A BILL FOR AN ACT

CONCERNING THE VOTING RIGHTS OF PERSONS SERVING A SENTENCE OF PAROLE, AND IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

Existing law prohibits a person serving a sentence of parole from being eligible to register to vote or to vote in any election. Section 1 of the bill declares that the purposes of parole are served by restoring the vote to persons serving a sentence of parole.

Section 2 clarifies that, for purposes of the "Uniform Election
Code" and for applying state constitutional provisions governing
disenfranchisement during imprisonment, persons sentenced to parole
have completed their "full term of imprisonment" as that term appears in
the state constitution.

Section 3 makes an individual serving a sentence of parole eligible
to register to vote and to vote in any election.

Section 4 requires the division of adult parole to provide an
individual sentenced to parole information regarding the individual's
voting rights, how the individual may register to vote and cast a ballot,
and how the individual may obtain voter information materials.

Section 5 repeals existing statutory provisions permitting a person
on parole to preregister to vote so that the person is automatically
registered to vote after being released from parole.

Be it enacted by the General Assembly of the State of Colorado:

SECTION 1. Legislative declaration. (1) The general assembly
hereby finds, determines, and declares that:

(a) Section 10 of article VII of the state constitution states, among
other things, that "every such person who was a qualified elector prior to
such imprisonment, and who is released therefrom by virtue of a pardon,
or by virtue of having served out his full term of imprisonment, shall
without further action, be invested with all the rights of citizenship,
except as otherwise provided in this constitution."

(b) Although this constitutional language has long been used to
justify the deprivation of voting rights to individuals serving a sentence
of parole, the constitutional provision was part of the original constitution
of the state adopted in August 1876, and the state did not adopt parole
sentencing until 1899.

(c) The power under the constitution to criminalize conduct and
set the punishment for a crime rests with the legislative branch. The
power to define the nature and purposes of imprisonment and the nature
and purposes of parole also rests with the general assembly. The general
assembly has determined that the purposes of parole are best served by restoring voting rights to persons sentenced to parole. Restoring voting rights to parolees is consistent with the purpose of parole as stated in section 17-22.5-102.5, Colorado Revised Statutes, and will help to develop and foster in these individuals the values of citizenship that will result in significant dividends to them and society as they resume their places in their communities.

(d) In the case of Danielson v. Dennis, 139 P.3d 688 (Colo. 2006), the Colorado supreme court held that the general assembly has the authority to include parole as part of the "full term of imprisonment" within the meaning of the constitutional provision, which necessarily means that the general assembly is also empowered, if it so chooses, to define the nature of imprisonment for crime and the nature of parole so that, for purposes of implementing the right to vote, the "full term of imprisonment" ends when an individual convicted of a felony is sentenced to or granted parole and, therefore, leaves his or her incarcerated status. It follows that if an individual's term of imprisonment is at an end upon being sentenced to parole, he or she should also be entitled to the full restoration of his or her voting rights at that time.

(2) By enacting House Bill 19-1266, enacted in 2019, the general assembly intends that individuals sentenced to parole on account of a felony conviction be entitled to the full restoration of their voting rights and further intends that House Bill 19-1266 be liberally construed to effectuate these purposes.

SECTION 2. In Colorado Revised Statutes, 1-1-104, add (49.3) as follows:

1-1-104. Definitions. As used in this code, unless the context
otherwise requires:

(49.3) (a) "TERM OF IMPRISONMENT" OR "FULL TERM OF IMPRISONMENT" MEANS THE PERIOD DURING WHICH AN INDIVIDUAL IS SERVING A SENTENCE OF DETENTION OR CONFINEMENT IN ANY CORRECTIONAL FACILITY, JAIL, OR OTHER LOCATION FOR A FELONY CONVICTION.

(b) THIS SUBSECTION (49.3) APPLIES TO THIS CODE FOR THE PURPOSE OF APPLYING SECTION 10 OF ARTICLE VII OF THE STATE CONSTITUTION.

(c) "TERM OF IMPRISONMENT" OR "FULL TERM OF IMPRISONMENT" DOES NOT INCLUDE THE PERIOD DURING WHICH AN INDIVIDUAL IS ON PAROLE.

SECTION 3. In Colorado Revised Statutes, 1-2-103, amend (4) as follows:

1-2-103. Military service - students - inmates - persons with behavioral or mental health disorders - confinement. (4) No person while serving a sentence of detention or confinement in a correctional facility, jail, or other location for a felony conviction or while serving a sentence of parole is eligible to register to vote or to vote in any election. except that A confined prisoner who is awaiting trial but has not been tried or who is not serving a sentence for a felony conviction shall be certified by the institutional administrator, shall be permitted to register to vote pursuant to this article 2, and may list his or her confinement location as his or her ballot address in accordance with section 1-2-204 (2)(f.3). AN INDIVIDUAL SERVING A SENTENCE OF PAROLE IS ELIGIBLE TO REGISTER TO VOTE AND TO VOTE IN ANY ELECTION.

SECTION 4. In Colorado Revised Statutes, 17-2-102, repeal and
reenact, with amendments, (14) as follows:

17-2-102. Division of adult parole - general powers, duties, and functions - definition - repeal. (14) (a) In addition to any other duty specified in this section, the Division of Adult Parole shall provide at the initial meeting with an individual sentenced to parole information regarding:

(I) The individual's voting rights;

(II) How the individual may register to vote or update or confirm his or her voter registration record;

(III) How to obtain and cast a ballot; and

(IV) How to obtain voter information materials.

(b) As used in this subsection (14), "voter information materials" means the following documents as applicable to the election for which the individual seeks to register and cast a ballot:

(I) Any forms used to register an elector under part 2 of article 2 of title 1;

(II) An application for a mail ballot pursuant to section 1-13.5-1002;

(III) A copy of the ballot information booklet described in section 1-40-124.5; and

(IV) Any mailings to electors that are described in section 1-40-125.

SECTION 5. In Colorado Revised Statutes, 1-2-101, repeal as it will become effective July 1, 2019, (3) as follows:

1-2-101. Qualifications for registration - preregistration. (3) (a) Notwithstanding section 1-2-103 (4), a person who is otherwise
qualified to register and is on parole may preregister and update his or her
preregistered information in the manner prescribed by the secretary of
state:

(b) When the secretary of state receives notification under section
17-2-102 (14)(d) that an individual who is preregistered under subsection
(3)(a) of this section has been released from parole, the individual shall
be automatically registered to vote:

(e) The registration requirements of section 1-2-201 apply to a
person preregistering to vote under this subsection (3).

SECTION 6. Appropriation. For the 2019-20 state fiscal year,
$16,960 is appropriated to the department of state for use by the
information technology division. This appropriation is from the
department of state cash fund created in section 24-21-104 (3)(b), C.R.S.
To implement this act, the division may use this appropriation for
personal services.

SECTION 7. Effective date - applicability. This act takes effect
July 1, 2019, and applies to any individual seeking to register to vote or
to vote on or after said date.

SECTION 8. Safety clause. The general assembly hereby finds,
determines, and declares that this act is necessary for the immediate
preservation of the public peace, health, and safety.