## First Regular Session Seventy-first General Assembly STATE OF COLORADO

## **INTRODUCED**

LLS NO. 17-0825.02 Kate Meyer x4348

**HOUSE BILL 17-1250** 

HOUSE SPONSORSHIP

Lebsock,

(None),

SENATE SPONSORSHIP

**House Committees** 

Finance

**Senate Committees** 

## A BILL FOR AN ACT

101	CONCERNING THE VOLUNTARY CONTRIBUTION DESIGNATION THAT
102	BENEFITS WILDLIFE, AND, IN CONNECTION THEREWITH,
103	CHANGING THE NONGAME AND ENDANGERED WILDLIFE TAX
104	CHECK-OFF TO THE COLORADO WILDLIFE CONSERVATION AND
105	RESTORATION TAX CHECK-OFF, PROVIDING FOR THE
106	ALLOCATION OF MONEYS RECEIVED THROUGH THE CHECK-OFF,
107	AND CREATING A GRANT PROGRAM THAT USES MONEYS
108	CONTRIBUTED THROUGH THE CHECK-OFF TO FINANCE WILDLIFE
109	REHABILITATION EFFORTS.

## **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov</u>.)

With respect to the nongame and endangered wildlife tax check-off, which is scheduled to sunset in 2018, the bill:

- Expands and renames the check-off as the Colorado wildlife conservation and restoration voluntary contribution program (check-off) for the purpose of benefiting all wildlife in Colorado;
- ! Extends the future repeal date of the check-off by 5 years;
- ! Specifies that the voluntary contribution moneys allocated to the division of parks and wildlife in the department of natural resources will continue to be used for the protection and perpetuation of nongame and endangered wildlife;
- ! For the remainder of the moneys received through the check-off, creates the Colorado wildlife conservation and restoration cash fund authority that is overseen by a board of directors (board); and
- ! Creates a grant program, to be overseen and administrated by the board, for wildlife rehabilitation in the state.
- 1 Be it enacted by the General Assembly of the State of Colorado: 2 **SECTION 1.** In Colorado Revised Statutes, **amend** part 7 of 3 article 22 of title 39 as follows: 4 PART 7 5 COLORADO WILDLIFE CONSERVATION AND RESTORATION 6 VOLUNTARY CONTRIBUTION 7 **39-22-701. Legislative declaration.** (1)(a) The general assembly 8 hereby declares that wildlife species which THAT are endangered, 9 threatened with extinction, or not commonly pursued, killed, or consumed 10 either for sport or profit, referred to in this part 7 as "nongame AND 11 ENDANGERED wildlife", have need of special protection and that it is in 12 the public interest to preserve, protect, perpetuate, and enhance nongame 13 AND ENDANGERED wildlife resources of this state through preservation of 14 a satisfactory environment and an ecological balance. The general

assembly specifically recognizes that such nongame AND ENDANGERED
 wildlife includes protected wildlife, endangered and threatened wildlife,
 aquatic wildlife, specialized habitat wildlife, both terrestrial and aquatic
 types, and mollusks, crustaceans, and other invertebrates under the
 jurisdiction of the division of parks and wildlife.

6 (b) THE GENERAL ASSEMBLY FURTHER DECLARES THAT WILDLIFE 7 REHABILITATION HELPS COLORADO'S GAME AND NONGAME AND 8 ENDANGERED WILDLIFE SPECIES SURVIVE AND REPRESENTS RESPONSIBLE 9 STEWARDSHIP FOR THE ANIMALS IN NEED OF ASSISTANCE. THE GENERAL 10 ASSEMBLY RECOGNIZES THAT LITTLE PUBLIC OR PRIVATE FUNDING OR 11 FORMAL SUPPORT EXISTS TO FINANCE WILDLIFE REHABILITATION, AND 12 THEREFORE WILDLIFE REHABILITATORS OFTEN PROVIDE THEIR SERVICES 13 FREE OF CHARGE. BECAUSE THEY PERFORM A VITAL PUBLIC SERVICE, 14 PROVIDING A METHOD BY WHICH SOME REHABILITATORS' ACTIVITIES MAY 15 BE FUNDED OR EXPENSES DEFRAYED IS IN THE PUBLIC INTEREST.

16 (2) This part 7 is enacted to provide a means by which such 17 protection THE CONSERVATION AND RESTORATION OF WILDLIFE IN THE 18 STATE may be financed through a voluntary contribution designation on 19 state income tax return forms. The intent of the general assembly is that 20 this program is supplemental to any funding and in no way is intended to 21 take the place of the SUPPLANT funding that would otherwise be 22 appropriated for this purpose.

39-22-702. Voluntary contribution designation - procedure.
For income tax years commencing on or after January 1, 2012 JANUARY
1, 2017, but prior to January 1, 2017 JANUARY 1, 2022, THE EXECUTIVE
DIRECTOR SHALL ENSURE THAT each Colorado state individual income tax
return form shall contain CONTAINS a line whereby each individual

taxpayer may designate the amount of the contribution, if any, such THE
 individual wishes to make to the nongame and endangered COLORADO
 wildlife CONSERVATION AND RESTORATION cash fund created in section
 39-22-703 SECTION 33-1-125.

5 39-22-703. Contributions credited to Colorado wildlife 6 conservation and restoration cash fund - administration - transfer -7 **repeal.** (1) The department of revenue shall determine annually the total 8 amount OF VOLUNTARY CONTRIBUTIONS designated pursuant to section 9 39-22-702 and shall report <del>such</del> THE amount to the state treasurer, who 10 shall credit such THAT amount to the nongame and endangered 11 COLORADO wildlife CONSERVATION AND RESTORATION cash fund which 12 is hereby established in the state treasury. The controller, upon 13 presentation of vouchers properly drawn and signed by the director of the 14 division of parks and wildlife or an authorized employee of the division 15 of administration, shall issue warrants drawn on the appropriate fund. All 16 moneys so deposited in the nongame and endangered wildlife cash fund 17 shall remain in such fund to be used for the purposes set forth in 18 subsection (2) of this section and shall not be deposited in or transferred 19 to the general fund of the state of Colorado or any other fund CREATED IN 20 SECTION 33-1-125.

(2) The general assembly shall appropriate annually from the
 nongame and endangered COLORADO wildlife CONSERVATION AND
 RESTORATION cash fund

(a) To the division of parks and wildlife of the department of
 natural resources, such amount as is necessary for preserving, protecting,
 perpetuating, and enhancing nongame and endangered wildlife in this
 state, including the department's administrative expenses in connection

-4-

1 therewith;

2 (b) to the department of revenue its costs of administering the 3 income tax refunds MONEYS designated as contributions to the fund. 4 AFTER SUBTRACTING THE APPROPRIATION TO THE DEPARTMENT, ALL DESIGNATED MONEYS IN THE FUND ARE HEREBY CONTINUOUSLY 5 6 APPROPRIATED FOR THE PURPOSES OF THIS PART 7 AND SECTION 33-1-125. 7 AT THE END OF EACH FISCAL YEAR, THE STATE TREASURER SHALL 8 TRANSFER ALL DESIGNATED MONEYS IN THE FUND AND ALL INTEREST 9 EARNED THROUGH THE INVESTMENT OF FUND MONEYS, AFTER 10 SUBTRACTING THE APPROPRIATION TO THE DEPARTMENT OF REVENUE, AS 11 SPECIFIED IN SECTION 33-1-125.

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(c) Repealed.

(2) (a) THE DIVISION OF PARKS AND WILDLIFE IN THE DEPARTMENT
OF NATURAL RESOURCES SHALL EXPEND ANY MONEYS TRANSFERRED TO
IT UNDER THIS PART 7 FOR TAX YEARS COMMENCING ON OR BEFORE
JANUARY 1, 2016, IN ACCORDANCE WITH THIS PART 7, AS THIS PART 7
EXISTED PRIOR TO THE ENACTMENT OF HOUSE BILL 17-\_\_\_\_, ENACTED IN
2017.

19 (b) This subsection (2) is repealed, effective January 1,20 2019.

39-22-704. Repeal of part. This part 7 is repealed, effective
January 1, 2018 JANUARY 1, 2023, unless the voluntary contribution to the
nongame and endangered COLORADO wildlife CONSERVATION AND
RESTORATION cash fund established CREATED in section 39-22-703
SECTION 33-1-125 is continued or reestablished by the general assembly
acting by bill prior to said date.

27 SECTION 2. In Colorado Revised Statutes, add 33-1-125 as

-5-

1 follows:

2 33-1-125. Colorado wildlife conservation and restoration cash 3 fund - creation - disbursement of moneys - wildlife rehabilitation 4 grant program - authority and board created - process - report -5 **definition - repeal.** (1) (a) THERE IS HEREBY CREATED IN THE STATE 6 TREASURY THE COLORADO WILDLIFE CONSERVATION AND RESTORATION 7 CASH FUND, REFERRED TO IN THIS SECTION AS THE "FUND". THE FUND 8 CONSISTS OF VOLUNTARY CONTRIBUTIONS MADE THROUGH PART 7 OF 9 ARTICLE 22 OF TITLE 39, LESS ANY APPROPRIATION TO THE DEPARTMENT 10 OF REVENUE PURSUANT TO SECTION 39-22-703, AND ALL INTEREST 11 DERIVED FROM THE DEPOSIT AND INVESTMENT OF MONEYS IN THE FUND 12 AND CREDITED TO THE FUND BY THE STATE TREASURER. ALL UNEXPENDED 13 AND UNENCUMBERED MONEYS REMAINING IN THE FUND AT THE END OF 14 ANY FISCAL YEAR MUST REMAIN IN THE FUND AND SHALL NOT REVERT 15 BACK TO THE GENERAL FUND OR ANY OTHER FUND OR BE USED FOR ANY 16 PURPOSE OTHER THAN THE PURPOSES SET FORTH IN THIS SECTION. THE 17 DIVISION AND THE BOARD CREATED IN SUBSECTION (3) OF THIS SECTION 18 SHALL EXPEND MONEYS FROM THE FUND AS SPECIFIED IN, AND FOR THE 19 IMPLEMENTATION OF, THIS SECTION.

20 (b) THE MONEYS IN THE FUND MUST BE APPORTIONED AND USED AS21 FOLLOWS:

(I) FOR UP TO THE FIRST TWO HUNDRED FIFTY THOUSAND DOLLARSCREDITED TO THE FUND IN ANY FISCAL YEAR:

(A) NINETY PERCENT OF THE MONEYS CREDITED TO THE FUND IN
ANY FISCAL YEAR SHALL BE USED BY THE DIVISION IN PRESERVING,
PROTECTING, PERPETUATING, AND ENHANCING NONGAME AND
ENDANGERED WILDLIFE IN THE STATE, INCLUDING THE DIVISION'S

-6-

ADMINISTRATIVE EXPENSES IN CONNECTION THEREWITH, AND FOR THE
 DIVISION'S COSTS IN PROVIDING STAFF SUPPORT TO THE BOARD CREATED
 IN SUBSECTION (3) OF THIS SECTION; AND

4 (B) TEN PERCENT OF THE MONEYS CREDITED TO THE FUND IN ANY
5 FISCAL YEAR SHALL BE USED BY THE BOARD CREATED IN SUBSECTION (3)
6 OF THIS SECTION FOR GRANTS TO WILDLIFE REHABILITATORS IN
7 ACCORDANCE WITH SUBSECTION (4) OF THIS SECTION.

8 (II) FOR ANY MONEYS OVER THE INITIAL TWO HUNDRED FIFTY
9 THOUSAND DOLLARS CREDITED TO THE FUND IN ANY FISCAL YEAR:

10 (A) SEVENTY-FIVE PERCENT OF THOSE ADDITIONAL MONEYS SHALL
11 BE USED BY THE DIVISION IN PRESERVING, PROTECTING, PERPETUATING,
12 AND ENHANCING NONGAME AND ENDANGERED WILDLIFE IN THE STATE,
13 INCLUDING THE DIVISION'S ADMINISTRATIVE EXPENSES IN CONNECTION
14 THEREWITH, AND FOR THE DIVISION'S COSTS IN PROVIDING STAFF SUPPORT
15 TO THE BOARD CREATED IN SUBSECTION (3) OF THIS SECTION; AND

16 (B) TWENTY-FIVE PERCENT OF THOSE ADDITIONAL MONEYS SHALL
17 BE USED BY THE BOARD CREATED IN SUBSECTION (3) OF THIS SECTION FOR
18 GRANTS TO WILDLIFE REHABILITATORS IN ACCORDANCE WITH SUBSECTION
19 (4) OF THIS SECTION.

20 (2)THERE IS HEREBY CREATED THE COLORADO WILDLIFE 21 CONSERVATION AND RESTORATION CASH FUND AUTHORITY, REFERRED TO 22 IN THIS SECTION AS THE "AUTHORITY". THE AUTHORITY IS NOT AN AGENCY 23 OF STATE GOVERNMENT AND IS NOT SUBJECT TO ADMINISTRATIVE 24 DIRECTION BY ANY STATE AGENCY EXCEPT AS PROVIDED IN THIS SECTION. 25 (3) (a) (I) THE POWERS OF THE AUTHORITY ARE VESTED IN A 26 BOARD OF DIRECTORS, REFERRED TO IN THIS SECTION AS THE "BOARD". 27 THE BOARD CONSISTS OF THE FOLLOWING SEVEN MEMBERS, EACH OF

-7-

WHOM IS APPOINTED BY THE DIRECTOR PURSUANT TO AN APPLICATION
 PROCESS:

3 (A) Two representatives from private-sector wildlife
4 REHABILITATION ORGANIZATIONS;

5 (B) ONE REPRESENTATIVE OF THE COLORADO FEDERATION OF 6 ANIMAL WELFARE AGENCIES OR ITS SUCCESSOR ORGANIZATION;

(C) ONE EMPLOYEE OF THE DIVISION;

7

8 (D) ONE WILDLIFE BIOLOGIST EMPLOYED BY A STATE INSTITUTION
9 OF HIGHER EDUCATION OR BY A NONSTATE ENTITY;

10 (E) ONE VETERINARIAN, AFFILIATED WITH THE COLORADO
11 VETERINARY MEDICAL ASSOCIATION, OR ITS SUCCESSOR ORGANIZATION,
12 WHICH MEMBER MUST, TO THE EXTENT POSSIBLE, HAVE EXPERTISE IN
13 WILDLIFE SPECIES; AND

14 (F) ONE MEMBER OF THE GENERAL PUBLIC WITH AN INTEREST IN
15 WILDLIFE OR WILDLIFE REHABILITATION.

16 (II) THE DIRECTOR SHALL ESTABLISH A PROCESS THROUGH WHICH
17 APPLICATIONS FOR APPOINTMENTS TO THE BOARD ARE DEVELOPED,
18 RECEIVED, AND EVALUATED.

(b) (I) EXCEPT AS PROVIDED IN SUBSECTION (3)(b)(II) OF THIS
SECTION, APPOINTMENTS TO THE BOARD ARE FOR THREE-YEAR TERMS.
EACH MEMBER SERVES AT THE PLEASURE OF THE DIRECTOR AND
CONTINUES IN OFFICE UNTIL THE MEMBER'S SUCCESSOR IS APPOINTED AND
QUALIFIED. THE DIRECTOR SHALL MAKE THE INITIAL APPOINTMENTS TO
THE BOARD NO LATER THAN SEPTEMBER 1, 2017.

(II) (A) THREE OF THE SEVEN INITIAL APPOINTMENTS UNDER
SUBSECTION (3)(a)(I) OF THIS SECTION ARE FOR A TERM OF TWO YEARS.
THE DIRECTOR SHALL SPECIFY WHICH OF THE APPOINTEES SERVE A

-8-

TWO-YEAR TERM WHEN HE OR SHE MAKES THE INITIAL APPOINTMENTS.
 AFTER THE INITIAL TWO-YEAR TERMS, SUBSEQUENT APPOINTEES TO THOSE
 POSITIONS SERVE THREE-YEAR TERMS.

4 (B) THIS SUBSECTION (3)(b)(II) IS REPEALED, EFFECTIVE
5 SEPTEMBER 1, 2019.

6 (c) ON THE EXPIRATION OF THE TERM OF A MEMBER OF THE BOARD,
7 THE DIRECTOR SHALL EITHER REAPPOINT THAT MEMBER OR APPOINT THAT
8 MEMBER'S SUCCESSOR FOR A TERM OF THREE YEARS; EXCEPT THAT, IN THE
9 CASE OF A VACANCY, THE DIRECTOR'S APPOINTEE SERVES FOR THE
10 REMAINDER OF THE UNEXPIRED TERM. A PERSON SHALL NOT SERVE MORE
11 THAN NINE YEARS ON THE BOARD.

(d) MEMBERS OF THE BOARD SERVE WITHOUT COMPENSATION FOR
ANY SERVICE PROVIDED TO THE AUTHORITY. MEMBERS DO NOT RECEIVE
ANY REIMBURSEMENT FROM THE BOARD FOR ANY EXPENSES INCURRED
FULFILLING THEIR RESPONSIBILITIES PURSUANT TO THIS SECTION.

16 (e) (I) EXCEPT AS PROVIDED IN SUBSECTION (3)(e)(II) OF THIS
17 SECTION, THE AUTHORITY, CREATED PURSUANT TO SUBSECTION (2) OF THIS
18 SECTION, SHALL NOT BE FUNDED BY OR THROUGH ANY STATE AGENCY.

(II) THE DIVISION SHALL PROVIDE STAFF SUPPORT TO THE BOARD
FOR THE PURPOSES OF IMPLEMENTING THIS SECTION.

(III) THE BOARD SHALL DEVELOP, ADOPT, AND IMPLEMENT
GUIDELINES AND PRACTICES FOR ITS OWN OPERATION AND FOR RECEIVING
AND EVALUATING APPLICATIONS FOR GRANT MONEYS FROM THE FUND IN
ACCORDANCE WITH SUBSECTION (4) OF THIS SECTION, INCLUDING
PRACTICES TO DETECT AND AVOID BOARD MEMBER CONFLICTS OF
INTEREST; THE TIMING OF THE APPLICATION SUBMISSIONS AND GRANT
DISBURSEMENT, WHICH TIMING MUST TAKE INTO ACCOUNT THE UNIQUE

-9-

SEASONAL DEMANDS PRESENTED BY WILDLIFE REHABILITATION EFFORTS;
 AND CRITERIA TO SCORE OR OTHERWISE ASSESS GRANT APPLICATIONS.
 NOTHING IN THIS SECTION AUTHORIZES THE BOARD TO PROMULGATE
 RULES TO IMPLEMENT THIS SECTION.

5 (4) (a) (I) THE BOARD SHALL EXPEND MONEYS FROM THE FUND FOR
6 THE PURPOSE OF MAKING GRANTS TO WILDLIFE REHABILITATORS FOR THE
7 PURPOSE OF FACILITATING WILDLIFE REHABILITATION IN COLORADO.

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(II) AS USED IN THIS SECTION:

9 "WILDLIFE REHABILITATION" MEANS THE PROCESS OF (A) 10 PROVIDING AID TO INJURED, ORPHANED, DISPLACED, OR DISTRESSED 11 WILDLIFE ANIMALS IN SUCH A WAY THAT THEY MAY SURVIVE WHEN 12 RELEASED TO THEIR NATIVE HABITATS. THE TERM INCLUDES ACTIVITIES 13 SUCH AS PROVIDING DIRECT MEDICAL AND OTHER CARE TO WILDLIFE, 14 ARRANGING SUITABLE RELEASE SITES, ANTICIPATING AND HELPING TO 15 PREVENT PROBLEMS WITH WILDLIFE, AND HUMANELY RESOLVING 16 HUMAN-WILDLIFE CONFLICTS.

17 (B) "WILDLIFE REHABILITATOR" MEANS A PERSON LICENSED AS A
18 WILDLIFE REHABILITATOR BY THE DIVISION OR BY THE UNITED STATES
19 FISH AND WILDLIFE SERVICE.

(b) NOTHING IN THIS SECTION REQUIRES A WILDLIFE
REHABILITATOR TO PROVIDE MATCHING FUNDS OR TO BE A REGISTERED
NONPROFIT ORGANIZATION PURSUANT TO SECTION 501 (c)(3) OF THE
INTERNAL REVENUE CODE AS A CONDITION TO APPLYING FOR OR
RECEIVING GRANT MONEYS.

(c) GRANTS ARE AWARDED FROM THE FUND IN ACCORDANCE WITH
A GRANT APPROVAL PROCESS DEVELOPED BY THE BOARD. A MEMBER OF
THE BOARD SHALL NOT VOTE ON ANY GRANT APPLICATION IN WHICH THE

-10-

1 MEMBER IS INTERESTED.

2 (d) GRANTS AWARDED FROM THE FUND MUST BE IN AMOUNTS 3 FROM FIVE THOUSAND DOLLARS TO THIRTY THOUSAND DOLLARS AND 4 SHOULD, TO THE GREATEST EXTENT POSSIBLE, AVERAGE TEN THOUSAND 5 DOLLARS TO EACH GRANTEE; EXCEPT THAT, FOR ANY FISCAL YEAR IN 6 WHICH AN AMOUNT LESS THAN TEN THOUSAND DOLLARS IS TRANSFERRED 7 TO THE FUND FOR THE PURPOSES OF THE GRANT PROGRAM PURSUANT TO 8 SUBSECTION (1)(b)(II)(B) OF THIS SECTION, THE BOARD SHALL ENDEAVOR 9 TO AWARD GRANTS IN AMOUNTS THAT MAXIMIZE WILDLIFE 10 REHABILITATION EFFORTS TO THE GREATEST EXTENT POSSIBLE.

(e) GRANT MONEYS AWARDED UNDER THIS SUBSECTION (4) MAY
 BE USED BY WILDLIFE REHABILITATORS TO REHABILITATE BOTH GAME AND
 NONGAME SPECIES.

(f) WILDLIFE REHABILITATORS MUST EXECUTE A CONTRACT WITH
THE BOARD IN ORDER TO RECEIVE ANY GRANT MONEYS AWARDED. SUCH
CONTRACTS MUST REQUIRE, AT A MINIMUM, THAT REHABILITATION
PROJECTS FUNDED IN WHOLE OR IN PART THROUGH GRANT MONEYS WILL
BE PERFORMED BY THE GRANTEE AND SHALL NOT BE CONTRACTED OUT TO,
OR MANAGED BY, THIRD PARTIES.

(g) GRANTEES SHALL SUBMIT SEMIANNUAL REPORTS, IN
ACCORDANCE WITH A SCHEDULE DEVELOPED BY THE BOARD, TO THE
DIVISION DESCRIBING HOW GRANT MONEYS THEY RECEIVED HAVE BEEN
EXPENDED. THE DIVISION SHALL MAKE THE REPORTS AVAILABLE ON ITS
OFFICIAL WEBSITE.

SECTION 3. Act subject to petition - effective date applicability. (1) This act takes effect at 12:01 a.m. on the day following
 the expiration of the ninety-day period after final adjournment of the

-11-

general assembly (August 9, 2017, if adjournment sine die is on May 10,
2017); except that, if a referendum petition is filed pursuant to section 1
(3) of article V of the state constitution against this act or an item, section,
or part of this act within such period, then the act, item, section, or part
will not take effect unless approved by the people at the general election
to be held in November 2018 and, in such case, will take effect on the
date of the official declaration of the vote thereon by the governor.

8 (2) This act applies to voluntary contributions made via state 9 individual income tax return forms published for tax years commencing 10 on or after January 1, 2017.