## Second Regular Session Seventy-second General Assembly STATE OF COLORADO

# PREAMENDED

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 20-1115.01 Jerry Barry x4341

SENATE BILL 20-197

SENATE SPONSORSHIP

Fenberg and Marble,

### **HOUSE SPONSORSHIP**

McLachlan and Catlin,

Senate Committees Agriculture & Natural Resources Finance Appropriations **House Committees** 

# A BILL FOR AN ACT

101 CONCERNING ALIGNING STATE STATUTES WITH FEDERAL LAW ON

102 <u>HEMP, AND, IN CONNECTION THEREWITH, MAKING AN</u>

103 <u>APPROPRIATION.</u>

#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov</u>.)

The bill aligns Colorado statutes on hemp with federal law, including adopting federal definitions; requiring authorized samplers to collect samples from each lot; changing the appointing authority for the industrial hemp advisory committee to the state agricultural commission; requiring that all key participants provide a criminal history record check from the federal bureau of investigation; eliminating authority to grow hemp for research and development purposes but authorizing a separate registration and waiver requirement; creating new reporting requirements; specifying unlawful acts and creating civil penalties for violations; and giving the commissioner of agriculture investigatory and subpoena authority.

1 Be it enacted by the General Assembly of the State of Colorado: 2 SECTION 1. In Colorado Revised Statutes, 35-61-101, amend 3 (1), (2), (4), and (5); and **add** (1.3), (1.5), (7.3), (7.7), and (9) as follows: 4 **35-61-101.** Definitions. As used in this article 61, unless the 5 context otherwise requires: 6 (1) "Certified seed" means industrial hemp seed, including 7 Colorado heritage cannabis seed, that has been certified by an 8 organization recognized by the department as producing mature plants 9 having no more than three-tenths of one percent of delta-9 10 tetrahydrocannabinol concentration on a dry-weight basis "ACCEPTABLE 11 HEMP THC LEVEL" MEANS WHEN THE APPLICATION OF THE MEASUREMENT 12 OF UNCERTAINTY TO THE REPORTED DELTA-9 THC CONTENT 13 CONCENTRATION LEVEL ON A DRY WEIGHT BASIS PRODUCES A 14 DISTRIBUTION OR RANGE THAT INCLUDES THREE-TENTHS OF A PERCENT OR 15 LESS. (1.3) "AUTHORIZED SAMPLER" MEANS AN EMPLOYEE OF THE 16

17 COLORADO DEPARTMENT OF AGRICULTURE OR A REGISTRANT WHO HAS
18 BEEN AUTHORIZED BY THE COMMISSIONER TO COLLECT AND HANDLE
19 INDUSTRIAL HEMP SAMPLES.

20 (1.5) "CERTIFIED SEED" MEANS SEED CERTIFIED BY A SEED
21 CERTIFYING AGENCY PURSUANT TO ARTICLE 27 OF THIS TITLE 35 AND
22 INCLUDES FOUNDATION AND REGISTERED SEED.

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(2) "Colorado heritage cannabis seed" means seed from the plant
 cannabis sativa that possesses characteristics of a unique and specialized
 cannabis seed variety that is present in Colorado or has been recognized
 as produced in Colorado "CERTIFYING AGENCY" MEANS THE SEED
 CERTIFICATION SERVICE OF THE AUTHORIZED BOARD OF GOVERNORS OF
 THE COLORADO STATE UNIVERSITY SYSTEM OR THE AUTHORIZED SEED
 CERTIFYING AGENCY OF ANOTHER STATE.

8 (4) "Committee" means the industrial hemp ADVISORY committee
9 established in section 35-61-103.

10 (5) "Delta-9 tetrahydrocannabinols" OR "DELTA-9 THC" has the
11 same meaning as "tetrahydrocannabinols" as set forth in section
12 27-80-203 (24). C.R.S. DELTA-9 THC IS THE PRIMARY PSYCHOACTIVE
13 COMPONENT OF CANNABIS. FOR PURPOSES OF THIS ARTICLE 61, THE TERMS
14 "DELTA-9 THC" AND "THC" ARE INTERCHANGEABLE.

15 (7.3) "KEY PARTICIPANT" MEANS A SOLE PROPRIETOR, A PARTNER
16 IN A PARTNERSHIP, OR A PERSON WITH EXECUTIVE MANAGERIAL CONTROL
17 IN A CORPORATION. A PERSON WITH EXECUTIVE MANAGERIAL CONTROL
18 INCLUDES PERSONS SUCH AS A CHIEF EXECUTIVE OFFICER, CHIEF
19 OPERATING OFFICER, OR CHIEF FINANCIAL OFFICER. "KEY PARTICIPANT"
20 DOES NOT INCLUDE NONEXECUTIVE MANAGERS SUCH AS FARM, FIELD, OR
21 SHIFT MANAGERS.

(7.7) "MEASUREMENT OF UNCERTAINTY" MEANS THE PARAMETER
ASSOCIATED WITH THE RESULTS OF A MEASUREMENT THAT
CHARACTERIZES THE DISPERSION OF THE VALUES THAT COULD
REASONABLY BE ATTRIBUTED TO THE PARTICULAR QUANTITY SUBJECT TO
MEASUREMENT.

27 (9) "TOTAL THC" MEANS THE MOLAR SUM OF THC AND

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#### TETRAHYDROCANNABINOLIC ACID (THCA).

2 SECTION 2. In Colorado Revised Statutes, 35-61-102, amend
3 (1) as follows:

35-61-102. Industrial hemp - permitted growth by registered
persons. (1) Notwithstanding any other provision of law to the contrary,
a person who holds a registration issued pursuant to section 35-61-104
may

8 (a) engage in industrial hemp cultivation for commercial purposes.
9 or

(b) Grow industrial hemp for research and development purposes.
SECTION 3. In Colorado Revised Statutes, 35-61-103, amend
(1)(a) introductory portion, (1)(b), and (2); and repeal (1)(a)(VII) and (3)
as follows:

14 35-61-103. Industrial hemp advisory committee -15 appointments - duties - coordination with commission. (1) (a) The 16 industrial hemp ADVISORY committee is hereby established. The chair of 17 the agriculture, livestock, and natural resources committee in the house 18 of representatives and the chair of the agriculture, natural resources, and 19 energy committee in the senate THE STATE AGRICULTURAL COMMISSION 20 CREATED IN SECTION 35-1-105 SHALL APPOINT AN ADVISORY COMMITTEE 21 TO ADVISE THE COMMISSIONER ON MATTERS REGARDING THE REGULATION 22 OF INDUSTRIAL HEMP PRODUCTION AND TO ASSIST THE COMMISSIONER IN 23 PROMULGATING RULES TO CARRY OUT THIS ARTICLE 61. THE COMMISSION 24 shall jointly appoint eleven TEN members to the industrial hemp 25 ADVISORY committee as follows:

26 (VII) One member who is a representative of the attorney
27 general's office;

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(b) The term of office of members of the committee is three years;
 except that the members appointed pursuant to subparagraphs (I), (V),
 (VI), and (VIII) of paragraph (a) of this subsection (1) shall SUBSECTIONS
 (1)(a)(I) AND (1)(a)(V) OF THIS SECTION serve initial two-year terms to
 ensure staggered terms of office.

6 (2) The committee shall work with the department to establish an
7 industrial hemp registration program and a seed certification program
8 pursuant to section 35-61-104, under which a person may obtain
9 authorization to: THE COMMITTEE SHALL PROVIDE ADVICE TO THE
10 COMMISSIONER, REVIEW PROPOSED RULES, AND RECOMMEND NEW RULES
11 OR CHANGES TO EXISTING RULES.

(a) Engage in industrial hemp cultivation; or

12

13 (b) Grow industrial hemp for purposes of research and
 14 development.

(3) The committee shall assist the department in determining the
 qualifications and other criteria a person must satisfy to qualify for
 registration under this article. The committee shall assist the department
 in the development of a seed certification program.

19 SECTION 4. In Colorado Revised Statutes, 35-61-104, amend
20 (1)(a), (2), and (6); and add (1)(c) and (7) as follows:

35-61-104. Registration - cultivation of industrial hemp research and development growth - hemp management plan - rules.
(1) (a) A person wishing to engage in industrial hemp cultivation for
commercial purposes or to grow industrial hemp for research and
development purposes shall apply to the department for a registration in
a form and manner determined by the commissioner in consultation with
the committee, prior to planting the industrial hemp. for commercial or

research and development purposes. The application must include the 1 2 name and address of the applicant AND ALL KEY PARTICIPANTS and the 3 legal description, global positioning system location, and map of the land 4 area on which the applicant plans to engage in industrial hemp 5 cultivation. or research and development growth operations An 6 application to engage in industrial hemp cultivation for commercial 7 purposes must identify by name each officer, director, member, partner, 8 or owner of at least ten percent of the entity and any other person who has 9 managing or controlling authority over the entity. The applicant shall also 10 submit to the department the fee required by section 35-61-106 (2). 11 Application for registration pursuant to this section is a matter of 12 statewide concern.

13 (c) WITH THE SUBMISSION OF AN APPLICATION FOR REGISTRATION, 14 EACH KEY PARTICIPANT SHALL SUBMIT A COMPLETE SET OF FINGERPRINTS 15 TO THE COLORADO BUREAU OF INVESTIGATION OR THE DEPARTMENT FOR 16 THE PURPOSE OF CONDUCTING FINGERPRINT-BASED CRIMINAL HISTORY 17 RECORD CHECKS. IF RECEIVED BY THE DEPARTMENT, THE DEPARTMENT 18 SHALL SUBMIT THE FINGERPRINTS TO THE COLORADO BUREAU OF 19 INVESTIGATION FOR THE PURPOSE OF CONDUCTING FINGERPRINT-BASED 20 CRIMINAL HISTORY RECORD CHECKS. THE COLORADO BUREAU OF 21 INVESTIGATION SHALL FORWARD THE FINGERPRINTS TO THE FEDERAL 22 BUREAU OF INVESTIGATION FOR THE PURPOSE OF CONDUCTING 23 FINGERPRINT-BASED CRIMINAL HISTORY RECORD CHECKS. UPON 24 COMPLETION OF THE CRIMINAL HISTORY RECORD CHECK, THE BUREAU 25 SHALL FORWARD THE RESULTS TO THE COMMISSIONER. THE DEPARTMENT 26 MAY ACQUIRE A NAME-BASED CRIMINAL HISTORY RECORD CHECK FOR A 27 KEY PARTICIPANT WHO HAS TWICE SUBMITTED TO A FINGERPRINT-BASED

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1 CRIMINAL HISTORY RECORD CHECK AND WHOSE FINGERPRINTS ARE 2 UNCLASSIFIABLE. A KEY PARTICIPANT WHO HAS PREVIOUSLY SUBMITTED 3 FINGERPRINTS TO THE DEPARTMENT MAY REQUEST THAT THE 4 FINGERPRINTS ON FILE BE USED. THE COMMISSIONER SHALL USE THE 5 INFORMATION RESULTING FROM THE FINGERPRINT-BASED CRIMINAL 6 HISTORY RECORD CHECK TO INVESTIGATE AND DETERMINE WHETHER A 7 KEY PARTICIPANT IS QUALIFIED TO BE REGISTERED. THE KEY PARTICIPANT 8 SHALL PAY THE COSTS ASSOCIATED WITH THE FINGERPRINT-BASED 9 CRIMINAL HISTORY RECORD CHECKS.

10 (2) If a person applies for registration in accordance with 11 subsection (1) of this section and the commissioner determines that the 12 person has satisfied the requirements for registration pursuant to this 13 article ARTICLE 61, the commissioner shall MAY issue a registration to the 14 person.

15 (6) The commissioner or the commissioner's designee shall submit 16 a hemp management plan in accordance with the requirements and 17 timelines prescribed by the secretary of the United States department of 18 agriculture pursuant to the "Agriculture Improvement Act of 2018", 19 Pub.L. 115-334, as amended, for approval by the secretary. In drafting the 20 hemp management plan, the commissioner or the commissioner's 21 designee may consult with any stakeholders, including local governments 22 and state and federal and law enforcement agencies, and shall consult 23 with private industry. In developing a hemp management plan pursuant 24 to this subsection (6), the commissioner or the commissioner's designee 25 shall establish rules authorizing the disposal of a plant. The rules may 26 authorize some form of reuse of the plant in accordance with federal 27 guidelines.

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(7) EXCEPT AS OTHERWISE PROHIBITED BY LAW, THE
 COMMISSIONER MAY ESTABLISH SEPARATE REGISTRATION AND WAIVER
 REQUIREMENTS FOR RESEARCH AND DEVELOPMENT CULTIVATION OF
 INDUSTRIAL HEMP.

5 SECTION 5. In Colorado Revised Statutes, repeal 35-61-104.5
6 as follows:

35-61-104.5. Research - certified seed program - fees.
(1) (a) The department shall administer an industrial hemp grant research
program so that state institutions of higher education may conduct
research to develop or recreate strains of industrial hemp. The purpose of
the research may include growing industrial hemp to provide breeding
strains to aid Colorado's industrial hemp program and to create Colorado
strains of industrial hemp.

#### 14 (b) Repealed.

15 (1.5) The department shall administer a certified seed program
 that identifies seeds that produce industrial hemp. In accordance with all
 federal and state laws and regulations, the department may import seeds
 to develop the certified seed program.

19 (2) In addition to the fees collected pursuant to section 35-61-106 20 or pursuant to rules promulgated under section 35-61-104, the 21 commissioner may collect a fee, established by the committee, for each 22 registration for the purpose of funding industrial hemp research and 23 certification programs, including by making grants to institutions of 24 higher education as specified in subsection (1) of this section. The fees 25 collected shall be deposited in the industrial hemp research grant fund 26 created in section 35-61-106 (3). The department may solicit, apply for, 27 and accept money from other sources for the grant program.

SECTION 6. In Colorado Revised Statutes, 35-61-105, amend
 (1) introductory portion and (2) as follows:

3 35-61-105. Report of growth and sales activities - verification
of crop content - testing - waiver of concentration limits - rules.
(1) At least annually and more often as required by the commissioner, a
person who obtains a registration under this article 61 to engage in
industrial hemp cultivation for commercial purposes shall file with the
department a report that includes the following information:

9 (2) The commissioner, in consultation with the committee, shall 10 adopt rules to establish an inspection program to determine delta-9 11 tetrahydrocannabinol THC levels and ensure compliance with the limits 12 on delta-9 tetrahydrocannabinol THC concentration. The commissioner 13 shall determine the delta-9 tetrahydrocannabinol THC concentration by 14 measuring the combined concentration of delta-9 tetrahydrocannabinol 15 and its precursor, delta-9 tetrahydrocannabinolic acid. The rules shall 16 MUST also establish a process by which a registrant may apply to the commissioner for a waiver from the delta-9 tetrahydrocannabinol THC 17 18 concentration limits under circumstances specified in the rules ABOVE THE 19 ACCEPTABLE HEMP THC LIMIT.

20 SECTION 7. In Colorado Revised Statutes, amend 35-61-105.5
21 as follows:

35-61-105.5. Authorized samplers - lot sampling - testing
 laboratories. (1) If a person registered pursuant to this article 61 wants
 a licensed retail marijuana testing facility to perform testing on the
 industrial hemp that the registrant is cultivating, that person shall use a
 radio frequency identification-based inventory tracking system approved
 by the commissioner for a sample of the registrant's industrial hemp crop.

1 The commissioner shall only approve an inventory tracking system if that 2 system is compatible with the state licensing authority's seed-to-sale 3 tracking system required pursuant to section 44-10-202 (1)(a). A licensed 4 retail testing facility shall provide the test results to the registrant and the 5 commissioner. All test results are considered confidential business 6 information. This section does not prevent the use of the tracking system 7 for other purposes THE COMMISSIONER SHALL ESTABLISH A REGISTRATION 8 AND CERTIFICATION PROGRAM FOR AUTHORIZED SAMPLERS.

9 (2) (a) THE COMMISSIONER SHALL DEVELOP HEMP SAMPLING AND 10 TESTING PROCEDURES TO SAMPLE AND TEST ONE HUNDRED PERCENT OF 11 THE HEMP LOTS PLANTED EACH YEAR. EACH REGISTERED LAND AREA, 12 INCLUDING EACH LOT WITHIN A REGISTERED LAND AREA, MUST BE 13 INSPECTED AND SAMPLED TO ENSURE COMPLIANCE WITH ALL 14 REQUIREMENTS OF THIS ARTICLE 61 AND TO DETERMINE THE TOTAL THC 15 CONTENT.

16 (b) AN AUTHORIZED SAMPLER, OR EMPLOYEE OF THE DEPARTMENT,
17 SHALL COLLECT SAMPLES OF FLOWER MATERIAL FROM ALL LOTS GROWN
18 ON THE REGISTERED LAND AREA.

19 (c) A REGISTRANT SHALL NOT HARVEST THE HEMP CROP PRIOR TO
 20 SAMPLES BEING COLLECTED.

21 (d) AN AUTHORIZED SAMPLER SHALL SUBMIT COLLECTED SAMPLES
 22 TO A STATE CERTIFIED INDUSTRIAL HEMP TESTING LABORATORY.

23 SECTION 8. In Colorado Revised Statutes, 35-61-106, amend
24 (2); and repeal (3)(a) as follows:

35-61-106. Industrial hemp registration program cash fund industrial hemp research grant fund - fees. (2) The commissioner shall
 collect a fee from persons applying for a registration pursuant to this

1 article 61 based on a fee schedule determined by the commissioner. The 2 commissioner shall set the fee schedule at a level sufficient to generate 3 the amount of money necessary to cover the department's direct and 4 indirect costs in implementing this article 61. THE COMMISSIONER SHALL 5 ALSO COLLECT ANY FEES NECESSARY TO COVER THE COST OF INSPECTION 6 AND COMPLIANCE SAMPLING AND TESTING. The commissioner shall 7 transmit the fees collected pursuant to this section to the state treasurer 8 for deposit in the fund. 9

9 (3) There is hereby created in the state treasury the industrial
10 hemp research grant fund. The fund consists of:

11 (a) Fees collected by the commissioner pursuant to section
12 35-61-104.5 (2);

SECTION 9. In Colorado Revised Statutes, 35-61-107, amend
(5), (6), and (7) as follows:

15 35-61-107. Violations - penalties - denial of registration -16 application. (5) The commissioner shall neither revoke nor suspend an 17 institution of higher education's registration or a 18 research-and-development registrant's registration when a sample of the 19 registrant's industrial hemp tests higher than the limits established by rule 20 of the commissioner if the crop is destroyed or utilized in a manner 21 approved of and verified by the commissioner CANNABIS PLANTS 22 EXCEEDING THE ACCEPTABLE HEMP THC LEVEL MUST BE DISPOSED OF IN 23 ACCORDANCE WITH RULES ESTABLISHED BY THE COMMISSIONER.

(6) Notwithstanding any other provision of this article 61, for up
to three years after the effective date of the suspension, revocation, or
relinquishment of a registration, the commissioner may deny an
application for registration if:

(a) The applicant OR ANY KEY PARTICIPANT is an individual who
 was previously listed as participating in an entity pursuant to section
 35-61-104 and that individual or entity was subjected to discipline under
 this article 61; or

5 (b) The applicant OR ANY KEY PARTICIPANT is an entity that lists 6 an individual as participating in the entity pursuant to section 35-61-104 7 and the individual was previously listed as a participating person OR KEY 8 PARTICIPANT in an entity that was subjected to discipline under this article 9 61.

(7) If a person's registration, INCLUDING ANY KEY PARTICIPANT TO
 THE REGISTRATION, is suspended, revoked, or voluntarily relinquished for
 a violation of this section, the commissioner may deny a new application
 for registration for that person for up to three years after the effective date
 of the suspension, revocation, or relinquishment.

15 SECTION 10. In Colorado Revised Statutes, add 35-61-110,
16 35-61-111, 35-61-112, 35-61-113, and 35-61-114 as follows:

17 35-61-110. Record-keeping requirements. (1) EACH
18 REGISTRANT SHALL MAINTAIN RECORDS OF ALL HEMP PLANT LOTS
19 ACQUIRED, PRODUCED, HANDLED, OR DISPOSED OF IN THE FORM AND
20 MANNER DESIGNATED BY THE COMMISSIONER. THE PRODUCER SHALL
21 RETAIN THE RECORDS FOR THREE YEARS.

(2) THE COMMISSIONER MAY REQUEST ALL REPORTS AND RECORDS
REQUIRED AS PART OF REGISTRATION, INCLUDING CONFIDENTIAL DATA OR
BUSINESS INFORMATION INCLUDING BUT NOT LIMITED TO INFORMATION
CONSTITUTING TRADE SECRETS OR DISCLOSING A TRADE POSITION,
FINANCIAL CONDITION, OR BUSINESS OPERATIONS. THE COMMISSIONER
AFTER RECEIPT SHALL KEEP THE REPORTS AND RECORDS IN THE

COMMISSIONER'S CUSTODY OR CONTROL. CONFIDENTIAL BUSINESS
 INFORMATION MAY BE SHARED WITH APPLICABLE FEDERAL, STATE, OR
 LOCAL LAW ENFORCEMENT IN COMPLIANCE WITH THIS ARTICLE 61.

4 (3) (a) THE COMMISSIONER MAY DENY ACCESS TO PERSONAL
5 INFORMATION ABOUT PERSONS INVOLVED WITH THE CULTIVATION OF
6 INDUSTRIAL HEMP IF THE COMMISSIONER REASONABLY BELIEVES
7 DISSEMINATION OF SUCH INFORMATION WILL CAUSE HARM TO SUCH
8 PERSONS.

9 (b) ON THE GROUNDS THAT DISCLOSURE WOULD BE CONTRARY TO
10 THE PUBLIC INTEREST, THE COMMISSIONER MAY DENY ACCESS TO THE
11 FOLLOWING:

(I) SPECIFIC OPERATIONAL DETAILS OF INDUSTRIAL HEMP
OPERATIONS THAT CONSTITUTE CONFIDENTIAL COMMERCIAL DATA
PURSUANT TO SECTION 24-72-204. SUCH OPERATIONAL DETAILS INCLUDE:
(A) OWNERSHIP, NUMBERS, FIELD LOCATIONS, AND MOVEMENTS
OF CROPS;

17 (B) FINANCIAL INFORMATION;

18 (C) THE PURCHASE AND SALE OF CROPS;

19 (D) ACCOUNT NUMBERS OR UNIQUE IDENTIFIERS ISSUED BY20 GOVERNMENT OR PRIVATE ENTITIES; AND

21

(E) OPERATIONAL PROTOCOLS.

22 (II) INFORMATION RELATED TO CONFIDENTIAL BUSINESS23 INFORMATION THAT:

24 (A) WOULD IDENTIFY A PERSON OR FIELD LOCATION; OR

(B) CONTAINS CONFIDENTIAL DATA, INCLUDING RECORDS OF
ONGOING INVESTIGATIONS THAT PERTAIN TO INDUSTRIAL HEMP
CULTIVATION; EXCEPT THAT RECORDS OF INVESTIGATIONS MUST NOT BE

WITHHELD IF THE INVESTIGATION HAS CONCLUDED AND THE PERSON BEING
 INVESTIGATED IS FOUND BY THE COMMISSIONER TO HAVE VIOLATED ANY
 PROVISION OF THIS TITLE 61 THAT PERTAINS TO INDUSTRIAL HEMP.

4 (4) IF THE COMMISSIONER DENIES ACCESS TO INFORMATION 5 PURSUANT TO SUBSECTION (3)(a) OR (3)(b) OF THIS SECTION, THE 6 COMMISSIONER SHALL REDACT THE CONFIDENTIAL INFORMATION AND 7 MAKE THE REMAINING PORTIONS OF THE RECORD AVAILABLE FOR 8 DISCLOSURE. IF THE COMMISSIONER IS UNABLE TO REDACT THE RECORD 9 WITHIN THE TIME LIMITS ESTABLISHED IN SECTION 24-72-203 (3), THE TIME 10 LIMITS ARE WAIVED AND THE COMMISSIONER SHALL REDACT THE 11 INFORMATION AND PROVIDE THE REDACTED RECORD AS SOON AS IS 12 PRACTICABLE.

13 (5) NOTHING IN THIS ARTICLE 61 AUTHORIZES THE COMMISSIONER
14 TO OBTAIN INFORMATION NOT OTHERWISE PERMITTED BY LAW.

15 (6) NOTHING IN THIS ARTICLE 61:

16 (a) PRECLUDES A PERSON IN INTEREST FROM ACCESSING HIS OR
17 HER OWN INFORMATION;

(b) PREVENTS THE COMMISSIONER FROM RELEASING BIOLOGICAL
INDUSTRIAL HEMP SAMPLES TO AN AUTHORIZED EXTERNAL ENTITY FOR
SCIENTIFIC TESTING, SO LONG AS THE TESTING ENTITY AGREES TO
MAINTAIN THE CONFIDENTIALITY OF THE INFORMATION IT RECEIVES;

(c) PREVENTS THE COMMISSIONER FROM DISCLOSING INFORMATION
 THAT IS OTHERWISE PERMITTED OR REQUIRED TO BE DISCLOSED; OR

(d) APPLIES WHEN THE COMMISSIONER DETERMINES THAT
DISCLOSURE OF INDUSTRIAL HEMP CULTIVATION INFORMATION IS
NECESSARY TO PREVENT OR ADDRESS AN IMMEDIATE THREAT TO THE
HEALTH AND SAFETY OF A PERSON OR ANIMAL.

1 (7) WHEN DISCLOSING INFORMATION PURSUANT TO SUBSECTION 2 (6)(d) OF THIS SECTION, THE COMMISSIONER SHALL RELEASE ONLY AS 3 MUCH INFORMATION AS IS NECESSARY TO ADDRESS THE SITUATION. 4 **35-61-111.** Unlawful acts. (1) UNLESS OTHERWISE AUTHORIZED 5 BY LAW, IT IS UNLAWFUL AND A VIOLATION OF THIS ARTICLE 61 FOR ANY 6 PERSON TO: 7 (a) CULTIVATE HEMP WITHOUT HAVING A VALID REGISTRATION 8 FROM THE DEPARTMENT; 9 (b) HARVEST THE INDUSTRIAL HEMP CROP IN EXCESS OF THE TIME 10 ALLOWED BY THE COMMISSIONER AFTER SAMPLING BY AN AUTHORIZED 11 SAMPLER; 12 (c) REFUSE TO COMPLY WITH A CEASE-AND-DESIST ORDER ISSUED 13 PURSUANT TO SECTION 35-61-107; 14 (d) REFUSE OR FAIL TO COMPLY WITH THE PROVISIONS OF THIS 15 ARTICLE 61; 16 (e) MAKE FALSE, MISLEADING, DECEPTIVE, OR FRAUDULENT 17 **REPRESENTATIONS;** 18 (f) IMPERSONATE ANY STATE, COUNTY, CITY AND COUNTY, OR 19 MUNICIPAL OFFICIAL OR INSPECTOR; OR 20 (g) REFUSE OR FAIL TO COMPLY WITH ANY RULES ADOPTED BY THE 21 COMMISSIONER PURSUANT TO THIS ARTICLE 61 OR TO ANY LAWFUL ORDER 22 ISSUED BY THE COMMISSIONER. 23 (2)NOTWITHSTANDING ANY PROVISION OF LAW TO THE 24 CONTRARY, NO PERSON IS SUBJECT TO CRIMINAL PROSECUTION FOR: 25 (a) FAILURE TO PROVIDE A LEGAL DESCRIPTION OF THE LAND ON 26 WHICH THE PRODUCER PRODUCES HEMP; 27 (b) FAILURE TO OBTAIN A REGISTRATION PURSUANT TO THIS

1 ARTICLE 61 FOR THE PRODUCTION OF INDUSTRIAL HEMP; OR

2 (c) PRODUCING CANNABIS WITH A THC LEVEL ABOVE
3 THREE-TENTHS OF A PERCENT BUT BELOW FIVE-TENTHS OF A PERCENT.

35-61-112. Civil penalties. (1) (a) ANY PERSON WHO VIOLATES
ANY PROVISION OF THIS ARTICLE 61 OR ANY RULE ADOPTED PURSUANT TO
THIS ARTICLE 61 IS SUBJECT TO A CIVIL PENALTY, AS DETERMINED BY THE
COMMISSIONER.

8 (b) BEFORE IMPOSING ANY CIVIL PENALTY, THE COMMISSIONER 9 SHALL CONSIDER THE SEVERITY OF THE VIOLATION, THE AMOUNT OF HARM 10 CAUSED BY SUCH A VIOLATION, THE PRESENCE OR ABSENCE OF A PATTERN 11 OF SIMILAR VIOLATIONS BY THE REGISTRANT, THE EFFECT OF THE 12 PROPOSED PENALTY ON THE ABILITY OF THE REGISTRANT TO CONTINUE TO 13 CONDUCT BUSINESS, AND ANY OTHER FACTORS DEEMED TO BE RELEVANT.

14 (c) THE MAXIMUM PENALTY IMPOSED BY THE COMMISSIONER MUST
15 NOT EXCEED TWO THOUSAND DOLLARS PER VIOLATION PER DAY.

16 (2) THE COMMISSIONER SHALL NOT IMPOSE ANY PENALTY UNLESS
17 THE PERSON CHARGED IS GIVEN NOTICE AND AN OPPORTUNITY FOR A
18 HEARING PURSUANT TO ARTICLE 4 OF TITLE 24.

19 35-61-113. Powers and duties of commissioner - rules. (1) THE
20 COMMISSIONER MAY ADMINISTER AND ENFORCE THE PROVISIONS OF THIS
21 ARTICLE 61 AND ANY RULES ADOPTED PURSUANT THERETO.

(2) THE COMMISSIONER MAY ADOPT ALL REASONABLE RULES FOR
THE ADMINISTRATION AND ENFORCEMENT OF THIS ARTICLE 61, INCLUDING
BUT NOT LIMITED TO:

(a) MINIMUM STANDARDS OF THE ACCEPTABLE HEMP THC LEVEL;
(b) MAINTENANCE OF RECORDS CONCERNING ALL HEMP PLANT
LOTS ACQUIRED, PRODUCED, HANDLED, OR DISPOSED OF; AND

(c) ESTABLISHMENT OF QUALIFICATIONS FOR AUTHORIZED
 SAMPLERS.

3 (3) THE COMMISSIONER MAY ESTABLISH THE ANNUAL DATE OR
4 DATES ON WHICH REGISTRATIONS ISSUED PURSUANT TO THIS ARTICLE 61
5 EXPIRE.

6 (4) THE COMMISSIONER MAY ENTER INTO COOPERATIVE
7 AGREEMENTS WITH ANY AGENCY OR POLITICAL SUBDIVISION OF THIS
8 STATE OR WITH ANY AGENCY OF THE UNITED STATES GOVERNMENT FOR
9 THE PURPOSE OF CARRYING OUT THE PROVISIONS OF THIS ARTICLE 61,
10 RECEIVING GRANTS-IN-AID, AND SECURING UNIFORMITY OF RULES.

11 (5) THE POWERS AND DUTIES VESTED IN THE COMMISSIONER BY
12 THIS ARTICLE 61 MAY BE DELEGATED TO QUALIFIED EMPLOYEES OF THE
13 DEPARTMENT.

35-61-114. Inspections - investigations - access - subpoenas.
(1) THE COMMISSIONER, UPON HIS OR HER OWN MOTION OR UPON THE
COMPLAINT OF ANY PERSON, MAY MAKE ANY INVESTIGATIONS NECESSARY
TO ENSURE COMPLIANCE WITH THIS ARTICLE 61.

18 (2) COMPLAINTS OF RECORD AND THE RESULTS OF THE
19 INVESTIGATIONS MAY, IN THE DISCRETION OF THE COMMISSIONER, BE
20 CLOSED TO PUBLIC INSPECTION, EXCEPT TO THE PERSON IN INTEREST, AS
21 DEFINED IN SECTION 24-72-202 (4).

(3) AT ANY REASONABLE TIME DURING REGULAR BUSINESS HOURS,
THE COMMISSIONER MUST BE PROVIDED FREE AND UNIMPEDED ACCESS
UPON CONSENT OR UPON OBTAINING AN ADMINISTRATIVE SEARCH
WARRANT TO:

26 (a) THOSE PORTIONS OF ALL BUILDINGS, FIELDS, AND OTHER AREAS
27 IN WHICH ANY INDUSTRIAL HEMP LOTS ARE HANDLED FOR THE PURPOSE OF

CARRYING OUT ANY PROVISION OF THIS ARTICLE 61 OR ANY RULE
 PROMULGATED PURSUANT TO THIS ARTICLE 61; AND

3 (b) All records required to be kept, and the commissioner
4 MAY MAKE COPIES OF SUCH RECORDS FOR THE PURPOSE OF CARRYING OUT
5 ANY PROVISION OF THIS ARTICLE 61 OR ANY RULE PROMULGATED
6 PURSUANT TO THIS ARTICLE 61.

7 (4) (a) WHENEVER THE COMMISSIONER HAS REASONABLE CAUSE 8 TO BELIEVE A VIOLATION OF ANY PROVISION OF THIS ARTICLE 61 OR ANY 9 RULE MADE PURSUANT TO THIS ARTICLE 61 HAS OCCURRED AND 10 IMMEDIATE ENFORCEMENT IS DEEMED NECESSARY, THE COMMISSIONER 11 MAY ISSUE A CEASE-AND-DESIST ORDER, WHICH MAY REQUIRE ANY 12 PERSON TO CEASE VIOLATING ANY PROVISION OF THIS ARTICLE 61 OR ANY 13 RULE MADE PURSUANT TO THIS ARTICLE 61. THE CEASE-AND-DESIST 14 ORDER MUST SET FORTH THE PROVISION ALLEGED TO HAVE BEEN 15 VIOLATED, THE FACTS ALLEGED TO HAVE CONSTITUTED THE VIOLATION, 16 AND THE REQUIREMENT THAT THE ACTIONS BE CEASED FORTHWITH.

17 (b) IF ANY PERSON FAILS TO COMPLY WITH A CEASE-AND-DESIST
18 ORDER WITHIN TWENTY-FOUR HOURS AFTER RECEIPT OF THE ORDER, THE
19 COMMISSIONER MAY BRING A SUIT FOR A TEMPORARY RESTRAINING ORDER
20 OR INJUNCTIVE RELIEF TO PREVENT ANY FURTHER OR CONTINUED
21 VIOLATION OF SUCH ORDER.

(5) THE COMMISSIONER HAS FULL AUTHORITY TO ADMINISTER
OATHS AND TAKE STATEMENTS; TO ISSUE ADMINISTRATIVE SUBPOENAS
REQUIRING THE ATTENDANCE OF WITNESSES BEFORE THE COMMISSIONER
AND FOR THE PRODUCTION OF ALL BOOKS, MEMORANDA, PAPERS AND
OTHER DOCUMENTS, ARTICLES, OR INSTRUMENTS; AND TO COMPEL THE
DISCLOSURE BY SUCH WITNESSES OF ALL FACTS KNOWN TO THEM

RELATIVE TO THE MATTERS UNDER INVESTIGATION. UPON THE FAILURE OR
 REFUSAL OF ANY WITNESS TO OBEY AN ADMINISTRATIVE SUBPOENA, THE
 COMMISSIONER MAY PETITION THE DISTRICT COURT, AND, UPON A PROPER
 SHOWING, THE COURT MAY ENTER AN ORDER COMPELLING THE WITNESS
 TO APPEAR AND TESTIFY OR PRODUCE DOCUMENTARY EVIDENCE. FAILURE
 TO OBEY SUCH AN ORDER OF THE COURT IS PUNISHABLE AS CONTEMPT OF
 COURT.

8 <u>SECTION 11. Appropriation.</u> For the 2020-21 state fiscal year, 9 <u>\$55,620 is appropriated to the department of public safety for use by the</u> 10 <u>biometric identification and records unit. This appropriation is from the</u> 11 <u>Colorado bureau of investigation identification unit fund created in</u> 12 <u>section 24-33.5-426, C.R.S. To implement this act, the unit may use this</u> 13 <u>appropriation for criminal history record checks.</u>

14 SECTION 12. Act subject to petition - effective date. This act 15 takes effect September 1, 2020; except that, if a referendum petition is 16 filed pursuant to section 1 (3) of article V of the state constitution against 17 this act or an item, section, or part of this act within the ninety-day period 18 after final adjournment of the general assembly, then the act, item, 19 section, or part will not take effect unless approved by the people at the 20 general election to be held in November 2020 and, in such case, will take 21 effect on the date of the official declaration of the vote thereon by the 22 governor.