Second Regular Session Seventy-fourth General Assembly STATE OF COLORADO

DRAFT 10/10/23

Bill 8

LLS NO. 24-0426.01 Nicole Myers x4326

INTERIM COMMITTEE BILL

Wildfire Matters Review Committee

BILL TOPIC: Incentives Promote CO Timber Industry

A BILL FOR AN ACT

101	CONCERNING THE ADOPTION OF INCENTIVES TO PROMOTE THE TIMBER
102	INDUSTRY IN COLORADO, AND, IN CONNECTION THEREWITH,
103	CREATING AN INTERNSHIP PROGRAM IN THE COLORADO STATE
104	FOREST SERVICE; CREATING A STATE INCOME TAX CREDIT FOR
105	THE PURCHASE OF QUALIFYING ITEMS USED IN TIMBER
106	PRODUCTION; AND EXPANDING AND EXTENDING AN EXISTING
107	SALES AND USE TAX EXEMPTION TO COVER THE SALES, STORAGE,
108	AND USE OF WOOD HARVESTED IN COLORADO.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at

Capital letters or bold & italic numbers indicate new material to be added to existing law. Dashes through the words indicate deletions from existing law.

http://leg.colorado.gov/.)

Wildfire Matters Review Committee. Section 1 of the bill creates the timber industry workforce development program (internship program) in the Colorado state forest service (forest service) to provide incentives to timber businesses to hire interns through partial reimbursement of the costs to such businesses of hiring interns. Not later than January 1, 2025, the forest service is required to promulgate policies, procedures, and guidelines for administering the internship program. The bill specifies minimum components of the policies, procedures, and guidelines.

Subject to available appropriations, the forest service may reimburse a qualified timber business an amount not to exceed 50% of the actual cost to the business to employ the intern. The actual cost includes the wages paid to the intern, a reasonable allocation of fixed overhead expenses, and all incidental costs directly related to the internship. Based on the annual appropriation for the internship program, the forest service shall determine how many internships may be approved, the amount of reimbursement per internship, and whether a timber business may be reimbursed for more than one intern in the same fiscal year. However, no timber business may be reimbursed for more than 3 internships in the same fiscal year.

For income tax years commencing on or after January 1, 2024, but prior to January 1, 2029, **section 2** allows a timber business doing business in Colorado to claim a credit against the state income tax for 20% of the costs incurred by the taxpayer in purchasing mechanized equipment, certain vehicles, and equipment infrastructure used in the production of wood products, not to exceed \$10,000 for the aggregate of all such qualifying items purchased in any one income tax year. The bill specifies additional requirements concerning the administration of the tax credit.

Under current law, for fiscal years commencing on or after July 1, 2008, but prior to the fiscal year commencing on July 1, 2020, and for fiscal years commencing on or after July 1, 2021, but prior to the fiscal year commencing on July 1, 2026, all sales, storage, and use of wood from salvaged trees in Colorado that were killed or infested by mountain pine beetles or spruce beetles, including but not limited to products such as lumber, furniture built from the salvaged trees, and wood chips or wood pellets generated from the salvaged trees, are exempt from the state sales and use tax.

For fiscal years commencing on or after July 1, 2024, but prior to the fiscal year commencing on July 1, 2028, **section 3** expands and extends this exemption to include all sales, storage, and use of wood harvested in Colorado, including but not limited to products such as lumber, furniture built from such wood, wood chips or wood pellets generated from such wood, and wood from salvaged trees in Colorado that were killed or infested by mountain pine beetles or spruce beetles.

1 Be it enacted by the General Assembly of the State of Colorado: 2 **SECTION 1.** In Colorado Revised Statutes, add 23-31-321 as 3 follows: 4 23-31-321. Timber industry workforce development program 5 - creation - rules - legislative declaration - definitions. (1) THE 6 GENERAL ASSEMBLY FINDS, DETERMINES, AND DECLARES THAT: 7 (a) FINDING QUALIFIED AND TRAINED EMPLOYEES IS A SIGNIFICANT 8 CHALLENGE FOR THE STATE'S TIMBER INDUSTRY, AND IT IS ESPECIALLY 9 DIFFICULT TO PROVIDE TRAINING AND EXPERIENCE TO YOUNGER WORKERS 10 WHO ARE INTERESTED IN BEGINNING CAREERS IN THE TIMBER INDUSTRY; 11 (b) THE BARRIERS TO ENTRY FOR YOUNGER WORKERS WHO ARE 12 INTERESTED IN BEGINNING A CAREER IN THE TIMBER INDUSTRY ARE 13 SIGNIFICANT, INCLUDING ACCESS TO TRAINING PROGRAMS THAT PROVIDE 14 **REAL-WORLD WORK EXPERIENCE;** 15 (c) INTERNSHIPS ARE A RECOGNIZED WAY TO BUILD A TALENT 16 PIPELINE AND CAREER PATHWAY TO ALIGN EDUCATION, TRAINING, AND 17 WORK-BASED LEARNING; AND 18 (d) BY OFFERING INCENTIVES TO TIMBER BUSINESSES TO CREATE 19 INTERNSHIPS, THERE WILL BE MORE OPPORTUNITIES FOR STUDENTS TO 20 OBTAIN WORK EXPERIENCE IN THE TIMBER INDUSTRY. 21 (2) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE 22 **REQUIRES:** 23 "FOREST SERVICE" MEANS THE COLORADO STATE FOREST (a) 24 SERVICE IDENTIFIED IN SECTION 23-31-302 AND THE DIVISION OF 25 FORESTRY CREATED IN SECTION 24-33-201.

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(b) "INTERNSHIP PROGRAM" MEANS THE TIMBER INDUSTRY
 WORKFORCE DEVELOPMENT PROGRAM CREATED IN SUBSECTION (3) OF
 THIS SECTION.

4 (c) "TIMBER BUSINESS" MEANS A FOR-PROFIT BUSINESS ENTITY
5 INCORPORATED OR LOCATED IN COLORADO THAT CONCERNS ITSELF WITH
6 FORESTRY, LOGGING, THE TIMBER TRADE, OR THE PRODUCTION OF WOOD
7 PRODUCTS SUCH AS FURNITURE AND SECONDARY WOOD PRODUCTS SUCH
8 AS WOOD PULP FOR THE PULP AND PAPER INDUSTRY.

9 (3) THE TIMBER INDUSTRY WORKFORCE DEVELOPMENT PROGRAM 10 IS CREATED IN THE FOREST SERVICE TO PROVIDE INCENTIVES TO TIMBER 11 BUSINESSES TO HIRE INTERNS THROUGH PARTIAL REIMBURSEMENT OF THE 12 COSTS TO SUCH BUSINESSES OF HIRING INTERNS. NOT LATER THAN 13 JANUARY 1, 2025, THE FOREST SERVICE SHALL PROMULGATE POLICIES, 14 PROCEDURES, AND GUIDELINES FOR ADMINISTERING THE INTERNSHIP 15 PROGRAM. THE POLICIES, PROCEDURES, AND GUIDELINES MUST SPECIFY, 16 AT A MINIMUM:

17 (a) THE CRITERIA FOR SELECTING A TIMBER BUSINESS FOR
18 PARTICIPATION IN THE INTERNSHIP PROGRAM, INCLUDING THE ABILITY OF
19 THE TIMBER BUSINESS TO EFFECTIVELY SUPERVISE AN INTERN AND THE
20 OPPORTUNITY FOR AN INTERN TO GET MEANINGFUL WORK EXPERIENCE;

(b) THE CRITERIA FOR AN INTERNSHIP TO QUALIFY UNDER THE
INTERNSHIP PROGRAM, INCLUDING THE FOLLOWING:

23 (I) THE INTERNSHIP MUST PROVIDE AN INTERN AT LEAST ONE
24 HUNDRED THIRTY HOURS OF WORK EXPERIENCE; AND

25 (II) THE INTERNSHIP CANNOT EXCEED SIX MONTHS IN DURATION
26 PER INTERN;

27 (c) The criteria for a timber business to use in selecting

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1 QUALIFIED INTERNS, INCLUDING THE REQUIRED EDUCATIONAL EXPERIENCE

2 FOR AN INTERN AND THE ABILITY OF THE INTERN TO PERFORM
3 MEANINGFUL WORK FOR THE BUSINESS;

4 (d) THE PROCESS AND TIMETABLE FOR SELECTING QUALIFIED
5 BUSINESSES AND QUALIFIED INTERNS;

6 (e) THE ACCOUNTING REQUIREMENTS FOR TRACKING INTERNSHIP
7 COSTS; AND

8 (f) THE PROCESS BY WHICH A TIMBER BUSINESS MUST SEEK
9 REIMBURSEMENT FROM THE STATE FOR THE INTERNSHIP COSTS IT HAS
10 ASSUMED.

11 (4) SUBJECT TO AVAILABLE APPROPRIATIONS, THE FOREST SERVICE 12 MAY REIMBURSE A QUALIFIED TIMBER BUSINESS AN AMOUNT NOT TO 13 EXCEED FIFTY PERCENT OF THE ACTUAL COST TO THE BUSINESS TO EMPLOY 14 AN INTERN PURSUANT TO THIS SECTION. THE ACTUAL COST INCLUDES THE 15 WAGES PAID TO THE INTERN, A REASONABLE ALLOCATION OF FIXED 16 OVERHEAD EXPENSES, AND ALL INCIDENTAL COSTS DIRECTLY RELATED TO 17 THE INTERNSHIP. BASED ON THE ANNUAL APPROPRIATION FOR THE 18 INTERNSHIP PROGRAM, THE FOREST SERVICE SHALL DETERMINE HOW 19 MANY INTERNSHIPS MAY BE APPROVED, THE AMOUNT OF REIMBURSEMENT 20 PER INTERNSHIP, AND WHETHER A TIMBER BUSINESS MAY BE REIMBURSED 21 FOR MORE THAN ONE INTERN IN THE SAME FISCAL YEAR: EXCEPT THAT NO 22 TIMBER BUSINESS MAY BE REIMBURSED FOR MORE THAN THREE 23 INTERNSHIPS IN THE SAME FISCAL YEAR.

SECTION 2. In Colorado Revised Statutes, add 39-22-560 as
follows:

39-22-560. Credit for purchase of equipment, vehicles, and
 structures used in the timber industry - tax preference performance

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statement - legislative declaration - definitions - repeal. (1) (a) IN
 ACCORDANCE WITH SECTION 39-21-304 (1), WHICH REQUIRES EACH BILL
 THAT CREATES A NEW TAX EXPENDITURE TO INCLUDE A TAX PREFERENCE
 PERFORMANCE STATEMENT AS PART OF A STATUTORY LEGISLATIVE
 DECLARATION, THE GENERAL ASSEMBLY HEREBY FINDS AND DECLARES
 THAT:

7 (I) THE GENERAL LEGISLATIVE PURPOSES OF THE TAX CREDIT
8 CREATED IN THIS SECTION ARE TO IMPROVE INDUSTRY COMPETITIVENESS
9 FOR THE STATE'S TIMBER INDUSTRY AND TO PROVIDE TAX RELIEF FOR
10 CERTAIN BUSINESSES ENGAGED IN TIMBER INDUSTRY BUSINESS ACTIVITIES;
11 AND

(II) THE SPECIFIC INTENDED PURPOSE OF THE TAX CREDIT CREATED
IN THIS SECTION IS TO REDUCE BASIC OPERATIONAL COSTS FOR BUSINESSES
ENGAGED IN THE STATE'S TIMBER INDUSTRY BY ALLOWING SUCH
BUSINESSES A SPECIFIED CREDIT AGAINST THEIR INCOME TAXES FOR THEIR
PURCHASE OF MECHANIZED EQUIPMENT, VEHICLES, AND EQUIPMENT
INFRASTRUCTURE USED TO MAKE WOOD PRODUCTS, THEREBY PROMOTING
THE STATE'S TIMBER INDUSTRY.

(b) TO ALLOW THE GENERAL ASSEMBLY AND THE STATE AUDITOR
TO MEASURE THE EFFECTIVENESS OF THE CREDIT, THE DEPARTMENT OF
REVENUE SHALL TRACK THE NUMBER OF CREDITS ALLOWED, THE TOTAL
VALUE OF THE CREDITS ALLOWED, THE AVERAGE AMOUNT OF EACH CREDIT
ALLOWED, AND THE NUMBER OF QUALIFYING ITEMS PURCHASED FOR
WHICH THE CREDIT WAS ALLOWED.

25 (2) As used in this section, unless the context otherwise26 REQUIRES:

27 (a) "Equipment infrastructure" means any equipment used

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IN THE MANUFACTURING OF WOOD PRODUCTS AND INCLUDES, WITHOUT
 LIMITATION, DRY KILNS, SAWMILLS, DEBARKERS, PELLET MILLS, AND
 STRUCTURES NECESSARY TO ENCLOSE LOGGING OR OTHER OPERATIONS

4 ENGAGED IN BY A TAXPAYER.

5

(b) "QUALIFYING ITEMS" MEANS:

6 (I) ANY MECHANIZED EQUIPMENT THAT IS USED FOR THE 7 HARVESTING, SKIDDING, PROCESSING, AND LOADING OF TREES;

8 (II) ANY TRUCK OR TRAILER USED FOR THE HAULING OF LOGS; AND
9 (III) ANY EQUIPMENT INFRASTRUCTURE USED IN THE
10 MANUFACTURING OF WOOD PRODUCTS.

(c) "TAXPAYER" MEANS ANY SOLE PROPRIETORSHIP, PARTNERSHIP,
LIMITED LIABILITY CORPORATION, SUBCHAPTER S CORPORATION, OR
REGULAR CORPORATION DOING BUSINESS IN THE STATE THAT CONCERNS
ITSELF WITH FORESTRY, LOGGING, THE TIMBER TRADE, OR THE
PRODUCTION OF WOOD PRODUCTS SUCH AS FURNITURE AND SECONDARY
WOOD PRODUCTS SUCH AS WOOD PULP FOR THE PULP AND PAPER
INDUSTRY.

(3) FOR INCOME TAX YEARS COMMENCING ON OR AFTER JANUARY
1, 2024, BUT PRIOR TO JANUARY 1, 2029, THERE IS ALLOWED TO ANY
TAXPAYER A CREDIT AGAINST THE TAX IMPOSED BY THIS ARTICLE 22 IN
THE AMOUNT OF TWENTY PERCENT OF THE COST INCURRED BY THE
TAXPAYER IN PURCHASING A QUALIFYING ITEM, NOT TO EXCEED TEN
THOUSAND DOLLARS IN THE AGGREGATE FOR ALL QUALIFYING ITEMS
PURCHASED IN ANY ONE INCOME TAX YEAR.

(4) IF THE AMOUNT OF THE CREDIT SPECIFIED IN SUBSECTION (3) OF
THIS SECTION EXCEEDS THE AMOUNT OF INCOME TAXES DUE ON THE
INCOME OF THE TAXPAYER IN THE INCOME TAX YEAR FOR WHICH THE

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1 CREDIT IS BEING CLAIMED, THE AMOUNT OF THE CREDIT NOT USED AS AN 2 OFFSET AGAINST INCOME TAXES IN SAID INCOME TAX YEAR SHALL NOT BE 3 ALLOWED AS A REFUND BUT MAY BE CARRIED FORWARD AS A CREDIT 4 AGAINST SUBSEQUENT YEARS' TAX LIABILITY FOR A PERIOD NOT TO 5 EXCEED FIVE YEARS AND SHALL BE APPLIED FIRST TO THE EARLIEST 6 INCOME TAX YEARS POSSIBLE. ANY AMOUNT OF THE CREDIT THAT IS NOT 7 USED DURING SAID PERIOD SHALL NOT BE REFUNDABLE TO THE TAXPAYER. 8 (5) TO CLAIM A CREDIT UNDER THIS SECTION, A TAXPAYER SHALL

9 SUBMIT TO THE DEPARTMENT OF REVENUE DOCUMENTATION IN A FORM
10 SATISFACTORY TO THE DEPARTMENT OF REVENUE THAT DEMONSTRATES
11 THAT THE TAXPAYER PURCHASED THE QUALIFYING ITEM AND THE COST OF
12 THE ITEM PURCHASED BY THE TAXPAYER.

(6) This section is repealed, effective July 1, 2039.

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SECTION 3. In Colorado Revised Statutes, 39-26-723, amend
(1) and (3) as follows:

16 **39-26-723.** Colorado wood products - repeal. (1) (a) For fiscal 17 years commencing on or after July 1, 2008, but prior to the fiscal year 18 commencing on July 1, 2020, and for fiscal years commencing on or after 19 July 1, 2021, but prior to the fiscal year commencing on July 1, 2026 20 JULY 1, 2024, all sales, storage, and use of wood from salvaged trees 21 killed or infested in Colorado by mountain pine beetles or spruce beetles, 22 including but not limited to products such as lumber, furniture built from 23 the salvaged trees, and wood chips or wood pellets generated from the 24 salvaged trees, are exempt from taxation under the provisions of parts 1 25 and 2 of this article 26.

(b) FOR FISCAL YEARS COMMENCING ON OR AFTER JULY 1, 2024,
BUT PRIOR TO THE FISCAL YEAR COMMENCING ON JULY 1, 2028, ALL

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SALES, STORAGE, AND USE OF WOOD HARVESTED IN COLORADO,
 INCLUDING BUT NOT LIMITED TO PRODUCTS SUCH AS LUMBER, FURNITURE
 BUILT FROM SUCH WOOD, WOOD CHIPS OR WOOD PELLETS GENERATED
 FROM SUCH WOOD, AND WOOD FROM SALVAGED TREES IN COLORADO
 THAT WERE KILLED OR INFESTED BY MOUNTAIN PINE BEETLES OR SPRUCE
 BEETLES, ARE EXEMPT FROM TAXATION UNDER THE PROVISIONS OF PARTS
 1 AND 2 OF THIS ARTICLE 26.

8 (3) This section is repealed, effective July 1, 2027 JULY 1, 2029. 9 SECTION 4. Act subject to petition - effective date. This act 10 takes effect at 12:01 a.m. on the day following the expiration of the 11 ninety-day period after final adjournment of the general assembly; except 12 that, if a referendum petition is filed pursuant to section 1 (3) of article V 13 of the state constitution against this act or an item, section, or part of this 14 act within such period, then the act, item, section, or part will not take 15 effect unless approved by the people at the general election to be held in 16 November 2024 and, in such case, will take effect on the date of the 17 official declaration of the vote thereon by the governor.