This link includes the following presentations:

- 1. Human Services FY 2008-09 Supplemental Request, March 26, 2009 (pp. 2-13)
- 2. Technical Correction to Human Services Supplemental #25 and Related SSI Issue, February 3, 2009 (pp. 14-16).
- 3. Supplemental Requests for FY 2008-09 and FY 2007-08 for the Department of Human Services, Office of Operations, Services for People with Disabilities, Child Welfare, and Child Care, January 23, 2009 (pp. 17-81).

## COLORADO GENERAL ASSEMBLY JOINT BUDGET COMMITTEE



### **SUPPLEMENTAL REQUESTS FOR FY 2008-09**

### **DEPARTMENT OF HUMAN SERVICES**

(Services for People with Disabilities)

JBC Working Document - Subject to Change Staff Recommendation Does Not Represent Committee Decision

> Prepared By: Amanda Bickel, JBC Staff March 26, 2009

For Further Information Contact:

Joint Budget Committee Staff 200 E. 14th Avenue, 3rd Floor Denver, Colorado 80203 Telephone: (303) 866-2061 TDD: (303) 866-3472

### **Supplemental Request Regional Centers Prior Year Accounting Issues**

| DHS+HCPF             | Request     | Recommendation |
|----------------------|-------------|----------------|
| Total                | \$5,108,544 | \$10,332,917   |
| FTE                  | 0.0         | 0.0            |
| General Fund         | 0           | 4,329,881      |
| Reappropriated Funds | 4,005,696   | 4,900,188      |
| Federal Funds        | 1,102,848   | 1,102,848      |

| Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria?            | NO,    |
|---|--------|
| [An emergency or act of God; a technical error in calculating the original appropriation; data that was | due to |
| not available when the original appropriation was made; or an unforseen contingency.]                   | date   |

The Department requested this based on a technical error. This error was not in the appropriation but in the Department's accounting and management of the program over several years. Staff believes the request is based on data not available when the original appropriation was made; however, this data was, or should have been, available at the time of regular, January 2, 2009 supplemental submissions.

**Department Request:** The Department request is to reallocate existing appropriations within the Department of Human Services to address an \$8.1 million budget shortfall created due to accounting and fiscal management errors at the regional centers for people with developmental disabilities over several years. The request identifies internal sources of funds to address the needs identified in this request. The Department explains its late submission as follows: "Because resources available this fiscal year will not be available in the future and because of the magnitude of these prior year adjustments..."

### **Staff Analysis and Recommendation:** In sum:

- The timing of the submission is highly problematic (submission March 24), particularly given that staff raised related concerns in the staff budget briefing in November 2008 and initiated meetings in November 2008 to request the Department examine the issue.
- The content of the request raises concerns about the fiscal management of the regional centers. The problems identified at the regional centers, which go back to FY 2006-07 and FY 2007-08, drive total additional appropriations in FY 2008-09 of \$8.1 million, including

\$5.7 million General Fund. The entire "net" General Fund appropriation for the regional centers was \$22.5 million General Fund. Thus, this request represents a 25 percent increase in the annual General Fund appropriation for the regional centers. The nature of the problems, described in more detail below, are equally troubling. In combination with a variety of other recent budgetary and programmatic issues at the regional centers, staff believes this request raises serious questions about the state's ability to manage these facilities.

- Staff nonetheless sees no option but to recommend the request in large part. The request relates to payments for staff and services that have already been delivered and problems related to the state's billing of itself. If the funding is not provided, it is not clear to staff how the Department and the Controller would respond or manage. Covering these costs within the regional center budget would appear to require shutting down all regional centers for the final quarter of the year, which staff does not consider to be a realistic option.
- While staff essentially recommends the request, staff also recommends:
  - (1) A letter to the Executive Director of the Department of Human Services and the Director of the Office of State Planning and Budgeting expressing the Committee's displeasure regarding this situation and an explanation of the steps the Department is taking to ensure this is not repeated. If desired, this could include a request that the Executive explore the programmatic and fiscal implications of closing regional centers.
  - (2) A cut of \$419,000 total Medicaid funds in FY 2009-10 to regional center personal services as a "fine" of \$5,000 per day for the 83-day time period between January 2, 2009, when this request should have been submitted and the actual submission date (4:00 pm on March 25, 2009).
- The reason the Department request appears to be for \$0 General Fund and the staff recommendation reflects a need for \$4.3 million General Fund is that the Department's request included savings from a reduction to FY 2008-09 developmental disability "hold harmless" appropriation. The Committee has already included these reductions in the FY 2008-09 budget and they cannot be taken twice. Further, the staff recommendation reflects allowing the Department to reallocate moneys within the Human Services section of the HCPF budget via footnote, rather than making the array of different line item adjustments included in the request within HCPF. Regardless, staff emphasizes that the true cost of the regional center issues is \$5.7 million General Fund, however it is financed.

### Additional Background and Explanation of the Request and Recommendation:

**Explanation of Request.** The request identifies the total regional center shortfall in the Department of Human Services (DHS) as \$8,127,221, including \$4,900,188 Medicaid reappropriated funds and \$3,227,033 General Fund. The Medicaid and General Fund components have separate explanations.

<u>Medicaid shortfall</u>: The \$4.9 million Medicaid funds (\$2.4 million "net General Fund) represents amounts that were appropriated to the Department of Health Care Policy and Financing (HCPF) in FY 2006-07 and FY 2007-08 for the regional centers that <u>were reverted in prior years</u> because amounts reflected were not paid out by HCPF during the correct fiscal year.

As previously discussed with the Committee, the regional centers operate on an accrual basis in Human Services, but HCPF operates on a cash basis. Thus, amounts can be fully expended in DHS even if associated bills have not been paid by HCPF. This portion of the request is tied to a gap in time between when services were delivered in the Department of Human Services and when Medicaid bills were submitted to and paid by the Department of Health Care Policy and Financing. In the Department of Human Services, bills not yet paid are reflected as "incurred but not received" or IBNR. The Department is now attempting to correct/ "catch up" the IBNR amount to an appropriate ongoing level. The intent is that after the current balance is paid, annual expenditures in the two departments will match, despite the payment time-lag, and the State will no longer face reversions or over-expenditures in HCPF related to ongoing Human Services funding levels.

<u>Prior Authorization:</u> The \$3.2 million General Fund portion of the request represents expenditures that cannot be offset with Medicaid revenues. Thus, this amount represents bills that should have been paid by Medicaid (50 percent General Fund/50 percent federal funds) but which are instead being paid by 100 percent General Fund due to Department errors. These amounts represent Human Services claims not paid by the Department of Health Care Policy and Financing Medicaid for reasons such as: Prior Authorization Review (PARs) which had exhausted approved limits, gaps in approval periods while awaiting PAR approvals, residents not approved for PARs for some services rendered, billed, and recorded.

Essentially, the Department's own facilities failed to make the proper modifications to comply with the federally-required Medicaid system changes that affected the community centered boards.

The request indicates that the Department is implementing significant changes to correct these problems and will be examining the financial oversight of the regional centers immediately.

**Staff Observations.** These problems have been brewing for over two years and were not addressed properly or promptly. Instead, those responsible apparently concealed the problems until matters came to a head. The issue related to prior authorizations is particularly troubling, given that the

Department was requiring community centered boards and providers to adjust to a new interim rate structure for the Medicaid waiver in FY 2006-07 and FY 2007-08, *i.e.*, if any entity should have known what was involved in system conversion, it should have been the Department. Because of these errors, the State (HCPF) is now requiring itself (DHS) to pay 100 percent General Fund for services that should have received a federal match.

Furthermore, with respect to timing of the request, staff has been asking questions about the regional center reversions in the Department of Health Care Policy and Financing since FY 2007-08. Staff actively raised a concern and organized meetings related to the issue in November 2008. Nonetheless, no request was submitted until March 25, 2009. Because of the pace of the JBC's work, this essentially required JBC staff to complete this write-up in less than 24 hours.

Pursuant to Section 24-37-304, C.R.S., the Office of State Planning and Budgeting is required to ensure submission to the JBC of all agency requests for supplemental appropriations for the current fiscal year by January 1 of each year. The statute allows for later submission for "a supplemental appropriation based upon circumstances unknown to, and not reasonably foreseeable by, the requesting agency at the time of submission of the agency's original request for supplemental appropriations". However, due to JBC staff's efforts to focus attention on the issue, this issue was known to the agency before January 1.

Finally, staff believes that the regional center failures on this issue must be examined in the context of other recent regional center problems. In particular:

- (1) Over-expenditures so massive in early FY 2007-08 that they required the Department to: (a) freeze new admissions and new hires during the second half of the year; and (b) approach the JBC (again at the eleventh-hour, in March 2008) for more than 40 new FTE for the year.
- (2) Numerous violations from the Department of Public Health and Environment related to quality of care. Issues were reportedly so severe that the institutions might have been shut down if they had been privately operated.
- (3) The Department's plans to address quality-of-care problems (via both staffing increases and downsizing) are expected to drive regional center costs to about \$250,000 per person per year. While regional center clients have serious needs, this expenditure level raises the question of whether a non-state entity might be able to provide similar or better services for less money.

**Details of Request and Recommendation.** The attached numbers pages provide additional detail on the specific line item adjustments proposed and recommended. The request includes:

- Increase the regional centers personal services line item by \$7.2 million, including \$3.2 million General Fund and \$4.0 million reappropriated Medicaid funds (\$5.3 million "net" General Fund).
- Finance this increase via: (1) "hold harmless" developmental disability program cost amounts not needed in FY 2008-09 (\$4.3 million General Fund); (2) Medicaid indirect costs (\$600,000 General Fund) that have been reverting in recent years; and (3) appropriations to the regional center depreciation and annual adjustments line item--amounts that are supposed to draw down federal matching federal funds and then revert to the General Fund (\$300,000 General Fund).
- While the request indicates a need for \$8.1 million and only asks for \$7.2 million, it indicates that the remaining shortfall, including \$447,246 General Fund, will be managed within existing resources at year-end close. Staff understands that the Department could approach the Committee in June 2009 for budget adjustments to facilitate this.

#### The recommendation includes:

- Increase the Human Services regional center appropriation by the \$8.1 million reported to be required (rather than the \$7.2 million), including \$3.2 million General Fund and \$4.9 million Medicaid reappropriated funds. Do this in a new line item entitled: "Prior Year Accounting Errors and Federal Disallowances" rather than in the personal services line item.
- Add \$2.2 million total funds, including \$1.1 million General Fund, to the appropriation for the regional centers in the Department of Health Care Policy and Financing. This is the total net increase for Health Care Policy and Financing included in the request, after various offsetting adjustments.
- Add a footnote in the Department of Health Care Policy and Financing specifying that up to \$2.7 million total funds, including \$1.3 million General Fund, may be transferred within section (6) of the HCPF Long Bill (the Department of Human Services Medicaid-funded Programs section) to address regional center shortfalls. Allow transfers up to \$2.7 million from line items for the DHS Executive Director's Office, Office of Operations, and Regional Center Depreciation and Annual Adjustments. Staff anticipates this flexibility will eliminate the need for a June 2009 request for interim supplemental adjustments.
- Write a letter and take a reduction of \$415,000 in FY 2009-10 to reflect the Committee's concerns about the situation.

The text of the recommended FY 2008-09 footnote would be as follows:

Department of Health Care Policy and Financing, Department of Human Services Medicaid-funded Programs, Executive Director's Office - Medicaid Funding; Office of Operations - Medicaid Funding; and Services for People with Disabilities - Medicaid Funding, Regional Centers, and Regional Center Depreciation and Annual Adjustments -- Up to \$2,694,491 total funds, including \$1,347,246 General Fund, appropriated in the Department of Human Services Medicaid-funded Programs section to the Executive Director's Office - Medicaid Funding, Office of Operations - Medicaid Funding, and Services for People with Disabilities - Medicaid Funding, Regional Center Depreciation and Annual Adjustments line items may be transferred to the Department of Human Services Medicaid-funded Programs, Services for People with Disabilities - Medicaid Funding, Regional Centers line item to address prior year accounting errors and federal disallowances.

|  | FY 2007-08      | FY 2008-09    | Fiscal Year 2008-09 Supplemental |             | FY 2009-10 Budget |             |
|--|-----------------|---------------|----------------------------------|-------------|-------------------|-------------|
|  | Actual          | Appropriation | Requested                        | Recommended | New Total with    | Recommended |
|  | Actual          | Appropriation | Change                           | Change      | Recommendation    | Change      |
|  | ,               |               |                                  |             |                   |             |
| DEPARTMENT OF HUMAN SERVICES   |                 |               |                                  |             |                   |             |
| <b>Executive Director - Karen Beye</b>   |                 |               |                                  |             |                   |             |
| (0) CEDVICES FOR DEODI E WITH DISAL  |                 |               |                                  |             |                   |             |
| (9) SERVICES FOR PEOPLE WITH DISAR<br>(A) Community Services for People with Dev |                 | ahilitias     |                                  |             |                   |             |
| (2) Program Costs  | elopinentai Dis | abilities     |                                  |             |                   |             |
| Adult Comprehensive Services   | 208,655,652     | 249,029,365   | (4,329,881)                      | 0           | 249,029,365       | 0           |
| General Fund   | 1,523,193       |               | (4,329,881)                      | 0           | 1,650,459         | 0           |
| Cash Funds   | 1,323,173       |               | 0                                | 0           | 28,340,125        | 0           |
| CFE/Reappropriated Funds   | 207,132,459     |               | 0                                | 0           | 219,038,781       | 0           |
| or 2/10uppropriated 1 unus   | 207,102,109     | 219,000,701   | v                                | v           | 213,000,701       | v           |
| (B) Regional Centers for People with Develop                                     | omental Disabil | lities        |                                  |             |                   |             |
| (1) Medicaid-funded Services   |                 |               |                                  |             |                   |             |
| Personal Services  | 43,284,413      | 45,597,117    | 7,232,729                        | 0           | 45,597,117        | (415,000)   |
| FTE  | 935.6           | 955.3         | <u>0</u>                         | <u>0</u>    | <u>0</u>          | <u>0</u>    |
| General Fund   | 0               | 0             | 3,227,033                        | 0           | 0                 | 0           |
| Cash Funds   | 2,654,879       | 2,691,276     | 0                                | 0           | 2,691,276         | 0           |
| Reappropriated Funds (Medicaid)  | 40,629,534      | 42,905,841    | 4,005,696                        | 0           | 42,905,841        | (415,000)   |
| Net General Fund   | 20,314,767      | 21,452,921    | 5,229,881                        |             | 21,452,921        | (207,500)   |
| Prior Year Accounting Errors and   |                 |               |                                  |             |                   |             |
| Federal Disallowances [new line item]  | 0               | 0             | 0                                | 8,127,221   | 0                 | 0           |
| General Fund   |                 |               |                                  | 3,227,033   |                   |             |
| CFE/Reappropriated Funds (Medicaid)  |                 |               |                                  | 4,900,188   |                   |             |
| Net General Fund   |                 |               |                                  | 5,677,127   |                   |             |
| Subtotal - Department of Human Services  | n/a             | n/a           | 2,902,848                        | 8,127,221   | n/a               | (415,000)   |
| FTE  |                 |               | <u>0.0</u>                       | <u>0.0</u>  |                   | <u>0.0</u>  |
| General Fund   |                 |               | (1,102,848)                      | 3,227,033   |                   | 0           |
| Cash Funds   |                 |               | 0                                | 0           |                   | 0           |
| Reappropriated Funds   |                 |               | 4,005,696                        | 4,900,188   |                   | (415,000)   |
| Federal Funds  |                 |               | 0                                | 0           |                   | 0           |

|   | FY 2007-08    | FY 2008-09         | Fiscal Year 2008-09 Supplemental |                  | FY 2009-10 Budget  |             |
|---|---------------|--------------------|----------------------------------|------------------|--------------------|-------------|
|   | Actual        | Appropriation      | Requested                        | Recommended      | New Total with     | Recommended |
|   | Actual        | Appropriation      | Change                           | Change           | Recommendation     | Change      |
|   |               |                    |                                  |                  |                    |             |
| DEPARTMENT OF HEALTH CARE POI               | LICY AND FINA | ANCING             |                                  |                  |                    |             |
| <b>Executive Director - Joan Henneberry</b> |               |                    |                                  |                  |                    |             |
| (6) DEPARTMENT OF HUMAN SERVICE             | TES MEDICAID  | LEUNDED PROC       | ED A MS                          |                  |                    |             |
| (A) Executive Director's Office -           | LES MEDICALD  | -FUNDED I ROC      | JIANIS                           |                  |                    |             |
| Medicaid Funding                            | n/a           | 14,426,718         | (360,000)                        | 0                | 14,426,718         | 0           |
| General Fund                                | 11/α          | 7,141,131          | (180,000)                        | · ·              | 7,141,131          | V           |
| Reappropriated Funds                        |               | 388                | 0                                |                  | 388                |             |
| Federal Funds                               |               | 7,285,199          | (180,000)                        |                  | 7,285,199          |             |
| redefar rands                               |               | 7,203,177          | (100,000)                        |                  | 7,203,177          |             |
| (C) Office of Operations -                  |               |                    |                                  |                  |                    |             |
| Medicaid Funding                            | n/a           | 6,054,395          | (840,000)                        | 0                | 6,054,395          | 0           |
| General Fund                                |               | 3,027,198          | (420,000)                        |                  | 3,027,198          |             |
| Federal Funds                               |               | 3,027,197          | (420,000)                        |                  | 3,027,197          |             |
|   |               |                    | , , ,                            |                  |                    |             |
| (F) Services for People with Disabilities   |               |                    |                                  |                  |                    |             |
| Medicaid Funding                            | n/a           |                    |                                  |                  |                    |             |
| Regional Centers                            |               | 46,137,930         | 4,005,696                        | <u>2,205,696</u> | 48,343,626         | (415,000)   |
| General Fund                                |               | 22,089,464         | 2,002,848                        | 1,102,848        | 23,192,312         | (207,500)   |
| Reappropriated Funds                        |               | 979,501            | 0                                | 0                | 979,501            | 0           |
| Federal Funds                               |               | 23,068,965         | 2,002,848                        | 1,102,848        | 24,171,813         | (207,500)   |
| D : 10 ( D : : : 1                          |               |                    |                                  |                  |                    |             |
| Regional Center Depreciation and            |               | 1 142 012          | (600,000)                        | 0                | 1 142 012          |             |
| Annual Adjustments General Fund             |               | <u>1,142,912</u>   | (600,000)                        | 0                | 1,142,912          | 0           |
| General Fund<br>Federal Funds               |               | 571,456<br>571,456 | (300,000)<br>(300,000)           |                  | 571,456<br>571,456 |             |
| rederal runds                               |               | 3/1,430            | (300,000)                        |                  | 3/1,430            |             |
| Subtotal - Department of Health Care Police | cv n/a        | n/a                | 2,205,696                        | 2,205,696        | n/a                | (415,000)   |
| FTE   |               |                    | 0.0                              | 0.0              |                    | 0.0         |
| General Fund                                |               |                    | 1,102,848                        | 1,102,848        |                    | (207,500)   |
| Cash Funds                                  |               |                    | 0                                | 0                |                    | 0           |
| Reappropriated Funds                        |               |                    | 0                                | 0                |                    | 0           |
| Federal Funds                               |               |                    | 1,102,848                        | 1,102,848        |                    | (207,500)   |
|   |               |                    |                                  |                  |                    |             |

|                                      | FY 2007-08           | FY 2008-09    | Fiscal Year 2008-09 Supplemental |                | FY 2009-10 Budget |             |
|--------------------------------------|----------------------|---------------|----------------------------------|----------------|-------------------|-------------|
|                                      | Actual               | Appropriation | Requested                        | Recommended    | New Total with    | Recommended |
|                                      | Actual Appropriation | Change        | Change                           | Recommendation | Change            |             |
|                                      |                      |               |                                  |                |                   |             |
| Grand Total - Regional Center Errors | n/a                  | n/a           | 5,108,544                        | 10,332,917     | n/a               | (830,000)   |
| FTE                                  |                      |               |                                  |                |                   |             |
| General Fund                         |                      |               | 0                                | 4,329,881      |                   | (207,500)   |
| Cash Funds                           |                      |               | 0                                | 0              |                   | 0           |
| Reappropriated Funds                 |                      |               | 4,005,696                        | 4,900,188      |                   | (415,000)   |
| Federal Funds                        |                      |               | 1,102,848                        | 1,102,848      |                   | (207,500)   |

### STATE OF COLORADO

SENATORS Moe Keller, Chairman Abel Tapia Al White

REPRESENATIVES
Jack Pommer, Vice-Chairman
Mark Ferrandino
Don Marostica



STAFF DIRECTOR John Ziegler

#### JOINT BUDGET COMMITTEE

200 East 14th Avenue, 3rd Floor LEGISLATIVE SERVICES BUILDING Denver, CO 80203 Telephone 303-866-2061 www.state.co.us/gov\_dir/leg\_dir/jbc/jbchome.htm

#### **DRAFT**

March 30, 2009

Ms. Karen Beye Executive Director Department of Human Services 1575 Sherman Ave. Denver, CO 80203

Mr. Todd Saliman Director Governor's Office of State Planning and Budgeting State Capitol Building, Room 111 Denver, CO 80203

Dear Ms. Beye and Mr. Saliman:

The Joint Budget Committee has received an FY 2008-09 Department of Human Services (DHS) supplemental budget request dated March 25, 2009 addressing prior year accounting issues for the regional centers for people with developmental disabilities. The problem this request seeks to address requires an additional appropriation for the regional centers of \$8.1 million, including \$5.7 million General Fund. This General Fund amount represents almost 25 percent of the entire regional center General Fund appropriation.

We are particularly concerned about two elements of the request:

**Date of Submission**: The submission date of this supplemental is very problematic. A large part of this supplemental addresses a gap between when regional center services are billed by DHS (on an accrual basis) and paid by the Department of Health Care Policy and Financing (HCPF) on a cash basis. Much of this request is for General Fund amounts that were reverted from prior year HCPF budgets. The JBC staff identified this problem in the staff November 19, 2008 budget briefing. Our

staff also arranged meetings between HCPF and DHS staff in November 2008 to highlight the problem. In light of this, it is disturbing that DHS and OSPB have submitted this request almost two months after the supplemental deadline of January 1, 2009. We have elected to reduce the appropriation to the regional centers for FY 2009-10 by \$419,000, reflecting a fine of \$5,000 per day between when the request should have been submitted and the actual submission date.

**Medicaid Disallowances:** Of the total request, \$3.2 million General Fund is required because the regional centers failed to follow the state's own rules and requirements for billing for Medicaid waiver program services. If Medicaid had paid for these services, the cost to the General Fund would have been only \$1.6 million. Given the state's revenue situation, the State cannot afford errors of this sort.

We understand that you are taking steps to ensure that such problems will not occur in the future. We request that you keep us updated on these efforts. Further, given the array of fiscal, programmatic, and management problems experienced at the regional centers in recent years, we also request that you explore the programmatic and fiscal implications of closing one or more regional center facilities.

Sincerely,

Moe Keller Chairman Joint Budget Committee

cc:

Will Kugel, DHS Tim Hall, DHS Susan Hunt, DHS Sharon Jacksi, DHS Joan Henneberry, HCPF John Bartholomew, HCPF Sarah Sills, OSPB

### MEMORANDUM

**TO:** Joint Budget Committee

FROM: Amanda Bickel, JBC Staff

SUBJECT: Technical Correction on Human Services Supplemental #25 and Related SSI

**Issue** 

**DATE:** February 3, 2009

### <u>Technical Correction for Supplemental #25</u>

This supplemental reduced the appropriation for Services for People with Disabilities, Community Services for People with Developmental Disabilities, Program Costs, based on systematic turnover in developmental disability placements. The basis for the request was that there is a time lag associated with filling a developmental disability placement. As a result, the "full time persons" or "resources" required is reduced, along with associated funding.

For individuals who receive a comprehensive services (residential) placement, federal SSI payments cover room and board costs for services. Thus, if the estimate of the number of "full persons" served each year declines (by 20 resources in the request), the amount shown for cash funds from client cash should also decline. The client cash allocated per FPE is \$6,912 per person per year, based on state policy.

Thus, staff recommends that the supplemental action previously approved, to reduce Medicaid reappropriated funds in this line item by \$1,291,720, be modified to also include a reduction of \$138,407 in client cash funds. (Calculation is based on current Long Bill appropriation of \$6,908 per resource); varies slightly from \$6,912 per person per year due to accumulated rounding.)

### Additional SSI Issue

Staff has recently learned that the Department issued notice to the Community Centered Boards in January 2009 indicating that, pursuant to a federal SSI increase from \$637 to \$674 per month, the personal needs allowance for SSI was being increased from \$61 to \$64 per month, and thus the room and board component was being increased from \$576 per month to \$609 per month (from \$6,912 per year to \$7,308). However, the Department failed to submit a supplemental request regarding the room and board share of the appropriation. The relevant portion of statute is reflected below:

27-10.5-104. Authorized services and supports - conditions of funding - purchase of services and supports - boards of county commissioners - appropriation. (7) (a) Each year the general

MEMO Page 2 February 3, 2009

assembly shall appropriate funds to the department of human services to provide or purchase services and supports for persons with developmental disabilities pursuant to this section. Unless specifically provided otherwise, services and supports shall be purchased on the basis of state funding less any federal or cash funds received for general operating expenses from any other state or federal source, less funds available to a person receiving residential services or supports after such person receives an allowance for personal needs or for meeting other obligations imposed by federal or state law, and less the required local school district funds specified in paragraph (b) of this subsection (7). The yearly appropriation, when combined with all other sources of funds, shall in no case exceed one hundred percent of the approved program costs as determined by the general assembly....(Emphasis added.)

Unless the General Assembly authorizes an increase for the client cash share of the appropriation, statute would direct that the Medicaid and General Fund appropriations be reduced by the amount of this increase. The table on the next page reflects the calculation. Given the state budget situation, staff would suggest that the JBC may wish to take the associated savings. Given timing issues, staff anticipates that the reduction could only be applied in the last four months of FY 2008-09 but would continue in FY 2009-10. (Thus, the JBC would be making a decision to "provide otherwise" for January and February in the calculation and implement the regular statutory criteria effective March 2009.) This would generate savings of \$267,176 net General Fund in FY 2008-09 and \$799,339 net General Fund in FY 2009-10. (For Medicaid placements, the General Fund savings is 50 percent of the total; for General Fund placements, the savings is 100 percent.)

Alternatively, the Committee could choose to increase the cash funds appropriation. In this instance, the JBC would increase the cash funds appropriation in FY 2008-09 and FY 2009-10. In this instance, staff would recommend that the Committee reflect the client cash increase for a full six months (181 days) in FY 2008-09 (\$779,867).

MEMO Page 3 February 3, 2009

### Potential for General Fund and Medicaid Cash Offsets Associated with SSI Increase

|   | State<br>Residential<br>(General Fund) | Medicaid Residential<br>(Medicaid Cash) | Total       |
|---|--|---|-------------|
| (A) Number of Resources (FTE consumers)       | 66                                     | 3,924                                   | 3,990       |
| (B) SSI Rate Increase per day                 | \$1.08                                 | \$1.08                                  | \$1.08      |
| <b>FY 2008-09</b> (4 month impact assumed)    |  |   |             |
| (C) Effective Days (4 months savings assumed) | 122                                    | 122                                     | 122         |
| Increase Client Cash (A*B*C)                  | \$8,696                                | \$516,960                               | \$525,657   |
| Net General Fund savings                      | \$8,696                                | \$258,480                               | \$267,176   |
| <u>FY 2009-10</u> (full year impact)          |  |   | _           |
| (D) Effective Days (full year)                | 365                                    | 365                                     | 365         |
| Increase Client Cash (A*B*D)                  | \$26,017                               | \$1,546,644                             | \$1,572,661 |
| Net General Fund savings                      | \$26,017                               | \$773,322                               | \$799,339   |

## COLORADO GENERAL ASSEMBLY JOINT BUDGET COMMITTEE



### SUPPLEMENTAL REQUESTS FOR FY 2008-09 AND FY 2007-08

### **DEPARTMENT OF HUMAN SERVICES**

(Services for People with Disabilities, Child Welfare, Child Care, Office of Operations)

JBC Working Document - Subject to Change Staff Recommendation Does Not Represent Committee Decision

> Prepared By: Amanda Bickel, JBC Staff January 23, 2009

For Further Information Contact:

Joint Budget Committee Staff 200 E. 14th Avenue, 3rd Floor Denver, Colorado 80203 Telephone: (303) 866-2061 TDD: (303) 866-3472

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### **Prioritized Supplementals**

**Supplemental Request, Department Priority #1/1a Regional Centers Staffing High Needs Clients** (#1 withdrawn via #1a)

|                      | Request | Recommendation |
|----------------------|---------|----------------|
| Total                | \$0     | \$0            |
| FTE                  | 0.0     | 0.0            |
| Reappropriated Funds | 0       | 0              |
| Net General Fund     | 0       | 0              |

| Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria? [An emergency or act of God; a technical error in calculating the original appropriation; data that was not available when the original appropriation was made; or an unforseen contingency.] | n/a |
|--|-----|
| Not applicable.  |     |

**Department Request:** On January 2, 2009, the Department requested 37.6 FTE and \$862,594 Medicaid cash funds (\$431,297 net General Fund) for direct care staff at the regional centers for people with developmental disabilities for FY 2008-09. The request annualized, adding 35.8 FTE and \$1.9 million to the Department's original FY 2009-10 Decision Item #1 request for 39.4 FTE and \$1.5 million for regional center staff. *The Department withdrew the request on January 15, 2009 via supplemental #1a.* 

**Staff Comment:** The Department was authorized by the Office of State Planning and Budgeting to add 75 additional direct care staff to the regional centers for FY 2008-09. In a letter to the JBC dated June 19, 2008, the Department explained the plan to add additional staff and indicated that, if associated funding was not approved in January 2009, it would need to take immediate steps to reduce the number of residents at the facility; however, no formal interim supplemental request was submitted or acted upon in June 2008.

Due to the FY 2007-08 hiring freeze, the regional centers began FY 2008-09 with 51 vacancies. As a result of this, and delays in hiring new staff, the Department initially reduced its projected staffing need for FY 2008-09 and subsequently eliminated the FY 2008-09 increase altogether. It has also withdrawn the requested annualization for FY 2009-10, presumably due to budgetary restrictions.

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### **Supplemental Request, Department Priority #10 Administrative Review Compliance FTE FY 2008-09**

|               | Request    | Recommendation |
|---------------|------------|----------------|
| Total         | \$140,657  | \$54,282       |
| FTE           | <u>1.7</u> | <u>0.8</u>     |
| General Fund  | 0          | 0              |
| Federal Funds | 140,657    | 54,282         |

| Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria?            | YES |
|---|-----|
| [An emergency or act of God; a technical error in calculating the original appropriation; data that was |     |
| not available when the original appropriation was made; or an unforseen contingency.]                   |     |

JBC staff and the Department agree that this request is the result of *data that was not available when the original appropriation was made*. The Department received notice from federal authorities in July 2008 that it could be subject to fiscal sanctions if it did not address the timeliness of out-of-home placement reviews.

**Department Request:** The Department is requesting 1.7 FTE and \$140,657 federal funds (Title IV-E) to cover three months of funding for additional staff for the Administrative Review Unit (ARU). The basis of the request is to meet the requirements of Section 422 of the Social Security Act and the Adoption and Foster Care Analysis Reporting System (AFCARS) by providing timely 6 month periodic reviews of all children in foster care and avoiding federal fiscal sanctions due to noncompliance.

The administrative review consists of a compliance officer reading a case file and facilitating a one-hour face-to-face meeting with those involved in any case involving an out-of-home placement longer than six months. The request indicates it is a continuation of Decision Item #16, submitted November 3, 2008, for additional compliance officers (6.6 FTE and \$459,113 federal Title IV-E funds). The Division indicates that it is out of compliance with federal requirements to provide timely reviews and that, in order to address this, it requires additional compliance officers.

Data included in the request indicated that the Department has been out of compliance since at least FY 2005-06. The table below reflects Department timeliness data. It is based on a quarterly "snapshot" that examines, of all children in out-of-home placement for 7 months or longer, whether their review status is "timely", *i.e.*, whether they have been reviewed within the required six-month time frame.

| Administrative Review - Timeliness               |            |            |            |  |  |  |  |  |
|--|------------|------------|------------|--|--|--|--|--|
|  | FY 2005-06 | FY 2006-07 | FY 2007-08 |  |  |  |  |  |
| Percent reviews "late" (4-quarter average)       | 38.4%      | 45.5%      | 38.0%      |  |  |  |  |  |
| Universe of eligible reviews (quarterly average) | 7,089      | 6,995      | 6,558      |  |  |  |  |  |

The Department has identified concerns in this area since staff were cut during the 2003-2005 period (11.0 FTE in total, including 7.0 compliance officers). A total of 2.2 FTE were restored in FY 2006-07, but the Department indicates additional staff are still required. The Department calculated a need for 6.6 new FTE per year based on an average of 1,188 children per month requiring review in FY 2007-08, an average of 55 reviews per month per FTE, and current staffing of 16.0 reviewers.

The Department's request indicated that if it remains out of compliance at the time of the March 2009 federal Child and Family Services Review (CFSR), a federal fiscal sanction of \$693,510 would be imposed. However, in response to staff questions, it indicated that the situation with respect to sanctions is not as clear-cut as suggested in the request.

Although not discussed in the request, staff notes that a recent doctoral dissertation by one of the Unit's staff found that timely case review was a significant factor in achieving permanency for children. The ARU unit is one of its checks on the overall quality of county child welfare performance.

The request would effectively "redirect" federal Title IV-E funds that are distributed to counties through the Excess Title IV-E Cash Fund and associated line item. The request shows this as a reduction to the Excess Title IV-E Cash Fund line item in FY 2009-10. The request references Section 26-1-111, C.R.S., which specifies that the state shall pay to counties Title IV-E funds received that are *in excess* of the amounts required to fund Title IV-E eligible services and the costs of the administrative review unit and that further specifies that:

"...the costs of the administrative review unit shall be adjusted annually by the general assembly to reflect rate changes, workload, federal financial participation, and any other factor determined as necessary to maintain a comparable level of said services and costs as for [FY 1991-92]." [Section 26-1-111 (2) (d) (II) (B), C.R...S.]

**Staff Analysis:** Key considerations related to this request include the following:

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- Staff does not believe federal is as imminent as suggested in the request, but improvement will be required to avoid future federal sanctions.
- The number of administrative reviews required appears to be on a gradually declining trend.
- Title IV-E funds, the ultimate source of the requested funding, has reflected uncertain recent trends. Title IV-E funds are effectively interchangeable with General Fund for the support of child welfare programs.

<u>Federal requirements</u>. In response to staff questions, the Department has indicated that there are three different federal evaluations with which it may be found out of compliance due to timeliness of reviews: the CFSR Review (scheduled for March 2009), the federal Title IV-E Review (scheduled for June 2009), and review by federal authorities every spring and fall of the AFCARS data set. The Department provided a copy of a letter, dated July 14, 2008, from the federal Children's Bureau, indicating that the State is out of compliance with federal Social Security Act requirements to collect AFCARS data. The letter specifically notes the need to provide timely periodic reviews of children in foster care, among other items. The Department also provided a copy of a letter dated July 24, 2008 from the federal Administration for Children and Families pointing out that the 16.82 percent late reviews (indicated by April 2008 data) is above the 10.0 percent limit established by AFCARS rules and indicating that this will be an issue for the upcoming Child and Family Services Review (CFSR).

The Department believes is likely to be found out of compliance for the March 2009 CFSR due to timeliness of review data, but any fiscal penalty will be held in abeyance if Colorado agrees to, and complies with, a Performance Improvement Plan. Similarly, while it might be found out of compliance pursuant to a Title IV-E review scheduled for June 2009, initial fiscal penalties would be limited if the State agrees to, and complies with, a Performance Improvement Plan. Finally, the State could be faced with immediate fiscal sanction under AFCARS rules if and when the federal suspension on AFCARS fiscal sanctions is lifted. (AFCARS fiscal penalties were suspended by federal authorities when these federal data requirements were initially rolled-out). The Department believes reinstatement of fiscal penalties could be relatively soon, but there has been no official notification from federal authorities of when this will occur.

To comply with AFCARS requirements, Colorado must have under 10 percent late reviews per the AFCARS data set. The most recent AFCARS data set (Fall 2008) showed Colorado with a 13.56 percent error rate on timeliness of review, *i.e.*, Colorado was 3.56 percent over the federal limit based 13.56 percent of reviews identified as not timely. This reflects an improvement over the spring (13.56 percent error rate in Fall 2008 versus 16.82 percent error rate in Spring 2008). Notably, the Department's internal analysis indicates that over 35 percent reviews are, on average

in "late" status based on reviews later than six months; however, the AFCARS data is actually based on the percent of reviews that are more than nine months late, rather than six months late. Many of these "very late" reviews are based on situations such as runaways or adoption in process that may require further research or that appear to have less immediate benefit to a child. Staff notes that the Department could probably come into compliance with the AFCARS data-set requirements by placing a higher priority on cleaning up records related to this "very late" group than it does at present.

<u>Children Requiring Review Declining</u>. The use of out-of-home placement in Colorado is on the decline. This reflects an overall change in what is viewed as best practice in the child welfare arena (preference for supporting families and limiting use of out-of-home placements). The trend is also reinforced for counties by the high cost of out-of-home placement. Overall numbers of children in out-of-home placement fell by over 15 percent between FY 2005-06 and FY 2007-08.

The decline in the number of children requiring ARU review (children in placement over six months) has not been as steep, but these figures have also declined. Data provided by the Department reflect a decline of 7.7 percent over the two year period from FY 2005-06 to FY 2007-08 in the number of children who qualify for ARU review.

If staff assumes that the number of children qualifying for ARU review will continue to decline at approximately the same rate as the last two years overall, the demand for reviews would be expected to fall by a further 7.7 percent from FY 2007-08 to FY 2009-10 and the number of children requiring review during the year would fall from 14,531 in FY 2007-08 to 13,412 in FY 2009-10. Assuming each reviewer can review an average of 58 cases per month (three more than the Department's estimate), this would drive a need for 3.3 new FTE, rather than the 6.6 requested.

<u>Revenue Issues</u>. For purposes of child welfare programs, Title IV-E revenues are inter-changeable with General Fund. This request competes with the need to support direct Child Welfare services with Title IV-E in an environment of statewide revenue shortages.

Furthermore, overall trends for Title IV-E revenue are a concern. The decline in the number of children in out-of-home placement contributes to a decline in receipt of federal Title IV-E funds (the proposed source of funding for this decision item), as Title IV-E funds are based on out-of-home placement and the income level of the family from which the child was removed. The Department has expressed concern about long-term trends in Title IV-E funding, based both on out-of-home placement and on federal law that ties these funds to income levels set in the late 1990s. From FY 2006-07 to FY 2007-08, Title IV-E revenue fell by 4.9 percent. The Department's most-recent five year projection for these funds reflects annual growth in Title IV-E, but at a slower rate than the overall anticipated growth in child welfare appropriations.

**Staff Recommendation:** Staff recommends that the Committee approve an increase of 3.0 FTE for the last quarter of the year (0.8 FTE and \$54,282 in federal Title IV-E funds FY 2008-09), as reflected in the table below. This reflects an effort to strike a balance between the need to comply with federal requirements and avoid federal fiscal sanctions and the state revenue situation. Note that, associated with the FY 2009-10 decision item to which this request is tied, staff will recommend an information request on the status of the ARU caseload and compliance with federal timeliness requirements as of January 2010.

| Supplemental #10 Recommendation |                  |                            |                          |            |                                       |              |
|---------------------------------|------------------|----------------------------|--------------------------|------------|---------------------------------------|--------------|
|                                 |                  |                            | 008-09 Req<br>Part Year) | uest       | Annual Cost<br>Full Year (FY 2009-10) |              |
|                                 | Annual<br>salary | Months<br>Working/<br>Paid | FTE                      | Amount     | FTE                                   | Amount       |
| Personal Services               |                  |                            |                          |            |                                       |              |
| Compliance Investigator II      | \$56,796         | 3                          | 0.8                      | \$42,597   | 3.0                                   | \$170,388    |
| PERA (10.15%)                   |                  |                            |                          | 4,324      |                                       | 17,294       |
| Medicare (1.45%)                |                  |                            |                          | 618        |                                       | 2,471        |
| Subtotal - Personal Services    |                  |                            | 0.8                      | 47,539     | 3.0                                   | 190,153      |
| <b>Operating Expenses</b>       |                  |                            |                          |            |                                       |              |
| Supplies @ \$500 per year       |                  |                            |                          | 375        |                                       | 1,500        |
| Computer @ \$900 one time       |                  |                            |                          | 2,700      |                                       | 0            |
| Office Capital Outlay @1,000    | one-time         |                            |                          | 3,000      |                                       | 0            |
| Software@ \$330 one-time        |                  |                            |                          | 330        |                                       | 0            |
| Telephone @ \$450/year          |                  |                            |                          | <u>338</u> |                                       | <u>1,350</u> |
| Subtotal - Operating Expens     | e                |                            |                          | 6,743      |                                       | 2,850        |
| Grand TOTAL                     |                  |                            | 0.8                      | \$54,282   | 3.0                                   | \$193,003    |

The staff calculation applies common policy with respect to the new FTE, except that the staff recommendation includes only \$1,000 per FTE, rather than \$3,998, for office furnishings. Staff were cut from this unit (and other DHS units) in FY 2002-03 and FY 2003-04. Staff anticipates that

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restored FTE will be able to use remaining older furnishings. Some funding is provided to the extent chairs and other older furniture require replacement.

### **Supplemental Request, Department Priority #13 State Garage Fund Spending Authority Increase**

|                      | Request   | Recommendation |
|----------------------|-----------|----------------|
| Total                | \$222,630 | <u>\$0</u>     |
| General Fund         | 0         | 0              |
| Reappropriated Funds | 222,630   | 0              |

| Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria?            |  |  |
|---|--|--|
| [An emergency or act of God; a technical error in calculating the original appropriation; data that was |  |  |
| not available when the original appropriation was made; or an unforseen contingency.]                   |  |  |
|   |  |  |

JBC staff and the Department agree that this request is the result of *data that was not available when the original appropriation was made (gas prices during first months of fiscal year).* 

**Department Request:** The Department requests a \$222,630 increase in reappropriated funds spending authority for the Office of Operations, State Garage Fund. Earlier this year the Department's gasoline costs increased above the level that was provided for in the current appropriation. In order to continue to perform vehicle maintenance and supply fuel for fleet vehicles in the Department of Human Services, the Colorado State Patrol, and the Department of Transportation, as required by the state fleet agency agreements, additional spending authority is needed.

Currently, the DHS State Garage fuel stations only serve DHS vehicles; however, it has now agreed to purchase and sell fuel to the State Patrol and Department of Transportation for use in state fleet vehicles. The Department's calculations reflect average actual costs of \$3.57 per gallon for the first four months of the year and assume gas prices from November 2008 through Jun 2009 will average \$3.00 per gallon.

**Staff Analysis:** As gas prices have fallen sharply since this request was developed, staff does not believe that the requested adjustment is necessary. A related decision item indicates that this budget includes an assumed cost of \$2.65 per gallon. While actual gas prices for the first four months of the year averaged \$3.86 per gallon, prices fell to \$2.62 per gallon in October and have subsequently fallen below \$2.00 per gallon. The U.S. Energy Administration projects that gasoline prices for CY

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2009 will average \$2.03 per gallon. In light of this, the average of \$2.65 per gallon currently assumed for the spending authority in this line item should be adequate, despite high costs for the first quarter.

**Staff recommends that the Committee**: **Deny** the request. Staff believes current spending authority should be adequate.

### Supplemental Request, Department Priority #18 Child Welfare Block Correction from FY 2008-09 Figure Setting

|                                 | Request       | Recommendation |
|---------------------------------|---------------|----------------|
| Total                           | (\$2,491,426) | (\$2,543,665)  |
| General Fund                    | (1,733,800)   | (1,829,538)    |
| Cash Funds                      | (498,285)     | (449,348)      |
| Reappropriated Funds (Medicaid) | (259,341)     | (264,779)      |
| Federal Funds                   | 0             | 0              |
| Net General Fund                | (1,863,470)   | (1,961,929)    |

| Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria?            | YES |
|---|-----|
| [An emergency or act of God; a technical error in calculating the original appropriation; data that was |     |
| not available when the original appropriation was made; or an unforseen contingency.]                   |     |

As for all supplementals submitted January 15, 2009, the Department requested this based on an *unforseen* contingency. However, JBC staff believes this is most appropriately identified as the result of a *technical error* in calculating the original appropriation. Staff would likely have recommended an adjustment even in the absence of the current revenue situation.

**Department Request:** The Department requests a reduction to the current Child Welfare Services Block allocation for FY 2008-09 of \$2,491,426. This represents a correction to the amount calculated during figure setting for FY 2008-09. An error was found in the funding formula and, when corrected, resulted in a lower calculated "need" in the child welfare system. The correction results in the potential for a General Fund reduction of \$1,863,470 net General Fund (including adjustments to Medicaid General Fund). The adjustment will ensure that the Department has an accurate base allocation for future year projections.

**Staff Analysis:** As discussed during the staff budget briefing presentation, there were errors in the FY 2008-09 figure setting presentation which derived both from: (1) a data error in the model used

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to calculate the child welfare caseload need (Denver caseload data was in error); and (2) a JBC staff error that resulted in including "hold out" funds in one half of a calculation but not the other half. JBC staff has worked with the Department to correct the errors and identify figures at a more appropriate level. Note that this figure in the request is substantially less that the maximum reduction discussed by staff during the briefing of \$6.5 million. Staff agrees with the Department that the revised calculation shown below is reasonable. The staff calculation differs slightly from the request because: (1) staff has modified the FY 2008-09 cost of living amount consistent with the Department's current proposal for a reduction to the FY 2008-09 community provider cost of living adjustment (COLA) for the last five months of the year for Child Welfare Services. This adjustment reduces the overall FY 2008-09 COLA to 1.0 percent from the original 1.5 percent. (2) staff has applied slightly different funding splits than those in the request.

|                       | Calculation for FY 2008-0   | 9 Long Bill  | Revised Calculation                | Recommended Adjustment |
|-----------------------|---|--|------------------------------------|------------------------|
| 1 2                   | Department's model total<br>Less FY 07 close-out<br>Difference  | 347,913,858<br>328,145,367<br>19,768,491                 | , ,                                |                        |
| 3<br>4                | Less caseload funded 07-08<br>Remainder   | 3,690,262<br>16,078,229                                  | 3,690,262<br>10,771,045            |                        |
| 5<br>6<br>7<br>8<br>9 | Less 08 supplemental<br>Balance<br>1.5% FY 2007-08 COLA<br>1.0% FY 2008-09 COLA*<br>Total caseload need | 2,492,627<br>13,585,602<br><u>0</u><br><b>13,585,602</b> | 10,771,045<br>0 161,566<br>109,326 | (2,543,665)            |

The primary differences between the calculation used for FY 2008-09 figure setting and now recommended are as follows.

| Line 1 | Model total corrected (lowered) to eliminate both the Department and staff errors  |
|--------|--|
|        | in calculating/interpreting the model  |
| Line 5 | Staff originally "backed out" an FY 2007-08 supplemental associated with           |
|        | residential child care facility costs. However, as this supplemental was intended  |
|        | to be ongoing in FY 2008-09 and it addressed a rates issue, rather than a caseload |
|        | adjustment, the revised calculation eliminates this adjustment.                    |
| Line 7 | As the recommended caseload increase is based on FY 2006-07 cost-per-person        |
|        | amounts, it is inflated by the FY 2007-08 and FY 2008-09 (revised) provider rate   |
|        | increases.   |

### DEPARTMENT OF HUMAN SERVICES (Services for People with Disabilities, Child Welfare, Child Care, Operations)

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The adjustment results in an overall reduction of 0.72 percent to the county block allocation of \$351,124,655 but still provides for an overall increase of 3.2 percent in the block from FY 2007-08 to FY 2008-09 for caseload. Even compressed into six months, staff believes this cut should be manageable.

With the proposed adjustment, the overall increase in the child welfare block for caseload for FY 2008-09 will be 3.2 percent and will still exceed recent-year caseload growth and growth in the child and adolescent population. The table below compares recent-year increases for caseload in the child welfare block with increases in the state's child and adolescent population and increases in child welfare caseloads. As shown, the block has, overall, increased more than population in most years.

| Child Welfare Budget Increase for Caseload and Comparison Indicators |              |              |              |              |              |                    |                  |
|--|--------------|--------------|--------------|--------------|--------------|--------------------|------------------|
|  | FY 03-<br>04 | FY 04-<br>05 | FY 05-<br>06 | FY 06-<br>07 | FY 07-<br>08 | FY 08-<br>09 orig. | FY 08-<br>09 new |
| Budget Increase for Caseload /a                                      | 2.8%         | 2.3%         | 2.5%         | 0.6%         | 1.9%         | 4.0%               | 3.2%             |
| Percent change open involvements /b                                  | n/a          | 1.7%         | 0.6%         | 1.5%         | 0.3%         | n/a                | n/a              |
| CO ages 0-17 Population increase /b                                  | 1.0%         | 1.0%         | 1.4%         | 1.7%         | 1.4%         | 1.4%               | 1.4%             |

a/ FY 2005-06 increases for caseload included both amounts generated by the allocation model and a large increase to address county expenditures for child welfare services. FY 2008-09 increase is reflected as 1.86% in the Department's documentation because the Department included a budget reduction to correct for county use of Medicaid funds in its overall calculation of caseload impacts.

Finally, in response to staff, questions, the Department provided mid-year expenditure data for counties (through November 2008), with projections for the year.

b/ Open involvements from child welfare allocation model data; population from state demographer population forecast data.

|                         | (A)  | (B)                                     | (C)                        | (D)                 | (E)                                 |
|-------------------------|--|---|----------------------------|---------------------|-------------------------------------|
|                         | Actual Child<br>Welfare<br>Expenditures<br>thru Nov 30<br>2008 | 41.7 %<br>Spent thru<br>Nov. 30<br>2008 | Annualized<br>Expenditures | SFY09<br>Allocation | Projected<br>(Over) /<br>Underspent |
| Formulas                |  | A/D                                     | (A/5) * 12                 |                     | D-C                                 |
| COUNTY DETAIL           |  |   |                            |                     |                                     |
| 001 Adams               | \$13,301,197   | 39.80%                                  | \$31,922,873               | \$33,424,191        | \$1,501,318                         |
| 005 Arapahoe            | \$11,923,290   | 36.15%                                  | \$28,615,896               | \$32,981,193        | \$4,365,297                         |
| 013 Boulder             | \$7,908,146  | 50.75%                                  | \$18,979,550               | \$15,581,895        | (\$3,397,655)                       |
| 031 Denver              | \$33,558,429   | 51.81%                                  | \$80,540,230               | \$64,776,744        | (\$15,763,486)                      |
| 041 El Paso             | \$16,316,554   | 39.95%                                  | \$39,159,730               | \$40,842,021        | \$1,682,291                         |
| 059 Jefferson           | \$11,713,906   | 40.18%                                  | \$28,113,374               | \$29,151,487        | \$1,038,113                         |
| 069 Larimer             | \$6,775,142  | 41.19%                                  | \$16,260,341               | \$16,449,630        | \$189,289                           |
| 077 Mesa                | \$5,197,106  | 43.77%                                  | \$12,473,054               | \$11,873,164        | (\$599,890)                         |
| 101 Pueblo              | \$6,150,041  | 32.54%                                  | \$14,760,098               | \$18,900,505        | \$4,140,407                         |
| 123 Weld                | \$7,767,025  | 42.91%                                  | \$18,640,860               | \$18,101,925        | (\$538,935)                         |
| TLC Totals <sup>1</sup> | \$120,610,836  | 42.76%                                  | \$289,466,006              | \$282,082,755       | (\$7,383,251)                       |
| BOS Totals <sup>2</sup> | \$24,812,327   | 39.69%                                  | \$59,549,585               | \$62,508,932        | \$2,959,347                         |

<sup>&</sup>lt;sup>1</sup>Ten large counties

As shown, consistent with FY 2007-08, Denver and Boulder are expected to have large over-expenditures; however, based on this five-month data, county situations generally look better than the FY 2007-08 close data, and the net projected deficit of (\$4.4 million including both balance of state and the ten largest counties) is well below the net \$20.4 million net deficit of FY 2007-08.

**Staff Recommendation:** Staff recommends that the Committee approve a reduction of \$2,543,665 associated with this correction, including a net General Fund reduction of \$1,961,929. The funding split calculation is reflected below.

<sup>&</sup>lt;sup>2</sup> Balance of State (smaller counties)

| Recommended Caseload Adjustment |  |  |               |                                |                           |  |  |
|---------------------------------|--|--|---------------|--------------------------------|---------------------------|--|--|
|                                 | Current FY<br>09 Caseload<br>Increase* | Recommended<br>FY 09 Caseload<br>Increase* | Difference    | Federal<br>Funds<br>Adjustment | Total - Sup.<br>Recommend |  |  |
| Total                           | \$13,585,602                           | \$11,041,937                               | \$(2,543,665) | \$0                            | \$(2,543,665)             |  |  |
| General Fund                    | 6,742,015                              | 5,479,692                                  | (1,262,323)   | (567,215)                      | (1,829,538)               |  |  |
| Cash Funds                      | 2,399,947                              | 1,950,599                                  | (449,348)     | 0                              | (449,348)                 |  |  |
| Reappropriated Funds            | 1,414,170                              | 1,149,391                                  | (264,779)     | 0                              | (264,779)                 |  |  |
| Federal Funds                   | 3,029,470                              | 2,462,255                                  | (567,215)     | 567,215                        | 0                         |  |  |
| Medicaid Cash Funds             | 1,414,170                              | 1,149,391                                  | (264,779)     | 0                              | (264,779)                 |  |  |
| Net General Fund                | 7,449,100                              | 6,054,387                                  | (1,394,714)   | (567,215)                      | (1,961,929)               |  |  |

<sup>\*</sup>Fund splits shown for FY 2008-09 caseload increase (current and recommended) reflect the combined impact of the Long Bill and S.B. 08-216, which reduced the county match for residential treatment programs. As a result, fund splits shown differ from those shown in the FY 2008-09 figure setting presentation.

### Supplemental Request, Department Priority #19 Developmental Disability Fee-for-Service Versus Bundled Billing

|                      | Request              | Recommendation |
|----------------------|----------------------|----------------|
| Total                | <u>(\$5,294,920)</u> | (\$5,300,000)  |
| Reappropriated Funds | (5,294,920)          | (5,300,000)    |
| Net General Fund     | (2,647,460)          | (2,650,000)    |

| Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria?            |  |  |
|---|--|--|
| [An emergency or act of God; a technical error in calculating the original appropriation; data that was |  |  |
| not available when the original appropriation was made; or an unforseen contingency.]                   |  |  |

JBC staff and the Department agree that this request is the result of *an unforseen contingency (revenue shortfalls)*. However, staff would have anticipated applying some level of adjustment for this issue as "new data" via a late Medicaid supplemental in February or March.

**Department Request:** The Department requests a reduction of \$5,294,920 in Medicaid funding for Services for People with Disabilities, Community Services for People with Developmental

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Disabilities, Program Costs (Program Costs). This line item has experienced significant reversions since the conversion from a "bundled" billing system to a "fee for service" billing system in FY 2006-07. The requested reduction is based on projected Medicaid expenditures for the first three months of FY 2008-09. The Department's calculation is shown below.

|   | Calculation for Supplemental #19  | Total<br>(Medicaid \$) |
|---|---|------------------------|
| 1 | Projected FY 2008-09 Medicaid Program Costs Expenditure, based first quarter actuals, including payments for prior year expenses billed in FY 2008-09 | \$215,043,462          |
| 2 | New placements to be added in FY 2008-09 (not in straight line projection above)  | <u>5,351,516</u>       |
| 3 | Total projected FY 2008-09 Medicaid Expenditures  | 220,394,978            |
| 4 | Less FY 2008-09 Medicaid appropriation  | 230,688,249            |
| 5 | Difference - Anticipated Reversion  | (10,293,271)           |
| 6 | Less Budget Reduction S-25 (client turnover)  | 1,688,362              |
| 7 | Less Budget Reduction S-27 (new resources underutilization)   | 3,329,990              |
| 8 | Balance - Requested Reduction S-19 - Fee for Service verus Bundled Billing  | (\$5,274,919)          |

**Staff Analysis:** The Department has requested four different reductions related to this line item, all of which are interrelated and effectively dependent upon early developmental disability program cost projections of reversions for FY 2008-09. These four are as follows:

| Number | Supplemental  | Total -<br>Reappropriated<br>Medicaid<br>Funds | Net General<br>Fund |
|--------|---|--|---------------------|
|        | Reductions based on FY 2008-09 budget-build             |  |                     |
| S-19   | Fee for Services versus Bundled Billing                 | \$5,294,920                                    | \$2,647,460         |
| S-25   | Vacancies Savings Due to Systemic Client Turnover       | 1,688,362                                      | 834,181             |
| S-27   | New Resources Underutilization                          | 3,329,990                                      | 1,664,995           |
|        | Total   | \$10,313,272                                   | \$5,146,636         |
|        | Reduction based on FY 2007-08 budget-build              |  |                     |
| S-26   | DD Services FY 2007-08 Roll Forward (not needed in 09)  | 5,057,748                                      | <u>2,528,874</u>    |
|        | Grand total "not needed" from FY 2007-08, 08-09 budgets | \$15,371,020                                   | \$7,675,510         |

As reflected in the Department's request, the calculation for Supplemental #19 was essentially "backed-into", based on projected FY 2008-09 costs and the Supplemental 26 and 27 requests. The reduction for S-26 (FY 2007-08 roll forward reduction) is also associated with the projection, as, in the event of a projected *over-expenditure*, the roll-forward from FY 2007-08 could be used to cover the shortfall. Thus, the key factor for all four supplemental reductions is the overall reasonableness of the Department's reversion estimate.

#### In sum:

- Staff considers the Department's proposal to "offer up" anticipated reversions appropriate. Staff does anticipate reversions.
- Staff considers the projection extremely preliminary based, as it is, on three months of data.
- Based on staff's review of this preliminary data, staff would anticipate that the Department will not achieve the projected savings without some affirmative action to limit new placements, and possibly not even with such restrictions. The Department did impose restrictions on new placements effective January 14, 2009.
- Staff anticipates that there will be further efforts to "true up" expenditures, including the impact of placement restrictions on FY 2008-09, at the time of FY 2009-10 figure setting.

Taking the above issues into account, staff believes a reduction on the scale proposed is appropriate. However, because staff considers the figure provided to be a rough estimate, the staff

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recommendation reflects an even \$5,300,000 in lieu of the specific dollar figure specified. Each of these issues is reviewed in greater detail below.

**Overall expectation of reversions.** As discussed during the staff budget briefing, there have been consistent under expenditures of Program Costs appropriations since the conversion to a fee-for-service billing system. Staff thus believes an adjustment for FY 2008-09 is appropriate. For background, the table below compares the original FY 2007-08 appropriation with final FY 2007-08 expenditures.

| BACKGROUND: FY 2007-08 Original Appropriation (S.B. 07-239) versus FY 2007-08 Actual Expenditures Developmental Disability Program Costs - Medicaid TOTAL funds |                        |                    |              |  |  |  |
|---|------------------------|--------------------|--------------|--|--|--|
|   | Original Appropriation | FY 2007-08 Actual* | Difference   |  |  |  |
| Adult Comprehensive   | 214,821,368            | 208,102,235        | (6,719,133)  |  |  |  |
| Adult Supported Living  | 42,347,862             | 39,027,456         | (3,320,406)  |  |  |  |
| Children's Extensive Support  | 6,817,370              | 5,736,235          | (1,081,135)  |  |  |  |
| Case Management, QA, UR   | 17,602,612             | 16,732,111         | (870,501)    |  |  |  |
| Special Purpose   | 202,498                | <u>0</u>           | (202,498)    |  |  |  |
| Grand Total   | 281,791,710            | 269,598,037        | (12,193,673) |  |  |  |

<sup>\*</sup> FY 2007-08 actual figures have been adjusted by the Department since the staff briefing presentation.

In the absence of any changes, a similar reversion might be expected for FY 2008-09; however, there are a number of FY 2008-09 program changes that should be kept in mind that are likely to affect reversion levels.

- An adjustment was made to the Supported Living Services program appropriation for FY 2008-09 to eliminate \$2.5 million in reversions (funds reduced and then appropriated as new placements).
- In FY 2008-09, the General Assembly added \$14.7 million Medicaid funds for 650 new Medicaid placements (most for an average of six months). For comparison, in FY 2007-08, the General Assembly added \$3.4 million Medicaid funds for 102 new Medicaid placements for an average of six months. The Department has taken steps, effective January 16, 2009, to restrict the distribution of some of the new FY 2008-09 placements, which should drive higher reversions.

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- Most importantly, effective January 1, 2009, a new rate structure was rolled out for the Comprehensive program, which comprises 76 percent of the developmental disability Medicaid appropriation. In general:
  - 1. The new long-term rates, when fully implemented, may eliminate the reversion-pattern experienced under the interim rate structure. This is because the new rates (unlike the interim rates) were developed based on actual utilization data under a fee-for-service system. The new rates were calculated based on the total appropriation divided by the actual utilization of services under the current fee-for-service structure. If applied correctly, this approach should use the entire appropriation, and there should be no reversion.
  - 2. Roll-out of a new rate structure is likely to result in some temporary underutilization/billing delays, as providers adjust to the new system. This underutilization/billing delay pattern will likely be far less dramatic than the impact of the conversion from a bundled-rate to a fee-for-service system. Nonetheless, staff believes some conversion-impact will be evident.

Both of the above new rates impacts will be felt for the last five months of FY 2008-09. Although rates for the comprehensive program were changed effective January 1, 2009, because billing is done in arrears, budgetary impacts will generally not be seen before February 2009. As a result, while prior experience should serve as a guide for expenditures for the first seven months of the year, there will be little solid basis for projecting the spending pattern for the remaining five months of the year (and likely little related data will be available before the General Assembly adjourns, so any adjustment for this period will be a "guesstimate").

**Staff versus Department preliminary projection**. The Department's projection was based on three months of FY 2008-09 actual data projected forward for 11 months, plus expenditures incurred from the prior year and paid in FY 2008-09. The Department also included an adjustment of \$5.4 million for new placements that would not yet be included in the projection.

Two spreadsheets attached to the back of this packet compare the preliminary staff and Department projections and reflect the actual expenditure pattern in FY 2007-08 and first quarter data for FY 2008-09. As reflected in these sheets, the Department currently develops and projects data based on the date to which costs are assigned. This appears to result in extremely variable data trend, and one that will tend to fall later in the year as service costs assigned to a given month may be billed in the subsequent fiscal year.

As staff had only is data to work with, staff used two months of FY 2008-09 data to project 11 months of spending, plus prior year expenditures. Staff also addressed new placements differently. The staff analysis would project overall reversions of approximately \$6.3 million, rather than the \$10.3 million currently projected by the Department. However, staff emphasizes that both the Department and staff analyses are preliminary and that any projection based on this very preliminary data is questionable. Staff believe that substantial further data and work will be required by both the Department and staff to improve the year's projection.

Savings related to new placements and restrictions imposed on placements. On January 14, 2009, the Department issued a memo indicating that the Division was placing a freeze on new enrollments into the Supported Living and Comprehensive Services Medicaid waiver programs. Community centered boards were informed that they could only proceed with enrollment for individuals notified before January 14, 2009 of position availability. Emergency placements will proceed where community centered board applied for and received an emergency placement for an individual, but unallocated emergency placements are no longer available. New program vacancies are not to be filled. For new emergency situations, community centered boards are to apply to the Department, which will monitor the need for emergency placements.

The Department has indicated that it only plans on holding 19 of the new comprehensive and 7 of the new supported living placements (out of the total 650), because of the number of placements previously committed. Based on information provided by the Department thus far, staff would anticipate savings associated with new placements and forced vacancy of turnover placements to be in the range of \$4.6 million total funds, or about 30 percent of the \$14.7 million total new Medicaid funds originally appropriated. This includes:

- \$1.3 million for new placement funds not spent due to placement delays unrelated to recent restrictions plus the small under of placements to be held back due to January 16 directive
- \$2.2 million due to time lags (approximate 2 month time lag between official start date for a new placement and beginning of billable services).
- \$1.1 million associated with "take back" of turnover placements for four months of billing (assumed turnover of 12.5 placements per month generating \$556,121 per month savings per Supplemental 25) x 4 months potential billing savings (February-May) x 0.5, based on an average turnover date in the middle of the period in which the restriction is imposed).

**Issues Related to Federal Waiver Caps and Federal Stimulus Package.** Staff also notes the State's ability to restrict use of new placements, particularly after July 1, 2009, *may* be limited by the federal stimulus package. Drafts of the federal legislation indicate that the federal "FMAP" (federal Medicaid match) adjustment will only be made available for states that do not restrict Medicaid

eligibility, including eligibility for waiver programs, to a level lower than that in place as of July 1, 2008. As the FMAP adjustment will be worth \$100 to \$150 million in General Fund to Colorado per year, Colorado will need to be careful not to place this at risk based on restrictions in developmental disability Medicaid waiver placements. That said:

- It is not clear whether a waiver cap adjustment would be considered a change in eligibility. Staff understands that the Department of Health Care Policy and Financing does not believe so; staff is exploring this issue with National Conference of State Legislatures' staff.
- Federal waiver caps do not precisely correspond to state "resources" as they are based on estimated unduplicated counts of individuals served, rather than numbers of full-year placements. Staff believes the figures currently in the waiver would be sufficient (and likely excessive) for the Comprehensive waiver program and likely too low for the Supported Living Program in the absence of a waiver amendment.

As of July 1, 2008, Colorado had waiver caps of 4,530 for the Comprehensive program (FY 2008-09 state appropriation: 4,002.5 resources); 3,216 for the Supported Living program (FY 2008-09 state appropriation: 3,135 resources); and 454 for the Children's Extensive Support program (FY 2008-09 appropriation: 395 state resources). Historically, the Department did not seek an amendment to a waiver if the projected waiver cap is less than a 8% variance of the number resulting from the recalculation, but it has had to be more careful in recent years based on federal scrutiny and limitations on services over the cap in FY 2006-07. The Department has not applied for a further waiver adjustment for new placements thus far. Thus, the State may either find itself in trouble as a result of having waiver caps that are too low, risking federal match for those placements, or as a result of caps that are too high, in the event the State does not serve numbers close to the cap and this becomes an issue pursuant to the federal stimulus package. For the present, staff believes the Department should NOT request an amendment to federal waiver caps for disability waivers; instead, placement restrictions currently in place may assist the State in coming within the current federal caps.

**Staff Recommendation: Staff recommends that the Committee approve a reduction of** \$5,300,000 at present for Supplemental #19. Staff anticipates that the Department will submit additional actual data on February 15, 2009 with Medicaid expenditures through the first half of the year (rather than the first quarter) and will submit cash expenditure figures, in addition to the data on costs assigned to the month in which a service was delivered. Further, staff hopes that prior to figure setting there will be some additional information (possibly just anecdotal) on how the conversation to the new rate structure is proceeding. Based on this additional information, staff expects to recommend further adjustments. Thus, staff believes applying a round number at this time

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is most appropriate. Please note, however, that if a later analysis does not provide adequate overall Medicaid savings from developmental disability programs, staff assumes that compensating reductions to developmental disability or other programs will be required to make up the difference.

Supplemental Request, Department Priority #21 Mental Health Services Pilot Program Statutory Change Required

|              | Request       | Recommendation |
|--------------|---------------|----------------|
| Total        | (\$2,100,169) | (\$2,100,169)  |
| General Fund | (2,100,169)   | (2,100,169)    |

| Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria?                    | YES         |
|---|-------------|
| [An emergency or act of God; a technical error in calculating the original appropriation; data that was         |             |
| not available when the original appropriation was made; or an unforseen contingency.]                           |             |
| JBC staff and the Department agree that this request is the result of an unforseen contingency (revenue states) | hortfalls). |

**Department Request:** The Department requests a delay in the implementation of H.B. 08-1391 (child welfare mental health pilot), resulting in net General Fund reductions of \$2,100,169 in FY 2008-09 and projected reductions of \$3,472,530 in fiscal years 2009-10, 2010-11, and 2011-12.

**Staff Analysis:** H.B. 08-1391 (Romanoff and Buescher/Keller and Morse), codified at Section 19-3-208.5, C.R.S., requires the Department to issue a request for proposals (RFP) for the selection of a contractor to develop and implement a program to provide mental health screening and evaluations and mental health services for any child ages 4 through 10 who is the subject of a substantiated case of abuse or neglect, and to his or her siblings. The pilot program is required to be implemented in a minimum of three Colorado counties on or before July 1, 2009. Statute required the Department to issue an RFP by July 1, 2008, and the Department initially issued two related RFPs. However, the RFP for the pilot site development contractor was awaiting an RFP amendment when the funding freeze was implemented. The RFP was then withdrawn from the state website three days before the deadline for proposals. The second RFP, for independent program evaluation services, was issued and received one qualified bidder. The contract was never finalized because of the funding freeze.

The statute currently includes no language specifying that it is "subject to available appropriation"; rather, it specifies that the Department "shall" issue a request for proposals by July 1, 2008, promulgate rules by April 1, 2009, and implement a pilot program in a minimum of three counties by July 1, 2009. Thus, staff concurs that statute must be changed if the State does not wish to proceed with the pilot program due to revenue constraints. The Department has requested a change in statute reflecting a "delay in implementation". In response to staff questions in stated that it would like language specifying that the statute is "delayed until funding is available".

Staff believes eliminating or delaying a new program is one of the easier means for addressing revenue shortfalls. Furthermore, staff previously raised concerns about whether the full costs of this bill were accurately projected in the fiscal note, particularly with respect to costs to be borne by the Medicaid program.

Staff believes that eliminating the related statutory language altogether would be preferable to changing language to "delay" the statute. Staff has never seen statutory language specifying that a piece of statute is "delayed until funding is available". Given long term questions about revenue, it seems imprudent to commit the General Assembly at this time to a substantial future General Fund cost. Further, retaining in statute a program for which there is not, and may never be, funding clutters the statute books and suggests to the public that a program exists that does not actually exist. In the event that funding were to become available for such a program in the future, the General Assembly could always pass associated legislation at that time. Further, even without Section 19-3-208.5, C.R.S., existing mental health and child welfare statutes may well be sufficiently broad to implement something similar to the proposed pilot program, if the General Assembly were to approve associated funding in the future.

**Staff Recommendation:** Staff recommends that the Committee sponsor legislation to repeal Section 19-3-208.5, C.R.S., and eliminate the appropriation included in H.B. 08-1391.

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#### Supplemental Request, Department Priority #22 Child Welfare Services Block Refinance

|               | Request     | Recommendation |
|---------------|-------------|----------------|
| Total         | <u>\$0</u>  | <u>\$0</u>     |
| General Fund  | (1,545,747) | (1,545,747)    |
| Federal Funds | 1,545,747   | 1,545,747      |

| Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria?  [An emergency or act of God; a technical error in calculating the original appropriation; data that was | YES         |
|---|-------------|
| not available when the original appropriation was made; or an unforseen contingency.]   |             |
| JBC staff and the Department agree that this request is the result of an unforseen contingency (revenue states)   | hortfalls). |

**Department Request:** The Department requests a refinance of the General Fund for the Division of Child Welfare, Child Welfare Services line item with federal Title IV-E funding in the amount of \$1,545,747.

Federal reimbursements under Title IV-E are allowable within three categories: maintenance costs, which support child room and board; administrative costs, which include staff, legal, and licensing costs, and other costs incurred while serving the child; and training costs for staff and foster parents working with the child and family.

The proposed refinance will allow counties to provide state mandated services that would impact the Department's ability to meet its objectives of child safety, permanency and child/family well-being.

The Department is projecting excess Title IV-E earnings sufficient for this refinance.

**Staff Analysis:** The State and counties receive federal reimbursement for 50 percent of qualifying child welfare expenditures pursuant to Title IV-E of the federal Social Security Act. The extent to which services may be reimbursed depends upon the type of service and the income of the child's family.

Colorado's overall receipt of Title IV-E revenues has been highly variable in recent years, as is reflected in the table below.

• In FY 2006-07, Colorado's Title IV-E receipts increased substantially due to the elimination of the previous Medicaid residential treatment center program. Once certain costs were no

longer funded via Medicaid, they became eligible for Title IV-E reimbursement. This adjustment was anticipated and reflected in the FY 2006-07 and FY 2007-08 appropriations; however, when it became apparent that the Title IV-E increase associated with the change was lower than had been anticipated, a supplemental reduction was taken (FY 2007-08) to reduce the Title IV-E share of the Child Welfare appropriation.

- More surprisingly, in FY 2007-08, Title IV-E revenues fell by 4.9 percent from FY 2006-07 levels. The Department explained this by pointing to long term structural trends in IV-E receipts driven by federal policy. In particular, the Department noted that whether an expenditure qualifies for Title IV-E reimbursement depends to a significant extent on the income of the family whose child is involved in the child welfare system. The income threshold for qualification was established more than ten years ago based on the old "Aid to Families with Dependent Children" income cutoffs. There has been no adjustment for inflation, leading to a gradual erosion of funding from this source. This did not seem to adequately explain the scale of the specific FY 2007-08 reduction. However, based on midyear FY 2007-08 Title IV-E receipts, JBC staff assumed virtually flat Title IV-E revenues when setting child welfare figures for FY 2008-09.
- Now, based on Title IV-E receipts for the first five months of FY 2008-09 (though November), the Department is projecting a higher level of Title IV-E receipts than was originally anticipated for FY 2008-09, and it proposes an associated child welfare refinance.

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| Year                         | Appropriation/<br>Request | Title IV-E<br>Earnings | Title IV-E<br>Excess | LB %  | IV-E % |
|------------------------------|---------------------------|------------------------|----------------------|-------|--------|
| FY 2003-04 Total (Actual)    | \$69,564,846              | \$73,444,437           | (\$3,879,592)        |       |        |
| FY 2004-05 Total (Actual)    | \$72,441,851              | \$79,101,735           | (\$6,659,885)        | 4.1%  | 7.7%   |
| FY 2005-06 Total (Actual)    | \$74,712,056              | \$80,211,690           | (\$5,499,635)        | 3.1%  | 1.4%   |
| FY 2006-07 Total (Actual)    | \$84,571,156              | \$88,777,718           | (\$4,206,562)        | 13.2% | 10.7%  |
| FY 2007-08 Total (Actual)    | \$82,124,990              | \$84,463,547           | (\$2,338,556)        | -2.9% | -4.9%  |
| FY 2008-09 Current Approp.   | \$82,385,048              | \$85,666,765           | (\$3,281,717)        | 0.3%  | 1.4%   |
| FY 2009-10 Nov. '08 Request  | \$84,393,763              | \$86,887,124           | (\$2,493,361)        | 2.4%  | 1.4%   |
| FY 2008-09 with Sup. Request | \$84,071,452              | \$85,666,765           | (\$1,595,313)        | 2.4%  | 1.4%   |
| FY 2009-10 Jan '09 Request   | \$85,939,510              | \$86,887,124           | (\$947,614)          | 2.2%  | 1.4%   |

<sup>&</sup>lt;sup>1</sup> IV-E estimate (as of 11/30/08)

Given the Department's revised estimates of federal Title IV-E receipts for FY 2008-09, staff believes the Department's refinance proposal is reasonable. Staff believes some additional adjustments may be appropriate fro FY 2009-10, but these may be considered at figure setting.

The Committee should note that Title IV-E revenue earned in excess of the Title IV-E appropriation flows into the Excess Federal Title IV-E Cash Fund and, in the subsequent year, these excess funds are distributed to counties pursuant to Section 26-1-111 (2) (d) (C), C.R.S.. Counties are first provided an allocation to offset administrative costs associated with Title IV-E and are then provided funding for other social services activities. For FY 2008-09, the line item for distributions for related county administrative activities was set at \$1,735,971, while the general line item for Excess Title IV-E Reimbursements was set at \$2.8 million. Based on final FY 2007-08 Title IV-E receipts and associated funds deposited to the cash fund, only \$2.5 million of this spending authority will be used, including \$1.7 million for administrative activities and less than \$800,000 beyond this. If the Department's request is approved, amounts flowing into the Excess federal Title IV-E cash fund will fall slightly below even the level historically provided to offset related county administrative activities. There is some risk that, if Excess Federal Title IV-E amounts fall further (e.g., in FY 2009-10),

<sup>&</sup>lt;sup>2</sup> IV-E estimated based on percent change between FY 2007-08 and FY 2008-09 to-date. FY 2009-10 request figure based on JBC staff estimate; additional modification of request and revenue projection anticipated.

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**county Title IV-E administrative efforts will decline**, leading, over the long term, to a decline in state Title IV-E collections.

**Staff Recommendation:** Staff recommends that the Committee approve the requested refinance of \$1,545,747 General Fund with Title IV-E funds for FY 2008-09.

### Supplemental Request, Department Priority #25 Developmental Disability Vacancy Savings due to Systematic Client Turnover

|                                 | Request       | Recommendation |
|---------------------------------|---------------|----------------|
| Total                           | (\$1,668,362) | (\$1,668,362)  |
| Reappropriated Funds - Medicaid | (1,668,362)   | (1,668,362)    |
| Net General Fund                | (834,181)     | (830,868)      |

| Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria? [An emergency or act of God; a technical error in calculating the original appropriation; data that was not available when the original appropriation was made; or an unforseen contingency.] | YES         |
|--|-------------|
| JBC staff and the Department agree that this request is the result of an unforseen contingency (revenue so   | hortfalls). |

**Department Request:** The Department proposes to reduce the funding for the Services for People with Disabilities, Community Services for People with Developmental Disabilities, Program Costs line item (Program Costs) by \$1,668,362 total Medicaid funds, including \$834,181 net General Fund, associated with ongoing "vacancy savings" within developmental disability programs.

For the last two years, approximately 100-150 individuals turnover in the developmental disability community system, with an average lag time of three months to fill the placement with another client. This pattern of turnover creates vacancies and associated savings. The reduction does not represent a reduction of services to clients but rather captures the funds generated through vacancies.

The table below reflects the Department's assumptions. The calculations are based on a total of 150 placements turning over (8 for Children's Extensive Support (CES), 80 for Comprehensive Residential, and 62 for adult Supported Living Services (SLS)), with each turnover driving a three month vacancy. Note that a standard placement includes a case management resource in addition to either a CES, Comprehensive, or SLS resource.

|                              | Long Bill Base<br>FY 2008-09<br>resources* | FY 2008-09<br>Actual base<br>resources<br>used | Resource<br>under-<br>utilization | Cost per resource | Estimated cost of turnover base resources |
|------------------------------|--|--|-----------------------------------|-------------------|---|
| Children's Extensive Support | 395.0                                      | 393.0  | 2.0                               | \$18,452          | \$36,904                                  |
| Comprehensive Services       | 4,002.5                                    | 3,982.5  | 20.0                              | \$64,586          | 1,291,720                                 |
| Supported Living Services    | 3,135.0                                    | 3,119.5  | 15.5                              | \$15,800          | 244,900                                   |
| Case Management              | 7,979.5                                    | 7,942.0  | 37.5                              | \$2,529           | 94,838                                    |
| Total                        |  |  |                                   |                   | \$1,668,362                               |

<sup>\*&</sup>quot;Resource" refers to a full-year placement for one individual. Each individual receives both a services resource (CES, Comprehensive, or SLS) and a case management resource.

Savings associated with this request were incorporated into the Department's overall reversion projection, discussed pursuant to Supplemental #19, *i.e.*, the requested reduction for Supplemental #19 is net of the figure included in this request.

**Staff Analysis:** Staff concurs with the Department that resource turnover is one component of the pattern of under-utilization of funding experienced in developmental disability programs in the last two years. Staff further believes the Department's figures reflect a plausible estimate of the scale of the "vacancy savings" impact. As the fiscal impacts are folded into the Department's overall reversion projection for developmental disability program costs, the detailed calculations associated with this estimate are of secondary importance. (Overall reversion projections are discussed in detail pursuant to Supplemental #19). The primary benefit of identifying this as a separate supplemental request is that it facilitates an adjustment to the number of "resources" funded, consistent with the adjustment to the appropriation. Resources funded are specified in the associated Long Bill line item names.

**Staff Recommendation:** Staff recommends that the Committee approve the requested reduction of \$1,668,362 Medicaid Reappropriated Funds (\$830,868 net General Fund) and associated adjustments to Program Costs line item. Please note that the line item name adjustments included in the Department's "schedule 13" were incorrect. Staff will make adjustments to the numbers of resources funded based on the table above. Note also that the staff recommendation includes a minor adjustment to reflect the Health Care Expansion Fund component of Children's Extensive Support Program funding.

## (Services for People with Disabilities, Child Welfare, Child Care, Operations) FY 2008-09 SUPPLEMENTAL RECOMMENDATIONS JBC WORKING DOCUMENT - SUBJECT TO CHANGE

#### Supplemental Request, Department Priority #26 Developmental Disability Services 2007-08 Roll Forward

|                                 | Request       | Recommendation |
|---------------------------------|---------------|----------------|
| Total                           | (\$5,057,748) | (\$5,057,748)  |
| Reappropriated Funds - Medicaid | (5,057,748)   | (5,057,748)    |
| Net General Fund                | (2,528,874)   | (2,528,874)    |

| Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria? [An emergency or act of God; a technical error in calculating the original appropriation; data that was not available when the original appropriation was made; or an unforseen contingency.] | YES         |
|--|-------------|
| JBC staff and the Department agree that this request is the result of an unforseen contingency (revenue si   | nortfalls). |

**Department Request:** The Department proposes to eliminate \$5,057,748 total Medicaid funds, including \$2,528,874 net General Fund from the FY 2008-09 Services for People with Disabilities, Community Services for People with Developmental Disabilities, Program Costs line item (Program Costs). Per footnote 79b in H.B. 08-1375 the Department was allowed to roll forward up to 3.0 percent of unused Program Costs Medicaid funds from FY 2007-08 to FY 2008-09 in order to assist in and provide contingency funds during the transition from the bundled Medicaid rate system to the current fee for service system. The roll forward amount from FY 2007-08 to FY 2008-09 was \$5,057,748.

The latest information indicates that this funding will not be required to cover FY 2007-08 costs billed in FY 2008-09. As a result, the Department requests that the roll-forward be used to offset Program Costs appropriations that would otherwise be required in FY 2008-09. This provides one-time savings in FY 2008-09 of \$5,057,748 (\$2,528,874 net General Fund).

**Staff Analysis:** Staff concurs that these FY 2007-08 roll-forward funds will not be needed in FY 2008-09 to cover FY 2007-08 costs billed in FY 2008-09 or related FY 2008-09 bills. As discussed pursuant to Supplemental #19, both staff and the Department currently anticipate under expenditure of the FY 2008-09 appropriation. Thus, a one-time saving in FY 2008-09 may be taken associated with the FY 2007-08 roll-forward. The figure requested is consistent with the amount identified during staff's budget briefing.

**Staff Recommendation:** Staff recommends that the Committee approve the requested reduction of \$5,057,748, including \$2,528,874 net General Fund, to the developmental disability services Program

## (Services for People with Disabilities, Child Welfare, Child Care, Operations) FY 2008-09 SUPPLEMENTAL RECOMMENDATIONS JBC WORKING DOCUMENT - SUBJECT TO CHANGE

Costs appropriation for FY 2008-09. For transparency, the Committee may wish to include a footnote to the supplemental bill clarifying that the appropriation was reduced by this amount to offset funds available due to a roll-forward from a prior year.

#### Supplemental Request, Department Priority #S-27 Developmental Disability New Resource Underutilization

|                                 | Request       | Recommendation |
|---------------------------------|---------------|----------------|
| Total                           | (\$3,329,990) | (\$3,300,000)  |
| Reappropriated Funds (Medicaid) | (3,329,990)   | (3,300,000)    |
| Net General Fund                | (1,664,995)   | (1,650,000)    |

| Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria?            | YES |
|---|-----|
| [An emergency or act of God; a technical error in calculating the original appropriation; data that was |     |
| not available when the original appropriation was made; or an unforseen contingency.]                   |     |

JBC staff and the Department agree that this request is the result of *an unforseen contingency (revenue shortfalls)*. However, staff would have anticipated applying some level of adjustment for this issue as "new data" via a late Medicaid supplemental in February or March.

**Department Request:** The Department proposes to reduce the funding for the Services for People with Disabilities, Community Services for People with Developmental Disabilities, Program Costs line item (Program Costs) by \$3,329,990 Medicaid funds (\$1,664,995 net General Fund) due to projected underutilization of new resources appropriated in FY 2008-09. The Department received \$14.7 million in Medicaid funds for 650 new Medicaid placements (most for six months). The Department proposes a reduction as the result of new clients entering the service system for a reduced average period of time versus the appropriated average. All newly appropriated resources have been allocated to providers; however, not all have been enrolled and billed. The request is based on a preliminary projection that includes the following assumptions:

- The 62 new emergency comprehensive placements will bill for an average of three months, rather than six months.
- The 177 new waiting list and high needs comprehensive placements will bill for an average of five months, rather than six months.
- The 20 new comprehensive placements to be used for individuals transitioning from the regional centers will bill for an average of two months, rather than six months.
- The 117 new supported living placements that were appropriated for 12 months will only bill for an average of nine months.

These estimates result in net one-time savings of \$2,867,840 for the comprehensive services program and \$462,150 for the supported living services program.

Savings associated with this request were incorporated into the Department's overall reversion projection, discussed pursuant to Supplemental #19, *i.e.*, the requested reduction for Supplemental #19 is net of the figure included in this request.

**Staff Analysis:** The Department appears to have been far more successful in committing its new placements early than the above estimate would suggest. Thus, in response to staff questions it has indicated that it plans to "take back" new resources that have not yet been filled effective January 14, 2009, as well as "take back" turnover placements because it anticipates that it will not hit its budget reduction targets otherwise.

As indicated in the write-up on supplemental #19, staff's rough estimates indicate the following sources of savings related to new and turnover placements:

- \$1.3 million for new placement funds not spent due to placement delays unrelated to recent restrictions plus the small under of placements to be held back due to January 16 directive
- \$2.2 million due to time lags (approximate 2 month time lag between official start date for a new placement and beginning of billable services).
- \$1.1 million associated with "take back" of turnover placements for four months of billing [assumed turnover of 12.5 placements per month generating \$556,121 per month savings (per Supplemental 25) x 4 months potential billing savings (February-May) x 0.5 (based on an average turnover date in the middle of the period in which the restriction is imposed)].

While the Department request is clearly based on out-of-date information, staff does estimate savings on the order of \$3.3 million associated with the combination of new placement funds that will not be spent due to placement delays (\$1.3 million) and time lags between Department-reported "utilization" of a new placement and the first bills associated with the placement (\$2.2 million). In light of this, staff is recommending an associated reduction similar to the Department's request for this component.

As also noted previously, the Department "backed into" its Supplemental #19 request by reducing that request by the amount included in this supplemental and supplemental #24. Thus, staff views this request, in combination with supplemental #19 as a "placeholder" pending revised projections of Medicaid savings for the developmental disability Program Costs line item.

## (Services for People with Disabilities, Child Welfare, Child Care, Operations) FY 2008-09 SUPPLEMENTAL RECOMMENDATIONS JBC WORKING DOCUMENT - SUBJECT TO CHANGE

**Staff Recommendation:** Staff recommends that the Committee approve a reduction of \$3,300,000 Medicaid funds (\$1,650,000 net General Fund) associated with this request. As staff considers this figure a placeholder, staff recommends applying this reduction to the Comprehensive Services portion of the line item. Staff will spread adjustments between the various components of this line item when additional data is available about projected expenditures and reversions for FY 2008-09.

#### Supplemental Request, Department Priority #29 H.B 08-1031 Wait List Navigator Pilot System Statutory Change Required

|              | Request     | Recommendation |
|--------------|-------------|----------------|
| Total        | (\$500,000) | (\$500,000)    |
| General Fund | (500,000)   | (500,000)      |

| Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria? [An emergency or act of God; a technical error in calculating the original appropriation; data that was not available when the original appropriation was made; or an unforseen contingency.] | YES |
|--|-----|
| JBC staff and the Department agree that this request is the result of an unforseen contingency (revenue shortfall  |     |

**Department Request:** House Bill 08-1031 (Pommer/Keller) created the waiting list pilot navigator program. On or before November 1, 2008, the Department, in consultation with community centered boards, was to develop the program in one or more community centered board regions of the state. The program was to serve individuals and their families waiting for developmental disability services and to examine the feasibility of establishing such a program statewide. As part of the pilot, the Department was to study the effectiveness of various possible navigator duties, including, among other items, assisting individuals with developmental disabilities in understanding the waiting list process and performing surveys and outreach to individuals on the waiting list. The bill included one-time funding of \$500,000 and required a report to the JBC and Health and Human Services Committees of the General Assembly by November 1, 2009.

The Department now proposes that the General Assembly strike the associated statute at 27-10.5-1001, C.R.S., and eliminate the associated appropriation.

## (Services for People with Disabilities, Child Welfare, Child Care, Operations) FY 2008-09 SUPPLEMENTAL RECOMMENDATIONS JBC WORKING DOCUMENT - SUBJECT TO CHANGE

**Staff Analysis:** In light of the statewide revenue shortfall, staff believes that eliminating a new program such as this one is one of the easier means of obtaining General Fund savings.

**Staff Recommendation:** Staff recommends that the Committee sponsor a bill to strike the associated statute at 27-10.5-1001, C.R.S., and eliminate the associated appropriation.

#### Supplemental Request, Department Priority #30a Hiring Freeze Savings

|                      | Request     | Recommendation |
|----------------------|-------------|----------------|
| Total                | (\$883,061) | (\$883,061)    |
| FTE                  | 0.0         | (13.9)         |
| General Fund         | (157,818)   | (157,818)      |
| Cash Funds           | (11,577)    | (11,577)       |
| Reappropriated Funds | (136,121)   | (136,121)      |
| Federal Funds        | (577,545)   | (577,545)      |
| Medicaid Funds       | (120,309)   | (120,309)      |
| Net General Fund     | (217,913)   | (217,913)      |

| Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria?                       | YES |
|--|-----|
| [An emergency or act of God; a technical error in calculating the original appropriation; data that was            |     |
| not available when the original appropriation was made; or an unforseen contingency.]                              |     |
| JBC staff and the Department agree that this request is the result of an unforseen contingency (revenue shortfalls |     |

**Department Request:** The Department requests line item reductions associated with the hiring freeze imposed by the Governor in Fall 2008.

**Staff Recommendation:** Staff recommends that the Committee make the associated budget reductions for the line items addressed in this packet. Due to the slow speed of OSPB's "clearance" process, the Department was unable to provide staff with accurate information on the FTE associated with these reductions in time for this presentation. As a result, staff recommends FTE reductions based on JBC staff estimates.

## (Services for People with Disabilities, Child Welfare, Child Care, Operations) FY 2008-09 SUPPLEMENTAL RECOMMENDATIONS JBC WORKING DOCUMENT - SUBJECT TO CHANGE

### **Supplemental Request, Department Priority 31 Provider Rate Reduction**

|                      | Request       | Recommendation |
|----------------------|---------------|----------------|
| Total                | (\$3,366,832) | <u>PENDING</u> |
| General Fund         | (994,789)     |                |
| Cash Funds           | (365,554)     |                |
| Reappropriated Funds | (1,627,808)   |                |
| Federal Funds        | (378,681)     |                |
| Medicaid Funds       | (1,552,527)   |                |
| Net General Fund     | (1,771,053)   |                |

| Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria?            | YES |
|---|-----|
| [An emergency or act of God; a technical error in calculating the original appropriation; data that was |     |
| not available when the original appropriation was made; or an unforseen contingency.]                   |     |
|   |     |

JBC staff and the Department agree that this request is the result of an unforseen contingency (revenue shortfalls).

**Department Request:** The Department of Human Services proposes to reduce provider rates in the second half of the fiscal year. Amounts for the Division of Child Welfare and Services for People with Disabilities are included in this packet. The request proposes a reduction of 1.19 percent for the last five months of the year to the appropriation for the Division of Child Welfare, Child Welfare Services (the child welfare block) and for Services for People with Disabilities, Community Services for People with Developmental Disabilities, Program Costs.

**Staff Recommendation:** This request, along with other community provider rates adjustments, will be addressed in a separate community provider rates presentation. Thus, the recommendation is pending at this time.

#### **Non-Prioritized Supplementals**

#### JBC Staff Initiated Supplemental Technical Correction to Local Funds Match for Developmental Disability Programs

|                          | Request    | Recommendation |
|--------------------------|------------|----------------|
| Total                    | <u>\$0</u> | (\$9,528,108)  |
| Cash Funds (local funds) | 0          | (9,528,108)    |

| Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria?  [An emergency or act of God; a technical error in calculating the original appropriation; data that was not available when the original appropriation was made; or an unforseen contingency.] | YES |
|---|-----|
| This supplemental is the result of a technical correction.  |     |

**Department Request:** The Department has not requested this supplemental.

**Staff Recommendation:** Staff recommends that the Committee reduce the Services for People with Disabilities, Community Services for People with Developmental Disabilities, Program Costs line item (Program Costs) by \$9,528,108 local matching funds due to the statutory change included in H.B. 08-1220. Although the adjustment appears large, it is technical and not substantive. At the JBC's discretion, the adjustment may be included either in the Human Services supplemental bill or in an add-on supplemental to the FY 2009-10 Long Bill.

**Staff Analysis:** The Joint Budget Committee sponsored House Bill 08-1220 to ensure developmental disability statutes were consistent with program adjustments required by federal authorities. One change involved eliminating the requirement for a 5.0 percent local match for developmental disability programs. Based on federal requirements, State was no longer able to require that all developmental disability services Medicaid dollars passed through the community centered boards. Given this, the State had no means for requiring the various providers statewide to provide matching funds. Further, the Department of Human Services had never imposed the match as a "hard" requirement on all community centered boards, so not all boards complied with the requirement; instead, the Department ensured that, overall, the local match available statewide exceeded the 5.0 percent requirement, *e.g.*, due to local mill levies.

## (Services for People with Disabilities, Child Welfare, Child Care, Operations) FY 2008-09 SUPPLEMENTAL RECOMMENDATIONS JBC WORKING DOCUMENT - SUBJECT TO CHANGE

Because this requirement no longer exists in statute, these funds should no longer be reflected in the Long Bill. Staff would recommend eliminating these funds from both the FY 2008-09 and the FY 2009-10 appropriations. *Unfortunately, the adjustment may be interpreted by members of the General Assembly as a program reduction, although it does not affect program.* Thus, the Committee may wish to consider whether it believes the adjustment will be easier to explain as part of the current FY 2008-09 supplemental bill or as a Long Bill add-on. The adjustment affects the developmental disability Program Costs line item which is the subject of numerous substantive cuts in this packet-but which will also be subject to some adjustments through a Long Bill add-on.

#### JBC Staff Initiated Supplemental Technical Correction to Anticipated Federal Funds for Vocational Rehabilitation

|                          | Request    | Recommendation |
|--------------------------|------------|----------------|
| Total                    | <u>\$0</u> | (\$6,300,000)  |
| Federal Funds (VR Funds) | 0          | (6,300,000)    |

| Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria?            | YES |
|---|-----|
| [An emergency or act of God; a technical error in calculating the original appropriation; data that was |     |
| not available when the original appropriation was made; or an unforseen contingency.]                   |     |
| This supplemental is based on data not available when the original appropriation was made.              |     |

**Department Request:** The Department has not requested this supplemental.

**Staff Recommendation:** As discussed during the staff briefing, the Division of Vocational Rehabilitation was unable to access additional federal funds at the level it had hoped for. As a result it is accepting no new clients for at least six to nine months and expects to spend \$6.3 million *less* federal funds less than the amount reflected in the Long Bill. In light of this, staff recommends a technical correction to reflect this federal funds adjustment. The Department has indicated that this is an appropriate reduction for FY 2008-09. Note also that the Department has reported that, at this point in the year, it anticipates that the various adjustments taken will enable it to operate within a budget consistent with General Fund, cash, and federal funds actually available.

This adjustment could be made either through the Human Services supplemental bill or a Long Bill add-on, at the JBC's discretion.

## (Services for People with Disabilities, Child Welfare, Child Care, Operations) FY 2008-09 SUPPLEMENTAL RECOMMENDATIONS JBC WORKING DOCUMENT - SUBJECT TO CHANGE

#### **Supplemental NP-HCPF-2: Reduce funding for Administrative Case Management**

|              | Request     | Recommendation |
|--------------|-------------|----------------|
| Total        | \$1,888,892 | Pending        |
| General Fund | 1,888,892   |                |

| Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria?  [An emergency or act of God; a technical error in calculating the original appropriation; data that was not available when the original appropriation was made; or an unforseen contingency.] | YES |
|---|-----|
| This supplemental is the result of data that was not available when the original appropriation was made.  |     |

**Department Request:** The Department's request is a companion to a proposal to reduce Medicaid funding for administrative case management, based on federal restrictions for billing for this service. General Fund was moved from the Department of Human Services, Division of Child Welfare, to the Department of Health Care Policy and Financing in order to draw down additional federal funds for related administrative case management by counties. As the Department of Health Care Policy and Financing does not believe federal authorities will permit it to fully use these funds to match federal Medicaid amounts, it proposes to return most of the related General Fund to the Department of Human Services' line items.

**Staff Recommendation:** The staff recommendation will reflect Committee action taken for the associated request in the Department of Health Care Policy and Financing, *i.e.*, staff will reflect an increase in Department of Human Services' General Fund appropriation consistent with the reduction taken in the Department of Health Care Policy and Financing for Administrative Case Management.

#### Previously Approved Interim Supplemental (FY 2008-09) Disability Program Navigator

|                      | <b>Previously Approved</b> |
|----------------------|----------------------------|
| Total                | (\$797,470)                |
| FTE                  | <u>(6.7)</u>               |
| Reappropriated Funds | (209,211)                  |
| Federal Funds        | (588,259)                  |

## (Services for People with Disabilities, Child Welfare, Child Care, Operations) FY 2008-09 SUPPLEMENTAL RECOMMENDATIONS JBC WORKING DOCUMENT - SUBJECT TO CHANGE

**Description of Supplemental:** This supplemental is a companion to a proposed increase in the Department of Labor and Employment. The Disability Program Navigator program, supported for about a year in the Department of Human Services Division of Vocational Rehabilitation, was requested to be transferred to the Department of Labor and Employment.

The rules governing interim supplementals in Section 24-75-109 (5), C.R.S., require the Committee to introduce all interim supplementals that it approves. Staff will include this supplemental in the Department's supplemental bill.

#### Previously Approved Interim Supplemental <u>for FY 2007-08</u> Developmental Disability Services - The Resource Exchange Assistance

|                      | <b>Previously Approved</b> |
|----------------------|----------------------------|
| Total                | (\$1,966,000)              |
| General Fund         | 1,966,000                  |
| Reappropriated Funds | (3,932,000)                |
| Net General Fund     | 0                          |

**Description of Supplemental:** This supplemental, approved in June 2008, reduced the Medicaid reappropriated funds for Services for People with Disabilities, Developmental Disability Services, Community Services, Program Costs (Program Costs) by a portion of the funds not expected to be spent by the end of FY 2007-08. Associated General Fund reductions were authorized in the Department of Health Care Policy and Financing, and a matching General Fund increase was authorized in the Department of Human Services, with roll-forward to FY 2008-09. This increase was authorized to be used to assist the Resource Exchange, the Colorado Springs community centered board that had threatened to close its doors due to revenue problems.

In a letter to the Department's Executive Director dated June 23, 2008, the JBC expressed its intent that:

- \$151,000 be used for consulting services for monitoring of the Resource Exchange through FY 2008-09;
- \$363,000 be used to address Resource Exchange losses for FY 2007-08;
- \$726,000 be used to address Resource Exchange losses for FY 2008-09; and
- \$726,000 be available in FY 2008-09 but not spent for the Resource Exchange, or for any other developmental disability Program Costs special purpose, until the Joint Budget Committee has

taken further action to approve the expenditure of these funds, based on additional analysis for the Resource Exchange's fiscal status for FY 2008-09. Additional information was requested by January 1, 2009.

The rules governing interim supplementals in Section 24-75-109 (5), C.R.S., require the Committee to introduce all interim supplementals that it approves. Staff will include this supplemental in the Department's supplemental bill.

Update: The Department did not respond to the JBC by January 1, 2009, and still has not provided a report on the financial viability of the Resource Exchange (TRE) and the need for support for this CCB in FY 2008-09. Staff's understanding is that the Department is still examining this issue. In response to a staff question, the Department indicated that the Division contracted with a financial reviewer and a program reviewer to assist in the analysis of TRE's operations and to recommend future viability. Each contract was awarded at \$50,000. There is \$51,000 remaining of the \$151,000 set aside for this purpose. The Resource Exchange was paid \$363,000 to assist in maintaining program viability in FY 2007-08 and in FY 2008-09 has been paid \$726,000. The Department is holding the remaining \$726,000 per the JBC's letter. Staff is concerned by the Department's failure to comply with the due date for information in the letter from the JBC or even to formally request an extension, if that was required. Staff does assume that the Department will ultimately provide additional information. However, if the Department indicates that this funding is not needed for the Resource Exchange--or simply fails to provide the JBC with timely information-staff will recommend that the JBC remove \$726,000 General Fund from the FY 2008-09 Developmental Disability Program Costs budget based on the offset provided by this FY 2007-08 rollforward.

## (Services for People with Disabilities, Child Welfare, Child Care, Operations) FY 2008-09 SUPPLEMENTAL RECOMMENDATIONS JBC WORKING DOCUMENT - SUBJECT TO CHANGE

#### **Cash Fund Transfers**

JBC Staff Initiated Transfer Recommendation Transfer from Traumatic Brain Injury Trust Fund Statutory Change Required

| FY 2008-09   | Recommendation |
|--|----------------|
| Transfer from Traumatic Brain Injury Trust Fund to |                |
| General Fund                                       | \$2,500,000    |

**Staff Analysis:** The Traumatic Brain Injury Trust Fund, created at Section 26-1-309 (1), C.R.S., is derived from moneys collected on traffic offenses. It supports the Colorado Traumatic Brain Injury Program, created at Section 26-1-301 through 310, C.R.S. The program benefits individuals with traumatic brain injuries through direct services, research, and public education about brain injuries.

In the initial years after the program was created in 2003, it failed to fully spend its revenue. The Department has requested FY 2009-10 Decision Item 19, which would increase the annual appropriation by approximately \$600,000 per year in order to spend down the fund balance. In light of the state's revenue situation, staff would recommend that, in lieu of this, the appropriation for the program be increased to a level sustainable on an ongoing basis (approximately \$2.0 million) and most of the existing fund balance (approximately \$2.5 million) be transferred to the General Fund.

Staff recommends the transfer given the revenue situation. However, the Committee should note that there are limited state services available for individuals with traumatic brain injuries and the Executive has put forward a plan for spending down the fund balance. If the Committee wishes to pursue related legislation, staff will refine the specific fund transfer and appropriation amounts. [Additional note: House Bill 09-005 (Spence/Primavera) would modify the program to provide greater flexibility and allow appropriations of General Fund, but no other fiscal impact is reflected.]

| 7.                                 | Traumatic Brain Injury Trust Fund<br>Staff Recommendation |                        |                         |                         |  |  |  |
|------------------------------------|---|------------------------|-------------------------|-------------------------|--|--|--|
|                                    | FY 2007-08<br>Actual                                      | FY 2008-09<br>Estimate | FY 2009-10<br>Estimate* | FY 2010-11<br>Estimate* |  |  |  |
| Beginning FY Balance               | \$2,910,420   | \$3,111,709            | \$812,998               | \$825,402               |  |  |  |
| Projected Revenues                 | 2,012,404   | 2,012,404              | 2,012,404               | 2,012,404               |  |  |  |
| Expenditures*                      | (1,811,115)   | (1,811,115)            | (2,000,000)             | (2,000,000)             |  |  |  |
| Ending FY Balance without transfer | \$3,111,709   | \$3,312,998            | \$825,402               | \$837,806               |  |  |  |
| Recommended Transfer               | <u>0</u>  | (2,500,000)            | <u>0</u>                | <u>0</u>                |  |  |  |
| Ending FY Balance after transfer   | \$3,111,709   | \$812,998              | \$825,402               | \$837,806               |  |  |  |

<sup>\*</sup>The Department's Decision Item #19 would increase spending authority for this line item to \$2,414,192 (by \$603,077) in order to spend down the existing fund balance. The staff "estimate" is in lieu of this proposal.

#### **Other Balancing Options**

These options are presented without staff recommendation in order to maximize the Committee's choices. The Committee may wish to consider these options now or in the future.

#### Numbering does not indicate priority.

| Options with Appropriation Impacts | GF          | CF | RF | FF | Total       | FTE |
|------------------------------------|-------------|----|----|----|-------------|-----|
| 1                                  | (4,000,000) |    |    |    | (4,000,000) | )   |

#### **Developmental Disability Hold Harmless Funding**

Approximately \$6.0 million remains of General Fund amounts originally appropriated in FY 2006-07 and FY 2007-08 and rolled-forward to FY 2008-09 to help offset the impacts of systems change in the developmental disability system. The appropriation was originally intended to last 1 year, but, due to delays in systems change, new rates have only gone into effect for 1/2 year in FY 2008-09 and associated billing will cover only five months. Thus far it has proven impossible for the Department to clearly quantify the hold-harmless need, and distribution is anticipated to be cumbersome. Staff would suggest that the Department be requested to "hold" this much of the funding pending further data on developmental disability Medicaid program spending.

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#### Non-Medicaid Developmental Disability Funding

There is currently \$31.5 million in non-Medicaid General Fund appropriations for developmental disability Program Costs. This includes, in particular, about \$6.5 million for the Family Support Services program and about \$8.0 million for non-Medicaid supported living services. During the prior downturn, the General Assembly reduced the family support program by 50 percent and supported living General Fund rates by \$1.0 million. These reductions were subsequently restored. Funding includes \$300,000 for new Family Support Services resources added in FY 2008-09.

4 (195,627) (195,627)

### **General Fund Subsidies for State and Veterans Nursing Homes**

The General Assembly currently provides \$1.2 million in direct and indirect General Fund operating subsidies for the state and veterans nursing homes. This is a small share of the homes' combined operating budgets of \$45 to \$50 million. Of the total subsidy, \$195,627 (shown above) is for nursing home consulting services and was originally anticipated to be temporary. In addition to this amount, \$186,130 General Fund is provided to assist Homelake Domiciliary and \$800,000 represents the approximate value of indirect costs for the nursing homes that are covered by the General Fund.

5 (1,000,000) (1,000,000)

### (Services for People with Disabilities, Child Welfare, Child Care, Operations) FY 2008-09 SUPPLEMENTAL RECOMMENDATIONS JBC WORKING DOCUMENT - SUBJECT TO CHANGE

| Options with Appropriation | GF | CF | RF | FF | Total | FTE |
|----------------------------|----|----|----|----|-------|-----|
| Impacts                    |    |    |    |    |       |     |

#### **Child Care Subsidy Reduction**

The Child Care Assistance Program is funded with a combination of General Fund, federal block grant funds, county funds, and county transfers of TANF dollars. Counties have significant discretion over who qualifies for subsidies and the level of provider reimbursement and, historically, the size of the General Fund subsidy has seemed to have little impact on the overall scope of the program, particularly given that the program can grow or shrink by \$30 million, depending upon county TANF policies. Staff currently believes that some General Fund reduction could be taken without undue impact on the program. The program's current appropriation is \$78.1 million, including \$16.4 million General Fund.

6

### Developmental Disability Medicaid Waiver Rates and Benefits (primarily FY 2009-10 option)

Potential Medicaid rate reductions for developmental disability programs in FY 2008-09 will be discussed as part of a common policy rate discussion later in January. Additional rate/program reductions in FY 2008-09 would likely be problematic, particularly given ongoing systems-change. Please note, however, that reductions in waiver program benefits could be one route for reducing costs in FY 2009-10 and future years, if needed. This might include, for example, reducing the maximum units of certain kinds of services that can be billed for an individual with a specific severity level. Staff is not recommending any specific adjustment; however the Committee should be aware that this could be one route for future reductions.

7

#### Child Welfare New Staff/studies added FY 2008-09

A total of \$535,526 was added for child welfare administration in FY 2008-09. Hiring freeze savings reported total just \$33,445 General Fund. Thus many of these positions may have been filled. Nonetheless, some additional reduction may be feasible, *e.g.* based on new study funding (\$90,000) that staff was informed had been "frozen". Staff will explore this issue further.

8 (100,000) 100,000 0

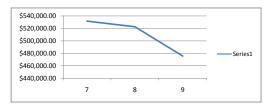
#### **Child Care Licensing Cash Fund Refinance**

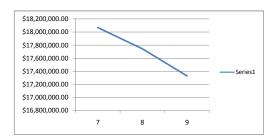
Staff anticipates that approximately \$100,000 in the current Child Care Licensing Cash Fund fund balance could be used to offset General Fund otherwise required on a one-time basis. Please note that staff will recommend this for FY 2008-09 IF it is not included in a Department request for FY 2009-10. This is a one-time option.

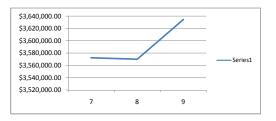
Appendix A - Department Community Programs Medicaid Projections FY 2008-09 and JBC Staff Alternative Projection - 1/21/09 Paid Amount Paid Units Denied Units Denied Amount Variance fr. July 0.5 CES \$8,253,38 \$222,630,26 CES 7 \$531 714 79 167714 1065 \$10,926,37 0.0% CES \$522,777.38 181784 1289 \$7,026.79 -1.7% CES -10.6% \$475,558,89 173086 2912 \$10.827.81 CES Prior to July \$989,521.13 396761 35464 \$26,310.43 86.1% 3 Month Total \$1,530,051.06 3 Month Annualized \$5,610,187.22 JBC Staff - Rough Alternative Projection Add Prior to July \$989,521.13 \$5,799,706.94 2 mo \* 11 mo Projected Expenditures \$6,599,708.35 \$989,521.13 Total prior year Appropriation \$6,919,631.00 \$6,789,228.07 FY 09 Total \$130,402.94 Projected reversion DDW 10 \$16,386,122.08 1371752 121246 \$1,115,562.70 DDW 7 \$18,067,224.19 1526179 174397 \$1,788,531.04 0.0% DDW \$17,741,784.61 1380263 163255 \$1,493,890.06 -1.8% \$17,329,849.99 DDW 1393756 167733 \$1,421,022.47 -4.1% DDW Prior to July \$20,200,977.51 1619501 238277 \$1,541,662.43 11.8% 3 Month Total \$53,138,858.79 3 Month Annualized \$194,842,482.23 JBC Staff - Rough Alternative Projection Add Prior to July \$20,200,977.51 54 815 new resource amt to back out of avg Total Projected Expenditures \$215,043,459.74 178,770,969 2 mos avg \* 10 mos 20,200,978 prior year mo 09 New Resources Not Plus 16.561.667 final month less 7.5% \$5,351,516.00 10,673,475 Add all new comp resource, inc. TCM Yet Included in Expense Total Projected Expenditure \$220,394,975.74 (671.040) Less projected unused new resources Appropriation \$230,688,249.12 (861, 147)Less proj turnover "take back" FY 09 \$10,293,273.38 Projected Reversion: (1.670.407) Less new resource billing delay (2 mo) \$223,004,494,44 Projected reversion \$7,683,754.69 SLS 10 \$2,741,302,99 699057 5621 \$26,702,79 0.0% SLS 7 \$3,572,190.95 948234 13119 \$37,064.08 SLS \$3,569,930,71 963603 16179 \$52,547,14 -0.1% SLS \$3.634.356.23 15457 \$51,471,32 9 966324 1.7% Prior to July \$4,853,146.80 1312924 \$87,503.34 SLS 66241 35.9% 3 Month Total \$10,776,477.89 3 Month Annualized \$39,513,752.26 JBC Staff - Rough Alternative Projection Prior to July \$4,853,146.80 Add 4.541 New resource amt to back out Total Projected Expenditures \$44,366,899.06 \$35,687,903 use 2 mo \*10 \$44,510,268.15 FY 09 Appropriation \$4,853,147 prior year Difference \$143,369.09 \$3,142,534 final month less 12% 4.022.634 All new resource + TCM (661,191)Less projected unused new resources (163.267)Less proj turnover "take back" (561,361)Less new resource billing delay (2 mo) \$46,320,398.65 Total (\$1,810,130.50) Projected overexpenditure TCM 10 \$1,220,927.40 7084 252 \$43,432.20 TCM 7 \$1,274,003.55 7392 291 \$50,153.85 0.0% TCM 8 \$1,271,943.00 7380 297 \$51,187.95 -0.2% TCM \$1,275,734.70 7402 316 \$54,462.60 0.1% Prior to July \$1,649,946,60 717 TCM 9717 \$40,582.20 29.5% 3 Month | Total \$3,821,681.25 3 Month Annualized \$14,012,831.25 Add Prior to July \$1,649,946.60 JBC Staff - Rough Alternative Projection Total \$15,662,777.85 TCM, QA, PASARR Add \$2,888,124.00 Alternative (primarily based on Dept. estimate) Projected Expenditures \$18,550,901.85 \$18,600,269.85 Dept projected expenditures Total FY 09 Appropriation \$18,579,926.00 (62,922)Less proj. turnover take back Difference \$29,024.15 \$18,537,347,85 Total \$248,113.15 Projected reversion PASARR \$12,342.00 \$49.368.00 Annualized Appropriation \$205,535.00 \$156,167.00 Difference TOTAL ALL MEDICAID Alternative Projection- TOTAL Projected Expenditures \$289,961,853.00 Projected \$294,651,469.00 \$300.903.609.27 Appropriation \$300.903.609.27 Appropriation Difference \$10,941,756.27 \$6,252,140.27

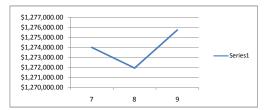
Difference

Projected reversion



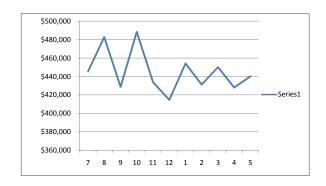


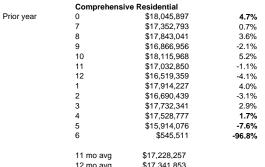


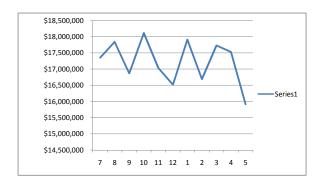


#### ry

|            | Children's Ex | ensive Support |                         |
|------------|---------------|----------------|-------------------------|
|            | Month         | Amount         | % above/below 11 mo avg |
| Prior year | 0             | \$859,420      | 93.1%                   |
|            | 7             | \$445,302      | 0.0%                    |
|            | 8             | \$482,646      | 8.4%                    |
|            | 9             | \$428,701      | -3.7%                   |
|            | 10            | \$488,350      | 9.7%                    |
|            | 11            | \$433,728      | -2.6%                   |
|            | 12            | \$414,548      | -6.9%                   |
|            | 1             | \$453,999      | 2.0%                    |
|            | 2             | \$431,167      | -3.1%                   |
|            | 3             | \$450,119      | 1.1%                    |
|            | 4             | \$428,043      | -3.8%                   |
|            | 5             | \$440,210      | -1.1%                   |
|            | 6             | \$0            | n/a                     |
|            | 11 mo avg     | \$445,165      |                         |
|            | 12 mo avg     | \$479,686      |                         |
|            |               |                |                         |
| Drior year | Comprehensi   |                | 4.70/                   |

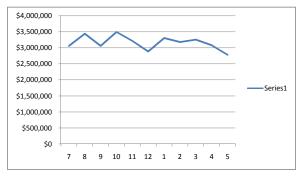






| 12 mo avg        | \$17,341,853 |  |  |
|------------------|--------------|--|--|
| Commented Living |              |  |  |

Prior year



| Supported Living |             |        |
|------------------|-------------|--------|
| 0                | \$4,250,465 | 34.4%  |
| 7                | \$3,063,108 | -3.1%  |
| 8                | \$3,444,106 | 8.9%   |
| 9                | \$3,060,789 | -3.2%  |
| 10               | \$3,497,721 | 10.6%  |
| 11               | \$3,218,826 | 1.8%   |
| 12               | \$2,886,994 | -8.7%  |
| 1                | \$3,306,736 | 4.6%   |
| 2                | \$3,182,305 | 0.7%   |
| 3                | \$3,254,607 | 2.9%   |
| 4                | \$3,081,537 | -2.5%  |
| 5                | \$2,780,261 | -12.1% |
| 6                | \$0         | n/a    |
|                  |             |        |
| 11 mo avg        | \$3,161,545 |        |
| 12 mo avg        | \$3,252,288 |        |



Prior year

| TCM (QA not incl | luded)      |       |
|------------------|-------------|-------|
| 0                | \$1,251,236 | 5.2%  |
| 7                | \$1,206,241 | 1.4%  |
| 8                | \$1,209,995 | 1.7%  |
| 9                | \$1,215,089 | 2.1%  |
| 10               | \$1,209,316 | 1.6%  |
| 11               | \$1,219,504 | 2.5%  |
| 12               | \$1,216,787 | 2.3%  |
| 1                | \$1,208,976 | 1.6%  |
| 2                | \$1,210,165 | 1.7%  |
| 3                | \$1,215,259 | 2.1%  |
| 4                | \$1,087,399 | -8.6% |
| 5                | \$1,088,758 | -8.5% |
| 6                | \$0         | n/a   |
| 11 mo avg        | \$1,189,771 |       |
| 12 mo avg        | \$1,194,894 |       |

|  | FY 2007-08              | FY 2008-09           | Fiscal Y            | ear 2008-09 Supple    | emental                       |
|--|-------------------------|----------------------|---------------------|-----------------------|-------------------------------|
|  | Actual                  | Appropriation        | Requested<br>Change | Recommended<br>Change | New Total with Recommendation |
| DEPARTMENT OF HUMAN SERVICES                       |                         |                      |                     |                       |                               |
| Executive Director - Karen Beye                    |                         |                      |                     |                       |                               |
| Supplemental #1/#1a - Regional Center Staffing l   | High Need Clients       |                      |                     |                       |                               |
| (9) Services for People with Disabilities          |                         |                      |                     |                       |                               |
| (B) Regional Centers for People with Developmenta  | l Disabilities          |                      |                     |                       |                               |
| Personal Services*                                 | 43,284,413              | 45,597,117           | 0                   | 0                     | 45,597,117                    |
| FTE  | <u>935.6</u>            | <u>955.3</u>         | <u>0</u>            | <u>0</u>              | <u>955.3</u>                  |
| General Fund                                       | 0                       | 0                    | 0                   | 0                     | 0                             |
| Cash Funds   | 2,654,879               | 2,691,276            | 0                   | 0                     | 2,691,276                     |
| Cash Funds Exempt/Reappropriated Funds             | 40,629,534              | 42,905,841           | 0                   | 0                     | 42,905,841                    |
| Federal Funds                                      | 0                       | 0                    | 0                   | 0                     | 0                             |
| Medicaid Funds*                                    | 40,629,534              | 42,905,841           | 0                   | 0                     | 42,905,841                    |
| Net General Fund*                                  | 20,314,767              | 21,452,921           |                     |                       | 21,452,921                    |
| *The initial request, withdrawn through Supplement | al #1a, affected multip | le related line iten | ns; these are not   | shown, given the \$0  | final request.                |
| Supplemental #10 - Administrative Review Comp      | liones FTF              |                      |                     |                       |                               |
| (1) Executive Director's Office                    | mance F I E             |                      |                     |                       |                               |
| (B) Special Purpose                                |                         |                      |                     |                       |                               |
| Administrative Review Unit                         | 1,859,239               | 1,951,619            | 140,657             | 54,282                | 2,005,901                     |
| FTE  | 20.9                    | 22.2                 | 1.7                 | 0.8                   | 23.0                          |
| General Fund                                       | 1,160,911               | 1,196,849            | 0                   | 0.8                   | 1,196,849                     |
| Cash Funds   | 0                       | 1,170,047            | 0                   | 0                     | 1,170,047                     |
| Reappropriated Funds                               | 0                       | 0                    | 0                   | 0                     |                               |
| Federal Funds                                      | 698,328                 | 754,770              | 140,657             | 54,282                | 809,052                       |
| 1 cacial I alian                                   | 0,0,520                 | 75 1,770             | 1 10,037            | 3 1,202               | 007,032                       |

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|  | FY 2007-08                            | FY 2008-09                            | Fiscal Year 2008-09 Supplemental |                       |                               |  |
|--|---------------------------------------|---------------------------------------|----------------------------------|-----------------------|-------------------------------|--|
|  | Actual                                | Appropriation                         | Requested<br>Change              | Recommended<br>Change | New Total with Recommendation |  |
|  |                                       |                                       |                                  |                       |                               |  |
| Supplemental #13 - State Garage Fund Spending        | g Authority Increase                  |                                       |                                  |                       |                               |  |
| (3) Office of Operations                             |                                       |                                       |                                  |                       |                               |  |
| (B) Special Purpose                                  |                                       |                                       |                                  |                       |                               |  |
| State Garage Fund                                    | 611,905                               | 733,187                               | 222,630                          | 0                     | 733,187                       |  |
| FTE  | <u>0.0</u>                            | <u>2.6</u>                            | <u>0.0</u>                       | <u>0.0</u>            | 2.6                           |  |
| General Fund   | 0                                     | 0                                     | 0                                | 0                     | 0                             |  |
| Cash Funds   | 0                                     | 0                                     | 0                                | 0                     | 0                             |  |
| Cash Funds Exempt/Reappropriated Funds               | 611,905                               | 733,187                               | 222,630                          | 0                     | 733,187                       |  |
| Federal Funds  | 0                                     | 0                                     | 0                                | 0                     | 0                             |  |
| Medicaid Funds                                       | 0                                     | 0                                     | 0                                | 0                     | 0                             |  |
| Supplemental #18 - Child Welfare Block Correct       | tion from FY 2008-09                  | Figure Setting                        |                                  |                       |                               |  |
| (5) Division of Child Welfare Child Welfare Services | 337,446,740                           | 351,124,655                           | (2,491,426)                      | (2,543,665)           | 348,580,990                   |  |
| General Fund   | 168,846,941                           | 179,710,638                           | (1,733,800)                      | (1,829,538)           |                               |  |
| Cash Funds   | 0                                     | 57,588,959                            | (498,285)                        | (449,348)             |                               |  |
| Cash Funds Exempt/Reappropriated funds               | 75,949,417                            | 18,773,007                            | (259,341)                        | (264,779)             |                               |  |
| Federal Funds  | 92,650,382                            | 95,052,051                            | 0                                | 0                     | 95,052,051                    |  |
| Medicaid Funds*                                      | 13,778,035                            | 18,773,007                            | (259,341)                        | (264,779)             |                               |  |
| ****   | , , , , , , , , , , , , , , , , , , , | · · · · · · · · · · · · · · · · · · · | ` ' '                            |                       |                               |  |
| Net General Fund*                                    | 175,735,959                           | 189,097,141                           | (1,863,470)                      | (1,961,929)           | 187,135,212                   |  |

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|   | FY 2007-08      | FY 2008-09           | Fiscal Y  | Fiscal Year 2008-09 Supplemental |                |  |
|---|-----------------|----------------------|-----------|----------------------------------|----------------|--|
|   | Actual          | Actual Appropriation | Requested | Recommended                      | New Total with |  |
|   | Actual          |                      | Change    | Change                           | Recommendation |  |
| Supplemental #19 - Development Disability Fee-for (9) Services for People with Disabilities |                 | undled Billing       |           |                                  |                |  |
| (A) Community Services for People with Developments (2) Program Costs                       | al Disabilities |                      |           |                                  |                |  |

Note: The appropriation includes authority to move amounts and fund sources among seven Program Costs service categories in this line item. Only the service categories affected by the supplemental and the total line item (*i.e.*, the Program Costs subdivision) are reflected here.

| 208.655.652        | 264,294,183  | (5.294.920)   | (5.300,000)   | 258,994,183   |
|--------------------|--|---|---|---|
| 1,523,193          | 1,650,459  | 0   | 0   | 1,650,459   |
| 0                  | 31,955,475   | 0   | 0   | 31,955,475  |
| 207,132,459        | 230,688,249  | (5,294,920)   | (5,300,000)   | 225,388,249   |
| 207,132,459        | 230,688,249  | (5,294,920)   | (5,300,000)   | 225,388,249   |
| 103,566,230        | 115,310,141  | (2,647,460)   | (2,650,000)   | 112,660,141   |
|                    |  |   |   |   |
| <u>298,585,197</u> | 370,102,244  | (5,294,920)   | (5,300,000)   | 364,802,244   |
| 29,936,936         | 31,480,548   | 0   | 0   | 31,480,548  |
| 0                  | 37,226,773   | 0   | 0   | 37,226,773  |
| 268,648,261        | 301,394,923  | (5,294,920)   | (5,300,000)   | 296,094,923   |
| 0                  | 0  | 0   | 0   | 0   |
| 268,648,261        | 300,903,609  | (5,294,920)   | (5,300,000)   | 295,603,609   |
| 133,831,241        | 149,835,764  | (2,647,460)   | (2,650,000)   | 147,185,764   |
| 163,768,177        | 181,316,312  | (2,647,460)   | (2,650,000)   | 178,666,312   |
|                    | 0<br>207,132,459<br>207,132,459<br>103,566,230<br>298,585,197<br>29,936,936<br>0<br>268,648,261<br>0<br>268,648,261<br>133,831,241 | 1,523,193       1,650,459         0       31,955,475         207,132,459       230,688,249         207,132,459       230,688,249         103,566,230       115,310,141         298,585,197       370,102,244         29,936,936       31,480,548         0       37,226,773         268,648,261       301,394,923         0       0         268,648,261       300,903,609         133,831,241       149,835,764 | 1,523,193       1,650,459       0         0       31,955,475       0         207,132,459       230,688,249       (5,294,920)         207,132,459       230,688,249       (5,294,920)         103,566,230       115,310,141       (2,647,460)         298,585,197       370,102,244       (5,294,920)         29,936,936       31,480,548       0         0       37,226,773       0         268,648,261       301,394,923       (5,294,920)         0       0       0         268,648,261       300,903,609       (5,294,920)         133,831,241       149,835,764       (2,647,460) | $\begin{array}{c ccccccccccccccccccccccccccccccccccc$ |

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|  | FY 2007-08  | FY 2008-09    | Fiscal Y    | ear 2008-09 Supple | emental        |
|--|-------------|---------------|-------------|--------------------|----------------|
|  | Actual      | Appropriation | Requested   | Recommended        | New Total with |
|  | Actual      | Appropriation | Change      | Change             | Recommendation |
|  |             |               |             |                    |                |
| Supplemental #21- Mental Health Services Pilot Progra    | am          |               |             |                    |                |
| (2) Office of Information Technology Services            |             |               |             |                    |                |
| Colorado Trails  | 9,256,753   | 9,551,829     | (175,000)   | (175,000)          | 9,376,829      |
| FTE  | <u>42.9</u> | <u>48.0</u>   | <u>0.0</u>  | <u>0.0</u>         | <u>48.0</u>    |
| General Fund   | 5,008,216   | 5,237,536     | (175,000)   | (175,000)          | 5,062,536      |
| Federal Funds  | 4,248,537   | 4,314,293     | 0           | 0                  | 4,314,293      |
| (5) Division of Child Welfare                            |             |               |             |                    |                |
| Child Welfare and Mental Health Services Pilot (H.B. 08- |             |               |             |                    |                |
| 1391)  |             |               |             |                    |                |
| General Fund   | n/a         | 1,925,169     | (1,925,169) | (1,925,169)        | 0              |
| Total for Supplemental #21                               | 9,256,753   | 11,476,998    | (2,100,169) | (2,100,169)        | 9,376,829      |
| FTE  | 42.9        | <u>48.0</u>   | 0.0         | 0.0                | 48.0           |
| General Fund   | 5,008,216   | 7,162,705     | (2,100,169) | (2,100,169)        | 5,062,536      |
| Federal Funds  | 4,248,537   | 4,314,293     | 0           | 0                  | 4,314,293      |
| Supplemental #22- Child Welfare Services Block Refin     | ance        |               |             |                    |                |
| (5) Division of Child Welfare                            | unce        |               |             |                    |                |
| Child Welfare Services                                   | 337,446,740 | 351,124,655   | <u>o</u>    | 0                  | 351,124,655    |
| General Fund   | 168,846,941 | 179,710,638   | (1,545,747) | (1,545,747)        | 178,164,891    |
| Cash Funds   | 0           | 57,588,959    | 0           | 0                  | 57,588,959     |
| Cash Funds Exempt/Reappropriated funds                   | 75,949,417  | 18,773,007    | 0           | 0                  | 18,773,007     |
| Federal Funds  | 92,650,382  | 95,052,051    | 1,545,747   | 1,545,747          | 96,597,798     |
| Medicaid Funds*  | 13,778,035  | 18,773,007    | 0           | 0                  | 18,773,007     |
| Net General Fund*  | 175,735,959 | 189,097,141   | (1,545,747) | (1,545,747)        | 187,551,394    |
| 1.00 Condition I will                                    | 1,0,,00,,00 | 10,,0,,1,1    | (1,515,717) | (1,5 15,7 17)      | 10,,001,004    |

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| FY 2007-  | 08 FY 2008-09         | Fiscal Y   | Year 2008-09 Suppl | emental        |
|---|-----------------------|------------|--------------------|----------------|
| Actual  | Annuanuiation         | Requested  | Recommended        | New Total with |
| Actual  | Appropriation         | Change     | Change             | Recommendation |
|   |                       |            |                    |                |
|   |                       |            |                    |                |
|   |                       |            |                    |                |
|   |                       | 4 TD       |                    |                |
| Supplemental #25 - Developmental Disability Vacancy Savings due   | e to Systematic Clien | t Turnover |                    |                |
| (9) Services for People with Disabilities                         |                       |            |                    |                |
| (A) Community Services for People with Developmental Disabilities |                       |            |                    |                |
| (2) Program Costs   |                       |            |                    |                |

Note: The appropriation includes authority to move amounts and fund sources among seven Program Costs service categories in this line item. Only the service categories affected by the supplemental and the total line item (*i.e.*, the Program Costs subdivision) are reflected here.

| Adult Comprehensive Services [subcategory]    | 208,655,652 | 264,294,183 | (1,291,720) | (1,291,720) | 263,002,463       |
|---|-------------|-------------|-------------|-------------|-------------------|
| General Fund                                  | 1,523,193   | 1,650,459   | 0           | 0           | 1,650,459         |
| Cash Funds                                    | 0           | 31,955,475  | 0           | 0           | 31,955,475        |
| Cash Funds Exempt/Reappropriated Funds        | 207,132,459 | 230,688,249 | (1,291,720) | (1,291,720) | 229,396,529       |
| Medicaid Funds                                | 207,132,459 | 230,688,249 | (1,291,720) | (1,291,720) | 229,396,529       |
| Medicaid - General Fund portion               | 103,566,230 | 115,310,141 | (645,860)   | (645,860)   | 114,664,281       |
|   |             |             |             |             |                   |
| Adult Supported Living Services [subcategory] | 46,431,134  | 55,259,558  | (244,900)   | (244,900)   | <u>55,014,658</u> |
| General Fund                                  | 7,403,678   | 7,974,941   | 0           | 0           | 7,974,941         |
| Cash Funds                                    | 0           | 2,774,349   | 0           | 0           | 2,774,349         |
| Cash Funds Exempt/Reappropriated Funds        | 39,027,456  | 44,510,268  | (244,900)   | (244,900)   | 44,265,368        |
| Medicaid Funds                                | 39,027,456  | 44,510,268  | (244,900)   | (244,900)   | 44,265,368        |
| Medicaid - General Fund portion               | 19,513,728  | 22,255,134  | (122,450)   | (122,450)   | 22,132,684        |
|   |             |             |             |             |                   |

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|   | FY 2007-08  | FY 2008-09      | Fiscal Year 2008-09 Supplemental |                      |                |
|---|-------------|-----------------|----------------------------------|----------------------|----------------|
|   | Actual      | Appropriation - | Requested                        | Recommended          | New Total with |
|   | Actual      | Appropriation   | Change                           | Change               | Recommendation |
|   |             |                 | 4                                | ( <b>2</b>           |                |
| Children's Extensive Support Services [subcategory] | 5,756,235   |                 | (36,904)                         | (36,904)             |                |
| General Fund  | 0           | 0               | 0                                | 0                    | 0              |
| Cash Funds  | 0           | 369,001         | 0                                | 0                    | 369,001        |
| Cash Funds Exempt/Reappropriated Funds              | 5,756,235   |                 | (36,904)                         | (36,904)             | ' '            |
| Medicaid Funds                                      | 5,756,235   |                 | (36,904)                         | (36,904)             | 6,882,727      |
| Medicaid - General Fund portion                     | 2,452,156   | 2,950,434       | (18,452)                         | (15,537)             | 2,934,897      |
| Medicaid - Health Care Expansion Fund portion       | 454,743     | 546,653         | 0                                | (2,915)              | 543,738        |
| Case Management and Quality Assurance [subcategory] | 19,718,750  | 23,693,965      | (94,838)                         | (94,838)             | 23,599,127     |
| General Fund  | 2,986,639   |                 | 0                                | <u>(74,030)</u><br>0 | 3,888,010      |
| Cash Funds  | 2,780,037   | * *             | 0                                | 0                    | 1,226,029      |
| Cash Funds Exempt/Reappropriated Funds              | 16,732,111  | * *             | (94,838)                         | (94,838)             |                |
| Medicaid Funds                                      | 16,732,111  |                 | (94,838)                         | (94,838)             | 18,485,088     |
| Medicaid - General Fund portion                     | 8,299,127   |                 | (47,419)                         | (47,022)             | 9,170,656      |
| Medicaid - Health Care Expansion Fund portion       | 3,179,101   | , ,             | (47,419)                         | (397)                | 36,149         |
| meatcata - Heatin Care Expansion Funa portion       | 3,179,101   | 30,340          | U                                | (391)                | 30,149         |
| Subtotal - (2) Program Costs                        | 298,585,197 | 370,102,244     | (1,668,362)                      | (1,668,362)          | 368,433,882    |
| General Fund  | 29,936,936  | 31,480,548      | 0                                | 0                    | 31,480,548     |
| Cash Funds  | 0           | 37,226,773      | 0                                | 0                    | 37,226,773     |
| Cash Funds Exempt/Reappropriated Funds              | 268,648,261 | 301,394,923     | (1,668,362)                      | (1,668,362)          | 299,726,561    |
| Federal Funds                                       | 0           | 0               | 0                                | 0                    | 0              |
| Medicaid Funds*                                     | 268,648,261 | 300,903,609     | (1,668,362)                      | (1,668,362)          | 299,235,247    |
| Medicaid - General Fund portion*                    | 133,831,241 | 149,835,764     | (834,181)                        | (830,868)            | 149,004,896    |
| Net General Fund*                                   | 163,768,177 | 181,316,312     | (834,181)                        | (830,868)            | , ,            |
|   |             |                 | •                                |                      |                |

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| FY 20   | 007-08           | FY 2008-09    | Fiscal Year 2008-09 Supplemental |             |                |
|---|------------------|---------------|----------------------------------|-------------|----------------|
| Ant   | Actual Appropria | Annuanviation | Requested                        | Recommended | New Total with |
| ACC   |                  | Appropriation | Change                           | Change      | Recommendation |
| Supplemental #26 - Developmental Disability FY 2007-08 Roll (9) Services for People with Disabilities (A) Community Services for People with Developmental Disabilities |                  | d             |                                  |             |                |

(2) Program Costs

Note: The appropriation includes authority to move amounts and fund sources among seven Program Costs service categories in this line item. Only the service categories affected by the supplemental and the total line item (*i.e.*, the Program Costs subdivision) are reflected here.

| Adult Comprehensive Services [subcategory] General Fund | 208,655,652<br>1,523,193 | 264,294,183<br>1,650,459 | (5,057,748)<br>0 | (5,057,748)<br>0 | 259,236,435<br>1,650,459 |
|---|--------------------------|--------------------------|------------------|------------------|--------------------------|
| Cash Funds  | 0                        | 31,955,475               | 0                | 0                | 31,955,475               |
| Cash Funds Exempt/Reappropriated Funds                  | 207,132,459              | 230,688,249              | (5,057,748)      | (5,057,748)      | 225,630,501              |
| Medicaid Funds  | 207,132,459              | 230,688,249              | (5,057,748)      | (5,057,748)      | 225,630,501              |
| Medicaid - General Fund portion                         | 103,566,230              | 115,310,141              | (2,528,874)      | (2,528,874)      | 112,781,267              |
|   |                          |                          |                  |                  |                          |
| Subtotal - (2) Program Costs                            | 298,585,197              | 370,102,244              | (5,057,748)      | (5,057,748)      | 365,044,496              |
| General Fund  | 29,936,936               | 31,480,548               | 0                | 0                | 31,480,548               |
| Cash Funds  | 0                        | 37,226,773               | 0                | 0                | 37,226,773               |
| Cash Funds Exempt/Reappropriated Funds                  | 268,648,261              | 301,394,923              | (5,057,748)      | (5,057,748)      | 296,337,175              |
| Federal Funds   | 0                        | 0                        | 0                | 0                | 0                        |
| Medicaid Funds*   | 268,648,261              | 300,903,609              | (5,057,748)      | (5,057,748)      | 295,845,861              |
| Medicaid - General Fund portion*                        | 133,831,241              | 149,835,764              | (2,528,874)      | (2,528,874)      | 147,306,890              |
| Net General Fund*                                       | 163,768,177              | 181,316,312              | (2,528,874)      | (2,528,874)      | 178,787,438              |

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|   | FY 2007-08 | FY 2008-09    | Fiscal Year 2008-09 Supplemental |             |                |
|---|------------|---------------|----------------------------------|-------------|----------------|
|   | Actual     | Appropriation | Requested                        | Recommended | New Total with |
|   |            |               | Change                           | Change      | Recommendation |
| Supplemental #27 - Developmental Disability New Resou<br>(9) Services for People with Disabilities<br>(A) Community Services for People with Developmental Dis<br>(2) Program Costs |            | ilization     |                                  |             |                |

Note: The appropriation includes authority to move amounts and fund sources among seven Program Costs service categories in this line item. Only the service categories affected by the supplemental and the total line item (*i.e.*, the Program Costs subdivision) are reflected here.

|   | 208,655,652       | 264,294,183       | (2,867,840)      | (3,300,000) | 260,994,183       |
|---|-------------------|-------------------|------------------|-------------|-------------------|
| Adult Comprehensive Services [subcategory] General Fund | 1,523,193         | 1,650,459         | (2,807,840)      | (3,300,000) | 1,650,459         |
| Cash Funds  | 0                 | 31,955,475        | 0                | 0           | 31,955,475        |
| Cash Funds Exempt/Reappropriated Funds                  | 207,132,459       | 230,688,249       | (2,867,840)      | (3,300,000) | 227,388,249       |
| Medicaid Funds  | 207,132,459       | 230,688,249       | (2,867,840)      | (3,300,000) | 227,388,249       |
| Medicaid - General Fund portion                         | 103,566,230       | 115,310,141       | (1,433,920)      | (1,650,000) | 113,660,141       |
|   |                   |                   |                  |             |                   |
| Adult Supported Living Services [subcategory]           | <u>46,431,134</u> | <u>55,259,558</u> | <u>(462,150)</u> | <u>0</u>    | <u>55,259,558</u> |
| General Fund  | 7,403,678         | 7,974,941         | 0                | 0           | 7,974,941         |
| Cash Funds  | 0                 | 2,774,349         | 0                | 0           | 2,774,349         |
| Cash Funds Exempt/Reappropriated Funds                  | 39,027,456        | 44,510,268        | (462,150)        | 0           | 44,510,268        |
| Medicaid Funds  | 39,027,456        | 44,510,268        | (462, 150)       | 0           | 44,510,268        |
| Medicaid - General Fund portion                         | 19,513,728        | 22,255,134        | (231,075)        | 0           | 22,255,134        |
|   |                   |                   |                  |             |                   |
| Subtotal - (2) Program Costs                            | 298,585,197       | 370,102,244       | (3,329,990)      | (3,300,000) | 366,802,244       |
| General Fund  | 29,936,936        | 31,480,548        | 0                | 0           | 31,480,548        |
| Cash Funds  | 0                 | 37,226,773        | 0                | 0           | 37,226,773        |
| Cash Funds Exempt/Reappropriated Funds                  | 268,648,261       | 301,394,923       | (3,329,990)      | (3,300,000) | 298,094,923       |
| Federal Funds   | 0                 | 0                 | 0                | 0           | 0                 |
| Medicaid Funds*   | 268,648,261       | 300,903,609       | (3,329,990)      | (3,300,000) | 297,603,609       |
| Medicaid - General Fund portion*                        | 133,831,241       | 149,835,764       | (1,664,995)      | (1,650,000) | 148,185,764       |
| Net General Fund*                                       | 163,768,177       | 181,316,312       | (1,664,995)      | (1,650,000) | 179,666,312       |

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| FY 2007-08  | FY 2008-09    | Fiscal Y  | Fiscal Year 2008-09 Supplemental |                |  |
|---|---------------|-----------|----------------------------------|----------------|--|
| Actual  | Appropriation | Requested | Recommended                      | New Total with |  |
| Actual  |               | Change    | Change                           | Recommendation |  |
|   |               |           |                                  |                |  |
|   |               |           |                                  |                |  |
| Supplemental #29 - H.B. 08-1031 Wating List Navigator Pilot Program | 1             |           |                                  |                |  |
| (9) Services for People with Disabilities                           |               |           |                                  |                |  |
| (A) Community Services for People with Developmental Disabilities   |               |           |                                  |                |  |
| (2) Program Costs   |               |           |                                  |                |  |

(2) Program Costs

Note: The appropriation includes authority to move amounts and fund sources among seven Program Costs service categories in this line item. Only the service categories affected by the supplemental and the total line item (i.e., the Program Costs subdivision) are reflected here.

| Special Purpose [subcategory]**        | 320,982     | 1,064,342   | (500,000) | (500,000) | 564,342     |
|--|-------------|-------------|-----------|-----------|-------------|
| General Fund                           | 320,982     | 860,844     | (500,000) | (500,000) | 360,844     |
| Cash Funds                             | 0           | 6,649       | 0         | 0         | 6,649       |
| Cash Funds Exempt/Reappropriated Funds | 0           | 696,849     | 0         | 0         | 696,849     |
| Medicaid Funds                         | 0           | 205,535     | 0         | 0         | 205,535     |
| Medicaid - General Fund portion        | 0           | 102,377     | 0         | 0         | 102,377     |
|  |             |             |           |           |             |
| Subtotal - (2) Program Costs**         | 298,585,197 | 370,102,244 | (500,000) | (500,000) | 370,102,244 |
| General Fund                           | 29,936,936  | 31,980,548  | (500,000) | (500,000) | 31,480,548  |
| Cash Funds                             | 0           | 37,226,773  | 0         | 0         | 37,226,773  |
| Cash Funds Exempt/Reappropriated Funds | 268,648,261 | 301,394,923 | 0         | 0         | 301,394,923 |
| Federal Funds                          | 0           | 0           | 0         | 0         | 0           |
| Medicaid Funds*                        | 268,648,261 | 300,903,609 | 0         | 0         | 300,903,609 |
| Medicaid - General Fund portion*       | 133,831,241 | 149,835,764 | 0         | 0         | 149,835,764 |
| Net General Fund*                      | 163,768,177 | 181,816,312 | (500,000) | (500,000) | 181,316,312 |

<sup>\*\*</sup>Note: The Department included funding associated with H.B. 08-1031 in the Program Costs line item in its request and this adjustment. However, in staff's briefing document, the amount was shown in a separate line item in the the (3) Other Program Costs section. For purposes of this request, staff is reflecting Program Cost line item appropriation numbers consistent with the Department's request format.

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|   | FY 2007-08        | FY 2008-09                            | Fiscal Y   | ear 2008-09 Supple | mental           |
|---|-------------------|---------------------------------------|------------|--------------------|------------------|
|   | Actual            | Appropriation -                       | Requested  | Recommended        | New Total with   |
|   | Actual            | Appropriation                         | Change     | Change             | Recommendation   |
|   |                   |                                       |            |                    |                  |
| Supplemental #30a - Hiring Freeze Savings         |                   |                                       |            |                    |                  |
| (5) Division of Child Welfare                     |                   |                                       |            |                    |                  |
| Administration                                    | 2,380,105         | 2,900,819                             | (53,282)   | (53,282)           | 2,847,537        |
| FTE   | <u>22.3</u>       | <u>31.5</u>                           | 0.0        | (0.6)              | <u>30.9</u>      |
| General Fund                                      | 1,481,846         | 2,065,740                             | (33,445)   | (33,445)           | 2,032,295        |
| Cash Funds Exempt/Reappropriated funds            | 118,794           | 130,712                               | (3,026)    | (3,026)            | 127,686          |
| Federal Funds                                     | 779,465           | 704,367                               | (16,811)   | (16,811)           | 687,556          |
| Medicaid Funds*                                   | 118,794           | 130,712                               | (3,026)    | (3,026)            | 127,686          |
| Net General Fund*                                 | 1,541,243         | 2,131,098                             | (34,958)   | (34,958)           | 2,096,140        |
| (9) Services for People with Disabilities         |                   |                                       |            |                    |                  |
| (A) Community Services for People with Developmen | ıtal Disabilities |                                       |            |                    |                  |
| (1) Administration                                |                   |                                       |            |                    |                  |
| Personal Services                                 | 2,441,163         | 2,756,394                             | (117,283)  | (117,283)          | <u>2,639,111</u> |
| FTE   | <u>30.1</u>       | <u>32.8</u>                           | <u>0.0</u> | <u>(1.4)</u>       | 31.4             |
| General Fund                                      | 247,613           | 273,646                               | 0          | 0                  | 273,646          |
| Cash Funds  | 0                 | 33,000                                | 0          | 0                  | 33,000           |
| Cash Funds Exempt/Reappropriated Funds            | 2,193,550         | 2,449,748                             | (117,283)  | (117,283)          | 2,332,465        |
| Federal Funds                                     | 0                 |                                       | 0          | 0                  | 0                |
| Medicaid Funds*                                   | 2,193,550         | , , , , , , , , , , , , , , , , , , , | (117,283)  | (117,283)          | 2,332,465        |
| Net General Fund*                                 | 1,344,388         | 1,498,520                             | (58,642)   | (58,642)           | 1,439,879        |
|   |                   |                                       |            |                    |                  |

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|  | FY 2007-08  | FY 2008-09    | Fiscal Y  | Fiscal Year 2008-09 Supplemental |                |  |
|--|-------------|---------------|-----------|----------------------------------|----------------|--|
|  | Actual      | Appropriation | Requested | Recommended                      | New Total with |  |
|  | Actual      | Арргоргации   | Change    | Change                           | Recommendation |  |
| (D) Division of Vocational Rehabilitation            |             |               |           |                                  |                |  |
| Rehabilitation Programs - General Fund Match         | 23,689,950  | 19,409,647    | (583,909) | (583,909)                        | 18,825,738.0   |  |
| FTE  | 215.8       | 224.7         | 0.0       | (10.1)                           | 214.6          |  |
| General Fund   | 5,044,183   | 4,127,841     | (124,373) | (124,373)                        |                |  |
| Cash Funds   | 0           | 0             | 0         | 0                                | 0              |  |
| Cash Funds Exempt/Reappropriated Funds               | 0           | 0             | 0         | 0                                | 0              |  |
| Federal Funds  | 18,645,767  | 15,281,806    | (459,536) | (459,536)                        | 14,822,270     |  |
| Medicaid Funds                                       | 0           | 0             | 0         | 0                                | 0              |  |
| Rehabilitation Programs - Local Funds Match          | 24,571,732  | 29,314,972    | (88,830)  | (88,830)                         | 29,226,142     |  |
| FTE  | <u>19.8</u> | <u>27.0</u>   | 0.0       | (1.3)                            | <u>25.7</u>    |  |
| General Fund   | 0           | 0             | 0         | 0                                | 0              |  |
| Cash Funds   | 64,968      | 1,034,500     | (3,109)   | (3,109)                          | 1,031,391      |  |
| Cash Funds Exempt/Reappropriated Funds               | 6,621,923   | 5,224,824     | (15,812)  | (15,812)                         | 5,209,012      |  |
| Federal Funds  | 17,884,841  | 23,055,648    | (69,909)  | (69,909)                         | 22,985,739     |  |
| Medicaid Funds                                       | 0           | 0             |           |                                  | 0              |  |
| Business Enterprise Program for People who are Blind | 791,220     | 943,822       | (39,757)  | (39,757)                         | 904,065        |  |
| FTE  | <u>6.4</u>  | <u>6.0</u>    | 0.0       | (0.5)                            | <u>5.5</u>     |  |
| General Fund   | 0           | 0             | 0         | 0                                | 0              |  |
| Cash Funds   | 128,770     | 200,320       | (8,468)   | (8,468)                          | 191,852        |  |
| Cash Funds Exempt/Reappropriated Funds               | 39,802      | 0             | 0         | 0                                | (0)            |  |
| Federal Funds  | 622,648     | 743,502       | (31,289)  | (31,289)                         | 712,213        |  |
| Medicaid Funds                                       | 0           | 0             | 0         | 0                                | 0              |  |
|  |             |               |           |                                  |                |  |

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|   | FY 2007-08  | FY 2008-09         | Fiscal Y    | Fiscal Year 2008-09 Supplemental |                    |  |  |
|---|-------------|--------------------|-------------|----------------------------------|--------------------|--|--|
|   | Actual      |                    | Requested   | Recommended                      | New Total with     |  |  |
|   | Actual      | Appropriation      | Change      | Change                           | Recommendation     |  |  |
| Total for Supplemental #30a (components in this packe | 53,874,170  | 55,325,654         | (883,061)   | (883,061)                        | 54,442,593         |  |  |
| FTE   | 294.4       | 322.0              | 0.0         | (13.9)                           | 308.1              |  |  |
| General Fund  | 6,773,642   |                    | (157,818)   | (157,818)                        |                    |  |  |
| Cash Funds  | 193,738     | · ·                | (11,577)    | (11,577)                         |                    |  |  |
| Cash Funds Exempt/Reappropriated Funds                | 8,974,069   | , ,                | (136,121)   | (136,121)                        | 7,669,163          |  |  |
| Federal Funds   | 37,932,721  | 39,785,323         | (577,545)   | (577,545)                        | 39,207,778         |  |  |
| Medicaid Funds*                                       | 2,312,344   | 2,580,460          | (120,309)   | (120,309)                        | 2,460,151          |  |  |
| Net General Fund*                                     | 7,929,814   | 7,757,459          | (217,973)   | (217,973)                        | 7,539,486          |  |  |
| Supplemental #31 - Provider Rate Reduction            |             |                    |             |                                  |                    |  |  |
| (5) Division of Child Welfare                         | 225 445 540 | 071 101 577        |             | PENDING                          | 0.51 1.01 5.55     |  |  |
| Child Welfare Services                                | 337,446,740 | <u>351,124,655</u> | (1,697,491) |                                  | <u>351,124,655</u> |  |  |
| General Fund  | 168,846,941 | 179,710,638        | (802,770)   |                                  | 179,710,638        |  |  |
| Cash Funds  | 0           | 57,588,959         | (339,498)   |                                  | 57,588,959         |  |  |
| Cash Funds Exempt/Reappropriated funds                | 75,949,417  | 18,773,007         | (176,697)   |                                  | 18,773,007         |  |  |
| Federal Funds   | 92,650,382  | 95,052,051         | (378,526)   |                                  | 95,052,051         |  |  |
| Medicaid Funds*                                       | 13,778,035  | 18,773,007         | (141,717)   |                                  | 18,773,007         |  |  |
| Net General Fund*                                     | 175,735,959 | 189,097,141        | (873,629)   |                                  | 189,097,141        |  |  |
| Family and Children's Programs                        | 46,094,857  | 45,081,257         | (218,230)   |                                  | 45,081,257         |  |  |
| General Fund  | 38,896,453  | 37,774,876         | (192,019)   |                                  | 37,774,876         |  |  |
| Cash Funds  |             | 5,213,955          | (26,056)    |                                  | 5,213,955          |  |  |
| Cash Funds Exempt/Reappropriated funds                | 5,136,901   | 0                  | 0           |                                  | 0                  |  |  |
| Federal Funds   | 2,061,503   | 2,092,426          | (155)       |                                  | 2,092,426          |  |  |
| Medicaid Funds*                                       | 0           | 0                  | o'          |                                  | 0                  |  |  |
| Net General Fund*                                     | 38,896,453  | 37,774,876         | (192,019)   |                                  | 37,774,876         |  |  |
| (9) Services for People with Disabilities             |             |                    |             | PENDING                          |                    |  |  |

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|  | FY 2007-08                 | FY 2008-09       | Fiscal Year 2008-09 Supplemental |                       |                       |
|--|----------------------------|------------------|----------------------------------|-----------------------|-----------------------|
|  | Actual                     | Appropriation -  | Requested                        | Recommended           | New Total with        |
|  | Actual                     | 11ppropriation   | Change                           | Change                | Recommendation        |
| (A) Community Complete for Decorle with Developmental Di   | a a <b>h</b> : l : 4 : a a |                  |                                  |                       |                       |
| <ul><li>(A) Community Services for People with Developmental Di.</li><li>(2) Program Costs</li></ul> | sabiiiies                  |                  |                                  |                       |                       |
| Note: The appropriation includes authority to move amoun   | te and fund cou            | rces among seven | Program Costs s                  | vervice categories in | this line item Only   |
| Note. The appropriation includes authority to move amount  | is and fund sou            | ices among seven | 1 Togram Costs s                 | service categories in | tills line item. Only |
| Adult Comprehensive Services [subcategory]   | 208,655,652                | 264,294,183      | (1,489,040)                      |                       | 264,294,183           |
| General Fund   | 1,523,193                  | 1,650,459        | 0                                |                       | 1,650,459             |
| Cash Funds   | 0                          | 31,955,475       | (37,929)                         |                       | 31,955,475            |
| Cash Funds Exempt/Reappropriated Funds   | 207,132,459                | 230,688,249      | (1,451,111)                      |                       | 230,688,249           |
| Medicaid Funds   | 207,132,459                | 230,688,249      | (1,410,810)                      |                       | 230,688,249           |
| Medicaid - General Fund portion  | 103,566,230                | 115,310,141      | (705,405)                        |                       | 115,310,141           |
|  |                            |                  |                                  |                       |                       |
| Subtotal - (2) Program Costs   | 298,585,197                | 370,102,244      | (1,451,111)                      |                       | 370,102,244           |
| General Fund   | 29,936,936                 | 31,480,548       | 0                                |                       | 31,480,548            |
| Cash Funds   | 0                          | 37,226,773       | 0                                |                       | 37,226,773            |
| Cash Funds Exempt/Reappropriated Funds   | 268,648,261                | 301,394,923      | (1,451,111)                      |                       | 301,394,923           |
| Federal Funds  | 0                          | 0                | 0                                |                       | 0                     |
| Medicaid Funds*  | 268,648,261                | 300,903,609      | (1,410,810)                      |                       | 300,903,609           |
| Medicaid - General Fund portion*   | 133,831,241                | 149,835,764      | (705,405)                        |                       | 149,835,764           |
| Net General Fund*  | 163,768,177                | 181,316,312      | (705,405)                        |                       | 181,316,312           |
|  |                            |                  |                                  |                       |                       |
| $Total\ for\ Supplemental\ \#31\ (components\ in\ this\ packet)$                                     | 682,126,794                | 766,308,156      | (3,366,832)                      |                       | 766,308,156           |
| General Fund   | 237,680,330                | 248,966,062      | (994,789)                        |                       | 248,966,062           |
| Cash Funds   | 0                          | 100,029,687      | (365,554)                        |                       | 100,029,687           |
| Cash Funds Exempt/Reappropriated Funds   | 349,734,579                | 320,167,930      | (1,627,808)                      |                       | 320,167,930           |
| Federal Funds  | 94,711,885                 | 97,144,477       | (378,681)                        |                       | 97,144,477            |
| Medicaid Funds   | 282,426,296                | 319,676,616      | (1,552,527)                      |                       | 319,676,616           |
| Net General Fund   | 378,400,589                | 408,188,330      | (1,771,053)                      |                       | 408,188,330           |
|  |                            |                  |                                  |                       |                       |
|  |                            |                  |                                  |                       |                       |

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| FY 2007-08   | FY 2008-09         | Fiscal Y  | al Year 2008-09 Supplemental |                |
|--|--------------------|-----------|------------------------------|----------------|
| Actual   |                    | Requested | Recommended                  | New Total with |
| Actual   | Appropriation      | Change    | Change                       | Recommendation |
| JBC Staff Initiated Supplemental - Technical Correction to Local Fur | nds for Disability | Programs  |                              |                |
| (9) Services for People with Disabilities                            |                    |           |                              |                |
| (A) Community Services for People with Developmental Disabilities    |                    |           |                              |                |
| (2) Program Costs  |                    |           |                              |                |

Note: The appropriation includes authority to move amounts and fund sources among seven Program Costs service categories in this line item. Only the bottom line is reflected here, but related adjustments would be made in each subcategory line item.

| Subtotal - (2) Program Costs                          | <u>298,585,197</u> | 370,102,244 | <u>0</u> | (9,528,108) | 361,074,136 |
|---|--------------------|-------------|----------|-------------|-------------|
| General Fund  | 29,936,936         | 31,980,548  | 0        | 0           | 31,980,548  |
| Cash Funds (Client Cash and Local Funds; elim. Local) | 0                  | 37,226,773  | 0        | (9,528,108) | 27,698,665  |
| Cash Funds Exempt/Reappropriated Funds                | 268,648,261        | 301,394,923 | 0        | 0           | 301,394,923 |
| Federal Funds   | 0                  | 0           | 0        | 0           | 0           |
| Medicaid Funds*                                       | 268,648,261        | 300,903,609 | 0        | 0           | 300,903,609 |
| Medicaid - General Fund portion*                      | 133,831,241        | 149,835,764 | 0        | 0           | 149,835,764 |
| Net General Fund*                                     | 163,768,177        | 181,816,312 | 0        | 0           | 181,816,312 |

| JBC Staff Initiated Supplemental - Technical Corre | ction to Federal Fund | ds for Vocational | l Rehabilitation | ı           |             |
|--|-----------------------|-------------------|------------------|-------------|-------------|
| (9) Services for People with Disabilities          |                       |                   |                  |             |             |
| (D) Division of Vocational Rehabilitation          |                       |                   |                  |             |             |
| Rehabilitation Programs - Local Funds Match        | 24,571,732            | 29,314,972        | 0                | (6,300,000) | 23,014,972  |
| FTE  | <u>19.8</u>           | <u>27.0</u>       | 0.0              | <u>0.0</u>  | <u>27.0</u> |
| General Fund                                       | 0                     | 0                 | 0                | 0           | 0           |
| Cash Funds   | 64,968                | 1,034,500         | 0                | 0           | 1,034,500   |
| Cash Funds Exempt/Reappropriated Funds             | 6,621,923             | 5,224,824         | 0                | 0           | 5,224,824   |
| Federal Funds                                      | 17,884,841            | 23,055,648        | 0                | (6,300,000) | 16,755,648  |
| Medicaid Funds*                                    | 0                     | 0                 | 0                | 0           | 0           |
|  |                       |                   |                  |             |             |

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|   | FY 2007-08        | FY 2008-09         | Fiscal Y       | Year 2008-09 Supplemental |                |  |
|---|-------------------|--------------------|----------------|---------------------------|----------------|--|
|   | Actual            | Appropriation -    | Requested      | Recommended               | New Total with |  |
|   | Actual            | Appropriation      | Change         | Change                    | Recommendation |  |
|   |                   |                    |                |                           |                |  |
|   |                   |                    |                |                           |                |  |
| Reduce Funding for Administrative Case Manage | ement (NP-HCPF-2) |                    |                |                           |                |  |
| (5) Division of Child Welfare                 |                   |                    |                | PENDING                   |                |  |
| Child Welfare Services                        | 337,446,740       | <u>351,124,655</u> | <u>580,299</u> |                           | 351,124,655    |  |
| General Fund                                  | 168,846,941       | 179,710,638        | 580,299        |                           | 179,710,638    |  |
| Cash Funds                                    | 0                 | 57,588,959         | 0              |                           | 57,588,959     |  |
| Cash Funds Exempt/Reappropriated funds        | 75,949,417        | 18,773,007         | 0              |                           | 18,773,007     |  |
| Federal Funds                                 | 92,650,382        | 95,052,051         | 0              |                           | 95,052,051     |  |
| Medicaid Funds*                               | 13,778,035        | 18,773,007         | 0              |                           | 18,773,007     |  |
| Net General Fund*                             | 175,735,959       | 189,097,141        | 580,299        |                           | 189,097,141    |  |
| Family and Children's Programs                | 46,094,857        | 45,081,257         | 608,593        |                           | 45,081,257     |  |
| General Fund                                  | 38,896,453        | 37,774,876         | 608,593        |                           | 37,774,876     |  |
| Cash Funds                                    | , ,               | 5,213,955          | 0              |                           | 5,213,955      |  |
| Cash Funds Exempt/Reappropriated funds        | 5,136,901         | 0                  | 0              |                           | 0              |  |
| Federal Funds                                 | 2,061,503         | 2,092,426          | 0              |                           | 2,092,426      |  |
| Medicaid Funds*                               | 0                 | 0                  | 0              |                           | 0              |  |
| Net General Fund*                             | 38,896,453        | 37,774,876         | 608,593        |                           | 37,774,876     |  |
| Total for Supplemental NP-HCPF-2              | 383,541,597       | 396,205,912        | 1,188,892      |                           | 396,205,912    |  |
| General Fund                                  | 207,743,394       |                    | 1,188,892      |                           | 217,485,514    |  |
| Cash Funds                                    | 0                 |                    | 0              |                           | 62,802,914     |  |
| Cash Funds Exempt/Reappropriated funds        | 81,086,318        |                    | 0              |                           | 18,773,007     |  |
| Federal Funds                                 | 94,711,885        |                    | 0              |                           | 97,144,477     |  |
| Medicaid Funds*                               | 13,778,035        |                    | 0              |                           | 18,773,007     |  |
| Net General Fund*                             | 214,632,412       |                    | 1,188,892      |                           | 226,872,017    |  |
| nei General Lana                              | 214,032,412       | 220,072,017        | 1,100,072      |                           | 220,072,017    |  |
|   |                   | =                  |                |                           |                |  |

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|   | FY 2007-08     | FY 2008-09     | Fiscal Y            | mental                |                               |
|---|----------------|----------------|---------------------|-----------------------|-------------------------------|
|   | Actual         | Appropriation  | Requested<br>Change | Recommended<br>Change | New Total with Recommendation |
|   |                |                |                     |                       |                               |
| Previously Approved Interim Supplemental (FY 2008       | -09)           |                |                     |                       |                               |
| Disability Program Navigator (S-NP-1)                   |                |                |                     |                       |                               |
| (9) Services for People with Disabilities               |                |                |                     |                       |                               |
| (D) Division of Vocational Rehabilitation               |                |                |                     |                       |                               |
| Rehabilitation Programs - Local Funds Match             | 24,571,732     | 29,314,972     | (797,470)           | (797,470)             | 28,517,502                    |
| FTE   | <u>19.8</u>    | <u>27.0</u>    | <u>(6.7)</u>        | <u>(6.7)</u>          | <u>20.3</u>                   |
| General Fund  | 0              | 0              | 0                   | 0                     | 0                             |
| Cash Funds  | 64,968         | 1,034,500      | 0                   | 0                     | 1,034,500                     |
| Cash Funds Exempt/Reappropriated Funds                  | 6,621,923      | 5,224,824      | (209,211)           | (209,211)             | 5,015,613                     |
| Federal Funds   | 17,884,841     | 23,055,648     | (588,259)           | (588,259)             | 22,467,389                    |
| Medicaid Funds*   | 0              | 0              | 0                   | 0                     | 0                             |
|   |                |                |                     |                       |                               |
| Totals Excluding Pending Items                          |                |                |                     |                       |                               |
| Department of Human Services                            |                |                |                     |                       |                               |
| Totals for ALL line items in Disabilities/Child Welfare | 990,348,130    | 1,100,042,807  | (21,759,859)        | (37,924,301)          | 1,062,118,506                 |
| FTE   | <u>2,415.7</u> | <u>2,537.3</u> | <u>(5.0)</u>        | <u>(19.8)</u>         | <u>2,517.5</u>                |
| General Fund  | 289,529,191    | 304,779,969    | (6,037,534)         | (6,133,272)           | 298,646,697                   |
| Cash Funds  | 4,642,391      | 171,258,049    | (509,862)           | (9,989,033)           | 161,269,016                   |
| Cash Funds Exempt/Reappropriated Funds                  | 471,787,603    | 389,883,560    | (15,733,063)        | (15,936,221)          | 373,947,339                   |
| Federal Funds   | 224,388,945    | 234,121,229    | 520,600             | (5,865,775)           | 228,255,454                   |
| Medicaid Funds*   | 338,233,010    | 376,775,979    | (21,025,590)        | (21,011,198)          | 355,764,781                   |
|   | 455,510,184    | 490,572,420    | (13,902,869)        | (13,985,560)          | 476,586,860                   |

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|   | FY 2007-08     | FY 2008-09     | Fiscal Y     | emental      |                |
|---|----------------|----------------|--------------|--------------|----------------|
|   | Actual         | Appropriation  | Requested    | Recommended  | New Total with |
|   | Actual         | Appropriation  | Change       | Change       | Recommendation |
|   |                |                |              |              |                |
| Totals Including Pending Items                          |                |                |              |              |                |
| Department of Human Services                            |                |                |              |              |                |
| Totals for ALL line items in Disabilities/Child Welfare | 990,348,130    | 1,100,042,807  | (23,937,799) | (37,924,301) | 1,062,118,506  |
| FTE   | <u>2,415.7</u> | <u>2,537.3</u> | <u>(5.0)</u> | (19.8)       | <u>2,517.5</u> |
| General Fund  | 289,529,191    | 304,779,969    | (5,843,431)  | (6,133,272)  | 298,646,697    |
| Cash Funds  | 4,642,391      | 171,258,049    | (875,416)    | (9,989,033)  | 161,269,016    |
| Cash Funds Exempt/Reappropriated Funds                  | 471,787,603    | 389,883,560    | (17,360,871) | (15,936,221) | 373,947,339    |
| Federal Funds   | 224,388,945    | 234,121,229    | 141,919      | (5,865,775)  | 228,255,454    |
| Medicaid Funds*   | 338,233,010    | 376,775,979    | (17,283,197) | (15,711,198) | 361,064,781    |
| Net General Fund*                                       | 455,510,184    | 490,572,420    | (14,485,030) | (13,985,560) | 476,586,860    |

#### Key:

N.A. = Not Applicable or Not Available

<sup>\*</sup> These amounts are included for informational purposes only. Medicaid funds are classified as reappropriated funds. These moneys are transferred from the Department of Health Care Policy and Financing where generally half of the dollars are appropriated as General Fund. Net General Fund equals the General Fund dollars listed above plus the General Fund transferred as part of Medicaid.

|                              | FY 2006-07 | FY 2007-08    | Fiscal Year 2007-08 Supplemental |             |                |
|------------------------------|------------|---------------|----------------------------------|-------------|----------------|
|                              | Actual     | Annuanwiation | Requested                        | Recommended | New Total with |
|                              | Actual     | Appropriation | Change                           | Change      | Recommendation |
|                              |            |               |                                  |             |                |
| DEPARTMENT OF HUMAN SERVICES |            |               |                                  |             |                |

### **Executive Director - Karen Beye**

#### Previously Approved Interim FY 2007-08 Supplemental - Division for Developmental Disabilities Medicaid Program - Resource Exchange

- (9) Services for People with Disabilities
- (A) Developmental Disability Services

Please note: amounts and funding splits by service category are reflected below for informational purposes only starting in FY 2007-08; the Long Bill appropriation for Program Costs reflects fund splits at the bottom-line only and provides the Department with authority to move amounts and fund sources among service categories in the Program Costs line item.

| (1) Community Services              |     |             |             |             |                   |
|-------------------------------------|-----|-------------|-------------|-------------|-------------------|
| (b) Program Costs                   |     |             |             |             |                   |
| Adult Comprehensive Services        | n/a | 240,898,908 | (2,027,194) | (1,932,000) | 238,966,908       |
| General Fund                        |     | 1,652,225   | 0           | 0           | 1,652,225         |
| Cash Funds Exempt/Reappropriated Fu | nds | 239,246,683 | (2,027,194) | (1,932,000) | 237,314,683       |
| Medicaid Cash Funds                 |     | 208,714,434 | (2,027,194) | (1,932,000) | 206,782,434       |
| Medicaid - General Fund portion     |     | 104,357,217 | (1,013,597) | (966,000)   | 103,391,217       |
| ·                                   |     |             |             |             |                   |
| Adult Supported Living Services     |     | 50,511,095  | (1,954,866) | (2,000,000) | 48,511,095        |
| General Fund                        |     | 7,857,085   | 0           | 0           | 7,857,085         |
| Cash Funds Exempt/Reappropriated Fu | nds | 42,654,010  | (1,954,866) | (2,000,000) | 40,654,010        |
| Medicaid Cash Funds                 |     | 39,999,973  | (1,954,866) | (2,000,000) | 37,999,973        |
| Medicaid - General Fund portion     |     | 19,999,986  | (977,433)   | (1,000,000) | 18,999,986        |
|                                     |     |             |             |             |                   |
| Early Intervention Services**       |     | 11,171,495  | <u>0</u>    | <u>0</u>    | <u>11,171,495</u> |
| General Fund                        |     | 10,934,313  |             |             | 10,934,313        |
| Cash Funds Exempt/Reappropriated Fu | nds | 237,182     |             |             | 237,182           |
| Medicaid Cash Funds                 |     | -319,829    |             |             | -319,829          |
| Medicaid - General Fund portion     |     | -159,914    |             |             | -159,914          |
| •                                   |     |             |             |             |                   |

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|  | FY 2006-07 FY 2007-08 Fiscal Year 2007-08 Supplement |               |           |             | emental        |
|--|--|---------------|-----------|-------------|----------------|
|  | Actual   | Annuanuiation | Requested | Recommended | New Total with |
|  | Actual   | Appropriation | Change    | Change      | Recommendation |
|  |  |               |           |             |                |
| T 11 0                                 |  | c 4 c 1 7 7 0 |           |             |                |
| Family Support Services                |  | 6,461,550     | <u>0</u>  | <u>0</u>    | 6,461,550      |
| General Fund                           |  | 6,150,284     |           |             | 6,150,284      |
| Cash Funds Exempt/Reappropriated Funds |  | 311,266       |           |             | 311,266        |
| Medicaid Cash Funds                    |  | 0             |           |             | 0              |
| Medicaid - General Fund portion        |  | 0             |           |             | 0              |
| Children's Extensive Support Services  |  | 6,375,329     | <u>0</u>  | <u>0</u>    | 6,375,329      |
| General Fund                           |  | 3,807         | <u>U</u>  | <u>U</u>    | 3,807          |
|  |  |               |           |             | · ·            |
| Cash Funds Exempt/Reappropriated Funds |  | 6,371,522     |           |             | 6,371,522      |
| Medicaid Cash Funds                    |  | 6,007,974     |           |             | 6,007,974      |
| Medicaid - General Fund portion        |  | 2,561,717     |           |             | 2,561,717      |
| Case Management                        |  | 22,244,072    | 0         | <u>0</u>    | 22,244,072     |
| General Fund                           |  | 3,794,605     | _         | _           | 3,794,605      |
| Cash Funds Exempt/Reappropriated Funds |  | 18,449,467    |           |             | 18,449,467     |
| Medicaid Cash Funds                    |  | 17,279,905    |           |             | 17,279,905     |
| Medicaid - General Fund portion        |  | 8,571,335     |           |             | 8,571,335      |
| Special Purpose                        |  | 1,055,874     | 1,991,030 | 1,966,000   | 3,021,874      |
| General Fund                           |  | 355,511       | 1,991,030 | 1,966,000   | 2,321,511      |
| Cash Funds Exempt                      |  | 700,363       |           |             | 700,363        |
| •                                      |  | · ·           | 0         | 0           | ·              |
| Medicaid Cash Funds                    |  | 202,498       | 0         | 0           | 202,498        |
| Medicaid - General Fund portion        |  | 100,864       | 0         | 0           | 100,864        |
|  |  |               |           |             |                |

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|                                       | FY 2006-07 | FY 2007-08       | Fiscal Year 2007-08 Supplemental |             |                  |
|---------------------------------------|------------|------------------|----------------------------------|-------------|------------------|
|                                       | A a4 a1    | Appropriation    | Requested                        | Recommended | New Total with   |
|                                       | Actual     |                  | Change                           | Change      | Recommendation   |
|                                       |            | 2 004 005        |                                  |             | 2 004 005        |
| Hold Harmless [new subcomponent]      |            | <u>2,904,897</u> | 0                                | 0           | <u>2,904,897</u> |
| General Fund                          |            | 2,904,897        | 0                                | 0           | 2,904,897        |
| Cash Funds Exempt                     |            | 0                | 0                                | 0           | (                |
| Medicaid Cash Funds                   |            | 0                | 0                                | 0           | 0                |
| Medicaid - General Fund portion       |            | 0                | 0                                | 0           | 0                |
| Total for Late 1331 Supplemental      |            | 341,623,219      | (1,991,030)                      | (1,966,000) | 339,657,219      |
| General Fund                          |            | 33,652,727       | 1,991,030                        | 1,966,000   | 35,618,727       |
| Cash Funds                            |            | 0                | 0                                | 0           | 0                |
| Cash Funds Exempt                     |            | 307,970,492      | (3,982,060)                      | (3,932,000) | 304,038,492      |
| Federal Funds                         |            | 0                | 0                                | 0           | 0                |
| Medicaid Cash Funds                   |            | 271,884,954      | (3,982,060)                      | (3,932,000) | 267,952,954      |
| Medicaid - General Fund portion       |            | 135,431,205      | (1,991,030)                      | (1,966,000) | 133,465,205      |
| Net General Fund                      |            | 169,083,932      | 0                                | 0           | 169,083,932      |
| DEPARTMENT OF HUMAN SERVIC            |            |                  |                                  |             |                  |
| Developmental Disability Previously A | -          |                  |                                  |             |                  |
| TOTALS                                | N/A        | N/A              | (1,991,030)                      | (1,966,000) | N/A              |
| FTE                                   |            |                  | 0.0                              | 0.0         |                  |
| General Fund                          |            |                  | 1,991,030                        | 1,966,000   |                  |
| Cash Funds                            |            |                  | 0                                | 0           |                  |
| Cash Funds Exempt                     |            |                  | (3,982,060)                      | (3,932,000) |                  |
| Federal Funds                         |            |                  | 0                                | 0           |                  |
| Medicaid Cash Funds                   |            |                  | (3,982,060)                      | (3,932,000) |                  |
| Net General Fund                      |            |                  | 0                                | 0           |                  |

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