

Second Regular Session  
Seventy-fifth General Assembly  
STATE OF COLORADO

**PREAMENDED**

*This Unofficial Version Includes Committee  
Amendments Not Yet Adopted on Second Reading*

LLS NO. 26-0397.02 Anna Petrini x5497

**SENATE BILL 26-019**

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**SENATE SPONSORSHIP**

**Ball and Bright,**

**HOUSE SPONSORSHIP**

**Sirota,**

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**Senate Committees**

Education

**House Committees**

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**A BILL FOR AN ACT**

101     **CONCERNING CHANGES TO LOCAL EARLY CHILDHOOD**  
102         **INFRASTRUCTURE, AND, IN CONNECTION THEREWITH,**  
103         **EXPANDING THE RESPONSIBILITIES AND FUNCTIONS OF EARLY**  
104         **CHILDHOOD COUNCILS TO INCLUDE CERTAIN RESPONSIBILITIES**  
105         **AND FUNCTIONS FORMERLY PERFORMED BY LOCAL**  
106         **COORDINATING ORGANIZATIONS AND IMPOSING NEW**  
107         **ACCOUNTABILITY REQUIREMENTS.**

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**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)*

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.

*Capital letters or bold & italic numbers indicate new material to be added to existing law.*

*Dashes through the words or numbers indicate deletions from existing law.*

Current law establishes a statewide integrated system of early childhood councils (councils) to improve and sustain the availability, accessibility, capacity, and quality of early childhood services. The bill expands the powers, functions, and responsibilities of a council in implementing a comprehensive system of early childhood and family support programs and services (programs and services) within the council's community.

Current law establishes local coordinating organizations (LCOs) to increase access to, coordinate, and allocate funding for programs and services through work with the families, program and service providers, and local governments in a community and with the department of early childhood (department). Effective July 1, 2026, the bill repeals provisions authorizing the creation and operation of LCOs and transfers the LCO rights, powers, duties, functions, and obligations concerning supporting access to and delivery of programs and services to the councils.

Current law requires a council to develop a strategic plan based upon an assessment of the early childhood needs in the council's designated service area (strategic plan). The bill requires a strategic plan to address specified issues, including:

- Assisting families in applying for programs and services;
- Coordinating outreach efforts with other councils, county departments of human or social services, school districts, local and regional service providers, and tribal agencies;
- Recruiting and coordinating providers to form a mixed delivery system that promotes family choice; and
- Supporting increased recruitment and retention of individuals in the early care and education workforce.

The bill requires a council, in partnership with the department, to create, review, and revise a scope of work that reflects the strategic plan and accurately represents the programs and services within the community, meets families' needs, and aligns with available appropriations and the department's statewide strategic planning process. Associated accountability metrics must also be reviewed and revised to align with the scope of work. The bill specifies a council's new obligations regarding monitoring and working to increase the availability of high-quality programs and services, supporting access to early childhood workforce training and other recruitment and retention efforts, data sharing agreements, integrated outreach for holistic family services, and auditing.

The bill establishes requirements for an agreement that sets forth the respective duties of a council and the department in implementing a strategic plan (agreement). The bill specifies the process for review and approval of and revisions to a scope of work or strategic plan and identifies the department's responsibilities for the coordinated distribution of public funding for programs and services; council training and

technical assistance; dissemination of information about successful council strategies and innovations; and standards for communication, resolution of disputes, and contracting protocols. The bill modifies the process for the department to approve or facilitate a waiver of the rules for the implementation of council projects.

The bill requires the department to implement an annual performance review process for each council and solicit community feedback about a council's performance at intervals ranging from 3 to 5 years. If the department determines that a council is not meeting the requirements of the scope of work and accountability metrics contained in the agreement, the department may require the council to implement a performance improvement plan. If a council fails to make substantial progress toward addressing the issues raised in the performance improvement plan, the department may terminate the council's agreement.

The bill makes substantive and technical conforming amendments to address the reallocation of responsibilities and functions from LCOs to councils, including administrative and funding provisions related to the Colorado child care assistance program and the Colorado universal preschool program.

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1     *Be it enacted by the General Assembly of the State of Colorado:*

2             **SECTION 1.** In Colorado Revised Statutes, **add** 26.5-2-106 as  
3     follows:

4             **26.5-2-106. Repeal of part.**

5             THIS PART 1 IS REPEALED, EFFECTIVE JULY 1, 2026.

6             **SECTION 2.** In Colorado Revised Statutes, **amend** 26.5-2-202  
7     as follows:

8             **26.5-2-202. Definitions.**

9             As used in this part 2, unless the context otherwise requires:

10             (1) "ACCOUNTABILITY METRICS" MEANS THE ACCOUNTABILITY  
11     METRICS INCLUDED IN AN AGREEMENT TO MEASURE A COUNCIL'S  
12     PERFORMANCE.

13             (2) "AGREEMENT" MEANS THE AGREEMENT OR CONTRACT  
14     DESCRIBED IN SECTION 26.5-2-206 THAT THE DEPARTMENT ENTERS INTO

1       WITH AN EARLY CHILDHOOD COUNCIL AND THAT CONTAINS A SCOPE OF  
2       WORK AND ACCOUNTABILITY METRICS.

3                   (3) "COMMUNITY STRATEGIC PLAN" MEANS A COMPREHENSIVE  
4                   PLAN DEVELOPED PURSUANT TO SECTION 26.5-2-204 TO ADDRESS THE  
5                   EARLY CHILDHOOD NEEDS IN A DESIGNATED SERVICE AREA.

6                   (4) "Council" or "early childhood council" means an early  
7        childhood council identified or established locally in communities  
8        throughout the state pursuant to section 26.5-2-203 ~~or 26.5-5-102~~ for the  
9        purpose of developing and ultimately implementing a comprehensive  
10      system of early childhood services to ensure the school readiness of  
11      children ~~five years of age or younger~~ UNDER SIX YEARS OLD in the  
12      community.

13                   (5) "County department" means the county or district  
14      department of human or social services.

15                   (6) "EARLY CHILDHOOD AND FAMILY SUPPORT PROGRAM" MEANS  
16      ANY PROGRAM ACROSS DISCIPLINES THAT SERVES CHILDREN UNDER SIX  
17      YEARS OLD AND THEIR FAMILIES.

18                   (7) "Early childhood education program" means a child care  
19      program licensed pursuant to part 3 of article 5 of this title 26.5 that  
20      provides child care and education to children ~~five years of age or younger~~  
21      UNDER SIX YEARS OLD.

22                   (8) "Fund" means the early childhood cash fund created in  
23      section 26.5-2-209 (1).

24                   (9) "MIXED DELIVERY SYSTEM" HAS THE MEANING SET FORTH IN  
25      SECTION 26.5-4-203.

26                   (10) "PERFORMANCE IMPROVEMENT PLAN" MEANS A PLAN  
27      DEVELOPED BY THE DEPARTMENT PURSUANT TO SECTION 26.5-2-208.5

1 THAT AN EARLY CHILDHOOD COUNCIL MUST IMPLEMENT IF THE COUNCIL  
2 IS NOT MEETING THE REQUIREMENTS OF THE SCOPE OF WORK AND  
3 ACCOUNTABILITY METRICS CONTAINED IN THE AGREEMENT.

4       =

5           **SECTION 3.** In Colorado Revised Statutes, 26.5-2-203, **amend**  
6 (1) as follows:

7           **26.5-2-203. Early childhood councils - established - rules.**

8           (1) There is established a statewide integrated system of early  
9 childhood councils to COORDINATE, improve, and sustain the availability,  
10 accessibility, ~~capacity~~, and quality of COMPREHENSIVE early childhood  
11 services for children and families throughout the state. The councils have  
12 consistent function and structure statewide and are governed by the  
13 department with input, cooperation, and support services from the  
14 ~~departments~~ DEPARTMENT of human services, INCLUDING THE  
15 BEHAVIORAL HEALTH ADMINISTRATION, AND THE DEPARTMENTS OF  
16 HIGHER EDUCATION, HEALTH CARE POLICY AND FINANCING, education, and  
17 public health and environment.

18           **SECTION 4.** In Colorado Revised Statutes, 26.5-2-204, **add** (4.5)  
19 as follows:

20           **26.5-2-204. Early childhood councils - applications -**  
21 **community strategic plans - rules.**

22           (4.5) (a) BEGINNING ON OR BEFORE JULY 1, 2026, A COMMUNITY  
23 STRATEGIC PLAN DEVELOPED PURSUANT TO SUBSECTION (4) OF THIS  
24 SECTION MUST FOSTER ACCESS FOR FAMILIES TO, AND ROBUST  
25 PARTICIPATION BY PROVIDERS IN, EARLY CHILDHOOD AND FAMILY  
26 SUPPORT PROGRAMS AND SERVICES AND MUST ADDRESS ACCESSIBILITY  
27 AND QUALITY IMPROVEMENTS THAT ARE CONSISTENT WITH THE EARLY

1 CHILDHOOD COLORADO FRAMEWORK.

2 (b) THE COMMUNITY STRATEGIC PLAN MUST INCLUDE:

3 (I) THE MANNER IN WHICH THE COUNCIL WILL ASSIST FAMILIES IN  
4 ACCESSING REFERRALS AND RESOURCES FOR EARLY CARE AND  
5 EDUCATION, IN APPLYING FOR EARLY CHILDHOOD AND FAMILY SUPPORT  
6 PROGRAMS AND SERVICES, AND IN ENROLLING CHILDREN WITH EARLY  
7 CARE AND EDUCATION PROVIDERS;

8 (II) THE MANNER IN WHICH THE COUNCIL WILL COORDINATE WITH  
9 OTHER ENTITIES, INCLUDING, BUT NOT LIMITED TO, OTHER COUNCILS,  
10 COUNTY DEPARTMENTS, SCHOOL DISTRICTS, LOCAL AND REGIONAL  
11 SERVICE PROVIDERS, AND TRIBAL AGENCIES TO INTEGRATE OUTREACH  
12 EFFORTS;

13 (III) THE MANNER IN WHICH THE COUNCIL WILL RECRUIT AND  
14 COORDINATE WITH PROVIDERS TO ENSURE THAT FAMILIES CAN CHOOSE  
15 AMONG PROVIDERS, WITHIN THE MIXED DELIVERY SYSTEM IN THE  
16 COUNCIL'S SERVICE AREA, THAT PARTICIPATE IN PUBLICLY FUNDED  
17 PROGRAMS, INCLUDING THE COLORADO UNIVERSAL PRESCHOOL PROGRAM  
18 AND THE COLORADO CHILD CARE ASSISTANCE PROGRAM; AND

19 (IV) A PLAN FOR FACILITATING ACCESS TO WORKFORCE TRAINING  
20 AND EDUCATION FOR SERVICE PROVIDERS AND FOR IDENTIFYING AND  
21 IMPLEMENTING RECRUITMENT AND RETENTION STRATEGIES.

22 (c) THE COMMUNITY STRATEGIC PLAN MAY INCLUDE:

23 (I) THE MANNER IN WHICH THE COUNCIL WILL FACILITATE ACCESS  
24 TO EARLY CHILDHOOD AND FAMILY SUPPORT PROGRAMS AND HOLISTIC  
25 SERVICES THAT INCLUDE FOOD, CASH ASSISTANCE, HEALTH CARE, AND  
26 COUNTY CHILD WELFARE SERVICES, AS DEFINED IN SECTION 26-5-101,  
27 INCLUDING IMPLEMENTATION OF THE FEDERAL "FAMILY FIRST

1       PREVENTION SERVICES ACT OF 2018"; AND

2           (II) THE COUNCIL'S STRATEGIES FOR IDENTIFYING AND SECURING,  
3       AS FEASIBLE, ADDITIONAL LOCAL RESOURCES AND FUNDING TO SUPPORT  
4       EARLY CHILDHOOD AND FAMILY SUPPORT PROGRAMS AND SERVICES IN THE  
5       COMMUNITY.

6           **SECTION 5.** In Colorado Revised Statutes, 26.5-2-206, **amend**  
7       (1)(f); **repeal** (1)(c); and **add** (2), (3), (4), and (5) as follows:

8           **26.5-2-206. Early childhood councils - duties.**

9           (1) Each early childhood council has, at a minimum, the following  
10       duties and functions:

11           (c) ~~To establish a local system of accountability to measure local~~  
12       ~~progress based on the needs and goals set for program performance;~~

13           (f) To develop and implement a COMMUNITY strategic plan as  
14       described in ~~section 26.5-2-204(4), including a comprehensive evaluation~~  
15       ~~and report~~ SECTION 26.5-2-204 AND REGULARLY SHARE INFORMATION  
16       ABOUT PROGRESS ON ACCOUNTABILITY METRICS WITH THE DEPARTMENT;  
17       and

18           (2) (a) BEGINNING ON OR BEFORE JULY 1, 2026, A COUNCIL, IN  
19       PARTNERSHIP WITH THE DEPARTMENT, SHALL CREATE A SCOPE OF WORK  
20       FOR THE COUNCIL AND ANNUALLY REVIEW THE SCOPE OF WORK AND  
21       REVISE IT IF NECESSARY.

22           (b) CONTEMPORANEOUSLY WITH REVIEWING THE SCOPE OF WORK,  
23       THE COUNCIL, IN PARTNERSHIP WITH THE DEPARTMENT, SHALL ANNUALLY  
24       REVIEW ACCOUNTABILITY METRICS ASSOCIATED WITH THE SCOPE OF  
25       WORK, AND REVISE THEM IF NECESSARY, TO ENSURE THEY ALIGN WITH THE  
26       REVISED SCOPE OF WORK.

27           (3) BEGINNING ON OR BEFORE JULY 1, 2026, EACH COUNCIL SHALL,

1 CONSISTENT WITH THE COUNCIL'S SCOPE OF WORK, IMPLEMENT ITS  
2 COMMUNITY STRATEGIC PLAN.

3 (4) EACH COUNCIL SHALL:

4 (a) SUPPORT THE AVAILABILITY OF HIGH-QUALITY EARLY  
5 CHILDHOOD CARE AND EDUCATION FOR ALL CHILDREN, INCLUDING  
6 SUPPORTING ACCESS TO TRAINING AND SUPPORT FOR MEMBERS OF THE  
7 EARLY CHILDHOOD WORKFORCE IN ALL SETTINGS, INCLUDING INFORMAL  
8 OR LICENSE-EXEMPT PROVIDERS;

9 (b) MONITOR THE AVAILABILITY OF HIGH-QUALITY EARLY CHILD  
10 CARE AND EDUCATION PROGRAMS WITHIN THE COMMUNITY, AND, AS  
11 APPROPRIATE, WORK TO INCREASE THAT AVAILABILITY OVER TIME TO  
12 BETTER MEET FAMILY AND COMMUNITY NEEDS;

13 (c) SUPPORT PUBLIC AND PRIVATE PROVIDERS IN RECRUITING,  
14 DEVELOPING, AND RETAINING WITHIN THE COMMUNITY A QUALITY EARLY  
15 CHILDHOOD WORKFORCE;

16 (d) WORK WITH PROVIDERS IN THE COMMUNITY AND ENTER INTO  
17 DATA-SHARING AGREEMENTS AS NECESSARY TO ENSURE THE COLLECTION  
18 AND REPORTING OF ACCOUNTABILITY METRICS TO THE DEPARTMENT, AS  
19 REQUIRED BY DEPARTMENT RULES, IN A MANNER THAT MINIMIZES  
20 DUPLICATION AND THE BURDEN ON FAMILIES AND PROVIDERS AND  
21 ENSURES COMPLIANCE WITH ALL APPLICABLE DATA PRIVACY AND  
22 SECURITY PROTECTIONS;

23 (e) WORK IN COORDINATION WITH COUNTY DEPARTMENTS AND  
24 TRIBAL AGENCIES AND LOCAL COMMUNITY-BASED ORGANIZATIONS TO  
25 INTEGRATE OUTREACH FOR EARLY CHILDHOOD AND FAMILY SUPPORT  
26 PROGRAMS AND SERVICES WITH OTHER EFFORTS TO PROVIDE HOLISTIC  
27 SERVICES FOR FAMILIES, INCLUDING FOOD, CASH ASSISTANCE, AND HEALTH

1 CARE;

2 (f) COMPLY WITH DEPARTMENT RULES, IF ANY, IN IMPLEMENTING  
3 THE COUNCIL'S COMMUNITY STRATEGIC PLAN AND CARRYING OUT THE  
4 COUNCIL'S DUTIES;

5 (g) COMPLY WITH ANY STATUTORY AUDITING REQUIREMENTS  
6 THAT APPLY TO THE COUNCIL OR, IF THE COUNCIL IS NOT OTHERWISE  
7 REQUIRED BY STATUTE TO UNDERGO AN ANNUAL FINANCIAL AUDIT,  
8 CONTRACT FOR THE PERFORMANCE OF AN ANNUAL FINANCIAL AUDIT OR  
9 FINANCIAL REVIEW OF THE OPERATIONS OF THE COUNCIL BY AN  
10 INDEPENDENT AUDITOR; AND

11 (h) COMPLY WITH ANY OTHER PROVISIONS INCLUDED IN THE  
12 AGREEMENT ENTERED INTO BETWEEN THE COUNCIL AND THE DEPARTMENT  
13 PURSUANT TO SUBSECTION (5)(a) OF THIS SECTION.

14 (5) TO SUPPORT PARTNERSHIP AND MUTUAL ACCOUNTABILITY  
15 BETWEEN EARLY CHILDHOOD COUNCILS AND THE DEPARTMENT, THE  
16 DEPARTMENT SHALL:

17 (a) ENTER INTO AN AGREEMENT WITH EACH EARLY CHILDHOOD  
18 COUNCIL THAT IS BASED ON THE COUNCIL'S COMMUNITY STRATEGIC PLAN  
19 AND DEPARTMENT GOALS AND THAT SPECIFIES THE RESPECTIVE DUTIES OF  
20 THE EARLY CHILDHOOD COUNCIL AND THE DEPARTMENT IN IMPLEMENTING  
21 THE COUNCIL'S COMMUNITY STRATEGIC PLAN. AN AGREEMENT IS NOT  
22 SUBJECT TO THE REQUIREMENTS OF THE "PROCUREMENT CODE", ARTICLES  
23 101 TO 112 OF TITLE 24. THE TERM OF THE INITIAL AGREEMENT FOR AN  
24 EARLY CHILDHOOD COUNCIL IS THREE YEARS, AND SUBSEQUENT  
25 AGREEMENTS MUST HAVE TERMS OF AT LEAST THREE BUT NOT MORE THAN  
26 FIVE YEARS, AS DETERMINED BY THE DEPARTMENT. THE AGREEMENT, AT  
27 A MINIMUM, MUST INCLUDE:

11 (II) THE AMOUNT OF ANY PAYMENT THAT THE COUNCIL RECEIVES  
12 FROM THE DEPARTMENT TO COVER INDIRECT COSTS DURING THE TERM OF  
13 THE AGREEMENT.

14

22                   (c) SUPPORT EARLY CHILDHOOD COUNCILS BY PROVIDING  
23 FUNDING, TRAINING, AND TECHNICAL ASSISTANCE, INCLUDING TRAINING  
24 AND TECHNICAL ASSISTANCE FOR THE USE OF REQUIRED TECHNOLOGY  
25 SYSTEMS, REGULAR AND AS-NEEDED COLLABORATIVE SUPPORT, AND,  
26 WHERE FEASIBLE, ASSISTANCE IN IMPLEMENTING COMMUNITY STRATEGIC  
27 PLANS;

1                   (d) IDENTIFY SUCCESSFUL STRATEGIES AND INNOVATIONS  
2 IMPLEMENTED BY EARLY CHILDHOOD COUNCILS THROUGHOUT THE STATE  
3 AND PROVIDE INFORMATION, BY POSTING INFORMATION ON THE  
4 DEPARTMENT WEBSITE OR BY ANOTHER MEANS, TO ASSIST EARLY  
5 CHILDHOOD COUNCILS IN REPLICATING AND ADAPTING THE STRATEGIES  
6 AND INNOVATIONS IN THEIR COMMUNITIES; AND

7                   (e) COMMIT TO WORKING WITH EACH EARLY CHILDHOOD COUNCIL  
8 IN PARTNERSHIP TO DELIVER SERVICES FOR CHILDREN AND FAMILIES. THE  
9 DEPARTMENT'S COMMITMENTS IN THE PARTNERSHIP INCLUDE, BUT ARE  
10 NOT LIMITED TO:

11                   (I) CLEAR AND FREQUENT COMMUNICATION, INCLUDING REGULAR  
12 RECOMMENDATIONS TO SUPPORT THE SMOOTH FUNCTIONING OF THE  
13 PARTNERSHIP;

14                   (II) TIMELY RESOLUTION OF ISSUES AND DISPUTES;

15                   (III) MAINTAINING A CLEAR CHAIN OF COMMAND THAT OFFERS A  
16 COUNCIL OPPORTUNITIES TO CONNECT DIRECTLY WITH PROGRAM  
17 SPECIALISTS AND DEPARTMENT LEADERSHIP; AND

18                   (IV) MAINTAINING TIMELY CONTRACTING, INVOICING, AND  
19 REIMBURSEMENT IN ACCORDANCE WITH THE TERMS OF THE AGREEMENT.

20                   **SECTION 6.** In Colorado Revised Statutes, 26.5-2-207, **amend**  
21 (1), (2)(a), and (2)(b); and **add** (3) as follows:

22                   **26.5-2-207. Early childhood councils - waivers - rules -**  
23 **funding - application.**

24                   (1)(a) A local council may request a waiver of any rule that would  
25 prevent a council from implementing council projects IN ACCORDANCE  
26 WITH THE COUNCIL'S COMMUNITY STRATEGIC PLAN. The local council  
27 shall submit the request to the ~~early childhood leadership commission~~

1 created in part 3 of article 1 of this title 26.5. The early childhood  
2 leadership commission shall consult with the affected state agency in  
3 reviewing the request. The department or other affected state agency  
4 DEPARTMENT. THE EXECUTIVE DIRECTOR shall grant waivers upon  
5 recommendation by the ~~commission~~ DEPARTMENT.

6 (b) IF A COUNCIL'S WAIVER REQUEST FALLS OUTSIDE THE PURVIEW  
7 OF THE DEPARTMENT, THE DEPARTMENT SHALL ASSIGN A LIAISON TO  
8 CONSULT WITH THE AFFECTED STATE AGENCY.

9 (c) THE EXECUTIVE DIRECTOR SHALL ESTABLISH BY RULE THE  
10 REQUIREMENTS FOR THE WAIVER PROCESS, INCLUDING THE FORMAT AND  
11 CONTENT OF A COUNCIL'S WAIVER REQUEST, THE CRITERIA FOR THE  
12 EXECUTIVE DIRECTOR TO GRANT A REQUEST TO WAIVE A DEPARTMENT  
13 RULE, AND ASSOCIATED TIMELINES.

14 (2) (a) The executive director shall ~~promulgate~~ ADOPT rules to  
15 develop and distribute to councils the application form and application  
16 process to be used by each council seeking to receive council  
17 infrastructure, quality improvement, AND technical assistance ~~and~~  
18 ~~evaluation~~ funding from the early childhood cash fund created in section  
19 26.5-2-209 and other funding sources appropriated for early childhood  
20 services.

21 (b) The department shall, upon receipt, review applications for  
22 early childhood funding from the early childhood cash fund established  
23 in section 26.5-2-209 and ~~other funding sources~~ FROM MONEY  
24 appropriated FROM OTHER SOURCES for early childhood services.

25 (3) THE RULES MUST INCLUDE INFORMATION ABOUT THE  
26 AGREEMENT TERMINATION PROCESS, APPLICATION PROCESS, AND  
27 ASSOCIATED TIMELINES IF A COUNTY RECONFIGURES OR DESIGNATES A

1 NEW CONVENING ENTITY.

2 **SECTION 7.** In Colorado Revised Statutes, **add 26.5-2-208.5 as**  
3 **follows:**

4 **26.5-2-208.5. Early childhood councils - performance review**  
5 **and accountability - rules - report.**

6 (1) (a) THE EXECUTIVE DIRECTOR SHALL ADOPT RULES  
7 ESTABLISHING A PROCESS THAT SATISFIES THE REQUIREMENTS OF THIS  
8 SECTION TO REVIEW THE PERFORMANCE OF EACH COUNCIL. BEGINNING ON  
9 OR BEFORE JULY 1, 2027, THE DEPARTMENT SHALL IMPLEMENT THE  
10 REVIEW PROCESS ESTABLISHED IN RULE BY WHICH THE DEPARTMENT AT  
11 LEAST ANNUALLY REVIEWS THE PERFORMANCE OF EACH COUNCIL IN  
12 SERVING THE COUNCIL'S COMMUNITY, INCLUDING IMPLEMENTING THE  
13 APPROVED COMMUNITY STRATEGIC PLAN AND SCOPE OF WORK. DURING  
14 THE REVIEW PROCESS, THE DEPARTMENT SHALL, AT A MINIMUM:

15 (I) REVIEW THE COUNCIL'S PERFORMANCE UNDER THE AGREEMENT  
16 USING THE ACCOUNTABILITY METRICS ESTABLISHED WITH THE SCOPE OF  
17 WORK; AND

18 (II) AT INTERVALS RANGING FROM THREE TO FIVE YEARS, AS  
19 DETERMINED BY THE DEPARTMENT, SOLICIT INPUT FROM FAMILIES;  
20 PROVIDERS; MEMBERS OF THE EARLY CHILDHOOD WORKFORCE; LOCAL AND  
21 TRIBAL AGENCIES; LOCAL GOVERNMENTS; ADMINISTRATIVE UNITS, AS  
22 DEFINED IN SECTION 22-20-103; HEAD START AGENCIES; FAMILY  
23 RESOURCE CENTERS, AS DEFINED IN SECTION 26.5-3-102; COUNTY  
24 DEPARTMENTS OF HUMAN OR SOCIAL SERVICES; AND OTHER INTERESTED  
25 PERSONS WITHIN THE COMMUNITY CONCERNING THE PERFORMANCE OF  
26 THE EARLY CHILDHOOD COUNCIL.

27 (b) (I) IF THE DEPARTMENT DETERMINES THAT THE COUNCIL IS NOT

1 MEETING THE REQUIREMENTS OF THE SCOPE OF WORK AND  
2 ACCOUNTABILITY METRICS CONTAINED IN THE AGREEMENT, OR IS NOT  
3 PERFORMING AT THE LEVEL REQUIRED TO SUCCESSFULLY IMPLEMENT THE  
4 COMMUNITY STRATEGIC PLAN AND TO ENSURE THAT THE COMMUNITY  
5 SUBSTANTIALLY MEETS LOCAL AND STATEWIDE GOALS FOR THE PROVISION  
6 OF EARLY CHILDHOOD AND FAMILY SUPPORT PROGRAMS AND SERVICES,  
7 THEN THE DEPARTMENT MAY REQUIRE THE COUNCIL TO IMPLEMENT A  
8 PERFORMANCE IMPROVEMENT PLAN.

9 (II) THE DEPARTMENT SHALL PROVIDE ONGOING TECHNICAL  
10 ASSISTANCE, SUPPORT, AND FEEDBACK TO THE COUNCIL AS THE COUNCIL  
11 IMPLEMENTS A PERFORMANCE IMPROVEMENT PLAN.

12 (III) IF THE DEPARTMENT DETERMINES THAT THE COUNCIL HAS  
13 FAILED TO MAKE SUBSTANTIAL PROGRESS TOWARD ADDRESSING THE  
14 ISSUES IDENTIFIED IN THE PERFORMANCE IMPROVEMENT PLAN WITHIN THE  
15 TIME FRAME IDENTIFIED IN THE PLAN, THE DEPARTMENT SHALL TERMINATE  
16 THE COUNCIL'S AGREEMENT. ON OR BEFORE JULY 1, 2027, THE EXECUTIVE  
17 DIRECTOR SHALL ADOPT RULES GOVERNING THE PROCESS FOR  
18 TERMINATING AN AGREEMENT.

19 (IV) ON OR BEFORE JULY 1, 2027, THE EXECUTIVE DIRECTOR  
20 SHALL ADOPT RULES ESTABLISHING OBJECTIVE, MEASURABLE CRITERIA  
21 THAT THE DEPARTMENT SHALL APPLY IN REQUIRING A COUNCIL TO  
22 IMPLEMENT A PERFORMANCE IMPROVEMENT PLAN.

23 ==  
24 (2) IF A COUNCIL HAS FAILED TO MEET THE REQUIREMENTS OF THE  
25 SCOPE OF WORK AND ACCOUNTABILITY METRICS CONTAINED IN THE  
26 AGREEMENT, THE DEPARTMENT SHALL NOTIFY THE BOARD OR BOARDS OF  
27 COUNTY COMMISSIONERS THAT DESIGNATED THE CONVENING ENTITY

1 PURSUANT TO SECTION 26.5-2-203 (3). THE EXECUTIVE DIRECTOR SHALL  
2 ADOPT RULES ADDRESSING THE PROCESS FOR A BOARD OR BOARDS OF  
3 COUNTY COMMISSIONERS TO APPOINT A NEW CONVENING ENTITY IF THE  
4 DEPARTMENT TERMINATES AN AGREEMENT DUE TO A COUNCIL'S  
5 PERFORMANCE ISSUES. THE RULES MUST ALSO ADDRESS HOW, FOR ANY  
6 AREA WITHIN THE STATE FOR WHICH A COUNCIL IS NOT ESTABLISHED, OR  
7 FOR WHICH AN EXISTING COUNCIL IS NOT FULLY CAPABLE OF  
8 IMPLEMENTING ALL ASPECTS OF THE COMMUNITY STRATEGIC PLAN, THE  
9 DEPARTMENT WILL ENSURE, TO THE GREATEST EXTENT POSSIBLE,  
10 CONTINUITY OF THE DELIVERY OF SERVICES REQUIRED PURSUANT TO THIS  
11 PART 2 FOR THE AREA, UNTIL A COUNCIL IS ESTABLISHED OR AN EXISTING  
12 COUNCIL IS FULLY CAPABLE OF IMPLEMENTING ALL ASPECTS OF THE  
13 COMMUNITY STRATEGIC PLAN.

14 (3) BEGINNING IN JANUARY 2028, AND IN JANUARY EVERY YEAR  
15 THEREAFTER, THE DEPARTMENT SHALL INCLUDE, AS PART OF ITS  
16 PRESENTATION DURING ITS "SMART ACT" HEARING REQUIRED BY SECTION  
17 2-7-203, INFORMATION CONCERNING COUNCILS' PROGRESS TOWARD  
18 ACHIEVING ACCOUNTABILITY METRICS AS SHARED WITH THE DEPARTMENT  
19 PURSUANT TO SECTION 26.5-2-206 (1)(f).

20 **SECTION 8.** In Colorado Revised Statutes, **repeal** 26.5-2-208.

21 **SECTION 9.** In Colorado Revised Statutes, **add** 26.5-2-210 as  
22 follows:

23 **26.5-2-210. Transfer of functions.**

24 (1) IT IS THE INTENT OF THE GENERAL ASSEMBLY THAT ON AND  
25 AFTER JULY 1, 2026, THE STATEWIDE SYSTEM OF EARLY CHILDHOOD  
26 COUNCILS IS RESPONSIBLE FOR EXECUTING, ADMINISTERING, PERFORMING,  
27 AND ENFORCING THE RIGHTS, POWERS, DUTIES, FUNCTIONS, AND

1       OBLIGATIONS VESTED BEFORE JULY 1, 2026, IN THE LOCAL COORDINATING  
2       ORGANIZATIONS ESTABLISHED PURSUANT TO PART 1 OF THIS ARTICLE 2, AS  
3       IT EXISTED PRIOR TO JULY 1, 2026.

4               (2) IT IS THE INTENT OF THE GENERAL ASSEMBLY THAT THE  
5       RIGHTS, POWERS, DUTIES, FUNCTIONS, AND OBLIGATIONS CONCERNING  
6       SUPPORTING ACCESS TO AND DELIVERY OF EARLY CHILDHOOD AND FAMILY  
7       SUPPORT PROGRAMS AND SERVICES ARE TRANSFERRED TO THE STATEWIDE  
8       SYSTEM OF EARLY CHILDHOOD COUNCILS, EFFECTIVE JULY 1, 2026.

9               (3) A LOCAL COORDINATING ORGANIZATION RETAINS THE RIGHTS,  
10      POWERS, DUTIES, FUNCTIONS, AND OBLIGATIONS NECESSARY TO SATISFY  
11      THE REQUIREMENTS OF A COORDINATOR AGREEMENT IN FORCE PRIOR TO  
12      JULY 1, 2026. AN EARLY CHILDHOOD COUNCIL MAY SUBCONTRACT THE  
13      PROVISION OF SERVICES DESCRIBED IN THIS PART 2 TO A LOCAL  
14      COORDINATING ORGANIZATION THAT IS ESTABLISHED PRIOR TO JULY 1,  
15      2026, AND THAT IS NOT ALSO AN EARLY CHILDHOOD COUNCIL. AN EARLY  
16      CHILDHOOD COUNCIL MAY SUBCONTRACT THE PROVISION OF SERVICES  
17      DESCRIBED IN THIS PART 2, INCLUDING AFTER JULY 1, 2026, IF THE  
18      SUBCONTRACTING IS CONSISTENT WITH THE COUNCIL'S APPROVED  
19      AGREEMENT AND DEPARTMENT OVERSIGHT.

20               (4) THE RULES PERTAINING TO THE RIGHTS, POWERS, DUTIES,  
21      FUNCTIONS, AND OBLIGATIONS TRANSFERRED TO THE STATEWIDE SYSTEM  
22      OF EARLY CHILDHOOD COUNCILS THAT ARE ADOPTED BY THE EXECUTIVE  
23      DIRECTOR AND ARE IN EFFECT AS OF JULY 1, 2026, CONTINUE IN EFFECT  
24      AND APPLY TO THE DEPARTMENT AND PERSONS PROVIDING THE SERVICES  
25      DESCRIBED IN PART 1 OF THIS ARTICLE 2 AS IT EXISTED PRIOR TO JULY 1,  
26      2026, UNTIL REPLACED BY RULES ADOPTED BY THE EXECUTIVE DIRECTOR  
27      PURSUANT TO THIS PART 2 ON OR BEFORE JULY 1, 2027.

6                   **SECTION 10.** In Colorado Revised Statutes, 26.5-1-103, amend  
7                   (4) as follows:

### 26.5-1-103. Definitions.

As used in this title 26.5, unless the context otherwise requires:

15                   **SECTION 11.** In Colorado Revised Statutes, 26.5-1-105, amend  
16                   (2)(i) as follows:

## 26.5-1-105. Powers and duties of the executive director - rules by the advisory council - repeal.

1 recommendations to the executive director.

2 **SECTION 12.** In Colorado Revised Statutes, 26.5-1-109, **amend**  
3 (1)(i) as follows:

4 **26.5-1-109. Department functions - operating principles.**

5 (1) The department shall execute the following functions and  
6 operate programs and provide services associated with those functions as  
7 described in this title 26.5 and authorized by federal law:

8 (i) Collaborate with other state departments, local and tribal  
9 agencies, and ~~local coordinating organizations~~ **EARLY CHILDHOOD**  
10 **COUNCILS** to safely collect and share data, eliminating duplication of data  
11 collection when possible, while ensuring privacy and security for children  
12 and families, to enable the department to gauge the statewide quality,  
13 availability, capacity, and delivery of early childhood and family support  
14 programs and services;

15 **SECTION 13.** In Colorado Revised Statutes, 26.5-1-111, **amend**  
16 (1) introductory portion and (2)(c) as follows:

17 **26.5-1-111. Data system - collection - analysis - cross-agency**  
18 **agreements.**

19 (1) The department shall work with ~~local coordinating~~  
20 ~~organizations~~ **EARLY CHILDHOOD COUNCILS**, state agencies, local and  
21 tribal agencies, and providers, as necessary, to collect, share, manage, and  
22 protect qualitative and quantitative data pertaining to early childhood and  
23 family support programs and services. The department shall review and  
24 analyze the collected data to assess:

25 (2) At a minimum, the department shall collect data pertaining to  
26 early childhood and family support programs and services that includes:

27 (c) Information that enables the department, ~~local coordinating~~

1 organizations EARLY CHILDHOOD COUNCILS, and local and tribal agencies  
2 to assess on a continuing basis the needs for early childhood and family  
3 support programs and services in an area and make decisions concerning  
4 the provision of programs and services;

5 **SECTION 14.** In Colorado Revised Statutes, 26.5-1-112, **amend**  
6 (1)(d) as follows:

7 **26.5-1-112. Transition review - program review - report -**  
8 **repeal.**

9 (1) (d) In conducting the reviews and making recommendations  
10 pursuant to this subsection (1), the independent evaluator shall solicit  
11 input through a process that includes participation by the populations  
12 served by the programs; the providers and members of the workforce  
13 working in the programs; ~~local coordinating organizations~~; state, local,  
14 and tribal agencies involved in implementing the programs; and any other  
15 relevant experts.

16 **SECTION 15.** In Colorado Revised Statutes, 26.5-4-109, **amend**  
17 (4) as follows:

18 **26.5-4-109. Provider rates - provider recruitment - provider.**

19 (4) The department, working with early childhood councils as  
20 defined in section 26.5-2-202 AND county departments, ~~and local~~  
21 ~~coordinating organizations as defined in section 26.5-2-102~~ shall identify  
22 and recruit providers throughout the state to participate in the child care  
23 assistance program. In identifying and recruiting providers, the  
24 department and ~~local coordinating organizations~~ EARLY CHILDHOOD  
25 COUNCILS shall establish a mixed delivery system of public and private  
26 providers in communities throughout the state that enables parents to  
27 select CCCAP providers for their children from as broad a range as

1 possible within their respective communities.

2 **SECTION 16.** In Colorado Revised Statutes, 26.5-4-111, **amend**  
3 (11) and (12)(d) as follows:

4 **26.5-4-111. Services - eligibility - assistance provided - waiting**  
5 **lists - rules - exceptions from cooperating with child support**  
6 **establishment.**

7 (11) A provider or ~~a local coordinating organization, as defined~~  
8 ~~in section 26.5-2-102~~ AN EARLY CHILDHOOD COUNCIL, AS DEFINED IN  
9 SECTION 26.5-2-202, may accept a family's CCCAP application and  
10 submit ~~it~~ THE APPLICATION to the county on behalf of a family seeking  
11 child care assistance.

12 (12) Each county:

13 (d) May use ~~its~~ THE COUNTY'S CCCAP allocation to provide  
14 enrollment contracts or grants to early care and education providers: To  
15 support implementation of the ~~local community plan described in section~~  
16 ~~26.5-2-104~~ APPLICABLE EARLY CHILDHOOD COUNCIL COMMUNITY  
17 STRATEGIC PLAN DESCRIBED IN SECTION ~~26.5-2-204~~; to increase the supply  
18 and improve the quality of child care for infants and toddlers, children  
19 with disabilities, after-hours care, and children in underserved  
20 neighborhoods; to provide stability for the early childhood sector; and to  
21 improve alignment with the provision of additional preschool services, as  
22 defined in section 26.5-4-203, to working families who need additional  
23 care;

24 **SECTION 17.** In Colorado Revised Statutes, 26.5-4-203, **repeal**  
25 (5) and (11); and **add** (5.5) as follows:

26 **26.5-4-203. Definitions.**

27 As used in this part 2, unless the context otherwise requires:

(5) "Community plan" means the community plan adopted by a local coordinating organization pursuant to section 26.5-2-104.

(5.5) "EARLY CHILDHOOD COUNCIL" MEANS AN EARLY CHILDHOOD COUNCIL IDENTIFIED OR ESTABLISHED LOCALLY IN COMMUNITIES THROUGHOUT THE STATE PURSUANT TO SECTION 26.5-2-203.

(11) "Local coordinating organization" means the entity selected by the department pursuant to section 26.5-2-103 to implement a community plan for early childhood and family support programs and services within a specified community.

10                   **SECTION 18.** In Colorado Revised Statutes, 26.5-4-204, amend  
11                   (2) as follows:

12                   **26.5-4-204. Colorado universal preschool program - created**  
13                   **- eligibility - workforce development plan - program funding - rules.**

1                   **SECTION 19.** In Colorado Revised Statutes, 26.5-4-205, **amend**  
2                   (1)(b)(I) as follows:

3                   **26.5-4-205. Quality standards - evaluation - support.**

4                   (1) (b) (I) Except as provided in subsection (1)(b)(II) of this  
5                   section, the department shall ensure that each preschool provider that  
6                   participates in the preschool program meets the quality standards  
7                   established by rule in accordance with this section. The department may  
8                   work with ~~a local coordinating organization~~ AN EARLY CHILDHOOD  
9                   COUNCIL to ensure that a preschool provider meets the quality standards.  
10                  The department may prohibit a preschool provider that fails to meet one  
11                  or more of the quality standards from participating in the preschool  
12                  program.

13                  **SECTION 20.** In Colorado Revised Statutes, 26.5-4-207, **amend**  
14                  (3) as follows:

15                  **26.5-4-207. Preschool program evaluation and improvement**  
16                  **process - independent evaluator.**

17                  (3) The department shall communicate the evaluations and  
18                  recommendations of the independent evaluator to families, communities,  
19                  preschool providers, ~~local coordinating organizations~~ EARLY CHILDHOOD  
20                  COUNCILS, the state board of education, and the general assembly, as  
21                  appropriate, to inform and improve early childhood teaching and  
22                  education and policy-making related to early childhood education.

23                  **SECTION 21.** In Colorado Revised Statutes, 26.5-4-208, **amend**  
24                  (1)(c), (1)(e), (3)(a), (3)(c)(II), and (3)(c)(IV) as follows:

25                  **26.5-4-208. Preschool provider funding - per-child rates - local**  
26                  **contribution - distribution and use of money - definitions.**

27                  (1) (c) In establishing the formula for additional preschool

1 services, in addition to the considerations specified in subsection (1)(a)  
2 of this section, the department may consider the amount of local funding  
3 available to assist families within a community based on the ~~community~~  
4 ~~plan~~ APPLICABLE EARLY CHILDHOOD COUNCIL COMMUNITY STRATEGIC  
5 PLAN DESCRIBED IN SECTION 26.5-2-204 or available within an area that  
6 does not have ~~a local coordinating organization~~ AN EARLY CHILDHOOD  
7 COUNCIL. A preschool provider is prohibited from charging a fee for  
8 additional preschool services to a family that participates in the preschool  
9 program that exceeds the amount charged to families that do not receive  
10 additional preschool services.

11 (e) In establishing the formulas and other distribution amounts,  
12 the department shall consult with the rules advisory council, the early  
13 childhood leadership commission, and members of the early childhood  
14 community, including parents of preschool-age children, preschool  
15 educators, preschool providers, early childhood councils, school districts,  
16 charter schools, representatives of county departments of human or social  
17 services, ~~local coordinating organizations~~, and individuals with financial  
18 expertise in public and private funding sources for early childhood  
19 services.

20 (3) (a) Beginning in the ~~2023-24 fiscal year~~ 2026-27 FISCAL YEAR  
21 and for each fiscal year thereafter, the department, working with ~~local~~  
~~coordinating organizations as provided in each local coordinating~~  
~~organization's coordinator agreement~~ EARLY CHILDHOOD COUNCILS IN  
24 ACCORDANCE WITH EACH EARLY CHILDHOOD COUNCIL'S AGREEMENT with  
25 the department, shall distribute the funding appropriated to the  
26 department for preschool services from the preschool programs cash fund  
27 and any amount received pursuant to section 26.5-4-209 (2). The

1 department and ~~local coordinating organizations~~ EARLY CHILDHOOD  
2 COUNCILS, as applicable, shall base the amounts distributed on the  
3 per-child rates and any special purpose distributions established for the  
4 applicable fiscal year pursuant to subsection (1) of this section. At the  
5 start of each fiscal year, the department and ~~local coordinating~~  
6 ~~organizations~~ EARLY CHILDHOOD COUNCILS, as applicable, shall distribute  
7 a portion of the funding to preschool providers based on the numbers and  
8 types of eligible children expected to enroll in preschool as estimated in  
9 the community STRATEGIC plans or as estimated by the department for an  
10 area that does not have ~~a local coordinating organization~~ AN EARLY  
11 CHILDHOOD COUNCIL. The department and ~~local coordinating~~  
12 ~~organizations~~ EARLY CHILDHOOD COUNCILS, as applicable, shall continue  
13 distributing portions of the funding periodically throughout the school  
14 year and shall adjust the amounts distributed based on the actual numbers  
15 and types of eligible children enrolled by preschool providers.

16 (c) (II) The department and ~~local coordinating organizations~~  
17 EARLY CHILDHOOD COUNCILS, as applicable, shall distribute the funding  
18 for preschool services for children who are three years of age or younger  
19 as described in subsection (3)(c)(I)(B) of this section only to preschool  
20 providers that are school districts or charter schools for the eligible  
21 children who are three years of age and younger whom the school district  
22 or charter school enrolls in accordance with the preschool program;  
23 except that, in a fiscal year in which the general assembly specifically  
24 appropriates an amount to provide preschool services for children three  
25 years of age or younger who do not have disabilities that exceeds the  
26 amount described in subsection (3)(c)(I)(B) of this section, the  
27 department may distribute in accordance with the applicable community

1       plans STRATEGIC PLANS DESCRIBED IN SECTION 26.5-2-204 all or any  
2       portion of the excess appropriation amount to community-based  
3       preschool providers. A school district may distribute all or a portion of the  
4       amount received pursuant to this subsection (3)(c)(II) to a head start  
5       agency or community-based preschool provider that provides preschool  
6       services pursuant to a contract with the school district.

7                   (IV) In a fiscal year in which the amount described in subsection  
8       (3)(c)(I)(B) of this section to fund preschool services for children who are  
9       three years of age or younger is less than is required to fully fund the  
10       number of said eligible children who actually enroll for preschool  
11       services, the department shall first provide funding for the eligible  
12       children with disabilities and eligible children who are in low-income  
13       families and meet at least one qualifying factor and then provide funding  
14       for the remaining eligible children who are in low-income families. If any  
15       amount of the appropriation described in subsection (3)(c)(I)(B) of this  
16       section remains, the department, working with the rules advisory council,  
17       the ~~local coordinating organizations~~ EARLY CHILDHOOD COUNCILS, and  
18       any other interested persons, shall establish the priority for distributing  
19       the funding among the remaining eligible children.

20                   **SECTION 22.** In Colorado Revised Statutes, 26.5-4-209, **amend**  
21       (5) as follows:

22                   **26.5-4-209. Preschool programs cash fund - created - use.**

23                   (5) AFTER ENSURING THE DELIVERY OF DIRECT SERVICES FOR  
24       ELIGIBLE CHILDREN, the department may use money appropriated from the  
25       preschool programs cash fund for the administrative costs ~~of local~~  
26       ~~coordinating organizations~~ INCURRED BY EARLY CHILDHOOD COUNCILS  
27       THAT ARE DIRECTLY RELATED TO THE DELIVERY OF PRESCHOOL SERVICES.

1                   **SECTION 23.** In Colorado Revised Statutes, 26.5-4-210, **amend**  
2                   (1) introductory portion, (1)(e), (1)(g)(VII), and (2) as follows:

3                   **26.5-4-210. Reporting.**

4                   (1) Beginning with the hearing held in January of 2025 As part of  
5                   the annual hearing held pursuant to the "State Measurement for  
6                   Accountable, Responsive, and Transparent (SMART) Government Act",  
7                   part 2 of article 7 of title 2, the department shall report on the  
8                   implementation and effectiveness of the Colorado universal preschool  
9                   program in the preceding fiscal year. At a minimum, the report must  
10                   include:

11                   (e) The amount of funding distributed to preschool providers  
12                   through the preschool program, in total and disaggregated by  
13                   communities with ~~local coordinating organizations~~ EARLY CHILDHOOD  
14                   COUNCILS and areas of the state that do not have ~~local coordinating~~  
15                   organizations EARLY CHILDHOOD COUNCILS;

16                   (g) Of the amount appropriated from the preschool programs cash  
17                   fund, the amount, expressed as a dollar amount and a percentage of the  
18                   total appropriation, that:

19                   (VII) Was spent on administrative expenses of the department and  
20                   each ~~local coordinating organization~~ EARLY CHILDHOOD COUNCIL;

21                   (2) The department may request and ~~local coordinating~~  
22                   organizations EARLY CHILDHOOD COUNCILS and preschool providers shall  
23                   provide information as necessary for the department to prepare the report  
24                   described in subsection (1) of this section.

25                   **SECTION 24.** In Colorado Revised Statutes, 24-101-105, **amend**  
26                   (1)(a)(XVII) as follows:

27                   **24-101-105. Application of this code.**

4 (XVII) The department of early childhood in soliciting and  
5 selecting APPROVING entities to serve as local coordinating organizations  
6 pursuant to section 26.5-2-103 EARLY CHILDHOOD COUNCILS PURSUANT  
7 TO SECTION 26.5-2-204 and coordinating agreements entered into  
8 pursuant to section 26.5-2-105 SECTION 26.5-2-206; or

14                   **SECTION 26. Safety clause.** The general assembly finds,  
15                   determines, and declares that this act is necessary for the immediate  
16                   preservation of the public peace, health, or safety or for appropriations for  
17                   the support and maintenance of the departments of the state and state  
18                   institutions.