SENATE COMMITTEE OF REFERENCE REPORT

Date

Chair of Committee

February 27, 2019

Committee on Judiciary.

After consideration on the merits, the Committee recommends the following:

- <u>SB19-108</u> be amended as follows, and as so amended, be referred to the Committee on <u>Appropriations</u> with favorable recommendation:
- 1 Amend printed bill, page 3, line 18, after "JUDGE" insert "OR 2 MAGISTRATE".
- 3 Page 3, line 19, after "JUDGE" insert "OR MAGISTRATE".
- 4 Page 4, line 2, strike "FOURTEEN" and substitute "TWELVE".
- 5 Page 4, line 4, strike "ATTORNEYS;" and substitute "ATTORNEYS WHO
 6 REGULARLY APPEAR IN JUVENILE COURT MATTERS;".
- 7 Page 4, strike lines 5 and 6 and substitute:
- 8 "(B) A REPRESENTATIVE OF THE OFFICE OF THE STATE PUBLIC
- 9 DEFENDER AND A REPRESENTATIVE OF THE OFFICE OF THE ALTERNATE
- 10 DEFENSE COUNSEL, BOTH OF WHOM SPECIALIZE IN JUVENILE DEFENSE;".
- 11 Page 4, strike line 7.
- 12 Reletter succeeding sub-subparagraphs accordingly.
- 13 Page 4, line 15, strike "AND".
- 14 Page 4, strike line 16 and substitute:
- 15 "(G) ONE JUVENILE OR FORMER JUVENILE WHO WAS CHARGED
- 16 WITH A DELINQUENT ACT; AND".

- 1 Page 4, after line 16, insert:
- 2 "(H) A REPRESENTATIVE OF THE OFFICE OF COLORADO'S CHILD
 3 PROTECTION OMBUDSMAN.
- 4 (IX) THREE PERSONS WHO OVERSEE JUVENILE PROBATION 5 APPOINTED BY THE CHIEF JUSTICE.".
- 6 Page 4, line 20, strike "COMMITTEE" and substitute "GOVERNOR".
- Page 4, line 22, strike "AUGUST 31, 2019." and substitute "MAY 31, 2019.".
- 9 Page 4, line 23, strike "OCTOBER 30, 2019," and substitute "JUNE 30,
 10 2019,".
- Page 5, line 4, after "SUBCOMMITTEES" insert "THAT MAY INCLUDE
 INDIVIDUALS OTHER THAN MEMBERS OF THE COMMITTEE".
- Page 5, line 10, strike "ASSESSMENT" and substitute "ASSESSMENT. THE
 COMMITTEE SHALL DETERMINE IF ONE TOOL MUST BE USED BY THE ENTIRE
 JUVENILE JUSTICE SYSTEM OR IF THE JUDICIAL DEPARTMENT OR DIVISION
 OF YOUTH SERVICES MAY USE DIFFERENT VALIDATED TOOLS. THE TOOL OR
 TOOLS MUST BE USED".
- 18 Page 5, line 20, after "ASSESSMENT" insert "TOOL OR TOOLS".
- 19 Page 5, line 22, strike "ORGANIZATIONS" and substitute "ORGANIZATIONS,
- 20 CONSULT WITH THE DELIVERY OF CHILD WELFARE SERVICES TASK FORCE
- 21 CREATED IN SECTION 26-5-105.8,".
- Page 5, line 23, strike "JURISDICTIONS." and substitute "JURISDICTIONS
 AND MAY CONSIDER A VALIDATED TOOL OR TOOLS ALREADY BEING USED
 IN THE STATE.".
- Page 5, strike line 26 and substitute "TOOLS; EXCEPT THAT THE
 COMMITTEE SHALL SELECT THE TOOL OR TOOLS BY SEPTEMBER 1, 2019.".
- Page 6, line 1, strike "CONDUCTED;" and substitute "CONDUCTED PRIOR TO
 DISPOSITION, WHILE IN THE CUSTODY OF THE DIVISION OF YOUTH
 SERVICES, OR UNDER JUVENILE PROBATION SUPERVISION;".

- 1 Page 6, line 18, strike "AND".
- 2 Page 6, line 20, strike "ASSESSMENTS" and substitute "ASSESSMENTS;".
- 3 Page 6, strike lines 21 and 22 and substitute:

4 "(H) CALCULATE THE FISCAL COST OF COLLECTING AND
5 REPORTING THE DATA REQUIRED BY SUBSECTION (1)(a)(II)(G) OF THIS
6 SECTION AND REPORT THE COST TO THE OFFICE OF STATE PLANNING AND
7 BUDGETING.".

8 Page 6, line 24, after "TO" insert "BE USED TO".

Page 6, strike line 26 and 27 and substitute "DISPOSITION. THE TOOL OR
TOOLS MAY BE A VALIDATED TOOL OR TOOLS ALREADY BEING USED IN THE

- 11 STATE.".
- 12 Page 7, strike lines 1 through 10.
- 13 Page 7, line 19, after "TOOL" insert "OR TOOLS".
- 14 Page 7, line 20, after "TOOL" insert "OR TOOLS".
- Page 7, line 23, strike "INCLUDE, WITHOUT LIMITATION," and substitute"INCLUDE".

Page 7, line 27, strike "IDENTIFY" and substitute "IN COLLABORATION
WITH THE DELIVERY OF CHILD WELFARE SERVICES TASK FORCE CREATED
IN SECTION 26-5-105.8, IDENTIFY".

20 Page 8, strike lines 6 through 8 and substitute "PART OF THE 21 CONTRACTING REQUIREMENTS;".

- 22 Page 8, line 26, after "STATUTES," insert "APPROPRIATIONS,".
- 23 Page 9, after line 1, insert:

24 "24-20-603. Repeal. THIS PART 6 IS REPEALED, EFFECTIVE
25 SEPTEMBER 1, 2022. BEFORE ITS REPEAL, THIS PART 6 IS SCHEDULED FOR
26 REVIEW IN ACCORDANCE WITH SECTION 2-3-1203."

27 Page 9, line 3, strike "(45.5)" and substitute "(106.5)".

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1 Page 9, line 10, strike "services, by a specific program." and substitute

2 "services, by a specific program OR ACTIVITY,".

3 Page 9, strike lines 11 and 12 and substitute "PROVIDED BY DISTRICT

4 ATTORNEY'S OFFICES, GOVERNMENTAL UNITS, OR NONGOVERNMENTAL

5 UNITS. The goal of diversion is to prevent".

Page 9, strike lines 25 through 27 and page 10, strike line 1 and substitute
"defined in section 18-1-901 (3)(0.5). C.R.S., and as deemed suitable by
the probation department or a designated restorative justice practices
facilitator. Restorative justice practices shall be conducted by facilitators

- 10 recommended by the district attorney.".
- 11 Page 10, strike lines 2 through 7 and substitute:

"(106.5) "TEMPORARY SHELTER" MEANS THE TEMPORARY
PLACEMENT OF A CHILD WITH KIN, AS DEFINED IN SUBSECTION (71.3) OF
THIS SECTION; WITH AN ADULT WITH A SIGNIFICANT RELATIONSHIP WITH
THE CHILD; OR IN A LICENSED AND CERTIFIED TWENTY-FOUR-HOUR CARE
FACILITY.".

- Page 11, line 7, strike "HOME" and substitute "HOME, FAMILY, OR OTHERRESPONSIBLE ADULT".
- 19 Page 11, line 8, after "IN" insert "ADOPTING SECTION 19-2-507.5 AND".
- 20 Page 11, line 9, strike "19-2-212" and substitute "19-2-212, 19-2-507,".
- 21 Page 11, line 16, after "(1)" insert "(a)".

Page 11, strike lines 18 through 24 and substitute "such persons, in
 consultation with SHALL FORM A WORKING GROUP THAT MUST INCLUDE
 REPRESENTATIVES FROM:

- 25 (I) The division of criminal justice of the department of public26 safety;
 - (II) The office of state planning and budgeting;
 - (III) The Colorado district attorneys council;
 - (IV) Law enforcement; representatives,

30 (V) THE PUBLIC DEFENDER'S OFFICE AND THE OFFICE OF 31 ALTERNATE DEFENSE COUNSEL;

- (VI) THE OFFICE OF THE CHILD REPRESENTATIVE;
- 33 (VII) JUVENILE PROBATION;

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- 1 (VIII) JUVENILE COURT JUDGES AND MAGISTRATES; and 2 representatives of
- 3 (IX) Local and county governments, INCLUDING COUNTY
 4 DEPARTMENTS OF HUMAN OR SOCIAL SERVICES. shall form a
- 5 (b) THE working group that shall carry out the following duties:".
- 6 Page 11, line 25, strike "(a)" and substitute "(a) (I)".
- Reletter succeeding paragraphs and sub-subparagraphs and renumbersucceeding subparagraphs accordingly.
- 9 Page 12, line 21, after "ADOPT" insert "BY A MAJORITY VOTE OF THE10 WORKING GROUP".
- 11 Page 13, line 2, after "ON" insert "DISABILITY,".
- Page 13, line 13, strike "TO" and substitute "BEFORE JANUARY 1, 2021,
 TO".
- Page 13, line 17, strike "TO" and substitute "BEFORE JANUARY 1, 2021,
 TO".
- Page 14, line 16, strike "TO" and substitute "BEFORE JANUARY 1, 2021,
 TO".
- Page 14, strike line 25 and substitute "JUVENILE IS ELIGIBLE FORDETENTION.".
- 20 Page 15, line 5, strike "To" and substitute "BEFORE JANUARY 1, 2021, TO"
- 21 and strike "FORM AFFIDAVIT" and substitute "INFORMATION FORM".
- Page 15, lines 6 and 7, strike "FORM AFFIDAVIT" and substitute"INFORMATION FORM".
- Page 15, line 9, strike "FORM AFFIDAVIT" and substitute "INFORMATIONFORM".
- 26 Page 15, strike line 13 and substitute "COMPLETELY; AND".
- 27 Page 16, line 15, strike "AND" and substitute "OR".

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- 1 Page 16, line 17, strike "AFFIDAVIT" and substitute "INFORMATION FORM"
- 2 and strike "(1)(h)" and substitute "(1)(a)(VII)".

3 Page 16, line 19, after "FIRST." insert "IF AVAILABLE, THE SCREENING 4 TEAM OR PREADJUDICATION SERVICE PROGRAM SHALL FILE THE ORIGINAL 5 COMPLETED INFORMATION FORM WITH THE COURT. IF THE INFORMATION 6 FORM HAS NOT BEEN COMPLETED AT THE TIME OF THE DETENTION 7 HEARING, THE COURT SHALL DIRECT THE PARENT OR LEGAL GUARDIAN TO 8 IMMEDIATELY COMPLETE THE FORM AND FILE IT WITH THE COURT. THE 9 SCREENING TEAM, PREADJUDICATION SERVICE PROGRAM, OR THE COURT 10 SHALL DELIVER A COPY OF THE INFORMATION REPORT TO THE DIVISION OF 11 YOUTH SERVICES; THE GUARDIAN AD LITEM, IF ANY; AND THE COUNTY 12 DEPARTMENT OF HUMAN OR SOCIAL SERVICES NO LATER THAN FIVE 13 BUSINESS DAYS AFTER THE DATE OF THE DETENTION HEARING.".

- 14 Page 17, line 6, after "WITHOUT" insert "FORMAL".
- 15 Page 17, line 14, after "NO" insert "FORMAL".
- Page 19, line 20, strike "FUNDS" and substitute "MONEY" and strike
 "THAT" and substitute "AND".
- 18 Page 19, line 22, after "AGENCIES" insert "TO SERVE EACH JUDICIAL
- 19 DISTRICT" and after "provide" insert "REASONABLE AND NECESSARY".
- 20 Page 20, line 8, after "OFFICES" insert "OR THEIR DESIGNEES".
- Page 20, line 11, strike "CONDUCT" and substitute "ON AND AFTER THIRTY
 DAYS AFTER THE TOOL IS SELECTED, CONDUCT".
- 23 Page 20, line 13, strike "24-20-602" and substitute "24-20-602 (1)(c)".
- Page 20, line 14, strike "19-2-510." and substitute "19-2-510 UNLESS A
 DETERMINATION HAS ALREADY BEEN MADE TO DIVERT THE JUVENILE.".
- Page 20, line 19, after "OFFICE." insert "THE ENTITY CONDUCTING THE
 SCREENING SHALL MAKE THE RESULTS OF THE RISK SCREENING AVAILABLE
 TO THE YOUTH AND FAMILY.".
- Page 20, strike lines 21 through 27 and substitute "THE TOOL. THE RISK
- 30 SCREENING TOOL IS TO BE USED TO INFORM ABOUT DECISIONS ABOUT

1 DIVERSION. THE RISK SCREENING TOOL AND ANY INFORMATION OBTAINED 2 FROM A JUVENILE IN THE COURSE OF ANY SCREENING, INCLUDING ANY 3 ADMISSION, CONFESSION, OR INCRIMINATING EVIDENCE, OBTAINED FROM 4 A JUVENILE IN THE COURSE OF ANY SCREENING OR ASSESSMENT IN 5 CONJUNCTION WITH PROCEEDINGS UNDER THIS SECTION OR MADE IN 6 ORDER TO PARTICIPATE IN A DIVERSION OR RESTORATIVE JUSTICE 7 PROGRAM IS NOT ADMISSIBLE INTO EVIDENCE IN ANY ADJUDICATORY 8 HEARING IN WHICH THE JUVENILE IS ACCUSED AND IS NOT SUBJECT TO 9 SUBPOENA OR ANY OTHER COURT PROCESS FOR USE IN ANY OTHER 10 PROCEEDING OR FOR ANY OTHER PURPOSE.".

- 11 Page 21, strike lines 1 and 2.
- 12 Page 21, strike lines 11 through 13 and substitute:
- "(IV) WHAT SERVICES, IF ANY, MAY BE OFFERED TO THE JUVENILE.
 PROFESSIONALS INVOLVED WITH THE JUVENILE'S NEEDS, TREATMENT, AND
 SERVICE PLANNING, INCLUDING DISTRICT ATTORNEYS,".
- 16 Page 21, line 15, strike "DEPARTMENT OF HUMAN SERVICES," and 17 substitute "DEPARTMENTS OF HUMAN OR SOCIAL SERVICES,".
- 18 Page 21, line 16, strike "TREATMENT AND".
- Page 21, lines 24 and 25, strike "DEPARTMENT OF HUMAN SERVICES;" and
 substitute "DEPARTMENTS OF HUMAN OR SOCIAL SERVICES;".
- Page 22, line 14, strike "JUSTICE" and substitute "JUSTICE, IN
 COLLABORATION WITH DISTRICT ATTORNEYS OR DIVERSION PROGRAM
 DIRECTORS WHO ACCEPT FORMULA MONEY AND PROGRAMS PROVIDING
 JUVENILE DIVERSION SERVICES,".
- 25 Page 22, line 27, strike "AND".
- 26 Page 22, after line 27, insert:
- 27 "(h) CHILD WELFARE INVOLVEMENT; AND".
- 28 Reletter succeeding paragraph accordingly.
- 29 Page 23, line 10, strike "PROVIDE" and substitute "OFFER".
- 30 Page 25, line 7, strike "19-2-506.5" and substitute "19-2-507.5".

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- 1 Page 25, strike lines 9 through 12 and substitute:
- 2 "19-2-507.5. Limitations on detention. DETENTION IS NOT
- 3 PERMITTED FOR THE FOLLOWING:".
- 4 Page 25, strike lines 20 through 23.
- 5 Reletter succeeding paragraphs accordingly.
- 6 Page 26, line 5, strike "CONDITION." and substitute "CONDITION OR AN
 7 INTELLECTUAL AND DEVELOPMENTAL DISABILITY.".
- 8 Page 30, line 18, strike "FORM AFFIDAVIT" and substitute "INFORMATION9 FORM".
- 10 Page 31, line 5, before "shelter" insert "temporary".
- 11 Page 31, line 12, strike "19-2-506.5," and substitute "19-2-507.5,".
- 12 Page 34, line 7, strike "THE" and substitute "ON AND AFTER THIRTY DAYS
- 13 AFTER THE SCREENING INSTRUMENT HAS BEEN DEVELOPED OR ADOPTED
- 14 PURSUANT TO SECTION 19-2-212, CONDUCT".
- 15 Page 47, line 16, strike "19-2-506.5 (2)," and substitute "19-2-507.5 (2),".
- 16 Page 49, line 24, strike "AND" and substitute "OR".
- Page 49, line 26, strike "FORM AFFIDAVIT" and substitute "INFORMATION
 FORM" and strike "(1)(h)" and substitute "(1)(a)(VII)".
- 19 Page 50, line 3, strike "(2)" and substitute "(2), (6),".

Page 50, strike lines 7 through 9 and substitute "health services, the court
 shall immediately order a mental health screening of the juvenile pursuant
 to section 16-11.9-102 C.R.S. USING".

Page 50, line 14, after "months." insert "BEFORE SENTENCING A JUVENILE,
THE COURT SHALL ORDER A MENTAL HEALTH SCREENING, USING THE
MENTAL HEALTH SCREENING TOOL SELECTED PURSUANT TO SECTION
24-20-602 (1)(b), OR MAKE A FINDING THAT THE SCREENING WOULD NOT
PROVIDE INFORMATION THAT WOULD BE HELPFUL IN SENTENCING THE
JUVENILE.".

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1 Page 50, after line 18, insert:

2 "(6) Evidence or treatment obtained as a result of a mental health 3 screening or assessment ordered pursuant to this section, INCLUDING ANY 4 INFORMATION OBTAINED FROM THE JUVENILE IN THE COURSE OF A MENTAL 5 HEALTH SCREENING OR ASSESSMENT, shall BE USED ONLY TO DETERMINE 6 WHAT MENTAL HEALTH TREATMENT, IF ANY, TO PROVIDE TO THE 7 JUVENILE, AND WHETHER THE JUVENILE JUSTICE OR ANOTHER SERVICE 8 SYSTEM IS MOST APPROPRIATE TO PROVIDE THIS TREATMENT, AND MUST 9 NOT BE USED FOR ANY OTHER PURPOSE. THE MENTAL HEALTH SCREENING 10 OR ASSESSMENT AND ANY INFORMATION OBTAINED IN THE COURSE OF THE 11 MENTAL HEALTH SCREENING OR ASSESSMENT IS NOT SUBJECT TO 12 SUBPOENA OR ANY OTHER COURT PROCESS FOR USE IN ANY OTHER COURT 13 PROCEEDING AND IS not be admissible on the issues raised by a plea of not 14 guilty unless the juvenile places his or her mental health at issue. If the 15 juvenile places his or her mental health at issue, then either party may 16 introduce evidence obtained as a result of a mental health screening or 17 assessment. THE COURT SHALL KEEP ANY MENTAL HEALTH SCREENING OR 18 ASSESSMENT IN THE COURT FILE UNDER SEAL.".

Page 50, line 22, strike "APPROPRIATE" and substitute "THE LEASTRESTRICTIVE AND MOST APPROPRIATE".

Page 51, strike line 13 and substitute "NEEDS ADOPTED BY THE JUVENILE
JUSTICE REFORM COMMITTEE PURSUANT TO SECTION 24-20-602 (1)(b).".

23 Page 55, line 18, after "ASSESSMENT" insert "ADOPTED BY THE JUVENILE

24 JUSTICE REFORM COMMITTEE PURSUANT TO SECTION 24-20-602 (1)(b)"

25 and strike "IDENTIFY" and substitute "INFORM THE COURT OF".

26 Page 57, strike lines 11 through 20 and substitute:

27 "(5) WHENEVER A PROBATION OFFICE HAS REASONABLE CAUSE TO 28 BELIEVE THAT A JUVENILE HAS COMMITTED A VIOLATION OF THE TERMS 29 AND CONDITIONS OF PROBATION AND THAT GRADUATED RESPONSES 30 DEVELOPED PURSUANT TO SUBSECTION (4) OF THIS SECTION HAVE 31 PREVIOUSLY BEEN APPLIED OR WHEN THE NATURE OF THE VIOLATION 32 POSES A SUBSTANTIAL RISK OF SERIOUS HARM TO OTHERS, THE PROBATION 33 OFFICER, FOLLOWING THE APPROVAL OF HIS OR HER CHIEF PROBATION 34 OFFICER OR THE CHIEF'S DESIGNEE, SHALL PETITION THE COURT FOR 35 REVOCATION AND SHALL FILE WRITTEN INFORMATION WITH THE COURT 36 CONCERNING THE JUVENILE'S VIOLATION BEHAVIOR HISTORY AND THE 37 RESPONSES APPLIED PURSUANT TO THE GRADUATED RESPONSE SYSTEM

1 PURSUANT TO SUBSECTION (4) OF THIS SECTION.".

Page 58, line 26, strike "19-2-506.5, 19-2-507," and substitute "19-2-507,
19-2-507.5,".

- 4 Page 60, line 2, after "COUNSEL," insert "THE DELIVERY OF THE CHILD
 5 WELFARE SERVICES TASK FORCE CREATED IN SECTION 26-5-105.8,".
- 6 Page 62, line 10, strike "WITHOUT LIMITATION".
- Page 63, line 10, strike "19-2-506.5, 19-2-507," and substitute "19-2-507,
 19-2-507.5,".
- 9 Page 68, after line 21, insert:

10 "SECTION 31. In Colorado Revised Statutes, 2-3-1203, add
11 (13)(a)(V) as follows:

2-3-1203. Sunset review of advisory committees - legislative
 declaration - definition - repeal. (13)(a) The following statutory
 authorizations for the designated advisory committees are scheduled for
 repeal on September 1, 2022:

16 (V) THE JUVENILE JUSTICE REFORM COMMITTEE CREATED 17 PURSUANT TO SECTION 24-20-601."

SECTION 32. Effective date. This act takes effect July 1, 2019;
except that sections 9, 10, and 11 of this act take effect July 1, 2020.".

20 Renumber succeeding section accordingly.

Before "SHELTER" insert "TEMPORARY" on: Page 26, line 20; and Page 29, line 17.

23 Before "shelter" insert "TEMPORARY" on: Page 30, line 27; Page 31, line

13; Page 32, line 27; Page 36, line 11; Page 37, line 14; Page 38, line 18;

25 **Page 38,** line 22; and **Page 39,** line 25.".

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