

**Second Regular Session  
Seventy-fifth General Assembly  
STATE OF COLORADO**

**REVISED**

*This Version Includes All Amendments Adopted  
on Second Reading in the Second House*

LLS NO. 26-0257.01 Owen Hatch x2698

**HOUSE BILL 26-1028**

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**HOUSE SPONSORSHIP**

**Garcia and Velasco**, Bacon, Boesenecker, Brown, Camacho, Clifford, Duran, English, Espenoza, Froelich, Goldstein, Jackson, Joseph, Lindsay, Lukens, Mabrey, Martinez, McCluskie, Nguyen, Phillips, Rutinel, Sirota, Smith, Stewart K., Story, Titone, Zokaia

**SENATE SPONSORSHIP**

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**A BILL FOR AN ACT**

101 **CONCERNING SECOND LANGUAGE DIPLOMA ENDORSEMENTS FOR**  
102 **GRADUATING HIGH SCHOOL STUDENTS.**

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**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)*

The bill creates a diploma endorsement for bilingualism for graduating high school students.

The bill changes educational requirements for the biliteracy endorsement program. The bill allows students in school districts that do not offer the biliteracy or the bilingualism program to access the program through department-certified entities. The department of education is

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
*Capital letters or bold & italic numbers indicate new material to be added to existing law.*  
*Dashes through the words or numbers indicate deletions from existing law.*

SENATE  
2nd Reading Unamended  
May 5, 2026

HOUSE  
3rd Reading Unamended  
April 22, 2026

HOUSE  
Amended 2nd Reading  
April 21, 2026

required to set educational requirements to certify entities.

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1. Legislative declaration.** (1) The general assembly  
3 finds and declares that:

4 (a) The purpose of updating Colorado's seal of biliteracy is to  
5 modernize, clarify, and expand equitable access to Colorado's seal of  
6 biliteracy for high school graduates while maintaining rigorous standards;

7 (b) Colorado's seal of biliteracy was established to recognize high  
8 school graduates who demonstrate proficiency in English and at least one  
9 additional world language. The seal signals readiness for college, careers,  
10 and participation in a global economy.

11 (c) The implementation of the seal of biliteracy has varied widely  
12 across school districts: Out of the 179 school districts in Colorado, only  
13 55 of them offer the seal of biliteracy for high school diplomas. Many  
14 students, particularly those in rural districts, small schools, or districts  
15 without formal biliteracy programs, face barriers when accessing the seal  
16 of biliteracy, despite demonstrating strong language skills.

17 (d) Biliteracy is defined as the proficiency in actively listening to,  
18 speaking, understanding, reading, and writing in English and another  
19 world language, while bilingualism is defined as the speaking, listening,  
20 and understanding of another world language and English;

21 (e) In order to earn a seal of biliteracy, high school students  
22 should be able to demonstrate speaking, listening, reading, and writing  
23 proficiency in a world language in numerous ways, including in  
24 coursework, assessments, or approved bodies of evidence;

25 (f) Colorado's public schools educate 114,482 multilingual

1 learners. Expanding access to the seal of biliteracy and creating access to  
2 a seal of bilingualism for high school graduates will demonstrate  
3 Colorado's commitment to supporting all students.

4 (g) Multilingualism is a proven asset in business, health care,  
5 education, government services, and national security. Local and global  
6 industries in Colorado have unique demands for language skills, creating  
7 distinct career opportunities for multilingual professionals. The seal of  
8 biliteracy will allow high school graduates to prove their language skills  
9 to potential employers and will ease their transition into the workforce  
10 and higher education.

11 **SECTION 2.** In Colorado Revised Statutes, 22-7-1009.5, **amend**  
12 (2)(a)(I), (2)(a)(II)(B), (2)(b)(II), and (2)(b)(III); **repeal** (3)(b)(III); and  
13 **add** (1)(a.3), (1)(a.5), (1)(b.3), (2)(a)(II)(C), (2)(a)(II)(D), (2.5), and (5)  
14 as follows:

15 **22-7-1009.5. Diploma endorsement - biliteracy - bilingualism**  
16 **- definitions.**

17 (1) As used in this section, unless the context otherwise requires:

18

19 (a.3) "BILINGUALISM" MEANS THE ABILITY TO SPEAK, ACTIVELY  
20 LISTEN TO, AND UNDERSTAND ENGLISH AND ANOTHER WORLD LANGUAGE.

21 (a.5) "BILITERACY" MEANS THE ABILITY TO ACTIVELY LISTEN TO,  
22 SPEAK, UNDERSTAND, READ, AND WRITE ENGLISH AND ANOTHER WORLD  
23 LANGUAGE.

24 (b.3) "STATE INSTITUTION OF HIGHER EDUCATION MEANS A STATE  
25 INSTITUTION OF HIGHER EDUCATION AS DEFINED IN SECTION 23-18-102  
26 (10), AND A LOCAL DISTRICT COLLEGE.

27 (2) A local education provider may grant a diploma endorsement

1 in biliteracy to a graduating high school student who attains proficiency  
2 or higher in one or more world languages in addition to attaining  
3 proficiency or higher in English. To obtain an endorsement in biliteracy,  
4 a graduating student must:

5 (a) Demonstrate proficiency or higher in English by:

6 (I) Completing all of the English language arts course  
7 requirements for graduation from high school with an overall grade point  
8 average of at least 3.0 in the required English language arts courses; ~~and~~  
9 OR

10 (II) (B) Passing the English language arts advanced placement test  
11 with a score of three or higher or passing the English language arts  
12 portion of an international baccalaureate test with a score of four or  
13 higher; ~~and~~ OR

14 (C) MEETING ONE OF THE OPTIONS FOR COLLEGE AND CAREER  
15 READINESS BY USING ANY OF THE READING, WRITING, AND  
16 COMMUNICATING METHODS AND LEVELS INDICATED ON THE  
17 DEPARTMENT'S MENU OF COLLEGE AND CAREER READY DEMONSTRATIONS,  
18 AS ADOPTED BY THE STATE BOARD, OR A SUCCESSOR FRAMEWORK AND  
19 GUIDELINES; OR

20 (D) MEETING REQUIREMENTS FOR REDESIGNATION AS DESCRIBED  
21 IN THE COLORADO STANDARDIZED REDESIGNATION PROCEDURES FOR  
22 MULTILINGUAL LEARNERS; AND

23 (b) Demonstrate proficiency or higher in one or more world  
24 languages by:

25 (II) ~~Successfully completing a four-year high school course of~~  
26 ~~study in the world language and attaining an overall grade point average~~  
27 ~~of at least 3.0 in the course of study;~~ PASSING A WORLD LANGUAGE

1 COURSE OF STUDY THAT IS EQUIVALENT IN RIGOR TO A WORLD LANGUAGE  
2 ADVANCED PLACEMENT COURSE WITH AN OVERALL GRADE POINT  
3 AVERAGE OF AT LEAST 3.0 IN THE COURSE OF STUDY, PASSING THE  
4 SUMMATIVE ASSESSMENT AT THE COMPLETION OF A FOUR-YEAR HIGH  
5 SCHOOL COURSE OF STUDY IN THE WORLD LANGUAGE, OR PROVIDING A  
6 BODY OF EVIDENCE THAT MEASURES SPEAKING, ACTIVELY LISTENING TO,  
7 UNDERSTANDING, READING, AND WRITING THE LANGUAGE. IF PROVIDING  
8 A BODY OF EVIDENCE, THE EVIDENCE MUST BE OF EQUAL RIGOR TO THE  
9 ADVANCED PLACEMENT TEST; or

10 (III) Achieving a passing score on the world language portion of  
11 a nationally recognized test that ASSESSES THE STUDENT'S ABILITY TO  
12 SPEAK, ACTIVELY LISTEN TO, UNDERSTAND, READ, AND WRITE AND is  
13 relied upon by institutions of higher education.

14 (2.5) A LOCAL EDUCATION PROVIDER MAY GRANT A DIPLOMA  
15 ENDORSEMENT IN BILINGUALISM TO A GRADUATING HIGH SCHOOL  
16 STUDENT WHO ATTAINS PROFICIENCY OR HIGHER IN ONE OR MORE WORLD  
17 LANGUAGES IN ADDITION TO ATTAINING PROFICIENCY OR HIGHER IN  
18 ENGLISH. TO OBTAIN AN ENDORSEMENT IN BILINGUALISM, A GRADUATING  
19 STUDENT MUST:

20 (a) DEMONSTRATE ORAL PROFICIENCY OR HIGHER IN ENGLISH BY:

21 (I) MEETING ONE OF THE OPTIONS FOR COLLEGE AND CAREER  
22 READINESS BY USING ANY OF THE READING, WRITING, AND  
23 COMMUNICATING METHODS AND LEVELS INDICATED ON THE  
24 DEPARTMENT'S MENU OF COLLEGE AND CAREER READY DEMONSTRATIONS,  
25 AS ADOPTED BY THE STATE BOARD, OR A SUCCESSOR FRAMEWORK AND  
26 GUIDELINES; OR

27 (II) MEETING REQUIREMENTS FOR REDESIGNATION AS

1 DESCRIBED IN THE COLORADO STANDARDIZED REDESIGNATION  
2 PROCEDURES FOR MULTILINGUAL LEARNERS; AND

3 (b) DEMONSTRATE ORAL PROFICIENCY OR HIGHER IN ONE OR MORE  
4 WORLD LANGUAGES BY ACHIEVING A PASSING SCORE ON THE WORLD  
5 LANGUAGE ORAL PORTION OF A NATIONALLY RECOGNIZED TEST THAT  
6 ASSESSES THE STUDENT'S ABILITY TO LISTEN, SPEAK, AND UNDERSTAND  
7 AND IS RELIED UPON BY INSTITUTIONS OF HIGHER EDUCATION; OR

8 (c) PROVIDE A BODY OF EVIDENCE THAT MEASURES SPEAKING,  
9 ACTIVELY LISTENING TO, AND UNDERSTANDING THE LANGUAGE. IF  
10 PROVIDING A BODY OF EVIDENCE, THE EVIDENCE MUST BE OF EQUAL RIGOR  
11 TO THE ADVANCED PLACEMENT TEST.

12 (3) (b) Notwithstanding any provision of subsection (2)(b)(I) of  
13 this section to the contrary:

14 (III) ~~If an advanced placement test exists or the department has~~  
15 ~~identified a comparable test for a world language, and the local education~~  
16 ~~provider creates and uses an alternative test for that world language, the~~  
17 ~~department must approve the local education provider's test before the~~  
18 ~~local education provider may use the test to determine a student's level of~~  
19 ~~proficiency in the world language in place of an advanced placement test~~  
20 ~~for purposes of subsection (2)(b)(I) of this section.~~

21 (5) (a) A HIGH SCHOOL STUDENT WHO ATTENDS A LOCAL  
22 EDUCATION PROVIDER THAT DOES NOT OFFER A DIPLOMA ENDORSEMENT  
23 OF BILITERACY, OR BILINGUALISM, PURSUANT TO SUBSECTIONS (2) AND  
24 (2.5) OF THIS SECTION MAY SEEK AN ENDORSEMENT OF BILITERACY OR  
25 BILINGUALISM FROM AN APPROVED ENTITY OR OTHER LOCAL EDUCATION  
26 PROVIDER THAT OFFERS THE ENDORSEMENT THE STUDENT IS SEEKING.

27 (b) PRIOR TO SEEKING A DIPLOMA ENDORSEMENT OF

1 BILITERACY OR BILINGUALISM FROM AN APPROVED ENTITY OR OTHER  
2 LOCAL EDUCATION PROVIDER, A HIGH SCHOOL STUDENT MUST FIRST SEEK  
3 THE ENDORSEMENT FROM THEIR OWN LOCAL EDUCATION PROVIDER. IF THE  
4 STUDENT'S LOCAL EDUCATION PROVIDER DOES NOT OFFER THE  
5 ENDORSEMENT AND CHOOSES NOT TO ESTABLISH A PROGRAM TO OFFER  
6 THE ENDORSEMENT, THE STUDENT'S LOCAL EDUCATION PROVIDER MAY  
7 ENTER INTO AN AGREEMENT WITH ANOTHER LOCAL EDUCATION PROVIDER  
8 OR APPROVED ENTITY THAT OFFERS A DIPLOMA ENDORSEMENT OF  
9 BILITERACY OR BILINGUALISM, WHICHEVER ENDORSEMENT THE STUDENT  
10 IS SEEKING.

11 (c) AFTER A STUDENT SUCCESSFULLY COMPLETES THE  
12 ENDORSEMENT, THE STATE INSTITUTION OF HIGHER EDUCATION OR OTHER  
13 LOCAL EDUCATION PROVIDER SHALL SEND VERIFICATION OF THE  
14 COMPLETED ENDORSEMENT TO THE STUDENT AND THE STUDENT'S LOCAL  
15 EDUCATION PROVIDER.

16 (d) A STATE INSTITUTION OF HIGHER EDUCATION OR OTHER LOCAL  
17 EDUCATION PROVIDER MAY CHARGE A FEE TO PROVIDE THE  
18 ENDORSEMENT. THE FEE MUST REFLECT THE ACTUAL AND INDIRECT COSTS  
19 TO THE STATE INSTITUTION OF HIGHER EDUCATION OR OTHER LOCAL  
20 EDUCATION PROVIDER OF PROVIDING THE BILITERACY ENDORSEMENT  
21 PROGRAM. ANY FEE ASSESSED MUST BE PAID BY THE STUDENT'S LOCAL  
22 EDUCATION PROVIDER.

23 **SECTION 3. Act subject to petition - effective date.** This act  
24 takes effect at 12:01 a.m. on the day following the expiration of the  
25 ninety-day period after final adjournment of the general assembly (August  
26 12, 2026, if adjournment sine die is on May 13, 2026); except that, if a  
27 referendum petition is filed pursuant to section 1 (3) of article V of the

1 state constitution against this act or an item, section, or part of this act  
2 within such period, then the act, item, section, or part will not take effect  
3 unless approved by the people at the general election to be held in  
4 November 2026 and, in such case, will take effect on the date of the  
5 official declaration of the vote thereon by the governor.