

**First Regular Session  
Seventy-second General Assembly  
STATE OF COLORADO**

**PREAMENDED**

*This Unofficial Version Includes Committee  
Amendments Not Yet Adopted on Second Reading*

LLS NO. 19-0825.01 Ed DeCecco x4216

**HOUSE BILL 19-1333**

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**HOUSE SPONSORSHIP**

**Caraveo**, Becker, Bird, Buckner, Coleman, Cutter, Duran, Gonzales-Gutierrez, Jaquez  
Lewis, Kennedy, Lontine, McCluskie, Michaelson Jenet, Mullica, Roberts, Singer, Galindo,  
Hansen, Herod

**SENATE SPONSORSHIP**

**Fields**,

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**House Committees**

Finance  
Appropriations

**Senate Committees**

Finance  
Appropriations

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**A BILL FOR AN ACT**

101       **CONCERNING THE TAXATION OF PRODUCTS THAT CONTAIN NICOTINE,**  
102               **AND, IN CONNECTION THEREWITH, INCREASING THE CIGARETTE**  
103               **TAX BY EIGHT AND SEVENTY-FIVE ONE-HUNDREDTHS CENTS PER**  
104               **CIGARETTE AND THE TOBACCO PRODUCTS TAX BY TWENTY-TWO**  
105               **PERCENT OF THE MANUFACTURER'S LIST PRICE; CREATING A**  
106               **TAX ON NICOTINE PRODUCTS THAT IS EQUAL TO SIXTY-TWO**  
107               **PERCENT OF THE MANUFACTURER'S LIST PRICE; REFERRING A**  
108               **BALLOT ISSUE FOR PRIOR VOTER APPROVAL FOR THE NEW AND**  
109               **INCREASED TAXES; ■ DEDICATING THE NEW TAX REVENUE FOR**  
110               **BEHAVIORAL HEALTH SERVICES FOR CHILDREN AND YOUTH,**  
111               **HEALTH CARE AFFORDABILITY AND ACCESSIBILITY, THE**  
112               **COLORADO PRESCHOOL PROGRAM EXPANSION AND**  
113               **ENHANCEMENT, AND THE NEWLY CREATED COLORADO**

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
*Capital letters or bold & italic numbers indicate new material to be added to existing statute.*  
*Dashes through the words indicate deletions from existing statute.*

HOUSE  
3rd Reading Unamended  
May 1, 2019

HOUSE  
Amended 2nd Reading  
April 30, 2019

101  
102

**EXPANDED LEARNING OPPORTUNITIES PROGRAM; AND MAKING  
AN APPROPRIATION.**

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**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)*

The bill refers a ballot issue to the voters at the November 2019 statewide election for the following tax increases:

- ! To increase the cigarette tax by 8.75 cents per cigarette;
- ! To increase the tobacco products tax by 22% of the manufacturer's list price; and
- ! To create a tax on nicotine products that is equal to 62% of the manufacturer's list price, which is the same total tax as the tax levied on tobacco products with the increase.

If voters approve the tax, then the state will have the authority to impose these taxes and retain and spend the revenue as a voter-approved revenue change, and the remainder of the bill takes effect upon approval.

The new nicotine products tax is modeled after the tobacco products tax. Nicotine products are products that contain nicotine and that are ingested into the body, which at this time is typically through vaping with an electronic cigarette. The excise tax is levied on the sale, use, consumption, handling, or distribution of all nicotine products in the state, and it is imposed on a distributor at the time the product is brought into the state, made here, or shipped or transported to retailers in the state. If a distributor fails to pay the tax, then any person or entity in possession of the nicotine products is liable for the tax.

To be a distributor of nicotine products, a person must have a license. The license costs \$10 per year and requires that the distributor must have a tax license and comply with all of the laws relating to the collection of the tax. Distributors are required to file quarterly returns, and the department of revenue (department) may require electronic fund transfers of the taxes paid. Licensees are required to maintain certain records, and retailers are likewise required to maintain records about nicotine products it purchases from a licensed distributor. The department may share the names and addresses of persons who purchased nicotine products for resale with the department of public health and environment and county and district public health agencies.

To account for the increased taxes per cigarette, the discount percentage on cigarette stamps that a cigarette wholesaler may retain for

its collection costs is reduced from 4% to .4% and the similar discount for a tobacco products distributor is reduced from 3.33% to 1.6%. A nicotine products distributor will be permitted to retain 1.1% of the taxes collected.

In general, 50% of the revenue from the new nicotine products tax and the additional cigarette and tobacco products taxes (new tax revenue) is allocated for purposes related to health care, and 50% is allocated for preschool programs and expanded learning opportunities. Specifically, the new tax revenue is deposited in the old age pension fund and then credited to the general fund in accordance with the state constitution. The state treasurer is then required to transfer 50% of the new tax revenue from the general fund to the behavioral health and health care affordability and accessibility cash fund (behavioral health fund).

The state treasurer is further required to transfer money in the behavioral health fund as follows:

- ! 19%, up to \$30 million, to the tobacco education programs fund, which is primarily used for tobacco education, prevention, and cessation programs, which are expanded to include nicotine products; and
- ! 9.5%, up to \$15 million, to offset the decreased revenue from the existing taxes that may result from the voter-approved rate increases, and of this amount, 73% is further allocated to the tobacco tax cash fund and 27% to the general fund.

For fiscal years that begin prior to July 1, 2023, the general assembly is required to appropriate the remainder of the money in the behavioral health fund as follows:

- ! 66% to make health care more affordable and accessible; and
- ! 34% to improve the provision of behavioral health services for children and youth.

Thereafter, the specific allocation no longer applies and the only limitation on appropriating for these 2 purposes is that each purpose must receive at least 20% of the fund remainder.

The state treasurer is required to transfer the other 50% of the new tax revenue to the newly created preschool programs cash fund, from which money is appropriated to the department of education to improve the availability, affordability, and quality of voluntary early childhood education, and to the Colorado expanded learning opportunities cash fund, from which money is used for the Colorado expanded learning opportunities program. The allocation of the new tax revenue between the 2 funds is as follows:

- ! For the 2019-20 and 2020-21 fiscal years, 35% to the preschool programs cash fund and 15% to the Colorado expanded learning opportunities cash fund;

! For the 2021-22 fiscal year, 30% to the preschool programs cash fund and 20% to the Colorado expanded learning opportunities cash fund; and

! For the 2022-23 fiscal year and each fiscal year thereafter, 27.5% to the preschool programs cash fund and 22.5% to the Colorado expanded learning opportunities cash fund.

The state auditor is required to annually conduct a financial audit of the use of the new tax revenue.

The bill also creates the Colorado expanded learning opportunities program, which is established to allow eligible students to participate in out-of-school learning experiences. The Colorado expanded learning opportunities agency, which is an independent agency in the department of education, through an administering nonprofit, pays providers for eligible students to participate in such experiences.

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1.** In Colorado Revised Statutes, **add** part 4 to article  
3 28 of title 39 as follows:

4 **PART 4**

5 **SUBMISSION OF BALLOT ISSUE - CIGARETTES,**  
6 **TOBACCO PRODUCTS, AND NICOTINE PRODUCTS TAXES**

7 **39-28-401. Submission of ballot issue - increased tax cigarettes**  
8 **and tobacco products - new tax on nicotine products - definition -**  
9 **repeal.** (1) AS USED IN THIS SECTION, "BALLOT ISSUE" MEANS THE  
10 QUESTION REFERRED TO VOTERS IN SUBSECTION (2) OF THIS SECTION.

11 (2) AT THE ELECTION HELD ON NOVEMBER 5, 2019, THE  
12 SECRETARY OF STATE SHALL SUBMIT TO THE REGISTERED ELECTORS OF  
13 THE STATE FOR THEIR APPROVAL OR REJECTION THE FOLLOWING BALLOT  
14 ISSUE: "SHALL STATE TAXES BE INCREASED BY \$390,000,000 ANNUALLY  
15 IN THE FIRST FULL FISCAL YEAR AND BY SUCH AMOUNTS AS ARE RAISED  
16 ANNUALLY THEREAFTER BY IMPOSING A TAX ON NICOTINE LIQUIDS USED  
17 IN E-CIGARETTES THAT IS EQUAL TO THE TOTAL STATE TAX ON TOBACCO

1 PRODUCTS, INCREASING THE TOBACCO PRODUCTS TAX BY 22% OF THE  
2 MANUFACTURER'S LIST PRICE, INCREASING THE CIGARETTE TAX BY 8.75  
3 CENTS PER CIGARETTE, EXPANDING THE EXISTING CIGARETTE AND  
4 TOBACCO TAXES TO APPLY TO SALES TO CONSUMERS FROM OUTSIDE OF  
5 THE STATE, AND USING THE REVENUE TO INVEST IN COLORADANS' HEALTH  
6 AND EDUCATION, SPECIFICALLY PROGRAMS THAT REDUCE THE USE OF  
7 TOBACCO AND NICOTINE PRODUCTS, PROVIDE MENTAL HEALTH AND  
8 SUBSTANCE ABUSE SERVICES FOR CHILDREN AND YOUTH, LOWER THE COST  
9 OF HEALTH CARE, ENHANCE THE VOLUNTARY COLORADO PRESCHOOL  
10 PROGRAM AND MAKE IT WIDELY AVAILABLE, PROVIDE EXPANDED  
11 LEARNING OPPORTUNITIES FOR COLORADO'S CHILDREN AND YOUTH, AND  
12 MAINTAIN THE FUNDING FOR PROGRAMS THAT CURRENTLY RECEIVE  
13 REVENUE FROM TOBACCO TAXES, WITH ANNUAL AUDITS ON THE USE OF  
14 THE NEW TAX REVENUE AND WITH THE STATE KEEPING AND SPENDING THE  
15 NEW TAX REVENUE NOTWITHSTANDING ANY LIMITATIONS PROVIDED BY  
16 LAW?"

17 (3) FOR PURPOSES OF SECTION 1-5-407, THE BALLOT ISSUE IS A  
18 PROPOSITION. SECTION 1-40-106 (3)(d) DOES NOT APPLY TO THE BALLOT  
19 ISSUE.

20 (4) (a) IF A MAJORITY OF THE ELECTORS VOTING ON THE BALLOT  
21 ISSUE VOTE "NO/AGAINST", THEN THIS SECTION IS REPEALED, EFFECTIVE  
22 JULY 1, 2020.

23 (b) IF A MAJORITY OF THE ELECTORS VOTING ON THE BALLOT ISSUE  
24 VOTE "YES/FOR", THEN THIS SUBSECTION (4) IS REPEALED, EFFECTIVE  
25 JULY 1, 2020.

26 **SECTION 2. In Colorado Revised Statutes, 39-28-101, amend**  
27 **the introductory portion and (4) as follows:**

1           **39-28-101. Definitions.** As used in this article ARTICLE 28, unless  
2 the context otherwise requires:

3           (4) (a) "Wholesaler" means any person, firm, limited liability  
4 company, partnership, or corporation who IS DOING BUSINESS IN THIS  
5 STATE AND WHO:

6           (I) Imports cigarettes into this state for sale or resale; OR

7           (II) SELLS CIGARETTES DIRECTLY TO A CONSUMER:

8           (A) INTO THE STATE BY MAIL OR DELIVERY SERVICE; AND

9           (B) THROUGH THE INTERNET OR A COMPUTER NETWORK, BY  
10 TELEPHONE, OR THROUGH ANY OTHER MEANS.

11           (b) FOR PURPOSES OF SUBSECTION (4)(a) OF THIS SECTION, THE  
12 DEPARTMENT OF REVENUE SHALL ESTABLISH BY RULE A STANDARD FOR  
13 "DOING BUSINESS IN THIS STATE".

14           **SECTION 3.** In Colorado Revised Statutes, **amend** 39-28-103 as  
15 follows:

16           **39-28-103. Tax levied.** (1) PRIOR TO JANUARY 1, 2020, there is  
17 levied and shall be collected and paid to the department a tax upon the  
18 sale of cigarettes by wholesalers of ten mills on each cigarette.

19           (2) ON AND AFTER JANUARY 1, 2020, A TAX OF NINE AND  
20 SEVENTY-FIVE ONE HUNDREDTHS CENTS PER CIGARETTE IS LEVIED ON THE  
21 SALE OF CIGARETTES BY WHOLESALERS. THE WHOLESALER SHALL PAY THE  
22 TAX TO THE DEPARTMENT, WHICH SHALL COLLECT THE TAX.

23           **SECTION 4.** In Colorado Revised Statutes, 39-28-104, **amend**  
24 (1)(a) as follows:

25           **39-28-104. Evidence of payment of tax - credits - redemptions.**

26           (1) (a) Payment of the taxes imposed by ~~the provisions of this article~~  
27 ARTICLE 28 and section 21 of article X of the state constitution shall be

1 evidenced by the affixing of stamps to, or by an imprint or impression by  
2 suitable metering machines approved by the department on, packages  
3 containing cigarettes. The department shall procure stamps of such design  
4 and legend as it deems necessary and suitable for the purpose. Except as  
5 provided in ~~paragraph (b) of this subsection (1)~~ SUBSECTION (1)(b) OF  
6 THIS SECTION, the department shall sell such stamps for cash to licensed  
7 wholesalers at a discount of four percent of their face value for sales  
8 occurring ~~prior to July 1, 2003, or on or after July 1, 2005, and three~~  
9 ~~percent of their face value for sales occurring on or after July 1, 2003, but~~  
10 ~~before July 1, 2005~~ BUT BEFORE JANUARY 1, 2020, AND FOUR-TENTHS  
11 PERCENT OF THEIR FACE VALUE FOR SALES OCCURRING ON AND AFTER  
12 JANUARY 1, 2020, if payment is made on or before the tenth day of the  
13 month following the month in which the purchase is made to cover the  
14 licensed wholesaler's expense in the collection and remittance of such tax;  
15 but, if any licensed wholesaler is delinquent in remitting such payment,  
16 other than in unusual circumstances shown to the satisfaction of the  
17 executive director of the department, the licensed wholesaler shall not be  
18 allowed to retain any amounts to cover his or her expense in collecting  
19 and remitting said tax, and, in addition, the penalty imposed under section  
20 39-28-108 (2) shall apply. The department shall keep accurate records of  
21 all stamps sold to each wholesaler. No wholesaler shall sell or transfer  
22 any stamps purchased pursuant to ~~the provisions of this article~~ ARTICLE  
23 28.

24           **SECTION 5.** In Colorado Revised Statutes, 39-28-107, **amend**  
25 (1)(b) as follows:

26           **39-28-107. Unstamped packages - tax collected - fines - subject**  
27 **to confiscation - tobacco tax enforcement cash fund - creation.**

1 (1) (b) There is hereby created in the state treasury the tobacco tax  
2 enforcement cash fund. The fund ~~shall consist of moneys~~ CONSISTS OF  
3 MONEY deposited therein pursuant to ~~paragraph (a) of this subsection (1)~~  
4 SUBSECTION (1)(a) OF THIS SECTION and ~~section 39-28.5-106 (4)~~ SECTIONS  
5 39-28.5-106 (4) AND 39-28.6-107 (4). The ~~moneys~~ MONEY in the fund  
6 ~~shall be~~ IS subject to annual appropriation by the general assembly to the  
7 department for the purpose of enforcing ~~the provisions of this article~~  
8 ARTICLE 28 and ~~article 28.5~~ ARTICLES 28.5 AND 28.6 of this ~~title~~ TITLE 39.  
9 Any ~~moneys~~ MONEY not appropriated by the general assembly ~~shall~~  
10 ~~remain~~ REMAINS in the fund and shall not be transferred or revert to the  
11 general fund at the end of any fiscal year.

12 **SECTION 6.** In Colorado Revised Statutes, 39-28-110, **amend**  
13 (1) as follows:

14 **39-28-110. Distribution of tax collected.** (1) (a) All ~~sums of~~  
15 money received and collected in payment of the tax imposed by ~~the~~  
16 ~~provisions of this article~~ ARTICLE 28, except license fees received under  
17 section 39-28-102 and the ~~moneys~~ MONEY collected pursuant to section  
18 39-28-103.5, shall be transmitted to the state treasurer who shall distribute  
19 the money as follows: Fifteen percent to the general fund and eighty-five  
20 percent to the old age pension fund.

21 (b) THE NET REVENUE THAT IS CREDITED TO THE OLD AGE PENSION  
22 FUND CREATED IN SECTION 1 OF ARTICLE XXIV OF THE STATE  
23 CONSTITUTION IN ACCORDANCE WITH SUBSECTION (1)(a) OF THIS SECTION  
24 AND SECTION 2 (a) OF ARTICLE XXIV OF THE STATE CONSTITUTION IS  
25 TRANSFERRED TO THE GENERAL FUND IN ACCORDANCE WITH SECTION 7 (c)  
26 OF ARTICLE XXIV OF THE STATE CONSTITUTION. OF THIS MONEY OR THE  
27 FIFTEEN PERCENT THAT IS DIRECTLY CREDITED TO THE GENERAL FUND,



1 THE STATE TREASURER SHALL TRANSFER AN AMOUNT EQUAL TO THE  
2 TOTAL REVENUE THAT IS ATTRIBUTABLE TO THE TAX INCREASE SET FORTH  
3 IN SECTION 39-28-103 (2) AS APPROVED BY THE VOTERS' APPROVAL OF THE  
4 BALLOT ISSUE SET FORTH IN SECTION 39-28-401 AT THE STATEWIDE  
5 ELECTION IN NOVEMBER 2019 TO THE BEHAVIORAL HEALTH AND HEALTH  
6 CARE AFFORDABILITY AND ACCESSIBILITY CASH FUND AND THE  
7 PRESCHOOL PROGRAMS CASH FUND CREATED IN SECTION 24-22-118 AND  
8 THE COLORADO EXPANDED LEARNING OPPORTUNITIES CASH FUND  
9 CREATED IN SECTION 22-86.5-106 (1), AS REQUIRED BY SECTION 24-22-118  
10 (2).

11 **SECTION 7.** In Colorado Revised Statutes, **add** 39-28-110.5 as  
12 follows:

13 **39-28-110.5. Revenue and spending limitations.**  
14 NOTWITHSTANDING ANY LIMITATIONS ON REVENUE, SPENDING, OR  
15 APPROPRIATIONS CONTAINED IN SECTION 20 OF ARTICLE X OF THE STATE  
16 CONSTITUTION OR ANY OTHER PROVISION OF LAW, ANY REVENUE  
17 GENERATED BY THE EIGHT AND SEVENTY-FIVE ONE-HUNDREDTHS CENTS  
18 PER CIGARETTE TAX INCREASE IMPOSED UNDER THIS ARTICLE 28 AS  
19 APPROVED BY THE VOTERS' APPROVAL OF THE BALLOT ISSUE SET FORTH IN  
20 SECTION 39-28-401 AT THE STATEWIDE ELECTION IN NOVEMBER 2019 MAY  
21 BE COLLECTED AND SPENT AS A VOTER-APPROVED REVENUE CHANGE.

22 **SECTION 8.** In Colorado Revised Statutes, **39-28.5-101, amend**  
23 **the introductory portion (2) as follows:**

24 **39-28.5-101. Definitions.** As used in this **article** **ARTICLE 28.5,**  
25 **unless the context otherwise requires:**

26 **(2) (a) "Distributor" means every person who IS DOING BUSINESS**  
27 **IN THIS STATE AND WHO:**

- 1           (I) First receives tobacco products in this state;  
2           (II) every person who Sells tobacco products in this state who AND  
3 is primarily liable for the tobacco products tax on such products;  
4           (III) and every person who First sells or offers for sale in this state  
5 tobacco products imported into this state from any other state or country;  
6 AND  
7           (IV) SELLS TOBACCO PRODUCTS DIRECTLY TO A CONSUMER:  
8           (A) INTO THE STATE BY MAIL OR DELIVERY SERVICE; AND  
9           (B) THROUGH THE INTERNET OR A COMPUTER NETWORK, BY  
10 TELEPHONE, OR THROUGH ANY OTHER MEANS.  
11           (b) FOR PURPOSES OF SUBSECTION (2)(a) OF THIS SECTION, THE  
12 DEPARTMENT OF REVENUE SHALL ESTABLISH BY RULE A STANDARD FOR  
13 "DOING BUSINESS IN THIS STATE".

14           **SECTION 9.** In Colorado Revised Statutes, 39-28.5-102, **amend**  
15 (1) introductory portion as follows:

16           **39-28.5-102. Tax levied.** (1) PRIOR TO JANUARY 1, 2020, there  
17 is levied and shall be collected a tax upon the sale, use, consumption,  
18 handling, or distribution of all tobacco products in this state at the rate of  
19 twenty percent of the manufacturer's list price of such tobacco products.  
20 ~~Such tax shall be~~ ON AND AFTER JANUARY 1, 2020, THERE IS LEVIED A  
21 TAX UPON THE SALE, USE, CONSUMPTION, HANDLING, OR DISTRIBUTION OF  
22 ALL TOBACCO PRODUCTS IN THIS STATE AT THE RATE OF FORTY-TWO  
23 PERCENT OF THE MANUFACTURER'S LIST PRICE OF SUCH TOBACCO  
24 PRODUCTS. THE TAX IS COLLECTED BY THE DEPARTMENT AND IS imposed  
25 at the time the distributor:

26           **SECTION 10.** In Colorado Revised Statutes, 39-28.5-106,  
27 **amend** (2) as follows:

1           **39-28.5-106. Returns and remittance of tax - civil penalty.**

2           (2) Every distributor shall file a return with the department by the  
3           twentieth day of the month following the month reported and shall  
4           therewith remit the amount of tax due, less three and one-third percent of  
5           any sum so remitted that consists of tax collected ~~before July 1, 2003, or~~  
6           ~~on or after July 1, 2005, and less two and one-third percent of any sum so~~  
7           ~~remitted that consists of tax collected on or after July 1, 2003, but before~~  
8           ~~July 1, 2005~~ BUT BEFORE JANUARY 1, 2020, AND LESS ONE AND  
9           SIX-TENTHS PERCENT OF ANY SUM SO REMITTTED THAT CONSISTS OF TAX  
10          COLLECTED ON OR AFTER JANUARY 1, 2020, to cover the distributor's  
11          expense in the collection and remittance of said tax; except that no part  
12          of the tax imposed pursuant to section 39-28.5-102.5 and section 21 of  
13          article X of the state constitution shall be subject to the discount provided  
14          for in this subsection (2). If any distributor is delinquent in remitting said  
15          tax, other than in unusual circumstances shown to the satisfaction of the  
16          executive director of the department, the distributor shall not be allowed  
17          to retain any amounts to cover his or her expense in collecting and  
18          remitting said tax, and in addition the penalty imposed under section  
19          39-28.5-110 (2)(b) shall apply.

20           **SECTION 11.** In Colorado Revised Statutes, 39-28.5-107,  
21           **amend (1) as follows:**

22           **39-28.5-107. When credit may be obtained for tax paid.**

23           (1) Where tobacco products, upon which the tax imposed by this article  
24           ARTICLE 28.5 has been reported and paid, are shipped or transported by  
25           the distributor to retailers without the state to be sold by those retailers,  
26           are shipped or transported by the distributor to a consumer without the  
27           state on or after September 1, 2015, but prior to September 1, 2018

1 JANUARY 1, 2020, or are returned to the manufacturer by the distributor  
2 or destroyed by the distributor, credit of such tax may be made to the  
3 distributor in accordance with regulations prescribed by the department.

4 **SECTION 12.** In Colorado Revised Statutes, 39-28.5-108,  
5 **amend** (1) as follows:

6 **39-28.5-108. Distribution of tax collected.** (1) (a) All ~~sums of~~  
7 money received and collected in payment of the tax imposed by ~~the~~  
8 ~~provisions of this article~~ ARTICLE 28.5, except license fees received under  
9 section 39-28.5-104 and the ~~moneys~~ MONEY collected pursuant to section  
10 39-28.5-102.5, shall be transmitted to the state treasurer, who shall  
11 distribute such money as follows: Fifteen percent to the general fund and  
12 eighty-five percent to the old age pension fund.

13 (b) THE NET REVENUE THAT IS CREDITED TO THE OLD AGE PENSION  
14 FUND CREATED IN SECTION 1 OF ARTICLE XXIV OF THE STATE  
15 CONSTITUTION IN ACCORDANCE WITH SUBSECTION (1)(a) OF THIS SECTION  
16 AND SECTION 2 (a) OF ARTICLE XXIV OF THE STATE CONSTITUTION IS  
17 TRANSFERRED TO THE GENERAL FUND IN ACCORDANCE WITH SECTION 7 (c)  
18 OF ARTICLE XXIV OF THE STATE CONSTITUTION. OF THIS MONEY OR THE  
19 FIFTEEN PERCENT THAT IS DIRECTLY CREDITED TO THE GENERAL FUND,  
20 THE STATE TREASURER SHALL TRANSFER AN AMOUNT EQUAL TO THE  
21 TOTAL REVENUE THAT IS ATTRIBUTABLE TO THE TAX INCREASE SET FORTH  
22 IN SECTION 39-28.5-102 (1) AS APPROVED BY THE VOTERS' APPROVAL OF  
23 THE BALLOT ISSUE SET FORTH IN SECTION 39-28-401 AT THE STATEWIDE  
24 ELECTION IN NOVEMBER 2019 TO THE BEHAVIORAL HEALTH AND HEALTH  
25 CARE AFFORDABILITY AND ACCESSIBILITY CASH FUND AND THE  
26 PRESCHOOL PROGRAMS CASH FUND CREATED IN SECTION 24-22-118 AND  
27 THE COLORADO EXPANDED LEARNING OPPORTUNITIES CASH FUND

1 CREATED IN SECTION 22-86.5-106(1), AS REQUIRED BY SECTION 24-22-118  
2 (2).

3 **SECTION 13.** In Colorado Revised Statutes, **add** 39-28.5-108.5  
4 as follows:

5 **39-28.5-108.5. Revenue and spending limitations.**  
6 NOTWITHSTANDING ANY LIMITATIONS ON REVENUE, SPENDING, OR  
7 APPROPRIATIONS CONTAINED IN SECTION 20 OF ARTICLE X OF THE STATE  
8 CONSTITUTION OR ANY OTHER PROVISION OF LAW, ANY REVENUE  
9 GENERATED BY THE TWENTY-TWO PERCENT TAX INCREASE IMPOSED  
10 UNDER THIS ARTICLE 28.5 AS APPROVED BY THE VOTERS' APPROVAL OF  
11 THE BALLOT ISSUE SET FORTH IN SECTION 39-28-401 AT THE STATEWIDE  
12 ELECTION IN NOVEMBER 2019 MAY BE COLLECTED AND SPENT AS A  
13 VOTER-APPROVED REVENUE CHANGE.

14 **SECTION 14.** In Colorado Revised Statutes, **add** article 28.6 to  
15 title 39 as follows:

16 **ARTICLE 28.6**

17 **Nicotine Products Tax**

18 **39-28.6-101. Legislative declaration.** (1) THE GENERAL  
19 ASSEMBLY HEREBY FINDS AND DECLARES THAT:

20 (a) NICOTINE IS A HIGHLY ADDICTIVE AND TOXIC SUBSTANCE;

21 (b) THERE HAS BEEN A SIGNIFICANT INCREASE IN THE USE OF  
22 ELECTRONIC CIGARETTES, WHICH HEAT NICOTINE, FLAVORINGS, AND  
23 OTHER CHEMICALS TO CREATE AN AEROSOL THAT IS INHALED;

24 (c) CHILDREN IN MIDDLE SCHOOL AND HIGH SCHOOL HAVE  
25 REPORTED USING ELECTRONIC CIGARETTES AT ALARMING RATES, AND  
26 STUDIES HAVE LINKED ELECTRONIC CIGARETTE USE AMONG YOUTH TO  
27 NICOTINE ADDICTION AND CIGARETTE SMOKING;

1 (d) THE LONG-TERM HEALTH RISKS OF THIS USE ARE UNKNOWN,  
2 BUT ELECTRONIC CIGARETTE AEROSOL CAN CONTAIN HARMFUL AND  
3 POTENTIALLY HARMFUL SUBSTANCES INCLUDING NICOTINE,  
4 CANCER-CAUSING CHEMICALS, HEAVY METALS, FLAVORING CHEMICALS,  
5 ULTRAFINE PARTICLES, AND VOLATILE ORGANIC COMPOUNDS;

6 (e) YET NICOTINE PRODUCTS ARE NOT SUBJECT TO THE SAME  
7 EXCISE TAX AS CIGARETTES AND TOBACCO PRODUCTS;

8 (f) TAXING NICOTINE PRODUCTS AT THE WHOLESALE LEVEL WILL  
9 INCREASE THE TOTAL COST, WHICH MAY SERVE AS A DETERRENT TO  
10 CHILDREN AND ADOLESCENTS AND IN TURN PREVENT AND REDUCE  
11 CONSUMPTION; AND

12 (g) REVENUE FROM THE TAX CAN BE USED TOWARD POSITIVE  
13 OUTCOMES IN CHILDREN'S LIVES AND OTHER IMPORTANT HEALTH  
14 INITIATIVES.

15 (2) THEREFORE, THE GENERAL ASSEMBLY INTENDS TO CREATE A  
16 TAX ON NICOTINE PRODUCTS SO THAT THEY ARE TAXED IN THE SAME  
17 MANNER AS TOBACCO PRODUCTS, INCLUDING THE LICENSING  
18 REQUIREMENTS THAT FACILITATE THE COLLECTION OF THE TAX.

19 **39-28.6-102. Definitions.** AS USED IN THIS ARTICLE 28.6, UNLESS  
20 THE CONTEXT OTHERWISE REQUIRES:

21 (1) "DEPARTMENT" MEANS THE DEPARTMENT OF REVENUE.

22 (2) (a) "DISTRIBUTOR" MEANS EVERY PERSON WHO IS DOING  
23 BUSINESS IN THIS STATE AND WHO:

24 (I) FIRST RECEIVES NICOTINE PRODUCTS IN THIS STATE;

25 (II) SELLS NICOTINE PRODUCTS IN THIS STATE AND IS PRIMARILY  
26 LIABLE FOR THE NICOTINE PRODUCTS TAX ON THE NICOTINE PRODUCTS;

27 (III) FIRST SELLS OR OFFERS FOR SALE IN THIS STATE NICOTINE

1 PRODUCTS IMPORTED INTO THIS STATE FROM ANY OTHER STATE OR  
2 COUNTRY; AND

3 (IV) SELLS NICOTINE PRODUCTS DIRECTLY TO A CONSUMER:

4 (A) INTO THE STATE BY MAIL OR DELIVERY SERVICE; AND

5 (B) THROUGH THE INTERNET OR A COMPUTER NETWORK, BY  
6 TELEPHONE, OR THROUGH ANY OTHER MEANS.

7 (b) FOR PURPOSES OF SUBSECTION (2)(a) OF THIS SECTION, THE  
8 DEPARTMENT OF REVENUE SHALL ESTABLISH BY RULE A STANDARD FOR  
9 "DOING BUSINESS IN THIS STATE".

10 (3) "MANUFACTURER'S LIST PRICE" MEANS THE INVOICE PRICE FOR  
11 WHICH A MANUFACTURER OR SUPPLIER SELLS A NICOTINE PRODUCT TO A  
12 DISTRIBUTOR EXCLUSIVE OF ANY DISCOUNT OR OTHER REDUCTION.

13 (4) "NICOTINE PRODUCT" MEANS A PRODUCT THAT CONTAINS  
14 NICOTINE DERIVED FROM TOBACCO OR CREATED SYNTHETICALLY, THAT IS  
15 INTENDED FOR HUMAN CONSUMPTION, WHETHER BY VAPORIZING,  
16 CHEWING, SMOKING, ABSORBING, DISSOLVING, INHALING, SNORTING,  
17 SNIFFING, AEROSOLIZING, OR BY ANY OTHER MEANS, AND THAT IS NOT:

18 (a) A CIGARETTE;

19 (b) TOBACCO PRODUCTS, AS DEFINED IN SECTION 39-28.5-101 (5);

20 OR

21 (c) A DRUG, DEVICE, OR COMBINATION PRODUCT AUTHORIZED FOR  
22 SALE BY THE UNITED STATES DEPARTMENT OF HEALTH AND HUMAN  
23 SERVICES, AS THOSE TERMS ARE DEFINED IN THE "FEDERAL FOOD, DRUG,  
24 AND COSMETIC ACT", 21 U.S.C. SEC. 301 ET SEQ.

25 (5) "SALE" MEANS ANY TRANSFER, EXCHANGE, OR BARTER, IN ANY  
26 MANNER OR BY ANY MEANS WHATSOEVER, FOR A CONSIDERATION,  
27 INCLUDING ALL SALES MADE BY ANY PERSON. THE TERM INCLUDES A GIFT

1 BY A PERSON ENGAGED IN THE BUSINESS OF SELLING NICOTINE PRODUCTS,  
2 FOR ADVERTISING, AS A MEANS OF EVADING THE PROVISIONS OF THIS  
3 ARTICLE 28.6, OR FOR ANY OTHER PURPOSES WHATSOEVER.

4 **39-28.6-103. Tax levied.** (1) ON AND AFTER JANUARY 1, 2020,  
5 THERE IS LEVIED A TAX UPON THE SALE, USE, CONSUMPTION, HANDLING,  
6 OR DISTRIBUTION OF ALL NICOTINE PRODUCTS IN THIS STATE AT THE RATE  
7 OF SIXTY-TWO PERCENT OF THE MANUFACTURER'S LIST PRICE OF THE  
8 NICOTINE PRODUCTS. THE TAX IS COLLECTED BY THE DEPARTMENT AND IS  
9 IMPOSED AT THE TIME THE DISTRIBUTOR:

10 (a) BRINGS, OR CAUSES TO BE BROUGHT, INTO THIS STATE FROM  
11 WITHOUT THE STATE NICOTINE PRODUCTS FOR SALE;

12 (b) MAKES, MANUFACTURES, OR FABRICATES NICOTINE PRODUCTS  
13 IN THIS STATE FOR SALE IN THIS STATE; OR

14 (c) SHIPS OR TRANSPORTS NICOTINE PRODUCTS TO RETAILERS IN  
15 THIS STATE TO BE SOLD BY THOSE RETAILERS.

16 **39-28.6-104. Exempt sales.** THE TAX IMPOSED BY SECTION  
17 39-28.6-103 SHALL NOT APPLY WITH RESPECT TO ANY NICOTINE PRODUCTS  
18 THAT, UNDER THE CONSTITUTION AND LAWS OF THE UNITED STATES, MAY  
19 NOT BE MADE THE SUBJECT OF TAXATION BY THIS STATE. A PERSON SHALL  
20 REPORT THE EXEMPT SALES TO THE DEPARTMENT, AS REQUIRED BY THE  
21 DEPARTMENT.

22 **39-28.6-105. Licensing required - rules - fines.** BEGINNING  
23 JANUARY 1, 2020, IT IS UNLAWFUL FOR ANY PERSON TO ENGAGE IN THE  
24 BUSINESS OF A DISTRIBUTOR OF NICOTINE PRODUCTS AT ANY PLACE OF  
25 BUSINESS WITHOUT FIRST OBTAINING A LICENSE GRANTED AND ISSUED BY  
26 THE DEPARTMENT, WHICH LICENSE IS IN EFFECT UNTIL JUNE 30 FOLLOWING  
27 THE DATE OF ISSUE, UNLESS SOONER REVOKED. THE DEPARTMENT SHALL



1 GRANT A LICENSE ONLY TO A PERSON WHO OWNS OR OPERATES THE PLACE  
2 FROM WHICH THE PERSON ENGAGES IN THE BUSINESS OF A DISTRIBUTOR OF  
3 NICOTINE PRODUCTS, AND, IF THE BUSINESS IS OPERATED IN TWO OR MORE  
4 SEPARATE PLACES BY THE PERSON, A SEPARATE LICENSE FOR EACH PLACE  
5 OF BUSINESS IS REQUIRED. A LICENSE MAY BE RENEWED ONLY UPON  
6 TIMELY APPLICATION AND PAYMENT OF THE REQUIRED FEE PRIOR TO  
7 EXPIRATION. A LICENSE MAY BE TRANSFERRED IN THE DISCRETION OF AND  
8 PURSUANT TO THE RULES ADOPTED BY THE DEPARTMENT. THE FEE FOR A  
9 LICENSE IS TEN DOLLARS PER YEAR, AND THE FEE IS CREDITED TO THE  
10 GENERAL FUND. THE FEE IS REDUCED AT THE RATE OF TWO DOLLARS AND  
11 FIFTY CENTS FOR EACH EXPIRED QUARTER OF THE LICENSE YEAR. THE  
12 DEPARTMENT SHALL, ON REASONABLE NOTICE AND AFTER A HEARING,  
13 SUSPEND OR REVOKE THE LICENSE OF ANY PERSON VIOLATING ANY  
14 PROVISION OF THIS ARTICLE 28.6, AND THE DEPARTMENT SHALL NOT ISSUE  
15 A LICENSE TO THE SAME PERSON WITHIN A PERIOD OF TWO YEARS  
16 THEREAFTER. THE DEPARTMENT MAY SHARE INFORMATION ON THE NAMES  
17 AND ADDRESSES OF PERSONS WHO PURCHASED NICOTINE PRODUCTS FOR  
18 RESALE WITH THE DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT  
19 AND COUNTY AND DISTRICT PUBLIC HEALTH AGENCIES. THE DEPARTMENT  
20 SHALL REFUSE TO ISSUE A NEW OR RENEWAL DISTRIBUTOR LICENSE, AND  
21 SHALL REVOKE A DISTRIBUTOR'S LICENSE, IF THE DISTRIBUTOR OWES THE  
22 STATE ANY DELINQUENT TAXES ADMINISTERED BY THE DEPARTMENT OR  
23 INTEREST THEREON PURSUANT TO THIS TITLE 39 THAT HAVE BEEN  
24 DETERMINED BY LAW TO BE DUE AND UNPAID, UNLESS THE DISTRIBUTOR  
25 HAS ENTERED INTO AN AGREEMENT APPROVED BY THE DEPARTMENT TO  
26 PAY THE AMOUNT DUE. THE DEPARTMENT SHALL ONLY ISSUE A NEW OR  
27 RENEWAL DISTRIBUTOR LICENSE TO A DISTRIBUTOR THAT HAS A CURRENT

1 LICENSE ISSUED PURSUANT TO SECTION 39-26-103.

2 **39-28.6-106. Books and records to be preserved.** (1) EVERY  
3 DISTRIBUTOR SHALL KEEP AT EACH LICENSED PLACE OF BUSINESS  
4 COMPLETE AND ACCURATE RECORDS FOR THAT PLACE OF BUSINESS,  
5 INCLUDING ITEMIZED INVOICES OF NICOTINE PRODUCTS HELD, PURCHASED,  
6 MANUFACTURED, BROUGHT IN OR CAUSED TO BE BROUGHT IN FROM  
7 WITHOUT THE STATE, OR SHIPPED OR TRANSPORTED TO RETAILERS IN THIS  
8 STATE, AND OF ALL SALES OF NICOTINE PRODUCTS MADE, EXCEPT SALES TO  
9 THE ULTIMATE CONSUMER.

10 (2) THE DISTRIBUTOR'S RECORDS MUST SHOW THE NAMES AND  
11 ADDRESSES OF PURCHASERS, THE INVENTORY OF ALL NICOTINE PRODUCTS  
12 ON HAND, AND OTHER PERTINENT PAPERS AND DOCUMENTS RELATING TO  
13 THE PURCHASE, SALE, OR DISPOSITION OF NICOTINE PRODUCTS.

14 (3) WHEN A LICENSED DISTRIBUTOR SELLS NICOTINE PRODUCTS  
15 EXCLUSIVELY TO THE ULTIMATE CONSUMER AT THE ADDRESS GIVEN IN THE  
16 LICENSE, NO INVOICE OF THOSE SALES IS REQUIRED, BUT THE LICENSED  
17 DISTRIBUTOR SHALL MAKE ITEMIZED INVOICES OF ALL NICOTINE PRODUCTS  
18 TRANSFERRED TO OTHER RETAIL OUTLETS OWNED OR CONTROLLED BY  
19 THAT LICENSED DISTRIBUTOR. A DISTRIBUTOR SHALL PRESERVE ALL  
20 BOOKS, RECORDS, AND OTHER PAPERS AND DOCUMENTS REQUIRED BY THIS  
21 SECTION TO BE KEPT FOR A PERIOD OF AT LEAST THREE YEARS AFTER THE  
22 DATE OF THE DOCUMENTS, UNLESS THE DEPARTMENT, IN WRITING,  
23 AUTHORIZES THEIR DESTRUCTION OR DISPOSAL AT AN EARLIER DATE.

24 (4) (a) EVERY RETAILER THAT IS NOT ALSO A LICENSED  
25 DISTRIBUTOR SHALL KEEP AT ITS PLACE OF BUSINESS COMPLETE AND  
26 ACCURATE RECORDS TO SHOW THAT ALL NICOTINE PRODUCTS RECEIVED  
27 BY THE RETAILER WERE PURCHASED FROM A LICENSED DISTRIBUTOR. THE

1     RETAILER SHALL PROVIDE A COPY OF SUCH RECORDS TO THE DEPARTMENT  
2     IF SO REQUESTED. THE DEPARTMENT MAY ESTABLISH THE ACCEPTABLE  
3     FORM OF SUCH RECORDS.

4             (b) THE GENERAL ASSEMBLY SHALL APPROPRIATE MONEY FOR ANY  
5     EXPENSES INCURRED BY THE DEPARTMENT RELATED TO ENFORCING  
6     SUBSECTION (4)(a) OF THIS SECTION FROM THE TOBACCO TAX  
7     ENFORCEMENT CASH FUND CREATED IN SECTION 39-28-107 (1)(b).

8             **39-28.6-107. Returns and remittance of tax - civil penalty -**

9     **rules.** (1) EVERY DISTRIBUTOR SHALL FILE A RETURN WITH THE  
10    DEPARTMENT EACH QUARTER. THE RETURN, WHICH MUST BE UPON FORMS  
11    PRESCRIBED AND FURNISHED BY THE DEPARTMENT, MUST CONTAIN,  
12    AMONG OTHER THINGS, THE TOTAL AMOUNT OF NICOTINE PRODUCTS  
13    PURCHASED BY THE DISTRIBUTOR DURING THE PRECEDING QUARTER AND  
14    THE TAX DUE THEREON.

15            (2) EVERY DISTRIBUTOR SHALL FILE A RETURN WITH THE  
16    DEPARTMENT BY THE TWENTIETH DAY OF THE MONTH FOLLOWING THE  
17    MONTH REPORTED AND SHALL THEREWITH REMIT THE AMOUNT OF TAX  
18    DUE, LESS ONE AND ONE-TENTH PERCENT OF ANY AMOUNT REMITTED TO  
19    COVER THE DISTRIBUTOR'S EXPENSE IN THE COLLECTION AND REMITTANCE  
20    OF THE TAX. IF ANY DISTRIBUTOR IS DELINQUENT IN REMITTING THE TAX,  
21    OTHER THAN IN UNUSUAL CIRCUMSTANCES SHOWN TO THE SATISFACTION  
22    OF THE EXECUTIVE DIRECTOR OF THE DEPARTMENT, THE DISTRIBUTOR IS  
23    NOT ALLOWED TO RETAIN ANY AMOUNTS TO COVER HIS OR HER EXPENSE  
24    IN COLLECTING AND REMITTING THE TAX AND, IN ADDITION, THE PENALTY  
25    IMPOSED UNDER SECTION 39-28.6-111 (2)(b) APPLIES.

26            (3) THE DEPARTMENT MAY REQUIRE DISTRIBUTORS TO USE  
27    ELECTRONIC FUNDS TRANSFERS TO REMIT TAX PAYMENTS DUE PURSUANT

1 TO THIS ARTICLE 28.6 TO THE DEPARTMENT AND MAY REQUIRE  
2 DISTRIBUTORS TO FILE TAX RETURNS ELECTRONICALLY. THE DEPARTMENT  
3 MAY PROMULGATE RULES GOVERNING ELECTRONIC PAYMENT AND FILING.

4 (4) (a) ANY PERSON, FIRM, LIMITED LIABILITY COMPANY,  
5 PARTNERSHIP, OR CORPORATION, OTHER THAN A DISTRIBUTOR, IN  
6 POSSESSION OF NICOTINE PRODUCTS FOR WHICH TAXES HAVE NOT  
7 OTHERWISE BEEN REMITTED PURSUANT TO THIS SECTION IS LIABLE AND  
8 RESPONSIBLE FOR THE UNCOLLECTED TAX THAT IS LEVIED PURSUANT TO  
9 SECTION 39-28.6-103 ON BEHALF OF THE DISTRIBUTOR WHO FAILED TO PAY  
10 THE TAX. THE PERSON OR ENTITY SHALL MAKE THE PAYMENT TO THE  
11 DEPARTMENT WITHIN THIRTY DAYS OF FIRST TAKING POSSESSION OF THE  
12 NICOTINE PRODUCT. THE DEPARTMENT SHALL ESTABLISH A FORM TO BE  
13 USED FOR REMITTANCE OF THE PAYMENT. THE DEPARTMENT SHALL REMIT  
14 THE PROCEEDS IT RECEIVES PURSUANT TO THIS SUBSECTION (4)(a) TO THE  
15 STATE TREASURER, AND THE STATE TREASURER SHALL CREDIT FIFTEEN  
16 PERCENT OF THE PROCEEDS TO THE TOBACCO TAX ENFORCEMENT CASH  
17 FUND CREATED IN SECTION 39-28-107 (1)(b) AND EIGHTY-FIVE PERCENT  
18 TO THE OLD AGE PENSION FUND CREATED IN SECTION 1 OF ARTICLE XXIV  
19 OF THE STATE CONSTITUTION.

20 (b) THE EXECUTIVE DIRECTOR OF THE DEPARTMENT MAY IMPOSE  
21 A CIVIL PENALTY ON ANY PERSON, FIRM, LIMITED LIABILITY COMPANY,  
22 PARTNERSHIP, OR CORPORATION IN POSSESSION OF NICOTINE PRODUCTS  
23 THAT FAILS TO MAKE A PAYMENT REQUIRED PURSUANT TO SUBSECTION  
24 (4)(a) OF THIS SECTION OR WHO IS A DISTRIBUTOR BY VIRTUE OF BEING THE  
25 FIRST PERSON WHO RECEIVES THE NICOTINE PRODUCTS IN THE STATE AND  
26 WHO FAILS TO MAKE A PAYMENT REQUIRED PURSUANT TO THIS SECTION IN  
27 AN AMOUNT THAT DOES NOT EXCEED FIVE HUNDRED PERCENT OF SUCH

1 PAYMENT. THE DEPARTMENT SHALL REMIT ANY MONEY RECEIVED  
2 PURSUANT TO THIS SUBSECTION (4)(b) TO THE STATE TREASURER FOR  
3 DEPOSIT IN THE TOBACCO TAX ENFORCEMENT CASH FUND CREATED IN  
4 SECTION 39-28-107 (1)(b).

5 **39-28.6-108. When credit may be obtained for tax paid.**

6 WHERE NICOTINE PRODUCTS, UPON WHICH THE TAX IMPOSED BY THIS  
7 ARTICLE 28.6 HAS BEEN REPORTED AND PAID, ARE SHIPPED OR  
8 TRANSPORTED BY THE DISTRIBUTOR TO RETAILERS WITHOUT THE STATE TO  
9 BE SOLD BY THOSE RETAILERS, ARE SHIPPED OR TRANSPORTED BY THE  
10 DISTRIBUTOR TO A CONSUMER WITHOUT THE STATE ON OR AFTER JANUARY  
11 1, 2020, OR ARE RETURNED TO THE MANUFACTURER BY THE DISTRIBUTOR  
12 OR DESTROYED BY THE DISTRIBUTOR, CREDIT OF SUCH TAX MAY BE MADE  
13 TO THE DISTRIBUTOR IN ACCORDANCE WITH REGULATIONS PRESCRIBED BY  
14 THE DEPARTMENT.

15 **39-28.6-109. Distribution of tax collected.** (1) THE STATE

16 TREASURER SHALL CREDIT THE MONEY COLLECTED FOR PAYMENT OF THE  
17 TAX IMPOSED UNDER THIS ARTICLE 28.6 TO THE OLD AGE PENSION FUND  
18 CREATED IN SECTION 1 OF ARTICLE XXIV OF THE STATE CONSTITUTION IN  
19 ACCORDANCE WITH SECTION 2 (a) AND (f) OF ARTICLE XXIV OF THE  
20 STATE CONSTITUTION AND SHALL FURTHER TRANSFER AN AMOUNT EQUAL  
21 TO THIS AMOUNT TO THE GENERAL FUND IN ACCORDANCE WITH SECTION  
22 7 (c) OF ARTICLE XXIV OF THE STATE CONSTITUTION.

23 (2) THE STATE TREASURER SHALL TRANSFER AN AMOUNT EQUAL  
24 TO THE TAX IMPOSED UNDER THIS ARTICLE 28.6 FROM THE GENERAL FUND  
25 TO THE BEHAVIORAL HEALTH AND HEALTH CARE AFFORDABILITY AND  
26 ACCESSIBILITY CASH FUND AND THE PRESCHOOL PROGRAMS CASH FUND  
27 CREATED IN SECTION 24-22-118 AND THE COLORADO EXPANDED

1 LEARNING OPPORTUNITIES CASH FUND CREATED IN SECTION 22-86.5-106  
2 (1), AS REQUIRED BY SECTION 24-22-118 (2).

3 **39-28.6-110. Taxation by cities and towns.** THIS ARTICLE  
4 28.6 DOES NOT PREVENT A STATUTORY OR HOME RULE MUNICIPALITY,  
5 COUNTY, OR CITY AND COUNTY FROM IMPOSING, LEVYING, AND  
6 COLLECTING ANY SPECIAL SALES TAX UPON SALES OF CIGARETTES,  
7 TOBACCO PRODUCTS, OR NICOTINE PRODUCTS, AS THAT TERM IS DEFINED  
8 IN SECTION 18-13-121 (5), OR UPON THE OCCUPATION OR PRIVILEGE OF  
9 SELLING CIGARETTES, TOBACCO PRODUCTS, OR NICOTINE PRODUCTS. THIS  
10 ARTICLE 28.6 DOES NOT AFFECT ANY EXISTING AUTHORITY OF LOCAL  
11 GOVERNMENTS TO IMPOSE A SPECIAL SALES TAX ON CIGARETTES,  
12 TOBACCO PRODUCTS, OR NICOTINE PRODUCTS, IN ACCORDANCE WITH  
13 SECTION 39-28-112, TO BE USED FOR LOCAL AND GOVERNMENTAL  
14 PURPOSES.

15 **39-28.6-111. Prohibited acts - penalties.** (1) BEGINNING  
16 JANUARY 1, 2020, IT IS UNLAWFUL FOR ANY DISTRIBUTOR TO SELL AND  
17 DISTRIBUTE ANY NICOTINE PRODUCTS IN THIS STATE WITHOUT A LICENSE  
18 AS REQUIRED IN SECTION 39-28.6-105, OR TO WILLFULLY MAKE ANY FALSE  
19 OR FRAUDULENT RETURN OR FALSE STATEMENT ON ANY RETURN, OR TO  
20 WILLFULLY EVADE THE PAYMENT OF THE TAX, OR ANY PART THEREOF, AS  
21 IMPOSED BY THIS ARTICLE 28.6. ANY DISTRIBUTOR OR AGENT THEREOF  
22 WHO WILLFULLY VIOLATES ANY PROVISION OF THIS ARTICLE 28.6 IS  
23 SUBJECT TO PUNISHMENT AS PROVIDED BY SECTION 39-21-118.

24 (2) (a) IF A PERSON NEGLECTS OR REFUSES TO MAKE A RETURN AS  
25 REQUIRED BY THIS ARTICLE 28.6 AND NO AMOUNT OF TAX IS DUE, THE  
26 EXECUTIVE DIRECTOR OF THE DEPARTMENT SHALL IMPOSE A PENALTY IN  
27 THE AMOUNT OF TWENTY-FIVE DOLLARS.

1 (b) IF A PERSON FAILS TO PAY THE TAX IN THE TIME ALLOWED IN  
2 SECTION 39-28.6-107, A PENALTY EQUAL TO TEN PERCENT OF THE TAX  
3 PLUS ONE-HALF OF ONE PERCENT PER MONTH FROM THE DATE WHEN DUE,  
4 TOGETHER WITH INTEREST ON SUCH DELINQUENT TAXES AT THE RATE  
5 COMPUTED UNDER SECTION 39-21-110.5, APPLIES.

6 (c) IN COMPUTING AND ASSESSING THE PENALTY, PENALTY  
7 INTEREST, AND INTEREST PURSUANT TO SUBSECTION (2)(b) OF THIS  
8 SECTION, THE EXECUTIVE DIRECTOR OF THE DEPARTMENT MAY MAKE AN  
9 ESTIMATE, BASED UPON INFORMATION AS MAY BE AVAILABLE, OF THE  
10 AMOUNT OF TAXES DUE FOR THE PERIOD FOR WHICH THE TAXPAYER IS  
11 DELINQUENT.

12 **39-28.6-112. Revenue and spending limitations.**  
13 NOTWITHSTANDING ANY LIMITATIONS ON REVENUE, SPENDING, OR  
14 APPROPRIATIONS CONTAINED IN SECTION 20 OF ARTICLE X OF THE STATE  
15 CONSTITUTION OR ANY OTHER PROVISION OF LAW, ANY REVENUE  
16 GENERATED BY THE TAX IMPOSED BY THIS ARTICLE 28.6 AS APPROVED BY  
17 THE VOTERS' APPROVAL OF THE BALLOT ISSUE SET FORTH IN SECTION  
18 39-28-401 AT THE STATEWIDE ELECTION IN NOVEMBER 2019 MAY BE  
19 COLLECTED AND SPENT AS A VOTER-APPROVED REVENUE CHANGE.

20 **SECTION 15.** In Colorado Revised Statutes, 24-1-115, **add** (17)  
21 as follows:

22 **24-1-115. Department of education - creation.** (17) THE  
23 DEPARTMENT OF EDUCATION INCLUDES THE COLORADO EXPANDED  
24 LEARNING OPPORTUNITIES AGENCY ESTABLISHED IN SECTION 22-86.5-104,  
25 AND ITS POWERS, DUTIES, AND FUNCTIONS, AS IF THE AGENCY WERE  
26 TRANSFERRED BY A **TYPE 1** TRANSFER TO THE DEPARTMENT OF  
27 EDUCATION.

1                   **SECTION 16.** In Colorado Revised Statutes, **add** article 86.5 to  
2 title 22 as follows:

3   **ARTICLE 86.5**  
4   **Colorado Expanded Learning**  
5   **Opportunities Program**

6                   **22-86.5-101. Short title.** THE SHORT TITLE OF THIS ARTICLE 86.5  
7 IS THE "COLORADO EXPANDED LEARNING OPPORTUNITIES PROGRAM  
8 ACT".

9                   **22-86.5-102. Legislative declaration.** (1) THE GENERAL  
10 ASSEMBLY HEREBY FINDS AND DECLARES THAT:

11                   (a) EXPANDED LEARNING OPPORTUNITIES ARE CRITICAL FOR ALL  
12 CHILDREN AND YOUTH BECAUSE THESE OPPORTUNITIES, WHICH OCCUR  
13 OUTSIDE OF THEIR REGULAR SCHOOL SCHEDULES, PROVIDE ESSENTIAL  
14 ACADEMIC AND LIFE SKILLS FOR CHILDREN AND YOUTH TO THRIVE IN  
15 SCHOOL AND LIFE;

16                   (b) THESE OPPORTUNITIES ALLOW CHILDREN AND YOUTH TO LEARN  
17 NEW SKILLS, PARTICIPATE IN OUTDOOR ACTIVITIES, BE EXPOSED TO  
18 DIFFERENT AND CHALLENGING REAL WORLD EXPERIENCES, AND RECEIVE  
19 EXPOSURE TO MUSIC, DANCE, ARTS, SPORTS, PHYSICAL EDUCATION, AND  
20 CAREER AND TECHNICAL EDUCATION PROGRAMS;

21                   (c) ALL CHILDREN AND YOUTH SHOULD HAVE CONSISTENT AND  
22 RELIABLE ACCESS TO THESE OUT-OF-SCHOOL LEARNING EXPERIENCES; AND

23                   (d) ALL COLORADANS WILL BENEFIT FROM CHILDREN AND YOUTH  
24 EXPERIENCING THESE EXPANDED LEARNING OPPORTUNITIES.

25                   **22-86.5-103. Definitions.** AS USED IN THIS ARTICLE 86.5, UNLESS  
26 THE CONTEXT OTHERWISE REQUIRES:

27                   (1) "ADMINISTERING NONPROFIT ORGANIZATION" OR



1 "ORGANIZATION" MEANS A TAX-EXEMPT NONPROFIT ORGANIZATION  
2 UNDER 26 U.S.C. SEC. 501 (c)(3) OF THE FEDERAL "INTERNAL REVENUE  
3 CODE OF 1986", AS AMENDED, THAT IS SELECTED OR CREATED BY THE  
4 AGENCY UNDER SECTION 22-86.5-105 (2) TO ADMINISTER THE PROGRAM.

5 (2) "AGENCY" MEANS THE COLORADO EXPANDED LEARNING  
6 OPPORTUNITIES AGENCY CREATED IN SECTION 22-86.5-104 (1).

7 (3) "BOARD" MEANS THE BOARD OF DIRECTORS OF THE COLORADO  
8 EXPANDED LEARNING OPPORTUNITIES AGENCY CREATED IN SECTION  
9 22-86.5-104 (2).

10 (4) "ELIGIBLE STUDENT" MEANS A PERSON WHO IS AT LEAST SIX  
11 YEARS OLD BUT LESS THAN TWENTY-ONE YEARS OLD AND WHO RESIDES  
12 WITHIN THE STATE AND IS ELIGIBLE FOR ADMISSION TO PUBLIC SCHOOL  
13 WITHIN THE STATE, OR A PERSON WHO IS AT LEAST THREE YEARS OLD BUT  
14 LESS THAN SIX YEARS OLD AND WHO RESIDES IN THE STATE.

15 (5) "LOCAL EDUCATION PROVIDER" MEANS A SCHOOL DISTRICT, A  
16 CHARTER SCHOOL AUTHORIZED BY A SCHOOL DISTRICT PURSUANT TO PART  
17 1 OF ARTICLE 30.5 OF THIS TITLE 22, A CHARTER SCHOOL AUTHORIZED BY  
18 THE STATE CHARTER SCHOOL INSTITUTE PURSUANT TO PART 5 OF ARTICLE  
19 30.5 OF THIS TITLE 22, OR A BOARD OF COOPERATIVE SERVICES CREATED  
20 AND OPERATING PURSUANT TO ARTICLE 5 OF THIS TITLE 22 THAT  
21 OPERATES ONE OR MORE PUBLIC SCHOOLS.

22 (6) (a) "OUT-OF-SCHOOL LEARNING EXPERIENCE" MEANS ANY  
23 EVIDENCE-BASED PROGRAM, SERVICE, OR ACTIVITY THAT PROVIDES  
24 SUPPLEMENTAL EDUCATIONAL OR DEVELOPMENTAL SUPPORT TO ELIGIBLE  
25 STUDENTS OUTSIDE OF NORMAL SCHOOL OPERATIONS. "OUT-OF-SCHOOL  
26 LEARNING EXPERIENCE" INCLUDES TUTORING AND SUPPLEMENTAL  
27 ACADEMIC INSTRUCTION INCLUDING READING, MATHEMATICS, SCIENCE,

1 AND WRITING; TARGETED SUPPORT FOR SPECIAL NEEDS AND LEARNING  
2 DISABILITIES OR ENGLISH LANGUAGE OR FOREIGN LANGUAGE  
3 ACQUISITION; IN-DEPTH PROGRAMS THAT TEACH CHILDREN AND YOUTH  
4 NEW SKILLS IN THE CONTEXT OF OUTDOOR ACTIVITIES; CHALLENGING REAL  
5 WORLD EXPERIENCES THAT BUILD ESSENTIAL SKILL SETS; AND PROGRAMS  
6 THAT PROVIDE MUSIC, DANCE, ARTS, SPORTS, PHYSICAL EDUCATION, OR  
7 CAREER AND TECHNICAL EDUCATION TRAINING.

8 (b) "OUT-OF-SCHOOL LEARNING EXPERIENCE" DOES NOT INCLUDE:

9 (I) INSTRUCTION, SERVICES, MATERIALS, CURRICULA, OR  
10 PROGRAMS PROVIDED AS PART OF A NORMAL COURSE OF STUDY  
11 CONDUCTED IN ACCORDANCE WITH A STUDENT ATTENDING A  
12 KINDERGARTEN-THROUGH-TWELFTH PUBLIC OR PRIVATE SCHOOL OR A  
13 NONPUBLIC HOME-BASED EDUCATIONAL PROGRAM, AS DEFINED IN SECTION  
14 22-33-104.5;

15 (II) TUITION FOR NORMAL SCHOOL ATTENDANCE AT A PRIVATE  
16 SCHOOL;

17 (III) ANY FORM OF RELIGIOUS INSTRUCTION;

18 (IV) MATERIALS THAT MAY BE USED AT HOME WITHOUT ANY  
19 FACE-TO-FACE INTERACTION WITH A PROVIDER, EXCEPT AS OTHERWISE  
20 PROVIDED IN SECTION 22-86.5-105 (8); OR

21 (V) CHILDCARE PROVIDED DURING NORMAL SCHOOL HOURS OR  
22 PRESCHOOL.

23 (7) "PARENT" MEANS A PARENT OR LEGAL GUARDIAN OF AN  
24 ELIGIBLE STUDENT.

25 (8) "PROGRAM" MEANS THE COLORADO EXPANDED LEARNING  
26 OPPORTUNITIES PROGRAM CREATED AND ADMINISTERED UNDER THIS  
27 ARTICLE 86.5.

1 (9) "PROVIDER" MEANS A PERSON OR ENTITY THAT PROVIDES AN  
2 OUT-OF-SCHOOL LEARNING EXPERIENCE.

3 **22-86.5-104. Colorado expanded learning opportunities**  
4 **agency - board - created - rules.** (1) THE COLORADO EXPANDED  
5 LEARNING OPPORTUNITIES AGENCY IS ESTABLISHED AS AN INDEPENDENT  
6 AGENCY IN THE DEPARTMENT OF EDUCATION. THE AGENCY EXERCISES ITS  
7 POWERS AND PERFORMS ITS DUTIES AND FUNCTIONS AS IF IT WERE  
8 TRANSFERRED TO THE DEPARTMENT BY A **TYPE 1** TRANSFER UNDER THE  
9 PROVISIONS OF THE "ADMINISTRATIVE ORGANIZATION ACT OF 1968",  
10 ARTICLE 1 OF TITLE 24.

11 (2) (a) THE AGENCY IS GOVERNED AND ADMINISTERED BY A  
12 BOARD OF DIRECTORS THAT CONSISTS OF EIGHT MEMBERS APPOINTED BY  
13 THE GOVERNOR. THE SPEAKER OR MINORITY LEADER OF THE HOUSE OF  
14 REPRESENTATIVES, WHOMEVER IS NOT AFFILIATED WITH THE SAME  
15 POLITICAL PARTY AS THE GOVERNOR, SHALL PRESENT THE GOVERNOR  
16 WITH A LIST OF EIGHT CANDIDATES, WHICH INCLUDES AT LEAST TWO  
17 CANDIDATES FROM THE WESTERN SLOPE AND TWO CANDIDATES FROM THE  
18 EASTERN PLAINS. THE GOVERNOR SHALL SELECT FOUR MEMBERS FROM  
19 THE LIST OF CANDIDATES. FOR THE BOARD AS A WHOLE, THE GOVERNOR  
20 SHALL ENSURE THAT THE BOARD INCLUDES AT LEAST TWO MEMBERS FROM  
21 THE WESTERN SLOPE AND TWO MEMBERS FROM THE EASTERN PLAINS.  
22 INITIAL APPOINTMENTS MUST BE MADE BY FEBRUARY 1, 2020. MEMBERS  
23 SERVE FOR TWO-YEAR TERMS; EXCEPT THE FOUR MEMBERS APPOINTED TO  
24 THE FIRST BOARD WHO WERE NOT FROM THE LIST OF CANDIDATES SERVE  
25 FOR THREE YEARS. MEMBERS SERVE AT THE PLEASURE OF THE GOVERNOR  
26 AND MAY SERVE UP TO THREE CONSECUTIVE TERMS. IF THERE IS A  
27 VACANCY OF A MEMBER WHO WAS SELECTED FROM THE LIST OF

1 CANDIDATES, THE SPEAKER OR MINORITY LEADER OF THE HOUSE OF  
2 REPRESENTATIVES, WHOMEVER IS NOT AFFILIATED WITH THE SAME  
3 POLITICAL PARTY AS THE GOVERNOR, SHALL PRESENT THE GOVERNOR  
4 WITH TWO CANDIDATES FROM WHICH TO SELECT A REPLACEMENT.

5 (b) BOARD MEMBERS ARE NOT ENTITLED TO COMPENSATION BUT  
6 ARE ENTITLED TO REIMBURSEMENT FOR ACTUAL AND NECESSARY  
7 EXPENSES INCURRED IN THE PERFORMANCE OF THEIR BOARD DUTIES.  
8 DURING THEIR TERMS OF SERVICE, BOARD MEMBERS SHALL NOT BE  
9 EMPLOYED BY, CONTRACT WITH, OR BE BOARD MEMBERS OF  
10 ORGANIZATIONS, ENTITIES, PUBLIC AGENCIES, OR INDIVIDUALS THAT  
11 PROVIDE OR OFFER TO PROVIDE OUT-OF-SCHOOL LEARNING EXPERIENCES  
12 UNDER THE PROGRAM. NO PERSON WHO HAS AN OWNERSHIP INTEREST OR  
13 OTHER FINANCIAL INTEREST IN A PROVIDER OF AN OUT-OF-SCHOOL  
14 LEARNING EXPERIENCE IN THE PROGRAM MAY SERVE ON THE BOARD.

15 (3) IN ADDITION TO ALL OTHER POWERS AND DUTIES CONFERRED  
16 OR IMPOSED UPON THE BOARD BY THIS ARTICLE 86.5, THE BOARD SHALL,  
17 BY RULE:

18 (a) DEVELOP CRITERIA FOR ALLOWABLE USES OF MONEY FROM THE  
19 FUND GRANTED TO THE ADMINISTERING NONPROFIT ORGANIZATION;

20 (b) DEVELOP CRITERIA THAT THE ADMINISTERING NONPROFIT  
21 ORGANIZATION MUST USE TO DETERMINE WHICH PROVIDERS ARE  
22 CERTIFIED TO RECEIVE A PAYMENT UNDER THE PROGRAM;

23 (c) DETERMINE THE AMOUNT OF A PAYMENT TO A PROVIDER ON  
24 BEHALF OF AN ELIGIBLE STUDENT THAT IS BASED ON THE ELIGIBLE  
25 STUDENT'S FAMILY INCOME;

26 (d) ANALYZE THE EXPENSE FOR AND QUALITY OF PROGRAMS,  
27 SERVICES, OR ACTIVITIES OFFERED BY PROVIDERS THAT ARE ENGAGED IN

1 THE CERTIFICATION PROCESS AND USE SUCH ANALYSIS TO INFORM THE  
2 PROVIDER CERTIFICATION PROCESS;

3 (e) DETERMINE THE AMOUNT OF MONEY THAT THE ADMINISTERING  
4 NONPROFIT ORGANIZATION IS PERMITTED TO RETAIN AND SPEND ON  
5 ADMINISTRATIVE EXPENSES, WHICH AMOUNT MAXIMIZES THE FUNDING  
6 AVAILABLE TO BE USED TO PAY FOR OUT-OF-SCHOOL LEARNING  
7 EXPERIENCES;

8 (f) ADOPT STANDARDS TO ENSURE THE SAFETY OF ELIGIBLE  
9 STUDENTS, INCLUDING BACKGROUND CHECKS FOR PROVIDERS OR  
10 EMPLOYEES OF PROVIDERS WHO COME IN CONTACT WITH ELIGIBLE  
11 STUDENTS, WHICH STANDARDS ARE BASED ON THOSE SET FORTH IN  
12 SECTION 22-32-109.8;

13 (g) HIRE SUCH STAFF AS MAY BE NECESSARY TO ASSIST THE BOARD  
14 IN ITS DUTIES;

15 (h) ESTABLISH PROTOCOLS TO IDENTIFY, INVESTIGATE, AND TAKE  
16 ACTION ON ANY SUSPECTED FRAUD OR MISUSE OF MONEY RELATED TO THE  
17 PROGRAM;

18 (i) ADOPT STANDARDS TO ENSURE THAT AN ELIGIBLE STUDENT IS  
19 PARTICIPATING IN AN OUT-OF-SCHOOL LEARNING EXPERIENCE THROUGH  
20 THE PROGRAM THAT IS NOT PART OF A NONPUBLIC HOME-BASED  
21 EDUCATIONAL PROGRAM, AS DEFINED IN SECTION 22-33-104.5;

22 (j) DEFINE THE TERM "EVIDENCE-BASED" FOR THE PURPOSE OF  
23 MEETING THE DEFINITION OF "OUT-OF-SCHOOL LEARNING EXPERIENCE";  
24 AND

25 (k) ESTABLISH GUIDELINES FOR THE AMOUNT THAT MAY BE  
26 ALLOCATED TO TRANSPORTATION TO AN OUT-OF-SCHOOL LEARNING  
27 EXPERIENCE.

1 (4) (a) THE CRITERIA CREATED BY THE BOARD UNDER SUBSECTION  
2 (3)(b) OF THIS SECTION MUST:

3 (I) MAXIMIZE THE NUMBER AND DIVERSITY OF PROVIDERS THAT  
4 PARENTS CAN CHOOSE AND ENSURE THAT SMALL COMMUNITY-BASED  
5 PROVIDERS ARE ABLE TO PARTICIPATE IN THE PROGRAM;

6 (II) GIVE CONSIDERATION TO THE QUALITY OF THE PROGRAM AND  
7 THE ELIGIBLE PROVIDER'S PROPOSED COST OF OUT-OF-SCHOOL LEARNING  
8 EXPERIENCES; AND

9 (III) DENY PROVIDERS WHO HAVE INFLATED THE COST OF  
10 OUT-OF-SCHOOL LEARNING EXPERIENCES BASED ON THE POTENTIAL  
11 PAYMENT RECEIVED THROUGH THE PROGRAM.

12 (b) IN DETERMINING THE AMOUNT OF A PAYMENT THAT MAY BE  
13 PAID FOR AN ELIGIBLE STUDENT TO PARTICIPATE IN AN OUT-OF-SCHOOL  
14 LEARNING EXPERIENCE, THE BOARD SHALL CREATE A SLIDING SCALE OF  
15 PAYMENTS THAT PRIORITIZES LOW-INCOME FAMILIES AND GIVES GREATER  
16 ASSISTANCE TO THEM. IF THE BOARD DETERMINES THAT THERE IS  
17 INSUFFICIENT MONEY AVAILABLE TO PROVIDE A MEANINGFUL LEVEL OF  
18 ASSISTANCE FOR ALL ELIGIBLE STUDENTS, THEN IT MAY ESTABLISH AN  
19 INCOME THRESHOLD ABOVE WHICH AN ELIGIBLE STUDENT IS NOT  
20 AUTHORIZED TO ENROLL IN THE PROGRAM.

21 (5) THE BOARD MAY SOLICIT, ACCEPT, AND EXPEND GIFTS, GRANTS,  
22 AND DONATIONS FOR THE PURPOSES OF ADMINISTERING AND FUNDING THE  
23 PROGRAM, BUT THE BOARD SHALL NOT ACCEPT A GIFT, GRANT, OR  
24 DONATION THAT IS EARMARKED OR RESTRICTED IN ANY MANNER FOR THE  
25 BENEFIT OF OR TO EXCLUDE ANY INDIVIDUAL OR CLASS OF RECIPIENTS OR  
26 ANY INDIVIDUAL OR CLASS OF PROVIDERS.

27 

1           (6) NOTWITHSTANDING SECTION 24-1-136 (11)(a)(I), ON OR  
2 BEFORE JANUARY 15, 2022, AND EACH JANUARY 15 THEREAFTER, THE  
3 AGENCY SHALL SUBMIT A REPORT TO THE GENERAL ASSEMBLY DESCRIBING  
4 THE PROGRAM ENROLLMENT, TYPES OF OUT-OF-SCHOOL LEARNING  
5 EXPERIENCES, PARTICIPATION AND OTHER OUTCOMES DISAGGREGATED BY  
6 ELIGIBLE STUDENT GROUPS, ADMINISTRATIVE COSTS, WAIVERS, AND ANY  
7 OTHER RELEVANT INFORMATION ABOUT THE PROGRAM.

8           **22-86.5-105. Colorado expanded learning opportunities**  
9 **program - administering nonprofit organization - waiver.** (1) THE  
10 COLORADO EXPANDED LEARNING OPPORTUNITIES PROGRAM IS  
11 ESTABLISHED TO INCREASE OUT-OF-SCHOOL LEARNING OPPORTUNITIES  
12 FOR ELIGIBLE STUDENTS. THE AGENCY, THROUGH AN ADMINISTERING  
13 NONPROFIT ORGANIZATION, SHALL PAY CERTIFIED PROVIDERS FOR  
14 ELIGIBLE STUDENTS TO PARTICIPATE IN OUT-OF-SCHOOL LEARNING  
15 EXPERIENCES CHOSEN BY THE CHILDREN'S OR YOUTHS' PARENTS.

16           (2) THE AGENCY SHALL SELECT OR CREATE A NONPROFIT  
17 ORGANIZATION TO ADMINISTER THE PROGRAM NO LATER THAN AUGUST 1,  
18 2020, AND THE ADMINISTERING NONPROFIT ORGANIZATION SHALL  
19 IMPLEMENT THE PROGRAM SO THAT ELIGIBLE STUDENTS ARE  
20 PARTICIPATING IN OUT-OF-SCHOOL LEARNING EXPERIENCES BY JANUARY  
21 1, 2021. THE DUTIES OF THE ORGANIZATION INCLUDE:

22           (a) CERTIFYING PROVIDERS THAT PARENTS MAY CHOOSE FOR AN  
23 ELIGIBLE STUDENT TO PARTICIPATE IN AN OUT-OF-SCHOOL LEARNING  
24 EXPERIENCE;

25           (b) ENTERING INTO AGREEMENTS WITH CERTIFIED PROVIDERS;

26           (c) PROVIDING SERVICES DIRECTLY OR THROUGH A THIRD-PARTY  
27 CONTRACT TO ASSIST ENROLLED ELIGIBLE STUDENTS AND THEIR PARENTS

1 IN SELECTING AN OUT-OF-SCHOOL LEARNING EXPERIENCE;

2 (d) CONDUCTING OUTREACH ABOUT THE PROGRAM, INCLUDING  
3 OUTREACH TO PARENTS OF CHILDREN IDENTIFIED WITH SPECIAL NEEDS;

4 (e) COMPENSATING CERTIFIED PROVIDERS FOR PARTICIPATING  
5 ELIGIBLE STUDENTS, WHICH COMPENSATION MAY INCLUDE EXPENSES FOR  
6 TRANSPORTATION OF AN ELIGIBLE STUDENT TO AND FROM THE  
7 OUT-OF-SCHOOL LEARNING EXPERIENCE; AND

8 (f) SUBMITTING IN A TIMELY MANNER ANY INFORMATION  
9 REQUESTED BY THE AGENCY THAT RELATES TO THE PROGRAM, INCLUDING  
10 INFORMATION RELATED TO THE EVALUATION OF THE PROGRAM OR ITS  
11 ADMINISTRATION AND ANY BOOKS AND RECORDS.

12 (3) (a) PARENTS OF AN ELIGIBLE STUDENT MAY APPLY TO THE  
13 ADMINISTERING NONPROFIT ORGANIZATION FOR THE ELIGIBLE STUDENT TO  
14 BE ENROLLED IN THE PROGRAM. IF ENROLLED, THE ORGANIZATION SHALL  
15 IDENTIFY OUT-OF-SCHOOL LEARNING EXPERIENCES AVAILABLE TO ALL  
16 ELIGIBLE STUDENTS IN THE AREA AND THE ANNUAL MAXIMUM AMOUNT  
17 THAT MAY BE PAID ON BEHALF OF THE ELIGIBLE STUDENT.

18 (b) IF THE ADMINISTERING NONPROFIT ORGANIZATION PAYS FOR AN  
19 ELIGIBLE STUDENT TO PARTICIPATE IN AN OUT-OF-SCHOOL LEARNING  
20 EXPERIENCE, BUT THE AMOUNT PAID IS LESS THAN THE ANNUAL MAXIMUM  
21 AMOUNT THAT MAY BE PAID ON BEHALF OF THE ELIGIBLE STUDENT, THEN  
22 THE ORGANIZATION SHALL SET ASIDE THE DIFFERENCE ON BEHALF OF THE  
23 ELIGIBLE STUDENT AND USE THIS MONEY FOR PAYMENTS MADE TO  
24 PROVIDERS ON BEHALF THE ELIGIBLE STUDENT IN A FUTURE YEAR. THESE  
25 PAYMENTS ARE IN ADDITION TO THE PAYMENTS THAT WOULD OTHERWISE  
26 BE MADE BASED ON THE ELIGIBLE STUDENT'S FAMILY INCOME AT THE TIME.  
27 IF A PERSON NO LONGER QUALIFIES AS AN ELIGIBLE STUDENT AND THERE



1 WAS AN AMOUNT REMAINING THAT WAS SET ASIDE FOR THAT PERSON, THE  
2 ORGANIZATION MAY USE THAT AMOUNT FOR ANY PURPOSE OF THE  
3 PROGRAM.

4 (4) THE ADMINISTERING NONPROFIT ORGANIZATION SHALL  
5 COMPLY WITH ANY REQUIREMENTS ESTABLISHED BY THE BOARD.

6 (5) THE ADMINISTERING NONPROFIT ORGANIZATION SHALL NOT  
7 ADMINISTER THE PROGRAM IN A MANNER THAT DISCRIMINATES AGAINST  
8 ANY ELIGIBLE STUDENT, PARENT, OR PROVIDER ON THE BASIS OF RACE,  
9 COLOR, RELIGIOUS AFFILIATION, NATIONAL ORIGIN, GENDER, MILITARY  
10 STATUS, SEXUAL ORIENTATION, GENDER VARIANCE, MARITAL STATUS, OR  
11 PHYSICAL OR MENTAL DISABILITY. A PROVIDER SHALL NOT ADMINISTER AN  
12 OUT-OF-SCHOOL LEARNING EXPERIENCE FOR WHICH MONEY HAS BEEN  
13 RECEIVED FROM THE PROGRAM IN A MANNER THAT DISCRIMINATES  
14 AGAINST ANY ELIGIBLE STUDENT OR PARENT ON THE BASIS OF RACE,  
15 COLOR, RELIGIOUS AFFILIATION, NATIONAL ORIGIN, GENDER, MILITARY  
16 STATUS, SEXUAL ORIENTATION, GENDER VARIANCE, MARITAL STATUS, OR  
17 PHYSICAL OR MENTAL DISABILITY.

18 (6) LOCAL EDUCATION PROVIDERS ARE AUTOMATICALLY  
19 CERTIFIED PROVIDERS AND NEED ONLY REGISTER WITH THE ORGANIZATION  
20 AS A CERTIFIED PROVIDER TO BE PART OF THE PROGRAM. NEITHER THE  
21 ADMINISTERING NONPROFIT ORGANIZATION NOR ANY SUBSIDIARY  
22 THEREOF IS ELIGIBLE FOR CERTIFICATION AS A PROVIDER.

23 (7) THE ADMINISTERING NONPROFIT ORGANIZATION MAY SOLICIT,  
24 RECEIVE, AND EXPEND GIFTS, GRANTS, AND DONATIONS FOR THE PURPOSES  
25 OF ADMINISTERING AND FUNDING THE PROGRAM, BUT THE ORGANIZATION  
26 SHALL NOT ACCEPT A GIFT, GRANT, OR DONATION FOR THE PROGRAM THAT  
27 IS EARMARKED OR RESTRICTED IN ANY MANNER FOR THE BENEFIT OF OR TO

1 EXCLUDE ANY INDIVIDUAL OR CLASS OF RECIPIENTS OR ANY INDIVIDUAL  
2 OR CLASS OF PROVIDERS.

3 (8) BASED ON INFORMATION FROM THE ADMINISTERING NONPROFIT  
4 ORGANIZATION THAT A PARTICULAR AREA HAS AN INSUFFICIENT NUMBER  
5 OF CERTIFIED PROVIDERS, THE AGENCY MAY DESIGNATE ELIGIBLE  
6 STUDENTS IN THE AREA TO RECEIVE A WAIVER FOR THE ORGANIZATION TO  
7 PAY A CERTIFIED PROVIDER FOR OUT-OF-SCHOOL LEARNING EXPERIENCES  
8 THAT ARE COLLABORATIVE MATERIALS THAT MAY BE DONE IN THE  
9 ELIGIBLE STUDENT'S HOME WITHOUT ANY FACE-TO-FACE INTERACTION  
10 WITH THE PROVIDER.

11 (9) THE AGENCY SHALL CONTRACT WITH A THIRD PARTY TO  
12 CONDUCT AN INDEPENDENT EVALUATION OF THE COLORADO EXPANDED  
13 LEARNING OPPORTUNITIES PROGRAM AFTER THREE YEARS OF PROGRAM  
14 ADMINISTRATION IN ORDER TO DETERMINE PROGRAM EFFECTIVENESS,  
15 INCLUDING THE EFFECT OF THE PROGRAM ON STUDENT AND FAMILY  
16 PARTICIPATION AND OTHER OUTCOMES, INCLUDING EDUCATIONAL AND  
17 SOCIAL-EMOTIONAL OUTCOMES, COST AND SUPPLY OF EXPANDED  
18 LEARNING OPPORTUNITIES ACROSS THE STATE, AND ACCESS TO  
19 HIGH-QUALITY EXPANDED LEARNING OPPORTUNITIES FOR LOW-INCOME  
20 CHILDREN.

21 (10) THE POWER AND DUTIES OF THE AGENCY, BOARD, AND  
22 ADMINISTERING NONPROFIT ORGANIZATION ARE LIMITED TO THOSE  
23 POWERS AND DUTIES SET FORTH IN THIS ARTICLE 86.5 FOR OUT-OF-SCHOOL  
24 LEARNING EXPERIENCES THAT OCCUR OUTSIDE OF THE SCHOOL DAY AND  
25 THAT ARE NOT PART OF THE NORMAL COURSE OF STUDY FOR STUDENTS IN  
26 KINDERGARTEN THROUGH TWELFTH GRADE ENROLLED IN PUBLIC OR  
27 PRIVATE SCHOOL OR A NONPUBLIC HOME-BASED EDUCATIONAL PROGRAM.

1           **22-86.5-106. Colorado expanded learning opportunities cash**  
2 **fund - created.** (1) THE COLORADO EXPANDED LEARNING OPPORTUNITIES  
3 CASH FUND, REFERRED TO IN THIS SECTION AS THE "FUND", IS HEREBY  
4 CREATED IN THE STATE TREASURY. THE FUND CONSISTS OF MONEY  
5 CREDITED TO THE FUND PURSUANT TO SECTION 24-22-118 (2)(a). THE  
6 STATE TREASURER SHALL CREDIT ALL INTEREST AND INCOME DERIVED  
7 FROM THE DEPOSIT AND INVESTMENT OF MONEY IN THE COLORADO  
8 EXPANDED LEARNING OPPORTUNITIES CASH FUND TO THE FUND.

9           (2) MONEY IN THE FUND IS CONTINUOUSLY APPROPRIATED TO THE  
10 AGENCY TO GRANT TO THE ADMINISTERING NONPROFIT ORGANIZATION FOR  
11 OPERATION OF THE PROGRAM AND FOR THE AGENCY'S DIRECT AND  
12 INDIRECT EXPENSES INCURRED IN THE ADMINISTRATION OF THIS ARTICLE  
13 86.5, WHICH EXPENSES INCLUDE THE COSTS OF THE **INDEPENDENT**  
14 **EVALUATION** REQUIRED UNDER SECTION **22-86.5-105 (9)**. FOR THE  
15 2019-20 AND 2020-21 FISCAL YEARS, THE AGENCY'S ADMINISTRATIVE  
16 EXPENSES FOR THE PROGRAM IN A FISCAL YEAR SHALL NOT EXCEED THREE  
17 PERCENT OF THE MONEY TRANSFERRED TO THE FUND IN THE FISCAL YEAR.  
18 FOR FISCAL YEARS COMMENCING ON OR AFTER JULY 1, 2021, THE  
19 AGENCY'S ADMINISTRATIVE EXPENSES SHALL NOT EXCEED THREE PERCENT  
20 OF THE MONEY TRANSFERRED TO THE FUND IN THE 2020-21 FISCAL YEAR.

21           (3) IT IS THE GENERAL ASSEMBLY'S INTENT THAT THE MONEY FROM  
22 THE FUND SHALL NOT SUPPLANT EXISTING FUNDING FOR PROGRAMS OR  
23 SERVICES AVAILABLE TO ELIGIBLE STUDENTS.

24           **22-86.5-107. Annual audits.** THE ADMINISTERING NONPROFIT  
25 ORGANIZATION SHALL CONTRACT WITH A THIRD PARTY TO PREPARE AN  
26 **ANNUAL** INDEPENDENT FINANCIAL AUDIT OF THE ADMINISTERING  
27 NONPROFIT ORGANIZATION. THE ORGANIZATION SHALL FILE THE AUDIT

1 WITH THE AGENCY NO LATER THAN JULY 1 OF EACH YEAR FOR THE  
2 PREVIOUS CALENDAR YEAR. THE AGENCY SHALL MAKE THE AUDIT  
3 PUBLICLY AVAILABLE, BUT BEFORE DOING SO, THE AGENCY SHALL REDACT  
4 ANY PERSONAL INFORMATION, AS DEFINED IN SECTION 24-73-103 (1)(g).

5 **SECTION 17.** In Colorado Revised Statutes, 24-22-117, **amend**  
6 (1)(a) and (2)(c)(I) as follows:

7 **24-22-117. Tobacco tax cash fund - accounts - creation -**  
8 **legislative declaration.** (1) (a) There is hereby created in the state  
9 treasury the tobacco tax cash fund, which fund is referred to in this  
10 section as the "cash fund". The cash fund ~~shall consist~~ CONSISTS of  
11 ~~moneys~~ MONEY collected from the cigarette and tobacco taxes imposed  
12 pursuant to section 21 of article X of the state constitution AND MONEY  
13 TRANSFERRED IN ACCORDANCE WITH SECTION 24-22-118 (3)(c)(II). All  
14 interest and income derived from the deposit and investment of moneys  
15 in the cash fund shall be credited to the cash fund; except that all interest  
16 and income derived from the deposit and investment of moneys in the  
17 cash fund during the 2008-09, 2009-10, 2010-11, and 2011-12 fiscal  
18 years shall be credited to the general fund. Any unexpended and  
19 unencumbered moneys remaining in the cash fund at the end of a fiscal  
20 year shall remain in the cash fund and shall not be credited or transferred  
21 to the general fund or any other fund, except as otherwise provided in this  
22 section.

23 (2) There are hereby created in the state treasury the following  
24 funds:

25 (c) (I) The tobacco education programs fund to be administered  
26 by the department of public health and environment. The state treasurer  
27 and the controller shall transfer an amount equal to sixteen percent of the

1 moneys deposited into the cash fund, plus sixteen percent of the interest  
2 and income earned on the deposit and investment of those moneys AND  
3 THE AMOUNTS SPECIFIED IN SECTION 24-22-118 (3)(c)(I), to the tobacco  
4 education programs fund; except that, for the 2008-09, 2009-10, 2010-11,  
5 and 2011-12 fiscal years, the state treasurer and the controller shall  
6 transfer to the tobacco education programs fund only an amount equal to  
7 sixteen percent of the moneys deposited into the cash fund. All interest  
8 and income derived from the deposit and investment of moneys in the  
9 tobacco education programs fund shall be credited to the tobacco  
10 education programs fund; except that all interest and income derived from  
11 the deposit and investment of moneys in the tobacco education programs  
12 fund during the 2008-09, 2009-10, 2010-11, and 2011-12 fiscal years  
13 shall be credited to the general fund. Any unexpended and unencumbered  
14 moneys remaining in the tobacco education programs fund at the end of  
15 a fiscal year shall remain in the fund and shall not be credited or  
16 transferred to the general fund or any other fund.

17 **SECTION 18.** In Colorado Revised Statutes, **add** 24-22-118 as  
18 follows:

19 **24-22-118. Revenue from nicotine products and additional**  
20 **tobacco tax - behavioral health and health care affordability and**  
21 **accessibility cash fund - preschool programs cash fund - distribution**  
22 **to Colorado expanded learning opportunities cash fund - creation -**  
23 **definitions. (1) AS USED IN THIS SECTION:**

24 (a) "BEHAVIORAL HEALTH" HAS THE SAME MEANING AS SET FORTH  
25 IN SECTION 2-4-401 (1).

26 (b) "BEHAVIORAL HEALTH AND HEALTH CARE AFFORDABILITY AND  
27 ACCESSIBILITY CASH FUND" MEANS THE BEHAVIORAL HEALTH AND

1 HEALTH CARE AFFORDABILITY AND ACCESSIBILITY CASH FUND CREATED  
2 IN SUBSECTION (3)(a) OF THIS SECTION.

3 (c) "CHILDREN AND YOUTH" MEANS ANY PERSON WHO IS  
4 TWENTY-SIX YEARS OF AGE OR YOUNGER.

5 (d) "COLORADO EXPANDED LEARNING OPPORTUNITIES CASH FUND"  
6 MEANS THE COLORADO EXPANDED LEARNING OPPORTUNITIES CASH FUND  
7 CREATED IN SECTION 22-86.5-106 (1).

8 (e) "PRESCHOOL PROGRAMS CASH FUND" MEANS THE PRESCHOOL  
9 PROGRAMS CASH FUND CREATED IN SUBSECTION (6)(a) OF THIS SECTION.

10 (2) THE STATE TREASURER SHALL TRANSFER FROM THE GENERAL  
11 FUND AN AMOUNT EQUAL TO THE TOTAL REVENUE FROM THE TAXES ON  
12 CIGARETTES, TOBACCO PRODUCTS, AND NICOTINE PRODUCTS AS  
13 DESCRIBED IN SECTIONS 39-28-110 (1)(b), 39-28.5-108 (1)(b), AND  
14 39-28.6-109 (2) AS FOLLOWS:

15 (a) FIFTY PERCENT OF THE AMOUNT TO THE BEHAVIORAL HEALTH  
16 AND HEALTH CARE AFFORDABILITY AND ACCESSIBILITY CASH FUND; AND

17 (b) (I) FOR THE 2019-20 AND 2020-21 FISCAL YEARS:

18 (A) THIRTY-FIVE PERCENT OF THE AMOUNT TO THE PRESCHOOL  
19 PROGRAMS CASH FUND; AND

20 (B) FIFTEEN PERCENT OF THE AMOUNT TO THE COLORADO  
21 EXPANDED LEARNING OPPORTUNITIES CASH FUND;

22 (II) FOR THE 2021-22 FISCAL YEAR:

23 (A) THIRTY PERCENT OF THE AMOUNT TO THE PRESCHOOL  
24 PROGRAMS CASH FUND; AND

25 (B) TWENTY PERCENT OF THE AMOUNT TO THE COLORADO  
26 EXPANDED LEARNING OPPORTUNITIES CASH FUND; AND

27 (III) FOR THE 2022-23 FISCAL YEAR AND EACH FISCAL YEAR

1       THEREAFTER:

2           (A) TWENTY-SEVEN AND ONE-HALF PERCENT OF THE AMOUNT TO  
3       THE PRESCHOOL PROGRAMS CASH FUND; AND

4           (B) TWENTY-TWO AND ONE-HALF PERCENT OF THE AMOUNT TO  
5       THE COLORADO EXPANDED LEARNING OPPORTUNITIES CASH FUND.

6           (3) (a)    THE BEHAVIORAL HEALTH AND HEALTH CARE  
7       AFFORDABILITY AND ACCESSIBILITY CASH FUND IS HEREBY CREATED IN  
8       THE STATE TREASURY. THE FUND CONSISTS OF MONEY CREDITED TO THE  
9       FUND PURSUANT TO SUBSECTION (2)(a) OF THIS SECTION. THE STATE  
10      TREASURER SHALL CREDIT ALL INTEREST AND INCOME DERIVED FROM THE  
11      DEPOSIT AND INVESTMENT OF MONEY IN THE BEHAVIORAL HEALTH AND  
12      HEALTH CARE AFFORDABILITY AND ACCESSIBILITY CASH FUND TO THE  
13      FUND.

14          (b) THE DEPARTMENTS OF PUBLIC HEALTH AND ENVIRONMENT,  
15      HUMAN SERVICES, HEALTH CARE POLICY AND FINANCING, AND EDUCATION  
16      SHALL ADMINISTER THE BEHAVIORAL HEALTH AND HEALTH CARE  
17      AFFORDABILITY AND ACCESSIBILITY CASH FUND.

18          (c) THE STATE TREASURER SHALL ANNUALLY TRANSFER MONEY  
19      FROM THE BEHAVIORAL HEALTH AND HEALTH CARE AFFORDABILITY AND  
20      ACCESSIBILITY CASH FUND AS FOLLOWS:

21           (I) NINETEEN PERCENT TO THE TOBACCO EDUCATION PROGRAMS  
22      FUND CREATED IN SECTION 24-22-117 (2)(c)(I); EXCEPT THAT, THIS  
23      TRANSFER SHALL NOT EXCEED THIRTY MILLION DOLLARS IN A FISCAL  
24      YEAR; AND

25           (II) NINE AND ONE-HALF PERCENT TO OFFSET THE DECREASE IN  
26      THE EXISTING REVENUE DISTRIBUTION FROM THE CIGARETTE AND  
27      TOBACCO PRODUCTS TAXES THAT RESULTS FROM THE INCREASE IN THOSE

1 TAXES APPROVED BY VOTERS AT THE STATEWIDE ELECTION IN NOVEMBER  
2 2019. OF THIS ALLOCATION, THE STATE TREASURER SHALL TRANSFER  
3 SEVENTY-THREE PERCENT TO THE TOBACCO TAX CASH FUND CREATED IN  
4 SECTION 24-22-117 (1) AND TWENTY-SEVEN PERCENT TO THE GENERAL  
5 FUND; EXCEPT THAT THE TOTAL TRANSFERRED UNDER THIS SUBSECTION  
6 (3)(c)(II) SHALL NOT EXCEED FIFTEEN MILLION DOLLARS IN A FISCAL YEAR.

7 (d) (I) FOR ANY FISCAL YEAR THAT COMMENCES PRIOR TO JULY 1,  
8 2023, THE GENERAL ASSEMBLY SHALL ANNUALLY APPROPRIATE THE NET  
9 AMOUNT IN THE BEHAVIORAL HEALTH AND HEALTH CARE AFFORDABILITY  
10 AND ACCESSIBILITY CASH FUND, WHICH IS THE AMOUNT AFTER THE  
11 TRANSFERS REQUIRED BY SUBSECTION (3)(c) OF THIS SECTION, AS  
12 FOLLOWS:

13 (A) SIXTY-SIX PERCENT TO THE MAKE HEALTH CARE MORE  
14 AFFORDABLE AND ACCESSIBLE IN ACCORDANCE WITH SUBSECTION (4) OF  
15 THIS SECTION; AND

16 (B) THIRTY-FOUR PERCENT TO IMPROVE THE PROVISION OF  
17 BEHAVIORAL HEALTH SERVICES FOR CHILDREN AND YOUTH IN  
18 ACCORDANCE WITH SUBSECTION (5) OF THIS SECTION.

19 (II) FOR ANY FISCAL YEAR THAT COMMENCES ON OR AFTER JULY  
20 1, 2023, THE GENERAL ASSEMBLY SHALL ANNUALLY APPROPRIATE THE NET  
21 AMOUNT IN THE BEHAVIORAL HEALTH AND HEALTH CARE AFFORDABILITY  
22 AND ACCESSIBILITY CASH FUND FOR ANY OF THE PURPOSES SET FORTH IN  
23 SUBSECTIONS (4) AND (5) OF THIS SECTION, WITH AT LEAST TWENTY  
24 PERCENT OF THE NET AMOUNT APPROPRIATED UNDER EACH SUBSECTION.

25 (4) (a) IT IS THE GENERAL ASSEMBLY'S INTENT THAT A PORTION OF  
26 THE MONEY IN THE BEHAVIORAL HEALTH AND HEALTH CARE  
27 AFFORDABILITY AND ACCESSIBILITY CASH FUND BE USED TO MAKE HEALTH



1 CARE MORE AFFORDABLE AND ACCESSIBLE.

2 (b) SUBJECT TO ANNUAL APPROPRIATION BY THE GENERAL  
3 ASSEMBLY, A DEPARTMENT MAY EXPEND MONEY FROM THE BEHAVIORAL  
4 HEALTH AND HEALTH CARE AFFORDABILITY AND ACCESSIBILITY CASH  
5 FUND:

6 (I) TO INCREASE ACCESS TO CARE;

7 (II) FOR HEALTH CARE WORKFORCE DEVELOPMENT;

8 (III) FOR PROGRAMS THAT REDUCE THE COST OF HEALTH CARE,  
9 INCLUDING LOWER PREMIUMS AND REDUCED OUT-OF-POCKET COSTS FOR  
10 CONSUMERS;

11 (IV) TO INCREASE STATE FUNDING FOR THE CHILDREN'S BASIC  
12 HEALTH PLAN CREATED IN ARTICLE 8 OF TITLE 25.5; OR

13 (V) FOR ANY OTHER USE THAT IS CONSISTENT WITH THE PURPOSE  
14 SPECIFIED IN SUBSECTION (4)(a) OF THIS SECTION.

15 (5) (a) IT IS THE GENERAL ASSEMBLY'S INTENT THAT A PORTION OF  
16 MONEY IN THE BEHAVIORAL HEALTH AND HEALTH CARE AFFORDABILITY  
17 AND ACCESSABILITY CASH FUND BE USED TO IMPROVE THE PROVISION OF  
18 BEHAVIORAL HEALTH SERVICES FOR CHILDREN AND YOUTH.

19 (b) SUBJECT TO ANNUAL APPROPRIATION BY THE GENERAL  
20 ASSEMBLY, A DEPARTMENT MAY EXPEND MONEY FROM THE FUND FOR:

21 (I) SUICIDE PREVENTION SERVICES;

22 (II) SCHOOL-BASED PROGRAMS AND SERVICES TO PROVIDE  
23 BEHAVIORAL HEALTH SERVICES;

24 (III) CRISIS RESPONSE SERVICES;

25 (IV) INTENSIVE CARE PLANNING AND CASE MANAGEMENT FOR  
26 CHILDREN AND YOUTH WITH SERIOUS BEHAVIORAL NEEDS;

27 (V) BEHAVIORAL HEALTH WORKFORCE DEVELOPMENT;

1 (VI) IMPROVING ACCESS TO BEHAVIORAL HEALTH SERVICES; OR  
2 (VII) ANY OTHER USE THAT IS CONSISTENT WITH THE PURPOSE  
3 SPECIFIED IN SUBSECTION (5)(a) OF THIS SECTION.

4 (6) (a) THE PRESCHOOL PROGRAMS CASH FUND IS HEREBY  
5 CREATED IN THE STATE TREASURY. THE FUND CONSISTS OF MONEY  
6 CREDITED TO THE FUND PURSUANT TO SUBSECTION (2)(b) OF THIS  
7 SECTION. THE STATE TREASURER SHALL CREDIT ALL INTEREST AND  
8 INCOME DERIVED FROM THE DEPOSIT AND INVESTMENT OF MONEY IN THE  
9 PRESCHOOL PROGRAMS CASH FUND TO THE FUND.

10 (b) THE DEPARTMENT OF EDUCATION SHALL ADMINISTER THE  
11 PRESCHOOL PROGRAMS CASH FUND.

12 (c) IT IS THE GENERAL ASSEMBLY'S INTENT THAT THE MONEY IN  
13 THE PRESCHOOL PROGRAMS CASH FUND BE USED TO EXPAND AND  
14 ENHANCE THE COLORADO PRESCHOOL PROGRAM IN ORDER TO IMPROVE  
15 THE AVAILABILITY, AFFORDABILITY, AND QUALITY OF VOLUNTARY EARLY  
16 CHILDHOOD EDUCATION WITH A GOAL, OVER TIME AND SUBJECT TO  
17 ADEQUATE REVENUE, OF SERVING ALL OF COLORADO'S YOUNG CHILDREN  
18 WHOSE FAMILIES CHOOSE IT.

19 (d) SUBJECT TO ANNUAL APPROPRIATION BY THE GENERAL  
20 ASSEMBLY, THE DEPARTMENT MAY EXPEND MONEY FROM THE PRESCHOOL  
21 PROGRAMS CASH FUND TO:

22 (I) PROVIDE FINANCIAL ASSISTANCE TO HELP FAMILIES AFFORD  
23 EARLY CHILDHOOD EDUCATION;

24 (II) INCREASE ACCESS TO PRESCHOOL SERVICES FOR COLORADO  
25 CHILDREN AND IMPROVE THE QUALITY OF PRESCHOOLS;

26 (III) PROVIDE FOR MIXED-DELIVERY OPTIONS TO SUPPORT PARENT  
27 CHOICE OF EITHER SCHOOL-BASED OR COMMUNITY-BASED EARLY

1 CHILDHOOD EDUCATION OPTIONS;

2 (IV) IMPROVE THE AFFORDABILITY AND AVAILABILITY OF QUALITY  
3 EARLY CHILDHOOD EDUCATION PROGRAMS AND FACILITIES, INCLUDING  
4 OFFERING VOLUNTARY PRESCHOOL PROGRAMS THAT MATCH PARENTS' AND  
5 CHILDREN'S NEEDS FOR LENGTH OF DAY AND LENGTH OF YEAR SO  
6 CHILDREN ARE READY FOR SCHOOL;

7 (V) INCREASE THE CAPACITY OF LICENSED EARLY CHILDHOOD  
8 EDUCATION PROGRAMS SO FAMILIES THAT NEED EARLY CHILDHOOD  
9 EDUCATION HAVE ACCESS;

10 (VI) RECRUIT, TRAIN, AND RETAIN EARLY CHILDHOOD EDUCATION  
11 PROFESSIONALS;

12 (VII) SUPPORT THE AVAILABILITY OF QUALITY EARLY CHILDHOOD  
13 EDUCATION OFFERED IN HEAD START, EARLY HEAD START, AND LICENSED  
14 EARLY CHILDHOOD EDUCATION SETTINGS;

15 (VIII) IMPROVE THE QUALITY OF EARLY CHILDHOOD EDUCATION  
16 PROGRAMS;

17 (IX) STRENGTHEN COORDINATION WITH EXISTING EARLY  
18 CHILDHOOD SYSTEMS AND INITIATIVES AND ADVANCE ALIGNMENT WITH  
19 KINDERGARTEN THROUGH TWELFTH GRADE SYSTEMS TO SUPPORT  
20 CHILDREN'S TRANSITIONS TO SCHOOL;

21 (X) COLLECT, ANALYZE, AND MEASURE DATA TO EVALUATE EARLY  
22 CHILDHOOD EDUCATION PROGRAM EFFECTIVENESS, INCLUDING  
23 MEASUREMENT OF CHILD AND FAMILY OUTCOMES; OR

24 (XI) FUND ANY OTHER USE THAT IS CONSISTENT WITH THE  
25 PURPOSE SPECIFIED IN SUBSECTION (6)(c) OF THIS SECTION.

26 (7) THE STATE AUDITOR SHALL ANNUALLY CONDUCT A FINANCIAL  
27 AUDIT OF THE USE OF THE MONEY ALLOCATED AND APPROPRIATED UNDER

1 THIS SECTION.

2 **SECTION 19.** In Colorado Revised Statutes, **add** 25-3.5-810 as  
3 follows:

4 **25-3.5-810. Nicotine products education, prevention, and**  
5 **cessation programs.** THE EDUCATION, PREVENTION, AND CESSATION  
6 PROGRAMS THAT ARE FUNDED WITH MONEY TRANSFERRED TO THE  
7 TOBACCO EDUCATION PROGRAMS FUND IN ACCORDANCE WITH SECTION  
8 24-22-118 (3)(c)(I) MAY ALSO APPLY TO NICOTINE PRODUCTS.

9 **SECTION 20.** In Colorado Revised Statutes, 39-26-623, **amend**  
10 **as amended by House Bill 19-1240** (1)(a)(II)(A) as follows:

11 **39-22-623. Disposition of collections - definition.** (1) The  
12 proceeds of all money collected under this article 22, less the reserve  
13 retained for refunds, shall be credited as follows:

14 (a) (II) (A) Effective July 1, 1987, an amount equal to  
15 twenty-seven percent of the gross state cigarette tax shall be apportioned  
16 to incorporated cities and incorporated towns that levy taxes and adopt  
17 formal budgets and to counties. For the purposes of this section, a city  
18 and county is considered a city. The city or town share shall be  
19 apportioned according to the percentage of state sales tax revenues  
20 collected by the department of revenue in an incorporated city or town as  
21 compared to the total state sales tax collections that may be allocated to  
22 all political subdivisions in the state; the county share shall be the same  
23 as that which the percentage of state sales tax revenues collected in the  
24 unincorporated area of the county bears to total state sales tax revenues  
25 that may be allocated to all political subdivisions in the state. The  
26 department of revenue shall certify to the state treasurer, at least annually,  
27 the percentage for allocation to each city, town, and county, and the

1 department shall apply the percentage for allocation certified shall be  
2 applied by said department in all distributions to cities, towns, and  
3 counties until changed by certification to the state treasurer. In order to  
4 qualify for distributions of state income tax money, units of local  
5 government are prohibited from imposing taxes on any person as a  
6 condition for engaging in the business of selling cigarettes. For purposes  
7 of this subsection (1)(a)(II), the "gross state cigarette tax" means the total  
8 tax FROM TEN MILLS ON EACH CIGARETTE before the discount provided for  
9 in section 39-28-104 (1), PLUS AN AMOUNT EQUAL TO THE AMOUNT  
10 DEPOSITED IN THE GENERAL FUND FOR THE STATE FISCAL YEAR UNDER  
11 SECTION 24-22-118 (3)(c)(II). For any city, town, or county that was  
12 previously disqualified from the apportionment set forth in this subsection  
13 (1)(a)(II)(A) by reason of imposing a fee or license related to the sale of  
14 cigarettes, the city, town, or county is eligible for any allocation of money  
15 that is based on an apportionment made on or after the effective date of  
16 this subsection (1)(a)(II)(A), as amended, but not for an allocation of  
17 money that is based on an apportionment made before the effective date  
18 of this subsection (1)(a)(II)(A), as amended.

19 **SECTION 21. Appropriation.** (1) For the 2019-20 state fiscal  
20 year, \$150,634 is appropriated to the department of revenue. This  
21 appropriation is from the general fund. To implement this act, the  
22 department may use this appropriation as follows:

23 (a) \$12,943 for use by the taxpayer service division for personal  
24 services, which amount is based on an assumption that the division will  
25 require an additional 0.2 FTE;

26 (b) \$1,131 for use by the taxpayer service division for operating  
27 expenses;

1 (c) \$135,360 for tax administration IT system (GenTax) support;

2 and

3 (d) \$1,200 for the purchase of document management services.

4 (2) For the 2019-20 state fiscal year, \$1,200 is appropriated to the  
5 department of personnel. This appropriation is from reappropriated funds  
6 received from the department of revenue under subsection (1)(d) of this  
7 section. To implement this act, the department of personnel may use this  
8 appropriation to provide document management services for the  
9 department of revenue.

10 **SECTION 22. Effective date.** (1) Except as otherwise provided  
11 in subsection (2) of this section, this act takes effect upon passage.

12 (2) Sections 2 to 20 of this act take effect only if, at the November  
13 2019 statewide election, a majority of voters approve the ballot issue  
14 referred in accordance with section 39-28-401, Colorado Revised  
15 Statutes, created in section 1 of this act. If the voters approve the ballot  
16 issue, then sections 2 to 20 of this act take effect on the date of the  
17 governor's proclamation or January 1, 2020, whichever is later.

18 **SECTION 23. Safety clause.** The general assembly hereby finds,  
19 determines, and declares that this act is necessary for the immediate  
20 preservation of the public peace, health, and safety.