Second Regular Session Seventy-first General Assembly STATE OF COLORADO

REENGROSSED

This Version Includes All Amendments Adopted in the House of Introduction

LLS NO. 18-1227.01 Jane Ritter x4342

SENATE BILL 18-272

SENATE SPONSORSHIP

Martinez Humenik and Todd,

HOUSE SPONSORSHIP

(None),

Senate Committees

House Committees

Health & Human Services Appropriations

101

102

A BILL FOR AN ACT

CONCERNING SUICIDE PREVENTION TRAINING IN SCHOOLS, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill creates the crisis and suicide prevention training grant program (grant program) in the department of public health and environment (department). The purpose of the grant program is to provide financial assistance to schools in providing crisis and suicide prevention training to schools, with priority given to those schools that have previously not received such training. The grant program may authorize SENATE d Reading Unamended May 7, 2018

up to \$400,000 in grants per year in varying amounts. The office of suicide prevention and the school safety resource center shall work collaboratively with the department to develop guidelines and criteria for the grant program. Grant recipients are required to report on their activities using grant money.

The crisis and suicide prevention training grant program fund is created and authorized to accept appropriations from the general assembly, as well as gifts, grants, and donations.

The bill makes conforming amendments that authorize the existing office of suicide prevention in statute.

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training:

Be it enacted by the General Assembly of the State of Colorado: 2 **SECTION 1. Legislative declaration.** (1) The general assembly 3 finds and declares that: 4 (a) A recent report from the National Center for Health Statistics 5 found that the suicide rate among youth between the ages of fifteen and 6 nineteen who live in rural counties is nearly double the suicide rate 7 among the same age group who live in larger, more urban counties; 8 (b) Suicide is the leading cause of death for young people in 9 Colorado; 10 (c) A 2012 report of the U.S. surgeon general and the National 11 Action Alliance for Suicide Prevention included the following goals and

(I) To the extent possible, integrate suicide and crisis prevention programs into the culture, leadership, and work of a broad range of existing organizations and programs, when available, with a role to support suicide and crisis prevention activities;

objectives as part of effective suicide prevention and crisis response

(II) Provide crisis prevention and response training so all school personnel can look for warning signs and work collaboratively and successfully through a crisis situation in the school;

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(III) Educate all school personnel, including administrative, front office, cafeteria and lunch room personnel, counselors, nurses, custodians, teachers, coaches, and others to increase knowledge of the warning signs of suicidal thoughts and behaviors and how to connect individuals in crisis with assistance, as well as work through and diffuse crisis situations safely for all involved; and

- (IV) Schools should implement programs and policies that discourage abuse, bullying, violence, and social exclusion and build social connectedness and promote positive mental and emotional health. Schools should have a plan to ensure that students have access to mental health and counseling service resources and to train, on an annual basis, all relevant school staff to recognize warning signs of suicidal behavior or of a crisis situation.
- (d) The recommendations of the Colorado suicide prevention commission for youth and public safety include supporting schools in implementing comprehensive protocols, including training all staff, and providing evidence-based programming focused on enhancing protective factors for youth; and
- (e) According to the 2015 Healthy Kids Colorado Survey, nearly eighteen percent of Colorado high school students reported considering suicide, with nearly eight percent making one or more suicide attempts in the previous twelve months.
- (2) The general assembly therefore declares that crisis and youth suicide prevention training is a matter of statewide concern, and it is in the best interests of the children and youth of the state of Colorado to ensure that all teachers and staff at every Colorado school, school district, and charter school are provided comprehensive suicide prevention and

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2	SECTION 2. In Colorado Revised Statutes, add 25-1.5-113 as
3	follows:
4	25-1.5-113. Crisis and suicide prevention training grant
5	program - definitions - creation - process - reporting requirements -
6	fund. (1) As used in this section, unless the context otherwise
7	REQUIRES:
8	(a) "DEPARTMENT" MEANS THE DEPARTMENT OF PUBLIC HEALTH
9	AND ENVIRONMENT CREATED AND EXISTING PURSUANT TO SECTION
10	25-1-102.
11	(b) "FUND" MEANS THE CRISIS AND SUICIDE PREVENTION TRAINING
12	GRANT PROGRAM FUND ESTABLISHED IN SUBSECTION (5) OF THIS SECTION.
13	(c) "Grant program" means the crisis and suicide
14	PREVENTION TRAINING GRANT PROGRAM CREATED IN SUBSECTION (2) OF
15	THIS SECTION.
16	(d) "Office of suicide prevention" means the office of
17	SUICIDE PREVENTION IN THE DEPARTMENT, ESTABLISHED PURSUANT TO
18	SECTION 25-1.5-101 (1)(w).
19	(e) "PUBLIC SCHOOL" MEANS A SCHOOL OF A SCHOOL DISTRICT, A
20	DISTRICT CHARTER SCHOOL, OR AN INSTITUTE CHARTER SCHOOL.
21	(f) "SCHOOL DISTRICT" MEANS ANY PUBLIC SCHOOL DISTRICT
22	EXISTING PURSUANT TO LAW.
23	(g) "SCHOOL SAFETY RESOURCE CENTER" MEANS THE SCHOOL
24	SAFETY RESOURCE CENTER IN THE DEPARTMENT OF PUBLIC SAFETY,
25	ESTABLISHED PURSUANT TO SECTION 24-33.5-1803.
26	(2) (a) There is created in the department the crisis and
27	SUICIDE PREVENTION TRAINING GRANT PROGRAM. THE PURPOSE OF THE

crisis response training.

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1	GRANT PROGRAM IS TO PROVIDE FINANCIAL ASSISTANCE FOR THE
2	PROVISION OF COMPREHENSIVE CRISIS AND SUICIDE PREVENTION TRAINING
3	ANNUALLY, PROVIDED GRANT FUNDING IS AVAILABLE, FOR ALL TEACHERS
4	AND STAFF AT PUBLIC SCHOOLS AND SCHOOL DISTRICTS IN COLORADO
5	WHO WORK DIRECTLY OR INDIRECTLY WITH STUDENTS. PRIORITY FOR
6	GRANT AWARDS IS FOR PUBLIC SCHOOLS AND SCHOOL DISTRICTS WITH
7	EDUCATORS AND STAFF WHO HAVE NOT YET RECEIVED SUCH TRAINING.
8	THE GRANT PROGRAM MAY AUTHORIZE UP TO FOUR HUNDRED THOUSAND
9	DOLLARS IN GRANTS PER YEAR IN VARYING AMOUNTS BASED ON THE SIZE
10	AND NEED OF THE PUBLIC SCHOOL OR SCHOOL DISTRICT.
11	(b) On and after January 1, 2019, a public school or a
12	SCHOOL DISTRICT MAY APPLY TO THE DEPARTMENT FOR A GRANT
13	PURSUANT TO THE GUIDELINES ADOPTED IN SUBSECTION (3) OF THIS
14	SECTION TO PROVIDE CRISIS AND SUICIDE PREVENTION TRAINING IN THE
15	PUBLIC SCHOOL OR SCHOOL DISTRICT.
16	(c) THE DEPARTMENT SHALL ADMINISTER THE GRANT PROGRAM IN
17	CONSULTATION WITH THE OFFICE OF SUICIDE PREVENTION AND THE
18	SCHOOL SAFETY RESOURCE CENTER.
19	(d) NOTWITHSTANDING ANY OTHER PROVISION OF THIS SECTION,
20	THE DEPARTMENT IS NOT REQUIRED TO IMPLEMENT THE PROVISIONS OF
21	THIS SECTION UNTIL SUFFICIENT MONEY HAS BEEN TRANSFERRED OR
22	APPROPRIATED TO THE FUND.
23	(3) (a) On or before November 1, 2018, the office of suicide
24	PREVENTION AND THE SCHOOL SAFETY RESOURCE CENTER SHALL MAKE
25	RECOMMENDATIONS TO THE DEPARTMENT FOR THE ADMINISTRATION OF
26	THE GRANT PROGRAM, AND THE DEPARTMENT SHALL ADOPT FORMAL
27	TRAINING GUIDELINES FOR THE GRANT PROGRAM. THE GUIDELINES MUST

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1	INCLUDE:
2	(I) APPLICATION PROCEDURES BY WHICH PUBLIC SCHOOLS AND
3	SCHOOL DISTRICTS MAY APPLY FOR A GRANT PURSUANT TO THIS SECTION;
4	(II) CRITERIA TO UTILIZE IN SELECTING PUBLIC SCHOOLS AND
5	SCHOOL DISTRICTS TO RECEIVE GRANTS AND IN DETERMINING THE
6	AMOUNT OF GRANT MONEY TO BE AWARDED TO EACH GRANT RECIPIENT.
7	THE CRITERIA, AT A MINIMUM, MUST INCLUDE:
8	(A) THAT FIRST PRIORITY FOR GRANT AWARDS IS TO PROVIDE
9	CRISIS AND SUICIDE PREVENTION TRAINING TO PUBLIC SCHOOLS AND
10	SCHOOL DISTRICTS THAT HAVE NOT PREVIOUSLY RECEIVED SUCH
11	TRAINING;
12	(B) AN EMPHASIS ON PROVIDING SUCH TRAINING TO ALL STAFF AT
13	THE PUBLIC SCHOOL OR SCHOOL DISTRICT, NOT JUST EDUCATORS; AND
14	(C) A REQUIREMENT THAT EACH APPLICATION, AT A MINIMUM,
15	MUST DESCRIBE HOW THE APPLICANT PUBLIC SCHOOL OR SCHOOL DISTRICT
16	WILL USE A GRANT AWARD TO PROVIDE COMPREHENSIVE CRISIS AND
17	SUICIDE PREVENTION TRAINING TO ALL EDUCATORS AND STAFF WHO HAVE
18	NOT YET RECEIVED SUCH TRAINING.
19	(b) IF THERE IS MONEY REMAINING IN THE FUND AFTER GRANTS
20	ARE MADE TO ALL PUBLIC SCHOOLS OR SCHOOL DISTRICTS THAT APPLIED
21	FOR A GRANT AND THAT HAD NOT PREVIOUSLY RECEIVED CRISIS AND
22	SUICIDE PREVENTION TRAINING, THE DEPARTMENT MAY AWARD GRANTS
23	TO A PUBLIC SCHOOL OR SCHOOL DISTRICT THAT HAD PREVIOUSLY
24	RECEIVED SUCH TRAINING.
25	(c) THE OFFICE OF SUICIDE PREVENTION AND SCHOOL SAFETY
26	RESOURCE CENTER SHALL ASSIST THE DEPARTMENT WITH REVIEWING
27	GRANT APPLICATIONS, MAKING RECOMMENDATIONS TO THE DEPARTMENT

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1	ON WHICH PUBLIC SCHOOLS AND SCHOOL DISTRICTS THAT APPLIED MUST
2	RECEIVE A GRANT FROM THE GRANT PROGRAM AND THE AMOUNT OF EACH
3	GRANT, AND ACTING AS A RESOURCE FOR GRANTEES.
4	(4) (a) EACH GRANT RECIPIENT SHALL SUBMIT A WRITTEN REPORT
5	TO THE DEPARTMENT NOT LATER THAN SIX MONTHS AFTER THE
6	EXPIRATION OF THE TERM OF ITS GRANT. THE REPORT MUST INCLUDE A
7	SUMMARY OF ACTIVITIES MADE POSSIBLE BY THE GRANT MONEY.
8	(b) THE DEPARTMENT SHALL INCLUDE IN THE REPORT REQUIRED
9	PURSUANT TO SECTION 25-1.5-101 (1)(w)(III)(A) THE FOLLOWING
10	INFORMATION REGARDING THE ADMINISTRATION OF THE GRANT PROGRAM
11	DURING THE PRECEDING YEAR:
12	(I) THE NUMBER OF PUBLIC SCHOOLS AND SCHOOL DISTRICTS THAT
13	RECEIVED A GRANT FROM THE GRANT PROGRAM;
14	(II) THE AMOUNT OF EACH GRANT AWARD BY RECIPIENT;
15	(III) THE NUMBER OF PUPILS WHO ARE ENROLLED AT EACH PUBLIC
16	SCHOOL OR SCHOOL DISTRICT OF EACH GRANT RECIPIENT;
17	(IV) THE NUMBER OF SCHOOL STAFF AND EDUCATORS WHO WERE
18	PROVIDED TRAINING AS A RESULT OF A GRANT; AND
19	(V) A COPY OF THE GRANT RECIPIENTS' CRISIS AND SUICIDE
20	PREVENTION PLANS.
21	(5) (a) There is established in the state treasury the crisis
22	AND SUICIDE PREVENTION TRAINING GRANT PROGRAM FUND. THE FUND
23	CONSISTS OF MONEY TRANSFERRED OR APPROPRIATED TO IT AND ANY
24	OTHER MONEY THAT MAY BE MADE AVAILABLE BY THE GENERAL
25	ASSEMBLY. THE MONEY IN THE FUND IS CONTINUOUSLY APPROPRIATED TO
26	THE DEPARTMENT FOR THE DIRECT AND INDIRECT COSTS ASSOCIATED WITH
27	IMDI EMENTING THE CDANT DROCDAM ANY MONEY NOT DROVIDED AS

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1	GRANTS MAY BE INVESTED BY THE STATE TREASURER AS PROVIDED IN
2	SECTION 24-36-113. ALL INTEREST AND INCOME DERIVED FROM THE
3	INVESTMENT AND DEPOSIT OF MONEY IN THE FUND MUST BE CREDITED TO
4	THE FUND. ANY AMOUNT REMAINING IN THE FUND AT THE END OF ANY
5	FISCAL YEAR MUST REMAIN IN THE FUND AND NOT BE CREDITED OR
6	TRANSFERRED TO THE GENERAL FUND OR TO ANY OTHER FUND.
7	(b) NO MORE THAN THREE PERCENT OF THE MONEY ANNUALLY
8	EXPENDED FROM THE FUND MAY BE USED FOR THE EXPENSES INCURRED BY
9	THE DEPARTMENT IN ADMINISTERING THE GRANT PROGRAM.
10	(c) THE DEPARTMENT MAY SEEK, ACCEPT, AND EXPEND GIFTS,
11	GRANTS, AND DONATIONS FROM PUBLIC AND PRIVATE SOURCES TO
12	IMPLEMENT THIS SECTION; EXCEPT THAT THE DEPARTMENT SHALL NOT
13	ACCEPT A GIFT, GRANT, OR DONATION THAT IS SUBJECT TO CONDITIONS
14	THAT ARE INCONSISTENT WITH THE PROVISIONS OF THIS SECTION OR ANY
15	OTHER LAW OF THE STATE. THE DEPARTMENT SHALL TRANSFER ALL
16	PRIVATE AND PUBLIC MONEY RECEIVED THROUGH GIFTS, GRANTS, AND
17	DONATIONS TO THE STATE TREASURER, WHO SHALL CREDIT THE SAME TO
18	THE FUND.
19	(d) Nothing in this section requires the department to
20	SOLICIT MONEY FOR THE PURPOSES OF IMPLEMENTING THE GRANT
21	PROGRAM.
22	SECTION 3. In Colorado Revised Statutes, 24-33.5-1803,
23	amend (3)(1) and (3)(m); and add (3)(n) as follows:
24	24-33.5-1803. School safety resource center - created - duties
25	- repeal. (3) The center has the following duties:
26	(l) To provide materials and training as described in section
27	24-33.5-1809 to personnel in school districts and charter schools, parents,

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1	and students regarding the awareness and prevention of child sexual
2	abuse and assault; and
3	(m) By June 1, 2018, to make available a model program that
4	conforms with section 22-1-128, regarding the risks and consequences of
5	sexting for school districts to use, which curriculum must include
6	information informing students of the provisions of section 18-7-109,
7	including that, if a student receives a sexually explicit image in violation
8	of section 18-7-109, the student can avoid adjudication as a juvenile
9	delinquent by taking reasonable steps to either destroy or delete or report
10	the initial viewing of the image within seventy-two hours after receiving
11	the image; AND
12	(n) (I) TO ACT AS A RESOURCE FOR SCHOOL DISTRICTS, PUBLIC
13	SCHOOLS, CHARTER SCHOOLS, AND INSTITUTE CHARTER SCHOOLS
14	CONCERNING CRISIS AND SUICIDE PREVENTION TRAINING; AND
15	(II) TO WORK COLLABORATIVELY WITH THE OFFICE OF SUICIDE
16	PREVENTION IN THE DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT
17	CONCERNING THE CRISIS AND SUICIDE PREVENTION TRAINING GRANT
18	PROGRAM CREATED IN SECTION 25-1.5-113.
19	SECTION 4. In Colorado Revised Statutes, 25-1.5-101, amend
20	(1)(w)(I), (1)(w)(II), (1)(w)(III)(A), and $(1)(w)(IV)$ introductory portion
21	as follows:
22	25-1.5-101. Powers and duties of department - laboratory cash
23	fund - report. (1) The department has, in addition to all other powers
24	and duties imposed upon it by law, the powers and duties provided in this
25	section as follows:
26	(w) (I) To act operate the office of suicide prevention,
27	WHICH IS HEREBY ESTABLISHED IN THE DIVISION OF PREVENTION SERVICES

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2 suicide prevention programs throughout the state, including the Colorado 3 suicide prevention plan established in section 25-1.5-112, AND THE CRISIS 4 AND SUICIDE PREVENTION TRAINING GRANT PROGRAM ESTABLISHED IN 5 SECTION 25-1.5-113. 6 (II) The department is authorized to accept gifts, grants, and 7 donations to assist it in performing its duties as the coordinator for suicide 8 prevention programs ON BEHALF OF THE OFFICE OF SUICIDE PREVENTION. 9 THE DEPARTMENT SHALL TRANSMIT all such gifts, grants, and donations 10 shall be transmitted to the state treasurer who shall credit the same to the 11 suicide prevention coordination cash fund, which fund is hereby created. 12 The fund also consists of any money appropriated or transferred to the 13 fund by the general assembly for the purposes of implementing section 14 25-1.5-112. Any moneys MONEY remaining in the suicide prevention 15 coordination cash fund at the end of any fiscal year shall MUST remain in 16 the fund and shall MUST not be transferred or credited to the general fund. 17 The general assembly shall make appropriations from the suicide 18 prevention coordination cash fund for expenditures incurred by the 19 department OR THE OFFICE OF SUICIDE PREVENTION in the performance of 20 its duties under this paragraph (w) PURSUANT TO THIS SUBSECTION (1)(w) 21 and section 25-1.5-112. 22 (III) (A) Notwithstanding section 24-1-136 (11)(a)(I), as part of 23 its THE duties as coordinator for suicide prevention programs OF THE 24 OFFICE OF SUICIDE PREVENTION, on or before each November 1, the 25 department OFFICE OF SUICIDE PREVENTION shall submit to the chairs of 26 the senate health and human services committee and the house of 27 representatives health, insurance, and environment committee, or their

IN THE DEPARTMENT, THAT SERVES as the coordinator for CRISIS AND

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successor committees, and to the members of the joint budget committee, a report listing all CRISIS AND suicide prevention programs in the state and describing the effectiveness of the department OFFICE OF SUICIDE PREVENTION IN acting as the coordinator for CRISIS AND suicide prevention programs. For the report submitted in 2013 and each year thereafter, the department OFFICE OF SUICIDE PREVENTION shall include any findings and recommendations it has to improve CRISIS AND suicide prevention in the state.

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(IV) In its role as coordinator for suicide prevention programs, The department AND THE OFFICE OF SUICIDE PREVENTION may collaborate with THE SCHOOL SAFETY RESOURCE CENTER AND WITH each facility licensed or certified pursuant to section 25-1.5-103 in order to coordinate CRISIS AND suicide prevention services, including relevant training and other services as part of the Colorado suicide prevention plan established in section 25-1.5-112. When a facility treats a person who has attempted suicide or exhibits a suicidal gesture, the facility may provide oral and written information or educational materials to the person or, in the case of a minor, to parents, relatives, or other responsible persons to whom the minor will be released, prior to the person's release, regarding warning signs of depression, risk factors of suicide, methods of preventing suicide, available suicide prevention resources, and any other information concerning suicide awareness and prevention. The department AND THE OFFICE OF SUICIDE PREVENTION may work with facilities and the Colorado suicide prevention plan to determine whether and where gaps exist in suicide prevention programs and services, including gaps that may be present in:

SECTION 5. Appropriation. For the 2018-19 state fiscal year,

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\$400,000 is appropriated to the department of public health and environment for use by the prevention services division. This appropriation is from the general fund and is based on an assumption that the division will require an additional 0.3 FTE. To implement this act, the division may use this appropriation for suicide prevention.

SECTION <u>6.</u> Act subject to petition - effective date. This act takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly (August 8, 2018, if adjournment sine die is on May 9, 2018); except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act within such period, then the act, item, section, or part will not take effect unless approved by the people at the general election to be held in November 2018 and, in such case, will take effect on the date of the official declaration of the vote thereon by the governor.

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