Second Regular Session Seventy-second General Assembly STATE OF COLORADO

REVISED

This Version Includes All Amendments Adopted on Second Reading in the Second House

LLS NO. 20-0294.01 Shelby Ross x4510

HOUSE BILL 20-1017

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Public Health Care & Human Services Appropriations

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A BILL FOR AN ACT

101	CONCERNING TREATMENT OF INDIVIDUALS WITH SUBSTANCE USE
102	DISORDERS WHO COME INTO CONTACT WITH THE CRIMINAL
103	JUSTICE SYSTEM.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov/.)

Opioid and Other Substance Use Disorders Study Committee.

The bill requires the department of corrections, local jails, multijurisdictional jails, municipal jails, and state department of human services facilities to make available at least one opioid agonist and one opioid antagonist to a person in custody with an opioid use disorder

SENATE 2nd Reading Unamended June 10, 2020

> HOUSE rd Reading Unamended June 9, 2020

HOUSE Amended 2nd Reading June 8, 2020

Shading denotes HOUSE amendment. <u>Double underlining denotes SENATE amendment.</u>

Capital letters or bold & italic numbers indicate new material to be added to existing statute.

Dashes through the words indicate deletions from existing statute.

throughout the duration of the person's incarceration or commitment.

The bill allows a person to dispose of any controlled substances at a safe station and request assistance in gaining access to treatment for a substance use disorder. The bill defines a "safe station" as any municipal police station; county sheriff's office; or municipal, county, or fire protection district fire station.

The bill requires the department of corrections and jails to ensure that continuity of care is provided to inmates prior to release.

The bill requires the executive director of the department of corrections, in consultation with the offices of behavioral health and economic security in the department of human services, the department of health care policy and financing, the department of local affairs, and local service providers to develop resources for inmates post-release that provide information to help prepare inmates for release and reintegration into their communities.

If a person who is the subject of a petition to seal criminal records has entered into or successfully completed a licensed substance use disorder treatment program, the court is required to consider such factor favorably in determining whether to issue the order.

The bill allows the office of behavioral health in the department of human services to contract with cities and counties for the creation, maintenance, or expansion of criminal justice diversion programs. The bill requires the department of human services to include an update regarding the current status of funding and implementation of the criminal justice diversion programs in its annual SMART presentation.

The bill appropriates money to the office of behavioral health in the department of human services for criminal justice diversion programs.

1 Be it enacted by the General Assembly of the State of Colorado:

2 **SECTION 1.** In Colorado Revised Statutes, **add** 17-1-113.4 as

3 follows:

4 17-1-113.4. Opioid treatment for a person in custody -

5 **definitions.** (1) A CORRECTIONAL FACILITY OR PRIVATE CONTRACT

6 PRISON MAY MAKE AVAILABLE OPIOID AGONISTS AND OPIOID

ANTAGONISTS TO A PERSON IN CUSTODY WITH AN OPIOID USE DISORDER.

8 THE CORRECTIONAL FACILITY OR PRIVATE CONTRACT PRISON IS STRONGLY

9 ENCOURAGED TO MAINTAIN THE TREATMENT OF THE PERSON THROUGHOUT

THE DURATION OF THE PERSON'S INCARCERATION, AS MEDICALLY

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1	NECESSARY.
2	(2) QUALIFIED MEDICATION ADMINISTRATION PERSONNEL MAY, IN
3	ACCORDANCE WITH A WRITTEN PHYSICIAN'S ORDER, ADMINISTER OPIOID
4	AGONISTS AND OPIOID ANTAGONISTS PURSUANT TO SUBSECTION (1) OF
5	THIS SECTION.
6	(3) A CORRECTIONAL FACILITY OR PRIVATE CONTRACT PRISON
7	MAY CONTRACT WITH COMMUNITY-BASED HEALTH PROVIDERS FOR THE
8	IMPLEMENTATION OF THIS SECTION.
9	(4) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE
10	REQUIRES:
11	(a) "OPIOID AGONIST" MEANS A FULL OR PARTIAL AGONIST THAT
12	IS APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION FOR THE
13	TREATMENT OF AN OPIOID USE DISORDER.
14	(b) "OPIOID ANTAGONIST" MEANS NALTREXONE OR ANY SIMILARLY
15	ACTING DRUG THAT IS NOT A CONTROLLED SUBSTANCE AND THAT IS
16	APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION FOR THE
17	TREATMENT OF AN OPIOID USE DISORDER.
18	SECTION 2. In Colorado Revised Statutes, add 17-26-104.9 as
19	follows:
20	17-26-104.9. Opioid treatment for a person in custody -
21	definitions. (1) A FACILITY, WHETHER OPERATED BY A GOVERNMENTAL
22	ENTITY OR PRIVATE CONTRACTOR, MAY MAKE AVAILABLE OPIOID
23	AGONISTS AND OPIOID ANTAGONISTS TO A PERSON IN CUSTODY WITH AN
24	OPIOID USE DISORDER. THE FACILITY IS STRONGLY ENCOURAGED TO
25	MAINTAIN THE TREATMENT OF THE PERSON THROUGHOUT THE DURATION
26	OF THE PERSON'S INCARCERATION, AS MEDICALLY NECESSARY.
27	(2) QUALIFIED MEDICATION ADMINISTRATION PERSONNEL MAY, IN

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I	ACCORDANCE WITH A WRITTEN PHYSICIAN'S ORDER, ADMINISTER OPIOID
2	AGONISTS AND OPIOID ANTAGONISTS PURSUANT TO SUBSECTION (1) OF
3	THIS SECTION.
4	(3) A FACILITY MAY CONTRACT WITH COMMUNITY-BASED HEALTH
5	PROVIDERS FOR THE IMPLEMENTATION OF THIS SECTION.
6	(4) As used in this section, unless the context otherwise
7	REQUIRES:
8	(a) "FACILITY" MEANS:
9	(I) A LOCAL JAIL, AS DEFINED IN SECTION 17-1-102 (7);
10	(II) A MULTIJURISDICTIONAL JAIL, AS DESCRIBED IN SECTION
11	17-26.5-101; AND
12	(III) A MUNICIPAL JAIL, AS AUTHORIZED IN SECTION 31-15-401
13	(1)(j).
14	(b) "OPIOID AGONIST" MEANS A FULL OR PARTIAL AGONIST THAT
15	IS APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION FOR THE
16	TREATMENT OF AN OPIOID USE DISORDER.
17	(c) "OPIOID ANTAGONIST" MEANS NALTREXONE OR ANY SIMILARLY
18	ACTING DRUG THAT IS NOT A CONTROLLED SUBSTANCE AND THAT IS
19	APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION FOR THE
20	TREATMENT OF AN OPIOID USE DISORDER.
21	SECTION 3. In Colorado Revised Statutes, add 26-1-136.7 as
22	follows:
23	26-1-136.7. Opioid treatment for a person in custody -
24	definitions. (1) A STATE DEPARTMENT FACILITY MAY MAKE AVAILABLE
25	OPIOID AGONISTS AND OPIOID ANTAGONISTS TO A PERSON COMMITTED TO
26	OR PLACED WITHIN THE FACILITY WITH AN OPIOID USE DISORDER. THE
27	FACILITY IS STRONGLY ENCOURAGED TO MAINTAIN THE TREATMENT OF

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1	THE PERSON THROUGHOUT THE DURATION OF THE PERSON'S COMMITMENT,
2	AS MEDICALLY NECESSARY.
3	(2) QUALIFIED MEDICATION ADMINISTRATION PERSONNEL MAY, IN
4	ACCORDANCE WITH A WRITTEN PHYSICIAN'S ORDER, ADMINISTER OPIOID
5	AGONISTS AND OPIOID ANTAGONISTS PURSUANT TO SUBSECTION (1) OF
6	THIS SECTION.
7	(3) A STATE DEPARTMENT FACILITY MAY CONTRACT WITH
8	COMMUNITY-BASED HEALTH PROVIDERS FOR THE IMPLEMENTATION OF
9	THIS SECTION.
10	(4) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE
11	REQUIRES:
12	(a) "OPIOID AGONIST" MEANS A FULL OR PARTIAL AGONIST THAT
13	IS APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION FOR THE
14	TREATMENT OF AN OPIOID USE DISORDER.
15	(b) "OPIOID ANTAGONIST" MEANS NALTREXONE OR ANY SIMILARLY
16	ACTING DRUG THAT IS NOT A CONTROLLED SUBSTANCE AND THAT IS
17	APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION FOR THE
18	TREATMENT OF AN OPIOID USE DISORDER.
19	SECTION 4. In Colorado Revised Statutes, add 31-15-405 as
20	follows:
21	31-15-405. Opioid treatment for a person in custody. A
22	MUNICIPALITY THAT CHOOSES TO ESTABLISH AND OPERATE A JAIL, AS
23	AUTHORIZED IN SECTION 31-15-401 (1)(j), IS STRONGLY ENCOURAGED TO
24	COMPLY WITH THE PROVISIONS OF SECTION 17-26-104.9 CONCERNING
25	OPIOID TREATMENT FOR A PERSON IN CUSTODY.
26	SECTION 5. In Colorado Revised Statutes, add 18-18-607 as
27	follows:

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1	18-18-607. Safe stations - disposal of controlled substances -
2	medical evaluation - definition. (1) (a) UPON ARRIVAL TO A SAFE
3	STATION, A PERSON MAY TURN IN ANY CONTROLLED SUBSTANCES AND
4	REQUEST ASSISTANCE IN GAINING ACCESS TO TREATMENT FOR A
5	SUBSTANCE USE DISORDER. SAFE STATION PERSONNEL SHALL UTILIZE
6	CURRENT PROCEDURES AND PROTOCOLS FOR THE DISPOSAL OF THE
7	CONTROLLED SUBSTANCES.
8	(b) A PERSON WHO TURNS IN ONE OR MORE CONTROLLED
9	SUBSTANCES PURSUANT TO SUBSECTION (1)(a) OF THIS SECTION IS NOT
10	SUBJECT TO ARREST OR PROSECUTION FOR POSSESSION OF SUCH
11	CONTROLLED SUBSTANCES.
12	(2) REASONABLE EFFORTS SHOULD BE TAKEN BY SAFE STATION
13	PERSONNEL TO DETERMINE IF THE PERSON IS IN NEED OF IMMEDIATE
14	MEDICAL ATTENTION AND FACILITATE TRANSPORTATION TO AN
15	APPROPRIATE MEDICAL FACILITY, IF NECESSARY. IF THE PERSON DOES NOT
16	REQUIRE IMMEDIATE MEDICAL ATTENTION, THE SAFE STATION PERSONNEL
17	SHALL PROVIDE THE PERSON WITH INFORMATION ABOUT THE BEHAVIORAL
18	HEALTH CRISIS RESPONSE SYSTEM, CREATED IN SECTION 27-60-103, TO
19	HELP IDENTIFY AVAILABLE TREATMENT OPTIONS AND, IF PRACTICABLE,
20	PROVIDE TRANSPORTATION FOR THE PERSON TO THE MOST APPROPRIATE
21	FACILITY FOR TREATMENT OF A SUBSTANCE USE DISORDER. INFORMATION
22	ABOUT THE CRISIS HOTLINE MUST BE DEVELOPED BY THE OFFICE OF
23	BEHAVIORAL HEALTH IN THE STATE DEPARTMENT AND BE PROVIDED TO
24	SAFE STATIONS FOR DISTRIBUTION.
25	(3) This section does not apply if safe station personnel
26	ARE NOT AVAILABLE TO ASSIST A PERSON WHO ARRIVES AT A SAFE
27	STATION FOR DISPOSAL OF A CONTROLLED SUBSTANCE.

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1	(4) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE
2	REQUIRES, A "SAFE STATION" MEANS ANY MUNICIPAL POLICE STATION;
3	COUNTY SHERIFF'S OFFICE; OR MUNICIPAL, COUNTY, OR FIRE PROTECTION
4	DISTRICT FIRE STATION.
5	SECTION 6. In Colorado Revised Statutes, add 17-26-140 as
6	follows:
7	17-26-140. Continuity of care for persons released from jail.
8	(1) If a person is treated for a substance use disorder
9	THROUGHOUT THE PERSON'S INCARCERATION, THE COUNTY JAIL SHALL, AT
10	A MINIMUM, CONDUCT THE FOLLOWING BEFORE RELEASING THE PERSON
11	FROM THE COUNTY JAIL'S CUSTODY:
12	
13	(a) PROVIDE POST-RELEASE RESOURCES DEVELOPED PURSUANT TO
14	SECTION 17-1-103 (1)(r) TO THE PERSON; AND
15	(b) PROVIDE A LIST OF AVAILABLE SUBSTANCE USE PROVIDERS, TO
16	THE EXTENT THE OFFICE OF BEHAVIORAL HEALTH IN THE STATE
17	DEPARTMENT HAS SUCH A LIST AVAILABLE.
18	(2) THE COUNTY JAIL SHALL PROVIDE MEDICAID REENROLLMENT
19	PAPERWORK TO THE PERSON WHEN THE PERSON ENTERS THE COUNTY JAIL.
20	THE COUNTY JAIL MUST FILE THE MEDICAID PAPERWORK WITH THE
21	COUNTY DEPARTMENT OF HEALTH AND HUMAN SERVICES UPON RELEASING
22	THE PERSON FROM THE COUNTY JAIL'S CUSTODY.
23	SECTION 7. In Colorado Revised Statutes, add 17-1-113.2 as
24	follows:
25	17-1-113.2. Continuity of care for persons released from
26	correctional facility. Before a person is released from the custody
27	OF A CODDECTIONAL FACILITY THE CODDECTIONAL FACILITY SHALL

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1	COMPLY WITH THE PROVISIONS OF SECTION 17-26-140 CONCERNING
2	CONTINUITY OF CARE FOR PERSONS WITH A SUBSTANCE USE DISORDER.
3	SECTION 8. In Colorado Revised Statutes, 17-1-103, amend (1)
4	introductory portion; and add (1)(r) as follows:
5	17-1-103. Duties of the executive director. (1) The duties of the
6	executive director shall be ARE:
7	(r) IN CONSULTATION WITH THE OFFICES OF BEHAVIORAL HEALTH
8	AND ECONOMIC SECURITY IN THE DEPARTMENT OF HUMAN SERVICES, THE
9	DEPARTMENT OF HEALTH CARE POLICY AND FINANCING, THE DEPARTMENT
10	OF LOCAL AFFAIRS, AND LOCAL SERVICE PROVIDERS, TO DEVELOP
11	RESOURCES FOR INMATES POST-RELEASE THAT PROVIDE INFORMATION TO
12	HELP PREPARE INMATES FOR RELEASE AND SUCCESSFUL REINTEGRATION
13	INTO THEIR COMMUNITIES. THE RESOURCES MUST REFLECT THE NEEDS OF
14	DIVERSE AND UNDERSERVED POPULATIONS AND COMMUNITIES.
15	SECTION 9. In Colorado Revised Statutes, 24-72-703, add
16	(10.5) as follows:
17	24-72-703. Sealing of arrest and criminal records - general
18	$\textbf{provisions-order applicability-discovery and advisements.} \ (10.5) \ \text{IF}$
19	THE PERSON IN INTEREST HAS ENTERED INTO OR SUCCESSFULLY
20	COMPLETED A SUBSTANCE USE DISORDER TREATMENT PROGRAM LICENSED
21	PURSUANT TO SECTION 27-80-205 IN THE CASE THAT IS THE SUBJECT OF
22	THE PETITION TO SEAL, THE COURT SHALL CONSIDER SUCH FACTOR
23	FAVORABLY IN DETERMINING WHETHER TO ISSUE AN ORDER TO SEAL
24	RECORDS PURSUANT TO THIS SECTION.
25	SECTION 10. In Colorado Revised Statutes, add 27-60-106.5 as
26	follows:
27	27-60-106.5. Criminal justice diversion programs - rules -

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report. (1) (a) The office of behavioral health in the state department may contract with cities and counties for the creation, maintenance, or expansion of criminal justice diversion programs. The goal of each program created pursuant to this section should be to connect law enforcement officers with behavioral health providers to assist individuals in need of behavioral health intervention or to divert individuals from the criminal justice system.

- (b) THE OFFICE OF BEHAVIORAL HEALTH IN THE STATE DEPARTMENT MAY REQUIRE CRIMINAL JUSTICE DIVERSION PROGRAMS CONTRACTED PURSUANT TO SUBSECTION (1)(a) OF THIS SECTION TO PARTICIPATE AS A MOBILE CRISIS SERVICE IN THE BEHAVIORAL HEALTH CRISIS RESPONSE SYSTEM, CREATED PURSUANT TO SECTION 27-60-103.
- (2) ON OR BEFORE NOVEMBER 1, 2021, AND ON OR BEFORE EACH NOVEMBER 1 THEREAFTER, THE STATE DEPARTMENT SHALL INCLUDE AN UPDATE REGARDING THE CURRENT STATUS OF FUNDING AND THE CRIMINAL JUSTICE DIVERSION PROGRAMS IMPLEMENTED PURSUANT TO THIS SECTION IN ITS REPORT TO THE JUDICIARY COMMITTEES OF THE SENATE AND THE HOUSE OF REPRESENTATIVES, THE HEALTH AND HUMAN SERVICES COMMITTEE OF THE SENATE, THE PUBLIC HEALTH CARE AND HUMAN SERVICES COMMITTEE OF THE HOUSE OF REPRESENTATIVES, OR ANY SUCCESSOR COMMITTEES, AS PART OF ITS "STATE MEASUREMENT FOR ACCOUNTABLE, RESPONSIVE, AND TRANSPARENT (SMART) GOVERNMENT ACT" PRESENTATION REQUIRED BY SECTION 2-7-203.
- (3) THE STATE BOARD OF HUMAN SERVICES, CREATED IN SECTION 26-1-107, MAY PROMULGATE RULES TO IMPLEMENT THE PROVISIONS OF THIS SECTION.

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1	SECTION 11. In Colorado Revised Statutes, 27-60-100.3, add
2	(1.5) as follows:
3	27-60-100.3. Definitions. (1.5) "Criminal justice diversion
4	PROGRAM" MEANS A PROGRAM CREATED PURSUANT TO SECTION
5	27-60-106.5 OR PROGRAMS OPERATED BY CITIES OR COUNTIES THAT
6	CONNECT LAW ENFORCEMENT OFFICERS WITH BEHAVIORAL HEALTH
7	PROVIDERS TO ASSIST INDIVIDUALS IN NEED OF BEHAVIORAL HEALTH
8	INTERVENTIONS OR TO DIVERT INDIVIDUALS FROM THE CRIMINAL JUSTICE
9	SYSTEM.
10	SECTION 12. In Colorado Revised Statutes, 27-60-104, amend
11	(2) as follows:
12	27-60-104. Behavioral health crisis response system - crisis
13	service facilities - walk-in centers - mobile response units. (2) (a) On
14	or before January 1, 2018, the state department shall ensure that mobile
15	response units are available to respond to a behavioral health crisis
16	anywhere in the state within no more than two hours, either face-to-face
17	or using telehealth operations, for mobile crisis evaluations.
18	(b) Mobile Crisis Services may be delivered by Criminal
19	JUSTICE DIVERSION PROGRAMS APPROVED BY THE STATE DEPARTMENT OR
20	A CRISIS RESPONSE SYSTEM CONTRACTOR.
21	SECTION 13. Act subject to petition - effective date. This act
22	takes effect at 12:01 a.m. on the day following the expiration of the
23	ninety-day period after final adjournment of the general assembly; except
24	that, if a referendum petition is filed pursuant to section 1 (3) of article V
25	of the state constitution against this act or an item, section, or part of this
26	act within such period, then the act, item, section, or part will not take
27	effect unless approved by the people at the general election to be held in

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- November 2022 and, in such case, will take effect on the date of the
- 2 official declaration of the vote thereon by the governor.

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