

**Second Regular Session  
Seventy-fifth General Assembly  
STATE OF COLORADO**

**INTRODUCED**

LLS NO. 26-0706.01 Conrad Imel x2313

**SENATE BILL 26-104**

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**SENATE SPONSORSHIP**

**Liston and Snyder,**

**HOUSE SPONSORSHIP**

**Clifford,**

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**Senate Committees**

Judiciary

**House Committees**

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**A BILL FOR AN ACT**

101      **CONCERNING A REQUIREMENT TO INSTALL EXTERIOR KEY BOXES AT**  
102      **SCHOOLS.**

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**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)*

The bill requires each school district or, for an institute charter school or nonpublic school, the school, to install a key box that contains keys and other access control devices necessary for law enforcement agencies to access each building and room located on the school grounds.

The bill permits using school security disbursement program money to install a key box.

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
Capital letters or bold & italic numbers indicate new material to be added to existing law.  
Dashes through the words or numbers indicate deletions from existing law.

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2       **SECTION 1.** In Colorado Revised Statutes, **add** 22-1-151 as  
3 follows:

4       **22-1-151. Key boxes required at schools - contents - immunity**  
5 **- definitions.**

6       (1) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE  
7 REQUIRES:

8       (a) "LOCAL EDUCATION PROVIDER" MEANS:

9       (I) FOR A SCHOOL OF A SCHOOL DISTRICT, INCLUDING A CHARTER  
10 SCHOOL THAT ENTERS INTO A CHARTER CONTRACT WITH A SCHOOL  
11 DISTRICT PURSUANT TO PART 1 OF ARTICLE 30.5 OF THIS TITLE 22, THE  
12 SCHOOL DISTRICT OR BOARD OF COOPERATIVE SERVICES;

13       (II) FOR A CHARTER SCHOOL AUTHORIZED BY THE STATE CHARTER  
14 SCHOOL INSTITUTE PURSUANT TO PART 5 OF ARTICLE 30.5 OF THIS TITLE  
15 22, THE SCHOOL;

16       (III) FOR A NONPUBLIC SCHOOL, THE SCHOOL; OR

17       (IV) FOR ANY OTHER SCHOOL, THE BODY RESPONSIBLE FOR THE  
18 ADMINISTRATION OF THE SCHOOL.

19       (b) "LOCAL LAW ENFORCEMENT AGENCY" MEANS A SHERIFF'S  
20 OFFICE, POLICE DEPARTMENT, OR TOWN MARSHAL'S OFFICE.

21       (c) "SCHOOL" MEANS A PUBLIC SCHOOL IN THE STATE THAT  
22 ENROLLS STUDENTS IN ANY OF GRADES KINDERGARTEN THROUGH  
23 TWELFTH GRADE, INCLUDING A CHARTER SCHOOL OF A SCHOOL DISTRICT,  
24 AN INSTITUTE CHARTER SCHOOL, OR A NONPUBLIC SCHOOL, WHERE  
25 STUDENTS ATTEND THE SCHOOL FACILITIES. "SCHOOL" DOES NOT INCLUDE  
26 A HOME SCHOOL.

1           (2) (a) ON OR BEFORE JULY 1, 2028, EACH LOCAL EDUCATION  
2 PROVIDER SHALL INSTALL AT EACH SCHOOL OF THE LOCAL EDUCATION  
3 PROVIDER AT LEAST ONE EXTERIOR KEY BOX THAT MEETS OR EXCEEDS  
4 UNDERWRITERS LABORATORIES STANDARD 1037.

5           (b) EACH KEY BOX MUST BE INSTALLED AT AN APPROPRIATE  
6 LOCATION TO PERMIT LAW ENFORCEMENT OFFICERS EMERGENCY ACCESS  
7 TO EACH BUILDING AND ROOM ON THE SCHOOL GROUNDS. THE LOCAL  
8 EDUCATION PROVIDER SHALL DETERMINE THE PRECISE LOCATION OF EACH  
9 KEY BOX AT A SCHOOL AFTER CONSULTATION WITH LOCAL LAW  
10 ENFORCEMENT AGENCIES OF THE JURISDICTION IN WHICH THE SCHOOL  
11 BUILDING IS LOCATED.

12           (c) EACH LOCAL EDUCATION PROVIDER SHALL PROVIDE EACH  
13 LOCAL LAW ENFORCEMENT AGENCY OF THE JURISDICTION IN WHICH THE  
14 SCHOOL BUILDING IS LOCATED WITH A KEY OR ACCESS CODE THAT PERMITS  
15 ACCESS TO THE CONTENTS OF THE EXTERIOR KEY BOX.

16           (3) EACH KEY BOX REQUIRED BY THIS SECTION MUST CONTAIN:

17           (a) THE KEYS AND OTHER ACCESS CONTROL DEVICES NECESSARY  
18 TO ACCESS EACH BUILDING AND ROOM ON THE ENTIRE SCHOOL GROUNDS;  
19 AND

20           (b) ACCURATE MAPS OF THE ENTIRE SCHOOL GROUNDS THAT  
21 IDENTIFY AND LABEL:

22           (I) ACCESS POINTS TO EACH BUILDING'S INTERIOR, INCLUDING  
23 ROOMS, DOORS, STAIRWELLS, AND HALLWAYS. THE MAPS MUST INCLUDE  
24 THE IDENTIFIERS OR NAMES UTILIZED BY STAFF AND STUDENTS TO  
25 IDENTIFY THE ROOMS, DOORS, STAIRWELLS, AND HALLWAYS ON THE MAP.

26           (II) LOCATIONS OF CRITICAL UTILITIES, KEY BOXES, AUTOMATED  
27 EXTERNAL DEFIBRILLATORS, TRAUMA KITS, AND OTHER EMERGENCY

1 RESPONSE AIDS; AND

2 (III) AREAS AT OR NEAR EACH BUILDING, INCLUDING PARKING  
3 AREAS, ATHLETIC FIELDS, SURROUNDING ROADS, OUTBUILDINGS, AND  
4 NEIGHBORING PROPERTIES.

5 (4) (a) THE CONTENTS OF A KEY BOX AND THE INFORMATION  
6 CONTAINED THEREIN IS NOT A PUBLIC RECORD FOR THE PURPOSES OF THE  
7 "COLORADO OPEN RECORDS ACT", PART 2 OF ARTICLE 72 OF TITLE 24.

8 (b) AN EMPLOYEE OF A LOCAL EDUCATION PROVIDER OR SCHOOL  
9 IS IMMUNE FROM CIVIL LIABILITY FOR DAMAGES ARISING OUT OF THE  
10 INSTALLATION AND USE OF KEY BOXES REQUIRED BY THIS SECTION UNLESS  
11 THE EMPLOYEE ACTED WITH GROSS NEGLIGENCE OR BAD FAITH.

12 **SECTION 2.** In Colorado Revised Statutes, 24-33.5-1810,  
13 **amend** (3)(h) and (3)(i); and **add** (3)(j) as follows:

14 **24-33.5-1810. School security disbursement program - created**  
15 **- rules - definitions - repeal.**

16 (3) An eligible entity that receives a disbursement from the  
17 disbursement program may use the disbursed money only for the  
18 following purposes:

19 (h) Implementing a school resource officer program; ~~and~~

20 (i) To implement a co-responder program; AND

21 (j) TO INSTALL AN EXTERIOR KEY BOX AT A SCHOOL PURSUANT TO  
22 SECTION 22-1-151.

23 **SECTION 3.** In Colorado Revised Statutes, 24-72-202, **amend**  
24 (6)(b)(XVII) and (6)(b)(XVIII); and **add** (6)(b)(XIX) as follows:

25 **24-72-202. Definitions.**

26 As used in this part 2, unless the context otherwise requires:

27 (6) (b) "Public records" does not include:

1 (XVII) A complaint of harassment or discrimination, as described  
2 in section 22-1-143, that is unsubstantiated and all records related to the  
3 unsubstantiated complaint, including records of an investigation into the  
4 complaint; ~~or~~

5 (XVIII) Jail assessments conducted pursuant to section 30-10-530  
6 (5)(d) or 24-31-118; OR

7 (XIX) THE CONTENTS OF A KEY BOX INSTALLED AT A SCHOOL, AS  
8 DESCRIBED IN SECTION 22-1-151, AND THE INFORMATION CONTAINED  
9 THEREIN.

10 **SECTION 4. Act subject to petition - effective date.** This act  
11 takes effect at 12:01 a.m. on the day following the expiration of the  
12 ninety-day period after final adjournment of the general assembly (August  
13 12, 2026, if adjournment sine die is on May 13, 2026); except that, if a  
14 referendum petition is filed pursuant to section 1 (3) of article V of the  
15 state constitution against this act or an item, section, or part of this act  
16 within such period, then the act, item, section, or part will not take effect  
17 unless approved by the people at the general election to be held in  
18 November 2026 and, in such case, will take effect on the date of the  
19 official declaration of the vote thereon by the governor.