

## **FISCAL NOTE**

**Drafting Number:** LLS 18-0001

Prime Sponsors: Rep. Humphrey; Saine

Sen. Hill

**Date:** February 20, 2018

Bill Status: House SVMA

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Bill Topic: REPEAL AMMO MAGAZINE PROHIBITION

Summary of Fiscal Impact:

State Expenditure (*minimal*)

□ State Transfer

□ TABOR Refund

□ Local Government (minimal)

□ Statutory Public Entity

This bill repeals the ban on large-capacity ammunition magazines. The bill is expected to reduce state revenue and expenditures and decrease local revenue and

expenditures.

Appropriation Summary:

No reduction in appropriation is required.

Fiscal Note Status:

This bill reflects the introduced bill.

# Table 1. State Fiscal Impacts Under HB18-1015

		FY 2017-18	FY 2018-19	FY 2019-20
Revenue	General Fund and Cash Funds	(less than	(less than	(less than
		\$5,000)	\$5,000)	\$5,000)
Expenditures		-	-	-
Transfers		-	-	-

## **Summary of Legislation**

This bill repeals the prohibition of the sale, transfer, and possession of large-capacity ammunition magazines. It also repeals the requirement that manufacturers put a stamp or mark on large-capacity ammunition magazines made in Colorado after July 1, 2013.

### **Background & Comparable Crime**

Legislative Council Staff is required to include certain information in the fiscal note for any bill that creates a new crime, changes the classification of an existing crime, or changes an element of the existing crime that creates a new factual basis for the offense. In 2013, the General Assembly passed House Bill 13-1224, which established four new criminal offenses for the manufacturing, sale, transfer or possession of large-capacity ammunition magazines. This bill eliminates these criminal offenses. From January 2015 to January 2018, there were 7 convictions for selling, transferring, or possessing a large-capacity magazine. All 7 convictions were committed by males; demographically, 4 were Caucasians and 3 were African American. Of the 7 convictions, 2 were convicted of possessing a large-capacity magazine while committing a crime, which is a class 6 felony, the rest were convicted of a class 2 misdemeanor. While some of the prohibited offenses are a class 1 misdemeanor, no convictions of class 1 misdemeanors were entered during this period.

#### State Revenue

The bill reduces state revenue by less than \$5,000. By eliminating the ban on large-capacity magazines, court fine and fee revenue credited to various Judicial Department cash funds and the General Fund will be eliminated. Class 2 misdemeanors have a fine of \$250 to \$1,000, class 1 misdemeanors have a fine of \$500 to \$5,000, and class 6 felonies have a fine of \$1,000 to \$100,000. Because the courts have the discretion of incarceration, imposing a fine, or both, the precise impact to state revenue cannot be determined. However, based on the low number of fines imposed by the courts, the fiscal note assumes that any reduction in revenue is likely to be less than \$5,000. Potential revenue from offenders sentenced to probation will also decrease. Individuals sentenced to probation pay a supervision fee of \$50 a month.

#### **TABOR Refund**

The bill decreases state revenue subject to TABOR by less than \$5,000 per year starting in current FY 2017-18. State revenue is not currently expected to exceed the TABOR limit in either year and no refund is required. Therefore, the bill is not expected to impact TABOR refunds in these years. However, refunds in future years when the state next collects a TABOR surplus will be reduced.

## **State Expenditures**

The bill will decrease the DOC expenditures and Judicial Department workload by a minimal amount.

Department of Corrections. By eliminating the ban on large-capacity magazines, the bill decreases DOC incarceration costs. Of the 47 large-capacity cases filed since 2015, only two were convicted of a class 6 felony. On average, class 6 felonies result in 9 months of incarceration in the DOC, but because the offense happens when an individual commits another crime, it is unknown if the offender would still be sentenced to the DOC under the bill. Any reduction resulting from this bill is anticipated to be minimal.

**Judicial Department.** The bill will reduce workload in the trial courts and probation division of the Judicial Department by a minimal amount as high capacity magazine related cases will no longer be brought to trial. As there have only been about 15 filings per year, no reduction in appropriations related to the Judicial Department are required.

## **Local Government Impact**

This bill decreases local government revenue and costs as described below.

Criminal offenses. The measure reduces workload for local law enforcement and district attorneys to investigate and prosecute individuals and manufacturers who violate the large-capacity magazine ban.

Denver county court. For cases heard in Denver County Court, the bill reduces trial court and probation revenue and workload from fewer cases committed within its jurisdiction. These impacts are assumed to be minimal.

County jail. The measure will decrease county jail costs. However, because there have only been two class 2 misdemeanor cases that have resulted in a jail term since 2015, this reduction is assumed to be minimal. Under current law, a court may sentence an offender to jail for a class 2 misdemeanor for a period of between 3 and 12 months and a class 1 misdemeanor for a period of between 6 to 18 months. The cost to house an offender in county jails varies from about \$53 to \$114 per day. The state reimburses county jails at a daily rate of \$54.39 to house state inmates.

#### **Effective Date**

The bill takes effect August 8, 2018, if the General Assembly adjourns on May 9, 2018, as scheduled, and no referendum petition is filed.

#### **State and Local Government Contacts**

Judicial Counties **District Attorneys** Sheriffs Corrections Municipalities Local Affairs Natural Resources Information Technology

Public Safety