### Second Regular Session Seventy-first General Assembly STATE OF COLORADO

# ENGROSSED

This Version Includes All Amendments Adopted on Second Reading in the House of Introduction HOUSE BILL 18-1430

LLS NO. 18-0409.01 Ed DeCecco x4216

**HOUSE SPONSORSHIP** 

Van Winkle and Young, Everett, Neville P., Wist

Lundberg,

### SENATE SPONSORSHIP

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# A BILL FOR AN ACT

#### 101 CONCERNING THE REQUIREMENT THAT A STATE AGENCY PREPARE A

102 LONG-RANGE FINANCIAL PLAN.

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#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov</u>.)

The bill requires each state agency to develop and annually update a long-range financial plan that includes:

- ! The state agency's mission, major functions, and goals;
- ! Anticipated trends, conditions, or events;
  - The state agency's best and worst performing programs;
  - A forecast of the state agency's budget requests for the 5

HOUSE Amended 2nd Reading May 4, 2018 state fiscal years after the current budget request; and
A description of any programs currently funded in whole or in part with federal funds or gifts, grants, or donations that the department anticipates will decrease in the future and, therefore, may require state money as a backfill.

The state agency is required to submit its long-range financial plan to the joint budget committee, along with its annual budget request, and post the plan on its official website.

1 Be it enacted by the General Assembly of the State of Colorado:

2 SECTION 1. Legislative declaration. (1) The general assembly
3 hereby finds and declares that:

- 4 (a) The state of Colorado has experienced substantial economic
  5 growth since the last recession and because of that growth the state has
  6 been able to effectively provide needed services for all Coloradans;
- 7 (b) But history has shown that an economic downturn is 8 inevitable, and as such it is the responsibility of the general assembly to 9 properly prepare for both good and bad economic times that lie ahead; 10 and

(c) A long-range financial forecast will allow each state agency
to anticipate and strategically plan for future contingencies that may
impact the state agency's ability to provide needed services, and it will
provide additional information to the general assembly so that it can
appropriate money in light of possible future changes.

SECTION 2. In Colorado Revised Statutes, add 2-3-209 as
follows:

2-3-209. Long-range financial plan - definitions. (1) AS USED
IN THIS SECTION, "STATE AGENCY" MEANS A STATE AGENCY THAT SUBMITS
A BUDGET REQUEST TO THE JOINT BUDGET COMMITTEE IN ACCORDANCE
WITH SECTION 2-3-208, WHETHER THE REQUEST IS SUBMITTED DIRECTLY

BY THE STATE AGENCY OR BY THE OFFICE OF STATE PLANNING AND
 BUDGETING ON BEHALF OF THE STATE AGENCY.

3 (2) EACH STATE AGENCY SHALL DEVELOP A LONG-RANGE
4 FINANCIAL PLAN ON OR BEFORE NOVEMBER 1, 2019, AND UPDATE THE
5 PLAN ON OR BEFORE NOVEMBER 1 OF EACH OF THE NEXT FOUR YEARS
6 YEAR THEREAFTER. THE PURPOSE OF THE LONG-RANGE FINANCIAL PLAN
7 IS TO:

8 (a) REQUIRE THE STATE AGENCY TO ANTICIPATE AND
9 STRATEGICALLY PLAN FOR FUTURE CONTINGENCIES THAT MAY IMPACT THE
10 STATE AGENCY'S ABILITY TO MEET ITS PERFORMANCE GOALS;

11 (b) ASSIST THE STATE AGENCY AS IT PREPARES ITS ANNUAL
12 BUDGET REQUEST;

13 (c) PROVIDE ADDITIONAL INFORMATION TO THE GENERAL
14 ASSEMBLY SO THAT IT CAN APPROPRIATE MONEY IN LIGHT OF POSSIBLE
15 FUTURE CHANGES; AND

16 (d) PROVIDE NOTICE TO THE PUBLIC ABOUT THE POTENTIAL
17 GROWTH OR DECLINE OF STATE GOVERNMENT IN THE FUTURE.

18 (3) THE DEPARTMENT OF STATE, THE DEPARTMENT OF TREASURY, 19 THE DEPARTMENT OF LAW, AND THE JUDICIAL BRANCH SHALL EACH 20 PUBLISH THE REQUIRED COMPONENTS OF THE LONG-TERM FINANCIAL PLAN 21 FOR THEIR RESPECTIVE STATE AGENCIES. THE OFFICE OF STATE PLANNING 22 AND BUDGETING SHALL PUBLISH THE REQUIRED COMPONENTS OF THE 23 LONG-TERM FINANCIAL PLAN IN ITS ANNUAL BUDGET INSTRUCTIONS FOR 24 ALL OTHER STATE AGENCIES. A LONG-TERM FINANCIAL PLAN SUBMITTED 25 PURSUANT TO THIS SUBSECTION (3) MAY INCLUDE THE FOLLOWING 26 COMPONENTS:

27 (a) A STATEMENT OF THE STATE AGENCY'S MISSION;

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1 (b) A DESCRIPTION OF THE MAJOR FUNCTIONS OF THE STATE 2 AGENCY;

3 (c) A DESCRIPTION OF THE STATE AGENCY'S PERFORMANCE GOALS;
4 (d) A PERFORMANCE EVALUATION OF THE STATE AGENCY'S MAJOR
5 PROGRAMS, INCLUDING AN IDENTIFICATION OF PROGRAMS THAT MAY NOT
6 BE MEETING THE PROGRAM OBJECTIVES OR PERFORMANCE GOALS, AND A
7 RECOMMENDATION ON STRATEGIES TO IMPROVE PERFORMANCE;

8 (e) A DESCRIPTION OF ANTICIPATED TRENDS, CONDITIONS, OR
9 EVENTS THAT COULD IMPACT THE ABILITY OF THE STATE AGENCY TO MEET
10 ITS GOALS AND OBJECTIVES;

(f) A FORECAST OF THE STATE AGENCY'S BUDGET REQUESTS FOR
THE THREE SUCCESSIVE STATE FISCAL YEARS AFTER THE STATE FISCAL
YEAR FOR WHICH THE STATE AGENCY MAKES A BUDGET REQUEST THAT IS
SUBMITTED ALONG WITH THE LONG-TERM FINANCIAL PLAN;

(g) A COMPARISON OF THE FORECASTS FOR THE BUDGET REQUESTS
DESCRIBED IN SUBSECTION (3)(f) OF THIS SECTION IN THE CURRENT AND
PAST LONG-RANGE FINANCIAL PLANS; AND

(h) A DESCRIPTION OF ANY PROGRAMS CURRENTLY FUNDED IN
WHOLE OR IN PART WITH FEDERAL FUNDS OR GIFTS, GRANTS, OR
DONATIONS THAT THE DEPARTMENT ANTICIPATES WILL DECREASE IN THE
FUTURE AND, THEREFORE, MAY REQUIRE STATE MONEY AS A BACKFILL.

(4) EACH STATE AGENCY SHALL SUBMIT A COPY OF ITS
LONG-RANGE FINANCIAL PLAN TO THE JOINT BUDGET COMMITTEE ALONG
WITH ITS BUDGET REQUEST THAT IS SUBMITTED IN ACCORDANCE WITH
SECTION 2-3-208; EXCEPT THAT, IF THE OFFICE OF STATE PLANNING AND
BUDGETING SUBMITS A BUDGET REQUEST ON BEHALF OF A STATE AGENCY,
THE OFFICE MAY ALSO SUBMIT THE STATE AGENCY'S LONG-RANGE

1 FINANCIAL PLAN.

2 (5) NOTWITHSTANDING SECTION 24-1-136 (11)(a)(I), THE 3 REQUIREMENT TO UPDATE AND SUBMIT THE LONG-RANGE FINANCIAL PLAN 4 CONTINUES AS SET FORTH IN SUBSECTION (2) OF THIS SECTION. A 5 LONG-RANGE FINANCIAL PLAN REMAINS IN EFFECT UNTIL IT IS UPDATED 6 FOR THE NEXT STATE FISCAL YEAR. TO THE EXTENT POSSIBLE, THE STATE 7 AGENCY SHALL UTILIZE INFORMATION THAT IS INCLUDED IN THE STATE 8 AGENCY'S ANNUAL PERFORMANCE REPORT PREPARED IN ACCORDANCE 9 WITH SECTION 2-7-205.

10 (6) EACH STATE AGENCY SHALL POST ITS LONG-RANGE FINANCIAL
11 PLANS ON ITS OFFICIAL WEBSITE AT THE SAME TIME IT IS SUBMITTED TO
12 THE JOINT BUDGET COMMITTEE.

13 SECTION 3. Act subject to petition - effective date. This act 14 takes effect at 12:01 a.m. on the day following the expiration of the 15 ninety-day period after final adjournment of the general assembly (August 16 8, 2018, if adjournment sine die is on May 9, 2018); except that, if a 17 referendum petition is filed pursuant to section 1 (3) of article V of the 18 state constitution against this act or an item, section, or part of this act 19 within such period, then the act, item, section, or part will not take effect 20 unless approved by the people at the general election to be held in 21 November 2018 and, in such case, will take effect on the date of the 22 official declaration of the vote thereon by the governor.