## ELECTIONS


#### Abstract

HOUSE BILL 23-1185

BY REPRESENTATIVE(S) Daugherty and Woodrow, Amabile, Bacon, Boesenecker, Dickson, Duran, Jodeh, Kipp, Lindsay, Lindstedt, McCormick, Parenti, Ricks, Sharbini, Story, Titone, Vigil, Willford, Wilson; also SENATOR(S) Rodriguez, Coleman, Cutter, Fields, Hinrichsen, Priola, Sullivan.


#### Abstract

AN ACT Concerning procedures relating to the replacement of elected officials.


Be it enacted by the General Assembly of the State of Colorado:
SECTION 1. In Colorado Revised Statutes, 31-4-103, amend (1) as follows:
31-4-103. Mayor - vacancy - appointment - mayor pro tem. (1) facase WITHIN THIRTY DAYS of the mayor's death, disability, resignation, or other vacation of his THE MAYOR'S office, the city council may Shall appoint a PERSON POSSESSED OF ALL STATUTORY QUALIFICATIONS OR order a special election as soon as practicable to fill the vacancy until the term of office of a successor elected at the next regular election has commenced, as provided in section 31-4-105, and the city council may appoint some A registered elector to act as mayor until sueh THE special election. Stueh THE special election shall be conducted in accordance with the provisions of the "Colorado Municipal Election Code of 1965". Hf the eity ouncit does not eall a specialeleetion, it shall fill the vaeaney by appointment until the term of office of a sureessor eleeted at the next regular eleetion has eommeneed, as provided in section 31-4-105 IF THE COUNCIL LACKS A SUFFICIENT NUMBER OF MEMBERS IN OFFICE TO ESTABLISH A QUORUM TO CHOOSE A SUCCESSOR OR ORDER an election, the vacancy shall be filled in the manner provided by SECTION 31-4-108 (3).

SECTION 2. In Colorado Revised Statutes, 31-4-108, amend (2)(b); and add (3) as follows:

31-4-108. Expulsion from city council - vacancies in other offices. (2) (b) ft eas any offiee of an WITHIN SIXTY DAYS AFTER A VACANCY OCCURS IN ANY elective offiecr becomes vacant OFFICE before the regular expiration of the term
thereof, the vaeaney may be filled by the eity eouneil by appointment or by cleetion until the term of office of a suceessor eleeted at the next regular election has eommeneed as provided in section 31-4-105. If the eity couneil does not fill the vaeaney by appointment or order an eleetion within sixty days after the vaeaney oeetris, it shall order an eleetion, subject to the munieipal clection eode, as soon as practieable to fill the vaeaney until the term of offiee of a suecessor elected at the next regular eleetion has commeneed as provided in seetion 31-4-105. CITY COUNCIL SHALL:
(I) Appoint a person possessed of all statutory qualifications to fill THE VACANCY UNTIL THE TERM OF OFFICE OF A SUCCESSOR ELECTED AT THE NEXT REGULAR ELECTION HAS COMMENCED AS PROVIDED IN SECTION 31-4-105; OR
(II) Order a special election to be held as soon as practicable to fill THE VACANCY UNTIL THE TERM OF OFFICE OF A SUCCESSOR ELECTED AT THE NEXT REGULAR ELECTION HAS COMMENCED AS PROVIDED IN SECTION 31-4-105.
(3) If the city council, at the time the vacancy occurs or within sixty DAYS THEREAFTER, LACKS A SUFFICIENT NUMBER OF MEMBERS TO ESTABLISH A QUORUM TO FILL THE VACANCY AS PROVIDED IN SUBSECTION (2)(b) OF THIS SECTION, THE CITY CLERK, WITHOUT FURTHER ACTION BY THE CITY COUNCIL, SHALL CALL A SPECIAL ELECTION TO BE HELD AS SOON AS PRACTICABLE TO FILL ANY VACANCY IN ANY ELECTIVE OFFICE UNTIL THE TERM OF OFFICE OF A SUCCESSOR ELECTED AT THE NEXT REGULAR ELECTION AS PROVIDED IN SECTION 31-4-105. THE CITY COUNCIL MAY CANCEL THE SPECIAL ELECTION IF IT IS ABLE TO FILL THE VACANCY BEFORE THE DATE OF THE SPECIAL ELECTION.

SECTION 3. In Colorado Revised Statutes, 31-4-205, amend (2)(b); and add (4) as follows:

31-4-205. Council members - vacancies. (2) Within sixty days after a vacancy occurs in the city council, the council shall:
(b) Order an A SPECIAL election subject to the munieipal election eode, to be held as soon as practicable to fill the vacancy until the term of office of a successor elected at the next regular election has commenced as provided in section 31-4-105.
(4) If the city council, at the time a vacancy occurs or within sixty DAYS THEREAFTER, LACKS A SUFFICIENT NUMBER OF MEMBERS TO ESTABLISH A QUORUM TO FILL THE VACANCY AS PROVIDED IN SUBSECTION (2) OF THIS SECTION, THE CITY CLERK, WITHOUT FURTHER ACTION BY THE CITY COUNCIL, SHALL CALL A SPECIAL ELECTION TO BE HELD AS SOON AS PRACTICABLE TO FILL THE VACANCY UNTIL THE TERM OF OFFICE OF A SUCCESSOR ELECTED AT THE NEXT REGULAR ELECTION HAS COMMENCED AS PROVIDED IN SECTION 31-4-105. THE COUNCIL MAY CANCEL THE SPECIAL ELECTION IF IT IS ABLE TO FILL THE VACANCY BEFORE THE DATE OF THE SPECIAL ELECTION.

SECTION 4. In Colorado Revised Statutes, 31-4-207, amend (2) as follows:
31-4-207. Mayor - selection. (2) If the mayor is to be elected from the city at large, he or sheshalt THE MAYOR MUST be elected by the registered electors of the
city at the regular election in the city. The mayor shall must be a registered elector who has resided within the limits of the city for a period of at least twelve consecutive months immediately preceding the date of the election; except that, in the case of annexation, any person who has resided within the annexed territory for the time prescribed in this subsection (2) shall be deemed to have met the residence requirements for the city to which the territory was annexed. The mayor shall assume his office at the next regularly scheduled meeting of the city council following his or her THE MAYOR'S election or upon such earlier date as the council may specify. Except as otherwise provided in subsection (3) of this section, the mayor shall hold his or her holds office for a term of two years. At the same meeting of the city council, the city council shall choose, by a majority vote, one of its members to act as mayor pro tem in the temporary absence of the mayor. The city council may appoint one of its members acting mayor IF both the mayor and the mayor pro tem are temporarily absent from the city or unable to perform the duties of the mayor. In case of a vacancy in the office of the mayor, the city council shall choose his THE MAYOR'S successor for the unexpired term IN THE MANNER PROVIDED IN SECTION 31-4-205 FOR FILLING A vACANCY IN THE OFFICE OF COUNCIL member.

SECTION 5. In Colorado Revised Statutes, amend 31-4-303 as follows:
31-4-303. Trustees to fill vacancy - mayor pro tem - clerk pro tem. (1) The board of trustees has the power, by appointment, to fill all vacancies in the board or any other office, and the person so appointed shall hold his office until the next regular election and until his a successor is elected and has complied with section 31-4-401. The board also has the power to fill a vacancy in the board or in any other elective office of the town by ordering an election to fill the vacancy until the next regular election and until a successor has been elected and has complied with section 31-4-401. If a vaney in the boardor in steh other eleetive offiee is not filled by appointment of an eleetion is not ordered within sixty days after the raeaney oeetrs, the bardshallorder anreleetion, subjeet to the nntineipaleleetion eode, to be held as soon as praetieable to fill the vaeaney until the next regular eleetion and until a streessor has been eleeted and has complied with seetion 31-4-401. At its first meeting, the board shall choose one of the trustees as mayor protem who, in the absene of the mayor from any meeting of saidboardor dutring the mayor's absenee from the town or his inability to aet, shall perform the mayor's duties. The board also has the power to eleet clerk pro tem to perform the dutuies of the elerk during his absenee or inability to act.
(2) If the board, at the time a vacancy occurs or within sixty days THEREAFTER, LACKS A SUFFICIENT NUMBER OF MEMBERS TO ESTABLISH A QUORUM to fill the vacancy as provided in subsection (1) of this section, the town CLERK SHALL, WITHOUT FURTHER ACTION BY THE TOWN BOARD, CALL A SPECIAL election to be held as soon as practicable to fill the vacancy until the term of office of a successor elected at the next regular election has commenced as provided in section 31-4-301. The board may cancel such election if the board is able to fill the vacancy prior to the date of the special election.
(3) At the first meeting, the board shall choose one of the trustees as MAYOR PRO TEM WHO, IN THE ABSENCE OF THE MAYOR FROM ANY MEETING OF THE

BOARD OR DURING THE MAYOR'S ABSENCE FROM THE TOWN OR THE MAYOR'S INABILITY TO ACT, SHALL PERFORM THE MAYOR'S DUTIES. THE BOARD MAY ELECT A CLERK PRO TEM TO PERFORM THE DUTIES OF THE CLERK DURING THE CLERK'S ABSENCE OR INABILITY TO ACT.

SECTION 6. In Colorado Revised Statutes, 31-4-502, amend (1)(a)(I), (1)(c), and (1)(d) as follows:

31-4-502. Procedure - petition - signatures. (1) The procedure to effect the recall of an elective officer of a municipality shall be as follows:
(a) (I) A petition containing the requisite number of signatures under paragraph (d) of thisube (1) shath SUBSECTION (1)(d) OF THIS SECTION MUST be filed in the office of the municipal clerk, demanding an election of a successor to the officer named in the petition. Each petition shatt muSt designate by name and address not less than three nor more than five persons, referred to in this section as the "committee", who shall represent the signers thereof in all matters affecting the same petition. The person designated as a member of the committee must be a registered elector of the municipality. The petition shall clearly indicate the name of the municipality and the name of the officer sought to be recalled. The petition shall mUST include the name of only one person to be recalled. The petition shall MUST contain a general statement, in OF not more than two hundred words, of the grounds on which the recall is sought, which statement shall be is intended for the information of the electors of the municipality. Steh The electors shall be are the sole and exclusive judges of the legality, reasonableness, and sufficiency of the grounds assigned for recall, and said THE grounds shall ARE not be open to review.
(c) No A recall petition shall not be circulated until it has been approved as meeting the requirements of this section as to form. The clerk shall approve or disapprove a petition as to form no LATER THAN the close of the second business day following submission of the proposed petition. The clerk shall mail OR TRANSMIT ELECTRONICALLY written notice of steht THE clerk's action to the officer sought to be recalled on the day that any such petition is approved.
(d) The A RECALL petition shalt must be signed by registered electors entitled to vote for a successor of the incumbent sought to be recalled equal in number to twenty-five percent of the entire vote cast for all the candidates for that particular office at the last preceding regular election held in the municipality. If THE PERSON SOUGHT TO BE RECALLED HOLDS AN OFFICE THAT more than one person is required by law to be eleeted to fill, the offiee of which the person sought to be reealled is and then the recall petition shall be signed by registered electors entitled to vote for a successor to the incumbent sought to be recalled equal in number to twenty-five percent of the entire vote cast at the last preceding regular election held in the municipality for all candidates for the office, to which the ineumbent sought to be reealled was eleeted as one of the offieers thereof, steh entire vote being divided by the number of all officers elected to such office at the last preceding regular election held in the municipality even if the person sought to be RECALLED WAS ELECTED AT A DIFFERENT ELECTION.

SECTION 7. In Colorado Revised Statutes, 31-4-503, amend (1), (2)(a), (2)(b), (2)(d), (3), and (4) as follows:

31-4-503. Petition in sections - signing - affidavit - review - tampering with petition. (1) Any A recall petition may be circulated and signed in sections, but each section shath must contain a full and accurate copy of the title and text of the petition.
(2) (a) The Signatures FOR A RECALL PETITION need not all be on one sheet of paper. All steht recall petitions shall must be filed in the office of the municipal clerk within sixty days from the date on which the municipal clerk approves the petition as to form.
(b) Any A recall petition shall must be signed only by registered electors using their own signatures, after which each such elector shall print or, if suth THE elector is unable to do so, shall cause to be printed steh THE elector's legal name; the residence address of such person, including the street and number, if any, THE MUNICIPALITY, AND THE COUNTY; and the date of signing the same PETITION.
(d) Any disassembly of the AN ENTIRE petition whieh has the effeet of separating the affidavits from the signattres shall render RENDERS the petition invalid and of no force and effect. Any disassembly of a petition section renders that PETITION SECTION INVALID AND OF NO FORCE AND EFFECT.
(3) (a) The municipal clerk shall issue a written InITIAL determination that a recall petition is sufficient or not sufficient by the close of business on the fifth business day after sueh THE petition is filed or, if sueh THAT day is not a regular business day, on the first regular business day thereafter, unless a protest has been filed prior to that date DAY. The clerk shall forthwith mail a copy of such THE written INITIAL determination to the officer sought to be recalled and to the committee. Any sueht petition shall be deemed THE CLERK SHALL INITIALLY DEEM A PETITION sufficient if the manieipat clerk determines that it THE PETITION was timely filed, has attached therete то IT the required affidavits, and was signed by the requisite number of registered electors of the municipality within sixty days following the date upon which the clerk approved the form of the petition. The clerk shall not remove the signature of an elector from the a petition after steft THE petition is filed. If a petition is initially determined by the clerk to be not sufficient, the clerk shall identify those portions of the petition that are not sufficient and the reasons therefor FOR THE INSUFFICIENCY. THE CLERK'S WRITTEN INITIAL DETERMINATION IS FINAL IF NO PROTEST IS FILED AS PROVIDED IN SUBSECTION (3)(b) OF THIS SECTION.
(b) A protest in writing under oath may be filed in the office of the municipal clerk by some a registered elector who resides in of the municipality within fifteen days after tueh THE petition is filed setting forth specifically the grounds of steft THE protest. Grounds for protest may include, but shall not be ARE NOT limited to, the failure of any portion of a petition, of circulator affidavit, or petition circulator to meet the requirements of this section. The municipal clerk shall mail a copy of steh a protest to the officer named in the petition, to the committee named in the petition as representing the signers of the petition, and to the county clerk and recorder, together with a notice fixing a time for hearing suetr THE protest THAT IS not less than five nor more than ten days after sueh THE notice is mailed. The county elerk and reeorder shall, upon reecipt of sueh notiee, prepare a registration list pursuant to section 31-10-205 to be utilized in determining whether sueh petition is suffieient. Every hearing shall mUST be before the municipal clerk with whom
sueth A protest is filed, who shall serve as hearing officer unless some other person is designated by the governing body as the hearing officer, and the testimony in every steht hearing shall mUST be under oath. The hearing officer shallhave HAS the power to issue subpoenas and compel the attendance of witnesses. Sueh A hearing shall be is summary and not subject to delay and shall be concluded within thirty days after steh a petition is filed. No later than five days after the conclusion of the A hearing, the hearing officer shall issue a written determination of whether the petition is sufficient or not sufficient. If the hearing officer determines that a petition is not sufficient, the hearing officer shall identify IN THE WRITTEN DETERMINATION those portions of the petition that are not sufficient and the reasons for the insufficiency. The result of sueth a hearing stall must be forthwith certified to the committee and the officer sought to be recalled.
(c) Inease the IF a recall petition is DETERMINED not sufficient it IN THE CLERK'S WRITTEN INITIAL DETERMINATION OR THE HEARING OFFICER'S WRITTEN DETERMINATION, THE PETITION may be withdrawn by a majority of the committee and, within fifteen days after the mtnieipalelerk or hearing offreer issues witten A determination that the petition is not sufficient, may be amended by the addition of any required information relating to the signers thereof of THE PETITION or the attachment of proper circulator affidavits and refiled as an original petition; except that any petition amended and refiled as provided in this paragraph (e) SUBSECTION (3)(c) may not again be withdrawn and refiled. The municipal clerk shall issue a written INITIAL determination that suef a refiled petition is sufficient or not sufficient within four business days after said the petition is filed. The clerk's WRITTEN INITIAL DETERMINATION AS TO A REFILED PETITION WILL BECOME FINAL IF NO PROTEST IS FILED AS PROVIDED IN THIS SUBSECTION (3)(c). Any protest concerning the a refiled petition shall be filed within five business days of the date on which steh THE petition was refiled, and any hearing shall be conducted as provided in paragraph(b) of this subsetion(3) SUBSECTION (3)(b) OF THIS SECTION.
(d) The A municipal hearing officer's finding as to the sufficiency of any petition may be reviewed by the district court for the county in which sueht THE municipality or portion theref OF THE MUNICIPALITY is located upon application of either the officer sought to be recalled or the officer's representative or a majority of the committee, butsteh AND THE review shall be had and determined forthwith. THE CLERK'S WRITTEN DETERMINATION IS NOT SUBJECT TO REVIEW UNLESS A PROTEST IS FILED AND DETERMINED BY A HEARING OFFICER IN ACCORDANCE WITH THIS SECTION. The sufficiency or the determination of the sufficiency of the petition referred to in this section shall not be held or construed to refer to the grounds assigned in such petition for the recall of the incumbent sought to be recalled from the office thereby BY THE PETITION.
(4) When steht a recall petition is determined sufficient AND ANY REVIEW PURSUANT TO SUBSECTION (3)(d) OF THIS SECTION IS CONCLUDED, the municipal clerk shall submit said THE petition, together with a certificate of its sufficiency, to the governing body of such THE municipality at the first meeting of sueh THE GOVERNING body following expiration of the period within which a protest may be filed, of at the first meeting of sueh THE GOVERNING body following the determination of a hearing officer that a petition is sufficient, OR AT THE FIRST MEETING OF THE GOVERNING BODY FOLLOWING THE CONCLUSION OF ANY REVIEW PURSUANT TO SUBSECTION (3)(d) OF THIS SECTION, whichever is later. The
governing body shall thereupon order and fix a date for the recall election to be held not less than thirty days nor more than ninety days from the date of submission of the petition to the governing body by the municipal clerk and determine whether voting in the recall election is to take place at the polling place or by mail ballot; but, if a regular election is to be held within one hundred eighty days after the date of submission of said petition, the recall election shall be held as a part of said THE regular election.

SECTION 8. In Colorado Revised Statutes, 31-4-504, amend (3)(b), (3)(c), (4), (6), and (7); and repeal (5)(b) and (5)(c) as follows:

31-4-504. Resignation - vacancy filled - election - ballot - nomination. (3) (b) There shatl be printed on the THE official ballot MUST INCLUDE, as to every officer whose recall is to be voted on, the words, "Shall (name of person against whom recall petition is filed) be recalled from the office of (title of office)?". Following such question shall be The words "yes" and "no" mUST FOLLOW EACH QUESTION on separate lines with a blank space at the right of each in which the voter shall indicate by marking across mark ( X ), his THE VOTER'S vote for or against sueht THE recall.
(c) (I) On sueh ballots merenter question, FOLLOWING ALL QUESTIONS OF RECALL FOR A PARTICULAR OFFICE, there must atso be printed the names of those persons who have been nominated as candidates streeed the FOR THE OFFICE FROM WHICH A person is sought to be recalled. THE NAMES MUST BE PRINTED IN THE SAME MANNER AS CANDIDATES FOR THE OFFICE WOULD BE PRINTED ON THE BALLOT at a regular election. The name of the person against whom the a petition is filed shall not appear on the ballot as a candidate for the office. All eandidates on the ballot must be listed in alphabetieal order.
(II) The ballots must be printed to give each voter a clear opportunity TO INDICATE THE VOTER'S CHOICE OF CANDIDATES FOR THE OFFICE. THE BALLOT MAY INCLUDE ANY OTHER WORDS THAT WILL AID THE VOTER.
(4) (a) Exeept as otherwise provided in paragraph (b) of this subsection (4), eandidates Candidates for the office at a recall election may be nominated by petition as provided in section 31-10-302; except that nominating petitions may be circulated beginning on the first business day after the governing body sets the date for the recall election and shall be filed no later than twenty days prior to streht AFTER THE DATE THE recall election IS SET.
(b) Where the governing body of the mmicipality ehooses to condtret the reealt eleetion by mailballot in aecordanee with the requirements of seetion 31-4-503 (4), eandidates shall have not less thantenealendar days beginning on the first ealendar day after the governing body sets the date for the reeall eleetion within whieh to eireulate nominating petitions, and sueh petitions shall be filed no later than forty-five days prior to sueh reeall election.
(5) (b) Absentee ballots shall be available no later than ten days before the reeall eleetion.
(c) The absentee polling place in the offiee of the munieipalelerk shall be open
during regthar business hours between the tenth and fifth day preeeding the reealt election.
(6) If a majority of those voting on said a question of the recall of any incumbent from office vote "no", said THE incumbent shalleontinte CONTINUES in said THE office. IF THE INCUMBENT CONTINUES IN OFFICE, THE VOTES FOR THE INCUMBENT'S SUCCESSOR SHALL NOT BE RECORDED AND ANY COUNTS OR UNOFFICIAL RESULTS OF THE VOTES SHALL NOT BE PUBLICLY DISCLOSED. If a majority vote "yes", suełt THE incumbent shall be removed from such office upon compliance with section 31-4-401 by his THE INCUMBENT'S successor OR UPON THE OFFICE BEING DEEMED VACANT PURSUANT TO SUBSECTION (7)(c) OF THIS SECTION.
(7) (a) If the vote in steht a recall election recalls the officer, the candidate who has received the highest number of votes for the office thereby vacated shall be deelared is elected for the remainder of the term, and a certificate of election shall be forthwith issued to him THE CANDIDATE by the canvassing board. In ease the person whe reeeived the highest number of votes fails to eomply with seetion 31-4-401 within fifteen days after the isstanee of a certifieate of election, or in the event no person sought election, the offiee shall be deemed vaeant and shall be filled according to law.
(b) If a RECALL ELECTION RECALLS MORE THAN ONE OFFICER FROM AN OFFICE TO WHICH MORE THAN ONE PERSON MAY BE ELECTED, CANDIDATES EQUAL IN NUMBER TO THE NUMBER OF PERSONS RECALLED FROM OFFICE WHO RECEIVED THE HIGHEST NUMBER OF VOTES FOR THE OFFICE ARE ELECTED FOR THE REMAINDER OF THE TERM of each of the offices vacated. The candidate receiving the highest NUMBER OF VOTES IS ELECTED FOR THE LONGEST REMAINING TERM.
(c) If a PERSON ELECTED TO AN OFFICE VACATED PURSUANT TO THIS SECTION FAILS TO COMPLY WITH SECTION 31-4-401 WITHIN FIFTEEN DAYS AFTER THE ISSUANCE OF A CERTIFICATE OF ELECTION, OR IF AN OFFICE VACATED PURSUANT TO THIS SECTION AND NO PERSON SOUGHT ELECTION, THE OFFICE IS DEEMED VACANT AND SHALL BE FILLED ACCORDING TO LAW.

SECTION 9. Act subject to petition - effective date. This act takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly; except that, if a referendum petition is filed pursuant to section 1 (3) of article $V$ of the state constitution against this act or an item, section, or part of this act within such period, then the act, item, section, or part will not take effect unless approved by the people at the general election to be held in November 2024 and, in such case, will take effect on the date of the official declaration of the vote thereon by the governor.

Approved: April 17, 2023

