# First Regular Session Seventy-second General Assembly STATE OF COLORADO

## REENGROSSED

This Version Includes All Amendments Adopted in the House of Introduction

LLS NO. 19-0166.01 Yelana Love x2295

**HOUSE BILL 19-1210** 

#### **HOUSE SPONSORSHIP**

**Melton and Galindo,** Arndt, Benavidez, Buckner, Buentello, Caraveo, Coleman, Duran, Exum, Gonzales-Gutierrez, Herod, Jackson, Kennedy, McLachlan, Michaelson Jenet, Mullica, Singer, Sirota, Sullivan, Weissman, Bird, Garnett, Hansen, Hooton, Kipp, Lontine, Valdez A.

#### SENATE SPONSORSHIP

**Danielson and Moreno,** Court, Fields, Foote, Ginal, Gonzales, Lee, Pettersen, Rodriguez, Story, Todd, Zenzinger

#### **House Committees**

**Senate Committees** 

Transportation & Local Government

### A BILL FOR AN ACT

101	CONCERNING THE REPEAL OF THE PROHIBITIONS ON A LOCAL
102	GOVERNMENT ESTABLISHING MINIMUM WAGE LAWS WITHIN ITS
103	JURISDICTION.

### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://leg.colorado.gov">http://leg.colorado.gov</a>.)

The bill allows a unit of local government to enact laws establishing a minimum wage within its jurisdiction.

nouse 3rd Reading Unamended March 11, 2019

HOUSE Amended 2nd Reading March 8, 2019

2	<b>SECTION 1. Legislative declaration.</b> (1) The general assembly
3	hereby finds and declares that:
4	(a) Despite a statewide minimum wage rate, many Colorado
5	workers struggle to afford the basic necessities of life;
6	(b) The cost of living can vary significantly from one community
7	to another in Colorado;
8	(c) Addressing the minimum wage needs of workers is a matter
9	of both state and local concern;
10	(d) Local minimum wage laws that can exceed the minimum wage
11	required by state law offer local governments a way to address the
12	particular minimum wage needs of workers and businesses in their
13	jurisdiction;
14	(e) Studies of local minimum wage laws have shown that such
15	laws can increase earnings for workers without negatively affecting
16	employment;
17	(f) While state minimum wage laws can set a useful floor for
18	workers and businesses, local governments should be able to listen to
19	their residents and enact local minimum wage laws that better address
20	their unique needs; and
21	(g) Ensuring that workers in Colorado can support themselves and
22	their families benefits the larger economy and well-being of the state.
23	(2) Therefore, it is the intent of the general assembly to address
24	the needs of workers across the state by empowering local governments
25	to adopt local minimum wage laws requiring a higher minimum wage
26	than the state when local governments determine that such laws are in the
27	best interest of their jurisdiction.

Be it enacted by the General Assembly of the State of Colorado:

-2- 1210

1	<b>SECTION 2.</b> In Colorado Revised Statutes, <b>add</b> part 14 to article
2	1 of title 29 as follows:
3	PART 14
4	AUTHORITY OF LOCAL GOVERNMENT
5	TO ENACT MINIMUM WAGE
6	29-1-1401. Authority of a local government to enact minimum
7	wage laws - definition. (1) A LOCAL GOVERNMENT MAY ENACT LAWS
8	ESTABLISHING A MINIMUM WAGE FOR INDIVIDUALS PERFORMING WORK
9	WHILE PHYSICALLY WITHIN THE LOCAL GOVERNMENT'S JURISDICTION IN
10	ACCORDANCE WITH SECTION 8-6-101.
11	(2) AS USED IN THIS SECTION, "LOCAL GOVERNMENT" MEANS A:
12	(a) CITY;
13	(b) HOME RULE CITY;
14	(c) Town;
15	(d) TERRITORIAL CHARTER CITY;
16	(e) CITY AND COUNTY;
17	(f) COUNTY; OR
18	(g) HOME RULE COUNTY.
19	<b>SECTION 3.</b> In Colorado Revised Statutes, 8-3-102, <b>amend</b> (1)
20	introductory portion; and $\mathbf{repeal}(1)(g)(II), (1)(g)(II.5),$ and $(1)(g)(III)$ as
21	follows:
22	8-3-102. Legislative declaration. (1) The public policy of the
23	state as to employment relations and collective bargaining, in the
24	furtherance of which this article ARTICLE 3 is enacted, is declared to be as
25	follows:
26	(g) (II) No unit of local government, whether by acting through its
27	governing body or an initiative, a referendum, or any other process, shall

-3-

enact any jurisdiction-wide law or ordinance with respect to minimum wages unless specifically authorized to do so by this article; except that a unit of local government may set minimum wages paid to its own employees.

- (II.5) Notwithstanding the provisions of subparagraph (II) of this paragraph (g), any local government regulation or law pertaining to minimum wages in effect as of January 1, 1999, shall remain in full force and effect until such law is repealed by the local government entity that enacted the law.
- (III) If it is determined by the officer or agency responsible for distributing federal moneys to a local government that compliance with this paragraph (g) may cause denial of federal moneys that would otherwise be available or would otherwise be inconsistent with requirements of federal law, this section shall be suspended, but only to the extent necessary to prevent denial of the moneys or to eliminate the inconsistency with federal requirements.
- **SECTION 4.** In Colorado Revised Statutes, 8-6-101, **amend** (3); **repeal** (2); and **add** (4), (5), and (6) as follows:
- 8-6-101. Legislative declaration minimum wage of workers authority of a local government to enact minimum wage laws enforcement definition. (2) The general assembly hereby finds and determines that issues related to the wages of workers in Colorado have important statewide ramifications for the labor force in this state. The general assembly, therefore, declares that the minimum wages of workers in this state are a matter of statewide concern.
- (3) (a) No unit of local government, whether by acting through its governing body or an initiative, a referendum, or any other process, shall

-4- 1210

1	enact any jurisdiction-wide laws with respect to minimum wages, except
2	that a unit of local government may set minimum wages paid to its own
3	employees NOTWITHSTANDING ANY OTHER PROVISION OF LAW, A LOCAL
4	GOVERNMENT MAY ENACT THROUGH ITS GOVERNING BODY OR, WHEN
5	AVAILABLE, THROUGH ITS INITIATIVE OR REFERENDUM POWERS, LAWS
6	ESTABLISHING MINIMUM WAGES FOR INDIVIDUALS PERFORMING WORK
7	WHILE PHYSICALLY WITHIN THE LOCAL GOVERNMENT'S JURISDICTION.
8	MINIMUM WAGES ESTABLISHED IN ACCORDANCE WITH THIS SECTION MAY
9	EXCEED THE STATEWIDE MINIMUM WAGE ESTABLISHED IN ACCORDANCE
10	WITH SECTION 15 OF ARTICLE XVIII OF THE STATE CONSTITUTION, ANY
11	OTHER MINIMUM WAGE ESTABLISHED BY STATE LAW, OR ANY MINIMUM
12	WAGE ESTABLISHED BY FEDERAL LAW.
13	(b) Notwithstanding the provisions of paragraph (a) of this
14	subsection (3), any local government regulation or law pertaining to
15	minimum wages in effect as of January 1, 1999, shall remain in full force
16	and effect until such law is repealed by the local government entity that
17	enacted the law. A LOCAL GOVERNMENT THAT ENACTS ANY MINIMUM
18	WAGE LAWS IN ACCORDANCE WITH THIS SUBSECTION (3) MAY ADOPT
19	PROVISIONS FOR THE LOCAL ENFORCEMENT OF THE LAWS, INCLUDING:
20	(I) A PRIVATE RIGHT OF ACTION TO ENFORCE THE REQUIREMENT IN
21	A COURT OF COMPETENT JURISDICTION;
22	(II) AT LEVELS THAT MAY EXCEED THOSE SET BY STATE LAW:
23	(A) FINES AND PENALTIES;
24	(B) PAYMENT OF UNPAID WAGES OR UNPAID OVERTIME BASED ON
25	THOSE WAGES;
26	(C) LIQUIDATED DAMAGES;
27	(D) INTEREST;

-5- 1210

1	(E) COSIS AND ATTORNEY FEES PAYABLE TO ANY AFFECTED
2	PREVAILING EMPLOYEE; AND
3	(F) COSTS AND ATTORNEY FEES PAYABLE TO THE LOCAL
4	GOVERNMENT OR ITS DESIGNATED ENFORCEMENT DEPARTMENTS;
5	(III) PROCEDURES FOR THE LOCAL GOVERNMENT TO ORDER ANY
6	APPROPRIATE OR EQUITABLE RELIEF; AND
7	(IV) OTHER PROVISIONS NECESSARY FOR THE EFFICIENT AND
8	COST-EFFECTIVE ENFORCEMENT OF LOCAL MINIMUM WAGE LAWS.
9	(c) (I) If it is determined by the officer or agency responsible for
10	distributing federal moneys to a local government that compliance with
11	this subsection (3) may cause denial of federal moneys that would
12	otherwise be available or would otherwise be inconsistent with
13	requirements of federal law, this section shall be suspended, but only to
14	the extent necessary to prevent denial of the moneys or to eliminate the
15	inconsistency with federal requirements. EXCEPT AS PROVIDED IN
16	SUBSECTION (3)(c)(II) OF THIS SECTION, A LOCAL MINIMUM WAGE
17	ADOPTED BY A COUNTY IS ONLY ENFORCEABLE WITHIN THE
18	UNINCORPORATED PORTION OF THE COUNTY.
19	(II) ONE OR MORE CONTIGUOUS COUNTIES AND ANY MUNICIPALITY
20	WITHIN EACH COUNTY MAY ENTER INTO INTERGOVERNMENTAL
21	AGREEMENTS TO ESTABLISH LOCAL MINIMUM WAGE LAWS WITHIN THE
22	UNINCORPORATED PORTION OF EACH COUNTY AND WITHIN EACH
23	MUNICIPALITY. AN INTERGOVERNMENTAL AGREEMENT ENTERED INTO IN
24	ACCORDANCE WITH THIS SUBSECTION $(3)(c)$ MUST ESTABLISH THE MANNER
25	IN WHICH A LOCAL GOVERNMENT MINIMUM WAGE LAW WILL BE ENFORCED
26	AND ADMINISTERED.
2.7	(4) FOR PURPOSES OF THIS SECTION "LOCAL GOVERNMENT" MEANS

-6- 1210

I	A.
2	(a) CITY;
3	(b) HOME RULE CITY;
4	(c) Town;
5	(d) TERRITORIAL CHARTER CITY;
6	(e) CITY AND COUNTY;
7	(f) COUNTY; OR
8	(g) HOME RULE COUNTY.
9	(5) IF ANY PROVISION OF THIS SECTION IS FOUND BY A COURT OF
10	COMPETENT JURISDICTION TO BE UNCONSTITUTIONAL, THE REMAINING
11	PROVISIONS OF THIS SECTION ARE VALID, UNLESS IT APPEARS TO THE
12	COURT THAT THE VALID PROVISIONS OF THIS SECTION ARE SO ESSENTIALLY
13	AND INSEPARABLY CONNECTED WITH, AND SO DEPENDENT UPON, THE VOID
14	PROVISION THAT IT CANNOT BE PRESUMED THE LEGISLATURE WOULD HAVE
15	ENACTED THE VALID PROVISIONS WITHOUT THE VOID ONE; OR UNLESS THE
16	COURT DETERMINES THAT THE VALID PROVISIONS, STANDING ALONE, ARE
17	INCOMPLETE AND ARE INCAPABLE OF BEING EXECUTED IN ACCORDANCE
18	WITH THE LEGISLATIVE INTENT.
19	(6) A LOCAL GOVERNMENT THAT ENACTS A LOCAL MINIMUM WAGE
20	LAW PURSUANT TO THIS SECTION MUST SPECIFY THAT AN INCREASE IN THE
21	LOCAL MINIMUM WAGE MUST TAKE EFFECT ON THE SAME DATE AS A
22	SCHEDULED INCREASE TO THE STATEWIDE MINIMUM WAGE REQUIRED
23	UNDER SECTION 15 OF ARTICLE XVIII OF THE STATE CONSTITUTION.
24	<b>SECTION 5.</b> In Colorado Revised Statutes, 8-12-102, <b>repeal</b> (2)
25	as follows:
26	8-12-102. Legislative declaration. (2) (a) The general assembly
27	hereby finds and determines that certain issues related to youth

-7- 1210

employment in Colorado have important statewide ramifications for the labor force in this state. In particular, the general assembly declares that the issue of minimum wages, as it relates to youth employment in this state, is a matter of statewide concern.

(b) No unit of local government, whether by acting through its governing body or an initiative, a referendum, or any other process, shall enact any jurisdiction-wide law or ordinance with respect to the minimum wages earned by young people unless otherwise specifically authorized to do so by this article; except that a unit of local government may enact such provisions with respect to its own employees.

SECTION 6. Act subject to petition - effective date. This act takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly (August 2, 2019, if adjournment sine die is on May 3, 2019); except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act within such period, then the act, item, section, or part will not take effect unless approved by the people at the general election to be held in November 2020 and, in such case, will take effect on the date of the official declaration of the vote thereon by the governor.

-8-