HOUSE COMMITTEE OF REFERENCE REPORT

		June 2, 2021
Chair of Committee	Date	,

Committee on Public & Behavioral Health & Human Services.

After consideration on the merits, the Committee recommends the following:

SB21-137 be amended as follows, and as so amended, be referred to the Committee on Appropriations with favorable recommendation:

Amend reengrossed bill, page 3, after line 3 insert:

"SECTION 2. Legislative declaration. (1) The general assembly finds that:

- (a) The federal government enacted the "American Rescue Plan Act of 2021" to provide support to state, local, and tribal governments in responding to the impact of COVID-19 and to assist their efforts to contain the effects of COVID-19 on their communities, residents, and businesses. Under the federal act, the state of Colorado received over three billion dollars to be used for the purposes identified in the federal act.
- (b) Regulations construing the federal act promulgated by the United States treasury identify a nonexclusive list of uses that address a broad range of public health needs exacerbated by the pandemic. Under these regulations, funds may be used for mental health and substance misuse treatment; hotlines and warmlines; crisis intervention, services, or outreach to promote access to health and social services; and other behavioral health services.
- (2) Therefore, the general assembly declares that the programs and services funded by the federal money transferred in this bill are appropriate uses of the money transferred to Colorado under the federal act. This money will be put to expeditious and efficient use in expanding access to evidence-based treatment for mental health and substance use disorders, especially in frontier and rural communities; supporting



- behavioral health services for pregnant and parenting women, for families
- 2 of young children, and for children and youth; enhancing evidence-based
- 3 strategies and services to prevent drug overdose deaths; mitigating the
- 4 impacts of the opioid crisis; and expanding access to recovery support
- 5 services.".
- 6 Renumber succeeding sections accordingly.
- 7 Page 3, strike line 5.
- 8 Page 4, strike lines 1 through 3.
- 9 Renumber sections accordingly.
- 10 Page 6, after line 4 insert:
- "SECTION 6. In Colorado Revised Statutes, add part 9 to article
- 12 21 of title 23 as follows:

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PART 9

REGIONAL HEALTH CONNECTOR

WORKFORCE PROGRAM

- **23-21-901.** Regional health connector workforce program creation school of medicine. (1) There is created in the university of Colorado school of medicine the regional health connector workforce program, referred to in this section as the "program".
- 20 THE PROGRAM SHALL:
 - (a) EDUCATE HEALTH-CARE PROVIDERS ON EVIDENCE-BASED AND EVIDENCE-INFORMED THERAPIES AND TECHNIQUES TO ENABLE HEALTH-CARE PROVIDERS TO INCORPORATE SUCH PRACTICES IN THEIR WORK AND TO IMPROVE COMMUNITY HEALTH;
- 25 (b) PROVIDE SUPPORT AND ASSISTANCE TO PRIMARY CARE
 26 PROVIDERS AS A LINK BETWEEN PRIMARY CARE SERVICES, BEHAVIORAL
 27 HEALTH SERVICES, PUBLIC HEALTH SERVICES, AND COMMUNITY AGENCIES
 28 TO IMPROVE COMMUNITY HEALTH AND HEALTH CARE, INCLUDING
 29 ATTENTION TO BEHAVIORAL HEALTH NEEDS;
 - (c) ASSIST PRIMARY CARE PRACTICES AND COMMUNITY AGENCIES IN CONNECTING PATIENTS WITH MENTAL HEALTH OR SUBSTANCE USE DISORDERS TO SUPPORT AND TREATMENT OPTIONS;
- 33 (d) EDUCATE HEALTH-CARE PROVIDERS ABOUT PREVENTIVE 34 MEDICINE, HEALTH PROMOTION, CHRONIC DISEASE MANAGEMENT, AND 35 BEHAVIORAL HEALTH SERVICES; AND



- 1 (e) PROVIDE CLEAR INFORMATION TO PROVIDERS AND COMMUNITY
- 2 MEMBERS REGARDING COVID-19 PREVENTION, TREATMENT, AND
- 3 VACCINES.".
- 4 Renumber succeeding sections accordingly.
- Page 7, after line 22 insert: 5
- 6 "SECTION 9. In Colorado Revised Statutes, add 25.5-5-423 as 7 follows:
- 8 25.5-5-423. Independent review organization - review denial 9 of residential and inpatient substance use disorder treatment claims
- contract. No later than July 1, 2023, the state department shall 10
- 11 CONTRACT WITH ONE OR MORE INDEPENDENT REVIEW ORGANIZATIONS TO
- 12 CONDUCT EXTERNAL MEDICAL REVIEWS REQUESTED FOR REVIEW BY A
- 13 MEDICAID PROVIDER WHEN THERE IS A DENIAL OR REDUCTION FOR
- 14 RESIDENTIAL OR INPATIENT SUBSTANCE USE DISORDER TREATMENT AND
- 15 MEDICAID APPEALS PROCESSES HAVE BEEN EXHAUSTED.".
- 16 Renumber succeeding sections accordingly.
- 17 Page 7, strike lines 23 through 27.
- 18 Page 8, strike lines 1 through 22 and substitute:
- 19 "SECTION 10. In Colorado Revised Statutes, add 25.5-5-423 as 20
- follows:
- 21 25.5-5-423. Residential and inpatient substance use disorder
- 22 treatment - MCE standardized utilization management process -
- 23 medical necessity - report. (1) ON OR BEFORE OCTOBER 1, 2021, THE
- 24 STATE DEPARTMENT SHALL CONSULT WITH THE OFFICE OF BEHAVIORAL
- 25 HEALTH IN THE DEPARTMENT OF HUMAN SERVICES, RESIDENTIAL
- 26 TREATMENT PROVIDERS, AND MCES TO DEVELOP STANDARDIZED
- 27 UTILIZATION MANAGEMENT PROCESSES TO DETERMINE MEDICAL
- 28 NECESSITY FOR RESIDENTIAL AND INPATIENT SUBSTANCE USE DISORDER
- 29 TREATMENT. THE PROCESSES MUST INCORPORATE THE MOST RECENT
- 30 EDITION OF "THE ASAM CRITERIA FOR ADDICTIVE, SUBSTANCE-RELATED,
- 31 AND CO-OCCURRING CONDITIONS" AND ALIGN WITH FEDERAL MEDICAID
- 32 PAYMENT REQUIREMENTS.
- 33 (2) On or before January 1, 2022, the state department
- 34 SHALL INCORPORATE THE STANDARDS DEVELOPED PURSUANT TO



SUBSECTION (1) OF THIS SECTION INTO EXISTING MCE CONTRACTS, AND EACH MCE SHALL ADHERE TO THE STANDARDS WHEN CONDUCTING UTILIZATION MANAGEMENT FOR RESIDENTIAL AND INPATIENT SUBSTANCE USE DISORDER TREATMENT.

- (3) ON OR BEFORE JANUARY 1, 2022, EACH MCE'S NOTICE OF AN ADVERSE BENEFIT DETERMINATION MUST DEMONSTRATE HOW EACH DIMENSION OF THE MOST RECENT EDITION OF "THE ASAM CRITERIA FOR ADDICTIVE, SUBSTANCE-RELATED, AND CO-OCCURRING CONDITIONS" WAS CONSIDERED WHEN DETERMINING MEDICAL NECESSITY.
- (4) (a) BEGINNING OCTOBER 1, 2021, AND QUARTERLY THEREAFTER, THE STATE DEPARTMENT SHALL COLLABORATE WITH THE OFFICE OF BEHAVIORAL HEALTH IN THE DEPARTMENT OF HUMAN SERVICES, RESIDENTIAL TREATMENT PROVIDERS, AND MCES TO DEVELOP A REPORT ON THE RESIDENTIAL AND INPATIENT SUBSTANCE USE DISORDER UTILIZATION MANAGEMENT STATISTICS. AT A MINIMUM, THE REPORT MUST INCLUDE:
- (I) THE AVERAGE LENGTH OF AN INITIAL AUTHORIZATION AND THE AVERAGE LENGTH OF CONTINUED AUTHORIZATIONS FOR EACH MCE AND PROVIDER DISAGGREGATED BY LEVEL OF RESIDENTIAL CARE;
- (II) DENIALS OF INITIAL AUTHORIZATIONS REPORTED FOR EACH MCE AND PROVIDER AND THE REASONS FOR THE DENIALS; AND
- (III) THE AVERAGE RESPONSE TIME FOR AN INITIAL AUTHORIZATION AND CONTINUED AUTHORIZATION, DISAGGREGATED BY EACH MCE; LEVEL OF RESIDENTIAL CARE, INCLUDING THE PERCENTAGE OF EXTENSIONS GRANTED TO HEALTH-CARE PROVIDERS TO SUBMIT COMPLETE CLINICAL DOCUMENTATION; RETROACTIVE AUTHORIZATION REQUESTS; INCOMPLETE AUTHORIZATION REQUESTS; AND THE NUMBER OF REQUESTS THAT MET AND DID NOT MEET THE STATE DEPARTMENT'S RESPONSE TIME REQUIREMENTS.
- (b) THE STATE DEPARTMENT SHALL MAKE THE REPORT DEVELOPED PURSUANT TO SUBSECTION (4)(a) OF THIS SECTION PUBLICLY AVAILABLE ON THE STATE DEPARTMENT'S WEBSITE.
- (c) Any information required to be reported pursuant to subsection (4)(a) of this section may be aggregated as necessary to ensure confidentially pursuant to 42 CFR part 2.
- **SECTION 11.** In Colorado Revised Statutes, **add** 25.5-5-424 as follows:
- 25.5-5-424. Audit of MCE denials for residential and inpatient substance use disorder treatment authorization report. (1) NO LATER THAN JULY 1, 2022, THE STATE DEPARTMENT SHALL CONTRACT WITH AN INDEPENDENT THIRD-PARTY VENDOR TO AUDIT THIRTY-THREE



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- PERCENT OF ALL DENIALS OF AUTHORIZATION FOR INPATIENT AND RESIDENTIAL SUBSTANCE USE DISORDER TREATMENT FOR EACH MCE.
- 3 (2) BEGINNING DECEMBER 1, 2022, AND EACH DECEMBER 1 4 THEREAFTER, THE STATE DEPARTMENT SHALL SUBMIT THE RESULTS OF THE 5 AUDIT CONDUCTED PURSUANT TO SUBSECTION (1) OF THIS SECTION AND
- 6 ANY RECOMMENDED CHANGES TO THE RESIDENTIAL AND INPATIENT
- 7 SUBSTANCE USE DISORDER BENEFIT TO THE HOUSE OF REPRESENTATIVES
- 8 HEALTH AND INSURANCE COMMITTEE, THE HOUSE OF REPRESENTATIVES
- 9 PUBLIC AND BEHAVIORAL HEALTH AND HUMAN SERVICES COMMITTEE, THE
- 10 SENATE HEALTH AND HUMAN SERVICES COMMITTEE, OR THEIR SUCCESSOR
- 11 COMMITTEES, AND THE JOINT BUDGET COMMITTEE.".
- 12 Renumber succeeding sections accordingly.
- Page 8, line 26, strike "PARENT" and substitute "CAREGIVER".
- Page 9, line 4, strike "PARENT" and substitute "CAREGIVER".
- Page 9, line 6, strike "PARENT" and substitute "CAREGIVER".
- Page 9, line 7, strike "PARENT'S" and substitute "CAREGIVER'S".
- 17 Page 12, after line 7 insert:

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- 18 "SECTION 15. In Colorado Revised Statutes, add 27-60-108 as follows:
 - 27-60-108. County-based behavioral health grant program created rules report repeal. (1) There is created in the office the county-based behavioral health grant program, referred to in this section as the "grant program", to provide matching grants to county departments of human or social services for the expansion or improvement of local or regional behavioral health disorder treatment programs.
 - (2) GRANT RECIPIENTS MAY USE THE MONEY RECEIVED THROUGH THE GRANT PROGRAM FOR THE FOLLOWING PURPOSES:
 - (a) PEER TRAINING;
 - (b) AUGMENTATION OF DIRECT THERAPY;
- 31 (c) ACUTE TREATMENT UNITS;
- 32 (d) INPATIENT TREATMENT PROGRAMS;
- 33 (e) OUTREACH AND EDUCATION;
- 34 (f) NAVIGATION OR CARE COORDINATION;



- (g) Capital investments in Behavioral Health Center infrastructure:
 - (h) SERVICES FOR NON-ENGLISH-SPEAKING INDIVIDUALS;
 - (i) CULTURALLY RESPONSIVE AND ATTUNED SERVICES;
 - (i) SUICIDE PREVENTION AND INTERVENTION;
 - (k) Crisis response;

- (1) WITHDRAWAL MANAGEMENT;
- (m) WORKFORCE DEVELOPMENT;
- (n) SUPPORTING REGIONAL SERVICE DELIVERY; OR
- (o) ANY OTHER PURPOSE THE OFFICE IDENTIFIES THAT WILL EXPAND OR IMPROVE LOCAL OR REGIONAL BEHAVIORAL HEALTH DISORDER TREATMENT PROGRAMS.
- (3) THE OFFICE SHALL ADMINISTER THE GRANT PROGRAM AND SHALL AWARD GRANTS AS PROVIDED IN THIS SECTION.
- (4) THE OFFICE SHALL IMPLEMENT THE GRANT PROGRAM IN ACCORDANCE WITH THIS SECTION. AT A MINIMUM, THE OFFICE SHALL SPECIFY THE TIME FRAMES FOR APPLYING FOR GRANTS, THE FORM OF THE GRANT PROGRAM APPLICATION, AND THE TIME FRAMES FOR DISTRIBUTING GRANT MONEY.
 - (5) (a) EACH GRANT APPLICANT SHALL DEMONSTRATE:
- (I) A DEDICATION OF LOCAL FUNDING TO SUPPORT THE EXPANSION OR IMPROVEMENT OF LOCAL BEHAVIORAL HEALTH DISORDER TREATMENT PROGRAMS, WHICH MAY BE FROM THE COUNTY'S LOCAL SHARE OF THE FEDERAL "AMERICAN RESCUE PLAN ACT OF 2021", PUB.L. 117-2, AS THE ACT MAY BE SUBSEQUENTLY AMENDED, OR OTHER LOCAL REVENUE SOURCES; OR
- (II) A PLAN FOR REGIONAL COLLABORATION BETWEEN NO FEWER THAN THREE COUNTIES TO SUPPORT THE EXPANSION OR IMPROVEMENT OF REGIONAL BEHAVIORAL HEALTH DISORDER TREATMENT PROGRAMS.
- (b) NO SINGLE GRANT AWARDED MAY EXCEED ONE MILLION DOLLARS, UNLESS A GRANT IS AWARDED FOR A REGIONAL EFFORT INVOLVING TWO OR MORE COUNTIES.
- (c) A DIRECT SERVICE PROVIDER THAT RECEIVES A GRANT SHALL LIMIT ANY INDIRECT EXPENSES TO NO MORE THAN TEN PERCENT OF THE TOTAL STATE MONEY AWARDED, AND ANY ENTITY THAT RECEIVES A GRANT AND OVERSEES A DIRECT SERVICE PROVIDER SHALL LIMIT THE ENTITY'S INDIRECT EXPENSES TO NO MORE THAN FIVE PERCENT OF THE TOTAL STATE MONEY AWARDED.
- (d) If any grant money is used for capital projects, the
 GRANT RECIPIENT SHALL DEMONSTRATE A COMMITMENT TO CONTINUE
 THOSE SERVICES PAST THE GRANT CYCLE FOR AT LEAST AN ADDITIONAL



FIVE YEARS.

- (e) A GRANT APPLICANT SHALL DISCLOSE IF ANY PROJECT OR PROGRAM IS RECEIVING MONEY FROM ANOTHER PAYER SOURCE, INCLUDING BUT NOT LIMITED TO PRIVATE DOLLARS, COUNTY DOLLARS, STATE BLOCK GRANTS, OR MONEY AWARDED BY A MANAGED SERVICE ORGANIZATION.
- (6) TO RECEIVE A GRANT, A COUNTY DEPARTMENT OF HUMAN OR SOCIAL SERVICES SHALL SUBMIT AN APPLICATION TO THE OFFICE. THE OFFICE SHALL GIVE PRIORITY TO APPLICATIONS THAT DEMONSTRATE INNOVATION AND COLLABORATION OR INCLUDE RURAL OR FRONTIER COMMUNITIES; ADDRESS A DEMONSTRATED NEED, AS IDENTIFIED BY COMMUNITY INPUT AND LOCAL PLANNING EFFORTS; AND DEMONSTRATE THE ABILITY TO RAPIDLY DISTRIBUTE THE GRANT MONEY INTO THE COMMUNITY. THE OFFICE SHALL AWARD GRANT MONEY EQUITABLY TO REFLECT THE GEOGRAPHIC DIVERSITY OF THE STATE.
- (7) Subject to available appropriations, beginning January 1, 2022, and on or before January 1 each year thereafter for the duration of the grant program, the office shall award grants as provided in this section. The office shall distribute the grant money within ninety days after the office awards the grants.
- (8) (a) On or before February 1, 2023, and on or before February 1 each year thereafter for the duration of the grant program, each county department of human or social services that receives a grant through the grant program shall submit a report to the office on the use of the grant money received pursuant to this section, including the total number of individuals served, disaggregated by race, ethnicity, and age.
- (b) On or before April 1, 2023, and on or before April 1 Each year thereafter for the duration of the grant program, the state department shall submit a summarized report of the information received pursuant to subsection (8)(a) of this section to the joint budget committee, the health and insurance committee and the public and behavioral health and human services committee of the house of representatives, and the health and human services committee of the senate, or any successor committees, on the grant program.
- (9) For the 2021-22 state fiscal year, the general assembly shall appropriate ten million dollars from the behavioral and mental health cash fund created in section 24-75-230 to the department of human services for use by the office for the purposes of this section. If any unexpended or



UNENCUMBERED MONEY REMAINS AT THE END OF THE FISCAL YEAR, THE OFFICE MAY EXPEND THE MONEY FOR THE SAME PURPOSES IN THE NEXT FISCAL YEAR WITHOUT FURTHER APPROPRIATION.

(10) This section is repealed, effective July 1, 2023.

SECTION 16. In Colorado Revised Statutes, **add** 27-60-108 as follows:

27-60-109. Behavioral health-care workforce development program - creation - rules - report. (1) There is created in the office the behavioral health-care workforce development program, referred to in this section as the "program". The purpose of the program is to increase the behavioral health-care workforce's ability to treat individuals, including youth, with severe behavioral health disorders.

- (2) TO IMPLEMENT THE PROGRAM, THE OFFICE SHALL:
- (a) DEVELOP AN ONLINE TRAINING SYSTEM THAT ALLOWS FOR ACCESSIBLE STATEWIDE TRAINING OPPORTUNITIES;
- (b) DEVELOP AN ONLINE TRAINING CURRICULUM FOR PROVIDERS IN RURAL AND METRO AREAS TO INCREASE COMPETENCIES IN MENTAL HEALTH AND SUBSTANCE USE DISORDERS THAT WILL SUPPORT A HIGH-QUALITY, TRAINED, CULTURALLY RESPONSIVE, AND DIVERSE BEHAVIORAL HEALTH-CARE WORKFORCE;
- (c) Provide fiscal incentives for lower income individuals to obtain a degree in behavioral health, with funding specifically targeted for rural areas of the state;
- (d) Provide Training to the Existing Behavioral Health-Care Workforce to be certified in Federally Reimbursed Services; and
- (e) Provide Capacity-Building grants to diversity the safety-net provider workforce and meet the requirements of section 27-63-103.
- (3) THE STATE DEPARTMENT MAY PROMULGATE RULES AS NECESSARY FOR THE IMPLEMENTATION OF THIS SECTION.
- (4) FOR THE STATE FISCAL YEAR 2021-22 AND EACH STATE FISCAL YEAR THEREAFTER FOR WHICH THE PROGRAM RECEIVES FUNDING, THE STATE DEPARTMENT SHALL REPORT A SUMMARY OF THE EXPENDITURES FROM THE PROGRAM, THE IMPACT OF THE EXPENDITURES IN INCREASING THE BEHAVIORAL HEALTH-CARE WORKFORCE, AND ANY RECOMMENDATIONS TO STRENGTHEN AND IMPROVE THE BEHAVIORAL HEALTH-CARE WORKFORCE AS PART OF ITS ANNUAL PRESENTATION TO THE GENERAL ASSEMBLY REQUIRED UNDER THE "STATE MEASUREMENT FOR ACCOUNTABLE, RESPONSIVE, AND TRANSPARENT (SMART)



GOVERNMENT ACT", PART 2 OF ARTICLE 7 OF TITLE 2.

SECTION 17. In Colorado Revised Statutes, 27-60-202, **as added by House Bill 21-1097, add** (2.5) as follows:

27-60-202. Definitions. As used in this part 2, unless the context otherwise requires:

(2.5) "CARE COORDINATION" MEANS SERVICES THAT SUPPORT INDIVIDUALS AND FAMILIES AND INITIATE CARE AND NAVIGATING CRISIS SUPPORTS, MENTAL HEALTH AND SUBSTANCE USE DISORDER ASSISTANCE, AND SERVICES THAT ADDRESS THE SOCIAL DETERMINANTS OF HEALTH, AND PREVENTIVE CARE SERVICES.

SECTION 18. In Colorado Revised Statutes, part 2 of article 60 of title 27, **as added by House Bill 21-1097, add** 27-60-204 as follows:

27-60-204. Care coordination infrastructure. (1) (a) THE STATE DEPARTMENT, IN COLLABORATION WITH THE DEPARTMENT OF HEALTH CARE POLICY AND FINANCING, SHALL DEVELOP A STATEWIDE CARE COORDINATION INFRASTRUCTURE TO DRIVE ACCOUNTABILITY AND MORE EFFECTIVE BEHAVIORAL HEALTH NAVIGATION TO CARE THAT BUILDS UPON AND COLLABORATES WITH EXISTING CARE COORDINATION SERVICES. THE INFRASTRUCTURE MUST INCLUDE A WEBSITE AND MOBILE APPLICATION THAT SERVES AS A CENTRALIZED GATEWAY FOR INFORMATION FOR PATIENTS, PROVIDERS, AND CARE COORDINATION AND THAT FACILITIES ACCESS AND NAVIGATION OF BEHAVIORAL HEALTH-CARE SERVICES AND SUPPORT.

- (b) THE STATE DEPARTMENT SHALL CONVENE A WORKING GROUP OF GEOGRAPHICALLY AND DEMOGRAPHICALLY DIVERSE PARTNERS AND STAKEHOLDERS, INCLUDING THOSE WITH LIVED AND PROFESSIONAL EXPERIENCE, TO PROVIDE FEEDBACK AND RECOMMENDATIONS THAT INFORM AND GUIDE THE DEVELOPMENT OF THE STATEWIDE CARE COORDINATION INFRASTRUCTURE DEVELOPED PURSUANT TO SUBSECTION (1)(a) OF THIS SECTION.
- (c) THE EXTENT TO WHICH MEDICAID AND PRIVATE INSURANCE EXISTING CARE COORDINATION SERVICES ARE ALIGNED WITH THE STATEWIDE CARE COORDINATION INFRASTRUCTURE DESCRIBED IN SUBSECTION (1)(a) OF THIS SECTION SHALL BE DETERMINED BY THE DEPARTMENT OF HEALTH CARE POLICY AND FINANCING, THE DIVISION OF INSURANCE IN THE DEPARTMENT OF REGULATORY AGENCIES, AND THE WORKING GROUP CREATED PURSUANT TO SUBSECTION (1)(b) OF THIS SECTION.
- 39 (d) The State Department shall implement, directly or
 40 Through a contractor, a comprehensive and robust marketing
 41 AND OUTREACH PLAN TO MAKE COLORADANS AWARE OF THE WEBSITE



- 1 AND MOBILE APPLICATION AND ASSOCIATED CARE COORDINATION
- 2 SERVICES DEVELOPED PURSUANT TO SUBSECTION (1)(a) OF THIS
- 3 SECTION.
- 4 (2) ON OR BEFORE JULY 1, 2022, THE STATEWIDE CARE
- 5 COORDINATION INFRASTRUCTURE DEVELOPED PURSUANT TO
- 6 SUBSECTION (1)(a) OF THIS SECTION IS THE RESPONSIBILITY OF THE
- 7 BEHAVIORAL HEALTH ADMINISTRATION ESTABLISHED IN SECTION
- 8 27-60-203.".
- 9 Renumber succeeding sections accordingly.
- Page 12, line 9, strike "and amend (5)" and substitute "amend (5)(b);
- 11 and **add** (4)(d)".
- 12 Page 12, line 12, strike "(4) (c) FOR THE 2021-22" and substitute:
- 13 "(4) (c) THE CENTER SHALL ENGAGE IN COMMUNITY
- 14 ENGAGEMENT ACTIVITIES TO ADDRESS SUBSTANCE USE PREVENTION,
- 15 HARM REDUCTION, CRIMINAL JUSTICE SYSTEM RESPONSE, TREATMENT,
- 16 AND RECOVERY.
- 17 (d) FOR THE 2021-22".
- Page 12, line 17, strike "(a) The center shall develop and implement a
- 19 program to".
- 20 Page 12, strike likes 18 through 23.
- 21 Page 21, after line 11 insert:
- "SECTION 24. In Colorado Revised Statutes, 27-80-303,
- 23 **amend** (1)(b), (1)(c), (2), (3)(e) and (3)(f); and **add** (3)(g) as follows:
- 24 27-80-303. Office of ombudsman for behavioral health
- 25 access to care creation appointment of ombudsman duties.
- 26 (1) (b) The office and the department shall operate pursuant to a
- 27 memorandum of understanding between the two entities. The
- 28 memorandum of understanding contains, at a minimum:
- 29 (I) A requirement that the office has its own personnel rules;
- 30 (II) A requirement that the ombudsman has independent hiring
- 31 and termination authority over office employees;
- 32 (III) A requirement that the office must follow state fiscal rules;
- 33 (IV) A requirement that The office of behavioral health shall



- offer the office limited support with respect to:
- 2 (A) (I) Personnel matters;
- 3 (B) (II) Recruitment;
- 4 (C) (III) Payroll;

- 5 (D) (IV) Benefits;
 - (E) (V) Budget submission, as needed;
 - (F) (VI) Accounting; and
 - (G) (VII) Office space, facilities, and technical support; and
 - (V) (VIII) Any other provisions regarding Administrative support that will help maintain the independence of the office.
 - (c) The office shall operate OPERATES with full independence and has complete autonomy, control, and authority over operations, budget, and personnel decisions related to the office and the ombudsman, SUBJECT TO STATE PERSONNEL AND FISCAL RULES. THE OFFICE MAY SEEK, ACCEPT, AND EXPEND GIFTS, GRANTS, OR DONATIONS FOR THE PURPOSE OF OPERATING THE OFFICE. THE DEPARTMENT MAY, BUT IS NOT REQUIRED TO, PROVIDE FUNDING TO THE OFFICE.
 - (2) By November 1, 2018, the governor shall designate an ombudsman for behavioral health access to care, who shall serve as director of the office. The ombudsman shall serve as a neutral party to help consumers, including consumers who are uninsured or have public or private health benefit coverage, including coverage that is not subject to state regulation, and health-care providers, acting on their own behalf, on behalf of a consumer with the consumer's written permission, or on behalf of a group of health-care providers, navigate and resolve issues related to AND ENSURE COMPLIANCE REGARDING consumer access to behavioral health care, including care for mental health conditions and substance use disorders.
 - (3) The ombudsman shall:
 - (e) Develop appropriate points of contact for referrals to other state and federal agencies; and
 - (f) Provide appropriate information to help consumers or health-care providers file appeals or complaints with the appropriate entities, including insurers and other state and federal agencies; AND
 - (g) BE THE APPOINTING AUTHORITY FOR ANY EMPLOYEES THE OFFICE MAY CHOOSE TO HIRE. ANY SUCH EMPLOYEES ARE STATE EMPLOYEES SUBJECT TO THE STATE PERSONNEL SYSTEM.".
- 38 Renumber succeeding sections accordingly.
- 39 Page 23, after line 17 insert:



"SECTION 29. In Colorado Revised Statutes, 10-22.3-101, amend (1)(b), (2)(h), (2)(i), and (3) as follows:

10-22.3-101. Opioid and other substance use disorders study committee - creation - members - purposes. (1) (b) The speaker of the house of representatives shall appoint the chair of the committee in the 2023 interim and the vice-chair in the 2021 2022 interim, and the president of the senate shall appoint the chair of the committee in the 2021 2022 interim and the vice-chair in the 2023 interim.

(2) The committee shall:

- (h) During the 2021 2022 interim, study the relationship between mental health conditions and substance use disorders and examine treatment modalities that best serve individuals with co-occurring mental health conditions and substance use disorders, including the benefits of integrated services; and
- (i) During the 2021 2022 interim, study the impact of COVID-19, the coronavirus disease caused by the severe acute respiratory syndrome coronavirus 2, also known as SARS-CoV-2, on the provision of prevention, harm reduction, treatment and recovery support services, and related behavioral health services, including the impact related to the opioid crisis and drug overdoses, and prepare legislative recommendations for the general assembly for addressing the impacts.
- (3) (a) The committee may meet in the 2021 2022 and 2023 interims up to six times per interim. The committee may recommend up to a total of five bills during each interim. Legislation recommended by the committee must be treated as legislation recommended by an interim committee for purposes of applicable deadlines, bill introduction limits, and any other requirements imposed by the joint rules of the general assembly.
- (b) By December 1, 2021 DECEMBER 1, 2022, and December 1, 2023, the committee shall make a report and a final report, respectively, to the legislative council created in section 2-3-301 that may include recommendations for legislation.

SECTION 30. In Colorado Revised Statutes, **add** part 9 to article 21 of title 23 as follows:

PART 10

MEDICATION FOR OPIOID USE DISORDER

23-21-1001. Medication for opioid use disorder - consultation - stipends - school of medicine duties - legislative declaration - repeal. (1) THE GENERAL ASSEMBLY FINDS AND



DECLARES THAT:

- (a) MANY HEALTH-CARE PROVIDERS WHO HAVE COMPLETED THE TRAINING REQUIRED BY THE FEDERAL DRUG ENFORCEMENT AGENCY AND ARE ELIGIBLE TO PROVIDE MEDICATION FOR OPIOID USE DISORDER ARE NOT ACTIVELY PROVIDING MEDICATION FOR OPIOID USE DISORDER TO PATIENTS WHO WOULD BENEFIT FROM THIS MEDICAL SERVICE; AND
- (b) PRACTICE CONSULTATION SERVICES CONSISTING OF FOLLOW-UP TRAINING AND SUPPORT, INCLUDING STIPENDS, CAN INCREASE THE NUMBER OF HEALTH-CARE PROVIDERS WHO PRESCRIBE MEDICATION FOR OPIOID USE DISORDER AND THE NUMBER OF PATIENTS RECEIVING MEDICATION FOR OPIOID USE DISORDER.
- (2) THE UNIVERSITY OF COLORADO SCHOOL OF MEDICINE SHALL:
- (a) PROVIDE PRACTICE CONSULTATION SERVICES TO HEALTH-CARE PROVIDERS WHO ARE ELIGIBLE TO PROVIDE MEDICATION FOR OPIOID USE DISORDER. PRACTICE CONSULTATION SERVICES MUST INCLUDE:
- (I) STAFF TRAINING AND WORKFLOW ENHANCEMENT TO ENCOURAGE SCREENING FOR OPIOID USE DISORDER AND EDUCATIONAL MATERIALS FOR PATIENTS WHO SCREEN POSITIVE FOR OPIOID USE DISORDER;
 - (II) SUPPORTING THE ADOPTION OF COMMUNICATION STRATEGIES THAT PROVIDE INFORMATION TO PATIENTS AND REFERRAL SOURCES, INCLUDING BUT NOT LIMITED TO EMERGENCY DEPARTMENTS, EMERGENCY MEDICAL SERVICE PROVIDERS, HOSPITALS, SHERIFFS DEPARTMENTS, HARM REDUCTION ORGANIZATIONS, AND FAITH-BASED ORGANIZATIONS; AND
 - (III) PROVIDING ACCESS TO MARKETING MATERIALS DESIGNED FOR PATIENTS AND DEVELOPED WITH PATIENT AND PRACTITIONER INPUT.
- 32 (b) PROVIDE STIPENDS TO HEALTH-CARE PROVIDERS WHO ARE
 33 ELIGIBLE TO PROVIDE MEDICATION FOR OPIOID USE DISORDER AND WHO
 34 HAVE ACHIEVED CERTAIN BENCHMARKS KNOWN TO LEAD TO AN
 35 INCREASED NUMBER OF PATIENTS BEING MANAGED BY MEDICATION FOR
 36 OPIOID USE DISORDER. AT A MINIMUM, THE BENCHMARKS MUST
 37 INCLUDE:
- 38 (I) STAFF TRAINING AND WORKFLOW ENHANCEMENT TO
 39 ENCOURAGE SCREENING AND MEDICATION FOR OPIOID USE DISORDER
 40 INDUCTION FOR PATIENTS WHO SCREEN POSITIVE FOR OPIOID USE
 41 DISORDER;



(II) ADOPTION OF MARKETING AND COMMUNICATION STRATEGIES; AND

- (III) DOCUMENTATION OF HAVING PROVIDED MEDICATION FOR OPIOID USE DISORDER TO AT LEAST TEN PATIENTS WITHIN A TWELVE-MONTH PERIOD.
- (3) (a) For the 2021-22 state fiscal year, the general assembly shall appropriate SIX hundred thirty thousand dollars from the behavioral and mental health cash fund created in section 24-75-226 to the board of regents of the university of Colorado for the implementation of this section. If any unexpended or unencumbered money remains at the end of the fiscal year, the board of regents of the university of Colorado may expend the money for the same purposes in the next fiscal year without further appropriation.
- (b) This subsection (3) is repealed, effective July 1, 2023. **SECTION 31.** In Colorado Revised Statutes, **add** 24-75-230 as follows:
 - **24-75-230.** Behavioral and mental health cash fund creation allowable uses task force definitions repeal. (1) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE REQUIRES:
 - (a) "AMERICAN RESCUE PLAN ACT OF 2021" MEANS THE FEDERAL "AMERICAN RESCUE PLAN ACT OF 2021", PUB.L. 117-2, AS THE ACT MAY BE SUBSEQUENTLY AMENDED.
 - (b) "DEPARTMENT" MEANS A PRINCIPAL DEPARTMENT IDENTIFIED IN SECTION 24-1-110 AND THE JUDICIAL DEPARTMENT. THE TERM ALSO INCLUDES THE OFFICE OF THE GOVERNOR, INCLUDING ANY OFFICES CREATED THEREIN.
 - (c) "Fund" means the behavioral and mental health cash fund created in subsection (2)(a) of this section or an identical companion fund created by operation of section 24-75-226 (4)(c).
- 32 (2) (a) THE BEHAVIORAL AND MENTAL HEALTH CASH FUND IS
 33 CREATED IN THE STATE TREASURY. THE FUND CONSISTS OF MONEY
 34 CREDITED TO THE FUND IN ACCORDANCE WITH SUBSECTION (2)(b) OF
 35 THIS SECTION AND ANY OTHER MONEY THAT THE GENERAL ASSEMBLY
 36 MAY APPROPRIATE OR TRANSFER TO THE FUND. TO RESPOND TO THE
- 37 PUBLIC HEALTH EMERGENCY WITH RESPECT TO COVID-19 OR ITS
- 57 FUBLIC HEALTH EMERGENCT WITH RESPECT TO COVID-19 OR II
- 38 NEGATIVE ECONOMIC IMPACTS, THE GENERAL ASSEMBLY MAY
- 39 APPROPRIATE MONEY FROM THE FUND TO A DEPARTMENT FOR MENTAL
- 40 HEALTH TREATMENT, SUBSTANCE MISUSE TREATMENT, AND OTHER
- 41 BEHAVIORAL HEALTH SERVICES.



- (b) (I) Three days after the effective date of this subsection (2)(b)(I), the state treasurer shall transfer five hundred fifty million dollars from the "American Rescue Plan Act of 2021" cash fund created in section 24-75- 226 to the fund.
- (II) THE STATE TREASURER SHALL CREDIT ALL INTEREST AND INCOME DERIVED FROM THE DEPOSIT AND INVESTMENT OF MONEY IN THE FUND TO THE FUND.
- 9 (3) A DEPARTMENT MAY EXPEND MONEY APPROPRIATED FROM
 10 THE FUND FOR PURPOSES PERMITTED UNDER THE "AMERICAN RESCUE
 11 PLAN ACT OF 2021" PUB.L. 117-2, AS THE ACT MAY BE SUBSEQUENTLY
 12 AMENDED, AND SHALL NOT USE THE MONEY FOR ANY PURPOSE
 13 PROHIBITED BY THE ACT. A DEPARTMENT OR ANY PERSON WHO
 14 RECEIVES MONEY FROM THE FUND SHALL COMPLY WITH ANY
 15 REQUIREMENTS SET FORTH IN SECTION 24-75- 226.
 - (4) (a) The executive committee of the legislative council shall, by resolution, create a task force to meet during the 2021 interim and issue a report with recommendations to the general assembly and the governor on policies to create transformational change in the area of behavioral health using money the state receives from the federal coronavirus state fiscal recovery fund under title IX, subtitle M of the "American Rescue Plan Act of 2021", Pub.L. 117-2, as the act may be subsequently amended.
 - (b) THE TASK FORCE MAY INCLUDE NONLEGISLATIVE MEMBERS AND HAVE WORKING GROUPS CREATED TO ASSIST THEM. THE EXECUTIVE COMMITTEE SHALL HIRE A FACILITATOR TO GUIDE THE WORK OF THE TASK FORCE.
 - (c) The task force created in this section is not subject to the requirements specified in section 2-3-303.3 or rule 24A of the joint rules of the senate and the house of representatives. The executive committee shall specify requirements governing members' participation in the task force. The task force shall not submit bill drafts as part of their recommendations.
 - (5) THIS SECTION IS REPEALED, EFFECTIVE JULY 1, 2027. **SECTION 32.** In Colorado Revised Statutes, 25-1.5-506, **amend** (4)(a) introductory portion; and **add** (4)(c) as follows:
 - 25-1.5-506. Colorado health service corps fund created acceptance of grants and donations annual appropriation from marijuana tax cash fund repeal. (4) (a) For the 2018-19 fiscal year



and each fiscal year thereafter, the general assembly shall appropriate two THREE million five hundred thousand dollars from the marijuana tax cash fund created in section 39-28.8-501 to the primary care office to:

- (c) (I) In addition to the appropriation described in subsection (4)(a) of this section, for the 2021-22 state fiscal year the general assembly shall appropriate one million seven hundred thousand dollars from the behavioral and mental health cash fund created in section 24-75-226 to the primary care office for the uses described in subsection (4)(a) of this section. If any unexpended or unencumbered money appropriated for a fiscal year remains at the end of that fiscal year, the primary care office may expend the money for the same purposes in the next fiscal year without further appropriation.
- (II) This subsection (4)(c) is repealed, effective January 1, 2024.

SECTION 33. In Colorado Revised Statutes, 27-80-123, **amend** (4) and (5)(b) as follows:

27-80-123. High-risk families cash fund - creation - services provided - report - definition. (4) The department may expend money in the fund for the following purposes:

- (a) For services to high-risk parents, including pregnant and parenting women, with substance use disorders; and
- (b) For services for high-risk children and youth with behavioral health disorders; AND
- (c) FOR SERVICES FOR FAMILIES WITH BEHAVIORAL HEALTH NEEDS, INCLUDING FAMILY-CENTERED TREATMENT MODELS.
- (5) (b) Money expended by the department must be used for one-time allocations to increase treatment capacity, including start-up costs and capital expenditures, or to provide substance use disorder recovery and wraparound services, including THE PRENATAL PLUS PROGRAM AND access to child care, to high-risk families.

SECTION 34. In Session Laws of Colorado 2019, **amend** section 2 of chapter 325 as follows:

Section 2. **Appropriation.** (1) For the 2019-20 state fiscal year, \$2,944,809 is appropriated to the department of public health and environment for use by the prevention services division. This appropriation is from the marijuana tax cash fund created in section 39-28.8-501 (1), C.R.S. To implement this act, the division may use this appropriation for the primary care office. Any money appropriated



in this section not expended prior to July 1, 2020, is further appropriated to the division for the 2020-21 and 2021-22 THROUGH 2023-24 state fiscal years for the same purpose.

- 4 (2) For the 2019-20 state fiscal year, \$55,191 is appropriated to the department of public health and environment for use by the prevention services division. This appropriation is from the marijuana tax cash fund created in section 39-28.8-501 (1), C.R.S., and is based on an assumption that the division will require an additional 0.8 FTE. To implement this act, the division may use this appropriation for the primary care office."
- 11 Renumber succeeding sections accordingly.
- 12 Page 23, strike lines 18 through 27.

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- 13 Page 24, strike lines 1 through 18.
- 14 Renumber succeeding sections accordingly.
- 15 Page 26, after line 26 insert:
 - "(8) (a) For the 2021-22 state fiscal year, \$89,750,000 is appropriated to the department of human services for use by the office of behavioral health. This appropriation is from the behavioral and mental health cash fund created in section 24-75-230, C.R.S., and of money the state received from the federal coronavirus state fiscal recovery fund. The office may use this appropriation as follows:
 - (I) \$10,000,000 directed to the managed service organizations for increasing access to effective substance use disorder treatment and recovery;
 - (II) \$2,000,000 for services provided to school-aged children and parents by community mental health center school-based clinicians and prevention specialists;
 - (III) \$5,000,000 for Colorado crisis system services in response to the effect of COVID-19 on the behavioral health of Colorado residents, including statewide access to crisis system services for children and youth;
 - (IV) \$2,000,000 for behavioral health and substance use disorder treatment for children, youth, and their families;
 - (V) \$3,000,000 for the high-risk families cash fund;
- (VI) \$1,000,000 for a mental health awareness campaign;



- (VII) \$18,000,000 for the workforce development program;
- (VIII) \$30,000,000 for statewide care coordination infrastructure;

- (IX) \$10,000,000 for the county-based behavioral health grant program;
- (X) \$500,000 directed to community transition services for guardianship services for individuals transitioning out of mental health institutes;
 - (XI) \$5,000,000 for jail based behavioral health services; and
- (XII) \$3,250,000 for community mental health centers for unanticipated services and expenses related to COVID-19, including capacity building and strategies to address the direct care workforce for the purpose of increasing access to meet the growing demand for services.
- (b) Any money appropriated in this subsection (8) not expended prior to July 1, 2022, is further appropriated to the office for the 2022-23 state fiscal year for the same purpose.
- (9) (a) For the 2021-22 state fiscal year, \$4,200,000 is appropriated to the department of public health and environment. The appropriations are from the behavioral and mental health cash fund created in section 24-75-226, C.R.S., and of money the state received from the federal coronavirus state fiscal recovery fund. The department may use this appropriation as follows:
- (I) \$1,000,000 for the opiate antagonist bulk purchase fund, created in section 25-1.5-115, C.R.S.;
- (II) \$2,000,000 for the Colorado HIV and AID prevention grant program created in section 25-4-1403, C.R.S; and
 - (III) \$1,200,000 for school-based health centers.
- (b) Any money appropriated in this subsection (9) not expended prior to July 1, 2022, is further appropriated to the department for the 2022-23 state fiscal year for the same purpose.
- (10) For the 2021-22 state fiscal year, \$500,000 is appropriated to the department of human services. The appropriation is from the behavioral and mental health cash fund created in section 24-75-230, C.R.S., and of money the state received from the federal coronavirus state fiscal recovery fund. The department may use this appropriation for the early childhood mental health consultation program. Any money appropriated in this subsection (10) not expended prior to July 1, 2022, is further appropriated to the department for the 2022-23 state fiscal year for the same purpose.
 - (11) (a) For the 2021-22 state fiscal year, \$2,000,000 is



appropriated to the department of higher education for use by the regents of the university of Colorado. The appropriation is from the behavioral and mental health cash fund created in section 24-75-230, C.R.S., and of money the state received from the federal coronavirus state fiscal recovery fund. The regents may use this appropriation as follows:

- (I) \$1,000,000 for allocation to the center for research into substance use disorder prevention, treatment, and recovery support strategies for training and education for health-care, behavioral health-care, and public health-care professionals, to further promote the use of evidence-based models of care for treatment of pain and substance use disorders, grant writing assistance for local organizations, and to further strengthen recovery support programs and services; and
- (II) \$1,000,000 for allocation to the school of medicine for the regional health connector workforce program.
- (b) Any money appropriated in this subsection (11) not expended prior to July 1, 2022, is further appropriated to the department for use by the regents for the 2022-23 state fiscal year for the same purpose.
- (12) For the 2021-22 state fiscal year, \$250,000 is appropriated to the department of health care policy and financing. The appropriation is from the behavioral and mental health cash fund created in section 24-75-230, C.R.S., and of money the state received from the federal coronavirus state fiscal recovery fund. The department may use the appropriation for training health-care and behavioral health-care professionals in substance use screening, brief intervention, and referral to treatment. Any money appropriated in this subsection (12) not expended prior to July 1, 2022, is further appropriated to the department for the 2022-23 state fiscal year for the same purpose.
- (13) For the 2021-22 state fiscal year, \$300,000 is appropriated to the department of human services for use by the office of the ombudsman for behavioral health access to care. The appropriation is from the behavioral and mental health cash fund created in section 24-75-230, C.R.S., and of money the state received from the federal coronavirus state fiscal recovery fund. The office may use the appropriation to help resolve behavioral health-care access and coverage concerns or complaints for consumers and health-care providers. Any money appropriated in this subsection (13) not expended prior to July 1, 2022, is further appropriated to the department for the 2022-23 state fiscal year for the same purpose."



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