

**Second Regular Session  
Seventy-fifth General Assembly  
STATE OF COLORADO**

**REVISED**

*This Version Includes All Amendments Adopted  
on Second Reading in the Second House*

LLS NO. 26-0358.01 Renee Leone x2695

**HOUSE BILL 26-1194**

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**HOUSE SPONSORSHIP**

**English and Barron, Duran, Lieder, McCluskie, Rutinel**

**SENATE SPONSORSHIP**

**Hinrichsen,**

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**House Committees**

Health & Human Services  
Appropriations

**Senate Committees**

Health & Human Services  
Appropriations

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**A BILL FOR AN ACT**

101 **CONCERNING THE CONTINUATION OF THE OFFICE OF COMBATIVE**  
102 **SPORTS, AND, IN CONNECTION THEREWITH, IMPLEMENTING THE**  
103 **RECOMMENDATIONS OF THE DEPARTMENT OF REGULATORY**  
104 **AGENCIES IN THE DEPARTMENT'S 2025 SUNSET REPORT.**

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**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov/>.)*

**Sunset Process - House Health and Human Services Committee.** The bill implements the recommendations of the department of regulatory agencies in its 2025 sunset review and report.

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
*Capital letters or bold & italic numbers indicate new material to be added to existing law.*  
*Dashes through the words or numbers indicate deletions from existing law.*

SENATE  
Amended 2nd Reading  
April 21, 2026

HOUSE  
3rd Reading Unamended  
March 16, 2026

HOUSE  
Amended 2nd Reading  
March 13, 2026

**Section 1** of the bill changes the name of the "Colorado Professional Boxing Safety Act" to the "Colorado Combative Sports Safety Act". **Sections 4, 5, 8, 12, and 13** update terms that reference boxing to better align with the new title.

**Sections 2 and 3** continue the "Colorado Combative Sports Safety Act" and the office of combative sports (office), including the Colorado combative sports commission (commission), for 11 years, until 2037.

**Section 6** grants the 2 physician members of the commission the power to vote with the other members and clarifies that the physician members must have experience or training in emergency, sports, or combative sports medicine.

**Section 9** directs the office director to gather safety data related to combative sports to provide to the commission.

**Section 7** directs the commission to consider the safety data collected by the office director during the commission's rule-making and requires the commission to identify, by rule, the combative sports to which the "Colorado Combative Sports Safety Act" applies.

**Section 10** adds, to the combative sports statutes pertaining to grounds for discipline, that the director of the division of professions and occupations (division) may discipline a licensee or an applicant for a license for failing to respond to a letter from the division regarding a complaint against the licensee or applicant within the length of time for response specified in the letter. **Section 10** also removes the requirement that a letter of admonition sent to a licensee or applicant be sent by certified mail.

**Section 11** prohibits a promoter or matchmaker from having a financial interest in the management of a combative sports participant (participant) and prohibits a manager from:

- Having a financial interest in the promotion of a participant;
- Being employed by a promoter or matchmaker; or
- Receiving compensation or other benefits from a promoter or matchmaker beyond the amount received as consideration pursuant to the manager's contract with the participant.

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2           **SECTION 1.** In Colorado Revised Statutes, **amend** 12-110-101  
3 as follows:

4           **12-110-101. Short title.**

5           The short title of this article 110 is the "~~Colorado Professional~~

1 ~~Boxing Safety Act~~ "COLORADO COMBATIVE SPORTS SAFETY ACT".

2           **SECTION 2.** In Colorado Revised Statutes, **amend** 12-110-116  
3 as follows:

4           **12-110-116. Repeal of article - subject to review.**

5           This article 110 is repealed, effective ~~September 1, 2026~~  
6 SEPTEMBER 1, 2037. Before the repeal, the office and the commission are  
7 scheduled for review in accordance with section 24-34-104.

8           **SECTION 3.** In Colorado Revised Statutes, 24-34-104, **repeal**  
9 (27)(a)(V); and **add** (38)(a)(II) as follows:

10           **24-34-104. General assembly review of regulatory agencies**  
11 **and functions for repeal, continuation, or reestablishment - legislative**  
12 **declaration - repeal.**

13           (27) (a) The following agencies, functions, or both, are scheduled  
14 for repeal on September 1, 2026:

15           (V) ~~The office of combative sports, including the Colorado~~  
16 ~~combative sports commission, created in article 110 of title 12;~~

17           (38) (a) The following agencies, functions, or both, are scheduled  
18 for repeal on September 1, 2037:

19           (II) THE OFFICE OF COMBATIVE SPORTS, INCLUDING THE  
20 COLORADO COMBATIVE SPORTS COMMISSION, CREATED IN ARTICLE 110 OF  
21 TITLE 12.

22           **SECTION 4.** In Colorado Revised Statutes, **amend** 12-110-102  
23 as follows:

24           **12-110-102. Legislative declaration.**

25           (1) The general assembly hereby finds, determines, and declares  
26 that the federal "Professional Boxing Safety Act of 1996", 15 U.S.C. sec.  
27 6301 et seq., ~~as amended~~, requires the state of Colorado to establish a

1 state boxing commission. ~~Because there is no state boxing commission,~~  
2 ~~any professional boxing match held in Colorado has to be supervised by~~  
3 ~~another state's boxing commission, using safety guidelines and procedures~~  
4 ~~implemented by that state~~ THE STATE HAS THEREFORE CREATED THE  
5 COLORADO COMBATIVE SPORTS COMMISSION.

6 (2) The general assembly further finds and declares that it is in the  
7 best interests of the residents of Colorado, ~~professional boxing~~  
8 COMBATIVE SPORTS participants, and the future of ~~the sport of boxing~~  
9 COMBATIVE SPORTS in Colorado that the conduct of ~~the sport~~ COMBATIVE  
10 SPORTS be subject to an effective and efficient system of strict control  
11 designed by the general assembly. The system shall, at a minimum:

12 (a) Protect the safety of ~~the~~ participants; and

13 (b) Promote the public trust and confidence in the conduct of  
14 ~~professional boxing~~ COMBATIVE SPORTS.

15 (3) To further public confidence and trust, this article 110 and  
16 rules ~~promulgated~~ ADOPTED pursuant to this article 110 ~~shall~~ regulate all  
17 persons, practices, and associations that relate to the operation of live  
18 ~~professional boxing~~ COMBATIVE SPORTS events, performances, or contests  
19 held in Colorado.

20 **SECTION 5.** In Colorado Revised Statutes, 12-110-104, **amend**  
21 (5), (8), (12), (14), (16)(a)(II), and (16)(b)(II); **repeal** (1); and **add** (2.7),  
22 (6.8), (8.1), and (15.4) as follows:

23 **12-110-104. Definitions.**

24 As used in this article 110, unless the context otherwise requires:

25 (1) ~~"Boxer" means an individual who participates in a boxing~~  
26 ~~match.~~

27 (2.7) (a) "COMBATIVE SPORT" OR "COMBATIVE SPORTS" MEANS A

1 COMPETITIVE PHYSICAL ACTIVITY THAT INVOLVES TWO OR MORE  
2 INDIVIDUALS ENGAGING IN COMBAT WITH RULES THAT GOVERN CONDUCT,  
3 CONTACT, SCORING, AND SAFETY.

4 (b) "COMBATIVE SPORT" OR "COMBATIVE SPORTS" INCLUDES  
5 BOXING, KICKBOXING, MARTIAL ARTS, MIXED MARTIAL ARTS, MUAY THAI,  
6 AND ANY OTHER COMBATIVE SPORT THE COMMISSION DEEMS, BY RULE, TO  
7 BE REGULATED PURSUANT TO THIS ARTICLE 110.

8 (5) "Exhibition" means a match in which participants display their  
9 ~~boxing~~ COMBATIVE SPORTS skills and techniques without striving  
10 earnestly to win.

11 (6.8) "MANAGER" MEANS A PERSON THAT PROPOSES, SELECTS, AND  
12 ARRANGES THE CONTESTANTS TO PARTICIPATE IN A   COMBATIVE SPORTS  
13 MATCH.

14 (8) "Match" means a ~~professional boxing~~ COMBATIVE SPORTS  
15 contest or exhibition, the object of which is to win by a decision,  
16 knockout, or technical knockout, and includes an event, engagement,  
17 sparring or practice session, show, or program where the public is  
18 admitted and there is intended to be physical contact. "Match" does not  
19 include a training or practice session when ~~no~~ A COST FOR admission is  
20 NOT charged.

21 (8.1) "MATCHMAKER" MEANS A PERSON THAT:

22 (a) PROPOSES, ARRANGES, OR SECURES A PARTICIPANT FOR A    
23 COMBATIVE SPORTS MATCH; OR

24 (b) ASSISTS A PROMOTER IN PROPOSING, ARRANGING, OR SECURING  
25 A PARTICIPANT FOR A   COMBATIVE SPORTS MATCH.

26 (12) "Participant" means ~~a person~~ AN INDIVIDUAL who engages in  
27 a match. ~~as a boxing contestant.~~

1 (14) "Place of training" means a facility where alcohol beverages  
2 are not permitted, an admission fee is not charged for nonstudents,  
3 instructors of particular disciplines train students in the art of **boxing**  
4 COMBATIVE SPORTS, and students pay a fee to be enrolled in classes and  
5 receive instruction.

6 (15.4) (a) "PROMOTER" MEANS A PERSON PRIMARILY RESPONSIBLE  
7 FOR ORGANIZING, PROMOTING, AND PRODUCING A  COMBATIVE SPORTS  
8 MATCH.

9 (b) "PROMOTER" DOES NOT INCLUDE A HOTEL, CASINO, RESORT, OR  
10 OTHER COMMERCIAL ESTABLISHMENT HOSTING OR SPONSORING A   
11 COMBATIVE SPORTS MATCH, UNLESS:

12 (I) THE HOTEL, CASINO, RESORT, OR OTHER COMMERCIAL  
13 ESTABLISHMENT IS PRIMARILY RESPONSIBLE FOR ORGANIZING,  
14 PROMOTING, AND PRODUCING THE MATCH; AND

15 (II) THERE IS NO OTHER PERSON PRIMARILY RESPONSIBLE FOR  
16 ORGANIZING, PROMOTING, AND PRODUCING THE MATCH.

17 (16) (a) "Toughperson fighting" means:

18 (II) A contest, match, tournament, exhibition, bout, or activity, as  
19 described in subsection (16)(a)(I) of this section, that is not recognized by  
20 and not sanctioned by any state, regional, or national **boxing** COMBATIVE  
21 SPORTS sanctioning authority that is recognized by the director.

22 (b) "Toughperson fighting" does not mean:

23 (II) A sanctioned **boxing** COMBATIVE SPORTS event approved by  
24 the commission.

25 **SECTION 6.** In Colorado Revised Statutes, 12-110-106, **amend**  
26 (3); and **add** (2)(a.3) and (2)(a.5) as follows.

27 **12-110-106. Colorado combative sports commission - creation**

1     **- repeal.**

2             (2)(a.3) THIS SUBSECTION (2)(a.3) AND SUBSECTION (2)(a) OF THIS  
3 SECTION ARE REPEALED, EFFECTIVE SEPTEMBER 1, 2026.

4             (a.5) (I) ON AND AFTER SEPTEMBER 1, 2026, THE COMMISSION  
5 CONSISTS OF SEVEN MEMBERS. ALL MEMBERS ARE VOTING MEMBERS AND  
6 MUST BE RESIDENTS OF COLORADO, BE OF GOOD CHARACTER, AND NOT  
7 HAVE BEEN CONVICTED OF ANY FELONY OR MATCH-RELATED OFFENSE,  
8 NOTWITHSTANDING SECTION 24-5-101. THE MEMBERS SHALL BE  
9 APPOINTED AS FOLLOWS:

10            (A) THE GOVERNOR SHALL APPOINT THREE MEMBERS;

11            (B) THE PRESIDENT OF THE SENATE SHALL APPOINT TWO MEMBERS,  
12 ONE OF WHOM MUST BE A PHYSICIAN WHO HAS RELEVANT EXPERIENCE OR  
13 TRAINING IN EMERGENCY, SPORTS, OR COMBATIVE SPORTS MEDICINE; AND

14            (C) THE SPEAKER OF THE HOUSE OF REPRESENTATIVES SHALL  
15 APPOINT TWO MEMBERS, ONE OF WHOM MUST BE A PHYSICIAN WHO HAS  
16 RELEVANT EXPERIENCE OR TRAINING IN EMERGENCY, SPORTS, OR  
17 COMBATIVE SPORTS MEDICINE.

18            (II) THE TWO PHYSICIAN MEMBERS SHALL ADVISE THE COMMISSION  
19 ON MATTERS CONCERNING THE HEALTH AND PHYSICAL CONDITION OF  
20 PARTICIPANTS AND HEALTH ISSUES RELATING TO THE CONDUCT OF  
21 MATCHES. THE PHYSICIAN MEMBERS MAY PREPARE AND SUBMIT TO THE  
22 COMMISSION FOR ITS CONSIDERATION AND APPROVAL ANY RULES THAT IN  
23 THEIR JUDGMENT WILL SAFEGUARD THE PHYSICAL WELFARE OF THE  
24 PARTICIPANTS ENGAGED IN COMBATIVE SPORTS. THE PHYSICIAN MEMBERS  
25 ARE VOTING MEMBERS OF THE COMMISSION.

26            (3) Meetings of the commission shall be held at least annually,  
27 ~~and~~ shall be called by the chair or by any two members of the

1 commission, and ~~shall~~ MUST be open to the public. ~~Any three voting~~  
2 FOUR members ~~shall~~ constitute a quorum at any meeting. Action may be  
3 taken and motions and resolutions may be adopted at any meeting at  
4 which a quorum exists by the affirmative vote of a majority of the ~~voting~~  
5 members present. Members may participate in a regular or special  
6 meeting by, or conduct the meeting through the use of, any means of  
7 communication by which all members participating may simultaneously  
8 hear one another at all times during the meeting. A member participating  
9 in a meeting by this means is deemed to be present in person at the  
10 meeting.

11 **SECTION 7.** In Colorado Revised Statutes, 12-110-107, **amend**  
12 (1) introductory portion, (1)(a), (1)(k), and (1)(l)(III); and **add** (1)(m),  
13 (1.1), and (1.5) as follows:

14 **12-110-107. General powers and duties of the commission -**  
15 **rules.**

16 (1) In addition to any other powers specifically granted to the  
17 commission in this article 110, the commission shall ~~issue~~ ADOPT rules as  
18 necessary for the regulation of the conduct, promotion, and performance  
19 of live ~~boxing~~ matches in this state. The rules must be consistent with this  
20 article 110; the federal "Professional Boxing Safety Act of 1996", 15  
21 U.S.C. sec. 6301 et seq.; ~~as amended~~, and any other applicable federal  
22 law. The commission's rules must include:

23 (a) Requirements for issuance of licenses and permits for ~~boxers,~~  
24 ~~seconds, inspectors, promoters, judges, and referees~~ PARTICIPANTS,  
25 CORNERS, AND OFFICIALS;

26 (k) Regulation of facilities; ~~and~~

27 (l) Procedures to:

1 (III) Allow the director to report a nondisciplinary ~~participant~~  
2 license suspension to a national record keeper approved by the director;  
3 AND

4 (m) PROVISIONS INTENDED TO ENSURE THE HEALTH AND SAFETY  
5 OF PARTICIPANTS.

6 (1.1) WHEN ADOPTING RULES INTENDED TO ENSURE THE HEALTH  
7 AND SAFETY OF PARTICIPANTS PURSUANT TO SUBSECTION (1)(m) OF THIS  
8 SECTION, THE COMMISSION SHALL REVIEW AND CONSIDER THE SAFETY  
9 DATA GATHERED AND PROVIDED TO IT BY THE OFFICE DIRECTOR PURSUANT  
10 TO SECTION 12-110-110 (3)(a)(IV).

11 (1.5) THE COMMISSION SHALL IDENTIFY, BY RULE, THE COMBATIVE  
12 SPORTS TO WHICH THIS ARTICLE 110 APPLIES.

13 **SECTION 8.** In Colorado Revised Statutes, **amend** 12-110-108  
14 as follows:

15 **12-110-108. License required.**

16 ~~No~~ A person shall NOT participate, officiate, judge, referee,  
17 promote, ~~or second a professional boxing arts contest~~ OR CORNER  
18 A MATCH unless the person is licensed pursuant to this article 110.

19 **SECTION 9.** In Colorado Revised Statutes, 12-110-110, **amend**  
20 (3)(a) introductory portion, (3)(a)(II), (3)(a)(III), (3)(b) introductory  
21 portion, and (3)(b)(II); and **add** (3)(a)(IV) as follows:

22 **12-110-110. Office director - appointment - qualification -**  
23 **powers and duties - director of division's powers and duties.**

24 (3) (a) In addition to ~~the~~ ALL OTHER duties imposed upon the  
25 office director ~~elsewhere~~ in this article 110, the office director shall, in  
26 accordance with this article 110 and the rules of the commission:

27 (II) Supervise and administer the operation of matches; ~~and~~

1 (III) As deemed necessary by the director of the division, advise  
2 and make recommendations to the director of the division with regard to  
3 the director of the division's functions; AND

4 (IV) GATHER DATA RELATED TO ENSURING THE HEALTH AND  
5 SAFETY OF PARTICIPANTS TO PROVIDE TO THE COMMISSION FOR THE  
6 COMMISSION TO CONSIDER WHEN IT ISSUES RULES PURSUANT TO SECTION  
7 12-110-107.

8 (b) In addition to ~~the~~ ALL OTHER duties imposed upon the director  
9 of the division ~~elsewhere~~ in this article 110, the director of the division  
10 shall:

11 (II) Advise and recommend to the commission rules and other  
12 procedures as the director of the division deems necessary and advisable  
13 to improve the conduct of ~~boxing~~ COMBATIVE SPORTS;

14 **SECTION 10.** In Colorado Revised Statutes, 12-110-111, **amend**  
15 (1) introductory portion, (1)(e), (1)(g)(I), (1)(h), and (2)(b)(IV); and **add**  
16 (1)(i) as follows:

17 **12-110-111. Grounds for discipline.**

18 (1) The director may take disciplinary or other action as  
19 authorized in section 12-20-404 against a ~~license~~ LICENSEE or an  
20 ~~application~~ APPLICANT for a license if the applicant or licensee:

21 (e) Has incurred disciplinary action related to ~~professional boxing~~  
22 COMBATIVE SPORTS in another jurisdiction. Evidence of disciplinary  
23 action is prima facie evidence for denial of a license or other disciplinary  
24 action if the violation would be grounds for disciplinary action in this  
25 state.

26 (g) Is guilty of conduct, or is incompetent or negligent in a  
27 manner, that:

1 (I) Is detrimental to a ~~contest or exhibition of boxing~~ MATCH,  
2 including unsportsmanlike conduct engaged in before, during, or after a  
3 ~~contest or exhibition of boxing~~; or MATCH;

4 (h) Fails to comply with a limitation, restriction, or condition that  
5 the director or any other state or national regulatory authority responsible  
6 for regulating ~~boxing~~ COMBATIVE SPORTS places on the licensee or  
7 applicant; OR

8 (i) FAILS TO RESPOND TO A LETTER FROM THE DIVISION REGARDING  
9 A COMPLAINT AGAINST THE LICENSEE OR APPLICANT WITHIN THE LENGTH  
10 OF TIME SPECIFIED IN THE LETTER.

11 (2) (b) Upon completing an investigation in accordance with  
12 section 12-20-403, the director shall make one of the following findings:

13 (IV) The investigation discloses an instance of conduct that does  
14 not warrant formal action but should not be dismissed as being without  
15 merit. If this finding is made, the director may send a letter of admonition  
16 to the licensee in accordance with section 12-20-404 (4). ~~by certified~~  
17 ~~mail.~~

18 **SECTION 11.** In Colorado Revised Statutes, **amend** 12-110-112  
19 as follows:

20 **12-110-112. Toughperson fighting prohibited - promoter and**  
21 **manager financial interest prohibited.**

22 (1)(a) Toughperson fighting is prohibited in the state of Colorado.  
23 ~~No~~ A person or entity shall NOT promote, advertise, conduct, or compete  
24 or participate in toughperson fighting. ~~No~~ A license or permit shall NOT  
25 be issued for toughperson fighting or for any contests or exhibitions of a  
26 similar nature.

27 (b) A VIOLATION OF SUBSECTION (1)(a) OF THIS SECTION IS A CLASS

1 MISDEMEANOR AND SHALL BE PUNISHED AS PROVIDED IN SECTION  
2 18-1.3-501.

3 (2) ~~Any violation of this section is a class 2 misdemeanor and~~  
4 ~~shall be punished as provided in section 18-1.3-501.~~

5 (3) A PROMOTER OR MATCHMAKER SHALL NOT HAVE A DIRECT OR  
6 INDIRECT FINANCIAL INTEREST IN THE MANAGEMENT OF A PARTICIPANT.

7 (4) A MANAGER SHALL NOT:

8 (a) HAVE A DIRECT OR INDIRECT FINANCIAL INTEREST IN THE  
9 PROMOTION OF A PARTICIPANT;

10 (b) BE EMPLOYED BY A PROMOTER OR MATCHMAKER; OR

11 (c) RECEIVE COMPENSATION OR OTHER BENEFIT FROM A PROMOTER  
12 OR MATCHMAKER, EXCEPT FOR AN AMOUNT RECEIVED AS CONSIDERATION  
13 PURSUANT TO THE MANAGER'S CONTRACT WITH THE PARTICIPANT.

14 **SECTION 12.** In Colorado Revised Statutes, 12-110-115, **amend**  
15 (2) as follows:

16 **12-110-115. Violations.**

17 (2) **Criminal penalties.** ~~Any~~ A person ~~who~~ THAT engages in or  
18 offers or attempts to engage in the conduct, promotion, or performance  
19 of live ~~boxing~~ matches without an active license or permit issued under  
20 this article 110 is subject to penalties pursuant to section 12-20-407  
21 (1)(a).

22 **SECTION 13.** In Colorado Revised Statutes, 12-20-407, **amend**  
23 (1)(a)(II) as follows:

24 **12-20-407. Unauthorized practice of profession or occupation**  
25 **- penalties - exclusions.**

26 (1) (a) A person commits a class 2 misdemeanor and shall be  
27 punished as provided in section 18-1.3-501 if the person:

1 (II) Engages in or offers or attempts to engage in the conduct,  
2 promotion, or performance of live ~~boxing~~ matches without an active  
3 license or permit issued under article 110 of this title 12;

4 **SECTION 14. Act subject to petition - effective date.** This act  
5 takes effect at 12:01 a.m. on the day following the expiration of the  
6 ninety-day period after final adjournment of the general assembly (August  
7 12, 2026, if adjournment sine die is on May 13, 2026); except that, if a  
8 referendum petition is filed pursuant to section 1 (3) of article V of the  
9 state constitution against this act or an item, section, or part of this act  
10 within such period, then the act, item, section, or part will not take effect  
11 unless approved by the people at the general election to be held in  
12 November 2026 and, in such case, will take effect on the date of the  
13 official declaration of the vote thereon by the governor.