

**COLORADO GENERAL ASSEMBLY
JOINT BUDGET COMMITTEE**



SUPPLEMENTAL REQUESTS FOR FY 2012-13

DEPARTMENT OF CORRECTIONS

**JBC Working Document - Subject to Change
Staff Recommendation Does Not Represent Committee Decision**

**Prepared By:
Steve Allen, JBC Staff
January 16, 2013**

For Further Information Contact:

Joint Budget Committee Staff
200 E. 14th Avenue, 3rd Floor
Denver, Colorado 80203
Telephone: (303) 866-2061
TDD: (303) 866-3472

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Prioritized Supplemental Requests

SUPPLEMENTAL REQUEST, DEPARTMENT PRIORITY #1 Early Closure of CSP II and Buena Vista Correctional Facility Beds

	Request	Recommendation
Total	<u>(\$3,843,711)</u>	<u>(\$3,843,711)</u>
FTE	(54.8)	(54.8)
General Fund	(\$3,840,382)	(\$3,840,382)
Cash Funds	(\$3,329)	(\$3,329)

Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria? [An emergency or act of God; a technical error in calculating the original appropriation; data that was not available when the original appropriation was made; or an unforeseen contingency.]	YES
JBC staff and the Department agree that this request is the result of <i>data that was not available when the original appropriation was made.</i>	

Department Request: The Department requests a negative supplemental of \$3,843,711 total funds and 54.8 FTE as a consequence of the early closures of 316 beds at Colorado State Penitentiary II (CSP II) and 117 beds at Buena Vista Correctional Facility. The impact of the full closure of these two facilities has already been included in the Department's FY 2013-14 budget request, so there is no accompanying budget amendment.

Staff Recommendation: Staff recommends that the Committee approve this request and reduce the appropriation to the Department by of \$3,843,711 and 54.8 FTE.

Staff Analysis: During the 2012 session, the General Assembly decided to close Colorado State Penitentiary II (CSP II) on February 1, 2013. The request reduced appropriations by \$2.7 million total funds and 71.0 FTE in FY 2012-13 and by \$7.8 million and 213.6 FTE in FY 2013-14. Despite its name, CSP II was part of the Centennial Correctional Facility (CCF). CSP II was built as an expansion of the existing CCF, which subsequently became known as Centennial North with CSP II often referred to as Centennial South. Some parts of CSP II (food service, laundry, medical clinics, intake, warehouse dock, and master control) have continued to operate following the closure in order to provide support services to CCF. CSP II contained 948 administrative segregation beds, of which 316 beds were being used prior to closure. Operations at CCF-North will continue, as will the support services provided by CSP II. The Department closed CSP II on November 1, 2012, three months ahead of schedule.

The decision to close 117 beds at Buena Vista Correctional Facility on March 1, 2013 was made by the General Assembly when it approved a second reading House amendment to the FY 2012-13 Long Bill. The amendment also included provisions that closed 200 beds at Trinidad Correctional Facility and Sterling Correctional Facility on July 1, 2012. The Buena Vista closure

reduced the number of beds at Buena Vista by 9.6%; the rest of the Buena Vista facility remains open. The Department closed the beds on September 1, 2012, six months ahead of schedule.

**SUPPLEMENTAL REQUEST, DEPARTMENT PRIORITY #2
Medical Expenditures for Offenders**

	Request	Recommendation
Total	<u>\$5,045,947</u>	<u>\$5,008,531</u>
General Fund	\$5,045,947	\$5,008,531

Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria? [An emergency or act of God; a technical error in calculating the original appropriation; data that was not available when the original appropriation was made; or an unforeseen contingency.]	YES
JBC staff and the Department agree that this request is the result of data that was <i>not available when the original appropriation was made</i> .	

This request was submitted to JBC Staff on Friday, January 11, 2012 at 5:30 PM.

Department Request: The Department requests a General Fund increase of \$5,045,947 in FY 2012-13 for three of the medical line items in its budget. The requested changes are as follows:

Line Item	Requested Supplemental	Recommended Supplemental
Purchase of Pharmaceuticals	(\$774,696)	(\$774,696)
Purchase of Medical Services from Other Medical Facilities	1,500,231	1,500,231
Catastrophic Medical Expenses	4,320,412	4,282,996
Total	\$5,045,947	\$5,008,531

Staff Recommendation: Staff recommends that the Committee approve an increase \$5,008,531 for the reasons discussed below.

Staff Analysis: The U.S. Supreme Court has ruled that the State has a duty to provide medical care for those whom it is punishing by incarceration. Medical care provided by the Department of Corrections can be divided into two categories: internal care and external care. Clinical staff who are employees of the Department provide the internal primary and emergency care in each state correctional facility. External physicians, hospitals, and other health care facilities provide specialty services, outpatient tests and procedures, and inpatient hospital care to inmates. The Department contracts with Correctional Health Partners to manage the external health care services for inmates.

Background on Purchase of Pharmaceuticals: The Department provides pharmaceuticals for offenders incarcerated in DOC-owned facilities. These pharmaceuticals are purchased using the Purchase of Pharmaceuticals appropriation. Private prisons and jails, at their own expense, provide pharmaceuticals for the offenders that they hold.

Background on Purchase of Medical Services from Other Medical Facilities: When required medical care goes beyond that which can be provided within a DOC facility or a private prison, the offender is taken to an outside medical provider and the cost of care is paid from the Purchase of Medical Services from Other Medical Facilities appropriation.

Background on Catastrophic Medical Expenses: The first \$50,000 of care that an offender in DOC or in a private prison receives from outside medical facilities within a given year is paid from the Purchase of Medical Services from Other Medical Facilities. Expenses in excess of \$50,000 are paid from the Catastrophic Medical Expenses line item.

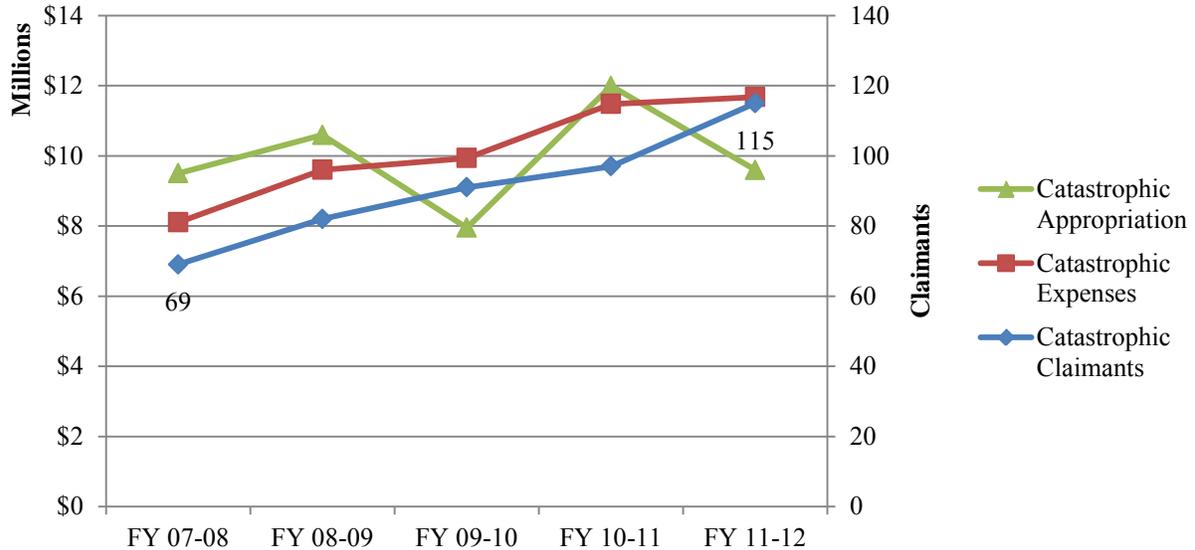
Reasons for the Catastrophic Medical Expense Increase: The Department's request for a \$4.3 million increase in the appropriation for Catastrophic Medical Expenses is the largest component of this request. In support of this request, the Department notes the following:

1. The Catastrophic Medical Expenses line item was underfunded last year (FY 2011-12) and last year's deficit contributed \$1.5 million to this year's funding shortfall. At the end each year, the Department records its incurred-but-not-yet-received medical bills in the state accounting system. When it recorded these expenses at the close of FY 2011-12 and effectively set aside the money to pay them, it believed that its appropriation for catastrophic expenses was enough to cover all outstanding catastrophic medical bills. Unfortunately, as bills arrived, and kept arriving over the course of subsequent months, it became apparent that they exceed the amount set aside from the FY 2011-12 appropriation to pay them. Since it was then too late for a June emergency 1331 Interim Supplemental, the Department had no choice other than to pay the \$1,569,535 shortfall from its FY 2012-13 appropriation, meaning that it effectively started out the year \$1.5 million behind.

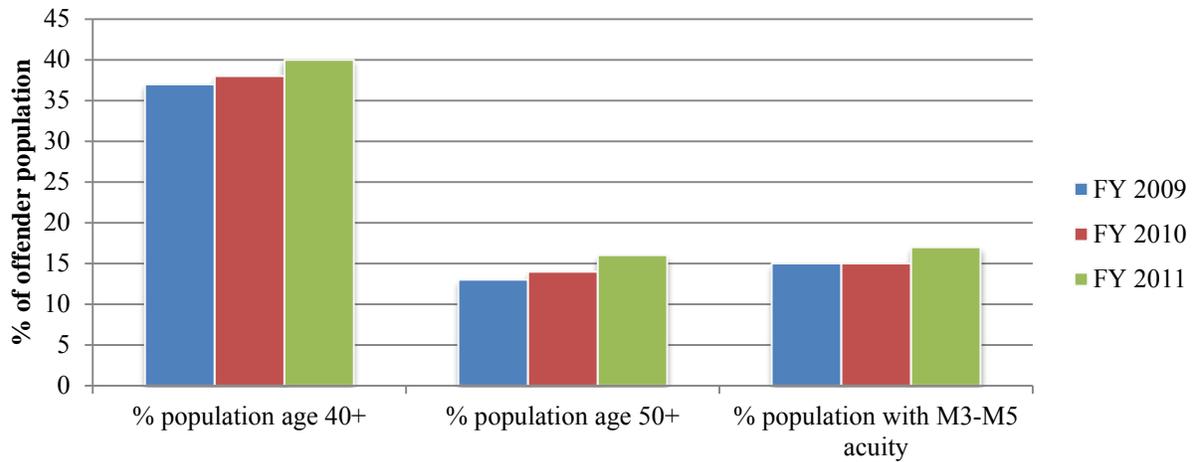
By November, the status of the "Catastrophic" line item had grown materially worse – the number of offenders in the catastrophic expense category was up 17.1 percent compared to FY 2011-12 and total catastrophic medical expenses were 38.7 percent higher than in the prior year. In addition, Correctional Health Partners, which manages external care for the Department, was forecasting a \$4 million plus deficit.

What happened? The following chart shows the ever-increasing number of catastrophic "claimants" over the last five years as well as the level of catastrophic expenditures and appropriations. In two of the last three years, appropriations for catastrophic expenditures have been less than expenditures.

Catastrophic Appropriations, Expenditures, and Claimants



The following chart suggests some reasons for the increases: offenders are aging and the average "M" index of their medical needs, which runs from 1 (little care needed) to 5 (great need) is rising. These trends overpower the countervailing impact of declining offender prison populations.



The following table presents actual catastrophic medical expenditures through the end of November 2012 along with the Staff estimate of subsequent expenditures for the fiscal year.

JBC Staff Supplemental Recommendations: FY 2012-13
Staff Working Document – Does Not Represent Committee Decision

Month of Service	Estimate of Catastrophic Medical Expenditures incurred	% for which bills have been received	Number of Covered Offenders
12-Jul	630,697	98.9%	18,244
12-Aug	1,264,548	91.2%	18,137
12-Sep	1,001,932	56.1%	17,945
12-Oct	1,008,578	20.0%	17,772
12-Nov	1,067,672	0.4%	17,859
12-Dec	1,085,683	0.0%	17,746
13-Jan	1,085,683	0.0%	17,634
13-Feb	1,085,683	0.0%	17,523
13-Mar	1,085,683	0.0%	17,412
13-Apr	1,085,683	0.0%	17,310
13-May	1,085,683	0.0%	17,209
13-Jun	1,085,683	0.0%	17,083
Total	12,573,205	Sum = JBC Staff estimate of expenditures	
	1,569,535	+ Amount from this year's approp used to pay	
		FY12 catastrophic expenses	
	14,142,740	= Appropriation need	
	9,859,744	- Current FY 12-13 appropriation	
	4,282,996	= Recommended supplemental	

Note that expenditures are lower during the first month of the fiscal year (July) because the first \$50,000 of an offender's external medical expenditures are charged to the "Purchase of Medical Services from Other Medical Facilities" line item. Only after exceeding \$50,000 is the Catastrophic Medical Expenses line item charged. The \$1,085,683 monthly projected expenditure for December through June equals the average expenditures for August through November.

Purchase of Medical Services from Other Medical Facilities: The estimate of expenditures from the *Purchase of Medical Services from Other Medical Facilities* line item is conceptually similar to the estimate for *Catastrophic Medical Expenditures*, except that staff has relied on a projection by Correctional Health Partners, which manages the Department's external health care.

Purchase of Pharmaceuticals: The Department estimates that a \$774,696 expenditure reduction is needed for the Purchase of Pharmaceuticals which is approximately in accord with the declining offender population. However, the Department presents no other data to support this estimate. Because it is a downward adjustment, staff accepts this estimate, while wishing that the Department had provided more supporting evidence.

**SUPPLEMENTAL REQUEST, DEPARTMENT PRIORITY #3
Parole and Parole ISP Caseload**

	Request	Recommendation
Total	<u>\$643,750</u>	<u>\$643,750</u>
FTE	5.6	5.6
General Fund	\$643,750	\$643,750

Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria? [An emergency or act of God; a technical error in calculating the original appropriation; data that was not available when the original appropriation was made; or an unforeseen contingency.]	YES
JBC staff and the Department agree that this request is the result of data <i>that was not available when the original appropriation was made.</i>	

This request was submitted to JBC Staff on Friday, January 11, 2012 at 5:30 PM.

Department Request: The Department requests an increase of \$643,750 General Fund (GF) and 5.6 FTE in FY 2012-13 due to projected population increases in the Parole and Parole Intensive Supervision Program (ISP) Subprograms relative to the population on which appropriations were based at the time of figure setting during the 2012 session. The Department's request is based on the December 2012 projected population report from Division of Criminal Justice (DCJ).

Staff Recommendation: Staff recommends that the Committee approve the Department's request for the reasons outlined below.

Staff Analysis: Each December Legislative Council Staff and Division of Criminal Justice (DCJ) staff release separate forecasts of two key components of the Department of Corrections' population: the "Inmate Jurisdictional Population" and the Parole population. The parole population projections are relevant for determining future parole supervision costs.

Parolees are either on "standard" parole or are on what is known as intensive supervision Parole, called ISP Parole for short. As a general rule 15 percent of the parole population is on ISP parole.

As the parole population rises, the Department must add staff to supervise the parolees. The Department tries to maintain specified supervision ratios as it expands. Parole office caseloads for Community Parole Officers are currently 1:68.7 for conventional parole and 1:22.8 for ISP parole. These supervision ratios have been lower in the past and the Department states that it would like to reestablish the historical ratios of 1:60 for conventional parole and 1:20 for ISP parole. However, this request seeks to add staff using the current ratios. The Department also tries to maintain a supervisory and support structure for parole officers, with specified Parole-Supervisor to Parole-Officer ratios and a specified ratio of administrative support staff to Parole Officers.

In addition to personal services costs, other costs rise as the number of parolees increases. The Department projects that a certain percentage of parolees will need specialized support, such as mental health services or drug and alcohol treatment services, and these services must be paid for.

Finally, when the number of parole offices increases, one-time start-up costs must be incurred, such as the cost of training a new officer, the cost of equipping him or her with a badge, a weapon, body armor, a desk, a computer, a Blackberry, and so forth. Since the Department has reduced its parole staff during recent years, it has a number of these items on hand, which substantially reduces these start-up costs.

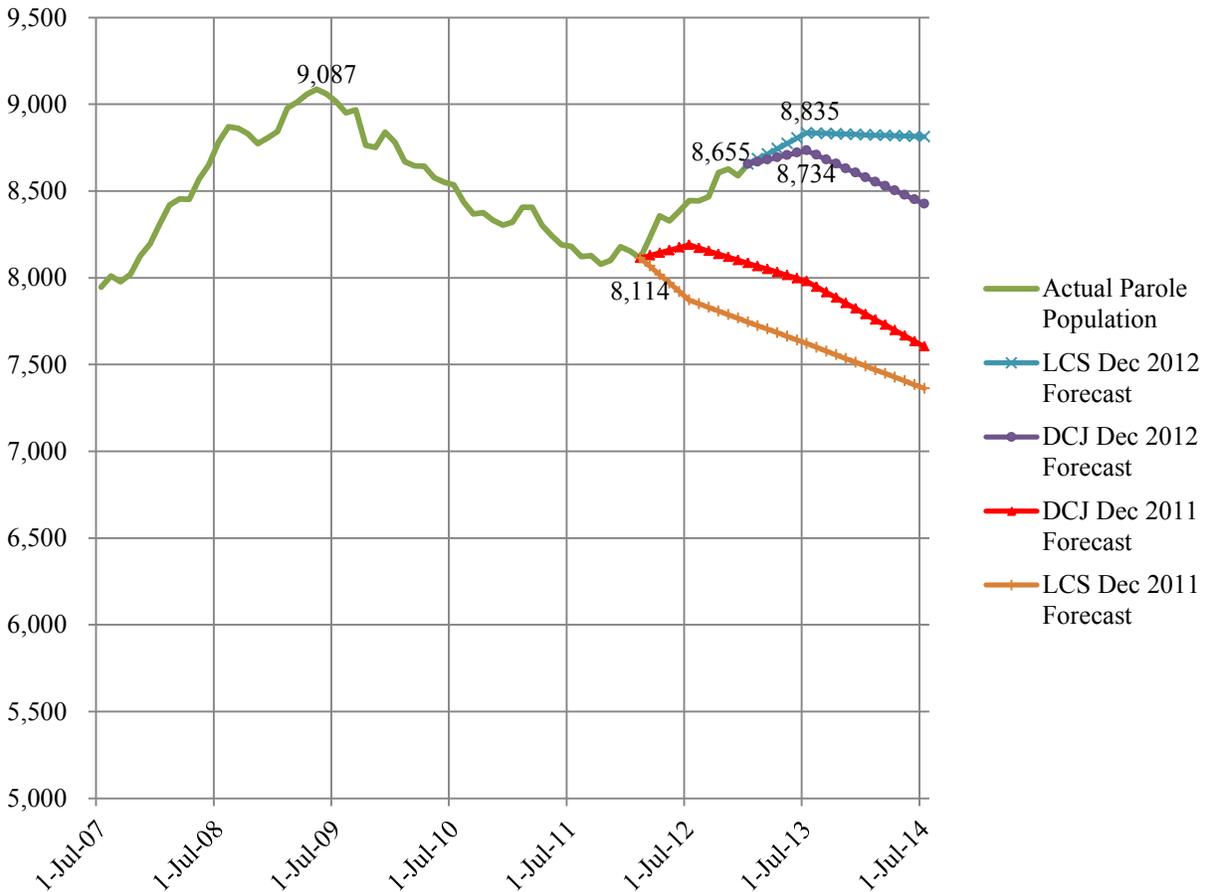
A total of 22 separate line items must be adjusted up and down as the parole population changes.

Parole Population Forecasts: The following diagram shows the actual parole population and four relevant parole population projections. Note that the parole population peaked in May 2009 at 9,087 and subsequently declined to about 8,100 with occasional upticks. At the time of figure setting for the Department during the 2012 Session, the population stood at 8,114. Since that time, it has risen substantially, which is the key reason for this supplemental.

At the time of figure setting, the Committee had to choose between two competing parole population forecasts, which split off from the February 1, 2012 population value of 8,114 in the diagram. The two forecasts are the Division of Criminal Justice (DCJ) December 2011 parole population forecast, which is marked with triangles (and is in red if you are viewing the diagram in color) and the Legislative Council Staff (LCS) December 2011 forecast which is marked with vertical lines (and is in orange if you are viewing the diagram in color). The Committee choose to base appropriations on the Legislative Council Staff forecast, the lower of the two projections.

As the diagram shows, the parole population headed in the opposite direction from the chosen forecast immediately after the Committee made its decision. It is hard to imagine that the chosen forecast could have differed more from the actual path that the population followed. *Over the 10 month period following the Committee's decision, the parole population recovered 55.6 percent of the population loss experienced over the preceding two and a half years, reaching 8,835 at the end of December.* The chosen LCS forecast indicated that the Department would be supervising an average of 7,809 over the first six months of FY 2012-13. The actual average number of supervised parolees over this six month period equaled 8,574, which was 765 higher than forecast. As a result, appropriations and staffing for the parole office are too low relative to the number of employees. **This discrepancy between the actual number of parolees and the forecast number of parolees during FY 2012-13 is the driving force behind this supplemental.**

Actual Parole Population and Projections



For this supplemental, the Committee must again choose between two competing parole forecasts, which split off from the 8,655 actual December 2012 population shown in the diagram. This time the LCS and DCJ forecasts are reversed, with LCS projecting a leveling off at at higher population and DCJ projecting a peak followed by a decline.

The Department's request is based on the DCJ forecast; it would staff the parole division at a level sufficient to supervise an average of 8,590 parolees. The Department is required to utilize the DCJ forecast for its requests, but **Staff recommends that the Committee also adopt the DCJ forecast, which projects lower levels for the parole population.** The parole population is currently riding a roller coaster and Staff believes that it would be disruptive to follow the ride too closely. If the Parole population does turn down, as the DCJ forecast predicts it will in FY 2013-14, a negative adjustment will soon be needed. Staff believes it would be unwise to subject the parole office to a substantial staff increase followed a year or two later by a substantial decrease.

Non-prioritized Supplemental Requests

PREVIOUSLY APPROVED INTERIM SUPPLEMENTAL Security and Utility Expenses to Maintain the Fort Lyon Correctional Facility for Repurposing Efforts

	Previously Approved
Total	<u>\$839,012</u>
FTE	4.3
General Fund	\$839,012

Summary: The Committee approved this supplemental in December 2012 when it considered the Department's request to appropriate \$839,012 General Fund and 4.3 FTE for FY 2012-13 to pay for utilities, light maintenance, and two 24-hour posts for six months at the Fort Lyon Correctional Facility (FLCF). This supplemental allows the Department to provide these services until June 30, 2012.

The rules governing interim supplementals in Section 24-75-111 (5), C.R.S., require the Committee to introduce all interim supplementals that it approves. Staff will include this supplemental in the Department's supplemental bill.

JBC STAFF-INITIATED SUPPLEMENTAL FTE Adjustment for the Department of Corrections

	Recommendation
Total	<u>\$0</u>
FTE	99.1

Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria? [An emergency or act of God; a technical error in calculating the original appropriation; data that was not available when the original appropriation was made; or an unforeseen contingency.]	YES
This request is the result of <i>data that was not available when the original appropriation was made.</i>	

Department Request: The Department did not request this supplemental.

Staff Recommendation: Staff recommends that the Committee approve the FTE adjustments presented in the following table for FY 2012-13. These adjustments in total will add 99.1 FTE to the Department's appropriation.

Staff Analysis: In FY 2010-11 the Department of Correction's FTE appropriation exceeded its actual FTE use by 346.2. During figure setting in 2011, when this discrepancy was suspected but not yet known, the JBC reduced the Department's FTE appropriation by 400.0 in order to align it more closely with actual usage. In FY 2011-12 the situation reversed; actual FTE use exceeded FTE appropriations by 99.1, indicating that the 2011 figure setting adjustment was too large. Staff recommends that the JBC adjust the Department's FTE appropriations as indicated in the following table to align them more closely with actual usage. On net these adjustments will add 99.1 FTE, however they are not a mechanical application of adjustments that would merely eliminate observed discrepancies between appropriations and actuals in the FY 2011-12 budget. These adjustments take account of the Department's current state and possible future changes, such as the desire to devote more FTE to food service following the murder at Arkansas Valley Correctional Facility last fall. After talking to the Department, Staff believes that the Department will be able to stay within the resulting FTE appropriation levels on an overall and on a line-by-line basis.

Staff discussed this recommendation at length during Briefing, please see that discussion for a further analysis.

DOC Long Bill Subprogram:	FY 2011-12 Appropriated FTE	FY 2011-12 Actual FTE	Over or Under ()	FY 2012-13 Appropriated FTE	FY 2012-13 FTE Change Recommendation	FY 2012-13 Supplemental Recommendation
1) MANAGEMENT						
A) Executive Director's Office Subprogram	17.1	21.6	4.5	17.1	4.5	21.6
B) External Capacity Subprogram	13.3	16	2.7	13.3	2.4	15.7
C) Inspector General Subprogram	46.2	45.8	(0.4)	46.2	0.0	46.2
1) SUB-TOTAL MANAGEMENT	76.6	83.4	6.8	76.6	6.9	83.5
2) INSTITUTIONS						
A) Utilities Subprogram	2.6	2.7	0.1	2.6	0.0	2.6
B) Maintenance Subprogram	314.5	305.2	(9.3)	299.5	-1.0	298.5
C) Housing & Security Subprogram	3,057.9	3049	(8.9)	3031.9	0	3031.9
D) Food Service Subprogram	261.1	260.4	(0.7)	254.6	7.0	261.6
E) Medical Services Subprogram	371.9	370.6	(1.3)	402.3	-10.1	392.2
F) Laundry Subprogram	35.8	37.1	1.3	36.1	1.3	37.4
G) Superintendents Subprogram	153.9	160.7	6.8	152.9	5.0	157.9
H) Boot Camp Subprogram	0	0	0.0	0.0	0.0	0.0
I) Youth Offender System Subprogram	162.7	164	1.3	162.7	-2.0	160.7
J) Case Management Subprogram	218.8	225.1	6.3	212.2	4.3	216.5
K) Mental Health Subprogram	120.6	111	(9.6)	130.8	0.0	130.8
L) Inmate Pay Subprogram	0	0	0.0	0.0	0.0	0.0
M) San Carlos Subprogram	178.2	185.2	7.0	0.0	0.0	0.0
N) Legal Access Subprogram	20.5	22.6	2.1	21.5	0.0	21.5
2) SUB-TOTAL INSTITUTIONS	4,898.5	4,893.6	(4.9)	4707.1	4.5	4711.6
3) SUPPORT SERVICES						
A) Business Operations Subprogram	92.3	104.7	12.4	91.8	10.4	102.2
B) Personnel Subprogram	17	20.9	3.9	17	2.7	19.7
C) Offender Services Subprogram	42.1	45.5	3.4	46.1	0.0	46.1
D) Communications Subprogram	0	0	0.0	0.0	0.0	0.0
E) Transportation Subprogram	35.9	36.6	0.7	35.9	0.0	35.9
F) Training Subprogram	25.7	25.9	0.2	25.0	0.0	25.0
G) Information Systems Subprogram	0	0	0.0	0.0	0.0	0.0
H) Facility Services Subprogram	9.4	11.3	1.9	9.4	1.3	10.7
3) SUB-TOTAL SUPPORT SERVICES	222.4	244.9	22.5	225.2	14.4	239.6

DOC Long Bill Subprogram:	FY 2011-12 Appropriated FTE	FY 2011-12 Actual FTE	Over or Under ()	FY 2012-13 Appropriated FTE	FY 2012-13 FTE Change Recommendation	FY 2012-13 Supplemental Recommendation
4) INMATE PROGRAMS						
A) Labor Subprogram	90.9	89.4	(1.5)	88.7	0.0	88.7
B) Education Subprogram	185.4	203.2	17.8	174.4	15.2	189.6
C) Recreation Subprogram	114.8	118.9	4.1	115.8	0.9	116.7
D) Drug & Alcohol Treatment Subprogram	42.8	64.4	21.6	64.8	20.6	85.4
E) Sex Offender Treatment Subprogram	40.8	38.1	(2.7)	40.8	0.0	40.8
F) Volunteers Subprogram	7.4	7.9	0.5	7.4	0.6	8.0
4) SUB-TOTAL SUPPORT SERVICES	482.1	521.9	39.8	491.9	37.3	529.2
5) COMMUNITY SERVICES						
A) Parole Subprogram	160.5	159.2	(1.3)	147.5	2.9	150.4
B) Parole Intensive Supervision Subprogram	73.3	86.4	13.1	67.4	8.3	75.7
C) Community Intensive Supervision Subprogram	45.6	43.4	(2.2)	45.6	2.0	47.6
D) (1) Community Supervision Subprogram	35.5	43.2	7.7	35.5	7.8	43.3
(2) YOS AfterCare Subprogram	8	6.3	(1.7)	8.0	0.0	8.0
E) Community Re-entry Subprogram	36.6	33.1	(3.5)	36.6	0.0	36.6
5) SUB-TOTAL COMMUNITY SERVICES	359.5	371.6	12.1	340.6	21.0	361.6
6) PAROLE BOARD SUBPROGRAM	12.5	12.8	0.3	12.5	1.0	13.5
7) CORRECTIONAL INDUSTRIES SUBPROGRAM	142.1	155	12.9	142.1	12.9	155.0
8) CANTEEN OPERATION SUBPROGRAM	26.9	36.5	9.6	26.9	1.1	28.0
TOTAL ALL FTE	6,220.6	6,319.7	99.1	6,022.9	99.1	6,122.0

Statewide Common Policy Supplemental Requests

These requests are not prioritized and are not analyzed in this packet. The JBC will act on these items later when it makes decisions regarding common policies.

Department's Portion of Statewide Supplemental Request	Total	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
OIT Staff Adjustments	(\$75,178)	(\$75,178)	0	0	0	0.0
Liability Premiums Technical True-up	<u>806,734</u>	<u>774,465</u>	<u>32,269</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
Department's Total Statewide Supplemental Requests	\$731,556	\$699,287	\$32,269	\$0	\$0	0.0

Staff Recommendation:

The staff recommendation for *OIT Staff Adjustments* is pending Committee approval of the corresponding common policy supplemental. Staff asks permission to include the corresponding appropriations in the Department's supplemental bill when the Committee approves this common policy supplemental. If staff believes there is reason to deviate from the common policy, staff will appear before the Committee later to present the relevant analysis.

The second item in this table is an interim 1331 supplemental that was approved by the Committee on Friday, Jan. 4, 2013. **Staff recommends that this *Liability Premiums Technical True-up* be included in the Department's supplemental bill.**

JBC Staff Supplemental Recommendations - FY 2012-13
Staff Working Document - Does Not Represent Committee Decision

Appendix A: Number Pages

	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2012-13 Requested Change	FY 2012-13 Rec'd Change	FY 2012-13 Total W/ Rec'd Change
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DEPARTMENT OF CORRECTIONS

Supplemental #1 - Early closure of CSP II and Buena Vista Correctional Facility Beds

(1) MANAGEMENT

Executive Director's Office, Subprogram

Health, Life, and Dental	<u>37,225,531</u>	<u>42,287,905</u>	<u>(262,608)</u>	<u>(262,608)</u>	<u>42,025,297</u>
General Fund	36,218,963	41,017,064	(262,608)	(262,608)	40,754,456
Cash Funds	1,006,568	1,270,841	0	0	1,270,841
Short-term Disability	<u>559,947</u>	<u>535,860</u>	<u>(4,939)</u>	<u>(4,939)</u>	<u>530,921</u>
General Fund	546,018	520,359	(4,939)	(4,939)	515,420
Cash Funds	13,929	15,501	0	0	15,501
S.B. 04-257 Amortization Equalization Disbursement	<u>8,812,956</u>	<u>9,745,013</u>	<u>(89,299)</u>	<u>(89,299)</u>	<u>9,655,714</u>
General Fund	8,582,431	9,446,431	(89,299)	(89,299)	9,357,132
Cash Funds	230,525	298,582	0	0	298,582
S.B. 06-235 Supplemental Amortization Equalization Disbursement	<u>7,034,231</u>	<u>8,320,697</u>	<u>(76,741)</u>	<u>(76,741)</u>	<u>8,243,956</u>
General Fund	6,849,702	8,064,103	(76,741)	(76,741)	7,987,362
Cash Funds	184,529	256,594	0	0	256,594

(2) INSTITUTIONS

JBC Staff Supplemental Recommendations - FY 2012-13
Staff Working Document - Does Not Represent Committee Decision

	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2012-13 Requested Change	FY 2012-13 Rec'd Change	FY 2012-13 Total W/ Rec'd Change
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Utilities Subprogram

Utilities	<u>20,460,942</u>	<u>20,025,190</u>	<u>(39,132)</u>	<u>(39,132)</u>	<u>19,986,058</u>
General Fund	19,475,759	18,974,356	(39,132)	(39,132)	18,935,224
Cash Funds	985,183	1,050,834	0	0	1,050,834

(2) INSTITUTIONS

Maintenance Subprogram

Personal Services	<u>18,297,191</u>	<u>17,930,205</u>	<u>(376,629)</u>	<u>(376,629)</u>	<u>17,553,576</u>
FTE	305.2	299.5	(6.3)	(6.3)	293.2
General Fund	18,297,191	17,930,205	(376,629)	(376,629)	17,553,576
Operating Expenses	<u>6,749,777</u>	<u>5,261,740</u>	<u>(33,331)</u>	<u>(33,331)</u>	<u>5,228,409</u>
General Fund	6,749,777	5,261,740	(33,331)	(33,331)	5,228,409

(2) INSTITUTIONS

Housing and Security Subprogram

Personal Services	<u>155,825,747</u>	<u>160,416,969</u>	<u>(2,175,887)</u>	<u>(2,175,887)</u>	<u>158,241,082</u>
FTE	3,049.0	3,031.9	(40.7)	(40.7)	2,991.2
General Fund	155,822,800	160,414,022	(2,175,887)	(2,175,887)	158,238,135
Cash Funds	2,947	2,947	0	0	2,947
Operating Expenses	<u>1,919,481</u>	<u>1,807,249</u>	<u>(18,348)</u>	<u>(18,348)</u>	<u>1,788,901</u>
General Fund	1,919,481	1,807,249	(18,348)	(18,348)	1,788,901

(2) INSTITUTIONS

JBC Staff Supplemental Recommendations - FY 2012-13
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	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2012-13 Requested Change	FY 2012-13 Rec'd Change	FY 2012-13 Total W/ Rec'd Change
Food Service Subprogram					
Personal Services	<u>14,879,281</u>	<u>14,875,986</u>	<u>(83,050)</u>	<u>(83,050)</u>	<u>14,792,936</u>
FTE	260.4	254.6	(1.5)	(1.5)	253.1
General Fund	14,879,281	14,875,986	(83,050)	(83,050)	14,792,936
Operating Expenses	<u>16,166,349</u>	<u>15,347,897</u>	<u>(150,517)</u>	<u>(150,517)</u>	<u>15,197,380</u>
General Fund	15,904,534	15,267,897	(150,517)	(150,517)	15,117,380
Federal Funds	261,815	80,000	0	0	80,000
(2) INSTITUTIONS					
Medical Services Subprogram					
Personal Services	<u>27,589,383</u>	<u>30,529,379</u>	<u>(130,736)</u>	<u>(130,736)</u>	<u>30,398,643</u>
FTE	370.6	402.3	(1.4)	(1.4)	400.9
General Fund	27,433,760	30,304,182	(130,736)	(130,736)	30,173,446
Cash Funds	155,623	225,197	0	0	225,197
Operating Expenses	<u>2,673,259</u>	<u>2,581,364</u>	<u>(7,744)</u>	<u>(7,744)</u>	<u>2,573,620</u>
General Fund	2,673,259	2,581,364	(7,744)	(7,744)	2,573,620
(2) INSTITUTIONS					
Laundry Subprogram					
Operating Expenses	<u>2,143,921</u>	<u>2,099,960</u>	<u>(9,364)</u>	<u>(9,364)</u>	<u>2,090,596</u>
General Fund	2,143,921	2,099,960	(9,364)	(9,364)	2,090,596

(2) INSTITUTIONS

JBC Staff Supplemental Recommendations - FY 2012-13
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	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2012-13 Requested Change	FY 2012-13 Rec'd Change	FY 2012-13 Total W/ Rec'd Change
Superintendents Subprogram					
Personal Services	<u>9,669,570</u>	<u>9,954,972</u>	<u>(32,693)</u>	<u>(32,693)</u>	<u>9,922,279</u>
FTE	160.7	152.9	(0.8)	(0.8)	152.1
General Fund	9,669,570	9,954,972	(32,693)	(32,693)	9,922,279
Operating Expenses	<u>3,879,005</u>	<u>3,312,490</u>	<u>(23,861)</u>	<u>(23,861)</u>	<u>3,288,629</u>
General Fund	3,879,005	3,312,490	(23,861)	(23,861)	3,288,629
(2) INSTITUTIONS					
Case Management Subprogram					
Personal Services	<u>15,161,791</u>	<u>15,158,111</u>	<u>(118,090)</u>	<u>(118,090)</u>	<u>15,040,021</u>
FTE	225.1	212.2	(1.4)	(1.4)	210.8
General Fund	15,161,791	15,158,111	(118,090)	(118,090)	15,040,021
Operating Expenses	<u>158,802</u>	<u>159,018</u>	<u>(1,368)</u>	<u>(1,368)</u>	<u>157,650</u>
General Fund	158,802	159,018	(1,368)	(1,368)	157,650
(2) INSTITUTIONS					
Mental Health Subprogram					
Personal Services	<u>9,008,819</u>	<u>10,595,870</u>	<u>(130,297)</u>	<u>(130,297)</u>	<u>10,465,573</u>
FTE	111.0	130.8	(1.4)	(1.4)	129.4
General Fund	9,008,819	10,595,870	(130,297)	(130,297)	10,465,573
Operating Expenses	<u>268,507</u>	<u>259,477</u>	<u>(802)</u>	<u>(802)</u>	<u>258,675</u>
General Fund	268,507	259,477	(802)	(802)	258,675
(2) INSTITUTIONS					

JBC Staff Supplemental Recommendations - FY 2012-13
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	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2012-13 Requested Change	FY 2012-13 Rec'd Change	FY 2012-13 Total W/ Rec'd Change
Inmate Pay Subprogram					
Inmate Pay	<u>1,533,490</u>	<u>1,470,396</u>	<u>(6,214)</u>	<u>(6,214)</u>	<u>1,464,182</u>
General Fund	1,533,490	1,470,396	(6,214)	(6,214)	1,464,182
(3) SUPPORT SERVICES					
Training Subprogram					
Operating Expenses	<u>267,049</u>	<u>276,430</u>	<u>(783)</u>	<u>(783)</u>	<u>275,647</u>
General Fund	267,049	276,430	(783)	(783)	275,647
(4) INMATE PROGRAMS					
Labor Subprogram					
Operating Expenses	<u>90,295</u>	<u>85,764</u>	<u>(1,039)</u>	<u>(1,039)</u>	<u>84,725</u>
General Fund	90,295	85,764	(1,039)	(1,039)	84,725
(4) INMATE PROGRAMS					
Education Subprogram					
Personal Services	<u>11,664,098</u>	<u>11,434,266</u>	<u>(66,910)</u>	<u>(66,910)</u>	<u>11,367,356</u>
FTE	203.2	172.4	(1.3)	(1.3)	171.1
General Fund	10,749,837	10,520,005	(66,910)	(66,910)	10,453,095
Cash Funds	914,261	914,261	0	0	914,261
Operating Expenses	<u>930,367</u>	<u>2,638,198</u>	<u>(2,808)</u>	<u>(2,808)</u>	<u>2,635,390</u>
General Fund	0	193,900	0	0	193,900
Cash Funds	763,357	1,833,283	(2,808)	(2,808)	1,830,475
Reappropriated Funds	167,010	611,015	0	0	611,015

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	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2012-13 Requested Change	FY 2012-13 Rec'd Change	FY 2012-13 Total W/ Rec'd Change
(4) INMATE PROGRAMS					
Recreation Subprogram					
Operating Expenses	<u>74,031</u>	<u>69,276</u>	<u>(521)</u>	<u>(521)</u>	<u>68,755</u>
Cash Funds	74,031	69,276	(521)	(521)	68,755
Total for Supplemental #1 - Early closure of CSP					
II and Buena Vista Correctional Facility Beds	373,043,820	387,179,682	(3,843,711)	(3,843,711)	383,335,971
<i>FTE</i>	<u>4,685.2</u>	<u>4,656.6</u>	<u>54.8</u>	<u>54.8</u>	<u>4,601.8</u>
General Fund	368,284,042	380,551,351	(3,840,382)	(3,840,382)	376,710,969
Cash Funds	4,330,953	5,937,316	(3,329)	(3,329)	5,933,987
Reappropriated Funds	167,010	611,015	0	0	611,015
Federal Funds	261,815	80,000	0	0	80,000

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	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2012-13 Requested Change	FY 2012-13 Rec'd Change	FY 2012-13 Total W/ Rec'd Change
Supplemental #2 - Medical Costs Per Offender Per Month					
(2) INSTITUTIONS					
Medical Services Subprogram					
Purchase of Pharmaceuticals	<u>11,173,485</u>	<u>11,930,318</u>	<u>(774,696)</u>	<u>(774,696)</u>	<u>11,155,622</u>
General Fund	11,173,485	11,930,318	(774,696)	(774,696)	11,155,622
Purchase of Medical Services from Other Medical Facilities	<u>20,378,663</u>	<u>19,690,825</u>	<u>1,500,231</u>	<u>1,500,231</u>	<u>21,191,056</u>
General Fund	20,378,663	19,690,825	1,500,231	1,500,231	21,191,056
Catastrophic Medical Expenses	<u>9,594,144</u>	<u>9,859,744</u>	<u>4,320,412</u>	<u>4,282,996</u>	<u>14,142,740</u>
General Fund	9,594,144	9,859,744	4,320,412	4,282,996	14,142,740
Total for Supplemental #2 - Medical Costs Per Offender Per Month	41,146,292	41,480,887	5,045,947	5,008,531	46,489,418
FTE	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	41,146,292	41,480,887	5,045,947	5,008,531	46,489,418

JBC Staff Supplemental Recommendations - FY 2012-13
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	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2012-13 Requested Change	FY 2012-13 Rec'd Change	FY 2012-13 Total W/ Rec'd Change
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Supplemental #3 - Parole and Intensive Supervision Parole Caseload

(1) MANAGEMENT

Executive Director's Office, Subprogram

Health, Life, and Dental	<u>37,225,531</u>	<u>42,287,905</u>	<u>12,157</u>	<u>12,157</u>	<u>42,300,062</u>
General Fund	36,218,963	41,017,064	12,157	12,157	41,029,221
Cash Funds	1,006,568	1,270,841	0	0	1,270,841
Short-term Disability	<u>559,947</u>	<u>535,860</u>	<u>407</u>	<u>407</u>	<u>536,267</u>
General Fund	546,018	520,359	407	407	520,766
Cash Funds	13,929	15,501	0	0	15,501
S.B. 04-257 Amortization Equalization Disbursement	<u>8,812,956</u>	<u>9,745,013</u>	<u>7,353</u>	<u>7,353</u>	<u>9,752,366</u>
General Fund	8,582,431	9,446,431	7,353	7,353	9,453,784
Cash Funds	230,525	298,582	0	0	298,582
S.B. 06-235 Supplemental Amortization Equalization Disbursement	<u>7,034,231</u>	<u>8,320,697</u>	<u>6,319</u>	<u>6,319</u>	<u>8,327,016</u>
General Fund	6,849,702	8,064,103	6,319	6,319	8,070,422
Cash Funds	184,529	256,594	0	0	256,594
Leased Space	<u>3,410,708</u>	<u>3,275,715</u>	<u>41,066</u>	<u>41,066</u>	<u>3,316,781</u>
General Fund	3,200,503	3,065,510	41,066	41,066	3,106,576
Cash Funds	210,205	210,205	0	0	210,205

(1) MANAGEMENT

JBC Staff Supplemental Recommendations - FY 2012-13
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	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2012-13 Requested Change	FY 2012-13 Rec'd Change	FY 2012-13 Total W/ Rec'd Change
Inspector General Subprogram					
Operating Expenses	<u>338,512</u>	<u>347,230</u>	<u>187</u>	<u>187</u>	<u>347,417</u>
General Fund	255,325	264,043	187	187	264,230
Cash Funds	83,187	83,187	0	0	83,187
 (2) INSTITUTIONS					
Superintendents Subprogram					
Start-up Costs	<u>32,480</u>	<u>32,480</u>	<u>32,480</u>		
General Fund	32,480	32,480	32,480		
 (3) SUPPORT SERVICES					
Communications Subprogram					
Operating Expenses	<u>1,477,045</u>	<u>1,511,325</u>	<u>3,360</u>	<u>3,360</u>	<u>1,514,685</u>
General Fund	1,477,045	1,511,325	3,360	3,360	1,514,685
 (3) SUPPORT SERVICES					
Transportation Subprogram					
Vehicle Lease Payments	<u>2,525,878</u>	<u>2,766,619</u>	<u>40,280</u>	<u>40,280</u>	<u>2,806,899</u>
General Fund	2,289,725	2,382,278	40,280	40,280	2,422,558
Cash Funds	236,153	384,341	0	0	384,341
 (3) SUPPORT SERVICES					
Training Subprogram					
Operating Expenses	<u>267,049</u>	<u>276,430</u>	<u>187</u>	<u>187</u>	<u>276,617</u>
General Fund	267,049	276,430	187	187	276,617

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	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2012-13 Requested Change	FY 2012-13 Rec'd Change	FY 2012-13 Total W/ Rec'd Change
(3) SUPPORT SERVICES					
Information Systems Subprogram					
Operating Expenses	<u>1,537,962</u>	<u>1,699,322</u>	<u>1,494</u>	<u>1,494</u>	<u>1,700,816</u>
General Fund	1,537,962	1,699,322	1,494	1,494	1,700,816
(4) INMATE PROGRAMS					
Drug and Alcohol Treatment Subprogram					
Contract Services	<u>2,253,457</u>	<u>2,189,042</u>	<u>33,090</u>	<u>33,090</u>	<u>2,222,132</u>
General Fund	2,040,957	1,939,042	33,090	33,090	1,972,132
Cash Funds	212,500	0	0	0	0
Reappropriated Funds	0	250,000	0	0	250,000
(5) COMMUNITY SERVICES					
Parole Subprogram					
Personal Services	<u>10,100,005</u>	<u>9,645,476</u>	<u>166,349</u>	<u>166,349</u>	<u>9,811,825</u>
FTE	159.2	147.5	3.6	3.6	151.1
General Fund	10,100,005	9,645,476	166,349	166,349	9,811,825
Operating Expenses	<u>1,114,582</u>	<u>1,035,530</u>	<u>23,208</u>	<u>23,208</u>	<u>1,058,738</u>
General Fund	1,114,582	1,035,530	23,208	23,208	1,058,738
Contract Services	<u>3,204,429</u>	<u>3,462,652</u>	<u>26,911</u>	<u>26,911</u>	<u>3,489,563</u>
General Fund	1,658,382	1,680,552	26,911	26,911	1,707,463
Reappropriated Funds	1,546,047	1,782,100	0	0	1,782,100

JBC Staff Supplemental Recommendations - FY 2012-13
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	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2012-13 Requested Change	FY 2012-13 Rec'd Change	FY 2012-13 Total W/ Rec'd Change
Start-up Costs	<u>0</u>	<u>0</u>	<u>25,652</u>	<u>25,652</u>	<u>25,652</u>
General Fund	0	0	25,652	25,652	25,652
(5) COMMUNITY SERVICES					
Parole Intensive Supervision Subprogram					
Personal Services	<u>4,647,197</u>	<u>4,454,126</u>	<u>90,060</u>	<u>90,060</u>	<u>4,544,186</u>
FTE	86.4	67.4	2.0	2.0	69.4
General Fund	4,647,197	4,454,126	90,060	90,060	4,544,186
Operating Expenses	<u>466,729</u>	<u>438,516</u>	<u>12,979</u>	<u>12,979</u>	<u>451,495</u>
General Fund	466,729	438,516	12,979	12,979	451,495
Contract Services	<u>1,520,680</u>	<u>1,436,592</u>	<u>49,727</u>	<u>49,727</u>	<u>1,486,319</u>
General Fund	1,520,680	1,436,592	49,727	49,727	1,486,319
Non-residential Services	<u>1,156,580</u>	<u>1,070,937</u>	<u>38,333</u>	<u>38,333</u>	<u>1,109,270</u>
General Fund	1,156,580	1,070,937	38,333	38,333	1,109,270
Start-up Costs	<u>0</u>	<u>0</u>	<u>15,391</u>	<u>15,391</u>	<u>15,391</u>
General Fund	0	0	15,391	15,391	15,391
(5) COMMUNITY SERVICES					
Community Supervision Subprogram					
Community Supervision					
Community Mental Health Services	<u>449,185</u>	<u>596,897</u>	<u>16,760</u>	<u>16,760</u>	<u>613,657</u>
General Fund	449,185	416,897	16,760	16,760	433,657
Reappropriated Funds	0	180,000	0	0	180,000

JBC Staff Supplemental Recommendations - FY 2012-13
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	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2012-13 Requested Change	FY 2012-13 Rec'd Change	FY 2012-13 Total W/ Rec'd Change
Total for Supplemental #3 - Parole and Intensive Supervision Parole Caseload	88,102,663	95,095,884	643,750	643,750	95,739,634
<i>FTE</i>	<u>245.6</u>	<u>214.9</u>	<u>5.6</u>	<u>5.6</u>	<u>220.5</u>
General Fund	84,379,020	90,364,533	643,750	643,750	91,008,283
Cash Funds	2,177,596	2,519,251	0	0	2,519,251
Reappropriated Funds	1,546,047	2,212,100	0	0	2,212,100

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	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2012-13 Requested Change	FY 2012-13 Rec'd Change	FY 2012-13 Total W/ Rec'd Change
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Interim Supplemental - Fort Lyon Utilities, Maintenance, and Security

(1) MANAGEMENT

Executive Director's Office, Subprogram

Health, Life, and Dental	<u>37,225,531</u>	<u>42,287,905</u>	<u>18,788</u>	<u>18,788</u>	<u>42,306,693</u>
General Fund	36,218,963	41,017,064	18,788	18,788	41,035,852
Cash Funds	1,006,568	1,270,841	0	0	1,270,841
Short-term Disability	<u>559,947</u>	<u>535,860</u>	<u>377</u>	<u>377</u>	<u>536,237</u>
General Fund	546,018	520,359	377	377	520,736
Cash Funds	13,929	15,501	0	0	15,501
S.B. 04-257 Amortization Equalization Disbursement	<u>8,812,956</u>	<u>9,745,013</u>	<u>6,814</u>	<u>6,814</u>	<u>9,751,827</u>
General Fund	8,582,431	9,446,431	6,814	6,814	9,453,245
Cash Funds	230,525	298,582	0	0	298,582
S.B. 06-235 Supplemental Amortization Equalization Disbursement	<u>7,034,231</u>	<u>8,320,697</u>	<u>5,857</u>	<u>5,857</u>	<u>8,326,554</u>
General Fund	6,849,702	8,064,103	5,857	5,857	8,069,960
Cash Funds	184,529	256,594	0	0	256,594
Shift Differential	<u>4,574,071</u>	<u>6,057,660</u>	<u>9,938</u>	<u>9,938</u>	<u>6,067,598</u>
General Fund	4,567,627	6,044,475	9,938	9,938	6,054,413
Cash Funds	6,444	13,185	0	0	13,185

(2) INSTITUTIONS

JBC Staff Supplemental Recommendations - FY 2012-13
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	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2012-13 Requested Change	FY 2012-13 Rec'd Change	FY 2012-13 Total W/ Rec'd Change
Utilities Subprogram					
Utilities	<u>20,460,942</u>	<u>20,025,190</u>	<u>365,000</u>	<u>365,000</u>	<u>20,390,190</u>
General Fund	19,475,759	18,974,356	365,000	365,000	19,339,356
Cash Funds	985,183	1,050,834	0	0	1,050,834
(2) INSTITUTIONS					
Maintenance Subprogram					
Personal Services	<u>18,297,191</u>	<u>17,930,205</u>	<u>237,652</u>	<u>237,652</u>	<u>18,167,857</u>
FTE	305.2	299.5	4.3	4.3	303.8
General Fund	18,297,191	17,930,205	237,652	237,652	18,167,857
Operating Expenses	<u>6,749,777</u>	<u>5,261,740</u>	<u>194,586</u>	<u>194,586</u>	<u>5,456,326</u>
General Fund	6,749,777	5,261,740	194,586	194,586	5,456,326
Total for Interim Supplemental - Fort Lyon					
Utilities, Maintenance, and Security	103,714,646	110,164,270	839,012	839,012	111,003,282
FTE	<u>305.2</u>	<u>299.5</u>	<u>4.3</u>	<u>4.3</u>	<u>303.8</u>
General Fund	101,287,468	107,258,733	839,012	839,012	108,097,745
Cash Funds	2,427,178	2,905,537	0	0	2,905,537

JBC Staff Supplemental Recommendations - FY 2012-13
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	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2012-13 Requested Change	FY 2012-13 Rec'd Change	FY 2012-13 Total W/ Rec'd Change
Totals Excluding Pending Items					
CORRECTIONS					
TOTALS for ALL Departmental line items	722,780,777	737,580,936	2,684,998	2,647,582	740,228,518
<i>FTE</i>	<u>6,319.7</u>	<u>6,022.9</u>	<u>44.9</u>	<u>44.9</u>	<u>5,978.0</u>
General Fund	648,103,000	651,332,037	2,688,327	2,650,911	653,982,948
Cash Funds	36,607,058	39,590,087	(3,329)	(3,329)	39,586,758
Reappropriated Funds	36,970,248	45,644,484	0	0	45,644,484
Federal Funds	1,100,471	1,014,328	0	0	1,014,328