## Second Regular Session Seventy-second General Assembly STATE OF COLORADO

# ENGROSSED

This Version Includes All Amendments Adopted on Second Reading in the House of Introduction HOUSE BILL 20-1017

LLS NO. 20-0294.01 Shelby Ross x4510

### HOUSE SPONSORSHIP

Herod and Kennedy,

### SENATE SPONSORSHIP

Donovan and Priola, Pettersen

House Committees Public Health Care & Human Services Appropriations **Senate Committees** 

# A BILL FOR AN ACT

- 101 CONCERNING TREATMENT OF INDIVIDUALS WITH SUBSTANCE USE
- 102 DISORDERS WHO COME INTO CONTACT WITH THE CRIMINAL
- **103 JUSTICE SYSTEM.**

### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov/</u>.)

**Opioid and Other Substance Use Disorders Study Committee.** The bill requires the department of corrections, local jails, multijurisdictional jails, municipal jails, and state department of human services facilities to make available at least one opioid agonist and one opioid antagonist to a person in custody with an opioid use disorder

HOUSE Amended 2nd Reading June 8, 2020 throughout the duration of the person's incarceration or commitment.

The bill allows a person to dispose of any controlled substances at a safe station and request assistance in gaining access to treatment for a substance use disorder. The bill defines a "safe station" as any municipal police station; county sheriff's office; or municipal, county, or fire protection district fire station.

The bill requires the department of corrections and jails to ensure that continuity of care is provided to inmates prior to release.

The bill requires the executive director of the department of corrections, in consultation with the offices of behavioral health and economic security in the department of human services, the department of health care policy and financing, the department of local affairs, and local service providers to develop resources for inmates post-release that provide information to help prepare inmates for release and reintegration into their communities.

If a person who is the subject of a petition to seal criminal records has entered into or successfully completed a licensed substance use disorder treatment program, the court is required to consider such factor favorably in determining whether to issue the order.

The bill allows the office of behavioral health in the department of human services to contract with cities and counties for the creation, maintenance, or expansion of criminal justice diversion programs. The bill requires the department of human services to include an update regarding the current status of funding and implementation of the criminal justice diversion programs in its annual SMART presentation.

The bill appropriates money to the office of behavioral health in the department of human services for criminal justice diversion programs.

**SECTION 1.** In Colorado Revised Statutes, add 17-1-113.4 as

3 follows:

5	10110 (15).
4	17-1-113.4. Opioid treatment for a person in custody -
5	definitions. (1) A CORRECTIONAL FACILITY OR PRIVATE CONTRACT
6	PRISON MAY MAKE AVAILABLE OPIOID AGONISTS AND OPIOID
7	ANTAGONISTS TO A PERSON IN CUSTODY WITH AN OPIOID USE DISORDER.
8	THE CORRECTIONAL FACILITY OR PRIVATE CONTRACT PRISON IS STRONGLY
9	ENCOURAGED TO MAINTAIN THE TREATMENT OF THE PERSON THROUGHOUT
10	THE DURATION OF THE PERSON'S INCARCERATION, AS MEDICALLY

<sup>1</sup> Be it enacted by the General Assembly of the State of Colorado:

1 NECESSARY.

2 (2) QUALIFIED MEDICATION ADMINISTRATION PERSONNEL MAY, IN 3 ACCORDANCE WITH A WRITTEN PHYSICIAN'S ORDER, ADMINISTER OPIOID 4 AGONISTS AND OPIOID ANTAGONISTS PURSUANT TO SUBSECTION (1) OF 5 THIS SECTION. 6 (3) A CORRECTIONAL FACILITY OR PRIVATE CONTRACT PRISON 7 MAY CONTRACT WITH COMMUNITY-BASED HEALTH PROVIDERS FOR THE 8 IMPLEMENTATION OF THIS SECTION. 9 (4) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE 10 REOUIRES: 11 (a) "OPIOID AGONIST" MEANS A FULL OR PARTIAL AGONIST THAT 12 IS APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION FOR THE 13 TREATMENT OF AN OPIOID USE DISORDER. 14 (b) "OPIOID ANTAGONIST" MEANS NALTREXONE OR ANY SIMILARLY 15 ACTING DRUG THAT IS NOT A CONTROLLED SUBSTANCE AND THAT IS 16 APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION FOR THE 17 TREATMENT OF AN OPIOID USE DISORDER. 18 **SECTION 2.** In Colorado Revised Statutes, add 17-26-104.9 as 19 follows: 20 17-26-104.9. Opioid treatment for a person in custody -21 **definitions.** (1) A FACILITY, WHETHER OPERATED BY A GOVERNMENTAL 22 ENTITY OR PRIVATE CONTRACTOR, MAY MAKE AVAILABLE OPIOID 23 AGONISTS AND OPIOID ANTAGONISTS TO A PERSON IN CUSTODY WITH AN 24 OPIOID USE DISORDER. THE FACILITY IS STRONGLY ENCOURAGED TO 25 MAINTAIN THE TREATMENT OF THE PERSON THROUGHOUT THE DURATION 26 OF THE PERSON'S INCARCERATION, AS MEDICALLY NECESSARY. 27 (2) QUALIFIED MEDICATION ADMINISTRATION PERSONNEL MAY, IN

ACCORDANCE WITH A WRITTEN PHYSICIAN'S ORDER, ADMINISTER OPIOID 1 2 AGONISTS AND OPIOID ANTAGONISTS PURSUANT TO SUBSECTION (1) OF 3 THIS SECTION. 4 (3) A FACILITY MAY CONTRACT WITH COMMUNITY-BASED HEALTH 5 PROVIDERS FOR THE IMPLEMENTATION OF THIS SECTION. 6 (4) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE 7 **REOUIRES**: 8 (a) "FACILITY" MEANS: 9 (I) A LOCAL JAIL, AS DEFINED IN SECTION 17-1-102 (7); 10 (II) A MULTIJURISDICTIONAL JAIL, AS DESCRIBED IN SECTION 11 17-26.5-101; AND 12 (III) A MUNICIPAL JAIL, AS AUTHORIZED IN SECTION 31-15-401 13 (1)(i). (b) "OPIOID AGONIST" MEANS A FULL OR PARTIAL AGONIST THAT 14 15 IS APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION FOR THE 16 TREATMENT OF AN OPIOID USE DISORDER. 17 (c) "OPIOID ANTAGONIST" MEANS NALTREXONE OR ANY SIMILARLY 18 ACTING DRUG THAT IS NOT A CONTROLLED SUBSTANCE AND THAT IS 19 APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION FOR THE 20 TREATMENT OF AN OPIOID USE DISORDER. 21 **SECTION 3.** In Colorado Revised Statutes, add 26-1-136.7 as 22 follows: 23 26-1-136.7. Opioid treatment for a person in custody -24 **definitions.** (1) A STATE DEPARTMENT FACILITY MAY MAKE AVAILABLE 25 OPIOID AGONISTS AND OPIOID ANTAGONISTS TO A PERSON COMMITTED TO OR PLACED WITHIN THE FACILITY WITH AN OPIOID USE DISORDER. THE 26 27 FACILITY IS STRONGLY ENCOURAGED TO MAINTAIN THE TREATMENT OF

1 THE PERSON THROUGHOUT THE DURATION OF THE PERSON'S COMMITMENT,

2 AS MEDICALLY NECESSARY.

3 (2) QUALIFIED MEDICATION ADMINISTRATION PERSONNEL MAY, IN
4 ACCORDANCE WITH A WRITTEN PHYSICIAN'S ORDER, ADMINISTER OPIOID
5 AGONISTS AND OPIOID ANTAGONISTS PURSUANT TO SUBSECTION (1) OF
6 THIS SECTION.

7 (3) A STATE DEPARTMENT FACILITY MAY CONTRACT WITH
8 COMMUNITY-BASED HEALTH PROVIDERS FOR THE IMPLEMENTATION OF
9 THIS SECTION.

10 (4) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE
11 REQUIRES:

12 (a) "OPIOID AGONIST" MEANS A FULL OR PARTIAL AGONIST THAT
13 IS APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION FOR THE
14 TREATMENT OF AN OPIOID USE DISORDER.

(b) "OPIOID ANTAGONIST" MEANS NALTREXONE OR ANY SIMILARLY
ACTING DRUG THAT IS NOT A CONTROLLED SUBSTANCE AND THAT IS
APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION FOR THE
TREATMENT OF AN OPIOID USE DISORDER.

SECTION 4. In Colorado Revised Statutes, add 31-15-405 as
follows:

31-15-405. Opioid treatment for a person in custody. A
MUNICIPALITY THAT CHOOSES TO ESTABLISH AND OPERATE A JAIL, AS
AUTHORIZED IN SECTION 31-15-401 (1)(j), IS STRONGLY ENCOURAGED TO
COMPLY WITH THE PROVISIONS OF SECTION 17-26-104.9 CONCERNING
OPIOID TREATMENT FOR A PERSON IN CUSTODY.

26 SECTION 5. In Colorado Revised Statutes, add 18-18-607 as
27 follows:

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18-18-607. Safe stations - disposal of controlled substances medical evaluation - definition. (1) (a) UPON ARRIVAL TO A SAFE
 STATION, A PERSON MAY TURN IN ANY CONTROLLED SUBSTANCES AND
 REQUEST ASSISTANCE IN GAINING ACCESS TO TREATMENT FOR A
 SUBSTANCE USE DISORDER. SAFE STATION PERSONNEL SHALL UTILIZE
 CURRENT PROCEDURES AND PROTOCOLS FOR THE DISPOSAL OF THE
 CONTROLLED SUBSTANCES.

8 (b) A PERSON WHO TURNS IN ONE OR MORE CONTROLLED 9 SUBSTANCES PURSUANT TO SUBSECTION (1)(a) OF THIS SECTION IS NOT 10 SUBJECT TO ARREST OR PROSECUTION FOR POSSESSION OF SUCH 11 CONTROLLED SUBSTANCES.

12 (2) REASONABLE EFFORTS SHOULD BE TAKEN BY SAFE STATION 13 PERSONNEL TO DETERMINE IF THE PERSON IS IN NEED OF IMMEDIATE 14 MEDICAL ATTENTION AND FACILITATE TRANSPORTATION TO AN 15 APPROPRIATE MEDICAL FACILITY, IF NECESSARY. IF THE PERSON DOES NOT 16 REQUIRE IMMEDIATE MEDICAL ATTENTION, THE SAFE STATION PERSONNEL 17 SHALL PROVIDE THE PERSON WITH INFORMATION ABOUT THE BEHAVIORAL 18 HEALTH CRISIS RESPONSE SYSTEM, CREATED IN SECTION 27-60-103, TO 19 HELP IDENTIFY AVAILABLE TREATMENT OPTIONS AND, IF PRACTICABLE, 20 PROVIDE TRANSPORTATION FOR THE PERSON TO THE MOST APPROPRIATE 21 FACILITY FOR TREATMENT OF A SUBSTANCE USE DISORDER. INFORMATION 22 ABOUT THE CRISIS HOTLINE MUST BE DEVELOPED BY THE OFFICE OF 23 BEHAVIORAL HEALTH IN THE STATE DEPARTMENT AND BE PROVIDED TO 24 SAFE STATIONS FOR DISTRIBUTION. 25 (3) THIS SECTION DOES NOT APPLY IF SAFE STATION PERSONNEL 26 ARE NOT AVAILABLE TO ASSIST A PERSON WHO ARRIVES AT A SAFE

27 STATION FOR DISPOSAL OF A CONTROLLED SUBSTANCE.

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1	(4) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE
2	REQUIRES, A "SAFE STATION" MEANS ANY MUNICIPAL POLICE STATION;
3	COUNTY SHERIFF'S OFFICE; OR MUNICIPAL, COUNTY, OR FIRE PROTECTION
4	DISTRICT FIRE STATION.
5	SECTION 6. In Colorado Revised Statutes, add 17-26-140 as
6	follows:
7	17-26-140. Continuity of care for persons released from jail.
8	(1) IF A PERSON IS TREATED FOR A SUBSTANCE USE DISORDER
9	THROUGHOUT THE PERSON'S INCARCERATION, THE COUNTY JAIL SHALL, AT
10	A MINIMUM, CONDUCT THE FOLLOWING BEFORE RELEASING THE PERSON
11	FROM THE COUNTY JAIL'S CUSTODY:
12	
13	(a) PROVIDE POST-RELEASE RESOURCES DEVELOPED PURSUANT TO
14	SECTION 17-1-103 (1)( $r$ ) to the person; and
15	(b) PROVIDE A LIST OF AVAILABLE SUBSTANCE USE PROVIDERS, TO
16	THE EXTENT THE OFFICE OF BEHAVIORAL HEALTH IN THE STATE
17	DEPARTMENT HAS SUCH A LIST AVAILABLE.
18	(2) THE COUNTY JAIL SHALL PROVIDE MEDICAID REENROLLMENT
19	PAPERWORK TO THE PERSON WHEN THE PERSON ENTERS THE COUNTY JAIL.
20	THE COUNTY JAIL MUST FILE THE MEDICAID PAPERWORK WITH THE
21	COUNTY DEPARTMENT OF HEALTH AND HUMAN SERVICES UPON RELEASING
22	THE PERSON FROM THE COUNTY JAIL'S CUSTODY.
23	SECTION 7. In Colorado Revised Statutes, add 17-1-113.2 as
24	follows:
25	17-1-113.2. Continuity of care for persons released from
26	correctional facility. Before a person is released from the custody
27	OF A CORRECTIONAL FACILITY, THE CORRECTIONAL FACILITY SHALL

1 COMPLY WITH THE PROVISIONS OF SECTION 17-26-140 CONCERNING 2 CONTINUITY OF CARE FOR PERSONS WITH A SUBSTANCE USE DISORDER.

3 **SECTION 8.** In Colorado Revised Statutes, 17-1-103, **amend** (1) 4 introductory portion; and add(1)(r) as follows:

5

17-1-103. Duties of the executive director. (1) The duties of the 6 executive director shall be ARE:

7 (r) IN CONSULTATION WITH THE OFFICES OF BEHAVIORAL HEALTH 8 AND ECONOMIC SECURITY IN THE DEPARTMENT OF HUMAN SERVICES, THE 9 DEPARTMENT OF HEALTH CARE POLICY AND FINANCING, THE DEPARTMENT 10 OF LOCAL AFFAIRS, AND LOCAL SERVICE PROVIDERS, TO DEVELOP 11 RESOURCES FOR INMATES POST-RELEASE THAT PROVIDE INFORMATION TO 12 HELP PREPARE INMATES FOR RELEASE AND SUCCESSFUL REINTEGRATION 13 INTO THEIR COMMUNITIES. THE RESOURCES MUST REFLECT THE NEEDS OF 14 DIVERSE AND UNDERSERVED POPULATIONS AND COMMUNITIES.

15 SECTION 9. In Colorado Revised Statutes, 24-72-703, add 16 (10.5) as follows:

17 24-72-703. Sealing of arrest and criminal records - general 18 provisions - order applicability - discovery and advisements. (10.5) IF 19 THE PERSON IN INTEREST HAS ENTERED INTO OR SUCCESSFULLY 20 COMPLETED A SUBSTANCE USE DISORDER TREATMENT PROGRAM LICENSED 21 PURSUANT TO SECTION 27-80-205 IN THE CASE THAT IS THE SUBJECT OF 22 THE PETITION TO SEAL, THE COURT SHALL CONSIDER SUCH FACTOR 23 FAVORABLY IN DETERMINING WHETHER TO ISSUE AN ORDER TO SEAL 24 RECORDS PURSUANT TO THIS SECTION.

25 **SECTION 10.** In Colorado Revised Statutes, add 27-60-106.5 as 26 follows:

27 27-60-106.5. Criminal justice diversion programs - rules -

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1 **report.** (1) (a) THE OFFICE OF BEHAVIORAL HEALTH IN THE STATE 2 DEPARTMENT MAY CONTRACT WITH CITIES AND COUNTIES FOR THE 3 CREATION, MAINTENANCE, OR EXPANSION OF CRIMINAL JUSTICE DIVERSION 4 PROGRAMS. THE GOAL OF EACH PROGRAM CREATED PURSUANT TO THIS 5 SECTION SHOULD BE TO CONNECT LAW ENFORCEMENT OFFICERS WITH 6 BEHAVIORAL HEALTH PROVIDERS TO ASSIST INDIVIDUALS IN NEED OF 7 BEHAVIORAL HEALTH INTERVENTION OR TO DIVERT INDIVIDUALS FROM 8 THE CRIMINAL JUSTICE SYSTEM.

9 (b) THE OFFICE OF BEHAVIORAL HEALTH IN THE STATE 10 DEPARTMENT MAY REQUIRE CRIMINAL JUSTICE DIVERSION PROGRAMS 11 CONTRACTED PURSUANT TO SUBSECTION (1)(a) OF THIS SECTION TO 12 PARTICIPATE AS A MOBILE CRISIS SERVICE IN THE BEHAVIORAL HEALTH 13 CRISIS RESPONSE SYSTEM, CREATED PURSUANT TO SECTION 27-60-103.

14 (2) ON OR BEFORE NOVEMBER 1, 2021, AND ON OR BEFORE EACH 15 NOVEMBER 1 THEREAFTER, THE STATE DEPARTMENT SHALL INCLUDE AN 16 UPDATE REGARDING THE CURRENT STATUS OF FUNDING AND THE CRIMINAL 17 JUSTICE DIVERSION PROGRAMS IMPLEMENTED PURSUANT TO THIS SECTION 18 IN ITS REPORT TO THE JUDICIARY COMMITTEES OF THE SENATE AND THE 19 HOUSE OF REPRESENTATIVES, THE HEALTH AND HUMAN SERVICES 20 COMMITTEE OF THE SENATE, THE PUBLIC HEALTH CARE AND HUMAN 21 SERVICES COMMITTEE OF THE HOUSE OF REPRESENTATIVES, OR ANY 22 SUCCESSOR COMMITTEES, AS PART OF ITS "STATE MEASUREMENT FOR 23 ACCOUNTABLE, RESPONSIVE, AND TRANSPARENT (SMART) 24 GOVERNMENT ACT" PRESENTATION REQUIRED BY SECTION 2-7-203.

25 (3) THE STATE BOARD OF HUMAN SERVICES, CREATED IN SECTION
26 26-1-107, MAY PROMULGATE RULES TO IMPLEMENT THE PROVISIONS OF
27 THIS SECTION.

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1	SECTION 11. In Colorado Revised Statutes, 27-60-100.3, add
2	(1.5) as follows:
3	<b>27-60-100.3. Definitions.</b> (1.5) "CRIMINAL JUSTICE DIVERSION
4	PROGRAM" MEANS A PROGRAM CREATED PURSUANT TO SECTION
5	27-60-106.5 OR PROGRAMS OPERATED BY CITIES OR COUNTIES THAT
6	CONNECT LAW ENFORCEMENT OFFICERS WITH BEHAVIORAL HEALTH
7	PROVIDERS TO ASSIST INDIVIDUALS IN NEED OF BEHAVIORAL HEALTH
8	INTERVENTIONS OR TO DIVERT INDIVIDUALS FROM THE CRIMINAL JUSTICE
9	SYSTEM.
10	SECTION 12. In Colorado Revised Statutes, 27-60-104, amend
11	(2) as follows:
12	27-60-104. Behavioral health crisis response system - crisis
13	service facilities - walk-in centers - mobile response units. (2) (a) On
14	or before January 1, 2018, the state department shall ensure that mobile
15	response units are available to respond to a behavioral health crisis
16	anywhere in the state within no more than two hours, either face-to-face
17	or using telehealth operations, for mobile crisis evaluations.
18	(b) MOBILE CRISIS SERVICES MAY BE DELIVERED BY CRIMINAL
19	JUSTICE DIVERSION PROGRAMS APPROVED BY THE STATE DEPARTMENT OR
20	A CRISIS RESPONSE SYSTEM CONTRACTOR.
21	SECTION 13. Act subject to petition - effective date. This act
22	takes effect at 12:01 a.m. on the day following the expiration of the
23	ninety-day period after final adjournment of the general assembly; except
24	that, if a referendum petition is filed pursuant to section 1 (3) of article V
25	of the state constitution against this act or an item, section, or part of this
26	act within such period, then the act, item, section, or part will not take
27	effect unless approved by the people at the general election to be held in

- 1 November 2022 and, in such case, will take effect on the date of the
- 2 official declaration of the vote thereon by the governor.