

**Second Regular Session  
Seventy-third General Assembly  
STATE OF COLORADO**

**PREAMENDED**

*This Unofficial Version Includes Committee  
Amendments Not Yet Adopted on Second Reading*

LLS NO. 22-0063.02 Jery Payne x2157

**HOUSE BILL 22-1314**

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**HOUSE SPONSORSHIP**

**Ricks and Hooton**, Amabile, Bacon, Bernett, Boesenecker, Cutter, Daugherty, Esgar, Gonzales-Gutierrez, Herod, Kipp, Lindsay, Lontine, Sirota

**SENATE SPONSORSHIP**

**Gonzales and Sonnenberg**,

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**House Committees**

Business Affairs & Labor  
Appropriations

**Senate Committees**

Finance  
Appropriations

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**A BILL FOR AN ACT**

101      **CONCERNING THE RIGHTS OF A PERSON WITH OWNERSHIP INTEREST IN**  
102                    **A VEHICLE THAT HAS BEEN TOWED FROM PRIVATE PROPERTY**  
103                    **WITHOUT THE PERSON'S CONSENT, AND, IN CONNECTION**  
104                    **THEREWITH, MAKING AN APPROPRIATION.**

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**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)*

Current law requires a towing carrier (carrier) to notify law enforcement, within 30 minutes after towing an abandoned vehicle, of the carrier's name and the storage location and description of the vehicle. The

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
*Capital letters or bold & italic numbers indicate new material to be added to existing statute.*  
*Dashes through the words indicate deletions from existing statute.*

HOUSE  
3rd Reading Unamended  
April 29, 2022

HOUSE  
Amended 2nd Reading  
April 28, 2022

bill clarifies that the carrier is deemed to have complied if:

- The carrier gave the location of the storage facility to law enforcement when obtaining authorization for the tow; or
- The carrier made 2 or more attempts within the 30 minutes after the tow to notify a law enforcement agency but was unsuccessful for reasons beyond the control of the carrier.

When a carrier tows a vehicle without the owner's or lienholder's consent, current law requires the carrier to notify the department of revenue, the owner, and the lienholder of the tow between 2 and 10 days after the tow, thus imposing a 2-day waiting period before notification. The bill repeals this waiting period and instead requires notice within 10 days after the tow. The carrier is authorized to use a telephone to notify the owner or lienholder. Current law also denies the carrier daily storage fees if the carrier fails to reasonably notify the owner and lienholder. The bill forbids daily storage fees until the carrier has sent the required notice to the owner and lienholder.

The bill requires that carriers that are towing a vehicle from private property without the owner's, operator's, or lienholder's consent:

- Charge the same fees for tows made without the owner's consent as the carrier charges for tows made with the owner's consent. These fees must be filed with the public utilities commission (PUC) and posted at the carrier's storage location.
- Accept cash and major credit cards, as defined by rule of the PUC, and, upon request, disclose the accepted forms of payment;
- Not charge storage fees for a day on which the carrier did not store the vehicle;
- Before connecting to a vehicle, photographically document the vehicle's condition and the reason for the tow. Failure to produce documentation of the vehicle's condition or the reason for the tow creates a rebuttable presumption that any damages to the vehicle were caused by the carrier or that the tow was not authorized.
- Maintain an area at each storage facility with lighting adequate to inspect a vehicle for damage;
- Upon demand of the owner, retrieve the vehicle or the contents of the towed vehicle or allow the owner to retrieve the vehicle or the contents;
- Obtain authorization from the property owner, leaseholder, or common interest community within 24 hours before towing a vehicle from private property;
- Give 24 hours' written notice before removing a vehicle from a parking spot or the common areas of a condominium, cooperative, apartment, or mobile home

- park;
- Upon request, provide evidence of the carrier's insurance coverages;
- Have a sign at storage facilities that states the name, telephone number, and hours of operation of the carrier's business;
- Upon request, provide an itemized bill showing each charge and the rate for each fee that the person has incurred;
- Give a written notice of the ability to make a complaint to the PUC;
- To perform a nonconsensual tow, other than for an abandoned motor vehicle, from private property normally used for parking, the property owner must have provided adequate signs communicating the parking regulations that subject a vehicle to being towed; and
- Unless ordered by a peace officer, not tow a vehicle from private property because the rear license plate shows the vehicle registration is expired.

A carrier's mechanic's lien is abolished if the carrier tows a vehicle from private property without the owner's, operator's, or lienholder's consent.

If a carrier fails to comply with the provisions of the bill, the carrier may not charge or retain any fees or charges for the services performed with respect to the vehicle and must return any fees it collected with respect to the vehicle. It is an affirmative defense in any action to collect towing fees that the carrier failed to comply with these provisions. If a carrier damages a vehicle or violates these provisions in a manner that causes damages and refuses to reimburse the owner, operator, or lienholder, the owner or lienholder may recover attorney fees.

The carrier and an owner or lienholder may use mediation to resolve disputes involving nonconsensual tows. Any mediated agreement may be submitted to the office of tow hearings (office), which is created in the bill, and a court, both of which are authorized to enforce the agreement.

The office is created within the PUC to adjudicate disputes between carriers and owners or lienholders when a vehicle is towed from private property without the owner's or lienholder's consent. The office will employ hearing officers or use administrative law judges to govern proceedings and to hold hearings to determine whether a carrier violated the law or caused damages. The office may order carriers to reimburse owners or lienholders, and this reimbursement may include attorney fees. The final actions of the office are subject to judicial review in accordance with the "State Administrative Procedure Act".

Carriers are required to record certain information about each

nonconsensual tow, retain the information in their records for 3 years, and produce the records within 48 hours upon request.

A carrier is prohibited from paying money or other valuable consideration to a landowner or business for the privilege of nonconsensually towing vehicles.

It is a deceptive trade practice to violate the provisions of the bill, and the attorney general is responsible for enforcement.

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1.** In Colorado Revised Statutes, 42-4-2103, **amend**  
3 (2), (3)(a), (3)(c)(I)(A), (3)(c)(I)(D), (3)(c)(II), and (4) introductory  
4 portion; and **repeal** (4)(b) as follows:

5 **42-4-2103. Abandonment and nonconsensual towing of motor**  
6 **vehicles - private property - rules.** (2) (a) (I) Any operator ~~having in his~~  
7 ~~or her possession any~~ POSSESSING A motor vehicle that was abandoned on  
8 private property shall notify, within thirty minutes, the department, the  
9 sheriff, or the sheriff's designee, of the county in which the motor vehicle  
10 is located or the chief of police, or the chief's designee, of the  
11 municipality in which the motor vehicle is located. THE NOTICE MUST  
12 INCLUDE:

13 (A) ~~as to~~ The name of the operator; ~~and~~

14 (B) The location of the ~~impound lot~~ STORAGE FACILITY where the  
15 vehicle is located; and

16 (C) A description of the abandoned motor vehicle, including the  
17 make, model, color, and year; the number, issuing state, and expiration  
18 date of the license plate; and the vehicle identification number.

19 (II) AN OPERATOR IS DEEMED TO HAVE COMPLIED WITH  
20 SUBSECTION (2)(a)(I) OF THIS SECTION IF:

21 (A) THE OPERATOR GAVE THE LOCATION OF THE STORAGE  
22 FACILITY TO THE LAW ENFORCEMENT AGENCY WHEN OBTAINING

1 AUTHORIZATION FOR THE TOW; OR

2 (B) THE OPERATOR MADE TWO OR MORE ATTEMPTS, WITHIN THE  
3 THIRTY MINUTES REQUIRED IN SUBSECTION (2)(a)(I) OF THIS SECTION, TO  
4 NOTIFY THE RESPONSIBLE LAW ENFORCEMENT AGENCY BUT WAS  
5 UNSUCCESSFUL FOR REASONS BEYOND THE CONTROL OF THE OPERATOR.

6 (b) Upon ~~such notification~~ RECEIVING THE NOTICE REQUIRED IN  
7 SUBSECTION (2)(a) OF THIS SECTION, the law enforcement agency that  
8 receives ~~such~~ THE notice shall:

9 (I) Assign the vehicle a tow report number immediately;

10 (II) ~~shall~~ Enter the vehicle and the fact that it has been towed in  
11 the Colorado crime information center computer system; and

12 (III) ~~shall~~ Ascertain, if possible, whether ~~or not~~ the vehicle has  
13 been reported stolen, and, if so, ~~reported, such~~ THE agency shall:

14 (A) Recover and secure the motor vehicle;

15 (B) ~~and~~ Notify its rightful owner; and

16 (C) Terminate the abandonment proceedings under this part 21.

17 (c) Upon the release of the vehicle to the owner or lienholder, the  
18 operator shall notify the responsible law enforcement agent, who shall  
19 adjust or delete the entry in the Colorado crime information center  
20 computer system. The responsible law enforcement agency and operator  
21 ~~shall~~ have the right to recover from the owner their reasonable fees for  
22 recovering and securing the vehicle. Nothing in this section ~~shall be~~  
23 ~~construed to authorize~~ AUTHORIZES fees for services that were not  
24 provided or that were provided by another person or entity.

25 (3) (a) NOT MORE THAN TEN DAYS AFTER A MOTOR VEHICLE HAS  
26 BEEN TOWED, an operator shall ~~no less than two days, but no more than~~  
27 ~~ten days after a motor vehicle has been towed or abandoned,~~ report such

1 THE motor vehicle tow to the department by first-class or certified mail,  
2 by personal delivery, or by internet communication. ~~which~~ THE report  
3 ~~shall~~ MUST be on a form prescribed and supplied by the department.

4 (c) (I) (A) NOT MORE THAN TEN DAYS AFTER A MOTOR VEHICLE  
5 HAS BEEN TOWED, an operator or its agent shall ~~no less than two days, but~~  
6 ~~no more than ten days after a motor vehicle has been towed or abandoned,~~  
7 determine who the owner is and ~~if~~ WHETHER there is a lienholder and  
8 ~~send~~ NOTIFY THE OWNER AND ANY LIENHOLDER ~~BY~~ BY SENDING a notice  
9 by certified mail, return receipt requested, to the address of the owner and  
10 any lienholder as determined from records of the department or from the  
11 national search performed by the department IN ACCORDANCE WITH  
12 SUBSECTION (3)(c)(IV) OF THIS SECTION. ~~AN OPERATOR SHOULD WAIT~~  
13 ~~TWENTY-FOUR HOURS AFTER THE TOW TO NOTIFY THE OWNER AND ANY~~  
14 ~~LIENHOLDER AND SEND THE NOTICE AS SOON AS REASONABLY PRACTICAL~~  
15 ~~AFTER THE TWENTY-FOUR HOURS. AN OPERATOR SHALL NOT CHARGE~~  
16 ~~MORE THAN SEVENTY-FIVE DOLLARS TO SEND THE NOTICE.~~

17 (D) The cost of complying with this ~~paragraph (c)~~ SUBSECTION  
18 (3)(c) is a cost of towing. ~~except that the total of all costs of complying~~  
19 ~~with this section shall not exceed one hundred fifty dollars.~~ The tow  
20 operator shall send the notice to the owner and lienholder within five days  
21 after receiving the information from the department IN ACCORDANCE WITH  
22 SUBSECTION (3)(c)(I)(A) OF THIS SECTION.

23 (II) The operator ~~shall~~ IS not ~~be~~ entitled to recover any daily  
24 storage fees from the day the vehicle is towed until the day the OPERATOR  
25 SENDS THE owner and ANY lienholder ~~are notified, unless the operator~~  
26 ~~reasonably attempts to notify the owner and lienholder by the date~~  
27 ~~specified in subparagraph (I) of this paragraph (c).~~ Sending a notice by

1 certified mail, return receipt requested, to the owner and the lienholder as  
2 represented in department records shall be deemed a reasonable attempt  
3 to notify the owner and the lienholder. Failure to notify the owner and the  
4 lienholder due to the receipt of erroneous information from the  
5 department shall not cause the loss of such storage fees accrued from the  
6 date the vehicle is towed until the owner and the lienholder receive such  
7 ~~notice~~ THE NOTICE REQUIRED IN SUBSECTION (3)(c)(I) OF THIS SECTION;  
8 EXCEPT THAT THE OPERATOR MAY CHARGE FOR THE FIRST TWENTY-FOUR  
9 HOURS OF STORAGE IN ACCORDANCE WITH SECTION 40-10.1-405 (1)(c)(I).

10 (4) Within three days after the receipt of the records set forth in  
11 subsection (3)(c) of this section from the department, the operator shall  
12 notify [REDACTED] by certified mail the owner of record, including an out-of-state  
13 owner of record. The operator shall make a reasonable effort to ascertain  
14 the address of the owner of record. The notice must contain the following  
15 information:

16 (b) ~~The claim of any lien under section 42-4-2105;~~

17 **SECTION 2.** In Colorado Revised Statutes, 42-4-2104, **amend**  
18 (1)(a) and (4) as follows:

19 **42-4-2104. Appraisal of abandoned motor vehicles - sale.**

20 (1) (a) TO SELL A motor vehicles that are VEHICLE THAT WAS abandoned  
21 on private property, ~~shall be appraised and sold by~~ the operator MUST  
22 SELL THE MOTOR VEHICLE in a commercially reasonable manner at a  
23 public or private sale held not less than thirty days nor more than sixty  
24 days after the postmarked date the notice was mailed pursuant to section  
25 42-4-2103 (4) or the date the operator receives notice that no record exists  
26 for such vehicle. ~~Such sale shall be made~~ THE OPERATOR MUST MAKE THE  
27 SALE to a licensed motor vehicle dealer or wholesaler, or wholesale motor

1 vehicle auction dealer, or through a classified newspaper advertisement  
2 published in Colorado. THE APPRAISAL MUST BE PERFORMED BY AN  
3 INDEPENDENT THIRD PERSON. For purposes of this section, a sale ~~shall not~~  
4 ~~be considered~~ IS NOT commercially reasonable if:

5 (I) The vehicle's appraisal value is more than three hundred fifty  
6 dollars and the vehicle is sold to an officer or partner of the operator that  
7 has possession of the vehicle or to any other person with a proprietary  
8 interest in ~~such~~ THE operator; OR

9 (II) THE OPERATOR FAILS TO SET THE SALE PRICE AT THE TIME OF  
10 SALE, LIST THE FAIR MARKET PRICE AT THE TIME OF SALE, OR REPORT THE  
11 SALE; OR REPORT THE SALE PRICE TO THE DEPARTMENT WITHIN FIVE  
12 BUSINESS DAYS AFTER THE SALE.

13 (4) Transferring the title of a motor vehicle to an operator to  
14 satisfy a debt ~~covered by a lien created pursuant to this part 21~~ shall  
15 INCURRED IN TOWING AN ABANDONED VEHICLE IS ~~not be~~ deemed to be the  
16 sale of a motor vehicle.

17 **SECTION 3.** In Colorado Revised Statutes, 42-4-2105, **amend**  
18 (1) and (3) as follows:

19 **42-4-2105. Liens upon towed motor vehicles.** (1) (a) ~~Whenever~~  
20 ~~IN ACCORDANCE WITH THE ATTACHMENT SCHEDULE IN SUBSECTION (1)(b)~~  
21 ~~OF THIS SECTION,~~ an operator who is registered with the department in  
22 accordance with subsection (2) of this section recovers, removes, or stores  
23 a motor vehicle upon instructions from the owner of record OR any other  
24 legally authorized person in control of ~~such~~ THE motor vehicle, or from  
25 the owner or lessee of real property upon which a motor vehicle is  
26 illegally parked or ~~such~~ ABANDONED OR THE owner's or lessee's agent  
27 authorized in writing, ~~such~~ THE operator ~~shall have~~ HAS a possessory lien,



1 subject to the provisions of section 42-4-2103 (3), upon ~~such~~ THE motor  
2 vehicle ~~and its attached accessories, equipment, and personal property~~ for  
3 all the costs and fees for recovering, towing, and storage as authorized in  
4 section 42-4-2108. ~~Such~~ THE lien ~~shall be~~ IS a first and prior lien on the  
5 motor vehicle, and ~~such lien shall be~~ IS satisfied before all other charges  
6 against ~~such~~ THE motor vehicle. ~~This subsection (1) shall not apply to~~  
7 ~~personal property if subsection (3) of this section applies to such personal~~  
8 ~~property.~~

9 (b) THE LIEN GRANTED IN SUBSECTION (1)(a) OF THIS SECTION  
10 ATTACHES TO THE MOTOR VEHICLE IN ACCORDANCE WITH THE FOLLOWING  
11 SCHEDULE:

12 (I) IF THE OPERATOR RECOVERED, REMOVED, OR STORED THE  
13 MOTOR VEHICLE UPON INSTRUCTIONS FROM THE OWNER OF RECORD OR  
14 ANY OTHER LEGALLY AUTHORIZED PERSON IN CONTROL OF THE MOTOR  
15 VEHICLE, THE LIEN ATTACHES TO THE MOTOR VEHICLE WHEN THE  
16 OPERATOR TAKES POSSESSION OF THE MOTOR VEHICLE; OR

17 (II) IF THE OPERATOR RECOVERED, REMOVED, OR STORED THE  
18 MOTOR VEHICLE UPON INSTRUCTIONS OF THE OWNER OR LESSEE OF REAL  
19 PROPERTY UPON WHICH A MOTOR VEHICLE WAS ILLEGALLY PARKED OR  
20 ABANDONED OR UPON THE OWNER'S OR LESSEE'S AGENT AUTHORIZED IN  
21 WRITING, THE LIEN ATTACHES TO THE MOTOR VEHICLE THIRTY DAYS AFTER  
22 THE POSTMARKED DATE THE NOTICE WAS MAILED IN ACCORDANCE WITH  
23 SECTION 42-4-2103 (4) OR THE DATE THE OPERATOR RECEIVED NOTICE  
24 THAT NO RECORD EXISTS FOR THE MOTOR VEHICLE.

25 (3) If the operator obtains personal property from an abandoned  
26 vehicle that has been towed pursuant to this part 21 and if the serial or  
27 identification number of such property has been visibly altered or

1 removed, the operator shall not have a lien upon such property and shall  
2 destroy or discard such property within five days after disposing of such  
3 THE vehicle pursuant to sections 42-4-2104 and 42-4-2107.

4 **SECTION 4.** In Colorado Revised Statutes, **amend** 42-4-2106 as  
5 follows:

6 **42-4-2106. Perfection of lien.** The lien provided for in section  
7 42-4-2105 shall be IS perfected by taking physical possession of the motor  
8 vehicle and its attached accessories, equipment, or personal property and  
9 by sending to the department, within ten working days after the time  
10 possession was taken, a notice containing the information required in the  
11 report to be made under the provisions of section 42-4-2103. In addition,  
12 ~~such~~ THE LIEN IS NOT PERFECTED UNTIL THE LIEN ATTACHES IN  
13 ACCORDANCE WITH THE SCHEDULE DESCRIBED IN SECTION 42-4-2105  
14 (1)(b). THE report shall MUST contain a declaration by the operator that a  
15 possessory lien is claimed for all past, present, and future charges, up to  
16 the date of redemption, and that the lien is enforceable and may be  
17 foreclosed pursuant to the provisions of this part 21.

18 **SECTION 5.** In Colorado Revised Statutes, **amend** 42-4-2107 as  
19 follows:

20 **42-4-2107. Sale of abandoned vehicle.** (1) AN OPERATOR MAY  
21 SELL any motor vehicle and its attached accessories and equipment or  
22 personal property within or attached to ~~such~~ THE vehicle that are not  
23 redeemed by the last-known owner of record or lienholder after ~~such~~  
24 ~~owner or lienholder has been sent notice of such lien by the operator shall~~  
25 ~~be sold in accordance with the provisions of section 42-4-2104~~ THE  
26 NOTICE WAS SENT IN ACCORDANCE WITH SECTION 42-4-2104 (1).

27 (2) ~~Within five days after foreclosure of the lien pursuant to this~~

1 ~~section~~ AT LEAST FIVE DAYS BEFORE A VEHICLE IS SOLD IN ACCORDANCE  
2 WITH SUBSECTION (1) OF THIS SECTION, the operator shall send a notice to  
3 the law enforcement agency having jurisdiction over the operator. ~~Such~~  
4 ~~notice shall~~ THE NOTICE MUST contain a list of personal property found  
5 within the abandoned vehicle that has an intact serial or identification  
6 number and ~~such~~ EACH serial or identification number. ~~Such notification~~  
7 ~~shall be made~~ THE OPERATOR SHALL DELIVER THE NOTICE by certified  
8 mail, facsimile machine, or personal delivery.

9 **SECTION 6.** In Colorado Revised Statutes, 42-4-2108, **amend**  
10 **(1), (2) introductory portion, and (2)(c); and repeal (2)(b)** as follows:

11 **42-4-2108. Proceeds of sale.** (1) (a) If the sale of any motor  
12 vehicle, personal property, and attached accessories or equipment under  
13 the provisions of section 42-4-2104 produces an amount less than or  
14 equal to the sum of all charges of the operator, ~~who has perfected his or~~  
15 ~~her lien,~~ then the operator ~~shall have~~ HAS a valid claim against the owner  
16 for the full amount of ~~such~~ THE charges, less the amount received upon  
17 the sale of such motor vehicle. AN OPERATOR DOES NOT HAVE A VALID  
18 CLAIM IF THE OPERATOR HAS VIOLATED SECTION 40-10.1-405.

19 (b) Failure to register ~~such~~ A vehicle in accordance with this title  
20 ~~shall constitute~~ TITLE 42 IS DEEMED a waiver of ~~such~~ THE owner's right to  
21 be notified pursuant to this part 21. ~~for the purposes of foreclosure of the~~  
22 ~~lien pursuant to section 42-4-2107. Such Charges shall be~~ SPECIFIED IN  
23 SUBSECTION (1)(a) OF THIS SECTION ARE assessed ~~in the manner provided~~  
24 ~~for in paragraph (a) of subsection (2)~~ IN ACCORDANCE WITH SUBSECTION  
25 (2)(a) of this section.

26 (2) If the sale of any motor vehicle and its attached accessories or  
27 equipment under the provisions of section 42-4-2104 produces an amount

1 greater than the sum of all charges of the operator who has perfected his  
2 or her THE OPERATOR'S lien:

3 (b) Any balance remaining after payment pursuant to paragraphs  
4 (a) and (a.5) of this subsection (2) shall be forwarded to the department,  
5 and the department may recover from such balance any taxes, fees, and  
6 penalties due to it with respect to such motor vehicle. The department  
7 shall provide a receipt to the operator within seven days after receiving  
8 the money if the operator provides the department with a postage-paid,  
9 self-addressed envelope.

10 (c) (I) THE OPERATOR SHALL PAY any balance remaining after  
11 payment pursuant to paragraph (b) of this subsection (2) shall be paid by  
12 the department: MAKING THE PAYMENT REQUIRED IN SUBSECTION (2)(a.5)  
13 OF THIS SECTION IN ACCORDANCE WITH THE FOLLOWING:

14 (A) First, to any lienholder of record as the lienholder's interest  
15 may appear upon the records of the department;

16 (B) Second, to any owner of record as the owner's interest may so  
17 appear; and

18 (C) then THIRD, to any person submitting proof of such THE  
19 person's interest in such THE motor vehicle upon the application of such  
20 THE lienholder, owner, or person.

21 (II) If such payments are not requested and made within One  
22 hundred twenty days after the sale of the abandoned motor vehicle, the  
23 OPERATOR SHALL TRANSFER THE balance, shall be transmitted AFTER  
24 MAKING THE PAYMENT REQUIRED UNDER SUBSECTIONS (2)(a) TO (2)(c)(I)  
25 OF THIS SECTION, to the state treasurer, who shall credit the same to the  
26 highway users tax fund for allocation and expenditure as specified in  
27 section 43-4-205 (5.5)(e), C.R.S. UNCLAIMED PROPERTY TRUST FUND,

1     CREATED IN SECTION 38-13-801, AND DISPOSED OF IN ACCORDANCE WITH  
2     ARTICLE 13 OF TITLE 38.

3             **SECTION 7.** In Colorado Revised Statutes, 40-10.1-101, **amend**  
4     (13); and **add** (1.5), (4.5), and (6.5) as follows:

5             **40-10.1-101. Definitions.** As used in this article 10.1, unless the  
6     context otherwise requires:

7             (1.5) "AUTHORIZED OR INTERESTED PERSON" MEANS:

8             (a) THE VEHICLE OWNER, AUTHORIZED OPERATOR, OR AUTHORIZED  
9     AGENT OF THE OWNER OF THE VEHICLE;

10            (b) THE LIENHOLDER OF THE VEHICLE OR AGENT OF THE  
11     LIENHOLDER OF THE VEHICLE; OR

12            (c) IF THE OWNER SIGNS A RELEASE AUTHORIZING AN INSURANCE  
13     COMPANY TO ACT ON BEHALF OF THE OWNER, THE INSURANCE COMPANY  
14     OR AGENT OF THE INSURANCE COMPANY PROVIDING INSURANCE  
15     COVERAGE ON THE VEHICLE.

16            (4.5) "COMMON PARKING AREA" MEANS ANY PART OF THE  
17     FOLLOWING AREAS THAT ARE NORMALLY USED FOR PARKING, SUCH AS THE  
18     SIDE OF A STREET OR PARKING SPACES, THAT AN OWNER DOES NOT HAVE  
19     THE RIGHT TO EXCLUDE OTHER RESIDENTS OF THE FOLLOWING FROM USING  
20     FOR PARKING:

21            (a) A CONDOMINIUM, AS DEFINED IN SECTION 38-33.3-103 (9);

22            (b) A COOPERATIVE, AS DEFINED IN SECTION 38-33.3-103 (10);

23            (c) A MULTIFAMILY BUILDING, WHICH IS ALSO KNOWN AS AN  
24     APARTMENT COMPLEX, WITH SEPARATE LIVING QUARTERS THAT ARE  
25     RENTED OR LEASED SEPARATELY; OR

26            (d) A MOBILE HOME PARK, AS DEFINED IN SECTION 38-12-201.5 (6).

27            (6.5) "DROP FEE" MEANS A FEE A TOWING OPERATOR CHARGES TO

1 UNHOOK A VEHICLE FROM A TOW TRUCK.

2 (13) "Nonconsensual towing", ~~or~~ "nonconsensual tow", "TOWED  
3 NONCONSENSUALLY", "NONCONSENSUALLY TOW", OR "TOWED WITHOUT  
4 CONSENT" means the transportation of a ~~motor~~ vehicle by tow truck FROM  
5 PRIVATE PROPERTY if ~~such~~ THE transportation is performed without the  
6 prior consent ~~or authorization~~ of:

7 (a) The owner ~~or~~ OF THE VEHICLE, AUTHORIZED operator OF THE  
8 VEHICLE, OR AGENT OF THE OWNER of the ~~motor~~ vehicle;

9 (b) THE LIENHOLDER OF THE VEHICLE OR AGENT OF THE  
10 LIENHOLDER, UNLESS THE VEHICLE IS BEING TOWED FOR THE PURPOSE OF  
11 REPOSSESSION UNDER A LIEN AGREEMENT; OR

12 (c) IF THE OWNER SIGNS A RELEASE AUTHORIZING AN INSURANCE  
13 COMPANY TO ACT ON BEHALF OF THE OWNER, THE INSURANCE COMPANY  
14 OR AGENT OF THE INSURANCE COMPANY PROVIDING INSURANCE  
15 COVERAGE ON THE VEHICLE.

16 **SECTION 8. In Colorado Revised Statutes, 40-10.1-111, amend**  
17 **(1)(c)(I) as follows:**

18 **40-10.1-111. Filing, issuance, and annual fees. (1) A motor**  
19 **carrier shall pay the commission the following fees in amounts prescribed**  
20 **in this section or, if not prescribed in this section, as set administratively**  
21 **by the commission with approval of the executive director of the**  
22 **department of regulatory agencies:**

23 **(c) (I) The filing fee for a permit to operate under part 4 or part 8**  
24 **of this article 10.1 is ~~one hundred fifty dollars~~ ADMINISTRATIVELY SET BY**  
25 **THE COMMISSION TO COVER THE DIRECT AND INDIRECT COST OF**  
26 **IMPLEMENTING PARTS 4 AND 8 OF THIS ARTICLE 10.1, BUT THE FEE**  
27 **AMOUNT MUST BE APPROVED BY THE EXECUTIVE DIRECTOR OF THE**

1 DEPARTMENT OF REGULATORY AGENCIES.

2

3 **SECTION 9.** In Colorado Revised Statutes, 40-10.1-401, **amend**  
4 (2) as follows:

5 **40-10.1-401. Permit requirements.** (2) (a) The commission may  
6 deny an application OR REFUSE TO RENEW A PERMIT under this part 4 of  
7 a person who has, within the immediately preceding five years, been  
8 convicted of, or pled guilty or nolo contendere to, a felony OR A  
9 TOWING-RELATED OFFENSE. The commission may also deny an  
10 application under this part 4 or refuse to renew the permit of a towing  
11 carrier based upon a determination that the towing carrier or any of its  
12 owners, principals, officers, members, partners, or directors has not  
13 satisfied a civil penalty arising out of any administrative or enforcement  
14 action brought by the commission.

15 (b) THE COMMISSION MAY DENY AN APPLICATION OR REFUSE TO  
16 RENEW A PERMIT OF A TOWING CARRIER UNDER THIS PART 4 BASED ON A  
17 DETERMINATION THAT THERE IS GOOD CAUSE TO BELIEVE THE ISSUANCE  
18 OF OR RENEWAL OF THE PERMIT IS NOT IN THE PUBLIC INTEREST. THE  
19 DETERMINATION IS SUBJECT TO APPEAL IN ACCORDANCE WITH  
20 COMMISSION RULES.

21 **SECTION 10.** In Colorado Revised Statutes, 40-10.1-403,  
22 **amend** (5)(a); and **add** (4)(d)(I)(C), (4)(d)(I)(D), (4)(d)(I)(E),  
23 (4)(d)(I)(F), (4)(d)(I)(G), (4)(d)(I)(H), and (5)(c) as follows:

24 **40-10.1-403. Towing task force - creation - rules - repeal.**  
25 (4) (d) (I) By December 1 of each year, the commission shall make a  
26 report to the house of representatives transportation and local government  
27 committee, the house of representatives business affairs and labor

1 committee, the senate business, labor, and technology committee, and the  
2 senate transportation and energy committee, or any successor committees.

3 The report must:

4 (C) INCLUDE THE ANALYSIS REQUIRED IN SUBSECTION (5)(C) OF  
5 THIS SECTION;

6 (D) INCLUDE THE TASK FORCE'S DEFINITION OF CONSENSUAL TOW  
7 AND NONCONSENSUAL TOW;

8 (E) INCLUDE THE RANGE OF DOLLAR AMOUNTS CONSIDERED WHEN  
9 SETTING ALL RATES RELATED TO CHARGES BY TOWING CARRIERS FOR  
10 NONCONSENSUAL TOWS, INCLUDING INFORMATION CONSIDERED FOR THE  
11 MINIMUM AND MAXIMUM RATES FOR ALL FEES CHARGED, THE FORMULAS  
12 FOR DETERMINING THE ACTUAL COST AND MARKET RATE FOR THE FINAL  
13 FEES SET FOR ALL RATES, A SUMMARY OF ANY PUBLIC COMMENT OR  
14 FEEDBACK PROVIDED RELATED TO THE RATES SET, AND ANY OTHER  
15 INFORMATION THE TASK FORCE TOOK INTO CONSIDERATION WHEN  
16 ESTABLISHING ALL RATES;

17 (F) INCLUDE THE TIMES, INCLUDING THE SHORTEST, MEAN,  
18 MEDIAN, MODE, AND LONGEST, TO SETTLE COMPLAINTS MADE TO THE  
19 COMMISSION;

20 (G) INCLUDE THE CATEGORIES OF COMPLAINTS AND THE NUMBER  
21 OF COMPLAINTS IN EACH CATEGORY; AND

22 (H) INCLUDE A LIST OF THE TOWING CARRIERS THAT HAVE BEEN  
23 ISSUED A PERMIT, THE NUMBER OF VALID COMPLAINTS AGAINST EACH  
24 CARRIER, AND THE ACTION TAKEN BY THE COMMISSION IN RESPONSE TO  
25 EACH VALID COMPLAINT.

26 (5) The task force has the following duties and powers:

27 (a) To make comprehensive recommendations to the commission



1 about the maximum rates that may be charged for the recovery, towing,  
2 and storage of a vehicle that has been towed without the owner's consent.  
3 The task force shall make comprehensive recommendations to the  
4 commission about the maximum rates after July 1, 2022, but no later than  
5 ~~September 1, 2022~~ November 1, 2022.

6 (c) TO ANALYZE AND MAKE RECOMMENDATIONS TO THE  
7 COMMISSION ABOUT NONCONSENSUAL TOWING RATES CHARGED TO THE  
8 PUBLIC. IN ANALYZING NONCONSENSUAL RATES, THE TASK FORCE SHALL  
9 TAKE INTO ACCOUNT CURRENT CONSENSUAL TOWING MARKET RATES AND  
10 THEIR RELATIONSHIP TO NONCONSENSUAL TOWING RATES.

11 **SECTION 11.** In Colorado Revised Statutes, **add** 40-10.1-405,  
12 40-10.1-406, 40-10.1-407, 40-10.1-408, 40-10.1-409, and 40-10.1-410 as  
13 follows:

14 **40-10.1-405. Nonconsensual tows - rights of owners, operators,**  
15 **and lienholders - rules. (1) Towing fees. (a) TOWING CARRIERS SHALL**  
16 **PROMINENTLY DISPLAY AT THEIR PLACE OF BUSINESS AND ON ANY**  
17 **WEBSITE OF THE TOWING CARRIER THE CURRENT MAXIMUM RATES**  
18 **PERMITTED BY RULE OF THE COMMISSION FOR EACH TOW SERVICE**  
19 **PROVIDED BY THE TOWING CARRIER. THE SIGN MUST INCLUDE THE**  
20 **FOLLOWING STATEMENT: "THE MAXIMUM PERMITTED RATE IS BASED UPON**  
21 **RULES OF THE PUBLIC UTILITIES COMMISSION, AND IF THERE ARE**  
22 **CONCERNS OR QUESTIONS ABOUT THESE RATES OR THE TOWING CARRIER,**  
23 **THEN CALL THE PUBLIC UTILITIES COMMISSION CONSUMER AFFAIRS**  
24 **HOTLINE AT 303-894-2070.**

25 (b) (I) A TOWING CARRIER SHALL ACCEPT:  
26 (A) CASH;  
27 (B) MAJOR CREDIT CARDS; AND

1 (C) OTHER FORMS OF PAYMENT REQUIRED BY RULE OF THE  
2 COMMISSION.

3 (II) THE COMMISSION SHALL PROMULGATE A RULE DEFINING WHAT  
4 QUALIFIES AS A MAJOR CREDIT CARD FOR THE PURPOSES OF THIS  
5 SUBSECTION (1)(b).

6 (c) A TOWING CARRIER SHALL NOT:

7 (I) CHARGE STORAGE FEES FOR ANY TWENTY-FOUR-HOUR PERIOD  
8 DURING WHICH THE TOWING CARRIER DID NOT STORE THE VEHICLE, BUT  
9 THE TOWING CARRIER MAY CHARGE, IN ACCORDANCE WITH SECTION  
10 42-4-2103 (3)(c), A PRORATED FEE FOR ANY PART OF A  
11 TWENTY-FOUR-HOUR PERIOD THE TOWING CARRIER STORED THE VEHICLE;  
12 AND

13 (II) CHARGE OR RETAIN ANY FEES NOT IDENTIFIED IN THE RULES OF  
14 THE COMMISSION FOR THE NONCONSENSUAL TOW OF A VEHICLE FROM  
15 PRIVATE PROPERTY.

16 (2) **Towing carrier document vehicle's condition and reason**  
17 **for tow - adequate illumination.** (a) BEFORE A TOWING CARRIER  
18 CONNECTS A TOWING VEHICLE TO A VEHICLE WITHOUT CONSENT, THE  
19 TOWING CARRIER SHALL DOCUMENT THE VEHICLE'S CONDITION AND THE  
20 REASON FOR THE TOW BY:

21 (I) TAKING AT LEAST FOUR PHOTOGRAPHS OF THE VEHICLE, WITH  
22 AT LEAST ONE PHOTOGRAPH TAKEN FROM THE FRONT, ONE PHOTOGRAPH  
23 TAKEN FROM THE REAR, ONE PHOTOGRAPH TAKEN FROM THE DRIVER'S  
24 SIDE, AND ONE PHOTOGRAPH TAKEN FROM THE PASSENGER'S SIDE. THESE  
25 PHOTOGRAPHS MUST:

26 (A) SHOW THE ENTIRE VEHICLE FROM THE REQUIRED ANGLE;

27 (B) HAVE THE VEHICLE FILL AT LEAST THREE-FOURTHS OF THE

1 PHOTOGRAPH, MEASURED FROM SIDE TO SIDE; AND

2 (C) BE RENDERED IN A RESOLUTION OF AT LEAST TWO THOUSAND  
3 PIXELS BY AT LEAST TWO THOUSAND PIXELS.

4 (II) TAKING A PHOTOGRAPH THAT SHOWS THE REASON FOR THE  
5 VEHICLE BEING TOWED WITHOUT CONSENT. THE PHOTOGRAPH MUST:

6 (A) SHOW THE POSITION OF THE VEHICLE IN RELATION TO THE  
7 REASON, INCLUDING ANY SIGN, THAT THE VEHICLE WAS TOWED; AND

8 (B) BE RENDERED IN A RESOLUTION OF AT LEAST TWO THOUSAND  
9 PIXELS BY AT LEAST TWO THOUSAND PIXELS.

10 (b) UPON DEMAND BY AN AUTHORIZED OR INTERESTED PERSON,  
11 THE TOWING CARRIER SHALL PROVIDE COPIES OF THE PHOTOGRAPHS  
12 REQUIRED TO BE TAKEN PURSUANT TO SUBSECTION (2)(a)(I) OR (2)(a)(II)  
13 OF THIS SECTION.

14 (c) (I) A REBUTTABLE PRESUMPTION THAT A TOWING CARRIER  
15 DAMAGED A VEHICLE IS CREATED BY EVIDENCE THAT:

16 (A) THE TOWING CARRIER HAS FAILED TO PRODUCE PHOTOGRAPHS  
17 OF THE VEHICLE'S CONDITION IN COMPLIANCE WITH SUBSECTION (2)(b) OF  
18 THIS SECTION; AND

19 (B) A VEHICLE HAS SUFFERED DAMAGE.

20 (II) A TOWING CARRIER'S FAILURE TO PRODUCE A PHOTOGRAPH OF  
21 THE REASON FOR THE TOW IN COMPLIANCE WITH SUBSECTION (2)(b) OF  
22 THIS SECTION CREATES A REBUTTABLE PRESUMPTION THAT THE TOWING  
23 CARRIER DID NOT HAVE AUTHORIZATION TO TOW A VEHICLE.

24 (d) DURING BUSINESS HOURS OR WHEN A VEHICLE IS BEING  
25 RELEASED, A TOWING CARRIER SHALL MAINTAIN AN AREA AT EACH  
26 STORAGE FACILITY WITH LIGHTING THAT IS ADEQUATE TO ALLOW A  
27 PERSON TO INSPECT A VEHICLE FOR DAMAGE PRIOR TO ITS RELEASE FROM

1 STORAGE.

2 (3) **Authorization and notice required for tows from private**  
3 **property.** (a) A TOWING CARRIER SHALL NOT NONCONSENSUALLY TOW

4 A VEHICLE FROM PRIVATE PROPERTY UNLESS:

5 (I) THE VEHICLE IS BEING REPOSSESSED BY A CREDITOR WITH A  
6 LIEN OR SECURITY INTEREST IN THE VEHICLE;

7 (II) THE REMOVAL IS EXPRESSLY ORDERED OR AUTHORIZED BY A  
8 COURT ORDER, AN ADMINISTRATIVE ORDER, OR A PEACE OFFICER OR BY  
9 OPERATION OF LAW;

10 (III) THE VEHICLE BLOCKS A DRIVEWAY OR ROADWAY ENOUGH TO  
11 EFFECTIVELY OBSTRUCT A PERSON'S ACCESS TO THE DRIVEWAY OR  
12 ROADWAY; OR

13 (IV) THE TOWING CARRIER HAS RECEIVED PERMISSION TO TOW THE  
14 VEHICLE, WITHIN THE TWENTY-FOUR HOURS IMMEDIATELY PRECEDING THE  
15 TOW, FROM:

16 (A) THE OWNER OF OR LEASE HOLDER OF THE PRIVATE PROPERTY;

17 (B) A PERSON SUBJECT TO THE "COLORADO COMMON INTEREST  
18 OWNERSHIP ACT", ARTICLE 33.3 OF TITLE 38, IF THE PRIVATE PROPERTY  
19 IS LOCATED WITHIN THE BOUNDARIES OF THE PERSON'S AREA OF  
20 OPERATION; OR

21 (C) AN AGENT OF A PERSON DESCRIBED IN SUBSECTION  
22 (3)(a)(IV)(A) OR (3)(a)(IV)(B) OF THIS SECTION; EXCEPT THAT THE  
23 TOWING CARRIER DOES NOT QUALIFY AS AN AGENT WITH AUTHORITY TO  
24 GRANT PERMISSION UNDER THIS SUBSECTION (3)(a).

25 (b) (I) EXCEPT AS PROVIDED IN SUBSECTION (3)(b)(IV) OF THIS  
26 SECTION, A TOWING CARRIER SHALL NOT NONCONSENSUALLY TOW A  
27 VEHICLE FROM A PARKING SPACE OR COMMON PARKING AREA WITHOUT

1 THE TOWING CARRIER OR PROPERTY OWNER GIVING THE VEHICLE OWNER  
2 OR OPERATOR TWENTY-FOUR HOURS' WRITTEN NOTICE, UNLESS:

3 (A) THE VEHICLE OWNER OR OPERATOR HAS RECEIVED TWO  
4 PREVIOUS NOTICES FOR PARKING INAPPROPRIATELY IN THE SAME MANNER;

5 (B) THE VEHICLE IS BEING REPOSSESSED BY A CREDITOR WITH A  
6 LIEN OR SECURITY INTEREST IN THE VEHICLE;

7 (C) THE REMOVAL IS EXPRESSLY ORDERED OR AUTHORIZED BY A  
8 COURT ORDER, AN ADMINISTRATIVE ORDER, OR A PEACE OFFICER OR BY  
9 OPERATION OF LAW; [REDACTED]

10 (D) THE VEHICLE BLOCKS A DRIVEWAY OR ROADWAY ENOUGH TO  
11 EFFECTIVELY OBSTRUCT A PERSON'S ACCESS TO THE DRIVEWAY OR  
12 ROADWAY;

13 (E) THE VEHICLE IS PARKED IN VIOLATION OF SECTION 42-4-1208  
14 (4) OR IN RESERVED PARKING FOR PEOPLE WITH DISABILITIES WITHOUT  
15 DISPLAYING AN IDENTIFYING PLACARD OR AN IDENTIFYING PLATE, AS  
16 THOSE TERMS ARE DEFINED IN SECTION 42-3-204 (1)(f) AND (1)(g), THAT  
17 IS CURRENTLY VALID OR HAS BEEN EXPIRED FOR NO MORE THAN SIXTY  
18 DAYS;

19 (F) THE VEHICLE IS PARKED IN OR EFFECTIVELY OBSTRUCTING A  
20 DESIGNATED AND MARKED FIRE ZONE;

21 (G) THE VEHICLE IS OCCUPYING WITHOUT PERMISSION OR  
22 EFFECTIVELY OBSTRUCTING ACCESS TO OR FROM AN INDIVIDUALLY  
23 DESIGNATED, RENTED, OR PURCHASED PARKING SPACE OF A RESIDENT; OR

24 (H) THE VEHICLE IS PARKED WITHOUT DISPLAYING VALID  
25 AUTHORIZATION IN A PARKING LOT MARKED FOR THE EXCLUSIVE USE OF  
26 RESIDENTS.

27 (II) THE TOWING CARRIER OR PROPERTY OWNER SHALL PROVIDE

1 THE NOTICE DESCRIBED IN SUBSECTION (3)(b)(I) OF THIS SECTION BY  
2 PLACING A WRITTEN NOTICE ON THE WINDSHIELD OF THE VEHICLE AT  
3 LEAST TWENTY-FOUR HOURS BEFORE TOWING THE VEHICLE.

4 (III) THE NOTICE MUST STATE CLEARLY:

5 (A) THAT THE VEHICLE WILL BE TOWED WITHOUT CONSENT IF THE  
6 VEHICLE REMAINS PARKED INAPPROPRIATELY;

7 (B) A DESCRIPTION OF THE INAPPROPRIATE PARKING THAT HAS  
8 CAUSED THE NOTICE TO BE GIVEN;

9 (C) THE TIME THE VEHICLE WILL BE TOWED IF IT IS NOT MOVED TO  
10 APPROPRIATE PARKING OR THE INAPPROPRIATE PARKING HAS BEEN  
11 CORRECTED; AND

12 (D) THAT CONTINUING TO PARK INAPPROPRIATELY IN THE SAME  
13 MANNER MAY LEAD TO THE VEHICLE BEING TOWED WITHOUT NOTICE.

14 (IV) IF THE VEHICLE IS PARKED A THIRD OR SUBSEQUENT TIME IN  
15 THE SAME INAPPROPRIATE MANNER THAT CAUSED IT TO RECEIVE PREVIOUS  
16 NOTICES, THE TOWING CARRIER OR PROPERTY OWNER NEED NOT GIVE THE  
17 NOTICE REQUIRED IN SUBSECTION (3)(b)(I) OF THIS SECTION BEFORE  
18 TOWING THE VEHICLE.

19 (V) FOR PURPOSES OF THIS SUBSECTION (3)(b), A VEHICLE IS  
20 PARKED INAPPROPRIATELY WHEN IT IS PARKED IN A MANNER THAT:

21 (A) VIOLATES THE PROCEDURES NECESSARY TO OBTAIN  
22 AUTHORIZATION TO PARK IN THE LOT OR SPACE;

23 (B) FAILS TO COMPLY WITH THE PROPERTY OWNER'S SIGNS OR THE  
24 AGREEMENTS OF THE TENANTS; OR

25 (C) VIOLATES A STATUTE, RULE, ORDINANCE, OR RESOLUTION OF  
26 THE STATE OR A POLITICAL SUBDIVISION OF THE STATE.

27 (c) IN ORDER FOR A TOWING CARRIER TO CONDUCT A

1 NONCONSENSUAL TOW UNDER SUBSECTION (3)(b)(I)(G) OR (3)(b)(I)(H) OF  
2 THIS SECTION, THE PROPERTY OWNER MUST HAVE POSTED SIGNAGE VISIBLE  
3 AND FACING THE DRIVER AT EACH ENTRY WAY INTO A PARKING AREA  
4 INDICATING THAT PARKING SPACES ARE DESIGNATED FOR ONE OR MORE  
5 SPECIFIED RESIDENTS AND THAT A VEHICLE PARKED WITHOUT  
6 AUTHORIZATION IS SUBJECT TO BEING TOWED. THE SIGN MUST ALSO  
7 CONTAIN THE INTERNATIONAL TOWING SYMBOL NO SMALLER THAN FOUR  
8 INCHES BY FOUR INCHES AND BE PERMANENTLY MOUNTED IN A POSITION  
9 THAT IS NO LOWER THAN FIVE FEET AND NO HIGHER THAN EIGHT FEET.

10

11 (4) **Notice, disclosures, and signs.** (a) IN CONNECTION WITH A  
12 NONCONSENSUAL TOW, THE TOWING CARRIER SHALL PROVIDE, UPON  
13 REQUEST, EVIDENCE OF THE TOWING CARRIER'S COMMERCIAL LIABILITY  
14 INSURANCE COVERAGE, INCLUDING CARGO LIABILITY COVERAGE, GARAGE  
15 KEEPER'S LIABILITY COVERAGE, IF APPLICABLE, AND MOTOR VEHICLE  
16 LIABILITY COVERAGE, TO AN AUTHORIZED OR INTERESTED PERSON.

17 (b) A TOWING CARRIER SHALL MAINTAIN A CLEARLY VISIBLE SIGN  
18 AT THE ENTRANCE TO THE STORAGE FACILITY HOLDING A  
19 NONCONSENSUALLY TOWED VEHICLE. THE SIGN MUST:

20 (I) STATE THE NAME OF THE BUSINESS, TELEPHONE NUMBER, AND  
21 HOURS OF OPERATION;

22 (II) STATE: "A VEHICLE THAT IS NONCONSENSUALLY TOWED FROM  
23 PRIVATE PROPERTY MAY BE RETRIEVED EVEN IF THE OWNER DOES NOT PAY  
24 THE TOWING CARRIER'S FEES, BUT THE OWNER STILL OWES THE TOWING  
25 CARRIER THOSE FEES."

26 (III) BE NO LESS THAN TWO SQUARE FEET IN SIZE;

27 (IV) HAVE LETTERING NOT LESS THAN TWO INCHES IN HEIGHT;

1 (V) HAVE LETTERING THAT CONTRASTS SHARPLY IN COLOR WITH  
2 THE BACKGROUND ON WHICH THE LETTERS ARE PLACED; AND

3 (VI) BE PRINTED IN ENGLISH.

4 (c) UPON REQUEST, A TOWING CARRIER SHALL PROVIDE TO AN  
5 AUTHORIZED OR INTERESTED PERSON AN ITEMIZED BILL SHOWING EACH  
6 CHARGE AND THE RATE FOR EACH FEE THAT THE AUTHORIZED OR  
7 INTERESTED PERSON HAS INCURRED AS A RESULT OF A NONCONSENSUAL  
8 TOW.

9 (d) UPON REQUEST, A TOWING CARRIER SHALL DISCLOSE ACCEPTED  
10 FORMS OF PAYMENT, INCLUDING THOSE REQUIRED TO BE ACCEPTED IN  
11 ACCORDANCE WITH SUBSECTION (1)(b) OF THIS SECTION.

12 (e) IF A TOWING CARRIER HAS NONCONSENSUALLY TOWED A  
13 VEHICLE FROM PRIVATE PROPERTY, THE TOWING CARRIER SHALL GIVE THE  
14 AUTHORIZED OR INTERESTED PERSON THAT IS RETRIEVING THE VEHICLE A  
15 WRITTEN NOTICE OF THE PERSON'S ABILITY TO MAKE A COMPLAINT TO THE  
16 COMMISSION. THE NOTICE:

17 (I) MUST BE WRITTEN IN A CONSPICUOUS TYPE FACE AND FONT ON  
18 THE INVOICE, THE RECEIPT, AND THE BILL FOR THE TOW; AND

19 (II) MUST NOT BE IN A TYPE FACE OR FONT THAT IS SMALLER THAN  
20 THE OTHER NUMBERS OR WORDS ON THE RECEIPT OR BILL, AS APPLICABLE.

21 (f) (I) A TOWING CARRIER SHALL NOT PERFORM A  
22 NONCONSENSUAL TOW OF A VEHICLE, OTHER THAN AN ABANDONED  
23 MOTOR VEHICLE AS DEFINED IN SECTION 42-4-2102 (1), FROM PRIVATE  
24 PROPERTY NORMALLY USED FOR PARKING UNLESS:

25 (A) NOTICE OF THE PARKING REGULATIONS WAS PROVIDED TO THE  
26 VEHICLE OPERATOR WHEN THE VEHICLE ENTERED THE PRIVATE PROPERTY  
27 AND PARKED; AND



1 (B) NOTICE THAT ANY VEHICLE PARKED IN VIOLATION OF THE  
2 REGULATIONS IS SUBJECT TO TOW AT THE VEHICLE OWNER'S EXPENSE WAS  
3 PROVIDED TO THE VEHICLE OPERATOR WHEN THE VEHICLE ENTERED THE  
4 PRIVATE PROPERTY AND PARKED.

5 (II) A PROPERTY OWNER WITH TENANTS SHALL PROVIDE THE  
6 NOTICE DESCRIBED IN THIS SUBSECTION (4)(f) BY ISSUING EACH TENANT  
7 A WRITTEN DOCUMENT CONTAINING ANY APPLICABLE PARKING  
8 REGULATIONS BEFORE THE REGULATIONS ARE ADOPTED OR AMENDED OR  
9 BEFORE THE PERSON AGREES TO BE A TENANT.

10 (III) A TOWING CARRIER THAT ENTERS INTO AN AGREEMENT WITH  
11 A PROPERTY OWNER TO NONCONSENSUALLY TOW VEHICLES FROM THE  
12 PROPERTY SHALL POST SIGNS THAT:

- 13 (A) ARE NO LESS THAN ONE SQUARE FOOT IN SIZE;
- 14 (B) HAVE LETTERING NOT LESS THAN ONE INCH IN HEIGHT;
- 15 (C) HAVE LETTERING THAT CONTRASTS WITH THE BACKGROUND  
16 ON WHICH THE LETTERS ARE PLACED;
- 17 (D) STATE: "AUTHORIZED PARKING ONLY";
- 18 (E) INCLUDE THE NAME AND TELEPHONE NUMBER OF THE TOWING  
19 CARRIER AUTHORIZED TO PERFORM TOWS FROM THE PRIVATE PROPERTY;
- 20 (F) ARE PRINTED IN ENGLISH;
- 21 (G) ARE PLACED AT THE ENTRANCE TO THE PRIVATE PROPERTY,  
22 FACE OUTWARD TOWARD THE STREET, AND ARE VISIBLE PRIOR TO  
23 ENTERING AND UPON ENTERING THE PRIVATE PROPERTY;
- 24 (H) ARE PLACED INSIDE THE AREA USED FOR PARKING, FACE  
25 TOWARD THE PARKING SPACES, AND, IF THE PRIVATE PROPERTY IS NOT  
26 PROVIDED FOR RESIDENTIAL PARKING AND HAS MORE THAN TEN  
27 FREESTANDING LAMPPOSTS ON THE PROPERTY, ARE POSTED ON EACH

1 LAMPPOST OR POSTED UPRIGHT NEAR EACH LAMPPOST;

2 (I) ARE NOT OBSTRUCTED OR PLACED IN SUCH A MANNER THAT  
3 PREVENTS VISIBILITY; AND

4 (J) ARE NOT PLACED HIGHER THAN EIGHT FEET OR LOWER THAN  
5 THREE FEET FROM THE GROUND SURFACE CLOSEST TO THE SIGN'S  
6 PLACEMENT.

7 (g) THE TOWING CARRIER SHALL RETAIN EVIDENCE, INCLUDING  
8 PHOTOGRAPHS OF THE RELEVANT SIGNS, OF GIVING THE NOTICES AND  
9 DISCLOSURES REQUIRED IN SUBSECTION (4)(f) OF THIS SECTION FOR THREE  
10 YEARS AFTER THE DATE OF COMPLETION OF A NONCONSENSUAL TOW AND  
11 PROVIDE THE EVIDENCE TO THE COMMISSION OR AN ENFORCEMENT  
12 OFFICIAL UPON REQUEST.

13 (5) **No mechanic's liens on vehicle or contents.**

14 (a) NOTWITHSTANDING SECTION 38-20-105, A TOWING CARRIER THAT  
15 NONCONSENSUALLY TOWS A VEHICLE DOES NOT HAVE A MECHANIC'S LIEN  
16 ON THE CONTENTS OF THE VEHICLE TO COVER THE COST OF TOWING THE  
17 VEHICLE.

18 (b) IF AN AUTHORIZED OR INTERESTED PERSON REQUESTS THAT A  
19 TOWING CARRIER RETURN A VEHICLE OR THE CONTENTS OF A VEHICLE  
20 THAT WAS TOWED WITHOUT CONSENT WITHIN THIRTY DAYS AFTER THE  
21 POSTMARKED DATE THE NOTICE WAS MAILED IN ACCORDANCE WITH  
22 SECTION 42-4-2103 (4) OR THE DATE THE OPERATOR RECEIVED NOTICE  
23 THAT NO RECORD EXISTS FOR THE MOTOR VEHICLE, THE TOWING CARRIER  
24 SHALL IMMEDIATELY RETRIEVE OR ALLOW THE AUTHORIZED OR  
25 INTERESTED PERSON TO RETRIEVE THE VEHICLE OR ANY CONTENTS IN  
26 ACCORDANCE WITH SUBSECTION (6)(a) OF THIS SECTION. THIS SUBSECTION  
27 (5)(b) DOES NOT APPLY TO A VEHICLE OR THE CONTENTS OF A VEHICLE IF

1 THE VEHICLE OR THE CONTENTS OF THE VEHICLE ARE SUBJECT TO A HOLD  
2 ORDER ISSUED BY A COURT, DISTRICT ATTORNEY, LAW ENFORCEMENT  
3 AGENCY, OR PEACE OFFICER.

4 (c) FOR AN AUTHORIZED OR INTERESTED PERSON TO RETRIEVE A  
5 VEHICLE WITHOUT PAYING THE TOWING CARRIER, THE AUTHORIZED OR  
6 INTERESTED PERSON MUST SIGN A FORM AFFIRMING THAT THE  
7 AUTHORIZED OR INTERESTED PERSON OWES THE TOWING CARRIER  
8 PAYMENT FOR FEES THAT COMPLY WITH THIS ARTICLE 10.1, PART 21 OF  
9 ARTICLE 4 OF TITLE 42, OR ARTICLE 20 OF TITLE 38. THE TOWING CARRIER  
10 MAY USE THE FORM TO TAKE REASONABLE ACTIONS TO COLLECT THE  
11 DEBT, INCLUDING INITIATING A COURT ACTION OR USING A COLLECTION  
12 AGENCY. THE DEPARTMENT SHALL:

- 13 (I) CREATE THE FORM;
- 14 (II) GIVE THE FORM THE FOLLOWING TITLE: "TOWED VEHICLE  
15 RELEASE NOTICE: RETRIEVAL WITH PAYMENT OWED"; AND
- 16 (III) PROVIDE THE FORM ON THE PUBLIC UTILITIES COMMISSION  
17 WEBSITE FOR TOWING CARRIERS TO RETRIEVE AND USE.

18 (6) **Releasing the vehicle upon request.** (a) A TOWING CARRIER  
19 SHALL RELEASE A NONCONSENTUALLY TOWED VEHICLE IN ACCORDANCE  
20 WITH SUBSECTION (5)(b) OF THIS SECTION, REGARDLESS OF WHETHER THE  
21 AUTHORIZED OR INTERESTED PERSON HAS PAID THE TOWING CARRIER.

22 (b) A TOWING CARRIER SHALL NOT ASSESS A DROP CHARGE TO  
23 RELEASE THE VEHICLE AFTER THE VEHICLE IS HOOKED UP TO THE TOW  
24 TRUCK BUT BEFORE THE VEHICLE IS REMOVED FROM THE PROPERTY.

25 (c) IF APPROACHED BY AN AUTHORIZED OR INTERESTED PERSON,  
26 THE TOWING CARRIER SHALL NOTIFY THE AUTHORIZED OR INTERESTED  
27 PERSON THAT THE TOWING CARRIER IS REQUIRED TO RELEASE THE VEHICLE

1 UPON REQUEST OF THE AUTHORIZED OR INTERESTED PERSON. ■ ■

2 (d) UPON REQUEST BY THE AUTHORIZED OR INTERESTED PERSON,  
3 THE TOWING CARRIER SHALL STOP ANY TOW IN PROGRESS BEFORE THE  
4 VEHICLE IS REMOVED FROM PRIVATE PROPERTY.

5 (7) **No towing for expired registration.** UNLESS THE TOW IS  
6 BASED ON AN ORDER GIVEN BY A PEACE OFFICER, A TOWING CARRIER  
7 SHALL NOT TOW A VEHICLE FROM PRIVATE PROPERTY BECAUSE THE REAR  
8 LICENSE PLATE OF THE VEHICLE OR THE RECORD OBTAINED USING THE  
9 SYSTEM DESCRIBED IN SECTION 42-4-2103 (3)(c)(III) INDICATES THAT THE  
10 VEHICLE'S REGISTRATION HAS EXPIRED.

11 (8) **Towing carrier responsibility.** FOR A NONCONSENSUAL TOW,  
12 THE TOWING CARRIER IS RESPONSIBLE FOR THE SECURITY AND SAFETY OF  
13 THE TOWED VEHICLE UNTIL IT IS RELEASED TO AN AUTHORIZED OR  
14 INTERESTED PERSON.

15 (9) **Applicability.** THIS SECTION DOES NOT APPLY TO:

16 (a) A TOW ORDERED BY A PEACE OFFICER OR TECHNICIAN  
17 DIRECTED BY A PEACE OFFICER IN THE COURSE AND SCOPE OF THE  
18 OFFICER'S OR TECHNICIAN'S DUTIES; OR

19 (b) A TOW FROM A PARKING SPACE THAT SERVES A BUSINESS IF:

20 (I) THE PARKING SPACE IS NOT IN A COMMON PARKING AREA; AND

21 (II) THE PARKING SPACE IS ON COMMERCIAL REAL ESTATE, AS  
22 DEFINED IN SECTION 38-22.5-102 (2).

23 ■ ■

24 **40-10.1-406. Failure to comply.** (1) **No fees.** (a) IF A TOWING  
25 CARRIER FAILS TO COMPLY WITH THIS ARTICLE 10.1, ARTICLE 20 OF TITLE  
26 38, OR PART 18 OR 21 OF ARTICLE 4 OF TITLE 42 OR ANY RULE  
27 PROMULGATED UNDER THIS ARTICLE 10.1 OR PART 18 OR 21 OF ARTICLE

1 4 OF TITLE 42, THE TOWING CARRIER:

2 (I) SHALL NOT CHARGE OR RETAIN ANY FEES OR CHARGES FOR THE  
3 SERVICES PERFORMED WITH RESPECT TO THE VEHICLE; AND

4 (II) SHALL RETURN TO THE AUTHORIZED OR INTERESTED PERSON  
5 ANY FEES IT COLLECTED WITH RESPECT TO THE VEHICLE.

6 (b) IT IS AN AFFIRMATIVE DEFENSE IN ANY ACTION TO COLLECT  
7 TOWING FEES THAT:

8 (I) THE VEHICLE WAS TOWED NONCONSENSUALLY; AND

9 (II) THE TOWING CARRIER FAILED TO COMPLY WITH SECTION  
10 40-10.1-405.

11 (2) **Attorney fees.** AN AUTHORIZED OR INTERESTED PERSON  
12 SEEKING REIMBURSEMENT FOR DAMAGES MAY RECOVER FROM THE  
13 TOWING CARRIER REASONABLE ATTORNEY FEES IF:

14 (a) THE VEHICLE WAS TOWED NONCONSENSUALLY;

15 (b) A COURT HOLDS THAT:

16 (I) THE TOWING CARRIER FAILED TO COMPLY WITH THIS ARTICLE  
17 10.1, ARTICLE 20 OF TITLE 38, OR PART 18 OR 21 OF ARTICLE 4 OF TITLE 42  
18 OR ANY RULE PROMULGATED UNDER THIS ARTICLE 10.1 OR PART 18 OR 21  
19 OF ARTICLE 4 OF TITLE 42, AND THIS FAILURE CAUSED DAMAGES,  
20 INCLUDING ECONOMIC DAMAGES, TO THE VEHICLE OWNER OR  
21 LIENHOLDER; OR

22 (II) THE TOWING CARRIER DAMAGED A VEHICLE WHILE  
23 CONNECTING IT TO A TOWING VEHICLE, WHILE POSSESSING THE VEHICLE,  
24 OR WHILE RETURNING THE VEHICLE TO AN AUTHORIZED OR INTERESTED  
25 PERSON; AND

26 (c) THE AUTHORIZED OR INTERESTED PERSON DEMANDED  
27 REIMBURSEMENT FOR THE SUFFERED DAMAGES AND THE TOWING CARRIER

1 REFUSED TO REIMBURSE THE AUTHORIZED OR INTERESTED PERSON FOR  
2 THE DAMAGES.

3 (3) **Damages recovered for party in interest.** IN A COURT  
4 ACTION ARISING FROM A NONCONSENSUAL TOW, ANY AUTHORIZED OR  
5 INTERESTED PERSON MAY RECOVER THE DAMAGES SUFFERED BY ANOTHER  
6 AUTHORIZED OR INTERESTED PERSON FROM A TOWING CARRIER IF THE  
7 PERSON WHO RECOVERS THE DAMAGES REIMBURSES THE OTHER  
8 AUTHORIZED OR INTERESTED PERSON FOR THE DAMAGES SUFFERED BY THE  
9 AUTHORIZED OR INTERESTED PERSON. A COURT MAY ISSUE AN ORDER  
10 IMPLEMENTING THIS SUBSECTION (3).

11 **40-10.1-407. Records.** (1) A TOWING CARRIER SHALL RECORD  
12 THE FOLLOWING INFORMATION FOR EACH NONCONSENSUAL TOW:

13 (a) THE UNIQUE SERIAL NUMBER OF THE TOW RECORD OR INVOICE;

14 (b) THE NAME, ADDRESS, TOWING CARRIER PERMIT NUMBER, AND  
15 TELEPHONE NUMBER OF THE TOWING CARRIER;

16 (c) THE ADDRESS AND TELEPHONE NUMBER OF THE STORAGE  
17 FACILITY USED BY THE TOWING CARRIER;

18 (d) THE MAKE, MODEL, YEAR, COMPLETE VEHICLE IDENTIFICATION  
19 NUMBER, AND LICENSE PLATE NUMBER, IF AVAILABLE, OF THE TOWED  
20 VEHICLE;

21 (e) THE ORIGIN ADDRESS OF THE TOW, THE DESTINATION ADDRESS  
22 OF THE TOW, AND THE ONE-WAY MILEAGE BETWEEN THE TWO ADDRESSES;

23 (f) THE PRINTED NAME, ADDRESS, TELEPHONE NUMBER, AND  
24 SIGNATURE OF THE PERSON AUTHORIZING THE TOW;

25 (g) THE PRINTED NAME AND SIGNATURE OF THE TOW TRUCK  
26 DRIVER;

27 (h) AN ITEMIZED INVOICE OF ALL TOWING CHARGES ASSESSED;

1 (i) THE SIGNATURE OF THE PERSON TO WHOM THE VEHICLE IS  
2 RELEASED; EXCEPT THAT THE TOWING CARRIER MAY WRITE "REFUSED TO  
3 SIGN" IF THE PERSON TO WHOM THE VEHICLE IS RELEASED REFUSES TO SIGN  
4 THE RELEASE DOCUMENT; [REDACTED]

5 (j) THE DATE AND TIME OF ANY OF THE FOLLOWING, IF PERFORMED:  
6 (I) HOOKING THE VEHICLE TO THE TOW TRUCK;  
7 (II) UNHOOKING THE VEHICLE FROM THE TOW TRUCK;  
8 (III) COMPLETING THE TOW;  
9 (IV) NOTIFYING THE APPROPRIATE LAW ENFORCEMENT AGENCY;  
10 (V) PLACING THE VEHICLE IN STORAGE; AND  
11 (VI) RELEASING THE TOWED VEHICLE FROM STORAGE; AND

12 (k) ANY OTHER INFORMATION REQUIRED BY RULE OF THE  
13 COMMISSION.

14 (2) A TOWING CARRIER SHALL RECORD THE INFORMATION  
15 REQUIRED TO BE RECORDED BY SUBSECTION (1) OF THIS SECTION BEFORE  
16 THE ACTION TO WHICH IT REFERS IS PERFORMED, UNLESS IMPRACTICABLE  
17 DUE TO SAFETY CONCERNS. IF THE SAFETY CONCERNS DELAY RECORDING  
18 THE INFORMATION REQUIRED BY SUBSECTION (1) OF THIS SECTION, THE  
19 TOWING CARRIER SHALL RECORD THE INFORMATION AS SOON AS  
20 REASONABLY POSSIBLE.

21 (3) A TOWING CARRIER SHALL RETAIN THE INFORMATION  
22 REQUIRED IN SUBSECTION (1) OF THIS SECTION FOR THREE YEARS AFTER  
23 THE TOW COMMENCED.

24 (4) WITHIN FORTY-EIGHT HOURS AFTER A REQUEST, A TOWING  
25 CARRIER SHALL PROVIDE THE INFORMATION REQUIRED TO BE RECORDED  
26 BY SUBSECTION (1) OF THIS SECTION TO AN AUTHORIZED OR INTERESTED  
27 PERSON.

1           **40-10.1-408. Kickbacks prohibited.** A TOWING CARRIER SHALL  
2 NOT PAY MONEY OR OTHER VALUABLE CONSIDERATION █ FOR THE  
3 PRIVILEGE OF NONCONSENSUALLY TOWING VEHICLES.

4           **40-10.1-409. Violators subject to penalties.** (1) A TOWING  
5 CARRIER THAT VIOLATES THIS PART 4 IS SUBJECT TO THE PENALTIES  
6 PROVIDED IN SECTION 40-10.1-114.

7           (2) A VIOLATION OF THIS PART 4 IS A DECEPTIVE TRADE PRACTICE  
8 UNDER SECTION 6-1-105 (1)(ooo) AND IS SUBJECT TO ENFORCEMENT BY  
9 THE ATTORNEY GENERAL'S OFFICE IN ADDITION TO THE ENFORCEMENT  
10 DESCRIBED IN THIS SECTION.

11           ==  
12           **40-10.1-410. Towing rules.** UPON MAKING A FINDING THAT A ==  
13 TOWING PRACTICE HARMS THE PUBLIC INTEREST, THE COMMISSION MAY  
14 PROMULGATE RULES, AS NECESSARY, TO STOP OR CHANGE THE == TOWING  
15 PRACTICE THAT HARMS THE PUBLIC INTEREST.

16           **SECTION 12.** In Colorado Revised Statutes, 6-1-105, **add**  
17 (1)(ooo) as follows:

18           **6-1-105. Unfair or deceptive trade practices.** (1) A person  
19 engages in a deceptive trade practice when, in the course of the person's  
20 business, vocation, or occupation, the person:

21           (ooo) VIOLATES PART 4 OF ARTICLE 10.1 OF TITLE 40.

22           **SECTION 13.** In Colorado Revised Statutes, **amend** 38-20-105  
23 as follows:

24           **38-20-105. Lien of common carrier.** (1) EXCEPT AS PROVIDED  
25 IN SUBSECTION (2) OF THIS SECTION, every common carrier of goods or  
26 passengers who, at the request of the owner of any personal goods,  
27 carries, conveys, or transports the same from one place to another and



1 every other person who safely keeps or stores any personal property at the  
2 request of the owner or person lawfully in possession thereof shall have  
3 OF THE PERSONAL PROPERTY HAS a lien upon all such THE personal  
4 property for his reasonable charges for the transportation, storage, or  
5 keeping thereof OF THE PERSONAL PROPERTY and for all reasonable and  
6 proper advances made thereon by him THE COMMON CARRIER OR  
7 WAREHOUSE, in accordance with the usage and custom of common  
8 carriers and warehousemen WAREHOUSES.

9 (2) IN ACCORDANCE WITH SECTION 40-10.1-405 (5)(a), THIS  
10 SECTION DOES NOT GRANT A TOWING CARRIER A LIEN ON THE  
11 CONTENTS OF A VEHICLE IF THE VEHICLE WAS TOWED NONCONSENSUALLY,  
12 AS DEFINED IN SECTION 40-10.1-101 (13).

13 **SECTION 14. Appropriation.** (1) For the 2022-23 state fiscal  
14 year, \$109,475 is appropriated to the department of regulatory agencies  
15 for use by the public utilities commission. This appropriation is from the  
16 public utilities commission motor carrier fund created in section  
17 40-2-110.5 (6), C.R.S. To implement this act, the commission may use  
18 this appropriation as follows:

19 (a) \$85,981 for personal services, which amount is based on an  
20 assumption that the commission will require an additional 1.4 FTE;

21 (b) \$17,761 for operating expenses; and

22 (c) \$5,733 for the purchase of vehicle lease services.

23 (2) For the 2022-23 state fiscal year, \$5,733 is appropriated to the  
24 department of personnel. This appropriation is from reappropriated funds  
25 received from the department of regulatory agencies under subsection  
26 (1)(c) of this section. To implement this act, the department of personnel  
27 may use this appropriation for vehicle replacement lease/purchase

1 services to the department of regulatory agencies.

2           **SECTION 15. Act subject to petition - effective date.** This act  
3 takes effect at 12:01 a.m. on the day following the expiration of the  
4 ninety-day period after final adjournment of the general assembly; except  
5 that, if a referendum petition is filed pursuant to section 1 (3) of article V  
6 of the state constitution against this act or an item, section, or part of this  
7 act within such period, then the act, item, section, or part will not take  
8 effect unless approved by the people at the general election to be held in  
9 November 2022 and, in such case, will take effect on the date of the  
10 official declaration of the vote thereon by the governor.