# JOINT BUDGET COMMITTEE



# SUPPLEMENTAL BUDGET REQUESTS FY 2016-17

# DEPARTMENT OF HUMAN SERVICES

(Executive Director's Office, Office of Early Childhood)

JBC WORKING DOCUMENT - SUBJECT TO CHANGE STAFF RECOMMENDATION DOES NOT REPRESENT COMMITTEE DECISION

> Prepared By: Robin J. Smart, JBC Staff January 19, 2017

JOINT BUDGET COMMITTEE STAFF
200 E. 14TH AVENUE, 3RD FLOOR • DENVER • COLORADO • 80203
TELEPHONE: (303) 866-2061 • TDD: (303) 866-3472
https://leg.colorado.gov/agencies/joint-budget-committee

# CONTENTS

Department Overview	1
Summary: FY 2016-17 Appropriation and Recommendation	
Prioritized Supplementals in Department-assigned Order	2
S1 Mitigation of CCCAP Waitlists to Address Equal Access	2
S6 Child Care Development Fund (CCDF) Transfer	
Statewide Common Policy Supplemental Requests	6
Numbers Pages	8
S1 Mitigation of CCCAP Waitlists to Address Equal Access	8
S6 Child Care Development Fund (CCDF) Transfer	9

# DEPARTMENT OF HUMAN SERVICES

### DEPARTMENT OVERVIEW

The Department of Human Services is responsible for the administration and supervision of all non-medical public assistance and welfare activities of the State, including assistance payments, the Supplemental Nutrition Assistance Program (food stamps), child welfare services, rehabilitation programs, alcohol and drug treatment programs, and programs for the aging. The Department is also responsible for inspecting and licensing child care facilities and for the care and treatment of the State's dependent citizens who are mentally ill, developmentally disabled, or juvenile offenders. The Department operates two mental health institutes, three regional centers for persons with developmental disabilities, and ten institutions for juvenile delinquents. The Department also provides funding for the care of indigent mentally ill people, contracts with community centered boards for services for children qualifying for early intervention services, and contracts for the supervision and treatment of delinquent juveniles.

# SUMMARY: FY 2016-17 APPROPRIATION AND RECOMMENDATION

DEPARTMENT OF HUMAN SERVICES: RECOMMENDED CHANGES FOR FY 2016-17								
	Total	GENERAL	Cash	REAPPROPRIATED	FEDERAL			
	Funds	Fund	Funds	Funds	Funds	FTE		
FY 2016-17 APPROPRIATION								
HB 16-1405 (Long Bill)	\$756,042,057	\$375,635,577	\$141,234,316	\$41,259,596	\$197,912,568	308.5		
Other legislation	6,920,842	(545,100)	6,743,164	172,778	550,000	2.0		
CURRENT FY 2016-17 APPROPRIATION	\$762,962,899	\$375,090,477	\$147,977,480	\$41,432,374	\$198,462,568	310.5		
RECOMMENDED CHANGES								
Current FY 2016-17 Appropriation	\$762,962,899	375,090,477	\$147,977,480	\$41,432,374	\$198,462,568	310.5		
S1 Mitigation of CCCAP waitlists	2,471,482	1,402,007	0	0	1,069,475	0.0		
S6 Child Care Development Fund (CCDF)	(338,200)	0	0	0	(338,200)	0.0		
transfer								
NP Property supplemental	0	0	0	0	0	0.0		
RECOMMENDED FY 2016-17								
APPROPRIATION	\$765,096,181	\$376,492,484	\$147,977,480	\$41,432,374	\$199,193,843	310.5		
RECOMMENDED INCREASE/(DECREASE)	\$2,133,282	\$1,402,007	\$0	\$0	\$731,275	0.0		
Percentage Change	0.3%	0.4%	0.0%	0.0%	0.4%	0.0%		
1 creeninge change	0.570	0.170	0.070	0.070	0.170	3.070		
FY 2016-17 EXECUTIVE REQUEST	\$763,887,265	\$375,213,870	\$147,984,610	\$41,474,005	\$199,214,780	310.5		
Request Above/(Below) Recommendation	(\$1,208,916)	(\$1,278,614)	\$7,130	\$41,631	\$20,937	(0.0)		

### REQUEST/RECOMMENDATION DESCRIPTIONS

**S1 MITIGATION OF CCCAP WAITLISTS:** The request includes an increase of \$1,947,000 federal Child Care Development Funds (CCDF) to mitigate county waitlists in the Colorado Child Care Assistance Program (CCCAP). Staff recommends an increase of \$2,471,482 total funds, including \$1,402,007 General Fund and \$1,069,475 federal CCDF to mitigate county waitlists.

**S6 CHILD CARE DEVELOPMENT FUND (CCDF) TRANSFER:** The request includes a net decrease of \$1,215,725 federal CCDF, including \$877,525 from the CCCAP line item and \$338,200 from the Micro Loans to Increase Access to Child Care line item. It also includes the elimination of roll-forward authority for \$455,000 federal CCDF appropriated in FY 2014-15 to the Child Care Automated Tracking System (CHATS) Enhancements Capital IT line item through H.B. 14-1317; and an appropriation of this amount directly to the CHATS Enhancements Capital IT line item in FY 2016-17.

- Staff's recommendation for the reduction of funds from the CCCAP line item is included in the S1 recommendation above.
- Staff recommends approval of the funding reduction of \$338,200 CCDF in the Micro Loans to Increase Access to Child Care line item.
- Staff recommends approval of the elimination of roll-forward authority for funds appropriated to the CHATS Enhancement line item through H.B. 14-1317.
- Staff's recommendation regarding direct appropriation of \$455,000 in FY 2016-17 to the CHATS Enhancements line item is pending Committee decision on the Capital IT project.

**NP PROPERTY SUPPLEMENTAL:** This request item was addressed during the JBC staff supplemental presentation for the Department of Personnel on January 12, 2017. Staff requests permission to incorporate the Committee's action into the supplemental bill. The dollar amounts in the table above represent the recent Committee action.

## PRIORITIZED SUPPLEMENTAL REQUESTS

# S1 MITIGATION OF CCCAP WAITLISTS TO ADDRESS EQUAL ACCESS; S6 CHILD CARE DEVELOPMENT FUND (CCDF) TRANSFER

	NET REQUEST	RECOMMENDATION
TOTAL	\$731,275	\$2,133,282
FTE	0.0	0.0
General Fund	0	1,402,007
Cash Funds	0	0
Federal Funds	731,275	731,275

# Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria? YES [An emergency or act of God; a technical error in calculating the original appropriation; data that was not available when the original appropriation was made; or an unforeseen contingency.]

**Explanation:** JBC staff and the Department agree that this request is the result of data that was not available when the original appropriation was made, specifically the new state designated CCCAP reimbursement rates that resulted from the Market Rate Study performed pursuant to H.B. 14-1317.

DEPARTMENT REQUEST: The Department requests a net increase of \$731,275 federal Child Care Development Funds (CCDF) in Division of Early Care and Learning line items. Additionally, the Department requests an increase of \$1,215,725 reappropriated funds and \$455,000 federal

CCDF in the Child Care Automated Tracking System Enhancements Capital information technology project. The Department's S1 and S6 requests are summarized in the table below.

DEPARTMENT OF HUMAN SERVICES S1, S6 REQUESTS							
Line Item	General Fund	Cash Funds	Reapprop Funds	Federal Funds	Total Funds		
Department of Human Services							
Colorado Child Care Assistance Program (S1)	0	0	0	1,947,000	1,947,000		
Colorado Child Care Assistance Program (S6)	0	0	0	(877,525)	(877,525)		
Net request, CCCAP	0	0	0	1,069,475	1,069,475		
Micro Loans to Increase Access to Child Care (S6)	0	0	0	(338,200)	(338,200)		
Net request, DHS line items	0	0	0	731,275	731,275		
Roll-forward authority, CHATS Operating, H.B. 14-1317	0	0	0	(455,000)	(455,000)		
Capital IT Projects					0		
Child Care Automated Tracking (Capital) (S6)	0	0	1,215,725	455,000	1,670,725		

STAFF RECOMMENDATION: The JBC staff recommendation is summarized in the table below. The Staff recommendation for the Child Care Automated Tracking System Enhancement Capital information technology project is pending Committee action on the Department's Capital IT request. (If approved, there will be a direct appropriation of \$1,670,725 federal CCDF to the Child Care Automated Tracking System Enhancement line item.) Staff requests permission to apply the Committee's action on the Capital IT project to this portion of the Department's request.

JBC STAFF RECOMMENDATION							
LINE ITEM	GENERAL FUND	Cash Funds	REAPPROP FUNDS	FEDERAL FUNDS	Total Funds		
Department of Human Services							
Colorado Child Care Assistance Program	1,402,007	0	0	1,069,475	2,471,482		
Micro Loans	0	0	0	(338,200)	(338,200)		
	1,402,007	0	0	731,275	2,133,282		
Roll-forward authority, CHATS Operating, H.B. 14-1317	0	0	0	Pending	Pending		
Capital IT Projects					0		
Child Care Automated Tracking (Capital)	0	0	0	Pending	Pending		

#### STAFF ANALYSIS:

Given that the Department's S1 and S6 requests both impact the Colorado Child Care Assistance Program line item, JBC staff will discuss both requests in one analysis.

#### MITIGATION OF WAITLIST

The Colorado Child Care Assistance Program (CCCAP) is the largest single component of the Office of Early Childhood's budget (44.4 percent). The FY 2016-17 appropriation totals \$89.6 million of which \$23.9 million is General Fund and \$55.8 million is Child Care Development Funds. CCCAP was established through Senate Bill 97-120, and was expanded during the 2014 legislative session through H.B. 14-1317. In addition to aligning the program with the federal reauthorization of the Child Care and Development Block Grant Act of 2014, H.B. 14-1317 expanded program eligibility requirements. In addition, the federal reauthorization required that states conduct a market rate study of child care provider rates. As a part of H.B. 14-1317, the results of the market

rate study conducted in the State of Colorado were used to develop county or community tiered reimbursement rates based on provider quality rating. Tiered reimbursement rates are intended to incentivize quality child care providers to accept children receiving the CCCAP subsidy and to encourage lower quality child care providers to improve the quality of care, thereby supporting equal access to high quality child care across the state. According to the Department, the tiered reimbursement rates were established based on collaboration with counties and child care providers through the H.B. 14-1317 joint task group.

Based on the federal government guideline that identifies the 75<sup>th</sup> percentile of funding as the mark of equal access, the Department recommends that counties reimburse providers receiving the highest quality ratings (Colorado Shines levels 4 and 5) at the 75<sup>th</sup> percentile of each market rate. For those child care providers receiving a level 3 quality rating, the Department recommends that counties pay at the 50<sup>th</sup> percentile. For infant and toddler child care providers at levels 1 and 2, the Department recommends paying at the 25<sup>th</sup> percentile; and for level 1 and 2 quality rated preschool and school-age child care providers, the recommendation is for a reimbursement rate starting at the 10<sup>th</sup> percentile of the market rate. As of June 1, 2016, the State of Colorado has 398 level 4 and 5 quality rated licensed providers, 226 level 3 quality rated licensed providers, and 3,699 level 1 and 2 quality rated licensed providers.

Section 26-2-203 (1), C.R.S. requires the Department to establish provider rates for each county every other year. However, Section 26-2-203 (4), C.R.S. provides counties the ability to opt out of adhering to the state-established provider rates and allows counties to negotiate their own rates with providers. If a county elects to opt out of the state rate, the county is required to consult with its local early childhood council, any relevant child care resource and referral agency and child care providers in the county serving or wanting to serve children receiving the CCCAP subsidy in order to help inform county-established rates. State established rates are the recommended minimum for provider reimbursement in each county; however a county may elect to pay a higher rate than that which the Department establishes. As of September 2016, 50 of the 64 Colorado counties accepted the State-recommended rates for FY 2016-17. Federal regulation requires the state to certify equal access to quality child care for children receiving CCCAP by September 30, 2016. As a result, the impact of the H.B. 14-1317 and the tiered reimbursement rates will be experienced during FY 2016-17.

In addition to tiered provider reimbursement for high-quality early childhood programs, the bill expanded CCCAP to include (but not limit it to): a requirement that counties provide child care assistance to families with incomes up to 165% of the FPL; broader eligibility for a parent who is not employed but enrolled in a post-secondary education program or workforce training program; a requirement that counties reimburse providers for up to a specified number of absences and holidays; and a 12-month eligibility requirement. While H.B. 14-1317 does not forbid a county from establishing a waiting list, it does require each county to maintain a current and accurate waiting list if such a waiting list needs to exist.

The fiscal note prepared by Legislative Council Staff during the 2014 session indicated the FY 2014-15 minimum cost of H.B. 14-1317 to be \$3.2 million General Fund; the FY 2015-16 minimum cost to be \$7.8 million General Fund; and the FY 2016-17 minimum cost (when tiered reimbursement went into effect) to be \$9.8 million General Fund. The bill included an appropriation to the CCCAP line item of \$8.3 million General Fund for FY 2014-15. The following table provides a comparison of the fiscal note for H.B. 14-1317 and the actual appropriations to the CCCAP line item.

H.B. 14-1317 CHILD CARE ASSISTANCE PROGRAM APPROPRIATION								
FY 2014-15 FY 2015-16 FY 2016-17								
H.B. 14-1317 Fiscal Note (minimum cost)	\$3,150,000	\$7,750,000	\$9,750,000					
H.B. 14-1317 Appropriation	8,279,903	7,750,000	9,750,000					
Variance	\$5,129,903	\$0	\$0					

In addition to the appropriations necessary to fund required policies, the fiscal note for H.B. 14-1317 also indicates that \$5.1 million General Fund in FY 2014-15 was required to cover the cost of services to all eligible populations *subject to available appropriations*. While this figure was included in the FY 2014-15 appropriation to the CCCAP line item, it was not included in the appropriation for the subsequent years. The Department did not submit a budget request in FY 2015-16 or FY 2016-17 for the \$5.1 million to fund those activities subject to available appropriations. In each of those years, the bill was annualized consistent with the minimum cost identified in the fiscal note. Had the \$5.1 million been requested in the two years following the initial appropriation, the FY 2016-17 appropriation for H.B. 14-1317 would have been \$14,879,903 General Fund.

In FY 2015-16, the appropriation to the CCCAP line item was \$87.3 million total funds, including \$21.9 General Fund and \$55.6 federal CCDF. Of this amount, \$86.4 million was allocated to counties to serve 30,848 children. Counties spent \$74.7 million on direct services resulting in an average annual subsidy of \$2,422 per child. While several counties overspent their allocation, combined expenditures across the state were less than the total allocation, providing an opportunity for all counties to be made whole during the county close-out process. In FY 2015-16, 99.7 percent of county allocations were expended as compared with FY 2014-15 expenditures of 86.7 percent. It is anticipated that counties will fully expend the current CCCAP allocation in FY 2016-17. With the implementation of tiered reimbursement pursuant to H.B. 14-1317, counties will likely establish waiting lists or over-expend CCCAP allocations. If a county overspends its allocation, the county is responsible for covering remaining over expenditures after the state-wide close-out process.

According to the Department, as of September 2016, county waitlists for CCCAP totaled nearly 300 families. The Department projects that the number of waitlisted families will be 680 by the end of FY 2016-17. The cost of serving these families is \$2,471,482; however the Department has requested \$1,947,000 federal CCDF to help mitigate the waitlist. This reduced request is intended to prevent CCDF monies from being expended at a higher rate than the annual federal grant. Had the Department requested an ongoing appropriation of \$5.1 million to fund activities subject to available appropriations, projected data provided by the Department indicate that there would have been an excess of \$2.7 million General Fund appropriated to the program in FY 2016-17.

Finally, the Department's R6 request to transfer CCDF monies from the CCCAP line item to the Child Care Automated Tracking System Enhancement Capital IT project reduces funding to the program by \$877,525 federal CCDF. The effect of this transfer is to reduce the number of waitlisted families that can be served by 45.0 percent, resulting in an actual number of waitlisted families served of 294. The Department's request is intended to mitigate the impact of tiered reimbursement provider rates that result from the required market rate study. Staff recommends an increase in the appropriation to the CCCAP line item of \$2,471,482 total funds, including \$1,402,007 General Fund and \$1,069,475 federal CCDF, in order to mitigate the projected waitlist of 680 families.

#### CHILD CARE DEVELOPMENT FUNDS - TRANSFER

The Department's S6 supplemental request will reduce federal CCDF appropriations in the Division of Early Care and Learning by \$1,215,725, including \$877,525 from the CCCAP line item, and \$338,200 from the Micro Loans to Increase Access to Quality Child Care line item. The request also asks that the \$455,000 federal CCDF roll forward spending authority granted to the Department in the FY 2015-16 Long Bill for use on the Child Care Automated Tracking System Modification be transferred to the Child Care Automated Tracking System (CHATS) Enhancements line item in the FY 2016-17 Long Bill. The total increase to the CHATS Enhancements line item is \$1,670,725 federal CCDF. Staff recommendation for this CHATS Enhancements line item adjustment is pending Committee decision on the Department's Capital IT budget request.

In FY 2015-16, the Joint Budget Committee approved an appropriation of \$338,200 federal CCDF for the development of a micro loan program to increase the number of licensed child care facilities in the State. As of the date of the budget request, the Department has been unable to successfully find a suitable vendor and launch the micro loan program. The Department's request includes a one-time transfer of these funds in FY 2016-17 for use in the CHATS Capital IT project. Though Staff recommendation for the CHATS Enhancement portion of this request is pending Committee decision, Staff recommends reducing the appropriation of CCDF to the Micro Loans to Increase Access to Quality Child Care line item by \$338,200 and eliminating the \$455,000 CCDF roll forward spending authority for funds appropriated to the CHATS Enhancement Capital IT line item.

Finally, the Department's S6 request will decrease the the amount of CCDF appropriated to the CCCAP by \$877,525. In conjunction with the S1 request, this results in a net increase to the line item of \$1,069,475 federal CCDF, as opposed to the \$1,947,000 originally requested by the Department. This portion of the Department's request has been addressed in the JBC staff recommendation for the S1 supplemental request.

# STATEWIDE COMMON POLICY SUPPLEMENTAL REQUESTS

These requests are not prioritized and are not analyzed in this packet. The JBC acted on these items on January 12, 2017 when it made decisions regarding common policies.

### NPS3 PROPERTY FUND (DEPARTMENT OF HUMAN SERVICES)

	REQUEST	RECOMMENDATION
TOTAL	\$193,091	\$0
FTE	0.0	0.0
General Fund	123,393	0
Cash Funds	7,130	0
Reappropriated Funds	41,631	0
Federal Funds	20,937	0

DEPARTMENT REQUEST: The Department requests \$193,091 total funds, including \$123,393 General Fund, for the true-up of the property fund.

STAFF RECOMMENDATION: These request items were addressed during the JBC staff supplemental presentation for the Department of Personnel on January 12, 2017. Staff requests permission to incorporate the Committee's action into the supplemental bill. The dollar amounts in the table above represent the recent Committee action.

# NPS6 DHS PROPERTY FUND (DEPARTMENT OF HEALTH CARE POLICY AND FINANCING)

	REQUEST	RECOMMENDATION
TOTAL	\$41,631	\$0
FTE	0.0	0.0
General Fund	20,816	0
Cash Funds	0	0
Reappropriated Funds	0	0
Federal Funds	20,815	0

DEPARTMENT REQUEST: The Department requests \$41,631 total funds, including \$20,816 Medicaid General Fund, for the true-up of the property fund.

STAFF RECOMMENDATION: These request items were addressed during the JBC staff supplemental presentation for the Department of Personnel on January 12, 2017. Staff requests permission to incorporate the Committee's action into the supplemental bill. The dollar amounts in the table above represent the recent Committee action.

## JBC Staff Supplemental Recommendations - FY 2016-17 Staff Working Document - Does Not Represent Committee Decision

Appendix A: Number Pages					
	FY 2015-16 Actual	FY 2016-17 Appropriation	FY 2016-17 Requested Change	FY 2016-17 Rec'd Change	FY 2016-17 Total w/Rec'd Change
DEPARTMENT OF HUMAN SERVICES Reggie Bicha, Executive Director					
S1 Mitigation of CCCAP waitlists					
(6) OFFICE OF EARLY CHILDHOOD (A) Division of Early Care and Learning					
Child Care Assistance Program	86,167,062	89,593,241	<u>1,947,000</u>	<u>2,471,482</u>	92,064,723
FTE	0.0	0.0	0.0	0.0	0.0
General Fund	21,931,865	23,931,865	0	1,402,007	25,333,872

Ocherar i und	21,731,003	43,731,003	U	1,702,007	23,333,072
Cash Funds	8,946,610	9,762,470	0	0	9,762,470
Federal Funds	55,288,587	55,898,906	1,947,000	1,069,475	56,968,381
Total for S1 Mitigation of CCCAP waitlists	86,167,062	89,593,241	1,947,000	2,471,482	92,064,723
FTE	<u>0.0</u>	<u>0.0</u>	0.0	0.0	0.0
General Fund	21,931,865	23,931,865	0	1,402,007	25,333,872
Cash Funds	8,946,610	9,762,470	0	0	9,762,470
Federal Funds	55,288,587	55,898,906	1,947,000	1,069,475	56,968,381

	FY 2015-16 Actual	FY 2016-17 Appropriation	FY 2016-17 Requested Change	FY 2016-17 Rec'd Change	FY 2016-17 Total w/Rec'd Change
S6 Child Care Development Fund (CCDF) transfe	er				
<ul><li>(6) OFFICE OF EARLY CHILDHOOD</li><li>(A) Division of Early Care and Learning</li></ul>					
Child Care Assistance Program	86,167,062	89,593,241	(877,525)	<u>0</u>	89,593,241
FTE	0.0	0.0	0.0	0.0	0.0
General Fund	21,931,865	23,931,865	0	0	23,931,865
Cash Funds	8,946,610	9,762,470	0	0	9,762,470
Federal Funds	55,288,587	55,898,906	(877,525)	0	55,898,906
Micro Loans to Increase Access to Child Care	<u>0</u>	338,200	(338,200)	(338,200)	<u>0</u>
Federal Funds	0	338,200	(338,200)	(338,200)	0
Total for S6 Child Care Development Fund			-		
(CCDF) transfer	86,167,062	89,931,441	(1,215,725)	(338,200)	89,593,241
FTE	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	21,931,865	23,931,865	0	0	23,931,865
Cash Funds	8,946,610	9,762,470	0	0	9,762,470
Federal Funds	55,288,587	56,237,106	(1,215,725)	(338,200)	55,898,906
Totals Excluding Pending Items					
HUMAN SERVICES					
TOTALS for ALL Departmental line items	1,791,515,239	1,902,561,730	731,275	2,133,282	1,904,695,012
FTE	<u>4,844.9</u>	<u>4,793.4</u>	<u>0.0</u>	<u>0.0</u>	<u>4,793.4</u>
General Fund	813,689,796	831,637,907	0	1,402,007	833,039,914
Cash Funds	309,557,702	388,657,140	0	0	388,657,140
Reappropriated Funds	96,049,309	127,872,227	0	0	127,872,227
Federal Funds	572,218,432	554,394,456	731,275	731,275	555,125,731

# **MEMORANDUM**



TO Joint Budget Committee Members
FROM Robin J. Smart, JBC Staff (303-866-4955

DATE January 19, 2017

SUBJECT Corrected JBC Staff recommendation for the Department of Human Services, S1

and S6 FY 2016-17 supplemental appropriations request

The Department of Human Services submitted two prioritized FY 2016-17 supplemental budget requests. Appendix A of this memorandum includes updated Number Pages for these requests.

#### S1 MITIGATION OF CCCAP WAITLISTS TO ADDRESS EQUAL ACCESS

The Department's S1 request is for \$1,947,000 federal Child Care Development Funds (CCDF) to address the county waitlists for the Colorado Child Care Assistance Program. The current waitlist for the program is 459 families. The Department's request will provide subsidies to 525 families in FY 2016-17.

The table below indicates the Joint Budget Committee (JBC) staff recommendation. The recommendation includes an increase of \$2,471,482 total funds to serve 680 families. Please see page 2 of this memorandum for waitlist data.

JBC STAFF RECOMMENDATION DEPARTMENT OF HUMAN SERVICES S1 REQUEST						
GENERAL CASH REAPPROP. FEDERAL TOTAL LINE ITEM FUND FUNDS FUNDS FUNDS						
COLORADO CHILD CARE ASSISTANCE PROGRAM	\$524,482	\$0	\$0	\$1,947,000	\$2,471,482	

### S6 CHILD CARE DEVELOPMENT FUND (CCDF) TRANSFER

The Department's S6 request includes:

- A net decrease of \$1,215,725 federal CCDF, including:
  - o \$877,525 from the CCCAP line item, and
  - o \$338,200 from the Micro Loans to Increase Access to Child Care line item.
- The elimination of roll-forward authority of \$455,000 federal CCDF appropriated in FY 2014-15 to the Child Care Automated Tracking System (CHATS) Enhancements Capital IT line item through H.B. 14-1317.
- An appropriation of \$1,670,725 federal CCDF to the CHATS Enhancements Capital IT line item in FY 2016-17.

JBC staff recommends the following:

 Approval of the Department's request to reduce the federal CCDF appropriation to the CCCAP and Micro Loans to Increase Access to Child Care line items. • Elimination of the roll-forward authority of funds initially appropriated in FY 2014-15 and granted in the FY 2016-17 Long Bill.

JBC staff recommendation for the appropriation of \$1,670,725 federal CCDF to the CHATS Enhancements Capital IT line item in FY 2016-17 is pending Joint Budget Committee action on the Capital IT project. Staff requests permission to incorporate the committee's action in the supplemental bill.

JBC STAFF RECOMMENDATION DEPARTMENT OF HUMAN SERVICES S6 REQUEST							
Line Item	General Fund	Cash Funds	REAPPROP. FUNDS	Federal Funds	Total Funds	SPECIFIC REC.	
COLORADO CHILD CARE ASSISTANCE PROGRAM	0	0	0	(877,525)	(877,525)	(877,525)	
MICRO LOANS TO INCREASE ACCESS TO CHILD CARE	0	0	0	(338,200)	(338,200)	(338,200)	
TOTAL LINE ITEM ADJUSTMENTS ELIMINATION OF FY 2015-16	0	0	0	(1,215,725)	(1,215,725)	(1,215,725)	
ROLL FORWARD AUTHORITY	0	0	0	(455,000)	(455,000)	(455,000) PENDING JBC	
TOTAL CCDF AVAILABLE FOR CAPITAL IT PROJECT	0	0	0	1,670,725	1,670,725	APPROVAL OF CAPITAL REQUEST	

#### CCCAP WAITLISTS

The first year that counties were required to report CCCAP waitlists in the Child Care Automated Tracking System was in FY 2015-16. Prior to that counties could voluntarily report waitlists, but data for those prior years will not be comprehensive. CCCAP waitlist data is determined at a point in time. The Department provided the following information on CCCAP waitlists that have resulted from the requirement that counties implement tiered-reimbursement to CCCAP providers that correspond with the market rate study.

Colorado Child Care Assistance Program Waitlist Trends (Number of Families)							
Jun 2015 Actual	Jun 2016 Actual	SEP 2016 ACTUAL	Jan 2017 Actual	FEB 2017 PROJECTED	APR 2017 PROJECTED	Jun 2017 Projected	
23	112	262	459	495	585	680	

## JBC Staff Supplemental Recommendations - FY 2016-17 Staff Working Document - Does Not Represent Committee Decision

Appendix A: Number Pages					
	FY 2015-16 Actual	FY 2016-17 Appropriation	FY 2016-17 Requested Change	FY 2016-17 Rec'd Change	FY 2016-17 Total w/Rec'd Change
DEPARTMENT OF HUMAN SERVICES Reggie Bicha, Executive Director					
S1 Mitigation of CCCAP waitlists					
(6) OFFICE OF EARLY CHILDHOOD (A) Division of Early Care and Learning					
Child Care Assistance Program FTE	86,167,062 0.0	89,593,241 0.0	<u>1,947,000</u> 0.0	2,471,482 0.0	92,064,723 0.0

Child Care Assistance Program	86,167,062	<u>89,593,241</u>	<u>1,947,000</u>	<u>2,471,482</u>	92,064,723
FTE	0.0	0.0	0.0	0.0	0.0
General Fund	21,931,865	23,931,865	0	524,482	24,456,347
Cash Funds	8,946,610	9,762,470	0	0	9,762,470
Federal Funds	55,288,587	55,898,906	1,947,000	1,947,000	57,845,906
Total for S1 Mitigation of CCCAP waitlists	86,167,062	89,593,241	1,947,000	2,471,482	92,064,723
		, ,	, ,	, ,	, , , , , , , , , , , , , , , , , , ,
FTE	<u>0. 0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	21,931,865	23,931,865	0	524,482	24,456,347
Cash Funds	8,946,610	9,762,470	0	0	9,762,470
Federal Funds	55,288,587	55,898,906	1,947,000	1,947,000	57,845,906

## JBC Staff Supplemental Recommendations - FY 2016-17 Staff Working Document - Does Not Represent Committee Decision

	FY 2015-16 Actual	FY 2016-17 Appropriation	FY 2016-17 Requested Change	FY 2016-17 Rec'd Change	FY 2016-17 Total w/Rec'd Change
S6 Child Care Development Fund (CCDF) tran	sfer		,		
(6) OFFICE OF EARLY CHILDHOOD (A) Division of Early Care and Learning					
Child Care Assistance Program	86,167,062	89,593,241	(877,525)	(877,525)	88,715,716
FTE	0.0	0.0	0.0	0.0	0.0
General Fund	21,931,865	23,931,865	0	0	23,931,865
Cash Funds	8,946,610	9,762,470	0	0	9,762,470
Federal Funds	55,288,587	55,898,906	(877,525)	(877,525)	55,021,381
Micro Loans to Increase Access to Child Care	<u>0</u>	338,200	(338,200)	(338,200)	<u>0</u>
Federal Funds	0	338,200	(338,200)	(338,200)	0
Total for S6 Child Care Development Fund					
(CCDF) transfer	86,167,062	89,931,441	(1,215,725)	(1,215,725)	88,715,716
FTE	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	21,931,865	23,931,865	0	0	23,931,865
Cash Funds	8,946,610	9,762,470	0	0	9,762,470
Federal Funds	55,288,587	56,237,106	(1,215,725)	(1,215,725)	55,021,381
Totals Excluding Pending Items HUMAN SERVICES					
TOTALS for ALL Departmental line items	1,791,515,239	1,902,561,730	731,275	1,255,757	1,903,817,487
FTE	<u>4,844.9</u>	<u>4,793.4</u>	<u>0.0</u>	<u>0.0</u>	<u>4,793.4</u>
General Fund	813,689,796	831,637,907	0	524,482	832,162,389
Cash Funds	309,557,702	388,657,140	0	0	388,657,140
Reappropriated Funds	96,049,309	127,872,227	0	0	127,872,227
Federal Funds	572,218,432	554,394,456	731,275	731,275	555,125,731