



**Colorado  
Legislative  
Council  
Staff**

**SB16-163**

**FINAL  
FISCAL NOTE**

**FISCAL IMPACT:**  State  Local  Statutory Public Entity  Conditional  No Fiscal Impact

**Drafting Number:** LLS 16-0930  
**Prime Sponsor(s):** Sen. Johnston  
Rep. Kagan

**Date:** July 18, 2016  
**Bill Status:** Signed into Law  
**Fiscal Analyst:** Anna Gerstle (303-866-4375)

**BILL TOPIC:** STUDY ORGANIZATIONAL RECODIFY TITLE 12

Fiscal Impact Summary	FY 2016-2017	FY 2017-2018
<b>State Revenue</b>		
<b>State Expenditures</b>	<b>\$31,421</b>	<b>\$54,829</b>
General Fund	\$26,111	\$44,494
Centrally Appropriated Costs	\$5,310	\$10,335
<b>FTE Position Change</b>	0.4 FTE	0.8 FTE
<b>Appropriation Required:</b> \$26,111 - Legislative Department (FY 2016-17).		
<b>Future Year Impacts:</b> Potential expenditure increase through FY 2018-19.		

**Summary of Legislation**

The bill, **recommended by the Committee on Legal Services** (committee), requires the Office of Legislative Legal Services (OLLS) to study a recodification of Title 12 of the Colorado Revised Statutes (C.R.S.), which contains state laws regulating professions and occupations. OLLS must solicit input, including estimates of the fiscal impact, from the Judicial Department, specified state agencies, local governments with regulatory authority, representatives of the regulated professions and occupations, and the public. The bill also provides some guidelines directing the study.

OLLS must begin the study in the 2016 interim and provide periodic updates to the Committee on Legal Services. No later than December 31, 2017, the committee must decide whether OLLS will provide the committee proposed legislation to recodify Title 12. The bill is repealed September 1, 2018.

**State Expenditures**

The bill increases expenditures from the General Fund in OLLS by \$31,421 and 0.4 FTE in FY 2016-17 and by \$54,829 and 0.8 FTE in FY 2017-18. The expenditures are detailed in Table 1 and discussed below.

<b>Cost Components</b>	<b>FY 2016-17</b>	<b>FY 2017-18</b>
Personal Services	\$24,501	\$43,734
FTE	0.4	0.8
Operating Expenses and Capital Outlay Costs	\$1,610	\$760
Centrally Appropriated Costs*	\$5,310	\$10,335
<b>TOTAL</b>	<b>\$31,421</b>	<b>\$54,829</b>

\* Centrally appropriated costs are not included in the bill's appropriation.

**Assumptions.** The fiscal note assumes that the study will be conducted during the 2016 and 2017 interims, beginning July 1, 2016, and that OLLS will hold approximately six meetings in each interim to gather input from the stakeholders specified in the bill. Staffing levels are based upon the estimated workload from the recodification of the Children's Code in 1994 and 1995 and the size of Title 12, which is currently approximately 1,500 pages, but also consider the increased technological efficiencies now available to OLLS.

**Personal services.** Additional staffing is needed in order to conduct the study and draft potential bills for the committee to decide whether to introduce. OLLS requires 0.4 FTE in FY 2016-17 and 0.8 FTE in FY 2017-18 to organize the study process and stakeholder meetings, research statutes and legal issues, and draft and edit bill drafts and the study report. The standard cost for a computer and software is included.

**Other impacted agencies.** The bill increases the workload of the agencies that have regulatory authority under Title 12 to provide input on a potential recodification. OLLS will likely hold approximately 12 meetings over the 2016 and 2017 interims, although not all agencies will have to be represented at all meetings. The increased workload does not require a change in appropriations. The impacted agencies include the:

- Department of Agriculture;
- Department of Higher Education;
- Department of Regulatory Agencies;
- Department of Public Health and Environment;
- Department of Revenue;
- Department of Law;
- Department of State;
- Governor's Office;
- Legislative Department; and
- Judicial Department.

**Centrally appropriated costs.** Pursuant to a Joint Budget Committee policy, certain costs associated with this bill are addressed through the annual budget process and centrally appropriated in the Long Bill or supplemental appropriations bills, rather than in this bill. The centrally appropriated costs subject to this policy are estimated in the fiscal note for informational purposes and summarized in Table 2.

<b>Table 2. Centrally Appropriated Costs Under SB16-163</b>		
<b>Cost Components</b>	<b>FY 2016-17</b>	<b>FY 2017-18</b>
Employee Insurance (Health, Life, Dental, and Short-term Disability)	\$3,213	\$6,416
Supplemental Employee Retirement Payments	\$2,097	\$3,919
<b>TOTAL</b>	<b>\$5,310</b>	<b>\$10,335</b>

**Future staffing needs.** If the committee decides to move forward with the recodification of Title 12, OLLS will likely require temporary proofreaders from May to August 2018 to assist with the additional proofreading, source notes, and editor's notes leading up to the publication of C.R.S. titles. Assuming two proof readers working 65 days at a rate of \$125 per day, this cost will likely be approximately \$10,833 in FY 2017-18 and \$5,416 in FY 2018-19. If any additional staffing is needed, OLLS will request it through the annual budget process.

**Local Government Impact**

The bill increases the workload for local governments who have regulatory authority under Title 12 to provide input to the OLLS for the study. This increase is expected to be minimal.

**Effective Date**

The bill was signed into law by the Governor and took effect on June 10, 2016.

**State Appropriations**

Consistent with the fiscal note, the bill includes a General Fund appropriation of \$26,111 and an allocation of 0.4 FTE to the Office of Legislative Legal Services within the Legislative Department in FY 2016-17.

**State and Local Government Contacts**

- |                     |                             |
|---------------------|-----------------------------|
| Agriculture         | Counties                    |
| Governor's Office   | Higher Education            |
| Judicial            | Law                         |
| Legal Services      | Legislative Council         |
| Municipalities      | Public Health & Environment |
| Regulatory Agencies | Revenue                     |
| Secretary of State  |                             |