The following file contains three documents:

- Staff's pending items and technical comebacks for the Department Human Services, Services for People with Disabilities dated March 15, 2012.
- Memo dated March 22, 2012 with two comebacks.
- Staff's figure setting document for the Department of Human Services, Services for People with Disabilities dated March 7, 2012.

# COLORADO GENERAL ASSEMBLY JOINT BUDGET COMMITTEE



# FY 2012-13 STAFF PENDING ITEMS AND TECHNICAL COMEBACKS

## **DEPARTMENT OF HUMAN SERVICES**

(Developmental Disabilities Council, Colorado Commission for the Deaf and Hard of Hearing, Colorado Commission for Individuals Who Are Blind or Visually Impaired, and Services for People with Disabilities)

> JBC Working Document - Subject to Change Staff Recommendation Does Not Represent Committee Decision

> > Prepared By: Megan Davisson, JBC Staff March 15, 2012

For Further Information Contact:

Joint Budget Committee Staff 200 E. 14th Avenue, 3rd Floor Denver, Colorado 80203 Telephone: (303) 866-2061 TDD: (303) 866-3472

Staff Recommendation Does Not Represent Committee Decision

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Staff Recommendation Does Not Represent Committee Decision

#### (1) EXECUTIVE DIRECTOR'S OFFICE

#### **(B) SPECIAL PURPOSE**

Within this document, the recommended appropriations for the following three line items for a Council and two Commissions whose work impacts people with disabilities: Developmental Disabilities Council, Commission for the Deaf and Hard of Hearing, and the Commission for Individuals who are Blind or Visually Impaired.

# The following decision item was tabled by the Committee during the March 7, 2012 figure setting presentation.

#### DI #5 - Legal Auxiliary Services

*Request:* The Department requests an appropriation of \$96,798 reappropriated funds from the Disabled Telephone Users Fund and 0.2 FTE for the Legal Auxiliary Services Program. The request includes \$87,593 reappropriated funds for additional legal auxiliary services, and \$9,205 reappropriated funds and 0.2 FTE to increase the legal auxiliary services coordinator position from thirty-two hours per week (0.8 FTE) to forty hours per week (1.0 FTE).

*Recommendation:* **Staff recommends an appropriation of \$107,387 reappropriated funds** as outlined in the following table. The recommendation includes the following three differences from the request:

- 1. The personal services recommendation does not include operating dollars included in the request because the increase is for an existing, filled position.
- 2. The recommendation does not include the increase in the FTE number based on the actual FTE use in FY 2010-11 of 5.5 FTE.
- 3. The recommendation used a 5.88 percent growth rate in legal auxiliary services based on projected growth in legal auxiliary services using the first seven months of actuals for FY 2011-12 (the request used a growth percentage of 5.0 percent).

Summary of Recommendation for DI #5 Legal Auxiliary Services							
Differenc Request Recommendation (Recomm Re							
Personal Services	\$9,205	\$9,015	(\$190)				
FTE	0.2	0.0	(0.2)				
Legal Auxiliary Services	\$87,593	\$98,372	\$10,779				
Total	\$96,798	\$107,387	\$10,589				

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*Analysis:* As required by federal and state law, the Legal Auxiliary Services Program provides qualified legal sign language interpreters, Communication Access Real-time Translation, and assistive listening systems to individuals who are deaf or hard of hearing and involved with the state courts system. The Commission contracts with independent contractors to provides these services. The request for additional legal auxiliary services is based on a projected 5.0 percent growth in the need for legal auxiliary services.

The following table shows based on the average monthly use in FY 2011-12 of \$38,134 (the average of the first seven months of actuals in FY 2011-12) that the projected growth in services is 5.88 percent. The significant increase in FY 2009-10 from FY 2008-09 was due to the passage of S.B. 09-144 Accessibility Deaf and Hard of Hearing, which increased the Commission's responsibilities.

Summary of Legal Auxiliary Services Since FY 2007-08					
Fiscal Year	Legal Auxiliary Services	Percent Change From Previous FY			
FY 2007-08	\$304,309				
FY 2008-09	320,727	5.40%			
FY 2009-10	408,203	27.27%			
FY 2010-11 Actual	429,745	5.28%			
FY 2011-12 Projected	457,644	6.49%			
FY 2012-13 Projected	\$484,572	5.88%			
FY 2012-13 Legal Auxiliary Services base amount	\$386,200				
Difference (Base Amount - Projected)	(\$98,372)				

The Commission is funded primarily by reappropriated funds from the Department of Regulatory Agencies, Disabled Telephone Users Fund (Fund). The Commission for Individuals who are Blind or Visually Impaired (in Human Services) and the Reading Services for the Blind Program (in the Department of Education) also receive reappropriated funds from the Fund. The Fund receives revenue from a monthly surcharge charge on land lines. The surcharge was increased in October 2010 to \$.20 per month (\$2.44 per year) based on increased transfers to these Commissions and Program. The following table shows, since FY 2009-10, the impact of increased funding for the Commissions and Reading Services has had on the Fund.

Disabled Telephone Users Fund							
	FY 2009-10 Actual	FY 2010-11 Actual	FY 2011-12 Approp	FY 2012-13 Recomm.	FY 2013-14 Projection		
Beginning Balance	(\$34,698)	\$0	\$1,242,849	\$2,315,163	\$1,145,572		
Revenue	3,240,552	4,529,894	4,529,894	2,717,937	3,170,926		
Expenditures							
Disabled Telephone Users Fund	(2,200,890)	(2,007,707)	(2,221,735)	(2,557,200)	(2,557,200)		
Reading Services for the Blind	(250,000)	(250,000)	(250,000)	(350,000)	(350)		
Commission for the Deaf and Hard of Hearing	(656,142)	(931,249)	(873,778)	(980,328)	(980,328)		
Commission for the Blind or Visually Impaired	(98,822)	(98,089)	(112,067)	0	0		
Subtotal Expenditures	(3,205,854)	(3,287,045)	(3,457,580)	(3,887,528)	(3,887,528)		
Ending Balance	\$0	\$1,242,849	\$2,315,163	\$1,145,572	\$428,970		
Phone Lines	2,250,383	1,887,456	1,887,456	1,887,456	1,887,456		
Fee	\$0.12	\$0.20	\$0.20	\$0.12	\$0.14		

Staff Recommendation Does Not Represent Committee Decision

*Additional Information:* Due to the compressed time frame, the Judicial Department has not had time to come forth with a position on the use of Judicial Stabilization Funds for a portion of, or all of, the costs of Legal Auxiliary Services Program. If this is an option the Committee would like to pursue, staff recommends the change be made during the FY 2013-14 figure setting to provide staff and the Departments with time to fully vet the appropriate funding method.

The following three line items were tabled by the Committee during the February 7, 2012 figure setting presentation.

#### **Developmental Disabilities Council**

*Description:* This line item funds the Developmental Disabilities Council, which consists of twentyfour appointed representatives who are responsible for providing coordination, planning and advice on developmental disability services in Colorado.

Staff Recommendation Does Not Represent Committee Decision

*Request:* The Department requests an appropriation of \$876,951 federal funds and 6.0 FTE. The request includes an increase of \$6,679 federal funds for the employer Public Employees Retirement Association (PERA) contribution increase pursuant to Section 24-51-401 (1.7) (a), C.R.S.

Staffing Summary (1) (B) Developmental Disabilities Council	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Recomm.
Administrative Staff	1.0	1.0	1.0	1.0
General Professionals	3.0	3.0	5.0	5.0
Total	4.0	4.0	6.0	6.0

*Recommendation:* Staff recommends an appropriation of \$742,847 federal funds and 6.0 FTE. The recommendation includes a reduction of \$134,104 federal funds to align the FY 2012-13 Long Bill with recent actual expenditures, and does not include the 2.0 percent personal services base reduction because these are federal funds shown for informational purposes only. The following table outlines how the recommendation is calculated.

(1) (B) Developmental Disabilities Council						
	FF	FTE				
Personal Services						
FY 2011-12 Long Bill Appropriation	\$362,469	6.0				
S.B. 11-076	(6,679)	0.0				
Total FY 2011-12 Appropriation	355,790	6.0				
Annualize S.B. 11-076	6,679	0.0				
Subtotal FY 2012-13 Personal Services	362,469	6.0				
Operating Expenses						
FY 2011-12 Long Bill Appropriation	\$514,482	0.0				
No change.						
Total FY 2011-12 Appropriation	514,482	0.0				
Staff initiated federal funds adjustments	(134,104)	0.0				
Subtotal FY 2012-13 Operating Expenses	380,378	0.0				
Total FY 2012-13 Recommendation	\$742,847	6.0				

Staff Recommendation Does Not Represent Committee Decision

#### Colorado Commission for Individuals Who Are Deaf and Hard of Hearing

*Description:* This line item funds the Colorado Commission for the Deaf and Hard of Hearing, which was created in FY 2000-01. The Commission has the following three responsibilities:

- distribution of telecommunications equipment for persons who are deaf and hard of hearing;
- facilitation of the provision of general government services to persons who are deaf and hard of hearing; and
- administration of the Legal Services Auxiliary Program.

The General Fund dollars are used for a portion of the Legal Services Auxiliary Program costs. The remaining funds are reappropriated from the Department of Regulatory Agencies, Colorado Disabled Telephone Users Fund. The Commission may also receive and expend gifts, grants and donations.

*Request:* The Department requests an appropriation of \$1,102,853 total funds, of which \$127,091 is General Fund and 6.3 FTE. The request includes the following changes from the FY 2011-12 appropriation:

- an increase of \$6,317 total funds, of which \$1,131 is General Fund for the employer PERA contribution increase pursuant to Section 24-51-401 (1.7) (a), C.R.S.;
- an increase of \$1,272 General Fund for annualization of the FY 2010-11 General Fund operating expenses reduction; and
- an increase of \$96,796 reappropriated funds and 0.2 FTE for the Legal Auxiliary Services Program request.

Staffing Summary (1) (B) Colorado Commission for Individuals Who Are Deaf and Hard of Hearing	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Recomm.
Technicians	0.4	0.5	0.5	0.5
Temporary Staff	0.0	0.5	0.5	0.5
General Professionals	5.1	5.3	5.5	5.3
Total	5.5	6.3	6.5	6.3

*Recommendation:* Staff recommends an appropriation of \$1,106,256 total funds, of which \$125,928 is General Fund and 6.3 FTE. The recommendation includes \$107,387 reappropriated funds for the legal auxiliary services decision item. The recommendation is calculated in accordance with Committee policy and outlined in the following table.

(1) (B) Colorado Commission for Individuals Who Are Deaf and Hard of Hearing						
	Total	GF	FF	FTE		
Personal Services						
FY 2011-12 Long Bill Appropriation	\$680,746	\$125,819	\$554,927	6.3		
S.B. 11-076	(6,317)	(1,131)	(5,186)	0.0		
Total FY 2011-12 Appropriation	674,429	124,688	549,741	6.3		
Annualize S.B. 11-076	6,317	1,131	5,186	0.0		
2.0% personal services base reduction	(7,186)	(1,163)	(6,023)	0.0		
DI #5 - Legal Auxiliary Services	107,387	0	107,387	0.0		
Subtotal FY 2012-13 Personal Services	780,947	124,656	656,291	6.3		
Operating Expenses						
FY 2011-12 Long Bill Appropriation	\$324,037	\$0	\$324,037	0.0		
No change.						
Total FY 2011-12 Appropriation	324,037	0	324,037	0.0		
Annualize FY 2010-11 General Fund operating expenses reduction	1,272	1,272	0	0.0		
Subtotal FY 2012-13 Operating Expenses	325,309	1,272	324,037	0.0		
Total FY 2012-13 Recommendation	\$1,106,256	\$125,928	\$980,328	6.3		

Staff Recommendation Does Not Represent Committee Decision

#### Colorado Commission for Individuals Who Are Blind or Visually Impaired

*Description:* This line item funds the Colorado Commission for Individuals who are Blind or Visually Impaired. The Commission provides advice on vocational rehabilitation programs for individuals who are blind or visually impaired, and serves as an information resource and liaison between the blind and visually impaired community and the executive and legislative branches. Funding for the Commission is transferred from the Disabled Telephone Users Fund in the Department of Regulatory Agencies.

*Request:* The Department requests an appropriation of \$112,067 reappropriated funds and 1.0 FTE. The request includes an increase of \$1,065 reappropriated funds for the employer PERA contribution increase pursuant to Section 24-51-401 (1.7) (a), C.R.S.

Staff Recommendation Does Not Represent Committee Decision

Staffing Summary (1) (B) Colorado Commission for Individuals who are Blind or Visually Impaired	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Recomm.
General Professional	0.8	1.0	1.0	0.0

*Recommendation:* Staff recommends no appropriation for this line item pursuant to Section2-3-1203 (3) (y) (II), C.R.S. which repeals the the Commission on July 1, 2012. The House Health and Environment Committee voted on January 24, 2012 to not sponsor legislation to continue the Commission, despite the sunset recommendation to continue the Commission for five years. Since the Commission is classified as an advisory committee in statue there is no year of wind-up costs for an advisory committee.

#### **NON-TECHNICAL COMEBACKS**

These comebacks are not technical corrections because they are the result of additional information that impact the recommendation made during the figure setting presentation.

#### NON-TECHNICAL COMEBACK #1 - REGIONAL CENTERS INFORMATION

In response to questions from Senator Lambert regarding the Regional Centers, staff is presenting the Committee with four options that may enable the Committee and staff to gather the information on the Regional Centers.

#### **Option 1 - Send a Request for Information**

This option would send a request for information regarding the function and financing of Regional Centers to the Department along with the FY 2012-13 Long Bill. Staff requests direction on the following points, if the Committee wishes to add a request for information:

- who should be included in the response (e.g. the Department, community members, etc);
- what specific performance information the Committee expects to receive (i.e. what would the impact be on the community, families, and residents); and
- what specific financial data the Committee expects to receive (e.g. some type of financial analysis like a cost benefit analysis done).

#### Option 2 - As a Committee, request an audit of the Regional Centers

If the Committee wishes to pursue this option, staff would draft a letter to the Audit Committee requesting an audit of one or all of the Regional Centers. Staff requests direction on the following points, if the Committee wishes to request an audit:

- the type of audit (performance or financial or both);
- who would do the audit (either audit staff or contracted auditors);
- funding source if the Committee is requesting a contract audit.

Staff Recommendation Does Not Represent Committee Decision

#### Option 3 - Sponsor legislation to create a Task Force/Interim Committee

If the Committee wishes to pursue this option, the Committee would sponsor legislation to create a task force and/or interim committee to look at the functional operations and financial aspects of the Regional Centers. Staff request direction on the following points if the Committee wishes to sponsor legislation to create a task force/interim committee:

- the composition of the task force/interim committee;
- who would be responsible for staffing the committee (legislative staff or private staff);
- the timeline of the task force/interim committee (i.e. would the Committee like information in time for the FY 2013-14 briefing? If so, the work should be completed by October 1);
- the funding source for the task force/interim committee.

#### **Option 4 - Move Funding from the Regional Centers to Community Placements**

This option would reduce funding to the Regional Centers and move the funding to the community. This option would force the Regional Centers to transition individuals into the Community. If the Committee decides to pursue this option, staff will work with the Department to determine the number of resources and costs associated with transition individuals back to the Committee.

#### NON-TECHNICAL COMEBACK #2 - FY 2011-12 OVEREXPENDITURE

The following table summarizes the projected FY 2011-12 overexpenditure for the waivers.

FY 2011-12 Waiver Expenditures Compared to the FY 2011-12 Appropriation						
Waiver	Medicaid RF	Net GF				
Comprehensive Services Waiver						
FY 11-12 Projected Expenditures*	\$268,398,445	\$134,199,223				
Cost Containment Measures	(2,458,708)	(1,229,354)				
FY 11-12 Revised Expenditures	265,939,737	132,969,869				
FY 2011-12 Appropriation	263,617,499	131,808,750				
Subtotal Comprehensive Over/(Under) Expenditure	\$2,322,238	\$1,161,119				
Supported Living Services (SLS)						
FY 11-12 Projected Expenditures	\$35,839,850	\$17,919,925				
Cost Containment Measures	(391,609)	(195,805)				
FY 11-12 Revised Expenditures	35,448,241	17,724,121				
FY 2011-12 Appropriation	33,914,037	16,957,019				
Subtotal SLS Over/(Under) Expenditure	\$1,534,204	\$767,102				

Staff Recommendation Does Not Represent Committee Decision

FY 2011-12 Waiver Expenditures Compared to the FY 2011-12 Appropriation					
Waiver	Medicaid RF	Net GF			
Children's Extensive Support (CES)					
FY 11-12 Projected Expenditures	\$7,530,361	\$3,765,181			
Cost Containment Measures	(562,958)	(281,479)			
FY 11-12 Revised Expenditures	6,967,403	3,483,702			
FY 2011-12 Appropriation	7,873,966	3,936,983			
Subtotal CES Over/(Under) Expenditure	(\$906,563)	(\$453,282)			
Target Case Management (TCM)					
FY 11-12 Projected Expenditures	\$23,692,571	\$11,846,286			
Cost Containment Measures	(384,037)	(192,019)			
FY 11-12 Revised Expenditures	23,308,534	11,654,267			
FY 2011-12 Appropriation	22,778,808	11,389,404			
Subtotal TCM Over/(Under) Expenditure	\$529,726	\$264,863			
Total FY 2011-12 Revised Expenditures	\$331,663,915	\$165,831,958			
Total FY 2011-12 Appropriation	\$328,231,550	\$164,115,775			
Total Over/(Under) Expenditure	\$3,432,365	\$1,716,183			

\*The FY 2011-12 adult comprehensive services waiver projected expenditures is \$780,736 higher than the number presented during the March 7, 2012 figure setting presentation.

*Additional Information:* The Department has indicated will be backfilled with unallocated General Fund dollars initially intended for Early Intervention Services. The unspent General Fund is available as a result of unspent federal Part C funding. The federal Part C grant award period is July 1through June 30 of each year. The Department has 24 months to encumber and 27 months to fully liquidate the funds for any given federal grant year, allowing unspent funding to roll forward from one fiscal to another.

For FY 2011-12, there was additional federal Part C funding available which the Department used to free up General Fund to backfill the waiver Overexpenditure. The Department anticipates that the federal Part C funds that carry forward into FY 2012-13 will be sufficient to cover the projected FY 2012-13 Early Intervention Services Program projected caseload growth.

Staff Recommendation Does Not Represent Committee Decision

#### **TECHNICAL COMEBACKS**

These comebacks are a result of technical errors in the calculation of the recommendation.

Summary of Technical Comebacks							
Division, Line Item	GF	CF	RF	Medicaid RF	FF	Net GF	Correction
(9) (A) (2) Adult Comprehensive Services	\$0	\$30,798,715	\$0	\$272,406,939	\$0	\$136,203,470	Technical correction to reflect the increase of \$780,736 Medicaid RF for the adjustment to reflect the FY 2011-12 projected expenditures
(9) (A) (2) Case Management	4,768,210			24,027,025		16,781,723	Technical correction to show an increase of \$903,763 Medicaid RF for the adjustment to reflect the FY 2011-12 projected expenditures
(9) (B) (1) Personal Services		2,024,732	0	42,384,283	0	21,192,141	Technical correction to increase \$846,245 Medicaid RF to correctly annualize S.B. 11-076
(9) (D) General Fund Match	4,072,423	0	0	0	15,046,934	0	Technical correction to correct the federal funds.
(9) (D) Local Funds Match	0	34,647	5,114,522	0	18,957,361	0	Technical corrections to reflect the federal funds match rate, the amount of dollars received from the Mental Health Programs, Community Colleges, and Education.
(9) (D) Business Enterprise Program	0	250,433	0	0	925,309	0	Technical correction to the federal funds.
(9) (E) State Veterans Nursing Home Administration	0	1,494,165	0	0	0	0	Provides an information appropriation on the costs of administering the State Veterans Nursing Homes. Note the line item will include 5.0 FTE.
(9) (E) Walensburg State Veterans	0	176,372	0	0	0	0	Provides an information appropriation on the costs of the 1.0 FTE who works at the contract run Walensburg State Veterans Nursing Home

TO:	Joint Budget Committee
FROM:	Megan Davisson, JBC Staff (303-866-2062)
SUBJECT:	Technical Comeback on Department of Human Services, Special Purpose Line Item in Services for People with Disabilities Division and Request for Information
DATE:	March, 22 2012

#### Special Purpose Technical Comeback

Due to a technical error the staff recommends the appropriation for the Special Purpose line item included \$481,488 reappropriated funds that should not have been in the line item because the line item will not receive reappropriated funds from the Division of Vocational Rehabilitation in FY 2012-13 that was received in prior fiscal years for a contract. Staff recommends an appropriated funds, of \$398,084 total funds, of which \$360,844 is General Fund and \$37,240 is Medicaid reappropriated funds. The recommendation does not include any changes to the amount of General Fund in the line item.

#### **Request for Information**

Staff recommends the request for information to the Departments of Health Care Policy and Financing and Human Services be amended as follows and continued for FY 2012-13:

XX Department of Health Care Policy and Financing, Executive Director's Office; and Department of Human Services, Services for People with Disabilities -- The departments are requested to keep the House Health and Environment Committee, the Senate Health and Human Services Committee, and the Joint Budget Committee informed on activities of the working group charged with exploring options for how to implement the home and community based waiver programs, and to provide a progress report by November 1, 2011. THE DEPARTMENT'S ARE REQUESTED TO SUBMIT TO THE JOINT BUDGET COMMITTEE BY OCTOBER 15, 2012 A REPORT ON THE HIGH-LEVEL OUTLINE OF THE INITIAL STEPS REQUIRED TO MODIFY COLORADO LONG-TERM CARE SYSTEM INTO A NEW MODEL OF SERVICE DELIVERY. THE REPORT IS REQUESTED TO INCLUDE THE FOLLOWING INFORMATION: SUMMARY OF THE INFORMATION GATHERED THROUGH COMMUNITY FORUMS INCLUDING PARTICIPANTS OF THE FORUMS; THE STATUS AND RESULTS OF THE FISCAL AND PROGRAMMATIC ANALYSIS DONE OF THE EXISTING WAIVERS, INCLUDING WHAT METHODS WERE EXPLORED FOR STREAMLINING EXISTING WAIVERS WHILE MAINTAINING WAIVER EXPENDITURES AT CURRENT LEVELS; AND THE STATUS OF THE NATION-WIDE SEARCH OF BEST PRACTICE SERVICE DELIVER MODELS AND THE ADVANTAGES AND DISADVANTAGES OF IMPLEMENTATION OF THE ALTERNATIVE MODELS.

Staff is recommending the request be expanded based on the response from the Departments to the request last year which included a timeline for the analysis of the existing service delivery system and options for a new delivery system.

The timeline indicated that community forums would be held from November 2011 through July 2012, which leads staff to believe the Departments will have time between completion of the forums and the October 15, 2012 submission date to collate, analyze and present the information gathered.

The report indicated that from November 2011 through July 2012 fiscal and programmatic analysis would be conducted again providing adequate time for the Department to present the information in a report.

The last component of the timeline indicated that from November 2011 through November 2012 the Departments would conduct an extensive nation-wide search of the best practice models and analyze the advantages and disadvantages of implementation of these models.

Since this timeline was put forth by the Departments, staff feels it is appropriate for the Departments to be held accountable for the work and submit a report to the Joint Budget Committee about what progress and conclusions have resulted from this work.

# COLORADO GENERAL ASSEMBLY JOINT BUDGET COMMITTEE



## FY 2012-13 STAFF FIGURE SETTING

## **DEPARTMENT OF HUMAN SERVICES**

(Developmental Disabilities Council, Colorado Commission for the Deaf and Hard of Hearing, Colorado Commission for Individuals Who Are Blind or Visually Impaired, and Services for People with Disabilities)

> JBC Working Document - Subject to Change Staff Recommendation Does Not Represent Committee Decision

> > Prepared By: Megan Davisson, JBC Staff March 7, 2012

For Further Information Contact:

Joint Budget Committee Staff 200 E. 14th Avenue, 3rd Floor Denver, Colorado 80203 Telephone: (303) 866-2061 TDD: (303) 866-3472

Staff Recommendation Does Not Represent Committee Decision

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FY 2012-13 Joint Budget Committee Staff Figure Setting Department of Human Services (Special Purpose Council and Commission, Services for People With Disabilities)									
	FY 2009-10	FY 2010-11	FY 2011-12	FY 2012-13	FY 2012-13	Change Request			
	Actual	Actual	Approp.	Request	Staff Rec.	change Request			
<b>DEPARTMENT OF HUMAN SERVICES</b> <b>Executive Director: Reggie Bicha</b>									
(1) Executive Director's Office (B) Special Purpose									
Within this document, three line items providi to the provision of and access to services for it			Commissions wh	nose work is rela	ted				
Developmental Disabilities Council	819,674	709,160	870,272	876,951	735,656				
FTE	4.0	4.0	6.0	6.0	6.0				
Personal Services	305,214	296,124	<u>355,790</u>	362,469	<u>355,278</u>				
Federal Funds	305,214	296,124	355,790	362,469	355,278				
Operating Expenses	<u>514,460</u>	<u>413,036</u>	<u>514,482</u>	<u>514,482</u>	<u>380,378</u>				
Federal Funds	514,460	413,036	514,482	514,482	380,378				
Colorado Commission for the Deaf									
and Hard of Hearing	850,494	1,059,230	998,466	1,102,853	1,106,256	DI-5			
FTE	2.6	5.5	6.3	6.5	6.3				
Personal Services	<u>585,384</u>	806,144	<u>674,429</u>	<u>777,544</u>	<u>780,947</u>				
General Fund	131,429	149,637	124,688	125,819	124,656				
Reapprop. Funds - DTUF	453,955	656,507	549,741	651,725	656,291				
Operating Expenses	<u>265,110</u>	253,086	<u>324,037</u>	325,309	<u>325,309</u>				
General Fund	0	0	0	1,272	1,272				
Reapprop. Funds - DTUF	265,110	253,086	324,037	324,037	324,037				

	FY 2009-10 Actual	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Staff Rec.	Change Request
Colorado Commission for Individuals Who						
Are Blind or Visually Impaired	91,812	88,392	111,002	112,067	110,969	
FTE	0.6	0.8	1.0	1.0	1.0	
Personal Services	<u>68,748</u>	<u>67,037</u>	<u>69,256</u>	<u>70,321</u>	<u>69,223</u>	
Reapprop. Funds - DTUF	68,748	67,037	69,256	70,321	69,223	
Operating Expenses	23,064	<u>21,355</u>	<u>41,746</u>	<u>41,746</u>	41,746	
Reapprop. Funds - DTUF	23,064	21,355	41,746	41,746	41,746	
(1) (B) Special Purpose -						
<b>Developmental Disabilities Lines Only</b>	1,761,980	1,856,782	1,979,740	2,091,871	1,952,881	
<u>FTE</u>	<u>7.2</u>	<u>10.3</u>	<u>13.3</u>	<u>13.5</u>	<u>13.3</u>	
General Fund	131,429	149,637	124,688	127,091	125,928	
Reapprop. Funds	810,877	997,985	984,780	1,087,829	1,091,297	
Federal Funds	819,674	709,160	870,272	876,951	735,656	

	FY 2009-10 Actual	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Staff Rec.	Change Request
(9) Services for People With Disabilities						
Within this Division funding is appropriated for	or the development	ntal disabilities w	aiver programs,			
Regional Centers, the Division of Vocational	Rehabilitation, W	ork Therapy and	the State Veterar	s Nursing Home	es.	
(A) Community Services for People with Develo	•					
This subdivision provides funding for the deve	*		•		8,	
which provide community based residential an	nd supported livin	g services to indi	viduals with deve	elopmental		
disabilities, and early intervention services.						
(1) Administration						
Personal Services	3,067,014	2,962,366	2,874,401	2,930,754	2,871,957	
FTE	<u>33.6</u>	<u>32.8</u>	<u>36.0</u>	<u>36.0</u>	<u>36.0</u>	
General Fund	195,175	140,340	223,542	229,245	224,673	
Cash Funds	0	79,293	80,307	80,307	78,665	
Reapprop. Funds - Medicaid	<u>2,871,839</u>	2,742,733	<u>2,570,552</u>	<u>2,621,202</u>	2,568,619	
Medicaid GF	1,435,920	1,371,367	1,285,276	1,310,601	1,284,310	
Medicaid FF	1,435,919	1,371,366	1,285,276	1,310,601	1,284,309	
Operating Expenses	<u>138,221</u>	136,808	<u>143,019</u>	155,651	<u>155,651</u>	
Cash Funds	0	917	7,128	7,128	7,128	
Reapprop. Funds - Medicaid	138,221	135,891	135,891	148,523	148,523	
Medicaid GF	69,111	67,946	67,946	74,262	74,262	
Medicaid FF	69,110	67,945	67,945	74,261	74,261	

	FY 2009-10 Actual	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Staff Rec.	Change Request
Community and Contract Management						
System	<u>106,644</u>	<u>130,633</u>	<u>137,480</u>	<u>137,480</u>	<u>137,480</u>	
General Fund	36,194	37,850	41,244	41,244	41,244	
Reapprop. Funds - Medicaid	<u>70,450</u>	<u>92,783</u>	<u>96,236</u>	<u>96,236</u>	<u>96,236</u>	
Medicaid GF	35,225	46,392	48,118	48,118	48,118	
Medicaid FF	35,225	46,391	48,118	48,118	48,118	
Support Level Administration						
Reapprop. Funds - Medicaid	<u>92,293</u>	79,663	70,000	70,000	<u>57,368</u>	Renamed
Medicaid GF	46,147	39,831	35,000	35,000	28,684	
Medicaid FF	46,146	39,832	35,000	35,000	28,684	
(9) (A) (1) Administration	3,404,172	3,309,470	3,224,900	3,293,885	3,222,456	
FTE	<u>33.6</u>	<u>32.8</u>	<u>36.0</u>	<u>36.0</u>	<u>36.0</u>	
General Fund	231,369	178,190	264,786	270,489	265,917	
Cash Funds	0	80,210	87,435	87,435	85,793	
Reapprop. Funds - Medicaid	<u>3,172,803</u>	3,051,070	<u>2,872,679</u>	<u>2,935,961</u>	2,870,746	
Medicaid GF	1,586,403	1,525,536	1,436,340	1,467,981	1,435,374	
Medicaid FF	1,586,400	1,525,534	1,436,339	1,467,980	1,435,372	
Net General Fund	1,817,772	1,703,726	1,701,126	1,738,470	1,701,291	

	FY 2009-10	FY 2010-11	FY 2011-12	FY 2012-13	FY 2012-13	Change Request
	Actual	Actual	Approp.	Request	Staff Rec.	Change Request
(9) (A) (2) Program Costs						
Adult Comprehensive Services for	255,829,750	<u>304,569,950</u>	<u>294,416,214</u>	<u>300,556,696</u>	364,312,462	
General Fund	1,550,603	387,156	0	0	0	
Cash Funds	0	30,798,715	30,798,715	30,798,715	30,798,715	
Reapprop. Funds - Medicaid	254,279,147	<u>273,384,079</u>	263,617,499	<u>269,757,981</u>	<u>333,513,747</u>	DI-1
Medicaid GF	127,139,574	108,957,177	131,808,749	134,878,991	166,756,874	
Medicaid FF	127,139,573	164,426,902	131,808,750	134,878,990	166,756,873	
Adult Supported Living Service	<u>44,974,958</u>	45,391,603	41,530,106	42,469,990	45,623,747	
General Fund	7,575,159	7,812,106	7,616,069	7,616,069	7,616,069	
Reapprop. Funds - Medicaid	<u>37,399,799</u>	<u>37,579,497</u>	<u>33,914,037</u>	<u>34,853,921</u>	<u>38,007,678</u>	DI-1
Medicaid GF	18,699,900	15,490,269	16,957,019	17,426,961	19,003,839	
Medicaid FF	18,699,899	22,089,228	16,957,018	17,426,960	19,003,839	
Early Interventions Services	<u>11,098,328</u>	<u>12,440,977</u>	<u>14,960,930</u>	<u>14,960,930</u>	<u>14,960,930</u>	
General Fund	11,098,328	12,440,977	14,960,930	14,960,930	14,960,930	
Family Support Services	<u>6,416,610</u>	<u>3,070,206</u>	<u>2,169,079</u>	<u>2,169,079</u>	<u>2,169,079</u>	
General Fund	6,416,610	3,070,206	2,169,079	2,169,079	2,169,079	
Children's Extensive Support Services						
Reapprop. Funds - Medicaid	7,158,025	7,956,079	7,873,966	7,873,966	7,530,361	
Medicaid GF	3,579,012	3,279,493	3,936,982	3,936,982	<u>7,350,501</u> 3,765,181	
Medicaid FF	3,579,012	4,676,586	3,936,984	3,936,984	3,765,180	
menicula 1°1°	5,579,015	7,070,500	5,750,704	5,750,704	5,705,100	

	FY 2009-10 Actual	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Staff Rec.	Change Request
Case Management	21,501,608	25,216,667	27,557,018	27,930,863	27,891,472	
General Fund	2,979,204	3,541,232	4,768,210	4,768,210	4,768,210	
Reapprop. Funds - Medicaid	18,522,404	21,675,435	22,788,808	23,162,653	23,123,262	
Medicaid GF	9,261,202	8,934,614	11,394,404	11,563,327	11,561,631	
Medicaid FF	9,261,202	12,740,821	11,394,404	11,599,326	11,561,631	
Special Purpose	490,275	<u>898,614</u>	<u>879,572</u>	<u>879,572</u>	<u>879,572</u>	
General Fund	463,554	879,184	360,844	360,844	360,844	
Reapprop. Funds	0	0	481,488	481,488	481,488	
Reapprop. Funds - Medicaid	<u>26,721</u>	<u>19,430</u>	<u>37,240</u>	<u>37,240</u>	<u>37,240</u>	
Medicaid GF	13,261	8,009	18,620	18,620	18,620	
Medicaid FF	13,460	11,421	18,620	18,620	18,620	
(9) (A) (2) Program Costs	<u>347,469,554</u>	<u>399,544,096</u>	389,386,885	<u>396,841,096</u>	463,367,623	
General Fund	30,083,458	28,130,861	29,875,132	29,875,132	29,875,132	
Cash Funds	0	30,798,715	30,798,715	30,798,715	30,798,715	
Reapprop. Funds	0	0	481,488	481,488	481,488	
Reapprop. Funds - Medicaid	317,386,096	340,614,520	328,231,550	335,685,761	402,212,288	
Medicaid GF	158,692,949	136,669,562	164,115,774	167,824,881	201,106,145	
Medicaid FF	158,693,147	203,944,958	164,115,776	167,860,880	201,106,143	
Net General Fund	188,776,407	164,800,423	193,990,906	197,700,013	230,981,277	

	FY 2009-10 Actual	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Staff Rec.	Change Request
(9) (A) (3) Other Community Programs						
Federal Special Education Grant for Infan	ts,					
Toddlers, and Their Families (Part C)	11,661,848	8,113,726	7,850,192	7,850,192	7,030,214	
FTE	5.6	6.2	6.5	6.5	6.5	
Personal Services	463,420	<u>576,885</u>	<u>550,000</u>	550,000	<u>550,000</u>	
Federal Funds	463,420	576,885	550,000	550,000	550,000	
Operating Expenses	<u>11,198,428</u>	<u>7,536,841</u>	7,300,192	7,300,192	<u>6,480,214</u>	
Federal Funds	11,198,428	7,536,841	7,300,192	7,300,192	6,480,214	
Custodial Funds for Early Intervention						
Services	<u>7,565,363</u>	<u>6,053,908</u>	<u>3,421,443</u>	<u>3,421,443</u>	<u>3,421,443</u>	
Cash Funds	7,565,363	6,053,908	3,421,443	3,421,443	3,421,443	
Preventive Dental Hygiene	<u>60,621</u>	<u>59,409</u>	<u>63,051</u>	<u>63,051</u>	<u>63,051</u>	
General Fund	60,621	59,409	59,409	59,409	59,409	
Cash Funds	0	0	3,642	3,642	3,642	

	FY 2009-10 Actual	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Staff Rec.	Change Request
(9) (A) (3) Other Community Programs	19,287,832	14,227,043	11,334,686	11,334,686	10,514,708	
FTE	<u>5.6</u>	<u>6.2</u>	<u>6.5</u>	<u>6.5</u>	<u>6.5</u>	
General Fund	60,621	59,409	59,409	59,409	59,409	
Cash Funds	7,565,363	6,053,908	3,425,085	3,425,085	3,425,085	
Federal Funds	11,661,848	8,113,726	7,850,192	7,850,192	7,030,214	

(9) (A) Administration	370,161,558	417,080,609	403,946,471	411,469,667	477,104,787	
FTE	<u>39.2</u>	<u>39.0</u>	<u>42.5</u>	<u>42.5</u>	<u>42.5</u>	
General Fund	30,375,448	28,368,460	30,199,327	30,205,030	30,200,458	
Cash Funds	7,565,363	36,932,833	34,311,235	34,311,235	34,309,593	
Reapprop. Funds	0	0	481,488	481,488	481,488	
Reapprop. Funds - Medicaid	320,558,899	343,665,590	331,104,229	338,621,722	405,083,034	
Medicaid GF	160,279,352	138,195,098	165,552,114	169,292,862	202,541,519	
Medicaid FF	160,279,547	205,470,492	165,552,115	169,328,860	202,541,515	
Federal Funds	11,661,848	8,113,726	7,850,192	7,850,192	7,030,214	
Net General Fund	190,654,800	166,563,558	195,751,441	199,497,892	232,741,977	

	FY 2009-10 Actual	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Staff Rec.	Change Request
(9) (B) Regional Centers for People with Develop			* Thbi Ab	myucsi	Stall IXC.	
This subdivision provides funding for the sta			ers The primary s	source of funding	y is reappropriat	ed
Medicaid funds, cash funds are from consur	-	-			5 10 100 pp10 p1100	
(1) Medicaid-funded Services						
Personal Services	53,179,604	46,469,786	44,329,954	45,176,199	42,716,526	
FTE	881.0	831.9	887.1	887.1	887.1	
Cash Funds	2,753,528	2,762,259	2,060,389	2,060,389	2,024,732	
Reapprop. Funds - Medicaid	50,426,076	43,707,527	42,269,565	43,115,810	40,691,794	
Medicaid GF	16,183,412	18,142,989	20,200,955	20,624,078	20,345,897	
Medicaid FF	34,242,664	25,564,538	22,068,610	22,491,732	20,345,897	
Operating Expenses						
Reapprop. Funds - Medicaid	<u>2,228,933</u>	2,396,866	<u>2,439,458</u>	2,565,228	2,565,228	
Medicaid GF	1,114,467	981,277	1,219,729	1,282,614	1,282,614	
Medicaid FF	1,114,466	1,415,589	1,219,729	1,282,614	1,282,614	
Capital Outlay - Patient Needs						
Reapprop. Funds - Medicaid	236,317	71,981	72,126	72,126	72,126	
Medicaid GF	118,159	29,469	36,063	36,063	36,063	
Medicaid FF	118,158	42,512	36,063	36,063	36,063	
Leased Space						
Reapprop. Funds - Medicaid	49,043	38,746	42,820	42,820	42,820	
Medicaid GF	24,522	15,863	21,410	21,410	21,410	
Medicaid FF	24,521	22,883	21,410	21,410	21,410	

	FY 2009-10 Actual	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Staff Rec.	Change Request
Resident Incentive Allowance						
Reapprop. Funds - Medicaid	<u>107,323</u>	<u>135,451</u>	<u>138,176</u>	<u>138,176</u>	<u>138,176</u>	
Medicaid GF	53,662	55,454	69,088	69,088	69,088	
Medicaid FF	53,661	79,997	69,088	69,088	69,088	
Purchase of Services						
Reapprop. Funds - Medicaid	206,123	n/a	n/a	n/a	n/a	
Medicaid GF	103,062					
Medicaid FF	103,061					
Provider Fee						
Reapprop. Funds - Medicaid	<u>0</u>	1,867,655	<u>1,867,655</u>	<u>1,867,655</u>	<u>1,867,655</u>	
Medicaid GF	0	752,479	933,828	933,828	933,828	
Medicaid FF	0	1,115,176	933,827	933,827	933,827	
(9) (B) (1) Regional Centers for People						
with Developmental Disabilities	56,007,343	50,980,485	48,890,189	49,862,204	47,402,531	
FTE	<u>881.0</u>	<u>831.9</u>	<u>887.1</u>	<u>887.1</u>	<u>887.1</u>	
Cash Funds	2,753,528	2,762,259	2,060,389	2,060,389	2,024,732	
Reapprop. Funds - Medicaid	53,253,815	48,218,226	46,829,800	47,801,815	45,377,799	
Medicaid GF	17,597,284	19,977,531	22,481,073	22,967,081	22,688,900	
Medicaid FF	35,656,531	28,240,695	24,348,727	24,834,734	22,688,899	
Net General Fund	17,597,284	19,977,531	22,481,073	22,967,081	22,688,900	

	FY 2009-10 Actual	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Staff Rec.	Change Request
(9) (B) (2) Other Program Costs						
General Fund Physician Services	87,966	88,368	83,889	85,809	84,174	
FTE	<u>0.5</u>	<u>0.5</u>	<u>0.5</u>	<u>0.5</u>	<u>0.5</u>	
General Fund	87,966	88,368	83,889	85,809	84,174	
(9) (B) Regional Centers	56,095,309	51,068,853	48,974,078	49,948,013	47,486,705	
FTE	<u>881.5</u>	<u>832.4</u>	<u>887.6</u>	<u>887.6</u>	<u>887.6</u>	
General Fund	87,966	88,368	83,889	85,809	84,174	
Cash Funds	2,753,528	2,762,259	2,060,389	2,060,389	2,024,732	
Reapprop. Funds - Medicaid	53,253,815	48,218,226	46,829,800	47,801,815	45,377,799	
Medicaid GF	17,597,284	19,977,531	22,481,073	22,967,081	22,688,900	
Medicaid FF	35,656,531	28,240,695	24,348,727	24,834,734	22,688,899	
Net General Fund	17,685,250	20,065,899	22,564,962	23,052,890	22,773,074	

#### (9) (C) Work Therapy Program

This subdivision provides sheltered work opportunities to residents of state operated regional centers and the Mental Health Institute at Fort Logan. Cash funds are from payments from private businesses and agencies for work completed.

Program Costs	395,184	359,964	467,116	467,116	465,562
FTE	1.3	1.3	1.5	1.5	1.5
Personal Services	<u>212,958</u>	<u>170,148</u>	<u>95,195</u>	<u>95,195</u>	<u>93,641</u>
Cash Funds	212,958	170,148	95,195	95,195	93,641
<i>Operating Expenses</i>	<u>182,226</u>	<u>189,816</u>	<u>371,921</u>	<u>371,921</u>	<u>371,921</u>
Cash Funds	176,627	189,816	371,921	371,921	371,921
Reapprop. Funds	5,599	0	0	0	0

	FY 2009-10 Actual	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Staff Rec.	Change Request
(9) (D) Division of Vocational Rehabilitation						
This subdivision provides the services and ea	quipment necessary	to help individua	als with disablitie	es secure and/or	retain	
employment. Funding is provided for the In-	dependent Living (	Centers to provide	assisted licing a	nd advocacy ser	vices	
to persons with disabilities. Cash and reappr	opriated funds refl	ect payments from	n collaborating a	gencies, asuch a	s school districts	ι.
Rehabilitation Programs - General						
Fund Match	20,986,000	20,866,903	19,061,165	19,408,378	19,133,038	
FTE	208.0	221.1	212.7	212.7	212.7	
Personal Services	12,733,070	<u>13,133,370</u>	<u>13,499,569</u>	<u>13,792,944</u>	13,520,093	
General Fund	2,712,440	2,797,713	2,875,722	2,937,944	2,882,749	
Federal Funds	10,020,630	10,335,657	10,623,847	10,855,000	10,637,344	
Operating Expenses	8,252,930	<u>7,733,533</u>	<u>5,561,596</u>	5,615,434	<u>5,612,945</u>	
General Fund	1,743,772	1,632,693	1,181,473	1,189,674	1,196,790	
Federal Funds	6,509,158	6,100,840	4,380,123	4,425,760	4,416,155	
Rehabilitation Programs - Local						
Funds Match	14,360,667	23,970,152	31,164,938	31,171,483	29,217,463	
FTE	9.5	5.2	11.0	11.0	11.0	
Personal Services	<u>651,026</u>	<u>359,649</u>	749,227	<u>755,772</u>	742,662	
Cash Funds	0	0	10,207	10,437	10,257	
Reapprop. Funds	163,336	90,232	187,974	189,138	185,857	
Federal Funds	487,690	269,417	551,046	556,197	546,548	
Operating Expenses	13,709,641	23,610,503	30,415,711	30,415,711	28,474,801	
Cash Funds	0	0	24,210	24,210	24,210	
Reapprop. Funds	2,902,766	5,003,363	6,430,746	6,430,746	6,066,224	
Federal Funds	10,806,875	18,607,140	23,960,755	23,960,755	22,384,367	

	FY 2009-10 Actual	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Staff Rec.	Change Request
American Recovery and Reinvestment A	ct -					
Vocational Rehabilitation Funding Federal Funds	<u>3,463,571</u> 3,463,571	<u>3,027,239</u> 3,027,239	n/a	n/a	n/a	
Business Enterprsie Program						
for People Who Are Blind	498,118	689,235	1,174,360	1,182,213	1,174,531	
FTE	4.4	4.7	6.0	6.0	6.0	
Personal Services	294,483	316,378	423,360	431,213	424,428	
Cash Funds	28,613	30,739	41,135	42,807	42,133	
Federal Funds	265,870	285,639	382,225	388,406	382,295	
Operating Expenses	203,635	372,857	751,000	751,000	750,103	
Cash Funds	77,486	116,923	208,300	208,300	208,300	
Federal Funds	126,149	255,934	542,700	542,700	541,803	
Business Enterprise Program - Program	Operated Stands,					
Repair Costs, and Operator Benefits	260,833	<u>127,062</u>	<u>429,000</u>	<u>429,000</u>	429,000	
Cash Funds	121,916	127,062	429,000	429,000	429,000	
Federal Funds	138,917	0	0	0	0	
Independent Living Centers & State						
Independent Living Council	<u>1,841,642</u>	2,003,419	<u>1,783,431</u>	<u>1,783,431</u>	<u>1,783,431</u>	
General Fund	1,487,351	1,457,604	1,457,604	1,457,604	1,457,604	
Cash Funds	0	0	29,621	29,621	29,621	
Federal Funds	354,291	545,815	296,206	296,206	296,206	
Older Blind Grants	487,943	<u>675,680</u>	<u>450,000</u>	450,000	450,000	
Cash Funds	0	0	45,000	45,000	45,000	
Federal Funds	487,943	675,680	405,000	405,000	405,000	

	FY 2009-10 Actual	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Staff Rec.	Change Request
Traumatic Brain Injury Trust Fund	3,508,724	3,293,797	3,293,103	3,295,945	3,294,512	
FTE	1.5	1.6	1.5	1.5	1.5	
Personal Services	<u>170,621</u>	<u>126,142</u>	<u>70,196</u>	<u>73,038</u>	71,605	
Cash Funds	170,621	126,142	70,196	73,038	71,605	
Operating Expenses	<u>3,338,103</u>	<u>3,167,655</u>	<u>3,222,907</u>	3,222,907	3,222,907	
Cash Funds	3,338,103	3,167,655	3,222,907	3,222,907	3,222,907	
Federal Social Security Reimbursements	<u>167,884</u>	<u>1,103,224</u>	<u>813,741</u>	<u>813,741</u>	<u>1,103,224</u>	
Federal Funds	167,884	1,103,224	813,741	813,741	1,103,224	
(9) (D) Division of Vocational Rehabilitation	45,575,382	55,756,711	58,169,738	58,534,191	56,585,199	
FTE	<u>223.4</u>	<u>232.6</u>	<u>231.2</u>	<u>231.2</u>	<u>231.2</u>	
General Fund	5,943,563	5,888,010	5,514,799	5,585,222	5,537,143	
Cash Funds	3,736,739	3,568,521	4,080,576	4,085,320	4,083,033	
Reapprop. Funds	3,066,102	5,093,595	6,618,720	6,619,884	6,252,081	
Federal Funds	32,828,978	41,206,585	41,955,643	42,243,765	40,712,942	

#### (9) (E) Homelake Domiciliary and State Veterans Nursing Homes

This subdivision shows, for information purposes only the estimated expenditures of state operations of the four state veterans nursing homes. The state veterans nursing homes are enterprises and have continuous spending authority.

Homelake Domiciliary State Subsidy	<u>186,130</u>	<u>186,130</u>	<u>186,130</u>	<u>186,130</u>	<u>186,130</u>
General Fund	186,130	186,130	186,130	186,130	186,130
Consulting Services	<u>240,633</u>	<u>185,076</u>	$\frac{0}{0}$	<u>0</u>	<u>185,076</u>
Cash Funds	240,633	185,076		0	185,076

	FY 2009-10 Actual	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Staff Rec.	Change Request
Nursing Home Indirect Costs	800,000	800,000	800,000	800,000	800,000	
General Fund	800,000	800,000	800,000	800,000	800,000	
*If Committee approves new line items for eac	h State Veterans	Nursing Home, th	his line item will	be discontinued	for FY 2012-13.	
Program Costs	54,428,011	54,428,011	48,119,017	48,119,017	0	
FTE	<u>673.4</u>	<u>673.4</u>	<u>531.0</u>	<u>531.0</u>	<u>0.0</u>	
Cash Funds	42,453,849	42,453,849	33,258,217	33,258,217	0	
Federal Funds	11,974,162	11,974,162	14,860,800	14,860,800	0	
*New line item recommended for FY 2012-13						
Fitzsimons State Veterans Nursing Home	n/a	n/a	n/a	n/a	20,046,163	
FTE					249.1	
Personal Services	<u>n/a</u>	n/a	<u>n/a</u>	<u>n/a</u>	14,244,007	
Cash Funds					10,167,372	
Federal Funds					4,076,635	
Operating Expenses	n/a	<u>n/a</u>	<u>n/a</u>	<u>n/a</u>	<u>5,802,156</u>	
Cash Funds	<u></u>	<u></u>	<u></u>	<u></u>	4,141,579	
Federal Funds					1,660,577	

	FY 2009-10 Actual	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Staff Rec.	Change Request
*New line item recommended for FY 2012-13						
Florence State Veterans Nursing Home	n/a	n/a	n/a	n/a	9,617,875	
FTE					147.0	
Personal Services	<u>n/a</u>	<u>n/a</u>	<u>n/a</u>	<u>n/a</u>	<u>6,629,212</u>	
Cash Funds					4,721,988	
Federal Funds					1,907,224	
Operating Expenses	n/a	<u>n/a</u>	n/a	<u>n/a</u>	2,988,663	
Cash Funds	<u>11/ u</u>	<u>11/ u</u>	<u>11/ u</u>	<u>11/ u</u>	2,128,825	
Federal Funds					859,838	
*New line item recommended for FY 2012-13						
Homelake State Veterans Nursing Home						
and Domiciliary	n/a	n/a	n/a	n/a	5,753,452	
FTE					91.7	
Personal Services	<u>n/a</u>	<u>n/a</u>	<u>n/a</u>	<u>n/a</u>	<u>3,916,935</u>	
Cash Funds					2,669,391	
Federal Funds					1,247,544	
Operating Expenses	<u>n/a</u>	<u>n/a</u>	<u>n/a</u>	<u>n/a</u>	<u>1,836,517</u>	
Cash Funds		—			1,251,586	
Federal Funds					584,931	

	FY 2009-10 Actual	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Staff Rec.	Change Request
*New line item recommended for FY 2012-13						
Rifle State Veterans Nursing Home	n/a	n/a	n/a	n/a	8,701,062	
FTE					121.0	
Personal Services	<u>n/a</u>	n/a	n/a	<u>n/a</u>	6,642,106	
Cash Funds					4,955,675	
Federal Funds					1,686,431	
Operating Expenses	<u>n/a</u>	<u>n/a</u>	<u>n/a</u>	<u>n/a</u>	<u>2,058,956</u>	
Cash Funds					1,536,187	
Federal Funds					522,769	
(9) (E) Homelake Domiciliary and State Veterans						
Nursing Homes	55,654,774	55,599,217	49,105,147	49,105,147	45,289,758	
FTE	<u>673.4</u>	<u>673.4</u>	<u>531.0</u>	<u>531.0</u>	<u>608.8</u>	
General Fund	986,130	986,130	986,130	986,130	986,130	
Cash Funds	42,694,482	42,638,925	33,258,217	33,258,217	31,757,679	
Federal Funds	11,974,162	11,974,162	14,860,800	14,860,800	12,545,949	

	FY 2009-10 Actual	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Staff Rec.	Change Request
(9) Services for People with Disabilities	527,882,207	579,865,354	560,662,550	569,524,134	626,932,011	
FTE	<u>1,818.8</u>	<u>1,778.7</u>	<u>1,693.8</u>	<u>1,693.8</u>	<u>1,771.6</u>	
General Fund	37,393,107	35,330,968	36,784,145	36,862,191	36,807,905	
Cash Funds	57,139,697	86,262,502	74,177,533	74,182,277	72,640,599	
Reapprop. Funds	3,071,701	5,093,595	7,100,208	7,101,372	6,733,569	
Reapprop. Funds - Medicaid	373,812,714	391,883,816	377,934,029	386,423,537	450,460,833	
GF	177,876,636	158,172,629	188,033,187	192,259,943	225,230,419	
FF	195,936,078	233,711,187	189,900,842	194,163,594	225,230,414	
Federal Funds	56,464,988	61,294,473	64,666,635	64,954,757	60,289,105	
Net General Fund	215,269,743	193,503,597	224,817,332	229,122,134		
Total for All Line Items	529,644,187	581,722,136	562,642,290	571,616,005	628,884,892	
FTE	<u>1,826.0</u>	<u>1,789.0</u>	<u>1,707.1</u>	<u>1,707.3</u>	<u>1,784.9</u>	
General Fund	37,524,536	35,480,605	36,908,833	36,989,282	36,933,833	
Cash Funds	57,139,697	86,262,502	74,177,533	74,182,277	72,640,599	
Reapprop. Funds	3,882,578	6,091,580	8,084,988	8,189,201	7,824,866	
Reapprop. Funds - Medicaid	373,812,714	391,883,816	377,934,029	386,423,537	450,460,833	
GF	177,876,636	158,172,629	188,033,187	192,259,943	225,230,419	
FF	195,936,078	233,711,187	189,900,842	194,163,594	225,230,414	
Federal Funds	57,284,662	62,003,633	65,536,907	65,831,708	61,024,761	
Net General Fund	215,401,172	193,653,234	224,942,020	229,249,225	262,164,252	

Staff Recommendation Does Not Represent Committee Decision

#### **Committee of Reference SMART Act Recommendation Letter for the Department**

House Committee of Health and Environment Received January 25, 2012 <u>Recommendation</u>

The House Committee of Health and Environment recommended the Joint Budget Committee approce the Department's FY 2012-13 budget request.

Senate Committee of Health and Human Services

Received January 25, 2012

<u>Recommendation</u>

The Senate Committee of Health and Human Services recommended the Joint Budget Committee approce the Department's FY 2012-13 budget request.

Staff Recommendation Does Not Represent Committee Decision

# (1) EXECUTIVE DIRECTOR'S OFFICE

### **(B) SPECIAL PURPOSE**

Within this document, the recommended appropriations for the following three line items for a Council and two Commissions whose work impacts people with disabilities: Developmental Disabilities Council, Commission for the Deaf and Hard of Hearing, and the Commission for Individuals who are Blind or Visually Impaired. The remaining line item recommendations will be presented on March 15, 2012.

#### DI #5 - Legal Auxiliary Services

*Request:* The Department requests an appropriation of \$96,798 reappropriated funds from the Disabled Telephone Users Fund and 0.2 FTE for the Legal Auxiliary Services Program. The request contains two components, \$87,593 reappropriated funds for additional legal auxiliary services provided to individuals who are deaf or hard of hearing involved with the state courts system, and \$9,205 reappropriated funds and 0.2 FTE to increase the legal auxiliary services coordinator from thirty-two hours per week (0.8 FTE) to forty hours per week (1.0 FTE).

*Recommendation:* Staff recommends an appropriation of \$99,682 reappropriated funds as outlined in the following table. The recommendation includes the following three differences from the request:

- 1. The personal services request included funds for operating supplies based on the increase of 0.2 FTE. These operating dollars are not recommended because the increase is for an existing, filled position;
- 2. The recommendation does not include the increase in the FTE number based on the actual FTE use in FY 2010-11 of 5.5 FTE;
- 3. The recommendation used a 5.88 percent growth rate in legal auxiliary services based on projected growth in legal auxiliary services using the first seven months of actuals for FY 2011-12 (the request used a growth percentage of 5.0 percent).

Summary of Recommendation for DI #5 Legal Auxiliary Services					
	Request	Recommendation	Difference (Recomm Request)		
Personal Services	\$9,205	\$9,015	(\$190)		
FTE	0.2	0.0	(0.2)		
Legal Auxiliary Services	\$87,593	\$98,372	\$10,779		
Total	\$96,798	\$107,387	\$10,589		

Staff Recommendation Does Not Represent Committee Decision

*Analysis:* As required by federal and state law, the Legal Auxiliary Services Program provides qualified legal sign language interpreters, Communication Access Real-time Translation, and assistive listening systems to individuals who are deaf or hard of hearing and involved with the state courts system. The Commission contracts with independent contractors to provides these services. The request for additional legal auxiliary services is based on a projected 5.0 percent growth in the need for legal auxiliary services. The following table shows based on the average monthly use in FY 2011-12 of \$38,134 (average of the first seven months of actuals in FY 2011-12) that the projected growth in services is 5.88 percent. The significant increase in FY 2009-10 from FY 2008-09 was due to the passage of S.B. 09-144 Accessibility Deaf and Hard of Hearing, which added responsibilities to the Commission and increased funding for the Commission.

Summary of Legal Auxiliary Services Since FY 2007-08					
Fiscal Year	Legal Auxiliary Services	Percent Change from previous FY			
FY 2007-08	\$304,309				
FY 2008-09	320,727	5.40%			
FY 2009-10	408,203	27.27%			
FY 2010-11 Actual	429,745	5.28%			
FY 2011-12 Projected - based on seven months actuals in FY 2011-12	457,644	6.49%			
FY 2012-13 Projected	\$484,572	5.88%			
FY 2012-13 Legal Auxiliary Services base amount	\$386,200				
Difference (Base Amount - Projected)	(\$98,372)				

The Commission is funded primarily by reappropriated funds from the Department of Regulatory Agencies, Disabled Telephone Users Fund (Fund). The Commission for Individuals who are Blind or Visually Impaired (in Human Services) and the Reading Services for the Blind Program (in the Department of Education) also receive reappropriated funds from the Fund. The Fund receives revenue from a monthly surcharge charge on land lines. The surcharge was increased in October 2010 to \$.20 per month (\$2.44 per year) based on increased transfers to these Commissions and Program. The following table shows, since FY 2009-10, the impact of increased funding for the Commission for the Deaf and Hard of Hearing on the Disabled Telephone Users Fund, and the estimated fee impact of increased funding for the decision item. The variation in the number of line items is reflective of the changing environment from land-lines to mobile phones. If the Committee decides to fund the increase for the Legal Auxiliary Services Program, but does not feel that using reappropriated funds from the Fund is appropriate, staff recommends General Fund dollars be used.

Disabled Telephone User Fund Summary Since FY 2009-10						
	FY 2009-10 Actual	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 With Recomm.		
Number of phone lines*	2,250,383	1,887,456	1,934,190	2,024,010		
Per-Line Monthly Surcharge	\$0.12	\$0.20	\$0.12	\$0.163		
Transfer to Commission	\$656,142	\$931,249	\$873,778	\$981,165		
Commissions transfer as % of total expenditures	20.5%	28.3%	25.3%	25.0%		

Staff Recommendation Does Not Represent Committee Decision

\* The number of FY 2012-13 lines is based on the average of the past three fiscal years.

#### **Developmental Disabilities Council**

*Description:* This line item funds the Developmental Disabilities Council, which consists of twentyfour appointed representatives who are responsible for providing coordination, planning and advice on developmental disability services in Colorado.

*Request:* The Department requests an appropriation of \$876,951 federal funds and 6.0 FTE. The request includes an increase of \$6,679 federal funds for the employer Public Employees Retirement Association (PERA) contribution increase pursuant to Section 24-51-401 (1.7) (a), C.R.S.

Staffing Summary (1) (B) Developmental Disabilities Council	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Recomm.
Administrative Staff	1.0	1.0	1.0	1.0
General Professionals	3.0	3.0	5.0	5.0
Total	4.0	4.0	6.0	6.0

*Recommendation:* **Staff recommends an appropriation of \$735,656 federal funds and 6.0 FTE,** calculated in accordance with Committee policy. The recommendation includes a reduction of \$134,104 federal funds to align the FY 2012-13 Long Bill with recent actual expenditures. The following table outlines how the recommendation is calculated.

Staff Recommendation Does Not Represent Committee Decision

(1) (B) Developmental Disabilities Council				
	FF	FTE		
Personal Services				
FY 2011-12 Long Bill Appropriation	\$362,469	6.0		
S.B. 11-076	(6,679)	0.0		
Total FY 2011-12 Appropriation	355,790	6.0		
Annualize S.B. 11-076	6,679	0.0		
2.0% personal services base reduction	(7,191)	0.0		
Subtotal FY 2012-13 Personal Services	355,278	6.0		
Operating Expenses				
FY 2011-12 Long Bill Appropriation	\$514,482	0.0		
No change.				
Total FY 2011-12 Appropriation	514,482	0.0		
Staff initiated federal funds adjustments	(134,104)	0.0		
Subtotal FY 2012-13 Operating Expenses	380,378	0.0		
Total FY 2012-13 Recommendation	\$735,656	6.0		

# Colorado Commission for Individuals Who Are Deaf and Hard of Hearing

*Description:* This line item funds the Colorado Commission for the Deaf and Hard of Hearing, which was created in FY 2000-01. The Commission has the following three responsibilities:

- distribution of telecommunications equipment for persons who are deaf and hard of hearing;
- facilitation of the provision of general government services to persons who are deaf and hard of hearing; and
- administration of the Legal Services Auxiliary Program.

The General Fund dollars are used for a portion of the Legal Services Auxiliary Program costs. The remaining funds are reappropriated from the Department of Regulatory Agencies, Colorado Disabled Telephone Users Fund. The Commission may also receive and expend gifts, grants and donations.

*Request:* The Department requests an appropriation of \$1,102,853 total funds, of which \$127,091 is General Fund and 6.3 FTE. The request includes the following changes from the FY 2011-12 appropriation:

• an increase of \$6,317 total funds, of which \$1,131 is General Fund for the employer PERA contribution increase pursuant to Section 24-51-401 (1.7) (a), C.R.S.;

Staff Recommendation Does Not Represent Committee Decision

- an increase of \$1,272 General Fund for annualization of the FY 2010-11 General Fund operating expenses reduction; and
- an increase of \$96,796 reappropriated funds and 0.2 FTE for the Legal Auxiliary Services Program request.

Staffing Summary (1) (B) Colorado Commission for Individuals Who Are Deaf and Hard of Hearing	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Recomm.
Technicians	0.4	0.5	0.5	0.5
Temporary Staff	0.0	0.5	0.5	0.5
General Professionals	5.1	5.3	5.5	5.3
Total	5.5	6.3	6.5	6.3

*Recommendation:* Staff recommends an appropriation of \$1,106,256 total funds, of which \$125,928 is General Fund and 6.3 FTE. The recommendation includes \$99,773 reappropriated funds for the legal auxiliary services decision item. The recommendation is calculated in accordance with Committee policy and outlined in the following table.

(1) (B) Colorado Commission for Individuals Who Are Deaf and Hard of Hearing					
	Total	GF	FF	FTE	
Personal Services					
FY 2011-12 Long Bill Appropriation	\$680,746	\$125,819	\$554,927	6.3	
S.B. 11-076	(6,317)	(1,131)	(5,186)	0.0	
Total FY 2011-12 Appropriation	674,429	124,688	549,741	6.3	
Annualize S.B. 11-076	6,317	1,131	5,186	0.0	
2.0% personal services base reduction	(7,186)	(1,163)	(6,023)	0.0	
DI #5 - Legal Auxiliary Services	107,387	0	107,387	0.0	
Subtotal FY 2012-13 Personal Services	780,947	124,656	656,291	6.3	
Operating Expenses					
FY 2011-12 Long Bill Appropriation	\$324,037	\$0	\$324,037	0.0	
No change					
Total FY 2011-12 Appropriation	324,037	0	324,037	0.0	

(1) (B) Colorado Commission for Individuals Who Are Deaf and Hard of Hearing					
Total GF FF F1					
Annualize FY 2010-11 General Fund operating expenses reduction	1,272	1,272	0	0.0	
Subtotal FY 2012-13 Operating Expenses	325,309	1,272	324,037	0.0	
Total FY 2012-13 Recommendation       \$1,106,256       \$125,928       \$980,328       6.3					

Staff Recommendation Does Not Represent Committee Decision

# **Colorado Commission for Individuals Who Are Blind or Visually Impaired**

*Description:* This line item funds the Colorado Commission for Individuals who are Blind or Visually Impaired. The Commission provides advice on vocational rehabilitation programs for individuals who are blind or visually impaired, and serves as an information resource and liaison between the blind and visually impaired community and the executive and legislative branches. Funding for the Commission is transferred from the Disabled Telephone Users Fund in the Department of Regulatory Agencies. Pursuant to statutory restrictions, the transfer is capped at \$112,067 per year.

*Request:* The Department requests an appropriation of \$112,067 reappropriated funds and 1.0 FTE. The request includes an increase of \$1,065 reappropriated funds for the employer PERA contribution increase pursuant to Section 24-51-401 (1.7) (a), C.R.S.

Staffing Summary (1) (B) Colorado Commission for Individuals who are Blind or Visually Impaired	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Recomm.
General Professional	0.8	1.0	1.0	1.0

*Recommendation:* Staff recommends an appropriation of \$110,969 reappropriated funds and 1.0 FTE, calculated in accordance with Committee policy. The following table outlines how the recommendation is calculated.

(1) (B) Colorado Commission for Individuals Who Are Blind or Visually Impaired				
	RF	FTE		
Personal Services				
FY 2011-12 Long Bill Appropriation	\$70,321	1.0		
S.B. 11-076	(1,065)	0.0		
Total FY 2011-12 Appropriation	69,256	1.0		

Staff Recommendation Does Not Represent Committee Decision

(1) (B) Colorado Commission for Individuals Who Are Blind or Visually Impaired				
	RF	FTE		
Annualize S.B. 11-076	1,065	0.0		
2.0% personal services base reduction	(1,098)	0.0		
Subtotal FY 2012-13 Personal Services	69,223	1.0		
Operating Expenses				
FY 2011-12 Long Bill Appropriation	\$41,746	0.0		
No change.				
Total FY 2011-12 Appropriation	41,746	0.0		
No change.				
Subtotal FY 2012-13 Operating Expenses	41,746	0.0		
Total FY 2012-13 Recommendation	\$110,969	1.0		

Staff Recommendation Does Not Represent Committee Decision

# (9) SERVICES FOR PEOPLE WITH DISABILITIES

#### (A) COMMUNITY SERVICES FOR PEOPLE WITH DEVELOPMENTAL DISABILITIES

This subdivision provides funding for the three home and community based waivers for individuals with developmental disabilities. Services available through these waivers are provided by private, community-based providers to a majority of the developmental disabled waiver population. The remaining developmental disabled population is served by the state-operated Regional Centers, which are funded in the next sub-subdivision.

Nonprofit Community Centered Boards (CCBs) are designated as the point of entry for individuals with developmental disabilities seeking waiver services. CCBs are responsible for determining eligibility, providing case management, service coordination in their service region, and delivery of services through either direct means or through the purchase of services from non-CCB providers.

The majority of waiver services are funded with Medicaid reappropriated funds transferred from the Department of Health Care Policy and Financing (HCPF). For Medicaid programs, the General Assembly appropriates General Fund to HCPF, which is used to match federal funds, typically in a ratio of 50 percent General Fund and 50 percent federal funds. The long-term habilitation services needed by people with developmental disabilities are different enough from standard Medicaid medicaid services that Colorado has negotiated with the federal government for special waivers from the Medicaid program. These waivers allow Colorado to provide selected services in greater quantities and for longer durations than would be possible through the standard Medicaid program. Since waivers allow Colorado to limit the number of service recipients, and the demand for these services is greater than the available fund, a waiting list exists for services available through these waivers.

In addition to Medicaid reappropriated funds, the Division receives General Fund for certain services not covered by Medicaid, such as preventive dental hygiene, home modifications through family support services, and support services for a small number of people who don't meet Medicaid income qualifications.

This sub-subdivision does not include the funding for special education services provided by school districts, this funding is appropriated through the Department of Education. Special education is the primary source of public support for school-age people with developmental disabilities. Also, this sub-subdivision does not reflect federal Social Security Income (SSI) and some smaller, similar federal financial assistance programs. SSI benefits are provided to individuals/couples who are aged, blind, and/or disabled, and have little or no income. SSI benefits enable the individual/couple to use the cash payment for basic needs including food, clothing and shelter. The 2012 maximum SSI monthly benefit for an individual is \$698 (\$8,387 annually), and \$1,048 (\$12,579 annually) for a

Staff Recommendation Does Not Represent Committee Decision

couple. Of the adults with developmental disabilities served by the Division (through either waivers or at Regional Centers) approximately 95.0 percent receive SSI benefits each year. Only a small fraction of the children served by the Division receive an SSI benefit, because income eligibility for SSI includes parental income.

#### (1) ADMINISTRATION

#### Personal Services

*Description:* This line item supports the staff who oversee state programs for persons with developmental disabilities. Although the line item is located in the Community Services subsection, these staff also guide programs of the state-operated regional centers. The proportion of funding from the General Fund versus Medicaid is based on the sources of funding for the major programs monitored by the Administration. The cash funds are from private insurance contributions to the Early Intervention Services Trust Fund for book keeping costs.

*Request:* The Department requests an appropriation of \$2,930,754, of which \$1,539,846 is net General Fund and 36.0 FTE. The request includes an increase of \$56,353 total funds, of which \$31,028 is net General Fund for the employer PERA contribution increase pursuant to Section 24-51-401 (1.7) (a), C.R.S.

Staffing Summary (9) (A) (1) Personal Services	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Recomm.
Management and Administrative Staff	3.2	3.1	3.1	3.1
Accountants	1.5	0.0	0.0	0.0
Auditors and Statistical Analyst	4.9	5.0	5.0	5.0
Health Professionals	15.9	18.9	18.9	18.9
Program Assistants and General Professionals	7.3	9.0	9.0	9.0
Total	32.8	36.0	36.0	36.0

*Recommendation:* Staff recommends an appropriation of \$2,871,957 total funds, of which \$1,508,982 is net General fund and 36.0 FTE. The recommendation is calculated in accordance with Committee policy and outlined in the following table.

(9) (A) (1) Administration - Personal Services						
	TOTAL	GF	CF	Medicaid RF	FTE	Net GF
FY 2011-12 Long Bill Appropriation	\$2,930,754	\$229,245	\$80,307	\$2,621,202	36.0	\$1,539,846
S.B. 11-076	(\$56,353)	(\$5,703)	\$0	(\$50,650)	0.0	(31,028)
Total FY 2011-12 Appropriation	2,874,401	223,542	80,307	2,570,552	36.0	1,508,818
Annualize S.B. 11-076	56,353	5,703	0	50,650	0.0	31,028
2.0% personal services base reduction	(58,797)	(4,572)	(1,642)	(52,583)	0.0	(30,864)
Recommended FY 2012-13 Appropriation	\$2,871,957	\$224,673	\$78,665	\$2,568,619	36.0	\$1,508,982

Staff Recommendation Does Not Represent Committee Decision

#### **Operating Expenses**

Description: This line item pays for operating expenses of the Administration subdivision.

*Request:* The Department requests an appropriation of \$155,651 total funds, of which \$74,262 is net General Fund. The request includes an increase of \$12,632 Medicaid reappropriated funds, of which \$6,316 is net General Fund for annualization of the FY 2010-11 General Fund operating expenses reduction.

*Recommendation:* Staff recommends an appropriation of \$155,651 total funds, of which \$74,262 is net General Fund. The following table outlines how the recommendation is calculated.

(9) (A) (1) Administration - Operating Expenses					
	Total	CF	Medicaid RF	Net GF	
FY 2011-12 Long Bill Appropriation	\$143,019	\$7,128	\$135,891	67,946	
No change.					
Total FY 2011-12 Appropriation	143,019	7,128	135,891	67,946	
Annualize FY 2010-11 General Fund operating expenses reduction	12,632	0	12,632	6,316	
Recommended FY 2012-13 Appropriation	\$155,651	\$7,128	\$148,523	74,262	

Staff Recommendation Does Not Represent Committee Decision

#### Community and Contract Management System

*Description:* This line item funds the maintenance and development upgrades of the Community Contract and Management System (CCMS). CCMS is used to track financial information relating to the developmental disabilities waivers including: contracts, payments, and program information. CCMS also collects information on the general demographics of individuals seeking services and the waiting list. CCMS transmits the financial information to the Medicaid Management Information System (MMIS) for Medicaid reimbursement to providers.

*Request:* The Department requests an appropriation of \$137,480 total funds, of which \$89,362 is net General Fund. The request does not include any changes from the FY 2011-12 appropriation.

# Recommendation: Staff recommends an appropriation of \$137,480 total funds, of which \$89,362 is net General Fund.

# **Support Level Administration**

#### \*RENAMED FOR FY 2012-13

*Description:* The funding in this line item is used to pay for the ongoing costs associated with the administration of support level determination, including the Supports Intensity Scale which is used to determine the needs and authorized funding for individuals with developmental disabilities receiving waiver services.

*Request:* The Department requests an appropriation of \$70,000 Medicaid reappropriated funds. The request does not include any changes from the FY 2011-12 appropriation.

*Recommendation:* Staff recommends an appropriation of \$57,368 Medicaid reappropriated funds, of which \$28,684 is net General Fund. The following table outlines how the recommendation is calculated. The recommendation includes a reduction of \$12,632 Medicaid reappropriated funds based on what was spent in FY 2010-11. Since the transition in funding methodologies was completed during FY 2009-10, the funding used in FY 2010-11 would be an accurate representation of what ongoing support level administration will cost. Staff recommends the line item be renamed to Support Level Administration from Medicaid Waiver Transition Costs because when the line item was initially added the funding was used for the costs associated with the transition from block grant funding to fee-for-service funding. Since the transition has been completed, renaming the line item will enable the Long Bill to reflect what the dollars are used for.

Staff Recommendation Does Not Represent Committee Decision

(9) (A) (1) Needs Assessment				
	Medicaid RF	Net GF		
FY 2011-12 Long Bill Appropriation	\$70,000	35,000		
No change.				
Total FY 2011-12 Appropriation	70,000	35,000		
Adjustment to reflect anticipated expenditures	(12,632)	(6,316)		
Recommended FY 2012-13 Appropriation	\$57,368	28,684		

# (2) PROGRAM COSTS

Services funded through this sub-subdivision are delivered by community-based private providers to individuals receiving services through one of the home and community based waivers for people with developmental disabilities. Community Centered Boards (CCBs) provide case management and coordinate the delivery of services. There are four primary types, shown below, of services funded through this sub-subdivision for individuals with developmental disabilities. Funding provided to school districts who are responsible for the provision of services to school-age children during school hours, is shown in the Department of Education section of the Long Bill.

- Early intervention services for children under the age of 3;
- Nonresidential support services for families of school-age children;
- Residential services for adults;
- Nonresidential support services for adults so they don't need residential services; and
- Case management consultation for people receiving of one of above service types.

Expenditures for the Medicaid waiver programs for people with developmental disabilities are not capped by the Long Bill appropriation, which could result in the need for mid-year adjustments. Colorado has the authority to limit the number of waiver service recipients, and significant flexibility to customize the rate structure within federal guidelines. Once program eligibility is determined (i.e. the individual begins to receive services), services are paid for based on assessed need and associated rate structure. If assessed needs are higher than expected, expenditures will be higher than expected, potentially resulting in an overexpenditure. The Department can adjust the rate structure to manage to the appropriation, but it takes time to get Medicaid approval for rate changes, in addition to the Medicaid rule allowing providers 120 days after service delivery to submit bills resulting in a delay once rate changes are implemented before expenditures are impacted.

Staff Recommendation Does Not Represent Committee Decision

### FY 2011-12 Projected Expenditures

The transition from the block grant funding model to the fee-for-service funding model for the home and community based (HCBS) developmental disabilities waivers has resulted in large variances in waiver expenditures over the past couple of fiscal years. The variances in expenditures from year to year are a result of the growing pains associated with developing, implementing and reworking the needs assessment and associated funding levels based on the fee-for-service funding model. Despite FY 2011-12 being the second full fiscal year after the transition in funding models, and there is a projected over expenditure, which the Department has indicated will be backfilled with unallocated General Fund dollars initially intended for Early Intervention Services. The following table provides details on what the projected FY 2011-12 expenditures for the three waiver programs are, the cost containment measures, and the resulting projected over expenditure for FY 2011-12.

FY 2011-12 Waiver Expenditures Compared to the FY 2011-12 Appropriation				
Waiver	Medicaid RF	Net GF		
Comprehensive Services Waiver				
FY 11-12 Projected Expenditures	\$267,617,709	\$133,808,855		
Cost Containment Measures	(2,458,708)	(1,229,354)		
FY 11-12 Revised Expenditures	265,159,001	132,579,501		
FY 2011-12 Appropriation	263,617,499	131,808,750		
Subtotal Comprehensive Over/(Under) Expenditure	\$1,541,502	\$770,751		
Supported Living Services (SLS)				
FY 11-12 Projected Expenditures	\$35,839,850	\$17,919,925		
Cost Containment Measures	(391,609)	(195,805)		
FY 11-12 Revised Expenditures	35,448,241	17,724,121		
FY 2011-12 Appropriation	33,914,037	16,957,019		
Subtotal SLS Over/(Under) Expenditure	\$1,534,204	\$767,102		
Children's Extensive Support (CES)				
FY 11-12 Projected Expenditures	\$7,530,361	\$3,765,181		
Cost Containment Measures	(562,958)	(281,479)		
FY 11-12 Revised Expenditures	6,967,403	3,483,702		
FY 2011-12 Appropriation	7,873,966	3,936,983		
Subtotal CES Over/(Under) Expenditure	(\$906,563)	(\$453,282)		

Staff Recommendation Does Not Represent Committee Decision

FY 2011-12 Waiver Expenditures Compared to the FY 2011-12 Appropriation				
Target Case Management (TCM)				
FY 11-12 Projected Expenditures	\$23,692,571	\$11,846,286		
Cost Containment Measures	(384,037)	(192,019)		
FY 11-12 Revised Expenditures	23,308,534	11,654,267		
FY 2011-12 Appropriation	22,778,808	11,389,404		
Subtotal TCM Over/(Under) Expenditure	\$529,726	\$264,863		
Total FY 2011-12 Revised Expenditures	\$330,920,418	\$165,460,209		
Total FY 2011-12 Appropriation	\$328,231,550	\$164,115,775		
Total Over/(Under) Expenditure	\$2,688,868	\$1,344,434		

# Footnote on the Program Costs Sub-Subdivision

Pursuant to FY 2011-12 Long Bill footnote #27 (see below) the line items within the Program Costs sub-subdivision are shown for informational purposes because the Department had the authority to transfer funds between these line items. Expenditures were limited by the total for the subsection, rather than totals for individual line items within the subsection.

Staff is recommending the footnote be <u>continued</u> for FY 2012-13 in order to provide the Department with the flexibility to manage the costs associated with the provision of services in community-based settings to individuals with developmental disabilities.

XX Department of Human Services, Services for People with Disabilities, Community Services for People with Developmental Disabilities, Program Costs -- It is the intent of the General Assembly that expenditures for these services be recorded only against the Long Bill group total for Program Costs.

# DI #1 - Funding for new Developmental Disability Resources

*Request:* The Department requests \$4,877,540 Medicaid reappropriated funds, of which \$2,438,770 is net General Fund for 173 total new resources (93 new adult comprehensive resources and 80 new supported living resources) funded for part of FY 2012-13, and annualizing to full year funding in FY 2013-14. The following table provides details of the request.

Staff Recommendation Does Not Represent Committee Decision

	Summary of Department's FY 2012-13 Decision Item #1					
Waiver Type	Service Area	Number of Full Year Resources	Avg. Cost per Resource	Month in FY 2012-13	Total FY 2012-13 Cost	FY 2012-13 Net GF
Adult Comp.	Youth transitioning out of foster care into comprehensive services	46	\$77,193	7.1	\$2,100,936	\$1,050,468
Supported Living	Youth aging off of the HCBS-CES waiver to the SLS waiver	50	17,517	6.0	1,814,036	907,018
Adult Comp.	Emergency comprehensive resources	47	77,193	6.8	496,230	248,115
Supported Living	SLS resources for high-risk individuals on the SLS waiting list	30	17,517	6.0	262,710	131,355
	Target case management for new resources	173	2,137	n/a	203,628	101,814
Total					\$4,877,540	\$2,438,770

The following are explanations of the individuals who will use the new placements:

- There are 46 youth, in foster care, are eligible to receive HCBS-CES services until they turn 21-years-old. Upon turning 21, these youth are transitioned out of foster care, and no longer eligible for HCBS-CES services. The adult comprehensive resources for these youth will ensure that they continue to receive the services they require.
- There will be 50 children who will be turning 18-year-old in FY 2012-13, not in foster care, who are receiving services under the HCBS-CES waiver and, and no longer be eligible for the HCBS-CES waiver. These resources will ensure that these children will continue to receive services through the SLS waiver and not require services through the adult comprehensive waiver.
- The 47 emergency resident resources are for individuals who need immediate residential care due to changes in the status of their care. Emergency enrollments occur when a care-giver becomes sick, deceased, unemployed, or otherwise incapable of continuing to provide for a person with developmental disabilities.
- The SLS resources for individuals in high-risk situations are for individuals whose care giver is aging/ailing and unable to provide the level of care the individual needs (this is becoming

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more common has the population ages, and baby-boomer parents are less able to care for their developmentally disabled child). These individuals are not currently receiving any waiver services.

*Recommendation:* Staff recommends the Committee approve the requested number of new resources, but recommends dollar amounts different from the request as shown in the table below. These resources are for highly vulnerable individuals with developmental disabilities who require specialized services and care. The recommended dollar amount is summarized in the following table. The details of how the recommendation was calculated are provided in the discussion of the recommended appropriation for each of the three line items (Adult Comprehensive Services, Support Living Services, and Case Management).

	Summary of Department's FY 2012-13 Decision Item #1					
Waiver Type	Service Area	Number of Full Year Resources	Avg. Cost per Resource	Month in FY 2012-13	Total FY 2012-13 Cost	FY 2012-13 Net GF
Adult Comp.	Youth transitioning out of foster care into comprehensive services	46	\$79,037	7.1	\$2,151,124	\$1,075,562
Supported Living	Youth aging off of the HCBS-CES waiver to the SLS waiver	50	15,242	6.0	\$431,857	215,929
Adult Comp.	Emergency comprehensive resources	47	79,037	6.8	\$1,857,370	928,685
Supported Living	SLS resources for high- risk individuals on the SLS waiting list	30	15,242	6.0	\$228,630	114,315
	Target case management for new resources	173	2,137	6.5	200,327	100,164
Total					\$4,869,308	\$2,434,654

# **Adult Comprehensive Services**

*Description:* This line item funds the costs of adult comprehensive service waivers. Adult comprehensive services are provided to individuals who require extensive supports to live safely in the community and include: residential services in community based settings, day services, and transportation. As stated above, pending the approval of the footnote, this line item is shown for informational purposes only, but will not have an (I) notation because the dollars are Medicaid dollars controlled by the General Assembly.

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*Request:* The Department requests an appropriation of \$300,556,696 total funds, of which \$134,878,991 is net General Fund. The request includes the following changes from the FY 2011-12 appropriation:

- an increase of \$2,932,845 Medicaid reappropriated funds, of which \$1,466,423 is net General Fund for the full year funding of the new comprehensive resources added in FY 2011-12;
- a reduction of \$707,335 Medicaid reappropriated funds, of which \$353,667 is net General Fund for the annualization of the FY 2011-12 leap year adjustment; and
- an increase of \$3,914,972 Medicaid reappropriated funds, of which \$1,957,486 is net General Fund for the requested 93 new adult comprehensive resources.

*Recommendation:* Staff recommends an appropriation of \$364,312,462 total funds, of which \$333,513,747 is Medicaid reappropriated funds, and \$166,756,874 is net General Fund. The recommendation includes the following three changes:

- an increase of \$1,774,770 to align the FY 2012-13 appropriation with the FY 2011-12 projected expenditures for comprehensive services;
- an increase of \$61,887,554 Medicaid reappropriated funds, of which \$30,943,772 is net General Fund to fund comprehensive services resources at an average amount of \$79,037 per resource; and,
- an increase of \$4,008,494 Medicaid reappropriated funds, of which \$2,004,247 is net General Fund for the partial year funding of the 93 new comprehensive resources.

The three changes included in the recommendation are discussed in detail below, and the table on page 39 summarizes how the recommendation for the line item was calculated.

# Change 1 - Adjustment to account for the FY 2011-12 comprehensive services expenditures

The first part of the recommendation to include an adjustment based on the FY 2011-12 projected expenditures is based on the stabilization of waiver costs after the completion in FY 2009-10 of the transition from the block grant funding methodology to the fee-for-service methodology. Since FY 2010-11, the assessment of an individual's level of need and associated funding was one of the major components which, essential to establishing a budget, has undergone numerous changes in order to accurately capture the needs of the individuals and the appropriate funding for those services. The need to significantly adjustment the assessment methodology and fee levels lead to large variations in the expenditures for this waiver. The large variation in expenditures was not due to drastic changes in the needs of the waiver population, but to the mechanics of the assessment and associated funding structure. It appears after numerous changes, the Division has established an assessments scale and associated fee levels that accurately capture the cost of these waiver services. Based on this stabilization, staff believes that the FY 2011-12 projected expenditures represent a realistic expectation of what the FY 2012-13 expenditures will be for this waiver.

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# <u>Change 2 - Adjustment to fund existing comprehensive resources at the FY 2012-13 average</u> <u>resource cost</u>

The recommendation includes an increase of \$61,887,554 Medicaid reappropriated funds, of which \$30,943,772 is net General Fund to fund the existing 4,169 comprehensive resources at the staff calculated average cost per comprehensive resource of \$79,037 Medicaid funds. The recommendation is based on the following factors:

- the transition from the block-grant funding model to the fee-for-service model for the adult comprehensive services waiver was completed during FY 2009-10 providing expenditure data for two fiscal years under the new funding model;
- an effort to set the line item at a realistic appropriation level for FY 2012-13 so the likely hood of an overexpenditure is minimal, and to reflect what the actual costs of the adult comprehensive waiver is while accounting for the large variances individual waiver costs.
- an effort to align the FY 2012-13 appropriation with what waivers actually cost, and not require the individuals receiving waiver services to endure service cuts in order to meet the appropriation amount.

Staff used the following steps, which are discussed in detail below to calculate the average cost per resource adjustment figure.

	Summary of Steps Used to Calculate the Average Cost Per Resource Adjustment				
Step	Description				
Step 1	Determine Distribution of Needs Level and Associated Expenditures				
Step 2	Determine the Average Comprehensive Waiver Expenditure				
Step 3	Calculate the FY 2012-13 base amount				
Step 4	Calculate the FY 2012-13 adjustment to fund the 4,169 existing resources at \$79,037				

# Step 1 - Determine Distribution of Needs Level and Associated Expenditures

The intent of this step is to account for the distribution of individuals receiving comprehensive services across and what, on average, the services cost for each support level. The following table shows for FY 2011-12 the distribution of adult comprehensive services based on the level of need and associated average annual cost. As shown in the table below, 75.2 percent of adult comprehensive resources fall within levels 2 through 5. The cost of services for levels 6 and 7 are significant higher due to the extremely high level of needs of these individuals. Additionally, level 7 resources are served exclusively by Regional Centers.

Distribution of the Needs Level and Associated Waiver Expenditure for the Comprehensive Services Waiver				
Needs Level	Number of Resources	Percent of Total Resources	Average Waiver Expenditure	
1	452	10.7%	52,143	
2	943	22.3%	62,452	
3	736	17.4%	71,386	
4	698	16.5%	83,001	
5	804	19.0%	99,309	
6	552	13.1%	125,732	
7	45	1.1%	168,556	
Total	4,230	100.0%		

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#### **Step 2 - Determine the Average Comprehensive Waiver Expenditure**

Since 75.2 percent of adults receiving comprehensive services fall between levels 2 and 5, and the distribution across these levels varies by less than 6.0 percent, staff used the average cost of expenditures across these levels. This average is a reasonable estimate of what the average cost of a comprehensive waiver is because this average captures the lower cost waivers of levels 1 and 2 and the higher costs of levels 5 and 6. Staff recommends the use of \$79,037 to represent the average cost of placement for one adult comprehensive resource for FY 2012-13.

Calculation of Average cost per Comprehensive Placement				
Cost of Levels 2Number of LevelsAvg. Cost Placentthrough 5LevelsPlacent				
\$316,148	4	\$79,037		

#### Step 3 - Calculate the FY 2012-13 base amount

The FY 2012-13 base amount is the dollar amount needed to fund the existing 4,169.0 resources at an average of \$79,037 per resources. This amount is different from the FY 2012-13 base appropriation because it is not based on the prior years appropriation and annualizations.

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Calculation of FY 2012-13 Comprehensive Services Base Amount		
Number of resources	4,169	
Average cost per resource	\$79,037	
Total FY 2012-13 base amount	\$329,505,253	

# Step 4 - Calculate the FY 2012-13 adjustment to fund the 4,169 existing resources at \$79,037

This step illustrates to show the adjustment needed to bring the FY 2012-13 base appropriation (i.e. the FY 2012-13 appropriation prior to new funding) in line with the FY 2012-13 base amount calculated in step 4. The following table outlines how the adjustment amount is calculated.

Calculation of FY 2012-13 Adjustment				
	Medicaid RF	Net GF		
FY 2011-12 Total appropriation	\$263,617,499	\$131,808,750		
Annualize new resources added in FY 2011-12	2,932,845	1,466,423		
Reverse leap year increase	(707,335)	(353,668)		
Adjustment to reflect FY 2011-12 projected expenditures	1,774,700	887,350		
FY 2012-13 amount prior to average resource cost adjustment	267,617,709	133,808,855		
FY 2012-13 base amount	329,505,253	164,752,627		
Average resource cost adjustment	\$61,887,544	\$30,943,773		

# Change 3 - Funding for new FY 2012-13 comprehensive placements

Pursuant to the staff recommendation on page 34, staff recommends partial year funding for 93 new comprehensive resources in FY 2012-13. The dollar figure of the recommendation is higher than the Department's request because staff used the average cost per resource of \$79,037, based on the distribution of existing adult comprehensive resources and the calculated average cost per resource on page 37. The following table outlines how the recommendation is calculated.

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Calculation of FY 2012-13 Funding for New Comprehensive Resources						
	Number of Full Year Resources*	Months in FY 2012-13	Average Cost per Placement	Total FY 2012-13 Cost	Net GF	
Youth transitioning out of foster care into comprehensive services	46	7	\$79,037	\$2,151,124	\$1,075,562	
Emergency comprehensive resources	47	6	\$79,037	\$1,857,370	\$928,685	
Total	93			\$4,008,494	\$2,004,247	

\*93 is the total number of full year resources being recommended. The number of resources for FY 2012-13 is 50.7

(9) (A) (2) Adult Comprehensive Services						
	Total	CF	Medicaid RF	Net GF		
FY 2011-12 Long Bill Appropriation	\$294,416,214	\$30,798,715	\$263,617,499	\$131,808,750		
No change.						
Total FY 2011-12 Appropriation	294,416,214	30,798,715	263,617,499	131,808,750		
Annualize FY 2011-12 new placements	2,932,845	0	2,932,845	1,466,423		
Reverse FY 2011-12 leap year funding	(707,335)	0	(707,335)	(353,668)		
Adjustment for FY 2011-12 projected expenditures	1,774,700	0	1,774,700	887,350		
Adjustment to fund each resource at an average of \$79,037	61,887,544	0	61,887,544	30,943,772		
FY 2012-13 Base Appropriation	360,303,968	30,798,715	329,505,253	164,752,627		
DI #1 - Funding for new developmental disabilities placements	4,008,494	0	4,008,494	2,004,247		
Recommended FY 2012-13 Appropriation	\$364,312,462	\$30,798,715	\$333,513,747	166,756,874		

The following table outlines how the recommendation for the line item is calculated.

The Long Bill includes, in the line item name, the number of resources that the appropriation funds, where one resource is equal to one full time placement for the year. The number of resources shown in the Long Bill reflects the total number of year round, full-time placements the appropriation funds. The actual number of individuals served is different from the resource number because not all

#### DEPARTMENT OF HUMAN SERVICES (Special Purpose Council and Commissions, Services for People With Disabilities) FY 2012-13 STAFF FIGURE SETTING Staff Recommendation Does Not Represent Committee Decision

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individuals will receive a full year of services. The number of resources that coincides with the recommendation appropriation is 4,431.7 as outlined in the following table.

Summary of FY 2012-13 Adult Comprehensive Medicaid Resources				
	Medicaid Resources			
FY 2011-12 Long Bill	4,169.0			
Annualization of FY 2011-12 new resources	28.5			
New resources added for FY 2012-13	50.7			
Total	4,248.2			

# Adult Supported Living Services

*Description:* This line item funds the costs of adult supported living services waiver. These services provide supplemental support services to adults with disabilities who are either living independently, or with support from family or friends. Services provided through this waiver are flexible and individualized based on the needs of each individual and intended to avoid or delay the individual's need for services through the comprehensive waiver. Services provided through this waiver include: personal assistance for daily care and/or homemaking needs, home modification, day services including employment, professional therapies, and transportation services.

*Request:* The Department requests an appropriation of \$42,469,990 total funds, of which \$25,043,030 is net General Fund. The request includes the following changes from the FY 2011-12 appropriation:

- an increase of \$180,944 Medicaid reappropriated funds, of which \$90,472 is net General Fund for the annualization of new supported living resources partially funded in FY 2011-12; and
- an increase of \$758,940 Medicaid reappropriated funds, of which \$379,470 is net General Fund for the requested 80 new supported living resources.

*Recommendation:* Staff recommends an appropriation of \$45,623,747 total funds, of which \$38,007,678 is Medicaid reappropriated funds, and \$19,003,839 is net General Fund. The recommendation includes the following three changes:

- an increase of \$1,745,769 to account for the FY 2011-12 projected expenditures for supported living services;
- an increase of \$1,506,441 Medicaid reappropriated funds, of which \$753,221 is net General Fund to reflect the average use of 75.0 percent of each SPAL maximum; and
- an increase of \$660,487 Medicaid reappropriated funds, of which \$330,244 is net General Fund for partial year funding for 93 new supported living resources in FY 2012-13.

Staff Recommendation Does Not Represent Committee Decision

The three changes included in the recommendation are discussed in detail below, and the table on page 42 summarizes how the recommendation for the line item was calculated.

#### Change 1 - Adjustment to account for the FY 2011-12 comprehensive services expenditures

The first part of the recommendation to include an adjustment based on the FY 2011-12 projected expenditures is based on the stabilization of waiver costs after the completion in FY 2009-10 of the transition from the block grant funding methodology to the fee-for-service methodology. Since FY 2010-11, the assessment of an individual's level of need and associated funding was one of the major components which, essential to establishing a budget, has undergone numerous changes in order to accurately capture the needs of the individuals and the appropriate funding for those services. The need to significantly adjustment the assessment methodology and fee levels lead to large variations in the expenditures for this waiver. The large variation in expenditures was not due to drastic changes in the needs of the waiver population, but to the mechanics of the assessment and associated funding structure. It appears after numerous changes, the Division has established an assessments scale and associated fee levels that accurately capture the cost of these waiver services. Based on this stabilization, staff believes that the FY 2011-12 projected expenditures represent a realistic expectation of what the FY 2012-13 expenditures will be for this waiver.

# Change 2 - Adjustment to Reflect Average Use of 75.0 percent of SPAL Maximum

The second change captures the estimated cost of total expenditures for the SLS waiver using the assumption that, on average, an SLS client uses 75.0 percent of their spending plan authorization limit (SPAL). Based on what the average use of each SPAL level would need to be, accounting for the distribution of needs levels, to produce the FY 2011-12 projected expenditures is the bases of the recommendation to use 75.0 percent of the SPAL. The recommendation does not include taking a general average, or even a weighted average of each SPAL maximum because of the distribution of FY 2011-12 SPALs. Approximately 66.4 percent of individuals receiving SLS waiver services fall into needs levels 1 and 2. The weighted average across all SPALs is \$15,242, which is almost \$2,000 more than the maximum level 2 SPAL of \$13,367.

	Distribution of SLS Resources and Average SPAL Cap Expenditure Level						
Level	SPAL Cap	CAP at 75%	Distribution of Resources	Resources	FY 2011-12 Total Cost	Total cost at 75%	
1	\$12,193	9,145	39.0%	1,286	\$15,682,880	\$11,762,160	
2	\$13,367	10,025	27.5%	907	12,123,201	9,092,400	
3	\$15,038	11,279	9.4%	310	4,661,960	3,496,470	
4	\$17,296	12,972	7.4%	244	4,221,123	3,165,843	
5	\$20,818	15,614	9.1%	300	6,247,857	4,685,892	
6	\$27,366	20,525	7.6%	251	6,859,233	5,144,425	
Total	13,119	13,260		3,298	\$49,796,255	\$37,347,191	

Staff Recommendation Does Not Represent Committee Decision

#### Change 3 - Funding for new FY 2012-13 supported living services resources

Pursuant to the staff recommendation on page 34, staff recommends partial year funding for 80 new supported living services resources in FY 2012-13. The dollar figure of the recommendation is lower than the Department's request because staff used the FY 2012-13 weighted average cost per resource of \$15,242. The following table outlines how recommendation is calculated.

Calculation of FY 2012-13 Funding for New Comprehensive Resources						
Number ofTotalFull YearMonths inAverage CostFY 2012-13Resources*FY 2012-13per PlacementCostNet G						
Youth aging out of HCBS-CES waiver	50	6.8	\$15,242	\$431,857	\$215,929	
SLS high-risk resources	30	6.0	15,242	228,630	114,315	
Total	80			\$660,487	\$330,244	

\*80 is the total number of full year resources being recommended. The number of resources for FY 2012-13 is 43.3

The following table outlines how the recommendation for the line item is calculated.

(9) (A) (2) Supported Living Services						
Total GF Medicaid RF Net GF						
FY 2011-12 Long Bill Appropriation	\$41,530,106	\$7,616,069	\$33,914,037	\$16,957,019		
No change.						
Total FY 2011-12 Appropriation	41,530,106	7,616,069	33,914,037	16,957,019		

7-March-12

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(9) (A) (2) Supported Living Services						
	Total	GF	Medicaid RF	Net GF		
Annualize FY 2011-12 new placements	180,944	0	180,944	90,472		
Adjustment for FY 2011-12 projected expenditure	1,745,769	0	1,745,769	872,885		
Adjustment to reflect average use of 75.0% of SPAL maximum	1,506,441	0	1,506,441	753,221		
FY 2012-13 Base Appropriation	44,963,260	7,616,069	37,347,191	18,673,596		
DI #1 - Funding for new SLS resources	660,487	0	660,487	330,244		
Recommended FY 2012-13 Appropriation	\$45,623,747	\$7,616,069	\$38,007,678	19,003,839		

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The line item name in the Long Bill includes the number of resources that the appropriation funds, and one resource is equal to one full time placement for the year. The number of resources shown in the Long Bill is reflective of the total number of year round, full time placements the appropriation would fund. The actual number of individuals served will be different from this number because not all individuals will receive a full year of services. The number of resources that coincides with the recommendation appropriation is 692.0 General Fund resources, and 3,355.3 Medicaid resources as outlined in the following table.

Summary of FY 2012-13 Adult Supported Living Services Resources					
	General Fund Resources	Medicaid Resources			
FY 2011-12 Long Bill	692.0	3,297.5			
New resources through annualization of FY 2011-12 new placements	0.0	14.5			
New resources through FY 2012-13 DI #1	0.0	43.3			
Total	692.0	3,355.3			

# **Early Intervention Services**

*Description:* This line item is one of three which provides funds for early intervention services. Early intervention services (EI services) are provided to families with infants and toddlers through age two who have a developmental delay or disability. EI services are intended to enhance the child's development in the areas of cognition, speech, communication, physical development, motor develop, vision, hearing, and social emotional development. The goal of these services is to

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encourage early identification, screening and assessment services for these infants and toddlers with an effort made to reduce the severity of long-term impacts of the developmental delay or disability.

*Request:* The Department requests an appropriation of \$14,960,930 General Fund. The request does not include any changes from the FY 2011-12 appropriation.

# Recommendation: Staff recommends the Department of \$14,960,930 General Fund.

# Family Support Services

*Description:* This line item funds family support services which are used to assist families with the additional costs associated with have a child with a developmental disability, and provide supports which reduce the likelihood of out-of-home placements. Services include: respite care, counseling, physical and speech therapies, transportation, assistive technology, and environmental modifications.

*Request:* The Department requests an appropriation of \$2,169,079 General Fund. The request does not include any changes from the FY 2011-12 appropriation.

# Recommendation: Staff recommends an appropriation of \$2,169,079 General Fund.

# Children's Extensive Support Services

*Description:* This line item funds the costs of children's extensive support services waiver (CES waiver). The waiver provides services to children and their families with developmental disabilities whose behavior and/or medical condition require constant supervision, and are at high risk of out-of-home placements. The services provided through this waiver enable the child to remain in the family home. Services include: personal assistance services, behavioral services, environmental modifications, respite care, and assistive technology.

*Request:* The Department requests an appropriation of \$7,873,966 Medicaid reappropriated funds, of which \$3,936,982 is net General Fund. The request does not include any changes from the FY 2011-12 appropriation.

*Recommendation:* Staff recommends an appropriation of \$7,530,361 Medicaid reappropriated funds, of which \$3,936,982 is net General Fund. The recommendation includes an adjustment to align the FY 2012-13 appropriation with the FY 2011-12 projected expenditures. The following table outlines how the recommendation is calculated.

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(9) (A) (2) Children's Extensive Support Services						
Medicaid RF Net GF						
FY 2011-12 Long Bill Appropriation	\$7,873,966	\$3,936,982				
No change						
Total FY 2011-12 Appropriation       7,873,966       3,936,98						
Adjustment for FY 2011-12 projected expenditure	(343,605)	(171,803)				
Recommended FY 2012-13 Appropriation	\$7,530,361	\$3,765,180				

# Case Management

*Description:* This line item funds the cash management expenses associated with the Medicaid waivers. Since Community Center Boards (CCBs) are designated as the single point of entry, they provide case management services. Case management involves planning and coordination of an individual's's services based on the individual's needs and SPAL. Target case management refers to case management services funded with Medicaid reappropriated funds.

*Request:* The Department requests an appropriation of \$27,894,863 total funds, of which \$4,768,210 is General Fund and \$16,331,537 is net General Fund. The request includes the following changes from the FY 2011-12 appropriation:

- an increase of \$134,217 Medicaid reappropriated funds, of which \$67,109 is net General Fund for the annualization of the target case management slots funded in FY 2011-12; and
- an increase of \$203,628 Medicaid reappropriated funds, of which \$101,814 is net General Fund for an additional 173 targeted case management slots as requested in the first decision item

*Recommendation:* Staff recommends an appropriation of \$27,891,472 total funds, of which \$23,123,262 is Medicaid reappropriated funds, and \$16,329,841 is net General Fund. The recommendation includes the following two changes:

- a reduction of \$256,075 Medicaid reappropriated funds to align FY 2012-13 appropriation with the FY 2011-12 projected expenditures for supported living services;
- an increase of \$200,327 Medicaid reappropriated funds, of which \$100,119 is net General Fund for funding for 93.7 new targeted case management resources in FY 2012-13.

These three major changes are discussed in detail below, and the table on page 47 summarizes how the recommendation for the line item was calculated.

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# <u>Change 1 - Adjustment to account for the FY 2011-12 targeted case management services</u> <u>expenditures</u>

The first part of the recommendation to include an adjustment based on the FY 2011-12 projected expenditures is based on the stabilization of waiver costs after the completion in FY 2009-10 of the transition from the block grant funding methodology to the fee-for-service methodology. Since FY 2010-11, the assessment of an individual's level of need and associated funding was one of the major components which, essential to establishing a budget, has undergone numerous changes in order to accurately capture the needs of the individuals and the appropriate funding for those services. The need to significantly adjustment the assessment methodology and fee levels lead to large variations in the expenditures for this waiver. The large variation in expenditures was not due to drastic changes in the needs of the waiver population, but to the mechanics of the assessment and associated funding structure. It appears after numerous changes, the Division has established an assessments scale and associated fee levels that accurately capture the cost of these waiver services. Based on this stabilization, staff believes that the FY 2011-12 projected expenditures represent a realistic expectation of what the FY 2012-13 expenditures will be for this waiver.

# Change 2 - Funding for new FY 2012-13 targeted case management resources

Pursuant to the staff recommendation on page 34, staff recommends partial year funding for target case management services for the 93.7 new resources being added in FY 2012-13. The recommendation is lower than the request base don how staff calculated the number of resources. The following table outlines how recommendation is calculated.

Calculation of FY 2012-13 Funding for New Targeted Case Management Resources						
	Number of Full Year Resources	Average Cost per Resource	Total FY 2012-13 Cost	Net GF		
Adult Comprehensive	50.4	\$2,137	\$107,705	\$53,852		
Supported Living Services	43.3	2,137	92,532	46,266		
Total			\$200,237	\$100,118		

The following table outlines how the total line item recommendation is calculated.

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(9) (A) (2) Case Management						
	Total	GF	Medicaid RF	Net GF		
FY 2011-12 Long Bill Appropriation	\$27,557,018	\$4,768,210	\$22,788,808	\$16,162,614		
No change.						
Total FY 2011-12 Appropriation	27,557,018	4,768,210	22,788,808	16,162,614		
Annualize FY 2011-12 new placements	134,217	0	134,217	67,109		
Adjustment for FY 2011-12 projected expenditures	(256,075)	0	(256,075)	(128,038)		
FY 2012-13 Base Appropriation	27,691,235	4,768,210	22,923,025	16,229,723		
DI #1 - Funding for new developmental disabilities resources	200,237	0	200,237	100,119		
Recommended FY 2012-13 Appropriation	\$27,891,472	\$4,768,210	\$23,123,262	16,329,841		

# **Special Purpose**

*Description:* This line item funds survey projects used for determining an accurate count of the individuals on the waiting list and their service needs, and consultants used for resolving developmental disabilities waiver issues. These funds remain within the Division.

*Request:* The Department requests an appropriation of \$879,572 total funds, of which \$379,464 is net General Fund. The request does not include any changes from the FY 2011-12 appropriation.

# *Recommendation:* Staff recommends the Department request of \$879,572 total funds, of which \$37,240 is Medicaid reappropriated funds, and \$18,620 is net General Fund.

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# (3) OTHER COMMUNITY PROGRAMS

# Federal Special Education Grant for Infants, Toddlers, and Their Families (Part C)

*Description:* This line item funds the grants are available under Part C of the federal *Individuals* with Disabilities Education Act (IDEA), used to assist states in providing special education and related services to children with disabilities ages zero to three, and their families. Part C funds may be used to implement, maintain, and strengthen the statewide system of early intervention services for infants and toddlers with disabilities and their families. These funds may be used for direct early intervention services for infants and toddlers with disabilities and their families and their families that are not otherwise funded through other public and private sources. Part C funds are the payer of last resort, and all other funding options must be explored before accessing available Part C funds for the

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provision of direct services. Part C funds may not be commingled with state funds, and may not be used to supplant state and local funds expended for infants and toddlers with disabilities and their families. Since school districts are not required to provide educational services to children under age three, Part C funds are not directly allocated to school districts. As a condition for receipt of the federal Part C grant, states must agree to a variety of federal requirements to provide a statewide, coordinated, interagency system to provide early intervention services for infants, toddlers, and their families. This includes requirements to maintain state and local funding levels.

*Request:* The Department requests an appropriation of \$7,850,192 federal funds and 6.5 FTE. The request does not include any changes from the FY 2011-12 appropriation.

Staffing Summary (9) (A) (3) Federal Special Education Grant	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Recomm.
Administrative Staff	1.0	1.0	1.0	1.0
Health Professionals	5.0	5.0	5.0	5.0
Program Assistant and General Professional	0.2	0.5	0.5	0.5
Total	6.2	6.5	6.5	6.5

*Recommendation:* Staff recommends an appropriation of \$7,030,214 federal funds and 6.5 FTE. The recommendation includes a reduction of \$819,978 federal funds based on the anticipated FY 2012-13 Part C grant received by the Department. The recommendation does not include the personal services base reduction because these are federal funds and any reduction to the personal services base will be used for operating expenses. The recommendation is calculated in accordance with Committee policy and outlined in the following table.

(9) (A) (2) Federal Special Education Grant (Part C)				
	FF	FTE		
Personal Services				
FY 2011-12 Long Bill Appropriation	\$550,000	6.5		
No change.				
Total FY 2011-12 Appropriation	550,000	6.5		
No change.				
Subtotal FY 2012-13 Personal Services	550,000	6.5		

Staff Recommendation Does Not Represent Committee Decision

(9) (A) (2) Federal Special Education Grant (Part C)				
	FF	FTE		
Operating Expenses				
FY 2011-12 Long Bill Appropriation	\$7,300,192	0.0		
No change				
Total FY 2011-12 Appropriation	7,300,192	0.0		
Adjustment based on FY 2011-12 Part C grant	(819,978)	0.0		
Subtotal FY 2012-13 Operating Expenses	6,480,214	0.0		
Total FY 2012-13 Recommendation	\$7,030,214	6.5		

#### **Custodial Funds for Early Intervention Services**

*Description:* Pursuant to S.B. 07-004 (Shaffer/Todd) and H.B. 09-1237 (Primavera/Shaffer), private insurance policies offered in the state that include coverage for dependents must pay for early intervention services for children under three who have significant delays in development or a diagnosed physical or mental condition with a high probability of resulting in significant delays in development. Policies may not set maximum annual liability limits below a threshold annually set by the Division based on statutory indexes, nor are companies allowed to require a copayments or deductible for this benefit. The annual liability limits are adjusted every year based on the Denver/Boulder/Greeley consumer price index, plus an additional amount if the General Assembly increases appropriations per child for state-funded early intervention services in excess of inflation. Insurance payments must be made to the Early Intervention Services Trust Fund managed by the Division. These payments may only be used to benefit the covered child and are treated as custodial funds that are not subject to annual appropriation. The amount that appears in the Long Bill is an estimate of insurance payments and is included for informational purposes only.

*Request:* The Department requests an appropriation of 3,421,443 cash funds. The request does not include any changes from the FY 2011-12 appropriation.

# Recommendation: Staff recommends an appropriation of \$3,421,443 cash funds.

# **Preventive Dental Hygiene**

*Description:* This line item provides funding for the Preventive Dental Hygiene Program. The Division contracts with the Colorado Foundation of Dentistry for the Handicapped, who actually administer the Program The Program is designed to improve the oral hygiene skills in order to prevent dental disease for persons with developmental disabilities, and provides referrals to dentist for special treatments. For individuals who have no funds available for dental services the Program

Staff Recommendation Does Not Represent Committee Decision

connects these individuals with dentists who are will to provide services at no charge. The Program exists due to Colorado's decision to not include dental care for adults in the Medicaid program. Medicaid eligible children may receive dental screening through the federal Early and Periodic, Screening, Diagnosis and Treatment (EPSDT) program.

*Request:* The Department requests an appropriation of \$63,051 total funds, of which \$59,409 is General Fund. The request does not include any changes from the FY 2011-12 appropriation.

*Recommendation:* Staff recommends an appropriation of \$63,051 total funds, of which \$59,409 is General Fund.

#### (B) REGIONAL CENTERS FOR PEOPLE WITH DEVELOPMENTAL DISABILITIES

The State operates three facilities for individuals with developmental disabilities, known as Regional Centers, in Grand Junction, Wheat Ridge, and Pueblo, and provide services through two different settings: through residential and support services in large congregate settings on campus at the Grand Junction and Wheat Ridge centers; and through group homes that provide services to 4-6 people per home in a community setting.

Summary of Bed Count at Each Regional Center - by Service Setting					
	FY 2010-11	FY 2011-12	FY 2012-13		
Wheat Ridge Regional Center					
Institution Beds	63	64	64		
Group Home Beds	58	58	58		
Wheat Ridge Total	121	122	122		
Grand Junction Regional Center					
Institutional Beds	39	40	40		
Group Home Beds	63	62	62		
Grand Junction Total	102	102	102		
Pueblo					
Group Home Beds	72	74	74		

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Summary of Bed Count at Each Regional Center - by Service Setting					
	FY 2010-11	FY 2012-13			
Totals All Regional Centers					
Institutional Beds	102	104	104		
Group Home Beds	193	194	194		
Total All Beds All Centers	295	298	298		

Residential placements are licensed as Intermediate Care Facilities for the Intellectually and Developmental Disabled (ICF/ID). Medicaid pays a daily rate for ICF/ID placements based on actual costs. Group home placements are operated under a Home and Community Based Service (HCBS) waiver like most of the private provider placements funded in the Adult Comprehensive Services line item. Medicaid pays a daily rate for these placements based on the Supports Intensity Scale (SIS) assessment of the person served. Many persons served by Regional Centers have multiple handicapping conditions, such as maladaptive behaviors or severe, chronic medical conditions that require specialized and intensive levels of services. Traditionally, the Regional Centers have served persons with developmental disabilities where appropriate community programs are not available. They provide residential services, medical care, and active treatment programs based on individual assessments and habilitation plans.

The table below shows the current allocation of regional center beds by primary clinical need. In order to determine if services provided at a Regional Center is appropriate an individual, the following three admission criteria is used:

- (1) Individuals who have extremely high needs requiring very specialized professional medical support services;
- (2) Individuals who have extremely high needs due to challenging behaviors; and
- (3) Individuals who pose significant community safety risks to others and require a secure setting.

FY 2011-12 Allocation of Regional Center Beds By Primary Clinical Need							
Need	Grand Junction	Wheat Ridge	Pueblo	All Regional Centers			
Behavioral/Psychiatric needs - only	50	27	20	97			
Co-occurring with Behavioral/Psychiatric Needs							
Sex Offender	8	30	0	38			
High Medical Needs	25	44	14	83			

FY 2011-12 Allocation of Regional Center Beds By Primary Clinical Need						
Need	Grand Junction	Wheat Ridge	Pueblo	All Regional Centers		
Long Term 1-to-1	11	9	7	27		
Subtotal - Co-occurring with Behavioral/Psychiatric Needs	44	83	21	148		
Other	8	14	33	55		
Total Census	102	124	74	300		

Staff Recommendation Does Not Represent Committee Decision

Only a portion of costs associated with the Regional Center are appropriated in the line items below. Costs associated the physical plant maintenance and housekeeping, among other components of the Regional Centers are distributed out through the centrally appropriated line items in the Office of Operations, Executive Director's Office, and the Office of Information Technology Services.

#### (1) MEDICAID-FUNDED SERVICES

#### Personal Services

*Description:* This line item funds the personnel expenses of the state's three Regional Centers. The cash funds are from two sources of client cash revenues: (1) room and board paid by clients, and (2) patient pay from ICF/ID clients who receive benefits and/or earn wages. Room and board rates reflect the SSI allocation less \$65 per month for personal spending. Patient pay is any funds a client earns above \$50 per month.

*Request:* The Department requests an appropriation of \$45,176,199 total funds, of which \$20,624,078 is net General Fund and 887.1 FTE. The request includes an increase of \$846,245 Medicaid reappropriated funds, of which \$423,123 is net General Fund for the employer PERA contribution increase pursuant to Section 24-51-401 (1.7) (a), C.R.S.

Staffing Summary (9) (B) (1) Personal Services	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Recomm.
Management and Administrative Staff	22.6	22.0	22.0	22.0
Client Care Aide	159.6	172.9	172.9	172.9
Dentist and Dental Care	2.3	2.4	2.4	2.4
Dietitians and Dining Services	7.0	8.0	8.0	8.0
Health Care Services Trainees	25.8	47.9	47.9	47.9
Health Care Technicians	425.1	412.0	412.0	412.0

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Staffing Summary (9) (B) (1) Personal Services	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Recomm.
Health Professionals	43.5	68.7	68.7	68.7
Medical Records Technicians and Records Administrator	3.0	3.0	3.0	3.0
Nurses, Physicians, and Mid-level Provider	40.2	44.3	44.3	44.3
pharmacists and Pharmacy Technicians	2.8	3.2	3.2	3.2
Behavioral Specialist and Therapists	6.0	5.0	5.0	5.0
Psychologists and Social Workers	6.0	7.4	7.4	7.4
Therapists and Therapy Assistants	67.8	69.8	69.8	69.8
Structural Trades	4.0	4.0	4.0	4.0
Clinical Security Officer	2.5	2.5	2.5	2.5
Compliance Insurance Specialist	1.0	1.0	1.0	1.0
Temporary Aide	0.0	1.0	1.0	1.0
Program Assistants and General Professionals	12.7	12.0	12.0	12.0
Total	831.9	887.1	887.1	887.1

Staff Recommendation Does Not Represent Committee Decision

*Recommendation:* Staff recommends an appropriation of \$42,716,525 total funds, of which \$19,746,968 is net General Fund and 887.1 FTE. The recommendation is calculated in accordance with Committee policy and outlined in the table below.

(9) (B) (1) Medicaid-Funded Services - Personal Services					
	TOTAL	CF	Medicaid RF	FTE	Net GF
FY 2011-12 Long Bill Appropriation	\$45,176,199	\$2,060,389	\$43,115,810	887.1	\$20,624,078
S.B. 11-076	(846,245)	0	(846,245)	0.0	(423,123)
Total FY 2011-12 Appropriation	44,329,954	2,060,389	42,269,565	887.1	20,200,955
Annualize S.B. 11-076	(846,245)	0	(846,245)	0.0	(423,123)
2.0% personal services base reduction	(767,184)	(35,657)	(731,527)	0.0	(30,864)
Recommended FY 2012-13 Appropriation	\$42,716,525	\$2,024,732	\$40,691,793	887.1	\$19,746,968

Staff Recommendation Does Not Represent Committee Decision

### **Operating Expenses**

*Description:* This line item funds the operating costs associated with the staff and client services of the Regional Centers.

*Request:* The Department requests an appropriation of \$2,565,228 Medicaid reappropriated funds, of which \$1,282,614 is net General Fund. The request includes an increase of \$125,770 Medicaid reappropriated funds, of which \$62,885 is net General Fund for the annualization of the FY 2010-11 general fund operating expenses reduction.

*Recommendation:* Staff recommends an appropriation of \$2,565,228 Medicaid reappropriated funds, of which \$1,282,614 is net General Fund.

(9) (B) (1) Medicaid-Funded Services - Operating Expenses				
	Medicaid RF	Net GF		
FY 2011-12 Long Bill Appropriation	\$2,439,458	\$1,219,729		
No change.				
Total FY 2011-12 Appropriation	2,439,458	1,219,729		
Annualize FY 2010-11 General Fund operating expenses reduction	125,770	62,885		
Recommended FY 2012-13 Appropriation	\$2,565,228	\$1,282,614		

# **Capital Outlay - Patient Needs**

*Description:* This line item provides funding for the purchase of capital equipment that is used by or on behalf of the residents of the Regional Centers. Such equipment includes therapeutic, medical, and adaptive equipment; program equipment and technical aids; health and safety repairs and equipment; and furnishings and environmental improvements.

*Request:* The Department requests an appropriation of \$72,126 Medicaid reappropriated funds, of which \$36,063 is net General Fund. The request does not include any changes from the FY 2011-12 appropriation.

# *Recommendation:* Staff recommends an appropriation of \$72,126 Medicaid reappropriated funds, of which \$36,063 is net General Fund.

# Leased Space

*Description:* This line item provides funding for leased space for regional center administration, maintenance shop, and the program at Pueblo West.

Staff Recommendation Does Not Represent Committee Decision

*Request:* The Department requests an appropriation of \$42,820 Medicaid reappropriated funds, of which \$21,410 is net General Fund. The request does not include any changes from the FY 2011-12 appropriation.

# *Recommendation:* Staff recommends an appropriation of \$42,820 Medicaid reappropriated funds, of which \$21,410 is net General Fund.

#### **Resident Incentive Allowance**

*Description:* This line item provides funding for the resident incentive allowance which is paid to Regional Center clients for their work services. Work services include such activities as washing vehicles, food preparation, and janitorial services.

*Request:* The Department requests an appropriation of \$138,176 Medicaid reappropriated funds, of which \$69,088 is net General Fund. The request does not include any changes from the FY 2011-12 appropriation.

# *Recommendation:* Staff recommends an appropriation of \$138,176 Medicaid reappropriated funds, of which \$69,088 is net General Fund.

#### **Purchase of Services**

This line item provided funding for the purchase of contractual services such as security and laundry, as well as various maintenance agreements at the three Regional Centers. The funding for the line item was consolidated into the Operating Expenses line item in FY 2010-11. This line item will not appear in the FY 2012-13 Long Bill and is shown in the numbers pages for informational purposes only.

#### **Provider Fee**

*Description:* The Intermediate Care Facilities for People with Intellectual Disabilities (ICF/ID) provider fee is a 5.0 percent fee charged to Regional Centers based on each Center's operational costs. This fee was established by H.B. 03-1292 (Williams S./Teck). The fee works as follows:

- 1. Regional Centers received Medicaid funds from the Department of Health Care Policy and Financing (HCPF);
- 2. Regional Centers pay the 5.0 percent provider fee using the reappropriated medicaid funds into a cash fund;
- 3. These cash funds are reappropriated back to the HCPF;
- 4. HCPF uses these reappropriated funds to draw down additional federal Medicaid funds.

The sole purpose of the fee is to reduce General Fund expenditures, and the Department requires spending authority to pay the fee into the cash fund, but the Department is not able to increase

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salaries or operating expenses with the fee. The fee is effective at reducing the need for General Fund because the federal government allows ICF/MR facilities to include the cost of the fee in their calculation of Medicaid-reimbursable expenditures.

*Request:* The Department requests an appropriation of \$1,867,655 Medicaid reappropriated funds. The request includes annualizing the FY 2011-12 supplemental, which zeroed out this line item.

*Recommendation:* Staff recommends an appropriation of \$1,867,655 Medicaid reappropriated funds. The recommendation is based on the understanding that the Department of Health Care Policy and Financing is finalizing the plan to assess the fee on all providers, and anticipates submitting the final letter to the Center for Medicare and Medicaid by the end of March. Final approval from CMS is anticipated by June 2012.

# (2) OTHER PROGRAM COSTS

#### **General Fund Physician Services**

*Description:* This line item funds the costs of employing physicians who have specific areas of expertise to treat rare and/or complicated diseases. This line item was added to the FY 2006-07 Long Bill due to the difficulty in finding physicians who are willing to treat these individuals at Medicaid rates.

*Request:* The Department requests an appropriation of \$85,809 General Fund and 0.5 FTE. The request includes an increase of \$1,920 General Fund for the employer PERA contribution increase pursuant to Section 24-51-401 (1.7) (a), C.R.S.

*Recommendation:* **Staff recommends an appropriation of \$84,174 General Fund and 0.5 FTE.** The recommendation is calculated in accordance with Committee policy and outlined in the following table.

(9) (B) (2) General Fund Physician Services				
GF				
FY 2011-12 Long Bill Appropriation	\$85,809	0.5		
S.B. 11-076	(\$1,920)	0.0		
Total FY 2011-12 Appropriation83,889				

Staff Recommendation Does Not Represent Committee Decision

(9) (B) (2) General Fund Physician Services					
GF FT					
Annualize S.B. 11-076	1,920	0.0			
2.0% personal services base reduction		0.0			
Recommended FY 2012-13 Appropriation \$84,174					

# (6) DEPARTMENT OF HUMAN SERVICES MEDICAID-FUNDED PROGRAMS

(F) SERVICES FOR PEOPLE WITH DISABILITIES - MEDICAID FUNDING

# **Regional Center Depreciation and Annual Adjustments**

*Description:* Federal rules allow states to draw Medicaid for some capital costs related to facilities for people with developmental disabilities using a depreciation method. Depreciation amounts are included in the daily rates the Department of Human Services charges to the Department of Health Care Policy and Financing for regional center consumers. However, because depreciation is associated with a past expenditure, it is not an operating expense that is included in the Department of Human Services operating budget. Instead, the depreciation amounts paid by HCPF (which are based on a standard 50-50 General Fund-federal funds match) are reverted at the end of the year. Appropriating General Fund for depreciation allows the state to draw federal dollars, but then the General Fund and federal funds revert to the General Fund at the end of the year.

*Request:* The Department requests an appropriation of \$1,187,825 total funds, of which \$593,913 is General Fund and \$593,912 is federal funds. The request does not include any changes from the FY 2011-12 appropriation.

*Recommendation:* Staff recommends an appropriation of \$1,187,825 total funds, of which \$593,913 is General Fund and \$593,912 is federal funds.

Staff Recommendation Does Not Represent Committee Decision

# (C) WORK THERAPY

#### **Program Costs**

*Description:* This line item funds the Work Therapy Program which provides sheltered training and employment workshops for individuals receiving services at the Colorado Mental Health Institute at Fort Logan and the three Regional Centers. These workshops employ approximately 300 individuals, of which 200 are clients at Regional Centers and 100 are clients at Fort Logan. Approximately 65.0 percent of the cash funds are from the work completed by Regional Center clients and 35.0 percent of the cash funds is from work completed by Fort Logan clients.

This line item is funded by the Work Therapy Cash Fund which receives revenue from contracts with area businesses and organizations for custodial services, printing, packaging, mailing, and other types of manual processing that can be performed by program clients. Enrolled clients are paid from funds received in proportion to the work performed.

*Request:* The Department requests an appropriation of \$467,116 cash funds and 1.5 FTE. The request does not include any changes from the FY 2011-12 appropriation.

Staffing Summary (9) (C) Program Costs	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Recomm.
Clinical Therapist	0.3	0.5	0.5	0.5
Health Professional	1.0	1.0	1.0	1.0
Total	1.3	1.5	1.5	1.5

*Recommendation:* **Staff recommends an appropriation of \$465,562 cash funds and 1.5 FTE.** The recommendation is calculated in accordance with Committee policy and outlined in the table below.

(9) (C) Work Therapy - Program Costs					
	CF	FTE			
Personal Services					
FY 2011-12 Long Bill Appropriation	\$95,195	1.5			
No change.					
Total FY 2011-12 Appropriation	95,195	1.5			
2.0% personal services base reduction	(1,554)	0.0			
Subtotal FY 2012-13 Personal Services	93,641	1.5			

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(9) (C) Work Therapy - Program Costs				
	CF	FTE		
Operating Expenses				
FY 2011-12 Long Bill Appropriation	\$371,921	0.0		
No change				
Total FY 2011-12 Appropriation	371,921	0.0		
No change.				
Subtotal FY 2012-13 Operating Expenses	371,921	0.0		
Total FY 2012-13 Recommendation	\$465,562	1.5		

Staff Recommendation Does Not Represent Committee Decision

### (D) DIVISION OF VOCATIONAL REHABILITATION

The Division of Vocational Rehabilitation assists individuals, whose disabilities result in barriers to employment or independent living with attainment and maintainment of employment and/or independent living. At any of the forty-three field and satellite offices located throughout the state, rehabilitation counselors work with clients to assess their needs and identify appropriate vocational rehabilitation services. The Division also administers state and federal and state grants to independent living centers working to enable individuals with disabilities to live independently and for programs that provide assistant to elderly blind individuals.

The federal government provides reimbursement for 78.7 percent of eligible rehabilitation expenditures up to the total annual federal grant for Colorado. The match funds for these federal dollars are either General Fund dollars (shown in the Rehabilitation Programs - General Fund Match line item) or local government funds, primarily from school districts (shown in the Rehabilitation Programs - Local Funds Match line item).

#### **DI #6 Division of Vocational Rehabilitation Leased Vehicles**

*Request:* The Department requests a net reduction of \$16,993 total funds, of which \$3,619 is General Fund to enable the Division of Vocational Rehabilitation to lease four vehicles in place division staff using their own vehicle for work related travel. The following table shows the two line items impacted by the request.

Summary of Div. of Vocational Rehabilitation Leased Vehicles Request					
Division, Line Item	Total	GF	FF		
Office of Operations, Vehicle Lease Payments	\$16,416	\$3,497	\$12,919		
Division of Vocational Rehabilitation, Rehabilitation					
Programs - General Fund Match	(33,409)	(7,116)	(26,293)		
Total Request	(\$16,993)	(\$3,619)	(\$13,374)		

*Recommendation:* The recommendation is <u>pending</u> the figure setting of the Office of Operations on March 15, 2011.

Staff Recommendation Does Not Represent Committee Decision

### **Rehabilitation Programs - General Fund Match**

*Description:* This line item provides the spending authority of federal funds matched by General Fund for vocational rehabilitation programs. Core rehabilitation services include: counseling and guidance, job development or placement, mental restoration services, occupational licenses, tools and equipment, physical restoration services, assistive technology, specialized services for a specific disability, telecommunications services, and training. Since the focus of these programs is employment and independent living, services generally do not include medical treatment or rehabilitation.

The General Fund in this line item has an "M" notation next to it, indicating that the General Fund is used to match federal funds, and pursuant to the Long Bill headnote instructions, any mid-year increase or decrease in the available federal funds causes a proportional decrease in the General Fund. For every \$1 of General Fund the Program it receives \$3.69 federal funds up to the total federal grant.

*Request:* The Department requests an appropriation of 19,408,378 total funds, of which \$4,057,195 is General Fund and 212.7 FTE. The request includes the following changes:

- an increase of \$293,375 total funds, of which \$62,222 is General Fund for the employer PERA contribution increase pursuant to Section 24-51-401 (1.7) (a), C.R.S.;
- an increase of \$87,247 total funds, of which \$15,317 is General Fund for annualization of the FY 2010-11 General Fund operating expenses reduction; and
- a reduction of \$33,409 total funds, of which \$7,116 is General Fund for the Division of Vocational Rehabilitation Leased vehicles decision item.

Staffing Summary (9) (D) Rehabilitation Programs - General Fund Match	FY 2010-11 Actual	FY 2011-12 Approp.	FY 2012-13 Request	FY 2012-13 Recomm.
Management and Office Manager	5.6	5.0	5.0	5.0
Administrative Staff	43.0	45.0	45.0	45.0
Rehabilitation Supervisors	16.8	17.0	17.0	17.0
Rehabilitation Interns	1.5	3.0	3.0	3.0
Rehabilitation Counselors	116.8	105.0	105.0	105.0
Temporary Aide	1.4	0.0	0.0	0.0
Program Assistants	7.2	7.0	7.0	7.0
General Professionals	28.8	30.7	30.7	30.7
Total	221.1	212.7	212.7	212.7

Staff Recommendation Does Not Represent Committee Decision

*Recommendation:* Staff recommends an appropriation of \$19,133,038 total funds, of which \$4,079,539 is General Fund and 212.7 FTE. The recommendation includes a reduction of \$34,474 federal funds to align the FY 2012-13 appropriation with the appropriate match rate of \$1 General Fund to \$3.69 federal funds. The recommendation is calculated in accordance with Committee policy, and outlined in the table below. Staff requests permission to adjust the line, once the Committee has acted on the decision item.

(9) (D) Rehabilitation Programs - General Fund Match					
	TOTAL	GF	FF	FTE	
Personal Services					
FY 2011-12 Long Bill Appropriation	\$13,792,944	\$2,937,944	\$10,855,000	212.7	
S.B. 11-076	(293,375)	(62,222)	(231,153)		
Total FY 2011-12 Appropriation	13,499,569	2,875,722	10,623,847	212.7	
Annualize S.B. 11-076	293,375	62,222	231,153	0.0	
2.0% personal services base reduction	(258,865)	(55,195)	(203,670)	0.0	
Federal funds adjustment based on \$1 GF to \$3.69 FF match rate	(13,986)	0	(13,986)	0.0	
Subtotal FY 2012-13 Personal Services	13,520,093	2,882,749	10,637,344	212.7	
Operating Expenses					
FY 2011-12 Long Bill Appropriation	5,561,596	1,181,473	4,380,123	0.0	
(No change)					
Total FY 2011-12 Appropriation	5,561,596	1,181,473	4,380,123	0.0	
Annualize FY 2010-11 General Fund operating reduction	71,837	15,317	56,520	0.0	
DI #6 - Division of Voc. Rehabilitation Leased Vehicles	Pending			0.0	
Federal funds adjustment based on \$1 GF to \$3.69 FF match rate	(20,488)	0	(20,488)	0.0	
Subtotal FY 2012-13 Operating Expenses	5,612,945	1,196,790	4,416,155	0.0	
Total FY 2012-13 Recommendation	\$19,133,038	\$4,079,539	\$15,053,499	212.7	

Staff Recommendation Does Not Represent Committee Decision

# **Rehabilitation Programs - Local Match**

*Description:* Similar to the Rehabilitation Programs - General Fund Match line item, but the match for federal funds comes from a variety of sources including:

- private donations (shown as cash funds);
- funds from local governments interested in extending vocational rehabilitation services to qualified participants in the Temporary Assistance to Needy Families (TANF) program (shown as cash funds);
- funds transferred from the Department of Education on behalf of school districts participating in the School-to-Work Alliance Program (shown as reappropriated funds), which provides job development, on-the-job training, and job-site support to students with disabilities; and
- funds transferred from Community Colleges that have contracts with the Division to provide services to their clients.

The cash funds, from counties and donations, have a "H" notation which indicates these cash funds are used to match federal funds, and pursuant to the Long Bill headnote instructions, any mid-year increase or decrease in the available federal funds causes a proportional decrease in the cash funds.

*Request:* The Department requests an appropriation of \$31,171,483 total funds and 11.0 FTE. The request includes an increase of \$6,545 total funds for the employer PERA contribution increase pursuant to Section 24-51-401 (1.7) (a), C.R.S.

*Recommendation:* Staff recommends an appropriation of \$28,474,801 total funds and 11.0 FTE. Staff requests permission to adjust the line once the dollar amounts reappropriated from the Department of Education and the Department of Higher Education are set. The recommendation includes the elimination of dollars from the Mental Health subdivision because this sub-subdivision no larger participates in the program funded with the reappropriated dollars. The recommendation includes a reduction of \$231,302 federal funds to align the FY 2012-13 appropriation with the appropriate match rate of \$1 local funds to \$3.69 federal funds.

Summary of Reappropriated Dollars				
	FY 2011-12 Dollars	FY 2012-13 Dollars	Source	
Human Services, Mental Health	\$364,522	\$0	n/a	
Education	\$5,743,133	Pending		
Higher Education	\$512,229	Pending		
Total Reappropriated Funds	\$6,619,884			

Staff Recommendation Does Not Represent Committee Decision

The recommendation is calculated in accordance with Committee policy and outlined in the table below.

(9) (D) Rehabilitation Programs - Local Funds Match						
	TOTAL	CF	RF	FF	FTE	
Personal Services						
FY 2011-12 Long Bill Appropriation	\$755,772	\$10,437	\$189,138	\$556,197	11.0	
S.B. 11-076	(6,545)	(230)	(1,164)	(5,151)	0.0	
Total FY 2011-12 Appropriation	749,227	10,207	187,974	551,046	11.0	
Annualize S.B. 11-076	6,545	230	1,164	5,151	0.0	
2.0% personal services base reduction	(13,110)	(180)	(3,281)	(9,649)	0.0	
Subtotal FY 2012-13 Personal Services	742,662	10,257	185,857	546,548	11.0	
Operating Expenses						
FY 2011-12 Long Bill Appropriation	30,415,711	24,210	6,430,746	23,960,755	0.0	
No change.						
Total FY 2011-12 Appropriation	30,415,711	24,210	6,430,746	23,960,755	0.0	
Eliminate funds from Mental Health Division	(1,709,608)	0	(364,522)	(1,345,086)	0.0	
Adjustment to Education dollars?	Pending					
Adjustment to Comm. College dollars?	Pending					
Federal funds adjustment based on \$1 GF to \$3.69 FF match rate	(231,302)	0	0	(231,302)	0.0	
Subtotal FY 2012-13 Operating Expenses	28,474,801	24,210	6,066,224	22,384,367	0.0	
Total FY 2012-13 Recommendation	\$29,217,463	\$34,467	\$6,252,081	\$22,930,915	11.0	

#### American Reinvestment and Recovery Act - Vocational Rehabilitation Funding

This line item was included in the FY 2009-10 and FY 2010-11 Long Bills to reflect the federal funds made available to vocational rehabilitation programs through the 2009 American Recovery and Reinvestment Act. This line is shown in staff's numbers pages only for informational purposes and will not appear in the FY 2012-13 Long Bill.

Staff Recommendation Does Not Represent Committee Decision

#### **Business Enterprise Program for People who are Blind**

*Description:* The Business Enterprise Program assists blind or visually-impaired individuals in operating vending and food service businesses in approximately forty-five state and federal buildings. The Program is the result of the federal Randolph-Sheppard Vending Facility, which give priority to blind and visually impaired individuals who wish to operate and manage food and vending services in federal and state government office buildings and facilities. The Program utilizes funding from this line item to support site development, initial merchandise and supply inventory, purchasing equipment, and providing technical support to vendors. After initial set-up is established, managers operate the facility with revenue from food sales. All operators pay a certain percentage of their profits, up to 13.0 percent, to support the program. This revenue is deposited into the Business Enterprise Cash Fund. Moneys in the Fund are used to match federal funds, which cover most associated Program expenditures at a rate of \$1 cash funds to \$3.69 federal funds (78.7 percent federal match rate).

*Request:* The Department requests an appropriation of 1,182,213 total funds and 6.0 FTE. The request includes an increase of 7,853 total funds for the employer PERA contribution increase pursuant to Section 24-51-401 (1.7) (a), C.R.S.

*Recommendation:* **Staff recommends an appropriation of \$1,174,531 total funds and 6.0 FTE.** The recommendation includes a reduction of \$897 federal funds to align the FY 2012-13 Long Bill with the federal match rate. The recommendation is calculated in accordance with Committee policy and outlined in the following table.

(9) (D) Business Enterprise Program for People who are Blind					
	TOTAL	CF	FF	FTE	
Personal Services					
FY 2011-12 Long Bill Appropriation	\$431,213	\$42,807	\$388,406	6.0	
S.B. 11-076	(7,853)	(1,672)	(6,181)	0.0	
Total FY 2011-12 Appropriation	423,360	41,135	382,225	6.0	
Annualize S.B. 11-076	7,853	1,672	6,181	0.0	
2.0% personal services base reduction	(6,785)	(674)	(6,111)	0.0	
Subtotal FY 2012-13 Personal Services	424,428	42,133	382,295	6.0	
Operating Expenses					
FY 2011-12 Long Bill Appropriation	751,000	208,300	542,700	0.0	
No change.					

Staff Recommendation Does Not Represent Committee Decision

(9) (D) Business Enterprise Program for People who are Blind				
	TOTAL	CF	FF	FTE
Total FY 2011-12 Appropriation	751,000	208,300	542,700	0.0
Federal funds adjustment based on \$1 GF to \$3.69 FF match rate	(897)	0	(897)	0.0
Subtotal FY 2012-13 Operating Expenses	750,103	208,300	541,803	0.0
Total FY 2012-13 Recommendation	\$1,174,531	\$250,433	\$924,098	6.0

# **Business Enterprise Program - Program Operated Stands, Repair Costs, and Operator Benefits**

*Description:* This line item pays for costs associated with the Business Enterprise Program that are not eligible for the 78.7 percent federal match. These include: costs associated with temporary state operation of vending facilities when a vendor leaves the program; equipment maintenance and repair during this interim period; and payments to operators to support their health insurance, IRA contributions, and vacation pay (operators are not state employees). Revenues from the operation of the vending stands and payments by the vendors support this program. Expenses and revenues in this line item are highly unpredictable, as they are dependent upon whether one or more operators abandon sites during the year.

*Request:* The Department requests an appropriation of \$429,000 cash funds. The request does not include any changes from the FY 2011-12 appropriation.

# Recommendation: Staff recommends an appropriation of \$429,000 cash funds.

# Independent Living Centers and State Independent Living Council

*Description:* This line item funds the Independent Living Council, grants, and division contracts with independent living centers. The Division contracts with the ten independent living centers, who provide services to individuals with disabilities that enable these individuals to live independently. Independent Living Grants are used to assist individuals with significant disabilities in living independently outside of institutions. Cash fund dollars from grantees are used to match the federal funds. The contracts with the independent living centers are funded through the General Fund appropriation, which was added in FY 1997-98, and equally distributed among the ten centers.

*Request:* The Department requests an appropriation of \$1,783,431 total funds, of which \$1,457,604 is General Fund. The request does not include any changes from the FY 2011-12 appropriation.

#### DEPARTMENT OF HUMAN SERVICES (Special Purpose Council and Commissions, Services for People With Disabilities) FY 2012-13 STAFF FIGURE SETTING Staff Parameter and ation Deep Not Parameter Committee Decision

Staff Recommendation Does Not Represent Committee Decision

# *Recommendation:* Staff recommends an appropriation of \$1,783,431 total funds, of which \$1,457,604 is General Fund.

# **Older Blind Grants**

*Description:* This line item provides independent living services to persons age 55 or older who are blind or visually impaired. Most of the individuals served through these grants have become blind older in life, and are provided assistance in learning new strategies for accomplishing daily tasks and participating in community and family activities. Independent living centers and other community agencies are eligible to receive funding under an a request for proposals grant process. Funding is based on 90 percent federal funds matched with 10 percent funds from recipients.

*Request:* The Department requests an appropriation of \$450,000 total funds. The request does not include any changes from the FY 2011-12 appropriation.

# Recommendation: Staff recommends an appropriation of \$450,000 total funds.

# Traumatic Brain Injury Trust Fund

*Description:* The Traumatic Brain Injury Trust Fund receives revenue from a \$20 surcharge for DUI and related convictions, a \$15 surcharge for speeding violations, and a \$10 surcharge for helmet convictions. The Traumatic Brain Injury Board may also accept gifts, grants, and donations, although none have been forthcoming. At least 55.0 percent of the money must be spent for direct services for people with traumatic brain injuries, at least 25.0 percent for research, and at least 5.0 percent for research. The Board has discretion over the remaining 10.0 percent.

*Request:* The Department requests an appropriation of \$3,295,945 cash funds and 1.5 FTE. The request includes an increase of \$2,842 cash funds for the employer PERA contribution increase pursuant to Section 24-51-401 (1.7) (a), C.R.S.

*Recommendation:* **Staff recommendation \$3,294,512 cash funds and 1.5 FTE.** The recommendation is calculated in accordance with Committee policy and outlined in the following table.

(9) (D) Traumatic Brain Injury Trust Fund				
	CF	FTE		
Personal Services				
FY 2011-12 Long Bill Appropriation	\$73,038	1.5		
No change.				

Staff Recommendation Does Not Represent Committee Decision

(9) (D) Traumatic Brain Injury Trust Fund					
	CF	FTE			
Total FY 2011-12 Appropriation	73,038	1.5			
2.0% personal services base reduction	(1,433)	0.0			
Subtotal FY 2012-13 Personal Services 71,605		1.5			
Operating Expenses					
FY 2011-12 Long Bill Appropriation	\$3,222,907	0.0			
No change					
Total FY 2011-12 Appropriation	3,222,907	0.0			
No change.					
Subtotal FY 2012-13 Operating Expenses	3,222,907	0.0			
Total FY 2012-13 Recommendation	\$3,294,512	1.5			

#### Federal Social Security Reimbursement

*Description:* This line item funds the purchase of services outlined in a consumer's individualized plan for employment. Purchased services include: training and assistive technology. The federal funds in this line item represent incentive payments from the federal Supplemental Security Income Program (SSI Program), when vocational rehabilitation programs successfully remove people from the the SSI Program.

*Request:* The Department requests an appropriation of \$813,741 federal funds. The request does not include any changes from the FY 2011-12 appropriation.

*Recommendation:* **Staff recommends an appropriation of \$1,103,224 federal funds.** The recommendation includes an increase of \$289,483 federal funds to align the FY 2012-13 Long Bill with the FY 2010-11 actual expenditures.

# Division of Vocational Rehabiliation Request for Information - Local Funds Match

*Recommendation:* Staff recommends the following request for information be discontinued.

XX Department of Human Services, Services for People with Disabilities, Division of Vocational Rehabilitation, Rehabilitation Programs -- Local Funds Match – The Department is requested to provide a report to the Joint Budget Committee, by November 1 of each year, that details deferred cash and reappropriated funds revenue on its books as of the close of the preceding fiscal year.

Staff Recommendation Does Not Represent Committee Decision

<u>Comment:</u> The required match rate for federal funds in the Rehabilitation Programs -- Local Funds Match line item is 21.3 percent. In some years the Division receives more in local funds than the minimum required to match the available federal funds. The excess is rolled forward and used to match federal funds for direct services in the next year. In FY 2010-11 the Division received \$1,434,705 local funds in excess of the necessary match for federal funds.

The primary source of local funds for vocational rehabilitation programs is school districts participating in the School-to-Work Alliance Program (SWAP). These school districts "over-match" and pay 50 percent of program costs, rather than 21.3 percent. The Department uses the over-match to pay for services beyond the school districts. Without this over-match, the Department would have insufficient General Fund to draw down all available federal funds and would need to further curtail services to eligible applicants.

Staff Recommendation Does Not Represent Committee Decision

# (E) HOMELAKE DOMICILIARY AND STATE AND VETERANS NURSING HOMES

The Department of Human Services operates five state and veterans nursing homes and one domiciliary (assisted living facility) located throughout the State. The nursing homes and domiciliary operate as an enterprise, have continuous authority to spend funds received, and generally do not require General Fund operating subsidies. Nonetheless, they are reflected in the Long Bill because they are state owned, employ significant numbers of state FTE, and present a significant financial liability to the State should they fail, due to obligations the State takes on when it accepts federal grants for construction and renovation of veterans nursing homes.

Federal authorities authorize grants of up to 65.0 percent of total costs for the construction of state veterans nursing homes and make per-diem operating payments for veterans. In return the State must agree that: (1) a minimum of 75.0 percent of residents will be veterans and the remaining 25.0 percent will include spouses or parents whose children died while serving; (2) the facility will remain a veterans home for a minimum of 20 years; and (3) the facility will maintain Veterans Administration (VA) certification. To maintain such certification the facility must submit to various federal audits and surveys demonstrating compliance with VA rules. If any of these requirements are not met, the State is required to repay the VA construction funding.

# Staff Initiated Recommendation - Create Separate Line Item For Each Home

*Recommendation:* Staff recommends the creation of new line items to show the informational appropriation for each State Veterans Nursing Home (Home). The following table shows the FY 2011-12 Long Bill structure for this Division, and the staff recommended structure for FY 2012-13.

Summary of Staff Recommended Changes to the State Veterans Nursing Home Long Bill			
FY 2011-12 Long Bill Structure	<b>Recommended FY 2012-13 Long Bill Structure</b>		
(9) (E) Homelake Domiciliary and State and Veterans Nursing Home	(9) (E) Homelake Domiciliary and State and Veterans Nursing Home		
Homelake Domiciliary State Subsidy	Homelake Domiciliary State Subsidy		
Nursing Home Indirect Costs Subsidy	Nursing Home Indirect Costs Subsidy		
Program Costs	Program Costs		
	FITZSIMONS STATE VETERANS NURSING HOME		
	FLORENCE STATE VETERANS NURSING HOME		
	HOMELAKE STATE VETERANS NURSING HOME AND DOMICILIARY		
	RIFLE STATE VETERANS NURSING HOME		

Staff Recommendation Does Not Represent Committee Decision

*Analysis:* The issues raised by the audit staff about the financial solvency of the State Veterans Nursing Homes was presented to the Committee during the FY 2012-13 briefing on this division. At that time staff recommended the creation of line items to show, for informational purposes, the estimated expenditures of each State Veterans Nursing Home. The basis for the recommendation is based on the following:

- 1. Currently the Long Bill and the information provided in the November 1 request does not include information on the estimated expenditures of each State Veterans Nursing Home.
- 2. The budget schedules provided with the November 1 request did not breakout the expenditure information by personnel and operating expenditures.
- 3. As stated in the audit report, and reiterated in the briefing, the Division already establishes the fiscal year budget for each Home, and including this information in the Long Bill will provide additional transparency to the General Assembly, the public, and not require additional work on the part of the Division.
- 4. The recommendation does not place any restrictions on the Department to cover the expenditures for each Home because all the Homes are funded from the same cash fund, which is continuously appropriated.
- 5. The recommendation would provide the General Assembly with a transparent way to estimate the expenditures for each Home on a consist basis for each fiscal year.

Additionally the audit identified the issue that the Division does not tie Home population census target levels to financial viability. Staff is concerned that the Division's lack of identification of resident census levels that would enable the financially solvency of each Home, is an indication that the Division views the budget for each Home has independent of the actual costs of the Home. Staff's concern, about the Division's apparent lack of concern about the difference between the actual costs and the budget, is perpetuated by the Division's willingness to use excess revenue from one Home to subsidize another Home. This concern was again reenforced when the Department responded to the recommendation with the fact that, "Home-specific census target is based on historical census levels, population trends, and geographic location, among other factors." It is unclear if the census target also includes the operational cost of the Home. The Department continues to say that the census target "is not the target that is regularly monitored to ensure financial viability." It is concerning to staff that the Division is not monitoring the target number of residents who are served by the home when determining if the home is financially solvent.

The Department has indicated the preference to not break out the Homes into program costs lines because of the implication that the appropriation in each program costs line item represent a reasonable estimate of expenditures. The recommendation is intended to show what the estimated costs of each Home is, and staff is recommending the Division remain bottom line funded, providing the Division with the flexibility to use funds in a manner needed to cover each Homes expenditures.

7-March-12

Staff Recommendation Does Not Represent Committee Decision

Additionally, since the Central Fund for State Nursing Homes is continually appropriated, the figures in the Long Bill are shown for information purposes only and not controlled by the General Assembly.

#### **Homelake Domiciliary State Subsidy**

*Description:* This line item provides General Fund to subsidize resident fees at the Homelake Domiciliary, based on the General Assembly's historic practice of subsidizing these resident fees. The Homelake Domiciliary is a 46-bed facility in Monte Vista that serves residents who do not require continuous nursing or medical care, but may need assistance with meals, housekeeping, personal care, laundry, and access to a physician. Residents pay rental fees that are subsidized by U.S. Veteran's Administration per diem payments. Residents are veterans or their relatives.

*Request:* The Department requests an appropriation of \$186,130 General Fund. The request does not include any changes from the FY 2011-12 appropriation.

#### Recommendation: Staff recommends an appropriation of \$186,130 General Fund.

### **Consulting Services**

*Description:* This line item funds for consulting services used for the following purposes: (1) assisting Homes in identifying and correcting service issues; (2) increasing resident census, where appropriate; (3) providing an independent and regular assessment of the performance of each home, based on selected key performance indicators; and (4) regularly reporting this performance data to the appropriate oversight entities. The General Fund appropriation to this line item was discontinued in FY 2009-10.

*Request:* The Department did not request funding for this line item.

*Recommendation:* **Staff recommends an informational appropriation of \$185,076 cash funds.** This recommendation is based on the FY 2010-11 actual expenditures from the Central Fund for State Nursing Homes. Consulting services are paid from the Central Fund for State Nursing Homes, which is continuously appropriated. When the General Fund appropriation was eliminated in FY 2009-10 the line item was eliminated from the Long Bill. The Department has indicated that funding for contract services is anticipated to continued for FY 2012-13.

# Nursing Home Indirect Costs Subsidy

*Description:* This line item was added to the FY 2007-08 Long Bill to reflect the General Fund subsidy for the State and Veterans Nursing Home indirect costs. The amount shown in the line item

Staff Recommendation Does Not Represent Committee Decision

is based on the estimated indirect costs associated with Department services to the nursing homes. The total is shown as General Fund in this line item and reappropriated to the Department's Office of Operations.

*Request:* The Department requests an appropriation of \$800,000 General Fund. The request does not include any changes from the FY 2011-12 appropriation.

#### Recommendation: Staff recommends an appropriation of \$800,000 General Fund.

#### Program Costs

#### \*STAFF RECOMMENDS THIS LINE ITEM BE DISCONTINUED FOR FY 2012-13

*Description:* Staff is recommending this line item be discontinued in FY 2012-13 pursuant to the staff recommendation on page 69. If the Committee chooses to not follow staff recommendation this line item will reflect, for informational purposes only, the estimated total expenditures for all State Veterans Nursing Homes (the state veterans nursing home system), including payments for the Division of State and Veterans Nursing Homes in the Department and costs considered "non-operating" such as depreciation.

*Request:* The Department requests an appropriation of \$48,119,017 total funds and 531.0 FTE. The request does not include any changes from the FY 2011-12 appropriation.

*Recommendation:* Staff recommends no appropriation for this line pursuant to the recommendation to show, for informational purposes only, the estimate expenditures of each State Veterans Nursing Home and the Homelake Domiciliary in new line items for each Home.

#### **Fitzsimons State Veterans Nursing Home**

#### \*New line item recommended for FY 2012-13

*Description:* This line item will show, for informational purposes only, the estimated FY 2012-13 costs of operating the Fitzsimons State Veterans Nursing Home. Amounts include the "double count" of any General Fund appropriations that are deposited to the Central Fund for use by the nursing homes. The State Veterans Nursing Home System is an enterprise, and the amounts shown are not counted as state revenue for purposes of Article X, Section 20 of the State Constitution, except in years in which large capital construction amounts are appropriated. Further, the nursing homes have continuous spending authority for funds received pursuant to Article 12 of Title 26, C.R.S. Thus, **this line item is shown solely for informational purposes**.

*Request:* The Department did not request this line item.

Staff Recommendation Does Not Represent Committee Decision

*Recommendation:* **Staff recommends an informational appropriation of \$20,046,163 total funds and 209.1 FTE.** The recommendation is based on the FY 2011-12 estimated expenditures, and does not include the personal services base reduction because the appropriation is for information purposes. The following table outlines how the recommendation is calculated.

(9) (E)Fitzsimons State Veterans Nursing Home					
	TOTAL	CF	FF	FTE	
FY 2011-12 estimated Personal Services	\$14,244,007	\$10,167,372	\$4,076,635	249.1	
FY 2011-12 estimated operating expenses	\$5,802,156	\$4,141,579	\$1,660,577	0.0	
Total FY 2012-13 Recommendation	\$20,046,163	\$14,308,951	\$5,737,212	249.1	

# Florence State Veterans Nursing Home

# \*New line item recommended for FY 2012-13

*Description:* This line item will show, for informational purposes only, the estimated FY 2012-13 costs of operating the Florence State Veterans Nursing Home. Amounts include the "double count" of any General Fund appropriations that are deposited to the Central Fund for use by the nursing homes. The State Veterans Nursing Home System is an enterprise, and the amounts shown are not counted as state revenue for purposes of Article X, Section 20 of the State Constitution, except in years in which large capital construction amounts are appropriated. Further, the nursing homes have continuous spending authority for funds received pursuant to Article 12 of Title 26, C.R.S. Thus, **this line item is shown solely for informational purposes**.

Request: The Department did not request this line item.

*Recommendation:* Staff recommends an informational appropriation of \$9,617,875 total funds and 147.0 FTE. The recommendation is based on the FY 2011-12 estimated expenditures, and does not include the personal services base reduction because the appropriation is for information purposes. The following table outlines how the recommendation is calculated.

(9) (E)Florence State Veterans Nursing Home				
	TOTAL	CF	FF	FTE
FY 2011-12 estimated Personal Services	\$6,629,212	\$4,721,988	\$1,907,224	147.0
FY 2011-12 estimated operating expenses	\$2,988,663	\$2,128,825	\$859,838	0.0
Total FY 2012-13 Recommendation	\$9,617,875	\$6,850,813	\$2,767,062	147.0

#### DEPARTMENT OF HUMAN SERVICES (Special Purpose Council and Commissions, Services for People With Disabilities) FY 2012-13 STAFF FIGURE SETTING Staff Recommendation Does Not Represent Committee Decision

Stuff Recommendation Does Not Represent Committee Dec

#### Homelake State Veterans Nursing Home and Domiciliary \*New LINE ITEM RECOMMENDED FOR FY 2012-13

Description: This line item will show, for informational purposes only, the estimated FY 2012-13 costs of operating the Homelake State Veterans Nursing Home and Domiciliary. Amounts include the "double count" of any General Fund appropriations that are deposited to the Central Fund for use by the nursing homes. The State Veterans Nursing Home System is an enterprise, and the amounts shown are not counted as state revenue for purposes of Article X, Section 20 of the State Constitution, except in years in which large capital construction amounts are appropriated. Further, the nursing homes have continuous spending authority for funds received pursuant to Article 12 of Title 26, C.R.S. Thus, **this line item is shown solely for informational purposes**.

Request: The Department did not request this line item.

*Recommendation:* Staff recommends an informational appropriation of \$5,753,452 total funds and 91.7 FTE. The recommendation is based on the FY 2011-12 estimated expenditures, and does not include the personal services base reduction because the appropriation is for information purposes. The following table outlines how the recommendation is calculated.

(9) (E) Homelake State Veterans Nursing Home and Domiciliary					
	TOTAL	CF	FF	FTE	
FY 2011-12 estimated Personal Services	\$3,916,935	\$2,669,391	\$1,247,544	91.7	
FY 2011-12 estimated operating expenses	\$1,836,517	\$1,251,586	\$584,931	0.0	
Total FY 2012-13 Recommendation	\$5,753,452	\$3,920,977	\$1,832,475	91.7	

# **<u>Rifle State Veterans Nursing Home</u>**

# \*New line item recommended for FY 2012-13

*Description:* This line item will show, for informational purposes only, the estimated FY 2012-13 costs of operating the Rifle State Veterans Nursing Home. Amounts include the "double count" of any General Fund appropriations that are deposited to the Central Fund for use by the nursing homes. The State Veterans Nursing Home System is an enterprise, and the amounts shown are not counted as state revenue for purposes of Article X, Section 20 of the State Constitution, except in years in which large capital construction amounts are appropriated. Further, the nursing homes have continuous spending authority for funds received pursuant to Article 12 of Title 26, C.R.S. Thus, **this line item is shown solely for informational purposes**.

Request: The Department did not request this line item.

Staff Recommendation Does Not Represent Committee Decision

*Recommendation:* Staff recommends an informational appropriation of \$8,701,062 total funds and 121.0 FTE. The recommendation is based on the FY 2011-12 estimated expenditures, and does not include the personal services base reduction because the appropriation is for information purposes. The following table outlines how the recommendation is calculated.

(9) (E)Rifle State Veterans Nursing Home				
	TOTAL	CF	FF	FTE
FY 2011-12 estimated Personal Services	\$6,642,106	\$4,955,675	\$1,686,431	121.0
FY 2011-12 estimated operating expenses	\$2,058,956	\$1,536,187	\$522,769	0.0
Total FY 2012-13 Recommendation	\$8,701,062	\$6,491,862	\$2,209,200	121.0

Staff Recommendation Does Not Represent Committee Decision

# LONG BILL FOOTNOTES

Staff recommends that the following footnotes be **continued**:

23 Department of Human Services, Services for People with Disabilities, Community Services for People with Developmental Disabilities, Program Costs -- It is the intent of the General Assembly that expenditures for these services be recorded only against the Long Bill group total for Program Costs.

<u>Comment:</u> Provides the Department with flexibility to move funds between line items in the Program Costs section of the budget.

25 Department of Human Services, Services for People with Disabilities, Community Services for People with Developmental Disabilities, Other Community Programs, Preventive Dental Hygiene -- The purpose of this appropriation is to assist the Colorado Foundation of Dentistry in providing special dental services for persons with developmental disabilities.

<u>Comment:</u> Explains the purpose of the appropriation. The Department is in compliance, using the money to assist the Colorado Foundation of Dentistry.

#### **REQUESTS FOR INFORMATION**

# **Requests for Information Affecting Multiple Departments**

1. Department of Health Care Policy and Financing, Executive Director's Office; and Department of Human Services, Services for People with Disabilities -- The General Assembly requests that the departments work together with Community Centered Boards and submit a report to the Joint Budget Committee, the House Health and Environment Committee, and the Senate Health and Human Services Committee by November 1, 2011 2012 with recommendations regarding whether the administration and funding for services for people with developmental disabilities should be transferred from the Department of Human Services to the Department of Health Care Policy and Financing. The report should discuss pros and cons associated with such a move and any potential savings. In preparing the recommendations the departments should solicit input from stakeholders.

Staff Recommendation Does Not Represent Committee Decision

<u>Comment:</u> This request for information resulted from the interest of the General Assembly in moving the developmental disabilities waivers to the Department of Health Care Policy and Financing. If the General Assembly continues to be interested in the move and there is no legislation passed during the 2012 Session moving the program, the request should be continued.

#### **DEPARTMENT OF HUMAN SERVICES REQUESTS FOR INFORMATION**

1. Department of Human Services, Services for People with Disabilities, Community Services for People with Developmental Disabilities, Program Costs, Early Intervention Services -- The Department is requested to notify the Joint Budget Committee before implementing any cost containment strategy expected to result in a decrease in the number of people eligible for early intervention services. The notification should include discussion of alternative strategies, including but not limited to provider rate reductions and increasing payments from non-General Fund sources, and an estimate of the cost of serving the projected population without reducing eligibility.

<u>Comment:</u> The request for information provides an opportunity for the JBC to consider providing new funds for Early Intervention Services for increased costs prior to the Department taking any action to reduce expenditures by limiting the eligible population. The Department could still reduce provider rates or Early Intervention benefits without needing to first consult the JBC. The Department has not implemented any cost containment strategies expected to result in a decrease in the number of people eligible for early intervention services.

15. Department of Human Services, Services for People with Disabilities, Division of Vocational Rehabilitation, Rehabilitation Programs -- Local Funds Match - The Department is requested to provide a report to the Joint Budget Committee, by November 1 of each year, that details deferred cash and reappropriated funds revenue on its books as of the close of the preceding fiscal year.

<u>Comment:</u> The required match rate for federal funds in the Rehabilitation Programs -- Local Funds Match line item is 21.3 percent. In some years the Division receives more in local funds than the minimum required to match the available federal funds. The excess is rolled forward and used to match federal funds for direct services in the next year. The primary source of local funds for vocational rehabilitation programs is school districts participating in the School-to-Work Alliance Program (SWAP). These school districts "over-match" and pay 50 percent of program costs, rather than 21.3 percent. The Department uses the over-match to pay for services beyond the school districts. Without this over-match, the Department would have insufficient General Fund to draw down all available federal funds and would need to further curtail services to eligible applicants.

7-March-12