Proposition _: Parole Eligibility for Crimes of Violence

Placed on the ballot by citizen initiative • Passes with a majority vote

1 Proposition _ proposes amending the Colorado statutes to:

- increase the amount of prison time a person convicted of certain crimes of violence must serve before becoming eligible for earned time or discretionary parole; and
- make a person convicted of a third crime of violence ineligible for earned time or discretionary parole.

7 What Your Vote Means

8 YES

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- 9 A "yes" vote on Proposition _ would
- 10 require a person convicted of certain
- 11 crimes of violence to serve at least
- 12 85 percent of their sentence in prison
- 13 before being eligible for earned time or
- 14 discretionary parole, and make a person
- 15 convicted of a third or subsequent crime
- 16 of violence ineligible for earned time or
- 17 discretionary parole.

18 **NO**

- 19 A "no" vote on Proposition _ keeps the
- 20 current requirement that a person
- 21 convicted of certain crimes of violence
- 22 serve 75 percent of their sentence in
- 23 prison before being eligible for
- 24 discretionary parole, minus earned time
- 25 for progressing in personal, professional,
- 26 or educational programs.

27 Summary and Analysis of Proposition _

28 What is parole and how does discretionary parole differ from mandatory parole?

- 29 Parole is a system to supervise convicted persons after they are released from prison. Every
- 30 person sentenced to prison in Colorado is released through either discretionary or
- 31 mandatory parole, unless they are sentenced to life without parole. Discretionary parole
- 32 occurs when a person reaches a prescribed eligibility date, which is the minimum amount of
- 33 time a person must stay in prison before parole can be considered. Thereafter, the person
- may apply to appear before the State Board of Parole to determine if the remaining
- 35 sentence may be completed under community supervision. Mandatory parole occurs when a
- 36 person reaches their mandatory release date, which is the maximum amount of time a
- 37 person must stay in prison before they are automatically released on parole. In both cases,
- 38 the State Board of Parole sets the conditions of community supervision, such as requiring
- 39 employment, housing, or substance abuse treatment.

1 How does parole for crimes of violence work under current law?

- 2 Under current law, a person convicted for certain crimes of violence must serve 75 percent of
- 3 their sentence in prison before being eligible for discretionary parole, minus earned time.
- 4 Earned time reduces a person's time in prison as a reward for progressing towards certain
- 5 personal, professional, or educational goals by up to 10 or 12 days a month, depending on
- 6 the crime for which the person was convicted. When a person becomes eligible for
- 7 discretionary parole, they appear before the State Board of Parole which determines whether
- 8 they will be released from prison ahead of their mandatory release date and placed on
- 9 supervised parole.

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What does Proposition _ do?

- 11 Proposition requires a person convicted of certain crimes of violence committed on or after
- 12 January 1, 2025, to serve at least 85 percent of their sentence in prison before they can
- 13 receive earned time or become eligible for discretionary parole. Crimes of violence included
- in the measure are murder, sexual assault, aggravated robbery, and the most serious cases
- of assault, kidnapping, arson, and burglary. A person who convicted for a third or
- subsequent crime of violence is ineligible for earned time or discretionary parole.
- 17 An estimated 220 individuals per year are sentenced to prison for crimes of violence and
- currently serve an average of about 23 years in prison, which will increase under the
- measure. The measure does not impact the parole eligibility of a person who is incarcerated
- 20 for crimes committed before January 1, 2025.

How does Proposition _ change parole eligibility?

Table 1 below shows an example comparing a 20-year prison sentence for a first or second conviction of a crime of violence under current law to the same sentence under the measure. This example assumes the person receives one year of earned time. Under the measure, the person would be ineligible for earned time until 85 percent of their sentence is served. This results in an additional three years in prison before the person becomes eligible for parole. It should be noted that parole eligibility does not guarantee a person will be released from prison as the Parole Board has broad discretion over this matter.

Table 1
20-year Sentence Under Current Law Compared to Proposition _

	Court-Ordered Prison Sentence	Years to be Served Before Parole Eligibility	Earned Time Allowable?	Total Years Before Parole Eligibility
Current Law	20 Years	75% or 15 years	Yes, 1 year in this example	14 Years
Proposition _	20 Years	85% or 17 years	No	17 Years

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For information on those issue committees that support or oppose the measures on the ballot at the November 5, 2024, election, go to the Colorado Secretary of State's elections center web site hyperlink for ballot and initiative information:

https://coloradosos.gov/pubs/elections/Initiatives/InitiativesHome.html

Argument For Proposition _

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1) Proposition _ keeps people convicted of crimes of violence in prison for a longer period of time in an effort to increase public safety and ensure that justice is served. People who commit these types of crimes are dangerous and should be kept away from their victims and the community for the amount of time they were sentenced to serve. Victims and their family members deserve the sense of security that longer periods of incarceration without discretionary parole or earned time provide.

Argument Against Proposition _

1) Proposition _ removes the ability for convicted people to achieve earned time, giving them no incentive to comply with prison rules or take advantage of rehabilitation opportunities offered in prison. The number of people in prisons will grow, which will increase costs and require additional prison staff. Many prisons are already short-staffed and have a hard time recruiting and retaining employees. Finally, there is no evidence that the measure will reduce crime rates.

15 Fiscal Impact of Proposition _

16 **State spending.** The measure increases state spending in two ways. In the short-term, the 17 measure requires one-time computer system updates to the Department of Corrections' 18 case management system, estimated at \$12,000. Beginning in approximately 20 years, state spending will increase by between \$12 million and \$28 million per year due to the measure's 19 20 increase in the percentage of prison sentences that must be served. This estimate is based 21 on current costs and average lengths of stay for persons in state prison, and assumes that 22 the number and types of convictions and total sentence lengths remain constant. Actual 23 costs will likely increase with inflation and depend on offender behavior and decisions by the 24 State Board of Parole.