COLORADO GENERAL ASSEMBLY JOINT BUDGET COMMITTEE



FY 2009-10 STAFF BUDGET BRIEFING DEPARTMENT OF REVENUE

JBC Working Document - Subject to Change Staff Recommendation Does Not Represent Committee Decision

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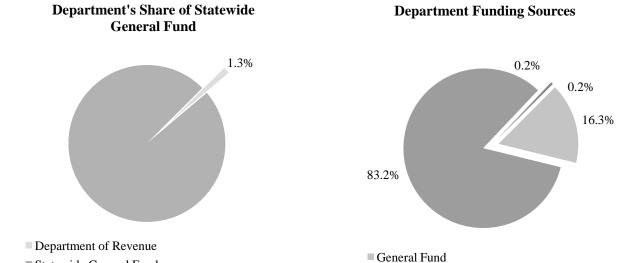
FY 2009-10 BUDGET BRIEFING STAFF PRESENTATION TO THE JOINT BUDGET COMMITTEE

DEPARTMENT OF REVENUE

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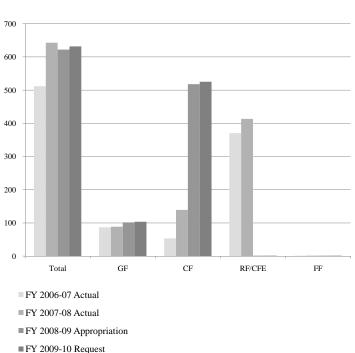


 \blacksquare Cash Funds

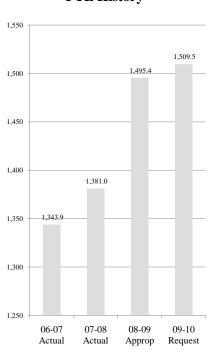
Reappropriated FundsFederal Funds



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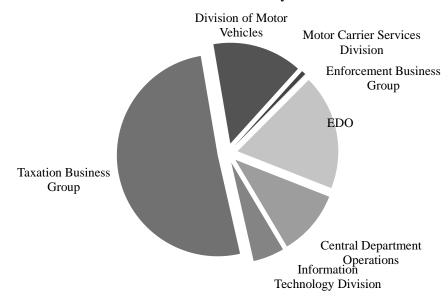


FTE History

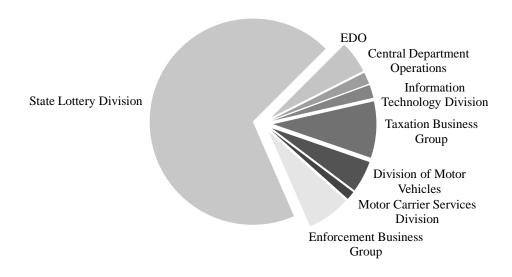


Unless otherwise noted, all charts are based on the FY 2008-09 appropriation.

Distribution of General Fund by Division



Distribution of Total Funds by Division



DEPARTMENT OVERVIEW

Key Responsibilities

• Collect, administer, and enforce the following taxes and license fees.

Income tax, including withholding

Sales and use tax

Gasoline and special fuel tax

Tobacco and cigarette tax

Severance tax

Estate tax (does not apply when date of death was on or after January 1, 2005)

Driver's licences, ID cards, and vehicle titling fees

Automobile dealers, commercial driving schools, vehicles and traffic

Fermented malt beverages, alcoholic beverages

- Operates the State Lottery.
- Oversee the Colorado State Titling and Registration System (CSTARS), which is the state's centralized system for titling of vehicles, and the distribution of registration taxes between the state, the counties, and the Highway Users Tax Fund (HUTF).
- Operates the Hearings Division, which conducts hearings in areas of drivers license suspensions, revocations, habitual traffic offenders, probationary licenses, cancellation or denial of medical and physical disability, horse and dog racing licenses, and other actions that affect the licensing rights of citizens.
- Oversee the state's vehicle emission testing program, the motorist insurance identification database program, and the motor vehicle dealer licensing board.
- Conduct audits of oil, gas, and mineral rents and royalties, the mill levy revenue from oil and gas production, and severance taxes accruing from federal, state, and private lands.
- Oversee the motor carrier services division, the liquor enforcement division, the tobacco enforcement program, the division of racing events, and the division of gaming.
- Administers the following state programs:

The Cigarette Tax Rebate

The Amendment 35 Distribution to Local Governments

The Old Age Heat and Fuel and Property Tax Assistance Grant

The Alternative Fuels Rebate

Factors Driving the Budget

The Department's primary budget drivers are the state tax structure, population levels, business activity in regulated industries, and technological capabilities. The State Lottery, including prizes, represents about 70 percent of the Department's budget.

The Department is organized into three functional groups: Taxation, Motor Vehicles, and Enforcement. The Department also administers the Motor Carrier Services Division and the State Lottery Division. These functional areas are supported by the Executive Director's Office, Central Department Operations, and the Information Technology Division.

The Department is responsible for collecting and distributing moneys for the Cigarette Tax Rebate (\$13.3 million); the Amendment 35 Distribution to Local Governments (\$1.5 million); the Old Age Heat and Fuel and Property Tax Assistance Grant (\$17.3 million); and the Alternative Fuels Rebate (\$310,000).

In addition, the Department operates the State Lottery. Including prizes, the Lottery accounts for over two-thirds of the Department's total budget.

Taxation Business Group

The Taxation Business Group administers business taxes; income taxes; severance taxes; estate and transfer taxes; special taxes, including gasoline, special fuel, aviation fuel, cigarette, tobacco, and liquor excise taxes; public utility assessments; and food service licensing fees.

The Taxation Business Group includes an Administration section, he Taxation and Compliance Division (which includes the Mineral Audit Program), the Taxpayer Service Division, and the Tax Conferee, which attempts to resolve protests to tax adjustments, and reviews issues related to home rule city sales taxes and city and county use taxes. This group also administers, through a special purpose section, the Old Age Heat & Fuel and Property Tax Assistance grants for approximately 36,000 applicants each year; the Cigarette Tax Rebate to local governments; the Amendment 35 Distribution to Local Governments from the proceeds from the Tobacco Tax Fund; and the Alternative Fuels Rebate.

Electronic tax filing, in which taxpayers enter their own data onto an online form, and other associated electronic transactions, reduces forms processing and data entry expense. The Department has promoted electronic filing through many communication channels, resulting in higher levels of electronic transactions. Electronic funds transfer payments now make up about 61 percent of total payments (although the total number of checks continues to increase); electronically filed individual income tax returns are 55 percent of the total; and direct deposit of individual income tax refunds is about 52 percent of the total.

The Mineral Audit Program

This unit audits oil, gas, and mineral rents and royalties; the mill levy from oil and gas production; and severance taxes from federal, state, and private lands. It receives funding from the U.S. Department of Interior's Minerals Management Service under a cooperative agreement for delegated authority to audit federal minerals production in Colorado. Federal royalties are shared 50/50 with the state.

Motor Vehicles Business Group

This group is responsible for issuing driver's licenses and state identification cards; issuing titles and registering motor vehicles; regulating commercial driving schools; enforcing interstate trucking laws through the Ports of Entry system; enforcing the state's auto emissions program; and overseeing the Motorist Insurance Identification Database.

This last year, the Driver and Vehicle Services Division opened three new driver's license offices in Lakewood, Northeast Denver and the Fort Collins area, as authorized in S.B. 07-241. Also included was the hiring of 53 new employees to staff those offices and other understaffed offices.

Motor Carrier Services Division

The Motor Carrier Services Division, which is administered by the Motor Vehicles Business Group, registers motor carriers, collects fuel taxes, collects registration fees from fuel distributors, petroleum storage companies, and interstate carriers, ensures compliance with vehicle safety regulations, operates the state's ports of entry, and enforces laws governing owners and operators of motor carriers.

Enforcement Business Group

The Enforcement Business Group regulates the liquor, tobacco, racing, gambling (except for games of chance operated for charity) and automobile sales industry.

Limited Gaming Division

In 1991, the Colorado Constitution was amended to allow limited stakes gaming in three Colorado cities: Black Hawk, Central City, and Cripple Creek. Gaming taxes, fees, and other revenues are paid into the Limited Gaming Fund. The Limited Gaming Control Commission approves the Division's annual budget and oversees the regulation of the casinos. The Commission also approves budget requests for gaming-related purposes for the Department of Public Safety. For FY 2007-08, gaming tax revenues were \$108 million, down \$3.8 million from FY 2006-07. Funding for the Division operations is from the Limited Gaming Fund.

Liquor Enforcement Division

The Liquor Enforcement Division is responsible for enforcing the laws prohibiting serving and selling to minors and underage consumption, and includes licensing of liquor dealers statewide. The Division also manages the Tobacco Enforcement Program which enforces laws prohibiting sales to minors. Funding is from the General Fund and the Tobacco Education Programs Fund.

Division of Racing Events

The first major function of the Division of Racing Events and the Colorado Racing Commission is to promote racing. The Department oversees the racing operations of greyhound and horse racetracks. The Division is cash funded primarily from the Racing Cash Fund, which is funded by pari-mutual taxes

Motor Vehicle Dealer Licensing Board

The Motor Vehicle Dealer Licensing Board is responsible for the oversight of the automobile sales industry, including licensing dealers and sales persons, and investigating complaints about them. In 2007, the Board issued and renewed more than 19,000 licenses of dealers, wholesalers, and sales persons. Funding for the Board is from the Auto Dealer License Fund.

State Lottery Division

The State Lottery Division is responsible for operations of the State Lottery, which includes scratch games and jackpot games, which includes Cash 5, Lotto, and the multi-state PowerBall games. Total Lottery sales for FY 2007-08 were \$505.8 million. After expenses, the Lottery proceeds of \$122.3 million were distributed according to the Constitution and statutes.

DECISION ITEM PRIORITY LIST

De	ecision Item	GF	CF	RF	FF	Total	FTE		
1		957,418	0	0	0	957,418	10.1		
	Out-of-State Tax Law Compliance and Enforcement								
	Taxation and Compliance Division 2009-10, which will annualize to increase the number of tax auditor that General Fund revenues will be FY 2012-13. Statutory authority:	\$1,765,637 C s and offices i e enhanced by	General Fund a t has located o approximatel	nd 20 FTE in lutside of the sta	FY 2010-11. ate. The Depa	This request artment estim	will ates		
2		141,579	(141,579)	0	0	0	0.0		
	Leased Space Funding Mix Adj	ustment							
	Executive Director's Office. The Initial cash funds for a funding mix and Dealers License Fund, the Liquo Licensing Services Cash Fund, the Fund. Statutory authority: Section	justment to th r Enforcemen Driver's Licer	ne Leased Spac nt Division and nse Administrat	e Line. The ca	ish funds affecting Authority	cted are the A Cash Fund,	the		
3		154,423	0	0	0	154,423	0.0		
	Data Entry Rate Increase and D	ata Capture	Expansion						
	Central Department Operations services from the Department of P for a 3 percent rate increase from oil and gas withholding form. St	Personnel and DPA, and 2)	Administration \$60,014 to cap	n. The proposa	l has two com data fields fro	ponents: 1) \$ om the severa	90,409		
4		61,739	0	0	0	61,739	0.0		
	Microfilm Rate Increase								
	Central Department Operations charged by the Department of Persof documents that need to be stored 24-80-102.7, C.R.S.	sonnel and Ad	lministration fo	or microfilming	and an increa	ise in the num	ber		
5		0	152,469	0	0	152,469	0.0		
	Digital Images Storage for Title	s and Driver	and Vehicle S	Services					
	Division of Motor Vehicles, Dri Department requests \$146,214 cas the Colorado State Titling and Re digital storage. Statutory authorit	h funds from t egistration Ac	he Licensing Secount. The re	ervices Cash Fu quest is necess	and \$6,25	5 cash funds f	rom		

De	ecision Item	GF	CF	RF	FF	Total	FTE		
6		0	86,290	0	0	86,290	0.0		
	Imaging Equipment for Motor V	ehicle Deal	er Licensing	Board					
	Enforcement Business Group, Motor Vehicle Licensing Board. The Department is requesting \$86,290 cash funds from the Auto Dealers License Fund. The request is to image the Department's five year backlog of documents and all subsequent documents. Of the total request, \$61,770 is to eliminate the backlog, and \$24,520 is to image the request year and future years' documents. Statutory authority: Sections 12-6-104, 12-6-106, 12-6-504, and 12-6-506, C.R.S.								
7		182,921	(778)	0	0	182,143	0.0		
	Department Postage Increase								
	Central Department Operations. cash funds from various cash funds 2008 and expected in May 2009.	to account fo	r United State	Postal Service r	ate increases				
8		0	290,820	0	0	290,820	0.0		
	VIPER Update for CSTARS								
	Information Technology Division requests \$290,820 cash funds from Titles section of the Colorado State consuming, unreliable, has experient Statutory authority: Section 41-1-2	n the CSTAR e Titling and l enced multipl	Registration S	pdate the VIPE ystem. The curr	R program went system ma	hich operates aintenance is t	the time		
9		38,000	0	0	0	38,000	0.0		
	Document Transport Lease								
	Central Department Operations transport for the Central Department years old, cannot be upgraded and its Sections 24-35-101 and 24-35-110	ent Operation is on an opera	s Remittance	Processing syst	em. The curi	rent system is	ten		
10		0	118,352	0	0	118,352	2.0		
	Increase Liquor Enforcement Di	ivision Staff							
	Executive Director's Office and of Department requests \$118,352 can Authority Cash Fund and 2.0 FTE. and an Administrative Assistant at the Grand Junction office up to the Assistant will assist in handling bus (2), C.R.S.	The request the Division level that oth	om the Liquo will fund a Cri 's main office ner offices hav	r Enforcement minal Investigat The Investigat we with similar v	Division and tor at the Gran tor will give the workloads. The	State Licend Junction Of the Division being Administra	sing fice ring tive		
11		0	47,377	0	0	47,377	0.0		
	County Office Improvements								
	Information Technology Divisio \$47,377 cash funds from the Colequipment for a new branch office it	lorado State	Titling and F	Registration Acc	count of the	HUTF for tit	ling		

Decision Item	GF	CF	RF	FF	Total	FTE			
12	0	127,623	0	0	127,623	0.0			
Variable Vehicle Base Rate Inc	rease								
Executive Director's Office. Th (\$59,109) and the State Lottery F Statutory authority: Section 24-3	und (\$68,514) to address unf							
13	1,865,928)	2,021,590	0	0	155,662	0.0			
Refinance Driver Control									
\$1,865,928 General Fund and an Revocation Account. The reque	Division of Motor Vehicles, Driver and Vehicle Services. The Department requests a reduction of \$1,865,928 General Fund and an increase of \$2,021,950 cash funds from the Drivers License Administrative Revocation Account. The request is to increase cash funding of the Driver Control Section. Statutory authority: Sections 42-2-132 (4) (b) (I) (A) and (B), C.R.S								
Non Prioritized Statewide Decision Items	74,626	242,363	0	0	316,989	0.0			
Statewide Common Policy Dec	ision Items								
Executive Director's Office and Central Department Operations. Statewide Decision Items (Workers' Compensation, Variable Vehicle Expense, Administrative Law Judge Services, Vehicle Lease Payments, and Postage)									
Total	(255,222)	2,944,527	0	0	2,689,305	12.1			

OVERVIEW OF NUMBERS PAGES

The following table summarizes the total change, in dollars and as a percentage, between the Department's FY 2008-09 appropriation and its FY 2009-10 request. The column titled HUTF, (Highway Users Tax Fund) breaks out the appropriation for the HUTF "Off-the-top" appropriation, which <u>is</u> included in the Cash Funds column.

Total Requested Change, FY 2008-09 to FY 2009-10 (millions of dollars)

Category	GF	CF	RF	FF	Total	HUTF	FTE
FY 2008-09 Appropriation	\$101.6	\$517.7	\$1.4	\$1.5	\$622.1	\$9.7	1,495.4
FY 2009-10 Request	103.6	525.2	1.4	1.5	631.6	10.0	1,509.5
Increase / (Decrease)	\$2.0	\$7.5	\$0.0	\$0.0	\$9.5	\$0.2	14.1
Percentage Change	2.0%	1.5%	1.1%	-0.1%	1.5%	2.3%	0.9%

The following table highlights the individual changes contained in the Department's FY 2009-10 budget request, as compared with the FY 2008-09 appropriation. For additional detail, see the numbers pages in Appendix A.

Requested Changes, FY 2008-09 to FY 2009-10

Category	GF	CF	RF	FF	Total	HUTF	FTE
Executive Director							
Non-prioritized Statewide Decision Items	\$71,932	\$242,363	\$0	\$0	\$314,295	\$29,006	0.0
Personal Services (Annualize Salary Survey and Performance- based Pay)	\$164,495	\$0	\$0	\$0	\$164,495	\$0	0.0
DI#12-Variable Vehicle Base Increase	0	127,623	0	0	127,623	0	0.0
DI#1-Out-of-State Tax Law Compliance and Enforcement	80,000	0	0	0	80,000	0	0.0
DI#10-Increase Liquor Enforcement Division Staff	0	12,544	0	0	12,544	0	0.0
Annualize S.B. 07-228 (Vendor Perform State Contracts)	5,862	0	0	0	5,862	0	0.1
DPA DI (Statewide Indirect Costs	74,294	(68,041)	(6,253)	0	0	(38,139)	0.0
Departmental Indirect Costs	(277,082)	128,129	148,953	0	0	42,551	0.0

Category	GF	CF	RF	FF	Total	HUTF	FTE
DI #2-Leased Space Funding Mix Adjustment	141,579	(1 41,579)	0	0	0	0	0.0
Employee Benefits 1	(280,387)(1	52,623)	0	0	(433,010)	(19,432)	0.0
Operating Expenses (Annualize Prior Year Expenses	(17,728)	(1,803)	0	0	(19,531)	0	0.0
Shift Differential	(3,931)	(11,374)	<u>0</u>	<u>0</u>	(15,305)	(9,301)	0.0
Subtotal	(\$40,966)	\$135,239	\$142,700	\$0	\$236,973	\$4,685	0.1
Central Department Operations							
Personal Services (Annualize Salary Survey and Performance- based Pay)	\$270,337	\$0	\$0	\$0	\$270,337	\$0	0.0
DI#7-Department Postage Increase	182,921	(778)	0	0	182,143	5,538	0.0
DI#3-Data Entry Rate Increase and Data Capture Expansion	154,423	0	0	0	154,423	0	0.0
DI#4-Microfilm Rate Increase	61,739	0	0	0	61,739	0	0.0
DI#9-Document Transport Lease	38,000	0	0	0	38,000	0	0.0
H.B. 07-1106 (Annualization of PTC eligibility changes)	15,274	0	0	0	15,274	0	0.0
Non-prioritized Statewide Decision Items	2,694	0	0	0	2,694	0	0.0
S.B. 08-016 9Health Fair Appropriation	343	0	0	0	343	0	0.0
Statewide Indirect Costs	42,719	(16,547)	(26,172)	0	0	(9,310)	0.0
Department Indirect Cost	(22,826)	32,078	(9,252)	<u>0</u>	<u>0</u>	10,645	0.0
Subtotal	\$745,624	\$14,753	(\$35,424)	\$0	\$724,953	6,873	0.0

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¹ Employee Benefits include Health, Life and Dental insurance, Short-term Disability insurance, Amortization Equalization Disbursement (AED) and Supplemental AED, Salary Survey and Senior Executive Service, and Performance-based Pay Awards.

Category	GF	CF	RF	FF	Total	HUTF	FTE
Information Technology Division							
Personal Services (Annualize Salary Survey and Performance- based Pay)	\$282,210	\$95,426	\$0	\$0	\$377,636	\$0	0.0
DI#8-VIPER Update for CSTARS	0	290,820	0	0	290,820	0	0.0
DI#11-County Office Improvements	0	47,377	0	0	47,377	0	0.0
Operating Expenses (Annualization of 2008 DI)	0	10,252	0	0	10,252	0	0.0
Statewide Indirect Costs	220,487	(1 39,752)	(80,735)	0	0	(62,957)	0.0
Departmental Indirect Costs	126,498	(1 40,353)	13,855	0	0	(44,755)	0.0
County Office Improvements (Annualization of 2008 DI)	<u>0</u>	(63,578)	<u>0</u>	<u>0</u>	<u>(\$63,578)</u>	<u>0</u>	0.0
Subtotal	\$629,195	\$100,192	(\$66,880)	\$0	\$662,507	(107,712)	0.0
Taxation Business Group							
Personal Services (Annualize Salary Survey and Performance- based Pay)	\$946,928	\$3,317	\$0	\$0	\$950,245	\$0	0.0
DI#1 Out-of-State Tax Law Compliance and Enforcement	877,418	0	0	0	877,418	0	10.1
Departmental Indirect Costs	33,065	169	(33,234)	0	0	0	0.0
Annualization of H.B. 08-1353 (Conservation Tax Credit Verification)	(6,910)	0	0	0	(6,910)	0	0.0
Mineral Audit Program (Federal Funding Adjustment)	<u>0</u>			(1,034)	(1,034)	<u>0</u>	0.0
Subtotal	\$1,850,501	\$3,486	(\$33,234)	(\$1,034)	\$1,819,719	\$0	10.1
Division of Motor Vehicles							
Personal Services (Annualize Salary Survey and Performance- base Pay)	\$641,107	\$206,927	\$0	\$0	\$848,034	\$0	0.0
Annualize 2008 Special Bills	0	355,120	0	0	355,120	0	0.9
DI#13-Refinance Driver Control Section	(1,865,928)	2,021,590	0	0	155,662	0	0.0

Category	GF	CF	RF	FF	Total	HUTF	FTE
DI#5-Digital Imaging Storage for Titles and Driver and Vehicle Services and Annualize							
2008 Decision Item)	0	161,357	0	0	161,357	0	0.0
Departmental Indirect Costs	11,473	(11,473)	0	0	0	(4,704)	0.0
License Plate Ordering	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
Subtotal	(\$1,213,348)	\$2,733,521	\$0	\$0	\$1,520,173	(4,704)	0.9
Motor Carrier Services Division							
Personal Services (Annualize Salary Survey and Performance-	#20.055	#220 025	0.0	0.0	#25 0.010	221 000	0.0
based Pay)	\$30,875	\$328,935	\$0	\$0	\$359,810	321,088	0.0
Department Indirect Costs	(9,598)	<u>0</u>	9,598	<u>0</u>	<u>0</u>	<u>0</u>	0.0
Subtotal	\$21,277	\$328,935	\$9,598	\$0	\$359,810	321,088	0.0
Enforcement Business Group							
Personal Services (Annualize Salary Survey and Performance- based Pay)	\$16,687	\$525,682	\$0	\$0	\$542,369	0	0.0
DI#10-Increase Liquor Enforcement Division Staff	0	105,808	0	0	105,808	0	2.0
DI#6-Imaging Costs for Motor Vehicle Dealer Licensing Board	0	86,290	0	0	86,290	0	0.0
Indirect Cost Assessment	4,688	48,935	(962)	0	52,661	0	0.0
S.B. 08-026 (Cigarette Ignition Propensity Standards)							
Appropriation	<u>0</u>	33,347	<u>0</u>	<u>0</u>	33,347	<u>0</u>	1.0
Subtotal	\$21,375	\$800,062	(\$962)	\$0	\$820,475	\$0	3.0
State Lottery Division							
Marketing and Communications (2008 Decision Item)	\$0	\$3,028,290	\$0	\$0	\$3,028,290	0	0.0
Personal Services (Annualize Salary Survey and Performance- based Pay)	0	378,646	0	0	378,646	0	0.0
Indirect Cost Assessment	<u>0</u>	(13,229)	<u>0</u>	<u>0</u>	(13,229)	<u>0</u>	0.0
Subtotal	0	\$3,393,707	<u> </u>	<u> </u>	\$3,393,707	- \$0	0.0
Total Change	\$2,013,658	\$7,509,895	\$15,798	(\$1,034)	\$9,538,317	220,230	14.1

FY 2009-10 JBC Staff Budget Briefing Department of Revenue

INFORMATIONAL BRIEFING ISSUE:

Status of the Colorado State Titling and Registration System (CSTARS) Rewrite Project.

SUMMARY:

Started in the fall of 2002, the CSTARS Rewrite Project was expected to result in (1) decreased training time, (2) improved transaction processing and accuracy through streamlined processes, consistency of screen design and data validation, (3) improved ability to implement legislative mandates and requested functional enhancements, and (4) improved system maintainability through the use of innovative system design and flexible database architecture.
The system was deployed to the state offices in the fall of 2006.
When deployed to the counties, problems developed and the "go live" has been postponed indefinitely.

DISCUSSION:

In the fall of 2002, the Department moved forward with the Colorado State Titling and Registration System Rewrite Project. The justification for the project was:

- ✓ The "Green Screen" presentation for users and inconsistent flow of data entry screens made it difficult and time consuming to train new users.
- ✓ The complexity of the program code, flat-file database structure and distributed processing presented difficulty in delivering modifications on a timely basis.
- ✓ Distributed processing presented difficult challenges in maintaining databases for 64 counties and in information sharing.
- ✓ Audits had identified a number of areas where system controls could be improved, including (1) ensuring that collection and distributions are made in accordance with statutes, (2) improving oversight of revenue collection and distribution, and (3) improving cash controls.

The expectations for the project were:

- ✓ Decreased training time
- ✓ Improved transaction processing/accuracy through streamlined processes, consistency of screen design, and data validation.
- ✓ Improved ability to implement legislative mandates and requested functional enhancements.
- ✓ Improved system maintainability through the use of innovative system design and a flexible database.

The system was deployed in the Department of Revenue in the fall of 2006, however, problems when the system was deployed to the counties resulted in the Department making the decision, in the spring of 2007, to postpone indefinitely the "go-live" implementation of the project. The Department hired a consultant to provide an assessment of the project, what went wrong, and what the options are for proceeding forward.

According to the consultant, the project did not deliver the fundamental functionality or business requirements. Rated on a score of one to ten, with ten being high, the system measured at best a six in some measurements of the expected outcomes, with a low of three in one area. The table below shows how the consultant rated the various components of the project.

Franciska d Outsonia	Score 10-high 1-low	Employation
Expected Outcome	1-10W	Explanation
Decreased training time for end users	6	 GUI is more intuitive to today's workforce than the "green screen" presentation Business knowledge is necessary since it is not completely integrated into system design
Improved transaction processing/ accuracy	6	 Consistent processes across all 64 counties once system is fully deployed Built-in data validation Business process redesign initiative could have reaped further enhancements.
Improved ability to implement legislative mandates and requested functional enhancements	3	 Burdensome to implement system updates Business rule administration requires support from IT
Improved system maintainability	5	System is built on a maintainable platform DOR does not have the number of resources or the technical expertise to maintain the CSTARS application
System traceability and audit capabilities	5	 Although these deficiencies were identified in the State Auditor's report, these requirements were not incorporated into RFP Required functionality was a change request, Development is nearly complete

While the system was deployed to the State, there were some improvements noted, such that the system was easier to use and there were better audit controls. However, since the system was not deployed to the counties, those benefits did not translate to an improvement over the previous system. There are numerous functional issues that remain to be resolved.

The consultants identified five options for moving forward, each with advantages and disadvantages. These options are:

- 1. Deploy the existing system to the counties. This option would entail rolling out the current CSTARS rewrite with completed change requests. The advantage of this plan is that the system is already available for state users. The disadvantages are that the counties will object, and there are fundamental gaps in functionality, there is no expertise available to manage the project and coexistence is still a problem. This option is unlikely to be successful. The issues that caused the project to be put on hold are still present with this option.
- 2. Rewrite the CSTARS program utilizing the current programming, but correcting the deficiencies that exist in the programming. The benefits of this option are that the state functions could be implemented on a time line and hardware purchased for the project could likely be used. Disadvantages are that the Department does not have the expertise to rewrite the application, so a new vendor would have to be hired to finish the system, and recruiting would take longer than to start over. In addition, the counties will still resist the roll-out, and coexistence will still be a problem. This is one of the options that the consultant considers to be feasible.
- 3. Create a new application. This has a much greater chance of meeting the user requirements, provides an opportunity to redesign the titling and registration processes, allows the Department to select a vendor with expertise who can leverage other states' best practices, has a higher chance of county approval and the hardware already purchased could likely be reused. Concerns with this option are that if the project is not properly managed, it could repeat the problems experienced with the first rewrite, there would be additional costs and the existing rewrite investment would have to be written off. **This is the second feasible option for the project.**
- 4. Create a new CSTARS application utilizing a commercial, off-the-shelf (COTS) solution. The consultant does not feel that there is a viable COTS solution in the marketplace.
- 5. Continue to maintain and use the existing CSTARS system (called DDP). The benefits are that it utilizes the existing system, which has in-house expertise, and state and county users are trained on the system and using it today. The disadvantages are some of the same ones that caused the Department to order the original project rewrite. The system does not have sufficient auditing and logging capabilities, the operating environment is an older one that is no longer supported, the system is complicated and is not documented, single points of failure exist for the support of the application based on the knowledge of technical resources, the architecture and data issues are still significant and the state would have to write off the existing investment in the CSTARS project. Finally, the State would, in any event, have to develop a new application within five or fewer years. The consultant does not believe this is a viable option given the continuing risk associated with maintaining or extending this system.

The consultant recommended a five-step process for the Department to use in deciding the best course to take going forward. The steps are described below:

Align the Organization

This involves assessing the organization to determine the best model to manage and support the project; reset the project objectives and mission and begin to align stakeholders on the benefits and value; make internal management and staffing changes as necessary; determine the best governance model for the project; identify a project sponsor who is accountable for the project; staff and build the necessary components for the project team; and identify external resources for key project components.

• Optimize the County Governance Model

The county governance model needs to focus on locking in county involvement and commitment; a county governance board should have logical representation and this representation should be approved by all counties; counties need to commit to approving the business process and improving the registration and titling process; counties need to commit resources to the project, especially personnel; acceptance criteria should be clearly defined by the county governance board for quality assurance and production releases; and counties should agree and approve the production release schedule.

Understand the Business Process

The business processes should be developed with a dedicated team of expert business personnel, with a focus on improvements.

Determine the Best Technological Solution to Meet the Business Process Needs

The stakeholders need to select from among the two viable options. If there are major changes in the business processes, then the existing vendor's solution is unlikely to work. If there are not major changes, it is possible that the existing vendor's (Avanade) solution may work.

• Rebuild the System using the chosen option.

UPDATE

Staff requested an update from the Department on the status of the project.

- The project has been cancelled. The State and the contractor (Avanade) have reached a "mutual and amicable" agreement to terminate the project, with neither side admitting nor alleging fault on either side. The terms of the agreement are confidential.
- The Department has completed the "stabilization plan" as recommended by the contractor the Department hired (Northhighland) and described in Option 5 on the previous page.
- The Department has not established a timeline for the next step. They state that "prior to issuing any direction or guidelines for moving forward, the Department will be working with Governor's Office of Information Technology and the Counties via the CSTARS Committee to develop such a plan, including timelines and action items."

BRIEFING ISSUE

ISSUE: Colorado State Titling and Registration Account

Projection show that the Colorado State Titling and Registration Account will have a negative fund balance by the end of FY 2010-11. The Department of Revenue has requested three decision items to be funded from The Colorado State Titling and Registration Account (a sub-account of the Highway Users Tax Fund) for FY 2009-10.

☐ The Department has requested three decision items that will be funded from the Colorado State

SUMMARY:

Titling and Registration Account (Account). These are: (5) \$60,014 for Digital Imaging and Storage; (8) \$290,820 for VIPER Update for CSTARS; and (11) \$47,377 for County Office Improvements.
In the last year, the projected fund balance of the Account has been significantly reduced, such that if the three Decision Items, totaling \$344,452, are funded, the fund balance at the end of FY 2009-10 will be only \$344,902. Even without funding these decision items, the fund balance will only be about 689,000. At this time last year, the fund balance for the end of FY 2009-10 was projected to be about \$3.8 million.
At this time the projected fund balance for the Account at the end of FY 2010-11 is about (\$2.5 million).

RECOMMENDATION:

The General Assembly will have to either increase fees that flow to the Colorado State Titling and Registration Account, fund the services provided by the funds from some other source of funding, cut services provided under the Colorado State Titling and Registration System. Without some action, the fund will not be solvent by some time in FY 2010-11, or earlier, if titling activity falls off more than the latest projections indicate.

DISCUSSION:

The Colorado State Titling and Registration Account is a sub-account of the Highway Users Tax Fund, established in Section 42-1-211 (2), C.R.S. It is used to fund the operations of the Colorado State Titling and Registration System (CSTARS), also established by Section 42-1-211, C.R.S. This system is a statewide system to coordinate the management of vehicle registration and titling. This coordination

goes between the State and the County Clerks, who handle the transactions with customers who are registering or titling vehicles.

The account is funded through fees charged to people who register and title motor vehicles (and manufactured homes) in the State. When paid at an authorized agent, the fees credited to the Account are as follows:

- \$0.10 of the fee charged to furnish any specified record (Section 42-1-206 (2), C.R.S.).
- \$0.50 of the Specific Ownership Tax (Section 42-3-107 (22), C.R.S.).
- \$1.15 of each additional fee collected from the purchaser of a special license plate (Section 42-3-213 (1) (b) (IV), C.R.S.).
- \$3.20 of the fee charged for an application for title to a motor vehicle or manufactured home, recording of a mortgage (Section 42-6-138 (1) (a), C.R.S.).
- \$1.70 of the fee charged for a copy of a recorded certificate of title (Section 42-6-138 (2) (a), C.R.S.).
- \$1.00 of the fee charged for assignment of a new identifying number to a motor vehicle or manufactured home (Section 42-6-138 (2) (b)). When the Department issues such number, the entire fee (\$3.50) shall be credited to the Account.
- The entire fee of \$25.00 paid by a motor vehicle dealer who applies to receive a certificate of title within one working day after application.

Most of the fee income for the Account is from the \$3.20 portion of the Title Application Fee which is charged to citizens wishing to title vehicles. According to the Department, two-thirds of the total fees for the Account come from this source.

The Account funds CSTARS associated central appropriations in the Executive Directors Office (Health, Life, and Dental Insurance, Short-term Disability Insurance, the Supplemental Amortization Equalization Disbursements, Salary Survey and Performance-based pay awards), CSTAR associated personal services in the Central Department Operations Division, the Colorado State Titling and Registration System section of the Information Technology Division (supports and maintains the CSTARS system itself, including supporting the county offices), and the Titles Section in the Division of Motor Vehicles

In its FY 2008-09 budget submission, the Department projected a FY 2009-10 year end fund balance of \$3,797,240, while in the FY 2009-10 budget submission, the fund balance, after decision items are funded, is projected to be \$344,902, a difference of (\$3,452,338).

Staff requested the Department to explain the differences in the fund balance projections. The revenue shortfall can be traced to the fall off in vehicles being bought and sold, which leads to less titling activity. The Department stated that the primary reason for the increased projections of expenditures is that the Multi-use Network figures were adjusted after the November 2007 budget submission. The following table shows how the Account balance has changed from the 2007 projections to the 2008 projections:

CSTAR Account: Differences From 2007 to 2008 Projections						
	11/2007 Projection	11/2008 Projection	Variance			
FY 2007-08	Estimated	<u>Actual</u>				
Beginning Fund Balance	7,225,970	7,225,970	0			
Revenues	9,532,062	8,985,785	(546,277)			
Expenditures	10,204,254	10,582,843	(378,589)			
Ending Fund Balance	6,553,778	5,628,912	(924,866)			
Net Annual Change in Fund Balance	(672,192)	(1,597,058)	(924,866)			
<u>FY 2008-09</u>	Requested	Estimated				
Beginning Fund Balance	6,553,778	5,628,912	(924,866)			
Revenues	9,465,812	8,886,962	(578,850)			
Expenditures	10,849,256	11,239,157	(389,901)			
Ending Fund Balance	5,170,334	3,276,717	(1,893,617)			
Net Annual Change in Fund Balance	(1,383,444)	(2,352,195)	(968,751)			
FY 2009-10	Projected	Requested				
Beginning Fund Balance	5,170,334	3,276,717	(1,893,617)			
Revenues	9,431,582	8,823,598	(607,984)			
Expenditures (Including Decision Items)	10,804,676	11,755,413	(950,737)			
Ending Fund Balance	3,797,240	344,902	(3,452,338)			
Net Annual Change in Fund Balance	(1,373,094)	(2,931,815)	(1,558,721)			
FY 2010-11		<u>Projected</u>				
Beginning Fund Balance		344,902				
Revenues		8,786,353				
Expenditures		11,632,872				
Ending Fund Balance		(2,501,617)				
Net Annual Change in Fund Balance		(2,846,519)				

As can be seen in the bolded line in the table, the projected fund balance for the Account as of June 30, 2010 has gone from \$3.8 million to \$345,000 in the year since the November 2007 budget submission. The projected fund balance as of June 30, 2011 is (\$2.5 million).

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Prior to this year, the Account's fund balance had been declining for several years, as the fund balance was well above the targeted fund balance of 16.5 percent of annual expenditures. This decline would have left the fund at about \$2 million above its target fund balance at the end of FY 2009-10. The General Assembly would eventually have needed to approve a modest increase in the fee. Because of the large decrease in revenues, and increases in expenditures, the Account will drop through the target reserves during FY 2009-10 and drop into negative fund balance in FY 2010-11.

To deal with the projected deficit in the Account's fund balance, the Department has proposed an increase in the Title Application Fee of \$2.50, all of which would be dedicated to the CSTAR Account. Since these fees are set in statutes, it would require an act of the General Assembly to do so. The Department's estimate is that this would raise approximately \$3.5 million annually.

Staff believes that if increased revenue is the option for addressing the declining fund balance, that a revenue increase of at most \$2.5 to \$2.8 million is needed, which corresponds to a fee increase of \$1.75 to \$2.00 on each title application. This amount of new revenue would keep the fund balance stable, with small declines bringing the Account closer to its target fund balance.

The Department states that it is exploring other options and "that it is likely that the Department will raise revenue through a different mechanism." According to the Department, this different mechanism has yet to be finalized.

Decision Items

The Department has three decision items for the Colorado State Titling and Registration System totaling \$344,542. These are: (DI#5) Digital Imaging Storage for Titles and Driver and Vehicle Services; (DI#8) VIPER Update for CSTARS; and (DI#11) County Office Improvements.

Digital Imaging Storage for Titles and Driver and Vehicle Services (Decision Item #5)

The Department is requesting \$6,255 from the CSTAR Account (in addition to \$146,214 from the Licensing Services Cash Fund) to accommodate the increased costs of digital imaging storage. The Titles program is the repository for records relating to evidentiary support of vehicle ownership for lien holders, estate disposition, the resolution of disputes involving record ownership of certain personal property, and source documentation by the public for the titling of vehicles upon transfer of ownership, and as the official record for salvage title declaration and odometer statements. Prior to FY 2004-05, these records were stored on microfilm in a central location.

In order to expedite retrieval times and improve customer service to citizens and the courts, in FY 2004-05, the Department began migrating from microfilm to digital storage. The Department of Personnel and Administration (DPA) allows the Department to scan the images, but maintains responsibility for storing those images. DPA determines the rate charged per kilobyte of storage per month on an annual basis.

The table below shows the Departments actual and projected costs for digital storage of Titles documents.

Actual and Projected Digital Storage Costs for Titles Section								
FY 2005-06 FY 2006-07 FY 2007-08 FY 2008-09 FY 2009-10 FY 2010-11 Actual Actual Projected Projected Projected								
Number of Images	2,106,709	3,709,782	5,263,914	6,818,046	8,372,178	9,926,310		
Storage Costs \$14,253 \$57,361 \$67,33		\$67,336	\$84,209	\$104,929	\$125,650			
Cost per Image \$0.0068 \$0.0155 \$0.0128 \$0.0124 \$0.0125 \$6								

There has been a steady increase in the costs of digital storage as the number of documents has increased. The Department has decreased the image resolution to the lowest setting possible, and in response to continuous increases in the amount of images stored, DPA has lowered the per kilobyte charges for FY 2007-08.

VIPER Update for CSTARS (Decision Item #8)

The Department is requesting \$290,820 cash funds in FY 2009-10 and \$12,000 cash funds in FY 2010-11 from the CSTAR Account for the migration of and updates to the VIPER program of the CSTARS system. This is the program that runs the titles programs for the state and it requires critical updates to remain current.

The titling data warehouse application is housed on an eight-year-old server that is no longer supported, and the programs for it are written in application languages that do not meet current industry standards. The system is unreliable, having experienced multiple failures and being down for as long as two months. Maintaining the system is time consuming and expensive.

Simply put, the existing system can no longer meet the requirements for conducting motor vehicle titling. It has outlived its productive life cycle.

The Department request is for two servers and software packages at \$30,400 each, and programming for application upgrade and migration to the new operating system of \$230,020. The system will require \$12,000 per year in annual system maintenance costs for future years. The Governor's Office of Information Technology has signed off on the request.

County Office Improvements (Decision Item # 11)

The Department is requesting \$47,377 cash funds from the CSTAR Account to fund improvements related to expansion of county offices. This is for the hardware and software necessary to support the opening of a new county office in Pueblo County. This is a one-time funding request in this line item, but approval will require an increase in the base of 11,174 for maintenance of these assets beginning in FY 2010-11.

The state is responsible for providing the infrastructure to county offices to deploy the CSTARS system to county offices that provide titling and registration services. The General Assembly established this line item during the 2008 session for the purpose of funding asset purchases for county offices.

This line item funds expansions of county offices. Section 42-1-211 (1), C.R.S. states that "This system [CSTARS] is to provide the necessary data processing equipment, software, and support and training to: (a) Aid the authorized agents of the department in processing motor vehicle registration and title documents." Without the funding, the additional office could not open with the ability to process registration and title applications.

The Governor's Office of Information Technology has signed off on this request.

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INFORMATIONAL BRIEFING ISSUE

ISSUE: Out-of-State Tax Law Compliance and Enforcement (Decision Item #1)

SUMMARY:

The Department is requesting \$957,418 and 10.1 FTE for FY 2009-10 for an enhanced out-of-state audit presence that will expand current out-of-state offices and establish new ones. The request annualizes to \$1,765,637 and 20.0 FTE in FY 2010-11.
The Department states that Colorado is far behind other states in auditing the tax returns of corporations doing business in Colorado, but headquartered out-of-state.
The Department estimates that the revenue produced by this Decision Item will be \$18.7 million,

DISCUSSION:

The Department's request, which annualizes to \$1,765,637 and 20 FTE, enhances its out-of-state tax compliance and auditing. The Department states that the proposal will enhance state General Fund revenues by \$18.7 million. Audits are conducted for the purposes of determining if the correct tax liability has been calculated and paid and are focused on retail sales taxes, consumer use taxes and corporate income taxes.

During the FY 2008-09 budget cycle, the Department requested and the General Assembly approved an increase of \$180,234 in operating expenses to the Department to fund its requirement that senior auditors travel out-of-state to conduct audits on out-of-state companies. This proposal was estimated by the Department to result in an additional \$5.6 million in revenue the first year and \$22.2 million in subsequent years. That program was approved to start on July 1, 2008.

The proposal is to add staff to the existing offices in New York, Dallas, and San Francisco, and to establish offices in Houston, Chicago and Los Angeles. Each office would be staffed by a minimum of 2.0 FTE, with the New York office having 6.0 FTE, and Chicago 3.0 FTE. In addition, there will a national out-of-state audit manager (1.0 FTE), 4.0 FTE for regional managers and 1.0 FTE for an administrative assistant to be located in Denver to provide administrative support to the auditors.

The Department estimates that the additional auditors will generate additional General Fund revenue of \$3.5 million in FY 2009-10, additional General Fund revenue of \$12 million in FY 2010-11, and, at program maturity, additional General Fund revenue of \$17.8 million in FY 2011-12 and in subsequent fiscal years. At maturity, the request provide a 10 to 1 returns of revenues to expenses.

The Department's request is broken out between Personal Services and Operating Expenses in the Taxation and Compliance Division, and Leased Space in the Executive Director's Office. The breakout of the request is shown in the following table.

Out-of-State Tax Law Compliance and Enforcement							
	Base Request (FY 2009-10)	Decision Item FY 2009-10)	Decision Item (FY 2010-11)				
Personal Services - GF	\$14,290,847	\$730,040	\$1,473,388				
FTE	216.4	10.1	20.0				
Operating Expenses - GF	821,978	147,378	212,249				
Leased Space - GF	1,408,853	80,000	80,000				
Total		\$959,437	\$1,767,667				

Colorado's lack of resources applied to out-of-state tax audits puts the fairness of Colorado's tax laws at risk. The lack of audit and compliance resources translates to foregone revenues that the state should be receiving from companies headquartered out-of-state. The Department surveyed ten other states besides Colorado to determine the number of out-of-state auditors those states had in comparison to the 2006 gross tax revenue. The results of the survey are shown in the table below:

Out-of-State Tax Auditors and Gross Tax Revenues						
State	Auditors	2006 Gross Tax Revenue (000)	Auditors/Revenue			
California	170	\$62,335,848	\$366,681			
Florida	221	34,749,986	157,240			
Indiana	51	8,704,232	170,671			
Iowa	14	3,627,019	259,073			
Louisiana	45	9,272,352	206,052			
Massachusetts	75	7,951,359	106,018			
Missouri	19	7,438,336	391,491			
New York	40	40,647,366	1,016,184			
Washington	45	15,413,138	342,514			
Wisconsin	<u>15</u>	7,090,858	472,724			
Average of States Sampled	70	\$19,723,049	\$348,865			
Current Colorado (only auditors located out-of-state)	3	\$6,673,902	\$2,224,634			
Current Colorado (includes senior auditors traveling 8 weeks a year)	10	\$6,673,902	\$667,390			
Proposed	30	\$6,673,902	\$222,463			

As a comparison, Colorado has only three out-of-state auditors, with gross tax revenues of \$6.7 billion, for an average of \$2.2 billion per out-of-state auditor, compared to the average of the states sampled of approximately \$350,000 per auditor. The Department's proposal would bring the average per auditor down to a little less than \$400 million per auditor, slightly higher than the average of the state's surveyed.

The Department states that it has only 3.0 FTE based outside of Colorado, however, the Department has a travel requirement for senior auditors to travel up to eight weeks out-of-state each year. The decision item last year was approved to fund travel expenses for thirty auditors each to travel out-of-state eight weeks per year, which amount to 240 weeks of out-of-state auditors time each year. In its budget submission last year, the Department estimated that the request would generate an additional 118 weeks of travel, yielding 2,857 hours of audit work and 3,541 hours of follow up work back in the office.

Extrapolating these numbers to 240 weeks of travel gives 5,811 hours of audit production per year and 7,202 hours of follow-up work per year, or approximately 7.0 FTE conducting out-of-state audits in addition to the 3.0 FTE physically located in the out-of-state offices. This changes the number of FTE engaged in out-of-state audit work to 10, and brings the current ratio of auditors to gross tax revenue down to about \$670 million per auditor. That figure is still significantly higher than the average of the

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ten states surveyed (\$348 million), but not as far out of range. The ratio of tax revenue to auditors is still higher than all but one of the ten states surveyed.

Staff has concerns about the level of supervision in this request. The Department is requesting a national out-of-state audit manager, to be located in Denver. The Department is also requesting four regional audit managers. The four managers would supervise 17 auditors. The auditors should be professional employees needing minimal supervision beyond their training.

The Department's rational is that these field supervisors who would each conduct audits. One each would be assigned to the New York and Chicago offices, as well as one of the Texas and California offices. This raises the actual number of auditors in the out-of-state offices to 21. When added to the Colorado-based auditors who also travel out-of state, this raises the effective number of FTE conducting audits to 30. If the full request is approved, this will result in the gross tax revenue divided by number of auditors would be \$222,500, which would move Colorado into the higher echelons of the States with regards to out-of-state auditors.

As a final note, staff raised the issue of whether the Department had considered utilizing home offices for the auditors, thus saving a good portion of the expenses for leasing office space in high rent metropolitan areas. The Department stated that they had not considered that option.

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INFORMATIONAL BRIEFING ISSUE

ISSUE: Refinance Driver Control (Decision Item # 13)

SUMMARY:

The Department is requesting to partially refinance the Driver Control section of the Division of
Motor Vehicles, in the Driver and Vehicle Services section, reducing General Fund by \$1,865,928
and increasing cash funds from the Drivers License Administrative Revocation Account by \$2,021,590.

☐ The proposal uses fund balance in the Driver's License Administrative Revocation Account, which will reduce the funds going to the Highway Users Tax Fund.

DISCUSSION:

The Department's request is to use some of the fund balance in the Driver's License Administrative Revocation Account to reduce General Fund in support of the Driver Control Section of the Driver and Vehicle Services section of the Division of Motor Vehicles. These are funds that are, by statute, transferred to the Highway Users Tax Fund at the end of the fiscal year. The General Fund freed up by the refinancing can be used to support other priorities of the State.

The Driver Control Section is the repository of official records for all drivers in the State of Colorado. It supplies evidentiary copies to internal and external customers. The DCS identifies, assesses, and records administrative sanctions against drivers including all restraints for alcohol-related driving offenses. Based on data received from courts, law enforcement, or other authorized agencies, the DCS also revokes driving privileges administratively. The Motor Vehicle Investigations Unit is located in this section and is responsible for investigation of fraud involving driver's licenses or identification documents.

The Driver Control Section is funded from a mix of General Fund and cash funds. The total allocation for FY 2008-09 for the Section is \$6,134,360 and 131.0 FTE. Of this total, \$5,757,114 is personal services and \$377,246 is operating expenses. The funding allocation includes \$314,828 from the Driver's License Administrative Revocation Account.

The Driver's License Administrative Revocation Account is funded by the \$95.00 fee charged for the restoration of the drivers licenses of drivers whose licenses have been suspended, cancelled or revoked. This fee is divided between the Driver's License Administrative Revocation Account (\$60.00) and the First Time Drunk Driving Offender Account (\$35.00) which was created by H.B. 08-1194.

The Driver's License Administrative Revocation Account funds about \$2.9 million in appropriations in the Department, while receiving \$5.5 million in fee income. The balance of the fund at the end of each fiscal year is transferred to the Highway Users Tax Fund. The Account provides partial funding for the Executive Director's Office, Central Department Operations, Systems Support in the Information Technology Division, Administrative and Driver and Vehicle Services in the Division of Motor Vehicles, and all funding for the Hearing Division in the Enforcement Business Group.

This proposal shifts \$2,021,590 and 46.0 FTE from the General Fund to the Driver's License Administrative Revocation Account. Because of the pay-date shift for General Fund personal services, the first year savings to the General Fund is \$1,865,928. The remaining \$155,662 will be saved in subsequent years.

If this decision item is approved, the funds transferred to the Highway Users Tax Fund will be reduced by approximately \$2.0 million.

BRIEFING ISSUE

ISSUE:

Programming Costs for Session Legislation Line in The Department of Revenue.

SUMMARY:

- ☐ Current JBC policy for the Department of Revenue is that the Department will submit with its annual budget a request for the estimated costs incurred for the programming costs for session legislation. The Department would then submit a supplemental bill for the difference between the estimated costs and the actual costs. This policy has been in effect for eight years.
- ☐ The basis for the policy is that there are so many bills affecting the Department. The JBC considered the issue in 2001 and again in 2008 and decided on the current policy. As this is a new General Assembly, staff believes that the Committee should revisit the issue and make a determination at this time for the next two legislative years.

RECOMMENDATION:

During the 2008 legislative session, the Joint Budget Committee took explicit action to approve this practice. Staff's recommendation is that the Joint Budget Committee take formal action to continue or discontinue this policy. Staff's recommendation is that the JBC approve the policy as currently formulated regarding programming costs for session legislation.

DISCUSSION:

A number of special bills that apply to the Department of Revenue involve programming costs to implement. For example, if the bill alters the tax system, changes or adds a special license plate, the bill will have programming costs.

Prior to about 1998, the Department had a long-standing policy of absorbing up to 900 hours of programming costs for special legislation. At that time, a new Director was appointed and began indicating that the Department would no longer absorb the programming costs. Bills with the smallest programming costs would require fiscal notes for the costs of programming. This resulted in the need for an appropriation. Each bill had to considered on its own merits and cost, even though there might be economies of scale from similar bills. For example, if there are two license plate bills, the programming costs might only by one and one-half time the expense, rather than two times for each bill individually.

Since most of the bills at that time were funded from the General Fund, this meant that bills would now have to compete for the small amount of set-asides that were left after the budget was submitted. Bills were now dying because there was no money available to fund the programming costs. General Assembly Members complained to the Joint Budget Committee Members at the time about the bills dying for a relatively small amount of money and programming hours. Around 2000, the JBC asked staff to come up with a solution that would eliminate the need for fiscal notes on special legislation affecting the Department.

At about the same time, a targeted base review at the Department revealed that they had three programmers on staff who were assigned to implement new legislation. Together the three programmers cost about \$250,000.

Two solutions were presented to the JBC. The first, and the one ultimately adopted, was to add a line item to the Department's Information Technology Division to the 2001 Long Bill called Programming Costs for 2001 Session Legislation and to eliminate the funding for the three programmers. If the costs differed from the estimate that was put in the bill, the Department was expected to present a supplemental bill for the difference. The major problem identified with this approach was that bills were not required to undergo fiscal scrutiny to determine if the merits of a bill outweigh the estimated costs. The JBC considered the arguments for and against and approved the recommendation for implementation in the 2001 Long Bill.

The second option presented would have had the Department submit a supplemental request for any costs it could not absorb. The Committee would then have the option to approve or deny the request exercising its discretion whether or not the costs are reasonable. The Department's problem with this approach was that there may not have been any funds left over to fund the Supplementals.

In each year since the adoption of this line item, in addition to the appropriation line in the Long Bill, there has been a supplemental submitted to reflect the true costs of implementing legislation from the session. These supplementals have either increased or decreased the annual appropriation. The history of this appropriation line and supplementals is shown in the table below:

	FY 2002-03 Actual	FY 2003-04 Actual	FY 2004-05 Actual	FY 2005-06 Actual	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Budgeted
Long Bill							
General Fund	\$100,662	\$16,936	\$16,744	\$16,744	\$16,744	\$66,846	\$66,846
Cash Funds Exempt	78,463	78,951	78,951	78,951	78,951	159,942	159,942
Total	179,125	95,887	95,695	95,695	95,695	226,788	226,788
Supplemental Bill							
General Fund	(84,366)	25,304	4,816	63,052	50,102	19,930	N/A*
Cash Funds / Cash Funds Exempt	129,770	186,841	7,922	28,619	80,991	(93,505)	N/A*
Total	45,404	212,145	12,738	91,671	131,093	(73,575)	N/A*
Long + Supplemental Bills							
General Fund	16,296	42,240	21,560	79,796	66,846	86,776	66,846
Cash Funds Exempt	208,233	265,792	86,873	107,570	159,942	66,437	159,942
Total FY Appropriation	\$224,529	\$308,032	\$108,433	\$187,366	\$226,788	\$153,213	\$226,788
* Note: Department ha	s not yet subn	nitted a supple	mental for FY	2008-09			

In years past, there have been issues raised about the equity of this approach. Bills requiring programming costs that affect other departments must have appropriations clauses. Some of those bills died because of the lack of available funds for programming costs. In 2001, the JBC's rationale for the "special" treatment of bills with programming costs was that so many of the bills that impact the Department have programming costs. The same rationale was approved by the JBC for the 2008 legislative session.

The Department of Revenue is neutral with regard to this line item. If it is eliminated then the Joint Budget Committee staff will communicate this to Legislative Council Staff so funding can be properly included in fiscal notes and subsequent appropriations clauses. Legislators are used to seeing the fiscal note reflect that programming costs are included in the Long Bill. The Department's main concern is that it receives the funding to implement the change in its information technology systems.

FY 2008-09 Joint Budget Committee Staff Budget Briefing Department of Revenue APPENDIX A: NUMBERS PAGES

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Appropriation	FY 2009-10 Request	Decision Items
DEPARTMENT OF REVENUE Roxy Huber, Executive Director					

(1) EXECUTIVE DIRECTOR'S OFFICE

The Executive Director's Office provides administrative, accounting, budgeting, auditing, planning, and research support for the Department, and is comprised of the following programs: Administration, Policy Analysis and Financial Services, Internal Auditor, Office of Human Resources, and Office of Research and Analysis.

Major cash funds sources include the Highway Users Tax Fund, the Colorado State Titling and Registration Account, the Licensing Services Cash Fund, the Driver's License Administrative Revocation Account, the Auto Dealers License Fund, the Limited Gaming Fund, the Liquor Enforcement Division and State Licensing Authority Cash Fund, the Racing Cash Fund, the State Lottery Fund, and the Department of Revenue subaccount of the Automobile Inspection and Readjustment Account. The Reappropriated Funds sources are the State Lottery Fund and the Limited Gaming Fund.

Personal Services	3,237,684	3,589,577	3,894,610	4,064,967
FTE	<u>42.4</u>	40.7	<u>48.7</u>	48.8
General Fund	1,759,607	1,936,698	2,208,295	2,175,864
HUTF	406,824	385,567	418,445	422,857
Cash Funds	511,231	637,112	841,991	897,667
Cash Funds Exempt/Reappropriated Funds	560,022	630,200	425,879	568,579
Health, Life and Dental	4,741,478	5,686,292	<u>6,934,265</u>	7,938,822
General Fund	2,941,944	3,327,659	4,082,651	4,674,099
HUTF	490,796	544,057	687,100	786,639
Cash Funds	487,905	835,086	2,164,514	2,478,084
Cash Funds Exempt	820,833	979,490	0	0
Short-term Disability	76,061	<u>88,567</u>	<u>102,416</u>	102,275
General Fund	47,850	54,145	61,368	61,284
HUTF	6,102	6,995	7,905	7,894
Cash Funds	8,813	11,971	33,143	33,097
Cash Funds Exempt	13,296	15,456	0	0
S.B. 04-257 Amortization Equalization Disbursement	484,663	823,798	1,246,959	1,573,461
General Fund	296,278	501,784	743,635	938,347
HUTF	39,485	63,499	95,405	120,386
Cash Funds	56,821	110,066	407,919	514,728
Cash Funds Exempt	92,079	148,449	0	
•				

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Appropriation	FY 2009-10 Request	Decision Items
				•	
S.B. 06-235 Supplemental Amortization Equalization	<u>0</u>	<u>153,458</u>	<u>573,932</u>	<u>983,414</u>	
General Fund	0	89,428	339,477	581,683	
HUTF	0	13,063	43,243	74,095	
Cash Funds	0	19,868	191,212	327,636	
Cash Funds Exempt	0	31,099	0	0	
Salary Survey and Senior Executive Service	2,037,928	2,276,350	<u>2,970,519</u>	1,948,425	
General Fund	1,215,030	1,360,465	1,801,622	1,181,721	
HUTF	177,569	198,318	250,096	164,043	
Cash Funds	250,355	283,747	918,801	602,661	
Cash Funds Exempt	394,974	433,820	0	0	
Performance-based Pay Awards	<u>0</u>	1,073,081	<u>1,151,316</u>	<u>0</u>	
General Fund	0	668,192	688,768	0	
HUTF	0	83,000	88,740	0	
Cash Funds	0	127,543	373,808	0	
Cash Funds Exempt	0	194,346	0	0	
Shift Differential	209,777	166,518	187,287	171,982	
General Fund	59,068	52,100	48,105	44,174	
HUTF	127,483	96,277	113,815	104,514	
Cash Funds	8,115	5,408	25,367	23,294	
Cash Funds Exempt	15,111	12,733	0	0	
Workers' Compensation	<u>636,413</u>	<u>575,405</u>	733,857	734,971	
General Fund	408,845	369,652	452,719	453,406	
HUTF	54,538	49,198	60,464	60,556	
Cash Funds	63,213	57,153	220,674	221,009	
Cash Funds Exempt	109,817	99,402	0		
-					

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Appropriation	FY 2009-10 Request	Decision Items
	Hetuui	Tictuui	прргориши	Request	Decision remis
Operating Expenses	917,761	955,754	<u>1,009,448</u>	1,371,053	
General Fund	446,919	512,582	519,565	553,588	
HUTF	102,442	99,923	119,633	138,513	
Cash Funds	137,887	134,865	370,250	678,952	
Cash Funds Exempt	230,513	208,384	0	0	
Legal Services for 11,165 hours	756,653	<u>867,793</u>	838,492	838,492	
General Fund	436,254	521,473	451,261	451,261	
HUTF	2,007	26,289	11,731	11,731	
Cash Funds	261,098	291,876	375,500	375,500	
Cash Funds Exempt	57,294	28,155	0	0	
Administrative Law Judge Services	<u>824</u>	<u>7,532</u>	<u>7,896</u>	8,249	
Cash Funds	0	7,532	7,896	8,249	
Cash Funds Exempt	824	0	0	0	
Purchase of Services from Computer Center	<u>1,845,865</u>	<u>3,251,582</u>	<u>3,627,411</u>	<u>3,627,411</u>	
General Fund	1,844,078	3,248,330	3,624,283	3,624,283	
Cash Funds	0	0	3,128	3,128	
Cash Funds Exempt	1,787	3,252	0	0	
Multiuse Network Payments	<u>1,921,365</u>	<u>2,584,122</u>	<u>2,670,532</u>	<u>2,670,532</u>	
General Fund	728,696	621,998	642,797	642,797	
HUTF	36,706	49,357	51,007	51,007	
Cash Funds	58,730	70,547	1,976,728	1,976,728	
Cash Funds Exempt	1,097,233	1,842,220	0	0	
Payment to Risk Management and Property Funds	289,287	211,060	<u>273,165</u>	<u>273,165</u>	
General Fund	163,277	120,775	148,997	148,997	
HUTF	34,454	24,140	31,822	31,822	
Cash Funds	29,523	21,398	92,346	92,346	
Cash Funds Exempt	62,033	44,747	0		

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Appropriation	FY 2009-10 Request	Decision Items
	Treudi	1100001	прргоргамон	request	Decision recinis
Vehicle Lease Payments	<u>350,686</u>	373,184	410,371	482,230	
General Fund	103,286	90,004	97,574	117,068	
HUTF	40,175	42,829	40,458	50,492	
Cash Funds	82,498	99,402	272,339	314,670	
Cash Funds Exempt	124,727	140,949	0	0	
Leased Space	<u>2,025,368</u>	<u>2,191,507</u>	<u>2,641,446</u>	2,721,446	
General Fund	1,271,962	1,349,369	1,408,853	1,630,432	
Cash Funds	79,742	127,132	1,232,593	1,091,014	
Cash Funds Exempt	673,664	715,006	0	0	
Capitol Complex Leased Space	<u>1,794,521</u>	<u>1,680,002</u>	<u>1,676,337</u>	1,676,337	
General Fund	1,296,891	1,293,280	1,301,729	1,301,729	
HUTF	34,775	26,691	25,916	25,916	
Cash Funds	227,210	176,581	348,692	348,692	
Cash Funds Exempt	235,645	183,450	0		
Lease Purchase of 1881 Pierce Street	805,214	<u>0</u>	<u>o</u>	<u>0</u>	
HUTF	74,871	0	0	0	
Cash Funds	337,324	0	0	0	
Cash Funds Exempt	393,019	0	0	0	
Communications Services Payments	<u>72,354</u>	60,849	<u>63,557</u>	63,557	
General Fund	21,045	16,659	19,321	19,321	
HUTF	5,209	4,164	4,576	4,576	
Cash Funds	42,834	38,175	39,660	39,660	
Cash Funds Exempt	3,266	1,851	0	0	
Utilities	<u>198,161</u>	208,367	<u>247,119</u>	<u>247,119</u>	
General Fund	82,619	88,317	104,440	104,440	
HUTF	97,577	103,689	103,416	103,416	
Cash Funds	17,965	16,361	39,263	39,263	

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Appropriation	FY 2009-10 Request	Decision Items
					Request v. Approp.
SUBTOTAL - (1) EXECUTIVE DIRECTOR'S OFFICE	22,402,063	26,824,798	31,260,935	31,497,908	0.76%
FTE	<u>42.4</u>	<u>40.7</u>	<u>48.7</u>	<u>48.8</u>	<u>0.21%</u>
General Fund	13,123,649	16,222,910	18,745,460	18,704,494	-0.22%
HUTF	1,731,013	1,817,056	2,153,772	2,158,457	0.22%
Cash Funds	2,661,264	3,071,823	9,935,824	10,066,378	1.31%
Cash Funds Exempt/Reappropriated Funds	4,886,137	5,713,009	425,879	568,579	33.51%

(2) CENTRAL DEPARTMENT OPERATIONS DIVISION

Central Department Operation provides centralized departmental support for mail processing, forms development, transaction processing and records management. Major cash fund sources include the Identification Security Fund, the Colorado State Titling and Registration Account, Outstanding Judgements and Warrants, the Licensing Services Cash Fund, the Drivers License Administrative Revocation Account, and the Auto Dealers License Fund. The sources of Reappropriated Funds are the State Lottery Fund and the Limited Gaming Fund

Personal Services	5,072,769	5,219,536	5,388,194	5,645,835
FTE	<u>105.1</u>	<u>106.6</u>	<u>109.9</u>	<u>109.9</u>
General Fund	4,698,898	4,881,995	4,974,535	5,252,069
HUTF	0	91,984	102,646	103,981
Cash Funds	65,984	95,726	206,543	220,739
Cash Funds Exempt/Reappropriated Funds	307,887	149,831	104,470	69,046
Seasonal Tax Processing - GF	365,368	374,767	384,849	397,545
Operating Expenses	<u>3,316,772</u>	1,128,968	<u>1,132,101</u>	1,171,617
General Fund	3,316,772	992,501	995,214	1,034,730
Cash Funds	0	0	136,887	136,887
Cash Funds Exempt	0	136,467	0	0
Postage	<u>0</u>	<u>2,415,697</u>	<u>2,398,337</u>	2,594,656
General Fund	0	2,156,462	2,131,911	2,329,008
HUTF	0	8,371	8,371	13,909
Cash Funds	0	31,569	258,055	251,739
Cash Funds Exempt	0	219,295	0	0
Pueblo Data Entry Center Payments	<u>1,695,135</u>	1,770,469	<u>1,793,504</u>	1,950,377

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Appropriation	FY 2009-10 Request	Decision Items
			• • •	•	
General Fund	1,694,049	1,768,878	1,789,495	1,946,368	
Cash Funds	0	0	4,009	4,009	
Cash Funds Exempt	1,086	1,591	0	0	
Microfilm Services - General Fund	343,264	382,772	383,187	445,095	
					Request v. Approp.
SUBTOTAL - (2) CENTRAL DEPARTMENT					
OPERATIONS	10,793,308	11,292,209	11,480,172	12,205,125	6.31%
FTE	<u>105.1</u>	<u>106.6</u>	<u>109.9</u>	<u>109.9</u>	<u>0.00%</u>
General Fund	10,418,351	10,557,375	10,659,191	11,404,815	7.00%
HUTF	0	100,355	111,017	117,890	n/a
Cash Funds	65,984	127,295	605,494	613,374	1.30%
Cash Funds Exempt/Reappropriated Funds	308,973	507,184	104,470	69,046	-33.91%

(3) INFORMATION TECHNOLOGY DIVISION

(A) Systems Support

Systems Support is responsible for the maintenance of Department systems for three business groups and the Executive Director's Office. Major cash fund sources include the Colorado State Titling and Registration Account, the Highway Users Tax Fund, the Licensing Services Cash Fund, the Drivers License Administrative Revocation Account, the Auto Dealers License Fund, the Liquor Enforcement Division and State Licensing Authority Cash Fund, the Racing Cash Fund, and the Department of Revenue subaccount of the Air Account of the HUTF. The reappropriated runds sources are the Limited Gaming Fund and the State Lottery Fund.

Personal Services	5,896,682	5,723,274	6,353,445	6,635,655
FTE	<u>77.2</u>	<u>74.6</u>	<u>79.9</u>	<u>79.9</u>
General Fund	4,238,729	3,981,028	4,300,497	4,929,692
HUTF	0	427,990	465,580	357,868
Cash Funds	257,376	445,397	1,113,516	941,123
Cash Funds Exempt/Reappropriated Funds	1,400,577	868,859	473,852	406,972
Operating Expenses- General Fund	709,333	722,189	724,313	724,313

FY 2008-09 Joint Budget Committee Staff Budget Briefing **Department of Revenue**

APPENDIX A: NUMBERS PAGES

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Appropriation	FY 2009-10 Request	Decision Items
	1.42.000	<i>(7.72)</i>	22 < 700	22 < 700	
Programming Costs for Session Legislation	142,898	67,728	226,788	226,788	
FTE	<u>0.8</u>	<u>1.0</u>	<u>2.2</u>	<u>2.2</u>	
General Fund	8,968	12,731	66,846	66,846	
Cash Funds	0	0	159,942	159,942	
Cash Funds Exempt	133,930	54,997	0	0	
					Request v. Approp.
(A) SUBTOTAL - SYSTEMS SUPPORT	6,748,913	6,513,191	7,304,546	7,586,756	3.86%
FTE	<u>77.9</u>	<u>75.6</u>	<u>82.1</u>	<u>82.1</u>	<u>0.00%</u>
General Fund	4,957,030	4,715,948	5,091,656	5,720,851	12.36%
HUTF	0	427,990	465,580	357,868	n/a
Cash Funds	257,376	445,397	1,273,458	1,101,065	-13.54%
Cash Funds Exempt/Reappropriated Funds	1,534,507	923,856	473,852	406,972	-14.11%

Colorado State Titling & Registration System

The Colorado State Titling and Registration System is the state's centralized database for the distribution of registration taxes between the State, all its counties, and the Highway Users Tax Fund (HUTF). Source of cash funds is the Colorado State Titling and Registration Account.

Personal Services FTE Cash Funds Cash Funds Exempt	2,008,819	2,164,931	2,330,535	2,655,981
	<u>28.0</u>	<u>28.4</u>	31.5	31.5
	0	0	2,330,535	2,655,981
	2,008,819	2,164,931	0	0
Operating Expenses Cash Funds Cash Funds Exempt	2,531,381	2,553,845	2,596,109	2,667,161
	0	0	2,596,109	2,667,161
	2,531,381	2,553,845	0	0
County Office Asset Maintenance	555,541	567,478	568,230	568,230
Cash Funds	0	0	568,230	568,230
Cash Funds Exempt	555,541	567,478	0	0
County Office Improvements - Cash Funds	0	0	103,578	87,377

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Appropriation	FY 2009-10 Request	Decision Items
			11 1	•	
					Request v. Approp.
(B) SUBTOTAL - COLORADO STATE TITLING ANI					
REGISTRATION SYSTEM	5,095,741	5,286,254	5,598,452	5,978,749	6.79%
FTE	<u>28.0</u>	<u>28.4</u>	<u>31.5</u>	<u>31.5</u>	<u>0.00%</u>
Cash Funds	0	0	5,598,452	5,978,749	6.79%
Cash Funds Exempt	5,095,741	5,286,254	0	0	n/a
					Request v. Approp.
SUBTOTAL - (3) INFORMATION TECHNOLOGY					
DIVISION	11,844,654	11,799,445	12,902,998	13,565,505	5.13%
FTE	<u>105.9</u>	<u>104.0</u>	<u>113.6</u>	<u>113.6</u>	<u>0.00%</u>
General Fund	4,957,030	4,715,948	5,091,656	5,720,851	12.36%
HUTF	0	427,990	465,580	357,868	n/a
Cash Funds	257,376	445,397	6,871,910	7,079,814	3.03%
Cash Funds Exempt/Reappropriated Funds	6,630,248	6,210,110	473,852	406,972	-14.11%

(4) TAXATION BUSINESS GROUP

The Taxation Business Group is charged with the collection, administration, auditing and enforcement responsibilities for all taxes, fees, bonds, and licenses covered under Colorado tax laws. This group includes an administrative section, the Taxation and Compliance Division, Taxpayer Service Division, the Tax Special Purpose section. All divisions but Special Purpose carry out programatic functions.

(A) Administration				
Personal Services	551,572	545,901	593,853	624,837
FTE	<u>6.8</u>	<u>6.8</u>	<u>7.0</u>	<u>7.0</u>
General Fund	551,572	542,347	587,832	618,647
Cash Funds	0	714	6,021	6,190
Cash Funds Exempt	0	2,840	0	0
Operating Expenses - General Fund	13,199	6,787	15,000	15,000

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Appropriation	FY 2009-10 Request	Decision Items
					Request v. Approp.
(A) SUBTOTAL - ADMINISTRATION	564,771	552,688	608,853	639,837	5.09%
FTE	<u>6.8</u>	<u>6.8</u>	<u>7.0</u>	<u>7.0</u>	<u>0.00%</u>
General Fund	564,771	549,134	602,832	633,647	5.11%
Cash Funds	0	714	6,021	6,190	2.81%
Cash Funds Exempt	0	2,840	0	0	n/a

(B) Taxation and Compliance Division

Provides auditing services and enforces compliance with Colorado tax laws. The Division maintains five sections and six district offices throughout Colorado and conducts audits of individual and corporate tax returns. The Mineral Audit Program audits royalties associated with oil, gas, and mineral mining activity of federal, state, and private land. Reappropriated Funds sources are from the Mineral Audit Program, the State Land Board Administrative Fund, and indirect cost recoveries transferred from the Department of Natural Resources.

Personal Services FTE General Fund Cash Funds	13,346,449 <u>207.0</u> 13,213,086 1,269	13,213,501 <u>202.7</u> 13,087,248 1,269	13,767,421 <u>216.4</u> 13,630,324 1,269	15,157,984 <u>226.5</u> 15,054,121 1,269	
Cash Funds Exempt/Reappropriated Funds	132,094	124,984	135,828	102,594	
Operating Expenses - General Fund	616,470	604,392	825,433	969,356	
Joint Audit Program - General Fund	131,244	131,244	131,244	131,244	
Mineral Audit Program	743,515	769,092	791,828	790,794	
FTE	<u>7.7</u>	<u>9.1</u>	<u>11.0</u>	<u>11.0</u>	
Cash Funds Exempt/Reappropriated Funds	65,916	65,975	66,000	66,000	
Federal Funds	677,599	703,117	725,828	724,794	
					Request v. Approp.
(B) SUBTOTAL - TAXATION AND COMPLIANCE					• • • •
DIVISION	14,837,678	14,718,229	15,515,926	17,049,378	9.88%
FTE	<u>214.7</u>	<u>211.8</u>	<u>227.4</u>	237.5	4.44%
General Fund	13,960,800	13,822,884	14,587,001	16,154,721	10.75%
Cash Funds	1,269	1,269	1,269	1,269	0.00%
Cash Funds Exempt/Reappropriated Funds	198,010	190,959	201,828	168,594	-16.47%
Federal Funds	677,599	703,117	725,828	724,794	-0.14%
	_	_			

	FY 2006-07	FY 2007-08	FY 2008-09	FY 2009-10	
	Actual	Actual	Appropriation	Request	Decision Items
(C) Taxpayer Service Division Assists individual and business taxpayers through regional se for many cities, counties and special districts; issues individu with the goal of expediting the collection excise taxes. The p Fund and Private Letter Rulings.	al and business tax refu	ands. The Fuel Track	ing System tracks the	e movement of gasolin	e and special fuel
rund and Filvate Letter Runngs.					
Personal Services FTE General Fund Cash Funds	4,142,626 <u>72.7</u> 4,122,044 20,582	4,309,826 <u>73.4</u> 4,289,246 20,580	4,531,838 <u>80.1</u> 4,439,506 92,332	4,746,481 <u>80.1</u> 4,654,149 92,332	
Operating Expenses General Fund Cash Funds	398,173 398,173 0	386,077 386,077 0	405,490 404,990 500	402,035 401,535 500	
Fuel Tracking System FTE Cash Funds Cash Funds Exempt	476,949 1.5 0 476,949	474,284 1.5 0 474,284	483,277 1.5 483,277 0	486,594 <u>1.5</u> 486,594 0	Paguast v. Approp
(C) SUBTOTAL - TAXPAYER SERVICES DIVISION	5,017,748	5,170,187	5,420,605	5,635,110	Request v. Approp. 3.96%
FTE General Fund Cash Funds Cash Funds Exempt	74.2 4,520,217 20,582 476,949	74.9 4,675,323 20,580 474,284	81.6 4,844,496 576,109 0	81.6 5,055,684 579,426 0	0.00% 4.36% 0.58% n/a
(D) Tax Conferee Resolve protest to tax adjustments, reviews issues related 'hor					
Personal Services - General Fund FTE	755,215 8.2	854,723 8.8	981,960 9.0	1,022,738 9.0	
Operating Expenses - General Fund	14,958	21,610	21,754	21,754	

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Appropriation	FY 2009-10 Request	Decision Items
					D A
(D) SUBTOTAL - TAX CONFEREE - General Fund	770,173	876,333	1,003,714	1,044,492	Request v. Approp. 4.06%
FTE THE SOLUTION SCHOOL THE	8.2	8.8	9.0	9.0	0.00%
(E) Special Purpose Distributes applicable percentage of gross cigarette taxes to co	unties sities and town	na diatributas aranta	to lovy income disch	lad and alderly sitize	nai muovidaa vahata
moneys to entities with alternative fuels programs. All funds					ns, provides rebate
moneys to entities with attenuative rue is programs. This runds to	are continuously appro	priated by constitution	mar or statutory provi	ision.	
Cigarette Tax Rebate - General Fund	13,213,188	12,703,162	13,300,000	13,300,000	
Amendment 35 Distribution to Local Governments	<u>1,548,108</u>	<u>1,472,654</u>	<u>1,543,432</u>	1,543,432	
Cash Funds	0	0	1,543,432	1,543,432	
Cash Funds Exempt	1,548,108	1,472,654	0	0	
Old Age Heat & Fuel and Property Tax Assistance Grant -					
General Fund	8,378,083	10,422,728	17,300,000	17,300,000	
Alternative Fuels Rebate	<u>382,813</u>	<u>299,611</u>	310,601	310,601	
Cash Funds	0	0	310,601	310,601	
Cash Funds Exempt	382,813	299,611	0	0	
[Request v. Approp.
(E) SUBTOTAL - SPECIAL PURPOSE	<u>23,522,192</u>	<u>24,898,155</u>	32,454,033	32,454,033	0.00%
General Fund	21,591,271	23,125,890	30,600,000	30,600,000	0.00%
Cash Funds	1.020.021	1.772.265	1,854,033	1,854,033	0.00%
Cash Funds Exempt	1,930,921	1,772,265	0	0	n/a
					Request v. Approp.
SUBTOTAL - (4) TAXATION BUSINESS GROUP	44,712,562	46,215,592	55,003,131	56,822,850	
FTE	<u>303.9</u>	<u>302.3</u>	<u>325.0</u>	<u>335.1</u>	
General Fund	41,407,232	43,049,564	51,638,043	53,488,544	
Cash Funds	21,851	22,563	2,437,432	2,440,918	
Cash Funds Exempt/Reappropriated Funds	2,605,880	2,440,348	201,828	168,594	
Federal Funds	677,599	703,117	725,828	724,794	-0.14%

(5) DIVISION OF MOTOR VEHICLES

FY 2006-07	FY 2007-08	FY 2008-09	FY 2009-10	
Actual	Actual	Appropriation	Request	Decision Items

(A) Administration

The Division is responsible for licensing drivers and issuing identification documents, administering driver records and administrative sanctions, titling and registering motor vehicles traveling of Colorado roadways, enforcing the state's emissions program and administering the Motorist Insurance Identification Database. Major cash funds sources are the Highway Users Tax Fund, the Licensing Services Cash Fund, the Colorado State Titling and Registration Account, and the DOR subaccount of the AIR Account of the HUTF.

Personal Services	656,830	854,679	888,380	928,919	
FTE	<u>8.2</u>	<u>10.4</u>	<u>11.0</u>	<u>11.0</u>	
General Fund	294,343	513,510	490,755	519,883	
HUTF	362,487	207,469	196,173	201,794	
Cash Funds	0	158	201,452	207,242	
Cash Funds Exempt	0	133,542	0		
Operating Expenses	<u>50,014</u>	50,580	<u>54,250</u>	<u>54,250</u>	
General Fund	47,679	29,281	31,366	54,250	
HUTF	2,335	13,069	10,325	0	
Cash Funds	0	10	12,559	0	
Cash Funds Exempt	0	8,220	0	0	
					Request v. Approp.
(A) SUBTOTAL - ADMINISTRATION	706,844	905,259	942,630	983,169	4.30%
FTE	<u>8.2</u>	<u>10.4</u>	<u>11.0</u>	<u>11.0</u>	<u>0.00%</u>
General Fund	342,022	542,791	522,121	574,133	9.96%
HUTF	364,822	220,538	206,498	201,794	-2.28%
Cash Funds	0	168	214,011	207,242	-3.16%
Cash Funds Exempt	0	141,762	0	0	n/a

FY 2006-07	FY 2007-08	FY 2008-09	FY 2009-10	
Actual	Actual	Appropriation	Request	Decision Items

(B) Driver and Vehicle Services

The Division administers driver's licensing and records management, vehicle registration, and regulation of commercial driving schools. The primary cash fund sources are the License Plate Cash Fund, the Licensing Services Cash Fund, the Identification Security Fund, the Colorado State Titling and Registration Account, the Drivers License Administrative Revocation Account, the Outstanding Judgments and Warrants account, and the Penalty Assessment Account.

Personal Services FTE General Fund Cash Funds Cash Funds Exempt	13,531,973 <u>313.6</u> 12,490,643 3,842 1,037,488	14,999,824 <u>345.9</u> 10,001,755 4,064,634 933,435	16,297,007 <u>382.3</u> 10,969,972 5,327,035 0	17,045,235 <u>383.2</u> 9,704,612 7,340,623 0	
Operating Expenses General Fund Cash Funds Cash Funds Exempt	1,201,503 1,196,379 2,000 3,124	2,195,205 1,071,604 1,121,112 2,489	2,557,401 1,214,937 1,342,464 0	3,208,685 1,214,937 1,993,748 0	
Drivers License Documents General Fund Cash Funds Cash Funds Exempt	2,369,475 1,891,789 0 477,686	2,372,080 1,860,196 0 511,884	2,437,320 1,913,728 523,592 0	2,437,320 1,913,728 523,592 0	
License Plate Ordering - Cash Funds	5,041,069	5,449,138	5,465,550	5,422,670	Request v. Approp.
(B) SUBTOTAL - DRIVER AND VEHICLE SERVICES FTE General Fund Cash Funds Cash Funds Exempt	22,144,020 <u>313.6</u> 15,578,811 5,046,911 1,518,298	25,016,247 <u>345.9</u> 12,933,555 10,634,884 1,447,808	26,757,278 <u>382.3</u> 14,098,637 12,658,641 0	28,113,910 <u>383.2</u> 12,833,277 15,280,633 0	5.07% <u>0.24%</u> -8.98% 20.71% n/a

	FY 2006-07	FY 2007-08	FY 2008-09	FY 2009-10	
	Actual	Actual	Appropriation	Request	Decision Items
(C) Vehicle Emissions					
The Emission Sections conducts audits of inspection a	nd readjustment stations and f	acilities to ensure co	mnliance with vehicle	e emissions testing sta	ndards under the
Automobile Inspection and Readjustment Program. C					ndards under the
rationionie inspection and readjustment riogram.	ash rands source is the radio	noone inspection an	a readjustificiti ricco	unt of the fie fi.	
Personal Services	728,876	958,305	1,016,699	1,053,283	
FTE	<u>11.6</u>	<u>14.8</u>	<u>15.5</u>	<u>15.5</u>	
Cash Funds	0	0	1,016,699	1,053,283	
Cash Funds Exempt	728,876	958,305	0	0	
Operating Expenses	<u>68,379</u>	<u>76,566</u>	80,215	80,215	
Cash Funds	0	0	80,215	80,215	
Cash Funds Exempt	68,379	76,566	0	0	
(a) alibratal Mellia E Emidalona	707.255	1.024.071	1,006,014	1 122 400	Request v. Approp.
(C) SUBTOTAL - VEHICLE EMISSIONS	797,255	1,034,871	1,096,914	1,133,498	3.34%
FTE Cash Funds	<u>11.6</u> 0	14.8 0	1.006.014	1 122 408	<u>0.00%</u> 3.34%
Cash Funds Cash Funds Exempt	797,255	1,034,871	1,096,914 0	1,133,498	3.34% n/a
Cash Funus Exempt	191,233	1,034,671	U	0	II/a
(D) Titles					
Provides administrative and accounting support for iss	uing motor vehicle titles Cer	tifies vehicle owners	hin for tax assessmen	t and other nurnoses	Ensures uniformity
among the State's county clerks. Cash funds source is				t una other purposes.	Ziisures aimoinit.
,	8				
Personal Services	1,480,387	1,544,397	1,603,458	1,672,848	
FTE	<u>32.6</u>	<u>32.8</u>	<u>34.5</u>	<u>34.5</u>	
Cash Funds	0	0	1,603,458	1,672,848	
Cash Funds Exempt	1,480,387	1,544,397	0	0	
Operating Expenses	<u>125,005</u>	<u>146,782</u>	<u>174,711</u>	<u>189,854</u>	
Cash Funds	0	0	174,711	189,854	
Cash Funds Exempt	125,005	146,782	0	0	
(D) CLIDTOTAL TITLEC	1 (05 202	1 (01 170	1 770 170	1.0/2.702	Request v. Approp.
(D) SUBTOTAL - TITLES	1,605,392 <u>32.6</u>	1,691,179	1,778,169	1,862,702	4.75%
	17 h	<u>32.8</u>	<u>34.5</u>	<u>34.5</u>	0.00%
FTE Cook Funds				1 962 702	
Cash Funds Cash Funds Exempt	0 1,605,392	0 1,691,179	1,778,169 0	1,862,702	4.75% n/a

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Appropriation	FY 2009-10 Request	Decision Items
	Actual	Actual	Appropriation	Request	Decision rems
(E) Motorist Insurance Identification Database Program					
Maintains database to compare motor vehicle registration reco	rds against insured mo	otorist records to auth	orize the accurate lic	ense suspension of ur	insured drivers.
The cash funds source is the Motorist Insurance Identification	Database Account (M	IIIDB).			
D 10 '	660,020	215 210	220 122	220.017	
Personal Services	669,938	315,318	328,132	330,017	
FTE	<u>1.0</u>	<u>1.0</u>	<u>1.0</u>	1.0	
Cash Funds	0	0	328,132	330,017	
Cash Funds Exempt	669,938	315,318	0	0	
Operating Expenses	69,514	<u>278</u>	500	500	
Cash Funds	0	0	500	500	
Cash Funds Exempt	69,514	278	0	0	
r.	,-				Request v. Approp
(E) SUBTOTAL - MOTORIST INSURANCE					1 11 1
IDENTIFICATION DATABASE PROGRAM -	739,452	315,596	328,632	330,517	0.57%
FTE	1.0	1.0	1.0	1.0	0.00%
Cash Funds	0	0	328,632	330,517	0.57%
Cash Funds Exempt	739,452	315,596	0	0	n/a
					Request v. Approp
SUBTOTAL - (5) DIVISION OF MOTOR VEHICLES	25,992,963	28,963,152	30,903,623	32,423,796	4.92%
FTE	367.0	404.9	444.3	445.2	0.20%
General Fund	15,920,833	13,476,346	14,620,758	13,407,410	-8.30%
HUTF	364.822	220,538	206,498	201,794	-2.28%
Cash Funds	5,046,911	10,635,052	16,076,367	18,814,592	17.03%
Cash Funds Exempt	4,660,397	4,631,216	0	0	n/a
•		, ,			

	FY 2006-07	FY 2007-08	FY 2008-09	FY 2009-10	D 11 T
	Actual	Actual	Appropriation	Request	Decision Items
(6) MOTOR CARRIER SERVICES DIVISION					
Monitors compliance with statutory weight and size restrictions					
and mobile port stations, inspects transporters of hazardous ma				<u> </u>	
("Off-the-Top"), the Hazardous Materials Safety Fund, and the Assistance Program.	Nuclear Materials 7	Transportation Fund.	The reappropriated fu	nds source is the Moto	or Carrier Safety
Personal Services	6,313,011	6,453,166	6,916,812	7,268,775	
FTE	125.1	124.6	131.2	131.2	
General Fund	467,528	571,758	623,589	644,866	
HUTF	5,807,154	5,800,056	6,184,910	6,505,998	
Cash Funds	38,329	20,572	34,067	34,067	
Cash Funds Exempt/Reappropriated Funds	0	60,780	74,246	83,844	
Operating Expenses	419,133	414,765	433,811	<u>433,811</u>	
General Fund	29,480	31,688	38,045	38,045	
HUTF	389,653	383,077	395,766	395,766	
Cash Funds	0	0	0	0	
Fixed and Mobile Port Maintenance - HUTF	83,784	83,784	221,545	221,545	
Motor Carrier Safety Assistance Program - Federal Funds	652,512	733,068	745,770	745,770	
FTE	8.3	8.2	9.0	9.0	
Hazardous Materials Permitting Program - Cash Funds	170,674	163,187	202,363	210,210	
FTE	3.7	3.7	4.0	4.0	
					Request v. Approp.
SUBTOTAL (6) - MOTOR CARRIER SERVICES DIVI	7,639,114	7,847,970		8,880,111	
FTE	<u>137.1</u>	136.5		144.2	
General Fund	497,008	603,446	,	682,911	
HUTF	6,280,591	6,266,917		7,123,309	
Cash Funds	209,003	183,759	,		
Cash Funds Exempt/Reappropriated Funds Federal Funds	0 652,512	60,780 733,068	,		

(7) ENFORCEMENT BUSINESS GROUP

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Appropriation	FY 2009-10 Request	Decision Items
(A) Administration					
Administers the functions of the Enforcement Business C	Froup: Limited Gaming, Li	iquor and Tobacco La	w Enforcement, Rac	ing Events (horse and	dog racing), the
Hearings Division, and Motor Vehicle Dealer Licensing.					
License Fund, the Liquor Enforcement Division and State					
Gaming Fund.					
Personal Services	477,423	455,609	512,166	539,579	
FTE	<u>5.9</u>	<u>5.6</u>	6.0	<u>6.0</u>	
General Fund	31,203	(14,394)	27,856	23,336	
Cash Funds	256,695	252,098	374,470	405,032	
Cash Funds Exempt/Reappropriated Funds	189,525	217,905	109,840	111,211	
Operating Expenses	<u>9,848</u>	9,286	10,880	10,880	
General Fund	(335)	(988)	592	10,880	
Cash Funds	5,885	5,511	7,955	0	
Cash Funds Exempt/Reappropriated Funds	4,298	4,763	2,333	0	
					Request v. Approp.
(A) SUBTOTAL - ADMINISTRATION	487,271	464,895	523,046	550,459	5.24%
FTE	<u>5.9</u>	<u>5.6</u>	<u>6.0</u>	<u>6.0</u>	<u>0.00%</u>
General Fund	30,868	(15,382)	28,448	34,216	20.28%
Cash Funds	262,580	257,609	382,425	405,032	5.91%
Cash Funds Exempt/Reappropriated Funds	193,823	222,668	112,173	111,211	-0.86%
(B) Limited Gaming Division					
Licenses limited gaming establishments. Conducts backs					
audits to ensure that tax remittances from gaming facilities			ted Gaming Fund. L	ane allocations are de	termined by the
Limited Gaming Control Commission and are not subject	t to appropriation by the Ge	eneral Assembly.			
Personal Services - Cash Funds	4,376,087	4,932,751	5,410,628	5,634,719	
FTE	64.1	70.6	76.0	76.0	
Operating Expenses - Cash Funds	388,297	502,982	575,734	575,734	

93,525

64,177

181,497

263,964

108,296

69,233

Licensure Activities - Cash Funds

Investigations - Cash Funds

181,497

263,964

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Appropriation	FY 2009-10 Request	Decision Items
Payments to Other State Agencies - Cash Funds	2,499,548	3,134,187	2,429,848	2,429,848	
Distribution to Gaming Cities and Counties - Cash Funds	23,398,477	100,591,698	23,788,902	23,788,902	
Indirect Cost Assessment - Cash Funds	640,919	553,509	559,702	612,363	
(B) SUBTOTAL - LIMITED GAMING DIVISION -					Request v. Approp.
Cash Funds	31,480,857	109,872,829	33,210,275	33,487,027	0.83%
FTE	64.1	70.6	76.0	76.0	0.00%
(C) Liquor Enforcement Division Enforces alcohol laws; issues licenses and permits to manufact Enforcement Division & State Licensing Authority Fund.	urers, importers, distr	ributors, and sellers of	f alcoholic beverages	. Cash funds source i	s the Liquor
Personal Services - Cash Funds	1,388,684	1,432,924	1,536,236	1,687,853	
FTE	17.9	17.3	19.0	21.0	
Operating Expenses - Cash Funds	49,450	50,840	51,616	61,296	Request v. Approp.
(C) SUBTOTAL - LIQUOR ENFORCEMENT DIVISION -					
Cash Funds	1,438,134	1,483,764	1,587,852	1,749,149	10.16%
FTE	17.9	17.3	19.0	21.0	10.53%
(D) Tobacco Enforcement Program Enforces laws prohibiting the sale of tobacco to minors. The s	ource of cash funds is	s the Tobacco Educati	on Programs Fund.		
Personal Services	368,662	376,242	458,969	504,487	
FTE	<u>5.9</u>	6.3	<u>7.0</u>	8.0	
General Fund	127,508	71,959	129,711	145,318	
Cash Funds	0	0	329,258	359,169	
Cash Funds Exempt	241,154	304,283	0	0	
Operating Expenses	26,322	27,328	27,943	31,379	
General Fund	5,240	7,042	7,201	7,201	
Cash Funds	0	0	20,742	24,178	

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Appropriation	FY 2009-10 Request	Decision Items
	Actual	Actual	Appropriation	Request	Decision Items
Cash Funds Exempt	21,082	20,286	0	0	
Cash I ands Exempt	21,002	20,200	O	Ü	Request v. Approp.
(D) SUBTOTAL - TOBACCO ENFORCEMENT	394,984	403,570	486,912	535,866	10.05%
FTE	5.9	6.3	7.0	8.0	<u>14.29%</u>
General Fund	132,748	79,001	136,912	152,519	11.40%
Cash Funds	0	0	350,000	383,347	9.53%
Cash Funds Exempt	262,236	324,569	0	0	n/a
(E) Division of Racing Events					
Licenses racetracks and individuals in dog and horse racin	ng, allocates race days amo	ong racetracks, test an	imals for drugs and o	oversees wagering. The	ne cash funds
ource is the Racing Cash Fund.					
odice is the Racing Cash I and.					
	1 250 316	1 241 420	1 /10 107	1 467 605	
Personal Services - Cash Funds	1,250,316	1,241,429	1,410,197	1,467,605	
Ç	1,250,316 15.9	1,241,429 16.8	1,410,197 18.5	1,467,605 18.5	
Personal Services - Cash Funds FTE	15.9	16.8	18.5	18.5	
Personal Services - Cash Funds FTE		, , , , , , , , , , , , , , , , , , ,	, ,	,,	
ersonal Services - Cash Funds FTE Operating Expenses - Cash Funds	15.9	16.8	18.5	18.5	
Personal Services - Cash Funds FTE Departing Expenses - Cash Funds	15.9 91,214	16.8 88,840	18.5 97,845	18.5 97,845	
Personal Services - Cash Funds FTE Operating Expenses - Cash Funds Laboratory Services - Cash Funds	15.9 91,214	16.8 88,840	18.5 97,845	18.5 97,845	
Personal Services - Cash Funds FTE Operating Expenses - Cash Funds Laboratory Services - Cash Funds Commission Meeting Costs - Cash Funds	15.9 91,214 100,574	16.8 88,840 101,510	18.5 97,845 104,992 1,200	18.5 97,845 104,992	
Personal Services - Cash Funds FTE Operating Expenses - Cash Funds Laboratory Services - Cash Funds Commission Meeting Costs - Cash Funds	15.9 91,214 100,574	16.8 88,840 101,510	18.5 97,845 104,992	18.5 97,845 104,992	
Personal Services - Cash Funds FTE Operating Expenses - Cash Funds Laboratory Services - Cash Funds Commission Meeting Costs - Cash Funds Racetrack Applications - Cash Funds	15.9 91,214 100,574 450 3,822	16.8 88,840 101,510 750 3,191	18.5 97,845 104,992 1,200 25,000	18.5 97,845 104,992 1,200 25,000	
Personal Services - Cash Funds FTE Operating Expenses - Cash Funds Laboratory Services - Cash Funds Commission Meeting Costs - Cash Funds	15.9 91,214 100,574 450	16.8 88,840 101,510 750	18.5 97,845 104,992 1,200	18.5 97,845 104,992 1,200	
Personal Services - Cash Funds FTE Departing Expenses - Cash Funds Laboratory Services - Cash Funds Commission Meeting Costs - Cash Funds Racetrack Applications - Cash Funds Purses and Breeders Awards - Cash Funds	15.9 91,214 100,574 450 3,822	16.8 88,840 101,510 750 3,191	18.5 97,845 104,992 1,200 25,000	18.5 97,845 104,992 1,200 25,000	Request v. Approp
Personal Services - Cash Funds FTE Departing Expenses - Cash Funds Laboratory Services - Cash Funds Commission Meeting Costs - Cash Funds Racetrack Applications - Cash Funds	15.9 91,214 100,574 450 3,822	16.8 88,840 101,510 750 3,191	18.5 97,845 104,992 1,200 25,000	18.5 97,845 104,992 1,200 25,000	Request v. Approp 2.09%

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Appropriation	FY 2009-10 Request	Decision Items
(F) Hearings Division					
Conducts hearings on drivers license suspensions and revoc					
horse and dog racing licenses. Provides computer support a Revocation Account.	nd data analysis for traf	fic safety programs.	Cash funds source is	the Drivers License A	dministrative
Personal Services	1,802,578	1,793,734	1,996,235	2,092,012	
FTE	<u>26.8</u>	<u>26.7</u>	<u>29.0</u>	<u>29.0</u>	
Cash Funds	0	0	1,996,235	2,092,012	
Cash Funds Exempt	1,802,578	1,793,734	0	0	
Operating Expenses	69,587	70,295	73,750	<u>73,750</u>	
Cash Funds	0	0	73,750	73,750	
Cash Funds Exempt	69,587	70,295	0	0	
					Request v. Approp.
(F) SUBTOTAL - HEARINGS DIVISION -	1,872,165	1,864,029	2,069,985	2,165,762	4.63%
FTE	<u>26.8</u>	<u>26.7</u>	<u>29.0</u>	<u>29.0</u>	0.00%
Cash Funds	1 972 165	1.864.020	2,069,985	2,165,762	4.63%
Cash Funds Exempt	1,872,165	1,864,029	0	0	n/a
(G) Motor Vehicle Dealer Licensing Board					
Licenses automobile dealers, wholesalers, and salespeople,	regulates the distribution	and sale of motor v	ehicles, investigates a	nd resolves complaint	s against Board
licensees and legal violations. The source of cash funds is t	C		omeres, mvesugues a		o agamot Doaru
Personal Services	1,556,334	1,640,481	1,761,096	1,827,680	
FTE	24.3	25.0	28.2	28.2	
Cash Funds	1,249,159	1,640,481	1,761,096	1,827,680	
Cash Funds Exempt	307,175	0	0	0	
Ossarina Francis	60.046	(0.626	72.002	159 202	
Operating Expenses Cash Funds	<u>68,946</u> 55,174	<u>69,636</u>	<u>72,003</u>	158,293 158,293	
Cash Funds Cash Funds Exempt	55,174 13,772	69,636	72,003	158,293	
Cash Funus Exempt	15,//2	U	U	0	

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Appropriation	FY 2009-10 Request	Decision Items
				•	
					Request v. Approp
(G) SUBTOTAL - MOTOR VEHICLE DEALER BOARD	1,625,280	1,710,117	1,833,099	1,985,973	8.34%
FTE	<u>24.3</u>	<u>25.0</u>	<u>28.2</u>	<u>28.2</u>	<u>0.00%</u>
Cash Funds	1,304,333	1,710,117	1,833,099	1,985,973	8.34%
Cash Funds Exempt	320,947	0	0	0	n/a
					Request v. Appro
SUBTOTAL (7) - ENFORCEMENT BUSINESS	39,743,625	118,324,409	42,456,545	43,277,020	1.93%
FTE	<u>160.8</u>	<u>168.3</u>	<u>183.7</u>	<u>186.7</u>	1.63%
General Fund	163,616	63,619	165,360	186,735	12.93%
Cash Funds	36,930,838	115,849,524	42,179,012	42,979,074	1.90%
Cash Funds Exempt/Reappropriated Funds	2,649,171	2,411,266	112,173	111,211	-0.86%
the State Lottery Fund.		-			e of cash funds is
Operates the State's lottery through the sale of scratch tickets a the State Lottery Fund. Personal Services - CFE FTE Cash Funds	8,105,683 122.3	8,175,629 117.8 0	8,718,974 <u>126.0</u>	9,097,620 <u>126.0</u>	e of cash funds is
the State Lottery Fund. Personal Services - CFE	8,105,683	8,175,629 <u>117.8</u>	8,718,974	9,097,620	e of cash funds i
the State Lottery Fund. Personal Services - CFE FTE Cash Funds Cash Funds Exempt Operating Expenses - CFE	8,105,683 122.3 0	8,175,629 <u>117.8</u> 0	8,718,974 126.0 8,718,974 0 1,203,156	9,097,620 <u>126.0</u> 9,097,620 0 <u>1,203,156</u>	e of cash funds i
the State Lottery Fund. Personal Services - CFE FTE Cash Funds Cash Funds Exempt Operating Expenses - CFE Cash Funds	8,105,683 122.3 0 8,105,683 1,202,442 0	8,175,629 117.8 0 8,175,629 1,201,046 0	8,718,974 <u>126.0</u> 8,718,974 0	9,097,620 <u>126.0</u> 9,097,620 0	e of cash funds i
the State Lottery Fund. Personal Services - CFE FTE Cash Funds Cash Funds Exempt Operating Expenses - CFE	8,105,683 122.3 0 8,105,683 1,202,442	8,175,629 117.8 0 8,175,629 1,201,046	8,718,974 126.0 8,718,974 0 1,203,156	9,097,620 <u>126.0</u> 9,097,620 0 <u>1,203,156</u>	e of cash funds i
the State Lottery Fund. Personal Services - CFE FTE Cash Funds Cash Funds Exempt Operating Expenses - CFE Cash Funds Cash Funds Cash Funds Cash Funds Cash Funds Exempt	8,105,683 122.3 0 8,105,683 1,202,442 0	8,175,629 117.8 0 8,175,629 1,201,046 0	8,718,974 126.0 8,718,974 0 1,203,156 1,203,156 0 239,410	9,097,620 126.0 9,097,620 0 1,203,156 1,203,156 0 239,410	e of cash funds i
Personal Services - CFE FTE Cash Funds Cash Funds Exempt Operating Expenses - CFE Cash Funds	8,105,683 122.3 0 8,105,683 1,202,442 0 1,202,442 119,290 0	8,175,629 117.8 0 8,175,629 1,201,046 0 1,201,046 121,335 0	8,718,974 126.0 8,718,974 0 1,203,156 1,203,156 0	9,097,620 126.0 9,097,620 0 1,203,156 1,203,156 0	e of cash funds i
the State Lottery Fund. Personal Services - CFE FTE Cash Funds Cash Funds Exempt Operating Expenses - CFE Cash Funds Cash Funds Cash Funds Cash Funds Cash Funds Exempt	8,105,683 122.3 0 8,105,683 1,202,442 0 1,202,442 119,290	8,175,629 117.8 0 8,175,629 1,201,046 0 1,201,046 121,335	8,718,974 126.0 8,718,974 0 1,203,156 1,203,156 0 239,410	9,097,620 126.0 9,097,620 0 1,203,156 1,203,156 0 239,410	e of cash funds i
Personal Services - CFE FTE Cash Funds Cash Funds Exempt Operating Expenses - CFE Cash Funds Cash Funds Cash Funds Cash Funds Cash Funds Cash Funds Exempt Payments to Other State Agencies - CFE Cash Funds Cash Funds Cash Funds Cash Funds	8,105,683 122.3 0 8,105,683 1,202,442 0 1,202,442 119,290 0	8,175,629 117.8 0 8,175,629 1,201,046 0 1,201,046 121,335 0	8,718,974 126.0 8,718,974 0 1,203,156 1,203,156 0 239,410 239,410	9,097,620 126.0 9,097,620 0 1,203,156 1,203,156 0 239,410 239,410	e of cash funds i
Personal Services - CFE FTE Cash Funds Cash Funds Exempt Operating Expenses - CFE Cash Funds Cash Funds Cash Funds Cash Funds Cash Funds Cash Funds Exempt Payments to Other State Agencies - CFE Cash Funds Cash Funds Cash Funds Cash Funds	8,105,683 122.3 0 8,105,683 1,202,442 0 1,202,442 119,290 0 119,290	8,175,629 117.8 0 8,175,629 1,201,046 0 1,201,046 121,335 0 121,335	8,718,974 126.0 8,718,974 0 1,203,156 1,203,156 0 239,410 239,410 0	9,097,620 126.0 9,097,620 0 1,203,156 1,203,156 0 239,410 239,410 0	e of cash funds i
the State Lottery Fund. Personal Services - CFE FTE Cash Funds Cash Funds Exempt Operating Expenses - CFE Cash Funds Cash Funds Cash Funds Cash Funds Exempt Payments to Other State Agencies - CFE Cash Funds	8,105,683 122.3 0 8,105,683 1,202,442 0 1,202,442 119,290 0 119,290 76,442	8,175,629 117.8 0 8,175,629 1,201,046 0 1,201,046 121,335 0 121,335 112,329	8,718,974 126.0 8,718,974 0 1,203,156 1,203,156 0 239,410 239,410 0 113,498	9,097,620 126.0 9,097,620 0 1,203,156 1,203,156 0 239,410 239,410 0 113,498	e of cash funds i

	0 8,636,185	0			
Cash Funds			11,671,710	14,700,000	
Cash Funds Exempt	3,050,105	8,642,972	0	0	
Multi-State Lottery Fees - CFE	172,275	<u>161,811</u>	<u>177,433</u>	<u>177,433</u>	
Cash Funds	0	0	177,433	177,433	
Cash Funds Exempt	172,275	161,811	0	0	
Vendor Fees - CFE	<u>6,656,479</u>	<u>9,363,475</u>	10,875,511	10,875,511	
Cash Funds	0	0	10,875,511	10,875,511	
Cash Funds Exempt	6,656,479	9,363,475	0	0	
Prizes - CFE	280,000,739	313,796,804	336,721,380	336,721,380	
Cash Funds	0	0	336,721,380	336,721,380	
Cash Funds Exempt	280,000,739	313,796,804	0	0	
Powerball Prize Variance - CFE	7,264,940	8,047,280	9,752,000	9,752,000	
Cash Funds	0	0	9,752,000	9,752,000	
Cash Funds Exempt	7,264,940	8,047,280	0		
Retailer Compensation - CFE	33,668,382	<u>38,392,178</u>	41,773,750	41,773,750	
Cash Funds	0	0	41,773,750	41,773,750	
Cash Funds Exempt	33,668,382	38,392,178	0	0	
Ticket Costs - CFE	2,142,602	2,558,910	7,529,350	7,529,350	
Cash Funds	0	0	7,529,350	7,529,350	
Cash Funds Exempt	2,142,602	2,558,910	0	0	
Research - CFE	249,852	250,000	250,000	250,000	
Cash Funds	0	0	250,000	250,000	
Cash Funds Exempt	249,852	250,000	0	0	
Indirect Cost Assessment - CFE	358,373	458,880	<u>556,672</u>	543,443	
Cash Funds	0	0	556,672	543,443	
Cash Funds Exempt	358,373	458,880	0	0	
SUBTOTAL - (8) STATE LOTTERY DIVISION	348,653,683	391,282,649	429,582,844	432,976,551	Request v. Approp. 0.79%

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APPENDIX A: NUMBERS PAGES

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Appropriation	FY 2009-10 Request	Decision Items
FTE	122.3	117.8	126.0	126.0	<u>0.00%</u>
Cash Funds	0	0	429,582,844	432,976,551	0.79%
Cash Funds Exempt	348,653,683	391,282,649	0	0	n/a
TOTAL - DEPARTMENT OF REVENUE	511,781,972	642,550,224	622,110,549	631,648,866	Request v. Approp.
FTE	1,344.5	1,381.1	<u>1,495.4</u>	1,509.5	0.94%
General Fund	86,487,719	88,689,208	101,582,102	103,595,760	1.98%
HUTF	8,376,426	8,832,856	9,739,088	9,959,318	2.26%
Cash Funds	45,193,227	130,335,413	507,925,313	515,214,978	1.44%
Cash Funds Exempt/Reappropriated Funds	370,394,489	413,256,562	1,392,448	1,408,246	1.13%
Federal Funds	1,330,111	1,436,185	1,471,598	1,470,564	-0.07%

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APPENDIX B: SUMMARY OF MAJOR LEGISLATION

S.B. 08-016 (Spence/Benefield): 9Health Fair Voluntary Contributions: Adds a line to state income tax forms for taxpayers to donate to the 9Health Fair Fund.
S.B. 08-50 (Windels/Gagliardi): Elderly Driver's License Renewal by Mail or Electronic Means. Raises the age limit from 60 to 65 for persons renewing a driver's license by mail or electronic means, provided that the applicant has had an eye examination within the last three years; requires applicants who are 66 and older, and who are renewing by mail, to have an eye examination within the last six months and provide the results of the examination; and requires applicants renewing by electronic means who require vision correction to provide the extent of the vision correction.
S.B. 08-59 (Johnson/Kefalas): Commercial Drivers License Test Fee. Clarifies that the current statutory cap of \$100 for licensing commercial driver's testing facilities shall apply only to government testing facilities.
S.B. 08-82 (Veiga/Jahn): Retail Liquor Sales on Sundays. Allows for the purchase of alcoholic beverages in sealed containers on Sundays.
S.B. 08-101 (Schultheis/Gardner B.): NORAD Commemorative License Plates. Creates the "North American Aerospace Defense" special license plate to commemorate NORAD's 50 th anniversary.
S.B. 08-178 (Isgar/Looper): Horse Authority Special License Plates. Creates the "Colorado Horse Development Authority" special license plate.
S.B. 08-186 (Johnson/Levy): Colorado Carbon Fund Special License Plates. Creates the "Colorado Carbon Fund" special license plate.
H.B. 08-1013 (Sonnenberg/Morse): School-related Sales Tax Exemption. Provides a sales tax exemption for items sold by schools, parent or teacher organizations, booster clubs, and other groups or clubs whose primary purpose is to support a school activity provided that all of the proceeds from the sale go to the school or school activities.
H.B. 08-1033 (Levy/Sandoval): Historic Preservation Tax Credit. Extends the tax credit for costs incurred in the preservation of historic properties through the tax year starting January 1, 2019.

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u	which taxpayers can claim a credit for donating money to promote child care through the tax year starting January 1, 2019.
	H.B. 08-1050 (Marostica/Tochtrop): Motorcycle Driver's License Endorsements. Requires the Department to establish motorcycle driver's license endorsements for driver's licenses, minor driver's licenses, and instruction permits; divides the current motorcycle license endorsement into general and limited endorsements; and provides a penalty for violation.
	H.B. 08-1056 (White/Morse): Emergency Contact Information Driver's License Database. Requires the Department to set up a system for any person holding a driver's license or identification card to designate who should be contacted by law enforcement in case of an emergency.
	H.B. 08-1102 (Labuda/Johnson): Liquor Enforcement Division & State Licensing Authority Cash Fund. Provides that any funds in the Liquor Enforcement Division and State Licensing Authority Cash Fund left over at the end of the fiscal year shall not revert to the General Fund or any other fund, and that the Fund reserves shall be maintained in accordance with Section 24-75-402, C.R.S.
	H.B. 08-1105 (Frangas/Sandoval): Art Gallery Liquor Permit to Serve Alcohol. Allows an art gallery to obtain an annual permit to serve alcoholic beverages on the premises up to 15 days per year, and sets fees for obtaining the permit.
	H.B. 08-1110 (Witwer/Kopp): Income Tax Deduction For Wildfire Mitigation. Establishes a state income tax deduction for up to 50 percent of a homeowner's direct costs in performing wildfire mitigation measures on his or her property for the tax years 2009 through 2014.
	H.B. 08-1127 (Liston/Gibbs): Developmentally Disabled Employee Tax Credit. Establishes a state income tax credit for taxpayers who hire individuals with a developmental disability for the tax years 2009 through 2011.
	H.B. 08-1136 (Summers/Boyd): Stolen Motor Vehicle Identification. Requires the Department to verify that a vehicle being registered has not been reported stolen using the Colorado Motor Vehicle Verification System.
	H.B. 08-1151 (Lambert/Schultheis): Boy Scouts Centennial License Plates. Creates the "Boy Scouts Centennial" special license plate to be available from July 1, 2009 to June 30, 2011, should at least 3,000 commitments to purchase the license plate be obtained.
	H.B. 08-1171 (Casso/Gibbs): Purchase Price to Exclude Federal Excise Tax. Specifies that the federal excise tax on certain heavy trucks, trailers, and tractors be excluded from the purchase price of the vehicle for the purpose of calculating the sales tax due.

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	States Army 4th Infantry Division" special license plate. Creates the "United States Army 4th Infantry Division" special license plate.
<u> </u>	H.B. 08-1194 (Judd/Veiga): Increasing Penalties for Drunk Driving. Increases the fee for reinstatement of driver's license after a drunk driving suspension; deposits those increased fees into the newly created First Time Drunk Driving Offenders Account; increases administrative revocations of driver's licenses for first time offenders; and expands the ability for drivers to use an ignition interlock device when they apply for reinstatement and requires the Department to establish a program to assist certain offenders with the partial payment of such a device.
	H.B. 08-1269 (White/Gibbs): Incentives For Sale of Beetle Pine Products. Provides a sales and use tax exemption for the sale, storage, and use of wood products that use wood salvaged from trees killed or infested in the state by mountain pine beetles through July 1, 2014, and permits cities and counties the option of also exempting such products.
	H.B. 08-1299 (Buescher/Keller): Supplemental Appropriation act to modify appropriations for FY 2007-08.
	H.B. 08-1375 (Buescher/Keller): General Appropriations act for FY 2008-09.
<u> </u>	
	 H.B. 08-1375 (Buescher/Keller): General Appropriations act for FY 2008-09. H.B. 08-1353 (Madden/Isgar): Verify Conservation Easement Tax Credits. Appropriates funds

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APPENDIX C: UPDATE OF FY 2008-09 LONG BILL FOOTNOTES AND REQUESTS FOR INFORMATION

Long Bill Footnotes

N/A None applied to Department.

Requests for Information

67 **Department of Revenue, State Lottery Division** -- The Department is requested to submit a report to the Joint Budget Committee, by September 30, 2008, on the employment location of senior management employees of the State Lottery Division, pursuant to Section 24-35-202 (1), C.R.S., which requires the Lottery headquarters to be located in the city of Pueblo. This report should identify each position in senior management of the Division, and where the primary offices of the incumbents in those positions are located.

<u>Comment</u>: The Department has responded that the following primary officers of the Lottery are located as follows:

Jack Boehm, Director- Primary office located in Pueblo J.E. Lewellan, Chief Operating Officer - Primary office located in Pueblo Tom Kitts, Deputy Director - Primary office located in Denver