

JOINT BUDGET COMMITTEE



OVERVIEW OF FY 2020-21 SUPPLEMENTAL REQUESTS AND THE DECEMBER 2020 REVENUE FORECASTS

JBC WORKING DOCUMENT - SUBJECT TO CHANGE
STAFF RECOMMENDATION DOES NOT REPRESENT COMMITTEE DECISION

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JANUARY 21, 2021

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OVERVIEW OF FY 2020-21 SUPPLEMENTAL REQUESTS

PROCESS FOR MAKING MID-YEAR BUDGET ADJUSTMENTS

In September and December 2020, the Joint Budget Committee (JBC) received and acted on *interim* requests for mid-year appropriation adjustments (called “supplemental requests”). On January 4 and January 15, 2021, the Governor, Judicial Branch agencies, and independent elected officials submitted *regular* supplemental requests. Over the next few days the JBC will consider these supplemental requests and some related policy proposals.

On Tuesday, January 26, agencies will have an opportunity to ask the JBC to reconsider actions taken on these requests by submitting “comebacks”. On Tuesday the JBC will also consider any recommendations from JBC Staff to correct or modify previous actions. Once the JBC has finalized decisions concerning mid-year adjustments, JBC staff will draft a supplemental bill for each affected department. Staff in the Office of Legislative Legal Services (OLLS) will draft bills to make any statutory changes that are necessary to implement approved mid-year adjustments (e.g., transfers from the General Fund to another fund require a statutory change). The JBC will review and vote on these OLLS bill drafts. The supplemental bills and the other bills that are needed to implement mid-year budget changes will be introduced in the Senate on Tuesday, February 16.

Please note that the JBC may consider additional mid-year adjustments in February and March (e.g., adjustments that may be necessary based on the Medicaid caseload and expenditure forecast that will be submitted in mid-February). Any additional approved mid-year adjustments can be included as separate sections within the 2021 Long Bill or in a separate bill that is introduced with the Long Bill.

REQUESTED MID-YEAR CHANGES

OPERATING APPROPRIATIONS

The existing FY 2020-21 operating budget includes General Fund appropriations totaling \$11.0 billion. The following table lists the mid-year General Fund appropriation changes that have been requested to date by each department. While most departments are requesting increases in General Fund appropriations, the Department of Health Care Policy and Financing is requesting a \$233.4 million (7.3 percent) decrease. **Overall, department supplemental requests decrease General Fund appropriations for FY 2020-21 by \$137.1 million (1.2 percent).**

GENERAL FUND OPERATING APPROPRIATIONS FOR FY 2020-21 AND REQUESTED MID-YEAR CHANGES				
DEPARTMENT	APPROPRIATION AFTER 2020 REGULAR AND SPECIAL SESSIONS	REQUESTED CHANGES	ADJUSTED APPROPRIATION	PERCENTAGE CHANGE
Agriculture	\$11,344,162	\$5,672	\$11,349,834	0.0%
Corrections	841,277,322	4,220,843	845,498,165	0.5%
Education	3,949,010,921	40,911,357	3,989,922,278	1.0%
Governor	64,262,694	(8,387)	64,254,307	0.0%
Health Care Policy and Financing	3,184,706,003	(233,421,105)	2,951,284,898	(7.3%)
Higher Education	604,518,340	15,000,000	619,518,340	2.5%
Human Services	1,010,445,369	4,265,682	1,014,711,051	0.4%
Judicial	580,369,837	(2,264,864)	578,104,973	(0.4%)
Labor and Employment	18,494,327	0	18,494,327	0.0%
Law	14,284,514	653	14,285,167	0.0%
Legislature	53,636,489	0	53,636,489	0.0%

**GENERAL FUND OPERATING APPROPRIATIONS FOR FY 2020-21 AND
REQUESTED MID-YEAR CHANGES**

DEPARTMENT	APPROPRIATION AFTER 2020 REGULAR AND SPECIAL SESSIONS	REQUESTED CHANGES	ADJUSTED APPROPRIATION	PERCENTAGE CHANGE
Local Affairs	78,556,437	5,014,313	83,570,750	6.4%
Military and Veterans Affairs	10,343,790	6,639	10,350,429	0.1%
Natural Resources	32,699,083	(870)	32,698,213	0.0%
Personnel	14,049,455	923,113	14,972,568	6.6%
Public Health and Environment	66,738,515	0	66,738,515	0.0%
Public Safety	152,018,983	28,028,752	180,047,735	18.4%
Regulatory Agencies	1,940,640	0	1,940,640	0.0%
Revenue	119,292,074	120,254	119,412,328	0.1%
State	0	0	0	n/a
Transportation	1,000,000	0	1,000,000	n/a
Treasury	179,288,912	77,812	179,366,724	0.0%
TOTAL	\$10,988,277,867	(\$137,120,136)	\$10,851,157,731	(1.2%)

TRANSFERS AND PLACE HOLDERS

The Governor’s budget request also includes \$30.9 million General Fund for FY 2020-21 appropriations that would be included in separate legislation, including:

- \$25,000,000 appropriated to the Department of Labor and Employments for workforce development (CDLE S1);
- \$5,000,000 appropriated to the Department of Human Services for employers to retrofit and develop on-site child care centers (DHS S1); and
- \$923,113 appropriated to the Department of Personnel for the Center for Organizational Effectiveness (DPA S1).

The Governor’s budget request also includes proposed transfers out of the General Fund in FY 2020-21 totaling \$672.0 million. This amount includes the following proposals:

- A placeholder of \$200.0 million for top priorities of the General Assembly related to one-time efforts to promote economic stimulus and recovery;
- Transfers totaling \$200.0 million for transportation (CDOT S1 and S2);
- Transfers totaling \$140.0 million for broadband (GOV-OIT S1);
- Transfers totaling \$55.0 million for economic development (GOV-OEDIT S1, S2, and S3);
- A transfer of \$40.0 million for clean energy finance programs (GOV-CEO S1);
- A transfer of \$24.0 million for capital construction projects; and
- Transfers totaling \$13.0 million for wildfire preparedness and recovery (CDPS S1).

Finally, the Governor’s budget request includes a place holder of \$75.0 million as a contingency for potential COVID emergency response expenses.

FY 2020-21 AND FY 2021-22 REQUESTS IN THE CONTEXT OF THE DECEMBER 2020 REVENUE FORECASTS

The General Assembly utilized the Office of State Planning and Budgeting (OSPB) May 2020 revenue forecast as the basis for the FY 2020-21 budget. The Governor's budget request for FY 2021-22 was based on the OSPB September 2020 revenue forecast, and subsequent amendments to this request were based on the OSPB December 2020 forecast. In mid-March the JBC will determine which revenue forecast to use as the basis for finalizing FY 2020-21 appropriations and proposing the FY 2021-22 budget.

The tables below are intended to provide a framework for the JBC as it finalizes decisions concerning mid-year adjustments, and as it begins taking action on budget requests for FY 2021-22. These tables are based on the most recent economic and revenue forecasts that were presented to the JBC on December 18, 2020. The first table is based on the Legislative Council Staff (LCS) forecast, and the second table is based on the OSPB forecast. For both of these scenarios, staff used the same assumptions about appropriations and transfers from the General Fund. Specifically, staff included:

- *Interim* supplemental requests for FY 2020-21 that were approved by the JBC;
- Supplemental appropriation requests for FY 2020-21 that have been submitted to date;
- Appropriations that have been requested for FY 2021-22 by the Governor, Judicial Branch agencies, and elected officials (including budget amendments that were submitted on January 4 and 15);
- Proposed transfers and place holders identified in the Governor's request; and
- An increase in the statutory General Fund reserve in FY 2021-22 from 2.86 percent to 13.3 percent in FY 2021-22, as proposed by the Governor.

Please note that the General Fund Obligations for FY 2022-23 in both scenarios are understated. Staff has only included continuation of operating appropriations that have been requested for FY 2021-22. Staff has not attempted, for purposes of this document, to estimate increases that will be required based on statutory requirements, to address population and inflationary increases, or to support infrastructure investments.

The third table identifies the differences between the two forecasts. A full General Fund overview for each forecast is included in *Appendix A*.

Based on Committee discussions on January 21, 2021, this document has been updated to include additional appendices that detail the projections in each forecast for three items:

- *Appendix B*: Rebates and Expenditures [row 13 in Appendix A]
- *Appendix C*: Transfers for Transportation and Capital Construction [row 17 in Appendix A]
- *Appendix D*: Other Transfers and Revenue Changes [rows 4 and 19 in Appendix A]

MAJOR DIFFERENCES BETWEEN THE TWO REVENUE FORECASTS

The most significant differences between the two revenue forecasts include the following:

- **The OSPB forecast of General Fund revenues is higher** than the LCS forecast for fiscal years 2020-21, 2021-22, and 2022-23. This gap narrows each fiscal year, with the difference decreasing from \$333.4 million in FY 2020-21 to \$198.3 million in FY 2022-23.
- **The OSPB forecast of General Fund obligations that are categorized as “rebates and expenditures” is higher than LCS in FY 2021-22 and FY 2022-23.** This is primarily due to the OSPB projections of the State’s required reimbursements to local governments for the Senior citizen and disabled veteran property tax ("Homestead") exemption.
- **The OSPB forecast of transfers out and other diversions is lower than LCS in FY 2020-21, FY 2021-22, and FY 2022-23.** These differences are primarily related to projections of transfers required under HB 20-1427/Proposition EE, projections of marijuana tax revenues that are transferred to other cash funds, and projections of the bioscience-related income tax transfer to the Governor’s Office of Economic Development and International Trade required by SB 11-047.

Both OSPB and LCS will produce one more revenue forecast before the JBC needs to finalize FY 2020-21 appropriations and propose the FY 2021-22 budget. These forecasts are scheduled to be presented to the JBC on Friday, March 19.

General Fund Overview as of January 21, 2021					
LCS December 2020 Forecast					
(\$ millions)					
	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23*	
General Fund Available					
1	Beginning Reserve	\$1,262.6	\$1,826.9	\$1,745.2	\$1,487.4
2	Gross General Fund Revenue	12,868.5	12,150.6	13,139.2	13,744.0
3	HB 21-1002 Revenue Reduction (LCS fiscal note estimate)	n/a	(24.3)	(24.0)	(21.5)
4	Transfers In From Other Funds	248.0	324.6	37.4	8.4
5	Total General Fund Available	\$14,379.1	\$14,277.8	\$14,897.9	\$15,218.4
General Fund Obligations					
6	Adjusted Appropriations (excluding rebates and expenditures)	\$11,840.3	\$10,679.5	\$12,236.4	\$12,226.8
7	Rebates and Expenditures	145.7	298.5	306.8	314.6
8	TABOR Refund Obligations	0.0	0.0	0.0	0.0
9	Transfers Out and Other Diversions	764.7	1,554.6	867.2	634.2
10	Total General Fund Obligations	\$12,552.2	\$12,532.6	\$13,410.4	\$13,175.7
11	Fiscal Year-end General Fund Reserve	\$1,826.9	\$1,745.2	\$1,487.4	\$2,042.8
12	Statutorily Required Reserve Percent	3.07%	2.86%	2.86%	7.25%
13	Required Reserve Amount	\$363.5	\$305.4	\$350.0	\$886.4
14	Year-end Reserve Above/(Below) Statutory Requirement	\$1,463.4	\$1,439.8	\$1,137.5	\$1,156.3
15	Proposed Increase in Required Reserve Percent	n/a	n/a	13.30%	n/a
16	Adjusted Reserve	n/a	n/a	\$1,627.4	n/a
17	Year-end Reserve Above/(Below) Adjusted Requirement	n/a	n/a	(\$140.0)	n/a

* General Fund obligations for FY 2022-23 are understated. Staff has only included continuation of operating appropriations that have been requested for FY 2021-22. Staff has not attempted to estimate increases that will be required based on statutory requirements, to address population and inflationary increases, or to support infrastructure maintenance and investments.

General Fund Overview as of January 21, 2021					
OSPB December 2020 Forecast					
(\$ millions)					
	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23*	
General Fund Available					
18	Beginning Reserve	\$1,262.5	\$1,825.2	\$2,092.2	\$2,189.6
19	Gross General Fund Revenue	12,868.5	12,484.0	13,466.4	13,942.3
20	HB 21-1002 Revenue Reduction (LCS fiscal note estimate)	n/a	(24.3)	(24.0)	(21.5)
21	Transfers In From Other Funds	248.0	325.1	41.3	17.7
22	Total General Fund Available	\$14,379.1	\$14,610.0	\$15,575.9	\$16,128.2
General Fund Obligations					
23	Adjusted Appropriations (excluding rebates and expenditures)	\$11,840.3	\$10,679.5	\$12,229.4	\$12,213.8
24	Rebates and Expenditures	145.7	295.9	316.5	333.2
25	TABOR Refund Obligations	0.0	0.0	0.0	0.0
26	Transfers Out and Other Diversions	764.7	1,542.4	840.3	613.9
27	Total General Fund Obligations	\$12,553.9	\$12,517.9	\$13,386.2	\$13,160.8
28	Fiscal Year-end General Fund Reserve	\$1,825.2	\$2,092.2	\$2,189.6	\$2,967.4
29	Statutorily Required Reserve Percent	3.07%	2.86%	2.86%	7.25%
30	Required Reserve Amount	\$363.5	\$305.4	\$349.8	\$885.5
31	Year-end Reserve Above/(Below) Statutory Requirement	\$1,461.7	\$1,786.8	\$1,839.9	\$2,081.9
32	Proposed Increase in Required Reserve Percent	n/a	n/a	13.30%	n/a
33	Adjusted Reserve	n/a	n/a	\$1,626.5	n/a
34	Year-end Reserve Above/(Below) Adjusted Requirement	n/a	n/a	\$563.1	n/a

* General Fund obligations for FY 2022-23 are understated. Staff has only included continuation of operating appropriations that have been requested for FY 2021-22. Staff has not attempted to estimate increases that will be required based on statutory requirements, to address population and inflationary increases, or to support infrastructure maintenance and investments.

General Fund Overview as of January 21, 2021					
Differences: LCS Higher/(Lower) Than OSPB					
(\$ millions)					
	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	
General Fund Available					
35	Beginning Reserve	\$0.0	\$1.7	(\$347.0)	(\$702.2)
36	Gross General Fund Revenue	0.0	(333.4)	(327.1)	(198.3)
37	HB 21-1002 Revenue Reduction (LCS fiscal note estimate)	n/a	0.0	0.0	0.0
38	Transfers In From Other Funds	(0.0)	(0.5)	(3.9)	(9.3)
39	Total General Fund Available	\$0.0	(\$332.2)	(\$678.0)	(\$909.8)
General Fund Obligations					
40	Adjusted Appropriations (excluding rebates and expenditures)	\$0.0	\$0.0	\$7.0	\$13.1
41	Rebates and Expenditures	(0.0)	2.6	(9.7)	(18.5)
42	TABOR Refund Obligations	0.0	0.0	0.0	0.0
43	Transfers Out and Other Diversions	0.0	12.1	26.9	20.3
44	Total General Fund Obligations	(\$1.7)	\$14.8	\$24.2	\$14.9
45	Fiscal Year-end General Fund Reserve	\$1.7	(\$347.0)	(\$702.2)	(\$924.7)

BUDGET REQUESTS AND AVAILABLE GENERAL FUND REVENUE

Under both forecasts, General Fund revenues are projected to be sufficient in FY 2020-21 to cover the requested mid-year appropriation adjustments and the proposed transfers out of the General Fund, and to increase the State reserves substantially. However, both revenue forecasts highlight significant downside risks to the General Fund revenue projections. **In light of the current level of uncertainty about the economy and federal fiscal policy, staff recommends that the JBC consider setting aside a portion of the available General Fund to shore up two reserves.**

STATUTORY GENERAL FUND RESERVE

The Governor is proposing that the year-end reserve be increased to 13.3 percent or more for FY 2021-22 for the purpose of carrying forward funds to fill an anticipated structural deficit in FY 2022-23. Staff agrees that it would be prudent to increase the statutory reserve for FY 2021-22 to mitigate uncertain revenue projections and to reserve funding to cover necessary operating expenditure increases in FY 2022-23. OSPB estimates a \$2.0 billion gap in FY 2022-23 between General Fund expenditures and revenue collections. Under the OSPB forecast, for FY 2022-23 General Fund appropriations could increase by \$1.9 billion and revenues would be sufficient to maintain a 7.25 percent reserve as required under current law. Under the LCS forecast, General Fund appropriations could increase by \$1.0 billion in FY 2022-23 and maintain a 7.25 percent reserve.

TABOR EMERGENCY RESERVE

In addition to determining the size of the statutory General Fund reserve over the next two fiscal years, the Committee will also need to consider how to fund the annual emergency reserve required by the Taxpayer’s Bill of Rights (TABOR). This constitutionally required reserve is designated in the headnotes to the annual Long Bill. For FY 2020-21, the reserve is \$409.0 million and it consists of \$249.0 million in cash assets (60 percent) and \$160.0 million in State properties (40 percent). The designated cash assets included the following fund sources:

- Disaster Emergency Fund \$75,000,000
- Controlled Maintenance Trust Fund 73,000,000
- Unclaimed Property Tourism Promotion Trust Fund 5,000,000
- Colorado Water Conservation Board Construction Fund 33,000,000
- Major Medical Insurance Fund 63,000,000

The first two sources of funds were depleted in 2020 and during the 2020 Special Session the General Assembly passed legislation to transfer an additional \$100.0 million to the Controlled Maintenance Trust Fund to be available for COVID-related expenses. The Governor has already transferred this full amount to the Disaster Emergency Fund. The most recent Executive Orders have transferred funds out of the other cash funds listed above, but OSPB has indicated that these cash funds should be reimbursed in the future.

Staff recommends that the Committee consider setting aside a portion of the available General Fund to constitute the TABOR reserve for FY 2021-22. This would ensure that the funds are readily available for emergencies and the use of these funds would not impact related cash-funded programs. The General Assembly would only need to add new General Fund revenues each year when the required amount of the TABOR reserve grows and to replace that portion of the reserve that is expended and will not be reimbursed by federal emergency funding or other sources. The Governor’s budget request includes \$206.8 million General Fund for the TABOR reserve and another \$75 million for potential COVID emergency expenditures. Based on the December 2020 revenue forecasts, the required TABOR reserve amount will range from \$446.0 million (LCS forecast) to \$457.2 (OSPB forecast).

General Fund Overview as of January 2021					
LCS December 2020 Forecast					
(\$ millions)					
	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	
General Fund Available					
1	Beginning Reserve	\$1,262.6	\$1,826.9	\$1,745.2	\$1,487.4
2	Gross General Fund Revenue	12,868.5	12,150.6	13,139.2	13,744.0
3	HB 21-1002 Revenue Reduction (Legislative Council Staff fiscal note estimate)	n/a	(24.3)	(24.0)	(21.5)
4	Transfers In (existing law)	248.0	324.6	9.4	8.4
5	Transfers In (proposed)	n/a	n/a	28.0	n/a
6	Total General Fund Available	\$14,379.1	\$14,277.8	\$14,897.9	\$15,218.4
General Fund Obligations					
7	FY 2019-20 and FY 2020-21: Appropriations (including 2020 Special Session and 2021 Session to date); FY 2021-22: HB 21-1002 Appropriation Plus Requests as of January 15, 2021	12,023.5	10,988.3	12,450.8	12,450.8
8	LESS: Rebates and expenditures in appropriations	(183.2)	(202.6)	(214.4)	(223.9)
9	Adjusted Appropriations	11,840.3	10,785.7	12,236.4	12,226.8
Mid-year Appropriation Changes					
10	Interim supplemental requests approved by JBC in September 2020	0.0	0.1	n/a	n/a
11	Supplemental requests submitted as of January 15, 2021	n/a	(137.1)	n/a	n/a
12	Stimulus-related supplemental appropriation requests requiring separate legislation	n/a	30.9	n/a	n/a
13	Rebates and Expenditures	145.7	298.5	306.8	314.6
TABOR Refund Obligation [Article X, Section 20 (7)(d)]:					
14	Current year revenue above Referendum C Cap	0.0	0.0	0.0	0.0
Transfers Out and Other Diversions:					
15	Transportation (existing law)	300.0	0.0	0.0	50.0
16	Proposed transfers for transportation-related stimulus proposals	n/a	200.0	n/a	n/a
17	Capital construction/IT projects (existing law)	213.6	23.0	20.0	20.0
18	Proposed transfers to the Capital Construction Fund	n/a	24.0	91.0	30.0
19	Other Transfers and Diversions required under existing law, including 2020 Special Session legislation	251.2	635.7	539.4	534.2
20	Transfer to the Disaster Emergency Fund for one-time direct stimulus payments to certain individuals [Executive Order D 2020 230]	n/a	148.9	n/a	n/a
Other transfers reflected in Governor's budget request:					
21	Placeholder for one-time stimulus legislative priorities	n/a	200.0	n/a	n/a
22	Proposed transfers for other stimulus proposals	n/a	248.0	10.0	n/a
Replenish disaster emergency reserves:					
23	State Emergency (TABOR) Reserve	n/a	n/a	206.8	n/a
24	Contingency for COVID Response	n/a	75.0	n/a	n/a
25	Reversions and accounting adjustments	(198.5)	n/a	n/a	n/a
26	Total General Fund Obligations	\$12,552.2	\$12,532.6	\$13,410.4	\$13,175.7
Reserve					
27	Fiscal Year-end General Fund Reserve	\$1,826.9	\$1,745.2	\$1,487.4	\$2,042.8
Statutory Reserve Requirement:					
28	Statutorily Required Reserve Percent	3.07%	2.86%	2.86%	7.25%
29	Required Reserve Amount	\$363.5	\$305.4	\$350.0	\$886.4
30	Year-end Reserve Above/(Below) Requirement	\$1,463.4	\$1,439.8	\$1,137.5	\$1,156.3
31	Proposed Increase in Required Reserve Percent	n/a	n/a	13.30%	n/a
32	Adjusted Reserve	n/a	n/a	\$1,627.4	n/a
33	Year-end Reserve Above/(Below) Adjusted Requirement	\$1,463.4	\$1,439.8	(\$140.0)	\$1,156.3

General Fund Overview as of January 2021					
OSPB December 2020 Forecast					
(\$ millions)					
	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	
General Fund Available					
1	Beginning Reserve	\$1,262.5	\$1,825.2	\$2,092.2	\$2,189.6
2	Gross General Fund Revenue	12,868.5	12,484.0	13,466.4	13,942.3
3	HB 21-1002 Revenue Reduction (Legislative Council Staff fiscal note estimate)	n/a	(24.3)	(24.0)	(21.5)
4	Transfers In (existing law)	248.0	325.1	13.2	17.7
5	Transfers In (proposed)	n/a	n/a	28.0	n/a
6	Total General Fund Available	\$14,379.1	\$14,610.0	\$15,575.9	\$16,128.2
General Fund Obligations					
7	FY 2019-20 and FY 2020-21: Appropriations (including 2020 Special Session and 2021 Session to date); FY 2021-22: HB 21-1002 Appropriation Plus Requests as of January 15, 2021	12,023.5	10,988.3	12,450.8	12,450.8
8	LESS: Rebates and expenditures in appropriations	(183.2)	(202.6)	(221.4)	(237.0)
9	Adjusted Appropriations	11,840.3	10,785.7	12,229.4	12,213.8
Mid-year Appropriation Changes					
10	Interim supplemental requests approved by JBC in September 2020	0.0	0.1	n/a	n/a
11	Supplemental requests submitted as of January 15, 2021	n/a	(137.1)	n/a	n/a
12	Stimulus-related supplemental appropriation requests requiring separate legislation	n/a	30.9	n/a	n/a
13	Rebates and Expenditures	145.7	295.9	316.5	333.2
TABOR Refund Obligation [Article X, Section 20 (7)(d)]:					
14	Current year revenue above Referendum C Cap	0.0	0.0	0.0	0.0
Transfers Out and Other Diversions:					
15	Transportation (existing law)	300.0	0.0	0.0	50.0
16	Proposed transfers for transportation-related stimulus proposals	n/a	200.0	n/a	n/a
17	Capital construction/IT projects (existing law)	213.6	23.0	20.0	20.0
18	Proposed transfers to the Capital Construction Fund	n/a	24.0	91.0	30.0
19	Other Transfers and Diversions required under existing law, including 2020 Special Session legislation	251.2	623.5	512.5	513.9
20	Transfer to the Disaster Emergency Fund for one-time direct stimulus payments to certain individuals [Executive Order D 2020 230]	n/a	148.9	n/a	n/a
Other transfers reflected in Governor's budget request:					
21	Placeholder for one-time stimulus legislative priorities	n/a	200.0	n/a	n/a
22	Proposed transfers for other stimulus proposals	n/a	248.0	10.0	n/a
Replenish disaster emergency reserves:					
23	State Emergency (TABOR) Reserve	n/a	n/a	206.8	n/a
24	Contingency for COVID Response	n/a	75.0	n/a	n/a
25	Reversions and accounting adjustments	(196.8)	n/a	n/a	n/a
26	Total General Fund Obligations	\$12,553.9	\$12,517.9	\$13,386.2	\$13,160.8
Reserve					
27	Fiscal Year-end General Fund Reserve	\$1,825.2	\$2,092.2	\$2,189.6	\$2,967.4
Statutory Reserve Requirement:					
28	Statutorily Required Reserve Percent	3.07%	2.86%	2.86%	7.25%
29	Required Reserve Amount	\$363.5	\$305.4	\$349.8	\$885.5
30	Year-end Reserve Above/(Below) Requirement	\$1,461.7	\$1,786.8	\$1,839.9	\$2,081.9
31	Proposed Increase in Required Reserve Percent	n/a	n/a	13.30%	n/a
32	Adjusted Reserve	n/a	n/a	\$1,626.5	n/a
33	Year-end Reserve Above/(Below) Adjusted Requirement	\$1,461.7	\$1,786.8	\$563.1	\$2,081.9

Rebates and Expenditures as of December 2020
Based on: **Legislative Council Staff Forecast**
(\$ millions)

	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	
Items that are included in annual General Fund appropriations:					
1	Senior citizen and disabled veteran property tax ("Homestead") exemption	\$151.2	\$155.0	\$160.8	\$168.6
2	Less: Portion of Homestead exemption used as TABOR refund mechanism	(151.2)	0.0	0.0	0.0
3	Retail marijuana sales tax distributions to local governments	24.5	30.1	33.7	35.9
4	Cigarette tax rebates to local governments	8.9	9.1	8.3	8.0
5	Old Age Heat and Fuel and Property Tax Assistance Grants	5.8	6.2	6.3	6.1
6	State contributions for local volunteer firefighter benefits	4.3	4.4	4.5	4.6
7	General Fund appropriations related to certain tobacco tax ("Amendment 35") revenues	0.8	0.8	0.7	0.7
8	Subtotal	\$44.3	\$205.6	\$214.4	\$223.9
Items that are NOT included in annual General Fund appropriations:					
9	Sales and use tax revenues credited to the Old Age Pension Fund	\$74.8	\$69.2	\$66.3	\$64.3
10	Sales and use tax revenues credited to the Old Age Pension Health and Medical Fund	10.0	10.0	10.0	10.0
11	Sales and use tax revenues credited to the Older Coloradans Cash Fund	10.0	8.0	10.0	10.0
12	Transfer of 95% of difference between Long Bill estimate for Homestead Exemption and actual expenditures to the Older Coloradans Cash Fund	0.0	0.0	0.0	0.0
13	Cash flow loans to school districts	6.5	5.7	6.1	6.4
14	Subtotal	\$101.4	\$92.9	\$92.4	\$90.7
15	Total	\$145.7	\$298.5	\$306.8	\$314.6

Rebates and Expenditures as of December 2020					
Based on: OSPB Forecast					
(\$ millions)					
	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	
Items that are included in annual General Fund appropriations:					
1	Senior citizen and disabled veteran property tax ("Homestead") exemption	\$151.2	\$155.0	\$172.2	\$186.0
2	Less: Portion of Homestead exemption used as TABOR refund mechanism	(151.2)	0.0	0.0	0.0
3	Retail marijuana sales tax distributions to local governments	22.6	29.3	31.3	33.2
4	Cigarette tax rebates to local governments	8.9	7.5	6.8	6.6
5	Old Age Heat and Fuel and Property Tax Assistance Grants	5.8	5.9	6.0	6.1
6	State contributions for local volunteer firefighter benefits	4.3	4.4	4.4	4.4
7	General Fund appropriations related to certain tobacco tax ("Amendment 35") revenues	0.8	0.8	0.7	0.7
8	Subtotal	\$42.4	\$202.8	\$221.4	\$237.0
Items that are NOT included in annual General Fund appropriations:					
9	Sales and use tax revenues credited to the Old Age Pension Fund	\$74.8	\$65.7	\$64.9	\$64.9
10	Sales and use tax revenues credited to the Old Age Pension Health and Medical Fund	10.0	10.0	10.0	10.0
11	Sales and use tax revenues credited to the Older Coloradans Cash Fund	10.0	8.0	10.0	10.0
12	Transfer of 95% of difference between Long Bill estimate for Homestead Exemption and actual expenditures to the Older Coloradans Cash Fund	0.0	0.0	0.0	0.0
13	Cash flow loans to school districts	8.5	9.3	10.2	11.3
14	Subtotal	\$103.3	\$93.0	\$95.2	\$96.2
15	Total	\$145.7	\$295.9	\$316.5	\$333.2

Rebates and Expenditures as of December 2020					
Differences: LCS Higher/(Lower) Than OSPB					
(\$ millions)					
	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	
Items that are included in annual General Fund appropriations:					
1	Senior citizen and disabled veteran property tax ("Homestead") exemption	(\$0.0)	(\$0.0)	(\$11.4)	(\$17.4)
2	Less: Portion of Homestead exemption used as TABOR refund mechanism	0.0	0.0	0.0	0.0
3	Retail marijuana sales tax distributions to local governments	1.9	0.8	2.4	2.6
4	Cigarette tax rebates to local governments	0.0	1.6	1.5	1.4
5	Old Age Heat and Fuel and Property Tax Assistance Grants	0.0	0.3	0.4	0.0
6	State contributions for local volunteer firefighter benefits	0.0	0.0	0.1	0.2
7	General Fund appropriations related to certain tobacco tax ("Amendment 35") revenues	0.0	0.0	0.0	0.0
8	Subtotal	\$1.9	\$2.8	(\$7.0)	(\$13.1)
Items that are NOT included in annual General Fund appropriations:					
9	Sales and use tax revenues credited to the Old Age Pension Fund	\$0.0	\$3.5	\$1.4	(\$0.6)
10	Sales and use tax revenues credited to the Old Age Pension Health and Medical Fund	0.0	0.0	0.0	0.0
11	Sales and use tax revenues credited to the Older Coloradans Cash Fund	0.0	0.0	0.0	0.0
12	Transfer of 95% of difference between Long Bill estimate for Homestead Exemption and actual expenditures to the Older Coloradans Cash Fund	0.0	0.0	0.0	0.0
13	Cash flow loans to school districts	(1.9)	(3.6)	(4.1)	(4.9)
14	Subtotal	(\$1.9)	(\$0.2)	(\$2.7)	(\$5.4)
15	Total	(\$0.0)	\$2.6	(\$9.7)	(\$18.5)

General Fund Transfers for Transportation and Capital Construction as of December 2020
Based on: **Legislative Council Staff Forecast**
(\$ millions)

	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23
Transfers Out of the General Fund for Transportation				
1	SB 17-262 (HUTF and Capital Construction Fund Transfers)			
2	200.0	0.0	0.0	50.0
3	SB 19-262 (One-time Transfer of \$100 Million from General Fund to HUTF)			
4	\$300.0	\$0.0	\$0.0	\$50.0
Transfers Out of the General Fund for Capital Construction				
5	HB 15-1344 [CSU National Western Campus COP Fund (Section 23-31-902 (2), C.R.S.)]			
6	16.6	16.6	16.6	16.6
7	HB 15-1344 [Capitol Complex Master Plan Implementation Fund (Section 24-75-307 (1), C.R.S.)]			
8	3.4	3.4	3.4	3.4
9	SB 17-263 (Capital-related transfers of money)			
10	SB 17-262 (HUTF and Capital Construction Fund)			
11	60.0			
12	HB 18-1006 (Infant newborn screening)			
13	HB 18-1173 (Supplemental General Fund transfer to IT Capital Construction Account)			
14	HB 18-1340 (Transfers of money for State's infrastructure)			
15	0.2			
16	SB 19-172 (Protect from unlawful abandonment and confinement)			
17	0.1			
18	SB 19-214 (Capital-related transfers of money)			
19	145.5			
20	HB 20-1378 (Capital-related transfers of money)			
21	(19.7)	3.0		
22	HB 20-1261 (General Fund Transfer to IT Capital Account)			
23	7.5			
24	\$213.6	\$23.0	\$20.0	\$20.0

General Fund Transfers for Transportation and Capital Construction as of December 2020				
Based on: OSPB Forecast				
(\$ millions)				
	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23
Transfers Out of the General Fund for Transportation				
1	SB 17-262 (HUTF and Capital Construction Fund Transfers)			
2	SB 18-001 (Transportation Infrastructure Funding) and HB 20-1376 (Modify Transportation Funding Mechanism)			
	200.0	0.0	0.0	50.0
3	SB 19-262 (One-time Transfer of \$100 Million from General Fund to HUTF)			
	100.0			
4	Total Transfers Out for Transportation			
	\$300.0	\$0.0	\$0.0	\$50.0
Transfers Out of the General Fund for Capital Construction				
5	HB 15-1344 [CSU National Western Campus COP Fund (Section 23-31-902 (2), C.R.S.)]			
	16.6	16.6	16.6	16.6
6	HB 15-1344 [Capitol Complex Master Plan Implementation Fund (Section 24-75-307 (1), C.R.S.)]			
	3.4	3.4	3.4	3.4
7	SB 17-263 (Capital-related transfers of money)			
8	SB 17-262 (HUTF and Capital Construction Fund)			
	60.0			
9	HB 18-1006 (Infant newborn screening)			
10	HB 18-1173 (Supplemental General Fund transfer to IT Capital Construction Account)			
11	HB 18-1340 (Transfers of money for State's infrastructure)			
12	HB 19-1250 (Sexual assault while in custody)			
	0.2			
13	SB 19-172 (Protect from unlawful abandonment and confinement)			
	0.1			
14	SB 19-214 (Capital-related transfers of money)			
	145.5			
15	HB 20-1378 (Capital-related transfers of money)			
	(19.7)	3.0		
16	HB 20-1261 (General Fund Transfer to IT Capital Account)			
	7.5			
17	Total Transfers Out for Capital Construction			
	\$213.6	\$23.0	\$20.0	\$20.0

General Fund Transfers for Transportation and Capital Construction as of December 2020
Differences: **LCS Higher/(Lower) Than OSPB**
(\$ millions)

	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	
Transfers Out of the General Fund for Transportation					
1	SB 17-262 (HUTF and Capital Construction Fund Transfers)	\$0.0	\$0.0	\$0.0	\$0.0
2	SB 18-001 (Transportation Infrastructure Funding) and HB 20-1376 (Modify Transportation Funding Mechanism)	0.0	0.0	0.0	0.0
3	SB 19-262 (One-time Transfer of \$100 Million from General Fund to HUTF)	0.0	0.0	0.0	0.0
4	Total Transfers Out for Transportation	\$0.0	\$0.0	\$0.0	\$0.0
Transfers Out of the General Fund for Capital Construction					
5	HB 15-1344 [CSU National Western Campus COP Fund (Section 23-31-902 (2), C.R.S.)]	0.0	0.0	0.0	0.0
6	HB 15-1344 [Capitol Complex Master Plan Implementation Fund (Section 24-75-307 (1), C.R.S.)]	0.0	0.0	0.0	0.0
7	SB 17-263 (Capital-related transfers of money)	0.0	0.0	0.0	0.0
8	SB 17-262 (HUTF and Capital Construction Fund)	0.0	0.0	0.0	0.0
9	HB 18-1006 (Infant newborn screening)	0.0	0.0	0.0	0.0
10	HB 18-1173 (Supplemental General Fund transfer to IT Capital Construction Account)	0.0	0.0	0.0	0.0
11	HB 18-1340 (Transfers of money for State's infrastructure)	0.0	0.0	0.0	0.0
12	HB 19-1250 (Sexual assault while in custody)	0.0	0.0	0.0	0.0
13	SB 19-172 (Protect from unlawful abandonment and confinement)				
14	SB 19-214 (Capital-related transfers of money)	0.0	0.0	0.0	0.0
15	HB 20-1378 (Capital-related transfers of money)				
16	HB 20-1261 (General Fund Transfer to IT Capital Account)				
17	Total Transfers Out for Capital Construction	\$0.0	(\$0.0)	\$0.0	\$0.0

General Fund Transfers (Excluding Transportation and Capital Construction) and Revenue Changes as of December 2020 Based on: Legislative Council Staff Forecast (\$ millions)					
	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	
Transfers to the General Fund					
1	Amendment 35 Tobacco Tax (HB 05-1262)	\$0.8	\$0.8	\$0.7	\$0.7
2	Limited Gaming Fund (SB 13-133 and HB 20-1400)	25.5	30.1	2.3	3.6
3	State Employee Reserve Fund (SB 17-265 and SB 19-208)	23.0			
4	Unclaimed Property Trust Fund (SB 19-261)	30.0			
5	Reduce The Adult Dental Benefit (HB 20-1361)		1.1	2.3	
6	Move Tobacco Litigation Settlement Moneys (HB 20-1380)		40.0		
7	Cash Fund Transfers (HB 20-1381)	55.0	88.5		
8	Repeal Cash Funds with General Fund Reversions (HB 20-1382)	12.9			
9	Transfers From Unexpended County Reimbursements (HB 20-1387)		13.0		
10	End WORK Act Grants Transfer Money To General Fund (HB 20-1395)		0.2		
11	Marijuana Tax Cash Fund Spending and Transfer (HB 20-1401)		137.0		
12	Cash Fund Transfers to the General Fund (HB 20-1406)	30.9	11.9		
13	2020 Tax Holding Fund (HB 20-1427)		2.0	4.1	4.1
14	Federal Coronavirus Relief Fund (EO D2020 070)	70.0			
15	Total Transfers In	\$248.0	\$324.6	\$9.4	\$8.4
Transfers Out of/ Diversions from the General Fund					
16	SB 11-047 Bioscience Income Tax Transfer to OEDIT	20.6	19.0	20.3	21.3
17	SB 13-254/SB 19-246/HB 20-1420 Transfers to State Education Fund	40.3	113.0	23.0	0.0
18	SB 14-215 Marijuana Tax Cash Fund	161.4	194.7	218.1	231.9
19	HB 14-1016 and HB 20-1116 Procurement Technical Assistance Cash Fund	0.2	0.2	0.2	0.2
20	SB 15-244/SB 17-267 State Public School Fund	28.1	34.1	38.2	40.6
21	HB 18-1323 Pay For Success Contracts Pilot Program Funding	0.5	0.5	0.4	
22	HB 19-1168 and SB 20-215 Health Insurance Affordability Cash Fund	0.0	0.0	0.0	0.0
23	HB 19-1245 Vendor Fee Revenue to Housing Development Grant Fund	0.0	10.9	52.6	54.2
24	HB 20-1412 COVID-19 Utility Bill Payment-related Assistance		4.8		
25	SB 20-003 State Parks Improvement Appropriation		1.0		
26	2020 Tax Holding Fund (HB 20-1427/Proposition EE)		91.8	185.6	185.2
27	Preschool Programs Cash Fund (HB 20-1427/Proposition EE)		0.6	1.0	0.7
28	Housing & Direct COVID Emergency Assistance (SB 20B-002)		60.0		
29	Energy Utility Bill Payment Assistance (SB 20B-003)		5.0		
30	Transfers for COVID Emergency (SB 20B-004)		100.0		
31	Total Transfer Out	\$251.2	\$635.7	\$539.4	\$534.2
32	Net General Fund Impact	(\$3.1)	(\$311.1)	(\$530.1)	(\$525.7)

General Fund Transfers (Excluding Transportation and Capital Construction) and Revenue Changes as of December 2020 Based on: OSPB Forecast (\$ millions)					
	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	
Transfers to the General Fund					
1	Amendment 35 Tobacco Tax (HB 05-1262)	\$0.8	\$0.8	\$0.7	\$0.7
2	Limited Gaming Fund (SB 13-133 and HB 20-1400)	25.5	32.6	10.2	17.0
3	State Employee Reserve Fund (SB 17-265 and SB 19-208)	23.0			
4	Unclaimed Property Trust Fund (SB 19-261)	30.0			
5	Reduce The Adult Dental Benefit (HB 20-1361)		1.1	2.3	
6	Move Tobacco Litigation Settlement Moneys (HB 20-1380)		40.0		
7	Cash Fund Transfers (HB 20-1381)	55.0	88.5		
8	Repeal Cash Funds with General Fund Reversions (HB 20-1382)	12.9			
9	Transfers From Unexpended County Reimbursements (HB 20-1387)		13.0		
10	End WORK Act Grants Transfer Money To General Fund (HB 20-1395)		0.2		
11	Marijuana Tax Cash Fund Spending and Transfer (HB 20-1401)		137.0		
12	Cash Fund Transfers to the General Fund (HB 20-1406)	30.9	11.9		
13	2020 Tax Holding Fund (HB 20-1427)				
14	Federal Coronavirus Relief Fund (EO D2020 070)	70.0			
15	Total Transfers In	\$248.0	\$325.1	\$13.2	\$17.7
0	Transfers Out of/ Diversions from the General Fund				
16	SB 11-047 Bioscience Income Tax Transfer to OEDIT	20.6	7.0	7.0	7.0
17	SB 13-254/SB 19-246/HB 20-1420 Transfers to State Education Fund	40.3	158.2	155.0	135.0
18	SB 14-215 Marijuana Tax Cash Fund	161.4	189.4	202.6	214.8
19	HB 14-1016 and HB 20-1116 Procurement Technical Assistance Cash Fund	0.2	0.2	0.2	0.2
20	SB 15-244/SB 17-267 State Public School Fund	28.1	33.2	35.5	37.6
21	HB 18-1323 Pay For Success Contracts Pilot Program Funding	0.5	0.5	0.4	0.0
22	HB 19-1168 and SB 20-215 Health Insurance Affordability Cash Fund	0.0	0.0	0.0	0.0
23	HB 19-1245 Vendor Fee Revenue to Housing Development Grant Fund	0.0	21.4	57.6	60.5
24	HB 20-1412 COVID-19 Utility Bill Payment-related Assistance		4.8		
25	SB 20-003 State Parks Improvement Appropriation		1.0		
26	2020 Tax Holding Fund (HB 20-1427/Proposition EE)		42.1	52.6	57.6
27	Preschool Programs Cash Fund (HB 20-1427/Proposition EE)		0.8	1.5	1.1
28	Housing & Direct COVID Emergency Assistance (SB 20B-002)		60.0		
29	Energy Utility Bill Payment Assistance (SB 20B-003)		5.0		
30	Transfers for COVID Emergency (SB 20B-004)		100.0		
31	Total Transfer Out	\$251.2	\$623.5	\$512.5	\$513.9
32	Net General Fund Impact	(\$3.1)	(\$298.4)	(\$499.3)	(\$496.1)

General Fund Transfers (Excluding Transportation and Capital Construction) and Revenue Changes as of December 2020 Differences: LCS Higher/(Lower) Than OSPB (\$ millions)					
	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	
Transfers to the General Fund					
1	Amendment 35 Tobacco Tax (HB 05-1262)	\$0.0	\$0.0	\$0.0	\$0.0
2	Limited Gaming Fund (SB 13-133 and HB 20-1400)	0.0	(2.5)	(7.9)	(13.4)
3	State Employee Reserve Fund (SB 17-265 and SB 19-208)	0.0	0.0	0.0	0.0
4	Unclaimed Property Trust Fund (SB 19-261)	0.0	0.0	0.0	0.0
5	Reduce The Adult Dental Benefit (HB 20-1361)	0.0	0.0	0.0	0.0
6	Move Tobacco Litigation Settlement Moneys (HB 20-1380)	0.0	0.0	0.0	0.0
7	Cash Fund Transfers (HB 20-1381)	(0.0)	0.0	0.0	0.0
8	Repeal Cash Funds with General Fund Reversions (HB 20-1382)	0.0	0.0	0.0	0.0
9	Transfers From Unexpended County Reimbursements (HB 20-1387)	0.0	0.0	0.0	0.0
10	End WORK Act Grants Transfer Money To General Fund (HB 20-1395)	0.0	0.0	0.0	0.0
11	Marijuana Tax Cash Fund Spending and Transfer (HB 20-1401)	0.0	0.0	0.0	0.0
12	Cash Fund Transfers to the General Fund (HB 20-1406)	0.0	0.0	0.0	0.0
13	2020 Tax Holding Fund (HB 20-1427)				
14	Federal Coronavirus Relief Fund (EO D2020 070)	0.0	0.0	0.0	0.0
15	Total Transfers In	(\$0.0)	(\$0.5)	(\$3.9)	(\$9.3)
0	Transfers Out of/ Diversions from the General Fund	\$0.0	\$0.0	\$0.0	\$0.0
16	SB 11-047 Bioscience Income Tax Transfer to OEDIT	0.0	12.0	13.3	14.3
17	SB 13-254/SB 19-246/HB 20-1420 Transfers to State Education Fund	0.0	(45.2)	(132.0)	(135.0)
18	SB 14-215 Marijuana Tax Cash Fund	0.0	5.4	15.5	17.1
19	HB 14-1016 and HB 20-1116 Procurement Technical Assistance Cash Fund	0.0	0.0	0.0	0.0
20	SB 15-244/SB 17-267 State Public School Fund	0.0	0.9	2.7	3.0
21	HB 18-1323 Pay For Success Contracts Pilot Program Funding	0.0	0.0	0.0	0.0
22	HB 19-1168 and SB 20-215 Health Insurance Affordability Cash Fund	0.0	0.0	0.0	0.0
23	HB 19-1245 Vendor Fee Revenue to Housing Development Grant Fund	0.0	(10.5)	(5.0)	(6.3)
24	HB 20-1412 COVID-19 Utility Bill Payment-related Assistance	0.0	0.0	0.0	0.0
25	SB 20-003 State Parks Improvement Appropriation	0.0	0.0	0.0	0.0
26	2020 Tax Holding Fund (HB 20-1427/Proposition EE)	0.0	49.7	133.0	127.5
27	Preschool Programs Cash Fund (HB 20-1427/Proposition EE)	0.0	(0.2)	(0.5)	(0.4)
28	Housing & Direct COVID Emergency Assistance (SB 20B-002)	0.0	0.0	0.0	0.0
29	Energy Utility Bill Payment Assistance (SB 20B-003)	0.0	0.0	0.0	0.0
30	Transfers for COVID Emergency (SB 20B-004)	0.0	0.0	0.0	0.0
31	Total Transfer Out	\$0.0	\$12.2	\$26.9	\$20.3
32	Net General Fund Impact	(\$0.0)	(\$12.7)	(\$30.8)	(\$29.6)