

**Second Regular Session  
Seventy-fifth General Assembly  
STATE OF COLORADO**

**REVISED**

*This Version Includes All Amendments Adopted  
on Second Reading in the Second House*

LLS NO. 26-0272.02 Jery Payne x2157

**HOUSE BILL 26-1110**

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**A BILL FOR AN ACT**

101      **CONCERNING THE PROTECTION OF VULNERABLE ADULTS FROM**  
102              **FINANCIAL EXPLOITATION IN RELATION TO FINANCIAL**  
103              **INSTITUTIONS.**

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**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)*

The bill creates the "Adults' Security and Safeguards from Exploitation in Transactions Act" or the "ASSET Act". The bill requires or authorizes a qualified individual at a bank or credit union (financial institution) to do the following when the individual reasonably suspects that a vulnerable adult (eligible adult) is the victim of financial

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
*Capital letters or bold & italic numbers indicate new material to be added to existing law.*  
*Dashes through the words or numbers indicate deletions from existing law.*

SENATE  
Amended 2nd Reading  
April 17, 2026

HOUSE  
3rd Reading Unamended  
March 9, 2026

HOUSE  
Amended 2nd Reading  
March 6, 2026

exploitation:

- The individual or institution must notify appropriate local law enforcement or the county agency handling adult protective services; and
- The individual or institution may notify a third party previously designated by or reasonably associated with the eligible adult.

A financial institution or qualified individual may delay a disbursement from an account if the financial institution or qualified individual:

- Reasonably believes that the requested disbursement may result in financial exploitation of an eligible adult;
- Provides written notification of the delay and the reason for the delay to all parties authorized to transact business on the account within 2 business days after the requested disbursement; except that a party who is reasonably believed to have engaged in financial exploitation of the eligible adult need not be so notified; and
- Continues its internal review of the suspected or attempted financial exploitation.

The delay may continue until:

- The financial institution or qualified individual reasonably believes that the eligible adult is not subject to financial exploitation;
- Local law enforcement or the county agency handling adult protective services concludes its investigation; or
- A court orders that the delay be removed.

A financial institution or qualified individual must make a determination within 90 days after beginning the delay of a disbursement or, if waiting on the investigation of local law enforcement or a county agency handling adult protective services, within 180 days. The disbursement must be made or refused based on the conclusions of the investigation or the expiration of the time.

A financial institution and qualified individual are immune from liability arising from the actions or from failing to take the actions authorized in the bill if the act or failure to act was made in good faith.

A financial institution must provide access to or copies of records that are relevant to the suspected or attempted financial exploitation of an eligible adult to agencies charged with administering state adult protective services laws and to local law enforcement. The records made available to agencies are not public records, as defined in the "Colorado Open Records Act".



1 COMMITTED BY A PERSON THAT:

2 (a) USES DECEPTION, HARASSMENT, INTIMIDATION, OR UNDUE  
3 INFLUENCE TO PERMANENTLY OR TEMPORARILY DEPRIVE AN ELIGIBLE  
4 ADULT OF THE USE, BENEFIT, OR POSSESSION OF ANYTHING OF VALUE;

5 (b) EMPLOYS THE SERVICES OF A THIRD PARTY FOR THE PROFIT OR  
6 ADVANTAGE OF THE PERSON OR ANOTHER PERSON TO THE DETRIMENT OF  
7 THE ELIGIBLE ADULT;

8 (c) FORCES, COMPELS, COERCES, OR ENTICES AN ELIGIBLE ADULT  
9 TO PERFORM SERVICES FOR THE PROFIT OR ADVANTAGE OF THE PERSON OR  
10 ANOTHER PERSON; OR

11 (d) MISUSES THE PROPERTY OF AN ELIGIBLE ADULT IN A MANNER  
12 THAT ADVERSELY AFFECTS THE ELIGIBLE ADULT'S ABILITY TO RECEIVE  
13 HEALTH CARE OR HEALTH-CARE BENEFITS OR TO PAY FOR BASIC NEEDS OR  
14 OBLIGATIONS.

15 (4) "FINANCIAL INSTITUTION" MEANS:

16 (a) A BANK, AS DEFINED IN SECTION 11-101-401 (5); OR

17 (b) A CREDIT UNION, AS DESCRIBED IN SECTION 11-30-101 (1).

18 (5) "GOOD FAITH" MEANS HONESTY IN FACT IN THE TRANSACTION  
19 AND SOME REASONABLE GROUND FOR BELIEF THAT THE TRANSACTION IS  
20 RIGHTFUL OR AUTHORIZED.

21 (6) "QUALIFIED INDIVIDUAL" MEANS AN EMPLOYEE OF A  
22 FINANCIAL INSTITUTION WHO:

23 (a) PERFORMS MONETARY TRANSACTIONS FOR, SELLS FINANCIAL  
24 SERVICES TO, OR APPROVES LOANS FOR CUSTOMERS OF OR MEMBERS OF  
25 THE FINANCIAL INSTITUTION;

26 (b) SUPERVISES AN EMPLOYEE DESCRIBED IN SUBSECTION (6)(a) OF  
27 THIS SECTION; OR

1 (c) HAS THE RESPONSIBILITY OF ENSURING COMPLIANCE WITH THE  
2 FINANCIAL INSTITUTION'S LEGAL DUTIES.

3 **11-113-103. Disclosures to governmental agencies - immunity.**

4 (1) IF A QUALIFIED INDIVIDUAL REASONABLY BELIEVES, WHILE  
5 ACTING WITHIN THE SCOPE OF THEIR EMPLOYMENT, THAT FINANCIAL  
6 EXPLOITATION OF AN ELIGIBLE ADULT MAY HAVE OCCURRED, MAY HAVE  
7 BEEN ATTEMPTED, OR MAY BE OR IS BEING ATTEMPTED, THE QUALIFIED  
8 INDIVIDUAL SHALL NOTIFY OR CAUSE TO BE NOTIFIED LOCAL LAW  
9 ENFORCEMENT OR THE COUNTY AGENCY HANDLING ADULT PROTECTIVE  
10 SERVICES WHERE THE ELIGIBLE ADULT RESIDES.

11 (2) A QUALIFIED INDIVIDUAL WHO, IN GOOD FAITH AND  
12 EXERCISING REASONABLE CARE, MAKES A DISCLOSURE OF INFORMATION  
13 PURSUANT TO THIS SECTION IS IMMUNE FROM ADMINISTRATIVE OR CIVIL  
14 LIABILITY THAT MIGHT OTHERWISE ARISE FROM THE DISCLOSURE OR FROM  
15 ANY FAILURE TO NOTIFY A CUSTOMER OF THE DISCLOSURE.

16 **11-113-104. Disclosures to third parties - immunity.**

17 (1) IF A QUALIFIED INDIVIDUAL, WHILE ACTING WITHIN THEIR  
18 SCOPE OF EMPLOYMENT, REASONABLY BELIEVES THAT FINANCIAL  
19 EXPLOITATION OF AN ELIGIBLE ADULT MAY HAVE OCCURRED, MAY HAVE  
20 BEEN ATTEMPTED, OR MAY BE OR IS BEING ATTEMPTED, THE QUALIFIED  
21 INDIVIDUAL MAY NOTIFY A THIRD PARTY PREVIOUSLY DESIGNATED BY OR  
22 REASONABLY ASSOCIATED WITH THE ELIGIBLE ADULT. A QUALIFIED  
23 INDIVIDUAL SHALL TAKE REASONABLE CARE TO NOT NOTIFY A  
24 DESIGNATED THIRD PARTY WHO IS SUSPECTED OF FINANCIAL  
25 EXPLOITATION OR OTHER ABUSE OF THE ELIGIBLE ADULT.

26 (2) A QUALIFIED INDIVIDUAL WHO, IN GOOD FAITH AND  
27 EXERCISING REASONABLE CARE, COMPLIES WITH THIS SECTION IS IMMUNE

1 FROM ANY ADMINISTRATIVE OR CIVIL LIABILITY THAT MIGHT OTHERWISE  
2 ARISE FROM A DISCLOSURE DESCRIBED IN SUBSECTION (1) OF THIS  
3 SECTION.

4 **11-113-105. Delaying disbursements - immunity.**

5 (1) SUBJECT TO SUBSECTION (2) OF THIS SECTION, A FINANCIAL  
6 INSTITUTION OR QUALIFIED INDIVIDUAL MAY DELAY A DISBURSEMENT  
7 FROM AN ACCOUNT IF:

8 (a) THE FINANCIAL INSTITUTION OR QUALIFIED INDIVIDUAL  
9 REASONABLY BELIEVES THAT THE ELIGIBLE ADULT IS SUBJECT TO  
10 FINANCIAL EXPLOITATION; AND

11 (b) THE FINANCIAL INSTITUTION OR QUALIFIED INDIVIDUAL:

12 (I) AS SOON AS POSSIBLE BUT WITHIN TWO BUSINESS DAYS AFTER  
13 THE REQUESTED DISBURSEMENT, PROVIDES WRITTEN NOTIFICATION,  
14 WHICH MAY BE DELIVERED ELECTRONICALLY, OF THE DELAY AND THE  
15 SPECIFIC REASON FOR THE DELAY TO ALL PARTIES AUTHORIZED TO  
16 TRANSACT BUSINESS ON THE ACCOUNT; EXCEPT THAT THE FINANCIAL  
17 INSTITUTION OR QUALIFIED INDIVIDUAL NEED NOT NOTIFY A PARTY WHO  
18 IS REASONABLY BELIEVED TO HAVE ENGAGED IN SUSPECTED OR  
19 ATTEMPTED FINANCIAL EXPLOITATION OF THE ELIGIBLE ADULT;

20 (II) WITHIN TWO BUSINESS DAYS AFTER THE REQUESTED  
21 DISBURSEMENT, MAKES THE NOTIFICATION REQUIRED IN SECTION  
22 11-113-103 (1); AND

23 (III) CONTINUES ITS INTERNAL REVIEW OF THE SUSPECTED OR  
24 ATTEMPTED FINANCIAL EXPLOITATION OF THE ELIGIBLE ADULT, AS  
25 NECESSARY.

26 (2) (a) SUBJECT TO SUBSECTION (2)(b) OF THIS SECTION, A DELAY  
27 OF A DISBURSEMENT AUTHORIZED BY THIS SECTION MAY CONTINUE UNTIL:

1 (I) THE FINANCIAL INSTITUTION OR QUALIFIED INDIVIDUAL  
2 REASONABLY BELIEVES THAT THE ELIGIBLE ADULT IS NOT SUBJECT TO  
3 FINANCIAL EXPLOITATION;

4 (II) LOCAL LAW ENFORCEMENT OR THE COUNTY AGENCY  
5 HANDLING ADULT PROTECTIVE SERVICES, DEPENDING ON WHICH AGENCY  
6 IS CONDUCTING THE INVESTIGATION, CONCLUDES ITS INVESTIGATION; OR

7 (III) A COURT ORDERS THAT THE DELAY BE REMOVED.

8 (b) THE FINANCIAL INSTITUTION OR QUALIFIED INDIVIDUAL SHALL  
9 MAKE THE DETERMINATION DESCRIBED IN SUBSECTION (2)(a)(I) OF THIS  
10 SECTION WITHIN NINETY DAYS AFTER BEGINNING THE DELAY; EXCEPT  
11 THAT THE FINANCIAL INSTITUTION OR QUALIFIED INDIVIDUAL MAY DELAY  
12 THE DISBURSEMENT FOR AN ADDITIONAL NINETY DAYS AFTER THE INITIAL  
13 DELAY IF THE FINANCIAL INSTITUTION OR QUALIFIED INDIVIDUAL HAS  
14 MADE THE NOTIFICATION REQUIRED IN SECTION 11-113-103 (1) AND THE  
15 DISBURSEMENT IS PENDING THE CONCLUSION OF AN INVESTIGATION OF  
16 LOCAL LAW ENFORCEMENT OR THE COUNTY AGENCY HANDLING ADULT  
17 PROTECTIVE SERVICES, AS APPLICABLE.

18 (c) A COURT MAY ENTER AN ORDER EXTENDING THE DELAY OF A  
19 DISBURSEMENT OR MAY ORDER OTHER PROTECTIVE RELIEF BASED ON A  
20 PETITION OF AN AGENCY PROVIDING PROTECTIVE SERVICES FOR ELIGIBLE  
21 ADULTS, A FINANCIAL INSTITUTION OR QUALIFIED INDIVIDUAL THAT  
22 INITIATED THE DELAY UNDER THIS SECTION, OR ANOTHER INTERESTED  
23 PARTY.

24 (3)(a) A FINANCIAL INSTITUTION OR QUALIFIED INDIVIDUAL SHALL  
25 REASONABLY RELEASE THE DISBURSEMENT AUTHORIZED BY THIS SECTION  
26 IF THE FINANCIAL INSTITUTION, A QUALIFIED INDIVIDUAL, LOCAL LAW  
27 ENFORCEMENT, A COUNTY AGENCY HANDLING ADULT PROTECTIVE

1 SERVICES, OR A COURT DETERMINES THAT THE ELIGIBLE ADULT IS NOT  
2 SUBJECT TO FINANCIAL EXPLOITATION.

3 (b) A FINANCIAL INSTITUTION OR QUALIFIED INDIVIDUAL MAY  
4 REFUSE THE DISBURSEMENT AUTHORIZED BY THIS SECTION UPON A  
5 FINDING OF FINANCIAL EXPLOITATION BY LOCAL LAW ENFORCEMENT, A  
6 COUNTY AGENCY HANDLING ADULT PROTECTIVE SERVICES, OR A COURT OR  
7 UPON THE EXPIRATION OF THE ONE-HUNDRED-EIGHTY-DAY PERIOD  
8 DESCRIBED IN SUBSECTION (2)(b) OF THIS SECTION IF LOCAL LAW  
9 ENFORCEMENT OR A COUNTY AGENCY HANDLING ADULT PROTECTIVE  
10 SERVICES HAS NOT NOTIFIED THE FINANCIAL INSTITUTION OR QUALIFIED  
11 INDIVIDUAL OF THE FINDINGS OF THE INVESTIGATION.

12 (4) A FINANCIAL INSTITUTION OR QUALIFIED INDIVIDUAL THAT, IN  
13 GOOD FAITH AND EXERCISING REASONABLE CARE, COMPLIES WITH THIS  
14 SECTION IS IMMUNE FROM ADMINISTRATIVE OR CIVIL LIABILITY THAT  
15 MIGHT OTHERWISE ARISE FROM A DELAY OF A DISBURSEMENT IN  
16 ACCORDANCE WITH THIS SECTION.

17 **11-113-106. Immunity for reasonable good faith omissions.**

18 A FINANCIAL INSTITUTION OR QUALIFIED INDIVIDUAL THAT, IN  
19 GOOD FAITH AND EXERCISING REASONABLE CARE, FAILS TO PROVIDE  
20 NOTICE PURSUANT TO SECTION 11-113-103 (1) OR FAILS TO DELAY A  
21 DISBURSEMENT PURSUANT TO SECTION 11-113-105 IS IMMUNE FROM  
22 ADMINISTRATIVE OR CIVIL LIABILITY FOR THE FAILURE TO PROVIDE THE  
23 NOTICE OR TO DELAY THE DISBURSEMENT.

24 **11-113-107. Records.**

25 (1) A FINANCIAL INSTITUTION SHALL PROVIDE ACCESS TO OR  
26 COPIES OF THE ELIGIBLE ADULT'S RECORDS THAT ARE RELEVANT TO  
27 SUSPECTED OR ATTEMPTED FINANCIAL EXPLOITATION TO AGENCIES

1 CHARGED WITH ADMINISTERING STATE ADULT PROTECTIVE SERVICES LAWS  
2 AND TO LAW ENFORCEMENT, EITHER AS PART OF A REFERRAL TO THE  
3 AGENCY OR TO LAW ENFORCEMENT OR UPON REQUEST OF THE AGENCY OR  
4 LAW ENFORCEMENT PURSUANT TO AN INVESTIGATION. THE RECORDS MAY  
5 INCLUDE HISTORICAL RECORDS AS WELL AS RECORDS RELATING TO THE  
6 MOST RECENT TRANSACTION OR TRANSACTIONS THAT MAY COMPRISE  
7 FINANCIAL EXPLOITATION OF AN ELIGIBLE ADULT.

8 (2) RECORDS MADE AVAILABLE TO AGENCIES UNDER THIS SECTION  
9 ARE NOT PUBLIC RECORDS, AS DEFINED IN SECTION 24-72-202.

10 (3) THIS SECTION DOES NOT LIMIT OR OTHERWISE IMPEDE THE  
11 AUTHORITY OF THE STATE COMMISSIONER OF FINANCIAL SERVICES OR THE  
12 STATE BANK COMMISSIONER TO ACCESS OR EXAMINE THE BOOKS AND  
13 RECORDS OF FINANCIAL INSTITUTIONS OR AS OTHERWISE PROVIDED BY  
14 LAW.

15 **11-113-108. Multiple duties to report.**

16 COMPLIANCE WITH THIS ARTICLE 113 DOES NOT DISCHARGE THE  
17 DUTY OF A PERSON TO REPORT MISTREATMENT UNDER SECTION 18-6.5-108  
18 TO LOCAL LAW ENFORCEMENT.

19 **SECTION 2. Act subject to petition - effective date -**  
20 **applicability.** (1) This act takes effect at 12:01 a.m. on the day following  
21 the expiration of the ninety-day period after final adjournment of the  
22 general assembly (August 12, 2026, if adjournment sine die is on May 13,  
23 2026); except that, if a referendum petition is filed pursuant to section 1  
24 (3) of article V of the state constitution against this act or an item, section,  
25 or part of this act within such period, then the act, item, section, or part  
26 will not take effect unless approved by the people at the general election  
27 to be held in November 2026 and, in such case, will take effect on the

- 1 date of the official declaration of the vote thereon by the governor.
- 2 (2) This act applies to financial institution transactions attempted
- 3 or occurring on or after the applicable effective date of this act.