# COLORADO GENERAL ASSEMBLY JOINT BUDGET COMMITTEE



# **FY 2013-14 STAFF FIGURE SETTING**

# DEPARTMENT OF PUBLIC SAFETY

(Executive Director's Office; Colorado State Patrol; Division of Fire Prevention and Control; Colorado Bureau of Investigation; and Division of Homeland Security and Emergency Management)

JBC Working Document - Subject to Change Staff Recommendation Does Not Represent Committee Decision

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## DEPARTMENT OF PUBLIC SAFETY

(Executive Director's Office; Colorado State Patrol; Division of Fire Prevention and Control; Colorado Bureau of Investigation; and Division of Homeland Security and Emergency Management)

# **Department Overview**

The Mission of the Colorado Department of Public Safety is to provide a safe environment in Colorado by maintaining, promoting, and enhancing public safety through law enforcement, criminal investigations, fire and crime prevention, emergency management, recidivism reduction, and victim advocacy. The Department is comprised of the following divisions:

- The **Executive Director's Office** (EDO) provides administrative and management services to the operating divisions of the Department. This includes financial services, human resource services, and planning and resource development. The EDO also contains funding for the Witness Protection Program, the Colorado Integrated Criminal Justice Information System (CICJIS), and the School Safety Resource Center.
- The Colorado State Patrol enforces motor vehicle laws and all other laws on approximately 8,400 miles of state and federal highways and more than 57,000 miles of county roads. Patrol officers also collect fuel taxes and registration fees and ensure compliance with statutory weight and size restrictions for commercial vehicles, perform commercial motor vehicle safety, hazardous materials routing and rule making, aviation, homeland security, communications, investigative services, capitol complex security and criminal interdiction.
- The **Division of Fire Prevention and Control** (DFPC) is responsible for fire prevention and code enforcement; wildfire preparedness, response, suppression, coordination, and management; training and certification; public information and education; and technical assistance to local governments.
- The **Division of Criminal Justice** (this division will be discussed in a separate document).
- The Colorado Bureau of Investigation is responsible for criminal and background investigations, forensic laboratory services, and comprehensive criminal justice data management.

The **Division of Homeland Security and Emergency Management** (DHSEM) consists of three offices: the *Office of Emergency Management* is responsible for coordination of state-level actions for all hazards preparedness, natural hazards mitigation, emergency response, disaster recovery; the *Office of Prevention and Security* is responsible for ensuring a safe and secure environment from intentional acts of terrorism, accidental harmful events, and natural disasters; and the *Office of Preparedness* is responsible for implementing a state preparedness goal and system in order to improve the capabilities necessary to prevent and mitigate the effects of threats that pose the greatest risk to Colorado.

# DEPARTMENT REQUEST AND RECOMMENDATION SUMMARY

#### **Committees of Reference SMART Act Recommendations**

Neither the Senate Judiciary Committee nor the House Judiciary Committee submitted formal recommendations to the Joint Budget Committee regarding the Smart Act.

## **Staff Recommendation**

Department of Public Safety (Excluding Division of Criminal Justice)						
<u>(1</u>	Excluding Di Total Funds	vision of C1 General	riminal Just Cash Funds	<u>ice</u> ) Reappropriated	Federal	FTE
	Total Fullus	Fund	Cash Fullus	Funds	Funds	FIE
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	189,504,424	26,929,131	131,457,729	22,907,248	8,210,316	1,304.3
HB 12-1019 (POE Transfer to CSP)	10,892,480	(283,704)	10,574,790	601,394	0	122.3
HB 12-1283 (Re-Org. HS and Fire Sfty.)	36,608,071	838,349	10,129,020	349,977	25,290,725	71.3
Other Legislation	64,680	25,473	39,207	0	0	0.0
SB 13-101 FY 13 Supplemental	2,433,321	1,365,479	1,048,859	<u>18,983</u>	<u>0</u>	0.0
TOTAL	\$239,502,976	\$28,874,728	\$153,249,605	\$23,877,602	\$33,501,041	1,497.9
FY 2013-14 Requested Appropriation:						
FY 2012-13 Appropriation	\$239,502,976	\$28,874,728	\$153,249,605	\$23,877,602	\$33,501,041	1,497.9
R-2 DHSEM Crit. Infr. / Cont. of Ops.	74,332	74,332	0	0	0	0.8
R-3 CSP Moffat County Op. Costs	63,525	0	63,525	0	0	0.0
R-4 CSP Special Events Closures	548,262	0	548,262	0	0	0.0
BA-1 DHSEM GF Shortage	(461,525)	(461,525)	0	0	0	0.0
BA-2 EDO Legal Services	(84,533)	7,885	52,156	(144,574)	0	0.0
BA-3 CSP Auto Theft Prevention	880,000	0	880,000	0	0	0.0
BA-4 EDO School Safety	0	0	0	0	0	0.0
BA-5 CBI HB 10-1284	46,800	0	0	46,800	0	0.0
NP-1 EDO Capitol Comp. Buildings	83,266	57,805	24,689	772	0	0.0
NP-2 EDO Employee Survey	29,466	29,466	0	0	0	0.0
NP-3 EDO OIT Ent. Asset Mgt.	24,184	24,184	0	0	0	0.0
Base Common Policy Adjustments	10,833,093	2,055,998	9,796,990	(1,718,192)	698,297	0.0
Base HB 12-1268 Health Fac. Inspection	1,206,067	87,944	456,868	336,639	324,616	15.0
Base Indirect Costs Adjustments	(2,365,774)	0	(2,019,294)	(178,533)	(167,947)	0.0
Base Fund Source Adjustments	0	(858,111)	(61,261)	918,127	1,245	0.0
Base Various Other	10,793	0	0	10,793	0	0.0
Base Various Annualizations	(2,890,277)	3,437	(3,110,842)	217,128	0	5.0
Base SB 13-101 Annualizations	(1,529,830)	(785,392)	(725,455)	(18,983)	0	0.0
Base IT Common Policy Adjustments	(238,441)	169,018	(526,198)	126,651	(7,912)	0.0
Base Annualizations Bills	(51,720)	(25,473)	(26,247)	<u>0</u>	<u>0</u>	0.0
TOTAL	\$245,680,664	\$29,254,296	\$158,602,798	\$23,474,230	\$34,349,340	1,518.7
Increase/(Decrease)	\$6,177,688	\$379,568	\$5,353,193	(\$403,372)	\$848,299	20.8
Percentage Change	2.6%	1.3%	3.5%	(1.7%)	2.5%	1.4%
FY 2013-14 Executive Request:	\$251,023,827	\$29,382,953	\$161,658,142	\$25,502,972	\$34,479,760	1,518.7
Request Above/(Below) Recommendation	\$5,343,163	\$128,657	\$3,055,344	\$2,028,742	\$130,420	(0.0)

#### **Issue Descriptions**

- **R-2 DHSEM Critical Infrastructure and Continuity of Operations:** The recommendation provides \$74,332 General Fund and 0.8 FTE for a critical infrastructure protection manager for State-owned facilities
- **R-3 CSP Moffat County Operating Costs:** The recommendation includes \$63,525 HUTF "Off-the-Top" for increased operating costs at the Craig Colorado troop office.
- **R-4 CSP Special Events Closures:** The recommendation includes \$548,262 cash funds for the Patrol to close roads and provide escort for Oversize/Overweight loads (OSOW) and for the USA Pro Cycling Challenge.
- **BA-1 DHSEM GF Shortfall:** The recommendation annualizes a FY 2012-13 Supplemental-1 to provide funding for unanticipated personnel costs as a result of the transfer of OEM employees from the Department of Local Affairs to the Department of Public Safety. The budget amendment provides \$39,617 for ongoing vehicle lease payments and communication services payments.
- **BA-2 EDO Legal Services:** The recommendation provides a total of 3,616 legal services hours to the Department for FY 2013-14. Staff notes that the FY 2013-14 blended legal services rate is still PENDING Committee common policy.
- **BA-3 CSP Auto Theft Prevention:** The recommendation provides \$880,000 cash funds to the Automobile Theft Prevention Authority.
- **BA-4 EDO School Safety:** The recommendation continues \$100,000 Cash Funds spending authority from FY 2012-13 to FY 2013-14 and beyond so that the School Safety Resource Center (SSRC) can accept more grants and provide additional training and technical assistance to schools.
- **BA-5 CBI HB 10-1284:** The recommendation includes \$46,800 reappropriated funds from the Medical Marijuana License Cash Fund appropriated to the Department of Revenue for the CBI to complete the interface between the Departments of Public Health and Revenue as required by H.B. 10-1284.
- **NP-1 Capitol Complex Building Upgrade, Repair, and Replacement:** The recommendation is PENDING Committee common policy in the Department of Personnel.
- **NP-2 Employee Engagement Survey Adjustment:** The recommendation is PENDING Committee common policy in the Department of Personnel.
- **NP-3 OIT Enterprise Asset Management:** The recommendation is PENDING Committee common policy in the Governor's Office of Information Technology.

**Base Common Policy Adjustments:** Staff recommendation for these items is PENDING the approval of Committee policy.

Base HB 12-1268 Health Facility Inspection: Staff recommendation is PENDING a recommendation in the Department of Public Health and Environment (DPHE). House Bill 12-1268 transfers the responsibility for inspections of health care facilities for compliance with building and fire codes standards from the DPHE to the Division of Fire Safety in DPS. House Bill 13-1155 makes the interdepartmental transfer of staff responsible for the life safety code inspections of health facilitates contained in H.B. 12-1268 contingent upon approval from the Secretary of the federal Department of Health and Human Services (federal DHHS). Based on the response from the federal DHHS, it was determined by the departments that no modifications to the certification agreement were required. Therefore, the requirement in statute to modify the agreement in order to transfer the inspection responsibilities is not necessary. Without legislation it will be a violation of state law to transfer the inspection responsibilities without a modification of the state agreement, even though no modification is required and federal approval for the transfer has been received.

**Base Indirect Costs Adjustments:** The recommendation reduces \$2.4 million total funds for the Department's FY 2013-14 indirect cost assessment. For additional information on the Department's indirect cost assessment methodology see *Appendix A*.

**Base Fund Source Adjustments:** The recommendation adjusts appropriations in the EDO related to indirect costs and in the State Patrol related to billings in the Communications Program.

**Base Various Other:** The recommendation includes adjustments for the impact of H.B. 12-1246 (Reverse Payday Shift for State Employees Paid Bi-weekly), H.B. 12-1019 (Transfer Ports of Entry), and H.B. 12-1310 (Criminal Proceedings Omnibus Changes).

**Base Various Annualizations:** The recommendation includes the annualization of various FY 2012-13 funding decisions including: a reduction of \$1,802,624 HUTF to annualize a FY 2012-13 funding item R-3 Backup and Emergency Medical Assistance in Mountainous and Rural Areas; a reduction of \$1,308,218 HUTF to annualize a FY 2012-13 funding item R-5 Comprehensive Law Enforcement Process Improvement Program; a reduction of \$93,600 reappropriated funds to annualize a FY 2012-13 change request for the CBI to complete the interface between the Departments of Public Health and Revenue as required by H.B. 10-1284; an increase of \$3,437 General Fund to annualize a FY 2012-13 Change Request-1 for an increase to the CCIC IT operations and maintenance costs associated with the new CCIC system; and an increase of \$310,728 reappropriated funds and 5.0 FTE for State Patrol Executive and Capitol Complex Security Program.

**Base SB 13-101 Annualizations:** The recommendation annualizes FY 2012-13 supplemental funding funding provided through the Department of Public Safety Supplemental Bill to annualize Supplemental-5, Supplemental-6, Supplemental-10, and a Risk Management non-prioritized supplemental.

**Base IT Common Policy Adjustments:** Staff recommendation for these items is PENDING the approval of Committee policy.

**Base Annualizations Bills:** The recommendation annualizes FY 2012-13 special bills: a reduction of \$26,247 HUTF for H.B. 12-1019 Transfer Ports of Entry and a reduction of \$25,473 General Fund for H.B. 12-1246 Reverse Bi Weekly Pay Date Shift totaling.

#### INITIATIVES AFFECTING MULTIPLE LINE ITEMS

## **Explanation of "Base Various other" Issue Descriptions**

Staff has explained in a series of tables below the difference between the Department and JBC staff in how appropriations for three bills were accounted by line item. The three bills are H.B. 12-1019, H.B. 12-1246, and H.B. 12-1310. The difference is net-zero because the Department simply allocated the consolidated appropriations in the bills in different amounts to different line items.

**Recommendation:** Staff recommends that the Committee reflect going forward in FY 2013-14 the appropriation amounts as requested by the Department for H.B. 12-1019, H.B. 12-1246, and H.B. 12-1310.

The table below shows a consolidated allocation by line item of the issue titled "Base Various Other".

Explanation of "Base Various Other" Issue Descriptions					
	General Fund	Cash Funds	Reappropriated Funds	TOTAL	FTE
Executive Director's Office					
Health, Life, and Dental	0	(19,297)	7,659	(11,638)	0.0
Short-term Disability	0	(16)	101	85	0.0
S.B. 04-257 AED	0	(3,065)	1,654	(1,411)	0.0
S.B. 06-235 SAED	0	(3,242)	1,379	(1,863)	0.0
Shift Differential	0	1,566	0	1,566	0.0
Operating Expenses	0	0	(671)	(671)	0.0
Legal Services	0	2,880	1,455	4,335	0.0
Purchase of Services from Computer Center	0	(6,460)	0	(6,460)	0.0
Multiuse Network Payments	0	13,800	0	13,800	0.0
Management and Administration of OIT	0	430	0	430	0.0
Communication Services Payments	0	0	(784)	(784)	0.0
COFRS Modernization	<u>0</u>	<u>13,404</u>	<u>0</u>	13,404	0.0
Total EDO	<b>\$0</b>	\$0	\$10,793	\$10,793	0.0
Colorado State Patrol					
Sergeants, Technicians, and Troopers	5,000	0	0	5,000	0.0
Vehicle Lease Payments	0	65,726	0	65,726	0.0
Ports of Entry	0	144,484	0	144,484	3.7
Hazardous Materials Safety Program	<u>0</u>	(210,210)	<u>0</u>	(210,210)	<u>(3.7)</u>

Explanation of "Base Various Other" Issue Descriptions					
_	General	Cash	Reappropriated	TOTAL	FTE
	Fund	Funds	Funds		
Total CSP	\$5,000	\$0	\$0	\$5,000	0.0
Division of Fire Prevention and Control					
Personal Services	<u>5,000</u>	<u>0</u>	<u>0</u>	<u>5,000</u>	0.0
Total DFPC	\$5,000	\$0	\$0	\$5,000	0.0
Division of Criminal Justice					
DCJ Administrative Services	<u>0</u>	<u>0</u>	(10,793)	(10,793)	0.0
Total DCJ	<b>\$0</b>	<b>\$0</b>	(\$10,793)	(\$10,793)	0.0
Colorado Bureau of Investigation					
Laboratory, Personal Services	(16,473)	0	0	(16,473)	0.0
InstaCheck, Personal Services	3,973	0	0	3,973	0.0
CCIC, Identification, Personal Services	<u>2,500</u>	<u>0</u>	<u>0</u>	2,500	0.0
Total CBI	(\$10,000)	\$0	\$0	(\$10,000)	0.0
Total "Base Various Other"	\$0	\$0	\$0	\$0	0.0

The table below summarizes the difference in appropriations between the Department and JBC staff associated with H.B. 12-1019 Ports of Entry (POE) Transfer.

H.B. 12-1019 Ports of Entry (POE) Transfer					
Difference Bety	ween Departi	ment and JBC S	taff		
Line Item	General Fund	Cash Funds	Reappropriated Funds	TOTAL	FTE
Executive Director's Office					
Health, Life, and Dental	0	(22,431)	0	(22,431)	0.0
Short-term Disability	0	85	0	85	0.0
S.B. 04-257 AED	0	(1,411)	0	(1,411)	0.0
S.B. 06-235 SAED	0	(1,863)	0	(1,863)	0.0
Shift Differential	0	1,566	0	1,566	0.0
Operating Expenses	0	0	(671)	(671)	0.0
Legal Services	0	2,880	1,455	4,335	0.0
Purchase of Services from Computer Center	0	(6,460)	0	(6,460)	0.0
Multiuse Network Payments	0	13,800	0	13,800	0.0
Management and Administration of OIT	0	430	0	430	0.0
Communication Services Payments	0	0	(784)	(784)	0.0
COFRS Modernization	<u>0</u>	<u>13,404</u>	<u>0</u>	13,404	0.0
Total EDO	<b>\$0</b>	\$0	\$0	<b>\$0</b>	0.0
Colorado State Patrol					
Vehicle Lease Payments	0	65,726	0	65,726	0.0
Ports of Entry	0	144,484	0	144,484	3.7
Hazardous Materials Safety Program	<u>0</u>	(210,210)	<u>0</u>	(210,210)	<u>(3.7)</u>
Total CSP	<b>\$0</b>	<b>\$0</b>	\$0	<b>\$0</b>	0.0
Total H.B. 12-1019 Dept. Difference	\$0	\$0	\$0	\$0	0.0

The table below summarizes the difference in appropriations between the Department and JBC staff associated with H.B. 12-1246 Bi-Weekly Pay Date Shift.

H.B. 12-1246 Bi-Weekly Pay Date Shift				
Difference Between Department and JB	C Staff			
	General			
	Fund			
Colorado State Patrol				
Sergeants, Technicians, and Troopers	<u>5,000</u>			
Total CSP	\$5,000			
Division of Fire Prevention and Control				
Personal Services	<u>5,000</u>			
Total DFPC	\$5,000			
Colorado Bureau of Investigation				
Laboratory, Personal Services	(16,473)			
InstaCheck, Personal Services	3,973			
CCIC, Identification, Personal Services	2,500			
Total CBI	(\$10,000)			
Total H.B. 12-1246 Dept. Difference	\$0			

The table below summarizes the difference in appropriations between the Department and JBC staff associated with H.B. 12-1310 Criminal Proceedings Omnibus Changes.

H.B. 12-1310 Criminal Proceedings Omnibus Changes					
Difference Between	Department a	nd JBC Staff			
	Cash	Reappropriated	TOTAL		
	Funds	Funds			
<b>Executive Director's Office</b>					
Health, Life, and Dental	3,134	7,659	10,793		
Short-term Disability	(101)	101	0		
S.B. 04-257 AED	(1,654)	1,654	0		
S.B. 06-235 SAED	(1,379)	<u>1,379</u>	<u>0</u>		
Total EDO	<b>\$0</b>	\$10,793	\$10,793		
Division of Criminal Justice					
DCJ Administrative Services	<u>0</u>	<u>(10,793)</u>	(10,793)		
Total DCJ	<b>\$0</b>	(\$10,793)	(\$10,793)		
Total H.B. 12-1310 Dept. Difference	\$0	\$0	\$0		

# (1) Executive Director's Office

The Executive Director's Office (EDO) provides administrative and management services to the other divisions within the Department. The units within the EDO, Administration section include the executive director and deputy director, financial services, human resources services, and planning and resource development. The appropriation also includes centrally-appropriated items. The duties and powers of the executive director are specified in Sections 24-33.5-104 and 104.5, C.R.S. Pursuant to Section 16-2.5-111, C.R.S., the executive director is a peace officer whose authority includes the enforcement of all laws in Colorado and who may be certified by the P.O.S.T. Board (created in Section 24-31-302, C.R.S., and residing in the Department of Law).

Within the Executive Director's Office also reside several special programs. These are the Witness Protection Program (Section 24-33.5-106, C.R.S.), the Colorado Integrated Criminal Justice Information System (CICJIS, created in Section 16-20.5-103, C.R.S.), and the School Resource Center (Section 24-33.5-1803, C.R.S.).

## DIVISION REQUEST AND RECOMMENDATION SUMMARY

Executive Director's Office						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	32,124,419	6,439,514	14,619,529	10,079,814	985,562	42.7
HB 12-1019 (POE Transfer to CSP)	2,263,038	(283,704)	1,945,348	601,394	0	4.5
HB 12-1283 (Re-Org. HS and Fire Sfty.)	612,061	(127,223)	268,032	274,749	196,503	0.0
Other Legislation	(10,793)	0	(10,793)	0	0	0.0
SB 13-101 FY 13 Supplemental	670,371	287,654	380,597	<u>2,120</u>	<u>0</u>	0.0
TOTAL	\$35,659,096	\$6,316,241	\$17,202,713	\$10,958,077	\$1,182,065	47.2
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$35,659,096	\$6,316,241	\$17,202,713	\$10,958,077	\$1,182,065	47.2
BA-1 DHSEM GF Shortage	2,700	2,700	0	0	0	0.0
BA-2 EDO Legal Services	(84,533)	7,885	52,156	(144,574)	0	0.0
BA-4 EDO School Safety	0	0	0	0	0	0.0
NP-1 EDO Capitol Comp. Buildings	83,266	57,805	24,689	772	0	0.0
NP-2 EDO Employee Survey	29,466	29,466	0	0	0	0.0
NP-3 EDO OIT Ent. Asset Mgt.	24,184	24,184	0	0	0	0.0
Base Common Policy Adjustments	11,083,438	2,031,924	10,082,644	(1,711,673)	680,543	0.0
Base HB 12-1268 Health Fac. Inspection	20,672	4,967	6,417	4,728	4,560	0.0
Base Fund Source Adjustments	0	(858,111)	0	858,111	0	0.0
Base Various Other	10,793	0	0	10,793	0	0.0
Base Various Annualizations	162,626	0	0	162,626	0	0.0
Base SB 13-101 Annualizations	(356,505)	(177,192)	(177,193)	(2,120)	0	0.0
Base IT Common Policy Adjustments	(238,441)	169,018	(526,198)	126,651	<u>(7,912)</u>	0.0
TOTAL	\$46,396,762	\$7,608,887	\$26,665,228	\$10,263,391	\$1,859,256	47.2
Increase/(Decrease)	\$10,737,666	\$1,292,646	\$9,462,515	(\$694,686)	\$677,191	0.0
Percentage Change	30.1%	20.5%	55.0%	(6.3%)	57.3%	0.0%
FY 2013-14 Executive Request:	\$45,863,983	\$7,755,249	\$24,200,746	\$12,086,945	\$1,821,043	47.2
Request Above/(Below) Recommendation	(\$532,779)	\$146,362	(\$2,464,482)	\$1,823,554	(\$38,213)	0.0

## **Issue Descriptions**

**BA-1 DHSEM GF Shortfall:** The recommendation annualizes a FY 2012-13 Supplemental-1 to provide funding for unanticipated personnel costs as a result of the transfer of OEM employees from the Department of Local Affairs to the Department of Public Safety. The budget amendment provides \$5,400 for ongoing vehicle per mile costs for an additional vehicle.

- **BA-2 EDO Legal Services:** The recommendation provides a total of 3,616 legal services hours to the Department for FY 2013-14. Staff notes that the FY 2013-14 blended legal services rate is still PENDING Committee common policy.
- **BA-4 EDO School Safety:** The recommendation provides \$100,000 Cash Funds spending authority so that the School Safety Resource Center (SSRC) can accept more grants and provide additional training and technical assistance to schools.
- **NP-1 Capitol Complex Building Upgrade, Repair, and Replacement:** The recommendation is PENDING Committee common policy in the Department of Personnel.
- **NP-2 Employee Engagement Survey Adjustment:** The recommendation is PENDING Committee common policy in the Department of Personnel.
- **NP-3 OIT Enterprise Asset Management:** The recommendation is PENDING Committee common policy in the Governor's Office of Information Technology.

**Base Common Policy Adjustments:** Staff recommendation for these items is PENDING the approval of Committee policy.

Base HB 12-1268 Health Facility Inspection: Staff recommendation is PENDING a recommendation in the Department of Public Health and Environment (DPHE). House Bill 12-1268 transfers the responsibility for inspections of health care facilities for compliance with building and fire codes standards from the DPHE to the Division of Fire Safety in DPS. House Bill 13-1155 makes the interdepartmental transfer of staff responsible for the life safety code inspections of health facilitates contained in H.B. 12-1268 contingent upon approval from the Secretary of the federal Department of Health and Human Services (federal DHHS). Based on the response from the federal DHHS, it was determined by the departments that no modifications to the certification agreement were required. Therefore, the requirement in statute to modify the agreement in order to transfer the inspection responsibilities is not necessary. Without legislation it will be a violation of state law to transfer the inspection responsibilities without a modification of the state agreement, even though no modification is required and federal approval for the transfer has been received.

**Base Fund Source Adjustments:** The recommendation adjusts the appropriations coming from statewide and departmental indirect cost recoveries.

**Base Various Other:** The recommendation includes \$10,793 reappropriated funds to account for H.B. 12-1310 (Criminal Proceedings Omnibus Changes).

**Base Various Annualizations:** The recommendation includes the annualization of a FY 2012-13 funding item to increase security for the Ralph L. Carr Judicial Center as well as adjust billings based on Committee common policy.

**Base SB 13-101 Annualizations:** The recommendation annualizes FY 2012-13 Supplemental-5 for two months of security coverage for the opening of the Ralph L. Carr Judicial Center and a

non-prioritized supplemental to fix a fund balance shortfall to the risk management and property program in the Department of Personnel.

**Base IT Common Policy Adjustments:** Staff recommendation for this item is PENDING the approval of Committee policy.

#### INITIATIVES AFFECTING MULTIPLE LINE ITEMS IN THIS DIVISION

## **Explanation of "Base Various other" Issue Descriptions**

Staff has explained in a series of tables below the difference between the Department and JBC staff in how appropriations for two bills were accounted by line item. The two bills are H.B. 12-1019 and H.B. 12-1310. The Department simply allocated the consolidated appropriations in the bills in different amounts to different line items for FY 2012-13.

**Recommendation:** Staff recommends that the Committee reflect going forward in FY 2013-14 the appropriation amounts as requested by the Department for H.B. 12-1019 and H.B. 12-1310.

The table below shows a consolidated allocation by line item of the issue titled "Base Various Other".

Explanation of "Base Various Other" Issue Descriptions					
	General	Cash	Reappropriated	TOTAL	FTE
	Fund	Funds	Funds		
Executive Director's Office					
Health, Life, and Dental	0	(19,297)	7,659	(11,638)	0.0
Short-term Disability	0	(16)	101	85	0.0
S.B. 04-257 AED	0	(3,065)	1,654	(1,411)	0.0
S.B. 06-235 SAED	0	(3,242)	1,379	(1,863)	0.0
Shift Differential	0	1,566	0	1,566	0.0
Operating Expenses	0	0	(671)	(671)	0.0
Legal Services	0	2,880	1,455	4,335	0.0
Purchase of Services from Computer Center	0	(6,460)	0	(6,460)	0.0
Multiuse Network Payments	0	13,800	0	13,800	0.0
Management and Administration of OIT	0	430	0	430	0.0
Communication Services Payments	0	0	(784)	(784)	0.0
COFRS Modernization	<u>0</u>	<u>13,404</u>	<u>0</u>	13,404	0.0
Total EDO	\$0	\$0	\$10,793	\$10,793	0.0

The table below summarizes the difference in appropriations between the Department and JBC staff associated with H.B. 12-1019 Ports of Entry (POE) Transfer.

H.B. 12-1019 Ports of Entry (POE) Transfer Difference Between Department and JBC Staff						
Line Item	General Fund	Cash Funds	Reappropriated Funds	TOTAL	FTE	
Executive Director's Office						
Health, Life, and Dental	0	(22,431)	0	(22,431)	0.0	
Short-term Disability	0	85	0	85	0.0	
S.B. 04-257 AED	0	(1,411)	0	(1,411)	0.0	
S.B. 06-235 SAED	0	(1,863)	0	(1,863)	0.0	
Shift Differential	0	1,566	0	1,566	0.0	
Operating Expenses	0	0	(671)	(671)	0.0	
Legal Services	0	2,880	1,455	4,335	0.0	
Purchase of Services from Computer Center	0	(6,460)	0	(6,460)	0.0	
Multiuse Network Payments	0	13,800	0	13,800	0.0	
Management and Administration of OIT	0	430	0	430	0.0	
Communication Services Payments	0	0	(784)	(784)	0.0	
COFRS Modernization	<u>0</u>	13,404	<u>0</u>	13,404	0.0	
Total EDO	\$0	<b>\$0</b>	\$0	<b>\$0</b>	0.0	

The table below summarizes the difference in appropriations between the Department and JBC staff associated with H.B. 12-1310 Criminal Proceedings Omnibus Changes.

H.B. 12-1310 Criminal Proceedings Omnibus Changes							
Difference Between Department and JBC Staff							
Cash Reappropriated TOTAL							
	Funds	Funds					
<b>Executive Director's Office</b>							
Health, Life, and Dental	3,134	7,659	10,793				
Short-term Disability	(101)	101	0				
S.B. 04-257 AED	(1,654)	1,654	0				
S.B. 06-235 SAED	(1,379)	<u>1,379</u>	<u>0</u>				
Total EDO	<b>\$0</b>	\$10,793	\$10,793				

## (A) Administration

#### **Personal Services**

This line item funds personnel costs for the Executive Director's Office.

**Request:** The Department requests continuation funding.

**Recommendation:** Staff recommends the Department request. Of this amount, \$1,225,798 is from statewide indirect cost recoveries, and \$1,317,780 is from departmental indirect cost recoveries.

Personal Services						
	Total Funds	Reappropriated Funds	FTE			
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	2,269,953	2,269,953	27.7			
HB 12-1019 (POE Transfer to CSP)	273,625	<u>273,625</u>	<u>4.5</u>			
TOTAL	\$2,543,578	\$2,543,578	32.2			
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$2,543,578	\$2,543,578	32.2			
Base Fund Source Adjustments TOTAL	\$2,543,578	<u>0</u> \$2,543,578	<u>0.0</u> <b>32.2</b>			
Increase/(Decrease)	\$0	\$0	0.0			
Percentage Change	0.0%	0.0%	0.0%			
FY 2013-14 Executive Request:	\$2,543,578	\$2,543,578	32.2			
Request Above/(Below) Recommendation	\$0	\$0	0.0			

**Base Fund Source Adjustments:** The recommendation adjusts the appropriations coming from statewide and departmental indirect cost recoveries.

#### Health, Life, and Dental

This line item pays for the state contribution to health insurance, life insurance, and dental insurance. The Committee approved revised rates provided by the Department of Personnel after the Governor's November 1, 2012, request.

The Committee approved the following amount and funding splits for the <u>continuation</u> HLD costs for the Department of Public Safety:

JBC Approved Health, Life, and Dental Appropriation									
	Total Funds General Cash Reappropriated Feder								
FY 2013-14		Fund	Funds	Funds	Funds				
Public Safety	\$11,829,478	\$2,097,049	\$8,429,097	\$568,967	\$734,365				

**Recommendation:** Staff recommends \$11,829,478 total funds based on Committee Common policy.

Health, Life, and Dental									
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds				
FY 2012-13 Appropriation:									
HB 12-1335 (Long Bill)	9,670,931	1,576,210	6,929,526	673,613	491,582				
HB 12-1019 (POE Transfer to CSP)	810,710	0	810,710	0	0				
HB 12-1283 (Re-Org. HS and Fire Sfty.)	379,811	87,777	211,123	6,492	74,419				
Other Legislation	(10,793)	0	(10,793)	0	0				
SB 13-101 FY 13 Supplemental	愁 9	<u>0</u>	<u>0</u>	<u>1,289</u>	<u>0</u>				
TOTAL	\$10,851,948	\$1,663,987	\$7,940,566	\$681,394	\$566,001				

Health, Life, and Dental									
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds				
FY 2013-14 Recommended Appropriation:									
FY 2012-13 Appropriation	\$10,851,948	\$1,663,987	\$7,940,566	\$681,394	\$566,001				
Base Common Policy Adjustments	858,922	308,047	474,085	(96,465)	173,255				
Base Various Other	(11,638)	0	(19,297)	7,659	0				
Base Various Annualizations	131,535	0	0	131,535	0				
Base SB 13-101 Annualizations	(1,289)	<u>0</u>	<u>0</u>	(1,289)	<u>0</u>				
TOTAL	\$11,829,478	\$1,972,034	\$8,395,354	\$722,834	\$739,256				
Increase/(Decrease)	\$977,530	\$308,047	\$454,788	\$41,440	\$173,255				
Percentage Change	9.0%	18.5%	5.7%	6.1%	30.6%				
FY 2013-14 Executive Request:	\$11,830,995	\$2,124,901	\$8,395,354	\$571,484	\$739,256				
Request Above/(Below) Recommendation	\$1,517	\$152,867	\$0	(\$151,350)	\$0				

**Base Common Policy Adjustments:** The recommendation includes \$858,922 total funds pursuant to Committee common policy.

**Base Various Other:** The recommendation includes an increase of \$10,793 total funds for the impact of H.B. 12-1310 (Criminal Proceedings Omnibus Changes) and a decrease of \$22,431 total funds for the impact of H.B. 12-1019 (Ports of Entry Transfer).

**Base Various Annualizations:** The recommendation provides \$131,535 reappropriated funds to annualize a FY 2012-13 funding increase for the Ralph L. Carr Judicial Center and to align billings with current projections.

**Base SB 13-101 Annualizations:** The recommendation annualizes FY 2012-13 Supplemental-5 for two months of security coverage for the opening of the Ralph L. Carr Judicial Center.

#### **Short-term Disability**

The Short-term Disability appropriation is used to provide partial payment of an employee's salary in the event that the employee becomes disabled and cannot perform his or her work duties. The benefit is not optional for employees who are eligible, but state temporary employees are not eligible for the benefit.

The Committee approved the following amount and funding splits for the <u>continuation</u> Short-term Disability costs for the Department of Public Safety:

JBC Approved Short-term Disability Appropriation									
FY 2013-14	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds				
Public Safety	\$204,603	\$41,728	\$138,940	\$9,677	\$14,258				

**Recommendation:** Staff recommends \$204,603 total funds based on Committee Common policy.

Short-term Disability								
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds			
FY 2012-13 Appropriation:								
HB 12-1335 (Long Bill)	148,118	27,698	102,625	12,314	5,481			
HB 12-1019 (POE Transfer to CSP)	9,854	0	9,854	0	0			
HB 12-1283 (Re-Org. HS and Fire Sfty.)	5,235	1,422	1,650	0	2,163			
SB 13-101 FY 13 Supplemental	<u>24</u>	<u>0</u>	<u>0</u>	<u>24</u>	<u>0</u>			
TOTAL	\$163,231	\$29,120	\$114,129	\$12,338	\$7,644			
FY 2013-14 Recommended Appropriation:								
FY 2012-13 Appropriation	\$163,231	\$29,120	\$114,129	\$12,338	\$7,644			
Base Common Policy Adjustments	40,644	12,608	25,182	(3,760)	6,614			
Base Various Other	85	0	(16)	101	0			
Base Various Annualizations	667	0	0	667	0			
Base SB 13-101 Annualizations	<u>(24)</u>	<u>0</u>	<u>0</u>	<u>(24)</u>	<u>0</u>			
TOTAL	\$204,603	\$41,728	\$139,295	\$9,322	\$14,258			
Increase/(Decrease)	\$41,372	\$12,608	\$25,166	(\$3,016)	\$6,614			
Percentage Change	25.3%	43.3%	22.1%	(24.4%)	86.5%			
FY 2013-14 Executive Request:	\$190,798	\$39,065	\$129,382	\$8,999	\$13,352			
Request Above/(Below) Recommendation	(\$13,805)	(\$2,663)	(\$9,913)	(\$323)	(\$906)			

**Base Common Policy Adjustments:** The recommendation includes \$40,644 total funds pursuant to Committee common policy.

**Base Various Other:** The recommendation includes adjustments for the impact of H.B. 12-1310 (Criminal Proceedings Omnibus Changes) and for the impact of H.B. 12-1019 (Ports of Entry Transfer).

**Base Various Annualizations:** The recommendation includes an adjustment to annualize a FY 2012-13 funding increase for the Ralph L. Carr Judicial Center and to align billings with current projections.

**Base SB 13-101 Annualizations:** The recommendation annualizes FY 2012-13 Supplemental-5 for two months of security coverage for the opening of the Ralph L. Carr Judicial Center.

#### S.B. 04-257 Amortization Equalization Disbursement

Pursuant to S.B. 04-257 (Section 24-51-411, C.R.S.), beginning in January, 2006, the State contributes additional funds to assist in the amortization of the Public Employees' Retirement Association's (PERA) unfunded liability. During the 2005 legislative session, the General Assembly created a separate line item to provide funding in each calendar year. The AED rate increases 0.4 percent each year until it reaches the maximum contribution rate of 5.0 percent in 2017 (for the State and School Divisions).

The Committee approved the following amount and funding splits for the <u>continuation</u> S.B. 04-257 Amortization Equalization Disbursement costs for the Department of Public Safety:

JBC Approved S.B. 04-257 Amortization Equalization Disbursement									
Appropriation									
	Total	General	Cash	Reappropriated	Federal Funds				
FY 2013-14	Funds	ds Fund Funds Funds							
Public Safety	\$3,661,708	\$716,205	\$2,525,578	\$172,237	\$247,688				

**Recommendation:** Staff recommends \$3,661,708 total funds based on Committee Common policy.

S.B. 04-257 Amortization Equalization Disbursement								
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds			
FY 2012-13 Appropriation:								
HB 12-1335 (Long Bill)	2,672,967	495,541	1,856,708	221,637	99,081			
HB 12-1019 (POE Transfer to CSP)	178,151	0	178,151	0	0			
HB 12-1283 (Re-Org. HS and Fire Sfty.)	108,088	25,427	29,719	1,954	50,988			
SB 13-101 FY 13 Supplemental	<u>434</u>	<u>0</u>	<u>0</u>	<u>434</u>	<u>0</u>			
TOTAL	\$2,959,640	\$520,968	\$2,064,578	\$224,025	\$150,069			
FY 2013-14 Recommended Appropriation:								
FY 2012-13 Appropriation	\$2,959,640	\$520,968	\$2,064,578	\$224,025	\$150,069			
Base Common Policy Adjustments	688,473	195,237	465,979	(70,362)	97,619			
Base Various Other	(1,411)	0	(3,065)	1,654	0			
Base Various Annualizations	15,440	0	0	15,440	0			
Base SB 13-101 Annualizations	<u>(434)</u>	<u>0</u>	<u>0</u>	(434)	<u>0</u>			
TOTAL	\$3,661,708	\$716,205	\$2,527,492	\$170,323	\$247,688			
Increase/(Decrease)	\$702,068	\$195,237	\$462,914	(\$53,702)	\$97,619			
Percentage Change	23.7%	37.5%	22.4%	(24.0%)	65.0%			
FY 2013-14 Executive Request:	\$3,649,963	\$721,150	\$2,511,132	\$171,180	\$246,501			
Request Above/(Below) Recommendation	(\$11,745)	\$4,945	(\$16,360)	\$857	(\$1,187)			

**Base Common Policy Adjustments:** The recommendation includes \$688,473 total funds pursuant to Committee common policy.

**Base Various Other:** The recommendation includes adjustments for the impact of H.B. 12-1310 (Criminal Proceedings Omnibus Changes) and for the impact of H.B. 12-1019 (Ports of Entry Transfer).

**Base Various Annualizations:** The recommendation includes an adjustment to annualize a FY 2012-13 funding increase for the Ralph L. Carr Judicial Center and to align billings with current projections.

**Base SB 13-101 Annualizations:** The recommendation annualizes FY 2012-13 Supplemental-5 for two months of security coverage for the opening of the Ralph L. Carr Judicial Center.

#### S.B. 06-235 Supplemental Amortization Equalization Disbursement

Similar to the AED line item, the Supplemental Amortization Equalization Disbursement (SAED) line item increases employees' contributions to the PERA Trust Fund to amortize the unfunded liability in the Trust Fund. During the 2006 legislative session the General Assembly passed S.B. 06-235, which added Supplemental AED payments. Per statute, the funding comes from money that would have otherwise gone to State employees as part of salary increases. The statutory contribution rate for SAED continues to increase 0.5 percent each calendar year until it reaches the maximum 5.0 percent in 2017 (for the State and School Divisions).

The Committee approved the following amount and funding splits for the <u>continuation</u> S.B. 06-235 Supplemental Amortization Equalization Disbursement costs for the Department of Public Safety:

JBC Approved S.B. 06-235 Supplemental Amortization Equalization Disbursement									
Appropriation									
FY 2013-14	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds				
Public Safety	\$3,303,423	\$644,288	\$2,280,036	\$155,492	\$223,607				

**Recommendation:** Staff recommends \$3,303,423 total funds based on Committee Common policy.

S.B. 06-235 Supplemental Amortization Equalization Disbursement								
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds			
FY 2012-13 Appropriation:								
HB 12-1335 (Long Bill)	2,295,177	423,817	1,599,803	186,410	85,147			
HB 12-1019 (POE Transfer to CSP)	153,099	0	153,099	0	0			
HB 12-1283 (Re-Org. HS and Fire Sfty.)	96,291	22,663	25,540	1,791	46,297			
SB 13-101 FY 13 Supplemental	<u>373</u>	<u>0</u>	<u>0</u>	<u>373</u>	<u>0</u>			
TOTAL	\$2,544,940	\$446,480	\$1,778,442	\$188,574	\$131,444			
FY 2013-14 Recommended Appropriation:								
FY 2012-13 Appropriation	\$2,544,940	\$446,480	\$1,778,442	\$188,574	\$131,444			
Base Common Policy Adjustments	745,735	197,808	505,209	(49,445)	92,163			
Base Various Other	(1,863)	0	(3,242)	1,379	0			
Base Various Annualizations	14,984	0	0	14,984	0			
Base SB 13-101 Annualizations	(373)	<u>0</u>	<u>0</u>	(373)	<u>0</u>			
TOTAL	\$3,303,423	\$644,288	\$2,280,409	\$155,119	\$223,607			
Increase/(Decrease)	\$758,483	\$197,808	\$501,967	(\$33,455)	\$92,163			
Percentage Change	29.8%	44.3%	28.2%	(17.7%)	70.1%			
FY 2013-14 Executive Request:	\$3,295,107	\$651,039	\$2,266,995	\$154,537	\$222,536			
Request Above/(Below) Recommendation	(\$8,316)	\$6,751	(\$13,414)	(\$582)	(\$1,071)			

**Base Common Policy Adjustments:** The recommendation includes \$745,735 total funds pursuant to Committee common policy.

**Base Various Other:** The recommendation includes adjustments for the impact of H.B. 12-1310 (Criminal Proceedings Omnibus Changes) and a decrease of \$22,431 total funds for the impact of H.B. 12-1019 (Ports of Entry Transfer).

**Base Various Annualizations:** The recommendation includes an adjustment to annualize a FY 2012-13 funding increase for the Ralph L. Carr Judicial Center and to align billings with current projections.

**Base SB 13-101 Annualizations:** The recommendation annualizes FY 2012-13 Supplemental-5 for two months of security coverage for the opening of the Ralph L. Carr Judicial Center.

#### **Salary Survey**

Pursuant to Section 24-50-104 (4) (c), C.R.S., DPA's total compensation report recommends salary adjustments each year, which are funded by this line item.

The Committee approved the following amount and funding splits for the Salary Survey costs for the Department:

JBC Approved Salary Survey Appropriation									
FY 2013-14	Total General Cash Reappropriated Federal								
Public Safety	\$6,553,420	\$543,087	\$5,499,839	\$268,213	\$242,281				

**Recommendation:** Staff recommends \$6,553,420 total funds based on Committee Common policy.

Salary Survey									
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds				
Base Common Policy Adjustments	6,553,420	543,087	5,499,839	268,213	242,281				
TOTAL	\$6,553,420	\$543,087	\$5,499,839	\$268,213	\$242,281				
Increase/(Decrease)	\$6,553,420	\$543,087	\$5,499,839	\$268,213	\$242,281				
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%				
FY 2013-14 Executive Request:	\$6,069,631	\$487,713	\$5,131,726	\$243,417	\$206,775				
Request Above/(Below) Recommendation	(\$483,789)	(\$55,374)	(\$368,113)	(\$24,796)	(\$35,506)				

#### **Merit Pay**

Employee performance-based pay is centrally appropriated and funded by this line item pursuant to Section 24-50-104 (1) (c) (I), C.R.S.

The Committee approved the following amount and funding splits for the Merit Pay costs for the Department:

JBC Approved Merit Pay Appropriation									
Total General Cash Reappropriated Federal Funds Funds Funds Funds									
Public Safety	\$1,611,966	\$267,241	\$1,182,984	\$78,884	\$82,857				

**Recommendation:** Staff recommends \$1,611,966 total funds based on Committee Common policy.

Merit Pay						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	
Base Common Policy Adjustments	<u>1,611,966</u>	267,241	1,182,984	<u>78,884</u>	82,857	
TOTAL	\$1,611,966	\$267,241	\$1,182,984	\$78,884	\$82,857	
Increase/(Decrease)	\$1,611,966	\$267,241	\$1,182,984	\$78,884	\$82,857	
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%	
FY 2013-14 Executive Request:	\$1,636,265	\$293,104	\$1,180,821	\$79,026	\$83,314	
Request Above/(Below) Recommendation	\$24,299	\$25,863	(\$2,163)	\$142	\$457	

## **Shift Differential**

The Shift Differential line item addresses the adjustment necessary to compensate employees for work performed outside of normal work schedules. These are second and third shift workers whose scheduled work hours fall outside of the regular Monday through Friday, 8:00 am to 5:00 pm work schedule. Typically, in order to sufficiently staff the second and third shifts, departments offer higher wages to employees willing to work non-traditional hours.

**Request:** The Department requests \$461,114 total funds.

The Committee has set a common policy for shift differential based on funding at 100.0 percent of the FY 2011-12 actual expenditures.

**Recommendation:** The recommendation is for \$516,482 total funds based on Committee Common Policy.

Shift Differential					
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	
FY 2012-13 Appropriation:					
HB 12-1335 (Long Bill)	320,607	67,963	221,871	30,773	
HB 12-1019 (POE Transfer to CSP)	<u>131,575</u>	<u>0</u>	131,575	<u>0</u>	
TOTAL	\$452,182	\$67,963	\$353,446	\$30,773	
FY 2013-14 Recommended Appropriation:					
FY 2012-13 Appropriation	\$452,182	\$67,963	\$353,446	\$30,773	
Base Common Policy Adjustments	62,734	3,445	54,310	4,979	
Base Various Other	<u>1,566</u>	<u>0</u>	<u>1,566</u>	<u>0</u>	
TOTAL	\$516,482	\$71,408	\$409,322	\$35,752	
Increase/(Decrease)	\$64,300	\$3,445	\$55,876	\$4,979	

Shift Differential						
Total General Cash Reappropriated Funds Funds Funds						
Percentage Change	14.2%	5.1%	15.8%	16.2%		
FY 2013-14 Executive Request:	\$461,114	\$63,752	\$365,443	\$31,919		
Request Above/(Below) Recommendation	(\$55,368)	(\$7,656)	(\$43,879)	(\$3,833)		

# **Workers' Compensation**

This line item is used to pay the Department's share of the state's workers' compensation program administered by the Department of Personnel.

**Request:** The Department requests \$2,755,651 total funds.

**Recommendation:** Staff recommendation is PENDING the approval of a common policy by the Committee related to Workers' Compensation.

Workers' Compensation						
	Total Funds	Cash Funds	Reappropriated Funds			
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	<u>2,827,657</u>	<u>265,336</u>	<u>2,562,321</u>			
TOTAL	\$2,827,657	\$265,336	\$2,562,321			
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$2,827,657	\$265,336	\$2,562,321			
Base Common Policy Adjustments	(72,006)	1,783,074	(1,855,080)			
TOTAL	\$2,755,651	\$2,048,410	\$707,241			
Increase/(Decrease)	(\$72,006)	\$1,783,074	(\$1,855,080)			
Percentage Change	(2.5%)	672.0%	(72.4%)			
FY 2013-14 Executive Request:	\$2,755,651	\$193,330	\$2,562,321			
Request Above/(Below) Recommendation	\$0	(\$1,855,080)	\$1,855,080			

**Base Common Policy Adjustments:** Staff recommendation is PENDING the approval of a common policy by the Committee related to Workers' Compensation.

## **Operating Expenses**

This line item funds non-personnel operating costs in the Executive Director's Office.

**Request:** The Department requests \$178,232 reappropriated funds from indirect cost recoveries.

**Recommendation:** Staff recommends the Department request.

Operating Expenses				
	Total Funds	Reappropriated Funds		
FY 2012-13 Appropriation:				
HB 12-1335 (Long Bill)	151,046	151,046		
HB 12-1019 (POE Transfer to CSP)	<u>27,857</u>	<u>27,857</u>		
TOTAL	\$178,903	\$178,903		
FY 2013-14 Recommended Appropriation:				
FY 2012-13 Appropriation	\$178,903	\$178,903		
Base Various Other	<u>(671)</u>	<u>(671)</u>		
TOTAL	\$178,232	\$178,232		
Increase/(Decrease)	(\$671)	(\$671)		
Percentage Change	(0.4%)	(0.4%)		
FY 2013-14 Executive Request:	\$178,232	\$178,232		
Request Above/(Below) Recommendation	\$0	\$0		

**Base Various Other:** The recommendation includes a reduction of \$671 to account for vehicles transferred to the Department as a result of H.B. 12-1019.

#### **Legal Services**

This line item funds payments to the Attorney General's Office for legal services provided to the Department. The hourly rate, and thus the total appropriation, is set by statewide common policy.

# **→**

## **Budget Amendment BA-2 – Additional Legal Services Spending Authority**

The Department requested a FY 2012-13 supplemental request for Legal Services expenditures totaling \$188,645 General Fund (or 2,445 legal services hours at a FY 2012-13 blended legal rate of \$77.25 per hour) and a FY 2013-14 budget amendment for Legal Services expenditures totaling \$112,244 General Fund (or 1,554 legal services hours at a FY 2012-13 blended legal rate of \$77.25 per hour).

The Committee approved \$182,349 total additional funds in FY 2012-13.

On January 30, 2012, the Department submitted a letter to the JBC pursuant to Section 24-75-112, (1) (m) (II), C.R.S., notifying the Committee that it was about to expend personal services appropriations for legal services provided by the Attorney General's Office (AG) due to experiencing unexpected legal expenses in FY 2011-12. The Department has informed staff that it ended up paying out \$136,957 of legal services costs out of the "Sergeants, Technicians, and Troopers" line item in the Colorado State Patrol. Neither staff nor the Department followed up at the time or made recommendations to increase the FY 2012-13 legal services appropriation.

The Department states that it "is witnessing increasing challenges to various personnel decisions uniquely related to law enforcement" and that the Department "is experiencing increasing legal costs related to the expanded business requirements and risk mitigation efforts, and the need to bolster legal business support for the traditional programs housed within DPS".

The table below shows JBC Staff calculation of legal services hours need for FY 2013-14. According to data provided by the Department, the need is for 3,616 legal hours. At a FY 2012-13 blended legal rate of \$77.25, the funding need for FY 2013-14 is \$279,336.

JBC Staff Calculation of Legal Services Hours					
	FY 13 Total	FY 13	FY 14 Total	FY 14	
Personnel Matters	Hours	Dollars	Hours	Dollars	
"B" Cases to Hearing	774.0	\$59,792	516.0	\$39,861	
"B" Cases Settled/Dismissed	516.0	\$39,861	451.5	\$34,878	
Preliminary Review	320.0	\$24,720	120.0	\$9,270	
"G" Cases to Hearing	218.0	\$16,841	0.0	\$0	
"G" Cases Settled/Dismissed	73.5	\$5,678	24.5	\$1,893	
Personnel Advice	300.0	\$23,175	200.0	\$15,450	
Personnel Appeal	100.0	\$7,725	0.0	\$0	
Appeals	<u>224.0</u>	\$17,304	224.0	\$17,304	
Total	2,525.5	\$195,096	1,536.0	\$118,656	
Program and General Business, Advice,	FY 13 Total	FY 13	FY 14 Total	FY 14	
Representation and Risk Mitigation	Hours	Dollars	Hours	<b>Dollars</b>	
Hours Already Used in FY 2013 <sup>1</sup>	490.0	\$37,853	490.0	\$37,853	
Litigation	900.0	\$69,525	900.0		
8			900.0	\$69.525	
Policy Matters	150.0	,	150.0	\$69,525 \$11,588	
·	150.0 300.0	\$11,588		\$11,588	
Policy Matters DFPC and DHSEM <sup>1</sup> DPS Boards		\$11,588 \$23,175	150.0	\$11,588 \$23,175	
DFPC and DHSEM <sup>1</sup> DPS Boards	300.0	\$11,588 \$23,175 \$3,090	150.0 300.0	\$11,588 \$23,175 \$3,090	
DFPC and DHSEM <sup>1</sup> DPS Boards Legal Agreements	300.0 40.0	\$11,588 \$23,175 \$3,090 \$4,635	150.0 300.0 40.0	\$11,588 \$23,175 \$3,090 \$4,635	
DFPC and DHSEM <sup>1</sup> DPS Boards Legal Agreements Training	300.0 40.0 60.0 20.0	\$11,588 \$23,175 \$3,090 \$4,635 \$1,545	150.0 300.0 40.0 60.0 20.0	\$11,588 \$23,175 \$3,090 \$4,635 \$1,545	
DFPC and DHSEM <sup>1</sup> DPS Boards Legal Agreements	300.0 40.0 60.0 20.0 20.0	\$11,588 \$23,175 \$3,090 \$4,635 \$1,545 \$1,545	150.0 300.0 40.0 60.0 20.0 20.0	\$11,588 \$23,175 \$3,090 \$4,635 \$1,545 \$1,545	
DFPC and DHSEM <sup>1</sup> DPS Boards Legal Agreements Training Special Events Other	300.0 40.0 60.0 20.0 20.0 100.0	\$11,588 \$23,175 \$3,090 \$4,635 \$1,545 \$1,545 \$7,725	150.0 300.0 40.0 60.0 20.0 20.0 100.0	\$11,588 \$23,175 \$3,090 \$4,635 \$1,545 \$1,545 \$7,725	
DFPC and DHSEM <sup>1</sup> DPS Boards Legal Agreements Training Special Events	300.0 40.0 60.0 20.0 20.0	\$11,588 \$23,175 \$3,090 \$4,635 \$1,545 \$1,545	150.0 300.0 40.0 60.0 20.0 20.0	\$11,588 \$23,175 \$3,090 \$4,635 \$1,545 \$1,545	

The table below shows staff calculation of the Department need by division and funding source.

FY 2013-14 Legal Services Cost Estimate						
		Percent				
	FY 14 Estimated	of	FY 14	Funding		
	Hours	Total	Funding	Source		
Public Safety Administration	392	10.8%	30,282	RF		
Colorado Bureau Investigation	458	12.7%	35,381	GF		
Criminal Justice	64	1.8%	4,944	GF		
Homeland Security	616	17.0%	47,586	GF		
Fire Prevention and Control	35	1.0%	2,704	GF		
Colorado State Patrol	<u>2,051</u>	56.7%	158,440	HUTF		
Total	3,616		\$279,337			

FY 2013-14 Legal Services Cost Estimate					
Percent					
	FY 14 Estimated	of	FY 14	Funding	
	Hours	Total	<b>Funding</b>	Source	
FY 2012-13 Blended Legal Rate			\$77.25		

**Recommendation:** Staff recommends the Committee approve a total of 3,616 blended legal services hours for the Department for FY 2013-14. Staff notes that the FY 2013-14 blended legal services rate is still PENDING Committee common policy. As such, the numbers in the tables below are using the FY 2012-13 blended legal rate of \$77.25 / hour for <u>information only</u>, the dollar amounts <u>do not</u> represent staff recommendation for appropriations.

Legal Services						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds		
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	167,092	0	0	167,092		
HB 12-1019 (POE Transfer to CSP)	6,309	0	0	6,309		
SB 13-101 FY 13 Supplemental	182,349	<u>78,945</u>	103,404	<u>0</u>		
TOTAL	\$355,750	\$78,945	\$103,404	\$173,401		
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$355,750	\$78,945	\$103,404	\$173,401		
BA-2 EDO Legal Services	(84,533)	7,885	52,156	(144,574)		
Base HB 12-1268 Health Fac. Inspection	3,785	3,785	0	0		
Base Various Other	4,335	<u>0</u>	2,880	<u>1,455</u>		
TOTAL	\$279,337	\$90,615	\$158,440	\$30,282		
Increase/(Decrease)	(\$76,413)	\$11,670	\$55,036	(\$143,119)		
Percentage Change	(21.5%)	14.8%	53.2%	(82.5%)		
FY 2013-14 Executive Request:	\$293,765	\$112,244	\$2,880	\$178,641		
Request Above/(Below) Recommendation	\$14,428	\$21,629	(\$155,560)	\$148,359		

**BA-2 EDO Legal Services:** The recommendation is for a total of 3,616 legal services hours for the Department for FY 2013-14. Staff notes that the FY 2013-14 blended legal services rate is still PENDING Committee common policy.

Base HB 12-1268 Health Facility Inspection: Staff recommendation is PENDING a recommendation in the Department of Public Health and Environment (DPHE). House Bill 12-1268 transfers the responsibility for inspections of health care facilities for compliance with building and fire codes standards from the DPHE to the Division of Fire Safety in DPS. House Bill 13-1155 makes the interdepartmental transfer of staff responsible for the life safety code inspections of health facilitates contained in H.B. 12-1268 contingent upon approval from the Secretary of the federal Department of Health and Human Services (federal DHHS). Based on the response from the federal DHHS, it was determined by the departments that no modifications to the certification agreement were required. Therefore, the requirement in statute to modify the agreement in order to transfer the inspection responsibilities is not necessary. Without legislation it will be a violation of state law to transfer the inspection responsibilities without a

modification of the state agreement, even though no modification is required and federal approval for the transfer has been received.

**Base Various Other:** The recommendation includes \$4,335 total funds to account for legal costs transferred to the Department as a result of H.B. 12-1019.

#### **Purchase of Services from Computer Center**

This line item is used to reimburse the Governor's Office of Information Technology (OIT) for the Department's share of the state's computer system.

**Staff Recommendation:** The recommendation for this line item is PENDING Committee common policy.

Purchase of S	Services fro	т Сотрі	iter Cente	r	
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds
FY 2012-13 Appropriation:					
HB 12-1335 (Long Bill)	2,504,611	978,611	1,361,675	164,325	0
HB 12-1019 (POE Transfer to CSP)	310,164	(283,704)	310,164	283,704	0
HB 12-1283 (Re-Org. HS and Fire Sfty.)	<u>10,115</u>	(264,512)	<u>0</u>	<u>264,512</u>	<u>10,115</u>
TOTAL	\$2,824,890	\$430,395	\$1,671,839	\$712,541	\$10,115
FY 2013-14 Recommended Appropriation:					
FY 2012-13 Appropriation	\$2,824,890	\$430,395	\$1,671,839	\$712,541	\$10,115
NP-3 EDO OIT Ent. Asset Mgt.	24,184	24,184	0	0	0
Base Fund Source Adjustments	0	(510,439)	0	510,439	0
Base Various Other	(6,460)	0	(6,460)	0	0
Base IT Common Policy Adjustments	<u>959,711</u>	992,168	(25,379)	<u>3,037</u>	(10,115)
TOTAL	\$3,802,325	\$936,308	\$1,640,000	\$1,226,017	<b>\$0</b>
Increase/(Decrease)	\$977,435	\$505,913	(\$31,839)	\$513,476	(\$10,115)
Percentage Change	34.6%	117.5%	(1.9%)	72.1%	(100.0%)
FY 2013-14 Executive Request:	\$3,802,325	\$936,308	\$1,640,000	\$1,226,017	\$0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0

**NP-3 EDO OIT Enterprise Asset Management:** The recommendation is PENDING Committee policy on this request.

**Base Fund Source Adjustments:** The recommendation is PENDING Committee policy on this line item.

**Base Various Other:** The recommendation includes adjustments for H.B. 12-1019.

**Base IT Common Policy Adjustments:** Staff recommendation for this item is PENDING the approval of Committee policy.

## **Multiuse Network Payments**

This line item reimburses OIT for the Department's share of the statewide multi-use network.

**Staff Recommendation:** The recommendation for this line item is PENDING Committee common policy.

Multiuse Network Payments					
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	
FY 2012-13 Appropriation:					
HB 12-1335 (Long Bill)	1,986,110	1,486,029	337,638	162,443	
HB 12-1019 (POE Transfer to CSP)	230,849	<u>0</u>	230,849	<u>0</u>	
TOTAL	\$2,216,959	\$1,486,029	\$568,487	\$162,443	
FY 2013-14 Recommended Appropriation:					
FY 2012-13 Appropriation	\$2,216,959	\$1,486,029	\$568,487	\$162,443	
Base Various Other	13,800	0	13,800	0	
Base IT Common Policy Adjustments	(1,320,866)	(823,150)	(497,716)	<u>0</u>	
TOTAL	\$909,893	\$662,879	\$84,571	\$162,443	
Increase/(Decrease)	(\$1,307,066)	(\$823,150)	(\$483,916)	\$0	
Percentage Change	(59.0%)	(55.4%)	(85.1%)	0.0%	
FY 2013-14 Executive Request:	\$909,893	\$662,879	\$84,571	\$162,443	
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	

**Base Various Other:** The recommendation includes adjustments for H.B. 12-1019.

**Base IT Common Policy Adjustments:** Staff recommendation for this item is PENDING the approval of Committee policy.

## **Management and Administration of OIT**

This line item is used to pay OIT for the Department's share of costs for the management and administration of Governor's Office of Information Technology (OIT).

**Staff Recommendation:** The recommendation for this line item is PENDING Committee common policy.

Management and Administration of OIT					
Ü	Total Funds	Cash Funds	Reappropriated Funds		
FY 2012-13 Appropriation:					
HB 12-1335 (Long Bill)	261,189	85,395	175,794		
HB 12-1019 (POE Transfer to CSP)	11,830	11,830	<u>0</u>		
TOTAL	\$273,019	\$97,225	\$175,794		
FY 2013-14 Recommended Appropriation:					
FY 2012-13 Appropriation	\$273,019	\$97,225	\$175,794		
Base Various Other	430	430	0		
Base IT Common Policy Adjustments	16,392	(97,655)	114,047		
TOTAL	\$289,841	\$0	\$289,841		
Increase/(Decrease)	\$16,822	(\$97,225)	\$114,047		

Management and Administration of OIT						
Total Cash Reappropriate Funds Funds Funds						
Percentage Change	6.2%	(100.0%)	64.9%			
FY 2013-14 Executive Request:	\$289,841	\$0	\$289,841			
Request Above/(Below) Recommendation	\$0	\$0	\$0			

**Base Various Other:** The recommendation includes adjustments for H.B. 12-1019.

**Base IT Common Policy Adjustments:** Staff recommendation for this item is PENDING the approval of Committee policy.

## Payment to Risk Management and Property Funds

Payment to Risk Management and Property Funds is an allocation appropriated to each department based on a shared statewide risk formula for two programs, the Liability Program and the Property Program. The state's liability program is used to pay liability claims and expenses brought against the state. The property program provides insurance coverage for state buildings and their contents.

**Staff Recommendation:** The recommendation for this line item is PENDING Committee common policy.

Payment to Risk	Managemen	t and Proper	rty Funds	
	<b>Total Funds</b>	General Fund	Cash Funds	Reappropriated Funds
FY 2012-13 Appropriation:				
HB 12-1335 (Long Bill)	823,432	0	18,047	805,385
SB 13-101 FY 13 Supplemental	<u>354,385</u>	<u>177,192</u>	<u>177,193</u>	<u>0</u>
TOTAL	\$1,177,817	\$177,192	\$195,240	\$805,385
FY 2013-14 Recommended				
Appropriation:				
FY 2012-13 Appropriation	\$1,177,817	\$177,192	\$195,240	\$805,385
NP-2 EDO Employee Survey	29,466	29,466	0	0
Base Common Policy Adjustments	347,672	347,672	0	0
Base Fund Source Adjustments	0	(347,672)	0	347,672
Base SB 13-101 Annualizations	(354,385)	(177,192)	(177,193)	<u>0</u>
TOTAL	\$1,200,570	\$29,466	\$18,047	\$1,153,057
Increase/(Decrease)	\$22,753	(\$147,726)	(\$177,193)	\$347,672
Percentage Change	1.9%	(83.4%)	(90.8%)	43.2%
FY 2013-14 Executive Request:	\$1,200,570	\$29,466	\$18,047	\$1,153,057
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0

**NP-2 EDO Employee Common Policy:** The recommendation is PENDING Committee policy.

**Base Common Policy Adjustments:** Staff recommendation for this item is PENDING the approval of Committee policy.

**Base Fund Source Adjustments:** The recommendation is PENDING Committee policy on this line item.

**Base SB 13-101 Annualizations:** The recommendation annualizes FY 2012-13 Supplemental to add billings to fix a fund balance shortfall.

## **Vehicle Lease Payments**

This line item pays for 31 vehicles leased through the State Fleet Management Program for the Division of Fire Prevention and Control, Office of Emergency Management, Division of Criminal Justice, and the Executive Director's Office.

**Request:** The Department's request is for \$146,320 total funds. This includes an increase of \$20,151 total funds for the fleet common policy adjustment. The Department's request includes funding for the replacement of 2 vehicles in the Division of Fire Prevention and Control.

# The JBC Fleet Program common policy analyst instructions on how staff should analyze each agency's vehicle replacement request include the consideration of four criteria:

- 1. Mileage greater than 150,000 miles, which is their high mileage standard. For Patrol vehicles, the consideration is if greater than 100,000 miles, which is the high mileage standard.
- 2. Maintenance costs over 100% of the average for the vehicle type.
- 3. Vehicles older than 1996.
- 4. Additional consideration given to vehicles considered as being used for "law enforcement" purposes and the vehicle is estimated to exceed 125,000 miles by the replacement period.

Staff analysis shows that the 2 vehicles in the Division of Fire Prevention and Control meet the replacement criteria.

**Recommendation:** (1) The recommendation for this line item is PENDING Committee common policy for the State Fleet Program managed by the Department of Personnel. (2) Staff recommends the replacement of 2 vehicles in the Division of Fire Prevention and Control.

Vehicle Lease Payments							
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds		
FY 2012-13 Appropriation:							
HB 12-1335 (Long Bill)	80,076	22,698	29,437	27,941	0		
HB 12-1283 (Re-Org. HS and Fire Sfty.)	12,521	0	0	0	12,521		
SB 13-101 FY 13 Supplemental	24,485	24,485	<u>0</u>	<u>0</u>	<u>0</u>		
TOTAL	\$117,082	\$47,183	\$29,437	\$27,941	\$12,521		
FY 2013-14 Recommended Appropriation:							
FY 2012-13 Appropriation	\$117,082	\$47,183	\$29,437	\$27,941	\$12,521		
BA-1 DHSEM GF Shortage	2,700	2,700	0	0	0		
	20,151	30,564	9,464	(5,631)	v		
Base Common Policy Adjustments	,	,	· · · · · ·	( , ,	(14,246)		
Base HB 12-1268 Health Fac. Inspection	<u>6,387</u>	<u>447</u>	<u>2,427</u>	<u>1,788</u>	<u>1,725</u>		
TOTAL	\$146,320	\$80,894	\$41,328	\$24,098	\$0		

Vehicle Lease Payments							
Total General Cash Reappropriated Federa Funds Fund Funds Funds Funds							
Increase/(Decrease)	\$29,238	\$33,711	\$11,891	(\$3,843)	(\$12,521)		
Percentage Change	25.0%	71.4%	40.4%	(13.8%)	(100.0%)		
FY 2013-14 Executive Request:	\$146,320	\$80,894	\$41,328	\$24,098	\$0		
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0		

**BA-1 DHSEM GF Shortfall:** The recommendation annualizes a FY 2012-13 Supplemental-1 to provide funding for unanticipated personnel costs as a result of the transfer of OEM employees from the Department of Local Affairs to the Department of Public Safety. The budget amendment provides \$2,700 for ongoing vehicle lease costs for an additional vehicle.

**Base Common Policy Adjustments:** Staff recommendation for this item is PENDING the approval of Committee policy.

Base HB 12-1268 Health Facility Inspection: Staff recommendation is PENDING a recommendation in the Department of Public Health and Environment (DPHE). House Bill 12-1268 transfers the responsibility for inspections of health care facilities for compliance with building and fire codes standards from the DPHE to the Division of Fire Safety in DPS. House Bill 13-1155 makes the interdepartmental transfer of staff responsible for the life safety code inspections of health facilitates contained in H.B. 12-1268 contingent upon approval from the Secretary of the federal Department of Health and Human Services (federal DHHS). Based on the response from the federal DHHS, it was determined by the departments that no modifications to the certification agreement were required. Therefore, the requirement in statute to modify the agreement in order to transfer the inspection responsibilities is not necessary. Without legislation it will be a violation of state law to transfer the inspection responsibilities without a modification of the state agreement, even though no modification is required and federal approval for the transfer has been received.

#### **Leased Space**

This line item funds payments for leased space in non-state-owned buildings occupied by the Colorado Bureau of Investigation, the Colorado State Patrol, Division of Criminal Justice, and the Division of Fire Prevention and Control.

**Staff recommendation:** The staff recommendation is PENDING recommendation in the Department of Public Health and Environment (DPHE).

Leased Space						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	<u>1,907,259</u>	858,230	<u>494,386</u>	<u>554,643</u>	<u>0</u>	
TOTAL	\$1,907,259	\$858,230	\$494,386	\$554,643	\$0	
FY 2013-14 Recommended Appropriation:						

Leased Space							
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds		
FY 2012-13 Appropriation	\$1,907,259	\$858,230	\$494,386	\$554,643	\$0		
Base HB 12-1268 Health Fac. Inspection	<u>10,500</u>	<u>735</u>	3,990	<u>2,940</u>	<u>2,835</u>		
TOTAL	\$1,917,759	\$858,965	\$498,376	\$557,583	\$2,835		
Increase/(Decrease)	\$10,500	\$735	\$3,990	\$2,940	\$2,835		
Percentage Change	0.6%	0.1%	0.8%	0.5%	0.0%		
FY 2013-14 Executive Request:	\$1,917,759	\$858,965	\$498,376	\$557,583	\$2,835		
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0		

**Base HB 12-1268 Health Facility Inspection:** Staff recommendation is PENDING a recommendation in the Department of Public Health and Environment (DPHE).

#### **Capitol Complex Leased Space**

This line item is used to pay the Department of Personnel and Administration for the costs of maintaining state buildings that are part of the capitol complex. Capitol Complex Leased Space is appropriated based on usable square footage utilized by each state department. Currently, the Executive Director's Office, Colorado State Patrol, Division of Fire Prevention and Control, Division of Criminal Justice, and the Colorado Bureau of Investigation occupy space in the capitol complex.

**Staff Recommendation:** The recommendation for this line item is PENDING Committee common policy.

Capitol Complex Leased Space							
	Total Funds	General Fund	Cash Funds	Reappropriated Funds			
FY 2012-13 Appropriation:							
HB 12-1335 (Long Bill)	1,263,475	<u>16,890</u>	462,435	784,150			
TOTAL	\$1,263,475	\$16,890	\$462,435	\$784,150			
FY 2013-14 Recommended Appropriation:							
FY 2012-13 Appropriation	\$1,263,475	\$16,890	\$462,435	\$784,150			
NP-1 EDO Capitol Comp. Buildings	83,266	57,805	24,689	772			
Base Common Policy Adjustments	<u>225,727</u>	126,215	82,518	<u>16,994</u>			
TOTAL	\$1,572,468	\$200,910	\$569,642	\$801,916			
Increase/(Decrease)	\$308,993	\$184,020	\$107,207	\$17,766			
Percentage Change	24.5%	1,089.5%	23.2%	2.3%			
FY 2013-14 Executive Request:	\$1,572,468	\$200,910	\$569,642	\$801,916			
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0			

NP-1 EDO Capitol Comp. Buildings: The recommendation is PENDING Committee policy.

**Base Common Policy Adjustments:** Staff recommendation for this item is PENDING the approval of Committee policy.

#### **Communication Services Payments**

This line item is the Department contribution to pay for the Governor's Office of Information Technology's (OIT) role in planning, coordinating, and integrating the public safety networks for the Departments of Public Safety, Transportation, Corrections, and Natural Resources. Local agencies also use this network. These networks operate through land-based, mobile, and microwave technology.

**Staff Recommendation:** The recommendation for this line item is PENDING Committee common policy.

Communication Services Payments							
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds		
FY 2012-13 Appropriation:							
HB 12-1335 (Long Bill)	652,003	0	593,137	49,123	9,743		
HB 12-1019 (POE Transfer to CSP)	9,899	0	0	9,899	0		
SB 13-101 FY 13 Supplemental	<u>7,032</u>	<u>7,032</u>	<u>0</u>	<u>0</u>	<u>0</u>		
TOTAL	\$668,934	\$7,032	\$593,137	\$59,022	\$9,743		
FY 2013-14 Recommended Appropriation:							
FY 2012-13 Appropriation	\$668,934	\$7,032	\$593,137	\$59,022	\$9,743		
BA-1 DHSEM GF Shortage	0	0	0	0	0		
Base Various Other	(784)	0	0	(784)	0		
Base IT Common Policy Adjustments	106,322	<u>0</u>	94,552	<u>9,567</u>	<u>2,203</u>		
TOTAL	\$774,472	\$7,032	\$687,689	\$67,805	\$11,946		
Increase/(Decrease)	\$105,538	\$0	\$94,552	\$8,783	\$2,203		
Percentage Change	15.8%	0.0%	15.9%	14.9%	22.6%		
FY 2013-14 Executive Request:	\$774,472	\$7,032	\$687,689	\$67,805	\$11,946		
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0		

**BA-1 DHSEM GF Shortfall:** The recommendation annualizes a FY 2012-13 Supplemental-1 to provide funding for unanticipated personnel costs as a result of the transfer of OEM employees from the Department of Local Affairs to the Department of Public Safety. The budget amendment provides \$7,032 for ongoing Communication Services Payments.

**Base Various Other:** The recommendation reduces \$784 to account for vehicles transferred to the Department as a result of H.B. 12-1019.

**Base IT Common Policy Adjustments:** Staff recommendation for this item is PENDING the approval of Committee policy.

#### **COFRS Modernization**

This line item funds a project to replace the statewide accounting system (COFRS) used by the State Controller to record all state revenues and expenditures.

**Staff Recommendation:** The recommendation for this line item is PENDING Committee common policy.

COFRS Modernization						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds		
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	<u>168,478</u>	<u>52,658</u>	81,603	<u>34,217</u>		
TOTAL	\$168,478	\$52,658	\$81,603	\$34,217		
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$168,478	\$52,658	\$81,603	\$34,217		
Base Various Other	<u>13,404</u>	<u>0</u>	<u>13,404</u>	<u>0</u>		
TOTAL	\$181,882	\$52,658	\$95,007	\$34,217		
Increase/(Decrease)	\$13,404		\$13,404	\$0		
Percentage Change	8.0%	0.0%	16.4%	0.0%		
FY 2013-14 Executive Request:	\$181,882	\$52,658	\$95,007	\$34,217		
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0		

**Base Various Other:** The recommendation provides \$13,404 to account for transfers to the Department as a result of H.B. 12-1019.

#### **Utilities**

This line item funds the Department's utility payments for Department-occupied buildings.

**Request:** The Department requests continuation funding consisting of HUTF "Off-the-Top" and Limited Gaming funds from the Department of Revenue.

**Recommendation:** Staff recommends the Department request.

Utilities						
	Total Funds	Cash Funds	Reappropriated Funds			
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	87,407	85,907	1,500			
HB 12-1019 (POE Transfer to CSP)	109,116	109,116	<u>0</u>			
TOTAL	\$196,523	\$195,023	\$1,500			
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	<u>\$196,523</u>	<u>\$195,023</u>	<u>\$1,500</u>			
TOTAL	\$196,523	\$195,023	\$1,500			
Percentage Change	0.0%	0.0%	0.0%			
FY 2013-14 Executive Request:	\$196,523	\$195,023	\$1,500			
Request Above/(Below) Recommendation	\$0	\$0	\$0			

#### **Distributions to Local Government**

This line item provides spending authority for grants from the Hazardous Materials Safety Fund to local governments, for the purchase of hazardous materials equipment and training. The

Hazardous Materials Safety Fund, created in Section 42-20-107, C.R.S., consists of hazardous materials transportation permit fees, penalty assessments, and federal grants related to the transportation of hazardous materials, with the exception of nuclear materials.

The **Department requests** a continuation appropriation of \$50,000 cash funds for this line item. **Staff recommends** the Committee approve an appropriation of \$50,000 cash funds. This provides the Department with the ability to distribute the balance of the Hazardous Materials Safety Fund at the end of the fiscal year to local governments, up to \$50,000.

#### (B) Special Programs

## (1) Witness Protection Program

## **Witness Protection Fund**

This line item provides funding for General Fund payments into the Witness Protection Fund for reimbursement of witness protection costs incurred by district attorneys and the Attorney General. Statutory authority for this program lies in Section 24-33.5-106, C.R.S. The Witness Protection Program and Witness Protection Fund were created by S.B. 95-031 to provide for the security and protection of a witness in a criminal trial or proceeding. Upon the approval of the Witness Protection Board, the Department expends dollars from the Witness Protection Fund to pay district attorneys for qualifying expenses. This may include security personnel, travel expenses, lodging, and other immediate needs. The **Department requests** a continuation appropriation of \$83,000 General Fund for FY 2013-14. **Staff recommends** the Committee approve the Department request and appropriated \$83,000 General Fund.

#### **Witness Protection Fund Expenditures**

This line item provides spending authority for funds from the Witness Protection Fund and was created to clarify whether appropriations were to or from the fund. Funds are classified as reappropriated funds if they are appropriated into the fund in the same year as the expenditure and are classified as cash funds if they are expended from reserves appropriated into the fund in a prior year. The Department requests an appropriation of \$83,000 reappropriated funds from the Witness Protection Fund for witness protection expenditures in FY 2013-14. Staff recommends that the Committee approve an appropriation of \$83,000 reappropriated funds.

#### (2) Colorado Integrated Criminal Justice Information System (CICJIS)

#### **Personal Services**

This line item funds personnel costs for CICJIS, an information technology system that allows for the sharing of case disposition information between the Department of Public Safety, district attorneys statewide (connected through the Colorado District Attorneys Council), the Judicial Branch, the Department of Corrections, and the Division of Youth Corrections in the Department of Human Services. Statutory authority for the program resides in Section 16-20.5-101, C.R.S.

**Request:** The Department requests continuation funding of \$1,106,160 total funds and 11.0 FTE, including \$861,632 reappropriated funds (indirect cost recoveries) and \$244,528 federal funds.

**Recommendation:** Staff recommends the Department request. Staff notes that this program has received appropriations from indirect cost recoveries that would otherwise be appropriations from the General Fund. If indirect cost recoveries are not sufficient to cover the costs of this program, the appropriation will be adjusted to General Fund as necessary.

#### **Operating Expenses**

This line item funds non-personnel-related costs for CICJIS. The Department requests the merger of this line item with the Personal Services line item into a program line.

**Request:** The Department requests continuation funding totaling \$150,502, including \$100,502 reappropriated funds from indirect cost recoveries and \$50,000 from federal funds.

**Recommendation:** Staff recommends the Department request.

#### (3) School Safety Resource Center

#### **Program Costs**

S.B. 08-1 created the School Safety Resource Center and the School Safety Resource Center Advisory Board in the Department of Public Safety. Statutory authority for the center resides in Section 24-33.5-1803, C.R.S. The center is to assist schools in developing safety preparedness plans, establishing emergency response practices and strategies, and ensuring safe and secure schools through prevention and intervention efforts. House Bill 10-1336 created the School Safety Resource Center Cash Fund and authorized the center to charge fees to attendees of training programs or conference implemented by the center.

**Request:** The Department requests \$494,169 total funds and 4.0 FTE. The request includes Budget Amendment 4, which continues \$100,000 cash funds funding from FY 2012-13.



## Request BA-4 – Spending Authority for School Safety Resource Center

The Department requests \$100,000 Cash Funds spending authority to accept and expend private grants awarded to the School Safety Resource Center (SSRC) for the purposes of providing training, technical assistance and resources. The Department requested and the Committee provided the funding as a FY 2012-13 supplemental appropriation. This budget amendment simply requests that the funding continue into the future.

House Bill 10-1336 created the School Safety Resource Center Cash Fund and allowed the Department to solicit gifts, grants, and donations for the costs to operate the SSRC. The Department was also authorized to charge a fee on attendees to offset the costs of any training programs or conferences that the center provides. The fiscal note for the bill estimated that the Department would have \$44,000 in revenues per year from conferences and training programs (Typically 300 to 350 people attend the each of the two conferences put on by the SSRC annually). No appropriations were provided at the time for any gifts, grants, or donations as none were identified.

In July 2012, the SSRC applied for a grant from the Gill Foundation to continue to provide Bullying Prevention Institutes across the state. In September 2012, the SSRC was awarded a grant in the amount of \$53,000.

The Department also states that additional spending authority will allow the Department to organize additional one-day trainings at an average cost of \$8,000 per training. The Department did not provide any additional specifics on the one-day trainings. The Department pointed to the fiscal note for H.B. 10-1336 that stated:

"The bill increases cash fund expenditures from the DPS by \$44,000 beginning in FY 2010-11. Currently, the center offers two conferences a year at a cost of \$22,000 each. Because of funding cuts, the DPS pays for one of the conferences and the University of Colorado pays for the other through federal funding. By assessing a fee on attendees, the fiscal note assumes that the DPS will be able to pay for the conferences with cash funds. House Bill 10-1312, the FY 2009-10 supplemental budget bill for the DPS, reduced the center's General Fund appropriation by 20 percent. The fiscal note assumes that the money that was used to fund the conferences could be applied to activities that have recently been eliminated."

**Recommendation:** Staff recommends the Department request.

Program Costs						
	Total Funds	General Fund	Cash Funds	FTE		
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	394,169	350,169	44,000	4.0		
SB 13-101 FY 13 Supplemental	100,000	<u>0</u>	100,000	0.0		
TOTAL	\$494,169	\$350,169	\$144,000	4.0		
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$494,169	\$350,169	\$144,000	4.0		
BA-4 EDO School Safety	<u>0</u>	<u>0</u>	<u>0</u>	0.0		
TOTAL	\$494,169	\$350,169	\$144,000	4.0		
Increase/(Decrease)	\$0		\$0	0.0		
Percentage Change	0.0%	0.0%	0.0%	0.0%		
FY 2013-14 Executive Request:	\$494,169	\$350,169	\$144,000	4.0		
Request Above/(Below) Recommendation	\$0	\$0	\$0	0.0		

**BA-4 EDO School Safety:** The recommendation provides \$100,000 Cash Funds spending authority so that the School Safety Resource Center (SSRC) can accept more grants and provide additional training and technical assistance to schools.

# (2) Colorado State Patrol

The Colorado State Patrol is created in Section 24-33.5-201, C.R.S. Pursuant to Section 16-2.5-114, C.R.S., a Colorado state patrol officer is a peace officer whose authority includes the enforcement of all laws of the state of Colorado pursuant to Section 24-33.5-212, C.R.S. State patrol officers have to be certified by the P.O.S.T. Board. Pursuant to Section 24-33.5-211, C.R.S., the chief of the State Patrol may establish divisions as necessary for the adequate patrolling of the highways. He may also place officers in the field as necessary to carry out the activities and operations of the Colorado State Patrol.

Funding for this Division is predominantly from the HUTF "Off-the-Top" funding pursuant to Section 43-4-201 (3) (a) (I) (C), C.R.S. For FY 2013-14, the Colorado State Patrol requests total funding of \$133.9 million and 1,130.8 FTE, of this amount \$100.5 million or 75.0 percent is HUTF. The total HUTF "Off-the-Top" request, including centrally appropriated items (\$22.1 million requested in the EDO), is \$122.6 million.

Section 43-4-201 (3) (a) (I) (C), C.R.S., limits the annual increase of "Off-the-Top" appropriations from the HUTF to a maximum of 6.0 percent from the prior year appropriation. Due to the fact that there are numerous pending items in the Department of Public Safety, staff cannot provide the final HUTF "Off-the-Top" appropriation at this time.

The following table illustrates the HUTF "Off-the-Top" appropriations for FY 2012-13. As the table below shows, current "Off-the-Top" appropriations are \$637,745 under the limit:

Statutory HUTF "Off-the-Top" Appropriations Limit Calculation				
Section 43-4-201 (3) (a) (I) (C), C.R.S.				
FY 2011-12 HUTF "Off-the-Top" Appropriations Base	\$112,247,504			
Multiplied by the 6.0 Percent Allowable Growth	<u>1.06</u>			
FY 2012-13 HUTF "Off-the-Top" Appropriations Limit	\$118,982,354			
FY 2012-13 HUTF "Off-the-Top" Appropriations:				
Department of Public Safety, State Patrol (H.B. 12-1335)	\$105,474,910			
Department of Revenue, Ports of Entry (H.B. 12-1335)	10,186,163			
Capital Construction, Ports of Entry (H.B. 12-1335)	2,263,218			
H.B. 12-1019 Transfer Ports of Entry to State Patrol (State Patrol Appropriation)	10,325,884			
H.B. 12-1019 Transfer Ports of Entry to State Patrol (Revenue Appropriation)	(10,131,106)			
H.B. 12-1216 Financing of the Division of Motor Vehicles (Revenue Appropriation)	(55,057)			
S.B. 13-101 Department of Public Safety FY 2012-13 Supplemental Bill	<u>280,597</u>			
Total FY 2012-13 HUTF "Off-the-Top" Appropriations	\$118,344,609			
Over / (Under) FY 2012-13 "Off-the-Top" Appropriations Limit	(\$637,745)			

As the table below shows, the current FY 2013-14 HUTF "Off-the-Top" request is under the 6.0 percent limit for FY 2013-14 appropriations by \$1.3 million.

FY 2013-14 Department HUTF "Off-the-Top" Appropriations REQUEST			
Section 43-4-201 (3) (a) (I) (C), C.R.S.			
FY 2012-13 HUTF "Off-the-Top" Appropriations Base	\$118,344,609		
Multiplied by the 6.0 Percent Allowable Growth	<u>1.06</u>		
FY 2013-14 HUTF "Off-the-Top" Appropriations Limit	\$125,445,286		
FY 2013-14 HUTF "Off-the-Top" Appropriations Request: Department of Public Safety, State Patrol (Long Bill Operating Budget) Department of Public Safety, State Patrol (Long Bill Capital Budget)  Total FY 2012-13 HUTF "Off-the-Top" Appropriations	\$122,605,483 <u>1,500,000</u> <b>\$124,105,483</b>		
Over / (Under) FY 2013-14 "Off-the-Top" Appropriations Limit	(\$1,339,803)		

# DIVISION REQUEST AND RECOMMENDATION SUMMARY

Colorado State Patrol							
-	<b>Total Funds</b>	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	
FY 2012-13 Appropriation:							
HB 12-1335 (Long Bill)	123,410,404	4,796,629	105,432,622	8,094,575	5,086,578	1,008.0	
HB 12-1019 (POE Transfer to CSP)	8,629,442	0	8,629,442	0	0	117.8	
SB 13-101 FY 13 Supplemental	<u>685,125</u>	<u>0</u>	668,262	<u>16,863</u>	<u>0</u>	0.0	
TOTAL	\$132,724,971	\$4,796,629	\$114,730,326	\$8,111,438	\$5,086,578	1,125.8	
FY 2013-14 Recommended Appropriation:							
FY 2012-13 Appropriation	\$132,724,971	\$4,796,629	\$114,730,326	\$8,111,438	\$5,086,578	1,125.8	
R-3 CSP Moffat County Op. Costs	63,525	0	63,525	0	0	0.0	
R-4 CSP Special Events Closures	548,262	0	548,262	0	0	0.0	
BA-3 CSP Auto Theft Prevention	880,000	0	880,000	0	0	0.0	
Base Common Policy Adjustments	(280,707)	(9,121)	(281,268)	(6,058)	15,740	0.0	
Base Indirect Costs Adjustments	(2,108,654)	0	(1,891,917)	(140,991)	(75,746)	0.0	
Base Fund Source Adjustments	0	0	(61,261)	60,016	1,245	0.0	
Base Various Other	5,000	5,000	0	0	0	0.0	
Base Various Annualizations	(2,962,740)	0	(3,110,842)	148,102	0	5.0	
Base SB 13-101 Annualizations	(565,125)	0	(548,262)	(16,863)	0	0.0	
Base Annualizations Bills	(31,247)	(5,000)	(26,247)	<u>0</u>	<u>0</u>	0.0	
TOTAL	\$128,273,285	\$4,787,508	\$110,302,316	\$8,155,644	\$5,027,817	1,130.8	
Increase/(Decrease)	(\$4,451,686)	(\$9,121)	(\$4,428,010)	\$44,206	(\$58,761)	5.0	
Percentage Change	(3.4%)	(0.2%)	(3.9%)	0.5%	(1.2%)	0.4%	
FY 2013-14 Executive Request:	\$133,863,973	\$4,769,803	\$115,673,513	\$8,319,758	\$5,100,899	1,130.8	
Request Above/(Below) Recommendation	\$5,590,688	(\$17,705)	\$5,371,197	\$164,114	\$73,082	(0.0)	

#### **Issue Descriptions**

**R-3 CSP Moffat County Operating Costs:** The recommendation includes \$63,525 HUTF "Off-the-Top" for increased operating costs at the Craig Colorado troop office.

**R-4 CSP Special Events Closures:** The recommendation includes \$548,262 cash funds for the Patrol to close roads and provide escort for Oversize/Overweight loads (OSOW) and for the USA Pro Cycling Challenge.

**BA-3 CSP Auto Theft Prevention:** The recommendation provides \$880,000 cash funds to the Automobile Theft Prevention Authority.

**Base Common Policy Adjustments:** The recommendation for vehicle lease payments in the Patrol is PENDING Committee common policy.

**Base Indirect Costs Adjustments:** The recommendation reduces \$2,108,654 total funds for the Department's FY 2013-14 indirect cost assessment. For additional information on the Department's indirect cost assessment methodology see *Appendix A*.

**Base Fund Source Adjustments:** The recommendation adjusts billings for the Communications Program to align with anticipated billings.

**Base Various Other:** The recommendation provides \$5,000 General Fund for H.B. 12-1246 Reverse Bi Weekly Pay Date Shift.

**Base Various Annualizations:** The recommendation reduces \$2,962,740 for various prior year funding annualizations. This includes an increase of \$148,102 reappropriated funds and 5.0 FTE for Executive and Capitol Complex Security Program, a reduction of \$1,802,624 HUTF to annualize a FY 2012-13 funding item R-3 Backup and Emergency Medical Assistance in Mountainous and Rural Areas, and a reduction of \$1,308,218 HUTF to annualize a FY 2012-13 funding item R-5 Comprehensive Law Enforcement Process Improvement Program.

**Base SB 13-101 Annualizations:** The recommendation annualizes FY 2012-13 funding provided through the Department of Public Safety Supplemental Bill to annualize Supplemental-5 and Supplemental-6.

**Base Annualizations Bills:** The recommendation annualizes FY 2012-13 special bills: H.B. 12-1019 Transfer Ports of Entry totaling a reduction of \$26,247 HUTF and H.B. 12-1246 Reverse Bi Weekly Pay Date Shift.

#### INITIATIVES AFFECTING MULTIPLE LINE ITEMS IN THIS DIVISION

#### **Explanation of "Base Various other" Issue Descriptions**

Staff has explained in a series of tables below the difference between the Department and JBC staff in how appropriations for two bills were accounted by line item. The two bills that impact the State Patrol are H.B. 12-1019 and H.B. 12-1246. The difference is \$5,000 General Fund due to H.B. 12-1246. The Department simply allocated the consolidated appropriations in the bills in different amounts.

**Recommendation:** Staff recommends that the Committee reflect going forward in FY 2013-14 the appropriation amounts as requested by the Department for H.B. 12-1019 and H.B. 12-1246.

The tables below show a consolidated allocation by line item of the issue titled "Base Various Other".

Explanation of "Base Various Other" Issue Descriptions (in CSP)							
	General Fund	Cash Funds	Reappropriated Funds	TOTAL	FTE		
Colorado State Patrol							
Sergeants, Technicians, and Troopers	5,000	0	0	5,000	0.0		
Vehicle Lease Payments	0	65,726	0	65,726	0.0		
Ports of Entry	0	144,484	0	144,484	3.7		
Hazardous Materials Safety Program	<u>0</u>	(210,210)	<u>0</u>	(210,210)	(3.7)		
Total CSP	\$5,000	\$0	\$0	\$5,000	0.0		

H.B. 12-1019 Ports of Entry (POE) Transfer							
Difference Bet	Difference Between Department and JBC Staff						
Line Item	Line Item General Cash Funds Reappropriated TOTAL FTI						
Fund Funds							
Colorado State Patrol							
Vehicle Lease Payments	0	65,726	0	65,726	0.0		
Ports of Entry	0	144,484	0	144,484	3.7		
Hazardous Materials Safety Program	<u>0</u>	(210,210)	<u>0</u>	(210,210)	(3.7)		
Total CSP	<b>\$0</b>	\$0	\$0	<b>\$0</b>	0.0		

H.B. 12-1246 Bi-Weekly Pay Date Shift Difference Between Department and JBC Staff		
General Fund		
Colorado State Patrol		
Sergeants, Technicians, and Troopers	<u>5,000</u>	
Total CSP	\$5,000	

#### LINE ITEM DETAIL

#### Colonel, Lt. Colonels, Majors, and Captains

This line item funds personnel costs for commanders within the Colorado State Patrol.

**Request:** The Department requests continuation funding totaling \$3,974,328 and 34.0 FTE, including \$3,895,321 HUTF "Off-the-Top".

**Recommendation:** Staff recommends the Department request.

Colonel, Lt. Colonels, Majors, and Captains				
	Total Funds	General Fund	Cash Funds	FTE
FY 2012-13 Appropriation:				
HB 12-1335 (Long Bill)	3,974,328	<u>79,007</u>	3,895,321	<u>34.0</u>
TOTAL	\$3,974,328	\$79,007	\$3,895,321	34.0
FY 2013-14 Recommended Appropriation:				
FY 2012-13 Appropriation	\$3,974,328	\$79,007	\$3,895,321	<u>34.0</u>
TOTAL	\$3,974,328	\$79,007	\$3,895,321	34.0
Percentage Change	0.0%	0.0%	0.0%	0.0%
FY 2013-14 Executive Request:	\$3,974,328	\$79,007	\$3,895,321	34.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	0.0

#### **Sergeants, Technicians, and Troopers**

This line item funds personnel costs for the State Patrol's sergeants, technicians, and troopers and includes troopers assigned to regular highway duty as well as troopers on the following special assignments: hazardous materials enforcement and response, motor carrier safety, investigative services (auto theft), E-470 patrol, vehicle identification number inspections, immigration enforcement, and homeland security functions.

**Request:** The Department requests \$49,087,606 total funds and 615.6 FTE.

Sergeants, Technicians, and Troopers	<u>\$49,087,606</u>
General Fund	1,333,464
Cash Funds - E-470	870,944
Cash Funds - Veh. Ident. Number Insp. Fund	35,644
Cash Funds - Various	53,213
Cash Funds - HUTF	45,174,276
Reappropriated Funds - Other State Agencies	49,157
Reappropriated Funds - Limited Gaming from REV	1,570,908

Sergeants, Technicians, and Troopers					
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	FTE
FY 2012-13 Appropriation:					
HB 12-1335 (Long Bill)	49,087,606	1,333,464	46,134,077	1,620,065	615.6
TOTAL	\$49,087,606	\$1,333,464	\$46,134,077	\$1,620,065	615.6
FY 2013-14 Recommended Appropriation:					
FY 2012-13 Appropriation	\$49,087,606	\$1,333,464	\$46,134,077	\$1,620,065	615.6
Base Various Other	5,000	5,000	0	0	0.0
Base Annualizations Bills	(5,000)	(5,000)	<u>0</u>	<u>0</u>	0.0
TOTAL	\$49,087,606	\$1,333,464	\$46,134,077	\$1,620,065	615.6
Increase/(Decrease)	\$0	\$0	\$0	\$0	0.0
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%
FY 2013-14 Executive Request:	\$49,087,606	\$1,333,464	\$46,134,077	\$1,620,065	615.6
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	0.0

#### **Issue Descriptions**

**Base Various Other:** The recommendation includes \$5,000 General Fund for the impact of H.B. 12-1246 (Reverse Payday Shift for State Employees Paid Bi-weekly). Initially, the appropriation totaling \$25,473 General Fund in the Department was provided to a single line item in the Colorado Bureau of Investigation, Laboratory and Investigative Services. With the Department's November 1, 2012, budget request, the allocation of funding was split between three divisions as shown in the table below:

H.B. 12-1246 Department Allocation	General Fund
Colorado State Patrol	
Sergeants, Technicians, and Troopers	\$5,000
Division of Fire Prevention and Control	
Personal Services	\$5,000
Colorado Bureau of Investigation	
Laboratory, Personal Services	9,000
InstaCheck, Personal Services	3,973
Identification, Personal Services	<u>2,500</u>
Total CBI	\$15,473
Total H.B. 12-1246	\$25,473

**Base Annualizations Bills:** The recommendation removes one-year funding associated with H.B. 12-1246.

#### **Civilians**

This line item funds personnel costs for staff to support the Colorado State Patrol in the Denver office, in the 19 troop offices, and in the special purpose programs. Each of the troop offices has at least one civilian employee to provide administrative support.

**Request:** The Department requests \$4,384,890 total funds and 78.5 FTE.

**Recommendation:** Staff recommends the Department request.

Civilians	<u>\$4,384,890</u>
General Fund	42,864
Cash Funds - E-470	37,147
Cash Funds - Veh. Ident. Number Insp. Fund	24,218
Cash Funds - HUTF	4,214,452
Reappropriated Funds - Limited Gaming from REV	66,209

Civilians					
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	FTE
FY 2012-13 Appropriation:					
HB 12-1335 (Long Bill)	4,384,890	<u>42,864</u>	4,275,817	66,209	<u>78.5</u>
TOTAL	\$4,384,890	\$42,864	\$4,275,817	\$66,209	<b>78.5</b>
FY 2013-14 Recommended Appropriation:					
FY 2012-13 Appropriation	\$4,384,890	\$42,864	\$4,275,817	\$66,209	<u>78.5</u>
TOTAL	\$4,384,890	\$42,864	\$4,275,817	\$66,209	78.5
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%
FY 2013-14 Executive Request:	\$4,384,890	\$42,864	\$4,275,817	\$66,209	78.5
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	0.0

#### **Retirements**

This line item funds sick and annual leave payouts for members of the State Patrol who either retire or separate from State employment.

**Request:** The Department requests continuation funding totaling \$400,000 HUTF "Off-the-Top".

**Recommendation:** Staff recommends the Department request.

#### **Overtime**

This line item provides dedicated funding for overtime payments made to State Patrol Troopers. In FY 2003-04, the General Assembly approved an increase to this line from \$412,268 to \$1,122,994 so that the Patrol could pay overtime instead of giving compensatory time off (or time off with pay for irregular or occasional overtime work), thus keeping more troopers on the road. In FY 2005-06, the General Assembly approved an increase of \$280,821 in order to keep pace with salary increases and to continue the Patrol's traffic safety improvement initiatives.

**Request:** The Department requests a continuation appropriation of \$1,403,815, consisting of \$74,137 cash funds (E-470 Toll Road Authority and the Vehicle Identification Number Inspection Fund), \$1,304,416 HUTF, and \$25,262 reappropriated funds from Limited Gaming Funds transferred from the Department of Revenue.

**Recommendation:** Staff recommends the Department request.

#### **Operating Expenses**

This line item funds the majority of operating expenses for the State Patrol. The major expenses in this line item include variable vehicle expenses (fuel and maintenance) and support for the CSP's technology initiatives. It provides reimbursement for State Patrol expenses incurred to verify vehicle identification numbers. Cash funding is from the \$20.00 per vehicle fee deposited into the Vehicle Identification Number Inspection Fund created in Section 42-5-204 (2), C.R.S. Reappropriated funds are from Limited Gaming funds appropriated to the Department of Revenue.

**Request:** The Department requests \$12,938,167 total funds, including \$63,525 cash funds (HUTF "Off-the-Top") for **Request-3**, **Moffat County Public Safety Center Operating Agreement**.



#### Request R-3 – Moffat County Public Safety Center Operating Agreement

The Department requests an increase of \$63,525 HUTF "Off the Top" in FY 2013-14 and beyond to fund an increase in operating expenses related to the "Second Amendment to Operating Agreement Moffat County Public Safety Center." This request was also submitted as a FY 2012-13 supplemental request 7. Staff did not recommend, and the Committee did not approve, the supplemental request because the supplemental did not meet supplemental criteria as the Department knew about the increase in operating costs on November 1, 2011, or earlier.

Analysis: In the late 1990's, the Colorado State Patrol partnered with the Moffat County Sheriff's Office and the Craig Police Department to co-locate in the Moffat County Public Safety Center to be built in Craig. The Patrol owns the space occupied by the Craig troop office and the Craig communications center. Moffat County owns the remainder of the building. The original operating agreement exempted the Patrol from paying for certain utilities, capital renewal, maintenance and janitorial services until November 1, 2011 in exchange for the sharing of certain building construction costs. The original agreement was effective August 1, 2001. The Patrol did not receive additional operating appropriations at that time because they were not needed. The new agreement is ongoing and to be reviewed every two years for incremental changes to the rate based on actual operating expenditures. The current rate is comparable to what the Patrol pays to operate its other owned facilities and Colorado Department of Transportation (CDOT) owned facilities.

Assumptions for Calculations

Rate per Sq. Ft.	Sq. Footage	Amount
\$7.00	9,075	\$63,525

Staff recommends the Committee approve the Department Request-3.

**Recommendation:** Staff recommends the Committee approve \$9,827,325 total funds for the Operating Expenses line item.

Operating Expenses	\$9,827,325
General Fund	462,528
Cash Funds - E-470	166,058
Cash Funds - Veh. Ident. Number Insp. Fund	37,127
Cash Funds - Various	338,964
Cash Funds - HUTF	8,568,747
Reappropriated Funds - Limited Gaming from REV	253,901

Operating Expenses					
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	FTE
FY 2012-13 Appropriation:					
HB 12-1335 (Long Bill)	12,874,642	462,528	12,158,213	<u>253,901</u>	<u>0.0</u>
TOTAL	\$12,874,642	\$462,528	\$12,158,213	\$253,901	0.0
FY 2013-14 Recommended Appropriation:					
FY 2012-13 Appropriation	\$12,874,642	\$462,528	\$12,158,213	\$253,901	0.0
R-3 CSP Moffat County Op. Costs	63,525	0	63,525	0	0.0
Base Various Annualizations	(3,110,842)	<u>0</u>	(3,110,842)	<u>0</u>	<u>0.0</u>
TOTAL	\$9,827,325	\$462,528	\$9,110,896	\$253,901	0.0
Increase/(Decrease)	(\$3,047,317)		(\$3,047,317)	\$0	0.0
Percentage Change	(23.7%)	0.0%	(25.1%)	0.0%	0.0%
FY 2013-14 Executive Request:	\$12,938,167	\$462,528	\$12,221,738	\$253,901	0.0
Request Above/(Below) Recommendation	\$3,110,842	\$0	\$3,110,842	\$0	0.0

**R-3 CSP Moffat County Operating Costs:** The recommendation includes \$63,525 HUTF "Off-the-Top" for increased operating costs at the Craig Colorado troop office.

**Base Various Annualizations:** The recommendation includes a reduction totaling \$3,110,842 HUTF "Off-the-Top" for the annualization of two FY 2012-13 change requests. The Department did not request the reduction in funding due to an omission by the Department. The two annualizations are described below:

• FY 2012-13 Request-3. Backup and Emergency Medical Assistance in Mountainous and Rural Areas. The Committee funded the Department request to replace its trooper vehicle radios with dual band radios and to purchase base receivers. The Department had stated that this need arises from a mandatory "narrow banding" of FCC licensed land mobile radio systems under 512 MHZ in order to make way for new technology and more users of the Very High Frequency (VHF) and Ultra High Frequency (UHF) radio spectrum. The one-time FY 2012-13 appropriation for this request totaled \$1,802,624 HUTF "Off-the-Top".

Calculation of FY 2012-13 Request-3: Base Receivers and Vehicle Radios					
•	Cost per				
	unit	Units	<b>Total Cost</b>		
FY 2010-11 and FY 2011-12 Vehicle Lease Line					
Expenditures:					
Mobile Dual Band Radios (FY 2010-11 funding)	\$4,362	120	523,440		
Mobile Dual Band Radios (FY 2011-12 funding)	\$4,362	150	<u>654,300</u>		
Total FY 2011 and FY 2012 Expenditures			\$1,177,740		
FY 2011-12 Request:					
Base Receivers	\$18,388	36	661,968		
Base Receivers (antenna and hardware)	\$1,500	36	54,000		
Total FY 2012 Request	¥ -,- v v		\$715,968		
FY 2012-13 Request:					
Mobile Dual Band Radios	\$4,362	240	1,046,880		
Base Receivers	\$18,388	38	698,744		
Base Receivers (antenna and hardware)	\$1,500	38	57,000		
Total FY 2013 Request	. ,		\$1,802,624		
Total 3-year Cost			\$3,696,332		

• FY 2012-13 Request-5. Comprehensive Law Enforcement Process Improvement Program. The Committee funded the Department request for a total of \$2,273,945 HUTF "Off-the-Top" and 6.0 FTE in FY 2012-13. And continuation funding in FY 2013-14 and beyond totaling \$965,727 HUTF "Off-the-Top" and 6.0 FTE. There are two components to the request: a) the creation of an improved comprehensive evidence processing, handling, and management system, including the retention of DNA evidence; and b) the purchase of mobile video recorders (MVRs) over a four year deployment program.

Request-5, Staff Recommendation, by Line Item				
	FY 2012-13	FY 2013-14		
CSP, Civilians	261,867	261,867		
FTE	6.0	6.0		
CSP, Operating Expenses	1,968,878	660,660		
CSP, Vehicle Lease Payments	43,200	43,200		
Total Appropriation	\$2,273,945	\$965,727		
FTE	6.0	6.0		

Calculation of Recommendation 5a, Evidence Processing and Handling				
	FY 2012-13	FY 2013-14		
1.0 FTE Technician V (includes PERA and Medicare)	\$57,505	\$57,505		
5.0 FTE Technician III (includes PERA and Medicare)	204,362	204,362		
Total Personal Services	261,867	261,867		
Operating Costs:				
Regional Evidence Storage (6 bldgs. @ \$50,000/bldg.)	300,000	0		
Troop Evidence Storage (10 offices @ \$35,000/office)	350,000	0		

Calculation of Recommendation 5a, Evidence Processing and Handling				
	FY 2012-13	FY 2013-14		
Telephones, computers, supplies for 6.0 FTE	13,080	5,700		
Office Furniture for 6.0 FTE	20,838	0		
Consulting fees	10,000	0		
Vehicle lease costs (6 vehicles @ \$600/month)	43,200	43,200		
Vehicle variable costs (13,000 miles/year @ 0.32/mile)	<u>24,960</u>	24,960		
Total Costs, 5a	\$1,023,945	\$335,727		

Calculation of Recommendation 5b, Mobile Video Recorder Deployment				
	FY 2012-13	FY 2013-14		
Digital Servers (20 @ \$25,000 each)	500,000	0		
Server Maintenance (\$80,000/year)	0	80,000		
MVR Technology (\$5,100/vehicle * 100 vehicles/year)	510,000	510,000		
Video Media Storage	200,000	0		
Video Media Storage - Maintenance	40,000	40,000		
Total Costs, 5b	\$1,250,000	\$630,000		

# **Information Technology Asset Maintenance**

This line item has traditionally funded ongoing operating and maintenance costs for the State Patrol's Mobile Data Computers, including back-end hardware and software, as well as regular MDC terminals. During FY 2006-07 figure setting, the Committee approved a Department request for ongoing funding of \$425,000 HUTF "Off-the-Top" to replace the mobile data computer systems in the trooper vehicles on a four-year cycle.

Starting with FY 2010-11, the line item was re-named from "MDC Asset Maintenance" to "IT Asset Maintenance" and an additional \$2,000,000 HUTF "Off-the-Top" was provided on a continuous basis in order to allow the State Patrol to establish an asset maintenance budget for the replacement and on-going maintenance of CSP communications systems. The Department had estimated at the time that an outright replacement of the Computer-Aided Dispatch (CAD), Records Management System (RMS), and Mobile Data Computer (MDC) would have cost \$10,231,000 in FY 2010-11.

The Computer Aided Dispatch (CAD) system automates business processes associated with incident response and communications with officers and emergency personnel in the field. Business processes include resource management, call-taking, location verification, dispatching, mapping, and officer status. Communication functions include interfacing with external federal and state information systems such as the National Crime Information Center (NCIC) and the Colorado Crime Information Center (CCIC) respectively, and with the CSP's mobile data computers. Hardware and software architectures include desktop and laptop computers, servers, printers, data network components including cables, switches, and routers, uninterrupted power supplies, and operating system and application software.

The Records Management System (RMS) system automates business processes associated with accident reports, arrests, citations, investigative case management, stolen vehicles, and vehicle inspections. The RMS system provides for the storage, retrieval, retention, archiving, and viewing of information, records, documents, or files pertaining to the agency's law enforcement

activities. The RMS system interfaces with external state information systems such as the Colorado Department of Revenue's electronic accident reporting system and with the CSP's mobile data computers. Hardware and software architectures include desktop and laptop computers, servers, printers, data network components including cables, switches, and routers, and operating system and application software.

The Mobile Data Computer (MDC) system automates many business processes including accident reports, arrests, citations, investigative case management, location verification, officer status, and wants and warrant verification. The MDC system automated business processes include accident reports, arrests, citations, investigative case management, location verification, officer status, and wants and warrant verification. Communication functions include interfacing with external federal and state information systems such as the National Crime Information Center (NCIC) and the Colorado Crime Information Center (CCIC) respectively, and with the CSP's CAD and RMS systems. Hardware and software architectures include ruggedized laptop computers, computer docking stations, printers, servers, data network components including cables and wireless connectivity devices, global positioning devices, and operating system and application software.

**Request:** The Department requests continuation funding for this line item totaling \$2,843,020 HUTF "Off-the-Top".

**Recommendation:** Staff recommends the Department request for continuation funding.

Staff notes that in order to keep the Committee informed about the progress of the infrastructure replacement, the Committee included a request for information for the Department to report on November 1 each year, about the progress of the replacement of the CAD, RMS, and MDC systems.

The Department submitted such a report to the Committee in which it showed a breakdown of expenditures as well as projections for future years.

Staff recommends the Committee continue to include this request for information in order to track the detail of expenditures from this line item.

"Department of Public Safety, Colorado State Patrol, Information Technology Asset Maintenance - The Department is requested to submit to the Joint Budget Committee an annual expenditure report on November 1 of each year. At a minimum, each report should include ongoing 5-year expenditure estimates for the line item, any new contracts awarded, and the names of the vendors."

# **Vehicle Lease Payments**

Funds provided through this line enable the State Patrol to lease vehicles from State Fleet Management in the Department of Personnel and Administration. Based on the last count of vehicles in the Department, the Department of Public Safety has a total of 884 vehicles. In this Department, vehicle lease moneys are appropriated in the Executive Director's Office, the Colorado State Patrol, and the Colorado Bureau of Investigation. This line item deals only with the CSP vehicles.

Vehicle Count		
Colorado State Patrol <sup>1</sup>	783	
Colorado Bureau of Investigation	70	
Division of Fire Prevention and Control	13	
Office of Emergency Management	10	
Division of Criminal Justice	4	
Executive Director's Office	<u>4</u>	
Total Vehicle Count	884	

<sup>&</sup>lt;sup>1</sup> The vehicles for the Governor, the First Lady, and the Lt. Governor are managed by the Colorado State Patrol.

**Request:** The Department's <u>official</u> request is for \$6,277,706 total funds. That includes a reduction of \$806,685 total funds for the fleet common policy adjustment and an increase of \$65,726 for H.B. 12-1019 Ports of Entry Transfer to CSP. The Department's official request includes funding for the replacement of 78 vehicles (62 State Patrol, 14 CBI, and 2 Fire Safety).

The Department contacted staff in February 2013 with new information regarding vehicle lease replacements. Basically, the Department informed staff that an error had been made when calculating available HUTF "Off-the-Top", thus, only 62 Trooper vehicles were submitted for replacement. However, at second review, the Department realized that there are sufficient HUTF funds available under the 6.0 percent "Off-the-Top" limit. Thus, the Department requests that 171 Trooper vehicles be replaced instead. With the update replacement request, the common policy adjustment will be a reduction of \$95,379. The update request, according to Department calculations will cost approximately \$670,000 HUTF "Off-the-Top".

# The JBC Fleet Program common policy analyst instructions on how staff should analyze each agency's vehicle replacement request include the consideration of four criteria:

- 1. Mileage greater than 150,000 miles, which is their high mileage standard. For Patrol vehicles, the consideration is if greater than 100,000 miles, which is the high mileage standard.
- 2. Maintenance costs over 100% of the average for the vehicle type.
- 3. Vehicles older than 1996.
- 4. Additional consideration given to vehicles considered as being used for "law enforcement" purposes and the vehicle is estimated to exceed 125,000 miles by the replacement period.

#### November 1, 2012 Request

Analysis provided to JBC staff by the Department of Personnel JBC analyst shows that of the 78 vehicles requested for replacement, 69 vehicles meet criteria #1 and 70 meet criteria #1, #2, and/or #3.

#### February 2013 Updated Information

JBC staff analyzed the Department February 2013 request, staff analysis shows that of the 187 vehicles requested for replacement, 148 vehicles meet criteria #1 and 155 meet criteria #1, #2, and/or #3.

**Recommendation:** (1) The recommendation for this line item is PENDING Committee common policy for the State Fleet Program managed by the Department of Personnel. (2) Staff recommends the replacement of 155 vehicles in the Department. (3) Staff recommends increasing the Department appropriation by \$65,726 HUTF to account for vehicles transferred to the Department as a result of H.B. 12-1019.

Vehicle Lease Payments						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	7,018,665	180,862	6,536,593	<u>187,452</u>	113,758	0.0
TOTAL	\$7,018,665	\$180,862	\$6,536,593	\$187,452	\$113,758	0.0
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$7,018,665	\$180,862	\$6,536,593	\$187,452	\$113,758	0.0
Base Common Policy Adjustments	(280,707)	(9,121)	(281,268)	(6,058)	15,740	0.0
Base Various Other	65,726	<u>0</u>	<u>65,726</u>	<u>0</u>	<u>0</u>	0.0
TOTAL	\$6,803,684	\$171,741	\$6,321,051	\$181,394	\$129,498	0.0
Increase/(Decrease)	(\$214,981)	(\$9,121)	(\$215,542)	(\$6,058)	\$15,740	0.0
Percentage Change	(3.1%)	(5.0%)	(3.3%)	(3.2%)	13.8%	0.0%
FY 2013-14 Executive Request:	\$6,277,706	\$154,036	\$5,853,970	\$169,932	\$99,768	0.0
Request Above/(Below) Recommendation	(\$525,978)	(\$17,705)	(\$467,081)	(\$11,462)	(\$29,730)	0.0

**Base Common Policy Adjustments:** Staff recommendation for this item is PENDING the approval of Committee policy.

**Base Various Other:** The recommendation includes \$65,726 HUTF to account for vehicles transferred to the Department as a result of H.B. 12-1019.

#### **Ports of Entry**

The Ports of Entry Program was transferred to the Department by H.B 12-1019. This line item funds the personal services and operating expenses for the Ports of Entry program. The Colorado State Patrol is the primary entity charged with motor carrier safety services by improving roadway safety and business processes for motor carriers. The Ports of Entry maintain 17 fixed port facilities and ten mobile units used to enforce state and federal size, weight, and safety regulations.

Staff notes that the Department has submitted a FY 2013-14 Capital Construction request titled "Ports of Entry Business System Replacement" totaling \$1.5 million HUTF. The request is a two-year request totaling \$3.0 million HUTF. If approved, the Department anticipates replacing the legacy Ports of Entry business system that is at end of life (over 15 years old).

**Request:** The Department requests \$7,906,897 total funds (\$7,696,687 HUTF and \$210,210 hazardous Materials Safety Fund) and 117.8 FTE.

Ports of Entry				
	Total Funds	Cash Funds	FTE	
FY 2012-13 Appropriation:				
HB 12-1019 (POE Transfer to CSP)	7,788,660	7,788,660	<u>114.1</u>	
TOTAL	\$7,788,660	\$7,788,660	114.1	
FY 2013-14 Recommended Appropriation:				
FY 2012-13 Appropriation	\$7,788,660	\$7,788,660	114.1	
Base Various Other	144,484	144,484	3.7	
Base Annualizations Bills	(26,247)	(26,247)	0.0	
TOTAL	\$7,906,897	\$7,906,897	117.8	
Increase/(Decrease)	\$118,237	\$118,237	3.7	
Percentage Change	1.5%	1.5%	3.2%	
FY 2013-14 Executive Request:	\$7,906,897	\$7,906,897	117.8	
Request Above/(Below) Recommendation	\$0	\$0	0.0	

**Base Various Other:** The recommendation includes \$144,484 total funds and 3.7 FTE to account for the Department allocation of funding as a result of H.B. 12-1019. The recommendation includes a reduction of \$65,726 HUTF and an increase of \$210,210 and 3.7 FTE from the Hazardous Materials Safety Fund.

**Base Annualizations Bills:** The recommendation removes \$26,247 HUTF to annualize the second year impact of H.B. 12-1019.

#### **Communications Program**

This program line item funds the personnel and operations of the State Patrol's Communications Program, which provides dispatching services for CSP as well as other agencies throughout the State. Approximately 75.7 percent of dispatch services are billed to the State Patrol, approximately 11.8 percent of costs are billed to other state agencies, approximately 12.2 percent of costs are billed to local agencies, and approximately 0.3 percent is billed to federal agencies.

**Request:** The request includes continuation funding with an adjustment for anticipate dispatch billings.

Communications Program	<b>\$7,462,168</b>
Cash Funds - User Fees	698,213
Cash Funds - Various	212,844
Cash Funds - HUTF	5,651,936
Reappropriated Funds - CDOT	348,957
Reappropriated Funds - Limited Gaming from REV	178,275
Reappropriated Funds - Corrections	159,318
Reappropriated Funds - NAT, Parks and Wildlife	167,806
Reappropriated Funds - Dept. of Revenue	2,578

<b>Communications Program</b>	<u>\$7,462,168</u>
Reappropriated Funds - Higher Education	20,979
Reappropriated Funds - DPS, CBI	276
Federal Funds	20,986

Communications Program							
	Total Funds	Cash Funds	Reappropriated Funds	Federal Funds	FTE		
FY 2012-13 Appropriation:							
HB 12-1335 (Long Bill)	7,462,168	6,624,254	<u>818,173</u>	<u>19,741</u>	<u>136.1</u>		
TOTAL	\$7,462,168	\$6,624,254	\$818,173	\$19,741	136.1		
FY 2013-14 Recommended Appropriation:							
FY 2012-13 Appropriation	\$7,462,168	\$6,624,254	\$818,173	\$19,741	136.1		
Base Fund Source Adjustments	<u>0</u>	(61,261)	<u>60,016</u>	<u>1,245</u>	<u>0.0</u>		
TOTAL	\$7,462,168	\$6,562,993	\$878,189	\$20,986	136.1		
Increase/(Decrease)	\$0	(\$61,261)	\$60,016	\$1,245	0.0		
Percentage Change	0.0%	(0.9%)	7.3%	6.3%	0.0%		
FY 2013-14 Executive Request:	\$7,462,168	\$6,562,993	\$878,189	\$20,986	136.1		
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	0.0		

**Base Fund Source Adjustments:** The recommendation includes funding source adjustments to align the appropriation with expected billings.

#### **State Patrol Training Academy**

The State Patrol Training Academy provides initial, recurring, and specialized training for troopers as well as for other law enforcement agencies and assists local community colleges with their police officer training programs.

**Request:** The Department requests continuation funding.

State Patrol Training Academy	<u>\$2,370,021</u>
Cash Funds - User Fees	79,625
Cash Funds - HUTF	1,802,925
Reappropriated Funds - User Fees	487,471

State Patrol Training Academy							
	Total Cash Reappropriated Funds Funds Funds						
FY 2012-13 Appropriation:							
HB 12-1335 (Long Bill)	2,370,021	1,882,550	487,471	<u>17.0</u>			
TOTAL	\$2,370,021	\$1,882,550	\$487,471	17.0			
FY 2013-14 Recommended Appropriation:							
FY 2012-13 Appropriation	\$2,370,021	\$1,882,550	<u>\$487,471</u>	<u>17.0</u>			

State Patrol Training Academy							
Total Cash Reappropriated FTE Funds Funds Funds							
TOTAL	\$2,370,021	\$1,882,550	\$487,471	17.0			
Percentage Change	0.0%	0.0%	0.0%	0.0%			
FY 2013-14 Executive Request:	\$2,370,021	\$1,882,550	\$487,471	17.0			
Request Above/(Below) Recommendation	\$0	\$0	\$0	0.0			

#### **Safety and Law Enforcement Support**

This line item includes funding for the State Patrol's garage operations for maintenance and outfitting of State Patrol vehicles as well as spending authority for "special events" road and lane closures performed by the State Patrol. Closures carried out for other state agencies (such as Department of Transportation maintenance operations) are funded with reappropriated funds while closures for external entities (such as "Ride the Rockies", the Denver Broncos, and the USA Pro Cycling challenge) are funded on a cash fund basis. Starting in FY 2008-09, the line item also funds vehicle maintenance for other State agencies' vehicles. Such work is funded with reappropriated funds.

**Request:** The Department requests \$3,473,679 total funds and 4.0 FTE. The Request includes \$548,262 cash funds for Request-4.



#### Request R-4 – Special Events Road and Lane Closures

The Department requests an additional \$548,262 Cash Fund spending authority in FY 2013-14 and beyond for the increased demand for "Special Event" road and lane closures within the Colorado State Patrol (CSP or Patrol). This request was also submitted as a FY 2012-13 supplemental request S-6.

The Patrol requests additional spending authority to ensure its ability to safely close roads and provide escort for Oversize/Overweight loads (OSOW) and for the USA Pro Cycling Challenge.

"Special Events" requiring road or lane closures are requested from a variety of state agencies and private entities. These entities request these closures on a routine basis with the understanding that they will compensate the Patrol for the overtime and vehicle costs related to the road or lane closures or escorts. Non-state entities pay for estimated hours at a flat rate based on the average overtime rate paid to the uniformed members eligible to work the overtime, plus a minimal administrative charge. State agencies pay the actual costs for the uniformed members working the event at a time-and-a-half rate. The number of hours and uniformed members needed for an event is negotiated between the troop commander and the event sponsor or requesting agency.

#### **OSOW** Escort

In April of 2011, the Patrol began escorting Oversize/Overweight loads with uniformed troopers in marked patrol cars. The Colorado Department of Transportation's (CDOT) permitting division reviews all OSOW loads between 20,000 and 500,000 pounds to determine if a trooper escort is required based on safety criterion (load size, road width, shoulder width, etc.). Section

42-4-510 (3), C.R.S., grants CDOT and the Patrol the authority to prescribe conditions to protect the safety of highway users and infrastructure, such as escorts by a uniformed trooper on OSOW loads. In both OSOW situations, the trucking company is responsible for compensating the Patrol for the escort.

#### USA Pro Cycling Challenge (USAPCC)

In FY 2011-12, the Patrol earned \$150,000 cash revenue for the escort and road closures related to the USA Pro Cycling Challenge. Due to the success of this race, it is now an annual Colorado summer event. The Patrol expects to receive \$150,000 annually for its support of the USAPCC through the 2015 race. At that time, a new agreement will be negotiated.

#### Calculation of Request

The Department states that the total revenue collected for both services was approximately \$465,000 Cash Funds in FY 2011-12.

The Patrol projects a 25.0 percent increase in OSOW in FY 2013-14 and into the future. This increase is based on expected growth in the use of uniformed trooper escorts prescribed by CDOT to ensure safety of highway users and infrastructure.

<b>Description:</b>	Amount:
FY 2011-12 OSOW Revenue	\$318,611
Projected 25% increase in OSOW Revenue	\$79,653
USA Pro Cycling Challenge	\$150,000
Total Requested	\$548,264

# **Staff recommends the Department Request-4.**

**Recommendation:** Staff recommends \$3,473,679 total funds and 4.0 FTE.

Safety and Law Enforcement Support	\$3,473,679
Cash Funds - User Fees	456,377
Cash Funds - Various	556,135
Reappropriated Funds - User Fees	643,885
Reappropriated Funds - CDOT	1,817,282

Safety and Law Enforcement Support						
	Total Funds	Cash Funds	Reappropriated Funds	FTE		
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	2,925,417	464,250	2,461,167	4.0		
SB 13-101 FY 13 Supplemental	<u>548,262</u>	<u>548,262</u>	<u>0</u>	<u>0.0</u>		
TOTAL	\$3,473,679	\$1,012,512	\$2,461,167	4.0		
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$3,473,679	\$1,012,512	\$2,461,167	4.0		
R-4 CSP Special Events Closures	548,262	548,262	0	0.0		

Safety and Law Enforcement Support							
	Total Funds	Cash Funds	Reappropriated Funds	FTE			
Base SB 13-101 Annualizations	(548,262)	(548,262)	<u>0</u>	0.0			
TOTAL	\$3,473,679	\$1,012,512	\$2,461,167	4.0			
Increase/(Decrease)	\$0	\$0	\$0	0.0			
Percentage Change	0.0%	0.0%	0.0%	0.0%			
FY 2013-14 Executive Request:	\$3,473,679	\$1,012,512	\$2,461,167	4.0			
Request Above/(Below) Recommendation	\$0	\$0	\$0	0.0			

**R-4 CSP Special Events Closures:** The recommendation includes \$548,262 cash funds for the Patrol to close roads and provide escort for Oversize/Overweight loads (OSOW) and for the USA Pro Cycling Challenge.

**Base SB 13-101 Annualizations:** The recommendation annualizes FY 2012-13 Supplemental-6 for OSOW escort and the USA Pro Cycling Challenge.

#### **Aircraft Program**

This line item funds the operation of four aircraft for the State Patrol, three Cessna 182 airplanes and one King Air 200 aircraft. The program's operations include both traffic safety and airborne law enforcement activities (funded with HUTF) and "air pool" passenger carrier service for the Governor and State agencies on a cash funds and reappropriated funds basis. The appropriation also includes funding from the "air pool" revenues for aircraft maintenance and repairs. Although operating costs of the "air pool" program are slightly higher than commercial alternatives, the fleet is maintained due to the limited amount, or lack of, commercial service in some parts of the State, and to provide the Governor with access to air transportation on short notice.

For FY 2010-11, the Department was provided funding through the Capital Construction budget totaling \$1,149,834 HUTF "Off-the-Top" in order to replace two of the current 30-year old Cessna 182 with new Cessna Turbo charged 182 airplanes.

**Request:** The Department requests continuation funding.

Aircraft Program	<u>\$727,859</u>
Cash Funds - Aircraft Engine Fund	180,000
Cash Funds - Various	9,644
Cash Funds - HUTF	346,865
Reappropriated Funds - User Fees	191,350

Aircraft Program						
	Total Funds	Cash Funds	Reappropriated Funds	FTE		
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	727,859	536,509	<u>191,350</u>	6.0		
TOTAL	\$727,859	\$536,509	\$191,350	6.0		
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$727,859	\$536,509	<u>\$191,350</u>	<u>6.0</u>		
TOTAL	\$727,859	\$536,509	\$191,350	6.0		
Percentage Change	0.0%	0.0%	0.0%	0.0%		
FY 2013-14 Executive Request:	\$727,859	\$536,509	\$191,350	6.0		
Request Above/(Below) Recommendation	\$0	\$0	\$0	0.0		

#### **Executive and Capitol Complex Security Program**

This line item provides funding for security services for the State Capitol, the Governor, the first family, and the Lieutenant Governor. The line item also funds security efforts for other agencies' Capitol Complex buildings (funded with reappropriated funds from those agencies). The program also provides capitol complex security for agencies that have office space within the capitol complex. These costs are billed to the Department of Personnel, who in turn bills individual agencies through the Capitol Complex Leased Space methodology. In addition, the program bills separately the Judiciary, the Legislature, and the Department of Law for additional and specific security. The table below shows staff estimate of total billings to these agencies based on current Committee policy.

FY 2012-13 Capitol Complex Security Program - Estimated Billings to Other State Agencies							
	Total	Salaries	Central Appropriations*	Operating	Indirect Costs	FTE	
Department of Personnel	\$375,064	263,424	74,361	3,500	33,779	7.0	
Judicial Department	\$559,693	419,685	45,005	44,400	50,603	8.5	
Legislature	\$322,454	256,146	32,358	5,100	28,850	3.0	
Department of Law	\$140,489	109,042	<u>16,130</u>	2,800	12,517	<u>1.5</u>	
Total	\$1,397,700	\$1,048,297	\$167,854	\$55,800	\$125,749	20.0	

<sup>\*</sup> Central Appropriations includes Health, Life, and Dental; salary increases; AED; SAED; and Short-term Disability.

FY 2013-14 Capitol Complex Security Program - Estimated Billings to Other State Agencies						
	Total	Salaries	Central Appropriations*	Operating	Indirect Costs	FTE
Department of Personnel	\$385,384	263,830	93,071	3,500	24,983	7.0
Judicial Department	\$878,346	613,614	198,485	9,400	56,847	13.5
Legislature	\$335,290	257,427	51,162	5,100	21,601	3.0
Department of Law	\$144,302	109,589	<u>22,656</u>	2,800	9,257	<u>1.5</u>
Total	\$1,743,322	\$1,244,460	\$365,374	\$20,800	\$112,688	25.0

<sup>\*</sup> Central Appropriations includes Health, Life, and Dental; salary increases; AED; SAED; and Short-term Disability.

Capitol Complex Security Program - Increased Funding FY 14 - FY 13							
	Total	Salaries	Central Appropriations*	Operating	Indirect Costs	FTE	
Department of Personnel	\$10,320	406	18,710	0	(8,796)	0.0	
Judicial Department	\$318,653	193,929	153,480	(35,000)	6,244	5.0	
Legislature	\$12,836	1,281	18,804	0	(7,249)	0.0	
Department of Law	\$3,813	<u>547</u>	<u>6,526</u>	<u>0</u>	(3,260)	0.0	
Total Increase FY 14 - FY 13	\$345,622	\$196,163	\$197,520	(\$35,000)	(\$13,061)	5.0	

<sup>\*</sup> Central Appropriations includes Health, Life, and Dental; salary increases; AED; SAED; and Short-term Disability.

**Recommendation:** Staff recommends \$4,075,852 total funding and 66.0 FTE.

<b>Executive and Capitol Complex Security</b>	
Program	<u>\$4,075,852</u>
General Fund	2,697,904
Reappropriated Funds - DPA	292,313
Reappropriated Funds - Legislature	284,128
Reappropriated Funds - Judiciary	679,861
Reappropriated Funds - Law	121,646

Executive and Capitol Complex Security Program							
	Total Funds	General Fund	Reappropriated Funds	FTE			
FY 2012-13 Appropriation:							
HB 12-1335 (Long Bill)	3,927,750	2,697,904	1,229,846	61.0			
SB 13-101 FY 13 Supplemental	<u>16,863</u>	<u>0</u>	<u>16,863</u>	0.0			
TOTAL	\$3,944,613	\$2,697,904	\$1,246,709	61.0			
FY 2013-14 Recommended Appropriation:							
FY 2012-13 Appropriation	\$3,944,613	\$2,697,904	\$1,246,709	61.0			
Base Various Annualizations	148,102	0	148,102	5.0			
Base SB 13-101 Annualizations	(16,863)	<u>0</u>	(16,863)	0.0			
TOTAL	\$4,075,852	\$2,697,904	\$1,377,948	66.0			
Increase/(Decrease)	\$131,239	\$0	\$131,239	5.0			
Percentage Change	3.3%	0.0%	10.5%	8.2%			
FY 2013-14 Executive Request:	\$4,104,647	\$2,697,904	\$1,406,743	66.0			
Request Above/(Below) Recommendation	\$28,795	\$0	\$28,795	0.0			

**Base Various Annualizations:** The recommendation includes the annualization of a FY 2012-13 funding item to increase security for the Ralph L. Carr Judicial Center as well as adjust billings based on Committee common policy.

**Base SB 13-101 Annualizations:** The recommendation annualizes FY 2012-13 Supplemental-5 for two months of security coverage for the opening of the Ralph L. Carr Judicial Center.

#### **Hazardous Materials Safety Program**

This program line item funds the personnel and operating expenses for the Hazardous Materials Safety Program, which provides scheduling, routing, permitting, and inspection services for commercial vehicles carrying hazardous and nuclear materials. The program also provides clean-up and mitigation for hazardous material spills. Authority for the program and the authority of the chief of the state patrol to promulgate rules for the regulation of the transportation of hazardous and nuclear materials lie in Article 20 of Title 42, C.R.S.

**Request:** The Department requests \$1,135,380 total funds and 12.0 FTE.

**Recommendation:** Staff recommends the Department request.

Hazardous Materials Safety Program	\$1,135,380
Cash Funds - HUTF	794,966
Cash Funds - Nuclear Materials Transportation Fund	218,586
Cash Funds - Hazardous Materials Safety Fund	121,828

Hazardous Materials Safety Program						
	Total Funds	Cash Funds	FTE			
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	1,135,380	1,135,380	12.0			
HB 12-1019 (POE Transfer to CSP)	210,210	210,210	<u>3.7</u>			
TOTAL	\$1,345,590	\$1,345,590	15.7			
FY 2013-14 Recommended						
Appropriation:						
FY 2012-13 Appropriation	\$1,345,590	\$1,345,590	15.7			
Base Various Other	(210,210)	(210,210)	(3.7)			
TOTAL	\$1,135,380	\$1,135,380	12.0			
Increase/(Decrease)	(\$210,210)	(\$210,210)	(3.7)			
Percentage Change	(15.6%)	(15.6%)	(23.6%)			
FY 2013-14 Executive Request:	\$1,135,380	\$1,135,380	12.0			
Request Above/(Below) Recommendation	\$0	\$0	0.0			

**Base Various Other:** The recommendation includes a reduction of \$210,210 cash funds from the Hazardous Materials Safety Fund and 3.7 FTE to account for H.B. 12-1019. The moneys and FTE are going to be appropriated in the Ports of Entry program.

#### **Automobile Theft Prevention Authority**

The Automobile Theft Prevention Authority is created in Section 42-5-112, C.R.S., and makes grants to create and improve automobile theft prevention, enforcement, and prosecution programs. Prior to FY 2008-09, the Auto Theft Prevention Authority received less than \$1 million per year in spending authority and had no appropriated FTE. However, S.B. 08-60 levied an annual per-vehicle fee of \$1.0 on automobile insurers to increase the program's funding by \$4.3 million per year and provided 3.0 dedicated FTE in FY 2008-09.

**Request:** The Department requests \$6,213,420 cash funds (Colorado Auto Theft Prevention Cash Fund) and 3.0 FTE. The request includes \$1.0 million for Budget Amendment 3.

# **→**

# Request BA-3 – Colorado Auto Theft Prevention Authority Spending Increase

The Department requests \$1,000,000 cash funds (Colorado Auto Theft Prevention Cash Fund) in FY 2013-14 and beyond. The Department requested and received \$120,000 of this request in FY 2012-13 through a supplemental appropriation.

The Colorado Automobile Theft Prevention Authority (CATPA) Cash Fund was created in 2003 to establish a funding mechanism to address Colorado's auto theft problem. On July 1, 2008, under S.B. 08-060, mandatory funding for the program was established through collection of \$1.00 for every insured motor vehicle from insurance companies. The Legislative intent provides for a direct investment by consumers to combat auto theft. There is an eleven member CATPA Board which approves and distributes grant funding for multijurisdictional law enforcement, prosecution initiatives and public awareness campaigns that proactively mitigate auto theft. The CATPA Board authorizes grant awards on an annual grant cycle to coincide with the state fiscal year. Per statute, grants may be awarded for a period of up to three years. CATPA Board has oversight of the funding through ten multijurisdictional grantees working on the ground. The grantees consist of two full-time, four overtime and four statewide teams that provide enforcement, prosecution and prevention education. Overall, there are 68 partnering agencies that receive funding to combat auto theft.

For FY 2013-14 and beyond, the CATPA Board anticipates that there will be additional grant requests due to upcoming information technology infrastructure enhancements and additional grantee improvements in support of auto theft prevention. The annual funds cover recurring costs for salary, overtime, vehicle maintenance, software maintenance and licenses, training, and informant funds and other day to day operation costs.

*CATPA collections and awards:* On July 1<sup>st</sup> of each year, the numbers of insured vehicles are counted by each insurance company. This number is reported to CATPA on August 15<sup>th</sup> of that same year. The fee to CATPA is \$1 for each insured vehicle payable on the following January 1<sup>st</sup> and July 1<sup>st</sup>.

Grant applications are accepted prior to the January collections. Grant application reviews and presentations are conducted with award decisions complete in April. The contracts are finalized in order to award the full year's collection. This process ties the collection of fees to be awarded over the one year collection period and connects the awards to be tracked with the State fiscal year.

In the past, collections were completed and then a grant cycle was initiated. The Department states that working in collaboration with the Department's Controller, a Lean process was developed to expedite the turnaround time from collections to awards. The new process has streamlined the collection and issuance of grants.

The Board has now aligned all grant applications with the State's fiscal year. The fund balance includes approximately \$1.0 million in savings and \$500,000 in collections for the next grant cycle. The CATPA Board projects that grantees will request these funds in the next grant cycle.

The increase in spending authority will allow grantees the necessary funding for upcoming infrastructure costs and/or equipment needs. One of the top priorities of the Board is to support the build of a critical infrastructure technology database for the State of Colorado law enforcement for auto theft crimes. This database will glean specific auto theft data from Colorado Crime Information Center (CCIC) and local agency records management systems, and populate the information into one central depository for analysis. Then communication across jurisdictional boundaries can be achieved to enhance public safety through expedited arrests and reducing crime that travels across the state in a stolen vehicle. Distribution of the remaining funds will also fund incremental overtime and specialized equipment needed to conduct operations during high crime periods.

**Projected Expenditures Assumption:** These amounts are based on administrative budgets and funds granted for FY 2012-13 and projected for FY 2013-14. Additional funding requests are anticipated to include:

- 1) Overtime requests
- 2) Specialized equipment
- 3) Information Technology infrastructure enhancement and upgrades

# **Assumptions for Calculations:**

FY 2012-13 Projected Expenditures:

Projected Expenditures - \$5,333,420

FY 2013-14 and Beyond Projected Expenditures:

Projected Expenditures - \$6,213,420

Automobile Theft Prevention Authority						
	Total Funds	Cash Funds	FTE			
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	5,213,420	5,213,420	3.0			
SB 13-101 FY 13 Supplemental	120,000	120,000	0.0			
TOTAL	\$5,333,420	\$5,333,420	3.0			
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$5,333,420	\$5,333,420	3.0			
BA-3 CSP Auto Theft Prevention	880,000	880,000	<u>0.0</u>			
TOTAL	\$6,213,420	\$6,213,420	3.0			
Increase/(Decrease)	\$880,000	\$880,000	0.0			
Percentage Change	16.5%	16.5%	0.0%			
FY 2013-14 Executive Request:	\$6,213,420	\$6,213,420	3.0			

Automobile Theft Prevention Authority					
Total Cash FTE Funds Funds					
Request Above/(Below) Recommendation	\$0	\$0	0.0		

#### **DUI Enforcement Grants**

As part of the FY 2010-11 budget balancing package, this line item received an appropriation of \$1,082,980 HUTF "Off-the-Top" to fund programs previously supported by the Law Enforcement Assistance Fund (LEAF), Section 43-4-401, C.R.S., within the Department of Transportation. With this line item, the local law enforcement programs funded by LEAF revenue were instead funded through a direct appropriation of HUTF "Off-the-Top" to the Colorado State Patrol. The Patrol subsequently "re-appropriated" these dollars to the Department of Transportation, thereby allowing the programs to be funded as if no change had been made.

LEAF is a program that provides supplemental funding for local, county, and state law enforcement agencies to enforce Colorado's impaired driving laws. The program funds overtime pay for officers to conduct saturation patrols and sobriety checkpoints, as well as equipment such as vehicles, blood and breath-testing equipment, and checkpoint sign age. LEAF also funds toxicology services and Evidential Breath Alcohol Testing certification and training. The funds support the nationally recognized campaign "Heat is On!"

House Bill 10-1327 transferred \$1.6 million to the General Fund in FY 2009-10. House Bill 10-1388 transfers the balance of the LEAF fund to the General Fund at end of FY 2010-11 and FY 2011-12, estimated at \$1,082,980 each year. Starting with FY 2012-13, the transfer no longer occurs, so the Department of Transportation no longer needed the HUTF funding and the line was eliminated. **The Committee does not need to take action on this line.** 

#### **Victim Assistance**

This line item funds personnel and operating costs for the Victim Assistance program, which provides support and services to victims of crime on the State's highways (such as vehicular homicide).

**Request:** The Department requests continuation funding.

Victim Assistance	<u>\$651,246</u>
Cash Funds - Compulsory Insurance Fine Revenue	197,000
Reappropriated Funds - DCJ, Victims Assistance Program	280,320
Federal Funds	173,926

Vi	ctim Assis	tance			
	Total Funds	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2012-13 Appropriation:					
HB 12-1335 (Long Bill)	651,246	197,000	280,320	173,926	6.8
TOTAL	\$651,246	\$197,000	\$280,320	\$173,926	6.8
FY 2013-14 Recommended Appropriation:					
FY 2012-13 Appropriation	\$651,246	\$197,000	<u>\$280,320</u>	\$173,926	<u>6.8</u>
TOTAL	\$651,246	\$197,000	\$280,320	\$173,926	6.8
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%
FY 2013-14 Executive Request:	\$651,246	\$197,000	\$280,320	\$173,926	6.8
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	0.0

#### **Counter-drug Program**

This program allows local law enforcement agencies to purchase equipment through the U.S. Department of Defense or the General Accounting Office from private vendors at negotiated bulk rates. This program is also called the Federal "1122 Program". The funding within this line item represents pass-through funds from local law enforcement agencies.

**Request:** The Department requests continuation funding totaling \$4.0 million cash funds (pass through from local governments for the purchase of counter-drug equipment from the federal government pursuant to Title 10, Chapter 18, Section 381 U.S.C.)

**Recommendation:** Staff recommends the Department request.

# **Motor Carrier Safety and Assistance Program Grants**

This line item is included in the Long Bill for informational purposes only and provides an estimate of anticipated federal grants for Motor Carrier Safety and Assistance. This program is aimed specifically at increasing enforcement of traffic laws for commercial motor vehicle carriers in Colorado. The authority for the functions performed by state troopers is found in Articles 8 (Ports of Entry) and 20 (Transportation of Hazardous Nuclear Materials) of Title 42, C.R.S. House Bill 10-1113 transferred the Motor Carrier Safety Assistance Program from the Ports of Entry section in the Department of Revenue (DOR) to the State Patrol as of August 15, 2010.

**Request:** The Department requests continuation funding for this line item totaling \$3,724,074 and 32.0 FTE. This amount includes \$326,607 HUTF.

**Recommendation:** Staff recommends the Department request.

#### **Federal Safety Grants**

This line item is included in the Long Bill for informational purposes only and provides an estimate of other anticipated federal grants to the State Patrol.

**Request:** The Department requests continuation funding for this line item totaling \$1,073,045 and 2.0 FTE.

**Recommendation:** Staff recommends the Department request.

# **Indirect Cost Assessment**

This line item represents the projected collection of indirect cost recoveries for State Patrol programs funded with sources other than the General Fund. For additional discussion on the Department's Indirect Cost Plan and the JBC staff recommendation, please refer to *Appendix A* at the end of this document.

**Staff Recommendation:** Staff does not recommend the Department indirect cost plan. The staff recommendation is summarized in the table below.

Indirect Cost Assessment							
	Total Funds	Cash Funds	Reappropriated Funds	Federal Funds			
FY 2012-13 Appropriation:							
HB 12-1335 (Long Bill)	8,213,058	7,431,058	473,359	308,641			
HB 12-1019 (POE Transfer to CSP)	630,572	630,572	<u>0</u>	<u>0</u>			
TOTAL	\$8,843,630	\$8,061,630	\$473,359	\$308,641			
FY 2013-14 Recommended Appropriation:							
FY 2012-13 Appropriation	\$8,843,630	\$8,061,630	\$473,359	\$308,641			
Base Indirect Costs Adjustments	(2,108,654)	(1,891,917)	<u>(140,991)</u>	<u>(75,746)</u>			
TOTAL	\$6,734,976	\$6,169,713	\$332,368	\$232,895			
Increase/(Decrease)	(\$2,108,654)	(\$1,891,917)	(\$140,991)	(\$75,746)			
Percentage Change	(23.8%)	(23.5%)	(29.8%)	(24.5%)			
FY 2013-14 Executive Request:	\$9,712,005	\$8,897,149	\$479,149	\$335,707			
Request Above/(Below) Recommendation	\$2,977,029	\$2,727,436	\$146,781	\$102,812			

# (Previously 3) Office of Preparedness, Security, and Fire Safety

The Office of Preparedness, Security, and Fire Safety was eliminated through H.B. 12-1283 and its functions were merged and are appropriated through the Division of Fire Prevention and Control.

Office of Preparedness, Security, and Fire Safety						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	4,949,960	<u>243,464</u>	2,623,244	<u>795,587</u>	1,287,665	<u>39.0</u>
HB 12-1283 (Re-Org. HS and Fire Sfty.)	(4,949,960)	(243,464)	(2,623,244)	(795,587)	(1,287,665)	(39.0)
TOTAL	\$0	\$0	\$0	\$0	\$0	0.0
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$0	\$0	\$0	\$0	\$0	0.0
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
FY 2013-14 Executive Request:	\$0	\$0	\$0	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

# (3) Division of Fire Prevention and Control

The Division of Fire Prevention and Control (DFPC), created in H.B. 12-1283, incorporates the existing Office of Fire Safety and wildfire-related powers and duties of the State Forest Service previously housed in the Colorado State University. The new Division is tasked with fire code enforcement, training, certification, and wildfire preparedness, response, suppression, coordination, and management.

The programmatic priorities of the Division of Fire Prevention and Control are:

• Wildland Fire Management Section – H.B. 12-1283 transferred powers, duties, functions, and obligations relating to fire and wildfire preparedness, response, suppression, coordination, or management vested previously in the Board of Governors of the Colorado State University (State Forest Service) to the Wildland Fire Management Section of the Division of Fire Prevention and control. With the passage of H.B. 12-1283, forest health mitigation is still within the purview of the State Forest Service, while prescribed fires and firefighting operations are within the purview of the DFPC. Regarding prescribed fires, the State Forest Service still has the authority and responsibility to provide technical assistance to landowners on mitigation efforts, including prescribed fires. However, when prescribed fire is the mitigation "tool" selected by a property owner, DFPC will develop and implement the prescribed fire plan.

The Wildland Fire Management Section provides technical assistance to local governments, assumes the management of wildfires that exceed the capacity of local governments upon the request of local authorities or when wildfires threaten to become state emergencies or disasters, and, at all times, provides for the safety of firefighters and the public.

Primary responsibility for wildfire response and suppression rests first with fire departments or fire protection districts. When wildland incidents exceed local control, statutory responsibility for control or extinguishment of wildland fires rests with the County Sheriff. Fire protection in Colorado requires the ability to utilize expertise and resources from local, state, federal, and tribal governments. The Division may assist in any necessary administrative, technical and planning support, including supervision of suppression activities, at the request of the county sheriff.

• Public School and Junior College Construction and Inspection Section - The school construction and inspection program requires the DFPC to adopt and enforce building and fire codes, issue building permits, perform construction inspections, issue certificates of occupancy, certify inspectors and plan reviewers, certify local jurisdictions interested in delegated authority, and conduct annual maintenance inspections for public schools and junior colleges. Please note that H.B. 12-1268 transfers the life safety code inspections of health facilities from the Department of Public Health and Environment to the Department of Public Safety in FY 2013-14. The transfer is contingent on the

Centers for Medicare and Medicaid (CMS) approving the transfer because a majority of inspections done by DFPC will be funded with Medicaid funds. If CMS does not approve the transfer by June 30, 2013, the transfer does not occur. The Department of Public Safety has submitted in its budget request funding for H.B. 12-1268 totaling \$1.2 million and 15.0 FTE. For more detail issues with H.B. 12-1268, please refer to the Department of Public Health and Environment JBC staff briefing issue titled "Health Facilities Division and 2012 Legislation."

- **Certification Programs** The Division of Fire Prevention and Control is responsible for several different certification and licensing programs including:
  - 1. Firefighter,
  - 2. Hazardous Material Emergency Responder,
  - 3. Medical First Responder,
  - 4. Public School Fire and Life Safety Inspector and Plan Reviewer,
  - 5. Public School Building Inspector,
  - 6. Pyro technician (fireworks shooter),
  - 7. Fire Suppression Systems (fire sprinkler systems),
  - 8. Fire Sprinkler Fitters,
  - 9. Colorado Type III Incident Management Team,
  - 10. Federal National Incident Management System.

The Division's core certification programs are the firefighter, hazardous material emergency responder, and medical first responder programs. Currently, the Division has records of approximately 28,000 Colorado emergency responders in its system. The Division issues approximately 843 certificates per month for these emergency responder certifications.

While the Division's Firefighter and Hazardous Materials Emergency Responder certification programs are "voluntary," certification is no longer truly voluntary. More and more fire departments require certification for employment and promotion. The Division's Fire Suppression System Inspector, Sprinkler Fitter, Public School Fire Inspector, Public School Building Inspector, and Pyro technician certification programs are not voluntary; people involved in these activities are required by Colorado law to be certified and or licensed.

- Other Programs As part of its statutory mandate, DFPC also manages several other fire safety programs including:
  - 1. Colorado All-Risk Incident Reporting System Pursuant to H.B. 02-1315, the Division is responsible for administering a uniform statewide reporting system for fires, hazardous materials incidents, emergency medical services incidents, and other incidents to which fire departments respond. Progress has been made toward the statewide implementation of the National Fire Incident Reporting System (NFIRS) an all-incident reporting system for fire departments. Participation in NFIRS has

- increased to 286 fire departments, which protect about 94.0 percent of the State's resident population.
- 2. **National Incident Management System (NIMS)** The DFPC and the Office of Emergency Management have been designated with joint responsibility for implementing the NIMS, pursuant to Homeland Security Presidential Directive #5. Last year, DFPC coordinated a total of 56 NIMS or NIMS Incident Command System courses, delivered to 1,487 responders.
- 3. **Emergency Services Responder Education and Training** Through this program, the Division provided a broad range of emergency service education and training programs to 750 students.
- 4. **Fire Suppression Program** This program ensures that fire sprinkler systems installed in commercial and residential occupancies are installed and maintained properly, according to nationally recognized standards.
- 5. **Colorado Fireworks Act** This program establishes minimum requirements and licensing for the sale and use of fireworks in Colorado.
- 6. **Fire Safety in Limited Gaming Establishments** The purpose of this program is to ensure minimum standards are met for building construction and fire and life safety systems in Colorado's limited gaming establishments.
- 7. **Regulation of Reduced Ignition Propensity Cigarettes** The Division enforces the Reduced Cigarette Ignition Propensity Standards and Firefighter Protection Act, which establishes flammability standards on cigarettes sold in Colorado.
- 8. **Regulation of Fire Safety in Waste Tire Facilities** The Division establishes, administers and enforces rules and regulations for fire safety in waste tire facilities.
- 9. **Hotel and Motel Fire Safety** The Division protects lives and property by addressing Colorado's responsibilities under the federal Hotel and Motel Fire Safety Act of 1990.

**Technical Assistance to Local Governments** –The Division provides technical assistance in fire codes and standards to local governments.

# DIVISION REQUEST AND RECOMMENDATION SUMMARY

Division of Fire Prevention and Control							
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	
FY 2012-13 Appropriation:							
HB 12-1283 (Re-Org. HS and Fire Sfty.)	8,932,916	457,802	7,973,244	161,038	340,832	65.4	
Other Legislation	50,000	0	50,000	0	0	0.0	
SB 13-101 FY 13 Supplemental	608,200	608,200	<u>0</u>	<u>0</u>	<u>0</u>	0.0	
TOTAL	\$9,591,116	\$1,066,002	\$8,023,244	\$161,038	\$340,832	65.4	
FY 2013-14 Recommended Appropriation:							
FY 2012-13 Appropriation	\$9,591,116	\$1,066,002	\$8,023,244	\$161,038	\$340,832	65.4	
Base HB 12-1268 Health Fac. Inspection	1,185,395	82,977	450,451	331,911	320,056	15.0	
Base Indirect Costs Adjustments	(84,412)	0	(69,773)	(4,484)	(10,155)	0.0	

Division of Fire Prevention and Control							
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	
Base Fund Source Adjustments	0	0	0	0	0	0.0	
Base Various Other	5,000	5,000	0	0	0	0.0	
Base SB 13-101 Annualizations	(608,200)	(608,200)	0	0	0	0.0	
Base Annualizations Bills	(5,000)	(5,000)	<u>0</u>	<u>0</u>	<u>0</u>	0.0	
TOTAL	\$10,083,899	\$540,779	\$8,403,922	\$488,465	\$650,733	80.4	
Increase/(Decrease)	\$492,783	(\$525,223)	\$380,678	\$327,427	\$309,901	15.0	
Percentage Change	5.1%	(49.3%)	4.7%	203.3%	90.9%	22.9%	
FY 2013-14 Executive Request:	\$10,150,540	\$540,779	\$8,455,068	\$493,540	\$661,153	80.4	
Request Above/(Below) Recommendation	\$66,641	\$0	\$51,146	\$5,075	\$10,420	(0.0)	

#### **Issue Descriptions**

Base HB 12-1268 Health Facility Inspection: Staff recommendation is PENDING a recommendation in the Department of Public Health and Environment (DPHE). House Bill 12-1268 transfers the responsibility for inspections of health care facilities for compliance with building and fire codes standards from the DPHE to the Division of Fire Safety in DPS. House Bill 13-1155 makes the interdepartmental transfer of staff responsible for the life safety code inspections of health facilitates contained in H.B. 12-1268 contingent upon approval from the Secretary of the federal Department of Health and Human Services (federal DHHS). Based on the response from the federal DHHS, it was determined by the departments that no modifications to the certification agreement were required. Therefore, the requirement in statute to modify the agreement in order to transfer the inspection responsibilities is not necessary. Without legislation it will be a violation of state law to transfer the inspection responsibilities without a modification of the state agreement, even though no modification is required and federal approval for the transfer has been received.

**Base Indirect Costs Adjustments:** The recommendation reduces \$84,412 total funds for the Department's FY 2013-14 indirect cost assessment. For additional information on the Department's indirect cost assessment methodology see *Appendix A*.

**Base Fund Source Adjustments:** The recommendation moves funding between personal services and operating expenses in order to account for Department estimate of funding splits.

**Base Various Other:** The recommendation provides \$5,000 General Fund for H.B. 12-1246 Reverse Bi Weekly Pay Date Shift.

**Base SB 13-101 FY 13 Supplemental:** The recommendation annualizes one-time funding provided in FY 2012-13 for Supplemental-10 to reimburse the Wildfire Emergency Response Fund for enhanced initial attack on wildfires.

**Base Annualizations Bills:** The recommendation annualizes funding for H.B. 12-1246 Reverse Bi Weekly Pay Date Shift.

#### INITIATIVES AFFECTING MULTIPLE LINE ITEMS IN THIS DIVISION

#### **Explanation of "Base Various Other" Issue Descriptions**

Staff has explained in a table below the difference between the Department and JBC staff in how appropriations for one bill were accounted by line item. The bill that impacts the DFPC is H.B. 12-1246. The Department simply allocated the consolidated appropriations in the bills in different amounts.

**Recommendation:** Staff recommends that the Committee reflect going forward in FY 2013-14 the appropriation amounts as requested by the Department for H.B. 12-1246.

The table below shows a consolidated allocation by line item of the issue titled "Base Various Other".

H.B. 12-1246 Bi-Weekly Pay Date Shift Difference Between Department and JBC Staff				
	General Fund			
Division of Fire Prevention and Control				
Personal Services	5,000			
Total DFPC	\$5,000			

#### LINE ITEM DETAIL

#### **Personal Services**

This line item supports the Public School and Junior College Construction and Inspection Section, the Certification Programs, and the various other programs. Major cash funds for this line item include the Public School Construction Fund; the Firefighter, First Responder, and Hazardous Material Responder Certification Fund; the Fire Suppression Cash Fund; Limited Gaming from the Department of Revenue; and various other cash funds.

**Request:** The Department requests \$3.2 million total funds and 45.0 FTE. The requests includes \$1.1 million total funds and 15.0 FTE for H.B. 12-1268.

**Recommendation:** Staff recommendation for this line item is PENDING a recommendation in the Department of Public Health and Environment (DPHE) regarding the implementation of H.B. 12-1268 and H.B. 13-1155.

Personal Services						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2012-13 Appropriation:						
HB 12-1283 (Re-Org. HS and Fire Sfty.)	2,180,890	174,472	1,801,258	130,063	75,097	30.0

Personal Services						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
Other Legislation (H.B. 12-1032)	30,000	<u>0</u>	30,000	<u>0</u>	<u>0</u>	0.0
TOTAL	\$2,210,890	\$174,472	\$1,831,258	\$130,063	\$75,097	30.0
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$2,210,890	\$174,472	\$1,831,258	\$130,063	\$75,097	30.0
Base HB 12-1268 Health Fac. Inspection	1,051,486	73,604	399,565	294,416	283,901	15.0
Base Fund Source Adjustments	(63,597)	0	11,500	0	(75,097)	0.0
Base Various Other	5,000	5,000	0	0	0	0.0
Base Annualizations Bills	(5,000)	(5,000)	<u>0</u>	<u>0</u>	<u>0</u>	0.0
TOTAL	\$3,198,779	\$248,076	\$2,242,323	\$424,479	\$283,901	45.0
Increase/(Decrease)	\$987,889	\$73,604	\$411,065	\$294,416	\$208,804	15.0
Percentage Change	44.7%	42.2%	22.4%	226.4%	278.0%	50.0%
FY 2013-14 Executive Request:	\$3,198,779	\$248,076	\$2,242,323	\$424,479	\$283,901	45.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Base HB 12-1268 Health Facility Inspection: Staff recommendation is PENDING a recommendation in the Department of Public Health and Environment (DPHE). House Bill 12-1268 transfers the responsibility for inspections of health care facilities for compliance with building and fire codes standards from the DPHE to the Division of Fire Safety in DPS. House Bill 13-1155 makes the interdepartmental transfer of staff responsible for the life safety code inspections of health facilitates contained in H.B. 12-1268 contingent upon approval from the Secretary of the federal Department of Health and Human Services (federal DHHS). Based on the response from the federal DHHS, it was determined by the departments that no modifications to the certification agreement were required. Therefore, the requirement in statute to modify the agreement in order to transfer the inspection responsibilities is not necessary. Without legislation it will be a violation of state law to transfer the inspection responsibilities without a modification of the state agreement, even though no modification is required and federal approval for the transfer has been received.

**Base Fund Source Adjustments:** The recommendation reduces \$63,597 total funds in order to account for Department estimate of funding split between personal services and operating expenses.

**Base Various Other:** The recommendation provides \$5,000 General Fund for H.B. 12-1246 Reverse Bi Weekly Pay Date Shift.

**Base Annualizations Bills:** The recommendation annualizes funding for H.B. 12-1246 Reverse Bi Weekly Pay Date Shift.

#### **Operating Expenses**

This line item supports operating expenses in the Public School and Junior College Construction and Inspection Section, the Certification Programs, and the various other programs. Major cash funds for this line item include the Public School Construction Fund; the Firefighter, First

Responder, and Hazardous Material Responder Certification Fund; the Fire Suppression Cash Fund; Limited Gaming from the Department of Revenue; and various other cash funds.

**Request:** The Department requests \$884,770 million total funds. The requests includes \$133,909 million total funds H.B. 12-1268.

**Recommendation:** Staff recommendation for this line item is PENDING a recommendation in the Department of Public Health and Environment (DPHE) regarding the implementation of H.B. 12-1268 and H.B. 13-1155.

	Operating Expenses					
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2012-13 Appropriation:						
HB 12-1283 (Re-Org. HS and Fire Sfty.)	667,264	16,330	635,906	15,028	0	0.0
Other Legislation (H.B. 12-1032)	20,000	<u>0</u>	<u>20,000</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$687,264	\$16,330	\$655,906	\$15,028	\$0	0.0
FY 2013-14 Recommended Appropriation:						
	***	****	*	***	**	
FY 2012-13 Appropriation	\$687,264	\$16,330	\$655,906	\$15,028	\$0	0.0
Base HB 12-1268 Health Fac. Inspection	133,909	9,373	50,886	37,495	36,155	0.0
Base Fund Source Adjustments	63,597	<u>0</u>	(11,500)	<u>0</u>	<u>75,097</u>	<u>0.0</u>
TOTAL	\$884,770	\$25,703	\$695,292	\$52,523	\$111,252	0.0
Increase/(Decrease)	\$197,506	\$9,373	\$39,386	\$37,495	\$111,252	0.0
Percentage Change	28.7%	57.4%	6.0%	249.5%	0.0%	0.0%
FY 2013-14 Executive Request:	\$884,770	\$25,703	\$695,292	\$52,523	\$111,252	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Base HB 12-1268 Health Facility Inspection: Staff recommendation is PENDING a recommendation in the Department of Public Health and Environment (DPHE). House Bill 12-1268 transfers the responsibility for inspections of health care facilities for compliance with building and fire codes standards from the DPHE to the Division of Fire Safety in DPS. House Bill 13-1155 makes the interdepartmental transfer of staff responsible for the life safety code inspections of health facilitates contained in H.B. 12-1268 contingent upon approval from the Secretary of the federal Department of Health and Human Services (federal DHHS). Based on the response from the federal DHHS, it was determined by the departments that no modifications to the certification agreement were required. Therefore, the requirement in statute to modify the agreement in order to transfer the inspection responsibilities is not necessary. Without legislation it will be a violation of state law to transfer the inspection responsibilities without a modification of the state agreement, even though no modification is required and federal approval for the transfer has been received.

**Base Fund Source Adjustments:** The recommendation provides \$63,597 total funds in order to account for Department estimate of funding split between personal services and operating expenses.

#### **Wildland Fire Management**

H.B. 12-1283 transferred powers, duties, functions, and obligations relating to fire and wildfire preparedness, response, suppression, coordination, or management vested previously in the Board of Governors of the Colorado State University (State Forest Service) to the Wildland Fire Management Section (Section 24-33.5-1201 (4) (a) (II), C.R.S.) of the Division of Fire Prevention and control.

The Wildland Fire Management Section uses the following funds in order to implement its duties:

➤ Wildfire Preparedness Fund — Created in Section 24-33.5-1226 (4) (a), C.R.S., may receive direct appropriations, gifts, grants, reimbursements, or donations. However, for FY 2012-13 and FY 2013-14, the fund is replenished through two transfers of \$3,250,0000 from the Local Government Mineral Impact Fund pursuant to Section 34-63-102 (5.4) (b) (II), C.R.S. Moneys in the fund are continuously appropriated. The Department informed staff that it is working with the Governor's Office to identify options related to funding the Wildfire Preparedness Fund starting with July 1, 2014. The Department also stated that it anticipates the Lower North Fork Wildfire Commission making recommendations related to the Wildfire Preparedness Fund in their December 31, 2012 report.

Per Statute, the Governor can access the moneys in the Wildfire Preparedness Fund through an executive order or proclamation for wildfire preparedness activities and that the DFPC may use the moneys in the fund to provide funding or reimbursement for the purchase of fire shelters by volunteer fire departments in order to comply with applicable federal requirements.

- ➤ Wildfire Emergency Response Fund Created in Section 24-33.5-1226 (1), C.R.S., may receive appropriations from the general assembly, gifts, grants, reimbursements, or donations. The fund may be used to provide funding for: (a) the first aerial tanker flight or the first hour of a firefighting helicopter to a wildfire at the request of any county sheriff, municipal fire department, or fire protection district; and (b) the employment of wildfire hand crews to fight a wildfire for the first two days of a wildfire at the request of any county sheriff, municipal fire department, or fire protection district.
- Emergency Fire Fund Created in Section 24-33.5-1220 (2) (a), C.R.S., may receive gifts, grants, reimbursements, or donations, appropriations from the general assembly, all private and public funds, including funds from counties and the Denver water board. The moneys in the fund are continuously appropriated. The moneys are to be used to fund or reimburse emergency responses to wildfires in accordance with memoranda of understanding with participating public entities. This fund helps support a program through which counties voluntarily pay a fee (based on the assessed value of property in the county and the forested acreage in the county) that is credited to the fund. Contributing counties are eligible for reimbursement in the case of a fire. In recent years, the program has not had sufficient revenue to cover all fire response related costs. The State Forest Services, and DFPC since July 1, 2012, has had to ask the Governor for state funds to supplement the moneys available in the fund.

- ➤ Wildland Fire Equipment Repair Cash Fund Created in Section 24-33.5-1220 (3), C.R.S., may receive appropriations from the general assembly, private and public funds, including from counties and the Denver water board. The moneys in the fund are continuously appropriated. The moneys are to be used to fund the costs of fire equipment maintenance and repair.
- ➤ Wildland Fire Cost Recovery Fund Created in Section 24-33.5-1220 (4), C.R.S., may receive appropriations from the general assembly, gifts, grants, reimbursements, donations, or moneys recovered by the Division for fire suppression. The moneys in the fund are continuously appropriated. This fund provides initial support for entities, such as local agencies and contractors, involved in fire suppression, and receives reimbursement from these entities for resources used in fire suppression efforts.

**Request:** The Department requests \$5.8 million total funds and 35.4 FTE.

**Recommendation:** Staff recommends the Department request.

Wildland Fire Management	\$5,849,000
General Fund	267,000
Cash Funds - Wildfire Preparedness Fund	3,250,000
Cash Funds - Emergency Fire Fund	1,000,000
Cash Funds - Wildland Fire Equipment Repair Cash Fund	850,000
Cash Funds - Wildfire Emergency Response Fund	150,000
Cash Funds - Wildland Fire Cost Recovery Fund	100,000
Federal Funds	232,000

Wildland Fire Management								
	Total Funds	General Fund	Cash Funds	Federal Funds	FTE			
FY 2012-13 Appropriation:								
HB 12-1283 (Re-Org. HS and Fire Sfty.)	5,849,000	267,000	5,350,000	232,000	35.4			
SB 13-101 FY 13 Supplemental	608,200	608,200	<u>0</u>	<u>0</u>	0.0			
TOTAL	\$6,457,200	\$875,200	\$5,350,000	\$232,000	35.4			
FY 2013-14 Recommended								
Appropriation:								
FY 2012-13 Appropriation	\$6,457,200	\$875,200	\$5,350,000	\$232,000	35.4			
Base SB 13-101 Annualizations	(608,200)	(608,200)	<u>0</u>	<u>0</u>	0.0			
TOTAL	\$5,849,000	\$267,000	\$5,350,000	\$232,000	35.4			
Increase/(Decrease)	(\$608,200)	(\$608,200)	\$0	\$0	0.0			
Percentage Change	(9.4%)	(69.5%)	0.0%	0.0%	0.0%			
FY 2013-14 Executive Request:	\$5,849,000	\$267,000	\$5,350,000	\$232,000	35.4			
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	0.0			

**Base SB 13-101 FY 13 Supplemental:** The recommendation annualizes one-time funding provided in FY 2012-13 for Supplemental-10 to reimburse the Wildfire Emergency Response Fund for enhanced initial attack on wildfires.

#### **Indirect Cost Assessment**

This line item represents the projected collection of indirect cost recoveries for programs funded with sources other than the General Fund. For additional discussion on the Department's Indirect Cost Plan and the JBC staff recommendation, please refer to *Appendix A* at the end of this document.

**Staff Recommendation:** Staff does not recommend the Department indirect cost plan. The staff recommendation is summarized in the table below.

Indirect Cost Assessment							
	Total Funds	Cash Funds	Reappropriated Funds	Federal Funds			
FY 2012-13 Appropriation:							
HB 12-1283 (Re-Org. HS and Fire Sfty.)	235,762	186,080	<u>15,947</u>	<u>33,735</u>			
TOTAL	\$235,762	\$186,080	\$15,947	\$33,735			
FY 2013-14 Recommended Appropriation:							
FY 2012-13 Appropriation	\$235,762	\$186,080	\$15,947	\$33,735			
Base Indirect Costs Adjustments	(84,412)	(69,773)	(4,484)	(10,155)			
TOTAL	\$151,350	\$116,307	\$11,463	\$23,580			
Increase/(Decrease)	(\$84,412)	(\$69,773)	(\$4,484)	(\$10,155)			
Percentage Change	(35.8%)	(37.5%)	(28.1%)	(30.1%)			
FY 2013-14 Executive Request:	\$217,991	\$167,453	\$16,538	\$34,000			
Request Above/(Below) Recommendation	\$66,641	\$51,146	\$5,075	\$10,420			

# (5) Colorado Bureau of Investigation

The Colorado Bureau of Investigation provides information technology, laboratory, and investigative services to local, state, and federal law enforcement agencies upon request. Pursuant to Section 24-33.5-412 (1) (a), C.R.S., the CBI is charged with assisting any sheriff, chief of police, district attorney, head of a state agency, or chief law enforcement officer in the investigation and detection of crime and in the enforcement of the criminal laws of the State. The CBI is also charged with assisting any district attorney with preparing the prosecution of any criminal case in which the Bureau had participated in the investigation of such case. As such, the CBI does not have direct control over the number of submissions to its laboratories by local enforcement agencies. Although violent and property crime rates reported have decreased, local law enforcement agencies and district attorneys have increased the demand on the CBI for forensic DNA analysis.

The CBI laboratory analyzes DNA, fingerprint, firearms and tool marks, physiological fluids, chemical, document, and digital evidence, as well as trace evidence and shoe and tire track evidence. In addition, the CBI field investigators investigate crime scenes, upon the request of local, state, and federal law enforcement agencies. The CBI's Identification Unit also maintains the statewide criminal history and fingerprint repositories and facilitates the sharing of criminal history information with all Colorado law enforcement agencies.

The Colorado Crime Information Center (CCIC) provides information to law enforcement agencies on warrants, case status, stolen property, vehicle registration, known offenders, and driver's licenses. The CCIC maintains system hardware and software, including a statewide telecommunications network connecting more than 500 client law enforcement agencies to the CCIC. The CCIC provides criminal identification checks online, criminal background checks and fingerprint-based criminal background checks and also operates the state's "instacheck" criminal background check program for the firearms industry. The budget is driven primarily by information technology enhancement needs and by the expansion of statutory requirements.

# DIVISION REQUEST AND RECOMMENDATION SUMMARY

Colorado Bureau of Investigation						
	<b>Total Funds</b>	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	29,019,641	15,449,524	8,782,334	3,937,272	850,511	214.6
Other Legislation	25,473	25,473	0	0	0	0.0
SB 13-101 FY 13 Supplemental	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	0.0
TOTAL	\$29,045,114	\$15,474,997	\$8,782,334	\$3,937,272	\$850,511	214.6
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$29,045,114	\$15,474,997	\$8,782,334	\$3,937,272	\$850,511	214.6

Colorado Bureau of Investigation						
	<b>Total Funds</b>	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
BA-5 CBI HB 10-1284	46,800	0	0	46,800	0	0.0
Base Common Policy Adjustments	30,362	33,195	(4,386)	(461)	2,014	0.0
Base Indirect Costs Adjustments	(92,972)	0	(57,604)	(29,412)	(5,956)	0.0
Base Various Other	(10,000)	(10,000)	0	0	0	0.0
Base Various Annualizations	(90,163)	3,437	0	(93,600)	0	0.0
Base Annualizations Bills	(15,473)	(15,473)	<u>0</u>	<u>0</u>	<u>0</u>	0.0
TOTAL	\$28,913,668	\$15,486,156	\$8,720,344	\$3,860,599	\$846,569	214.6
Increase/(Decrease)	(\$131,446)	\$11,159	(\$61,990)	(\$76,673)	(\$3,942)	0.0
Percentage Change	(0.5%)	0.1%	(0.7%)	(1.9%)	(0.5%)	0.0%
FY 2013-14 Executive Request:	\$29,050,620	\$15,486,156	\$8,817,827	\$3,894,057	\$852,580	214.6
Request Above/(Below) Recommendation	\$136,952	\$0	\$97,483	\$33,458	\$6,011	0.0

#### **Issue Descriptions**

**BA-5 CBI HB 10-1284:** The recommendation includes \$46,800 reappropriated funds from the Medical Marijuana License Cash Fund appropriated to the Department of Revenue for the CBI to complete the interface between the Departments of Public Health and Revenue as required by H.B. 10-1284.

**Base Common Policy Adjustments:** The recommendation for vehicle lease payments in the Patrol is PENDING Committee common policy.

**Base Indirect Costs Adjustments:** The recommendation reduces \$92,972 total funds for the Department's FY 2013-14 indirect cost assessment. For additional information on the Department's indirect cost assessment methodology see *Appendix A*.

**Base Various Other:** The recommendation reduces \$10,000 General Fund for H.B. 12-1246 Reverse Bi Weekly Pay Date Shift.

**Base Various Annualizations:** The recommendation reduces \$93,600 reappropriated funds to annualize a FY 2012-13 change request for the CBI to complete the interface between the Departments of Public Health and Revenue as required by H.B. 10-1284. The recommendation also provides \$3,437 General Fund to annualize a FY 2012-13 Change Request-1 for an increase to the CCIC IT operations and maintenance costs associated with the new CCIC system.

**Base Annualizations Bills:** The recommendation removes one-year funding associated with H.B. 12-1246.

#### INITIATIVES AFFECTING MULTIPLE LINE ITEMS IN THIS DIVISION

#### **Explanation of "Base Various Other" Issue Descriptions**

Staff has explained in a table below the difference between the Department and JBC staff in how appropriations for one bill were accounted by line item. The bill that impacts the Division is H.B. 12-1246. The Department simply allocated the consolidated appropriations in the bills in different amounts.

**Recommendation:** Staff recommends that the Committee reflect going forward in FY 2013-14 the appropriation amounts as requested by the Department for H.B. 12-1246.

The table below shows a consolidated allocation by line item of the issue titled "Base Various Other".

H.B. 12-1246 Bi-Weekly Pay Date Shift Difference Between Department and JBC Staff			
_	General Fund		
Colorado Bureau of Investigation			
Laboratory, Personal Services	(16,473)		
InstaCheck, Personal Services	3,973		
CCIC, Identification, Personal Services	<u>2,500</u>		
Total CBI	(\$10,000)		

#### LINE ITEM DETAIL

#### (A) Administration

#### **Personal Services**

This line item funds personnel costs for the Colorado Bureau of Investigation's (CBI's) administrative office, including the CBI Director.

**Request:** The Department requests continuation funding.

Personal Services	<u>\$355,778</u>
General Fund	287,276
Cash Funds - CBI Identification Unit Fund	68,502

Personal Services					
	Total Funds	General Fund	Cash Funds	FTE	
FY 2012-13 Appropriation:					
HB 12-1335 (Long Bill)	<u>355,778</u>	<u>287,276</u>	<u>68,502</u>	<u>4.0</u>	
TOTAL	\$355,778	\$287,276	\$68,502	4.0	
FY 2013-14 Recommended Appropriation:					
FY 2012-13 Appropriation	\$355,778	\$287,276	\$68,502	<u>4.0</u>	
TOTAL	\$355,778	\$287,276	\$68,502	4.0	
Percentage Change	0.0%	0.0%	0.0%	0.0%	
FY 2013-14 Executive Request:	\$355,778	\$287,276	\$68,502	4.0	
Request Above/(Below) Recommendation	\$0	\$0	\$0	0.0	

#### **Operating Expenses**

This line item funds non-personnel costs for the CBI's administrative office.

**Request:** The Department requests continuation funding.

**Recommendation:** Staff recommends the Department request.

Operating Expenses	<u>\$24,706</u>
General Fund	13,729
Cash Funds - CBI Identification Unit Fund	10,977

Operating Expenses					
	Total Funds	General Fund	Cash Funds	FTE	
FY 2012-13 Appropriation:					
HB 12-1335 (Long Bill)	<u>24,706</u>	13,729	<u>10,977</u>	0.0	
TOTAL	\$24,706	\$13,729	\$10,977	0.0	
FY 2013-14 Recommended Appropriation:					
FY 2012-13 Appropriation	<u>\$24,706</u>	\$13,729	<u>\$10,977</u>	0.0	
TOTAL	\$24,706	\$13,729	\$10,977	0.0	
Percentage Change	0.0%	0.0%	0.0%	0.0%	
FY 2013-14 Executive Request:	\$24,706	\$13,729	\$10,977	0.0	
Request Above/(Below) Recommendation	\$0	\$0	\$0	0.0	

# **Vehicle Lease Payments**

This line item pays for CBI vehicles leased through the State Fleet Management Program. It funds a total of 70 vehicles for criminal investigators and forensic laboratories.

Vehicle Count	
Colorado State Patrol <sup>1</sup>	783
Colorado Bureau of Investigation	70
Division of Fire Prevention and Control	13
Office of Emergency Management	10

Vehicle Count	
Division of Criminal Justice	4
Executive Director's Office	<u>4</u>
<b>Total Vehicle Count</b>	884

The vehicles for the Governor, the First Lady, and the Lt. Governor are managed by the Colorado State Patrol.

**Request:** The Department's request is for \$321,070 total funds. This includes an increase of \$30,362 total funds for the fleet common policy adjustment. The Department's request includes funding for the replacement of 14 CBI vehicles.

# The JBC Fleet Program common policy analyst instructions on how staff should analyze each agency's vehicle replacement request includes the consideration of four criteria:

- 1. Mileage greater than 150,000 miles, which is their high mileage standard. For Patrol vehicles, the consideration is if greater than 100,000 miles, which is the high mileage standard.
- 2. Maintenance costs over 100% of the average for the vehicle type.
- 3. Vehicles older than 1996.
- 4. Additional consideration given to vehicles considered as being used for "law enforcement" purposes and the vehicle is estimated to exceed 125,000 miles by the replacement period.

Staff analysis shows that all 14 vehicles meet at least one of the above criteria.

**Recommendation:** (1) The recommendation for this line item is PENDING Committee common policy for the State Fleet Program managed by the Department of Personnel. (2) Staff recommends the replacement of 14 vehicles in the CBI.

Vehicle Lease Payments	\$321,070
General Fund	295,425
Cash Funds - Various	7,779
Reappropriated Funds - Limited Gaming from Revenue	14,694
Federal Funds	3,172

Vehicle Lease Payments						
-	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	<u>290,708</u>	<u>262,230</u>	12,165	<u>15,155</u>	<u>1,158</u>	0.0
TOTAL	\$290,708	\$262,230	\$12,165	\$15,155	\$1,158	0.0
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$290,708	\$262,230	\$12,165	\$15,155	\$1,158	0.0
Base Common Policy Adjustments	30,362	33,195	(4,386)	<u>(461)</u>	<u>2,014</u>	0.0
TOTAL	\$321,070	\$295,425	\$7,779	\$14,694	\$3,172	0.0
Increase/(Decrease)	\$30,362	\$33,195	(\$4,386)	(\$461)	\$2,014	0.0
Percentage Change	10.4%	12.7%	(36.1%)	(3.0%)	173.9%	0.0%
FY 2013-14 Executive Request:	\$321,070	\$295,425	\$7,779	\$14,694	\$3,172	0.0

Vehicle Lease Payments						
Total General Cash Reappropriated Federal FTE Funds Fund Funds Funds Funds						FTE
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

#### **Federal Grants**

This line item is included in the Long Bill for informational purposes only and provides an estimate of anticipated federal grants to the CBI.

**Request:** The Department requests continuation funding.

**Recommendation:** Staff recommends the Department request.

Federal Grants						
	Total Funds	Federal Funds	FTE			
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	829,795	<u>829,795</u>	3.0			
TOTAL	\$829,795	\$829,795	3.0			
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	<u>\$829,795</u>	\$829,795	3.0			
TOTAL	\$829,795	\$829,795	3.0			
Percentage Change	0.0%	0.0%	0.0%			
FY 2013-14 Executive Request:	\$829,795	\$829,795	3.0			
Request Above/(Below) Recommendation	\$0	\$0	0.0			

#### **Indirect Cost Assessment**

This line item represents the projected collection of indirect cost recoveries for programs funded with sources other than the General Fund. For additional discussion on the Department's Indirect Cost Plan and the JBC staff recommendation, please refer to *Appendix A* at the end of this document.

**Staff Recommendation:** Staff does not recommend the Department indirect cost plan. The staff recommendation is summarized in the table below.

Indirect Cost Assessment							
	Total Funds	Cash Funds	Reappropriated Funds	Federal Funds			
FY 2012-13 Appropriation:							
HB 12-1335 (Long Bill)	405,057	280,506	104,993	19,558			
TOTAL	\$405,057	\$280,506	\$104,993	\$19,558			
FY 2013-14 Recommended Appropriation:							
FY 2012-13 Appropriation	\$405,057	\$280,506	\$104,993	\$19,558			
Base Indirect Costs Adjustments	(92,972)	(57,604)	(29,412)	(5,956)			
TOTAL	\$312,085	\$222,902	\$75,581	\$13,602			

Indirect Cost Assessment								
Total Cash Reappropriated Feder Funds Funds Funds Funds								
Increase/(Decrease)	(\$92,972)	(\$57,604)	(\$29,412)	(\$5,956)				
Percentage Change	(23.0%)	(20.5%)	(28.0%)	(30.5%)				
FY 2013-14 Executive Request:	\$449,037	\$320,385	\$109,039	\$19,613				
Request Above/(Below) Recommendation	\$136,952	\$97,483	\$33,458	\$6,011				

#### (B) Colorado Crime Information Center (CCIC)

The Colorado Crime Information Center (CCIC) provides information around the clock to law enforcement agencies on wants, warrants, case status, stolen property, vehicle registration, known offenders, and driver's licenses. The CCIC maintains system hardware and software, including a statewide telecommunications network connecting the CCIC with more than 500 locations serving law enforcement activities in Colorado. The budget is driven primarily by information technology maintenance and enhancement needs.

#### (1) CCIC Program Support

#### Personal Services

This line item funds personnel costs for the CBI's Program Support Unit, which provides support to law enforcement agencies throughout the State that use the Colorado Crime Information Center.

**Request:** The Department requests continuation funding.

Personal Services	\$962,484
General Fund	844,647
Cash Funds - Sex Offender Registry Fund	53,685
Cash Funds - Fees from motor Vehicle Recyclers	64,152

Personal Services							
	Total Funds	General Fund	Cash Funds	FTE			
FY 2012-13 Appropriation:							
HB 12-1335 (Long Bill)	<u>962,484</u>	844,647	117,837	<u>17.0</u>			
TOTAL	\$962,484	\$844,647	\$117,837	17.0			
FY 2013-14 Recommended Appropriation:							
FY 2012-13 Appropriation	\$962,484	\$844,647	\$117,837	<u>17.0</u>			
TOTAL	\$962,484	\$844,647	\$117,837	17.0			
Percentage Change	0.0%	0.0%	0.0%	0.0%			
FY 2013-14 Executive Request:	\$962,484	\$844,647	\$117,837	17.0			
Request Above/(Below) Recommendation	\$0	\$0	\$0	(0.0)			

#### **Operating Expenses**

This line item funds the non-personnel operating expenses of the CBI's Program Support Unit.

**Request:** The Department requests continuation funding.

**Recommendation:** Staff recommends the Department request.

Operating Expenses	<u>\$194,189</u>
General Fund	121,859
Cash Funds - CBI Identification Unit Fund	39,451
Cash Funds - Sex Offender Registry Fund	6,776
Cash Funds - Fees from motor Vehicle Recyclers	6,170
Reappropriated Funds - CBI Identification Unit Fund	19,933

Operating Expenses						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds		
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	<u>194,189</u>	121,859	<u>52,397</u>	<u>19,933</u>		
TOTAL	\$194,189	\$121,859	\$52,397	\$19,933		
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	<u>\$194,189</u>	<u>\$121,859</u>	<u>\$52,397</u>	<u>\$19,933</u>		
TOTAL	\$194,189	\$121,859	\$52,397	\$19,933		
Percentage Change	0.0%	0.0%	0.0%	0.0%		
FY 2013-14 Executive Request:	\$194,189	\$121,859	\$52,397	\$19,933		
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0		

#### (2) Identification

The Identification unit is the state repository for criminal history information. Colorado criminal histories are updated continuously with a wide variety of demographic data. Identification also responds to requests for fingerprint-based and name-based criminal history records checks federal agencies, local law enforcement agencies, private entities, and citizens. The Identification Unit processes civil name-based criminal history checks and fingerprint-based criminal background checks for licensing or pre-employment as required by state law. Additionally, the Unit processes fingerprints received from law enforcement agencies at arrest or booking.

#### **Personal Services**

This line item funds personnel-related costs for the Identification Unit, which provides fingerprint- and name-based identification services (including background checks) for law enforcement and civilian employment purposes.

**Request:** The Department requests continuation funding.

Personal Services	<b>\$3,195,919</b>
General Fund	1,155,085
Cash Funds - CBI Identification Unit Fund	1,793,276
Reappropriated Funds - CBI Identification Unit Fund	188,264
Reappropriated Funds - Medical Marijuana Lic. Fund, REV	59,294
Reappropriated Funds - CBI Identification Unit Fund	0

Personal Services								
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	FTE			
FY 2012-13 Appropriation:								
HB 12-1335 (Long Bill)	3,195,919	1,155,085	1,793,276	247,558	53.6			
TOTAL	\$3,195,919	\$1,155,085	\$1,793,276	\$247,558	53.6			
FY 2013-14 Recommended Appropriation:								
FY 2012-13 Appropriation	\$3,195,919	\$1,155,085	\$1,793,276	\$247,558	53.6			
Base Various Other	2,500	2,500	0	0	0.0			
Base Annualizations Bills	(2,500)	(2,500)	0	0	0.0			
TOTAL	\$3,195,919	\$1,155,085	\$1,793,276	\$247,558	53.6			
Increase/(Decrease)	\$0	\$0	\$0	\$0	0.0			
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%			
FY 2013-14 Executive Request:	\$3,195,919	\$1,155,085	\$1,793,276	\$247,558	53.6			
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	0.0			

**Base Various Other:** The recommendation provides \$2,500 General Fund for H.B. 12-1246 Reverse Bi Weekly Pay Date Shift

**Base Annualizations Bills:** The recommendation removes one-year funding associated with H.B. 12-1246.

## **Operating Expenses**

This line item funds non-personnel operating expenses for the Identification Unit.

**Request:** The Department requests continuation funding.

Personal Services	<b>\$5,198,999</b>
General Fund	244,510
Cash Funds - CBI Identification Unit Fund	2,485,124
Reappropriated Funds - CBI Identification Unit Fund	2,268,882
Reappropriated Funds - Medical Marijuana Lic. Fund, REV	200,483

Operating Expenses						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds		
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	5,198,999	244,510	2,485,124	<u>2,469,365</u>		
TOTAL	\$5,198,999	\$244,510	\$2,485,124	\$2,469,365		
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$5,198,999	\$244,510	\$2,485,124	<u>\$2,469,365</u>		
TOTAL	\$5,198,999	\$244,510	\$2,485,124	\$2,469,365		
Increase/(Decrease)	\$0		\$0	\$0		
Percentage Change	0.0%	0.0%	0.0%	0.0%		
FY 2013-14 Executive Request:	\$5,198,999	\$244,510	\$2,485,124	\$2,469,365		
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0		

#### Lease/Lease Purchase Equipment

This line item funds the leasing of laboratory and identification equipment, including coders and matchers for inputting and matching fingerprints in the database, so that periodic upgrades can occur as technology advances.

**Request:** The Department requests continuation funding.

**Recommendation:** Staff recommends the Department request.

Personal Services	<b>\$591,235</b>
Cash Funds - CBI Identification Unit Fund	378,392
Reappropriated Funds - CBI Identification Unit Fund	212,843

Lease/Lease Purchase Equipment				
	Total Funds	Cash Funds	Reappropriated Funds	
FY 2012-13 Appropriation:				
HB 12-1335 (Long Bill)	<u>591,235</u>	<u>378,392</u>	212,843	
TOTAL	\$591,235	\$378,392	\$212,843	
FY 2013-14 Recommended Appropriation:				
FY 2012-13 Appropriation	\$591,235	\$378,392	<u>\$212,843</u>	
TOTAL	\$591,235	\$378,392	\$212,843	
Percentage Change	0.0%	0.0%	0.0%	
FY 2013-14 Executive Request:	\$591,235	\$378,392	\$212,843	
Request Above/(Below) Recommendation	\$0	\$0	\$0	

#### (3) Information Technology

This line item funds IT hardware and software maintenance costs.

Prior to the FY 2010-11 IT staff consolidation, this line item funded personal services costs for the Information Technology section, which provided IT support and 24-hour maintenance for the

Colorado Crime Information Center in order to minimize the incidence and duration of system outages that prevent law enforcement agencies from accessing the system.

**Request:** The request includes \$1,665,697 total funds, including \$46,800 reappropriated funds for Budget Amendment 5.

# **→**

#### Request BA-5 – CCIC Changes for Department of Revenue and H.B. 10-1284

The Department requests a continuation of funding totaling \$46,800 reappropriated funds (appropriations to the Department of Revenue (DOR) from the Medical Marijuana License Cash Fund created in Section 12-43.3-501 (1), C.R.S.) in FY 2013-14.

During the FY 2012-13 figure setting process the Department submitted Budget Amendment – 1 CCIC System Changes for H.B. 10-1284 (Regulation of Medical Marijuana). The Department requested an additional one-time \$93,600 reappropriated funds (\$46,800 from the Medical Marijuana Program Fund, Department of Public Health and \$46,800 from the Medical Marijuana License Fund, Department of Revenue) to complete the interface between the Departments of Public Health and Revenue. The JBC funded this Department request.

The Department received \$92,000 reappropriated funds through a FY 2010-11 supplemental appropriation to update the Colorado Crime Information Center (CCIC) system interface. However, the Department stated that the three months were not enough to complete the changes. In FY 2011-12, the funding was reduced to \$16,000 for system maintenance. The Department stated that if the funding is provided, the CCIC system changes would allow law enforcement agencies to verify state licensing requirements under the Colorado Medical Marijuana Code. The Department states that if funding is not provided, the Department of Health and the Department of Revenue will not be in compliance with the requirement of H.B. 10-1284.

With the January 2, 2013, supplemental request, the Department is requesting the extension of the funding into FY 2013-14 from Department of Revenue Medical Marijuana License Cash Fund.

In October 2012, the Department, the Department of Public Health and Environment (DPHE), and the CCIC's vendor, completed the system interface requirements to perform patient registry queries. The vendor is anticipated to have the interface completed and deployed by March 2013.

Because of uncertain cash fund revenue forecasts, the development of the system interface requirements with DOR cannot be completed in FY 2012-13. Until the revenue forecast for the Medical Marijuana License Cash Fund is more certain, the CDPS believes work on the final interface with DOR will not begin until FY 2013-14. Therefore, the Department requests a transfer of spending authority in the amount of \$46,800 Reappropriated Funds from FY 2012-13 to FY 2013-14.

Personal Services	<u>\$1,665,697</u>
General Fund	844,310
Cash Funds - CBI Identification Unit Fund	631,875
Cash Funds - Sex Offender Registry Fund	101,885
Cash Funds - Various	24,827
Reappropriated Funds - Medical Mar. Progr. Fund, DPHE	8,000
Reappropriated Funds - Medical Mar. Lic. Fund, REV	54,800

Information Technology					
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	
FY 2012-13 Appropriation:					
HB 12-1335 (Long Bill)	1,709,060	840,873	<u>758,587</u>	<u>109,600</u>	
TOTAL	\$1,709,060	\$840,873	\$758,587	\$109,600	
FY 2013-14 Recommended Appropriation:					
FY 2012-13 Appropriation	\$1,709,060	\$840,873	\$758,587	\$109,600	
BA-5 CBI HB 10-1284	46,800	0	0	46,800	
Base Various Annualizations	(90,163)	<u>3,437</u>	<u>0</u>	(93,600)	
TOTAL	\$1,665,697	\$844,310	\$758,587	\$62,800	
Increase/(Decrease)	(\$43,363)	\$3,437	\$0	(\$46,800)	
Percentage Change	(2.5%)	0.4%	0.0%	(42.7%)	
FY 2013-14 Executive Request:	\$1,665,697	\$844,310	\$758,587	\$62,800	
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	

**BA-5 CBI HB 10-1284:** The recommendation includes \$46,800 reappropriated funds from the Medical Marijuana License Cash Fund appropriated to the Department of Revenue for the CBI to complete the interface between the Departments of Public Health and Revenue as required by H.B. 10-1284.

**Base Various Annualizations:** The recommendation reduces \$93,600 reappropriated funds to annualize a FY 2012-13 change request for the CBI to complete the interface between the Departments of Public Health and Revenue as required by H.B. 10-1284. The recommendation also provides \$3,437 General Fund to annualize a FY 2012-13 Change Request-1 for an increase to the CCIC IT operations and maintenance costs associated with the new CCIC system.

#### (C) Laboratory and Investigative Services

Investigators and laboratory analysts investigate crime scenes upon the request of local, state, and federal law enforcement agencies. The major crimes unit collects, analyzes, and disseminates information on organized crime, public disorder, terrorist groups, and other criminal activities. The gaming unit enforces Colorado's organized crime law and other laws relating to the gambling industry. In addition, three of the 27 investigator positions are assigned to perform pre-employment and other polygraph tests for the Department and for other agencies, in addition to other duties

#### **Personal Services**

The Laboratory and Investigative Services units provide investigative assistance to local law enforcement agencies and district attorneys' offices in the areas of major crimes, Limited Gaming, laboratory analysis, missing children, among several others. This line item funds personnel costs for the units.

**Request:** The Department requests \$8,285,561 total funds and 103.6 FTE.

**Recommendation:** Staff recommends the Department request.

Personal Services	\$8,285,561
General Fund	7,484,631
Cash Funds - Offender Identification Fund	168,407
Reappropriated Funds - Limited Gaming from Revenue	632,523

	Personal	Services			
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	FTE
FY 2012-13 Appropriation:					
HB 12-1335 (Long Bill)	8,285,561	7,484,631	168,407	632,523	103.6
Other Legislation (H.B. 12-1246)	<u>25,473</u>	<u>25,473</u>	<u>0</u>	<u>0</u>	0.0
TOTAL	\$8,311,034	\$7,510,104	\$168,407	\$632,523	103.6
FY 2013-14 Recommended Appropriation:					
FY 2012-13 Appropriation	\$8,311,034	\$7,510,104	\$168,407	\$632,523	103.6
Base Various Other	(16,473)	(16,473)	0	0	0.0
Base Annualizations Bills	(9,000)	<u>(9,000)</u>	<u>0</u>	<u>0</u>	0.0
TOTAL	\$8,285,561	\$7,484,631	\$168,407	\$632,523	103.6
Increase/(Decrease)	(\$25,473)	(\$25,473)	\$0	\$0	0.0
Percentage Change	(0.3%)	(0.3%)	0.0%	0.0%	0.0%
FY 2013-14 Executive Request:	\$8,285,561	\$7,484,631	\$168,407	\$632,523	103.6
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	(0.0)

**Base Various Other:** The recommendation removes \$16,473 General Fund for H.B. 12-1246 Reverse Bi Weekly Pay Date Shift.

**Base Annualizations Bills:** The recommendation annualizes H.B. 12-1246 Reverse Bi Weekly Pay Date Shift.

#### **Operating Expenses**

This line item funds non-personnel operating expenses for the Laboratory and Investigative Services sub-division.

**Request:** The Department requests continuation funding.

Personal Services	\$4,220,691
General Fund	2,368,532
Cash Funds - Offender Identification Fund	1,726,857
Reappropriated Funds - Limited Gaming from Revenue	106,974
Reappropriated Funds - DCJ, Victims Assistance program	18,328

Operating Expenses					
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	
FY 2012-13 Appropriation:					
HB 12-1335 (Long Bill)	4,220,691	2,368,532	1,726,857	125,302	
TOTAL	\$4,220,691	\$2,368,532	\$1,726,857	\$125,302	
FY 2013-14 Recommended Appropriation:					
FY 2012-13 Appropriation	\$4,220,691	\$2,368,532	\$1,726,857	\$125,302	
TOTAL	\$4,220,691	\$2,368,532	\$1,726,857	\$125,302	
Percentage Change	0.0%	0.0%	0.0%	0.0%	
FY 2013-14 Executive Request:	\$4,220,691	\$2,368,532	\$1,726,857	\$125,302	
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	

#### **Complex Financial Fraud Unit**

This program line funds personnel and operating expenses for the Complex Financial Fraud Unit, which was initially funded by the General Assembly through H.B. 06-1347. This legislation created the Identity Theft and Financial Fraud Board in the Department. It also created this unit for the investigation and prosecution of identity theft and financial fraud and created the Colorado Identity Theft and Financial Fraud Cash Fund [Section 24-33.5-1707 (1) (a), C.R.S.] to be funded by surcharges on certain licenses and uniform commercial code filings.

**Request:** The Department requests continuation funding.

Complex Financial Fraud Unit				
	Total Funds	Cash Funds	FTE	
FY 2012-13 Appropriation:				
HB 12-1335 (Long Bill)	642,992	642,992	<u>7.0</u>	
TOTAL	\$642,992	\$642,992	7.0	
FY 2013-14 Recommended Appropriation:				
FY 2012-13 Appropriation	<u>\$642,992</u>	\$642,992	<u>7.0</u>	
TOTAL	\$642,992	\$642,992	7.0	
Percentage Change	0.0%	0.0%	0.0%	
FY 2013-14 Executive Request:	\$642,992	\$642,992	7.0	
Request Above/(Below) Recommendation	\$0	\$0	0.0	

#### **Lease/Lease Purchase Equipment**

This line item funds the leasing of laboratory instruments, which allows the laboratory to periodically upgrade the instruments as technological advancements occur.

**Request:** The Department requests continuation funding.

**Recommendation:** Staff recommends the Department request.

Lease/Lease Purchase Equipment				
	Total Funds	General Fund		
FY 2012-13 Appropriation:				
HB 12-1335 (Long Bill)	439,196	439,196		
TOTAL	\$439,196	\$439,196		
FY 2013-14 Recommended Appropriation:				
FY 2012-13 Appropriation	<u>\$439,196</u>	<u>\$439,196</u>		
TOTAL	\$439,196	\$439,196		
Percentage Change	0.0%	0.0%		
FY 2013-14 Executive Request:	\$439,196	\$439,196		
Request Above/(Below) Recommendation	\$0	\$0		

#### (D) State Point of Contact - National Instant Criminal Background Check Program

Authority for the InstaCheck program lies in Section 24-33.5-424, C.R.S. The CBI conducts background checks on any firearm transfer done through a licensed dealer. The program is not supported through a dedicated funding source, thus, it is currently funded with General Fund. Cash fund sources are from concealed carry permit application fees submitted pursuant to Section 43-4-201 (3) (a) (III) (C), C.R.S.

Staff notes that the Department submitted a FY 2012-13 supplemental request S-11 for \$455,784 General Fund in order to deal with an existing backlog of checks due to an increased volume of requests for firearms transfers. The Committee did not approve that request. The Department stated that as of mid-February 2013, the backlog was down from around 10,000 requests in the queue, to 2,600. The CBI stated that it achieved the reduction by re-shuffling staff.

#### **Personal Services**

This line item funds personnel-related expenses for the InstaCheck unit.

**Request:** The Department requests \$1,312,023 total funds and 26.4 FTE.

Personal Services						
	Total Funds	General Fund	Cash Funds	FTE		
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	1,312,023	1,086,212	225,811	<u>26.4</u>		
TOTAL	\$1,312,023	\$1,086,212	\$225,811	26.4		
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$1,312,023	\$1,086,212	\$225,811	26.4		
Base Various Other	3,973	3,973	0	0.0		
Base Annualizations Bills	(3,973)	(3,973)	<u>0</u>	0.0		
TOTAL	\$1,312,023	\$1,086,212	\$225,811	26.4		
Increase/(Decrease)	\$0	\$0	\$0	0.0		
Percentage Change	0.0%	0.0%	0.0%	0.0%		
FY 2013-14 Executive Request:	\$1,312,023	\$1,086,212	\$225,811	26.4		
Request Above/(Below) Recommendation	\$0	\$0	\$0	(0.0)		

**Base Various Other:** The recommendation provides \$3,973 General Fund for H.B. 12-1246 Reverse Bi Weekly Pay Date Shift.

**Base Annualizations Bills:** The recommendation annualizes H.B. 12-1246 Reverse Bi Weekly Pay Date Shift.

#### **Operating Expenses**

This line item funds non-personnel-related operating expenses for the Instacheck unit.

**Request:** The Department requests continuation funding.

Operating Expenses				
	Total Funds	General Fund	Cash Funds	
FY 2012-13 Appropriation:				
HB 12-1335 (Long Bill)	<u>361,248</u>	300,744	60,504	
TOTAL	\$361,248	\$300,744	\$60,504	
FY 2013-14 Recommended Appropriation:				
FY 2012-13 Appropriation	\$361,248	\$300,744	<u>\$60,504</u>	
TOTAL	\$361,248	\$300,744	\$60,504	
Percentage Change	0.0%	0.0%	0.0%	
FY 2013-14 Executive Request:	\$361,248	\$300,744	\$60,504	
Request Above/(Below) Recommendation	\$0	\$0	\$0	

# (6) Division of Homeland Security and Emergency Management

The Division of Homeland Security and Emergency Management, created in H.B. 12-1283, consists of three offices: Office of Emergency Management, Office of Prevention and Security, and Office of Preparedness. The Division is tasked with consolidating and restructuring the state's homeland security and disaster preparedness and response functions through better coordination of emergency management, homeland security, and public health entities in the state.

#### DIVISION REQUEST AND RECOMMENDATION SUMMARY

Division of Homeland Security and Emergency Management								
	<b>Total Funds</b>	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE		
FY 2012-13 Appropriation:								
HB 12-1283 (Re-Org. HS and Fire Sfty.)	32,013,054	751,234	4,510,988	709,777	26,041,055	44.9		
SB 13-101 FY 13 Supplemental	469,625	469,625	<u>0</u>	<u>0</u>	<u>0</u>	0.0		
TOTAL	\$32,482,679	\$1,220,859	\$4,510,988	\$709,777	\$26,041,055	44.9		
FY 2013-14 Recommended Appropriation:								
FY 2012-13 Appropriation	\$32,482,679	\$1,220,859	\$4,510,988	\$709,777	\$26,041,055	44.9		
R-2 DHSEM Crit. Infr. / Cont. of Ops.	74,332	74,332	0	0	0	0.8		
BA-1 DHSEM GF Shortage	(464,225)	(464,225)	0	0	0	0.0		
Base Indirect Costs Adjustments	(79,736)	<u>0</u>	<u>0</u>	(3,646)	(76,090)	0.0		
TOTAL	\$32,013,050	\$830,966	\$4,510,988	\$706,131	\$25,964,965	45.7		
Increase/(Decrease)	(\$469,629)	(\$389,893)	\$0	(\$3,646)	(\$76,090)	0.8		
Percentage Change	(1.4%)	(31.9%)	0.0%	(0.5%)	(0.3%)	1.8%		
FY 2013-14 Executive Request:	\$32,094,711	\$830,966	\$4,510,988	\$708,672	\$26,044,085	45.7		
Request Above/(Below) Recommendation	\$81,661	\$0	\$0	\$2,541	\$79,120	0.0		

#### **Issue Descriptions**

**R-2 DHSEM Critical Infrastructure and Continuity of Operations:** The recommendation provides \$74,332 General Fund and 0.8 FTE for a critical infrastructure protection manager for State-owned facilities.

**BA-1 DHSEM GF Shortfall:** The recommendation annualizes a FY 2012-13 Supplemental-1 to provide funding for unanticipated personnel costs as a result of the transfer of OEM employees from the Department of Local Affairs to the Department of Public Safety. The budget amendment provides \$5,400 for ongoing vehicle per mile costs for an additional vehicle.

**Base Indirect Costs Adjustments:** The recommendation reduces \$79,736 total funds for the Department's FY 2013-14 indirect cost assessment. For additional information on the Department's indirect cost assessment methodology see *Appendix A*.

#### LINE ITEM DETAIL

#### (A) Office of Emergency Management

- Office of Emergency Management (OEM) Created in Section 24-33.5-705, C.R.S. The mission for OEM is to lead, manage and coordinate state-level actions for all hazards preparedness, natural hazards mitigation, emergency response, and disaster recovery in support of local governments within Colorado. OEM's activities are often delivered through local emergency managers. This takes the form of technical assistance in developing emergency operation plans, sponsoring training courses, evaluating exercises, developing pre-disaster mitigation plans, providing financial documentation requirements during disasters or emergencies, and providing liaison staff in an effort to identify potential areas where State assistance can be employed. During a State declared disaster or emergency, OEM coordinates the State's response and recovery programs. OEM maintains the State Emergency Operations Center where representatives from other State departments and non-state agencies come together to coordinate the State's response. Programmatic Priorities for the OEM include:
  - i) Improve State Level Incident Response
  - i) Improve State Level Incident Response The Office's strategy for better preparing Colorado for the next emergency focuses on developing and validating the state's ability to implement incident and capability based action plans. This strategy also involves a re-focusing of human resources and the targeted application of federal grant resources. The Office executes an annual series of exercise events to assess state response capability, validate incident action plans and improve the state's ability to respond to the next disaster emergency. These regularly scheduled exercises, with measured outcomes and implemented improvement plans, will better prepare Colorado for the next emergency.
  - ii) *Mitigate Hazards* OEM's strategy for reducing risk to Colorado communities focuses efforts on increasing the number of counties that have a federally approved hazard mitigation plan and on managing known community high hazard risks. In addition to hazard mitigation planning, OEM personnel work with local emergency managers to identify hazards, assess the risk the hazards pose, identify and implement risk mitigation and management actions, and develop state response plans to support local government in the event the hazards may occur.
  - iii) *Improve the Delivery of Emergency Management Services* OEM depends on its relationships with local emergency managers and supporting state agencies. The Office's strategy for strengthening and maintaining these relationships involves a combination of customer satisfaction surveys and targeted action plans to improve service delivery.
  - iv) Emergency Resource Mobilization OEM is responsible for developing and administering a statewide plan for the allocation and deployment of resources in the

event of a disaster or local incident that requires more resources than those available locally. The Office is currently involved in a public-private partnership with the Colorado Emergency Preparedness Partnership that allows the Office to inventory private resources.

Grant Administration - There are several Federal Emergency Management (FEMA) and US Department of Transportation (USDOT) grants that OEM and the Office of Preparedness administer in order to allow for federal funds to pass through to local governments. These grants are intended to strengthen local communities through prevention, protection, mitigation, response and recovery. The grant programs include: the Emergency Management Performance Grant (EMPG), the Flood Mitigation Assistance Program (FMAP), the Pre-Disaster Mitigation Program (PDM), the Repetitive Flood Claims Program (RFC), the Chemical Stockpile Emergency Preparedness Program (CSEPP), Earthquake (EQ) Consortium and State Assistance ECSA Program, the USDOT Hazardous Materials Emergency Preparedness (HMEP) Program, Public Assistance Grants (presidential declared disasters or emergencies0, and the Hazard Mitigation Grant Program (with presidential declared disasters).

Grant Payments Made by the Division of Homeland Security and Emergency Management							
	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Estimate	FY 2013-14 Estimate			
Office of Emergency Management	\$12,567,185	\$15,179,990	\$10,357,036	\$9,403,260			
Office of Preparedness	14,354,108	12,882,416	11,314,635	<u>6,477,691</u>			
<b>Total Grants Payments</b>	\$26,921,293	\$28,062,406	\$21,671,671	\$15,880,951			

#### **Program Administration**

This line funds both personal services and operating expenses for OEM staff to provide technical assistance activities and services for disasters.

**Request:** The Department requests \$2,649,698 total funds and 28.9 FTE.

**Recommendation:** Staff recommends the Department request. The reappropriated funds are from the Department of Local Affairs, Division of Local Governments.

Program Administration								
	Total Funds	General Fund	Reappropriated Funds	Federal Funds	FTE			
FY 2012-13 Appropriation:								
HB 12-1283 (Re-Org. HS and Fire Sfty.)	2,644,298	622,565	65,841	1,955,892	28.9			
SB 13-101 FY 13 Supplemental	373,494	373,494	0	0	0.0			
TOTAL	\$3,017,792	\$996,059	\$65,841	\$1,955,892	28.9			
FY 2013-14 Recommended Appropriation:								
FY 2012-13 Appropriation	\$3,017,792	\$996,059	\$65,841	\$1,955,892	28.9			
BA-1 DHSEM GF Shortage	(368,094)	(368,094)	0	0	0.0			
TOTAL	\$2,649,698	\$627,965	\$65,841	\$1,955,892	28.9			

Program Administration								
	Total Funds	General Fund	Reappropriated Funds	Federal Funds	FTE			
Increase/(Decrease)	(\$368,094)	(\$368,094)	\$0	\$0	0.0			
Percentage Change	(12.2%)	(37.0%)	0.0%	0.0%	0.0%			
FY 2013-14 Executive Request:	\$2,649,698	\$627,965	\$65,841	\$1,955,892	28.9			
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	0.0			

**BA-1 DHSEM GF Shortfall:** The recommendation annualizes a FY 2012-13 Supplemental-1 to provide funding for unanticipated personnel costs as a result of the transfer of OEM employees from the Department of Local Affairs to the Department of Public Safety. The budget amendment provides \$5,400 for ongoing vehicle per mile costs for an additional vehicle.

#### **Disaster Response and Recovery**

This line item reflects expected payments to local responders for their work in reacting to disasters and expected assistance to communities and individuals to help them recover from disasters. The source of reappropriated funds is the state Disaster Emergency Fund, and the federal funds are generally from the Federal Emergency Management Agency. This appropriation is included for informational purposes and for purposes of tracking actual expenditures.

Section 24-33.5-706, C.R.S., asserts the "policy of the state that funds to meet disaster emergencies shall always be available." This provision indicates that first recourse shall be funds regularly appropriated to state and local agencies. In addition, the Governor may (with the concurrence of the Disaster Emergency Council) make funds available from the Disaster Emergency Fund. This Fund consists of moneys appropriated thereto by the General Assembly; and unexpended moneys remain in the Fund at fiscal year-end. If moneys in the Fund are insufficient, the Governor may (again, with the concurrence of the Council) "transfer and expend moneys appropriated for other purposes".

When the Governor transfers funds in order to reimburse local governments or citizens for costs associated with disasters, or to match federal disaster aid, such transfers generally flow through the Disaster Emergency Fund.

Section 24-77-104, C.R.S., directs the State to establish a disaster emergency reserve and to establish such reserve in the general appropriation bill or a separate bill. The TABOR reserve (Moneys in the State's TABOR reserve may only be used for declared emergencies; "emergency" excludes economic conditions or revenue shortfalls).

The table below shows what funding sources have been designated as the state emergency reserve over the past four years.

State Emergency Reserve Pursuant to Section 24-77-104, C.R.S.						
	FY 2009-10 S.B. 09-259	FY 2010-11 H.B. 10-1376	FY 2011-12 S.B. 11-209	FY 2012-13 H.B. 12-1335		
Major Medical Insurance Fund	\$94,000,000	\$94,000,000	\$92,500,000	\$92,500,000		

State Emergency Reserve Pursuant to Section 24-77-104, C.R.S.							
	FY 2009-10	FY 2010-11	FY 2011-12	FY 2012-13			
	S.B. 09-259	H.B. 10-1376	S.B. 11-209	H.B. 12-1335			
Wildlife Cash Fund	100,000,000	100,000,000	100,000,000	34,000,000			
Unclaimed Property Tourism Promotion Trust Fund	0	0	1,500,000	5,000,000			
Perpetual Base Account of the Severance Tax Fund	0	0	0	33,000,000			
CWCB Construction Fund	0	0	0	33,000,000			
Controlled Maintenance Trust Fund	0	0	0	13,000,000			
State Properties	81,100,000	70,700,000	98,800,000	87,500,000			
Total Emergency Reserve	\$275,100,000	\$264,700,000	\$292,800,000	\$298,000,000			

**Request:** The Department requests continuation funding. The request for funding from the Disaster Emergency Fund is a placeholder since the Department cannot predict when a disaster will occur.

**Recommendation:** Staff recommends the Department request.

Disaster Response and Recovery					
	Total Funds	Cash Funds	Federal Funds		
FY 2012-13 Appropriation:					
HB 12-1283 (Re-Org. HS and Fire Sfty.)	4,950,000	4,500,000	<u>450,000</u>		
TOTAL	\$4,950,000	\$4,500,000	\$450,000		
FY 2013-14 Recommended Appropriation:					
FY 2012-13 Appropriation	\$4,950,000	\$4,500,000	<u>\$450,000</u>		
TOTAL	\$4,950,000	\$4,500,000	\$450,000		
Percentage Change	0.0%	0.0%	0.0%		
FY 2013-14 Executive Request:	\$4,950,000	\$4,500,000	\$450,000		
Request Above/(Below) Recommendation	\$0	\$0	\$0		

In addition, staff believes it is important for the Joint Budget Committee to be apprised of transfers authorized by the Governor, as well as actual transfers and expenditures. Staff recommends that the Committee continue a written request for information requesting an annual summary related to the Disaster Emergency Fund, including the amount of State funds actually transferred into the Fund and the expenditure of such moneys:

Governor – Lieutenant Governor – State Planning and Budgeting, Office of State Planning and Budgeting; and Department of Public Safety, Division of Homeland Security and Emergency Management, Office of Emergency Management, Disaster Response and Recovery -- The Office of Emergency Management is requested to work with the Office of State Planning and Budgeting to provide a report to the Joint Budget Committee by November 1, 2013, concerning revenues credited to and expenditures made from the Disaster Emergency Fund in fiscal years 2012-13 and 2013-14 year-to-

date. The report is requested to include the following: (a) amounts authorized to be transferred to the Disaster Emergency Fund, by Executive Order and fund source; (b) amounts actually transferred to the Fund, by date and fund source; and (c) actual expenditures from the Fund, by date and declared disaster emergency.

#### **Preparedness Grants and Training**

This line item reflects federal grants received by the Department for equipment, prevention efforts, and training to better prepare the state to respond to disasters. The line item also includes a small amount of cash funds from registration fees paid by participants for conferences and other events sponsored by the Division. The majority of federal funds are from the Homeland Security Grant program, although the line item also includes spending authority for miscellaneous other federal grant programs.

**Request:** The Department requests continuation funding.

**Recommendation:** Staff recommends the Department request.

Preparedness Grants and Training						
	Total Funds	Cash Funds	Federal Funds	FTE		
FY 2012-13 Appropriation:						
HB 12-1283 (Re-Org. HS and Fire Sfty.)	12,010,988	10,988	12,000,000	0.0		
TOTAL	\$12,010,988	\$10,988	\$12,000,000	0.0		
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$12,010,988	\$10,988	\$12,000,000	0.0		
TOTAL	\$12,010,988	\$10,988	\$12,000,000	0.0		
Percentage Change	0.0%	0.0%	0.0%	0.0%		
FY 2013-14 Executive Request:	\$12,010,988	\$10,988	\$12,000,000	0.0		
Request Above/(Below) Recommendation	\$0	\$0	\$0	0.0		

#### **Indirect Cost Asses**sment

This line item represents the projected collection of indirect cost recoveries for programs funded with sources other than the General Fund. For additional discussion on the Department's Indirect Cost Plan and the JBC staff recommendation, please refer to *Appendix A* at the end of this document.

**Staff Recommendation:** Staff does not recommend the Department indirect cost plan. The staff recommendation is summarized in the table below.

Indirect Cost Assessment					
	Total Funds	Reappropriated Funds	Federal Funds		
FY 2012-13 Appropriation:					
HB 12-1283 (Re-Org. HS and Fire Sfty.)	264,512	<u>9,387</u>	<u>255,125</u>		
TOTAL	\$264,512	\$9,387	\$255,125		

Indirect Cost Assessment						
	Total Funds	Reappropriated Funds	Federal Funds			
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$264,512	\$9,387	\$255,125			
Base Indirect Costs Adjustments	(79,736)	(3,646)	(76,090)			
TOTAL	\$184,776	\$5,741	\$179,035			
Increase/(Decrease)	(\$79,736)	(\$3,646)	(\$76,090)			
Percentage Change	(30.1%)	(38.8%)	(29.8%)			
FY 2013-14 Executive Request:	\$266,437	\$8,282	\$258,155			
Request Above/(Below) Recommendation	\$81,661	\$2,541	\$79,120			

#### (B) Office of Prevention and Security

• Office of Prevention and Security - Created in Section 24-33.5-1606, C.R.S. The mission of the Office is to ensure a safe and secure environment for the citizens of Colorado from international act of terrorism, accidental harmful events, or natural disasters, through the implementation of prevention methods, coordinated response procedures, and effective recovery plans. The funding for the office is from federal funds and HUTF reappropriated from the Colorado State Patrol. State Troopers staff the Office of Prevention and Security.

Programmatic Priorities for the Office of Prevention and Security include:

- i) Colorado Information Analysis Center (CIAC) The CIAC serves as Colorado's central point for the collection, analysis, and timely dissemination of terrorism-related information and functions as a terrorism early warning system. Information is distributed from the CIAC in the form of daily reports, special reports, and incident reports to numerous agencies representing a multitude of disciplines. The center is designed to be a cross-jurisdictional partnership between local, state, and federal agencies, to include private sector participation when appropriate.
- ii) Planning Under the Colorado State Homeland Security Strategy, Office personnel assist in developing planning goals and objectives. Office of Prevention and Security personnel maintain and enhance the State Terrorism Annex within the State Emergency Operations Plan and coordinate with the nine all-hazards region coordinators on regional terrorism annexes. The Office coordinates planning activities with multiple agencies, including the Colorado Department of Education, the Colorado Department of Public Health and Environment and the Colorado Department of Agriculture.

#### **Personal Services**

This line item provides funding for personnel costs for the Office.

**Request:** The Department requests continuation funding.

**Recommendation:** Staff recommends the Department request.

Personal Services							
	Total Funds	Reappropriated Funds	Federal Funds	FTE			
FY 2012-13 Appropriation:							
HB 12-1283 (Re-Org. HS and Fire Sfty.)	1,276,465	<u>588,784</u>	<u>687,681</u>	<u>8.0</u>			
TOTAL	\$1,276,465	\$588,784	\$687,681	8.0			
FY 2013-14 Recommended Appropriation:							
FY 2012-13 Appropriation	\$1,276,465	\$588,784	\$687,681	8.0			
TOTAL	\$1,276,465	\$588,784	\$687,681	8.0			
Percentage Change	0.0%	0.0%	0.0%	0.0%			
FY 2013-14 Executive Request:	\$1,276,465	\$588,784	\$687,681	8.0			
Request Above/(Below) Recommendation	\$0	\$0	\$0	0.0			

#### **Operating Expenses**

This line item provides funding for non-personnel costs.

**Request:** The Department requests continuation funding.

**Recommendation:** Staff recommends the Department request.

Operating Expenses						
•	Total Funds	Reappropriated Funds	Federal Funds			
FY 2012-13 Appropriation:						
HB 12-1283 (Re-Org. HS and Fire Sfty.)	536,917	45,765	<u>491,152</u>			
TOTAL	\$536,917	\$45,765	\$491,152			
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$536,917	<u>\$45,765</u>	<u>\$491,152</u>			
TOTAL	\$536,917	\$45,765	\$491,152			
Percentage Change	0.0%	0.0%	0.0%			
FY 2013-14 Executive Request:	\$536,917	\$45,765	\$491,152			
Request Above/(Below) Recommendation	\$0	\$0	\$0			

#### (C) Office of Preparedness

■ Office of Preparedness – Created in Section 24-33.5-1606.5, C.R.S. The Office of Preparedness works in concert with the Office of Emergency Management and Office of Prevention and Security to enhance the resiliency of communities by partnering with local government to build homeland security and emergency management capabilities. The mission of the Office of Preparedness is to implement a State Preparedness Goal and System in order to build and improve the capabilities necessary to prevent, protect against, mitigate the effects of, respond to, and recover from those threats that pose the greatest risk to Colorado.

Programmatic Priorities for the Office of Preparedness include:

- i) Community Preparedness The Community Preparedness section coordinates with non-governmental organizations and other local, regional, state and federal partners to enhance the resiliency of Colorado communities through training, awareness, and outreach with citizens and communities. The section also embraces the "Whole Community" approach, empowering people, organizations, and government at all levels to work cooperatively to achieve resiliency against natural, man-made and technological hazards.
- ii) External Relations The Office supports statewide preparedness efforts though messaging and strategic communication with citizens using a variety of media, enabling them to become an integral part of protecting their communities. This section also develops and coordinates risk-based communication products for the Division of Homeland Security and Emergency Management, incorporating homeland security, public health, and emergency management information for state-level awareness and distribution.
- iii) *Planning* The Office is responsible for development of the State Homeland Security Strategy and the State Preparedness Goal. The section also facilitates implementation of U.S. Department of Homeland Security planning requirements, completes the annual State Preparedness Report for FEMA, the State Emergency Operations Plan, and the Threat Hazard Identification Risk Assessment. The Office also coordinates planning activities with other local, state, regional, tribal and federal partners to ensure greater coordination and alignment with strategic objectives.
- iv) *Grant Administration* The Office manages the allocation of homeland security grants to the State and sub-grantees. The Office is responsible for approving grant expenditures, tracking the progress of the regional and state homeland security strategies, and implementing corrective action to ensure compliance. The Office develops federal and state progress reports and submits all appropriate grant and contract monitoring documentation into state and federal systems.
- v) *Training Exercises* The Office facilitates state-level training that support the State Homeland Security Strategy and State Preparedness Goal. The Office also works with local agencies and the regions to ensure greater coordination in planning local and regional exercises. The Office leads the integration of state-level training with local, regional and federal training programs, and works collaboratively with stakeholders for both training and exercise planning and implementation. The Office also ensures compliance with exercise and training support documentation records and submission of reports for federal compliance.

Critical Infrastructure Protection - The Office is charged with working closely with private industry, state, local, tribal, territorial, and federal partners to protect key resources, facilities, systems and assets that are vital to Colorado's safety and security. The Office is charged with working with State agencies on protecting State-owned infrastructure and developing Continuity of Operations plans and Continuity of Government plans for state agencies. While these functions remain in the Office's programmatic priorities, the Department states that resources are not currently available for these functions.

#### **Program Administration**

This program line funds personal services and operating expenses costs for the Office of Preparedness. The line receives General Fund and Federal Funds.

**Request:** The Department requests \$803,001 total funds and 8.8 FTE. The request includes funding for Change Request R-2 for an additional FTE to manage all critical infrastructure protection activities for State-owned facilities and other key resources.

# **→**

#### **Request R-2 – Critical Infrastructure and Continuity of Operations**

The Department requests \$74,332 General Fund and 0.8 FTE in FY 2013-14, annualizing to \$92,018 General Fund and 1.0 FTE in FY 2014-15, for a position within the Office of Preparedness to manage all critical infrastructure protection activities for State-owned facilities and other key resources, as well as update and administer the State's continuity of operations and continuity of government (COOP/COG) programs and processes.

The Department states that H.B. 12-1283 added responsibilities to the Department to "Coordinate protection activities among owners and operators of critical infrastructure and other, tribal, state, local, regional, and federal agencies in order to help secure and protect critical infrastructure within the state." [Section 24-33.5-1604 (5) (f), C.R.S.] The Department also points out that statute also requires that the Director of the Department of Public Safety adopt rules and provide guidance to departments and agencies on COOP [Section 24-33.5-1609, C.R.S.]

The Department states that the former Governor's Office of Homeland Security had a grant funded position to administer the program, but that the position was eliminated in 2008 and the program has been dormant ever since. The Office of Prevention and Security currently administers critical infrastructure protection (CIP), but it focuses on threats as opposed to helping owners and operators develop resilient systems. The Department states that it could seek grant funding or rely on the US Department of Homeland Security assigned protective security advisor (PSA), however, the department believes that using federal resources for activities and functions that are required by state law is problematic.

**Recommendation:** Staff recommends the Committee approve the Department Request-2 to provide \$74,332 General Fund and 0.8 FTE for a critical infrastructure protection manager for State-owned facilities. The total staff recommendation for the line is summarized in the table below.

Program Administration						
	Total Funds	General Fund	Federal Funds	FTE		
FY 2012-13 Appropriation:						
HB 12-1283 (Re-Org. HS and Fire Sfty.)	728,669	128,669	600,000	8.0		
SB 13-101 FY 13 Supplemental	<u>96,131</u>	96,131	<u>0</u>	0.0		
TOTAL	\$824,800	\$224,800	\$600,000	8.0		
FY 2013-14 Recommended Appropriation:						

Program Administration						
	Total Funds	General Fund	Federal Funds	FTE		
FY 2012-13 Appropriation	\$824,800	\$224,800	\$600,000	8.0		
R-2 DHSEM Crit. Infr. / Cont. of Ops.	74,332	74,332	0	0.8		
BA-1 DHSEM GF Shortage	(96,131)	(96,131)	<u>0</u>	0.0		
TOTAL	\$803,001	\$203,001	\$600,000	8.8		
Increase/(Decrease)	(\$21,799)	(\$21,799)	\$0	0.8		
Percentage Change	(2.6%)	(9.7%)	0.0%	10.0%		
FY 2013-14 Executive Request:	\$803,001	\$203,001	\$600,000	8.8		
Request Above/(Below) Recommendation	\$0	\$0	\$0	0.0		

**R-2 DHSEM Critical Infrastructure and Continuity of Operations:** The recommendation provides \$74,332 General Fund and 0.8 FTE for a critical infrastructure protection manager for State-owned facilities

**BA-1 DHSEM GF Shortfall:** The recommendation annualizes a FY 2012-13 Supplemental-1 to provide funding for unanticipated personnel costs as a result of the transfer of OEM employees from the Department of Local Affairs to the Department of Public Safety.

#### **Grants and Training**

This line item appropriates moneys for the grant funds received by the Office of Preparedness distributed to cities, counties and other public entities throughout Colorado for homeland security planning and training. Funds are entirely from federal grants. The appropriation is an estimate of federal funds to be received by the office, and is shown for informational purposes only.

**Request:** The Department requests continuation funding.

Grants and Training	
	Federal Funds
FY 2012-13 Appropriation:	
HB 12-1283 (Re-Org. HS and Fire Sfty.)	9,601,205
TOTAL	\$9,601,205
FY 2013-14 Recommended Appropriation:	
FY 2012-13 Appropriation	<u>\$9,601,205</u>
TOTAL	\$9,601,205
Percentage Change	0.0%
FY 2013-14 Executive Request:	\$9,601,205
Request Above/(Below) Recommendation	\$0

# **Appendix A: Number Pages**

FY 20	.0-11 FY 2011-12	FY 2012-13	FY 2013-14	FY 2013-14
Act	lal Actual	Appropriation	Request	Recommendation

#### DEPARTMENT OF PUBLIC SAFETY

**James Davis, Executive Director** 

#### (1) EXECUTIVE DIRECTOR'S OFFICE

This Office manages the administrative and fiscal affairs of the Department. It also administers the Witness Protection Program and houses the Colorado Integrated Criminal Justice Information System. The primary cash funds and reappropriated funds sources include the Highway Users Tax Fund, indirect cost recoveries, and other various funds.

#### (A) Administration

The Executive Director's Office (EDO) provides administrative and management services to the other divisions within the Department. The units within the EDO, Administration section include the executive director and deputy director, financial services, human resources services, and planning and resource development. The appropriation also includes centrally-appropriated items. The duties and powers of the executive director are specified in Sections 24-33.5-104 and 104.5, C.R.S. Pursuant to Section 16-2.5-111, C.R.S., the executive director is a peace officer whose authority includes the enforcement of all laws in Colorado and who may be certified by the P.O.S.T. Board (created in Section 24-31-302, C.R.S., and residing in the Department of Law).

Personal Services	<u>2,018,063</u>	2,158,673	2,543,578	2,543,578	2,543,578
FTE	22.9	25.8	32.2	32.2	32.2
General Fund	0	0	0	0	0
Cash Funds	30,163	0	0	0	0
Reappropriated Funds	1,987,900	2,158,673	2,543,578	2,543,578	2,543,578
Health, Life, and Dental	7,707,350	8,171,169	10,851,948	11,830,995	11,829,478
General Fund	1,479,710	1,554,945	1,663,987	2,124,901	1,972,034
Cash Funds	5,819,388	6,175,492	7,940,566	8,395,354	8,395,354
Reappropriated Funds	408,252	440,732	681,394	571,484	722,834
Federal Funds	0	0	566,001	739,256	739,256

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Short-term Disability	114,550	141,585	163,231	190,798	204,603
General Fund	22,147	28,071	29,120	39,065	41,728
Cash Funds	85,979	104,813	114,129	129,382	139,295
Reappropriated Funds	6,424	8,701	12,338	8,999	9,322
Federal Funds	0	0	7,644	13,352	14,258
S.B. 04-257 Amortization Equalization					
Disbursement	<u>1,774,263</u>	<u>2,240,101</u>	2,959,640	3,649,963	3,661,708
General Fund	337,973	438,768	520,968	721,150	716,205
Cash Funds	1,330,619	1,658,057	2,064,578	2,511,132	2,527,492
Reappropriated Funds	105,671	143,276	224,025	171,180	170,323
Federal Funds	0	0	150,069	246,501	247,688
S.B. 06-235 Supplemental Amortization					
Equalization Disbursement	<u>1,284,318</u>	<u>1,799,322</u>	<u>2,544,940</u>	<u>3,295,107</u>	<u>3,303,423</u>
General Fund	243,731	350,221	446,480	651,039	644,288
Cash Funds	969,665	1,332,801	1,778,442	2,266,995	2,280,409
Reappropriated Funds	70,922	116,300	188,574	154,537	155,119
Federal Funds	0	0	131,444	222,536	223,607
Salary Survey	<u>0</u>	<u>0</u>	<u>0</u>	6,069,631	6,553,420
General Fund	0	0	0	487,713	543,087
Cash Funds	0	0	0	5,131,726	5,499,839
Reappropriated Funds	0	0	0	243,417	268,213
Federal Funds	0	0	0	206,775	242,281

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Merit Pay	<u>0</u>	<u>0</u>	<u>0</u>	1,636,265	1,611,966
General Fund	0	0	0	293,104	267,241
Cash Funds	0	0	0	1,180,821	1,182,984
Reappropriated Funds	0	0	0	79,026	78,884
Federal Funds	0	0	0	83,314	82,857
Shift Differential	239,481	244,492	452,182	461,114	516,482
General Fund	36,399	57,701	67,963	63,752	71,408
Cash Funds	189,959	162,052	353,446	365,443	409,322
Reappropriated Funds	13,123	24,739	30,773	31,919	35,752
Workers' Compensation	2,947,142	2,145,119	2,827,657	2,755,651	2,755,651
General Fund	900,963	0	0	0	0
Cash Funds	0	0	265,336	193,330	2,048,410
Reappropriated Funds	2,046,179	2,145,119	2,562,321	2,562,321	707,241
Operating Expenses	145,531	143,450	178,903	178,232	178,232
Reappropriated Funds	145,531	143,450	178,903	178,232	178,232
Legal Services	<u>155,031</u>	160,725	355,750	293,765	279,337 *
General Fund	0	0	78,945	112,244	90,615
Cash Funds	0	750	103,404	2,880	158,440
Reappropriated Funds	155,031	159,975	173,401	178,641	30,282
Purchase of Services from Computer Center	1,876,633	2,568,468	2,824,890	3,802,325	3,802,325 *
General Fund	769,953	1,094,848	430,395	936,308	936,308
Cash Funds	944,316	1,067,818	1,671,839	1,640,000	1,640,000
Reappropriated Funds	162,364	405,802	712,541	1,226,017	1,226,017
Federal Funds	0	0	10,115	0	0

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Multiuse Network Payments	1,248,103	1,668,583	2,216,959	909,893	909,893
General Fund	526,454	836,178	1,486,029	662,879	662,879
Cash Funds	95,838	230,474	568,487	84,571	84,571
Reappropriated Funds	625,811	601,931	162,443	162,443	162,443
Management and Administration of OIT	<u>388,945</u>	<u>398,286</u>	<u>273,019</u>	<u>289,841</u>	<u>289,841</u>
General Fund	0	198,148	0	0	0
Cash Funds	191,224	0	97,225	0	0
Reappropriated Funds	197,721	200,138	175,794	289,841	289,841
Payment to Risk Management and Property Funds	317,674	<u>787,107</u>	1,177,817	1,200,570	1,200,570 *
General Fund	0	233,470	177,192	29,466	29,466
Cash Funds	15,814	15,814	195,240	18,047	18,047
Reappropriated Funds	301,860	537,823	805,385	1,153,057	1,153,057
Vehicle Lease Payments	<u>71,340</u>	<u>52,030</u>	117,082	146,320	146,320 *
General Fund	27,096	29,136	47,183	80,894	80,894
Cash Funds	20,366	19,464	29,437	41,328	41,328
Reappropriated Funds	23,878	3,430	27,941	24,098	24,098
Federal Funds	0	0	12,521	0	0
Leased Space	1,761,559	1,805,635	1,907,259	1,917,759	1,917,759
General Fund	858,230	793,724	858,230	858,965	858,965
Cash Funds	454,701	482,370	494,386	498,376	498,376
Reappropriated Funds	448,628	529,541	554,643	557,583	557,583
Federal Funds	0	0	0	2,835	2,835

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Capitol Complex Leased Space	1,259,807	1,274,883	1,263,475	1,572,468	1,572,468 *
General Fund	0	0	16,890	200,910	200,910
Cash Funds	469,849	486,912	462,435	569,642	569,642
Reappropriated Funds	789,958	787,971	784,150	801,916	801,916
Communication Services Payments	600,850	<u>651,868</u>	668,934	774,472	<u>774,472</u> *
General Fund	597	0	7,032	7,032	7,032
Cash Funds	551,209	592,436	593,137	687,689	687,689
Reappropriated Funds	49,044	59,432	59,022	67,805	67,805
Federal Funds	0	0	9,743	11,946	11,946
COFRS Modernization	<u>0</u>	<u>0</u>	168,478	<u>181,882</u>	<u>181,882</u>
General Fund	0	0	52,658	52,658	52,658
Cash Funds	0	0	81,603	95,007	95,007
Reappropriated Funds	0	0	34,217	34,217	34,217
Utilities	86,787	109,116	196,523	196,523	196,523
Cash Funds	85,907	109,116	195,023	195,023	195,023
Reappropriated Funds	880	0	1,500	1,500	1,500
Distributions to Local Government	17,656	47,461	<u>50,000</u>	50,000	<u>50,000</u>
Cash Funds	17,656	47,461	50,000	50,000	50,000
SUBTOTAL - (A) Administration	24,015,083	26,568,073	33,742,265	43,947,152	44,479,931
FTE	22.9	<u>25.8</u>	<u>32.2</u>	<u>32.2</u>	<u>32.2</u>
General Fund	5,203,253	5,615,210	5,883,072	7,322,080	7,175,718
Cash Funds	11,272,653	12,485,830	17,058,713	24,056,746	26,521,228
Reappropriated Funds	7,539,177	8,467,033	9,912,943	11,041,811	9,218,257
Federal Funds	0	0	887,537	1,526,515	1,564,728

FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14	FY 2013-14
Actual	Actual	Appropriation	Request	Recommendation

#### (B) Special Programs

The Special Programs sub-division within the Executive Director's Office contains funding for the Witness Protection Program, the Colorado Integrated Criminal Justice Information System (CICJIS), and the School Safety Resource Center.

#### (B) (1) Witness Protection Program

The Witness Protection Fund provides funding for reimbursement of witness protection costs incurred by district attorneys and the Attorney General. Statutory authority for this program lies in Section 24-33.5-106, C.R.S.

Witness Protection Fund	<u>142,978</u>	83,000	83,000	83,000	83,000
General Fund	142,978	83,000	83,000	83,000	83,000
W. D. J. P. 15	55 500	60.020	02.000	02.000	02.000
Witness Protection Fund Expenditures	<u>57,782</u>	<u>69,820</u>	<u>83,000</u>	<u>83,000</u>	<u>83,000</u>
Reappropriated Funds	57,782	69,820	83,000	83,000	83,000
• • •					
SUBTOTAL - (B) (1) Witness Protection	"		'	,	
Program	200,760	152,820	166,000	166,000	166,000
FTE	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	142,978	83,000	83,000	83,000	83,000
Reappropriated Funds	57,782	69,820	83,000	83,000	83,000

#### (B) (2) Criminal Justice Information System (CICJIS)

The Colorado Integrated Criminal Justice Information System (CICJIS) is an information technology system that allows for the sharing of case disposition information between the Department of Public Safety, district attorneys statewide (connected through the Colorado District Attorneys Council), the Judicial Branch, the Department of Corrections, and the Division of Youth Corrections in the Department of Human Services. Statutory authority for the program resides in Section 16-20.5-101, C.R.S.

Personal Services	<u>1,000,842</u>	841,569	1,106,160	1,106,160	1,106,160
FTE	10.0	9.7	11.0	11.0	11.0
General Fund	0	0	0	0	0
Reappropriated Funds	855,642	841,569	861,632	861,632	861,632
Federal Funds	145,200	0	244,528	244,528	244,528

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Operating Expenses	97,718	112,417	150,502	150,502	150,502
Reappropriated Funds	92,918	93,629	100,502	100,502	100,502
Federal Funds	4,800	18,788	50,000	50,000	50,000
SUBTOTAL - (B) (2) Criminal Justice					
Information System (CICJIS)	1,098,560	953,986	1,256,662	1,256,662	1,256,662
FTE	<u>10.0</u>	<u>9.7</u>	<u>11.0</u>	<u>11.0</u>	<u>11.0</u>
General Fund	0	0	0	0	0
Reappropriated Funds	948,560	935,198	962,134	962,134	962,134
Federal Funds	150,000	18,788	294,528	294,528	294,528

#### (B) (3) School Safety Resource Center

Statutory authority for the center resides in Section 24-33.5-1803, C.R.S. The center is to assist schools in developing safety preparedness plans, establishing emergency response practices and strategies, and ensuring safe and secure schools through prevention and intervention efforts.

Program Costs	<u>370,544</u>	<u>341,410</u>	<u>494,169</u>	<u>494,169</u>	<u>494,169</u> *
FTE	4.0	2.6	4.0	4.0	4.0
General Fund	370,544	341,410	350,169	350,169	350,169
Cash Funds	0	0	144,000	144,000	144,000
SUBTOTAL - (B) (3) School Safety Resource					
Center	370,544	341,410	494,169	494,169	494,169
FTE	<u>4.0</u>	<u>2.6</u>	<u>4.0</u>	<u>4.0</u>	<u>4.0</u>
General Fund	370,544	341,410	350,169	350,169	350,169
Cash Funds	0	0	144,000	144,000	144,000

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
SUBTOTAL - (B) Special Programs	1,669,864	1,448,216	1,916,831	1,916,831	1,916,831
FTE	<u>14.0</u>	12.3	<u>15.0</u>	<u>15.0</u>	<u>15.0</u>
General Fund	513,522	424,410	433,169	433,169	433,169
Cash Funds	0	0	144,000	144,000	144,000
Reappropriated Funds	1,006,342	1,005,018	1,045,134	1,045,134	1,045,134
Federal Funds	150,000	18,788	294,528	294,528	294,528
TOTAL - (1) Executive Director's Office	25,684,947	28,016,289	35,659,096	45,863,983	46,396,762
FTE	<u>36.9</u>	38.1	47.2	47.2	47.2
General Fund	5,716,775	6,039,620	6,316,241	7,755,249	7,608,887
Cash Funds	11,272,653	12,485,830	17,202,713	24,200,746	26,665,228
Reappropriated Funds	8,545,519	9,472,051	10,958,077	12,086,945	10,263,391
Federal Funds	150,000	18,788	1,182,065	1,821,043	1,859,256

FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14	FY 2013-14
Actual	Actual	Appropriation	Request	Recommendation

### (2) COLORADO STATE PATROL

Duties include Enforcing motor vehicle laws, assisting motorists, conducting vehicle safety checks, investigating traffic accidents, managing ports of entry and overseeing hazardous materials transport. Primary cash funds and reappropriated funds sources include: Highway Users Tax Fund "Off-the-Top", Vehicle Inspection Number Identification Fund, Limited Gaming Funds appropriated to the Department of Revenue, pass through funds from local governments, state and non-state agency fees, various other cash funds and federal funds sources.

Colonel, Lt. Colonels, Majors, and Captains	3,990,244	<u>3,877,803</u>	3,974,328	3,974,328	3,974,328
FTE	35.8	35.7	34.0	34.0	34.0
General Fund	118,815	72,774	79,007	79,007	79,007
Cash Funds	3,871,429	3,805,029	3,895,321	3,895,321	3,895,321
Sergeants, Technicians, and Troopers	46,523,783	47,437,155	<u>49,087,606</u>	49,087,606	49,087,606
FTE	631.9	642.3	615.6	615.6	615.6
General Fund	1,328,640	1,298,074	1,333,464	1,333,464	1,333,464
Cash Funds	43,763,763	44,731,959	46,134,077	46,134,077	46,134,077
Reappropriated Funds	1,431,380	1,407,122	1,620,065	1,620,065	1,620,065
Civilians	4,222,514	3,980,077	4,384,890	4,384,890	4,384,890
FTE	69.6	75.8	78.5	78.5	78.5
General Fund	42,645	41,838	42,864	42,864	42,864
Cash Funds	4,142,802	3,898,196	4,275,817	4,275,817	4,275,817
Reappropriated Funds	37,067	40,043	66,209	66,209	66,209
Retirements	399,380	400,000	400,000	400,000	400,000
Cash Funds	399,380	400,000	400,000	400,000	400,000
Overtime	<u>1,341,171</u>	1,342,033	1,403,815	1,403,815	1,403,815
Cash Funds	1,315,909	1,316,771	1,378,553	1,378,553	1,378,553
Reappropriated Funds	25,262	25,262	25,262	25,262	25,262

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Operating Expenses	7,736,171	10,929,561	12,874,642	12,938,167	9,827,325 *
General Fund	439,401	439,401	462,528	462,528	462,528
Cash Funds	7,074,003	10,293,849	12,158,213	12,221,738	9,110,896
Reappropriated Funds	222,767	196,311	253,901	253,901	253,901
Information Technology Asset Maintenance	<u>2,842,911</u>	2,749,763	<u>2,843,020</u>	2,843,020	<u>2,843,020</u>
Cash Funds	2,842,911	2,749,763	2,843,020	2,843,020	2,843,020
Vehicle Lease Payments	5,067,494	4,867,014	7,018,665	6,277,706	6,803,684
General Fund	153,535	188,951	180,862	154,036	171,741
Cash Funds	4,798,270	4,371,258	6,536,593	5,853,970	6,321,051
Reappropriated Funds	115,689	102,371	187,452	169,932	181,394
Federal Funds	0	204,434	113,758	99,768	129,498
Ports of Entry	<u>0</u>	<u>0</u>	7,788,660	7,906,897	7,906,897
FTE	0.0	0.0	114.1	117.8	117.8
Cash Funds	0	0	7,788,660	7,906,897	7,906,897
Communications Program	7,482,195	7,240,698	7,462,168	7,462,168	7,462,168
FTE	130.2	131.5	136.1	136.1	136.1
Cash Funds	6,623,823	6,524,341	6,624,254	6,562,993	6,562,993
Reappropriated Funds	838,408	696,518	818,173	878,189	878,189
Federal Funds	19,964	19,839	19,741	20,986	20,986
State Patrol Training Academy	2,326,583	2,303,719	2,370,021	2,370,021	2,370,021
FTE	16.4	14.6	17.0	17.0	17.0
Cash Funds	1,963,475	1,952,111	1,882,550	1,882,550	1,882,550
Reappropriated Funds	363,108	351,608	487,471	487,471	487,471

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Safety and Law Enforcement Support	2,272,328	2,805,668	3,473,679	3,473,679	3,473,679 *
FTE	2.2	2.9	4.0	4.0	4.0
Cash Funds	685,526	463,540	1,012,512	1,012,512	1,012,512
Reappropriated Funds	1,586,802	2,342,128	2,461,167	2,461,167	2,461,167
Aircraft Program	429,068	528,148	727,859	727,859	<u>727,859</u>
FTE	2.2	2.1	6.0	6.0	6.0
Cash Funds	349,766	489,660	536,509	536,509	536,509
Reappropriated Funds	79,302	38,488	191,350	191,350	191,350
Executive and Capitol Complex Security Program	3,557,024	3,505,928	3,944,613	4,104,647	4,075,852
FTE	49.8	49.5	61.0	66.0	66.0
General Fund	2,426,435	2,384,701	2,697,904	2,697,904	2,697,904
Reappropriated Funds	1,130,589	1,121,227	1,246,709	1,406,743	1,377,948
Hazardous Materials Safety Program	1,005,587	971,924	1,345,590	1,135,380	1,135,380
FTE	9.3	8.0	15.7	12.0	12.0
Cash Funds	1,005,587	971,924	1,345,590	1,135,380	1,135,380
Automobile Theft Prevention Authority	4,249,451	4,792,430	5,333,420	6,213,420	6,213,420 *
FTE	2.9	2.8	3.0	3.0	3.0
Cash Funds	4,249,451	4,792,430	5,333,420	6,213,420	6,213,420
DUI Enforcement Grants	1,082,980	1,082,980	<u>0</u>	<u>0</u>	<u>0</u>
Cash Funds	1,082,980	1,082,980	0	0	0

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Victim Assistance	413,805	503,949	651,246	651,246	651,246
FTE	5.1	6.1	6.8	6.8	6.8
Cash Funds	198,728	193,593	197,000	197,000	197,000
Reappropriated Funds	138,953	166,990	280,320	280,320	280,320
Federal Funds	76,124	143,366	173,926	173,926	173,926
Counter-drug Program	1,220,870	818,981	4,000,000	4,000,000	4,000,000
Cash Funds	1,220,870	818,981	4,000,000	4,000,000	4,000,000
Motor Carrier Safety and Assistance Program					
Grants	<u>3,447,177</u>	<u>3,525,748</u>	<u>3,724,074</u>	3,724,074	3,724,074
FTE	25.0	27.4	32.0	32.0	32.0
Cash Funds	285,781	326,607	326,607	326,607	326,607
Federal Funds	3,161,396	3,199,141	3,397,467	3,397,467	3,397,467
Federal Safety Grants	1,470,756	1,854,146	1,073,045	1,073,045	1,073,045
FTE	1.4	2.1	2.0	2.0	2.0
Federal Funds	1,470,756	1,854,146	1,073,045	1,073,045	1,073,045
Indirect Cost Assessment	7,438,689	8,121,512	<u>8,843,630</u>	9,712,005	6,734,976
Cash Funds	6,856,798	7,452,466	8,061,630	8,897,149	6,169,713
Reappropriated Funds	349,012	372,893	473,359	479,149	332,368
Federal Funds	232,879	296,153	308,641	335,707	232,895
TOTAL - (2) Colorado State Patrol	108,520,181	113,639,237	132,724,971	133,863,973	128,273,285
FTE	<u>981.8</u>	<u>1,000.8</u>	<u>1,125.8</u>	<u>1,130.8</u>	<u>1,130.8</u>
General Fund	4,509,471	4,425,739	4,796,629	4,769,803	4,787,508
Cash Funds	92,731,252	96,635,458	114,730,326	115,673,513	110,302,316
Reappropriated Funds	6,318,339	6,860,961	8,111,438	8,319,758	8,155,644
Federal Funds	4,961,119	5,717,079	5,086,578	5,100,899	5,027,817

FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14	FY 2013-14
Actual	Actual	Appropriation	Request	Recommendation

### (Previously 3) OFFICE OF PREPAREDNESS, SECURITY, AND FIRE SAFETY

Division works to prevent terrorist attacks in Colorado, accidental harmful events, or natural disasters, and helps in the response and recovery from intentional attacks or natural calamities. The major funding source comes from the Public School Construction and Inspection Fund, federal funds and other cash funds.

Personal Services	1,407,093	1,376,667	<u>0</u>	<u>0</u>
FTE	19.7	18.6	0.0	0.0
General Fund	228,308	221,806	0	0
Cash Funds	1,050,050	1,028,307	0	0
Reappropriated Funds	128,735	126,554	0	0
Operating Expenses	245,059	244,527	<u>0</u>	<u>0</u>
General Fund	15,923	15,946	0	0
Cash Funds	219,328	217,443	0	0
Reappropriated Funds	9,808	11,138	0	0
Office of Anti-Terrorism Planning and Training				
Personal Services	667,600	239,518	<u>0</u>	$\underline{0}$
FTE	7.8	3.2	0.0	0.0
Reappropriated Funds	0	0	0	0
Federal Funds	667,600	239,518	0	0
Office of Anti-Terrorism Planning and Training				
Operating Expenses	<u>271,379</u>	92,457	<u>0</u>	$\underline{0}$
Reappropriated Funds	0	0	0	0
Federal Funds	271,379	92,457	0	0
Federal Grants	102,429	72,369	<u>0</u>	<u>0</u>
FTE	0.5	0.0	0.0	0.0
Federal Funds	102,429	72,369	0	0

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Indirect Cost Assessment	113,679	117,942	<u>0</u>	<u>0</u>	
Cash Funds	99,716	103,152	0	0	
Reappropriated Funds	13,963	14,790	0	0	
Federal Funds	0	0	0	0	
Office of Homeland Security Program					
Administration (Executive order D 2011-030)	$\underline{0}$	1,315,145	$\underline{0}$	<u>0</u>	
FTE	0.0	9.2	0.0	0.0	
Federal Funds	0	1,315,145	0	0	
Office of Homeland Security Grants and Training					
(Executive Order D 2011-030)	$\underline{0}$	9,855,855	$\underline{0}$	<u>0</u>	
FTE	0.0	0.0	0.0	0.0	
Federal Funds	0	9,855,855	0	0	
TOTAL - (Previously 3) Office of Preparedness,					
Security, and Fire Safety	2,807,239	13,314,480	0	0	
FTE	<u>28.0</u>	<u>31.0</u>	0.0	0.0	
General Fund	244,231	237,752	0	0	
Cash Funds	1,369,094	1,348,902	0	0	
Reappropriated Funds	152,506	152,482	0	0	
Federal Funds	1,041,408	11,575,344	0	0	

Actual Actual Appropriation Request Recommendation
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#### (3) DIVISION OF FIRE PREVENTION AND CONTROL

The Division of Fire Prevention and Control (DFPC) was created in H.B. 12-1283, which merged the wildland and prescribed fire responsibilities of the Colorado State Forest Service and the former Division of Fire Safety into the new DFPC. The Division safeguards the public through fire prevention and code enforcement; wildfire preparedness, response, suppression, coordination, and management; training and certification; public information and education; and technical assistance to local governments. Funding for the Division is comprised of cash funds including the Wildfire Preparedness Fund, the Public School Construction and Inspection Cash Fund, the Emergency Fire Fund, the Wildland Fire Equipment Repair Cash Fund, and various other cash funds. Funding also includes some General Fund and federal fund dollars.

Personal Services	<u>0</u>	<u>0</u>	<u>2,210,890</u>	3,198,779	3,198,779
FTE	0.0	0.0	30.0	45.0	45.0
General Fund	0	0	174,472	248,076	248,076
Cash Funds	0	0	1,831,258	2,242,323	2,242,323
Reappropriated Funds	0	0	130,063	424,479	424,479
Federal Funds	0	0	75,097	283,901	283,901
Operating Expenses	<u>0</u>	<u>0</u>	687,264	884,770	884,770
General Fund	0	0	16,330	25,703	25,703
Cash Funds	0	0	655,906	695,292	695,292
Reappropriated Funds	0	0	15,028	52,523	52,523
Federal Funds	0	0	0	111,252	111,252
Wildland Fire Preparedness Services	<u>0</u>	<u>0</u>	6,457,200	5,849,000	5,849,000
FTE	0.0	0.0	35.4	35.4	35.4
General Fund	0	0	875,200	267,000	267,000
Cash Funds	0	0	5,350,000	5,350,000	5,350,000
Federal Funds	0	0	232,000	232,000	232,000

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Indirect Cost Assessment	<u>0</u>	<u>0</u>	235,762	217,991	151,350
Cash Funds	0	0	186,080	167,453	116,307
Reappropriated Funds	0	0	15,947	16,538	11,463
Federal Funds	0	0	33,735	34,000	23,580
TOTAL - (3) Division of Fire Prevention and	,		_	_	
Control	0	0	9,591,116	10,150,540	10,083,899
FTE	$\underline{0.0}$	0.0	<u>65.4</u>	80.4	80.4
General Fund	0	0	1,066,002	540,779	540,779
Cash Funds	0	0	8,023,244	8,455,068	8,403,922
Reappropriated Funds	0	0	161,038	493,540	488,465
Federal Funds	0	0	340,832	661,153	650,733

FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14	FY 2013-14
Actual	Actual	Appropriation	Request	Recommendation

### (5) COLORADO BUREAU OF INVESTIGATION

Investigates crimes, performs lab analyses of crime scene evidence, operates the criminal history information system, and conducts criminal background checks. Fund sources include General Fund, fingerprint and name check fees, Victims Assistance and Law Enforcement Fund, Sex Offender Registry Fund, and Limited Gaming Fund.

### (A) Administration

The administration sub-program provides administrative and management services to the entire Colorado Bureau of Investigation. Funding sources include federal funds, various cash funds, and General Fund.

Personal Services	307,309	330,350	355,778	355,778	355,778
FTE	3.6	3.9	4.0	4.0	4.0
General Fund	254,445	280,352	287,276	287,276	287,276
Cash Funds	52,864	49,998	68,502	68,502	68,502
Operating Expenses	23,234	<u>24,006</u>	24,706	<u>24,706</u>	24,706
General Fund	12,314	13,034	13,729	13,729	13,729
Cash Funds	10,920	10,972	10,977	10,977	10,977
Vehicle Lease Payments	209,920	202,196	290,708	321,070	321,070
General Fund	190,928	185,409	262,230	295,425	295,425
Cash Funds	2,659	4,039	12,165	7,779	7,779
Reappropriated Funds	16,333	12,748	15,155	14,694	14,694
Federal Funds	0	0	1,158	3,172	3,172
Federal Grants	<u>2,025,821</u>	2,025,821	<u>829,795</u>	<u>829,795</u>	829,795
FTE	7.7	10.5	3.0	3.0	3.0
Federal Funds	2,025,821	2,025,821	829,795	829,795	829,795

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Indirect Cost Assessment	321,374	445,070	405,057	449,037	312,085
Cash Funds	209,621	218,914	280,506	320,385	222,902
Reappropriated Funds	69,557	91,307	104,993	109,039	75,581
Federal Funds	42,196	134,849	19,558	19,613	13,602
SUBTOTAL - (A) Administration	2,887,658	3,027,443	1,906,044	1,980,386	1,843,434
FTE	11.3	<u>14.4</u>	<u>7.0</u>	<u>7.0</u>	<u>7.0</u>
General Fund	457,687	478,795	563,235	596,430	596,430
Cash Funds	276,064	283,923	372,150	407,643	310,160
Reappropriated Funds	85,890	104,055	120,148	123,733	90,275
Federal Funds	2,068,017	2,160,670	850,511	852,580	846,569

### (B) Colorado Crime Information Center

The Colorado Crime Information Center (CCIC) provides information around the clock to law enforcement agencies on wants, warrants, case status, stolen property, vehicle registration, known offenders, and drivers licenses.

### (B) (1) CCIC Program Support

The Colorado Crime Information Center (CCIC) provides information around the clock to law enforcement agencies on wants, warrants, case status, stolen property, vehicle registration, known offenders, and drivers licenses. Funding sources include General Fund, fees from motor vehicle recyclers, the Sex Offender Registry Fund, and the CBI Identification Unit Fund.

Personal Services	829,460	<u>824,839</u>	<u>962,484</u>	<u>962,484</u>	<u>962,484</u>
FTE	14.3	14.1	17.0	17.0	17.0
General Fund	829,460	824,839	844,647	844,647	844,647
Cash Funds	0	0	117,837	117,837	117,837
Operating Expenses	<u>112,707</u>	122,753	<u>194,189</u>	<u>194,189</u>	<u>194,189</u>
General Fund	112,707	114,426	121,859	121,859	121,859
Cash Funds	0	8,327	52,397	52,397	52,397
Reappropriated Funds	0	0	19,933	19,933	19,933

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
SUBTOTAL - (B) (1) CCIC Program Support	942,167	947,592	1,156,673	1,156,673	1,156,673
FTE	<u>14.3</u>	<u>14.1</u>	<u>17.0</u>	<u>17.0</u>	<u>17.0</u>
General Fund	942,167	939,265	966,506	966,506	966,506
Cash Funds	0	8,327	170,234	170,234	170,234
Reappropriated Funds	0	0	19,933	19,933	19,933

#### (B) (2) Identification

The Identification unit is the state repository for criminal history information. Colorado criminal histories are updated continuously with a wide variety of demographic data. Identification also responds to requests for fingerprint-based and name-based criminal history records checks from federal agencies, local law enforcement agencies, private entities, and citizens. Major funding sources include funds from fingerpring and name history record checks deposited in the CBI Identification Unit Fund, General Fund, and Medical Marijuana License Cash Fund revenues appropriated to the Department of Revenue.

Personal Services	<u>2,843,878</u>	<u>3,151,834</u>	3,195,919	3,195,919	3,195,919
FTE	51.4	54.2	53.6	53.6	53.6
General Fund	1,150,203	1,136,620	1,155,085	1,155,085	1,155,085
Cash Funds	1,488,673	1,771,211	1,793,276	1,793,276	1,793,276
Reappropriated Funds	205,002	244,003	247,558	247,558	247,558
Operating Expenses	2,334,209	3,807,114	5,198,999	5,198,999	5,198,999
General Fund	244,510	244,510	244,510	244,510	244,510
Cash Funds	1,055,012	2,518,390	2,485,124	2,485,124	2,485,124
Reappropriated Funds	1,034,687	1,044,214	2,469,365	2,469,365	2,469,365
Lease/Lease Purchase Equipment	<u>283,906</u>	591,229	591,235	591,235	591,235
Cash Funds	283,906	378,388	378,392	378,392	378,392
Reappropriated Funds	0	212,841	212,843	212,843	212,843

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
SUBTOTAL - (B) (2) Identification	5,461,993	7,550,177	8,986,153	8,986,153	8,986,153
FTE	<u>51.4</u>	<u>54.2</u>	<u>53.6</u>	<u>53.6</u>	<u>53.6</u>
General Fund	1,394,713	1,381,130	1,399,595	1,399,595	1,399,595
Cash Funds	2,827,591	4,667,989	4,656,792	4,656,792	4,656,792
Reappropriated Funds	1,239,689	1,501,058	2,929,766	2,929,766	2,929,766

#### (B) (3) Information Technology

The Information Technology section provides IT support and 24-hour maintenance for the Colorado Crime Information Center in order to minimize the incidence and duration of system outages that prevent law enforcement agencies from accessing the system. Funding includes General Fund, CBI Identification Unit Fund, and medical marijuana dollars reappropriated from the Department of Public Health and the Department of Revenue.

Information Technology	1,197,365	1,216,569	1,709,060	1,665,697	1,665,697 *
General Fund	566,435	591,163	840,873	844,310	844,310
Cash Funds	630,930	625,406	758,587	758,587	758,587
Reappropriated Funds	0	0	109,600	62,800	62,800
SUBTOTAL - (B) (3) Information Technology	1,197,365	1,216,569	1,709,060	1,665,697	1,665,697
FTE	0.0	0.0	0.0	0.0	0.0
General Fund	566,435	591,163	840,873	844,310	844,310
Cash Funds	630,930	625,406	758,587	758,587	758,587
Reappropriated Funds	0	0	109,600	62,800	62,800
SUBTOTAL - (B) Colorado Crime Information					
Center	7,601,525	9,714,338	11,851,886	11,808,523	11,808,523
FTE	<u>65.7</u>	<u>68.3</u>	<u>70.6</u>	<u>70.6</u>	<u>70.6</u>
General Fund	2,903,315	2,911,558	3,206,974	3,210,411	3,210,411
Cash Funds	3,458,521	5,301,722	5,585,613	5,585,613	5,585,613
Reappropriated Funds	1,239,689	1,501,058	3,059,299	3,012,499	3,012,499

FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14	FY 2013-14
Actual	Actual	Appropriation	Request	Recommendation

### (C) Laboratory and Investigative Services

The Laboratory and Investigative Services Units provide forensic and investigative assistance to law enforcement agencies throughout Colorado. This section of the budget receives the majority of its funding from the General Fund. Other major sources of revenue include the Offender Identification Fund, Limited Gaming Funds appropriated to the Department of Revenue, and the Colorado Identity Theft and Financial Fraud Cash Fund.

Personal Services	8,105,780	8,110,884	<u>8,311,034</u>	8,285,561	8,285,561
FTE	96.4	95.4	103.6	103.6	103.6
General Fund	7,431,449	7,396,017	7,510,104	7,484,631	7,484,631
Cash Funds	172,007	169,936	168,407	168,407	168,407
Reappropriated Funds	502,324	544,931	632,523	632,523	632,523
Operating Expenses	3,556,769	3,992,965	4,220,691	4,220,691	4,220,691
General Fund	2,288,722	2,248,391	2,368,532	2,368,532	2,368,532
Cash Funds	1,195,641	1,645,226	1,726,857	1,726,857	1,726,857
Reappropriated Funds	72,406	99,348	125,302	125,302	125,302
Complex Financial Fraud Unit	<u>342,166</u>	286,239	642,992	642,992	642,992
FTE	3.9	2.9	7.0	7.0	7.0
Cash Funds	342,166	286,239	642,992	642,992	642,992
Lease/Lease Purchase Equipment	439,196	437,222	439,196	439,196	439,196
General Fund	439,196	437,222	439,196	439,196	439,196
SUBTOTAL - (C ) Laboratory and Investigative					
Services	12,443,911	12,827,310	13,613,913	13,588,440	13,588,440
FTE	100.3	<u>98.3</u>	<u>110.6</u>	<u>110.6</u>	<u>110.6</u>
General Fund	10,159,367	10,081,630	10,317,832	10,292,359	10,292,359
Cash Funds	1,709,814	2,101,401	2,538,256	2,538,256	2,538,256
Reappropriated Funds	574,730	644,279	757,825	757,825	757,825

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
(D) State Point of Contact - National Instant Crin	minal Background	Check Program			
This unit provides "instant" criminal background checks	for the purpose of ap	oproving firearm purc	chases as well as con-	cealed weapons perm	its applications. The
program is defined in Section 24-33.5-424, C.R.S. The papplication background checks.	program is funded m	ainly by the General	Fund but also receive	es funding from fees	for concealed permit
Personal Services	1,210,703	1,196,342	1,312,023	1,312,023	1,312,023
FTE	23.0	20.4	26.4	26.4	26.4
General Fund	1,079,880	1,067,459	1,086,212	1,086,212	1,086,212
Cash Funds	130,823	128,883	225,811	225,811	225,811
Operating Expenses	300,371	250,372	361,248	<u>361,248</u>	361,248
General Fund	300,371	250,372	300,744	300,744	300,744
Cash Funds	0	0	60,504	60,504	60,504
SUBTOTAL - (D) State Point of Contact -					
National Instant Criminal Background Check					
Program	1,511,074	1,446,714	1,673,271	1,673,271	1,673,271
FTE	<u>23.0</u>	<u>20.4</u>	<u>26.4</u>	<u>26.4</u>	<u>26.4</u>
General Fund	1,380,251	1,317,831	1,386,956	1,386,956	1,386,956
Cash Funds	130,823	128,883	286,315	286,315	286,315
TOTAL - (5) Colorado Bureau of Investigation	24,444,168	27,015,805	29,045,114	29,050,620	28,913,668
FTE	<u>200.3</u>	<u>201.4</u>	<u>214.6</u>	<u>214.6</u>	<u>214.6</u>
General Fund	14,900,620	14,789,814	15,474,997	15,486,156	15,486,156
Cash Funds	5,575,222	7,815,929	8,782,334	8,817,827	8,720,344
Cash Fullus	3,313,222	7,013,727	0,702,551	0,017,027	0,720,311

Federal Funds

852,580

846,569

850,511

2,160,670

2,068,017

FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14	FY 2013-14
Actual	Actual	Appropriation	Request	Recommendation

### (6) DIVISION OF HOMELAND SECURITY AND EMERGENCY MANAGEMENT

The Division of Homeland Security and Emergency Management (DHSEM) was created in H.B. 12-1283. The Division consists of three offices: The Office of Emergency Management, Office of Prevention and Security, and the Office of Preparedness.

### (A) Office of Emergency Management

The mission of the Office of Emergency Management (OEM) is to lead, manage, and coordinate state-level actions fo all hazards preparedness, natural hahzards mitigation, emergency response, and disaster recovery in support of local governments within Colorado. The main surce of funding for this office is federal disaster funding, the state Disaster Emergency Fund, and some General Fund dollars.

Program Administration	<u>0</u>	<u>0</u>	3,017,792	2,649,698	2,649,698 *
FTE	0.0	0.0	28.9	28.9	28.9
General Fund	0	0	996,059	627,965	627,965
Reappropriated Funds	0	0	65,841	65,841	65,841
Federal Funds	0	0	1,955,892	1,955,892	1,955,892
Disaster Response and Recovery	<u>0</u>	<u>0</u>	4,950,000	4,950,000	4,950,000
Cash Funds	0	0	4,500,000	4,500,000	4,500,000
Federal Funds	0	0	450,000	450,000	450,000
Preparedness Grants and Training	<u>0</u>	<u>0</u>	12,010,988	12,010,988	12,010,988
Cash Funds	0	0	10,988	10,988	10,988
Federal Funds	0	0	12,000,000	12,000,000	12,000,000
Indirect Cost Assessment	$\underline{0}$	<u>0</u>	<u>264,512</u>	266,437	184,776
Reappropriated Funds	0	0	9,387	8,282	5,741
Federal Funds	0	0	255,125	258,155	179,035

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
SUBTOTAL - (A) Office of Emergency				_	
Management	0	0	20,243,292	19,877,123	19,795,462
FTE	<u>0.0</u>	<u>0.0</u>	<u>28.9</u>	<u>28.9</u>	<u>28.9</u>
General Fund	0	0	996,059	627,965	627,965
Cash Funds	0	0	4,510,988	4,510,988	4,510,988
Reappropriated Funds	0	0	75,228	74,123	71,582
Federal Funds	0	0	14,661,017	14,664,047	14,584,927

### (B) Office of Prevention and Security

The mission of the Office of Prevention and Security (OPS) is to ensure a safe and secure environment for the citizens of Colorado from international acts of terrorism, accidental harmful events, or natural disasters, through the implementation of innovative prevention methods, coordinated response procedures, and effective recovery plans. The OPS receives federal funding as well as funding from the Colorado State Patrol (CSP).

Personal Services	<u>0</u>	<u>0</u>	1,276,465	1,276,465	1,276,465
FTE	0.0	0.0	8.0	8.0	8.0
Reappropriated Funds	0	0	588,784	588,784	588,784
Federal Funds	0	0	687,681	687,681	687,681
Operating Expenses	<u>0</u>	<u>0</u>	<u>536,917</u>	<u>536,917</u>	536,917
Reappropriated Funds	0	0	45,765	45,765	45,765
Federal Funds	0	0	491,152	491,152	491,152
SUBTOTAL - (B) Office of Prevention and	<del></del>				
Security	0	0	1,813,382	1,813,382	1,813,382
FTE	<u>0.0</u>	0.0	<u>8.0</u>	<u>8.0</u>	8.0
Reappropriated Funds	0	0	634,549	634,549	634,549
Federal Funds	0	0	1,178,833	1,178,833	1,178,833

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation		
(C) Office of Preparedness  The mission of the Office of Preparedness is to implement a State Preparedness Goal and System in order to build and improve the capabilities necessary to protect against, mitigate the effects of, respond to, and recover from those threats that pose the greatest risk to Colorado. The Office of Preparedness also adm federal homeland security and emergency management performance grants. The main source of funding is federal funds.							
Program Administration	<u>0</u>	<u>0</u>	<u>824,800</u>	803,001	803,001 *		
FTE	0.0	0.0	8.0	8.8	8.8		
General Fund	0	0	224,800	203,001	203,001		
Federal Funds	0	0	600,000	600,000	600,000		
Grants	<u>0</u>	<u>0</u>	9,601,205	9,601,205	9,601,205		
Federal Funds	0	0	9,601,205	9,601,205	9,601,205		
SUBTOTAL - (C ) Office of Preparedness	0	0	10,426,005	10,404,206	10,404,206		
FTE	$\underline{0.0}$	<u>0.0</u>	<u>8.0</u>	<u>8.8</u>	<u>8.8</u>		
General Fund	0	0	224,800	203,001	203,001		
Federal Funds	0	0	10,201,205	10,201,205	10,201,205		
TOTAL - (6) Division of Homeland Security and							
<b>Emergency Management</b>	0	0	32,482,679	32,094,711	32,013,050		
FTE	0.0	<u>0.0</u>	44.9	<u>45.7</u>	<u>45.7</u>		
General Fund	0	0	1,220,859	830,966	830,966		
Cash Funds	0	0	4,510,988	4,510,988	4,510,988		
Reappropriated Funds	0	0	709,777	708,672	706,131		
Federal Funds	0	0	26,041,055	26,044,085	25,964,965		

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
TOTAL - Department of Public Safety	161,456,535	181,985,811	239,502,976	251,023,827	245,680,664
FTE	1,247.0	1,271.3	1,497.9	<u>1,518.7</u>	<u>1,518.7</u>
General Fund	25,371,097	25,492,925	28,874,728	29,382,953	29,254,296
Cash Funds	110,948,221	118,286,119	153,249,605	161,658,142	158,602,798
Reappropriated Funds	16,916,673	18,734,886	23,877,602	25,502,972	23,474,230
Federal Funds	8,220,544	19,471,881	33,501,041	34,479,760	34,349,340

# **Long Bill Footnotes and Requests for Information**

### LONG BILL FOOTNOTES

Footnotes in this Department are addressed in other departments and divisions.

### **REQUESTS FOR INFORMATION**

Staff recommends the following requests for information be **continued**:

### **Requests Affecting Multiple Departments:**

Governor – Lieutenant Governor – State Planning and Budgeting, Office of State Planning and Budgeting; and Department of Public Safety, Division of Homeland Security and Emergency Management, Office of Emergency Management, Disaster Response and Recovery — The Office of Emergency Management is requested to work with the Office of State Planning and Budgeting to provide a report to the Joint Budget Committee by November 1, 2013, concerning revenues credited to and expenditures made from the Disaster Emergency Fund in fiscal years 2012-13 and 2013-14 year-to-date. The report is requested to include the following: (a) amounts authorized to be transferred to the Disaster Emergency Fund, by Executive Order and fund source; (b) amounts actually transferred to the Fund, by date and fund source; and (c) actual expenditures from the Fund, by date and declared disaster emergency.

### **Requests affecting the Department of Public Safety only:**

- Department of Public Safety, Colorado State Patrol, Information Technology Asset Maintenance -- The Department is requested to submit to the Joint Budget Committee an annual expenditure report on November 1 of each year. At a minimum, each report should include on-going 5-year expenditure estimates for the line item, any new contracts awarded, and the names of the vendors.
- Department of Public Safety, Totals -- The Department is requested to submit to the Joint Budget Committee, on November 1 of each year, a detailed report on the Department's use of Highway Users Tax Fund (HUTF) by division and program. Each annual report should include the amount of HUTF spent and the Full-time Equivalent (FTE) employees for each program in the prior fiscal year, including on Colorado State Patrol FTE performing work for other divisions.

# **Appendix A: Indirect Cost Assessment Methodology**

### **Description of Indirect Cost Assessment Methodology**

The Department of Public Safety's indirect cost assessment methodology is calculated based on three components: an "Indirect Cost Pool", an "Indirect Cost Base", and an "Indirect Cost Rate".

The *Indirect Cost Pool* is comprised of approved Executive Director's Office (EDO) and other overhead FY 2011-12 actual costs, including statewide indirect costs, used to provide support to the entire department.

### • JBC Staff Initiated FY 2013-14 Change to Indirect Cost Pool

**Staff Recommendation:** Staff is recommending that starting with FY 2013-14 the Department of Public Safety reduce the methodology for including overhead costs in its *Indirect Cost Pool* to only those costs that are directly related to funding the Executive Director's Office. In prior years, the Department has included costs for centrally appropriated line items in the Pool that were direct costs of divisions. A prime example is costs for Risk Management and Workers Compensation. By removing the costs from the Pool, the Department's indirect cost rate will be reduced and direct costs that are associated with division expenditures appropriated centrally in the Executive Director's Office will receive appropriations from funds used to support the programs that drive the central costs. Staff anticipates that this methodology will be cost neutral in the long term, however, it may cost additional General Fund in the first year.

*Table 1* outlines the Department's November 1, 2012, request showing the line items and amounts that are included in the department's Indirect Cost Pool.

Table 1						
	<b>Department of Public Safety Indirect Cost Pool (No</b>	v 1, 12)				
Division	Line Item	FY 2011-12 Actual				
Executive	Director's Office					
	Personal Services	\$2,475,083				
	Operating Expenses	153,613				
	Legal Services	159,975				
	Purchase of Services from Computer Center	185,096				
	Multiuse Network Payments	117,036				
	Management and Administration of OIT	200,138				
	Vehicle Lease	6,158				
	Lease Space	110,292				
	Risk Management	787,107				
	Workers' Compensation	2,145,119				

	Table 1						
	Department of Public Safety Indirect Cost Pool (Nov 1, 12)						
Division	Line Item	FY 2011-12 Actual					
	Depreciation	2,889,299					
	Termination Costs	536,691					
	Audit Costs	34,573					
	Statewide Indirect Cost Allocation	1,225,798					
Total Ind	irect Cost Pool	\$11,025,978					

Table 2 outlines the JBC staff recommendation, showing the line items and amounts that are included in the Indirect Cost Pool.

	Table 2					
	Department of Public Safety Indirect Cost Pool Staff Recommendation					
Division	Line Item	FY 2011-12 Actual				
Executive	Director's Office					
	Personal Services	\$2,475,083				
	Operating Expenses	153,613				
	Legal Services	159,975				
	Purchase of Services from Computer Center	53,765				
	Multiuse Network Payments	20,348				
	Management and Administration of OIT	398,286				
	Vehicle Lease	23,248				
	Lease Space	110,292				
	Risk Management	16,103				
	Workers' Compensation	1,551				
	Depreciation	2,889,299				
	Termination Costs	25,007				
	Audit Costs	34,573				
	Statewide Indirect Cost Allocation	1,225,798				
Total Ind	irect Cost Pool	\$7,586,941				

The *Indirect Cost Base* is comprised of FY 2011-12 actual personal services costs by division. *Table 3* summarizes the department's Indirect Cost Base.

Table 3  Department of Public Safety Indirect Cost Base					
	FY 2011-12				
Division	Actual				
Executive Director's Office	\$1,570,711				
Colorado State Patrol	\$85,874,085				
Office of Preparedness, Security, and Fire Safety	2,601,855				
Division of Criminal Justice	4,404,435				
Colorado Bureau of Investigation	15,935,635				
Total Indirect Cost Base	\$110,386,721				

Based on the Department November 1, 2012, budget request, the *Indirect Cost Rate* is 10.0 percent of each division's FY 2011-12 actual personal services lines. The Indirect Cost Rate is calculated by dividing the *Indirect Cost Pool* by the *Indirect Cost Base*. *Table 4* illustrates how the Indirect Cost Rate is calculated on November 1, 2012.

Table 4 Department of Public Safety Indirect Cost Rate (November 1, 2012)				
	FY 2011-12			
Division	Actual			
Indirect Cost Pool	\$11,025,978			
Indirect Cost Base	\$110,386,721			
Indirect Cost Rate (Base/Pool)	10.0%			

*Table 5* shows that the new *Indirect Cost Rate* as calculated by Staff has dropped down to 6.9 percent.

Table 5 Department of Public Safety Indirect Cost Rate Staff Recommendation				
	FY 2011-12			
Division	Actual			
Indirect Cost Pool	\$7,586,941			
Indirect Cost Base	\$110,386,721			
Indirect Cost Rate (Base/Pool)	6.9%			

### **FY 2013-14 Indirect Cost Assessment Request**

For FY 2013-14 the Department has requested \$11,334,552 for indirect cost assessments. *Table* 6 shows the FY 2013-14 Department request for the Indirect Cost Assessment line items in each division. The FY 2013-14 request represents an increase of \$911,537 from the FY 2012-13 indirect cost assessment mainly due to the transfer of the Ports of Entry from the Department of Revenue to the Colorado State Patrol.

	Table 6						
Department Indirect Cost Assessment Request (November 1, 2012)							
Division	Total	CF	HUTF	RF	FF		
Colorado State Patrol	\$9,712,115	251,572	8,645,577	479,149	335,817		
Division of Fire Prevention and Control	217,991	167,453	0	16,538	34,000		
Division of Criminal Justice	688,972	74,252	0	8,459	606,261		
Colorado Bureau of Investigation	449,037	320,385	0	109,039	19,613		
Homeland Security and Emergency Management	266,437	0	0	8,282	258,155		
Total FY 2013-14 Request	\$11,334,552	\$813,662	\$8,645,577	\$621,467	\$1,253,846		
FY 2012-13 Indirect Cost Assessment	\$10,423,015	\$759,101	\$7,839,653	\$603,686	\$1,220,575		
Difference (FY 14 - FY 13)	\$911,537	\$54,561	\$805,924	\$17,781	\$33,271		

### FY 2013-14 Indirect Cost Assessment JBC Staff Recommendation

For FY 2013-14 staff recommends \$8.0 million for indirect cost assessment. *Table 7* shows the FY 2013-14 staff recommendation for the Indirect Cost Assessment line items in each division. The FY 2013-14 request represents an reduction of \$2.4 million from the FY 2012-13 indirect cost assessment mainly due to the lower indirect cost rate recommended by staff.

	Table	7					
Department Indirect Cost Assessment							
	Staff Recomm	endation_					
Division	Total	CF	HUTF	RF	FF		
Colorado State Patrol	\$6,734,976	174,921	5,994,792	332,368	232,895		
Division of Fire Prevention and Control	151,350	116,307	0	11,463	23,580		
Division of Criminal Justice	639,363	51,573	0	5,863	581,927		
Colorado Bureau of Investigation	312,085	222,902	0	75,581	13,602		
Homeland Security and Emergency Management	184,776	0	0	5,741	179,035		
Total FY 2013-14 Request	\$8,022,550	\$565,703	\$5,994,792	\$431,016	\$1,031,039		
FY 2012-13 Indirect Cost Assessment	\$10,423,015	\$759,101	\$7,839,653	\$603,686	\$1,220,575		
Difference (FY 14 - FY 13)	(\$2,400,465)	(\$193,398)	(\$1,844,861)	(\$172,670)	(\$189,536)		