

Second Regular Session  
Seventy-first General Assembly  
STATE OF COLORADO

**REENGROSSED**

*This Version Includes All Amendments  
Adopted in the House of Introduction*

LLS NO. 18-0605.01 Richard Sweetman x4333

**SENATE BILL 18-059**

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**SENATE SPONSORSHIP**

**Fields,**

**HOUSE SPONSORSHIP**

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**Senate Committees**

Judiciary  
Appropriations

**House Committees**

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**A BILL FOR AN ACT**

101 **CONCERNING CREATION OF A PUBLIC SAFETY INFORMATION-SHARING**  
102 **SYSTEM, AND, IN CONNECTION THEREWITH, MAKING AN**  
103 **APPROPRIATION.**

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**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)*

The bill creates the law enforcement information-sharing grant program (grant program) within the division of homeland security and emergency management (division). The grant program shall provide a grant to a consortium of at least 50 law enforcement agencies in the state for the purpose of operating and maintaining a law enforcement

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
*Capital letters or bold & italic numbers indicate new material to be added to existing statute.  
Dashes through the words indicate deletions from existing statute.*

SENATE  
3rd Reading Unamended  
April 23, 2018

SENATE  
Amended 2nd Reading  
April 19, 2018

information-sharing system.

The bill requires the executive director of the department of public safety to promulgate rules for the administration of the grant program. At a minimum, the rules must specify the time frames for applying for grants, the form of the grant program application, and the time frames for distributing grant money. In determining whether to award a grant, the division shall consider:

- ! The applicant's capacity to serve law enforcement agencies statewide;
- ! The applicant's ability to operate and maintain a law enforcement information-sharing system; and
- ! The applicant's ability to make necessary investments in a law enforcement information-sharing system.

The bill creates the law enforcement information-sharing grant program fund (fund) and directs the general assembly to appropriate \$1.9 million to the fund from the marijuana tax cash fund for the 2018-19 fiscal year.

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1. Legislative declaration.** (1) The general assembly  
3 hereby finds and declares that:

4 (a) Colorado's law enforcement, public safety, and criminal justice  
5 personnel operate at an information disadvantage that diminishes their  
6 safety and increases the likelihood that community members will be  
7 engaged improperly;

8 (b) Law enforcement personnel interact daily with a wide variety  
9 of people, from law-abiding citizens to frequent offenders, all without  
10 reliable information to determine who presents a risk and who does not;

11 (c) Law enforcement's information disadvantage can erode public  
12 trust when incomplete information leads to improper policing actions. For  
13 example, a lack of information can result in an unnecessarily large  
14 volume of contacts during an investigation. Also, a lack of information  
15 can lead to misinformation that spawns inaccurate BOLO "Be on the  
16 Lookout" notices, formerly known as "All Point Bulletins" or APBs.

1           (d) This information disadvantage presents issues for law  
2 enforcement personnel who are entrusted to uphold public safety while  
3 protecting the individual liberties of all people; and

4           (e) A major contributing factor to this lack of information is that  
5 each agency often has its own independent records-management system.

6           (2) Therefore, the general assembly declares that it is necessary to  
7 create a statewide information-sharing system for law enforcement, public  
8 safety, and criminal justice agencies.

9           **SECTION 2.** In Colorado Revised Statutes, add 24-33.5-1617 as  
10 follows:

11           **24-33.5-1617. Law enforcement, public safety, and criminal**  
12 **justice information-sharing grant program - rules - fund created -**  
13 **repeal.** (1) THE LAW ENFORCEMENT, PUBLIC SAFETY, AND CRIMINAL  
14 JUSTICE INFORMATION-SHARING GRANT PROGRAM, REFERRED TO WITHIN  
15 THIS SECTION AS THE "GRANT PROGRAM", IS CREATED WITHIN THE  
16 DIVISION. DURING THE 2018-19 FISCAL YEAR, THE GRANT PROGRAM SHALL  
17 AWARD GRANTS, AT THE DISCRETION OF THE DIVISION, FROM THE FUND  
18 CREATED IN SUBSECTION (11) OF THIS SECTION TO ANY STATE  
19 GOVERNMENTAL ENTITY, STATE QUASI-GOVERNMENTAL ENTITY, OR  
20 SEPARATE LEGAL ENTITY FORMED BY AN INTERGOVERNMENTAL  
21 AGREEMENT PURSUANT TO SECTION 29-1-203, 20-1-110, OR 20-1-111.

22           (2)(a) EACH GRANTEE SHALL USE MONEY RECEIVED THROUGH THE  
23 GRANT PROGRAM FOR ONE OR MORE OF THE FOLLOWING:

24           (I) ENHANCING, MAINTAINING, OPERATING, OR IMPROVING ANY  
25 EXISTING STATEWIDE LAW ENFORCEMENT, PUBLIC SAFETY, OR CRIMINAL  
26 JUSTICE INFORMATION-SHARING SYSTEM;

27           (II) ASSISTING LAW ENFORCEMENT, PUBLIC SAFETY, AND CRIMINAL

1 JUSTICE AGENCIES IN GAINING ACCESS TO THE INFORMATION-SHARING  
2 SYSTEM; OR

3 (III) INCREASING COMMUNICATION, INTEROPERABILITY, OR DATA  
4 SHARING AMONG LAW ENFORCEMENT, PUBLIC SAFETY, AND CRIMINAL  
5 JUSTICE AGENCIES.

6 (b) IN ADDITION TO ANY ONE OF THE PURPOSES DESCRIBED IN  
7 SUBSECTION (2)(a) OF THIS SECTION, A GRANTEE MAY USE MONEY  
8 RECEIVED THROUGH THE GRANT PROGRAM TO PROVIDE GRANTS TO LAW  
9 ENFORCEMENT, PUBLIC SAFETY, AND CRIMINAL JUSTICE AGENCIES THAT  
10 WANT TO PARTICIPATE IN THE INFORMATION-SHARING SYSTEM.

11 (3) NOT LATER THAN NINE MONTHS AFTER THE EFFECTIVE DATE OF  
12 THIS SECTION, THE DIVISION SHALL ADMINISTER THE GRANT PROGRAM  
13 PURSUANT TO RULES PROMULGATED PURSUANT TO SUBSECTION (4) OF  
14 THIS SECTION, AND, SUBJECT TO AVAILABLE APPROPRIATIONS, THE  
15 DIVISION SHALL AWARD GRANTS AS PROVIDED IN SUBSECTION (9) OF THIS  
16 SECTION.

17 (4) NOT LATER THAN SIX MONTHS AFTER THE EFFECTIVE DATE OF  
18 THIS SECTION, THE EXECUTIVE DIRECTOR SHALL PROMULGATE SUCH RULES  
19 AS ARE REQUIRED FOR THE ADMINISTRATION OF THE GRANT PROGRAM. AT  
20 A MINIMUM, THE RULES MUST SPECIFY THE TIME FRAMES FOR APPLYING  
21 FOR GRANTS, THE FORM OF THE GRANT PROGRAM APPLICATION, AND THE  
22 TIME FRAMES FOR DISTRIBUTING GRANT MONEY.

23 (5) ANY PERSON WHO IS EMPLOYED BY THE DEPARTMENT AND  
24 WHO IS AFFILIATED IN ANY WAY WITH A GRANT APPLICANT IS PROHIBITED  
25 FROM PARTICIPATING IN THE ADMINISTRATION OF THE GRANT PROGRAM,  
26 INCLUDING BUT NOT LIMITED TO THE EVALUATION OF GRANT  
27 APPLICATIONS AND THE AWARDING OF GRANTS.

1           (6) (a) FOR THE PURPOSES OF SUBSECTION (2)(a) OF THIS SECTION,  
2           ANY GRANT APPLICANT INTENDING TO CONTRACT WITH AN INDEPENDENT  
3           CONTRACTOR OR VENDOR AS PART OF A GRANT APPLICATION FOR A GRANT  
4           OF FIFTY THOUSAND DOLLARS OR MORE MUST FIRST FACILITATE AN  
5           OPEN-BID PROCESS THAT INCLUDES:

6           (I) A PUBLIC NOTICE OR ANNOUNCEMENT FOR SOLICITATION OF  
7           PROPOSALS;

8           (II) THE CRITERIA FOR THE SELECTION OF ANY SUCH CONTRACTOR  
9           OR VENDOR; AND

10          (III) AMPLE TIME FOR ALL INTERESTED PARTIES TO SUBMIT  
11          PROPOSALS.

12          (b) (I) THE DEPARTMENT SHALL ANNOUNCE ON ITS PUBLIC  
13          WEBSITE ANY APPLICANT WHO WAS SELECTED TO RECEIVE A GRANT  
14          AWARD WITHIN ONE BUSINESS DAY AFTER SUCH SELECTION. ANY PARTY  
15          MAY CONTEST ANY SUCH SELECTION WITHIN FIFTEEN DAYS AFTER THE  
16          AWARD ANNOUNCEMENT OR WITHIN FIFTEEN DAYS AFTER THE GRANTEE'S  
17          SELECTION OF A CONTRACTOR OR VENDOR, WHICHEVER OCCURS LATER, ON  
18          THE GROUNDS THAT THE GRANT APPLICANT'S SELECTION OF A  
19          CONTRACTOR OR VENDOR IS ARBITRARY OR CAPRICIOUS BASED UPON THE  
20          GRANT APPLICANT'S CRITERIA FOR SELECTING A CONTRACTOR OR VENDOR,  
21          AS SUCH CRITERIA APPEARS IN THE GRANT APPLICANT'S GRANT  
22          APPLICATION.

23          (II) THE DEPARTMENT SHALL REVIEW ANY GRANT AWARD THAT IS  
24          CONTESTED, AND THE DEPARTMENT SHALL REVOKE THE GRANT IF THE  
25          DEPARTMENT FINDS THAT THE GRANT APPLICANT'S SELECTION OF A  
26          CONTRACTOR OR VENDOR IS ARBITRARY OR CAPRICIOUS BASED UPON THE  
27          GRANT APPLICANT'S CRITERIA FOR SELECTING A CONTRACTOR OR VENDOR.

1 AS SUCH CRITERIA APPEARS IN THE GRANT APPLICANT'S GRANT  
2 APPLICATION.

3 (7) NOTHING IN THIS SECTION INTERFERES WITH OR IMPAIRS ANY  
4 CONTRACTUAL OBLIGATIONS TO DEVELOP OR MAINTAIN A STATEWIDE  
5 INFORMATION-SHARING SYSTEM, WHICH CONTRACTUAL OBLIGATIONS ARE  
6 EXISTING ON THE EFFECTIVE DATE OF THIS SECTION.

7 (8) TO RECEIVE A GRANT, AN APPLICANT MUST SUBMIT AN  
8 APPLICATION TO THE DIVISION IN ACCORDANCE WITH THE RULES  
9 PROMULGATED PURSUANT TO SUBSECTION (4) OF THIS SECTION. THE  
10 DIVISION SHALL REVIEW ANY APPLICATIONS RECEIVED PURSUANT TO THIS  
11 SUBSECTION (8).

12 (9) IN DETERMINING TO WHICH APPLICANTS TO AWARD GRANTS,  
13 THE DIVISION SHALL CONSIDER:

14 (a) EACH APPLICANT'S CAPACITY TO SERVE LAW ENFORCEMENT,  
15 PUBLIC SAFETY, AND CRIMINAL JUSTICE AGENCIES STATEWIDE; AND

16 (b) EACH APPLICANT'S ABILITY TO OPERATE AND MAINTAIN A LAW  
17 ENFORCEMENT, PUBLIC SAFETY, AND CRIMINAL JUSTICE  
18 INFORMATION-SHARING SYSTEM. FOR THE PURPOSE OF THIS SUBSECTION  
19 (9)(b), EACH APPLICANT FOR A GRANT SHALL SUBMIT PROOF THAT THE  
20 APPLICANT CAN PROVIDE A COHESIVE, COMPREHENSIVE, AND  
21 SUSTAINABLE SYSTEM TO SUPPORT THE CURRENT LAW ENFORCEMENT  
22 INFRASTRUCTURE.

23 (10) EACH GRANTEE SHALL AGREE TO:

24 (a) SUBMIT TO AN AUDIT BY THE STATE AUDITOR OF ANY USE OF  
25 GRANT MONEY RECEIVED FROM THE GRANT PROGRAM IF SUCH AN AUDIT  
26 IS REQUESTED BY THE GENERAL ASSEMBLY FOR THE PURPOSE OF ENSURING  
27 TRANSPARENCY AND ACCOUNTABILITY; AND

1           (b) REPORT ANNUALLY TO THE DIVISION TO FACILITATE THE  
2           DEPARTMENT'S ANNUAL REPORT TO THE COMMITTEES OF REFERENCE,  
3           PURSUANT TO SECTION 2-3-703, AND THE DEPARTMENT'S  
4           COMMUNICATIONS WITH THE JOINT BUDGET COMMITTEE CONCERNING  
5           GRANT MONEY.

6           (11)(a) THE LAW ENFORCEMENT, PUBLIC SAFETY, AND CRIMINAL  
7           JUSTICE INFORMATION-SHARING GRANT PROGRAM FUND, REFERRED TO IN  
8           THIS SECTION AS THE "FUND", IS CREATED IN THE STATE TREASURY. THE  
9           FUND CONSISTS OF MONEY APPROPRIATED TO THE FUND PURSUANT TO  
10          SUBSECTION (11)(e) OF THIS SECTION AND ANY OTHER MONEY THAT THE  
11          GENERAL ASSEMBLY MAY APPROPRIATE OR TRANSFER TO THE FUND.

12          (b) THE STATE TREASURER SHALL CREDIT ALL INTEREST AND  
13          INCOME DERIVED FROM THE DEPOSIT AND INVESTMENT OF MONEY IN THE  
14          FUND TO THE FUND.

15          (c) ANY UNEXPENDED AND UNENCUMBERED MONEY REMAINING  
16          IN THE FUND AT THE END OF A FISCAL YEAR REMAINS IN THE FUND AND IS  
17          NOT CREDITED TO THE GENERAL FUND.

18          (d) THE STATE TREASURER SHALL TRANSFER ALL UNEXPENDED  
19          AND UNENCUMBERED MONEY IN THE FUND ON JULY 1, 2021, TO THE  
20          GENERAL FUND.

21          (e) FOR THE 2018-19 FISCAL YEAR, THE GENERAL ASSEMBLY SHALL  
22          APPROPRIATE ONE MILLION DOLLARS TO THE FUND FROM THE MARIJUANA  
23          TAX CASH FUND CREATED IN SECTION 39-28.8-501. THE DIVISION MAY  
24          EXPEND MONEY FROM THE FUND FOR THE PURPOSE DESCRIBED IN  
25          SUBSECTION (1) OF THIS SECTION.

26          (f) THE DIVISION MAY SPEND NO MORE THAN FIVE PERCENT OF THE  
27          MONEY APPROPRIATED TO THE FUND TO PAY COSTS ASSOCIATED WITH THE

1 ADMINISTRATION OF THE GRANT PROGRAM.

2 (12) EACH RECIPIENT OF A GRANT FROM THE GRANT PROGRAM IS  
3 PROHIBITED FROM SELLING ANY DATA TO ANY PRIVATE PARTY.

4 (13) NOTHING IN THIS SECTION ALTERS ANY PROVISION OF ARTICLE  
5 72 OF THIS TITLE 24.

6 (14) THIS SECTION IS REPEALED, EFFECTIVE JULY 1, 2021.

7 **SECTION 3.** In Colorado Revised Statutes, 39-28.8-501, **amend**  
8 **(2)(b)(IV)(M) and (2)(b)(IV)(N); and add (2)(b)(IV)(O) as follows:**

9 **39-28.8-501. Marijuana tax cash fund - creation - distribution**  
10 **- legislative declaration - repeal.** (2) (b) (IV) Subject to the limitation  
11 in subsection (5) of this section, the general assembly may annually  
12 appropriate any money in the fund for any fiscal year following the fiscal  
13 year in which it was received by the state for the following purposes:

14 (M) For the expenses of the department of education and the  
15 department of public health and environment in developing and  
16 maintaining the resource bank for educational materials on marijuana and  
17 providing technical assistance as required in section 22-2-127.7; and

18 (N) For housing, rental assistance, and supportive services,  
19 including reentry services, pursuant to section 24-32-721; AND

20 (O) TO FUND GRANTS FROM THE LAW ENFORCEMENT, PUBLIC  
21 SAFETY, AND CRIMINAL JUSTICE INFORMATION-SHARING GRANT PROGRAM  
22 CREATED IN SECTION 24-33.5-1617 FOR THE 2018-19 FISCAL YEAR. THIS  
23 SUBSECTION (2)(b)(IV)(O) IS REPEALED, EFFECTIVE JULY 1, 2019.

24 **SECTION 4. Appropriation.** (1) For the 2018-19 state fiscal  
25 year, \$1,000,000 is appropriated to the law enforcement, public safety,  
26 and criminal justice information-sharing grant program fund created in  
27 section 24-33.5-1617 (11)(a), C.R.S., from the marijuana tax cash fund

1 created in section 39-28.8-501 (1), C.R.S. The department of public  
2 safety is responsible for the accounting related to this appropriation.

3 (2) For the 2018-19 state fiscal year, \$1,000,000 is appropriated  
4 to the department of public safety for use by the office of preparedness.  
5 This appropriation is from reappropriated funds in the law enforcement,  
6 public safety, and criminal justice information-sharing grant program  
7 fund under subsection (1) of this section. To implement this act, the office  
8 may use the appropriation as follows:

9 (a) \$27,400 for personal services, which amount is based on an  
10 assumption that the office will require an additional 0.4 FTE; and

11 (b) \$972,600 for the law enforcement, public safety, and criminal  
12 justice information-sharing grant program.

13 **SECTION 5. Safety clause.** The general assembly hereby finds,  
14 determines, and declares that this act is necessary for the immediate  
15 preservation of the public peace, health, and safety.