

**Second Regular Session
Seventy-second General Assembly
STATE OF COLORADO**

PREAMENDED

*This Unofficial Version Includes Committee
Amendments Not Yet Adopted on Second Reading*

LLS NO. 20-1115.01 Jerry Barry x4341

SENATE BILL 20-197

SENATE SPONSORSHIP

Fenberg and Marble, Gonzales, Smallwood, Tate

HOUSE SPONSORSHIP

McLachlan and Catlin,

Senate Committees

Agriculture & Natural Resources
Finance
Appropriations

House Committees

Energy & Environment
Finance
Appropriations

A BILL FOR AN ACT

101 **CONCERNING ALIGNING STATE STATUTES WITH FEDERAL LAW ON**
102 **HEMP, AND, IN CONNECTION THEREWITH, MAKING AN**
103 **APPROPRIATION.**

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)

The bill aligns Colorado statutes on hemp with federal law, including adopting federal definitions; requiring authorized samplers to collect samples from each lot; changing the appointing authority for the industrial hemp advisory committee to the state agricultural commission; requiring that all key participants provide a criminal history record check

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.
*Capital letters or bold & italic numbers indicate new material to be added to existing statute.
Dashes through the words indicate deletions from existing statute.*

SENATE
3rd Reading Unamended
June 5, 2020

SENATE
Amended 2nd Reading
June 4, 2020

from the federal bureau of investigation; eliminating authority to grow hemp for research and development purposes but authorizing a separate registration and waiver requirement; creating new reporting requirements; specifying unlawful acts and creating civil penalties for violations; and giving the commissioner of agriculture investigatory and subpoena authority.

1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1.** In Colorado Revised Statutes, 35-61-101, **amend**
3 (1), (2), (4), and (5); and **add** (1.3), (1.5), (7.3), (7.7), and (9) as follows:

4 **35-61-101. Definitions.** As used in this article 61, unless the
5 context otherwise requires:

6 (1) ~~"Certified seed" means industrial hemp seed, including~~
7 ~~Colorado heritage cannabis seed, that has been certified by an~~
8 ~~organization recognized by the department as producing mature plants~~
9 ~~having no more than three-tenths of one percent of delta-9~~
10 ~~tetrahydrocannabinol concentration on a dry-weight basis "ACCEPTABLE~~
11 ~~HEMP THC LEVEL" MEANS WHEN THE APPLICATION OF THE MEASUREMENT~~
12 ~~OF UNCERTAINTY TO THE REPORTED DELTA-9 THC CONTENT~~
13 ~~CONCENTRATION LEVEL ON A DRY WEIGHT BASIS PRODUCES A~~
14 ~~DISTRIBUTION OR RANGE THAT INCLUDES THREE-TENTHS OF A PERCENT OR~~
15 ~~LESS.~~

16 (1.3) "AUTHORIZED SAMPLER" MEANS AN EMPLOYEE OF THE
17 COLORADO DEPARTMENT OF AGRICULTURE OR A REGISTRANT WHO HAS
18 BEEN AUTHORIZED BY THE COMMISSIONER TO COLLECT AND HANDLE
19 INDUSTRIAL HEMP SAMPLES.

20 (1.5) "CERTIFIED SEED" MEANS SEED CERTIFIED BY A SEED
21 CERTIFYING AGENCY PURSUANT TO ARTICLE 27 OF THIS TITLE 35 AND
22 INCLUDES FOUNDATION AND REGISTERED SEED.

1 (2) ~~"Colorado heritage cannabis seed" means seed from the plant~~
2 ~~cannabis sativa that possesses characteristics of a unique and specialized~~
3 ~~cannabis seed variety that is present in Colorado or has been recognized~~
4 ~~as produced in Colorado~~ "CERTIFYING AGENCY" MEANS THE SEED
5 CERTIFICATION SERVICE OF THE AUTHORIZED BOARD OF GOVERNORS OF
6 THE COLORADO STATE UNIVERSITY SYSTEM OR THE AUTHORIZED SEED
7 CERTIFYING AGENCY OF ANOTHER STATE.

8 (4) "Committee" means the industrial hemp ADVISORY committee
9 established in section 35-61-103.

10 (5) "Delta-9 tetrahydrocannabinols" OR "DELTA-9 THC" has the
11 same meaning as "tetrahydrocannabinols" as set forth in section
12 27-80-203 (24). ~~C.R.S.~~ DELTA-9 THC IS THE PRIMARY PSYCHOACTIVE
13 COMPONENT OF CANNABIS. FOR PURPOSES OF THIS ARTICLE 61, THE TERMS
14 "DELTA-9 THC" AND "THC" ARE INTERCHANGEABLE.

15 (7.3) "KEY PARTICIPANT" MEANS A SOLE PROPRIETOR, A PARTNER
16 IN A PARTNERSHIP, OR A PERSON WITH EXECUTIVE MANAGERIAL CONTROL
17 IN A CORPORATION. A PERSON WITH EXECUTIVE MANAGERIAL CONTROL
18 INCLUDES PERSONS SUCH AS A CHIEF EXECUTIVE OFFICER, CHIEF
19 OPERATING OFFICER, OR CHIEF FINANCIAL OFFICER. "KEY PARTICIPANT"
20 DOES NOT INCLUDE NONEXECUTIVE MANAGERS SUCH AS FARM, FIELD, OR
21 SHIFT MANAGERS.

22 (7.7) "MEASUREMENT OF UNCERTAINTY" MEANS THE PARAMETER
23 ASSOCIATED WITH THE RESULTS OF A MEASUREMENT THAT
24 CHARACTERIZES THE DISPERSION OF THE VALUES THAT COULD
25 REASONABLY BE ATTRIBUTED TO THE PARTICULAR QUANTITY SUBJECT TO
26 MEASUREMENT.

27 (9) "TOTAL THC" MEANS THE MOLAR SUM OF THC AND

1 TETRAHYDROCANNABINOLIC ACID (THCA).

2 **SECTION 2.** In Colorado Revised Statutes, 35-61-102, **amend**
3 (1) as follows:

4 **35-61-102. Industrial hemp - permitted growth by registered**
5 **persons.** (1) Notwithstanding any other provision of law to the contrary,
6 a person who holds a registration issued pursuant to section 35-61-104
7 may

8 (a) engage in industrial hemp cultivation for commercial purposes.

9 ~~or~~

10 ~~(b) Grow industrial hemp for research and development purposes.~~

11 **SECTION 3.** In Colorado Revised Statutes, 35-61-103, **amend**
12 (1)(a) introductory portion, (1)(b), and (2); and **repeal** (1)(a)(VII) and (3)
13 as follows:

14 **35-61-103. Industrial hemp advisory committee -**
15 **appointments - duties - coordination with commission.** (1) (a) The
16 industrial hemp ADVISORY committee is hereby established. ~~The chair of~~
17 ~~the agriculture, livestock, and natural resources committee in the house~~
18 ~~of representatives and the chair of the agriculture, natural resources, and~~
19 ~~energy committee in the senate~~ THE STATE AGRICULTURAL COMMISSION
20 CREATED IN SECTION 35-1-105 SHALL APPOINT AN ADVISORY COMMITTEE
21 TO ADVISE THE COMMISSIONER ON MATTERS REGARDING THE REGULATION
22 OF INDUSTRIAL HEMP PRODUCTION AND TO ASSIST THE COMMISSIONER IN
23 PROMULGATING RULES TO CARRY OUT THIS ARTICLE 61. THE COMMISSION
24 shall ~~jointly~~ appoint ~~eleven~~ TEN members to the industrial hemp
25 ADVISORY committee as follows:

26 (VII) ~~One member who is a representative of the attorney~~
27 ~~general's office;~~

1 (b) The term of office of members of the committee is three years;
2 except that the members appointed pursuant to ~~subparagraphs (I), (V),~~
3 ~~(VI), and (VIII) of paragraph (a) of this subsection (1) shall~~ SUBSECTIONS
4 (1)(a)(I) AND (1)(a)(V) OF THIS SECTION serve initial two-year terms to
5 ensure staggered terms of office.

6 (2) ~~The committee shall work with the department to establish an~~
7 ~~industrial hemp registration program and a seed certification program~~
8 ~~pursuant to section 35-61-104, under which a person may obtain~~
9 ~~authorization to:~~ THE COMMITTEE SHALL PROVIDE ADVICE TO THE
10 COMMISSIONER, REVIEW PROPOSED RULES, AND RECOMMEND NEW RULES
11 OR CHANGES TO EXISTING RULES.

- 12 (a) ~~Engage in industrial hemp cultivation; or~~
- 13 (b) ~~Grow industrial hemp for purposes of research and~~
14 ~~development.~~

15 (3) ~~The committee shall assist the department in determining the~~
16 ~~qualifications and other criteria a person must satisfy to qualify for~~
17 ~~registration under this article. The committee shall assist the department~~
18 ~~in the development of a seed certification program.~~

19 **SECTION 4.** In Colorado Revised Statutes, 35-61-104, **amend**
20 (1)(a), (2), and (6); and **add** (1)(c) and (7) as follows:

21 **35-61-104. Registration - cultivation of industrial hemp -**
22 **research and development growth - hemp management plan - rules.**

23 (1) (a) A person wishing to engage in industrial hemp cultivation ~~for~~
24 ~~commercial purposes or to grow industrial hemp for research and~~
25 ~~development purposes~~ shall apply to the department for a registration in
26 a form and manner determined by the commissioner ~~in consultation with~~
27 ~~the committee,~~ prior to planting the industrial hemp. ~~for commercial or~~

1 ~~research and development purposes.~~ The application must include the
2 name and address of the applicant AND ALL KEY PARTICIPANTS and the
3 legal description, global positioning system location, and map of the land
4 area on which the applicant plans to engage in industrial hemp
5 cultivation. ~~or research and development growth operations~~ An
6 ~~application to engage in industrial hemp cultivation for commercial~~
7 ~~purposes must identify by name each officer, director, member, partner,~~
8 ~~or owner of at least ten percent of the entity and any other person who has~~
9 ~~managing or controlling authority over the entity.~~ The applicant shall also
10 submit to the department the fee required by section 35-61-106 (2).
11 Application for registration pursuant to this section is a matter of
12 statewide concern.

13 (c) WITH THE SUBMISSION OF AN APPLICATION FOR REGISTRATION,
14 EACH KEY PARTICIPANT SHALL SUBMIT A COMPLETE SET OF FINGERPRINTS
15 TO THE COLORADO BUREAU OF INVESTIGATION OR THE DEPARTMENT FOR
16 THE PURPOSE OF CONDUCTING FINGERPRINT-BASED CRIMINAL HISTORY
17 RECORD CHECKS. IF RECEIVED BY THE DEPARTMENT, THE DEPARTMENT
18 SHALL SUBMIT THE FINGERPRINTS TO THE COLORADO BUREAU OF
19 INVESTIGATION FOR THE PURPOSE OF CONDUCTING FINGERPRINT-BASED
20 CRIMINAL HISTORY RECORD CHECKS. THE COLORADO BUREAU OF
21 INVESTIGATION SHALL FORWARD THE FINGERPRINTS TO THE FEDERAL
22 BUREAU OF INVESTIGATION FOR THE PURPOSE OF CONDUCTING
23 FINGERPRINT-BASED CRIMINAL HISTORY RECORD CHECKS. UPON
24 COMPLETION OF THE CRIMINAL HISTORY RECORD CHECK, THE BUREAU
25 SHALL FORWARD THE RESULTS TO THE COMMISSIONER. THE DEPARTMENT
26 MAY ACQUIRE A NAME-BASED CRIMINAL HISTORY RECORD CHECK FOR A
27 KEY PARTICIPANT WHO HAS TWICE SUBMITTED TO A FINGERPRINT-BASED

1 CRIMINAL HISTORY RECORD CHECK AND WHOSE FINGERPRINTS ARE
2 UNCLASSIFIABLE. THE COMMISSIONER SHALL USE THE INFORMATION
3 RESULTING FROM THE FINGERPRINT-BASED CRIMINAL HISTORY RECORD
4 CHECK TO INVESTIGATE AND DETERMINE WHETHER A KEY PARTICIPANT IS
5 QUALIFIED TO BE REGISTERED. THE KEY PARTICIPANT SHALL PAY THE
6 COSTS ASSOCIATED WITH THE FINGERPRINT-BASED CRIMINAL HISTORY
7 RECORD CHECKS.

8 (2) If a person applies for registration in accordance with
9 subsection (1) of this section and the commissioner determines that the
10 person has satisfied the requirements for registration pursuant to this
11 ~~article~~ ARTICLE 61, the commissioner ~~shall~~ MAY issue a registration to the
12 person.

13 (6) The commissioner or the commissioner's designee shall submit
14 a hemp management plan in accordance with the requirements and
15 timelines prescribed by the secretary of the United States department of
16 agriculture pursuant to the "Agriculture Improvement Act of 2018",
17 Pub.L. 115-334, as amended, for approval by the secretary. ~~In drafting the~~
18 ~~hemp management plan, the commissioner or the commissioner's~~
19 ~~designee may consult with any stakeholders, including local governments~~
20 ~~and state and federal and law enforcement agencies, and shall consult~~
21 ~~with private industry. In developing a hemp management plan pursuant~~
22 ~~to this subsection (6), the commissioner or the commissioner's designee~~
23 ~~shall establish rules authorizing the disposal of a plant. The rules may~~
24 ~~authorize some form of reuse of the plant in accordance with federal~~
25 ~~guidelines.~~

26 (7) EXCEPT AS OTHERWISE PROHIBITED BY LAW, THE
27 COMMISSIONER MAY ESTABLISH SEPARATE REGISTRATION AND WAIVER

1 REQUIREMENTS FOR RESEARCH AND DEVELOPMENT CULTIVATION OF
2 INDUSTRIAL HEMP.

3 **SECTION 5.** In Colorado Revised Statutes, **repeal** 35-61-104.5
4 as follows:

5 **35-61-104.5. Research - certified seed program - fees.**

6 ~~(1)(a) The department shall administer an industrial hemp grant research~~
7 ~~program so that state institutions of higher education may conduct~~
8 ~~research to develop or recreate strains of industrial hemp. The purpose of~~
9 ~~the research may include growing industrial hemp to provide breeding~~
10 ~~strains to aid Colorado's industrial hemp program and to create Colorado~~
11 ~~strains of industrial hemp.~~

12 ~~(b) Repealed.~~

13 ~~(1.5) The department shall administer a certified seed program~~
14 ~~that identifies seeds that produce industrial hemp. In accordance with all~~
15 ~~federal and state laws and regulations, the department may import seeds~~
16 ~~to develop the certified seed program.~~

17 ~~(2) In addition to the fees collected pursuant to section 35-61-106~~
18 ~~or pursuant to rules promulgated under section 35-61-104, the~~
19 ~~commissioner may collect a fee, established by the committee, for each~~
20 ~~registration for the purpose of funding industrial hemp research and~~
21 ~~certification programs, including by making grants to institutions of~~
22 ~~higher education as specified in subsection (1) of this section. The fees~~
23 ~~collected shall be deposited in the industrial hemp research grant fund~~
24 ~~created in section 35-61-106 (3). The department may solicit, apply for,~~
25 ~~and accept money from other sources for the grant program.~~

26 **SECTION 6.** In Colorado Revised Statutes, 35-61-105, **amend**
27 (1) introductory portion and (2) as follows:

1 **35-61-105. Report of growth and sales activities - verification**
2 **of crop content - testing - waiver of concentration limits - rules.**

3 (1) At least annually and more often as required by the commissioner, a
4 person who obtains a registration under this article 61 to engage in
5 industrial hemp cultivation ~~for commercial purposes~~ shall file with the
6 department a report that includes the following information:

7 (2) The commissioner, in consultation with the committee, shall
8 adopt rules to establish an inspection program to determine ~~delta-9~~
9 ~~tetrahydrocannabinol levels and ensure compliance with the limits on~~
10 ~~delta-9 tetrahydrocannabinol THC concentration. The commissioner shall~~
11 ~~determine the delta-9 tetrahydrocannabinol concentration by measuring~~
12 ~~the combined concentration of delta-9 tetrahydrocannabinol and its~~
13 ~~precursor, delta-9 tetrahydrocannabinolic acid. The rules shall~~ MUST also
14 establish a process by which a registrant may apply to the commissioner
15 for a waiver from the ~~delta-9 tetrahydrocannabinol THC concentration~~
16 ~~limits under circumstances specified in the rules~~ ABOVE THE ACCEPTABLE
17 HEMP THC LIMIT.

18 **SECTION 7.** In Colorado Revised Statutes, **amend** 35-61-105.5
19 as follows:

20 **35-61-105.5. Authorized samplers - lot sampling - testing**
21 **laboratories.** (1) If a person registered pursuant to this article 61 wants
22 ~~a licensed retail marijuana testing facility to perform testing on the~~
23 ~~industrial hemp that the registrant is cultivating, that person shall use a~~
24 ~~radio frequency identification-based inventory tracking system approved~~
25 ~~by the commissioner for a sample of the registrant's industrial hemp crop.~~
26 The commissioner shall only approve an inventory tracking system if that
27 system is compatible with the state licensing authority's seed-to-sale

1 ~~tracking system required pursuant to section 44-10-202 (1)(a). A licensed~~
2 ~~retail testing facility shall provide the test results to the registrant and the~~
3 ~~commissioner. All test results are considered confidential business~~
4 ~~information. This section does not prevent the use of the tracking system~~
5 ~~for other purposes~~ THE COMMISSIONER SHALL ESTABLISH A REGISTRATION
6 AND CERTIFICATION PROGRAM FOR AUTHORIZED SAMPLERS.

7 (2) (a) THE COMMISSIONER SHALL DEVELOP HEMP SAMPLING AND
8 TESTING PROCEDURES TO SAMPLE AND TEST ONE HUNDRED PERCENT OF
9 THE HEMP LOTS PLANTED EACH YEAR. EACH REGISTERED LAND AREA,
10 INCLUDING EACH LOT WITHIN A REGISTERED LAND AREA, MUST BE
11 INSPECTED AND SAMPLED TO ENSURE COMPLIANCE WITH ALL
12 REQUIREMENTS OF THIS ARTICLE 61 AND TO DETERMINE THE TOTAL THC
13 CONTENT.

14 (b) AN AUTHORIZED SAMPLER, OR EMPLOYEE OF THE DEPARTMENT,
15 SHALL COLLECT SAMPLES OF FLOWER MATERIAL FROM ALL LOTS GROWN
16 ON THE REGISTERED LAND AREA.

17 (c) A REGISTRANT SHALL NOT HARVEST THE HEMP CROP PRIOR TO
18 SAMPLES BEING COLLECTED.

19 (d) AN AUTHORIZED SAMPLER SHALL SUBMIT COLLECTED SAMPLES
20 TO A STATE CERTIFIED INDUSTRIAL HEMP TESTING LABORATORY.

21 **SECTION 8.** In Colorado Revised Statutes, 35-61-106, **amend**
22 (2); and **repeal** (3)(a) as follows:

23 **35-61-106. Industrial hemp registration program cash fund -**
24 **industrial hemp research grant fund - fees.** (2) The commissioner shall
25 collect a fee from persons applying for a registration pursuant to this
26 article 61 based on a fee schedule determined by the commissioner. The
27 commissioner shall set the fee schedule at a level sufficient to generate

1 the amount of money necessary to cover the department's direct and
2 indirect costs in implementing this article 61. THE COMMISSIONER MAY
3 ALSO COLLECT ANY FEES NECESSARY TO COVER THE COST OF INSPECTION
4 AND COMPLIANCE SAMPLING AND TESTING. The commissioner shall
5 transmit the fees collected pursuant to this section to the state treasurer
6 for deposit in the fund.

7 (3) There is hereby created in the state treasury the industrial
8 hemp research grant fund. The fund consists of:

9 (a) ~~Fees collected by the commissioner pursuant to section~~
10 ~~35-61-104.5(2);~~

11 **SECTION 9.** In Colorado Revised Statutes, 35-61-107, **amend**
12 (5), (6), and (7) as follows:

13 **35-61-107. Violations - penalties - denial of registration -**
14 **application.** (5) ~~The commissioner shall neither revoke nor suspend an~~
15 ~~institution of higher education's registration or a~~
16 ~~research-and-development registrant's registration when a sample of the~~
17 ~~registrant's industrial hemp tests higher than the limits established by rule~~
18 ~~of the commissioner if the crop is destroyed or utilized in a manner~~
19 ~~approved of and verified by the commissioner~~ CANNABIS PLANTS
20 EXCEEDING THE ACCEPTABLE HEMP THC LEVEL MUST BE DISPOSED OF IN
21 ACCORDANCE WITH RULES ESTABLISHED BY THE COMMISSIONER.

22 (6) Notwithstanding any other provision of this article 61, for up
23 to three years after the effective date of the suspension, revocation, or
24 relinquishment of a registration, the commissioner may deny an
25 application for registration if:

26 (a) The applicant OR ANY KEY PARTICIPANT is an individual who
27 was previously listed as participating in an entity pursuant to section

1 35-61-104 and that individual or entity was subjected to discipline under
2 this article 61; or

3 (b) The applicant OR ANY KEY PARTICIPANT is an entity that lists
4 an individual as participating in the entity pursuant to section 35-61-104
5 and the individual was previously listed as a participating person OR KEY
6 PARTICIPANT in an entity that was subjected to discipline under this article
7 61.

8 (7) If a person's registration, INCLUDING ANY KEY PARTICIPANT TO
9 THE REGISTRATION, is suspended, revoked, or voluntarily relinquished for
10 a violation of this section, the commissioner may deny a new application
11 for registration for that person for up to three years after the effective date
12 of the suspension, revocation, or relinquishment.

13 **SECTION 10.** In Colorado Revised Statutes, **add** 35-61-110,
14 35-61-111, 35-61-112, 35-61-113, and 35-61-114 as follows:

15 **35-61-110. Record-keeping requirements.** (1) EACH
16 REGISTRANT SHALL MAINTAIN RECORDS OF ALL HEMP PLANT LOTS
17 ACQUIRED, PRODUCED, HANDLED, OR DISPOSED OF IN THE FORM AND
18 MANNER DESIGNATED BY THE COMMISSIONER. THE PRODUCER SHALL
19 RETAIN THE RECORDS FOR THREE YEARS.

20 (2) THE COMMISSIONER MAY REQUEST ALL REPORTS AND RECORDS
21 REQUIRED AS PART OF REGISTRATION, INCLUDING CONFIDENTIAL DATA OR
22 BUSINESS INFORMATION INCLUDING BUT NOT LIMITED TO INFORMATION
23 CONSTITUTING TRADE SECRETS OR DISCLOSING A TRADE POSITION,
24 FINANCIAL CONDITION, OR BUSINESS OPERATIONS. THE COMMISSIONER
25 AFTER RECEIPT SHALL KEEP THE REPORTS AND RECORDS IN THE
26 COMMISSIONER'S CUSTODY OR CONTROL. CONFIDENTIAL BUSINESS
27 INFORMATION MAY BE SHARED WITH APPLICABLE FEDERAL, STATE, OR

1 LOCAL LAW ENFORCEMENT IN COMPLIANCE WITH THIS ARTICLE 61.

2 (3) (a) THE COMMISSIONER MAY DENY ACCESS TO PERSONAL
3 INFORMATION ABOUT PERSONS INVOLVED WITH THE CULTIVATION OF
4 INDUSTRIAL HEMP IF THE COMMISSIONER REASONABLY BELIEVES
5 DISSEMINATION OF SUCH INFORMATION WILL CAUSE HARM TO SUCH
6 PERSONS.

7 (b) ON THE GROUNDS THAT DISCLOSURE WOULD BE CONTRARY TO
8 THE PUBLIC INTEREST, THE COMMISSIONER MAY DENY ACCESS TO THE
9 FOLLOWING:

10 (I) SPECIFIC OPERATIONAL DETAILS OF INDUSTRIAL HEMP
11 OPERATIONS THAT CONSTITUTE CONFIDENTIAL COMMERCIAL DATA
12 PURSUANT TO SECTION 24-72-204. SUCH OPERATIONAL DETAILS INCLUDE:

13 (A) OWNERSHIP, NUMBERS, FIELD LOCATIONS, AND MOVEMENTS
14 OF CROPS;

15 (B) FINANCIAL INFORMATION;

16 (C) THE PURCHASE AND SALE OF CROPS;

17 (D) ACCOUNT NUMBERS OR UNIQUE IDENTIFIERS ISSUED BY
18 GOVERNMENT OR PRIVATE ENTITIES; AND

19 (E) OPERATIONAL PROTOCOLS.

20 (II) INFORMATION RELATED TO CONFIDENTIAL BUSINESS
21 INFORMATION THAT:

22 (A) WOULD IDENTIFY A PERSON OR FIELD LOCATION; OR

23 (B) CONTAINS CONFIDENTIAL DATA, INCLUDING RECORDS OF
24 ONGOING INVESTIGATIONS THAT PERTAIN TO INDUSTRIAL HEMP
25 CULTIVATION; EXCEPT THAT RECORDS OF INVESTIGATIONS MUST NOT BE
26 WITHHELD IF THE INVESTIGATION HAS CONCLUDED AND THE PERSON BEING
27 INVESTIGATED IS FOUND BY THE COMMISSIONER TO HAVE VIOLATED ANY

1 PROVISION OF THIS TITLE 61 THAT PERTAINS TO INDUSTRIAL HEMP.

2 (4) IF THE COMMISSIONER DENIES ACCESS TO INFORMATION
3 PURSUANT TO SUBSECTION (3)(a) OR (3)(b) OF THIS SECTION, THE
4 COMMISSIONER SHALL REDACT THE CONFIDENTIAL INFORMATION AND
5 MAKE THE REMAINING PORTIONS OF THE RECORD AVAILABLE FOR
6 DISCLOSURE. IF THE COMMISSIONER IS UNABLE TO REDACT THE RECORD
7 WITHIN THE TIME LIMITS ESTABLISHED IN SECTION 24-72-203 (3), THE TIME
8 LIMITS ARE WAIVED AND THE COMMISSIONER SHALL REDACT THE
9 INFORMATION AND PROVIDE THE REDACTED RECORD AS SOON AS IS
10 PRACTICABLE.

11 (5) NOTHING IN THIS ARTICLE 61 AUTHORIZES THE COMMISSIONER
12 TO OBTAIN INFORMATION NOT OTHERWISE PERMITTED BY LAW.

13 (6) NOTHING IN THIS ARTICLE 61:

14 (a) PRECLUDES A PERSON IN INTEREST FROM ACCESSING HIS OR
15 HER OWN INFORMATION;

16 (b) PREVENTS THE COMMISSIONER FROM RELEASING BIOLOGICAL
17 INDUSTRIAL HEMP SAMPLES TO AN AUTHORIZED EXTERNAL ENTITY FOR
18 SCIENTIFIC TESTING, SO LONG AS THE TESTING ENTITY AGREES TO
19 MAINTAIN THE CONFIDENTIALITY OF THE INFORMATION IT RECEIVES;

20 (c) PREVENTS THE COMMISSIONER FROM DISCLOSING INFORMATION
21 THAT IS OTHERWISE PERMITTED OR REQUIRED TO BE DISCLOSED; OR

22 (d) APPLIES WHEN THE COMMISSIONER DETERMINES THAT
23 DISCLOSURE OF INDUSTRIAL HEMP CULTIVATION INFORMATION IS
24 NECESSARY TO PREVENT OR ADDRESS AN IMMEDIATE THREAT TO THE
25 HEALTH AND SAFETY OF A PERSON OR ANIMAL.

26 (7) WHEN DISCLOSING INFORMATION PURSUANT TO SUBSECTION
27 (6)(d) OF THIS SECTION, THE COMMISSIONER SHALL RELEASE ONLY AS

1 MUCH INFORMATION AS IS NECESSARY TO ADDRESS THE SITUATION.

2 **35-61-111. Unlawful acts.** (1) UNLESS OTHERWISE AUTHORIZED
3 BY LAW, IT IS UNLAWFUL AND A VIOLATION OF THIS ARTICLE 61 FOR ANY
4 PERSON TO:

5 (a) CULTIVATE HEMP WITHOUT HAVING A VALID REGISTRATION
6 FROM THE DEPARTMENT;

7 (b) HARVEST THE INDUSTRIAL HEMP CROP IN EXCESS OF THE TIME
8 ALLOWED BY THE COMMISSIONER AFTER SAMPLING BY AN AUTHORIZED
9 SAMPLER;

10 (c) REFUSE TO COMPLY WITH A CEASE-AND-DESIST ORDER ISSUED
11 PURSUANT TO SECTION 35-61-107;

12 (d) REFUSE OR FAIL TO COMPLY WITH THE PROVISIONS OF THIS
13 ARTICLE 61;

14 (e) MAKE FALSE, MISLEADING, DECEPTIVE, OR FRAUDULENT
15 REPRESENTATIONS;

16 (f) IMPERSONATE ANY STATE, COUNTY, CITY AND COUNTY, OR
17 MUNICIPAL OFFICIAL OR INSPECTOR; OR

18 (g) REFUSE OR FAIL TO COMPLY WITH ANY RULES ADOPTED BY THE
19 COMMISSIONER PURSUANT TO THIS ARTICLE 61 OR TO ANY LAWFUL ORDER
20 ISSUED BY THE COMMISSIONER.

21 (2) NOTWITHSTANDING ANY PROVISION OF LAW TO THE
22 CONTRARY, NO PERSON IS SUBJECT TO CRIMINAL PROSECUTION FOR:

23 (a) FAILURE TO PROVIDE A LEGAL DESCRIPTION OF THE LAND ON
24 WHICH THE PRODUCER PRODUCES HEMP;

25 (b) FAILURE TO OBTAIN A REGISTRATION PURSUANT TO THIS
26 ARTICLE 61 FOR THE PRODUCTION OF INDUSTRIAL HEMP; OR

27 (c) PRODUCING CANNABIS WITH A THC LEVEL ABOVE

1 THREE-TENTHS OF A PERCENT BUT BELOW A PERCENT AS DETERMINED BY
2 THE COMMISSIONER THROUGH RULE.

3 **35-61-112. Civil penalties.** (1) (a) ANY PERSON WHO VIOLATES
4 ANY PROVISION OF THIS ARTICLE 61 OR ANY RULE ADOPTED PURSUANT TO
5 THIS ARTICLE 61 IS SUBJECT TO A CIVIL PENALTY, AS DETERMINED BY THE
6 COMMISSIONER.

7 (b) BEFORE IMPOSING ANY CIVIL PENALTY, THE COMMISSIONER
8 SHALL CONSIDER THE SEVERITY OF THE VIOLATION, THE AMOUNT OF HARM
9 CAUSED BY SUCH A VIOLATION, THE PRESENCE OR ABSENCE OF A PATTERN
10 OF SIMILAR VIOLATIONS BY THE REGISTRANT, THE EFFECT OF THE
11 PROPOSED PENALTY ON THE ABILITY OF THE REGISTRANT TO CONTINUE TO
12 CONDUCT BUSINESS, AND ANY OTHER FACTORS DEEMED TO BE RELEVANT.

13 (c) THE MAXIMUM PENALTY IMPOSED BY THE COMMISSIONER MUST
14 NOT EXCEED TWO THOUSAND DOLLARS PER VIOLATION PER DAY.

15 (2) THE COMMISSIONER SHALL NOT IMPOSE ANY PENALTY UNLESS
16 THE PERSON CHARGED IS GIVEN NOTICE AND AN OPPORTUNITY FOR A
17 HEARING PURSUANT TO ARTICLE 4 OF TITLE 24.

18 (3) THE DEPARTMENT SHALL TRANSMIT ANY CIVIL PENALTIES OR
19 FINES COLLECTED PURSUANT TO THIS ARTICLE 61 TO THE STATE
20 TREASURER, WHO SHALL CREDIT THEM TO THE INDUSTRIAL HEMP
21 REGISTRATION PROGRAM CASH FUND CREATED PURSUANT TO SECTION
22 35-61-106.

23 **35-61-113. Powers and duties of commissioner - rules.** (1) THE
24 COMMISSIONER MAY ADMINISTER AND ENFORCE THE PROVISIONS OF THIS
25 ARTICLE 61 AND ANY RULES ADOPTED PURSUANT THERETO.

26 (2) THE COMMISSIONER MAY ADOPT ALL REASONABLE RULES FOR
27 THE ADMINISTRATION AND ENFORCEMENT OF THIS ARTICLE 61, INCLUDING

1 BUT NOT LIMITED TO:

2 (a) MINIMUM STANDARDS OF THE ACCEPTABLE HEMP THC LEVEL;

3 (b) MAINTENANCE OF RECORDS CONCERNING ALL HEMP PLANT
4 LOTS ACQUIRED, PRODUCED, HANDLED, OR DISPOSED OF; AND

5 (c) ESTABLISHMENT OF QUALIFICATIONS FOR AUTHORIZED
6 SAMPLERS.

7 (3) THE COMMISSIONER MAY ESTABLISH THE ANNUAL DATE OR
8 DATES ON WHICH REGISTRATIONS ISSUED PURSUANT TO THIS ARTICLE 61
9 EXPIRE.

10 (4) THE COMMISSIONER MAY ENTER INTO COOPERATIVE
11 AGREEMENTS WITH ANY AGENCY OR POLITICAL SUBDIVISION OF THIS
12 STATE OR WITH ANY AGENCY OF THE UNITED STATES GOVERNMENT FOR
13 THE PURPOSE OF CARRYING OUT THE PROVISIONS OF THIS ARTICLE 61,
14 RECEIVING GRANTS-IN-AID, AND SECURING UNIFORMITY OF RULES.

15 (5) THE POWERS AND DUTIES VESTED IN THE COMMISSIONER BY
16 THIS ARTICLE 61 MAY BE DELEGATED TO QUALIFIED EMPLOYEES OF THE
17 DEPARTMENT.

18 **35-61-114. Inspections - investigations - access - subpoenas.**

19 (1) THE COMMISSIONER, UPON HIS OR HER OWN MOTION OR UPON THE
20 COMPLAINT OF ANY PERSON, MAY MAKE ANY INVESTIGATIONS NECESSARY
21 TO ENSURE COMPLIANCE WITH THIS ARTICLE 61.

22 (2) COMPLAINTS OF RECORD AND THE RESULTS OF THE
23 INVESTIGATIONS MAY, IN THE DISCRETION OF THE COMMISSIONER, BE
24 CLOSED TO PUBLIC INSPECTION, EXCEPT TO THE PERSON IN INTEREST, AS
25 DEFINED IN SECTION 24-72-202 (4).

26 (3) AT ANY REASONABLE TIME DURING REGULAR BUSINESS HOURS,
27 THE COMMISSIONER MUST BE PROVIDED FREE AND UNIMPEDED ACCESS

1 UPON CONSENT OR UPON OBTAINING AN ADMINISTRATIVE SEARCH
2 WARRANT TO:

3 (a) THOSE PORTIONS OF ALL BUILDINGS, FIELDS, AND OTHER AREAS
4 IN WHICH ANY INDUSTRIAL HEMP LOTS ARE HANDLED FOR THE PURPOSE OF
5 CARRYING OUT ANY PROVISION OF THIS ARTICLE 61 OR ANY RULE
6 PROMULGATED PURSUANT TO THIS ARTICLE 61; AND

7 (b) ALL RECORDS REQUIRED TO BE KEPT, AND THE COMMISSIONER
8 MAY MAKE COPIES OF SUCH RECORDS FOR THE PURPOSE OF CARRYING OUT
9 ANY PROVISION OF THIS ARTICLE 61 OR ANY RULE PROMULGATED
10 PURSUANT TO THIS ARTICLE 61.

11 (4) (a) WHENEVER THE COMMISSIONER HAS REASONABLE CAUSE
12 TO BELIEVE A VIOLATION OF ANY PROVISION OF THIS ARTICLE 61 OR ANY
13 RULE MADE PURSUANT TO THIS ARTICLE 61 HAS OCCURRED AND
14 IMMEDIATE ENFORCEMENT IS DEEMED NECESSARY, THE COMMISSIONER
15 MAY ISSUE A CEASE-AND-DESIST ORDER, WHICH MAY REQUIRE ANY
16 PERSON TO CEASE VIOLATING ANY PROVISION OF THIS ARTICLE 61 OR ANY
17 RULE MADE PURSUANT TO THIS ARTICLE 61. THE CEASE-AND-DESIST
18 ORDER MUST SET FORTH THE PROVISION ALLEGED TO HAVE BEEN
19 VIOLATED, THE FACTS ALLEGED TO HAVE CONSTITUTED THE VIOLATION,
20 AND THE REQUIREMENT THAT THE ACTIONS BE CEASED FORTHWITH.

21 (b) IF ANY PERSON FAILS TO COMPLY WITH A CEASE-AND-DESIST
22 ORDER WITHIN TWENTY-FOUR HOURS AFTER RECEIPT OF THE ORDER, THE
23 COMMISSIONER MAY BRING A SUIT FOR A TEMPORARY RESTRAINING ORDER
24 OR INJUNCTIVE RELIEF TO PREVENT ANY FURTHER OR CONTINUED
25 VIOLATION OF SUCH ORDER.

26 (5) THE COMMISSIONER HAS FULL AUTHORITY TO ADMINISTER
27 OATHS AND TAKE STATEMENTS; TO ISSUE ADMINISTRATIVE SUBPOENAS

1 REQUIRING THE ATTENDANCE OF WITNESSES BEFORE THE COMMISSIONER
2 AND FOR THE PRODUCTION OF ALL BOOKS, MEMORANDA, PAPERS AND
3 OTHER DOCUMENTS, ARTICLES, OR INSTRUMENTS; AND TO COMPEL THE
4 DISCLOSURE BY SUCH WITNESSES OF ALL FACTS KNOWN TO THEM
5 RELATIVE TO THE MATTERS UNDER INVESTIGATION. UPON THE FAILURE OR
6 REFUSAL OF ANY WITNESS TO OBEY AN ADMINISTRATIVE SUBPOENA, THE
7 COMMISSIONER MAY PETITION THE DISTRICT COURT, AND, UPON A PROPER
8 SHOWING, THE COURT MAY ENTER AN ORDER COMPELLING THE WITNESS
9 TO APPEAR AND TESTIFY OR PRODUCE DOCUMENTARY EVIDENCE. FAILURE
10 TO OBEY SUCH AN ORDER OF THE COURT IS PUNISHABLE AS CONTEMPT OF
11 COURT.

12 **SECTION 11. Appropriation.** (1) For the 2020-21 state
13 fiscal year, \$55,620 is appropriated to the department of public safety.
14 This appropriation is from the Colorado bureau of investigation
15 identification unit fund created in section 24-33.5-426, C.R.S. To
16 implement this act, the biometric identification and records unit may use
17 this appropriation as follows:

18 (a) \$14,147 for personal services, which amount is based on an
19 assumption that the unit will require an additional 0.3 FTE; and

20 (b) \$41,473 for operating expenses.

21 **SECTION 12. Act subject to petition - effective date.** This act
22 takes effect September 1, 2020; except that, if a referendum petition is
23 filed pursuant to section 1 (3) of article V of the state constitution against
24 this act or an item, section, or part of this act within the ninety-day period
25 after final adjournment of the general assembly, then the act, item,
26 section, or part will not take effect unless approved by the people at the

1 general election to be held in November 2020 and, in such case, will take
2 effect on the date of the official declaration of the vote thereon by the
3 governor.