

**First Regular Session  
Seventy-second General Assembly  
STATE OF COLORADO**

**PREAMENDED**

*This Unofficial Version Includes Committee  
Amendments Not Yet Adopted on Second Reading*

LLS NO. 19-0949.01 Jennifer Berman x3286

**SENATE BILL 19-198**

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**SENATE SPONSORSHIP**

**Todd and Coram,**

**HOUSE SPONSORSHIP**

**Buentello and Gray,**

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**Senate Committees**

State, Veterans, & Military Affairs  
Finance  
Appropriations

**House Committees**

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**A BILL FOR AN ACT**

101    **CONCERNING THE CONTINUED MANAGEMENT OF WASTE TIRES, AND, IN**  
102            **CONNECTION THEREWITH, MAKING AND REDUCING AN**  
103            **APPROPRIATION.**

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**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)*

To encourage resource recovery, recycling, and reuse of waste tires, there is a waste tire fee assessed on each new tire sold in the state. Commencing on January 1, 2020, the bill raises the waste tire fee from 55 cents to up to \$2.00, as set by the solid and hazardous waste commission by rule, and, on January 1, 2024, reduces it to 55 cents.

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
Capital letters or bold & italic numbers indicate new material to be added to existing statute.  
Dashes through the words indicate deletions from existing statute.

The bill also recreates the end users fund, into which fund, on and after January 1, 2020, 75% of the revenue collected from the waste tire fee will be transferred. The fund is used to provide rebates to end users for the processing of waste tires into tire-derived products or fuel. The end users fund and the rebate program are repealed on July 1, 2025.

The bill increases the number of waste tires that an owner or operator of a waste tire monofill is required to process into tire-derived product from 2 to 5.

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1.** In Colorado Revised Statutes, 30-20-1402, **amend**  
3 (1); and **add** (1.2), (1.5), (7.5), and (9.5) as follows:

4 **30-20-1402. Definitions.** As used in this part 14, unless the  
5 context otherwise requires:

6 (1) ~~"Beneficial user" means a person who uses solid waste as an~~  
7 ~~ingredient in a manufacturing process or as an effective substitute for~~  
8 ~~natural or commercial products, in a manner that does not pose a threat~~  
9 ~~to human health or the environment. Avoidance of processing or disposal~~  
10 ~~cost alone does not constitute beneficial use "ALTERNATIVE DAILY~~  
11 ~~COVER" MEANS AT LEAST THREE INCHES OF EARTHEN MATERIAL OR OTHER~~  
12 ~~SUITABLE MATERIAL PLACED OVER THE EXPOSED SOLID WASTE AT THE END~~  
13 ~~OF EACH OPERATING DAY, OR AT SUCH FREQUENCIES AS NEEDED TO~~  
14 ~~PREVENT OR MINIMIZE NUISANCE CONDITIONS.~~

15 (1.2) "ASTM STANDARD D6270" MEANS THE AMERICAN SOCIETY  
16 FOR TESTING AND MATERIALS STANDARD ENTITLED "STANDARD  
17 PRACTICE FOR USE OF SCRAP TIRES IN CIVIL ENGINEERING  
18 APPLICATIONS", EFFECTIVE ON DECEMBER 15, 2017.

19 (1.5) "BENEFICIAL USER" MEANS A PERSON WHO USES SOLID  
20 WASTE FOR ENERGY RECOVERY IN A MANUFACTURING PROCESS OR AS AN  
21 EFFECTIVE SUBSTITUTE FOR NATURAL OR COMMERCIAL PRODUCTS, IN A

1 MANNER THAT DOES NOT POSE A THREAT TO HUMAN HEALTH OR THE  
2 ENVIRONMENT. AVOIDANCE OF PROCESSING OR DISPOSAL COST ALONE  
3 DOES NOT CONSTITUTE BENEFICIAL USE.

4 (7.5) "RURAL COUNTY" MEANS A COUNTY WITH A POPULATION OF  
5 FEWER THAN SIXTY THOUSAND RESIDENTS.

6 (9.5) "TON" MEANS A UNIT OF WEIGHT EQUAL TO TWO THOUSAND  
7 POUNDS.

8 **SECTION 2.** In Colorado Revised Statutes, 30-20-1403, **amend**  
9 (1)(a) and (2) as follows:

10 **30-20-1403. Waste tire fee - distribution - rules - repeal.**

11 (1) (a) (I) (A) UNTIL DECEMBER 31, 2019, RETAILERS OF NEW MOTOR  
12 VEHICLE TIRES AND NEW TRAILER TIRES SHALL COLLECT A WASTE TIRE FEE  
13 IN AN AMOUNT TO BE SET BY THE COMMISSION, BY RULE, NOT TO EXCEED  
14 ONE DOLLAR AND FIFTY CENTS ON THE SALE OF EACH NEW TIRE. THE  
15 STATE TREASURER SHALL CREDIT THE REVENUE FROM THE FEE ASSESSED  
16 IN THIS SUBSECTION (1)(a)(I)(A) TO THE WASTE TIRE ADMINISTRATION,  
17 ENFORCEMENT, MARKET DEVELOPMENT, AND CLEANUP FUND CREATED IN  
18 SECTION 30-20-1404.

19 (B) THIS SUBSECTION (1)(a)(I) IS REPEALED, EFFECTIVE JULY 1,  
20 2020.

21 (II) EFFECTIVE JANUARY 1, 2020, AND CONTINUING THROUGH  
22 DECEMBER 31, 2025, retailers of new motor vehicle tires and new trailer  
23 tires shall collect a waste tire fee in an amount to be set by the  
24 commission, by rule, not to exceed ~~one dollar and fifty cents~~ TWO  
25 DOLLARS on the sale of each new tire; except that, effective on and after  
26 January 1, ~~2018~~ 2024, the waste tire fee is fifty-five cents on the sale of  
27 each new tire.

1           (III) EFFECTIVE JANUARY 1, 2020, THE COMMISSION MAY REVIEW  
2 THE FEE ON AN ANNUAL BASIS AND, BY RULE, ADJUST THE FEE AMOUNT IN  
3 A MANNER CONSISTENT WITH THE OBLIGATIONS SET FORTH IN SUBSECTION  
4 (2) OF THIS SECTION. THE COMMISSION SHALL SET THE FEE IN AN AMOUNT  
5 THAT IS SUFFICIENT TO:

6           (A) OFFSET THE DEPARTMENT'S DIRECT AND INDIRECT COSTS OF  
7 IMPLEMENTING THIS PART 14, WHICH COSTS MUST NOT EXCEED THE  
8 EQUIVALENT OF FIFTY-FIVE CENTS FOR EACH NEW TIRE SOLD; AND

9           (B) COVER THE REBATE PROGRAM DESCRIBED IN SECTION  
10 30-20-1405.

11           (IV) The receipt from the retailer to the customer for every new  
12 tire PURCHASED must contain the following statement in the largest  
13 bold-faced type capable based on point-of-sale software and on existing  
14 invoice printers, not to exceed fifteen points: "Section 30-20-1403,  
15 Colorado Revised Statutes, requires retailers to collect a waste tire fee set  
16 by the solid and hazardous waste commission on the sale of each new  
17 motor vehicle tire and each new trailer tire."

18           (2) (a) ~~Until December 31, 2017~~ FROM JANUARY 1, 2020,  
19 THROUGH DECEMBER 31, 2025, the state treasurer shall distribute the  
20 revenue from the fee assessed in subsection (1) of this section as follows:

21           (I) ~~Thirty percent~~ THE PORTION OF THE FEE COLLECTED TO OFFSET  
22 THE COSTS DESCRIBED IN SUBSECTION (1)(a)(III)(A) OF THIS SECTION to  
23 the waste tire administration, enforcement, MARKET DEVELOPMENT, and  
24 cleanup fund created in section 30-20-1404; AND

25           (II) ~~Sixty-five percent~~ THE PORTION OF THE FEE COLLECTED TO  
26 COVER THE COSTS DESCRIBED IN SUBSECTION (1)(a)(III)(B) OF THIS  
27 SECTION to the end users fund created in section 30-20-1405. ~~and~~

1 (III) ~~Five percent to the waste tire market development fund~~  
2 ~~created in section 30-20-1406.~~

3 (b) ~~Effective January 1, 2018, the state treasurer shall distribute~~  
4 ~~all of the revenue from the fee assessed in subsection (1) of this section~~  
5 ~~to the waste tire administration, enforcement, and cleanup fund created~~  
6 ~~in section 30-20-1404.~~

7 **SECTION 3.** In Colorado Revised Statutes, 30-20-1404, **amend**  
8 (1), (2) introductory portion, (2)(l), and (2)(m); and add (2)(o) as follows:

9 **30-20-1404. Waste tire administration, enforcement, market**  
10 **development, and cleanup fund - creation - rules.** (1) There is hereby  
11 created in the state treasury the waste tire administration, enforcement,  
12 MARKET DEVELOPMENT, and cleanup fund, referred to in this section as  
13 the "fund", consisting of the fee revenue credited pursuant to section  
14 30-20-1403 (2)(a)(i) or (2)(b) and any other ~~moneys~~ MONEY appropriated  
15 to it. The general assembly shall annually appropriate the ~~moneys~~ MONEY  
16 in the fund to the department for its direct and indirect administrative and  
17 enforcement costs in administering and enforcing this part 14. The state  
18 treasurer shall credit all interest earned on the investment of ~~moneys~~  
19 MONEY in the fund to the fund. Any unexpended and unencumbered  
20 ~~moneys~~ MONEY in the fund IN EXCESS OF SIXTEEN AND ONE-HALF  
21 PERCENT OF THE PREVIOUS FISCAL YEAR'S EXPENDITURES at the end of any  
22 fiscal year ~~remain in the fund and do not revert to the general fund or any~~  
23 ~~other fund~~ SHALL BE CREDITED:

24 (a) THROUGH DECEMBER 31, 2025, TO THE END USERS FUND  
25 CREATED IN SECTION 30-20-1405; AND

26 (b) ON AND AFTER JANUARY 1, 2026, TO THE GENERAL FUND.

27 (2) The department shall use the ~~moneys~~ MONEY in the fund for:

1           (l) Maintaining an online complaint form and processes for law  
2 enforcement, fire departments, and citizens to report potential waste tire  
3 violations; and

4           (m) In conjunction with the division of fire prevention and control  
5 in the department of public safety, developing a model fire prevention,  
6 training, and firefighting plan, hiring a consultant to assist in developing  
7 the plan, and reimbursing the division of fire prevention AND CONTROL  
8 for its time spent assisting the department in implementing this paragraph  
9 (m) SUBSECTION (2)(m); AND

10           (o) ENCOURAGING WASTE TIRE MARKET DEVELOPMENT.

11           **SECTION 4.** In Colorado Revised Statutes, **recreate and**  
12 **reenact, with amendments,** 30-20-1405 as follows:

13           **30-20-1405. End users fund - creation - quarterly rebates -**  
14 **rules - repeal.** (1) THERE IS HEREBY CREATED IN THE STATE TREASURY  
15 THE END USERS FUND, REFERRED TO IN THIS SECTION AS THE "FUND",  
16 CONSISTING OF THE FEE REVENUE CREDITED PURSUANT TO SECTION  
17 30-20-1403 (2)(a)(II). THE STATE TREASURER SHALL CREDIT ALL  
18 INTEREST AND ANY OTHER RETURN ON THE INVESTMENT OF MONEY IN THE  
19 FUND TO THE FUND. THE FUND IS SUBJECT TO ANNUAL APPROPRIATION BY  
20 THE GENERAL ASSEMBLY TO THE DEPARTMENT FOR THE PURPOSES  
21 SPECIFIED IN THIS SECTION.

22           (2) (a) THE DEPARTMENT SHALL USE THE MONEY IN THE FUND TO  
23 PROVIDE QUARTERLY REBATES TO IN-STATE:

24           (I) END USERS; AND

25           (II) RETAILERS THAT SELL TIRE-DERIVED PRODUCTS.

26           (b) A WASTE TIRE HAULER OF TIRES IN A RURAL COUNTY IS ONLY  
27 ELIGIBLE FOR REBATES PURSUANT TO THIS SUBSECTION (2) IF THE WASTE

1 TIRE HAULER IS ALSO AN END USER OR HAS CONTRACTED WITH AN END  
2 USER THAT IS ALSO A WASTE TIRE HAULER.

3 (3) THE REBATE IS SUBJECT TO THE FOLLOWING CONDITIONS:

4 (a) THE DEPARTMENT SHALL PAY THE REBATE AMOUNT  
5 QUARTERLY, ON A PER-TON BASIS; AND

6 (b) ONCE THE DEPARTMENT HAS PAID A REBATE ON A PARTICULAR  
7 QUANTITY OF TIRE-DERIVED PRODUCT, EVERY PART OF THAT PARTICULAR  
8 QUANTITY OF TIRE-DERIVED PRODUCT IS NO LONGER ELIGIBLE FOR  
9 PAYMENT OF THE REBATE.

10 (4) (a) THE COMMISSION SHALL ANNUALLY SET THE AMOUNT OF  
11 THE REBATE, BY RULE, ON A PER-TON BASIS, AND THE DEPARTMENT SHALL  
12 PAY THE SET REBATE AMOUNT FOR EACH TON OF QUALIFIED TIRE-DERIVED  
13 PRODUCT. THE COMMISSION SHALL CALCULATE THE REBATE TO EQUAL,  
14 BUT NOT EXCEED, THE AMOUNT OF THE ANTICIPATED INCOME  
15 TRANSFERRED INTO THE FUND DURING EACH SUCCEEDING TWELVE-MONTH  
16 PERIOD.

17 (b) EACH YEAR, THE DEPARTMENT SHALL CONTINUE TO PROVIDE  
18 THE REBATE IN ACCORDANCE WITH THE TIERED STRUCTURE SET FORTH IN  
19 SUBSECTION (5)(e) OF THIS SECTION UNTIL:

20 (I) ALL QUALIFIED REBATE REQUESTS SUBMITTED IN THAT YEAR  
21 ARE SATISFIED; OR

22 (II) THERE IS INSUFFICIENT MONEY IN THE FUND TO SUPPORT  
23 ADDITIONAL REBATE PAYMENTS.

24 (5) THE COMMISSION SHALL PROMULGATE RULES GOVERNING  
25 ADMINISTRATION OF THE REBATE, WHICH RULES MUST INCLUDE THE  
26 FOLLOWING:

27 (a) A QUARTERLY REBATE SCHEDULE FOR QUALIFIED RECIPIENTS,

1 WITH THE FIRST END USER PAYOUT IN JULY 2020, TO BE ISSUED FOR END  
2 USES THAT OCCUR BETWEEN APRIL 1, 2020, AND JUNE 30, 2020;

3 (b) A REQUIREMENT THAT TWENTY-FIVE PERCENT OF THE  
4 EXPECTED ANNUAL REBATE AMOUNT BE HELD IN RESERVE BEFORE PAYING  
5 THE FIRST QUARTERLY REBATE;

6 (c) IF THE BALANCE OF THE FUND IS ANTICIPATED TO BE  
7 INSUFFICIENT TO PAY OUT ALL OF THE REBATES APPLIED FOR, A  
8 REQUIREMENT THAT THE DEPARTMENT:

9 (I) GIVE NOTICE OF THE ANTICIPATED INSUFFICIENCY TO ALL END  
10 USERS THAT DURING THE PRECEDING TWELVE MONTHS HAVE SUBMITTED  
11 AN APPLICATION FOR A REBATE; AND

12 (II) PAY A PROPORTIONALLY REDUCED REBATE BEGINNING WITH  
13 TIER 1 AND RURAL WASTE TIRE HAULER REBATE RECIPIENTS, CONTINUING  
14 TO TIER 2 REBATE RECIPIENTS, AND ENDING WITH TIER 3 REBATE  
15 RECIPIENTS;

16 (d) A REQUIREMENT THAT AN END USER THAT QUALIFIES FOR A  
17 REBATE BY UTILIZING WASTE TIRES FOR:

18 (I) ALTERNATIVE DAILY COVER MUST VERIFY WITH THE  
19 DEPARTMENT THAT THE ALTERNATIVE DAILY COVER MEETS ALL  
20 SPECIFICATION STANDARDS FOR ALL TYPE-B TIRE-DERIVED AGGREGATE,  
21 AS ESTABLISHED BY THE ASTM STANDARD D6270; AND

22 (II) TIRE-DERIVED AGGREGATE MUST VERIFY WITH THE  
23 DEPARTMENT THAT THE TIRE-DERIVED AGGREGATE MEETS ALL  
24 SPECIFICATION STANDARDS FOR ALL TYPE-A TIRE-DERIVED AGGREGATE,  
25 AS ESTABLISHED BY THE ASTM STANDARD D6270; AND

26 (e) THREE TIERS OF REBATE AMOUNTS THAT THE DEPARTMENT  
27 MAY PAY OUT BASED ON THE AMOUNT OF THE WASTE TIRE THAT WAS USED



1 AND DESTROYED AS FOLLOWS:

2 (I) TIER 1: FULL REBATES GOING TO END USES THAT COMPLETELY  
3 DESTROY THE WASTE TIRE FOR THE PURPOSE OF ENERGY RECOVERY OR  
4 OTHER CLEAN TECHNOLOGIES AS DEFINED AND APPROVED BY THE  
5 COMMISSION BY RULE:

6 (II) TIER 2: FIFTY PERCENT OF THE FULL REBATE GOING TO END  
7 USES SUCH AS MOLDED PRODUCTS, CRUMBED RUBBER, AND RUBBER  
8 MULCH; AND

9 (III) TIER 3: TWENTY-FIVE PERCENT OF THE FULL REBATE GOING  
10 TO END USES FOR ALTERNATIVE DAILY COVER AND TIRE-DERIVED  
11 AGGREGATE THAT MEET THE ASTM STANDARD D6270.

12 (6) THE DEPARTMENT:

13 (a) SHALL PAY:

14 (I) THE REBATE ONLY FOR WASTE TIRES THAT ARE GENERATED  
15 AND PROCESSED IN COLORADO; AND

16 (II) TO AN END USER ONLY IF THE END USE INVOLVES  
17 TIRE-DERIVED PRODUCTS IN COLORADO OR USE OF THE ENTIRE WASTE TIRE  
18 TO GENERATE ENERGY OR FUEL IN COLORADO; AND

19 (b) MAY DENY:

20 (I) THE REBATE TO A PERSON THAT IS OUT OF COMPLIANCE WITH  
21 ANY STATE OR FEDERAL ENVIRONMENTAL LAWS, RULES, OR REGULATIONS;  
22 AND

23 (II) ALL FUTURE REBATES PURSUANT TO THIS SECTION AND  
24 GRANTS OF MONEY FROM THE WASTE TIRE ADMINISTRATION,  
25 ENFORCEMENT, MARKET DEVELOPMENT, AND CLEANUP FUND CREATED IN  
26 SECTION 30-20-1404 TO AN APPLICANT THAT KNOWINGLY OR  
27 INTENTIONALLY PROVIDES FALSE INFORMATION TO THE DEPARTMENT

1 WHEN APPLYING FOR A REBATE OR FOR A GRANT OF MONEY FROM THE  
2 WASTE TIRE ADMINISTRATION, ENFORCEMENT, MARKET DEVELOPMENT,  
3 AND CLEANUP FUND.

4 (7) WASTE TIRES OBTAINED FROM RURAL COUNTIES ARE ELIGIBLE  
5 FOR AN ADDITIONAL REBATE AMOUNT OF TWENTY-FIVE DOLLARS PER TON;  
6 HOWEVER, THE ADDITIONAL REBATE AMOUNT MUST NOT EXCEED THE  
7 REBATE AMOUNT FOR TIER 3 REBATES AS DETERMINED BY THE  
8 COMMISSION BY RULE PURSUANT TO SUBSECTION (5)(e)(III) OF THIS  
9 SECTION. TO QUALIFY FOR THE ADDITIONAL REBATE AMOUNT SET FORTH  
10 IN THIS SUBSECTION (7), AN END USER MUST PROVIDE EVIDENCE TO THE  
11 DEPARTMENT DOCUMENTING THE COUNTY OF ORIGIN FOR EACH WASTE  
12 TIRE.

13 (8) THE DEPARTMENT SHALL REQUIRE THAT AN END USER SUBMIT  
14 AN APPLICATION FOR A REBATE THAT CONTAINS SELF-CERTIFICATIONS  
15 PROVIDED BY THE END USER REGARDING:

16 (a) THE TOTAL TONNAGE OF TIRES PROCESSED; AND

17 (b) THE TOTAL TONNAGE OF TIRES COLLECTED IN RURAL  
18 COUNTIES.

19 (9) (a) THE DEPARTMENT MAY ISSUE REBATES AFTER JANUARY 1,  
20 2026, ONLY FOR END USES OCCURRING AND REBATES APPLIED FOR ON OR  
21 BEFORE DECEMBER 31, 2025.

22 (b) THE COMMISSION SHALL REPEAL ANY RULES CONCERNING THE  
23 FUND AND IMPLEMENTATION OF THIS SECTION ONCE THE DEPARTMENT HAS  
24 ISSUED THE FINAL REBATES PURSUANT TO SUBSECTION (9)(a) OF THIS  
25 SECTION.

26 (c) ON JULY 1, 2026, THE STATE TREASURER SHALL TRANSFER ANY  
27 MONEY LEFT IN THE FUND TO THE GENERAL FUND.

1 (10) THIS SECTION IS REPEALED, EFFECTIVE JULY 1, 2026.

2 **SECTION 5.** In Colorado Revised Statutes, 30-20-1415, **amend**  
3 (1)(j) and (3) as follows:

4 **30-20-1415. Waste tire monofills - requirements.** (1) An owner  
5 or operator of a waste tire monofill shall, as specified by the commission  
6 by rule:

7 (j) On an annual basis, for every one waste tire received, end use  
8 at least ~~two~~ FIVE waste tires, or process at least ~~two~~ FIVE waste tires into  
9 tire-derived product; and

10 (3) AFTER SOLICITING PUBLIC COMMENT, the department may issue  
11 a waiver relating to any requirement of this section; EXCEPT THAT THE  
12 DEPARTMENT SHALL NOT ISSUE A WAIVER OF SUBSECTION (1)(j) OR (1)(k)  
13 OF THIS SECTION TO A WASTE TIRE MONOFILL OWNER OR OPERATOR  
14 UNLESS THE OWNER OR OPERATOR HAS DEMONSTRATED THAT IT HAS  
15 ACHIEVED A NET REDUCTION ON AN ANNUAL BASIS IN THE NUMBER OF  
16 WASTE TIRES IN THE MONOFILL OR UNLESS AN EMERGENCY EVENT OF  
17 LIMITED DURATION SUCH AS A FIRE OR FLOOD, AS DEFINED BY THE  
18 COMMISSION, HAS OCCURRED.

19 **SECTION 6. Appropriation.** For the 2019-20 state fiscal year,  
20 \$3,262,500 is appropriated to the department of public health and  
21 environment for use by the hazardous materials and waste management  
22 division. This appropriation consists of \$3,375,000 from the end users  
23 fund created in section 30-20-1405 (1), C.R.S., and a reduction of  
24 \$112,500 from the waste tire administration, enforcement, market  
25 development, and cleanup fund created in section 30-20-1404 (1), C.R.S.  
26 To implement this act, the division may use this appropriation for waste  
27 tire program administration.

1           **SECTION 7. Act subject to petition - effective date -**  
2           **applicability.** (1) This act takes effect at 12:01 a.m. on the day following  
3           the expiration of the ninety-day period after final adjournment of the  
4           general assembly (August 2, 2019, if adjournment sine die is on May 3,  
5           2019); except that, if a referendum petition is filed pursuant to section 1  
6           (3) of article V of the state constitution against this act or an item, section,  
7           or part of this act within such period, then the act, item, section, or part  
8           will not take effect unless approved by the people at the general election  
9           to be held in November 2020 and, in such case, will take effect on the  
10          date of the official declaration of the vote thereon by the governor.  
11          (2) This act applies to conduct occurring on or after the applicable  
12          effective date of this act.