School Finance Formula Funding

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March 16, 2016



Colorado's School Finance System

 Issue: Under the current school finance system, school districts that appear to be similar under the school finance formula experience different outcomes.

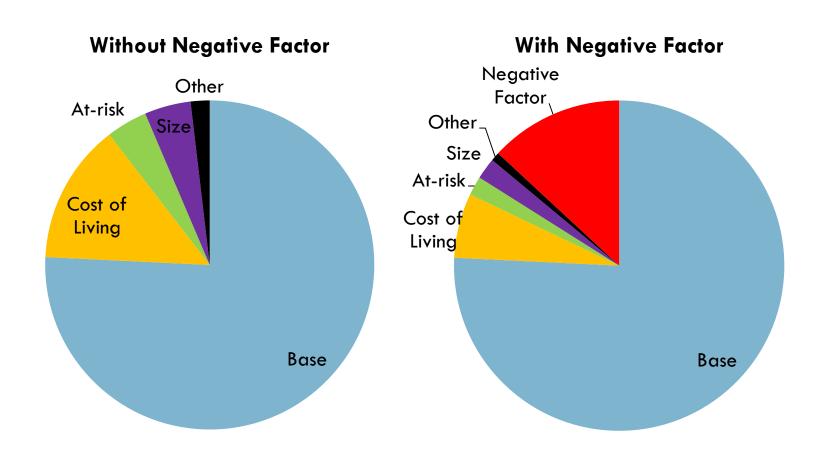
 The negative factor affects districts differently based on the availability of local revenues to support school finance.

 Mill levy overrides contribute to differences between districts.

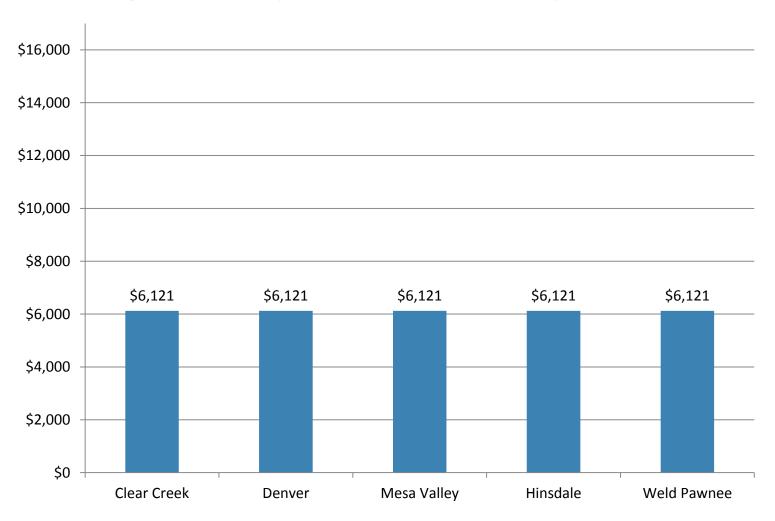
Colorado's School Finance Formula

- The State's school finance formula builds on a statewide base per pupil funding amount to adjust for factors that affect individual school districts' costs.
 - Cost of Living: Provides additional funding for districts with high cost of living.
 - <u>Size</u>: Provides additional funding to compensate for the lack of economies of scale in small districts (currently applies to districts with up to 4,000 students).
 - At-risk: Provides additional funding based on the number and concentration of at-risk students (those qualifying for free lunch and certain English language learners).

Estimated Statewide Factor Funding for FY 2014-15



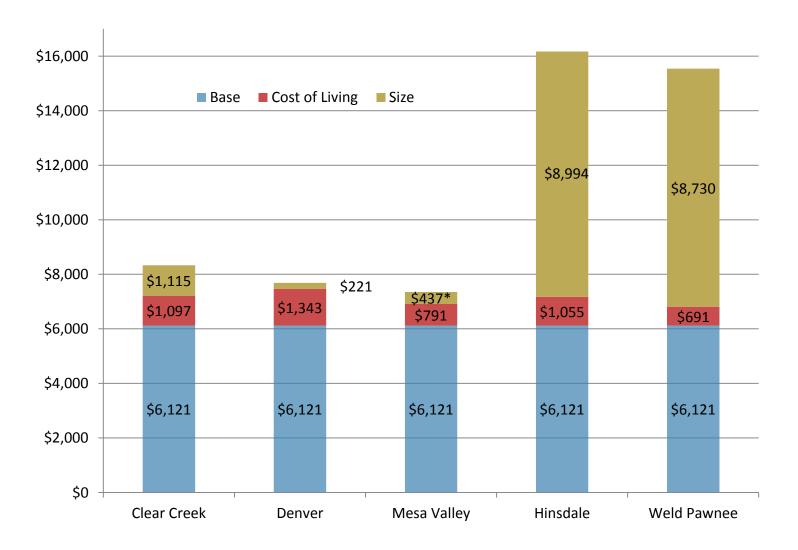
Per Pupil Funding with Base Funding, FY 2014-15



Per Pupil Funding with Base and Cost of Living, FY 2014-15

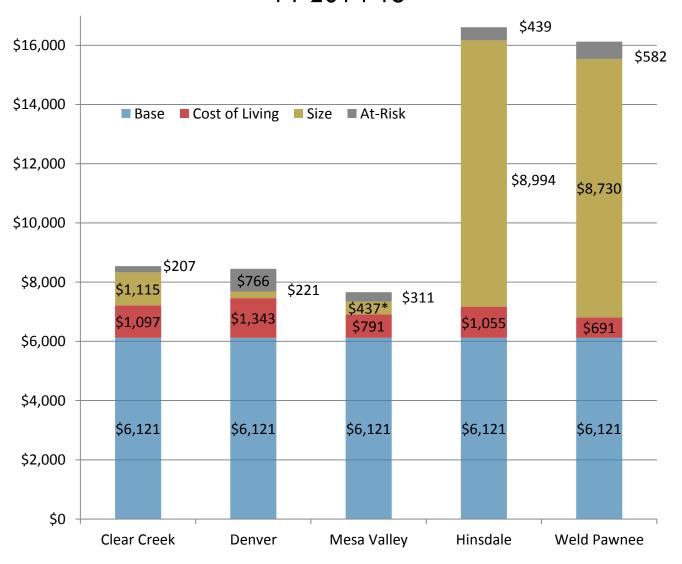


Per Pupil Funding with Base, Cost of Living, and Size Factor FY 2014-15



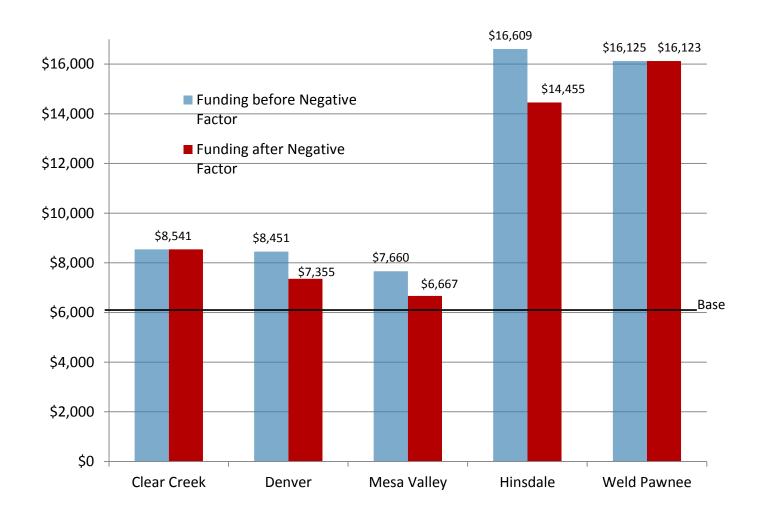
^{*}Includes minimum per pupil funding, equal to \$232

Per Pupil Funding with Base, Cost of Living, Size Factor, and At-Risk, FY 2014-15

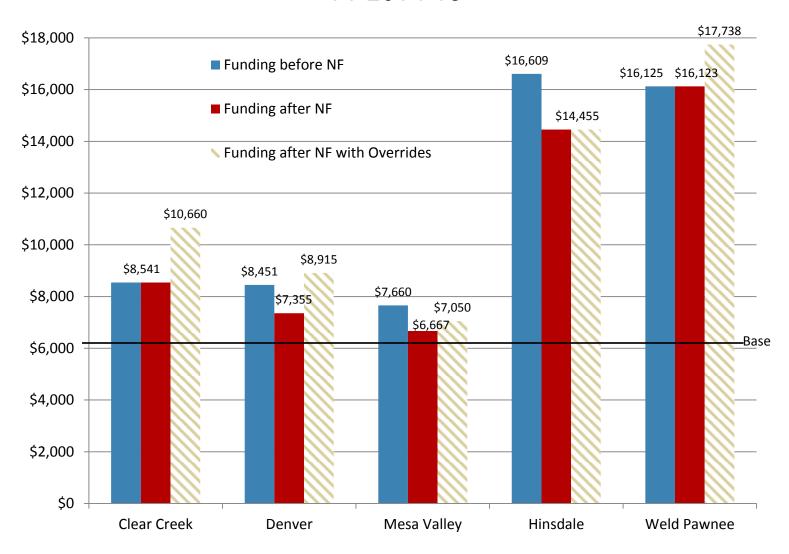


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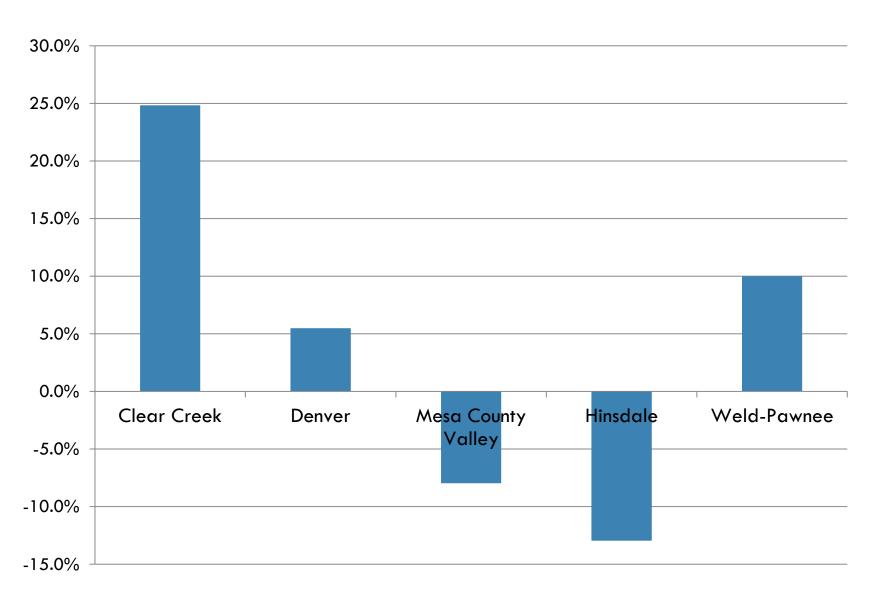
Per Pupil Funding with Negative Factor, FY 2014-15



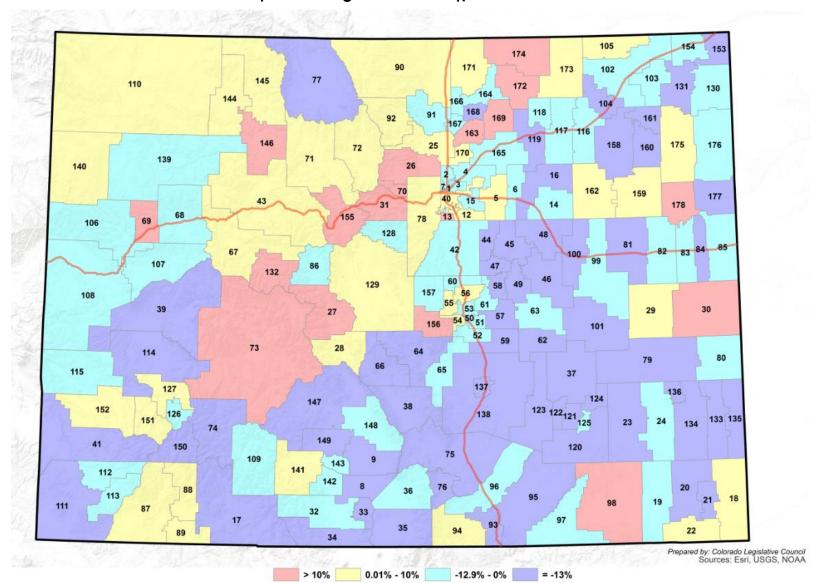
Comparison of Negative Factor (NF) and Override Revenue Per Pupil, FY 2014-15



Percent Change of Final Per Pupil Funding (After the Negative Factor and Including Overrides) from Per Pupil Funding Before Application of the Negative Factor (Excluding Overrides), FY 2014-15



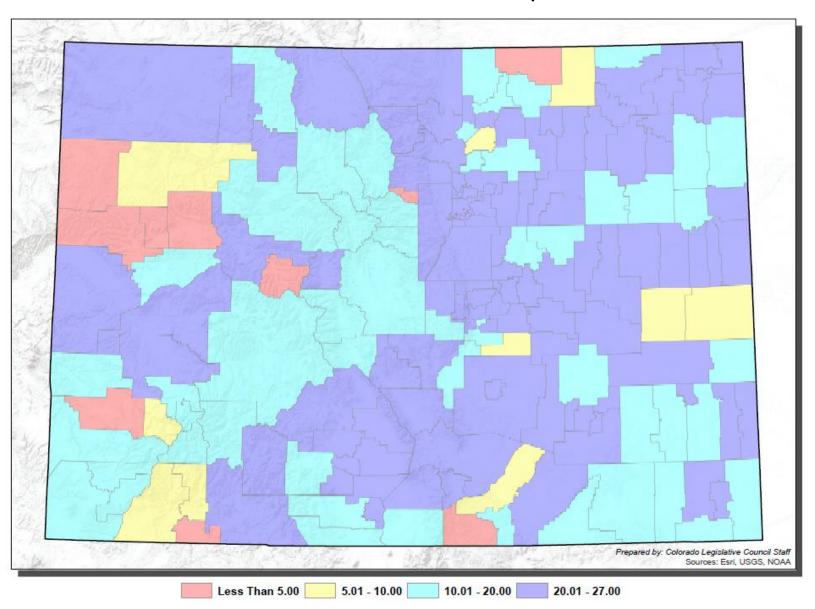
Percent Change of Final Per Pupil Funding (After the Negative Factor and Including Overrides) from Per Pupil Funding Before Application of the Negative Factor (Excluding Overrides), FY 2014-15



School Finance (Total Program) Mill Levies

- Issue: Total program mill levies vary significantly throughout the state, affecting each district's reliance on state funding to support total program.
 - Professors Roza and Reschovsky indicated that a consistent mill levy is preferable to ensure local effort, stabilize funding, and reduce pressure on state funds.
 - For FY 2014-15, total program mill levies in Colorado ranged from a low of 1.68 mills to a statutory limit of 27.0 mills. In some cases, low local mill levies require a significant state share even for high property wealth districts.

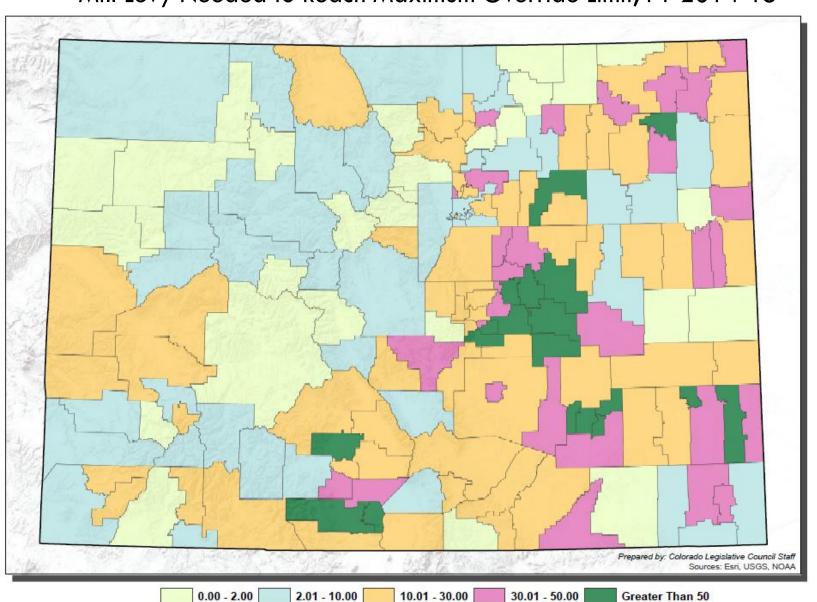
Current School Finance Mill Levies, FY 2014-15



Mill Levy Overrides

- Issue: Differences in the level of local property wealth (assessed value) between districts affect the viability of mill levy overrides to provide additional funding.
 - With voter approval, school districts may collect additional property taxes through mill levy overrides. Override revenues are not considered as part of the school finance formula. 115 districts collected \$826.5 million from overrides in FY 2014-15.
 - Current law caps mill levy overrides for most districts at 25.0 percent of total program funding (the cap is 30.0 percent for some rural districts).
 - For some districts, reaching that cap requires a relatively low override (in terms of additional mills). For others, reaching the cap would require prohibitively large increases in the mill levy: 19 districts would require more than 50 additional mills and 6 would require more than 100 mills.
 One district would require an override of 459.8 mills to reach the cap.

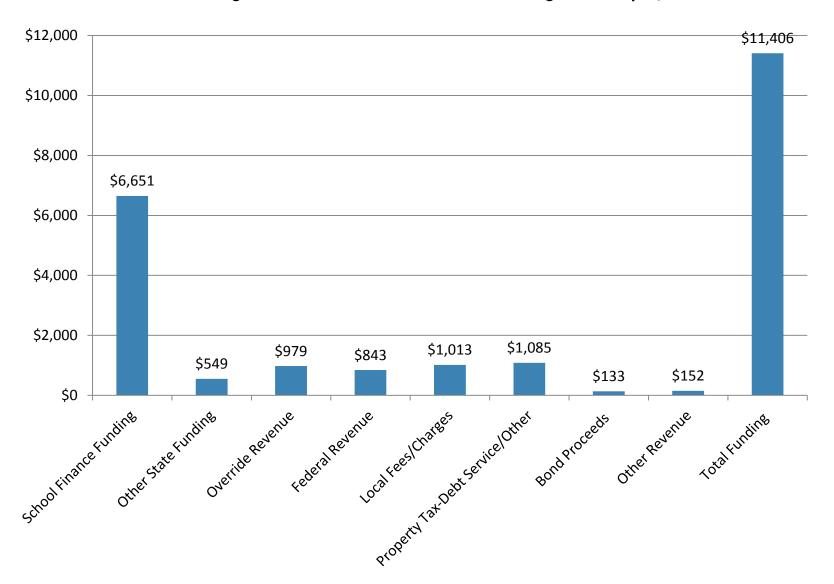
Mill Levy Needed to Reach Maximum Override Limit, FY 2014-15



Total Funding Available (All Sources)

- School districts receive funding from a variety of sources outside of total program funding.
 - Other state revenues include categorical funding, READ Act funds, B.E.S.T. grant funds, as well as a variety of other programs and grants.
 - Other local revenues include overrides, fees and charges, bond proceeds, and property taxes for debt service.
 - Federal funds support a variety of uses, including nutrition programs, funding for at-risk students, categorical programs, etc.

Statewide Average Total School District Funding Per Pupil, FY 2013-14



Total School District Funding Per Pupil, FY 2013-14

