SENATE SPONSORSHIP

Fields and Gardner,

HOUSE SPONSORSHIP

Kraft-Tharp and Landgraf,

Senator Committee
Health & Human Services
Appropriations

A BILL FOR AN ACT

Concerning Enhancements to Behavioral Health Services and Policy Coordination for Children and Youth.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill creates the office of children and youth behavioral health policy coordination (office) in the office of the governor. The bill also creates the children and youth behavioral health policy coordination commission (commission) and the children and youth behavioral health advisory council (council) in the office.

The commission consists of 15 members, which must be appointed

Shading denotes HOUSE amendment
Double underlining denotes SENATE amendment
Capital letters or bold & italic numbers indicate new material to be added to existing statute.
Dashes through the words indicate deletions from existing statute.
no later than September 1, 2019. The primary duties and responsibilities of the commission include:

! Providing leadership to increase and enhance efficient and effective behavioral health services to children and youth;
! Coordinating efforts between state agencies and departments to increase public understanding and awareness of child and youth behavioral health needs;
! Recommending shared policies to remove administrative barriers in order to facilitate collaboration between communities, state departments, and political subdivisions of the state;
! Monitoring and receiving updates related to network adequacy for access to behavioral health services in the state;
! Compiling and disseminating information regarding best practices for delivering and funding behavioral health services;
! Receiving and acting on recommendations;
! Recommending funds contained in each department's budget that can be identified for collaborative service delivery systems; and
! Beginning January 1, 2020, and each January 1 thereafter, recommending performance measures for each department, office, and county represented on the commission that will quantify and demonstrate the effectiveness of the behavioral health system in Colorado.

The commission shall consult and collaborate with other organizations that incorporate child behavioral health strategies when developing proposals, activities, and implementation planning.

Beginning October 1, 2019, the commission shall work collaboratively with the department of health care policy and financing and the department of human services (departments) to implement wraparound services for children and youth at risk of out-of-home placement. No later than July 1, 2020, the commission shall:

! Recommend to the departments programmatic utilization of a single standardized assessment tool to facilitate identification of behavioral health issues and other needs;
! Recommend to the departments developmentally appropriate and culturally competent statewide behavioral health standardized screening tools for primary care providers serving children, youth, and caregivers in the perinatal period;
! Design and recommend a child and youth behavioral health delivery system pilot program that addresses the challenges of fragmentation and duplication of behavioral health
services.

The council consists of 25 members, who must be appointed no later than September 1, 2019. The primary duties, responsibilities, and functions of the council include:

- Assisting the commission in fulfilling its duties;
- Reviewing the commission's data on performance measures and providing input to the commission to ensure continuous quality improvement;
- Identifying, monitoring, soliciting input, and providing policy and budgetary recommendations on emerging children and youth behavioral health issues affecting the quality and availability of behavioral health services reported by local collaborative management programs; and
- Submitting any formal recommendations to the commission.

On or before July 1, 2020, and each July 1 thereafter, the governor shall ensure that an annual external evaluation of the commission and council is conducted by an independent organization, which evaluation must be made publicly available in an electronic format.

On or before July 1, 2020, and each July 1 thereafter, the commission shall submit an annual report to the governor and the health and human services committee of the senate and the public health care and human services committee of the house of representatives (committees). On or before January 15, 2021, and annually thereafter, the commission shall present the annual report and submit a progress report on any recommendations to the committees.

The commission and council are scheduled to repeal on September 1, 2024, after review by the department of regulatory agencies.

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Be it enacted by the General Assembly of the State of Colorado:

SECTION 1. Legislative declaration. The general assembly finds and declares that, in 2017, suicide was the leading cause of death for children and youth 10 to 24 years of age in the state of Colorado. Childhood and adolescence are critical periods of risk for the onset of a behavioral health disorder. Nationally, half of all lifetime cases of mental illness begin by 14 years of age and three-quarters begin by 24 years of age. Children and youth may be exposed to trauma, maltreatment, and other adverse childhood experiences that may be risk factors for
behavioral health diagnoses in adolescence and adulthood, and there is a need to strengthen the protective factors for child and youth health and safety because children and youth have unique physical and behavioral health needs. Additionally, many children and youth are left undiagnosed and untreated because they have not been exposed to adverse childhood experiences or do not show outward signs that would identify the child or youth as at risk.

SECTION 2. In Colorado Revised Statutes, add part 8 to article 5 of title 25.5 as follows:

PART 8

CHILDREN AND YOUTH BEHAVIORAL HEALTH SYSTEM IMPROVEMENTS

25.5-5-801. Legislative declaration. (1) The General Assembly finds and declares that:

(a) In order to provide quality behavioral health services to families of children and youth with behavioral health challenges, behavioral health services should be coordinated among state departments and political subdivisions of the state and should be culturally competent, cost-effective, and provided in the least restrictive settings;

(b) The behavioral health system and child- and youth-serving agencies are often constrained by resource capacity and systemic barriers that can create difficulties in providing appropriate and cost-effective interventions and services for children and youth;

(c) Children and youth with behavioral health challenges may require a multi-system level of care that can
LEAD TO DUPLICATION AND FRAGMENTATION OF SERVICES. TO AVOID
THES PROBLEMS, KEEP FAMILIES TOGETHER, AND SUPPORT CAREGIVERS
DURING A CHILD'S OR YOUTH'S BEHAVIORAL HEALTH CHALLENGE,
DEPARTMENTS AND POLITICAL SUBDIVISIONS OF THE STATE MUST
COLLABORATE WITH ONE ANOTHER;

(d) THE FEDERAL "FAMILY FIRST PREVENTION SERVICES ACT OF
2018", AS DEFINED IN SECTION 26-5-101 (4.5), WILL BRING MAJOR
CHANGES TO THE CHILD WELFARE SYSTEM, INCLUDING SUPPORTING MORE
CHILDREN IN THE COMMUNITY AND REQUIRING A STRONG AND EFFECTIVE
CHILD AND YOUTH BEHAVIORAL HEALTH SYSTEM; AND

(e) THE COLORADO STATE INNOVATION MODEL, AN INITIATIVE
HOUSED IN THE OFFICE OF THE GOVERNOR, HAS WORKED TO INTEGRATE
BEHAVIORAL HEALTH AND PHYSICAL HEALTH, HAS MADE SIGNIFICANT
PROGRESS ADVANCING THE USE OF ALTERNATIVE PAYMENT MODELS, AND
HAS CREATED INFRASTRUCTURE FOR SCREENING AND INNOVATIVE
PAYMENT REFORMS. HOWEVER, FUTURE WORK IS NEEDED TO FURTHER
EXPAND AND IMPROVE INTEGRATED SERVICES FOR CHILDREN AND
FAMILIES, WITH A FOCUS ON EARLY AND UPSTREAM INTERVENTIONS.

(2) THE GENERAL ASSEMBLY FURTHER FINDS AND DECLARES THAT,
BUILDING UPON WORK COMPLETED BY COLORADO'S TRAUMA-INFORMED
SYSTEM OF CARE, COLORADO MUST IMPLEMENT A MODEL OF
COMPREHENSIVE SYSTEM OF CARE FOR FAMILIES OF CHILDREN AND YOUTH
WITH BEHAVIORAL HEALTH CHALLENGES.

25.5-5-802. Definitions. As used in this Part 8, unless the
context otherwise requires:
(1) "AT RISK OF DEVELOPING A BEHAVIORAL HEALTH DISORDER"
MEANS THE OCCURRENCE OF ANY NUMBER OF PSYCHOLOGICAL OR SOCIAL
RISK FACTORS, SUCH AS TRAUMA, THAT MAY MAKE A PERSON MORE
LIKELY TO DEVELOP A BEHAVIORAL HEALTH DISORDER.

(2) "AT RISK OF OUT-OF-HOME PLACEMENT" MEANS A CHILD OR
YOUTH WHO IS ELIGIBLE FOR MEDICAL ASSISTANCE PURSUANT TO
ARTICLES 4, 5, AND 6 OF THIS TITLE 25.5 AND THE CHILD OR YOUTH:
(a) HAS BEEN DIAGNOSED AS HAVING A MENTAL HEALTH
DISORDER, AS DEFINED IN SECTION 27-65-102 (11.5), OR A BEHAVIORAL
HEALTH DISORDER; AND
(b) MAY REQUIRE A LEVEL OF CARE THAT IS PROVIDED IN A
RESIDENTIAL CHILD CARE FACILITY, INPATIENT PSYCHIATRIC HOSPITAL, OR
OTHER INTENSIVE CARE SETTING OUTSIDE OF THE CHILD'S OR YOUTH'S
HOME. "AT RISK OF OUT-OF-HOME PLACEMENT" INCLUDES A CHILD OR
YOUTH WHO:
(I) IS ENTERING THE DIVISION OF YOUTH SERVICES; OR
(II) IS AT RISK OF CHILD WELFARE INVOLVEMENT.

(3) "BEHAVIORAL HEALTH DISORDER" MEANS A SUBSTANCE USE
DISORDER, MENTAL HEALTH DISORDER, OR ONE OR MORE SUBSTANTIAL
DISORDERS OF THE COGNITIVE, VOLITIONAL, OR EMOTIONAL PROCESSES
THAT GROSSLY IMPAIR JUDGMENT OR CAPACITY TO RECOGNIZE REALITY
OR TO CONTROL BEHAVIOR, INCLUDING SERIOUS EMOTIONAL
DISTURBANCES. "BEHAVIORAL HEALTH DISORDER" ALSO INCLUDES THOSE
MENTAL HEALTH DISORDERS LISTED IN THE MOST RECENT VERSIONS OF
THE DIAGNOSTIC STATISTICAL MANUAL OF MENTAL HEALTH DISORDERS,
THE DIAGNOSTIC CLASSIFICATION OF MENTAL HEALTH AND
DEVELOPMENTAL DISORDERS OF INFANCY AND EARLY CHILDHOOD, AND
THE INTERNATIONAL STATISTICAL CLASSIFICATION OF DISEASES AND
RELATED HEALTH PROBLEMS.
"Behavioral Health Services" or "Behavioral Health System" means the Child and Youth Service System that encompasses prevention and promotion of emotional health, prevention and treatment services for mental health and substance use conditions, and recovery support.

"Child and Youth" means a person who is twenty-six years of age or younger.

"Managed Care Entity" means an entity that enters into a contract to provide services in the statewide managed care system pursuant to Articles 4, 5, and 6 of this Title 25.5.

"Mental Health Professional" means an individual licensed as a mental health professional pursuant to Article 43 of Title 12 or a professional person as defined in Section 27-65-102 (17).

"Out-of-Home Placement" means a child or youth who is eligible for medical assistance pursuant to Articles 4, 5, and 6 of this Title 25.5 and the child or youth:

(a) Has been diagnosed as having a mental health disorder, as defined in Section 27-65-102 (11.5), or a behavioral health disorder; and

(b) May require a level of care that is provided in a residential child care facility, inpatient psychiatric hospital, or other intensive care setting outside of the child’s or youth’s home. "Out-of-Home Placement" includes a child or youth who:

(I) Has entered the Division of Youth Services; or

(II) Is at risk of child welfare involvement.

"Standardized Assessment Tool" means a multi-purpose
INSTRUMENT THAT FACILITATES THE LINK BETWEEN ASSESSMENT AND LEVEL OF CARE AND INDIVIDUALIZED SERVICE PLANNING; FACILITATES QUALITY IMPROVEMENT ACTIVITIES; AND ALLOWS FOR MONITORING OF OUTCOMES OF SERVICES.

(10) "Wraparound" means a high-fidelity, individualized, family-centered, strengths-based, and intensive care planning and management process used in the delivery of behavioral health services for a child or youth with a behavioral health disorder, commonly utilized as part of the system of care framework.

25.5-5-803. High-fidelity wraparound services for children and youth - federal approval - reporting. (1) No later than March 1, 2020, the state department shall seek federal authorization from the federal centers for medicare and medicaid services to provide wraparound services for eligible children and youth who are at risk of out-of-home placement or in an out-of-home placement. Prior to seeking federal authorization, the state department shall seek input from relevant stakeholders including counties, managed care entities participating in the statewide managed care system, families of children and youth with behavioral health disorders, communities that have previously implemented wraparound services, mental health professionals, and other relevant departments. The state department shall consider tiered care coordination as an approach when developing the wraparound model.

(2) Upon federal authorization, the state department shall require managed care entities to implement wraparound
SERVICES, WHICH MAY BE CONTRACTED OUT TO A THIRD PARTY. THE STATE DEPARTMENT SHALL ENSURE CARE COORDINATORS AND THOSE RESPONSIBLE FOR IMPLEMENTING WRAPAROUND SERVICES HAVE ADEQUATE TRAINING AND RESOURCES TO SUPPORT CHILDREN AND YOUTH WHO MAY HAVE CO-OCCURRING DIAGNOSES, INCLUDING BEHAVIORAL HEALTH DISORDERS AND PHYSICAL OR INTELLECTUAL OR DEVELOPMENTAL DISABILITIES. ATTENTION MUST ALSO BE GIVEN TO THE GEOGRAPHIC DIVERSITY OF THE STATE IN DESIGNING THIS PROGRAM IN RURAL COMMUNITIES.

(3) UPON IMPLEMENTATION OF THE WRAPAROUND SERVICES, THE STATE DEPARTMENT AND THE DEPARTMENT OF HUMAN SERVICES SHALL MONITOR AND REPORT THE ANNUAL COST SAVINGS ASSOCIATED WITH ELIGIBLE CHILDREN AND YOUTH RECEIVING WRAPAROUND SERVICES TO THE PUBLIC THROUGH THE ANNUAL HEARING, PURSUANT TO THE "STATE MEASUREMENT FOR ACCOUNTABLE, RESPONSIVE, AND TRANSPARENT (SMART) GOVERNMENT ACT", PART 2 OF ARTICLE 7 OF TITLE 2. THE DEPARTMENT OF HEALTH CARE POLICY AND FINANCING SHALL REQUIRE MANAGED CARE ENTITIES TO REPORT DATA ON THE UTILIZATION AND EFFECTIVENESS OF WRAPAROUND SERVICES.

(4) THE STATE DEPARTMENT SHALL WORK COLLABORATIVELY WITH THE DEPARTMENT OF HUMAN SERVICES, COUNTIES, AND OTHER DEPARTMENTS, AS APPROPRIATE, TO DEVELOP, IMPLEMENT, AND OVERSEE WRAPAROUND SERVICES FOR CHILDREN AND YOUTH AT RISK OF OUT-OF-HOME PLACEMENT OR IN AN OUT-OF-HOME PLACEMENT. AS PART OF ROUTINE COLLABORATION, THE STATE DEPARTMENT SHALL DEVELOP A MODEL OF SUSTAINABLE FUNDING FOR WRAPAROUND SERVICES IN CONSULTATION WITH THE DEPARTMENT OF HUMAN SERVICES.
WRAPAROUND SERVICES PROVIDED TO ELIGIBLE CHILDREN AND YOUTH
Pursuant to this section must be covered under the "Colorado Medical Assistance Act", articles 4, 5, and 6 of this title 25.5.
The state department may use targeting criteria to ramp up wraparound services as service capacity increases, or temporarily, as necessary, to meet certain federal financial participation requirements.

25.5-5-804. Standardized assessment tool - standardized screening tools - single referral and entry point. (1) Standardized assessment tool. No later than July 1, 2020, the state department and department of human services shall jointly select a single standardized assessment tool to facilitate identification of behavioral health issues and other related needs in children and youth and to develop a plan to implement the tool for programmatic utilization. The state department and department of human services shall consult with counties, stakeholders, and other relevant departments, as appropriate, prior to selecting the tool.

(2) Standardized screening tools. No later than July 1, 2020, the state department and the department of human services shall select developmentally appropriate and culturally competent statewide behavioral health standardized screening tools for primary care providers serving children, youth, and caregivers in the perinatal period, including postpartum women. The state department and the department of human services may make the tools available electronically for health care professionals and the public. Prior to the adoption of the
STANDARDIZED ASSESSMENT TOOL DESCRIBED IN SUBSECTION (1) OF THIS SECTION, AND THE STANDARDIZED SCREENING TOOLS DESCRIBED IN THIS SUBSECTION (2), THE STATE DEPARTMENT SHALL LEAD A PUBLIC CONSULTATION PROCESS INVOLVING RELEVANT STAKEHOLDERS, INCLUDING HEALTH CARE PROFESSIONALS, WITH INPUT FROM THE DEPARTMENT OF HUMAN SERVICES, THE DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT, AND THE DIVISION OF INSURANCE.

(3) **Statewide referral and entry point.** No later than July 1, 2020, the state department, in conjunction with the department of human services, the department of public health and environment, and other relevant departments and counties, as necessary, shall develop a plan for establishing a single statewide referral and entry point for children and youth who have a positive behavioral health screening or whose needs are identified through a standardized assessment. In developing the single statewide referral and entry point, the state department shall seek input from relevant stakeholders, including counties, managed care entities participating in the statewide managed care system, families of children and youth with behavioral health disorders, communities that have previously implemented wraparound services, mental health professionals, and other relevant departments.

25.5-5-805. **Integrated funding pilot.** No later than July 1, 2021, the state department, in conjunction with the department of human services, counties, and other relevant departments, shall design and recommend a child and youth behavioral health delivery system pilot program that addresses the
CHALLENGES OF FRAGMENTATION AND DUPLICATION OF BEHAVIORAL HEALTH SERVICES. THE PILOT PROGRAM SHALL INTEGRATE FUNDING FOR BEHAVIORAL HEALTH INTERVENTION AND TREATMENT SERVICES ACROSS THE STATE TO SERVE CHILDREN AND YOUTH WITH BEHAVIORAL HEALTH DISORDERS. TO IMPLEMENT THE PROVISIONS OF THIS SECTION, THE STATE DEPARTMENT SHALL COLLABORATE WITH THE DEPARTMENT OF HUMAN SERVICES AND OTHER RELEVANT STAKEHOLDERS, INCLUDING COUNTIES, MANAGED CARE ENTITIES, AND FAMILIES.

SECTION 3. In Colorado Revised Statutes, add article 51 to title 25 as follows:

ARTICLE 51

Standardized Screening and Assessment Tool Training

25-51-101. Training on standardized screening tools and standardized assessment tool. Following the selection of the standardized screening tools and the standardized assessment tool, as described in section 25.5-5-804, the Department of Public Health and Environment shall ensure adequate statewide training on the standardized screening tools and the standardized assessment tool for primary care providers and other interested health care professionals who care for children, ensuring that training is offered at no cost to the professional. Training services may be contracted out to a third party.

SECTION 4. In Colorado Revised Statutes, add article 62 to title 27 as follows:

ARTICLE 62

High-fidelity Wraparound Services for Children and Youth
27-62-101. High-fidelity wraparound services for children and
youth - interagency coordination - reporting. (1) Pursuant to
Section 25.5-5-803 (4), the Department of Human Services shall
work collaboratively with the Department of Health Care
Policy and Financing, Counties, and other relevant departments,
as appropriate, to develop and oversee wraparound services for
children and youth at risk of out-of-home placement or in an
out-of-home placement. As part of routine collaboration, the
Department of Human Services shall assist the Department of
Health Care Policy and Financing in developing a model of
sustainable funding for wraparound services. The Department
of Human Services and the Department of Health Care Policy and
Financing shall monitor and report the annual cost savings
associated with eligible children and youth receiving
wraparound services to the public through the annual hearing,
pursuant to the "State Measurement for Accountable,
Responsive, and Transparent (SMART) Government Act", Part 2
of Article 7 of Title 2.

(2) Two full-time staff persons shall be appointed by the
Executive Director of the Department of Human Services to
support and facilitate interagency coordination pursuant to
this Article 62, Part 8 of Article 5 of Title 25.5, and any other
related interagency behavioral health efforts as determined
by the Executive Director of the Department of Human Services.

27-62-102. Standardized screening tools - standardized
assessment tool - interagency coordination - single referral and entry
point. (1) Standardized assessment tool. Pursuant to Section
25.5-5-804 (1), NO LATER THAN JULY 1, 2020, THE DEPARTMENT OF
HUMAN SERVICES SHALL COORDINATE WITH THE DEPARTMENT OF HEALTH
CARE POLICY AND FINANCING TO JOINTLY SELECT A SINGLE STANDARDIZED
ASSESSMENT TOOL TO FACILITATE IDENTIFICATION OF BEHAVIORAL
HEALTH ISSUES AND OTHER RELATED NEEDS IN CHILDREN AND YOUTH AND
TO DEVELOP A PLAN TO IMPLEMENT THE TOOL FOR PROGRAMMATIC
UTILIZATION.

(2) **Standardized screening tools.** PURSUANT TO SECTION
25.5-5-804 (2), NO LATER THAN JULY 1, 2020, THE DEPARTMENT OF
HUMAN SERVICES SHALL ASSIST THE DEPARTMENT OF HEALTH CARE
POLICY AND FINANCING IN SELECTING DEVELOPMENTALLY APPROPRIATE
AND CULTURALLY COMPETENT STATEWIDE BEHAVIORAL HEALTH
STANDARDIZED SCREENING TOOLS FOR PRIMARY CARE PROVIDERS SERVING
CHILDREN, YOUTH, AND CAREGIVERS IN THE PERINATAL PERIOD,
INCLUDING POSTPARTUM WOMEN. THE DEPARTMENT OF HEALTH CARE
POLICY AND FINANCING AND THE DEPARTMENT OF HUMAN SERVICES MAY
MAKE THE TOOLS AVAILABLE ELECTRONICALLY FOR HEALTH CARE
PROFESSIONALS AND THE PUBLIC.

(3) **Statewide referral and entry point.** PURSUANT TO SECTION
25.5-5-804 (3), NO LATER THAN JULY 1, 2020, THE DEPARTMENT OF
HUMAN SERVICES SHALL ASSIST THE DEPARTMENT OF HEALTH CARE
POLICY AND FINANCING IN DEVELOPING A PLAN FOR ESTABLISHING A
SINGLE STATEWIDE REFERRAL AND ENTRY POINT FOR CHILDREN AND
YOUTH WHO HAVE A POSITIVE BEHAVIORAL HEALTH SCREENING OR WHOSE
NEEDS ARE IDENTIFIED THROUGH A STANDARDIZED ASSESSMENT.

**SECTION 5. Act subject to petition - effective date.** This act
takes effect at 12:01 a.m. on the day following the expiration of the
ninety-day period after final adjournment of the general assembly (August 2, 2019, if adjournment sine die is on May 3, 2019); except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act within such period, then the act, item, section, or part will not take effect unless approved by the people at the general election to be held in November 2020 and, in such case, will take effect on the date of the official declaration of the vote thereon by the governor.