HOUSE COMMITTEE OF REFERENCE REPORT

Date

Chair of Committee

June 10, 2020

Committee on Finance.

After consideration on the merits, the Committee recommends the following:

<u>SB20-217</u> be amended as follows, and as so amended, be referred to the Committee on <u>Appropriations</u> with favorable recommendation:

1 Amend reengrossed bill, page 4, line 8, strike "MEMBER" and substitute 2 "PEACE OFFICER".

3 Page 4, line 18, after the period add "WHEN INTERACTING WITH A CRIME 4 VICTIM OR WITNESS, A PEACE OFFICER SHALL NOTIFY THE CRIME VICTIM OR 5 WITNESS THAT THE INTERACTION IS BEING RECORDED BY A BODY-WORN 6 CAMERA. THE PEACE OFFICER SHALL NOTIFY THE CRIME VICTIM OR 7 WITNESS OF HIS OR HER RIGHT TO HAVE THE BODY-WORN CAMERA TURNED 8 OFF AND OBTAIN CONSENT TO RECORD THE INTERACTION BEFORE 9 PROCEEDING WITH THE INTERACTION. IF CONSENT IS NOT PROVIDED BY 10 THE CRIME VICTIM OR WITNESS, THE PEACE OFFICER SHALL IMMEDIATELY 11 DISCONTINUE RECORDING THE INTERACTION. IF CONSENT IS NOT 12 PROVIDED, THE PEACE OFFICER SHALL NOTIFY CRIME VICTIMS AND 13 WITNESSES OF THEIR RIGHT TO HAVE THE BODY-WORN CAMERA TURNED 14 ON UPON REQUEST AT ANY TIME DURING THE INTERACTION.".

15 Page 4, after line 26 insert:

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"(D) THE PROVISIONS OF THIS SUBSECTION (1)(a)(II) DO NOT
APPLY TO JAIL PEACE OFFICERS OR STAFF OF A LOCAL LAW ENFORCEMENT
AGENCY IF THE JAIL HAS VIDEO CAMERAS; EXCEPT THIS SUBSECTION
(1)(a)(II) APPLIES TO JAIL PEACE OFFICERS WHEN PERFORMING A TASK
THAT REQUIRES THE USE OF FORCE, THE CIVILIAN OR ADMINISTRATIVE
STAFF OF THE COLORADO STATE PATROL OR A LOCAL LAW ENFORCEMENT
AGENCY, THE EXECUTIVE DETAIL OF THE COLORADO STATE PATROL, AND

- 1 PEACE OFFICERS WORKING IN A COURTROOM.".
- Page 5, line 7, strike "CAMERA," and substitute "CAMERA AS REQUIRED BY
 THIS SECTION,".
- Page 5, line 11, after "SECTION" insert "OR IF THE STATEMENT WAS NOT
 5 RECORDED BY OTHER MEANS".
- Page 5, line 15, strike "MALFUNCTION" and substitute "MALFUNCTION, OR
 WAS UNABLE TO RECTIFY IT,".
- Page 5, line 16, strike "INCIDENT." and substitute "INCIDENT, PROVIDED
 THAT THE LAW ENFORCEMENT AGENCY'S DOCUMENTATION SHOWS THE
 PEACE OFFICER CHECKED THE FUNCTIONALITY OF THE BODY-WORN
 CAMERA AT THE BEGINNING OF HIS OR HER SHIFT.".
- 12 Page 5, line 18, strike "THROUGH".
- 13
- 14 Page 5, line 20, after "CAMERA" insert "OR DASH CAMERA".

Page 5, line 23, strike "TERMINATION." and substitute "TERMINATION, TO
THE EXTENT PERMITTED BY APPLICABLE CONSTITUTIONAL AND
STATUTORY PERSONNEL LAWS AND CASE LAW.".

- 18 Page 5, line 25, strike "THROUGH".
- 19
- 20 Page 5, line 27, after "CAMERA" insert "OR DASH CAMERA".

21 Page 6, lines 19 through 20, strike "A LOCAL LAW ENFORCEMENT AGENCY

22 AND THE COLORADO STATE PATROL" and substitute "ALL LOCAL LAW

23 ENFORCEMENT AGENCIES".

24 Page 7, lines 7 and 8, strike "DECEDENT'S FAMILY AT LEAST TWENTY-FOUR 25 HOURS PRIOR TO PUBLIC DISCLOSURE." and substitute "VICTIM OR, IF THE 26 VICTIM IS DECEASED OR INCAPACITATED, THEY MUST BE RELEASED TO THE 27 VICTIM'S SPOUSE, PARENT, LEGAL GUARDIAN, CHILD, SIBLING, 28 GRANDPARENT, GRANDCHILD, SIGNIFICANT OTHER, OR OTHER LAWFUL 29 REPRESENTATIVE, AND SUCH PERSON SHALL BE NOTIFIED OF HIS OR HER 30 RIGHT, PURSUANT TO SECTION 24-4.1-302.5 (1)(j.8), TO RECEIVE AND 31 REVIEW THE RECORDING AT LEAST SEVENTY-TWO HOURS PRIOR TO PUBLIC 32 DISCLOSURE. A PERSON EIGHTEEN YEARS OF AGE AND UNDER IS



1 CONSIDERED INCAPACITATED, UNLESS LEGALLY EMANCIPATED.".

2 Page 7, line 16, strike "OR LICENSE PLATE".

3 Page 7, line 23, after the period add "UNREDACTED FOOTAGE MUST NOT 4 BE RELEASED WITHOUT THE WRITTEN AUTHORIZATION OF THE VICTIM OR, 5 IF THE VICTIM IS DECEASED OR INCAPACITATED, THE WRITTEN 6 AUTHORIZATION OF THE VICTIM'S SPOUSE, PARENT, LEGAL GUARDIAN, 7 CHILD, SIBLING, GRANDPARENT, GRANDCHILD, SIGNIFICANT OTHER, OR 8 OTHER LAWFUL REPRESENTATIVE. A PERSON EIGHTEEN YEARS OF AGE AND 9 UNDER IS CONSIDERED INCAPACITATED, UNLESS LEGALLY EMANCIPATED. 10 IN THE EVENT THE VICTIM OR THE VICTIM'S SPOUSE, PARENT, LEGAL 11 GUARDIAN, CHILD, SIBLING, GRANDPARENT, GRANDCHILD, SIGNIFICANT 12 OTHER, OR OTHER LAWFUL REPRESENTATIVE CANNOT BE NOTIFIED OF HIS 13 OR HER RIGHT TO REVIEW THE RECORDINGS, DECLINES TO REVIEW THE 14 RECORDINGS, OR DECLINES TO PROVIDE AUTHORIZATION FOR THEIR 15 RELEASE, IT IS PRESUMED THAT NO AUTHORIZATION IS PROVIDED AND THE 16 UNREDACTED RECORDING MUST NOT BE RELEASED TO THE PUBLIC.".

17 Page 7, after line 23 insert:

"(B) IN RECOGNITION OF THE IMPORTANCE OF MEDICAL PRIVACY,
PEACE OFFICERS SHALL MAKE EFFORTS, WHENEVER POSSIBLE, NOT TO
CAPTURE PROTECTED HEALTH INFORMATION ON THEIR BODY-WORN
CAMERAS. ALL PERSONAL HEALTH INFORMATION SHALL BE REDACTED
BEFORE RELEASE OF A BODY-WORN CAMERA RECORDING, UNLESS THE
INDIVIDUAL WHO IS THE SUBJECT OF THE INFORMATION AUTHORIZES THE
USE OR DISCLOSURE OF THE INFORMATION.".

25 Reletter succeeding sub-subparagraphs accordingly.

Page 7, strike line 27 and substitute "VICTIM OR, IF THE VICTIM IS
DECEASED OR INCAPACITATED, TO THE VICTIM'S SPOUSE, PARENT, LEGAL
GUARDIAN, CHILD, SIBLING, GRANDPARENT, GRANDCHILD, SIGNIFICANT
OTHER, OR OTHER LAWFUL REPRESENTATIVE WITHIN".

Page 8, line 1, after the period add "IN CASES IN WHICH THE RECORDING
IS NOT RELEASED TO THE PUBLIC PURSUANT TO THIS SUBSECTION
(2)(b)(II)(B), THE LOCAL LAW ENFORCEMENT AGENCY SHALL NOTIFY THE
PERSON WHOSE PRIVACY INTEREST IS IMPLICATED, IF CONTACT
INFORMATION IS KNOWN, WITHIN TWENTY DAYS AFTER RECEIPT OF THE
COMPLAINT OF MISCONDUCT, AND INFORM THE PERSON OF HIS OR HER

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- 1 RIGHT TO WAIVE THE PRIVACY INTEREST.".
- 2 Page 8, line 7, after the period add "THE HEARING SHALL BE CONSIDERED
- 3 A CRITICAL STAGE PURSUANT TO SECTION 24-4.1-302 AND GIVES VICTIMS
- 4 THE RIGHT TO BE HEARD PURSUANT TO 24-4.1-302.5.".
- 5 Page 8, line 11, strike "THIRTY" and substitute "FORTY-FIVE".
- 6 Page 9, after line 22 insert:
- 7 "(VI) WHETHER A PEACE OFFICER UNHOLSTERED A WEAPON 8 DURING THE INCIDENT;
- 9 (VII) WHETHER A PEACE OFFICER DISCHARGED A FIREARM DURING
- 10 THE INCIDENT.".
- 11 Renumber succeeding subparagraphs accordingly.
- 12 Page 11, line 1, strike "AND".
- 13 Page 11, after line 4 insert:
- 14 "(D) A PEACE OFFICER UNHOLSTERED A WEAPON DURING THE15 CONTACT; AND
- 16 (E) A PEACE OFFICER DISCHARGED A FIREARM DURING THE 17 CONTACT;".
- 18 Page 11, line 8, strike "AND".
- 19 Page 11, line 12, after the semicolon add "AND".
- 20 Page 11, after line 12 insert:
- 21 "(III) WHETHER A PEACE OFFICER UNHOLSTERED A WEAPON
- 22 DURING THE UNANNOUNCED ENTRY; AND
- 23 (IV) WHETHER A PEACE OFFICER DISCHARGED A FIREARM DURING
 24 THE UNANNOUNCED ENTRY;".
- 25 Page 12, lines 6 and 7, strike "USING EXCESSIVE FORCE FOR ANY CONDUCT
- 26 DESCRIBED IN THIS SECTION," and substitute "THE USE OF UNLAWFUL 27 PHYSICAL FORCE,".
- 28 Page 13, line 4, strike"24-31-901 (2)," and substitute "24-31-901 (3),".
- 29 Page 13, line 14, after the period add "THE "COLORADO GOVERNMENTAL

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IMMUNITY ACT", ARTICLE 10 OF TITLE 24, DOES NOT APPLY TO CLAIMS
 BROUGHT PURSUANT TO THIS SECTION.".

Page 14, line 12, after the period add "A PUBLIC ENTITY DOES NOT HAVE
TO INDEMNIFY A PEACE OFFICER IF THE PEACE OFFICER WAS CONVICTED OF
A CRIMINAL VIOLATION FOR THE CONDUCT FROM WHICH THE CLAIM
ARISES.".

7 Page 14, after line 14 insert:

8 "SECTION 3. In Colorado Revised Statutes, 18-1-703, amend
9 (1) introductory portion and (1)(b) as follows:

10 18-1-703. Use of physical force - special relationships. (1) The
 use of physical force upon another person which THAT would otherwise
 constitute an offense is justifiable and not criminal under any of the
 following circumstances:

14 (b) A superintendent or other authorized official of a jail, prison, or correctional institution may, in order to maintain order and discipline, 15 16 use OBJECTIVELY reasonable and appropriate physical force when and to 17 the extent that he OR SHE reasonably believes it necessary to maintain 18 order and discipline, but he OR SHE may use deadly physical force only when he OR SHE OBJECTIVELY reasonably believes it necessary to prevent 19 20 death or serious bodily injury THE INMATE POSES AN IMMEDIATE THREAT 21 TO THE PERSON USING DEADLY FORCE OR ANOTHER PERSON.".

22 Renumber succeeding sections accordingly.

23 Page 15, line 10, strike "(b)" and substitute "(b) (I)".

24 Page 15, after line 15 insert:

"(II) "CHOKEHOLD" ALSO MEANS APPLYING PRESSURE TO A
PERSON'S NECK ON EITHER SIDE OF THE WINDPIPE, BUT NOT TO THE
WINDPIPE ITSELF, TO STOP THE FLOW OF BLOOD TO THE BRAIN VIA THE
CAROTID ARTERIES.".

29 Page 15, line 18, strike "IMPRACTICAL" and substitute "UNREASONABLE".

30 Page 15, strike lines 21 through 23 and substitute:

31 "(b) THE SUSPECT POSES AN IMMEDIATE THREAT TO THE PEACE32 OFFICER OR ANOTHER PERSON;"

33 Page 15, line 25, strike "INNOCENT" and substitute "OTHER".

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Page 16, lines 4 and 5, strike "PERSONS, OR WOULD BE CLEARLY
 INAPPROPRIATE OR INEFFECTIVE UNDER THE CIRCUMSTANCES." and
 substitute "PERSONS.".

4 Page 16, strike lines 6 and 7 and substitute:

5 "(4.5) NOTWITHSTANDING ANY OTHER PROVISION IN THIS SECTION, 6 A PEACE OFFICER IS JUSTIFIED IN USING DEADLY FORCE IF THE PEACE 7 OFFICER HAS AN OBJECTIVELY REASONABLE BELIEF THAT A LESSER 8 DEGREE OF FORCE IS INADEQUATE AND THE PEACE OFFICER HAS 9 OBJECTIVELY REASONABLE GROUNDS TO BELIEVE, AND DOES BELIEVE, 10 THAT HE OR ANOTHER PERSON IS IN IMMINENT DANGER OF BEING KILLED 11 OR OF RECEIVING SERIOUS BODILY INJURY.".

Page 17, line 14, strike "TERMINATION," and substitute "TERMINATION, TO
THE EXTENT PERMITTED BY APPLICABLE CONSTITUTIONAL AND
STATUTORY PERSONNEL LAWS AND CASE LAW,".

Page 17, line 16, strike "THE PEACE" and substitute "THE REVOCATION
MAY ONLY BE OVERTURNED IF THE PEACE OFFICER IS EXONERATED BY A
COURT.".

18 Page 17, strike line 17 and insert:

19 "(e) IN A CASE IN WHICH THE PROSECUTION CHARGES A PEACE 20 OFFICER WITH OFFENSES RELATED TO AND BASED UPON THE USE OF 21 EXCESSIVE FORCE BUT DOES NOT FILE CHARGES AGAINST ANY OTHER 22 PEACE OFFICER OR OFFICERS WHO WERE AT THE SCENE DURING THE USE OF 23 FORCE, THE DISTRICT ATTORNEY SHALL PREPARE A WRITTEN REPORT 24 EXPLAINING THE DISTRICT ATTORNEY'S BASIS FOR THE DECISION NOT TO 25 CHARGE ANY OTHER PEACE OFFICER WITH ANY CRIMINAL CONDUCT AND 26 SHALL PUBLICLY DISCLOSE THE REPORT TO THE PUBLIC; EXCEPT THAT IF 27 DISCLOSURE OF THE REPORT WOULD SUBSTANTIALLY INTERFERE WITH OR 28 JEOPARDIZE AN ONGOING CRIMINAL INVESTIGATION, THE DISTRICT 29 ATTORNEY MAY DELAY PUBLIC DISCLOSURE FOR UP TO FORTY-FIVE DAYS. 30 THE DISTRICT ATTORNEY SHALL POST THE WRITTEN REPORT ON ITS 31 WEBSITE OR, IF IT DOES NOT HAVE A WEBSITE, MAKE IT PUBLICLY 32 AVAILABLE UPON REQUEST. NOTHING IN THIS SECTION IS INTENDED TO 33 PROHIBIT OR DISCOURAGE CRIMINAL PROSECUTION OF AN OFFICER WHO 34 FAILED TO INTERVENE FOR CONDUCT IN WHICH THE FACTS SUPPORT A 35 CRIMINAL CHARGE, INCLUDING UNDER A COMPLICITY THEORY, OR FOR AN 36 INCHOATE OFFENSE.

37 SECTION 6. In Colorado Revised Statutes, 18-1-707, add (10)



1 as follows:

2 18-1-707. Use of physical force in making an arrest or in preventing an escape - definitions -repeal. (10) (a) EACH LAW 3 4 ENFORCEMENT AGENCY IN THE STATE SHALL TRAIN ITS PEACE OFFICERS ON 5 THE PROVISIONS OF SUBSECTIONS (1) TO (4.5) OF THIS SECTION AND 6 SECTION 18-8-802 (1.5) AS ENACTED IN SENATE BILL 20-217, ENACTED IN 7 2020, PRIOR TO THE PROVISIONS BECOMING EFFECTIVE ON SEPTEMBER 1, 8 2020. 9 (b) THIS SUBSECTION (10) IS REPEALED, EFFECTIVE JANUARY 1,

10 2021.

(b) This subsection (10) is repealed, effective January 1, 1.

SECTION 7. In Colorado Revised Statutes, 20-1-114, amend (2)
as follows:

13 20-1-114. Peace officer-involved death investigations -14 disclosure. (2) If the district attorney refers the matter under 15 investigation to the grand jury, the district attorney shall release a statement at the time the matter is referred to the grand jury disclosing the 16 17 general purpose of the grand jury's investigation. If no true bill is 18 returned, the grand jury may SHALL issue AND PUBLISH a report. pursuant 19 to section 16-5-205.5. C.R.S.

SECTION 8. In Colorado Revised Statutes, 24-31-101, add (7)
and (8) as follows:

22 24-31-101. Powers and duties of attorney general. (7) THE
23 ATTORNEY GENERAL MAY BRING A CIVIL ACTION TO ENFORCE THE
24 PROVISIONS OF SECTION 24-31-111.

(8) THE ATTORNEY GENERAL MAY BRING A CIVIL ACTION TO
ENFORCE THE PROVISIONS OF SECTION 24-31-307 (2) OR A CRIMINAL
ACTION TO ENFORCE THE PROVISIONS OF SECTION 24-31-307 (3).".

28 Renumber succeeding sections accordingly.

29 Page 18, after line 12 insert:

30 "SECTION 10. In Colorado Revised Statutes, 24-4.1-302, add
31 (2)(w) as follows:

32 24-4.1-302. Definitions. As used in this part 3, and for no other
33 purpose, including the expansion of the rights of any defendant:

34 (2) "Critical stages" means the following stages of the criminal35 justice process:

(w) A HEARING HELD PURSUANT TO SECTION 24-31-902 (2)(c);

37 **SECTION 11.** In Colorado Revised Statutes, 24-4.1-302.5, 38 **amend** (1)(d)(VII) and (1)(d)(VIII); and **add** (1)(d)(IX) and (1)(j.8) as 39 follows:

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24-4.1-302.5. Rights afforded to victims - definitions. (1) In 1 2 order to preserve and protect a victim's rights to justice and due process, 3 each victim of a crime has the following rights: 4 (d) The right to be heard at any court proceeding: (VII) Involving a subpoena for records concerning the victim's 5 medical history, mental health, education, or victim compensation, or any 6 7 other records that are privileged pursuant to section 13-90-107; C.R.S.; 8 or 9 (VIII) Involving a petition for expungement as described in 10 section 19-1-306; OR 11 (IX) INVOLVING A HEARING AS DESCRIBED IN SECTION 24-31-902 12 (2)(c). 13 THE RIGHT, UPON REQUEST, TO OBTAIN ANY INCIDENT (i.8) RECORDING AS DESCRIBED IN SECTION 24-31-902.". 14 15 Renumber succeeding sections accordingly. 16 Page 19, after line 18, insert: 17 "SECTION 14. In Colorado Revised Statutes, amend 24-31-307 18 as follows: 19 24-31-307. Enforcement. (1) The P.O.S.T. board shall have the 20 power to direct the attorney general to enforce the provisions of this part 21 3 through an action in district court for injunctive or other appropriate 22 relief against PROMULGATE RULES FOR ENFORCEMENT OF THIS PART 3. 23 (2) THE ATTORNEY GENERAL MAY ENFORCE THE PROVISIONS OF 24 THIS PART 3 THROUGH AN ACTION IN DISTRICT COURT FOR INJUNCTIVE OR 25 OTHER APPROPRIATE RELIEF AGAINST: 26 (a) Any individual undertaking or attempting to undertake any 27 duties as a peace officer or a reserve peace officer in this state in violation 28 of this part 3; and 29 (b) Any agency permitting any individual to undertake or attempt 30 to undertake any duties as a peace officer or a reserve peace officer in this 31 state under the auspices of such agency in violation of this part 3. 32 (3) THE ATTORNEY GENERAL MAY BRING CRIMINAL CHARGES FOR 33 VIOLATIONS OF THIS PART 3 IF VIOLATION IS WILLFUL OR WANTON, OR 34 IMPOSE FINES, AS SET IN P.O.S.T. BOARD RULE, UPON ANY INDIVIDUAL 35 OFFICER OR AGENCY FOR FAILURE TO COMPLY WITH THIS PART 3 OR ANY 36 RULE PROMULGATED UNDER THIS PART 3. 37 (2) (4) The attorney general shall be entitled to recover reasonable 38 attorney fees and costs against the defendant in any enforcement action

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1 under this part 3, if the attorney general prevails.

2 SECTION 15. In Colorado Revised Statutes, amend 24-31-307
3 as follows:

4 24-31-307. Enforcement. (1) The P.O.S.T. board shall have the
power to direct the attorney general to enforce the provisions of this part
3 through an action in district court for injunctive or other appropriate
relief against PROMULGATE RULES FOR ENFORCEMENT OF THIS PART 3.

8 (2) THE ATTORNEY GENERAL MAY ENFORCE THE PROVISIONS OF
9 THIS PART 3 THROUGH AN ACTION IN DISTRICT COURT FOR INJUNCTIVE OR
10 OTHER APPROPRIATE RELIEF AGAINST:

(a) Any individual undertaking or attempting to undertake any
duties as a peace officer or a reserve peace officer in this state in violation
of this part 3; and

(b) Any agency permitting any individual to undertake or attempt
to undertake any duties as a peace officer or a reserve peace officer in this
state under the auspices of such agency in violation of this part 3.

17 (3) THE ATTORNEY GENERAL MAY BRING CRIMINAL CHARGES FOR
18 VIOLATIONS OF THIS PART 3 IF VIOLATION IS WILLFUL OR WANTON, OR
19 IMPOSE FINES, AS SET IN P.O.S.T. BOARD RULE, UPON ANY INDIVIDUAL
20 OFFICER OR AGENCY FOR FAILURE TO COMPLY WITH THIS PART 3 OR ANY
21 RULE PROMULGATED UNDER THIS PART 3.

(2) (4) The attorney general shall be entitled to recover reasonable
attorney fees and costs against the defendant in any enforcement action
under this part 3, if the attorney general prevails.".

25 Renumber succeeding sections accordingly.

26 Page 19, line 25, strike "OFFICER" and substitute "OFFICER, AS DEFINED IN

27 SECTION 24-31-901 (3),".

28 Page 20, line 20, after "PERSON," insert "VEHICLE, OR OTHER PROPERTY,".

- 29 Page 20, line 23, strike "AND".
- 30 Page 20, line 26, change the period to a semicolon.
- 31 Page 20, after line 26, insert:

32 "(IV) A PEACE OFFICER UNHOLSTERED A WEAPON DURING THE33 CONTACT; AND

34 (V) A PEACE OFFICER DISCHARGED A FIREARM DURING THE 35 CONTACT;".

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1 Page 21, after line 19 insert:

2 "SECTION 17. Legislative declaration. (1) The general 3 assembly hereby finds and declares that the provisions of Senate Bill 4 20-217, enacted at the second regular session of the seventy-second 5 general assembly, are matters of statewide concern.".

- 6 Renumber succeeding sections accordingly.
- 7 Page 21, strike lines 21 and 22 and substitute:
- 8 "except that:
- 9 (1) Section 24-31-902, Colorado Revised Statutes, as enacted in 10 section 1 of this act, takes effect July 1, 2023; and
- 11 (2) Sections 3 and 4 of this act takes effect September 1, 2021.".
- 12 After "DEMOGRAPHIC" insert "INFORMATION" on: Page 9, line 11; Page
- 13 **10**, line 5; **Page 11**, line 9; and **Page 19**, line 27.
- 14 After "JUDGE," insert "HEARING OFFICER," on: **Page 5**, lines 18 and 25;
- 15 **Page 6**, line 9; and **Page 17**, line 9.

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