

**THE COLORADO GENERAL ASSEMBLY
JOINT BUDGET COMMITTEE**



FY 2015-16 STAFF FIGURE SETTING

DEPARTMENT OF HUMAN SERVICES

**(Office of Information Technology Services, Office of Operations, Office of Self Sufficiency,
Adult Assistance Programs, and Division of Youth Corrections)**

**JBC Working Document - Subject to Change
Staff Recommendation Does Not Represent Committee Decision**

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DEPARTMENT OF HUMAN SERVICES

Department Overview

This Joint Budget Committee staff figure setting document includes the following offices and agencies within the Department of Human Services:

- The **Office of Information Technology Services (OITS)** is responsible for developing and maintaining the major centralized computer systems of the Department, including systems that link to all 64 counties in the state. The Office supports centralized databases, and provides support and training to users, including county staff and private social service providers. OITS' staff resources were transferred to the Governor's Office of Information Technology (OIT) in FY 2010-11 as part of the consolidation of State executive branch agency information technology personnel resources in OIT. OITS staff continues to support the programs funded and administered by the Department of Human Services, while also leveraging a wide variety of information technology skills across State agencies.
- The **Office of Operations** provides Department-wide facility maintenance and management, accounting, payroll, contracting, purchasing, and field audits.
- The **Office of Self-Sufficiency** provides income, nutritional, and support services to assist families and individuals in need. The programs administered by this unit include:
 - Child Support Services establishes paternity and enforces orders for child and medical support;
 - Colorado Works provides Temporary Assistance for Needy Families (TANF), including financial aid, employment services, and support services for families;
 - Energy Assistance, LEAP (Low-Income Energy Assistance Program) provides financial assistance with heating bills;
 - Food Distribution works to strengthen the nutrition safety net through commodity food distribution to eligible individuals and families, emergency feeding programs, and the elderly;
 - Food and Nutrition provides monthly benefits to low-income households to buy the food needed for a nutritionally adequate diet;
 - Refugee Services provides support to refugees and the larger receiving community; and
 - Disability Determination Services determines medical disability for Colorado residents who apply for Social Security Disability Insurance (SSDI) or Supplemental Security Income (SSI) benefits. Note, functionally these services are provided within the Department's Office of Long Term Care.
- The **Adult Assistance Programs** provides assistance and support for needy elderly and disabled adult populations in Colorado. Within the Office of Economic Security, the unit supervises several programs, including the Old Age Pension (OAP) program, which provides cash assistance to eligible individuals age 60 and older and the Aid to the Needy Disabled and Home Care Allowance programs, which provide cash assistance for low-income disabled adults. Within the Office of Long Term Care, the unit supervises several programs, including the Adult Protective Services (APS) programs, which intervene on behalf of at-risk adults to address abuse, neglect, or exploitation; and Older Americans Act services, such as Meals on Wheels, to older Coloradans through the 16 Area Agencies on Aging (AAA).

- The **Division of Youth Corrections** (DYC) is responsible for the supervision, care, and treatment of: (1) juveniles held in secure detention pre- or post-adjudication (detention facilities are similar to county jails); (2) juveniles committed or sentenced to the Department by courts; and (3) juveniles receiving six month mandatory parole services following a commitment to the Division. In addition to treating incarcerated and paroled juveniles, DYC administers the S.B. 91-94 program that provides alternatives to detention and/or commitment in each judicial district. The Division maintains 10 secure institutional centers and augments this capacity with contracts for community, staff secure, and detention placements.
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GENERAL NOTES ABOUT THIS DOCUMENT

- Each division in this packet begins with a request and recommendation summary that includes a table of recommendations and a description of all change items (including decision items) from the FY 2014-15 appropriation to the FY 2015-16 recommendation. The line item detail sections within each division include a line item request and recommendation summary table.
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(1) Executive Director’s Office

This figure setting document contains staff recommendations for three line items within the Executive Director’s Office. The line items are related to information technology initiatives within the Department, the Juvenile Parole Board, and adult assistance. The other line items in this division will be addressed in a separate staff figure setting presentation by Megan Davisson on Thursday, March 12th.

➔ Analysis: R11 Gerontology Stipend Program

Background

Colorado has one of the fastest growing aging populations in the U.S., according to the Colorado Commission on Aging. From 1990 to 2014, the population of individuals 60 years of age and older has grown by 121.0 percent from 451,108 to 996,776. The State Demographer indicates that the population of individuals 60 years of age and older will increase in the future. From 2014 to 2030, the population of individuals 60 years of age and older is projected to grow by 62.9 percent from 996,776 to 1,623,502.

Issue

The Department indicates that the increasing number of older adults will require an expansion of services in many of areas of the state, especially rural areas with more difficult to reach seniors. The agency also notes that the demand for services increases due to the population growth of seniors requires workforce changes. This is echoed by the U.S. Department of Labor Statistics, which predicts that by 2022, there will be a 27 percent increase in demand for gerontological social workers and a 23 percent increase in the demand for medical and health services managers.

Proposed Solution

With an understanding of these projected changes in demographics and workforce needs, the Department seeks an increase of \$179,438 General Fund for FY 2015-16 (total request is \$2.2 million General Fund from FY 2015-16 through FY 2019-20) to contract with a State university or college to conduct a five-year pilot program to train social workers and health services managers specializing in gerontology. The goal of the pilot is to produce up to 85 qualified social workers with expertise in elder care by 2020, with a focus on increasing the workforce in rural regions of the state.

Gerontology Stipend Funding Request						
	2015-16	2016-17	2017-18	2018-19	2019-20	Total
General Fund	\$179,438	\$442,367	\$606,262	\$635,531	\$358,048	\$2,221,646

The Department indicates that students interested in social work and health care express interest in working with children, and do not consider (or have knowledge of) the field of gerontology as a career option. The proposed solution is aimed at raising awareness among prospective students via financial incentives to generate an interest in gerontological social work and health care that translates into an increase in the number of workforce ready Coloradans.

Recommendation

Staff recommends rejecting this request. Providing stipends or scholarships to students to incent them to enter a specific vocation is outside of the purview of the Department of Human Services. It represents a matter better addressed by the Department of Higher Education within the context of all statewide workforce development needs. The Department of Higher Education offers the advantage of being able to do a gap analysis of educational opportunities and workforce trends across all institutions (including community colleges), to prioritize those needs, and to seek funding using existing models to add moneys to meet those needs. Staff agrees with the Department that there will be a demand for gerontological services in the future, but cannot recommend that the Department of Human Services be funded for this proposal at the potential expense of other areas of study which may be better candidates to receive State moneys to incent participation.

LINE ITEM DETAIL – (1) EXECUTIVE DIRECTOR’S OFFICE

(B) GENERAL ADMINISTRATION

Juvenile Parole Board

The Colorado Juvenile Parole Board is statutorily authorized to grant, deny, modify, suspend, or revoke, and specify conditions of parole for all juvenile delinquents adjudicated to the Department of Human Services. Pursuant to Section 19-2-206 (6), C.R.S., the Department is responsible for providing clerical support for the Board.

Request: The Department requests an appropriation of \$292,317 total funds (including \$213,463 General Fund) and 3.2 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$292,317 total funds and 3.2 FTE for FY 2015-16. The recommendation consists of \$213,463 General Fund and \$78,854 reappropriated funds transferred from the Department of Public Safety’s Division of Criminal Justice. The following table summarizes the calculations for the recommendation.

Executive Director's Office, Special Purpose, Juvenile Parole Board						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$287,760</u>	<u>\$208,906</u>	<u>\$0</u>	<u>\$78,854</u>	<u>\$0</u>	<u>3.2</u>
TOTAL	\$287,760	\$208,906	\$0	\$78,854	\$0	3.2
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$287,760	\$208,906	\$0	\$78,854	\$0	3.2
Annualize prior year budget actions	<u>4,557</u>	<u>4,557</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$292,317	\$213,463	\$0	\$78,854	\$0	3.2
Increase/(Decrease)	\$4,557	\$4,557	\$0	\$0	\$0	0.0
Percentage Change	1.6%	2.2%	n/a	0.0%	n/a	0.0%
FY 2015-16 Executive Request:	\$292,317	\$213,463	\$0	\$78,854	\$0	3.2
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Health Insurance Portability and Accountability Act of 1996 - Security Remediation

The Department is considered a covered entity under the Health Insurance Portability and Accountability Act of 1996 (HIPAA), as it is responsible for the administration of numerous programs that handle health information. Specifically, the security rule covers the Mental Health Institutes at Pueblo and Fort Logan, Mental Health Services, the Alcohol and Drug Abuse Division, Department-wide security, the Department’s accounting

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program, the Office of Information Technology Services, the Regional Centers at Wheat Ridge, Pueblo, and Grand Junction, the Division of Developmental Disabilities, and the nursing homes at Rifle and Fitzsimmons.

Responsibilities of this section include the development of a Department-wide, system-based risk assessment and integration of this assessment into the Departments' operations. The staff also conducts periodic evaluations for all systems where technical, environmental, or operational changes have occurred. The section is responsible for the continuation of consolidation efforts associated with protected health information covered by the security rules, for an annual test that details the Department's security management processes, and for on-going privacy and security training.

Request: The Department requests an appropriation of \$380,739 total funds (including \$280,296 General Fund) and 1.0 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$380,739 total funds and 1.0 FTE for FY 2015-16. The recommendation consists of \$280,296 General Fund, \$334 cash funds from various sources, \$73,358 reappropriated funds transferred from the Department of Health Care Policy and Financing, and \$26,911 federal funds from the Substance Abuse Prevention and Treatment Block Grant. The following table summarizes the calculations for the recommendation.

Executive Director's Office, Special Purpose, Health Insurance Portability and Accountability Act of 1996 - Security Remediation						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$377,543	\$277,931	\$334	\$73,358	\$25,920	1.0
TOTAL	\$377,543	\$277,931	\$334	\$73,358	\$25,920	1.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	377,543	277,931	334	73,358	25,920	1.0
Annualize prior year budget actions	3,196	2,365	0	640	191	0.0
TOTAL	\$380,739	\$280,296	\$334	\$73,998	\$26,111	1.0
Increase/(Decrease)	\$3,196	\$2,365	\$0	\$640	\$191	0.0
Percentage Change	0.8%	0.9%	0.0%	0.9%	0.7%	0.0%
FY 2015-16 Executive Request:	\$380,739	\$280,296	\$334	\$73,998	\$26,111	1.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

CBMS Emergency Processing Unit

The initial deployment of the Colorado Benefits Management System (CBMS) was contested in court. The court allowed the deployment to go forward, but issued a temporary order that required the State to meet several conditions. An emergency processing unit (EPU) to support benefit applicants was created to meet one of the conditions. Continued operation of the EPU was included in a subsequent agreement between plaintiffs and the

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State during negotiations toward a settlement of the lawsuit, and is part of the final order that was issued when the case was settled. The unit was initially staffed with contract workers, but those positions were converted to State employees when it became clear that the function would be ongoing.

Request: The Department requests an appropriation of \$222,137 total funds (including \$75,820 General Fund) and 4.0 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$222,137 total funds and 4.0 FTE for FY 2015-16. The recommendation consists of \$75,820 General Fund, \$17,350 cash funds from various sources, and \$128,967 federal funds from various sources. The following table summarizes the calculations for the recommendation.

Executive Director's Office, Special Purpose, CBMS Emergency Processing Unit						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$219,537	\$74,910	\$17,350	\$0	\$127,277	4.0
TOTAL	\$219,537	\$74,910	\$17,350	\$0	\$127,277	4.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$219,537	\$74,910	\$17,350	\$0	\$127,277	4.0
Annualize prior year budget actions	<u>2,600</u>	<u>910</u>	<u>0</u>	<u>0</u>	<u>1,690</u>	<u>0.0</u>
TOTAL	\$222,137	\$75,820	\$17,350	\$0	\$128,967	4.0
Increase/(Decrease)	\$2,600	\$910	\$0	\$0	\$1,690	0.0
Percentage Change	1.2%	1.2%	0.0%	n/a	1.3%	0.0%
FY 2015-16 Executive Request:	\$222,137	\$75,820	\$17,350	\$0	\$128,967	4.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Gerontology Stipend Program (new line item)

the Department requests a new line item to an increase of \$179,438 General Fund for FY 2015-16 (total request is \$2.2 million General Fund from FY 2015-16 through FY 2019-20) to contract with a State university or college to conduct a five-year pilot program to train social workers and health services managers specializing in gerontology.

Request: The Department requests an increase of \$179,438 General Fund for FY 2015-16 (total request is \$2.2 million General Fund from FY 2015-16 through FY 2019-20) for this purpose.

Recommendation: Staff recommends rejecting this request. The following table summarizes staff's calculations for the recommendation.

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Executive Director's Office, Special Purpose, Gerontology Stipend Program						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$0	\$0	\$0	\$0	\$0	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$0	\$0	\$0	\$0	\$0	0.0
R11 Gerontology program	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$0	\$0	\$0	\$0	\$0	0.0
Increase/(Decrease)	\$0	\$0	\$0	\$0	\$0	0.0
Percentage Change	n/a	n/a	n/a	n/a	n/a	n/a
FY 2015-16 Executive Request:	\$179,438	\$179,438	\$0	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$179,438	\$179,438	\$0	\$0	\$0	0.0

(2) Office of Information Technology Services

The budget for the Office is primarily driven by the personal, contracting, and operating expenses of the Colorado Benefits Management System (CBMS). CBMS is the computer system used to determine a citizen's eligibility for public assistance programs like Medicaid, the Supplemental Nutrition Assistance Program (SNAP), Temporary Assistance for Needy Families (TANF), and many others. CBMS is developed and maintained by the State for use by county social service organizations and various medical assistance sites throughout the state. The majority of employees assigned directly to CBMS reside in the Governor's Office of Information Technology.

CBMS is not the only system administered with moneys appropriated to this Office, however. The following tools support a variety of programs:

- Colorado TRAILS - a statewide system, operational since 2002, that supports activities in the Division of Child Welfare and the Division of Youth Corrections. It provides case management, financial tools, and other resources to users of the program.
- County Financial Management System (CFMS) - the system tracks expenditures by program, by funding source, by county, tracks and allocates administrative costs by program, and tracks expenditures that are estimated to count toward federal maintenance of effort requirements. The system manages over \$1.0 billion in payments annually.
- Child Care Automated Tracking System (CHATS) - an information technology system for eligibility and payment for the Child Care Assistance Program. The program provides child care subsidies for low-income families, TANF families, and families transitioning from the Colorado Works program.

DIVISION REQUEST AND RECOMMENDATION SUMMARY

Office of Information Technology Services						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$85,982,816	\$36,421,901	\$2,619,817	\$18,214,134	\$28,726,964	11.0
Other legislation	1,371,288	37,715	4,977	52,912	1,275,684	0.0
Supplemental bill (S.B. 15-149)	<u>(13,697,340)</u>	<u>4,267,773</u>	<u>(1,008,304)</u>	<u>(17,194,253)</u>	<u>237,444</u>	<u>0.0</u>
TOTAL	\$73,656,764	\$40,727,389	\$1,616,490	\$1,072,793	\$30,240,092	11.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$73,656,764	\$40,727,389	\$1,616,490	\$1,072,793	\$30,240,092	11.0
BA17 IT systems interoperability*	1,323,360	132,336	0	0	1,191,024	0.0
BA18 Enterprise content management*	231,000	231,000	0	0	0	0.0
BA6 HCFP / DHS BA NP1 CBMS funding simplification	16,526	(833,297)	3,623	(479)	846,679	0.0
BA NP6 COGMS	6,050	6,050	0	0	0	0.0

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Office of Information Technology Services						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
Annualize prior year budget actions	(14,389,709)	(11,858,465)	(632,793)	(30,667)	(1,867,784)	0.0
Annualize prior year legislation	(1,484,874)	(152,326)	(4,935)	(52,433)	(1,275,180)	0.0
BA NP5 Cloud migration	(532,397)	(240,633)	0	0	(291,764)	0.0
BA NP4 CORE common policy true-up	(522,533)	(434,668)	(123,369)	0	35,504	0.0
Centrally appropriated line items*	<u>(366,019)</u>	<u>(196,482)</u>	<u>(4,374)</u>	<u>(11,425)</u>	<u>(153,738)</u>	<u>0.0</u>
TOTAL	\$57,938,168	\$27,380,904	\$854,642	\$977,789	\$28,724,833	11.0
Increase/(Decrease)	(\$15,449,196)	(\$13,077,085)	(\$761,848)	(\$95,004)	(\$1,515,259)	0.0
Percentage Change	(21.0%)	(32.1%)	(47.1%)	(8.9%)	(5.0%)	0.0%
FY 2015-16 Executive Request	\$57,941,060	\$28,120,228	\$854,687	\$977,789	\$27,988,356	11.0
Request Above/(Below) Recommendation	\$2,892	\$739,324	\$45	\$0	(\$736,477)	0.0

*Represents requested funding level, not the recommended funding level.

Issue Descriptions

BA17 IT systems interoperability: The Department seeks an increase of \$14,139,300 total funds, including \$1,413,930 General Fund for FY 2015-16 to standardize all existing information technology systems the agency uses in an effort to allow the data contained in the systems to be made available without removing the data from the core systems. The solution would create interfaces to access the data directly rather than exporting data from the core systems for import into other systems. Of the total requested amount, \$12,815,940 total funds, including \$1,281,594 General Fund, is requested in the Department’s FY 2015-16 capital construction budget and \$1,323,360 total funds, including \$132,336 General Fund, is requested in the Department’s operating budget for FY 2015-16.

Analysis: BA17 IT systems interoperability

Per the process articulated in H.B. 14-1395 (Information Technology Budget Requests), the Joint Technology Committee will make a recommendation to the Joint Budget Committee on the capital construction portion of this request on February 15th. Thus, **staff’s recommendation is pending**. Staff will present the Joint Technology Committee’s recommendation to the Joint Budget Committee during figure setting for the Governor’s Office of Information Technology on March 6th. At that time, staff will make a recommendation to the Joint Budget Committee on the capital construction and operating budget components of this request. The dollar amount shown in the table above represents the requested operating budget increase for FY 2015-16, not staff’s recommendation.

BA18 Enterprise content management: The Department seeks an increase of \$500,400 General Fund for FY 2015-16 to implement a department-wide system to manage documents and files. The system that would be deployed would use the same content management software that the Governor’s Office of Information

Technology uses for the Colorado Operations Resource Engine (CORE), Colorado Benefits Management System (CBMS), and Colorado Program Eligibility and Application Kit (PEAK). Of the total requested amount, \$269,400 General Fund is requested in the Department’s FY 2015-16 capital construction budget and \$231,000 General Fund, is requested in the Department’s operating budget for FY 2015-16. This new line item is requested to capture the operating budget request.

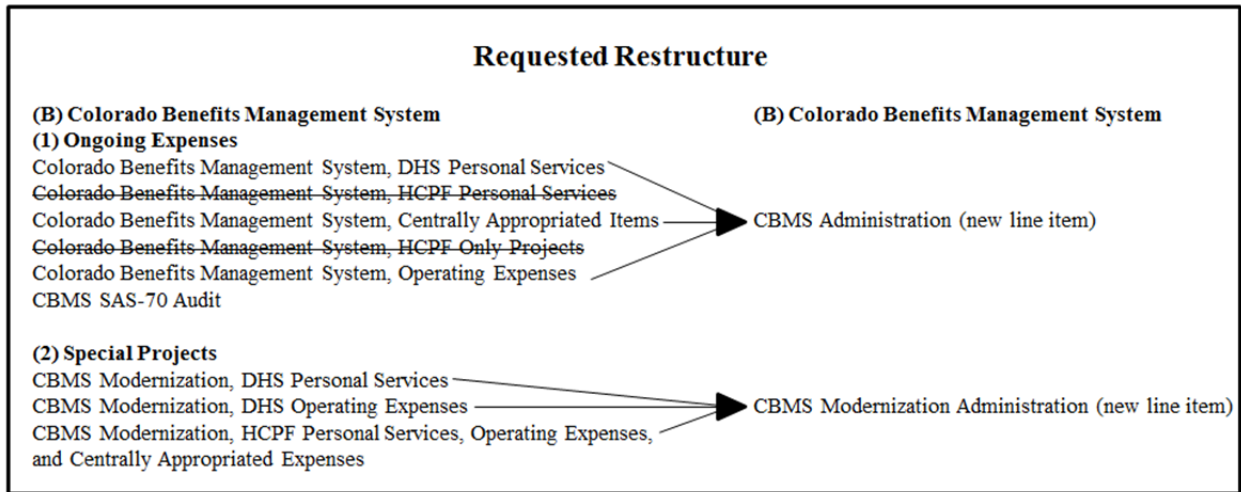
➔ Analysis: BA18 Enterprise content management

Per the process articulated in H.B. 14-1395 (Information Technology Budget Requests), the Joint Technology Committee will make a recommendation to the Joint Budget Committee on the capital construction portion of this request on February 15th. Thus, **staff’s recommendation is pending**. Staff will present the Joint Technology Committee’s recommendation to the Joint Budget Committee during figure setting for the Governor’s Office of Information Technology on March 6th. At that time, staff will make a recommendation to the Joint Budget Committee on the capital construction and operating budget components of this request. The dollar amount shown in the table above represents the requested operating budget increase for FY 2015-16, not staff’s recommendation.

BA6 HCFP / DHS BA NP1 CBMS Funding Simplification: The Department requests a reorganization and rebalancing of fund sources for the line items that support the Colorado Benefits Management System (CBMS).

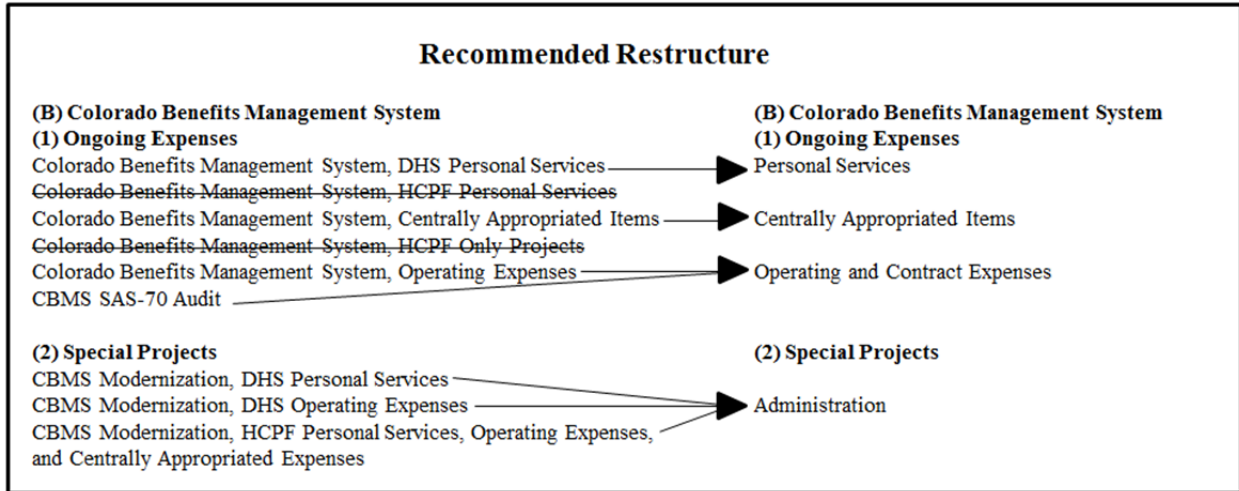
➔ Analysis: BA6 HCFP / DHS BA NP1 CBMS Funding Simplification

The Department submitted a budget amendment to create two program lines: one for ongoing expenses and one for special projects, such the recent CBMS modernization project. The following graphic summarizes the request.



Staff recommends that the Committee reject the Department’s request and instead reorganize the existing line items into three new/renamed line items. By doing so, the General Assembly retains transparency on moneys appropriated for the specific purposes associated with the ongoing operation of CBMS, including

personal services, centrally appropriated items, and operating and contract expenses. Additionally, staff recommends a Special Projects subsection line item called Administration to capture the costs associated with the training functions resulting from the CBMS modernization project. In the future, staff recommends that any new special projects be appropriated to discrete line items to maintain transparency. The following graphic summarizes the recommendation.



Additionally, **staff recommends that the Committee approve the Department’s request to rebalance fund sources** to align various sources of funding applicable to CBMS with the current cost allocation trends. Cost allocation is used to ensure that the different benefit programs using CBMS are paying an appropriate percentage of the cost of CBMS, proportional to the actual usage of the system associated with those programs. This action results primarily in a decrease of \$833,297 General Fund and an increase of \$846,679 federal funds for FY 2015-16.

BA NP6 COGMS: The recommendation includes an increase of \$6,050 General Fund compared to the FY 2014-15 appropriation of \$36,290 General Fund to pay the Governor’s Office of Information Technology to maintain and support the current version of the Colorado Grants Management System (COGMS). This action was initiated via the Department’s supplemental bill (S.B. 15-149).

Annualize prior year budget actions: The recommendation includes a decrease of \$14,845,167 total funds, including a decrease of \$13,709,821 General Fund, for FY 2015-16. The majority of the change is due to the conclusion of the budgetary requirements associated with the second phase of the Colorado Benefits Management System (CBMS). Note, the Department’s FY 2014-15 supplemental bill (S.B. 15-149) provides roll-forward authority for the appropriation made in FY 2014-15 to FY 2015-16 for this phase of the project.

Annualize prior year legislation: The recommendation includes a decrease of \$2,153,574 total funds, including a decrease of \$649,789 General Fund, for FY 2015-16. The majority of the change is due to the conclusion of one-time changes to the Child Care Automated Tracking System (CHATS) included in H.B. 14-1317 (Colorado Child Care Assistance Program Changes).

BA NP5 Cloud migration: The recommendation includes a decrease of \$532,397 total funds, including a decrease of \$240,633 General Fund, compared to the FY 2014-15 appropriation of \$2,041,369 total funds to pay the Governor’s Office of Information Technology to continue the migration of applications, including Trails and the Child Care Automated Tracking System (CHATS), to a hosted, cloud-based environment. This action was initiated via the Department’s supplemental bill (S.B. 15-149).

BA NP4 CORE common policy true-up: The recommendation includes a decrease of \$522,533 total funds, including \$434,668 General Fund, for FY 2015-16 for the Department’s share of the support costs of the Colorado Operations Resource Engine (CORE).

Centrally appropriated line items: The Department request includes a decrease of \$366,019 total funds for information technology common policy adjustments requested by the Governor’s Office of Information Technology. Common policy recommendations for information technology will be presented to the Committee on Thursday, March 6th by Kevin Neimond during figure setting for the Governor’s Office of Information Technology’s common policies. Staff will incorporate the Committee’s action into the Long Bill.

LINE ITEM DETAIL – (2) OFFICE OF INFORMATION TECHNOLOGY SERVICES

(A) INFORMATION TECHNOLOGY

Operating Expenses

The line item pays for the operating expenses associated with the Divisions' systems, plus much of the centralized hardware and software infrastructure used by the Department.

Request: The Department requests an appropriation of \$560,634 total funds, including \$489,559 General Fund, for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$560,634 total funds for FY 2015-16. The recommendation consists of \$489,559 General Fund, \$14,474 reappropriated funds transferred from the Department of Health Care Policy and Financing and various sources, and \$56,601 federal funds from various sources. The following table summarizes staff's calculations for the recommendation.

Office of Information Technology Services, Information Technology, Operating Expenses						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$1,911,543	\$1,840,468	\$0	\$14,474	\$56,601	0.0
TOTAL	\$1,911,543	\$1,840,468	\$0	\$14,474	\$56,601	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$1,911,543	\$1,840,468	\$0	\$14,474	\$56,601	0.0
Annualize prior year budget actions	<u>(1,350,909)</u>	<u>(1,350,909)</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$560,634	\$489,559	\$0	\$14,474	\$56,601	0.0
Increase/(Decrease)	(\$1,350,909)	(\$1,350,909)	\$0	\$0	\$0	0.0
Percentage Change	(70.7%)	(73.4%)	n/a	0.0%	0.0%	n/a
FY 2015-16 Executive Request:	\$560,634	\$489,559	\$0	\$14,474	\$56,601	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Microcomputer Lease Payments

The appropriation is used for lease payments for personal computers and related equipment used in the Department.

Request: The Department requests a continuation level of funding of \$539,344, including \$301,832 General Fund, for FY 2015-16.

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Recommendation: Staff recommends a continuation level of funding of \$539,344 total funds for FY 2015-16. The recommendation consists of \$301,832 General Fund, \$15,466 cash funds from various sources, \$128,647 reappropriated funds transferred from the Department of Health Care Policy and Financing and various sources, and \$93,399 federal funds from various sources. The following table summarizes staff's calculations for the recommendation.

Office of Information Technology Services, Information Technology, Microcomputer Lease Payments						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$539,344</u>	<u>\$301,832</u>	<u>\$15,466</u>	<u>\$128,647</u>	<u>\$93,399</u>	<u>0.0</u>
TOTAL	\$539,344	\$301,832	\$15,466	\$128,647	\$93,399	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$539,344</u>	<u>\$301,832</u>	<u>\$15,466</u>	<u>\$128,647</u>	<u>\$93,399</u>	<u>0.0</u>
TOTAL	\$539,344	\$301,832	\$15,466	\$128,647	\$93,399	0.0
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%	n/a
FY 2015-16 Executive Request:						
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

County Financial Management System

This appropriation pays for expenses associated with maintaining the County Financial Management System (CFMS). The system tracks program expenditures by program, by funding source, by county, tracks and allocates administrative costs by program, and tracks expenditures that are estimated to count toward federal maintenance of effort requirements. The system manages over \$1.0 billion in payments annually. Funding for CFMS is used for contractual services (information technology programmers) and hardware and software maintenance.

Request: The Department requests a continuation level of funding of \$1,494,325 total funds, including \$770,740 General Fund, for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$1,494,325 total funds for FY 2015-16. The recommendation consists of \$770,740 General Fund and \$723,585 federal funds from various sources. The following table summarizes staff's calculations for the recommendation.

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Office of Information Technology Services, Information Technology, County Financial Management System						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$1,494,325</u>	<u>\$770,740</u>	<u>\$0</u>	<u>\$0</u>	<u>\$723,585</u>	<u>0.0</u>
TOTAL	\$1,494,325	\$770,740	\$0	\$0	\$723,585	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$1,494,325</u>	<u>\$770,740</u>	<u>\$0</u>	<u>\$0</u>	<u>\$723,585</u>	<u>0.0</u>
TOTAL	\$1,494,325	\$770,740	\$0	\$0	\$723,585	0.0
Percentage Change	0.0%	0.0%	n/a	n/a	0.0%	n/a
FY 2015-16 Executive Request:	\$1,494,325	\$770,740	\$0	\$0	\$723,585	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Client Index Project

The appropriation pays the contract and operating costs associated with maintaining the Client Index Project. The system assures that each recipient of State benefits has a unique identifier. Each program uploads the name, gender, date of birth, social security number, and other identifying information for any individual served, and the Index looks for other duplicate entries and assigns a unique identifier. The Index retains both this unique identifier and the identifiers assigned by each respective program's system. By maintaining a central, unduplicated listing of clients served, the Index enhances interagency coordination and cooperation, reduces data entry requirements, reduces referrals for duplicated services, reduces fraud, and provides information for program evaluations.

Request: The Department requests a continuation level of funding of \$17,698 total funds, including \$10,154 General Fund, for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$17,698 total funds for FY 2015-16. The recommendation consists of \$10,154 General Fund and \$7,544 federal funds from various sources. The following table summarizes staff's calculations for the recommendation.

Office of Information Technology Services, Information Technology, Client Index Project						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$17,698</u>	<u>\$10,154</u>	<u>\$0</u>	<u>\$0</u>	<u>\$7,544</u>	<u>0.0</u>
TOTAL	\$17,698	\$10,154	\$0	\$0	\$7,544	0.0

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Office of Information Technology Services, Information Technology, Client Index Project						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$17,698	\$10,154	\$0	\$0	\$7,544	0.0
TOTAL	\$17,698	\$10,154	\$0	\$0	\$7,544	0.0
Percentage Change	0.0%	0.0%	n/a	n/a	0.0%	n/a
FY 2015-16 Executive Request:	\$17,698	\$10,154	\$0	\$0	\$7,544	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Colorado Trails

The appropriation pays the contract and equipment costs associated with Colorado Trails. Colorado Trails is a statewide system, operational since 2002, that supports activities in the Department’s Division of Child Welfare and the Division of Youth Corrections (DYC). The Trails database links all divisions of DYC staff located in facilities and offices throughout the state, as well as State and county child welfare workers, supervisors, and support staff. The system provides case management support for direct client workers, decision-making support tools for managers, and access to client information across all DYC and child welfare populations in the state. The client/server-based system also provides an interface with the Colorado Integrated Criminal Justice Information System (CICJIS).

The Division of Child Welfare portion of Trails includes functions for intake, eligibility, resource management, court processing, case management, facilities management, financial management, and administration. The DYC portion of Trails allows users to track the stages a youth goes through in terms of their placements and counselor assignments. Workers can create, modify, and maintain treatment plans and release goals, and identify and assess resource providers.

Request: The Department requests a continuation level of funding of \$4,970,392 total funds, including \$2,683,461 General Fund, for FY 2015-16. Note, the Department’s capital construction request includes an increase of \$6.8 million total funds, including \$4.6 million General Fund for FY 2015-16 to improve Trails to allow for faster implementation of system modifications that reflect changing child welfare practices (rules and policies). Per the process articulated in H.B. 14-1395 (Information Technology Budget Requests), the Joint Technology Committee will make a recommendation to the Joint Budget Committee this request on February 15th. Staff will present the Joint Technology Committee’s recommendation to the Joint Budget Committee during figure setting for the Governor’s Office of Information Technology on March 6th.

Recommendation: Staff recommends a continuation level of funding of \$4,970,392 total funds for FY 2015-16. The recommendation consists of \$2,683,461 General Fund and \$2,286,931 federal funds from Title IV-E of the Social Security Act, Temporary Assistance for Needy Families, and Child Care Development Funds. The following table summarizes staff’s calculations for the recommendation.

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Office of Information Technology Services, Information Technology, Colorado Trails						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$4,970,392</u>	<u>\$2,683,461</u>	<u>\$0</u>	<u>\$0</u>	<u>\$2,286,931</u>	<u>0.0</u>
TOTAL	\$4,970,392	\$2,683,461	\$0	\$0	\$2,286,931	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$4,970,392</u>	<u>\$2,683,461</u>	<u>\$0</u>	<u>\$0</u>	<u>\$2,286,931</u>	<u>0.0</u>
TOTAL	\$4,970,392	\$2,683,461	\$0	\$0	\$2,286,931	0.0
Percentage Change	0.0%	0.0%	n/a	n/a	0.0%	n/a
FY 2015-16 Executive Request:	\$4,970,392	\$2,683,461	\$0	\$0	\$2,286,931	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

National Aging Program Information System

The line item appropriates funds for the system the Department uses to comply with federal reporting requirements regarding clients served through Older Americans Act programs. Funding is primarily used to purchase contract programmer services and to partially fund the cost of leasing and purchasing microcomputers for area agencies on aging (AAA's) and service providers. Federal funds are from Title III of the Older Americans Act, and this grant requires a 25.0 percent match.

Request: The Department requests a continuation level of funding of \$93,114 total funds, including \$23,278 General Fund, for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$93,114 total funds for FY 2015-16. Staff's recommendation consists of \$23,278 General Fund and \$69,836 federal funds from Title III of the Older Americans Act. The following table summarizes staff's calculations for the recommendation.

Office of Information Technology Services, Information Technology, National Aging Program Information System						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$93,114</u>	<u>\$23,278</u>	<u>\$0</u>	<u>\$0</u>	<u>\$69,836</u>	<u>0.0</u>
TOTAL	\$93,114	\$23,278	\$0	\$0	\$69,836	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$93,114</u>	<u>\$23,278</u>	<u>\$0</u>	<u>\$0</u>	<u>\$69,836</u>	<u>0.0</u>

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Office of Information Technology Services, Information Technology, National Aging Program Information System						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
TOTAL	\$93,114	\$23,278	\$0	\$0	\$69,836	0.0
Percentage Change	0.0%	0.0%	n/a	n/a	0.0%	n/a
FY 2015-16 Executive Request:	\$93,114	\$23,278	\$0	\$0	\$69,836	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Child Care Automated Tracking System

The line item, added through the FY 2009-10 supplemental process, provides funds for the information technology system, the Child Care Automated Tracking System (CHATS), supporting the Colorado Child Care Assistance Program (CCCAP). CCCAP provides financial assistance to low-income families that are working, searching for employment or are in training, and families that are enrolled in the Colorado Works Program and need child care services to support their efforts toward self-sufficiency. CCCAP is administered through county departments of social services under the direction of the Department's Division of Child Care.

For FY 2013-14, the General Assembly provided funding to conduct a needs assessment to identify options for the future operational and functional sustainability of CHATS. The Department contracted with BerryDunn to undertake the assessment, which included in-depth interviews with county CHATS personnel. Additional funding for FY 2013-14 was also appropriated to help stabilize and maintain the current CHATS environment. At that time there were more than 1,500 outstanding CHATS change requests and help desk tickets. The Department worked with the Governor's Office of Information Technology to prioritize and remediate outstanding tickets.

Request: The Department requests an appropriation of \$2,709,933 federal funds from Child Care Development Funds for FY 2015-16. Note, the Department's capital construction request includes an increase of \$2,433,125 federal funds for FY 2015-16, and \$2,658,125 federal funds for FY 2016-17, to implement a multiphase project to incrementally enhance and replace major components of CHATS. Per the process articulated in H.B. 14-1395 (Information Technology Budget Requests), the Joint Technology Committee will make a recommendation to the Joint Budget Committee this request on February 15th. Staff will present the Joint Technology Committee's recommendation to the Joint Budget Committee during figure setting for the Governor's Office of Information Technology on March 6th.

Recommendation: Staff recommends an appropriation of \$2,709,933 federal funds from Child Care Development Funds for FY 2015-16. The following table summarizes staff's calculations for the recommendation.

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Office of Information Technology Services, Information Technology, Child Care Automated Tracking System						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$2,709,933	\$0	\$0	\$0	\$2,709,933	0.0
Other legislation	<u>1,216,781</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>1,216,781</u>	<u>0.0</u>
TOTAL	\$3,926,714	\$0	\$0	\$0	\$3,926,714	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$3,926,714	\$0	\$0	\$0	\$3,926,714	0.0
Annualize prior year legislation	<u>(1,216,781)</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>(1,216,781)</u>	<u>0.0</u>
TOTAL	\$2,709,933	0	0	0	\$2,709,933	0.0
Increase/(Decrease)	(\$1,216,781)	\$0	\$0	\$0	(\$1,216,781)	0.0
Percentage Change	(31.0%)	n/a	n/a	n/a	(31.0%)	n/a
FY 2015-16 Executive Request:	\$2,709,933	\$0	\$0	\$0	\$2,709,933	0.0
Request Above/(Below) Recommendation	\$0	0	0	0	\$0	0.0

Health Information Management System

The appropriation pays for operating and contract costs associated with maintaining the Health Information Management System. The automated system supports clinical and administrative business functions at the Mental Health Institutes, the Regional Centers for persons with developmental disabilities, and the Division of Youth Corrections' detention and institutional facilities. The system was implemented in October 1995 in response to a requirement by the federal Health Care Financing Administration for providers to itemize all services and bill Medicare under a physician fee schedule. The system includes medical records, census, billing and accounts receivable, client banking, nutrition, laboratory, pharmacy, and clinical assessment and treatment information. The Health Information Management System was renamed "AVATAR" in 2007.

Request: The Department requests an appropriation of \$435,507 total funds, including \$307,629 General Fund, for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$435,507 total funds for FY 2015-16. The recommendation consists of \$307,629 General Fund and \$127,878 reappropriated funds transferred from the Department of Health Care Policy and Financing and various sources. The following table summarizes staff's calculations for the recommendation.

JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision

Office of Information Technology Services, Information Technology, Health Information Management System						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$568,297</u>	<u>\$440,419</u>	<u>\$0</u>	<u>\$127,878</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$568,297	\$440,419	\$0	\$127,878	\$0	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$568,297	\$440,419	\$0	\$127,878	\$0	0.0
Annualize prior year budget actions	<u>(132,790)</u>	<u>(132,790)</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$435,507	\$307,629	\$0	\$127,878	\$0	0.0
Increase/(Decrease)	(\$132,790)	(\$132,790)	\$0	\$0	\$0	0.0
Percentage Change	(23.4%)	(30.2%)	n/a	0.0%	n/a	n/a
FY 2015-16 Executive Request:	\$435,507	\$307,629	\$0	\$127,878	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Adult Protective Services Data System

This line item provides funding to purchase, implement, and maintain a new data system to manage protection and advocacy services for at-risk adults. Moneys are transferred to the Governor’s Office of Information Technology.

Request: The Department requests an appropriation of \$160,000 General Fund for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$160,000 General Fund for FY 2015-16. The following table summarizes staff’s calculations for the recommendation.

Office of Information Technology Services, Information Technology, Adult Protective Services Data System						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$160,000</u>	<u>\$160,000</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$160,000	\$160,000	\$0	\$0	\$0	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$160,000</u>	<u>\$160,000</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$160,000	\$160,000	\$0	\$0	\$0	0.0

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Office of Information Technology Services, Information Technology, Adult Protective Services Data System						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
Percentage Change	0.0%	0.0%	n/a	n/a	n/a	n/a
FY 2015-16 Executive Request:	\$160,000	\$160,000	\$0	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Payments to OIT

This line item includes funding appropriated to the Department that is then transferred to the Governor’s Office of Information Technology to support the information technology systems that support the Department’s programs.

Request: The Department requests an appropriation of \$23,833,399 total funds, including \$13,544,482 General Fund, for FY 2015-16.

Recommendation: Staff’s recommends an appropriation of \$24,199,418 total funds, including \$13,002,698 General Fund, for FY 2015-16 before applying the annual Governor’s Office of Information Technology adjustment. Information technology common policy recommendations will be presented to the Committee on Friday, March 6th by Kevin Neimond. The Department requests a decrease of \$366,019 total funds, including a decrease of \$196,482 General Fund, for FY 2015-16 for this adjustment. Staff will incorporate the Committee’s action into the Long Bill. The following table summarizes calculations for the recommended and requested components of the appropriations for this line item.

Office of Information Technology Services, Information Technology, Payments to OIT						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$23,992,691	\$12,879,494	\$286,707	\$748,882	\$10,077,608	0.0
Supplemental bill (S.B. 15-149)	<u>2,192,545</u>	<u>1,162,515</u>	<u>0</u>	<u>0</u>	<u>1,030,030</u>	<u>0.0</u>
TOTAL	\$26,185,236	\$14,042,009	\$286,707	\$748,882	\$11,107,638	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$26,185,236	\$14,042,009	\$286,707	\$748,882	\$11,107,638	0.0
BA NP6 COGMS	6,050	6,050	0	0	0	0.0
Annualize prior year budget actions	(1,344,585)	(689,842)	(16,561)	(30,667)	(607,515)	0.0
BA NP5 Cloud Migration	(532,397)	(240,633)	0	0	(291,764)	0.0
Centrally appropriated line items*	(366,019)	(196,482)	(4,374)	(11,425)	(153,738)	0.0
Annualize prior year legislation	<u>(114,886)</u>	<u>(114,886)</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$23,833,399	\$12,806,216	\$265,772	\$706,790	\$10,054,621	0.0

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Office of Information Technology Services, Information Technology, Payments to OIT						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
Increase/(Decrease)	(\$2,351,837)	(\$1,235,793)	(\$20,935)	(\$42,092)	(\$1,053,017)	0.0
Percentage Change	(9.0%)	(8.8%)	(7.3%)	(5.6%)	(9.5%)	0.0%
FY 2015-16 Executive Request:	\$23,833,399	\$13,544,482	\$265,772	\$706,790	\$9,316,355	0.0
Request Above/(Below) Recommendation	\$0	\$738,266	\$0	\$0	(\$738,266)	0.0

*This change represents the funding level requested by the Department. This request will be addressed in a separate staff figure setting presentation by Kevin Neimond on Friday, March 6th. Staff will incorporate the Committee's action into the Long Bill.

COFRS Modernization

This line item contains appropriations for the Office's share of costs associated with the implementation of the Colorado Financial Reporting System (COFRS) modernization project known as the Colorado Operations Resource Engine (CORE).

Request: The Department seeks an appropriation of \$1,667,387 total funds, including \$877,524 General Fund, for FY 2015-16.

Recommendation: Consistent with the Committee's action during figure setting for Department of Personnel operating common policies, staff recommends an appropriation of \$1,667,387 total funds. The recommendation consists of \$877,524 General Fund, \$268,114 cash funds from various sources, and \$521,749 federal funds from various sources. The following table summarizes staff's calculations for the recommendation.

Office of Information Technology Services, Information Technology, COFRS Modernization						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$1,521,220	\$814,729	\$251,033	\$0	\$455,458	0.0
Supplemental bill (S.B. 15-149)	<u>668,700</u>	<u>497,463</u>	<u>140,450</u>	<u>0</u>	<u>30,787</u>	<u>0.0</u>
TOTAL	\$2,189,920	\$1,312,192	\$391,483	\$0	\$486,245	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$2,189,920	\$1,312,192	\$391,483	\$0	\$486,245	0.0
BA NP4 CORE common policy true-up	<u>(522,533)</u>	<u>(434,668)</u>	<u>(123,369)</u>	<u>0</u>	<u>35,504</u>	<u>0.0</u>
TOTAL	\$1,667,387	\$877,524	\$268,114	\$0	\$521,749	0.0
Increase/(Decrease)	(\$522,533)	(\$434,668)	\$0	\$0	\$35,504	0.0
Percentage Change	(23.9%)	(33.1%)	(31.5%)	n/a	7.3%	n/a
FY 2015-16 Executive Request:	\$1,667,387	\$877,524	\$268,114	\$0	\$521,749	0.0

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Office of Information Technology Services, Information Technology, COFRS Modernization						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

DYC Education Support

The Division of Youth Corrections proposes a five-part solution to expand and improve educational program offerings within State-owned and -operated facilities, and for resources to create and manage an education technology infrastructure. This line item captures the costs associated with upgrading the technology infrastructure at the facilities.

Request: The Department requests an appropriation of \$394,042 General Fund for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$394,042 General Fund for FY 2015-16. The following table summarizes staff’s calculations for the recommendation.

Office of Information Technology Services, Information Technology, DYC Education Support						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$377,539</u>	<u>\$377,539</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$377,539	\$377,539	\$0	\$0	\$0	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$377,539	\$377,539	\$0	\$0	\$0	0.0
Annualize prior year budget actions	<u>16,503</u>	<u>16,503</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$394,042	\$394,042	\$0	\$0	\$0	0.0
Increase/(Decrease)	\$16,503	\$16,503	\$0	\$0	\$0	0.0
Percentage Change	4.4%	4.4%	0.0%	0.0%	0.0%	0.0%
FY 2015-16 Executive Request:	\$394,042	\$394,042	\$0	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

IT Systems Interoperability (new line item)

The Department seeks an increase of \$14,139,300 total funds, including \$1,413,930 General Fund for FY 2015-16 to standardize all existing information technology systems the agency uses in an effort to allow the data contained in the systems to be made available without removing the data from the core systems. The solution would create interfaces to access the data directly rather than exporting data from the core systems for import into other systems. Of the total requested amount, \$12,815,940 total funds, including \$1,281,594 General Fund, is requested in the Department’s FY 2015-16 capital construction budget and \$1,323,360 total funds,

JBC Staff Figure Setting – FY 2015-16
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including \$132,336 General Fund, is requested in the Department’s operating budget for FY 2015-16. This new line item is requested to capture the operating budget request.

Request: The Department requests an appropriation of \$1,323,360 total funds, including \$132,336 General Fund, for FY 2015-16 in this new operating budget line item to support the project.

Recommendation: Per the process articulated in H.B. 14-1395 (Information Technology Budget Requests), the Joint Technology Committee will make a recommendation to the Joint Budget Committee on the capital construction portion of this request on February 15th. Thus, **staff’s recommendation is pending**. Staff will present the Joint Technology Committee’s recommendation to the Joint Budget Committee during figure setting for the Governor’s Office of Information Technology on March 6th. At that time, staff will make a recommendation to the Joint Budget Committee on the capital construction and operating budget components of this request. The following table summarizes the Department’s calculations for the request.

Office of Information Technology Services, Information Technology, IT Systems Interoperability						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$0	\$0	\$0	\$0	\$0	0.0
FY 2015-16 Requested Appropriation						
FY 2014-15 Appropriation	\$0	\$0	\$0	\$0	\$0	0.0
BA17 IT systems interoperability	<u>1,323,360</u>	<u>132,336</u>	<u>0</u>	<u>0</u>	<u>1,191,024</u>	<u>0.0</u>
TOTAL	\$1,323,360	\$132,336	\$0	\$0	\$1,191,024	0.0
Increase/(Decrease)	\$1,323,360	\$132,336	\$0	\$0	\$1,191,024	0.0
Percentage Change	n/a	n/a	n/a	n/a	n/a	n/a

Enterprise Content Management

The Department seeks an increase of \$500,400 General Fund for FY 2015-16 to implement a department-wide system to manage documents and files. The system that would be deployed would use the same content management software that the Governor’s Office of Information Technology uses for the Colorado Operations Resource Engine (CORE), Colorado Benefits Management System (CBMS), and Colorado Program Eligibility and Application Kit (PEAK). Of the total requested amount, \$269,400 General Fund is requested in the Department’s FY 2015-16 capital construction budget and \$231,000 General Fund, is requested in the Department’s operating budget for FY 2015-16. This new line item is requested to capture the operating budget request.

Request: The Department requests an appropriation of \$231,000 General Fund, for FY 2015-16 in this new operating budget line item to support the project.

*JBC Staff Figure Setting – FY 2015-16
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Recommendation: Per the process articulated in H.B. 14-1395 (Information Technology Budget Requests), the Joint Technology Committee will make a recommendation to the Joint Budget Committee on the capital construction portion of this request on February 15th. Thus, **staff’s recommendation is pending**. Staff will present the Joint Technology Committee’s recommendation to the Joint Budget Committee during figure setting for the Governor’s Office of Information Technology on March 6th. At that time, staff will make a recommendation to the Joint Budget Committee on the capital construction and operating budget components of this request. The following table summarizes the Department’s calculations for the request.

Office of Information Technology Services, Information Technology, Enterprise Content Management						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$0	\$0	\$0	\$0	\$0	0.0
FY 2015-16 Requested Appropriation						
FY 2014-15 Appropriation	\$0	\$0	\$0	\$0	\$0	0.0
BA18 Enterprise content management	<u>500,400</u>	<u>500,400</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$500,400	\$500,400	\$0	\$0	\$0	0.0
Increase/(Decrease)	\$500,400	\$500,400	\$0	\$0	\$0	0.0
Percentage Change	n/a	n/a	n/a	n/a	n/a	n/a

LINE ITEMS APPEARING IN THE NUMBERS PAGES FROM PRIOR BUDGETS

Integrated Behavioral Health Services Data Collection

This line item provides funding to work in conjunction with the Governor’s Office of Information Technology to implement Integrated Behavioral Health Services Data Collection System (IBHS). The Department did not request funds for this purpose for FY 2014-15. Funding received in FY 2013-14 (\$480,000 total funds) was needed for the upfront costs of project management, requirements development, and the system design/construction/testing needed to implement the IBHS. Ongoing maintenance costs are absorbed within existing resources. The initial phases of this project that required funding have concluded.

Purchase of Services from Computer Center

This item provides funding for the Department's share of Statewide computer services provided by the Governor's Office of Information Technology. The Office plans, manages, operates, and delivers the computing infrastructure to customer entities, which include all State agencies and certain institutions of higher education. The Office is responsible for managing the operating system, transaction processing scheduling, and systems management software associated with these resources. This line item was consolidated into the Payments to OIT line item during the FY 2014-15 budget cycle.

Colorado State Network

This line item is used to pay the Department's share of the statewide multiuse network. The multiuse network is a service providing secure, high-speed broadband access to State agencies, schools, colleges, libraries, hospitals, and local governments. It is essentially the state's wide area network, providing network connectivity to every county in the state. Payments represent the cost to the State for administering its share of the network build-out with the private consortium. Reimbursements for this functional area are expended for contracts with vendors, and are based on anticipated billings, using a circuit inventory conducted department by department, for all agencies. This line item was consolidated into the Payments to OIT line item during the FY 2014-15 budget cycle.

Management and Administration of OIT

Senate Bill 08-155 (Cadman/Kerr, A.) required that billing methodologies be developed to allocate costs for central OIT administrative services, including a "back office" business services staff for financial and human resource services to the consolidated office. Beginning with FY 2008-09, allocation appropriations were made to executive branch agencies for this function. This line item was consolidated into the Payments to OIT line item during the FY 2014-15 budget cycle.

Communication Services Payments

This line item is used to pay the Department's share of the state's microwave radio infrastructure and the Digital Trunked Radio System (DTRS). DTRS provides interoperability between public safety agencies and emergency responders. This line item was consolidated into the Payments to OIT line item during the FY 2014-15 budget cycle.

Information Technology Security

This line item was added during the FY 2013-14 budget cycle for the Governor's Office of Information Technology to address the State's most pressing cyber security needs. The moneys for FY 2013-14 are being used for intrusion detection, threat and vulnerability management, network segmentation equipment, centralized firewall management, and sensitive network authentication. This line item was consolidated into the Payments to OIT line item during the FY 2014-15 budget cycle.

(B) COLORADO BENEFITS MANAGEMENT SYSTEM

(1) Ongoing Expenses

Personal Services (new line item name)

The line item provides funding for employees' salaries and wages, as well as the associated State contribution to the Public Employees Retirement Association (PERA) and the State share of federal Medicare taxes. The moneys are transferred to the Governor's Office of Information Technology for the service provision.

Request: The Department requests \$2,989,619 total funds, including \$1,093,480 General Fund, for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$2,989,619 total funds for FY 2015-16. The recommendation consists of \$1,093,480 General Fund, \$46,819 cash funds from the Old Age Pension Fund, and \$1,849,320 from the U.S. Department of Agriculture for the Supplemental Nutrition Assistance Program and the Temporary Assistance for Needy Families Block Grant.

Office of Information Technology Services, Colorado Benefits Management System, Ongoing Expenses, Personal Services						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$4,677,415	\$1,141,534	\$217,325	\$1,733,048	\$1,585,508	0.0
Other legislation	154,507	37,715	4,977	52,912	58,903	0.0
Supplemental bill (S.B. 15-149)	<u>(1,691,495)</u>	<u>(49,963)</u>	<u>(173,950)</u>	<u>(1,733,048)</u>	<u>265,466</u>	<u>0.0</u>
TOTAL	\$3,140,427	\$1,129,286	\$48,352	\$52,912	\$1,909,877	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$3,140,427	\$1,129,286	\$48,352	\$52,912	\$1,909,877	0.0
BA6 HCPF / DHS BA NP1 CBMS funding simplification	2,399	1,634	3,402	(479)	(2,158)	0.0
Annualize prior year legislation	<u>(153,207)</u>	<u>(37,440)</u>	<u>(4,935)</u>	<u>(52,433)</u>	<u>(58,399)</u>	<u>0.0</u>
TOTAL	\$2,989,619	\$1,093,480	\$46,819	\$0	\$1,849,320	0.0
Increase/(Decrease)	(\$150,808)	(\$35,806)	(\$1,533)	(\$52,912)	(\$60,557)	0.0
Percentage Change	(4.8%)	(3.2%)	(3.2%)	(100.0%)	(3.2%)	n/a
FY 2015-16 Executive Request:	\$2,989,619	\$1,093,480	\$46,819	\$0	\$1,849,320	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

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Centrally Appropriated Items (new line item name)

The line item provides funding for employees' centrally appropriated benefits (health, life, and dental, salary survey, etc.). The moneys are transferred to the Governor's Office of Information Technology for the service provision.

Request: The Department requests an appropriation of \$333,333 total funds, including \$121,920 General Fund, for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$330,441 total funds for FY 2015-16. The recommendation consists of \$120,862 General Fund, \$5,175 cash funds from the Old Age Pension Fund, and \$204,404 from the U.S. Department of Agriculture for the Supplemental Nutrition Assistance Program and the Temporary Assistance for Needy Families Block Grant. Consistent with the Committee's action during figure setting for total compensation, the recommendation does not include the requested funds for health, life, and dental insurance for temporary employees that was included in the January 2nd budget amendment.

Office of Information Technology Services, Colorado Benefits Management System, Ongoing Expenses, Centrally Appropriated Items						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$517,134	\$126,879	\$23,969	\$191,598	\$174,688	0.0
Supplemental bill (S.B. 15-149)	<u>(186,693)</u>	<u>(6,017)</u>	<u>(18,794)</u>	<u>(191,598)</u>	<u>29,716</u>	<u>0.0</u>
TOTAL	\$330,441	\$120,862	\$5,175	\$0	\$204,404	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$330,441	\$120,862	\$5,175	\$0	\$204,404	0.0
BA6 HCPF / DHS BA NP1 CBMS funding simplification	0	0	0	0	0	0.0
Centrally appropriated line items	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$330,441	\$120,862	\$5,175	\$0	\$204,404	0.0
Increase/(Decrease)	\$0	\$0	\$0	\$0	\$0	0.0
Percentage Change	0.0%	0.0%	0.0%	n/a	0.0%	n/a
FY 2015-16 Executive Request:	\$333,333	\$121,920	\$5,220	\$0	\$206,193	0.0
Request Above/(Below) Recommendation	\$2,892	\$1,058	\$45	\$0	\$1,789	0.0

Operating and Contract Expenses (new line item name)

The line item provides funds for the operating and contract expenses associated with the operation of CBMS. Contracts are awarded to vendors for maintenance, operation, and enhancements to CBMS. The moneys are transferred to the Governor's Office of Information Technology.

Request: The Department requests an appropriation of \$15,183,465 total funds, including \$6,607,678 General Fund, for FY 2015-16.

*JBC Staff Figure Setting – FY 2015-16
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Recommendation: Staff recommends an appropriation of \$15,183,465 total funds for FY 2015-16. The recommendation consists of \$6,607,678 General Fund, \$237,779 cash funds from the Old Age Pension Fund, and \$8,338,008 from the U.S. Department of Agriculture for the Supplemental Nutrition Assistance Program and the Temporary Assistance for Needy Families Block Grant.

Office of Information Technology Services, Colorado Benefits Management System, Ongoing Expenses, Operating and Contract Expenses						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$23,612,925	\$6,929,351	\$1,215,122	\$8,097,243	\$7,371,209	0.0
Supplemental bill (S.B. 15-149)	<u>(8,524,668)</u>	<u>483,602</u>	<u>(978,834)</u>	<u>(8,097,243)</u>	<u>67,807</u>	<u>0.0</u>
TOTAL	\$15,088,257	\$7,412,953	\$236,288	\$0	\$7,439,016	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$15,088,257	\$7,412,953	\$236,288	\$0	\$7,439,016	0.0
BA6 HCPF / DHS BA NP1 CBMS funding simplification	<u>95,208</u>	<u>(805,275)</u>	<u>1,491</u>	<u>0</u>	<u>898,992</u>	<u>0.0</u>
TOTAL	\$15,183,465	\$6,607,678	\$237,779	\$0	\$8,338,008	0.0
Increase/(Decrease)	\$95,208	(\$805,275)	\$1,491	\$0	\$898,992	0.0
Percentage Change	0.6%	(10.9%)	0.6%	n/a	12.1%	n/a
FY 2015-16 Executive Request:	\$15,183,465	\$6,607,678	\$237,779	\$0	\$8,338,008	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

CBMS SAS-70 Audit

The line item appropriation funds an on-going audit of CBMS. A Statement on Auditing Standards (SAS) 70 audit focuses on management policies, standards and procedures, state and county staff training and subsequent adherence to standards and procedures, general controls over system development, acquisition, maintenance, and change management, operational controls over change management of software, logical and physical security, and contingency planning, and application controls over source documents, data input, editing and processing, data output, and system access. The audit, conducted by a third party consultant, requires an assessment regarding which functions (including reports) of CBMS are currently operating as intended and as necessary and which, if any, functions are not working as intended and/or as necessary.

Request: The Department requests that this line be consolidated into a program line item for FY 2015-16.

Recommendation: Staff recommends that the line item be transferred to the Ongoing Expenses, Operating and Contract Expenses line item for FY 2015-16.

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Office of Information Technology Services, Colorado Benefits Management System, Ongoing Expenses, CBMS SAS-70 Audit						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$149,000	\$36,558	\$6,906	\$55,204	\$50,332	0.0
Supplemental bill (S.B. 15-149)	<u>(53,792)</u>	<u>(1,735)</u>	<u>(5,415)</u>	<u>(55,204)</u>	<u>8,562</u>	<u>0.0</u>
TOTAL	\$95,208	\$34,823	\$1,491	\$0	\$58,894	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$95,208	\$34,823	\$1,491	\$0	\$58,894	0.0
BA6 HCPF / DHS BA NP1 CBMS funding simplification	<u>(95,208)</u>	<u>(34,823)</u>	<u>(1,491)</u>	<u>0</u>	<u>(58,894)</u>	<u>0.0</u>
TOTAL	\$0	\$0	\$0	\$0	\$0	0.0
Increase/(Decrease)	(\$95,208)	(\$34,823)	(\$1,491)	\$0	(\$58,894)	0.0
Percentage Change	(100.0%)	(100.0%)	(100.0%)	n/a	(100.0%)	n/a
FY 2015-16 Executive Request:						
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

LINE ITEMS APPEARING IN THE NUMBERS PAGES FROM PRIOR BUDGETS

Colorado Benefits Management System, HCPF Personal Services

The line item provides funding for employees' salaries and wages, as well as the associated State contribution to the Public Employees Retirement Association (PERA) and the State share of federal Medicare taxes. This line item was eliminated in the Department's FY 2014-15 supplemental bill (S.B. 15-149) as part of the requested and approved CBMS funding simplification.

HCPF Only

This line item was added during the FY 2011-12 supplemental process to capture the appropriations associated with the H.B. 09-1293 project adding expansion populations to Medicaid eligibility and for CBMS compliance with low income subsidy and disability determination services federal requirements. The moneys for this project were previously appropriated to the CBMS Operating and Contract Expenses line item. This line item was eliminated in the Department's FY 2014-15 supplemental bill (S.B. 15-149) as part of the requested and approved CBMS funding simplification.

(2) Special Projects

Administration (new line item)

This line item provides personal services and operating expenses funding for 11.0 FTE in the Department and a portion of the 11.0 FTE in the Department of Health Care Policy and Financing associated with the training component of the CBMS modernization project.

Request: The Department requests an appropriation of \$1,004,508 total funds, including \$371,113 General Fund, for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$1,004,508 total funds for FY 2015-16. The recommendation consists of \$371,113 General Fund, \$15,517 cash funds from the Old Age Pension Fund, and \$617,878 from the U.S. Department of Agriculture for the Supplemental Nutrition Assistance Program and the Temporary Assistance for Needy Families Block Grant.

Office of Information Technology Services, Colorado Benefits Management System, Special Projects, Administration						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$0	\$0	\$0	\$0	\$0	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$0	\$0	\$0	\$0	\$0	0.0
BA6 HCPF / DHS BA NP1 CBMS funding simplification	990,849	362,412	15,517	0	612,920	11.0
Annualize prior year budget actions	<u>13,659</u>	<u>8,701</u>	<u>0</u>	<u>0</u>	<u>4,958</u>	<u>0.0</u>
TOTAL	\$1,004,508	\$371,113	\$15,517	\$0	\$617,878	11.0
Increase/(Decrease)	\$1,004,508	\$371,113	\$15,517	\$0	\$617,878	11.0
Percentage Change	n/a	n/a	n/a	n/a	n/a	n/a
FY 2015-16 Executive Request:	\$1,004,508	\$371,113	\$15,517	\$0	\$617,878	11.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

CBMS Modernization, DHS Personal Services

This line item provides moneys for 11.0 FTE in the Department associated with the CBMS modernization project.

Request: The Department requests that this line be consolidated into a program line item for FY 2015-16.

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Recommendation: Staff recommends that the line item be transferred to the Special Projects, Administration line item for FY 2015-16.

Office of Information Technology Services, Colorado Benefits Management System, Special Projects, CBMS Modernization, DHS Personal Services						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$707,245	\$268,612	\$24,499	\$261,009	\$153,125	11.0
Supplemental bill (S.B. 15-149)	<u>(255,327)</u>	<u>(103,319)</u>	<u>(17,422)</u>	<u>(261,009)</u>	<u>126,423</u>	<u>0.0</u>
TOTAL	\$451,918	\$165,293	\$7,077	\$0	\$279,548	11.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$451,918	\$165,293	\$7,077	\$0	\$279,548	11.0
BA6 HCPF / DHS BA NP1 CBMS funding simplification	<u>(451,918)</u>	<u>(165,293)</u>	<u>(7,077)</u>	<u>0</u>	<u>(279,548)</u>	<u>(11.0)</u>
TOTAL	\$0	\$0	\$0	\$0	\$0	0.0
Increase/(Decrease)	(\$451,918)	(\$165,293)	(\$7,077)	\$0	(\$279,548)	(11.0)
Percentage Change	(100.0%)	(100.0%)	(100.0%)	n/a	(100.0%)	(100.0%)
FY 2015-16 Executive Request:	\$0	\$0	\$0	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

CBMS Modernization, DHS Operating Expenses

This line item provides funding for base-level operating expenses moneys for 11.0 FTE in the Department associated with the CBMS modernization project.

Request: The Department requests that this line be consolidated into a program line item for FY 2015-16.

Recommendation: Staff recommends that the line item be transferred to the Special Projects, Administration line item for FY 2015-16.

Office of Information Technology Services, Colorado Benefits Management System, Special Projects, CBMS Modernization, DHS Operating Expenses						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$10,451	\$3,967	\$363	\$3,857	\$2,264	0.0
Supplemental bill (S.B. 15-149)	<u>(3,772)</u>	<u>(1,524)</u>	<u>(258)</u>	<u>(3,857)</u>	<u>1,867</u>	<u>0.0</u>
TOTAL	\$6,679	\$2,443	\$105	\$0	\$4,131	0.0

JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision

Office of Information Technology Services, Colorado Benefits Management System, Special Projects, CBMS Modernization, DHS Operating Expenses						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$6,679	\$2,443	\$105	\$0	\$4,131	0.0
BA6 HCPF / DHS BA NP1 CBMS funding simplification	<u>(6,679)</u>	<u>(2,443)</u>	<u>(105)</u>	<u>0</u>	<u>(4,131)</u>	<u>0.0</u>
TOTAL	\$0	\$0	\$0	\$0	\$0	0.0
Increase/(Decrease)	(\$6,679)	(\$2,443)	(\$105)	\$0	(\$4,131)	0.0
Percentage Change	(100.0%)	(100.0%)	(100.0%)	n/a	(100.0%)	n/a
FY 2015-16 Executive Request:	\$0	\$0	\$0	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

CBMS Modernization, HCPF Personal Services, Operating Expenses, and Centrally Appropriated Expenses

This line item provides moneys for 11.0 FTE in the Department of Health Care Policy and Financing associated with the CBMS modernization project.

Request: The Department requests that this line be consolidated into a program line item for FY 2015-16.

Recommendation: Staff recommends that the line item be transferred to the Special Projects, Administration line item for FY 2015-16.

Office of Information Technology Services, Colorado Benefits Management System, Special Projects, CBMS Modernization, HCPF Personal Services, Operating Expenses, and Centrally Appropriated Expenses						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$810,858	\$307,964	\$28,088	\$299,247	\$175,559	0.0
Supplemental bill (S.B. 15-149)	<u>(292,733)</u>	<u>(118,455)</u>	<u>(19,974)</u>	<u>(299,247)</u>	<u>144,943</u>	<u>0.0</u>
TOTAL	\$518,125	\$189,509	\$8,114	\$0	\$320,502	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$518,125	\$189,509	\$8,114	\$0	\$320,502	0.0
BA6 HCPF / DHS BA NP1 CBMS funding simplification	<u>(518,125)</u>	<u>(189,509)</u>	<u>(8,114)</u>	<u>0</u>	<u>(320,502)</u>	<u>0.0</u>
TOTAL	\$0	\$0	\$0	\$0	\$0	0.0
Increase/(Decrease)	(\$518,125)	(\$189,509)	(\$8,114)	\$0	(\$320,502)	0.0
Percentage Change	(100.0%)	(100.0%)	(100.0%)	n/a	(100.0%)	n/a

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Office of Information Technology Services, Colorado Benefits Management System, Special Projects, CBMS Modernization, HCPF Personal Services, Operating Expenses, and Centrally Appropriated Expenses						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2015-16 Executive Request:	\$0	\$0	\$0	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

CBMS Modernization, Phase II

In conjunction with the Department of Health Care Policy and Financing and the Governor’s Office of Information Technology, the Department has put forth a plan to implement the next phase of the CBMS modernization project begun with H.B. 12-1339.

Request: The Department did not request an appropriation for FY 2015-16, as the funding for the project was appropriated in full for FY 2014-15.

Recommendation: Staff recommends the line item not be funded for FY 2015-16, as requested. Note, the Department’s FY 2014-15 supplemental bill (S.B. 15-149) provides roll-forward authority for the appropriation made in FY 2014-15 to FY 2015-16 for this purpose.

Office of Information Technology Services, Colorado Benefits Management System, Special Projects, CBMS Modernization, Phase II						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$16,074,307	\$7,193,767	\$529,150	\$5,772,621	\$2,578,769	0.0
Supplemental bill (S.B. 15-149)	<u>(4,482,720)</u>	<u>2,516,361</u>	<u>87,082</u>	<u>(5,772,621)</u>	<u>(1,313,542)</u>	<u>0.0</u>
TOTAL	\$11,591,587	\$9,710,128	\$616,232	\$0	\$1,265,227	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$11,591,587	\$9,710,128	\$616,232	\$0	\$1,265,227	0.0
Annualize prior year budget actions	<u>(11,591,587)</u>	<u>(9,710,128)</u>	<u>(616,232)</u>	<u>0</u>	<u>(1,265,227)</u>	<u>0.0</u>
TOTAL	\$0	\$0	\$0	\$0	\$0	0.0
Increase/(Decrease)	(\$11,591,587)	(\$9,710,128)	(\$616,232)	\$0	(\$1,265,227)	0.0
Percentage Change	(100.0%)	(100.0%)	(100.0%)	n/a	(100.0%)	n/a
FY 2015-16 Executive Request:	\$0	\$0	\$0	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

LINE ITEMS APPEARING IN THE NUMBERS PAGES FROM PRIOR BUDGETS

CBMS Modernization, Phase I

House Bill 12-1339 (Becker/Lambert) appropriated funds for FY 2011-12 and FY 2012-13 to begin a project to modernize CBMS, and implemented a system of oversight for the project. Under statute, The Governor's Office of Information Technology is required to monitor the CBMS modernization project and report quarterly to the Committee. This line item provided moneys for contract expenses associated with the project, and is reappropriated to the Governor's Office of Information Technology. The first phase of the project has concluded.

(3) Office of Operations

The Office of Operations provides Department-wide facility maintenance and management, accounting, payroll, contracting, purchasing, and field audits. The Office is organized into the following units: Division of Accounting, Division of Facilities Management, Division of Procurement, and the Division of Contract Management.

- The Division of Accounting includes roughly 25 percent of the staff in the Office of Operations. The Division manages all departmental financial operations and resources, including payments to counties and service providers throughout the state for human services programs, Medicaid, Medicare and private party billing for the Department's various community and institutional programs, and overall accounts and controls over expenditures and revenues from multiple state and federal sources.
- The Division of Facilities Management accounts for nearly 70 percent of the staff in the Office of Operations. The Division is responsible operating, cleaning, and maintaining all Department buildings and facilities, including youth correctional facilities, the two State mental health institutes' campuses, and three regional centers for the developmentally disabled, in addition to Department office buildings. Overall, the Division operates 330 buildings and over 3.7 million gross square feet of space. It is also responsible for acquisition, operation and management of utility services, planning, design and construction of capital construction and controlled maintenance projects, and the Department's commercial and vehicle leases.
- The Procurement Division includes roughly five percent of Office of Operations appropriated staff. The Purchasing Unit has been delegated autonomous authority by the Department of Personnel and is responsible for purchasing goods and services for Departmental programs in excess of \$35 million per year. The Materials Management Unit is responsible for providing warehouse and distribution for all Department programs which house direct care clients. This includes ordering and inventory control of food and non-food items through three primary warehouse and office facilities throughout the State.
- The Contract Management Unit consists of less than one percent of Office of Operations staff. It is responsible for managing the contracting process in the Department including development, approval, and oversight of performance of all Department contracts.

The budget for the Office of Operations is driven by legislative decisions to open or close new Department facilities or units due to the Office's provision of facility housekeeping and maintenance services. This section is also affected by trends in utilities costs, Department efficiency initiatives, and by Statewide common policy decisions related to vehicle lease payments and leased space costs for buildings in the Capitol Complex.

DIVISION REQUEST AND RECOMMENDATION SUMMARY

	Office of Operations					FTE
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$43,917,998	\$26,171,998	\$3,446,796	\$9,824,701	\$4,474,503	441.6
Supplemental bill (S.B. 15-149)	<u>186,048</u>	<u>186,048</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$44,104,046	\$26,358,046	\$3,446,796	\$9,824,701	\$4,474,503	441.6

JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision

Office of Operations						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$44,104,046	\$26,358,046	\$3,446,796	\$9,824,701	\$4,474,503	441.6
Capitol Complex adjustments	511,307	268,413	24,092	26,148	192,654	0.0
Annualize prior year budget actions	180,112	(140,909)	66,207	170,514	84,300	0.0
Annualize prior year legislation	(186,048)	(186,048)	0	0	0	0.0
NP1 Annual fleet vehicle request	<u>(177,086)</u>	<u>(89,853)</u>	<u>(12,432)</u>	<u>(46,884)</u>	<u>(27,917)</u>	<u>0.0</u>
TOTAL	\$44,432,331	\$26,209,649	\$3,524,663	\$9,974,479	\$4,723,540	441.6
Increase/(Decrease)	\$328,285	(\$148,397)	\$77,867	\$149,778	\$249,037	0.0
Percentage Change	0.7%	(0.6%)	2.3%	1.5%	5.6%	0.0%
FY 2015-16 Executive Request						
Request Above/(Below) Recommendation	\$195,712	\$102,263	\$9,849	\$15,811	\$67,789	0.0

Issue Descriptions

Capitol Complex adjustments: Consistent with the Committee’s action during figure setting for Department of Personnel operating common policies, the recommendation includes an increase of \$511,307 total funds, including \$268,413 General Fund, for FY 2015-16 for the Department’s share of the State’s Capitol Complex costs.

Annualize prior year budget actions: The recommendation includes an increase of \$180,112 total funds, including a decrease of \$140,909 General Fund for FY 2015-16 primarily due to the annualization of salary survey and merit pay and the conclusion of a building space renewal project at the Colorado Mental Health Institute at Fort Logan.

Annualize prior year legislation: The recommendation includes a decrease of \$186,048 General Fund for FY 2015-16 for the annualization of the Department’s FY 2014-15 supplemental bill (S.B. 15-149), which included one-time funds for changes at the Colorado Mental Health Institute at Pueblo.

NP1 Annual fleet vehicle request: Consistent with the Committee’s action during figure setting for Department of Personnel operating common policies, the recommendation includes a decrease of \$177,086 total funds, including a decrease of \$89,853 General Fund, for FY 2015-16 for the Department’s share of the State’s fleet vehicle costs.

LINE ITEM DETAIL – (3) OFFICE OF OPERATIONS

(A) ADMINISTRATION

Personal Services

The Personal Services line item provides funding for employees’ salaries and wages, as well as the associated State contribution to PERA and the State share of federal Medicare taxes. This line item also provides funding for contracted professional and temporary services.

Request: The Department requests an appropriation of \$24,398,129 total funds, including \$13,646,853 General Fund, and 432.5 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$24,398,129 total funds and 432.5 FTE for FY 2015-16. The recommendation consists of \$13,646,853 General Fund, \$2,238,394 cash funds from patient cash collected at the State's two mental health institutes, Early Intervention Service Trust Fund, Business Enterprise Program Cash Fund, and various sources, \$6,580,066 reappropriated funds transferred from the Department of Health Care Policy and Financing and various sources, and \$1,932,816 federal funds from various sources. The following table summarizes the calculations for staff’s recommendation.

Office of Operations, Administration, Personal Services						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$23,631,763</u>	<u>\$13,194,695</u>	<u>\$2,177,085</u>	<u>\$6,411,467</u>	<u>\$1,848,516</u>	<u>432.5</u>
TOTAL	\$23,631,763	\$13,194,695	\$2,177,085	\$6,411,467	\$1,848,516	432.5
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	23,631,763	13,194,695	2,177,085	6,411,467	1,848,516	432.5
Annualize prior year budget actions	<u>766,366</u>	<u>452,158</u>	<u>61,309</u>	<u>168,599</u>	<u>84,300</u>	<u>0.0</u>
TOTAL	\$24,398,129	\$13,646,853	\$2,238,394	\$6,580,066	\$1,932,816	432.5
Increase/(Decrease)	\$766,366	\$452,158	\$61,309	\$168,599	\$84,300	0.0
Percentage Change	3.2%	3.4%	2.8%	2.6%	4.6%	0.0%
FY 2015-16 Executive Request:	\$24,398,129	\$13,646,853	\$2,238,394	\$6,580,066	\$1,932,816	432.5
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Operating Expenses

The Operating Expenses line item provides for most of the non-personal services costs of the Office with the exception of leased space, leased vehicles and utilities. The expenses include the materials and supplies needed by the Office of Operations Divisions of Facilities Management, Accounting, and Procurement.

JBC Staff Figure Setting – FY 2015-16
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Request: The Department requests an appropriation of \$3,610,577 total funds, including \$2,687,638 General Fund, for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$3,610,577 total funds for FY 2015-16. The recommendation consists of \$2,687,638 General Fund, \$11,422 cash funds from the Early Intervention Service Trust Fund and various sources, \$711,898 reappropriated funds transferred from the Department of Health Care Policy and Financing and various sources, and \$199,619 federal funds from various sources. The following table summarizes the calculations for staff's recommendation.

Office of Operations, Administration, Operating Expenses						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$4,203,644	\$3,280,705	\$11,422	\$711,898	\$199,619	0.0
Supplemental bill (S.B. 15-149)	<u>186,048</u>	<u>186,048</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$4,389,692	\$3,466,753	\$11,422	\$711,898	\$199,619	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$4,389,692	\$3,466,753	\$11,422	\$711,898	\$199,619	0.0
Annualize prior year budget actions	(593,067)	(593,067)	0	0	0	0.0
Annualize prior year legislation	<u>(186,048)</u>	<u>(186,048)</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$3,610,577	\$2,687,638	\$11,422	\$711,898	\$199,619	0.0
Increase/(Decrease)	(\$779,115)	(\$779,115)	\$0	\$0	\$0	0.0
Percentage Change	(17.7%)	(22.5%)	0.0%	0.0%	0.0%	n/a
FY 2015-16 Executive Request:	\$3,610,577	\$2,687,638	\$11,422	\$711,898	\$199,619	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Vehicle Lease Payments

This line item provides funding for annual payments to the Department of Personnel and Administration for the cost of administration, loan repayment, and lease-purchase payments for new and replacement motor vehicles. The vehicle lease payment line item provides for the fixed portion of the vehicle leases from fleet management. The Department currently has approximately 465 vehicles.

Request: The Department requests an appropriation of \$1,106,669 total funds, including \$561,526 General Fund, for FY 2015-16.

Recommendation: Consistent with the Committee's action during figure setting for Department of Personnel operating common policies, staff recommends an appropriation of \$1,079,506 total funds for FY 2015-16. The recommendation consists of \$547,744 General Fund, \$75,788 cash funds from various sources, \$285,796 reappropriated funds from the Department of Health Care Policy and Financing and various

JBC Staff Figure Setting – FY 2015-16
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sources, and \$174,460 federal funds from various sources. The following table summarizes staff's calculations for the recommendation.

Office of Operations, Administration, Vehicle Lease Payments						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$1,256,592</u>	<u>\$637,597</u>	<u>\$88,220</u>	<u>\$332,680</u>	<u>\$198,095</u>	<u>0.0</u>
TOTAL	\$1,256,592	\$637,597	\$88,220	\$332,680	\$198,095	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$1,256,592	\$637,597	\$88,220	\$332,680	\$198,095	0.0
Vehicle lease payments adjustment	<u>(177,086)</u>	<u>(89,853)</u>	<u>(12,432)</u>	<u>(46,884)</u>	<u>(27,917)</u>	<u>0.0</u>
TOTAL	\$1,079,506	\$547,744	\$75,788	\$285,796	\$170,178	0.0
Increase/(Decrease)	(\$177,086)	(\$89,853)	(\$12,432)	(\$46,884)	(\$27,917)	0.0
Percentage Change	(14.1%)	(14.1%)	(14.1%)	(14.1%)	(14.1%)	n/a
FY 2015-16 Executive Request:	\$1,106,669	\$561,526	\$77,695	\$292,988	\$174,460	0.0
Request Above/(Below) Recommendation	\$27,163	\$13,782	\$1,907	\$7,192	\$4,282	0.0

Leased Space

The appropriation for this line item provides funding for 45 commercial space leases throughout the state associated with nine major program areas, including Alcohol and Drug Abuse Services, Child Care, Disability Determination, Vocational Rehabilitation, and Youth Corrections. The Department leases approximately 143,827 square feet.

Request: The Department requests a continuation level of funding of \$2,410,915 total funds, including \$588,759 General Fund, for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$2,410,915 total funds for FY 2015-16. The recommendation consists of \$588,759 General Fund, \$37,416 cash funds from various sources, \$22,527 reappropriated funds from various sources, and \$1,762,213 federal funds from various sources. The following table summarizes the calculations for staff's recommendation.

Office of Operations, Administration, Leased Space						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$2,410,915</u>	<u>\$588,759</u>	<u>\$37,416</u>	<u>\$22,527</u>	<u>\$1,762,213</u>	<u>0.0</u>
TOTAL	\$2,410,915	\$588,759	\$37,416	\$22,527	\$1,762,213	0.0

JBC Staff Figure Setting – FY 2015-16
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Office of Operations, Administration, Leased Space						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$2,410,915	\$588,759	\$37,416	\$22,527	\$1,762,213	0.0
TOTAL	\$2,410,915	\$588,759	\$37,416	\$22,527	\$1,762,213	0.0
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%	n/a
FY 2015-16 Executive Request:						
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Capitol Complex Leased Space

Capitol Complex Leased Space is appropriated based on usable square footage used by each state department. Currently, for the Department, this includes 99,087 square feet at 1575 Sherman Street in Denver and 3,104 square feet at the State Office Building in Grand Junction.

Request: The Department requests an appropriation of \$1,916,788 total funds, including \$1,006,229 General Fund, for FY 2015-16.

Recommendation: Consistent with the Committee’s action during figure setting for Department of Personnel operating common policies, staff recommends an appropriation of \$1,748,239 total funds for FY 2015-16. The recommendation consists of \$917,748 General Fund, \$82,374 cash funds from various sources, \$89,403 reappropriated funds from the Department of Health Care Policy and Financing and various sources, and \$658,714 federal funds from various sources. The following table summarizes staff’s calculations for the recommendation.

Office of Operations, Administration, Capitol Complex Leased Space						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$1,236,932	\$649,335	\$58,282	\$63,255	\$466,060	0.0
Supplemental bill (S.B. 15-149)	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$1,236,932	\$649,335	\$58,282	\$63,255	\$466,060	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$1,236,932	\$649,335	\$58,282	\$63,255	\$466,060	0.0
Capitol Complex adjustments	<u>511,307</u>	<u>268,413</u>	<u>24,092</u>	<u>26,148</u>	<u>192,654</u>	<u>0.0</u>
TOTAL	\$1,748,239	\$917,748	\$82,374	\$89,403	\$658,714	0.0

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Office of Operations, Administration, Capitol Complex Leased Space						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
Increase/(Decrease)	\$511,307	\$268,413	\$24,092	\$26,148	\$192,654	0.0
Percentage Change	41.3%	41.3%	41.3%	41.3%	41.3%	n/a
FY 2015-16 Executive Request:	\$1,916,788	\$1,006,229	\$90,316	\$98,022	\$722,221	0.0
Request Above/(Below) Recommendation	\$168,549	\$88,481	\$7,942	\$8,619	\$63,507	0.0

Utilities

This line item funds utilities expenditures including natural gas, electricity, water and waste water expenses for the Department's residential facilities (Division of Youth Corrections, Mental Health Institutes, and Regional Centers for Persons with Developmental Disabilities) and other facilities supported by the Office of Operations on the Fort Logan and Pueblo campuses. Utility costs for Department office space, excluding that on the two Department campuses or within residential facilities, is incorporated into Capitol Complex and leased space rates.

Request: The Department requests a continuation level of funding of \$9,418,424 total funds, including \$7,820,907 General Fund, for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$9,418,424 total funds for FY 2015-16. The recommendation consists of \$7,820,907 General Fund, \$50,000 cash funds from various sources, and \$1,547,517 reappropriated funds transferred from the Department of Health Care Policy and Financing and various sources. The following table summarizes the calculations for staff's recommendation.

Office of Operations, Administration, Utilities						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$9,418,424</u>	<u>\$7,820,907</u>	<u>\$50,000</u>	<u>\$1,547,517</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$9,418,424	\$7,820,907	\$50,000	\$1,547,517	\$0	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$9,418,424</u>	<u>\$7,820,907</u>	<u>\$50,000</u>	<u>\$1,547,517</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$9,418,424	\$7,820,907	\$50,000	\$1,547,517	\$0	0.0
Percentage Change	0.0%	0.0%	0.0%	0.0%	n/a	n/a
FY 2015-16 Executive Request:	\$9,418,424	\$7,820,907	\$50,000	\$1,547,517	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(B) SPECIAL PURPOSE

Buildings and Grounds Rental

The appropriation for this line item provides cash fund spending authority for FTE and operating expenses associated with the maintenance, repair, and upkeep of the Departments' facilities and grounds that are leased to public and private agencies pursuant to Section 26-1-133.5, C.R.S. The Department leases space to other State agencies or non-profit organizations for offices or for the direct provision of services.

Most of these rentals are at the Colorado Mental Health Institute at Fort Logan with agencies having missions compatible with the Department. Rents collected are deposited into the Buildings and Grounds Cash Fund to be used for the operating, maintaining, remodeling or demolishing of the rental properties. The rates paid by agencies are based on the Department's calculated costs for maintenance, repair, and upkeep of the rented spaces. Spending authority for this line item is based on anticipated revenue from the leasing agencies. H.B. 08-1268 (White/Johnson) expanded the Department's authority to rent property at other locations, which was previously restricted to the Fort Logan campus only.

Request: The Department requests an appropriation of \$1,029,269 cash funds and 6.5 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$1,029,269 cash funds from the Department of Human Services Buildings and Grounds Cash Fund and 6.5 FTE for FY 2015-16. The following table summarizes the calculations for staff's recommendation.

Office of Operations, Special Purpose, Buildings and Grounds Rental						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$1,024,371</u>	<u>\$0</u>	<u>\$1,024,371</u>	<u>\$0</u>	<u>\$0</u>	<u>6.5</u>
TOTAL	\$1,024,371	\$0	\$1,024,371	\$0	\$0	6.5
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$1,024,371	\$0	\$1,024,371	\$0	\$0	6.5
Annualize prior year budget actions	<u>4,898</u>	<u>0</u>	<u>4,898</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$1,029,269	0	\$1,029,269	\$0	\$0	6.5
Increase/(Decrease)	\$4,898	\$0	\$4,898	\$0	\$0	0.0
Percentage Change	0.5%	n/a	0.5%	n/a	n/a	0.0%
FY 2015-16 Executive Request:	\$1,029,269	\$0	\$1,029,269	\$0	\$0	6.5
Request Above/(Below) Recommendation	\$0	0	\$0	\$0	\$0	0.0

State Garage Fund

The Department has an agreement with the Department of Personnel and Administration to operate vehicle maintenance and fueling stations at three State facilities, including the Mental Health Institutes at Fort Logan and Pueblo, and Grand Junction Regional Center. The Office is reimbursed by divisions within the Department and by other State agencies (Department of Transportation and the Colorado State Patrol) for maintenance, repair, storage and fueling of State-owned passenger motor vehicles. Revenues are deposited into the State Garage Fund. This line item provides the spending authority for the Department to receive and spend such reimbursement.

Request: The Department requests an appropriation of \$737,272 reappropriated funds and 2.6 FTE for FY 2015-16.

Recommendation: Staff recommends a continuation funding level of \$737,272 reappropriated funds and 2.6 FTE for FY 2015-16. The moneys originate from fees charged to various divisions in the Department and deposited in the State Garage Fund. The following table summarizes the calculations for staff's recommendation.

Office of Operations, Special Purpose, State Garage Fund						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$735,357</u>	<u>\$0</u>	<u>\$0</u>	<u>\$735,357</u>	<u>\$0</u>	<u>2.6</u>
TOTAL	\$735,357	\$0	\$0	\$735,357	\$0	2.6
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$735,357	\$0	\$0	\$735,357	\$0	2.6
Annualize prior year budget actions	<u>1,915</u>	<u>0</u>	<u>0</u>	<u>1,915</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$737,272	0	0	\$737,272	\$0	2.6
Increase/(Decrease)	\$1,915	\$0	\$0	\$1,915	\$0	0.0
Percentage Change	0.3%	n/a	n/a	0.3%	n/a	0.0%
FY 2015-16 Executive Request:	\$737,272	\$0	\$0	\$737,272	\$0	2.6
Request Above/(Below) Recommendation	\$0	0	0	\$0	\$0	0.0

(7) Office of Self Sufficiency

The Office of Self-Sufficiency Long Bill group provides income, nutritional, and support services to assist families and individuals in need. The programs administered by this unit include:

- Child Support Services establishes paternity and enforces orders for child and medical support;
- Colorado Works provides Temporary Assistance for Needy Families (TANF), including financial aid, employment services, and support services for families;
- Energy Assistance, LEAP (Low-Income Energy Assistance Program) provides financial assistance with heating bills;
- Food Distribution works to strengthen the nutrition safety net through commodity food distribution to eligible individuals and families, emergency feeding programs, and the elderly;
- Food and Nutrition provides monthly benefits to low-income households to buy the food needed for a nutritionally adequate diet;
- Refugee Services provides support to refugees and the larger receiving community; and
- Disability Determination Services determines medical disability for Colorado residents who apply for Social Security Disability Insurance (SSDI) or Supplemental Security Income (SSI) benefits. Note, functionally these services are provided within the Department’s Office of Long Term Care.

DIVISION REQUEST AND RECOMMENDATION SUMMARY

Office of Self Sufficiency						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$299,983,256	\$6,639,192	\$29,512,132	\$33,951	\$263,797,981	244.7
Other legislation	435,882	407,454	2,843	0	25,585	1.0
Supplemental bill (S.B. 15-149)	<u>(7,953,904)</u>	<u>0</u>	<u>100,000</u>	<u>0</u>	<u>(8,053,904)</u>	<u>0.0</u>
TOTAL	\$292,465,234	\$7,046,646	\$29,614,975	\$33,951	\$255,769,662	245.7
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$292,465,234	\$7,046,646	\$29,614,975	\$33,951	\$255,769,662	245.7
Annualize prior year legislation	764,118	792,546	(2,843)	0	(25,585)	0.0
Annualize prior year budget actions	485,829	86,202	12,175	554	386,898	0.0
BA3 DVP spending authority	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$293,715,181	\$7,925,394	\$29,624,307	\$34,505	\$256,130,975	245.7
Increase/(Decrease)	\$1,249,947	\$878,748	\$9,332	\$554	\$361,313	0.0
Percentage Change	0.4%	12.5%	0.0%	1.6%	0.1%	0.0%
FY 2015-16 Executive Request						
Request Above/(Below) Recommendation	\$1,190,541	\$1,190,541	\$0	\$0	\$0	1.0

Issue Descriptions

Annualize prior year legislation: The recommendation includes a decrease of \$764,118 total funds, including \$792,546 General Fund, primarily for the FY 2015-16 impact of H.B. 14-1015 (Extend Transitional Jobs Program).

Annualize prior year budget actions: The recommendation includes an increase of \$485,829 total funds, including \$86,202 General Fund for FY 2015-16 primarily due to the annualization of salary survey and merit pay.

BA3 DVP Spending Authority: The Department requests an increase of \$100,000 cash funds spending authority for FY 2015-16 from the Colorado Domestic Abuse Program Fund to implement a data collection system for domestic violence services to identify client needs, measure client growth from the services provided, and identify any potential gaps that exist in the delivery of services to clients.

Analysis: BA3 DVP Spending Authority

This request was approved and initiated in the Department's FY 2014-15 supplemental bill (S.B. 15-149), and is included in the Department's FY 2015-16 base appropriation. The Committee does not need to provide additional funding above what is included in the base for FY 2015-16.

S3 Improving SNAP Compliance in Colorado: The Department requests a one-time appropriation of \$150,000 total funds, including \$75,000 General Fund, for FY 2014-15 to procure consulting services to evaluate the Supplemental Food Assistance Program (SNAP) and determine the source of the Program's error rate (over-payments and under-payments).

Analysis: S3 Improving SNAP Compliance in Colorado

Staff brought this request to the Committee during the recommendation phase for setting figures for the Department's FY 2014-15 supplemental bill. At that time, the Committee indicated that it did not meet supplemental criteria for FY 2014-15, but was worthy of additional discussion during figure setting for FY 2015-16. As such, the following section recaps the issue, the proposed solution, and staff's recommendation.

SNAP, formerly known as the Food Stamp Program, offers nutrition assistance to eligible, low-income individuals and families. It is a federal aid program, administered by the U.S. Department of Agriculture, under the Food and Nutrition Service. In Colorado, federally-funded benefits are distributed by the Department of Human Services' Food and Energy Assistance unit under the State-supervised, county-administered model. Approximately 230,000 households with 505,000 individuals received \$789.1 million in SNAP benefits in Colorado in FY 2013-14.

The Department's role in ensuring that Food Stamp payments made are appropriate and to eligible individuals is critical because the federal government can issue financial sanctions against a state in which the payment error rate exceeds the average error rate across all states for the same period. There are two primary types of errors that occur and are tracked: payment errors and case and procedural errors.

Payment errors are those in which an overpayment or underpayment is made to a benefit recipient. For federal fiscal year 2014, the State’s payment error rate was 4.25 percent, while the national average was 3.26 percent (note, the agency set a goal of 3.0 percent). The Department indicates that it ranks 30th nationally in this category. Case and procedural errors are those in which an applicant or recipient is improperly denied, suspended, or terminated SNAP benefits. For federal fiscal year 2014, the State’s Case and procedural error rate was 54.36 percent, while the national average was 25.0 percent (note, the agency set a goal of 25.0 percent). The Department indicates that it ranks 48th nationally in this category.

The Department originally proposed a two-part solution to identify problems within the system that are contributing to error rates above national averages that have potential to spur federal sanctions. First, the agency sought \$100,000 total funds, including \$50,000 General Fund, for FY 2014-15 to hire a contractor to conduct an analysis and evaluation of the SNAP quality control functions that determine error rates. The goal of the contract services is to identify error-prone cases and teach Department staff new techniques that address commonly occurring issues that lead to errors. Second, the agency sought \$50,000 total funds, including \$25,000 General Fund, for FY 2014-15 to contract for an administrative workload evaluation to study the State’s current SNAP administrative structure and capacity to provide the needed attention to federal requirements and the training needs of county administrative staff to meet those requirements.

Staff’s FY 2014-15 recommendation was to fund an analysis and evaluation of the SNAP quality control functions that determine error rates (\$100,000 total funds) and not fund an administrative workload evaluation to study the State’s current SNAP administrative structure and capacity. Since that time, **staff has amended the opinion and now recommends not funding any portion of the request for FY 2014-15 or FY 2015-16.**

Staff recommends that the Department submit a future proposal that focuses on processes, procedures, and tools that may be contributing to errors occurring at the county level rather than investigating the State’s role, as was proposed with this supplemental request. Any such proposal should include funding needed to investigate factors that may contribute to errors, such as lingering Colorado Benefits Management System (CBMS) issues, inefficient procedures that are still in use as “work arounds” to compensate for CBMS challenges associated with pre-modernization versions of the system, and staffing level adequacy in county agencies.

LINE ITEM DETAIL – (7) OFFICE OF SELF SUFFICIENCY

(A) ADMINISTRATION

Personal Services

This line item supports the base salary, state PERA contributions, and contracts the division management uses for administrative oversight of its programs. Support for the Colorado Works program was moved from this line to the Colorado Works section of the budget in FY 2006-07. In FY 2007-08, 3.0 FTE were added to provide additional oversight of counties' administration of the Food Stamps program.

Request: The Department requests an appropriation of \$1,784,105 total funds, including \$793,897 General Fund, and 22.0 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$1,784,105 total funds and 22.0 FTE for FY 2015-16. The recommendation consists of \$793,897 General Fund and \$990,208 federal funds from various sources. The following table summarizes the calculations for staff's recommendation.

Office of Self Sufficiency, Administration, Personal Services						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$1,734,173	\$743,965	\$0	\$0	\$990,208	22.0
Supplemental bill (S.B. 15-149)	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$1,734,173	\$743,965	\$0	\$0	\$990,208	22.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$1,734,173	\$743,965	\$0	\$0	\$990,208	22.0
Annualize prior year budget actions	<u>49,932</u>	<u>49,932</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$1,784,105	\$793,897	\$0	\$0	\$990,208	22.0
Increase/(Decrease)	\$49,932	\$49,932	\$0	\$0	\$0	0.0
Percentage Change	2.9%	6.7%	n/a	n/a	0.0%	0.0%
FY 2015-16 Executive Request:	\$1,784,105	\$793,897	\$0	\$0	\$990,208	22.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Operating Expenses

This line item funds the operating expenses of the Division. Common operating expenses include postage, equipment maintenance, and in-state travel.

Request: The Department requests a continuation level of funding of \$77,499 total funds, including \$54,133 General Fund, for FY 2015-16.

JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision

Recommendation: Staff recommends a continuation level of funding of \$77,499 total funds for FY 2015-16. The recommendation consists of \$54,133 General Fund and \$23,366 federal funds from various sources. The following table summarizes the calculations for staff's recommendation.

Office of Self Sufficiency, Administration, Operating Expenses						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$77,499</u>	<u>\$54,133</u>	<u>\$0</u>	<u>\$0</u>	<u>\$23,366</u>	<u>0.0</u>
TOTAL	\$77,499	\$54,133	\$0	\$0	\$23,366	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$77,499</u>	<u>\$54,133</u>	<u>\$0</u>	<u>\$0</u>	<u>\$23,366</u>	<u>0.0</u>
TOTAL	\$77,499	\$54,133	\$0	\$0	\$23,366	0.0
Percentage Change	0.0%	0.0%	n/a	n/a	0.0%	n/a
FY 2015-16 Executive Request:						
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(B) COLORADO WORKS PROGRAM

The Colorado Works Program implements the federal Temporary Assistance for Needy Families (TANF) block grant program created in the 1996 welfare reform law (P.L. 104-193). The program provides financial and other assistance to families to enable children to be cared for in their own homes and to assist needy parents in achieving self-sufficiency. Per the 1996 federal law, the State receives a fixed amount of \$136.1 million per year in TANF block grant funds. The majority of the TANF funds received each year are appropriated as block allocations to counties for the Colorado Works program. Federal TANF funds are also used by the State and counties to support related programs that assist needy families, including child welfare and child care subsidy programs.

The yearly, fixed amount of TANF block grant funds are not the only TANF moneys received by the State over the past few fiscal years. Colorado was one of 17 states that received funding in addition to its fixed amount in the form of supplemental grants provided to states that meet the criterion of high population growth and/or low historic grants per poor person. However, no federal funding was made available for supplemental grants in recent years, as the moneys were not reauthorized by Congress. As a result, Colorado's federal allocation in addition to the fixed amount of \$136.1 million per year was cut by \$13.6 million in FY 2012-13 and FY 2013-14. Additionally, pursuant to the American Recovery and Reinvestment Act of 2009 (ARRA), Colorado was able to access \$68.0 million in supplemental TANF funds in FY 2008-09 and FY 2009-10 through a combination of the TANF Emergency Fund created through ARRA and the Contingency Fund created in 1996. These enhanced funds, too, were discontinued, although the State does continue to receive moneys from the Contingency Fund at a much lesser level than peak recession fiscal years.

Although federal and State funding available for the Colorado Works program has been flat or declined, the demand for Colorado Works basic cash assistance climbed sharply starting in FY 2008-09 due to the effects of the recession. From FY 2008-09 through FY 2010-11, counties increased spending for the Colorado Works program in response to the increased demand, relying on county-controlled TANF reserves to support higher spending levels. In FY 2011-12, county expenditures fell in response to reduced federal funding. Finally, as State-controlled TANF reserves have been spent down, the General Assembly has refinanced TANF appropriations for child welfare services with General Fund. By FY 2012-13, only \$3.0 million of the Child Welfare appropriation was comprised of TANF funds, and these remaining funds were replaced by General Fund starting in FY 2013-14.

The TANF maintenance of effort (MOE) requirement (42 U.S.C. §609(a)(7); 45 C.F.R. §263.1) is that the state must spend at least a specified amount of State funds on benefits and services for needy families each year. This provision of the 1996 law was to ensure that states did not supplant state spending with federal block funds. Colorado may spend its MOE dollars as part of or outside of the TANF cash assistance program. Colorado's MOE Obligation is \$88.4 million annually. The requirement is met with state spending on TANF eligible populations in Child Welfare, Child Care, Colorado Preschool Program, Low Income Energy Assistance, Child Care Tax Credits, and with Foundation and county spending.

Administration

This program line item includes administrative costs associated with state supervision and oversight of the county-administered Colorado Works program.

JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision

Request: The Department requests an appropriation of \$1,587,089 federal funds and 18.0 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$1,587,089 federal funds from the Temporary Assistance for Needy Families Block Grant and 18.0 FTE for FY 2015-16. The following table summarizes the calculations for staff's recommendation.

Office of Self Sufficiency, Colorado Works Program, Administration						
	Total Funds	General Fund	Federal Funds	Federal Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$1,546,002	\$0	\$0	\$0	\$1,546,002	18.0
TOTAL	\$1,546,002	\$0	\$0	\$0	\$1,546,002	18.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$1,546,002	\$0	\$0	\$0	\$1,546,002	18.0
Annualize prior year budget actions	41,087	0	0	0	41,087	0.0
TOTAL	\$1,587,089	0	0	0	\$1,587,089	18.0
Increase/(Decrease)	\$41,087	\$0	\$0	\$0	\$41,087	0.0
Percentage Change	2.7%	n/a	n/a	n/a	2.7%	0.0%
FY 2015-16 Executive Request:	\$1,587,089	\$0	\$0	\$0	\$1,587,089	18.0
Request Above/(Below) Recommendation	\$0	0	0	0	\$0	0.0

County Block Grants

This line item provides funding to county departments of social services to administer the Colorado Works Program. Counties have the flexibility to use the funds for administration or program needs and to transfer up to 30 percent of funds to child welfare and child care programs. The allocation of funds among the counties is based on demographic and economic factors and is determined by the Department based on input from the Colorado Works Allocation Committee. Pursuant to Section 26-2-714, C.R.S., if the Department and the Colorado Works Allocation Committee do not reach agreement on allocations, alternatives are submitted to the Joint Budget Committee, which makes the final allocation determination.

The line item is funded with federal Temporary Assistance for Needy Families (TANF) funds, local cash funds, and an amount from the state's share of recoveries and refunds from Child Support Enforcement and other programs. Pursuant to Section 26-2-714 (6) (c) (I), C.R.S. "For state fiscal year 1998-99 and for each state fiscal year thereafter, all counties collectively shall be required to meet levels of sending on the works program that are set forth in the annual long appropriation act..." Counties are required to fully expend their share of the maintenance of effort requirement in the Long Bill before receiving their share of funding from their federal block grant.

Request: The Department requests a continuation level of funding of \$152,548,087 total funds for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of **\$152,548,087** total funds for **FY 2015-16**. The recommendation consists of \$22,349,730 cash funds from local sources representing the local cash funds expenditure obligation pursuant to Section 26-2-714 (6) (c) (I), C.R.S. and the State’s share of cash funds recoveries, including retained fraud refunds, State revenue intercepts, and other refunds, and \$130,198,357 federal funds from the Temporary Assistance for Needy Families Block Grant. The following table summarizes the calculations for staff’s recommendation.

Office of Self Sufficiency, Colorado Works Program, County Block Grants						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$152,548,087</u>	<u>\$0</u>	<u>\$22,349,730</u>	<u>\$0</u>	<u>\$130,198,357</u>	<u>0.0</u>
TOTAL	\$152,548,087	\$0	\$22,349,730	\$0	\$130,198,357	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$152,548,087</u>	<u>\$0</u>	<u>\$22,349,730</u>	<u>\$0</u>	<u>\$130,198,357</u>	<u>0.0</u>
TOTAL	\$152,548,087	0	\$22,349,730	\$0	\$130,198,357	0.0
Percentage Change	0.0%	n/a	0.0%	n/a	0.0%	n/a
FY 2015-16 Executive Request:	\$152,548,087	\$0	\$22,349,730	\$0	\$130,198,357	0.0
Request Above/(Below) Recommendation	\$0	0	\$0	\$0	\$0	0.0

County TANF Reserves for Colorado Works, Child Welfare, and Child Care Programs

Pursuant to Section 26-2-714 (5) (a), C.R.S., counties are authorized to maintain a County Reserve Account of unspent Works Program county block grant funds. Counties may also retain reserves of TANF funds that are transferred to child welfare and child care block grants. This line item is included in the Long Bill for informational purposes to assist the General Assembly and public in tracking the level of unspent TANF funds controlled by counties.

Request: The Department requests a continuation level of funding of \$30,626,461 federal funds for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of **\$30,626,461** federal funds from the **Temporary Assistance for Needy Families Block Grant** for **FY 2015-16**. The following table summarizes the calculations for staff’s recommendation.

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Office of Self Sufficiency, Colorado Works Program, County TANF Reserves for Colorado Works, Child Welfare, and Child Care Programs						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$38,680,365	\$0	\$0	\$0	\$38,680,365	0.0
Supplemental bill (S.B. 15-149)	<u>(8,053,904)</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>(8,053,904)</u>	<u>0.0</u>
TOTAL	\$30,626,461	\$0	\$0	\$0	\$30,626,461	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$30,626,461</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$30,626,461</u>	<u>0.0</u>
TOTAL	\$30,626,461	0	0	\$0	\$30,626,461	0.0
Percentage Change	0.0%	n/a	n/a	n/a	0.0%	n/a
FY 2015-16 Executive Request:	\$30,626,461	\$0	\$0	\$0	\$30,626,461	0.0
Request Above/(Below) Recommendation	\$0	0	0	\$0	\$0	0.0

County Training

Pursuant to Section 26-2-712 (7), C.R.S., the Department is to develop training for case workers "so that they are knowledgeable and may assist participants in: (a) identifying goals, including work activities, time frames for achieving self-sufficiency, and the means required to meet these benchmarks; (b) obtaining supportive services such as mental health counseling, substance abuse counseling, life skills training, and money management or parenting classes; (c) utilizing the family's existing strengths; (d) providing ongoing support and assistance to the family in overcoming barriers to training and employment; (e) monitoring the progress of the family toward attaining self-sufficiency; and (f) proper handling of domestic violence situations".

Request: The Department requests an appropriation of \$484,213 federal funds and 2.0 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$484,213 federal funds from the Temporary Assistance for Needy Families Block Grant and 2.0 FTE for FY 2015-16. The following table summarizes the calculations for staff's recommendation.

Office of Self Sufficiency, Colorado Works Program, County Training						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$479,780</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$479,780</u>	<u>2.0</u>
TOTAL	\$479,780	\$0	\$0	\$0	\$479,780	2.0
FY 2015-16 Recommended Appropriation						

JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision

Office of Self Sufficiency, Colorado Works Program, County Training						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation	\$479,780	\$0	\$0	\$0	\$479,780	2.0
Annualize prior year budget actions	<u>4,433</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>4,433</u>	<u>0.0</u>
TOTAL	\$484,213	0	0	0	\$484,213	2.0
Increase/(Decrease)	\$4,433	\$0	\$0	\$0	\$4,433	0.0
Percentage Change	0.9%	n/a	n/a	n/a	0.9%	0.0%
FY 2015-16 Executive Request:	\$484,213	\$0	\$0	\$0	\$484,213	2.0
Request Above/(Below) Recommendation	\$0	0	0	0	\$0	0.0

Domestic Abuse Program

Pursuant to Section 26-7.5-101 et seq., C.R.S., the purpose of the Domestic Abuse Program is to encourage local governments and non-governmental agencies to develop domestic abuse programs. State funding for domestic abuse programs comes from the Domestic Abuse Program Fund and federal TANF funds. Moneys are appropriated from the Colorado Domestic Abuse Program Fund (Section 26-7.5-105 (3), C.R.S.) for distribution to local entities, as well as for the Department's related administrative expenses.

The cash fund consists of taxpayer contributions (through a check-off on Colorado individual income tax returns), any appropriations from the General Assembly, fees for petitions and responses in divorce proceedings, and marriage licenses. Senate Bill 09-068 increased the fees for divorce proceeding (by \$5 for the Domestic Abuse Program Fund) and the marriage license fee (by \$20 for the Domestic Abuse Program Fund).

Request: The Department requests an appropriation of \$1,944,106 total funds and 2.7 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$1,944,106 total funds and 2.7 FTE for FY 2015-16. The recommendation consists of \$1,314,429 cash funds from the Colorado Domestic Abuse Program Fund and \$629,677 federal funds from the Temporary Assistance for Needy Families Block Grant. The following table summarizes the calculations for staff's recommendation.

Office of Self Sufficiency, Colorado Works Program, Domestic Abuse Program						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$1,837,811	\$0	\$1,208,134	\$0	\$629,677	2.7
Supplemental bill (S.B. 15-149)	<u>100,000</u>	<u>0</u>	<u>100,000</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$1,937,811	\$0	\$1,308,134	\$0	\$629,677	2.7
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$1,937,811	\$0	\$1,308,134	\$0	\$629,677	2.7

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Office of Self Sufficiency, Colorado Works Program, Domestic Abuse Program						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
Annualize prior year budget actions	6,295	0	6,295	0	0	0.0
BA3 DVP spending authority	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$1,944,106	\$0	\$1,314,429	\$0	\$629,677	2.7
Increase/(Decrease)	\$6,295	\$0	\$6,295	\$0	\$0	0.0
Percentage Change	0.3%	n/a	0.5%	n/a	0.0%	0.0%
FY 2015-16 Executive Request:	\$1,944,106	\$0	\$1,314,429	\$0	\$629,677	2.7
Request Above/(Below) Recommendation	\$0	0	\$0	\$0	\$0	0.0

Works Program Evaluation

Pursuant to Section 26-2-723, C.R.S., the Department was previously required to oversee an annual evaluation of the Works Program. This statute has been repealed, however, through a FY 2009-10 decision item, the Department requested ongoing funding at a lower level to evaluate the program. In FY 2011-12, the Committee voted to substantially reduce the appropriation from \$350,007 in FY 2010-11 to \$95,000 in FY 2011-12 where it is remained through FY 2013-14.

Request: The Department requests a continuation level appropriation of \$495,440 federal funds for FY 2015-16.

Recommendation: Staff recommends a continuation level appropriation of \$495,440 federal funds from the Temporary Assistance for Needy Families Block Grant for FY 2015-16. The following table summarizes the calculations for staff's recommendation.

Office of Self Sufficiency, Colorado Works Program, Works Program Evaluation						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$495,440</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$495,440</u>	<u>0.0</u>
TOTAL	\$495,440	\$0	\$0	\$0	\$495,440	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$495,440</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$495,440</u>	<u>0.0</u>
TOTAL	\$495,440	0	0	0	\$495,440	0.0
Percentage Change	0.0%	n/a	n/a	n/a	0.0%	n/a
FY 2015-16 Executive Request:	\$495,440	\$0	\$0	\$0	\$495,440	0.0

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Office of Self Sufficiency, Colorado Works Program, Works Program Evaluation						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
Request Above/(Below) Recommendation	\$0	0	0	0	\$0	0.0

Workforce Development Council

This line item represents the Department's share of funding for the Workforce Development Council in the Department of Labor. The Council serves as the State's "work force investment board" as required under the federal Workforce Investment Act of 1998, and is responsible for statewide planning and coordination in the delivery of federal workforce development programs and associated federal block grant moneys received.

In this regard, the Council is required to develop and submit to the U.S. Department of Labor a statewide plan for workforce development which coordinates federal, state, and local workforce development programs. The Council performs support functions and activities related to the eighteen workforce development centers throughout the state, which provide services to individuals seeking employment (including TANF participants). Funding comes from administrative moneys for several federal programs delineated in federal law and the allocation of federal funds is determined annually by the Office of State Planning and Budgeting (OSPB).

In FY 2012-13, the Committee voted to substantially reduce the appropriation from \$105,007 in FY 2011-12 to \$85,000 in FY 2012-13 where it is remained through FY 2013-14. This reduction was based on actual spending for the last two fiscal years and TANF solvency issues.

Request: The Department requests a continuation level of funding of \$85,000 federal funds for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$85,000 federal funds from the Temporary Assistance for Needy Families Block Grant for FY 2015-16. The following table summarizes the calculations for staff's recommendation.

Office of Self Sufficiency, Colorado Works Program, Workforce Development Council						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$85,000</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$85,000</u>	<u>0.0</u>
TOTAL	\$85,000	\$0	\$0	\$0	\$85,000	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$85,000</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$85,000</u>	<u>0.0</u>
TOTAL	\$85,000	0	0	0	\$85,000	0.0
Percentage Change	0.0%	n/a	n/a	n/a	0.0%	n/a

JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision

Office of Self Sufficiency, Colorado Works Program, Workforce Development Council						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2015-16 Executive Request:	\$85,000	\$0	\$0	\$0	\$85,000	0.0
Request Above/(Below) Recommendation	\$0	0	0	0	\$0	0.0

Transitional Jobs Program

The ReHire Colorado program was created under H.B. 13-1004 (Duran & Melton/Kerr) to provide unemployed and underemployed adults an opportunity to experientially learn, model, and practice successful workplace behaviors that help them to obtain long-term unsubsidized employment. Under the bill, the Department was appropriated \$2.4 million and 2.0 FTE for this program in FY 2013-14. Moneys are used to reimburse employers for wage-related costs, make payments to local agency contractors, and for staff and administrative costs.

Request: The Department requests an appropriation of \$3,590,541 General Fund and 3.0 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$2,400,000 General Fund and 2.0 FTE for FY 2015-16. The difference between the request and the recommendation (\$1,190,541 General Fund and 1.0 FTE) is due to staff's recommendation that H.B. 14-1015 (Extend Transitional Jobs Program) be annualized in FY 2015-16 according to the dollar amounts contained in the Legislative Council Fiscal Note. The following table summarizes the calculations for staff's recommendation.

Office of Self Sufficiency, Colorado Works Program, Transitional Jobs Programs						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$1,200,000	\$1,200,000	\$0	\$0	\$0	1.0
Other legislation	<u>395,270</u>	<u>395,270</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>1.0</u>
TOTAL	\$1,595,270	\$1,595,270	\$0	\$0	\$0	2.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$1,595,270	\$1,595,270	\$0	\$0	\$0	2.0
Annualize prior year legislation	<u>804,730</u>	<u>804,730</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$2,400,000	\$2,400,000	\$0	\$0	\$0	2.0
Increase/(Decrease)	\$804,730	\$804,730	\$0	\$0	\$0	0.0
Percentage Change	50.4%	50.4%	n/a	n/a	n/a	0.0%
FY 2015-16 Executive Request:	\$3,590,541	\$3,590,541	\$0	\$0	\$0	3.0
Request Above/(Below) Recommendation	\$1,190,541	\$1,190,541	\$0	\$0	\$0	1.0

LINE ITEMS APPEARING IN THE NUMBERS PAGES FROM PRIOR BUDGETS

Colorado Works Statewide Strategic Uses Fund

This line was created by S.B. 08-177. Pursuant to Section 26-2-721.7, C.R.S., the fund is to be used to support initiatives and programs that meet one of the four purposes of the federal TANF program. An advisory committee that includes: representatives of the Department and the Department of Public Health and Environment; Colorado counties; and advocates for participants in the Colorado Works program, early childhood development, child welfare, community colleges, workforce development and mental health. The line item was originally funded with \$10,000,000. This was reduced to \$4,000,000 in FY 2010-11 and eliminated in FY 2011-12 due to the imbalance between TANF appropriations and revenue and the need to offset proposed funding increases and the refinance of General Fund elsewhere in the budget.

Department records indicate that \$1.7 million previously appropriated remained in the Fund at the end of FY 2011-12. Pursuant to statute, once appropriated to the Fund, amounts in the Fund are continuously appropriated and therefore this amount is expected to be spent down over time. The line item will continue to appear in the staff narrative until there are no longer actual expenditures associated with it in the numbers pages. No new appropriation to the Fund was requested or recommended for FY 2014-15 or FY 2015-16.

(C) SPECIAL PURPOSE WELFARE PROGRAMS

Low Income Energy Assistance Program

Section 26-2-122.5, C.R.S., authorizes the Department to accept and administer funds related to low income energy assistance. The Low Income Energy Assistance Program (LEAP) provides energy subsidies to low income households. "Low income" for this program is now defined as 150 percent of the federal poverty level (reduced by the Department in FY 2011-12 from 185 percent of the federal poverty level). The majority of funding is used to help cover heating bills for low income individuals for the cold-weather months of the year and to avoid heating shut-offs. Additionally, a portion of funding is directed to assist low-income individuals facing a heating system emergency (e.g., a furnace failure) and to fund heating system repairs. Counties assist applicants and accept and forward applications to the Department; home energy subsidy levels are established centrally by the Department.

Most of the funding derives from the federal Low Income Home Energy Assistance Program (LIHEAP) block grant. This block grant is considered a federal custodial funding source and related amounts are shown in the Long Bill for informational purposes only. Amounts available from the LIHEAP block grant and associated federal contingency funds have been highly variable, ranging from \$33.1 million in FY 2006-07 to \$71.4 million in FY 2008-09. Energy Outreach Colorado (EOC), a non-profit, also forwards funding to the LEAP program. The EOC moneys are from utilities from unclaimed overpayments and security deposits. Finally, Severance Tax and Temporary Assistance to Needy Families block grant funds (State-appropriated federal funds) have been used to support the LEAP program.

Request: The Department requests an appropriation of \$46,529,207 total funds and 5.2 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$46,529,207 total funds and 5.2 FTE for FY 2015-16. The recommendation consists of \$3,450,000 cash funds from the Department of Human Services Low-income Energy Assistance Fund (\$2,450,000) and from Energy Outreach Colorado (\$1,000,000) and \$43,079,207 federal funds from the U.S. Department of Health Human Services' Office of Energy Assistance. The following table summarizes the calculations for staff's recommendation.

Office of Self Sufficiency, Special Purpose Welfare Programs, Low Income Energy Assistance Program						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$46,514,184	\$0	\$3,450,000	\$0	\$43,064,184	5.2
TOTAL	\$46,514,184	\$0	\$3,450,000	\$0	\$43,064,184	5.2
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	46,514,184	\$0	3,450,000	\$0	43,064,184	5.2
Annualize prior year budget actions	<u>15,023</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>15,023</u>	<u>0.0</u>
TOTAL	\$46,529,207	0	\$3,450,000	\$0	\$43,079,207	5.2
Increase/(Decrease)	\$15,023	\$0	\$0	\$0	\$15,023	0.0

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Office of Self Sufficiency, Special Purpose Welfare Programs, Low Income Energy Assistance Program						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
Percentage Change	0.0%	n/a	0.0%	n/a	0.0%	0.0%
FY 2015-16 Executive Request:	\$46,529,207	\$0	\$3,450,000	\$0	\$43,079,207	5.2
Request Above/(Below) Recommendation	\$0	0	\$0	\$0	\$0	0.0

Food Stamp Job Search Units - Program Costs

This program provides employment, job search, and training services to food assistance recipients. Able-bodied recipients, ages 18 to 60, without dependent children, must generally meet a work requirement in order to remain eligible for food assistance. If they do not meet the work requirement, these individuals are limited to 3 months of food assistance benefits in any 36-month period. Work is defined as work, workfare, or an educational activity (adult basic education, GED preparation, college courses, vocational training, vocational rehabilitation, or job search classes).

The appropriation is comprised of several funding sources. Federal funds are Supplemental Nutrition Assistance Program (SNAP) moneys. A portion of the program earns a 50 percent federal match based on state administrative activities while other areas can earn 100 percent federal money. Local funds include a 20 percent share for eligible activities.

Request: The Department requests an appropriation of \$2,077,582 total funds, including \$187,834 General Fund, and 6.2 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$2,077,582 total funds and 6.2 FTE for FY 2015-16. The recommendation consists of \$187,834 General Fund, \$409,382 cash funds from county matching funds (\$261,673) and in-kind donations (\$200,000), and \$1,480,366 federal funds from the U.S. Department of Agriculture. The following table summarizes the calculations for staff's recommendation.

Office of Self Sufficiency, Special Purpose Welfare Programs, Food Stamp Job Search Units - Program Costs						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$2,066,244</u>	<u>\$182,165</u>	<u>\$409,382</u>	<u>\$0</u>	<u>\$1,474,697</u>	<u>6.2</u>
TOTAL	\$2,066,244	\$182,165	\$409,382	\$0	\$1,474,697	6.2
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$2,066,244	\$182,165	\$409,382	\$0	\$1,474,697	6.2
Annualize prior year budget actions	<u>11,338</u>	<u>5,669</u>	<u>0</u>	<u>0</u>	<u>5,669</u>	<u>0.0</u>
TOTAL	\$2,077,582	\$187,834	\$409,382	\$0	\$1,480,366	6.2
Increase/(Decrease)	\$11,338	\$5,669	\$0	\$0	\$5,669	0.0

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Office of Self Sufficiency, Special Purpose Welfare Programs, Food Stamp Job Search Units - Program Costs						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
Percentage Change	0.5%	3.1%	0.0%	n/a	0.4%	0.0%
FY 2015-16 Executive Request:	\$2,077,582	\$187,834	\$409,382	\$0	\$1,480,366	6.2
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Food Stamp Job Search Units – Supportive Services

This line item contains funding for the provision of supportive services to eligible Employment First participants. Such services may include transportation assistance, clothing and grooming allowances, and child care services.

Request: The Department requests a continuation level of funding of \$261,452 total funds (including \$78,435 General Fund) for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$261,452 total funds for FY 2015-16. The recommendation consists of \$78,435 General Fund, \$52,291 cash funds from county matching funds and in-kind donations, and \$130,726 federal funds from the U.S. Department of Agriculture. The following table summarizes the calculations for staff's recommendation.

Office of Self Sufficiency, Special Purpose Welfare Programs, Food Stamp Job Search Units - Supportive Services						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$261,452	\$78,435	\$52,291	\$0	\$130,726	0.0
TOTAL	\$261,452	\$78,435	\$52,291	\$0	\$130,726	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$261,452	\$78,435	\$52,291	\$0	\$130,726	0.0
TOTAL	\$261,452	\$78,435	\$52,291	\$0	\$130,726	0.0
Percentage Change	0.0%	0.0%	0.0%	n/a	0.0%	n/a
FY 2015-16 Executive Request:	\$261,452	\$78,435	\$52,291	\$0	\$130,726	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Food Distribution Program

This program administers the distribution of foods from the U.S. Department of Agriculture to eligible recipient agencies, which maintain and enhance the nutritional needs of the populations served. Agencies include schools, child care centers, local jails, nutrition programs for the elderly and the Department of Corrections.

JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision

Request: The Department requests an appropriation of \$582,201 total funds, including \$46,828 General Fund, and 6.5 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$582,201 total funds and 6.5 FTE for FY 2015-16. The recommendation consists of \$46,828 General Fund, \$250,509 cash funds from recipient non-governmental agencies, and \$284,864 federal funds from the U.S. Department of Agriculture. The following table summarizes the calculations for staff's recommendation.

Office of Self Sufficiency, Special Purpose Welfare Programs, Food Distribution Program						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$578,287</u>	<u>\$46,515</u>	<u>\$248,826</u>	<u>\$0</u>	<u>\$282,946</u>	<u>6.5</u>
TOTAL	\$578,287	\$46,515	\$248,826	\$0	\$282,946	6.5
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$578,287	\$46,515	\$248,826	\$0	\$282,946	6.5
Annualize prior year budget actions	<u>3,914</u>	<u>313</u>	<u>1,683</u>	<u>0</u>	<u>1,918</u>	<u>0.0</u>
TOTAL	\$582,201	\$46,828	\$250,509	\$0	\$284,864	6.5
Increase/(Decrease)	\$3,914	\$313	\$1,683	\$0	\$1,918	0.0
Percentage Change	0.7%	0.7%	0.7%	n/a	0.7%	0.0%
FY 2015-16 Executive Request:	\$582,201	\$46,828	\$250,509	\$0	\$284,864	6.5
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Income Tax Offset

Section 26-2-133, C.R.S., directs the Department of Human Services to submit information regarding individuals who are obligated to the State for overpayments of assistance payments. This appropriation covers the operational costs associated with matching Food Assistance program lists of overpaid recipients with Department of Revenue data in order to intercept corresponding income tax refunds. For the Food Assistance program, the administrative activities are funded with 50 percent General Fund and 50 percent federal funds.

Request: The Department requests a continuation level of funding of \$4,128 total funds, including \$2,064 General Fund, for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$4,128 total funds for FY 2015-16. The recommendation consists of \$2,064 General Fund and \$2,064 federal funds from the U.S. Department of Agriculture. The following table summarizes the calculations for staff's recommendation.

JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision

Office of Self Sufficiency, Special Purpose Welfare Programs, Income Tax Offset						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$4,128</u>	<u>\$2,064</u>	<u>\$0</u>	<u>\$0</u>	<u>\$2,064</u>	<u>0.0</u>
TOTAL	\$4,128	\$2,064	\$0	\$0	\$2,064	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$4,128</u>	<u>\$2,064</u>	<u>\$0</u>	<u>\$0</u>	<u>\$2,064</u>	<u>0.0</u>
TOTAL	\$4,128	\$2,064	\$0	\$0	\$2,064	0.0
Percentage Change	0.0%	0.0%	n/a	n/a	0.0%	n/a
FY 2015-16 Executive Request:	\$4,128	\$2,064	\$0	\$0	\$2,064	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Electronic Benefits Transfer Service

Colorado's electronic benefits transfer system (EBTS) delivers Food Assistance, Colorado Works Program, Old Age Pension, Aid to the Needy Disabled, Child Welfare, Child Care, and Low Income Energy Assistance benefits. The EBTS replaced the paper-based system of checks and Food Assistance coupons. The system distributes public assistance benefits and cash payments for services electronically by using the Colorado QUEST Card or Automated Clearing House direct deposit options for eligible clients and providers. The Department does not operate the service itself, but contracts with a vendor in the financial services industry.

Request: The Department requests an appropriation of \$3,714,423 total funds, including \$1,001,401 General Fund, and 7.0 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$3,714,423 total funds and 7.0 FTE for FY 2015-16. The recommendation consists of \$1,001,401 General Fund, \$995,377 cash funds from local funds and the Old Age Pension Fund, and \$1,717,645 federal funds from the Temporary Assistance for Needy Families Block Grant, Child Care Development Funds, and various sources. The following table summarizes the calculations for staff's recommendation.

Office of Self Sufficiency, Special Purpose Welfare Programs, Electronic Benefits Transfer Service						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$3,699,468</u>	<u>\$997,064</u>	<u>\$994,629</u>	<u>\$0</u>	<u>\$1,707,775</u>	<u>7.0</u>
TOTAL	\$3,699,468	\$997,064	\$994,629	\$0	\$1,707,775	7.0

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Office of Self Sufficiency, Special Purpose Welfare Programs, Electronic Benefits Transfer Service						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$3,699,468	\$997,064	\$994,629	\$0	\$1,707,775	7.0
Annualize prior year budget actions	<u>14,955</u>	<u>4,337</u>	<u>748</u>	<u>0</u>	<u>9,870</u>	<u>0.0</u>
TOTAL	\$3,714,423	\$1,001,401	\$995,377	\$0	\$1,717,645	7.0
Increase/(Decrease)	\$14,955	\$4,337	\$748	\$0	\$9,870	0.0
Percentage Change	0.4%	0.4%	0.1%	n/a	0.6%	0.0%
FY 2015-16 Executive Request:	\$3,714,423	\$1,001,401	\$995,377	\$0	\$1,717,645	7.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Refugee Assistance

The Colorado Refugee Services Program helps refugees become self-sufficient and adjust to living in the United States. The program is funded through a combination of federal funds from the Office of Refugee Resettlement (custodial funds included in the Long Bill for informational purposes) and federal Temporary Assistance to Needy Families block grant funds that are appropriated by the General Assembly for services to TANF-eligible refugee families.

The portion of this program supported by \$2.7 million in State-appropriated TANF funds incorporated a \$2.0 million increase in FY 2010-11. This increase was added in response to rapid growth in the refugee population and federal requirements that TANF-eligible refugees be supported through the TANF program.

The TANF component of this line item provides for refugee social services (cash assistance benefits for TANF-eligible refugees are provided through counties) analogous to the refugee social services funded by the Office of Refugee Resettlement. These funds are used to support refugee social services such as pre-employment training, English as a Second (ESL) language classes, transportation and child care (to enable refugees to attend pre-employment training and ESL classes), and case management services, which are contracted with refugee resettlement agencies. This represents a partnership between the State and counties, as counties would otherwise be responsible for providing these services for TANF-eligible refugees.

Request: The Department requests an appropriation of \$16,696,954 federal funds and 10.0 FTE for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$16,696,954 federal funds and 10.0 FTE for FY 2015-16. The recommendation consists of 13,991,620 estimated to be received from the U.S. Department of Health and Human Services' Office of Refugee Resettlement and \$2,705,334 from the Temporary Assistance for Needy Families Block Grant. The following table summarizes the calculations for staff's recommendation.

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Office of Self Sufficiency, Special Purpose Welfare Programs, Refugee Assistance						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$16,686,921</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$16,686,921</u>	<u>10.0</u>
TOTAL	\$16,686,921	\$0	\$0	\$0	\$16,686,921	10.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$16,686,921	\$0	\$0	\$0	\$16,686,921	10.0
Annualize prior year budget actions	<u>10,033</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>10,033</u>	<u>0.0</u>
TOTAL	\$16,696,954	0	0	0	\$16,696,954	10.0
Increase/(Decrease)	\$10,033	\$0	\$0	\$0	\$10,033	0.0
Percentage Change	0.1%	n/a	n/a	n/a	0.1%	0.0%
FY 2015-16 Executive Request:	\$16,696,954	\$0	\$0	\$0	\$16,696,954	10.0
Request Above/(Below) Recommendation	\$0	0	0	0	\$0	0.0

Systematic Alien Verification for Eligibility

This line item supports the State's interface with the federal alien verification database, which serves all programs for which citizenship or legal residence is a requirement. The federal Deficit Reduction Act of 2005 required that applicants for public assistance programs be verified as United States citizens or as legal immigrants.

The Departments of Health Care Policy and Financing and Human Services verify the names and legal status of applicants for public assistance through use of the federal SAVE system. This line item supports the State's interface with the federal alien verification database. HCPF receives an appropriation of federal Medicaid dollars for the SAVE program. That Department, in turn, pays out this funding to CDHS as reappropriated funding.

Request: The Department requests an appropriation of \$54,964 total funds, including \$7,166 General Fund, and 1.0 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$54,964 total funds and 1.0 FTE for FY 2015-16. The recommendation consists of \$7,166 General Fund, \$3,797 cash funds from the Old Age Pension Fund, \$34,505 reappropriated funds transferred from the Department of Health Care Policy and Financing, and \$9,496 federal funds the Temporary Assistance for Needy Families Block Grant and various sources. The following table summarizes the calculations for staff's recommendation.

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Office of Self Sufficiency, Special Purpose Welfare Programs, Systematic Alien Verification for Eligibility						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$53,893</u>	<u>\$6,984</u>	<u>\$3,699</u>	<u>\$33,951</u>	<u>\$9,259</u>	<u>1.0</u>
TOTAL	\$53,893	\$6,984	\$3,699	\$33,951	\$9,259	1.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$53,893	\$6,984	\$3,699	\$33,951	\$9,259	1.0
Annualize prior year budget actions	<u>1,071</u>	<u>182</u>	<u>98</u>	<u>554</u>	<u>237</u>	<u>0.0</u>
TOTAL	\$54,964	\$7,166	\$3,797	\$34,505	\$9,496	1.0
Increase/(Decrease)	\$1,071	\$182	\$98	\$554	\$237	0.0
Percentage Change	2.0%	2.6%	2.6%	1.6%	2.6%	0.0%
FY 2015-16 Executive Request:	\$54,964	\$7,166	\$3,797	\$34,505	\$9,496	1.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

LINE ITEMS APPEARING IN THE NUMBERS PAGES FROM PRIOR BUDGETS

Low-Income Telephone Assistance Program

This program provides financial assistance to low-income households to maintain basic telephone service. This line item funds the administrative costs associated with the program. Senate Bill 13-194 (Steadman/Gerou) repealed the Low-income Telephone Assistance Program (LITAP). No new appropriation to the Fund was requested or recommended for FY 2014-15 or FY 2015-16.

(D) CHILD SUPPORT ENFORCEMENT

The Child Support Enforcement program is supported under Title IV-D of the federal Social Security Act. The Colorado caseload for the program (about 149,000) includes members of the general public who request assistance in enforcing child support orders, in addition to persons on public assistance, who are required to participate. The federal government provides matching funds of 66 percent for child support enforcement activities and also makes annual incentive payments to states based on specific performance measures (e.g., percent of funds collected on current child support orders).

Automated Child Support Enforcement System

This computer system is used by county staff to establish paternity, locate absent parents, manage child support enforcement caseloads, and track collection efforts. This line item also includes funding for contractor services associated with establishing and operating the State Directory of New Hires. This Directory includes data reported by employers regarding each newly hired employee. The data is then compared to the database of parents with outstanding child support obligations. This line item also includes funding for the contractor-operated Family Support Registry.

In FY 2010-11, 23.0 FTE (all information technology professional positions) were transferred from this line item to the Governor's Office of Information and Technology and \$1.9 million in associated costs were reduced in this section. Related funding is now initially appropriated to the Department of Human Services Office of Information Technology Services and then transferred as reappropriated funds to the Governor's Office.

Request: The Department requests an appropriation of \$9,166,494 total funds, including \$2,675,783 General Fund, and 16.9 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$9,166,494 total funds and 16.9 FTE for FY 2015-16. The recommendation consists of \$2,675,783 General Fund, \$722,793 cash funds from the State's share of retained child support collections and fraud refunds, the federal government's share of revenues earned on funds in the Family Support Registry Fund created in Section 26-13-115.5 (1), C.R.S., and the State's share of revenues earned on funds in the Family Support Registry Fund, and \$5,767,918 federal funds from Title IV-D of the Social Security Act. The following table summarizes the calculations for staff's recommendation.

Office of Self Sufficiency, Child Support Enforcement, Automated Child Support Enforcement System						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$9,135,988	\$2,666,631	\$721,573	\$0	\$5,747,784	16.9
Other legislation	<u>40,612</u>	<u>12,184</u>	<u>2,843</u>	<u>0</u>	<u>25,585</u>	<u>0.0</u>
TOTAL	\$9,176,600	\$2,678,815	\$724,416	\$0	\$5,773,369	16.9
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$9,176,600	\$2,678,815	\$724,416	\$0	\$5,773,369	16.9
Annualize prior year budget actions	30,506	9,152	1,220	0	20,134	0.0

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Office of Self Sufficiency, Child Support Enforcement, Automated Child Support Enforcement System						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
Annualize prior year legislation	(40,612)	(12,184)	(2,843)	0	(25,585)	0.0
TOTAL	\$9,166,494	\$2,675,783	\$722,793	\$0	\$5,767,918	16.9
Increase/(Decrease)	(\$10,106)	(\$3,032)	(\$1,623)	\$0	(\$5,451)	0.0
Percentage Change	(0.1%)	(0.1%)	(0.2%)	n/a	(0.1%)	0.0%
FY 2015-16 Executive Request:	\$9,166,494	\$2,675,783	\$722,793	\$0	\$5,767,918	16.9
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Child Support Enforcement

This line item funds the performance evaluation of the State's child support enforcement program, as required by federal law, and the provision of technical assistance to county departments of social services. It also manages the In-Hospital Paternity Establishment Program, which provides unmarried parents the opportunity to acknowledge paternity at the time of birth of a child. Federal law requires states to establish procedures for a simple civil process for voluntarily acknowledging paternity, including an in-hospital program.

The paternity program includes:

- Providing training to hospital medical records staff;
- Providing training to local vital records staff, hospital administrators, and pre-natal clinics;
- Providing outreach and technical assistance to hospital personnel and the general public;
- Interfacing with pregnancy prevention and father's advocacy groups; and
- Interfacing with middle school, high school, and alternative school staff.

About 35 percent of the caseload involves interstate coordination. Finally, the 17-member Child Support Enforcement Commission reviews child support guidelines and general child support issues. The Commission makes recommendations to the Governor and the General Assembly every four years.

Request: The Department requests an appropriation of \$2,215,364 total funds, including \$677,853 General Fund, and 24.5 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$2,215,364 total funds and 24.5 FTE for FY 2015-16. The recommendation consists of \$677,853 General Fund, \$75,999 cash funds from the State's share of retained child support collections and fraud refunds, and \$1,461,512 federal funds from Title IV-D of the Social Security Act. The following table summarizes the calculations for staff's recommendation.

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Office of Self Sufficiency, Child Support Enforcement, Child Support Enforcement						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$2,162,073</u>	<u>\$661,236</u>	<u>\$73,868</u>	<u>\$0</u>	<u>\$1,426,969</u>	<u>24.5</u>
TOTAL	\$2,162,073	\$661,236	\$73,868	\$0	\$1,426,969	24.5
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$2,162,073	\$661,236	\$73,868	\$0	\$1,426,969	24.5
Annualize prior year budget actions	<u>53,291</u>	<u>16,617</u>	<u>2,131</u>	<u>0</u>	<u>34,543</u>	<u>0.0</u>
TOTAL	\$2,215,364	\$677,853	\$75,999	\$0	\$1,461,512	24.5
Increase/(Decrease)	\$53,291	\$16,617	\$2,131	\$0	\$34,543	0.0
Percentage Change	2.5%	2.5%	2.9%	n/a	2.4%	0.0%
FY 2015-16 Executive Request:	\$2,215,364	\$677,853	\$75,999	\$0	\$1,461,512	24.5
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(E) DISABILITY DETERMINATION SERVICES

Program Costs

Disability Determination Services conducts medical disability determinations for the Social Security Administration for Colorado residents applying for Social Security Disability Insurance and Supplemental Security Income Programs. Funding for the program is 100.0 percent custodial federal funds (Titles II and XVI of the Social Security Act). Actual determination is done by medical professionals with whom the Department contracts.

Request: The Department requests an appropriation of \$20,380,412 federal funds and 121.7 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$20,380,412 federal funds and 121.7 FTE for FY 2015-16. The recommendation consists of moneys from Titles II and XVI of the Social Security Act. The following table summarizes the calculations for staff's recommendation.

Office of Self Sufficiency, Disability Determination Services, Program Costs						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$20,136,461</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$20,136,461</u>	<u>121.7</u>
TOTAL	\$20,136,461	\$0	\$0	\$0	\$20,136,461	121.7
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$20,136,461	\$0	\$0	\$0	\$20,136,461	121.7
Annualize prior year budget actions	<u>243,951</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>243,951</u>	<u>0.0</u>
TOTAL	\$20,380,412	0	0	0	\$20,380,412	121.7
Increase/(Decrease)	\$243,951	\$0	\$0	\$0	\$243,951	0.0
Percentage Change	1.2%	n/a	n/a	n/a	1.2%	0.0%
FY 2015-16 Executive Request:	\$20,380,412	\$0	\$0	\$0	\$20,380,412	121.7
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(10) Adult Assistance Programs

Adult Assistance Programs provide assistance and support for needy elderly and disabled adult populations in Colorado. Within the Office of Economic Security, the unit supervises several programs, including the Old Age Pension (OAP) program, which provides cash assistance to eligible individuals age 60 and older and the Aid to the Needy Disabled and Home Care Allowance programs, which provide cash assistance for low-income disabled adults. Within the Office of Long Term Care, the unit supervises several programs, including the Adult Protective Services (APS) programs, which intervene on behalf of at-risk adults to address abuse, neglect, or exploitation; and Older Americans Act services, such as Meals on Wheels, to older Coloradans through the 16 Area Agencies on Aging (AAA).

DIVISION REQUEST AND RECOMMENDATION SUMMARY

Adult Assistance Programs						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$165,775,355	\$42,502,509	\$102,510,147	\$1,800	\$20,760,899	29.5
Other legislation	1,481,380	1,234,483	246,897	0	0	0.0
Supplemental bill (S.B. 15-149)	<u>807,273</u>	<u>19,200</u>	<u>788,073</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$168,064,008	\$43,756,192	\$103,545,117	\$1,800	\$20,760,899	29.5
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$168,064,008	\$43,756,192	\$103,545,117	\$1,800	\$20,760,899	29.5
R3 OAP COLA	1,268,896	0	1,268,896	0	0	0.0
Annualize prior year legislation	181,260	145,008	36,252	0	0	0.0
Annualize prior year budget actions	60,169	22,730	23,680	0	13,759	0.0
R18 Senior services	0	0	0	0	0	0.0
BA4 APS State Administration	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$169,574,333	\$43,923,930	\$104,873,945	\$1,800	\$20,774,658	29.5
Increase/(Decrease)	\$1,510,325	\$167,738	\$1,328,828	\$0	\$13,759	0.0
Percentage Change	0.9%	0.4%	1.3%	0.0%	0.1%	0.0%
FY 2015-16 Executive Request	\$173,718,081	\$48,067,678	\$104,873,945	\$1,800	\$20,774,658	31.5
Request Above/(Below) Recommendation	\$4,143,748	\$4,143,748	\$0	\$0	\$0	2.0

Issue Descriptions

R3 OAP COLA: The Department requests an increase of \$1,268,896 cash funds for FY 2015-16 from the Old Age Pension (OAP) Fund to implement a 1.7 percent cost-of-living (COLA) increase for OAP recipients. This request builds on the supplemental action taken by the Committee to approve a 1.7 percent COLA increase for FY 2014-15.

Analysis: R3 OAP COLA

The State Board of Human Services has the constitutional authority to raise or not to raise the Old Age Pension (OAP) grant standard in accordance with the federal Social Security Administration's (SSA) annual decision to award or not award a Cost of Living Adjustment (COLA) to Supplemental Security Income (SSI) recipients. SSA COLA for calendar year 2015 includes a 1.7 percent COLA.

The agency's FY 2015-16 request seeks \$1,268,896 cash funds (moneys would otherwise be transferred to the General Fund) for FY 2015-16 to provide a 1.7 percent COLA increase for participants in OAP. The requested increase is ongoing in future years. The State Board of Human Services took action at its December 2014 meeting to increase the OAP COLA by 1.7 percent for the 2015 calendar year. While staff does not find the arguments in favor of increasing the grant standard for FY 2015-16 compelling, the legislature is left with very few options other than to adjust the current appropriation to reflect the anticipated expenses of the OAP program. Thus, **staff recommends the request.**

Annualize prior year legislation: The recommendation includes a decrease of \$181,260 total funds, including \$145,008 General Fund, for the FY 2015-16 impact of S.B. 14-012 (Aid To The Needy Disabled Program).

Annualize prior year budget actions: The recommendation includes an increase of \$60,169 total funds, including \$22,730 General Fund for FY 2015-16 due to the annualization of salary survey and merit pay.

R18 Senior services: The Department seeks an increase of \$4,000,000 General Fund for FY 2015-16 to provide services for elderly adults to enable them to live independently in the community.

Analysis: R18 Senior services

Background

The federal Older Americans Act of 1965 started the implementation of comprehensive services for older adults designed to help seniors remain safely in their homes. To oversee and administer the services, it created the National Aging Network comprised of the federal Administration on Aging, state units on aging, and Area Agencies on Aging at the local level. Federal funding levels provided to states for the provision of services are based primarily on the percentage of a state's population of individuals 60 years of age and older. For programs funded through the Older Americans Act, the only eligibility requirement is that individuals be 60 years of age or older to receive services.

In Colorado, the Department of Human Services' Aging and Adult Services unit within the Office of Community Access and Independence provides funding for a variety of community-based services. The

moneys are allocated to each of the state's 16 Area Agencies on Aging (AAAs). The AAAs contract with local organizations (e.g. non-profits) to administer services (note, AAAs do provide some services directly in their regions). These services include, but are not limited to, home-delivered meals, congregate meals, transportation, homemaker assistance, and personal care assistance.

Issue

Colorado has one of the fastest growing aging populations in the U.S., according to the Colorado Commission on Aging. From 1990 to 2014, the population of individuals 60 years of age and older has grown by 121.0 percent from 451,108 to 996,776. During this same time period, overall population growth in the state is 62.4 percent.

The State Demographer indicates that the population of individuals 60 years of age and older will increase in the future. From 2014 to 2030, the population of individuals 60 years of age and older is projected to grow by 62.9 percent from 996,776 to 1,623,502. During this same time period, overall population growth in the state is projected to be 29.2 percent.

The Department of Human Services indicates that the increasing number of older adults will require an expansion of services in many of areas of the state, especially rural areas with more difficult to reach seniors.

Proposed Solution

The Department requests an increase of \$4,000,000 General Fund for FY 2015-16 to increase the amount of services provided across the state for elderly adults in need to assist in enabling them to live independently in their communities rather than in facilities. Based on FY 2012-13 service delivery data, the agency states that the requested moneys could result in the following service level increases (depending on implementation at the AAA and provider level):

- 176,606 home delivered meals;
- 104,036 congregate meals;
- 29,278 transportations;
- 3,248 homemaker services; and
- Various other services in the areas of personal care, chores, case management, assisted transportation, nutrition education, outreach, counseling, education, and material aid, reassurance and screening.

Recommendation

Staff recommends rejecting the request due to a 2015 legislative session bill, H.B. 15-1100 (Sales Tax Revenue To Older Coloradans Cash), that seeks to appropriate these funds to the Department for the purposes requested in this decision item. Under current law, 85 percent of state sales and use taxes are allocated to the Old Age Pension Fund and 15 percent to the General Fund, except that \$10.0 million is diverted to the Older Coloradans Cash Fund. The bill increases the diversion by \$4.0 million to a total of \$14 million per year. Staff recommends not including any funds in the FY 2015-16 Long Bill as requested by the Department, and instead allowing the full legislature to review the legislation on its merits and determine if its purposes are deemed a priority use of State funds.

BA4 APS State Administration: The Department requests an increase of \$190,077 General Fund and 2.0 FTE for FY 2015-16 to provide additional oversight, technical assistance, training, and monitoring of county intake, screening, and investigation of adult protective services reports.

➔ Analysis: BA4 APS State Administration

This FY 2015-16 budget amendment was accompanied by a FY 2014-15 supplemental request. During the process of setting figures for the mid-year adjustment for FY 2014-15, the Committee opted against including funding for the additional personnel for the purposes listed above. Instead, the Department’s supplemental bill (S.B. 15-149) included a \$19,200 General Fund portion of the request to provide 100 additional licenses to increase the number of county staff (e.g. county screeners and emergency workers) with access to adult protective services data system. The original number of licenses needed was underestimated in the planning phases of the tool, and has come into better focus now that the system is operational. **Staff recommends continuing the appropriation of \$19,200 General Fund for FY 2015-16 and not funding the personnel request.** This recommendation is congruent with the Committee’s action during the supplemental process. This portion of the request was approved and initiated in the Department’s FY 2014-15 supplemental bill (S.B. 15-149), and is included in the Department’s FY 2015-16 base appropriation. The Committee does not need to provide additional funding above what is included in the base for FY 2015-16.

LINE ITEM DETAIL – (10) ADULT ASSISTANCE PROGRAMS

(A) ADMINISTRATION

Administration

This line item, which constitutes the entire subdivision, covers centralized general administrative services for the division, including both personal services and operating expenses.

Request: The Department requests an appropriation of \$1,000,612 total funds, including \$890,219 General Fund, and 11.0 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$1,000,612 total funds and 11.0 FTE for FY 2015-16. The recommendation consists of \$890,219 General Fund and \$110,393 cash funds from refunds and State revenue intercepts. The following table summarizes the calculations for staff's recommendation.

Adult Assistance Programs, Administration, Administration						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$988,768</u>	<u>\$879,677</u>	<u>\$109,091</u>	<u>\$0</u>	<u>\$0</u>	<u>11.0</u>
TOTAL	\$988,768	\$879,677	\$109,091	\$0	\$0	11.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$988,768	\$879,677	\$109,091	\$0	\$0	11.0
Annualize prior year budget actions	<u>11,844</u>	<u>10,542</u>	<u>1,302</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$1,000,612	\$890,219	\$110,393	\$0	\$0	11.0
Increase/(Decrease)	\$11,844	\$10,542	\$1,302	\$0	\$0	0.0
Percentage Change	1.2%	1.2%	1.2%	n/a	n/a	0.0%
FY 2015-16 Executive Request:	\$1,000,612	\$890,219	\$110,393	\$0	\$0	11.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(B) OLD AGE PENSION

Cash Assistance Program

This line item reflects the estimated state expenditures for OAP cash assistance, the largest component of OAP expenditures. This money is included for informational purposes as the funds are continuously appropriated.

Request: The Department requests an appropriation of \$76,071,868 cash funds from the Old Age Pension Fund for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$76,071,868 cash funds from the Old Age Pension Fund for FY 2015-16. The following table summarizes the calculations for staff's recommendation.

Adult Assistance Programs, Old Age Pension Program, Cash Assistance Programs						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$74,014,899	\$0	\$74,014,899	\$0	\$0	0.0
Supplemental bill (S.B. 15-149)	<u>788,073</u>	<u>0</u>	<u>788,073</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$74,802,972	\$0	\$74,802,972	\$0	\$0	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$74,802,972	\$0	\$74,802,972	\$0	\$0	0.0
R3 OAP COLA	<u>1,268,896</u>	<u>0</u>	<u>1,268,896</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$76,071,868	0	\$76,071,868	0	0	0.0
Increase/(Decrease)	\$1,268,896	\$0	\$1,268,896	\$0	\$0	0.0
Percentage Change	1.7%	n/a	1.7%	n/a	n/a	n/a
FY 2015-16 Executive Request:	\$76,071,868	\$0	\$76,071,868	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	0	\$0	0	0	0.0

Refunds

This line item provides an offset to the cash assistance program expenditures through the refunds of overpayments or payments made to ineligible clients. This money is included for informational purposes, as the funds are continuously appropriated.

Request: The Department requests a continuation level of funding of \$588,362 cash funds from the Old Age Pension Fund for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$588,362 cash funds from the Old Age Pension Fund for FY 2015-16. The following table summarizes the calculations for staff's recommendation.

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Adult Assistance Programs, Old Age Pension Program, Refunds						
	Total Funds	General Fund	Cash Funds	Cash Funds	Cash Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$588,362</u>	<u>\$0</u>	<u>\$588,362</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$588,362	\$0	\$588,362	\$0	\$0	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$588,362</u>	<u>\$0</u>	<u>\$588,362</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$588,362	0	\$588,362	\$0	\$0	0.0
Percentage Change	0.0%	n/a	0.0%	n/a	n/a	n/a
FY 2015-16 Executive Request:						
Request Above/(Below) Recommendation	\$0	0	\$0	\$0	\$0	0.0

Burial Reimbursements

This line item funds reimbursements of burial expenses for eligible Old Age Pension beneficiaries. This money is included for informational purposes, as the funds are continuously appropriated.

Request: The Department requests a continuation level of funding of \$918,364 cash funds from the Old Age Pension Fund for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$918,364 cash funds from the Old Age Pension Fund for FY 2015-16. The following table summarizes the calculations for staff's recommendation.

Adult Assistance Programs, Old Age Pension Program, Burial Reimbursements						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$918,364</u>	<u>\$0</u>	<u>\$918,364</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$918,364	\$0	\$918,364	\$0	\$0	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$918,364</u>	<u>\$0</u>	<u>\$918,364</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$918,364	0	\$918,364	\$0	\$0	0.0

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Adult Assistance Programs, Old Age Pension Program, Burial Reimbursements						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
Percentage Change	0.0%	n/a	0.0%	n/a	n/a	n/a
FY 2015-16 Executive Request:	\$918,364	\$0	\$918,364	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	0	\$0	\$0	\$0	0.0

State Administration

This appropriation funds the administrative-related activities incurred by the State for the Old Age Pension program. Expenditures are for personal services and operating expenses for the management of programs funded through OAP cash funds. This money is included for informational purposes as the funds are continuously appropriated.

Request: The Department requests an appropriation of \$391,447 cash funds from the Old Age Pension Fund and 3.5 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$391,447 cash funds from the Old Age Pension Fund and 3.5 FTE for FY 2015-16. The following table summarizes the calculations for staff's recommendation.

Adult Assistance Programs, Old Age Pension Program, State Administration						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$369,069	\$0	\$369,069	\$0	\$0	3.5
TOTAL	\$369,069	\$0	\$369,069	\$0	\$0	3.5
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$369,069	\$0	\$369,069	\$0	\$0	3.5
Annualize prior year budget actions	<u>22,378</u>	<u>0</u>	<u>22,378</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$391,447	0	\$391,447	\$0	\$0	3.5
Increase/(Decrease)	\$22,378	\$0	\$22,378	\$0	\$0	0.0
Percentage Change	6.1%	n/a	6.1%	n/a	n/a	0.0%
FY 2015-16 Executive Request:	\$391,447	\$0	\$391,447	\$0	\$0	3.5
Request Above/(Below) Recommendation	\$0	0	\$0	\$0	\$0	0.0

JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision

County Administration

The OAP county administration appropriation helps fund county administration expenses related to the Old Age Pension program. This money is not included in the County Administration section of the Long Bill, and is included for informational purposes as the funds are continuously appropriated.

Request: The Department requests a continuation level of funding of \$2,566,974 cash funds from the Old Age Pension Fund for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$2,566,974 cash funds from the Old Age Pension Fund for FY 2015-16. The following table summarizes the calculations for staff's recommendation.

Adult Assistance Programs, Old Age Pension Program, County Administration						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$2,566,974</u>	<u>\$0</u>	<u>\$2,566,974</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$2,566,974	\$0	\$2,566,974	\$0	\$0	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$2,566,974</u>	<u>\$0</u>	<u>\$2,566,974</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$2,566,974	0	\$2,566,974	\$0	\$0	0.0
Percentage Change	0.0%	n/a	0.0%	n/a	n/a	n/a
FY 2015-16 Executive Request:	\$2,566,974	\$0	\$2,566,974	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	0	\$0	\$0	\$0	0.0

(C) OTHER GRANT PROGRAMS

Home Care Allowance Administration - SEP Contract

Funding for this line item was transferred from the Department of Health Care Policy and Financing pursuant to H.B. 10-1146. This line item represents the payment to Single Entry Point (SEP) contractors who assess individuals' eligibility, based on functional need, for the Home Care Allowance program. The funding provided is based on a fixed annual payment to each contractor.

Request: The Department requests a continuation level of funding of \$1,063,259 General Fund for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$1,063,259 General Fund for FY 2015-16. The following table summarizes the calculations for staff's recommendation.

Adult Assistance Programs, Other Grant Programs, Administration - Home Care Allowance SEP Contract						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$1,063,259</u>	<u>\$1,063,259</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$1,063,259	\$1,063,259	\$0	\$0	\$0	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$1,063,259</u>	<u>\$1,063,259</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$1,063,259	\$1,063,259	\$0	\$0	\$0	0.0
Percentage Change	0.0%	0.0%	n/a	n/a	n/a	n/a
FY 2015-16 Executive Request:	\$1,063,259	\$1,063,259	\$0	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Aid to the Needy Disabled Programs

The line item includes the funding for three related programs: Aid to the Needy Disabled - Colorado Supplement, Aid to the Needy Disabled - State-Only, and Aid to the Blind Supplemental. In general, these programs are allocated a fixed level of funding and operate within the overall budget by modifying the grant standard amount, for example, if the number of participants increases, funding provided per person declines. Total funding is comprised of General Fund, a 20 percent local share, federal reimbursements for individuals who receive Aid to the Needy Disabled - State Only who are ultimately deemed eligible for the federal Supplemental Security Income (SSI) program (interim assistance reimbursements or IARs), and other recoveries.

- Aid to the Needy Disabled State-only Grant Program – This program, known as AND-SO, comprises over 80 percent of the caseload and expenditures in this line item. To qualify for this program, a person must be 18-59 years old and be certified by a physician or other designated medical professional as totally disabled

and unable to work at any occupation for at least six months. The applicant's income must not exceed \$175 per month (standard effective July 1, 2011) and resources may not exceed \$2,000. About 18 percent of recipients are homeless.

If an individual is found to be eligible for SSI, the Social Security Administration will reimburse the state for all AND-SO payments made to the person while waiting for SSI eligibility determination. These reimbursements are referred to as interim assistance reimbursements and are used to offset the state and county costs of this program. The remainder of AND-SO recipients generally have a disability that is expected to last six months or less (which is less than the 12-month duration required under SSI) or have a disability resulting from alcohol or drug abuse (a disabling condition that does not qualify individuals for SSI assistance).

- **Aid to the Needy Disabled - Colorado Supplement** – This program, known as AND-CS, provides a state supplement to individuals receiving less than the maximum federal Supplemental Security Income (SSI). The federal SSI Program is an entitlement program that provides financial assistance to persons with a disability that precludes them from securing or retaining employment for at least 12 months. This program is funded through a combination of General Fund, county funds, and various refunds and recoveries. It is one of a number of programs that is used by Colorado to comply with its federal maintenance of effort (MOE) requirement for the SSI program. Pursuant to the SSI MOE, Colorado must spend no less in a calendar year on supplemental cash benefits for SSI recipients than it did in the prior calendar year or be subject to federal penalties.
- **Aid to the Blind State Supplemental Grant Program** – This program provides supplemental income to individuals who are legally blind (Social Security Administration definition of blindness) and unable to secure or retain employment. Other income such as wages or Veteran's Assistance, may reduce the amount of the AND/AB payment. There are no medical benefits provided by the AND/AB program.

Request: The Department requests an appropriation of \$18,844,238 total funds, including \$12,554,065 General Fund, for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$18,844,238 total funds for FY 2015-16. The recommendation consists of \$12,554,065 General Fund and \$6,290,173 cash funds from local sources, federal interim assistance reimbursement payments, and other refunds and State revenue intercepts. The following table summarizes the calculations for staff's recommendation.

Adult Assistance Programs, Other Grant Programs, Aid to the Needy Disabled Programs						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$17,428,495	\$11,421,471	\$6,007,024	\$0	\$0	0.0
Other legislation	<u>1,234,483</u>	<u>987,586</u>	<u>246,897</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$18,662,978	\$12,409,057	\$6,253,921	\$0	\$0	0.0

JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision

Adult Assistance Programs, Other Grant Programs, Aid to the Needy Disabled Programs						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$18,662,978	\$12,409,057	\$6,253,921	\$0	\$0	0.0
Annualize prior year legislation	<u>181,260</u>	<u>145,008</u>	<u>36,252</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$18,844,238	\$12,554,065	\$6,290,173	\$0	\$0	0.0
Increase/(Decrease)	\$181,260	\$145,008	\$36,252	\$0	\$0	0.0
Percentage Change	1.0%	1.2%	0.6%	n/a	n/a	n/a
FY 2015-16 Executive Request:	\$18,844,238	\$12,554,065	\$6,290,173	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Burial Reimbursements

This program provides assistance in an amount up to \$1,000 to help defray the costs of burial expenses for Aid to the Needy Disabled/Aid to the Blind recipients.

Request: The Department requests a continuation level of funding of \$508,000 total funds (including \$402,985 General Fund) for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$508,000 total funds for FY 2015-16. The recommendation consists of \$402,985 General Fund and \$105,015 cash funds from local sources. The following table summarizes the calculations for staff's recommendation.

Adult Assistance Programs, Other Grant Programs, Burial Reimbursements						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$508,000</u>	<u>\$402,985</u>	<u>\$105,015</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$508,000	\$402,985	\$105,015	\$0	\$0	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$508,000</u>	<u>\$402,985</u>	<u>\$105,015</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$508,000	\$402,985	\$105,015	\$0	\$0	0.0
Percentage Change	0.0%	0.0%	0.0%	n/a	n/a	n/a
FY 2015-16 Executive Request:	\$508,000	\$402,985	\$105,015	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Home Care Allowance

The Home Care Allowance (HCA) is a cash assistance program for individuals that need help in daily living to prevent nursing home placement. For individuals with personal care needs, the program has historically supplemented other public benefits such as Aid to the Needy Disabled. There are three categories of HCA, determined by the level of personal care required. Depending upon the individual's score on a needs-assessment instrument, he or she receives a cash payment of \$200, \$342, or \$475 per month. These programs are allocated a fixed level of funding and operate within the overall budget by modifying the grant standard amount, i.e., if the number of participants increases, funding provided per person declines. The program had a caseload of 2,564 per month in FY 2011-12.

Senate Bill 06-219 transferred responsibility for funding of this program to the Department of Human Services from the Department of Health Care Policy and Financing. House Bill 10-1146 then modified the program to expand program eligibility to those on the federal SSI program while restricting individuals from being on both a Medicaid Home-and-Community-based Services Waiver Program and this program. Although changes were expected to take effect January 1, 2011, they actually took effect January 1, 2012. The elimination of dual eligibility for HCBS and HCA resulted in a drop in the overall caseload from 2,934 in FY 2010-11.

Additionally, H.B. 12-1177, sponsored by the Joint Budget Committee, created the Home Care Allowance Grant Program. The program was meant to assist individuals negatively affected by H.B. 10-1146. A total of 258 persons were identified as meeting eligibility criteria for the new program. Based on this population, H.B. 12-1177 required the HCA line item to be reduced by \$799,086 General Fund plus a five percent local match of \$42,057 for FY 2012-13. The General Fund saved was then used to support the new HCA Grant Program line item for the same amount. The CDHS Division of Aging and Adult Services implemented the program, including the promulgation of rules, and recipients received benefits dating back to January 2012.

Request: The Department requests a continuation level of funding of \$9,415,544 total funds, including \$8,913,580 General Fund, for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$9,415,544 total funds for FY 2015-16. The recommendation consists of \$8,913,580 General Fund and \$501,964 cash funds from local sources. The following table summarizes the calculations for staff's recommendation.

Adult Assistance Programs, Other Grant Programs, Home Care Allowance						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$9,415,544	\$8,913,580	\$501,964	\$0	\$0	0.0
TOTAL	\$9,415,544	\$8,913,580	\$501,964	\$0	\$0	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$9,415,544	\$8,913,580	\$501,964	\$0	\$0	0.0
TOTAL	\$9,415,544	\$8,913,580	\$501,964	\$0	\$0	0.0

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Adult Assistance Programs, Other Grant Programs, Home Care Allowance						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
Percentage Change	0.0%	0.0%	0.0%	n/a	n/a	n/a
FY 2015-16 Executive Request:	\$9,415,544	\$8,913,580	\$501,964	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Home Care Allowance Grant Program

House Bill 12-1177 created the Home Care Allowance Grant Program in the Department of Human Services. The grant program is to assist certain people who previously received both regular HCA assistance and certain Medicaid waiver home-and-community-based services (HCBS), but who dropped HCA assistance when required to choose between the two programs as a result of House Bill 10-1146. That legislation prohibited simultaneous enrollment in both HCA and HCBS.

A total of 258 persons were identified as meeting eligibility criteria for the new program. Based on this population, H.B. 12-1177 required the HCA line item to be reduced by \$799,086 General Fund plus a five percent local match of \$42,057 for FY 2012-13. The General Fund saved was then used to support the new HCA Grant Program line item for the same amount. The CDHS Division of Aging and Adult Services implemented the program, including the promulgation of rules, and recipients received benefits dating back to January 2012.

This is a limited eligibility program and as a result, the caseload will not increase going forward. The caseload will decrease as clients become ineligible and drop off the program. There was a monthly caseload of 230 in FY 2011-12 and there is a projected monthly caseload of 225 in FY 2012-13. Clients are not allowed to reapply or be reinstated once they have become ineligible. The grant program is due to sunset July 1, 2017.

Request: The Department requests a continuation level of funding of \$1,086,156 General Fund for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$1,086,156 General Fund for FY 2015-16. The following table summarizes the calculations for staff's recommendation.

Adult Assistance Programs, Other Grant Programs, Home Care Allowance Grant Program						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$1,086,156</u>	<u>\$1,086,156</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$1,086,156	\$1,086,156	\$0	\$0	\$0	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$1,086,156</u>	<u>\$1,086,156</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$1,086,156	\$1,086,156	\$0	\$0	\$0	0.0

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Adult Assistance Programs, Other Grant Programs, Home Care Allowance Grant Program						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
FY 2015-16 Executive Request:	\$1,086,156	\$1,086,156	\$0	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Adult Foster Care

This line item funds a program that is a structured living arrangement for adults 18 and older who qualify due to physical or mental problems. The program aims to keep clients in the community and out of a more costly nursing home setting and is funded by 95 percent General Fund and five percent county funds. Responsibility for the funding of this program was transferred from the Department of Health Care Policy and Financing to the Department of Human Services by S.B. 06-219. This program also contributes to the State's SSI maintenance of effort spending.

Request: The Department requests a continuation level of funding of \$157,469 total funds, including \$149,596 General Fund, for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$157,469 total funds for FY 2015-16. The recommendation consists of \$149,596 General Fund and \$7,873 cash funds from local sources. The following table summarizes the calculations for staff's recommendation.

Adult Assistance Programs, Other Grant Programs, Adult Foster Care						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$157,469</u>	<u>\$149,596</u>	<u>\$7,873</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$157,469	\$149,596	\$7,873	\$0	\$0	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$157,469</u>	<u>\$149,596</u>	<u>\$7,873</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$157,469	\$149,596	\$7,873	\$0	\$0	0.0
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
FY 2015-16 Executive Request:	\$157,469	\$149,596	\$7,873	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

SSI Stabilization Fund Programs

House Bill 09-1215 created a stabilization fund to assist the Department in meeting the SSI maintenance of effort (MOE) requirement. Pursuant to 26-2-210, C.R.S., excess interim assistance reimbursements and other moneys recovered due to overpayment of recipients, plus any appropriations to the Fund, are continuously appropriated to the Department to be expended on programs that count toward the SSI MOE in a year when the Department determines the State is at risk of not meeting the MOE. At the end of the fiscal year, any amounts in excess of \$1.5 million in the Fund revert to the General Fund. Although the SSI Stabilization Fund is continuously appropriated, and additional Long Bill spending authority is not required, anticipated spending is reflected for informational purposes.

Request: The Department requests a continuation level of funding of \$1,000,000 cash funds for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$1,000,000 cash funds from the State Supplemental Security Income Stabilization Fund for FY 2015-16. The following table summarizes the calculations for staff's recommendation.

Adult Assistance Programs, Other Grant Programs, SSI Stabilization Fund Programs						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$1,000,000</u>	<u>\$0</u>	<u>\$1,000,000</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$1,000,000	\$0	\$1,000,000	\$0	\$0	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$1,000,000</u>	<u>\$0</u>	<u>\$1,000,000</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$1,000,000	0	\$1,000,000	\$0	\$0	0.0
Percentage Change	0.0%	n/a	0.0%	n/a	n/a	n/a
FY 2015-16 Executive Request:	\$1,000,000	\$0	\$1,000,000	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	0	\$0	\$0	\$0	0.0

(D) COMMUNITY SERVICES FOR THE ELDERLY

Administration

This program line item funds salary, operational costs such as in-state travel, postage, equipment rentals, overhead and supplies, and contractual services related to the state administration of programs for the elderly.

Request: The Department requests an appropriation of \$707,097 total funds, including \$176,775 General Fund, and 7.0 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$707,097 total funds and 7.0 FTE for FY 2015-16. The recommendation consists of \$176,775 General Fund and \$530,322 federal funds from Title III of the Older Americans Act. The following table summarizes the calculations for staff's recommendation.

Adult Assistance Programs, Community Services for the Elderly, Administration						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$691,696</u>	<u>\$172,925</u>	<u>\$0</u>	<u>\$0</u>	<u>\$518,771</u>	<u>7.0</u>
TOTAL	\$691,696	\$172,925	\$0	\$0	\$518,771	7.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$691,696	\$172,925	\$0	\$0	\$518,771	7.0
Annualize prior year budget actions	<u>15,401</u>	<u>3,850</u>	<u>0</u>	<u>0</u>	<u>11,551</u>	<u>0.0</u>
TOTAL	\$707,097	\$176,775	\$0	\$0	\$530,322	7.0
Increase/(Decrease)	\$15,401	\$3,850	\$0	\$0	\$11,551	0.0
Percentage Change	2.2%	2.2%	n/a	n/a	2.2%	0.0%
FY 2015-16 Executive Request:	\$707,097	\$176,775	\$0	\$0	\$530,322	7.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Colorado Commission on Aging

This line item funds an administrative position and expenses for the Commission, which meets quarterly. This staff assists the Commission with regular administrative duties and special projects. The Commission consists of seventeen members appointed by the governor, with the consent of the Senate to do the following:

- Conduct studies of the problems of the State's older people;
- Assist governmental and private agencies to coordinate their efforts on behalf of the aging in order that such efforts be effective and that duplication and waste of effort be eliminated;
- Promote and aid in the establishment of local programs and services for the aging;
- Conduct promotional activities and public education programs on the problems associated with aging;

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- Review existing programs for the aging and make recommendations to the governor and the General Assembly for improvements in such programs; and
- Advise and make recommendations to CDHS on the problems associated with existing programs and services for the aging.

Request: The Department requests a continuation level of funding of \$81,126 total funds, including \$20,282 General Fund, and 1.0 FTE for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$81,126 total funds and 1.0 FTE for FY 2015-16. The recommendation consists of \$20,282 General Fund and \$60,844 federal funds from Title III of the Older Americans Act. The following table summarizes the calculations for staff's recommendation.

Adult Assistance Programs, Community Services for the Elderly, Colorado Commission on Aging						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$81,126</u>	<u>\$20,282</u>	<u>\$0</u>	<u>\$0</u>	<u>\$60,844</u>	<u>1.0</u>
TOTAL	\$81,126	\$20,282	\$0	\$0	\$60,844	1.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$81,126</u>	<u>\$20,282</u>	<u>\$0</u>	<u>\$0</u>	<u>\$60,844</u>	<u>1.0</u>
TOTAL	\$81,126	\$20,282	\$0	\$0	\$60,844	1.0
Percentage Change	0.0%	0.0%	n/a	n/a	0.0%	0.0%
FY 2015-16 Executive Request:	\$81,126	\$20,282	\$0	\$0	\$60,844	1.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Senior Community Services Employment

This program promotes part-time employment in community services activities for unemployed, low-income persons age 55 or older, pursuant to a grant received through Title V of the Older Americans Act. Eligible participants are provided subsidized wages, training for skill enhancement or acquisition of skills, personal and employment counseling, and assistance in obtaining un-subsidized employment. The State enters into contracts with local community providers to implement this program. The line item is comprised of federal funds, and is included in the Long Bill for informational purposes only.

Request: The Department requests an appropriation of \$1,235,648 federal funds 0.5 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$1,235,648 federal funds from Title V of the Older Americans Act and 0.5 FTE for FY 2015-16. The following table summarizes the calculations for staff's recommendation.

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Adult Assistance Programs, Community Services for the Elderly, Senior Community Services Employment						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$1,233,440</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$1,233,440</u>	<u>0.5</u>
TOTAL	\$1,233,440	\$0	\$0	\$0	\$1,233,440	0.5
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$1,233,440	\$0	\$0	\$0	\$1,233,440	0.5
Annualize prior year budget actions	<u>2,208</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>2,208</u>	<u>0.0</u>
TOTAL	\$1,235,648	0	0	0	\$1,235,648	0.5
Increase/(Decrease)	\$2,208	\$0	\$0	\$0	\$2,208	0.0
Percentage Change	0.2%	n/a	n/a	n/a	0.2%	0.0%
FY 2015-16 Executive Request:	\$1,235,648	\$0	\$0	\$0	\$1,235,648	0.5
Request Above/(Below) Recommendation	\$0	0	0	0	\$0	0.0

Older Americans Act Programs

This line item provides funding for Area Agencies on Aging to contract with provider agencies to deliver a variety of services to older persons. Services provided include:

- Supportive services and senior centers - Functions include case management, client representation, shopping assistance, transportation, chore services, personal care services, adult day care, health screening, legal services, and an ombudsman;
- Nutrition services such as congregate meals, nutrition screening and education;
- In-home services for persons above the eligibility thresholds for Medicaid, Home Care Allowance and Adult Foster Care (homemaker services, personal care services, home repair services, visiting services); and
- Disease prevention and health promotion services (e.g., health risk assessments, programs regarding physical fitness, education regarding diagnosis, prevention and treatment of age-related diseases and chronic disabling conditions).

As mentioned previously, services are available to individuals age 60 and over, regardless of income or assets. The federal government does not allow a means test, but it does require that priority be given to those with the greatest social and economic need. Through the combination of this line item and the State Funding for Senior Services line item, approximately 40,000 seniors receive services each year. Funding is provided under Title III of the Older Americans Act and requires a minimum 15 percent non-federal share, of which 5.0 percent must be from State funds.

Request: The Department requests a continuation level of funding of \$17,574,052 total funds, including \$765,125 General Fund, for FY 2015-16.

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Recommendation: Staff recommends a continuation level of funding of \$17,574,052 total funds for FY 2015-16. The recommendation consists of \$765,125 General Fund, \$3,079,710 cash funds from local funds and the Older Coloradans Cash Fund, and \$13,729,217 federal funds from Title III of the Older Americans Act. The following table summarizes the calculations for staff's recommendation.

Adult Assistance Programs, Community Services for the Elderly, Older Americans Act Programs						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$17,574,052	\$765,125	\$3,079,710	\$0	\$13,729,217	0.0
TOTAL	\$17,574,052	\$765,125	\$3,079,710	\$0	\$13,729,217	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$17,574,052	\$765,125	\$3,079,710	\$0	\$13,729,217	0.0
TOTAL	\$17,574,052	\$765,125	\$3,079,710	\$0	\$13,729,217	0.0
Percentage Change	0.0%	0.0%	0.0%	n/a	0.0%	n/a
FY 2015-16 Executive Request:	\$17,574,052	\$765,125	\$3,079,710	\$0	\$13,729,217	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

National Family Caregiver Support Program

The NFCSP provides services to caregivers, so that they may continue to provide care to family and loved ones who are age 60 and over. The Department worked closely with the Area Agencies on Aging to develop a statewide comprehensive system that is responsive to a diverse group of caregivers. More specifically, the program provides:

- Information to caregivers about available services;
- Assistance gaining access to services;
- Individual counseling, organization of support groups and caregiver training to assist the caregivers in making decisions and solving problems relating to their caregiver roles;
- Respite care to enable caregivers to be temporarily relieved from their care-giving responsibilities; and
- Supplemental services, on a limited basis to complement the care provided by caregivers.

These funds are intended for grandparents caring for non-disabled children, elderly parents of disabled or developmentally disabled children, and family members and friends caring for older people. States are encouraged to give priority to elderly parents of disabled children and low-income older individuals. The state is not currently subject to a MOE requirement for the portion of Older Americans Act funds related to the NFCSP.

Request: The Department requests a continuation level of funding of \$2,263,386 total funds, including \$142,041 General Fund, for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$2,263,386 total funds for FY 2015-16. The recommendation consists of \$142,041 General Fund, \$423,805 cash funds from local funds, and \$1,697,540 federal funds from Title III of the Older Americans Act. The following table summarizes the calculations for staff's recommendation.

Adult Assistance Programs, Community Services for the Elderly, National Family Caregiver Support Program						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$2,263,386</u>	<u>\$142,041</u>	<u>\$423,805</u>	<u>\$0</u>	<u>\$1,697,540</u>	<u>0.0</u>
TOTAL	\$2,263,386	\$142,041	\$423,805	\$0	\$1,697,540	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$2,263,386</u>	<u>\$142,041</u>	<u>\$423,805</u>	<u>\$0</u>	<u>\$1,697,540</u>	<u>0.0</u>
TOTAL	\$2,263,386	\$142,041	\$423,805	\$0	\$1,697,540	0.0
Percentage Change	0.0%	0.0%	0.0%	n/a	0.0%	n/a
FY 2015-16 Executive Request:	\$2,263,386	\$142,041	\$423,805	\$0	\$1,697,540	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

State Ombudsman Program

The State contracts with the Legal Center for Persons with Disabilities and Older Persons to serve as the State Ombudsman for Colorado. Staffing for this program includes one State Long-Term Care Ombudsman, a part-time assistant and a part-time legal developer. There are also 17 paid local ombudsmen and 90 volunteer ombudsmen. The Legal Center provides services to Area Agencies on Aging and their local ombudsmen staff with training and technical services associated with local program administration. The Legal Center also monitors local programs for efficiency and effectiveness and provides reports of data and information to the Department.

Request: The Department requests a continuation level of funding of \$347,031 total funds, including \$186,898 General Fund, for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$347,031 total funds for FY 2015-16. The recommendation consists of \$186,898 General Fund, \$1,800 reappropriated funds transferred from the Department of Health Care Policy and Financing, and \$158,333 federal funds from Title III of the Older Americans Act. The following table summarizes the calculations for staff's recommendation.

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Adult Assistance Programs, Community Services for the Elderly, State Ombudsman Program						
	Total Funds	General Fund	Reappropriated Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$347,031</u>	<u>\$186,898</u>	<u>\$0</u>	<u>\$1,800</u>	<u>\$158,333</u>	<u>0.0</u>
TOTAL	\$347,031	\$186,898	\$0	\$1,800	\$158,333	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$347,031</u>	<u>\$186,898</u>	<u>\$0</u>	<u>\$1,800</u>	<u>\$158,333</u>	<u>0.0</u>
TOTAL	\$347,031	\$186,898	\$0	\$1,800	\$158,333	0.0
Percentage Change	0.0%	0.0%	n/a	0.0%	0.0%	n/a
FY 2015-16 Executive Request:	\$347,031	\$186,898	\$0	\$1,800	\$158,333	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

State Funding for Senior Services

This line was created to reflect state funding for senior services above and beyond the state match required for Older Americans Act programs. The cash funds portion of the appropriation is from the Older Coloradans Cash Fund. That fund receives revenue from an \$8.0 million diversion of funds that would otherwise go to the General Fund. Section 26-11-205.5 (2), C.R.S., requires that moneys appropriated from this fund are administered through the Area Agencies on Aging, but the funds can be used with more flexibility than is afforded under Older Americans Act programs. The current level of state funding for senior services allows more than 16,000 Older Coloradans to receive transportation, nutrition services, in-home assistance and other miscellaneous services.

Request: The Department requests an appropriation of \$21,311,622 total funds, including \$7,303,870 General Fund, for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$17,311,622 total funds for FY 2015-16. The recommendation consists of \$7,303,870 General Fund and \$10,007,752 cash funds from the Older Coloradans Cash Fund. Staff's recommendation is \$4,000,000 General Fund lower than the request due to staff's recommendation to allow H.B. 15-1100 (Sales Tax Revenue To Older Coloradans Cash Fund) to determine the amount of the funding increase (if any) for this purpose. The following table summarizes the calculations for staff's recommendation.

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Adult Assistance Programs, Community Services for the Elderly, State Funding for Senior Services						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$17,311,622</u>	<u>\$7,303,870</u>	<u>\$10,007,752</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$17,311,622	\$7,303,870	\$10,007,752	\$0	\$0	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$17,311,622	\$7,303,870	\$10,007,752	\$0	\$0	0.0
R18 Senior services	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$17,311,622	\$7,303,870	\$10,007,752	\$0	\$0	0.0
Increase/(Decrease)	\$0	\$0	\$0	\$0	\$0	0.0
Percentage Change	0.0%	0.0%	0.0%	n/a	n/a	n/a
FY 2015-16 Executive Request:	\$21,311,622	\$11,303,870	\$10,007,752	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$4,000,000	\$4,000,000	\$0	\$0	\$0	0.0

Area Agencies on Aging Administration

This line item provides funding for the 16 Area Agencies on Aging (AAAs) to develop and administer area plans on services for the aging for their respective regions. The appropriation is entirely federal funds and is included in the Long Bill for informational purposes only.

Request: The Department requests a continuation level of funding of \$1,375,384 federal funds for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$1,375,384 federal funds from Title III of the Older Americans Act for FY 2015-16. The following table summarizes the calculations for staff's recommendation.

Adult Assistance Programs, Community Services for the Elderly, Area Agencies on Aging Administration						
	Total Funds	General Fund	Federal Funds	Federal Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$1,375,384</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$1,375,384</u>	<u>0.0</u>
TOTAL	\$1,375,384	\$0	\$0	\$0	\$1,375,384	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$1,375,384</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$1,375,384</u>	<u>0.0</u>
TOTAL	\$1,375,384	0	0	0	\$1,375,384	0.0

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Adult Assistance Programs, Community Services for the Elderly, Area Agencies on Aging Administration						
	Total Funds	General Fund	Federal Funds	Federal Funds	Federal Funds	FTE
Percentage Change	0.0%	n/a	n/a	n/a	0.0%	n/a
FY 2015-16 Executive Request:	\$1,375,384	\$0	\$0	\$0	\$1,375,384	0.0
Request Above/(Below) Recommendation	\$0	0	0	0	\$0	0.0

Crimes Against At Risk Persons Surcharge Fund

House Bill 12-1226 established surcharges on persons who are convicted of crimes against at-risk adults and at-risk juveniles. The surcharges vary and range from \$75 for a class three misdemeanor to \$1,500 for a class two felony. Once collected, the surcharge revenue is distributed 5 percent to the Judicial Stabilization Cash Fund for administrative costs in the court and 95 percent to the newly created Crimes Against At-Risk Persons Surcharge Fund.

Moneys in the Crimes Against At-Risk Persons Surcharge Fund will be appropriated each year to the CDHS for distribution to a non-profit organization serving as a fiscal agent. The Department is currently establishing guidelines for the distribution of moneys from the fund, reporting procedures for the fiscal agent, and standards for programs that receive moneys. The fiscal agent is authorized to retain a portion of the moneys for training and coordination purposes, with the rest distributed to programs that provide respite services to caregivers. Any program that receives funds must agree to complete a signed agreement and protocol with the fiscal agent, conduct a fingerprint-based criminal history check of staff and providers, and satisfy the performance standards identified by CDHS.

Request: The Department requests a continuation level of funding of \$278,370 total funds, including \$250,000 General Fund, for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$278,370 total funds for FY 2015-16. The recommendation consists of \$250,000 General Fund and \$28,370 cash funds from the Crimes Against At-Risk Persons Surcharge Fund. The following table summarizes the calculations for staff's recommendation.

Adult Assistance Programs, Community Services for the Elderly, Crimes Against At Risk Persons Surcharge Fund						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$278,370</u>	<u>\$250,000</u>	<u>\$28,370</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$278,370	\$250,000	\$28,370	\$0	\$0	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$278,370</u>	<u>\$250,000</u>	<u>\$28,370</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$278,370	\$250,000	\$28,370	\$0	\$0	0.0

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Adult Assistance Programs, Community Services for the Elderly, Crimes Against At Risk Persons Surcharge Fund						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
Percentage Change	0.0%	0.0%	0.0%	n/a	n/a	n/a
FY 2015-16 Executive Request:	\$278,370	\$250,000	\$28,370	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(E) ADULT PROTECTIVE SERVICES

State Administration

This appropriation funds the administrative related activities incurred by the state for the Adult Protective Services program. Expenditures are for personal services and operating expenses.

Request: The Department requests an appropriation of \$756,250 General Fund and 8.5 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$612,502 General Fund and 6.5 FTE for FY 2015-16. The difference between the recommendation and the request is due to the Committee’s decision not to fund a portion of the Department’s supplemental request to add additional staff beginning in FY 2014-15 to provide additional oversight, technical assistance, training, and monitoring of county intake, screening, and investigation of adult protective services reports. Staff’s recommendation does include \$19,200 General Fund for FY 2015-16 for the ongoing costs of software licenses that was initiated in the Department’s supplemental bill (S.B. 15-149) for FY 2014-15. The following table summarizes the calculations for staff’s recommendation.

Adult Assistance Programs, Adult Protective Services, State Administration						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$584,964	\$584,964	\$0	\$0	\$0	6.5
Supplemental bill (S.B. 15-149)	<u>19,200</u>	<u>19,200</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$604,164	\$604,164	\$0	\$0	\$0	6.5
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$604,164	\$604,164	\$0	\$0	\$0	6.5
Annualize prior year budget actions	8,338	8,338	0	0	0	0.0
BA4 APS State Administration	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$612,502	\$612,502	\$0	\$0	\$0	6.5
Increase/(Decrease)	\$8,338	\$8,338	\$0	\$0	\$0	0.0
Percentage Change	1.4%	1.4%	n/a	n/a	n/a	0.0%
FY 2015-16 Executive Request:	\$756,250	\$756,250	\$0	\$0	\$0	8.5
Request Above/(Below) Recommendation	\$143,748	\$143,748	\$0	\$0	\$0	2.0

Adult Protective Services

Colorado counties are responsible for responding to reports of abuse of elderly and vulnerable individuals. Prior to 2013, Colorado was one of four states that did not require key professionals to report incidents of abuse. Senate Bill 12-078 (Hudak/Schafer) established an Elder Abuse Task Force, which recommended an increase of \$5.8 million for protective services, as well as statutory changes to implement mandatory reporting of elder abuse. As a result, S.B. 13-111 (Hudak/Schafer & Stephens) established a new class of protections for at-risk

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elders, who are defined as any person age 70 or older. Beginning July 1, 2014, members of helping professions listed in statute (mandatory reporters) are required to report known or suspected abuse of at-risk elders, and to make the report within 24 hours. The bill also requires the Department of Human Services to implement an awareness campaign among the public and mandatory reporters about the mistreatment, self-neglect, and exploitation of all at-risk adults, including at-risk elders.

Senate Bill 13-111 included a clause appropriating \$3,171,208 General Fund and 1.0 FTE to the Department for FY 2013-14 for the following costs associated with increasing protections for at-risk adults:

- \$2,200,000 for the reduction of county adult protective services worker caseloads (maintain a 25:1 ratio);
- \$800,000 for the county provision of adult protective services to at-risk adults;
- \$85,000 for the provision of training to county adult protective services workers and other persons who are required to report the abuse or exploitation of an at-risk elder (included in the State Administration line item within this subsection); and
- \$86,208 and 1.0 FTE for adult protective services training and quality assurance activities (included in the State Administration line item within this subsection).

For FY 2014-15, S.B. 13-111 adds \$1,657,975 total funds (including \$1,326,380 General Fund) for anticipated caseload increases associated with mandatory reporting.

Request: The Department requests a continuation level appropriation of \$13,928,925 total funds, including \$9,159,680 General Fund, for FY 2015-16.

Recommendation: Staff recommends a continuation level appropriation of \$13,928,925 total funds for FY 2015-16. The recommendation consists of \$9,159,680 General Fund, \$2,781,875 cash funds from local sources, and \$1,987,370 federal funds from the Title XX Social Services Block Grant and various sources. The following table summarizes the calculations for staff's recommendation.

Adult Assistance Programs, Adult Protective Services, Adult Protective Services						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$13,928,925</u>	<u>\$9,159,680</u>	<u>\$2,781,875</u>	<u>\$0</u>	<u>\$1,987,370</u>	<u>0.0</u>
TOTAL	\$13,928,925	\$9,159,680	\$2,781,875	\$0	\$1,987,370	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$13,928,925</u>	<u>\$9,159,680</u>	<u>\$2,781,875</u>	<u>\$0</u>	<u>\$1,987,370</u>	<u>0.0</u>
TOTAL	\$13,928,925	\$9,159,680	\$2,781,875	\$0	\$1,987,370	0.0
Percentage Change	0.0%	0.0%	0.0%	n/a	0.0%	n/a
FY 2015-16 Executive Request:	\$13,928,925	\$9,159,680	\$2,781,875	\$0	\$1,987,370	0.0

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Adult Assistance Programs, Adult Protective Services, Adult Protective Services						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(11) Division of Youth Corrections

The Division of Youth Corrections (DYC) Long Bill group is responsible for the supervision, care, and treatment of: (1) juveniles held in secure detention pre- or post-adjudication (detention facilities are similar to county jails); (2) juveniles committed or sentenced to the Department by courts; and (3) juveniles receiving six month mandatory parole services following a commitment to the Division. In addition to treating incarcerated and paroled juveniles, DYC administers the S.B. 91-94 program that provides alternatives to detention and/or commitment in each judicial district. The Division maintains 10 secure institutional centers and augments this capacity with contracts for community, staff secure, and detention placements.

DIVISION REQUEST AND RECOMMENDATION SUMMARY

Division of Youth Corrections						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$113,758,503	\$108,548,621	\$91,531	\$3,322,713	\$1,795,638	919.5
Other legislation	2,000,000	0	2,000,000	0	0	0.0
Supplemental bill (S.B. 15-149)	(1,319,459)	(1,254,676)	0	(37,131)	(27,652)	0.7
S4 DYC staffing enhancement (Long Bill add-on recommendation)	<u>729,233</u>	<u>729,233</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>23.8</u>
TOTAL	\$115,168,277	\$108,023,178	\$2,091,531	\$3,285,582	\$1,767,986	944.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$115,168,277	\$108,023,178	\$2,091,531	\$3,285,582	\$1,767,986	944.0
Annualize staff recommended Long Bill add-on	1,868,774	1,868,774	0	0	0	29.2
Annualize prior year budget actions	1,729,255	1,725,047	0	4,208	0	0.0
R20 Community provider rate	1,495,007	1,417,920	0	37,114	39,973	0.0
R4 DYC staffing enhancement	1,103,075	1,103,075	0	0	0	22.0
R7 Medical oversight	512,848	305,609	0	207,239	0	3.2
BA10 DYC electronic health record	204,000	204,000	0	0	0	0.0
R15 Food inflation	43,140	43,140	0	0	0	0.0
R19 Title IV-E Correction	0	0	0	0	0	0.0
Annualize prior year legislation	(2,000,000)	0	(2,000,000)	0	0	0.0
R4 DYC caseload adjustment	(1,564,104)	(1,426,290)	0	(97,146)	(40,668)	0.0
Technical correction	<u>(4)</u>	<u>0</u>	<u>0</u>	<u>(4)</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$118,560,268	\$113,264,453	\$91,531	\$3,436,993	\$1,767,291	998.4
Increase/(Decrease)	\$3,391,991	\$5,241,275	(\$2,000,000)	\$151,411	(\$695)	54.4
Percentage Change	2.9%	4.9%	(95.6%)	4.6%	(0.0%)	5.8%

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Division of Youth Corrections						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2015-16 Executive Request	\$119,770,004	\$114,520,869	\$91,531	\$3,414,939	\$1,742,665	1,010.1
Request Above/(Below) Recommendation	\$1,209,736	\$1,256,416	\$0	(\$22,054)	(\$24,626)	11.7

Issue Descriptions

(FY 2014-15) S4 DYC staffing enhancement (Long Bill add-on recommendation): The recommendation includes an increase of 729,233 General Fund and 23.8 FTE for FY 2014-15 to account for the addition of 53 new staff members at State-owned and operated facilities. See the analysis section of “R4 / S4 DYC staffing enhancement and caseload adjustment” below for additional information.

Annualize staff recommended Long Bill add-on: The recommendation includes an increase of \$1,868,774 General Fund and 29.2 FTE for FY 2015-16 as the out year impact of adding 53 new staff members in FY 2014-15. See the analysis section of “R4 / S4 DYC staffing enhancement and caseload adjustment” below for additional information.

Annualize prior year budget actions: The recommendation includes an increase of \$1,729,255 total funds, including \$1,725,047 General Fund, for FY 2015-16 primarily due to the annualization of salary survey and merit pay.

R20 Community provider rate: Consistent with the Committee’s action during figure setting for provider rate common policies, the recommendation includes an increase of \$1,467,787 total funds, including \$1,390,700 General Fund, for FY 2015-16 to increase payments to community providers.

R4 / S4 DYC staffing enhancement and caseload adjustment: The Department requests the following for FY 2014-15 and FY 2015-16:

FY 2014-15

- (S4 DYC staffing enhancement) The Department requested an increase of \$1,280,885 General Fund and 23.8 FTE to cover the costs of 53 additional employees hired in October, November, and December. The Committee did not act on this request during the supplemental budget process. **Staff recommends an increase of \$729,233 General Fund and 23.8 FTE for FY 2014-15 be included as an add-on to the FY 2015-16 Long Bill.** The recommendation is discussed below in the analysis section.
- (S4 DYC caseload adjustment) The Department requested a decrease of \$1,551,307 total funds, including \$1,431,074 General Fund, to account for a decrease in caseload. Note, the Joint Budget Committee approved this request during the supplemental budget process and included it in the Department’s supplemental bill (S.B. 15-149). **No further action than what is included in S.B. 15-149 is requested or recommended.**

FY 2015-16

- (R4 DYC staffing enhancement) An increase of \$5,555,386 General Fund and 62.9 FTE to hire 72 additional employees in phases during the fiscal year to mitigate safety concerns and to adhere to federal Prison Rape Elimination Act (PREA) staff-to-juvenile ratios at State-owned and operated facilities.
- (R4 DYC caseload adjustment) A decrease of \$3,030,613 total funds, including \$2,892,799 General Fund, to account for a forecasted decrease in caseload. **Staff recommends that the Committee approve the Department’s request.** The recommendation is discussed below in the analysis section.

➔ Analysis: R4 / S4 DYC staffing enhancement and caseload adjustment

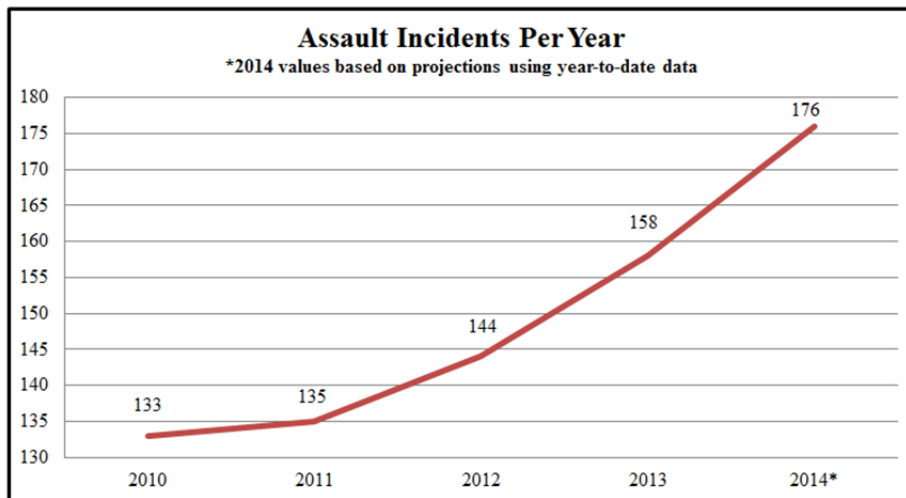
Background

The Division of Youth Corrections (DYC) provides a continuum of residential services that encompass juvenile detention, commitment, and parole. The Division is the agency statutorily mandated to provide for the care and supervision of youth committed by the court to the custody of the Department of Human Services. The Division operates ten State-owned and operated secure facilities for detention and commitment which include diagnostic, education, and program services for juveniles in the justice system.

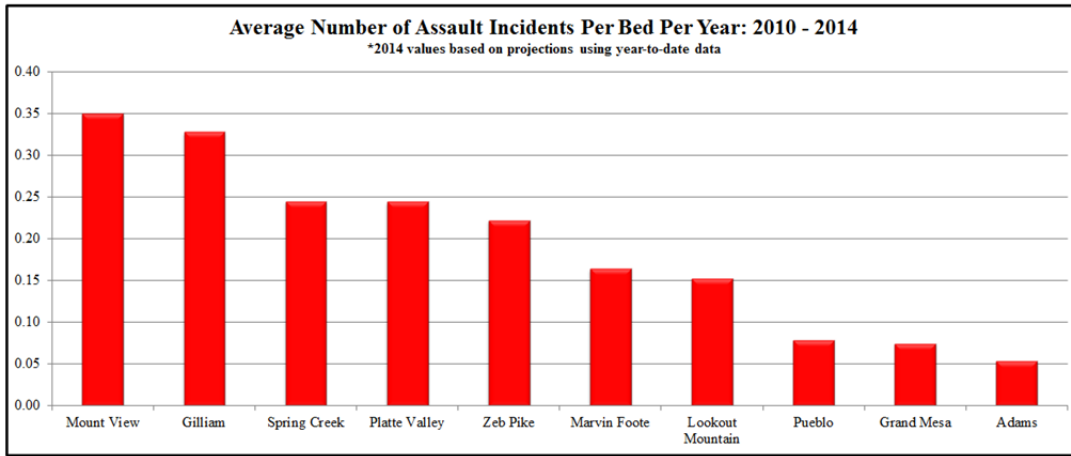
There are 366 detention beds and 338 commitment beds in the Division’s ten State-owned and operated facilities. Thus far for FY 2014-15, the detention beds have an average daily population of 282.0 (77.0 percent of capacity) and the commitment beds have an average daily population of 331.4 (97.8 percent of capacity).

Staffing Issue

The Department states that staffing level deficiencies at the Division’s State-owned and operated facilities have resulted in inadequate resources to successfully supervise youth in a manner that maintains a safe and secure environment for all youth and staff. The agency cites two recent, high-profile examples as illustrations of the negative impact of staffing level deficiencies (four youth escaped the Lookout Mountain facility after an assault of an overnight staff and elevated occurrences of assaults, fights, and injuries to youth and staff at the Spring Creek facility). The following chart shows the occurrence of assault incidents across the ten facilities by calendar year.



The following figure factors in the number of beds at each facility to normalize the data to make accurate comparisons of assault incident rates across facilities.



Prison Rape Elimination Act Issue

The Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79) has an impact on the operation of the Division of Youth Corrections’ State-owned and operated facilities. The law was enacted by Congress to address the problem of sexual abuse of persons in the custody of correctional agencies, including juvenile justice facilities. The act created the National Prison Rape Elimination Commission, and charged it with developing draft standards for the elimination of prison rape. Those standards were published in June 2009, and were turned over to the Department of Justice for review and passage as a final rule.

Governor Hickenlooper submitted a letter to the federal government indicating that Colorado will comply with the provisions of PREA pertaining to the Department of Corrections and the Division of Youth Corrections. Prior to the Governor submitting this letter, DYC had already implemented many of the philosophies and intents of PREA, including adopting programs designed to detect, prevent, reduce, and penalize occurrences of sexual abuse within State-operated and privately-owned contract facilities. In addition, the agency appointed a PREA manager with the task of implementing policy, procedures, and services specific to compliance with national standards. This individual is also being certified to conduct PREA audits. While these efforts have the State on target to meet the PREA juvenile justice requirements, staffing levels at the ten State-owned and operated DYC facilities are not in compliance.

Specifically, PREA rules include the following provision related to staffing at youth corrections facilities (note, adult corrections facilities do not have standards for staff-to-inmate ratios included in the rules adopted).

“Each secure juvenile facility shall maintain staff ratios of a minimum of 1:8 during resident waking hours and 1:16 during resident sleeping hours, except during limited and discrete exigent circumstances, which shall be fully documented. Only security staff shall be included in these ratios. Security staff means employees primarily responsible for the supervision and control of inmates, detainees, or residents in housing units, recreational areas, dining areas, and other program areas of the facility. Any facility that, as of the date of publication of this final rule, is not already obligated by law, regulation, or judicial consent decree to maintain the staffing ratios set forth in this paragraph shall have until October 1, 2017, to achieve compliance.”

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There is a complexity associated with doing a direct comparison of PREA requirements for staff-to-youth ratios (1:8 during resident waking hours and 1:16 during resident sleeping hours) and the Division’s current staffing levels. Rather than using a staff-to-youth ratio model, the Division uses a critical post staffing method. This means that staff positions are assigned to a “post” that is deemed critical to the functioning of the facility. Under this model, no consideration is given to the number of youth in each living unit. This results in a variety of staff-to-youth ratios dependent upon the size and configuration of units in a particular facility.

When converting the critical post method to a staff-to-youth ratio, the agency reports ratios that range from 1:10 to 1:14 during waking hours and from 1:20 to 1:30 during sleeping hours across its ten facilities. DYC has determined that 319.0 FTE are necessary to meet the PREA standards (1:8 during resident waking hours and 1:16 during resident sleeping hours).

Caseload Issue

The December 2014 Legislative Council Economic and Revenue Forecast anticipates an average daily commitment population of 760.3 for FY 2014-15 and 734.6 for FY 2015-16, as is shown in the table below.

Legislative Council December 2014 Average Daily Commitment Population		
	LCS Projection	% Change from Prior
FY 2013 (Actuals)	850.4	(13.5)
FY 2014 (Actuals)	796.1	(6.4)
FY 2015	760.3	(4.5)
FY 2016	734.6	(3.4)
FY 2017	713.1	(2.9)

FY 2014-15 Staffing (S4 DYC staffing enhancement)

The Department indicates it had to make changes to stem the increases in assault incidents that create safety concerns for staff and youth. The action included the hiring of 53 additional staff (calculated as 23.8 FTE due to the timing of the hires) across the ten facilities at the Correctional, Youth, Security Officer, I (33 employees) and Correctional, Youth, Security Officer, III (20 employees) classification levels. These staffing increases were made in October, November, and December 2014.

November and December 2014 New Hires by Facility	
Facility	Number
Adams	4
Foote	2
Spring Creek	1
Platte Valley	2
Zeb Pike	10
Pueblo	7
Mount View	8
Gilliam	4
Grand Mesa	2
Lookout	12
Administrative	1
Total	53

The Department planned to pay for the new employees in FY 2014-15 using the savings from an anticipated decrease in caseload (S4 DYC caseload adjustment) and requested a supplemental in January 2015 to decrease the appropriations for caseload (S4 DYC caseload adjustment) and increase the appropriations for staffing increases (S4 DYC staffing enhancement). It is important to note that a supplemental request was not required, as the FY 2014-15 Long Bill provides the Department the ability to transfer moneys without seeking further legislative authority through the following footnote:

“The department may transfer a total of up to \$5,000,000 General Fund between line items in the Institutional Programs section and the Community Programs line items for Purchase of Contract Placements, Parole Program Services, and S.B. 91-94 Programs to facilitate the placement and treatment of youth in the most appropriate setting, to support appropriate treatment, transition, and wrap-around services for youth in residential and non-residential settings, and to support community-based alternatives to secure detention placements, except that this transfer authority may not be used to reduce the S.B. 91-94 Programs line item.”

The Department requested a formal legislative action (supplemental) to true-up the appropriations (rather than simply using the existing transfer authority to accomplish the same end goal of adding new employees) to increase transparency in the Division of Youth Corrections’ appropriations. The Committee opted to take no action on the staffing appropriation increase of \$1,280,885 General Fund and 23.8 FTE (S4 DYC staffing enhancement) and approved the appropriation reduction of \$1,551,307 total funds, including \$1,431,074 General Fund, due to a decrease in caseload (S4 DYC caseload adjustment).

Staff recommends that the Committee revisit the decision not to take action on the staffing request for FY 2014-15 (S4 DYC staffing enhancement). It is staff’s opinion that the Department was within its legal bounds to transfer moneys between community provider appropriations and the State-owned and operated facilities. It is preferable, however, for a State agency to discuss such a large workforce increase with the General Assembly, and specifically the Joint Budget Committee, due to the future fiscal implications of adding 53 new employees.

Disregarding the process and communication issues, though, the data show that the need exists to address safety concerns to ensure the safety of staff and juveniles. The Department took steps it deemed appropriate to begin to immediately mitigate the dangers. The Department felt strongly enough that this action would cause a marked improvement that it began implementing a staffing increase in FY 2014-15 that had been requested for funding for FY 2015-16. Staff does not concur with the Department undertaking this action unilaterally, but is understanding of the desire to take action to solve a public safety issue using available budget tools (e.g. FY 2014-15 transfer authority included in the footnote previously described).

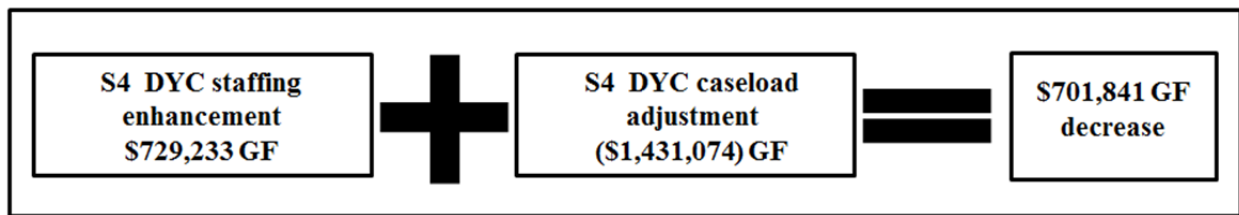
Staff recommends funding this request for FY 2014-15, but at a lesser level of \$729,233 General Fund and 23.8 FTE. This adjustment to the FY 2014-15 appropriation is recommended as an add-on to the FY 2015-16 Long Bill. Staff’s recommendation differs from the Department’s request in that it uses \$551,662 of anticipated vacancy savings in the Division of Youth Corrections’ existing personal services appropriations to fund the added FTE rather than appropriating new moneys. The amount of vacancy savings available for this purpose was arrived at in consultation with the Department after a careful review of existing obligations and projected savings. Given the nature of forecasts, it is feasible that the amount of vacancy savings available will be less than \$551,662. If this situation occurs, staff is confident that the Department can take measures, such as

leaving vacant positions open, to balance its expenditures within the increased appropriation ceiling recommended by staff.

FY 2014-15 Caseload (S4 DYC caseload adjustment)

The pre-supplemental appropriation for FY 2014-15 for DYC includes funding for an average daily commitment population of 784.5. The December 2014 Legislative Council Economic and Revenue Forecast anticipates an average daily commitment population of 760.3 for FY 2014-15. As requested, the Committee included a reduction of \$1,551,307 total funds, including \$1,431,074 General Fund, in the Department’s FY 2014-15 supplemental bill (S.B. 15-149). **No further action than what is included in S.B. 15-149 is requested or recommended.**

FY 2014-15 Recommended Appropriation Summary



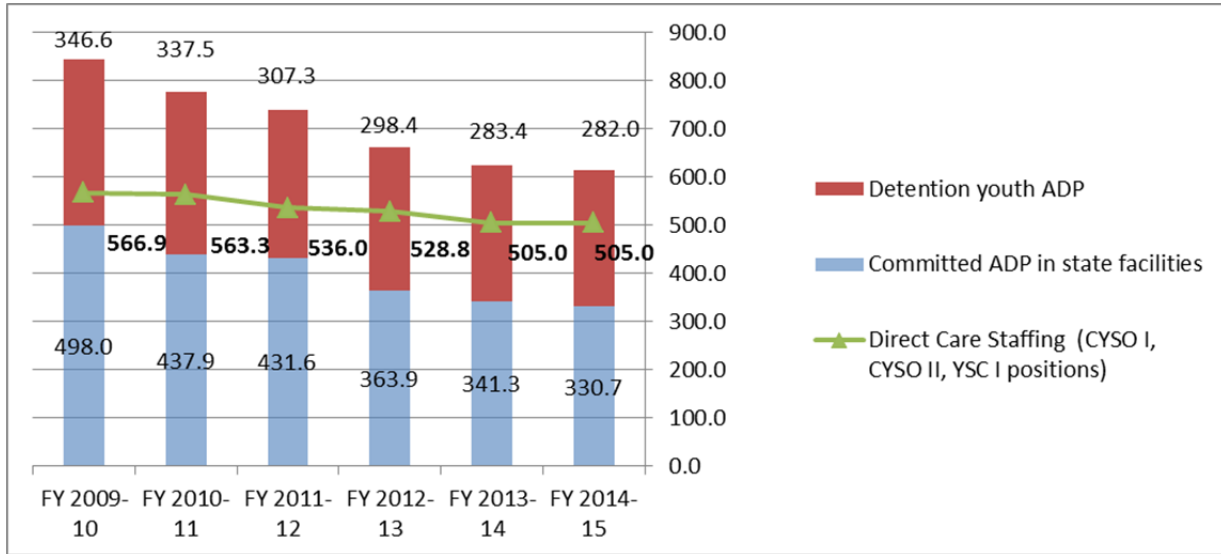
FY 2015-16 Staffing (R4 DYC staffing enhancement)

The Department requests an increase of \$5,555,386 General Fund and 62.9 FTE to hire 72 additional employees in phases during the fiscal year to mitigate safety concerns and to adhere to federal Prison Rape Elimination Act (PREA) staff-to-juvenile ratios at State-owned and operated facilities. Note, the amount of the requested increase is in addition to the requested increase of \$1,280,885 General Fund and 23.8 FTE included in the Department’s FY 2014-15 supplemental proposal (S4 DYC staffing enhancement). Between the FY 2014-15 and FY 2015-16 requests, the Department seeks to add 125 new employees (86.7 FTE for FY 2015-16 due to a phased hiring plan).

Note, for the purpose of analyzing this component of the request, staff is not concerned with the State meeting the conditions agreed to with the federal government as it relates to PREA for three reasons. First, the State has until October 2017 to meet PREA guidelines and can make future adjustments to address these requirements, if the changes align with the safety concerns at the Department’s facilities. Second, it is unclear how or if PREA standards related to staffing levels will be enforced outside of a nominal decrease in justice-related federal funding. Third, and most importantly, the Department has done an exemplary job in creating an environment that has produced few if any sexual assault in the past two years. If the primary aim of PREA is to eliminate acts of sexual assaults in youth correctional facilities, the Division of Youth Corrections is certainly meeting that goal. The issue of overall safety at the facilities, however, is of paramount concern. Staff is only concerned with understanding the impact that additional staff would have on the safety of staff and juveniles in the Department’s State-owned and operated facilities.

The data above show that the number of assault incidents has been increasing since 2010. The Department indicates that there is not one answer as to what has created an environment of increased assaults. Staff first looked at staffing ratio changes to determine if adding additional employees would return the facilities to assault levels prior to the marked increase.

Since the Department did not historically operate on the staff-to-youth ratio model (see the critical post staffing model discussion above), it is challenging to explore the historical relationship between staffing levels and assault incidents. In the absence of such data, the Department supplied staffing levels versus average daily population from just prior to the beginning of the increase in assaults through the current fiscal year. The data illustrate that staff to average daily population numbers have increased from 67.1 percent direct care staff to average daily population in FY 2009-10 to 82.4 percent direct care staff to average daily population in FY 2014-15.



This trend suggests that there are more variables than staffing levels that contribute to the increase in assaults, but staff questions whether the full staffing picture is shown with the data. Unfortunately, the Department does not have aggregate data on the number of staff who “call off” last minute from work or do not show up. When this occurs, other direct care staff cover the shifts and work overtime. For FY 2014-15, the Division of Youth Corrections plans to expend over \$880,000 on overtime and over \$220,000 for temporary help. Staff surveyed different stakeholders and universally heard that the State-owned and operated facilities are understaffed, not overstaffed. Staff speculates that unexpected absences are skewing the data shown in the previous figure. This nuance to the staffing variable is just speculation without concrete evidence, though.

Aside from staffing levels, it is important to understand the population that enters the facilities. The Department conjectures that the population in State-owned and operated facilities has changed in recent years regarding behavioral health needs and other factors. Specifically, as “the number of youth entering commitment declines, those youth who now enter are characterized by an increased level of acuity in treatment needs that include: a greater percentage of youth with combinations of mental health and substance abuse treatment needs; higher percentages of youth with histories of assaultive and aggressive behaviors; and a greater percentage of youth with significant gang affiliation.” Data provided by the Department support that this variable may be a contributor to increased violence.

Staff also explored the idea that changes in the treatment of youth across the facilities could contribute to an increase in assaults. In a letter dated June 18, 2014, the Legal Center for People with Disabilities and Older People (in concert with the American Civil Liberties Union of Colorado and the Colorado Juvenile Defender

Coalition) asked the Department to take steps to stop the use of solitary confinement beyond the parameters set forth in Section 26-20-101, C.R.S. at the Spring Creek facility in Colorado Springs. Additionally, the organizations stated in the letter that they have received reports that Spring Creek staff relied on pain compliance techniques to manage and punish juvenile offenders. The Attorney General's Office responded to the letter and noted that the Department of Human Services was committed to making changes and had already started implementing a plan of action prior to the reception of this letter to review and revise its policies regarding the use of various techniques used to control volatile situations. Staff questions if the Division of Youth Corrections has implemented these plans in a manner that is consistent and easily able to be referenced for the direct care staff when dealing with problematic youth. It is feasible that abrupt changes to the procedures for handling potentially volatile situations could result in challenges for direct care staff in knowing and applying the appropriate level of discipline to diffuse a situation with little harm to all parties. It is also possible that the policies and procedures the Department is implementing have yet to find the "sweet spot" between the use of physical force versus the use of therapeutic techniques.

Finally, the Division of Youth Corrections has not had a permanent director for nearly a year. The Department has been able to achieve a level of organizational continuity by filling the void with well-abled interim leadership, but this is not a permanent solution. It is staff's experience that all entities, whether corporations, government agencies, or athletic teams, experience periods of uncertainty in the absence of permanent leadership. This uncertainty can lead to a lack of clarity in what is expected, how job performance is measured, and, for some, a feeling of loss of control over their environment. None of those conditions is desirable in an environment that requires direct care staff to make difficult decisions to mitigate potentially dangerous situations. Staff cannot say that the lack of a director is contributing to an increase in assaults. Staff merely suggests that having a full-time director is an important factor in creating an environment that sets the standards and expectations to achieve a reduction in assault incidents Division-wide.

The answer to why violence is increasing in the Department's State-owned and operated facilities is most likely due to various combinations of the variables described above. Staff agrees with the Department that action should be taken to remedy the problem. It is difficult to solve a problem without fully understanding its causes. Thus, staff disagrees that the addition of 62 new staff in FY 2015-16 (after hiring 53 new staff in FY 2014-15, S4 NYC staffing enhancement) is an essential part of the strategy to decrease assault incidents. It may be that the amount requested is exactly what is needed to stem the violence, but there are too many unknowns to draw that conclusion at this time. Therefore, **staff recommends that the Committee provide an appropriation for a portion of the staffing request for FY 2015-16.** Staff's goal is to provide staffing relief to the facilities experiencing the most number of incidents, while allowing the Division of Youth Corrections an opportunity to observe the different variables and determine which factors have the most positive influence on reducing assault incidents.

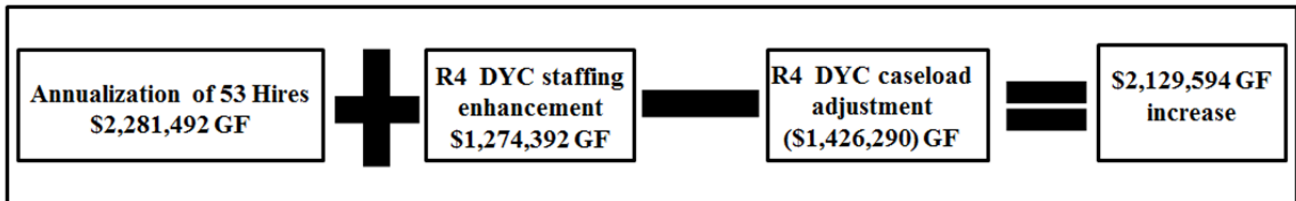
Staff recommends an appropriation of \$1,274,392 General Fund and 22.0 FTE for FY 2015-16. It is staff's intention that the funds be used to hire staff at the Mount View, Gilliam, Spring Creek, and Platte Valley facilities where the greatest number of assault incidents are occurring and where significant staffing increases were not implemented during FY 2014-15 as part of initial hiring of 53 new staff. Additionally, **staff recommends the inclusion of a request for information (RFI) for the Department to provide data in a report to the Committee by November 1, 2015.** Staff recommends that the following data be provided in month-to-month format for each of the ten State-owned and operated facilities for the period of January 2015 through October 2015:

- Number of assaults by type (e.g. juvenile on staff, staff on juvenile, juvenile on juvenile);
- Ratio of direct care staff (CYSO I, II, and III) to youth;
- Direct care staffing vacancies by type (e.g. CYSO I);
- Number and type of staff (e.g. CYSO I) hired at each facility with the additional FY 2015-16 appropriation recommended for this request;
- Number of hours of missed work by all direct care facility staff and reason for absence (e.g. injury on the job, sick leave, planned absence, unplanned absence, vacation);
- Amount of overtime hours worked by direct care staff and purpose (e.g. covering a shift for an absent co-worker) at each facility;
- Amount of temporary help hours used for direct care purposes;
- Number of staff hired as part of the 53 employee increase in FY 2014-15 who are no longer employed by the Division of Youth Corrections and purpose for separation; and
- Number of staff hired as part of the 22 employee increase in FY 2015-16 who are no longer employed by the Division of Youth Corrections and purpose for separation.

FY 2015-16 Caseload (R4 DYC caseload adjustment)

Given the most recent forecast for the average daily commitment, the Department requests a decrease in appropriations for the purchase of contract placements of \$1,564,104 total funds, including \$1,426,290 General Fund, for FY 2015-16. Note, the amount of the requested decrease is in addition to the decrease of \$1,551,307 total funds, including \$1,431,074 General Fund, contained in the Department’s FY 2014-15 supplemental bill (S.B. 15-149). **Staff recommends that the Committee approve the requested caseload-driven adjustment for FY 2015-16.**

FY 2015-16 Recommended Appropriation Summary



R7 Medical oversight: The Department requests an increase of \$512,848 total funds, including \$305,609 and 3.2 FTE for FY 2015-16 to oversee the medical, behavioral health, and dental well-being of all children involved in child welfare and youth corrections systems.

➔ Analysis: R7 Medical oversight

This FY 2015-16 decision item was begun earlier than originally requested due to its inclusion in the Department’s FY 2014-15 supplemental bill (S.B. 15-149). **Staff recommends an increase of \$512,848 total funds, including \$305,609 General Fund, and 3.2 FTE for FY 2015-16 to annualize the action taken during the supplemental process.**

BA10 DYC electronic health record: The Department requests an increase of \$204,000 General Fund for FY 2015-16 to fund contracted personal services and operating expenses to support the implementation of an electronic health record system.

➔ Analysis: BA10 DYC electronic health record

Background

The Department received a capital construction appropriation of \$9,849,610 for FY 2014-15 for the first phase acquiring an electronic health record (EHR) system at the State's two mental health institutes (Fort Logan and Pueblo). The Committee approved an increase of \$935,000 in the FY 2014-15 supplemental bill for the capital construction budget (S.B. 15-165) to add the Division of Youth Corrections' requirements into the EHR system under development.

Issue

The capital construction budget does not include operating budget moneys to pay licensing fees, provide system hosting and support, and add temporary staff to conduct analysis and training.

Proposed Solution

The Department requests an appropriation of \$204,000 General Fund for FY 2015-16 to add moneys to the operating budget to support the implementation of the Division of Youth Corrections' component of the EHR system. Specifically, the moneys would be used for the following:

- Hire two contracted positions to focus on supporting modifications during the installation and roll out of the EHR system, as well as to provide customer support and maintenance (\$140,000); and
- Acquire software licenses to the EHR system for 40 concurrent users (\$64,000).

Recommendation

Staff recommends an increase of \$204,000 General Fund for FY 2015-16. The request takes a conservative approach in hiring temporary contract staff in the initial phases of system development and deployment. In staff's opinion, given this modest request, it is feasible that the Department may submit a future budget request to add additional resources if the Division of Youth Corrections' requirements diverge greatly from those of the two mental health institutes.

R15 Food inflation: The Department's request includes an increase of \$43,140 General Fund for FY 2015-16 to account for inflation on raw food in Division of Youth Corrections' facilities.

➔ Analysis: R15 Food inflation

Staff's recommendation is pending. The Statewide food inflation request will be addressed by Steve Allen during the figure setting presentation for the Department of Corrections on March 11th. Staff will incorporate the Committee's action into the Long Bill. The table above shows the request for this decision item, not staff's recommendation.

R19 Title IV-E Correction: The request includes transferring appropriations between three line items in the Community Programs section of the Division of Youth Corrections.

➔ Analysis: R19 Title IV-E Correction

Staff recommends this technical change that transfers federal funds between the Personal Services, Purchase of Contract Placements, and Parole Program Services line items to align appropriations with historical expenditure patterns. The transfers sum to zero.

Annualize prior year legislation: The recommendation includes a decrease of \$2,000,000 cash funds from the Marijuana Tax Cash Fund appropriated to the Department in S.B. 14-215 (Disposition Of Legal Marijuana Related Revenue) for FY 2014-15 for S.B. 91-94 programs that the Department did not seek for FY 2015-16.

Technical correction: The recommendation includes a decrease of \$4 reappropriated funds transferred from the Department of Health Care Policy and Financing to correct an ongoing discrepancy occurring in the budgets of the two agencies.

LINE ITEM DETAIL – (11) DIVISION OF YOUTH CORRECTIONS

(A) ADMINISTRATION

Personal Services

This line item funds salaries, PERA, and Medicare for administrative and management staff of the Division. The workload for the Personal Services line item in the Administration section is driven by the number of employees and programs in the Division that require supervision and strategic guidance, and by the amount and complexity of research and statistical data requested by the legislature, general public, and DYC's own management.

As the DYC commitment population changes, the number of youth in contract placements changes as well. Although the direct care of the youths is provided by the private sector, any caseload growth requires DYC to manage a larger number of contracts with private providers (including contracts with licensed Psychiatric Residential Treatment Facilities and Therapeutic Residential Child Care Facilities, medical and mental health treatment providers, local school districts, and colleges).

Request: The Department requests an appropriation of \$1,449,625 General Fund and 15.4 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$1,449,625 General Fund and 15.4 FTE for FY 2015-16. The following table summarizes the calculations for staff's recommendation.

Division of Youth Corrections, Administration, Personal Services						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$1,392,305	\$1,392,305	\$0	\$0	\$0	15.4
TOTAL	\$1,392,305	\$1,392,305	\$0	\$0	\$0	15.4
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$1,392,305	\$1,392,305	\$0	\$0	\$0	15.4
Annualize prior year budget actions	<u>57,320</u>	<u>57,320</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$1,449,625	\$1,449,625	\$0	\$0	\$0	15.4
Increase/(Decrease)	\$57,320	\$57,320	\$0	\$0	\$0	0.0
Percentage Change	4.1%	4.1%	n/a	n/a	n/a	0.0%
FY 2015-16 Executive Request:	\$1,449,625	\$1,449,625	\$0	\$0	\$0	15.4
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision

Operating Expenses

This line item provides operating funds for the administrative and management staff of the Division. Expenditures are for general office supplies, office equipment maintenance, purchases, and repairs, and travel.

Request: The Department a continuation level of funding of \$30,357 General Fund for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$30,357 General Fund for FY 2015-16. The following table summarizes the calculations for staff's recommendation.

Division of Youth Corrections, Administration, Operating Expenses						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$30,357</u>	<u>\$30,357</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$30,357	\$30,357	\$0	\$0	\$0	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$30,357</u>	<u>\$30,357</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$30,357	\$30,357	\$0	\$0	\$0	0.0
Percentage Change	0.0%	0.0%	n/a	n/a	n/a	n/a
FY 2015-16 Executive Request:	\$30,357	\$30,357	\$0	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Victim Assistance

This line item provides spending authority and 0.5 FTE to help DYC fulfill its obligation to keep victims informed. For victims of qualifying charges (crimes against persons), DYC provides notification of all movements and status changes of the perpetrator within the youth corrections system, such as escapes and return to custody, eligibility for visits to the community and cancellation of visits, hearings involving the perpetrator, re-commitments, transfer to the adult system, death, and expiration of commitment. The victim has the right at any of these events to provide statements for review.

Request: The Department a continuation level of funding of \$29,203 reappropriated funds and 0.5 FTE for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$29,203 reappropriated funds transferred from the Division of Criminal Justice in the Department of Public Safety for FY 2015-16. The moneys originate via the Victims Assistance and Law Enforcement grant program. The following table summarizes the calculations for staff's recommendation.

JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision

Division of Youth Corrections, Administration, Victim Assistance						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$29,203</u>	<u>\$0</u>	<u>\$0</u>	<u>\$29,203</u>	<u>\$0</u>	<u>0.5</u>
TOTAL	\$29,203	\$0	\$0	\$29,203	\$0	0.5
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$29,203</u>	<u>\$0</u>	<u>\$0</u>	<u>\$29,203</u>	<u>\$0</u>	<u>0.5</u>
TOTAL	\$29,203	0	0	\$29,203	\$0	0.5
Percentage Change	0.0%	n/a	n/a	0.0%	n/a	0.0%
FY 2015-16 Executive Request:						
Request Above/(Below) Recommendation	\$0	0	0	\$0	\$0	0.0

(B) INSTITUTIONAL PROGRAMS

Personal Services

This line item pays salaries for the majority of program, supervisory, and support staff at NYC institutions. Educational and medical staff are funded in separate line items, and physical plant staff are funded through the Office of Operations, with limited exceptions. The majority of staffing costs are for 24-hour youth security staff. Other FTE include counselors and staff providing food service and facility management.

Request: The Department requests an appropriation of \$48,250,556 General Fund and 820.7 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$46,334,722 General Fund and 809.0 FTE for FY 2015-16. The recommendation is \$1,915,834 General Fund and 11.7 lower than the request primarily due to staff's recommendation to add 22 new staff members rather than the 72 requested. The following table summarizes the calculations for staff's recommendation.

Division of Youth Corrections, Institutional Programs, Personal Services						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$41,302,095	\$41,302,095	\$0	\$0	\$0	734.0
S4 NYC staffing enhancement (Long Bill add-on recommendation)	<u>687,230</u>	<u>687,230</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>23.8</u>
TOTAL	\$41,989,325	\$41,989,325	\$0	\$0	\$0	757.8
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$41,989,325	\$41,989,325	\$0	\$0	\$0	757.8
Annualize staff recommended Long Bill add-on	1,824,427	1,824,427	0	0	0	29.2
Annualize prior year budget actions	1,295,163	1,295,163	0	0	0	0.0
R4 NYC staffing enhancement	1,042,575	1,042,575	0	0	0	22.0
BA10 NYC electronic health record	140,000	140,000	0	0	0	0.0
R20 Community provider rate	<u>43,232</u>	<u>43,232</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$46,334,722	\$46,334,722	\$0	\$0	\$0	809.0
Increase/(Decrease)	\$4,345,397	\$4,345,397	\$0	\$0	\$0	51.2
Percentage Change	10.3%	10.3%	0.0%	0.0%	0.0%	6.8%
FY 2015-16 Executive Request:	\$48,250,556	\$48,250,556	\$0	\$0	\$0	820.7
Request Above/(Below) Recommendation	\$1,915,834	\$1,915,834	\$0	\$0	\$0	11.7

JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision

Operating Expenses

This line item funds the operation of DYC facilities, including such expenses as uniforms for staff and juveniles, custodial and laundry supplies, telephone fees, office equipment, and counseling supplies. Nearly half of the appropriation is for food and food service supplies, but food costs are paid primarily by the federal school breakfast and lunch program. Reappropriated funds in the line item are funds transferred from the Department of Education for the federal school breakfast and lunch program.

Request: The Department requests an appropriation of \$3,309,157 total funds, including \$1,968,741 General Fund, for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$3,635,852 total funds for FY 2015-16. The recommendation consists of \$2,295,436 General Fund, \$1,340,200 reappropriated funds transferred from the Department of Education for the federal school breakfast and lunch program, and \$216 federal funds. The following table summarizes the calculations for staff's recommendation.

Division of Youth Corrections, Institutional Programs, Operating Expenses						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$3,381,862	\$2,041,446	\$0	\$1,340,200	\$216	0.0
S4 DYC staffing enhancement (Long Bill add-on recommendation)	<u>42,003</u>	<u>42,003</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$3,423,865	\$2,083,449	\$0	\$1,340,200	\$216	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$3,423,865	\$2,083,449	\$0	\$1,340,200	\$216	0.0
BA10 DYC electronic health record	64,000	64,000	0	0	0	0.0
R4 DYC staffing enhancement	60,500	60,500	0	0	0	0.0
Annualize staff recommended Long Bill add-on	44,347	44,347	0	0	0	0.0
R15 Food inflation*	<u>43,140</u>	<u>43,140</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$3,635,852	\$2,295,436	\$0	\$1,340,200	\$216	0.0
Increase/(Decrease)	\$211,987	\$211,987	\$0	\$0	\$0	0.0
Percentage Change	6.2%	10.2%	0.0%	0.0%	0.0%	0.0%
FY 2015-16 Executive Request:	\$3,817,956	\$2,477,540	\$0	\$1,340,200	\$216	0.0
Request Above/(Below) Recommendation	\$182,104	\$182,104	\$0	\$0	\$0	0.0

*Staff's recommendation is pending. The Statewide food inflation request will be addressed by Steve Allen during the figure setting presentation for the Department of Corrections on March 11th. The value in the table represents the requested increase, not the recommendation.

Medical Expenses

Most of the medical expenses appropriation provides medical care for committed youth in DYC facilities. A much smaller portion of the appropriation provides care for detained youth in DYC facilities. Detained youth have not been committed to the care of the Division so their medical expenses are usually paid by others.

Note, federal rules prohibit youth in secure state-owned institutions from accessing Medicaid. As a consequence this line item is funded exclusively with General Fund dollars. Youth in privately owned, privately operated contract facilities are eligible for Medicaid. Medical costs for these youths are billed directly to the Medicaid program. Previously, all three state-owned, privately operated facilities (Ridge View, Marler, and DeNier) were secure facilities and were not, as a consequence, eligible for Medicaid. However, the Ridge View facility is no longer classified as a secure facility, and medical costs for youth in the facility are now billed directly to the Department of Health Care Policy and Financing. Detained youth who have not been committed, and therefore are not officially in the legal custody of the State may retain the Medicaid status they had prior to detention for the short duration of their stay.

This line item funds the personnel, contracts, and operating costs that provide medical services. All items are combined into a single line item to provide the Division with flexibility in managing expenses. About 56 percent of the appropriation is for personal services while 44 percent is for operating costs.

- *Personal Services.* This portion of the line item pays for staff in state-operated facilities who provide routine medical care and administer medications, especially psychotropics. The DYC staff includes a dentist, psychologists, nurses, and “mid-level providers,” health care professions whose skills place them between a nurse and a physician. DYC staff does not include physicians. Physician services are provided through personal services contracts with doctors who provide expert telephone support for DYC medical staff and visit facilities to see juveniles. The Division uses personal services contract moneys to pay Colorado Health Partners (CHP) for managing off-site medical needs that cannot be handled in-house.
- *Operating Expenses.* This represents the estimated operating expenses and supplies for Division clinics and facilities.

Request: The Department requests an appropriation of \$6,494,639 General Fund and 36.0 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$6,563,953 General Fund and 36.0 FTE for FY 2015-16. The recommendation is \$69,314 General Fund higher than the request due to the Department seeking a 1.0 percent provider rate increase and the Committee approving a 2.7 percent provider rate increase. The following table summarizes the calculations for staff’s recommendation.

Division of Youth Corrections, Institutional Programs, Medical Services						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$6,369,233	\$6,369,233	\$0	\$0	\$0	36.0
TOTAL	\$6,369,233	\$6,369,233	\$0	\$0	\$0	36.0

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Division of Youth Corrections, Institutional Programs, Medical Services						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$6,369,233	\$6,369,233	\$0	\$0	\$0	36.0
R20 Community provider rate	110,087	110,087	0	0	0	0.0
Annualize prior year budget actions	<u>84,633</u>	<u>84,633</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$6,563,953	\$6,563,953	\$0	\$0	\$0	36.0
Increase/(Decrease)	\$194,720	\$194,720	\$0	\$0	\$0	0.0
Percentage Change	3.1%	3.1%	n/a	n/a	n/a	0.0%
FY 2015-16 Executive Request:	\$6,494,639	\$6,494,639	\$0	\$0	\$0	36.0
Request Above/(Below) Recommendation	(\$69,314)	(\$69,314)	\$0	\$0	\$0	0.0

Educational Programs

This line item funds personal services and operating expenses associated with education, primarily in state-operated commitment facilities. In contract commitment facilities, and in detention facilities, education is the responsibility of local school districts and is paid for with the help of state per pupil operating revenue (PPOR). A limited portion of the Educational Programs line item is used to supplement PPOR-funded services at detention facilities with health education, such as AIDS prevention and substance abuse prevention.

There are three sources of federal funds for this line item that appear as reappropriated funds because the money is transferred from the Department of Education: (1) the Carl D. Perkins Vocational Education Act for vocational training; (2) Title I of the Elementary and Secondary Education Act for disadvantaged youth; and (3) the Individuals with Disabilities Education Act for special education.

Request: The Department requests an appropriation of \$6,213,630 total funds, including \$5,866,038 General Fund, and 34.8 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$6,289,909 General Fund and 34.8 FTE for FY 2015-16. The recommendation consists of \$5,942,317 General Fund and \$347,592 reappropriated funds transferred from the Department of Higher Education’s Division of Occupational Education and the Department of Education. Staff’s recommendation is \$76,279 General Fund higher than the request due to the Department seeking a 1.0 percent provider rate increase and the Committee approving a 2.7 percent provider rate increase. The following table summarizes the calculations for staff’s recommendation.

Division of Youth Corrections, Institutional Programs, Educational Programs						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$6,093,663</u>	<u>\$5,746,071</u>	<u>\$0</u>	<u>\$347,592</u>	<u>\$0</u>	<u>34.8</u>

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Division of Youth Corrections, Institutional Programs, Educational Programs						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
TOTAL	\$6,093,663	\$5,746,071	\$0	\$347,592	\$0	34.8
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$6,093,663	\$5,746,071	\$0	\$347,592	\$0	34.8
R20 Community provider rate	121,149	121,149	0	0	0	0.0
Annualize prior year budget actions	<u>75,097</u>	<u>75,097</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$6,289,909	\$5,942,317	\$0	\$347,592	\$0	34.8
Increase/(Decrease)	\$196,246	\$196,246	\$0	\$0	\$0	0.0
Percentage Change	3.2%	3.4%	0.0%	0.0%	0.0%	0.0%
FY 2015-16 Executive Request:	\$6,213,630	\$5,866,038	\$0	\$347,592	\$0	34.8
Request Above/(Below) Recommendation	(\$76,279)	(\$76,279)	\$0	\$0	\$0	0.0

Prevention/Intervention Services

This line item provides spending authority for an intra-agency agreement between DYC and the Office of Behavioral Health. The funds support drug and alcohol assessment and training for substance abuse counselors in DYC facilities. The moneys are transferred to DYC from federal funds in the Office of Behavioral Health.

Request: The Department requests a continuation level of funding of \$49,693 reappropriated funds and 1.0 FTE for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$49,693 reappropriated funds and 1.0 FTE for FY 2015-16. The moneys originate as federal funds in the Department’s Office of Behavioral Health. The following table summarizes the calculations for staff’s recommendation.

Division of Youth Corrections, Institutional Programs, Prevention/Intervention Services						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$49,693</u>	<u>\$0</u>	<u>\$0</u>	<u>\$49,693</u>	<u>\$0</u>	<u>1.0</u>
TOTAL	\$49,693	\$0	\$0	\$49,693	\$0	1.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$49,693</u>	<u>\$0</u>	<u>\$0</u>	<u>\$49,693</u>	<u>\$0</u>	<u>1.0</u>
TOTAL	\$49,693	0	0	\$49,693	\$0	1.0

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Division of Youth Corrections, Institutional Programs, Prevention/Intervention Services						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
Percentage Change	0.0%	n/a	n/a	0.0%	n/a	0.0%
FY 2015-16 Executive Request:	\$49,693	\$0	\$0	\$49,693	\$0	1.0
Request Above/(Below) Recommendation	\$0	0	0	\$0	\$0	0.0

(C) COMMUNITY PROGRAMS

Personal Services

This line item supports personal services for case managers, support staff, and regional administrators, who are responsible for overseeing contract placements and the overall operation of DYC services in the area. Since the latter 1990’s, the Division has combined the role of case manager and parole officer within a position called “client manager,” so the same individual tracks a juvenile through the system from commitment to the end of parole.

Request: The Department requests an appropriation of \$8,087,706 total funds including \$7,070,331 General Fund, and 101.7 FTE for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$8,087,706 total funds and 101.7 FTE for FY 2015-16. The recommendation consists of \$7,070,331 General Fund, \$50,833 cash funds from the contractor for the Ridge View facility, \$305,768 reappropriated funds transferred from the Department of Health Care Policy and Financing, and \$660,774 federal funds from Title IV-E of the Social Security Act. The following table summarizes the calculations for staff’s recommendation.

Division of Youth Corrections, Community Programs, Personal Services						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$6,932,896	\$6,571,112	\$50,833	\$50,177	\$260,774	97.8
Supplemental bill (S.B. 15-149)	<u>110,902</u>	<u>55,452</u>	<u>0</u>	<u>55,450</u>	<u>0</u>	<u>0.7</u>
TOTAL	\$7,043,798	\$6,626,564	\$50,833	\$105,627	\$260,774	98.5
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$7,043,798	\$6,626,564	\$50,833	\$105,627	\$260,774	98.5
R7 Medical oversight	426,866	230,933	0	195,933	0	3.2
R19 Title IV-E Correction	400,000	0	0	0	400,000	0.0
Annualize prior year budget actions	<u>217,042</u>	<u>212,834</u>	<u>0</u>	<u>4,208</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$8,087,706	\$7,070,331	\$50,833	\$305,768	\$660,774	101.7
Increase/(Decrease)	\$1,043,908	\$443,767	\$0	\$200,141	\$400,000	3.2
Percentage Change	14.8%	6.7%	0.0%	189.5%	153.4%	3.2%
FY 2015-16 Executive Request:	\$8,087,706	\$7,070,331	\$50,833	\$305,768	\$660,774	101.7
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision

Operating Expenses

This line item provides operating funds for the FTE in the personal services line item above. The single largest expenditure category from this line item is fuel expenditures, reflecting the mobile nature of case management work. The source of cash funds is fees collected from the Ridge View contractor to offset the cost of monitoring operations in DYC facilities, which is required pursuant to Section 19-2-411.5 (2) (e), C.R.S.

Request: The Department requests a continuation level of funding of \$544,372 total funds, including \$530,618 General Fund, for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$544,372 total funds for FY 2015-16. The recommendation consists of \$530,618 General Fund and \$2,448 cash funds from the contractor for the Ridge View facility, and \$11,306 reappropriated funds transferred from the Department of Health Care Policy and Financing. The following table summarizes the calculations for staff's recommendation.

Division of Youth Corrections, Community Programs, Operating Expenses						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$337,444	\$334,996	\$2,448	\$0	\$0	0.0
Supplemental bill (S.B. 15-149)	<u>120,946</u>	<u>120,946</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$458,390	\$455,942	\$2,448	\$0	\$0	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$458,390	\$455,942	\$2,448	\$0	\$0	0.0
R7 Medical oversight	<u>85,982</u>	<u>74,676</u>	<u>0</u>	<u>11,306</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$544,372	\$530,618	\$2,448	\$11,306	\$0	0.0
Increase/(Decrease)	\$85,982	\$74,676	\$0	\$11,306	\$0	0.0
Percentage Change	18.8%	16.4%	0.0%	0.0%	n/a	n/a
FY 2015-16 Executive Request:	\$544,372	\$530,618	\$2,448	\$11,306	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Purchase of Contract Placements

This line item provides funding for the Division to contract with private for-profit and non-profit organizations to house and treat youth. This includes both contracts with privately owned and operated facilities and contracts with privately operated programs in State-owned facilities (Ridge View, Marler, and DeNier). All of the contracts funded through this line item are for residential services. Non-residential services are paid through other line items.

Request: The Department requests an appropriation of \$26,678,810 total funds, including \$24,309,902 General Fund, for FY 2015-16.

*JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision*

Recommendation: Staff recommends an appropriation of \$27,101,545 total funds for FY 2015-16. The recommendation consists of \$24,702,313 General Fund, \$1,317,979 reappropriated funds transferred from the Department of Health Care Policy and Financing, and \$1,081,253 federal funds from Title IV-E of the Social Security Act. Staff's recommendation is \$422,735 total funds, including \$392,411 General Fund, higher than the request due to the Department seeking a 1.0 percent provider rate increase and the Committee approving a 2.7 percent provider rate increase. The following table summarizes the calculations for staff's recommendation.

Division of Youth Corrections, Community Programs, Purchase of Contract Placements						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$28,976,795	\$26,898,283	\$0	\$1,471,525	\$606,987	0.0
Supplemental bill (S.B. 15-149)	<u>(1,551,307)</u>	<u>(1,431,074)</u>	<u>0</u>	<u>(92,581)</u>	<u>(27,652)</u>	<u>0.0</u>
TOTAL	\$27,425,488	\$25,467,209	\$0	\$1,378,944	\$579,335	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$27,425,488	\$25,467,209	\$0	\$1,378,944	\$579,335	0.0
R20 Community provider rate	712,504	661,394	0	36,185	14,925	0.0
R19 Title IV-E Correction	527,661	0	0	0	527,661	0.0
R4 DYC caseload adjustment	(1,564,104)	(1,426,290)	0	(97,146)	(40,668)	0.0
Technical correction	<u>(4)</u>	<u>0</u>	<u>0</u>	<u>(4)</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$27,101,545	\$24,702,313	\$0	\$1,317,979	\$1,081,253	0.0
Increase/(Decrease)	(\$323,943)	(\$764,896)	\$0	(\$60,965)	\$501,918	0.0
Percentage Change	(1.2%)	(3.0%)	n/a	(4.4%)	86.6%	n/a
FY 2015-16 Executive Request:						
Request Above/(Below) Recommendation	\$26,678,810	\$24,309,902	\$0	\$1,296,510	\$1,072,398	0.0
	(\$422,735)	(\$392,411)	\$0	(\$21,469)	(\$8,855)	0.0

Managed Care Project

This line item is used to fund the Boulder County IMPACT Project, which is a managed care agreement between the Division of Youth Corrections and Boulder County for handling delinquent youth. The program serves as an umbrella for a wide range of Boulder county programs designed to assist at-risk youth involved in child welfare, youth corrections, and mental health systems and draws on multiple funding streams, including this one. The program has reported that, since its inception, it has been able to reduce use of detention beds by 25 percent and use of contract commitment beds by over 40 percent, as well as reducing use of hospitalization.

The original IMPACT agreement with Youth Corrections provided Boulder with the funds associated with their youth corrections contract placements and fixed their maximum use of state facility beds at the level in place at that time (the late 1990s). The Boulder agreement with DYC specifies that if its use of State commitment beds exceeds its cap, it will reimburse the State for the related costs.

JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision

Request: The Department requests an appropriation of \$1,444,611 total funds, including \$1,409,944 General Fund, for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$1,468,928 total funds for FY 2015-16. The recommendation consists of \$1,433,676 General Fund and \$35,252 reappropriated funds transferred from the Department of Health Care Policy and Financing. Staff's recommendation is \$24,317 total funds, including \$23,732 General Fund, higher than the request due to the Department seeking a 1.0 percent provider rate increase and the Committee approving a 2.7 percent provider rate increase. The following table summarizes the calculations for staff's recommendation.

Division of Youth Corrections, Community Programs, Managed Care Project						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$1,430,307</u>	<u>\$1,395,984</u>	<u>\$0</u>	<u>\$34,323</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$1,430,307	\$1,395,984	\$0	\$34,323	\$0	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$1,430,307	\$1,395,984	\$0	\$34,323	\$0	0.0
R20 Community provider rate	<u>38,621</u>	<u>37,692</u>	<u>0</u>	<u>929</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$1,468,928	\$1,433,676	\$0	\$35,252	\$0	0.0
Increase/(Decrease)	\$38,621	\$37,692	\$0	\$929	\$0	0.0
Percentage Change	2.7%	2.7%	n/a	2.7%	n/a	n/a
FY 2015-16 Executive Request:	\$1,444,611	\$1,409,944	\$0	\$34,667	\$0	0.0
Request Above/(Below) Recommendation	(\$24,317)	(\$23,732)	\$0	(\$585)	\$0	0.0

Senate Bill 91-94 Programs

Senate Bill 91-94 authorized the creation of local, judicial-district based programs that provide alternatives to incarceration for pre-adjudicated and adjudicated youth. These programs work to reduce the incarcerated population by impacting the number of admissions into DYC facilities, or by reducing the length of stay for youths placed in DYC facilities. Senate Bill 91-94 funds are also used in each judicial district to implement a uniform intake screening and assessment of all youth taken into custody by law enforcement. The goal of this intake screening is to determine the most appropriate placement for youth. Four levels of placement are identified on the screening instrument, including secure detention, staff secure detention, residential/shelter, and home detention with monitoring.

Request: The Department requests an appropriation of \$12,704,752 General Fund for FY 2015-16.

JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision

Recommendation: Staff recommends an appropriation of \$12,918,595 General Fund FY 2015-16. Staff's recommendation is \$213,843 General Fund higher than the request due to the Department seeking a 1.0 percent provider rate increase and the Committee approving a 2.7 percent provider rate increase.

Note, for FY 2014-15, the Department received an appropriation of \$2,000,000 cash funds from the Marijuana Tax Cash Fund to enhance S.B. 91-94 programs. Of this amount, \$1,430,000 was distributed to each of the state's 22 judicial districts. The districts primarily use the funds for fee-for-service interventions, although seven judicial districts opted to use their allocations for new staffing to support their S.B. 91-94 activities at a total cost \$313,000. Prior to submitting plans for spending Marijuana Tax Cash Fund moneys, the Department cautioned S.B. 91-94 programs against the use of this revenue for staff, as future funding is uncertain. The remainder of unexpended moneys will be primarily used to expand the training for providers and local S.B. 91-94 staff on the Adolescent Community Reinforcement Approach. The Adolescent Community Reinforcement Approach to alcohol and substance use treatment is a behavioral intervention that seeks to replace environmental contingencies that have supported alcohol or drug use with prosocial activities and behaviors that support recovery. The Department indicates that this intervention strategy has shown efficacy with young marijuana users.

The following table summarizes the calculations for staff's recommendation. The recommendation does not include a continuation of funding from the Marijuana Tax Cash Fund, as it was not requested by the Department for FY 2015-16. However, staff recommends that the Committee consider continuing this investment in FY 2015-16 if it is determined that moneys are available from this revenue source to support treatment for individuals with behavioral health issues related to marijuana usage.

Division of Youth Corrections, Community Programs, S.B. 91-94 Programs						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$12,578,962	\$12,578,962	\$0	\$0	\$0	0.0
Other legislation	<u>2,000,000</u>	<u>0</u>	<u>2,000,000</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$14,578,962	\$12,578,962	\$2,000,000	\$0	\$0	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$14,578,962	\$12,578,962	\$2,000,000	\$0	\$0	0.0
R20 Community provider rate	339,633	339,633	0	0	0	0.0
Annualize prior year legislation	<u>(2,000,000)</u>	<u>0</u>	<u>(2,000,000)</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$12,918,595	\$12,918,595	\$0	\$0	\$0	0.0
Increase/(Decrease)	(\$1,660,367)	\$339,633	(\$2,000,000)	\$0	\$0	0.0
Percentage Change	(11.4%)	2.7%	(100.0%)	n/a	n/a	n/a
FY 2015-16 Executive Request:	\$12,704,752	\$12,704,752	\$0	\$0	\$0	0.0
Request Above/(Below) Recommendation	(\$213,843)	(\$213,843)	\$0	\$0	\$0	0.0

Parole Program Services

This line item provides wrap-around services to parolees and pre-parolees. The funds are designed to assist in a successful transition from commitment to parole, and in successful completion of parole. In addition, the availability of services like electronic monitoring may lead the Parole Board to parole a juvenile sooner than it otherwise would. Almost all of the appropriations for this line item are paid to private providers.

Request: The Department requests an appropriation of \$3,927,034 total funds, including \$3,917,757 General Fund, for FY 2015-16.

Recommendation: Staff recommends an appropriation of \$4,008,748 total funds FY 2015-16. The recommendation consists of \$3,983,700 General Fund and \$25,048 federal funds from Title IV-E of the Social Security Act. Staff’s recommendation is \$81,714 total funds, including \$65,943 General Fund, higher than the request due to the Department seeking a 1.0 percent provider rate increase and the Committee approving a 2.7 percent provider rate increase. The following table summarizes the calculations for staff’s recommendation.

Division of Youth Corrections, Community Programs, Parole Program Services						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$4,806,628</u>	<u>\$3,878,967</u>	<u>\$0</u>	<u>\$0</u>	<u>\$927,661</u>	<u>0.0</u>
TOTAL	\$4,806,628	\$3,878,967	\$0	\$0	\$927,661	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	\$4,806,628	\$3,878,967	\$0	\$0	\$927,661	0.0
R20 Community provider rate	129,781	104,733	0	0	25,048	0.0
R19 Title IV-E Correction	<u>(927,661)</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>(927,661)</u>	<u>0.0</u>
TOTAL	\$4,008,748	\$3,983,700	\$0	\$0	\$25,048	0.0
Increase/(Decrease)	(\$797,880)	\$104,733	\$0	\$0	(\$902,613)	0.0
Percentage Change	(16.6%)	2.7%	n/a	n/a	(97.3%)	n/a
FY 2015-16 Executive Request:	\$3,927,034	\$3,917,757	\$0	\$0	\$9,277	0.0
Request Above/(Below) Recommendation	(\$81,714)	(\$65,943)	\$0	\$0	(\$15,771)	0.0

Juvenile Sex Offender Staff Training

This line item funds training for DYC staff. The Division estimates that, on average, approximately 250 youth in its custody either have been adjudicated for a sexual offense or have charges that include an underlying factual basis for a sexual offense. This estimate includes the population in residential treatment or under parole supervision.

JBC Staff Figure Setting – FY 2015-16
Staff Working Document – Does Not Represent Committee Decision

Request: The Department requests a continuation level of funding of \$47,060 total funds, including \$8,810 General Fund, for FY 2015-16.

Recommendation: Staff recommends a continuation level of funding of \$47,060 total funds for FY 2015-16. The recommendation consists of \$8,810 General Fund and \$38,250 cash funds from the Sex Offender Surcharge Fund. The following table summarizes the calculations for staff's recommendation.

Division of Youth Corrections, Community Programs, Juvenile Sex Offender Staff Training						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	<u>\$47,060</u>	<u>\$8,810</u>	<u>\$38,250</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$47,060	\$8,810	\$38,250	\$0	\$0	0.0
FY 2015-16 Recommended Appropriation						
FY 2014-15 Appropriation	<u>\$47,060</u>	<u>\$8,810</u>	<u>\$38,250</u>	<u>\$0</u>	<u>\$0</u>	<u>0.0</u>
TOTAL	\$47,060	\$8,810	\$38,250	\$0	\$0	0.0
Percentage Change	0.0%	0.0%	0.0%	n/a	n/a	n/a
FY 2015-16 Executive Request:	\$47,060	\$8,810	\$38,250	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Long Bill Footnotes and Requests for Information

LONG BILL FOOTNOTES

Staff recommends the following footnotes be **continued**:

Department of Human Services, County Administration, County Administration; and Adult Assistance Programs, Adult Protective Services, Adult Protective Services -- Any amount in the Adult Protective Services line item that is not required for the provision of adult protective services may be transferred to the County Administration line item and used to provide additional benefits under that program. Further, if county spending exceeds the total appropriations from the Adult Protective Services line item, any amount in the County Administration line item that is not required for the provision of services under that program may be transferred to the Adult Protective Services line item and used to provide adult protective services.

Department of Human Services, County Administration, County Incentive Payments; Office of Self Sufficiency, Colorado Works Program, County Block Grants; Child Support Enforcement, Child Support Enforcement -- Pursuant to Sections 26-13-108 and 26-13-112.5 (2), C.R.S., the Department shall distribute child support incentive payments to counties. Further, all of the State share of recoveries of amounts of support for public assistance recipients, less annual appropriations from this fund source for state child support enforcement operations, be distributed to counties, as described in Section 26-13-108, C.R.S. If the total amount of the State share of recoveries is greater than the total annual appropriations from this fund source, the Department is authorized to distribute to counties, for county incentive payments, the actual State share of any additional recoveries.

Department of Human Services, Office of Self Sufficiency, Colorado Works Program, County Block Grants -- Pursuant to Sections 26-2-714 (7) and 26-2-714 (9), C.R.S., under certain conditions, a county may transfer federal Temporary Assistance for Needy Families (TANF) funds within its Colorado Works Program Block Grant to the federal child care development fund or to programs funded by Title XX of the federal Social Security Act. One of the conditions specified is that the amount a county transfers must be specified by the Department of Human Services as being available for transfer within the limitation imposed by federal law. The Department may allow individual counties to transfer a greater percent of federal TANF funds than the state is allowed under federal law as long as: (a) Each county has had an opportunity to transfer an amount up to the federal maximum allowed; and, (b) the total amount transferred statewide does not exceed the federal maximum.

Department of Human Services, Office of Self Sufficiency, Colorado Works Program, County Block Grants -- The appropriation of local funds for Colorado Works program county block grants may be decreased by a maximum of \$100,000 to reduce one or more small counties' fiscal year 2014-15 targeted or actual spending level pursuant to Section 26-2-714 (8), C.R.S.

Department of Human Services, Office of Self Sufficiency, Colorado Works Program, County Block Grants -- The Department may comply with the provisions of Section 26-2-714 (10), C.R.S., by reducing required county Temporary Assistance for Needy Families (TANF) maintenance of effort expenditures in the fiscal year after the State is notified that it has met federal work participation rates

and qualifies for a percent reduction in the state's maintenance of effort. If the State is notified during state FY 2014-15 that it has met federal work participation rates for a prior year and therefore qualifies for a percent reduction in the state's maintenance of effort, local cash funds expenditure obligations that are established in this line item pursuant to Section 26-2-714 (6) (c) (I), C.R.S., shall be reduced by \$5,524,726.

Department of Human Services, Adult Assistance Programs, Other Grant Programs, Home Care Allowance; and Home Care Allowance Grant Program -- Pursuant to Section 26-2-122.4 (3), C.R.S., any amount in the Home Care Allowance Grant Program line item that is not required to operate the Grant Program may be transferred to the Home Care Allowance Program line item and used to provide additional benefits under that program. Further, any amount in the home care allowance program line item that is unused may be transferred to the home care allowance grant program line item and used to provide additional benefits under that program.

Department of Human Services, Adult Assistance Programs, Community Services for the Elderly, Older Americans Act Programs, and State Funding for Senior Services -- Amounts in the Older Americans Act Programs line item are calculated based on a requirement for a non-federal match of at least 15 percent, including a 5.0 percent state match, pursuant to Title III of the federal Older Americans Act. The Department is authorized to transfer General Fund and cash funds from the State Funding for Senior Services line item to the Older Americans Act Programs line item to comply with the 5.0 percent state match requirement for the Older Americans Act Programs. This appropriation is based on the assumption that all federal Title III funds requiring a state match that are not for purposes of administration or included in the appropriations for other line items will be expended from the Older Americans Act Programs line item.

Department of Human Services, Division of Youth Corrections, Institutional Programs; and Community Programs -- The Department may transfer a total of up to \$5,000,000 General Fund between line items in the Institutional Programs section and the Community Programs line items for Purchase of Contract Placements, Parole Program Services, and S.B. 91-94 Programs to facilitate the placement and treatment of youth in the most appropriate setting, to support appropriate treatment, transition, and wrap-around services for youth in residential and non-residential settings, and to support community-based alternatives to secure detention placements, except that this transfer authority may not be used to reduce the S.B. 91-94 Programs line item.

Staff recommends the following footnotes be **discontinued**:

Department of Human Services, Division of Youth Corrections, Institutional Programs; and Community Programs -- The Department may transfer a total of up to \$5,000,000 General Fund between line items in the Institutional Programs section and the Community Programs line items for Purchase of Contract Placements, Parole Program Services, and S.B. 91-94 Programs to facilitate the placement and treatment of youth in the most appropriate setting, to support appropriate treatment, transition, and wrap-around services for youth in residential and non-residential settings, and to support community-based alternatives to secure detention placements, except that this transfer authority may not be used to reduce the S.B. 91-94 Programs line item.

REQUESTS FOR INFORMATION

The information requests shown below are reflected in staff's recommended priority order for line items that appear in this section of the budget. These will be combined with priority listings from other JBC staff figure setting packets for the Department of Human Services prior to the Committee's final vote on footnotes in March.

Department of Human Services, Totals -- The Department is requested to submit a report concerning the status of federal Temporary Assistance for Needy Families (TANF) funds. The requested report should include the following: (a) an analysis of the TANF Long Term Reserve, including estimated TANF funds available for appropriation, estimated TANF appropriations by Long Bill line item, and the estimated closing Long Term Reserve balance, for the most recent actual fiscal year, the current fiscal year, and the request fiscal year; (b) an analysis of the TANF maintenance of effort (MOE) payments, showing the actual and forecasted MOE expenditures, by program, for the most recent actual fiscal year, the current fiscal year, and the request fiscal year; and (c) an analysis of the counties' TANF reserve balances that includes, for each county, for the most recent actual fiscal year, the starting TANF Reserve Account balances for the Works Program, Title XX, and Child Care Development Fund accounts, the annual TANF allocation, the total expenditures, the net transfers to child care and child welfare, any amounts remitted to the state, and the closing reserve balance for all county TANF accounts. The report should be provided to the Joint Budget Committee annually on or before November 1. An update to this information reflecting data at the close of the federal fiscal year should be provided to the Joint Budget Committee annually on or before January 1.

Department of Human Services, Adult Assistance, Community Services for the Elderly -- The Department is requested to submit a report by November 1 of each year on Older Americans Act Funds received and anticipated to be received, and the match requirements for these funds. The report should also specify the amount of funds, if any, that were transferred between the State Funding for Senior Services line item and the Older Americans Act Programs line item in the prior actual fiscal year to comply with federal match requirements.

Department of Human Services, Division of Youth Corrections, Administration -- The Division is requested to continue its efforts to provide outcome data on the effectiveness of its programs. The Division is requested to provide to the Joint Budget Committee, by January 1 of each year, a report evaluating Division placements, community placements, and nonresidential placements. The evaluation should include, but not be limited to, the number of juveniles served, length of stay, and recidivism data per placement.

Department of Human Services, Division of Youth Corrections, Community Programs, S.B. 91-94 Programs -- The Department is requested to submit to the Joint Budget Committee no later than November 1 of each year a report that includes the following information by judicial district and for the state as a whole: (1) comparisons of trends in detention and commitment incarceration rates; (2) profiles of youth served by S.B. 91-94; (3) progress in achieving the performance goals established by each judicial district; (4) the level of local funding for alternatives to detention; and (5) identification and discussion of potential policy issues with the types of youth incarcerated, length of stay, and available alternatives to incarceration.

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

Appendix A: Numbers Pages

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
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DEPARTMENT OF HUMAN SERVICES Reggie Bicha, Executive Director
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(1) EXECUTIVE DIRECTOR'S OFFICE

Juvenile Parole Board	<u>242,932</u>	<u>278,314</u>	<u>287,760</u>	<u>292,317</u>	<u>292,317</u>
FTE	2.9	3.2	3.2	3.2	3.2
General Fund	202,199	202,200	208,906	213,463	213,463
Reappropriated Funds	40,733	76,114	78,854	78,854	78,854
Health Insurance Portability and Accountability Act of 1996 - Security Remediation	<u>325,058</u>	<u>343,924</u>	<u>377,543</u>	<u>380,739</u>	<u>380,739</u>
FTE	1.0	1.0	1.0	1.0	1.0
General Fund	231,616	257,031	277,931	280,296	280,296
Cash Funds	0	0	334	334	334
Reappropriated Funds	71,168	73,355	73,358	73,998	73,998
Federal Funds	22,274	13,538	25,920	26,111	26,111
CBMS Emergency Processing Unit	<u>151,029</u>	<u>124,067</u>	<u>219,537</u>	<u>222,137</u>	<u>222,137</u>
FTE	2.8	2.0	4.0	4.0	4.0
General Fund	54,293	63,410	74,910	75,820	75,820
Cash Funds	0	0	17,350	17,350	17,350
Federal Funds	96,736	60,657	127,277	128,967	128,967
Gerontology Stipend Program	<u>0</u>	<u>0</u>	<u>0</u>	<u>179,438</u>	<u>0</u>
General Fund	0	0	0	179,438	0

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
(2) OFFICE OF INFORMATION TECHNOLOGY SERVICES					
(A) Information Technology					
Operating Expenses	<u>340,612</u>	<u>347,038</u>	<u>1,911,543</u>	<u>560,634</u>	<u>560,634</u>
General Fund	278,324	278,324	1,840,468	489,559	489,559
Reappropriated Funds	14,747	14,474	14,474	14,474	14,474
Federal Funds	47,541	54,240	56,601	56,601	56,601
Microcomputer Lease Payments	<u>538,937</u>	<u>525,760</u>	<u>539,344</u>	<u>539,344</u>	<u>539,344</u>
General Fund	301,832	301,832	301,832	301,832	301,832
Cash Funds	15,466	15,466	15,466	15,466	15,466
Reappropriated Funds	128,240	115,063	128,647	128,647	128,647
Federal Funds	93,399	93,399	93,399	93,399	93,399
County Financial Management System	<u>1,493,581</u>	<u>1,493,983</u>	<u>1,494,325</u>	<u>1,494,325</u>	<u>1,494,325</u>
General Fund	770,740	770,740	770,740	770,740	770,740
Federal Funds	722,841	723,243	723,585	723,585	723,585
Client Index Project	<u>17,500</u>	<u>17,698</u>	<u>17,698</u>	<u>17,698</u>	<u>17,698</u>
General Fund	10,154	10,154	10,154	10,154	10,154
Federal Funds	7,346	7,544	7,544	7,544	7,544
Colorado Trails	<u>4,942,368</u>	<u>4,694,009</u>	<u>4,970,392</u>	<u>4,970,392</u>	<u>4,970,392</u>
General Fund	2,881,072	2,681,218	2,683,461	2,683,461	2,683,461
Federal Funds	2,061,296	2,012,791	2,286,931	2,286,931	2,286,931
National Aging Program Information System	<u>93,114</u>	<u>46,919</u>	<u>93,114</u>	<u>93,114</u>	<u>93,114</u>
General Fund	23,279	7,980	23,278	23,278	23,278
Federal Funds	69,835	38,939	69,836	69,836	69,836

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
Child Care Automated Tracking System	<u>2,619,412</u>	<u>2,490,350</u>	<u>3,926,714</u>	<u>2,709,933</u>	<u>2,709,933</u>
Federal Funds	2,619,412	2,490,350	3,926,714	2,709,933	2,709,933
Health Information Management System	<u>337,730</u>	<u>331,592</u>	<u>568,297</u>	<u>435,507</u>	<u>435,507</u>
General Fund	209,852	211,290	440,419	307,629	307,629
Reappropriated Funds	127,878	120,302	127,878	127,878	127,878
Adult Protective Services Data System	<u>0</u>	<u>250,000</u>	<u>160,000</u>	<u>160,000</u>	<u>160,000</u>
General Fund	0	250,000	160,000	160,000	160,000
Payments to OIT	<u>0</u>	<u>0</u>	<u>26,185,236</u>	<u>23,833,399</u>	<u>23,833,399</u>
General Fund	0	0	14,042,009	13,544,482	12,806,216
Cash Funds	0	0	286,707	265,772	265,772
Reappropriated Funds	0	0	748,882	706,790	706,790
Federal Funds	0	0	11,107,638	9,316,355	10,054,621
CORE Operations	<u>1,131,534</u>	<u>1,065,762</u>	<u>2,189,920</u>	<u>1,667,387</u>	<u>1,667,387</u>
General Fund	814,729	814,729	1,312,192	877,524	877,524
Cash Funds	251,033	251,033	391,483	268,114	268,114
Reappropriated Funds	0	0	0	0	0
Federal Funds	65,772	0	486,245	521,749	521,749
DYC Education Support	<u>0</u>	<u>0</u>	<u>377,539</u>	<u>394,042</u>	<u>394,042</u>
General Fund	0	0	377,539	394,042	394,042
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
IT Systems Interoperability	<u>0</u>	<u>0</u>	<u>0</u>	<u>1,323,360</u>	<u>1,323,360</u>
General Fund	0	0	0	132,336	132,336
Federal Funds	0	0	0	1,191,024	1,191,024
Enterprise Content Management	<u>0</u>	<u>0</u>	<u>0</u>	<u>231,000</u>	<u>231,000</u>
General Fund	0	0	0	231,000	231,000
Colorado State Network	<u>2,470,468</u>	<u>3,924,795</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	1,627,897	2,581,373	0	0	0
Cash Funds	21,405	33,942	0	0	0
Reappropriated Funds	211,923	343,396	0	0	0
Federal Funds	609,243	966,084	0	0	0
Integrated Behavioral Health Services Data Collection	<u>0</u>	<u>288,000</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	0	288,000	0	0	0
Federal Funds	0	0	0	0	0
Purchase of Services from Computer Center	<u>17,393,131</u>	<u>15,879,869</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	8,950,994	7,979,513	0	0	0
Cash Funds	149,680	199,855	0	0	0
Reappropriated Funds	268,333	272,083	0	0	0
Federal Funds	8,024,124	7,428,418	0	0	0
Management and Administration of OIT	<u>435,648</u>	<u>613,096</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	335,421	466,411	0	0	0
Cash Funds	7,019	9,761	0	0	0
Reappropriated Funds	30,450	49,657	0	0	0
Federal Funds	62,758	87,267	0	0	0

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
Communication Services Payments	<u>185,474</u>	<u>183,829</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	159,001	156,938	0	0	0
Reappropriated Funds	26,473	26,891	0	0	0
Information Technology Security	<u>0</u>	<u>214,273</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	0	117,519	0	0	0
Cash Funds	0	2,538	0	0	0
Reappropriated Funds	0	7,189	0	0	0
Federal Funds	0	87,027	0	0	0
SUBTOTAL - (A) Information Technology	31,999,509	32,366,973	42,434,122	38,430,135	38,430,135
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	16,363,295	16,916,021	21,962,092	19,926,037	19,187,771
Cash Funds	444,603	512,595	693,656	549,352	549,352
Reappropriated Funds	808,044	949,055	1,019,881	977,789	977,789
Federal Funds	14,383,567	13,989,302	18,758,493	16,976,957	17,715,223

(B) Colorado Benefits Management System

(i) Ongoing Expenses

Personal Services	<u>3,328,024</u>	<u>4,223,570</u>	<u>3,140,427</u>	<u>2,989,619</u>	<u>2,989,619</u>
General Fund	849,074	1,110,026	1,129,286	1,093,480	1,093,480
Cash Funds	114,568	107,587	48,352	46,819	46,819
Reappropriated Funds	1,115,001	1,532,014	52,912	0	0
Federal Funds	1,249,381	1,473,943	1,909,877	1,849,320	1,849,320

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
Centrally Appropriated Items	<u>517,134</u>	<u>443,283</u>	<u>330,441</u>	<u>333,333</u>	<u>330,441</u>
General Fund	131,940	103,879	120,862	121,920	120,862
Cash Funds	17,298	11,997	5,175	5,220	0
Reappropriated Funds	175,504	147,011	0	0	0
Federal Funds	192,392	180,396	204,404	206,193	204,404
Operating and Contract Expenses	<u>18,021,519</u>	<u>20,986,473</u>	<u>15,088,257</u>	<u>15,183,465</u>	<u>15,183,465</u>
General Fund	4,566,767	5,859,575	7,412,953	6,607,678	6,607,678
Cash Funds	619,613	537,600	236,288	237,779	237,779
Reappropriated Funds	6,079,739	7,232,305	0	0	0
Federal Funds	6,755,400	7,356,993	7,439,016	8,338,008	8,338,008
CBMS SAS-70 Audit	<u>141,930</u>	<u>74,060</u>	<u>95,208</u>	<u>0</u>	<u>0</u>
General Fund	35,609	17,197	34,823	0	0
Cash Funds	5,159	1,909	1,491	0	0
Reappropriated Funds	46,554	24,858	0	0	0
Federal Funds	54,608	30,096	58,894	0	0
HCPF Personal Services	<u>443,283</u>	<u>443,283</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	113,735	102,205	0	0	0
Cash Funds	15,157	11,442	0	0	0
Reappropriated Funds	150,223	150,129	0	0	0
Federal Funds	164,168	179,507	0	0	0
HCPF Only Projects	<u>0</u>	<u>578,146</u>	<u>0</u>	<u>0</u>	<u>0</u>
Reappropriated Funds	0	578,146	0	0	0

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
Colorado Benefits Management System	0	0	0	0	0
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
SUBTOTAL - (i) Ongoing Expenses	22,451,890	26,748,815	18,654,333	18,506,417	18,503,525
FTE	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	5,697,125	7,192,882	8,697,924	7,823,078	7,822,020
Cash Funds	771,795	670,535	291,306	289,818	289,773
Reappropriated Funds	7,567,021	9,664,463	52,912	0	0
Federal Funds	8,415,949	9,220,935	9,612,191	10,393,521	10,391,732

(ii) Special Projects

Administration	0	0	0	<u>1,004,508</u>	<u>1,004,508</u>
FTE	0.0	0.0	0.0	11.0	11.0
General Fund	0	0	0	371,113	0
Cash Funds	0	0	0	15,517	15,517
Federal Funds	0	0	0	617,878	0
 CBMS Modernization, DHS Personal Services	 0	 <u>707,094</u>	 <u>451,918</u>	 0	 <u>0</u>
FTE	0.0	10.4	11.0	0.0	0.0
General Fund	0	268,612	165,293	0	0
Cash Funds	0	21,833	7,077	0	0
Reappropriated Funds	0	261,182	0	0	0
Federal Funds	0	155,467	279,548	0	0

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
CBMS Modernization, DHS Operating Expenses	0	0	6,679	0	0
General Fund	0	0	2,443	0	0
Cash Funds	0	0	105	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	4,131	0	0
CBMS Modernization, HCPF Personal Services, Operating Expenses, and Centrally Appropriated Expenses	0	680,196	518,125	0	0
General Fund	0	276,576	189,509	0	0
Cash Funds	0	17,624	8,114	0	0
Reappropriated Funds	0	236,602	0	0	0
Federal Funds	0	149,394	320,502	0	0
CBMS Modernization, Phase I	0	11,598,562	0	0	0
General Fund	0	2,218,422	0	0	0
Cash Funds	0	531,639	0	0	0
Reappropriated Funds	0	8,179,131	0	0	0
Federal Funds	0	669,370	0	0	0
CBMS Modernization, Phase II	0	0	11,591,587	0	0
General Fund	0	0	9,710,128	0	0
Cash Funds	0	0	616,232	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	1,265,227	0	0

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
CBMS Client Improvement Project	<u>4,544,530</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
FTE	2.8	0.0	0.0	0.0	0.0
General Fund	1,204,312	0	0	0	0
Cash Funds	244,379	0	0	0	0
Reappropriated Funds	2,486,503	0	0	0	0
Federal Funds	609,336	0	0	0	0
SUBTOTAL - (ii) Special Projects	4,544,530	12,985,852	12,568,309	1,004,508	1,004,508
FTE	<u>2.8</u>	<u>10.4</u>	<u>11.0</u>	<u>11.0</u>	<u>11.0</u>
General Fund	1,204,312	2,763,610	10,067,373	371,113	371,113
Cash Funds	244,379	571,096	631,528	15,517	15,517
Reappropriated Funds	2,486,503	8,676,915	0	0	0
Federal Funds	609,336	974,231	1,869,408	617,878	617,878
SUBTOTAL - (B) Colorado Benefits					
Management System	26,996,420	39,734,667	31,222,642	19,510,925	19,508,033
FTE	<u>2.8</u>	<u>10.4</u>	<u>11.0</u>	<u>11.0</u>	<u>11.0</u>
General Fund	6,901,437	9,956,492	18,765,297	8,194,191	8,193,133
Cash Funds	1,016,174	1,241,631	922,834	305,335	305,290
Reappropriated Funds	10,053,524	18,341,378	52,912	0	0
Federal Funds	9,025,285	10,195,166	11,481,599	11,011,399	11,009,610
TOTAL - (2) Office of Information Technology					
Services	58,995,929	72,101,640	73,656,764	57,941,060	57,938,168
FTE	<u>2.8</u>	<u>10.4</u>	<u>11.0</u>	<u>11.0</u>	<u>11.0</u>
General Fund	23,264,732	26,872,513	40,727,389	28,120,228	27,380,904
Cash Funds	1,460,777	1,754,226	1,616,490	854,687	854,642
Reappropriated Funds	10,861,568	19,290,433	1,072,793	977,789	977,789
Federal Funds	23,408,852	24,184,468	30,240,092	27,988,356	28,724,833

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
(3) OFFICE OF OPERATIONS					
(A) Administration					
Personal Services	<u>21,981,226</u>	<u>21,539,742</u>	<u>23,631,763</u>	<u>24,398,129</u>	<u>24,398,129</u>
FTE	439.0	439.9	432.5	432.5	432.5
General Fund	11,531,437	12,669,236	13,194,695	13,646,853	13,646,853
Cash Funds	2,102,932	1,352,525	2,177,085	2,238,394	2,238,394
Reappropriated Funds	5,276,661	5,461,153	6,411,467	6,580,066	6,580,066
Federal Funds	3,070,196	2,056,828	1,848,516	1,932,816	1,932,816
Operating Expenses	<u>3,370,546</u>	<u>3,346,457</u>	<u>4,389,692</u>	<u>3,610,577</u>	<u>3,610,577</u>
General Fund	2,880,766	2,454,829	3,466,753	2,687,638	2,687,638
Cash Funds	17,020	11,422	11,422	11,422	11,422
Reappropriated Funds	425,929	711,838	711,898	711,898	711,898
Federal Funds	46,831	168,368	199,619	199,619	199,619
Vehicle Lease Payments	<u>1,017,892</u>	<u>1,082,037</u>	<u>1,256,592</u>	<u>1,106,669</u>	<u>1,079,506</u>
General Fund	658,680	615,289	637,597	561,526	547,744
Cash Funds	65,902	75,568	88,220	77,695	75,788
Reappropriated Funds	223,549	236,161	332,680	292,988	285,796
Federal Funds	69,761	155,019	198,095	174,460	170,178
Leased Space	<u>1,712,227</u>	<u>2,119,476</u>	<u>2,410,915</u>	<u>2,410,915</u>	<u>2,410,915</u>
General Fund	570,253	588,759	588,759	588,759	588,759
Cash Funds	6,393	19,208	37,416	37,416	37,416
Reappropriated Funds	0	0	22,527	22,527	22,527
Federal Funds	1,135,581	1,511,509	1,762,213	1,762,213	1,762,213

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
Capitol Complex Leased Space	<u>1,260,105</u>	<u>1,589,006</u>	<u>1,236,932</u>	<u>1,916,788</u>	<u>1,748,239</u>
General Fund	1,240,017	834,159	649,335	1,006,229	917,748
Cash Funds	0	74,871	58,282	90,316	82,374
Reappropriated Funds	20,088	81,258	63,255	98,022	89,403
Federal Funds	0	598,718	466,060	722,221	658,714
Utilities	<u>9,369,537</u>	<u>9,418,424</u>	<u>9,418,424</u>	<u>9,418,424</u>	<u>9,418,424</u>
General Fund	7,850,239	7,820,907	7,820,907	7,820,907	7,820,907
Cash Funds	0	50,000	50,000	50,000	50,000
Reappropriated Funds	1,519,298	1,547,517	1,547,517	1,547,517	1,547,517
SUBTOTAL - (A) Administration	38,711,533	39,095,142	42,344,318	42,861,502	42,665,790
<i>FTE</i>	<u>439.0</u>	<u>439.9</u>	<u>432.5</u>	<u>432.5</u>	<u>432.5</u>
General Fund	24,731,392	24,983,179	26,358,046	26,311,912	26,209,649
Cash Funds	2,192,247	1,583,594	2,422,425	2,505,243	2,495,394
Reappropriated Funds	7,465,525	8,037,927	9,089,344	9,253,018	9,237,207
Federal Funds	4,322,369	4,490,442	4,474,503	4,791,329	4,723,540
(B) Special Purpose					
Buildings and Grounds Rental	<u>572,124</u>	<u>807,683</u>	<u>1,024,371</u>	<u>1,029,269</u>	<u>1,029,269</u>
FTE	3.1	3.8	6.5	6.5	6.5
Cash Funds	572,124	807,683	1,024,371	1,029,269	1,029,269
State Garage Fund	<u>731,189</u>	<u>731,212</u>	<u>735,357</u>	<u>737,272</u>	<u>737,272</u>
FTE	1.9	1.6	2.6	2.6	2.6
Reappropriated Funds	731,189	731,212	735,357	737,272	737,272

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
SUBTOTAL - (B) Special Purpose	1,303,313	1,538,895	1,759,728	1,766,541	1,766,541
<i>FTE</i>	<u>5.0</u>	<u>5.4</u>	<u>9.1</u>	<u>9.1</u>	<u>9.1</u>
Cash Funds	572,124	807,683	1,024,371	1,029,269	1,029,269
Reappropriated Funds	731,189	731,212	735,357	737,272	737,272
TOTAL - (3) Office of Operations	40,014,846	40,634,037	44,104,046	44,628,043	44,432,331
<i>FTE</i>	<u>444.0</u>	<u>445.3</u>	<u>441.6</u>	<u>441.6</u>	<u>441.6</u>
General Fund	24,731,392	24,983,179	26,358,046	26,311,912	26,209,649
Cash Funds	2,764,371	2,391,277	3,446,796	3,534,512	3,524,663
Reappropriated Funds	8,196,714	8,769,139	9,824,701	9,990,290	9,974,479
Federal Funds	4,322,369	4,490,442	4,474,503	4,791,329	4,723,540

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
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(7) OFFICE OF SELF SUFFICIENCY

(A) Administration

Personal Services	<u>1,646,145</u>	<u>1,608,550</u>	<u>1,734,173</u>	<u>1,784,105</u>	<u>1,784,105</u>
FTE	19.8	19.9	22.0	22.0	22.0
General Fund	688,654	701,008	743,965	793,897	793,897
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	957,491	907,542	990,208	990,208	990,208
Operating Expenses	<u>77,499</u>	<u>77,499</u>	<u>77,499</u>	<u>77,499</u>	<u>77,499</u>
General Fund	49,437	54,133	54,133	54,133	54,133
Federal Funds	28,062	23,366	23,366	23,366	23,366

SUBTOTAL - (A) Administration	1,723,644	1,686,049	1,811,672	1,861,604	1,861,604
FTE	<u>19.8</u>	<u>19.9</u>	<u>22.0</u>	<u>22.0</u>	<u>22.0</u>
General Fund	738,091	755,141	798,098	848,030	848,030
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	985,553	930,908	1,013,574	1,013,574	1,013,574

(B) Colorado Works Program

Administration	<u>1,275,142</u>	<u>1,468,493</u>	<u>1,546,002</u>	<u>1,587,089</u>	<u>1,587,089</u>
FTE	15.5	17.2	18.0	18.0	18.0
Federal Funds	1,275,142	1,468,493	1,546,002	1,587,089	1,587,089

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
County Block Grants	<u>145,340,170</u>	<u>128,398,357</u>	<u>152,548,087</u>	<u>152,548,087</u>	<u>152,548,087</u>
Cash Funds	22,293,777	206,590	22,349,730	22,349,730	22,349,730
Federal Funds	123,046,393	128,191,767	130,198,357	130,198,357	130,198,357
County TANF Reserves for Colorado Works, Child Welfare, and Child Care Programs	<u>0</u>	<u>8,408,641</u>	<u>30,626,461</u>	<u>30,626,461</u>	<u>30,626,461</u>
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	8,408,641	30,626,461	30,626,461	30,626,461
County Training	<u>473,716</u>	<u>327,944</u>	<u>479,780</u>	<u>484,213</u>	<u>484,213</u>
FTE	2.4	2.2	2.0	2.0	2.0
Federal Funds	473,716	327,944	479,780	484,213	484,213
Domestic Abuse Program	<u>1,709,111</u>	<u>1,661,194</u>	<u>1,937,811</u>	<u>1,944,106</u>	<u>1,944,106</u>
FTE	2.4	2.6	2.7	2.7	2.7
Cash Funds	1,079,434	1,031,517	1,308,134	1,314,429	1,314,429
Federal Funds	629,677	629,677	629,677	629,677	629,677
Works Program Evaluation	<u>47,176</u>	<u>33,137</u>	<u>495,440</u>	<u>495,440</u>	<u>495,440</u>
Federal Funds	47,176	33,137	495,440	495,440	495,440
Workforce Development Council	<u>71,020</u>	<u>73,389</u>	<u>85,000</u>	<u>85,000</u>	<u>85,000</u>
Federal Funds	71,020	73,389	85,000	85,000	85,000
Transitional Jobs Programs	<u>0</u>	<u>1,523,210</u>	<u>1,595,270</u>	<u>3,590,541</u>	<u>2,400,000</u>
FTE	0.0	1.1	2.0	3.0	2.0
General Fund	0	1,523,210	1,595,270	3,590,541	2,400,000

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
Colorado Works Statewide Strategic Use Fund	<u>444,551</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Federal Funds	444,551	0	0	0	0
SUBTOTAL - (B) Colorado Works Program	149,360,886	141,894,365	189,313,851	191,360,937	190,170,396
FTE	<u>20.3</u>	<u>23.1</u>	<u>24.7</u>	<u>25.7</u>	<u>24.7</u>
General Fund	0	1,523,210	1,595,270	3,590,541	2,400,000
Cash Funds	23,373,211	1,238,107	23,657,864	23,664,159	23,664,159
Reappropriated Funds	0	0	0	0	0
Federal Funds	125,987,675	139,133,048	164,060,717	164,106,237	164,106,237
(C) Special Purpose Welfare Programs					
Low Income Energy Assistance Program	<u>40,736,226</u>	<u>50,958,660</u>	<u>46,514,184</u>	<u>46,529,207</u>	<u>46,529,207</u>
FTE	4.6	5.1	5.2	5.2	5.2
Cash Funds	3,347,364	4,279,783	3,450,000	3,450,000	3,450,000
Federal Funds	37,388,862	46,678,877	43,064,184	43,079,207	43,079,207
Food Stamp Job Search Units - Program Costs	<u>2,055,549</u>	<u>1,549,815</u>	<u>2,066,244</u>	<u>2,077,582</u>	<u>2,077,582</u>
FTE	4.5	4.3	6.2	6.2	6.2
General Fund	177,953	178,003	182,165	187,834	187,834
Cash Funds	409,382	0	409,382	409,382	409,382
Federal Funds	1,468,214	1,371,812	1,474,697	1,480,366	1,480,366
Food Stamp Job Search Units - Supportive Services	<u>260,520</u>	<u>201,593</u>	<u>261,452</u>	<u>261,452</u>	<u>261,452</u>
General Fund	78,086	75,597	78,435	78,435	78,435
Cash Funds	52,291	0	52,291	52,291	52,291
Federal Funds	130,143	125,996	130,726	130,726	130,726

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
Food Distribution Program	<u>530,316</u>	<u>915,085</u>	<u>578,287</u>	<u>582,201</u>	<u>582,201</u>
FTE	4.6	3.6	6.5	6.5	6.5
General Fund	45,583	45,009	46,515	46,828	46,828
Cash Funds	144,464	131,830	248,826	250,509	250,509
Federal Funds	340,269	738,246	282,946	284,864	284,864
Income Tax Offset	<u>4,128</u>	<u>2,382</u>	<u>4,128</u>	<u>4,128</u>	<u>4,128</u>
General Fund	2,064	1,191	2,064	2,064	2,064
Federal Funds	2,064	1,191	2,064	2,064	2,064
Electronic Benefits Transfer Service	<u>2,950,991</u>	<u>2,276,386</u>	<u>3,699,468</u>	<u>3,714,423</u>	<u>3,714,423</u>
FTE	6.6	7.0	7.0	7.0	7.0
General Fund	665,209	700,491	997,064	1,001,401	1,001,401
Cash Funds	854,105	109,464	994,629	995,377	995,377
Federal Funds	1,431,677	1,466,431	1,707,775	1,717,645	1,717,645
Refugee Assistance	<u>12,855,264</u>	<u>11,685,186</u>	<u>16,686,921</u>	<u>16,696,954</u>	<u>16,696,954</u>
FTE	3.6	3.7	10.0	10.0	10.0
Federal Funds	12,855,264	11,685,186	16,686,921	16,696,954	16,696,954
Systematic Alien Verification for Eligibility	<u>34,984</u>	<u>48,654</u>	<u>53,893</u>	<u>54,964</u>	<u>54,964</u>
FTE	0.3	0.4	1.0	1.0	1.0
General Fund	4,623	6,580	6,984	7,166	7,166
Cash Funds	2,300	3,464	3,699	3,797	3,797
Reappropriated Funds	22,060	29,734	33,951	34,505	34,505
Federal Funds	6,001	8,876	9,259	9,496	9,496

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
Low Income Telephone Assistance Program	<u>122,799</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
FTE	0.4	0.0	0.0	0.0	0.0
General Fund	0	0	0	0	0
Cash Funds	122,799	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

SUBTOTAL - (C) Special Purpose Welfare					
Programs	59,550,777	67,637,761	69,864,577	69,920,911	69,920,911
FTE	<u>24.6</u>	<u>24.1</u>	<u>35.9</u>	<u>35.9</u>	<u>35.9</u>
General Fund	973,518	1,006,871	1,313,227	1,323,728	1,323,728
Cash Funds	4,932,705	4,524,541	5,158,827	5,161,356	5,161,356
Reappropriated Funds	22,060	29,734	33,951	34,505	34,505
Federal Funds	53,622,494	62,076,615	63,358,572	63,401,322	63,401,322

(D) Child Support Enforcement

Automated Child Support Enforcement System	<u>7,103,471</u>	<u>3,049,428</u>	<u>9,176,600</u>	<u>9,166,494</u>	<u>9,166,494</u>
FTE	13.2	13.8	16.9	16.9	16.9
General Fund	2,131,830	2,337,843	2,678,815	2,675,783	2,675,783
Cash Funds	381,417	364,937	724,416	722,793	722,793
Federal Funds	4,590,224	346,648	5,773,369	5,767,918	5,767,918

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
Child Support Enforcement	<u>1,922,087</u>	<u>1,901,367</u>	<u>2,162,073</u>	<u>2,215,364</u>	<u>2,215,364</u>
FTE	21.4	21.5	24.5	24.5	24.5
General Fund	639,735	616,217	661,236	677,853	677,853
Cash Funds	71,800	64,291	73,868	75,999	75,999
Reappropriated Funds	0	0	0	0	0
Federal Funds	1,210,552	1,220,859	1,426,969	1,461,512	1,461,512
SUBTOTAL - (D) Child Support Enforcement	9,025,558	4,950,795	11,338,673	11,381,858	11,381,858
FTE	<u>34.6</u>	<u>35.3</u>	<u>41.4</u>	<u>41.4</u>	<u>41.4</u>
General Fund	2,771,565	2,954,060	3,340,051	3,353,636	3,353,636
Cash Funds	453,217	429,228	798,284	798,792	798,792
Reappropriated Funds	0	0	0	0	0
Federal Funds	5,800,776	1,567,507	7,200,338	7,229,430	7,229,430

(E) Disability Determination Services

Program Costs	<u>15,978,392</u>	<u>16,564,980</u>	<u>20,136,461</u>	<u>20,380,412</u>	<u>20,380,412</u>
FTE	114.7	119.6	121.7	121.7	121.7
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	15,978,392	16,564,980	20,136,461	20,380,412	20,380,412
SUBTOTAL - (E) Disability Determination Services	15,978,392	16,564,980	20,136,461	20,380,412	20,380,412
FTE	<u>114.7</u>	<u>119.6</u>	<u>121.7</u>	<u>121.7</u>	<u>121.7</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	15,978,392	16,564,980	20,136,461	20,380,412	20,380,412

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
TOTAL - (7) Office of Self Sufficiency	235,639,257	232,733,950	292,465,234	294,905,722	293,715,181
<i>FTE</i>	<u>214.0</u>	<u>222.0</u>	<u>245.7</u>	<u>246.7</u>	<u>245.7</u>
General Fund	4,483,174	6,239,282	7,046,646	9,115,935	7,925,394
Cash Funds	28,759,133	6,191,876	29,614,975	29,624,307	29,624,307
Reappropriated Funds	22,060	29,734	33,951	34,505	34,505
Federal Funds	202,374,890	220,273,058	255,769,662	256,130,975	256,130,975

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
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(10) ADULT ASSISTANCE PROGRAMS

(A) Administration

Administration	<u>503,207</u>	<u>926,566</u>	<u>988,768</u>	<u>1,000,612</u>	<u>1,000,612</u>
FTE	4.8	9.0	11.0	11.0	11.0
General Fund	102,311	808,673	879,677	890,219	890,219
Cash Funds	0	103,950	109,091	110,393	110,393
Reappropriated Funds	103,950	0	0	0	0
Federal Funds	296,946	13,943	0	0	0

SUBTOTAL - (A) Administration	503,207	926,566	988,768	1,000,612	1,000,612
<i>FTE</i>	<u>4.8</u>	<u>9.0</u>	<u>11.0</u>	<u>11.0</u>	<u>11.0</u>
General Fund	102,311	808,673	879,677	890,219	890,219
Cash Funds	0	103,950	109,091	110,393	110,393
Reappropriated Funds	103,950	0	0	0	0
Federal Funds	296,946	13,943	0	0	0

(B) Old Age Pension Program

Cash Assistance Programs	<u>88,911,207</u>	<u>93,195,498</u>	<u>74,802,972</u>	<u>76,071,868</u>	<u>76,071,868</u>
Cash Funds	88,911,207	93,195,498	74,802,972	76,071,868	76,071,868
Refunds	<u>875,712</u>	<u>815,291</u>	<u>588,362</u>	<u>588,362</u>	<u>588,362</u>
Cash Funds	875,712	815,291	588,362	588,362	588,362
Burial Reimbursements	<u>1,049,032</u>	<u>1,125,504</u>	<u>918,364</u>	<u>918,364</u>	<u>918,364</u>
Cash Funds	1,049,032	1,125,504	918,364	918,364	918,364

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
State Administration	<u>951,770</u>	<u>297,952</u>	<u>369,069</u>	<u>391,447</u>	<u>391,447</u>
FTE	12.2	3.0	3.5	3.5	3.5
Cash Funds	951,770	297,952	369,069	391,447	391,447
County Administration	<u>2,115,944</u>	<u>1,706,739</u>	<u>2,566,974</u>	<u>2,566,974</u>	<u>2,566,974</u>
Cash Funds	2,115,944	1,706,739	2,566,974	2,566,974	2,566,974
SUBTOTAL - (B) Old Age Pension Program	93,903,665	97,140,984	79,245,741	80,537,015	80,537,015
FTE	12.2	3.0	3.5	3.5	3.5
Cash Funds	93,903,665	97,140,984	79,245,741	80,537,015	80,537,015

(C) Other Grant Programs

Administration - Home Care Allowance SEP

Contract	<u>1,063,259</u>	<u>1,063,259</u>	<u>1,063,259</u>	<u>1,063,259</u>	<u>1,063,259</u>
General Fund	1,063,259	1,063,259	1,063,259	1,063,259	1,063,259
Aid to the Needy Disabled Programs	<u>17,947,579</u>	<u>14,148,483</u>	<u>18,662,978</u>	<u>18,844,238</u>	<u>18,844,238</u>
General Fund	11,421,471	11,421,471	12,409,057	12,554,065	12,554,065
Cash Funds	6,526,108	2,727,012	6,253,921	6,290,173	6,290,173
Burial Reimbursements	<u>508,000</u>	<u>402,985</u>	<u>508,000</u>	<u>508,000</u>	<u>508,000</u>
General Fund	402,985	402,985	402,985	402,985	402,985
Cash Funds	105,015	0	105,015	105,015	105,015
Home Care Allowance	<u>9,560,462</u>	<u>8,442,159</u>	<u>9,415,544</u>	<u>9,415,544</u>	<u>9,415,544</u>
General Fund	9,058,498	8,442,159	8,913,580	8,913,580	8,913,580
Cash Funds	501,964	0	501,964	501,964	501,964

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
Home Care Allowance Grant Program	<u>941,237</u>	<u>1,086,156</u>	<u>1,086,156</u>	<u>1,086,156</u>	<u>1,086,156</u>
General Fund	941,237	1,086,156	1,086,156	1,086,156	1,086,156
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Adult Foster Care	<u>65,224</u>	<u>34,463</u>	<u>157,469</u>	<u>157,469</u>	<u>157,469</u>
General Fund	57,351	34,463	149,596	149,596	149,596
Cash Funds	7,873	0	7,873	7,873	7,873
SSI Stabilization Fund Programs	<u>1,333,925</u>	<u>817,492</u>	<u>1,000,000</u>	<u>1,000,000</u>	<u>1,000,000</u>
Cash Funds	1,333,925	817,492	1,000,000	1,000,000	1,000,000
Aid to the Needy Disabled Federal Supplemental Security Income Application Pilot Program	<u>0</u>	<u>0</u>	<u>246,897</u>	<u>246,897</u>	<u>246,897</u>
General Fund	0	0	246,897	246,897	246,897
SUBTOTAL - (C) Other Grant Programs	31,419,686	25,994,997	32,140,303	32,321,563	32,321,563
FTE	0.0	0.0	0.0	0.0	0.0
General Fund	22,944,801	22,450,493	24,271,530	24,416,538	24,416,538
Cash Funds	8,474,885	3,544,504	7,868,773	7,905,025	7,905,025
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

(D) Community Services for the Elderly

Administration	<u>465,063</u>	<u>388,331</u>	<u>691,696</u>	<u>707,097</u>	<u>707,097</u>
FTE	5.3	5.0	7.0	7.0	7.0
General Fund	126,032	96,814	172,925	176,775	176,775
Federal Funds	339,031	291,517	518,771	530,322	530,322

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
Colorado Commission on Aging	<u>77,665</u>	<u>80,890</u>	<u>81,126</u>	<u>81,126</u>	<u>81,126</u>
FTE	1.0	1.0	1.0	1.0	1.0
General Fund	18,995	20,161	20,282	20,282	20,282
Federal Funds	58,670	60,729	60,844	60,844	60,844
Senior Community Services Employment	<u>891,471</u>	<u>847,313</u>	<u>1,233,440</u>	<u>1,235,648</u>	<u>1,235,648</u>
FTE	0.4	0.3	0.5	0.5	0.5
Federal Funds	891,471	847,313	1,233,440	1,235,648	1,235,648
Older Americans Act Programs	<u>15,660,370</u>	<u>11,335,941</u>	<u>17,574,052</u>	<u>17,574,052</u>	<u>17,574,052</u>
General Fund	701,795	660,045	765,125	765,125	765,125
Cash Funds	3,054,074	111	3,079,710	3,079,710	3,079,710
Federal Funds	11,904,501	10,675,785	13,729,217	13,729,217	13,729,217
National Family Caregiver Support Program	<u>2,261,899</u>	<u>1,739,621</u>	<u>2,263,386</u>	<u>2,263,386</u>	<u>2,263,386</u>
General Fund	142,041	142,041	142,041	142,041	142,041
Cash Funds	423,805	0	423,805	423,805	423,805
Federal Funds	1,696,053	1,597,580	1,697,540	1,697,540	1,697,540
State Ombudsman Program	<u>242,031</u>	<u>317,031</u>	<u>347,031</u>	<u>347,031</u>	<u>347,031</u>
General Fund	111,897	130,648	186,898	186,898	186,898
Reappropriated Funds	1,800	1,800	1,800	1,800	1,800
Federal Funds	128,334	184,583	158,333	158,333	158,333
State Funding for Senior Services	<u>8,811,622</u>	<u>12,811,614</u>	<u>17,311,622</u>	<u>21,311,622</u>	<u>17,311,622</u>
General Fund	803,870	2,803,870	7,303,870	11,303,870	7,303,870
Cash Funds	8,007,752	10,007,744	10,007,752	10,007,752	10,007,752

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
Area Agencies on Aging Administration	<u>0</u>	<u>1,407,886</u>	<u>1,375,384</u>	<u>1,375,384</u>	<u>1,375,384</u>
Federal Funds	0	1,407,886	1,375,384	1,375,384	1,375,384
Crimes Against At Risk Persons Surcharge Fund	<u>0</u>	<u>153,000</u>	<u>278,370</u>	<u>278,370</u>	<u>278,370</u>
General Fund	0	150,000	250,000	250,000	250,000
Cash Funds	0	3,000	28,370	28,370	28,370
SUBTOTAL - (D) Community Services for the Elderly	28,410,121	29,081,627	41,156,107	45,173,716	41,173,716
FTE	<u>6.7</u>	<u>6.3</u>	<u>8.5</u>	<u>8.5</u>	<u>8.5</u>
General Fund	1,904,630	4,003,579	8,841,141	12,844,991	8,844,991
Cash Funds	11,485,631	10,010,855	13,539,637	13,539,637	13,539,637
Reappropriated Funds	1,800	1,800	1,800	1,800	1,800
Federal Funds	15,018,060	15,065,393	18,773,529	18,787,288	18,787,288

(E) Adult Protective Services

State Administration	<u>0</u>	<u>409,053</u>	<u>604,164</u>	<u>756,250</u>	<u>612,502</u>
FTE	0.0	4.5	6.5	8.5	6.5
General Fund	0	409,053	604,164	756,250	612,502
Adult Protective Services	<u>0</u>	<u>9,087,268</u>	<u>13,928,925</u>	<u>13,928,925</u>	<u>13,928,925</u>
General Fund	0	7,099,898	9,159,680	9,159,680	9,159,680
Cash Funds	0	0	2,781,875	2,781,875	2,781,875
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	1,987,370	1,987,370	1,987,370	1,987,370

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
SUBTOTAL - (E) Adult Protective Services	0	9,496,321	14,533,089	14,685,175	14,541,427
<i>FTE</i>	<u>0.0</u>	<u>4.5</u>	<u>6.5</u>	<u>8.5</u>	<u>6.5</u>
General Fund	0	7,508,951	9,763,844	9,915,930	9,772,182
Cash Funds	0	0	2,781,875	2,781,875	2,781,875
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	1,987,370	1,987,370	1,987,370	1,987,370
TOTAL - (10) Adult Assistance Programs	154,236,679	162,640,495	168,064,008	173,718,081	169,574,333
<i>FTE</i>	<u>23.7</u>	<u>22.8</u>	<u>29.5</u>	<u>31.5</u>	<u>29.5</u>
General Fund	24,951,742	34,771,696	43,756,192	48,067,678	43,923,930
Cash Funds	113,864,181	110,800,293	103,545,117	104,873,945	104,873,945
Reappropriated Funds	105,750	1,800	1,800	1,800	1,800
Federal Funds	15,315,006	17,066,706	20,760,899	20,774,658	20,774,658

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
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(11) DIVISION OF YOUTH CORRECTIONS

(A) Administration

Personal Services	<u>1,347,315</u>	<u>1,343,780</u>	<u>1,392,305</u>	<u>1,449,625</u>	<u>1,449,625</u>
FTE	15.7	14.8	15.4	15.4	15.4
General Fund	1,347,315	1,343,780	1,392,305	1,449,625	1,449,625
Operating Expenses	<u>30,315</u>	<u>30,329</u>	<u>30,357</u>	<u>30,357</u>	<u>30,357</u>
General Fund	30,315	30,329	30,357	30,357	30,357
Victim Assistance	<u>28,549</u>	<u>29,203</u>	<u>29,203</u>	<u>29,203</u>	<u>29,203</u>
FTE	0.3	0.3	0.5	0.5	0.5
Reappropriated Funds	28,549	29,203	29,203	29,203	29,203

SUBTOTAL - (A) Administration	1,406,179	1,403,312	1,451,865	1,509,185	1,509,185
FTE	<u>16.0</u>	<u>15.1</u>	<u>15.9</u>	<u>15.9</u>	<u>15.9</u>
General Fund	1,377,630	1,374,109	1,422,662	1,479,982	1,479,982
Reappropriated Funds	28,549	29,203	29,203	29,203	29,203

(B) Institutional Programs

Personal Services	<u>41,172,892</u>	<u>41,021,306</u>	<u>41,989,325</u>	<u>48,250,556</u>	<u>46,334,722</u>
FTE	749.0	732.3	757.8	820.7	809.0
General Fund	41,172,892	41,021,306	41,989,325	48,250,556	46,334,722
Operating Expenses	<u>3,270,429</u>	<u>3,257,294</u>	<u>3,423,865</u>	<u>3,817,956</u>	<u>3,635,852</u>
General Fund	2,014,212	2,048,720	2,083,449	2,477,540	2,295,436
Reappropriated Funds	0	0	1,340,200	1,340,200	1,340,200
Federal Funds	1,256,217	1,208,574	216	216	216

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
Medical Services	<u>6,379,448</u>	<u>5,953,381</u>	<u>6,369,233</u>	<u>6,494,639</u>	<u>6,563,953</u>
FTE	33.0	34.5	36.0	36.0	36.0
General Fund	6,379,448	5,953,381	6,369,233	6,494,639	6,563,953
Educational Programs	<u>5,862,313</u>	<u>5,756,313</u>	<u>6,093,663</u>	<u>6,213,630</u>	<u>6,289,909</u>
FTE	33.9	32.9	34.8	34.8	34.8
General Fund	5,047,121	5,756,313	5,746,071	5,866,038	5,942,317
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	347,592	347,592	347,592
Federal Funds	815,192	0	0	0	0
Prevention/Intervention Services	<u>47,098</u>	<u>48,710</u>	<u>49,693</u>	<u>49,693</u>	<u>49,693</u>
FTE	0.0	0.0	1.0	1.0	1.0
Reappropriated Funds	0	48,710	49,693	49,693	49,693
Federal Funds	47,098	0	0	0	0
SUBTOTAL - (B) Institutional Programs	56,732,180	56,037,004	57,925,779	64,826,474	62,874,129
FTE	815.9	799.7	829.6	892.5	880.8
General Fund	54,613,673	54,779,720	56,188,078	63,088,773	61,136,428
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	48,710	1,737,485	1,737,485	1,737,485
Federal Funds	2,118,507	1,208,574	216	216	216

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
(C) Community Programs					
Personal Services	<u>6,708,844</u>	<u>6,703,827</u>	<u>7,043,798</u>	<u>8,087,706</u>	<u>8,087,706</u>
FTE	93.1	93.4	98.5	101.7	101.7
General Fund	6,351,549	6,346,532	6,626,564	7,070,331	7,070,331
Cash Funds	50,833	50,833	50,833	50,833	50,833
Reappropriated Funds	45,688	45,688	105,627	305,768	305,768
Federal Funds	260,774	260,774	260,774	660,774	660,774
Operating Expenses	<u>337,425</u>	<u>337,403</u>	<u>458,390</u>	<u>544,372</u>	<u>544,372</u>
General Fund	334,977	334,996	455,942	530,618	530,618
Cash Funds	2,448	2,407	2,448	2,448	2,448
Reappropriated Funds	0	0	0	11,306	11,306
Purchase of Contract Placements	<u>29,819,153</u>	<u>27,415,122</u>	<u>27,425,488</u>	<u>26,678,810</u>	<u>27,101,545</u>
General Fund	27,670,413	26,774,940	25,467,209	24,309,902	24,702,313
Cash Funds	0	640,182	0	0	0
Reappropriated Funds	1,427,106	0	1,378,944	1,296,510	1,317,979
Federal Funds	721,634	0	579,335	1,072,398	1,081,253
Managed Care Project	<u>1,366,583</u>	<u>1,348,310</u>	<u>1,430,307</u>	<u>1,444,611</u>	<u>1,468,928</u>
General Fund	1,335,391	1,348,310	1,395,984	1,409,944	1,433,676
Reappropriated Funds	31,192	0	34,323	34,667	35,252
S.B. 91-94 Programs	<u>11,968,961</u>	<u>12,203,919</u>	<u>14,578,962</u>	<u>12,704,752</u>	<u>12,918,595</u>
General Fund	11,968,961	12,203,919	12,578,962	12,704,752	12,918,595
Cash Funds	0	0	2,000,000	0	0

JBC Staff Staff Figure Setting - FY 2015-16
Staff Working Document - Does Not Represent Committee Decision

	FY 2012-13 Actual	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2015-16 Request	FY 2015-16 Recommendation
Parole Program Services	<u>4,143,924</u>	<u>4,049,560</u>	<u>4,806,628</u>	<u>3,927,034</u>	<u>4,008,748</u>
General Fund	3,252,265	3,144,526	3,878,967	3,917,757	3,983,700
Federal Funds	891,659	905,034	927,661	9,277	25,048
Juvenile Sex Offender Staff Training	<u>36,971</u>	<u>44,825</u>	<u>47,060</u>	<u>47,060</u>	<u>47,060</u>
General Fund	8,288	8,472	8,810	8,810	8,810
Cash Funds	28,683	36,353	38,250	38,250	38,250
SUBTOTAL - (C) Community Programs	54,381,861	52,102,966	55,790,633	53,434,345	54,176,954
<i>FTE</i>	<u>93.1</u>	<u>93.4</u>	<u>98.5</u>	<u>101.7</u>	<u>101.7</u>
General Fund	50,921,844	50,161,695	50,412,438	49,952,114	50,648,043
Cash Funds	81,964	729,775	2,091,531	91,531	91,531
Reappropriated Funds	1,503,986	45,688	1,518,894	1,648,251	1,670,305
Federal Funds	1,874,067	1,165,808	1,767,770	1,742,449	1,767,075
TOTAL - (11) Division of Youth Corrections	112,520,220	109,543,282	115,168,277	119,770,004	118,560,268
<i>FTE</i>	<u>925.0</u>	<u>908.2</u>	<u>944.0</u>	<u>1,010.1</u>	<u>998.4</u>
General Fund	106,913,147	106,315,524	108,023,178	114,520,869	113,264,453
Cash Funds	81,964	729,775	2,091,531	91,531	91,531
Reappropriated Funds	1,532,535	123,601	3,285,582	3,414,939	3,436,993
Federal Funds	3,992,574	2,374,382	1,767,986	1,742,665	1,767,291