## Second Regular Session Seventy-first General Assembly STATE OF COLORADO

## **INTRODUCED**

LLS NO. 18-0042.01 Jason Gelender x4330

**SENATE BILL 18-043** 

SENATE SPONSORSHIP

Grantham,

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Lundeen,

Senate Committees State, Veterans, & Military Affairs **House Committees** 

## A BILL FOR AN ACT

101	CONCERNING THE LEGAL EFFECTS THAT THE REJECTION BY THE
102	SENATE OF AN INDIVIDUAL NOMINATED BY THE GOVERNOR FOR
103	APPOINTMENT TO A STATE OFFICE HAVE ON THE SUBSEQUENT
104	NOMINATION OR TEMPORARY APPOINTMENT OF THE SAME
105	INDIVIDUAL TO OR HOLDOVER OF THE INDIVIDUAL IN THE SAME
106	STATE OFFICE.

## **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill specifies that if the governor nominates an individual for

appointment to a state office and the senate rejects the nomination, the rejected individual is deemed legally unfit for and ineligible to hold the office. The governor is prohibited from nominating the rejected individual a second time for the same office or, if the senate is not in session, appointing the rejected individual to temporarily discharge the duties of the office. However, rejection by the senate of the nomination of an individual for any state office does not preclude the governor from nominating the rejected individual for an opening in the same office that occurs after an individual other than the rejected individual has filled the immediate opening.

The bill also provides that if the governor nominates a state officer whose term is expiring for reappointment to the same office and the senate rejects the nomination, the state officer is removed from office upon the expiration of his or her term and shall not thereafter exercise the duties of the office whether or not the individual's successor has been duly qualified. If, as of the effective date of the bill, the term of office of a state officer has expired, the senate has rejected a nomination for reappointment of the state officer to the same office, and the individual is continuing to exercise the duties of the office because the individual's successor has not yet been qualified, the state officer is deemed to have been removed from office on the date that his or her term expired and shall immediately stop exercising the duties of the office.

- 1 Be it enacted by the General Assembly of the State of Colorado:
- 2

**SECTION 1. Legislative declaration.** (1) The general assembly

3 hereby finds and declares that:

- 4 (a) Section 6 of article IV of the state constitution grants the
  5 governor the power to appoint state officers subject to a legislative branch
  6 check on that power and requires both executive branch and legislative
  7 branch participation in the appointment process by:
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(I) Requiring the governor to nominate, and, by and with the consent of the senate, appoint all state officers whose offices are created by the state constitution or state law and whose appointment or election

- 11 is not otherwise provided for; and
  - (II) Specifying that if a vacancy in any such office occurs while
- 13 the senate is not in session, the governor must appoint some fit person to

discharge the duties of the office until the senate reconvenes, at which
time the governor must nominate, and, by and with the consent of the
senate, appoint some fit person to fill the office;

4 (b) Section 1 of article XII of the state constitution guards against
5 the interruption of state business resulting from vacancies in state office
6 by providing that a person holding a state office shall, unless removed
7 according to law, exercise the duties of the office until his or her
8 successor is duly qualified;

9 (c) Notwithstanding the legislative branch check of senate 10 confirmation on the power of the governor to appoint state officers 11 provided for in section 6 of article IV of the state constitution, if the 12 governor nominates an individual whose term as a state officer is expiring 13 for reappointment to the same office and the senate deems the individual 14 unfit for reappointment to the office and rejects the nomination, the 15 individual may, nonetheless, continue to exercise the duties of the office 16 until his or her successor is duly qualified. In such a situation, if the 17 governor delays in nominating another individual to hold the office or, if 18 the senate is not in session, to discharge the duties of the office until the 19 senate reconvenes, the individual who the senate has deemed unfit to hold 20 the office continues to exercise the duties of the office.

(d) It is necessary and appropriate to preserve the constitutional legislative branch check on the governor's appointment power and ensure that an individual who the senate has deemed unfit for reappointment to a state office cannot, nonetheless, continue to exercise the duties of the office by changing state law so that, if the governor nominates an individual whose term as a state officer is expiring for reappointment to the same office and the senate rejects the nomination, the individual is

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1 automatically removed from office upon the expiration of his or her term;

2 and

3 (e) It is also necessary and appropriate to preserve the 4 constitutional legislative branch check on the governor's appointment 5 power by changing state law so that, if the governor nominates an 6 individual for appointment to a state office and the senate rejects the 7 nomination, the individual is deemed legally unfit for the office and the 8 governor is temporarily prohibited from nominating the individual a 9 second time for appointment to the office or, if the senate is not in 10 session, appointing the individual for the purpose of discharging the 11 duties of the office.

SECTION 2. In Colorado Revised Statutes, add 24-20-115 as
follows:

14 24-20-115. Appointments - effect of rejection of nominated 15 individual on future nominations or temporary appointments of the 16 individual. (1) NOTWITHSTANDING ANY OTHER PROVISION OF LAW, IF, IN 17 ACCORDANCE WITH SECTION 6 OF ARTICLE IV OF THE STATE 18 CONSTITUTION, THE GOVERNOR NOMINATES AN INDIVIDUAL FOR 19 APPOINTMENT TO A STATE OFFICE AND THE SENATE REJECTS THE 20 NOMINATION, THE REJECTED INDIVIDUAL IS DEEMED LEGALLY UNFIT FOR 21 AND INELIGIBLE TO HOLD THE OFFICE. THE GOVERNOR SHALL NOT 22 NOMINATE THE REJECTED INDIVIDUAL A SECOND TIME FOR THE SAME 23 OFFICE, AND, IF THE SENATE IS NOT IN SESSION, SHALL NOT APPOINT THE 24 REJECTED INDIVIDUAL TO TEMPORARILY DISCHARGE THE DUTIES OF THE 25 OFFICE. FOR PURPOSES OF THIS SUBSECTION (1), REJECTION BY THE SENATE 26 OF THE NOMINATION OF AN INDIVIDUAL FOR ANY STATE OFFICE, DOES NOT 27 PRECLUDE THE GOVERNOR FROM NOMINATING THE REJECTED INDIVIDUAL

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FOR AN OPENING IN THE SAME OFFICE THAT OCCURS AFTER AN INDIVIDUAL
 OTHER THAN THE REJECTED INDIVIDUAL HAS FILLED THE IMMEDIATE
 OPENING.

4 (2) NOTWITHSTANDING ANY OTHER PROVISION OF LAW, IF, IN 5 ACCORDANCE WITH SECTION 6 OF ARTICLE IV OF THE STATE 6 CONSTITUTION, THE GOVERNOR NOMINATES A STATE OFFICER WHOSE TERM 7 IS EXPIRING FOR REAPPOINTMENT TO THE SAME OFFICE AND THE SENATE 8 REJECTS THE NOMINATION, THE STATE OFFICER IS REMOVED FROM OFFICE 9 UPON THE EXPIRATION OF HIS OR HER TERM. FOR PURPOSES OF SECTION 1 10 OF ARTICLE XII OF THE STATE CONSTITUTION, THE REMOVAL OF AN 11 INDIVIDUAL FROM STATE OFFICE BY OPERATION OF THIS SUBSECTION (2) 12 IS REMOVAL ACCORDING TO LAW AND THE INDIVIDUAL SHALL NOT 13 THEREAFTER EXERCISE THE DUTIES OF THE OFFICE WHETHER OR NOT THE 14 INDIVIDUAL'S SUCCESSOR HAS BEEN DULY QUALIFIED. ACCORDINGLY, IF, 15 AS OF THE EFFECTIVE DATE OF THIS SUBSECTION (2), THE TERM OF OFFICE 16 OF A STATE OFFICER HAS EXPIRED, THE SENATE HAS REJECTED A 17 NOMINATION FOR REAPPOINTMENT OF THE STATE OFFICER TO THE SAME 18 OFFICE, AND THE INDIVIDUAL IS CONTINUING TO EXERCISE THE DUTIES OF 19 THE OFFICE IN ACCORDANCE WITH SECTION 1 OF ARTICLE XII OF THE 20 STATE CONSTITUTION BECAUSE THE INDIVIDUAL'S SUCCESSOR HAS NOT 21 YET BEEN QUALIFIED, THE STATE OFFICER IS DEEMED TO HAVE BEEN 22 REMOVED FROM OFFICE ON THE DATE THAT HIS OR HER TERM EXPIRED AND 23 SHALL IMMEDIATELY STOP EXERCISING THE DUTIES OF THE OFFICE.

SECTION 3. Applicability. Except as otherwise provided in section 24-20-115 (2), Colorado Revised Statutes, enacted in section 2 of this act, this act applies to nominations for appointment to state office and interim appointments to state office made by the governor on or after the

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- 1 effective date of this act.
- SECTION 4. Safety clause. The general assembly hereby finds,
  determines, and declares that this act is necessary for the immediate
  preservation of the public peace, health, and safety.