

Second Regular Session  
Seventy-third General Assembly  
STATE OF COLORADO

DRAFT  
4.27.22

DRAFT

LLS NO. 22-1003.02 Megan McCall x4215

COMMITTEE BILL

Joint Budget Committee

---

**BILL TOPIC:** "Extension Of Certain Unused Tax Credits"

---

**A BILL FOR AN ACT**

101 **CONCERNING THE EXTENSION OF THE PERIOD FOR WHICH UNUSED AND**  
102 **EXPIRING COLORADO JOB GROWTH INCENTIVE AND ENTERPRISE**  
103 **ZONE INCOME TAX CREDITS MAY BE CARRIED FORWARD TO**  
104 **SUBSEQUENT YEARS.**

---

**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov/>.)*

**Joint Budget Committee.** The bill allows a taxpayer who operates in a strategic industry disproportionately impacted by the COVID-19 pandemic and who experienced significant financial hardship due to the

*Capital letters or bold & italic numbers indicate new material to be added to existing statute.  
Dashes through the words indicate deletions from existing statute.*

COVID-19 pandemic to apply to the economic development commission (commission) for a 5-year extension of the allowable carry-forward period for unused Colorado job growth incentive tax credits and unused enterprise zone tax credits that would otherwise expire between January 1, 2021, and December 31, 2025, except that the tax credit for contributions to enterprise zone administrators to implement economic development plans is not eligible for the 5-year carry-forward extension. The bill requires the commission, in consultation with the office of economic development, to establish a process for accepting, reviewing, and approving one-time applications by taxpayers for the extended carry-forward period subject to taxpayers meeting certain eligibility requirements. The bill caps the total amount of tax credits allowed to be carried forward in the extended period at \$15 million per year.

---

1 *Be it enacted by the General Assembly of the State of Colorado:*

2           **SECTION 1.** In Colorado Revised Statutes, **amend** 24-46-106 as  
3 follows:

4           **24-46-106. Repeal of part.** This part 1 is repealed, effective July  
5 ~~1, 2025~~ JULY 1, 2035.

6           **SECTION 2.** In Colorado Revised Statutes, **add** 24-46-107 as  
7 follows:

8           **24-46-107. Temporary extension of carry-forward provisions**  
9 **- Colorado job growth incentive tax credit - enterprise zone tax**  
10 **credits - definitions - repeal.** (1) AS USED IN THIS SECTION, UNLESS THE  
11 CONTEXT OTHERWISE REQUIRES:

12           (a) "OFFICE" MEANS THE COLORADO OFFICE OF ECONOMIC  
13 DEVELOPMENT CREATED IN SECTION 24-48.5-101.

14           (b) (I) "TAXPAYER" MEANS ANY PERSON DOING BUSINESS IN THE  
15 STATE, INCLUDING AN AFFILIATED GROUP, THAT OPERATES IN A STRATEGIC  
16 INDUSTRY THAT WAS DISPROPORTIONALLY IMPACTED BY THE COVID-19  
17 PANDEMIC AND EXPERIENCED SIGNIFICANT FINANCIAL HARDSHIP CAUSED  
18 BY THE COVID-19 PANDEMIC.

1           (II) "STRATEGIC INDUSTRY" AND "SIGNIFICANT FINANCIAL  
2           HARDSHIP" FOR PURPOSES OF THE DEFINITION OF "TAXPAYER" IN  
3           SUBSECTION (1)(b)(I) OF THIS SECTION SHALL BE DETERMINED BY THE  
4           COMMISSION AND THE OFFICE. WHEN DETERMINING SIGNIFICANT  
5           FINANCIAL HARDSHIP, ANY FINANCIAL ASSISTANCE OR RELIEF THAT THE  
6           TAXPAYER MAY HAVE RECEIVED FROM OTHER SOURCES INCLUDING  
7           FEDERAL, STATE, OR LOCAL ASSISTANCE MAY BE CONSIDERED BUT SHALL  
8           NOT BE DISPOSITIVE FOR PURPOSES OF ELIGIBILITY.

9           (2) THE COMMISSION MAY ALLOW A TAXPAYER TO CARRY  
10          FORWARD FOR A PERIOD OF FIVE YEARS THE TAX CREDITS SET FORTH IN  
11          SECTION 39-22-531 AND IN ARTICLE 30 OF TITLE 39 THAT WOULD  
12          OTHERWISE EXPIRE BETWEEN JANUARY 1, 2021, AND DECEMBER 31, 2025;  
13          EXCEPT THAT THE AGGREGATE AMOUNT OF ALL TAX CREDITS PERMITTED  
14          TO BE CARRIED FORWARD PURSUANT TO THIS SUBSECTION (2) IS FIFTEEN  
15          MILLION DOLLARS FOR EACH YEAR OF THE FIVE-YEAR PERIOD AND THE TAX  
16          CREDIT SET FORTH IN SECTION 39-30-103.5 IS NOT ELIGIBLE FOR THE  
17          FIVE-YEAR CARRY-FORWARD PERIOD SET FORTH IN THIS SECTION.  
18          TAXPAYERS MUST APPLY TO THE COMMISSION AND THE OFFICE PURSUANT  
19          TO SUBSECTION (3) OF THIS SECTION FOR APPROVAL TO CARRY FORWARD  
20          THE TAX CREDITS AS SET FORTH IN THIS SUBSECTION (2).

21          (3) (a) A TAXPAYER MAY APPLY FOR APPROVAL BY THE  
22          COMMISSION TO CARRY FORWARD A TAX CREDIT AS SET FORTH IN  
23          SUBSECTION (2) OF THIS SECTION IN ACCORDANCE WITH TIMING,  
24          DEADLINES, POLICIES, AND PROCEDURES ESTABLISHED BY THE  
25          COMMISSION, IN CONSULTATION WITH THE OFFICE, AND AS FOLLOWS:

26                (I) A TAXPAYER SHALL APPLY ONE TIME TO THE COMMISSION FOR  
27          THE EXTENDED CARRY-FORWARD PERIOD SET FORTH IN SUBSECTION (2) OF

1 THIS SECTION AND MUST IDENTIFY IN THE APPLICATION ALL OF THE  
2 ANTICIPATED CREDITS THAT THE TAXPAYER REQUESTS TO EXTEND FOR  
3 EACH TAX YEAR THAT THE EXTENDED PERIOD APPLIES TO;

4 (II) AT A MINIMUM, THE APPLICATION MUST INCLUDE  
5 CERTIFICATION BY THE TAXPAYER'S PRESIDENT, CHIEF EXECUTIVE  
6 OFFICER, OR CHIEF FINANCIAL OFFICER THAT, BASED ON THE TAXPAYER'S  
7 CURRENT AND EXPECTED FINANCIAL RESULTS, IT IS ANTICIPATED THAT THE  
8 TAXPAYER WILL NOT BE ABLE TO USE THE TAX CREDITS BEFORE THE  
9 CREDITS EXPIRE AS THE RESULT OF LOSSES EXPERIENCED DURING TAX  
10 YEARS 2020 AND 2021 DUE TO THE COVID-19 PANDEMIC;

11 (III) THE APPLICATION MUST INCLUDE DOCUMENTATION FROM THE  
12 TAXPAYER DEMONSTRATING SIGNIFICANT FINANCIAL HARDSHIP CAUSED  
13 BY THE COVID-19 PANDEMIC; AND

14 (IV) IN CONSULTATION WITH POTENTIAL APPLICANTS, THE  
15 COMMISSION AND THE OFFICE SHALL DETERMINE ADDITIONAL  
16 APPROPRIATE POLICIES, PROCEDURES, REQUIREMENTS, AND DEADLINES TO  
17 ADMINISTER THE APPLICATION PROCESS AND EXTENSION APPROVALS  
18 PURSUANT TO THIS SECTION, WHICH MAY INCLUDE ADDITIONAL  
19 VERIFICATION PROCEDURES TO DEMONSTRATE THAT APPLICANTS ARE  
20 MAKING BONAFIDE REQUESTS FOR THE FIVE-YEAR EXTENSION.

21 (b) IN CONSULTATION WITH THE OFFICE, THE COMMISSION SHALL  
22 RECEIVE, REVIEW, AND APPROVE APPLICATIONS BY TAXPAYERS ON A FIRST  
23 COME, FIRST SERVED, ROLLING BASIS. IN ADDITION TO THE APPLICATION  
24 REQUIREMENTS SET FORTH IN SUBSECTION (3)(a) OF THIS SECTION, THE  
25 COMMISSION MAY CONSIDER ADDITIONAL ECONOMIC DEVELOPMENT  
26 COMMITMENTS TO THE STATE BY THE TAXPAYER IN DETERMINING  
27 APPROVAL OF APPLICATIONS INCLUDING:

1 (I) THE SIZE OF THE TAXPAYER'S CURRENT OPERATION IN THE  
2 STATE RELATIVE TO BOTH THE STATE AS A WHOLE AND THE REGION THE  
3 TAXPAYER IS BASED IN;

4 (II) ANY STRATEGIC ECONOMIC DEVELOPMENT BENEFITS THAT THE  
5 TAXPAYER PROVIDES WITH EXISTING OPERATIONS TO THE STATE IN TERMS  
6 OF SUPPLY CHAIN, BENEFITS TO OTHER INDUSTRIES, OR OTHER SPILLOVER  
7 BENEFITS THAT THE APPLICANT'S OPERATIONS PROVIDE TO THE STATE OR  
8 REGION; AND

9 (III) ANY ADDITIONAL FORTHCOMING ECONOMIC DEVELOPMENT  
10 BENEFITS THAT THE TAXPAYER MAY PROVIDE TO THE STATE OR REGION  
11 BASED ON COMMITMENTS THAT THE APPLICANT HAS RECENTLY MADE OR  
12 PROPOSES THAT ARE OUTSIDE THE SCOPE OF THE ORIGINAL INCENTIVE  
13 AWARD.

14 (c) WHEN AN APPLICATION IS APPROVED, THE COMMISSION SHALL  
15 ISSUE LETTERS TO THE DEPARTMENT OF REVENUE AND APPROVED  
16 TAXPAYERS THAT MUST SPECIFY THE TYPE AND AMOUNT OF CREDITS  
17 ELIGIBLE FOR THE FIVE-YEAR EXTENSION AND FOR WHAT YEARS IN THE  
18 PERIOD THE EXTENSION IS ELIGIBLE.

19 (4) THIS SECTION IS REPEALED, EFFECTIVE JULY 1, 2035.

20 **SECTION 3.** In Colorado Revised Statutes, 39-22-531, **amend**  
21 (6) and (13) as follows:

22 **39-22-531. Colorado job growth incentive tax credit - rules -**  
23 **definitions - repeal.** (6) Except as provided in ~~section 24-46-104.3~~  
24 SECTIONS 24-46-104.3 AND 24-46-107, if the amount of the credit allowed  
25 in this section exceeds the amount of income taxes otherwise due on the  
26 taxpayer's income in the income tax year for which the credit is being  
27 claimed, the amount of the credit not used as an offset against income

1 taxes in the current income tax year may be carried forward and used as  
2 a credit against subsequent years' income tax liability for a period not to  
3 exceed ten years and shall be applied first to the earliest income tax years  
4 possible. Any credit remaining after said period shall not be refunded or  
5 credited to the taxpayer.

6 (13) This section is repealed, effective ~~January 1, 2031~~ JULY 1,  
7 2042.

8 **SECTION 4.** In Colorado Revised Statutes, 39-30-104, **amend**  
9 (2)(c)(III) and (2.5) as follows:

10 **39-30-104. Credit against tax - investment in certain property**  
11 **- definitions.** (2) (c) (III) (A) Except as otherwise provided in ~~section~~  
12 ~~24-46-104.3~~ SECTIONS 24-46-104.3 AND 24-46-107 and subsection  
13 (2)(c)(III)(B) of this section, any excess credit allowed pursuant to this  
14 subsection (2)(c) shall be an investment tax credit carryover to each of the  
15 fourteen income tax years following the unused credit year.

16 (B) Except as otherwise provided in ~~section 24-46-104.3~~  
17 SECTIONS 24-46-104.3 AND 24-46-107, any excess credit allowed pursuant  
18 to this subsection (2)(c) for a renewable energy investment made in an  
19 income tax year commencing before January 1, 2018, shall be an  
20 investment tax credit carryover for twenty-two income tax years  
21 following the year the credit was originally allowed.

22 (2.5) (a) (I) Notwithstanding section 39-22-507.5 (7)(b), EXCEPT  
23 AS PROVIDED IN SECTION 24-46-107, and except as otherwise provided in  
24 subsections (2.5)(a)(II) and (2.5)(b) of this section, any excess credit  
25 allowed pursuant to this section shall be an investment tax credit  
26 carryover to each of the twelve income tax years following the unused  
27 credit year.

1 (II) EXCEPT AS PROVIDED IN SECTION 24-46-107, any excess credit  
2 claimed pursuant to this section for a renewable energy investment made  
3 in an income tax year commencing before January 1, 2018, shall be an  
4 investment tax credit carryover for twenty income tax years following the  
5 year the credit was originally allowed.

6 (b) (I) Except as provided in ~~subparagraph (II) of this paragraph~~  
7 ~~(b)~~ SECTION 24-46-107 AND SUBSECTION (2.5)(b)(II) OF THIS SECTION, a  
8 taxpayer that deferred claiming any credit in excess of five hundred  
9 thousand dollars during an income tax year commencing on or after  
10 January 1, 2011, but prior to January 1, 2014, pursuant to ~~paragraph (b)~~  
11 ~~of subsection (2)~~ SUBSECTION (2)(b) of this section shall be allowed to  
12 claim the deferred credit as an investment tax credit carryover for twelve  
13 income tax years following the year the credit was originally allowed plus  
14 one additional income tax year for each income tax year that the credit  
15 was deferred pursuant to ~~paragraph (b) of subsection (2)~~ SUBSECTION  
16 (2)(b) of this section.

17 (II) EXCEPT AS PROVIDED IN SECTION 24-46-107, a taxpayer is  
18 allowed to claim the deferred credit described in ~~subparagraph (I) of this~~  
19 ~~paragraph (b)~~ SUBSECTION (2.5)(b)(I) OF THIS SECTION for a renewable  
20 energy investment made in an income tax year commencing before  
21 January 1, 2018, as an investment tax credit carryover for twenty income  
22 tax years following the year the credit was originally allowed plus one  
23 additional income tax year for each income tax year that the credit was  
24 deferred pursuant to ~~paragraph (b) of subsection (2)~~ SUBSECTION (2)(b)  
25 of this section.

26 **SECTION 5.** In Colorado Revised Statutes, 39-30-105.1, **amend**  
27 (4)(a) as follows:

1           **39-30-105.1. Credit for new enterprise zone business**  
2 **employees - definitions.** (4) (a) (I) Except as provided in ~~section~~  
3 ~~24-46-104.3~~ SECTIONS 24-46-104.3 AND 24-46-107, for any income tax  
4 year commencing on or after January 1, 2014, if the total amount of the  
5 credits claimed by a taxpayer pursuant to subsections (1)(a)(I), (1)(b), and  
6 (3)(a) of this section exceeds the amount of income taxes due on the  
7 income of the taxpayer in the income tax year for which the credits are  
8 being claimed, the amount of the credits not used as an offset against  
9 income taxes in said income tax year is not allowed as a refund but may  
10 be carried forward as a credit against subsequent years' tax liability for a  
11 period not exceeding five years and is applied first to the earliest income  
12 tax years possible. Any amount of the credit that is not used during said  
13 period is not refundable to the taxpayer.

14           (II) Except as provided in ~~section 24-46-104.3~~ SECTIONS  
15 24-46-104.3 AND 24-46-107, for any income tax year commencing on or  
16 after January 1, 2014, if the total amount of credits claimed by a taxpayer  
17 pursuant to subsections (1)(a)(II) and (3)(b) of this section exceeds the  
18 amount of income taxes due on the income of the taxpayer in the income  
19 tax year for which the credits are being claimed, the amount of credits not  
20 used as an offset against income taxes in said income tax year is not  
21 allowed as a refund but may be carried forward as a credit against  
22 subsequent years' tax liability for a period not exceeding seven years and  
23 is applied first to the earliest income tax years possible. Any amount of  
24 the credit that is not used during said period is not refundable to the  
25 taxpayer.

26           **SECTION 6.** In Colorado Revised Statutes, 39-30-105.6, **amend**  
27 (3) as follows:



1           **39-30-105.6. Credit against tax - rehabilitation of vacant**  
2 **buildings.** (3) EXCEPT AS PROVIDED IN SECTION 24-46-107, if the amount  
3 of the credit allowed pursuant to the provisions of this section exceeds the  
4 amount of income taxes otherwise due on the income of the taxpayer in  
5 the income tax year for which the credit is being claimed, the amount of  
6 the credit not used as an offset against income taxes in said income tax  
7 year may be carried forward as a credit against subsequent years' income  
8 tax liability for a period not exceeding five years and shall be applied first  
9 to the earliest income tax years possible. Any credit remaining after said  
10 period shall not be refunded or credited to the taxpayer.

11           **SECTION 7. Act subject to petition - effective date.** This act  
12 takes effect at 12:01 a.m. on the day following the expiration of the  
13 ninety-day period after final adjournment of the general assembly; except  
14 that, if a referendum petition is filed pursuant to section 1 (3) of article V  
15 of the state constitution against this act or an item, section, or part of this  
16 act within such period, then the act, item, section, or part will not take  
17 effect unless approved by the people at the general election to be held in  
18 November 2022 and, in such case, will take effect on the date of the  
19 official declaration of the vote thereon by the governor.