## COLORADO GENERAL ASSEMBLY JOINT BUDGET COMMITTEE



## FY 2013-14 STAFF FIGURE SETTING

## **DEPARTMENT OF HUMAN SERVICES**

(Executive Director's Office, Office of Information Technology Services, Office of Operations, and Mental Health and Alcohol and Drug Abuse Services)

JBC Working Document - Subject to Change Staff Recommendation Does Not Represent Committee Decision

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## **DEPARTMENT OF HUMAN SERVICES**

## **Department Overview**

This Joint Budget Committee staff figure setting document includes the following offices and agencies within the Department of Human Services:

- The Executive Director's Office serves as the central administrative office responsible for general office policy, budgeting, public information, human resources, internal audits, and outreach to county departments of human services (field administration). The Executive Director's Office also includes appropriations for various boards and commissions and for entities that provide separate quality assurance, oversight, or policy direction for human services programs, such as the Food Stamp Quality Assurance unit, the Administrative Review Division (responsible for federally-required case review and quality assurance for child welfare and some youth corrections placements), and the Juvenile Parole Board, among others. Some of these specialized programs within the Executive Director's Office are excluded from this packet and will be covered in other staff briefings;
- The Office of Information Technology Services (OITS) is responsible for developing and maintaining the major centralized computer systems of the Department, including systems that link to all 64 counties in the state. The Office supports centralized databases and provides support and training to users, including county staff and private social service providers. The Office also helps to set policies and strategic directions for decentralized information technology systems that are operated by individual divisions within the Department. OITS' staff resources were transferred to the Governor's Office of Information Technology (OIT) in FY 2010-11 as part of the consolidation of State executive branch agency information technology personnel resources in OIT. OITS staff continues to support the programs funded and administered by the Department of Human Services, while also leveraging a wide variety of information technology skills across State agencies;
- The Office of Operations provides Department-wide facility maintenance and management, accounting, payroll, contracting, purchasing, and field audits. The Office is organized into the following units: Division of Accounting, Division of Facilities Management, Division of Procurement, and the Division of Contract Management;
- The Office of Behavioral Health provides overall policy development, coordination of services, management and administrative oversight for the delivery of mental health and alcohol and drug abuse community services to Colorado's non-Medicaid eligible population. Additionally, the Division is designated as the State Mental Health Authority and the State Substance Abuse Authority. As such, it collects nearly \$30 million in block grant funding from the federal government; and
- The Mental Health Institute Division operates the State's two mental health institutes at Fort Logan and Pueblo. The institutes serve all indigent citizens in the State of Colorado who

require inpatient services to manage serious mental illness. In addition, the Pueblo facility houses the only forensic psychiatric hospital in the state. The Institute for Forensic Psychiatry (IFP) dedicates 307 beds to adults who are found not guilty by reason of insanity or incompetent to proceed (defendants unable to assist in their own defense). IFP is also the clearinghouse for all criminal court-related evaluations for individuals across the state.

## **GENERAL NOTES ABOUT THIS DOCUMENT**

- Each division in this packet begins with a request and recommendation summary that includes a table of recommendations and a description of all change items (including decision items) from the FY 2012-13 appropriation to the FY 2013-14 recommendation. The line item detail sections within each division include a line item request and recommendation summary table if it includes a decision item or other noteworthy change item that staff seeks to highlight for the Committee.
- The term "net General Fund" is used throughout this document and is defined as the sum of General Fund directly appropriated to the Department and the portion of General Fund contained in reappropriated funds transferred from the Department of Health Care Policy and Financing.

## DEPARTMENT REQUEST AND RECOMMENDATION SUMMARY

#### **Executive Request**

For the offices and agencies included in this document, the Department of Human Services requests an appropriation of \$418,657,745 total funds (including \$268,381,185 net General Fund) and 1,833.4 FTE for FY 2013-14. The request for FY 2013-14 represents an increase of \$22,896,444 total funds (including an increase of \$24,736,324 net General Fund) and 11.0 FTE. The change in General Fund is primarily related to the following decision items:

- An increase of \$10,272,874 General Fund and 0.9 FTE for a behavioral health crisis response system;
- An increase \$4,287,931 General Fund for a variety of community-based mental health services;
- An increase of \$2,063,438 General Fund and 0.9 FTE for a jail-based restoration to mental health competency program;
- An increase of \$1,330,752 General Fund to cover increased utility costs;
- An increase of \$1,107,317 total funds (including \$1,050,451 net General Fund) for a 1.5 percent increase of community providers; and
- An increase of \$911,865 General Fund and 6.4 FTE to modernize treatment practices at the State's two mental health institutes.

#### **Committees of Reference SMART Act Recommendations**

For the items included in this document, the House Public Health Care and Human Services Committee recommended that the Joint Budget Committee fund all of the Department's requests listed in the "Executive Request" section above as proposed. The Senate Health and Human Services Committee did not provide any recommendations related to items included in this document.

#### **Staff Recommendation**

Staff recommends an appropriation of \$430,652,900 total funds (including \$279,847,447 net General Fund) and 1,828.9 FTE for FY 2013-14. The recommendation for FY 2013-14 represents an increase of \$34,854,732 total funds (including \$36,202,586 net General Fund) and 6.5 FTE over the FY 2012-13 appropriation. The recommendation also represents an increase of \$11,958,288 total funds (including \$11,466,262 net General Fund) over the Department's FY 2013-14 request. The difference in General Fund between the request and the recommendation is primarily related to the following decision item and staff initiated recommendation:

- An increase of \$9,519,155 General Fund over the Department's request for a behavioral health crisis response system; and
- An increase of \$1,163,876 for school-based mental health services.

The following table summarizes the staff recommendation for FY 2013-14 for the offices and agencies covered in this figure setting document.

Execut		,		ation Technolog			
	Total Funds	General Fund	Cash Funds	ll Health Servic Reappropriated Funds	es Federal Funds	FTE	Net General Fund
FY 2012-13 Appropriation:							
HB 12-1335 (Long Bill)	369,926,101	216,732,049	26,665,405	51,547,864	74,980,783	1,811.4	235,426,642
Other legislation	14,994,078	4,354,398	(1,019,382)	9,974,143	1,684,919	11.0	7,678,258
SB 13-091 and SB 13-177 (Supplemental Appropriations)	10,841,122	<u>1,667,240</u>	<u>2,251,646</u>	7,344,929	<u>(422,693)</u>	<u>0.0</u>	<u>539,961</u>
TOTAL	\$395,761,301	\$222,753,687	\$27,897,669	\$68,866,936	\$76,243,009	1,822.4	\$243,644,861
FY 2013-14 Requested Appropriati	on:						
FY 2012-13 Appropriation	\$395,761,301	\$222,753,687	\$27,897,669	\$68,866,936	\$76,243,009	1,822.4	\$243,644,861
R-3A: Access to institute beds	2,054,819	2,054,819	0	0	0	0.9	2,054,819
R-3B: Improved community capacity	3,872,200	3,872,200	0	0	0	0.0	3,872,200
R-3C: Crisis response system	19,792,029	19,792,029	0	0	0	0.9	19,792,029
R-5: Provider rate increase	1,115,634	1,034,580	9,678	71,376	0	0.0	1,050,451
R-6: Funding request for utilities	1,652,214	1,652,214	0	0	0	0.0	1,652,214

Executi	Office of O	perations, an	d Behaviora	ation Technolog l Health Servic	es	DED	
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	Net General Fund
R-7: Institute treatment modernization	856,709	856,709	0	0	0	6.4	856,709
R-9: Adult Protective Services system	250,000	250,000	0	0	0	0.0	250,000
R-10: Child care reporting module	131,620	0	0	0	131,620	0.0	0
R-11: Behavioral health data system	480,000	288,000	0	0	192,000	0.0	288,000
R-12: DD technical changes	86,613	0	86,613	0	0	2.0	0
BA: CBMS modernization continuation	15,721,587	1,778,223	1,355,103	12,105,576	482,685	0.0	3,382,224
BA: Realignment of the DYC	(191,042)	(191,042)	0	0	0	0.0	(191,042)
BA: Enhancing child protection practices	79,214	67,332	0	0	11,882	0.9	67,332
BA: Mental health institute revenue adjustment	0	411,787	505,318	(917,105)	0	0.0	138,273
BA: Institute adjustment	0	0	0	0	0	0.0	0
BA: Operations staff transfer	0	0	0	0	0	0.0	0
NPI: Fleet request	98,870	51,857	7,178	24,945	14,890	0.0	62,945
NPI: Capitol Complex building upgrades	92,709	42,472	4,983	5,408	39,846	0.0	43,202
NPI: OIT enterprise management	85,737	43,826	1,078	1,532	39,301	0.0	44,592
NPI: Employee engagement survey	22,554	9,735	2,839	8,010	1,970	0.0	13,603
NPI: OIT staff adjustments	(139,960)	(139,960)	0	0	0	0.0	(139,960)
Centrally appropriated line items	14,071,187	9,306,924	58,580	2,445,537	2,260,146	0.0	10,437,667
Correctional treatment increase	1,200,000	0	0	1,200,000	0	0.0	0
School-based mental health services	1,163,876	1,163,876	0	0	0	0.0	1,163,876
Annualize prior year legislation	(24,540,529)	(5,152,856)	(2,437,606)	(16,070,264)	(879,803)	(0.1)	(7,367,187)
IT common policy adjustments	(1,946,243)	(960,650)	(25,648)	(16,326)	(943,619)	0.0	(969,361)
Staff-initiated reduction	(1,017,212)	0	0	(600,000)	(417,212)	(4.5)	(300,000)
Informational funds adjustment	(86,947)	0	0	0	(86,947)	0.0	0
CBMS technical adjustment	(14,040)	<u>0</u>	<u>0</u>	(14,040)	<u>0</u>	<u>0.0</u>	<u>0</u>
TOTAL	\$430,652,900	\$258,985,762	\$27,465,785	\$67,111,585	\$77,089,768	1,828.9	\$279,847,447
Increase/(Decrease)	\$34,854,732	\$36,195,208	(\$431,884)	(\$1,755,351)	\$846,759	6.5	\$36,202,586
Percentage Change	8.8%	16.2%	(1.5%)	(2.5%)	1.1%	0.4%	14.9%

Executive Director's Office, Office of Information Technology Services, Office of Operations, and Behavioral Health Services											
	■					FTE	Net General Fund				
FY 2013-14 Executive Request:	\$418,657,745	\$247,472,214	\$27,693,057	\$66,049,227	\$77,443,247	1,833.4	\$268,381,185				
Request Above/(Below) Recommendation	(\$11,958,288)	(\$11,476,681)	\$227,272	(\$1,062,358)	\$353,479	4.5	(\$11,466,262)				

#### **Issue Descriptions**

**R-3A:** Access to institute beds: The recommendation includes funding for a jail-based restoration to mental health competency program. *See the Executive Director's Office and Behavioral Health Services sections of this document for additional information.* 

**R-3B: Improved community capacity:** The recommendation includes funding for a variety of community-based behavioral health services aimed at preventing individuals from requiring emergency department or jail-based treatment services. *See the Behavioral Health Services section of this document for additional information.* 

**R-3C: Crisis response system:** The recommendation includes funding for a collection of behavioral health crisis response services including walk-in facilities, mobile crisis teams, and telephone helplines. *See the Behavioral Health Services section of this document for additional information*.

**R-5: Provider rate increase:** The recommendation includes an increase of 1.5 percent for providers of community-based services. *See the Executive Director's Office and Behavioral Health Services sections of this document for additional information.* 

**R-6: Funding request for utilities:** The recommendation includes funding for the Department to meet anticipated utility bills associated with the operation of its facilities. *See the Office of Operations section of this document for additional information.* 

**R-7: Institute treatment modernization:** The recommendation includes funding to implement trauma informed care practices at the State's two mental health institutes. *See the Behavioral Health Services section of this document for additional information.* 

**R-9: Adult Protective Services system:** The recommendation includes funding to move the Adult Protective Services information technology system out of the Colorado Benefits Management System (CBMS) and into a tool more suited for the analytical needs of the Department. *See the Office of Information Technology section of this document for additional information*.

**R-10: Child care reporting module:** The recommendation includes funding to add an incident reporting module to the Colorado Child Care Licensing System (CCCLS). *See the Office of Information Technology section of this document for additional information.* 

**R-11: Behavioral health data system:** The recommendation includes funding for the initial phases of a project to build a behavioral health data system to track patient and provider outcomes. *See the Office of Information Technology section of this document for additional information.* 

**R-12: DD technical changes:** The recommendation includes a variety of budget neutral technical corrections related to developmental disabilities programs. *See the Office of Operations section of this document for additional information.* 

**BA: CBMS modernization continuation:** The recommendation includes funding to continue the CBMS modernization project initiated via H.B. 12-1339. *See the Office of Information Technology section of this document for additional information.* 

**BA: Realignment of the DYC:** The recommendation includes a reduction based on current employee needs in the Department's Division of Youth Corrections. *See the Executive Director's Office section of this document for additional information.* 

**BA: Enhancing child protection practices:** The recommendation includes an increase for the Administrative Review Unit that provides analysis of the State-supervised child welfare program. See the Executive Director's Office section of this document for additional information.

**BA: Mental health institute revenue adjustment:** The recommendation includes adjustments to appropriations based on the projected source of payment of patients at the State's two mental health institutes. *See the Behavioral Health Services section of this document for additional information.* 

**BA: Institute adjustment:** The recommendation includes a budget neutral transfer of funding from pharmaceuticals to personal services at the Colorado Mental Health Institute at Pueblo. *See the Behavioral Health Services section of this document for additional information.* 

**BA: Operations staff transfer:** The recommendation includes a budget neutral action to correctly reflect FTE usage associated with the federal Substance Abuse Prevention and Treatment Block Grant. *See the Office of Operations and Behavioral Health Services sections of this document for additional information.* 

**NPI: Fleet request:** The recommendation includes a pending increase for the Department's share of use of State fleet vehicles. *See the Office of Operations section of this document for additional information.* 

**NPI: Capitol Complex building upgrades:** The recommendation includes a pending increase for the Department's share of infrastructure needs proposed by the Department of Personnel and Administration. *See the Office of Operations section of this document for additional information.* 

**NPI: OIT enterprise management:** The recommendation includes an increase for the Department's share of an enterprise information technology asset system administered by the Governor's Office of Information Technology. *See the Office of Information Technology section of this document for additional information.* 

**NPI: Employee engagement survey:** The recommendation includes a pending increase for the Department's share of a biennial employee survey proposed by the Department of Personnel and Administration. *See the Executive Director's Office section of this document for additional information.* 

**NPI: OIT staff adjustments:** The recommendation includes a Department-wide, budget neutral action to support 1.8 FTE transferred from the Governor's Office of Information Technology to the Department's Division of Child Welfare. *See the Executive Director's Office and Office of Information Technology sections of this document for additional information.* 

**Centrally appropriated line items** The recommendation includes a mixture of pending and non-pending adjustments to centrally appropriated line items for the following: state contributions for health, life, and dental benefits; short-term disability; supplemental state contributions to the Public Employees' Retirement Association (PERA) pension fund; salary survey; merit pay; shift differential; workers' compensation; legal services; vehicle lease payment; Capitol Complex leased space; and payment to risk management and property funds. *See the Executive Director's Office and Office of Operations sections of this document for additional information.* 

**Correctional treatment increase:** The recommendation includes an increase in funding transferred from the Judicial Department to the Department for jail-based behavioral health services. *See the Behavioral Health Services section of this document for additional information.* 

**School-based mental health services:** The recommendation provides funding for community mental health centers to increase the delivery of school-based mental health services. *See the Behavioral Health Services section of this document for additional information.* 

**Annualize prior year legislation:** The recommendation includes the FY 2013-14 fiscal impact of several initiatives statutorily-mandated in prior legislative sessions. *See all sections of this document for additional information.* 

**IT common policy adjustments:** The recommendation includes a pending decrease and represents the Department's requested appropriation change from FY 2012-13 for information technology common policies. *See the Office of Information Technology section of this document for additional information.* 

**Staff-initiated reduction:** The recommendation includes funding reductions based on prior-year actual expenditures. *See the Behavioral Health Services section of this document for additional information.* 

**Informational funds adjustment:** The recommendation includes funding reductions based on prior-year actual expenditures. *See the Executive Director's Office section of this document for additional information.* 

**CBMS technical adjustment:** The recommendation includes a decrease in funding to correct a technical error contained in the prior year's appropriation. *See the Office of Information Technology section of this document for additional information.* 

## (1) Executive Director's Office

The Executive Director's Office serves as the central administrative office responsible for general office policy, budgeting, public information, human resources, internal audits, and outreach to county departments of human services (field administration).

## DIVISION REQUEST AND RECOMMENDATION SUMMARY

	Exe	ecutive Dire	ector's Offi	ice			
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	Net General Fund
FY 2012-13 Appropriation:							
HB 12-1335 (Long Bill)	\$73,451,298	\$40,440,182	\$3,487,631	\$18,226,603	\$11,296,882	139.5	\$48,046,831
Other legislation	247,569	117,972	3,732	102,538	23,327	0.0	149,360
SB 13-091 and SB 13-177 (Supplemental Appropriations)	<u>263,899</u>	<u>211,935</u>	<u>5,363</u>	38,625	<u>7,976</u>	<u>0.0</u>	<u>224,476</u>
TOTAL	\$73,962,766	\$40,770,089	\$3,496,726	\$18,367,766	\$11,328,185	139.5	\$48,420,667
FY 2013-14 Recommended Appropriation:							
FY 2012-13 Appropriation	\$73,962,766	\$40,770,089	\$3,496,726	\$18,367,766	\$11,328,185	139.5	\$48,420,667
R-3A: Access to institute beds	0	0	0	0	0	0.0	0
R-5: Provider rate increase	8,317	1,730	0	6,587	0	0.0	1,730
R-7: Institute treatment modernization	0	0	0	0	0	0.0	0
BA: Enhancing child protection practices	79,214	67,332	0	0	11,882	0.9	67,332
BA: Realignment of the DYC	(191,042)	(191,042)	0	0	0	0.0	(191,042)
NPI: Employee engagement survey	22,554	9,735	2,839	8,010	1,970	0.0	13,603
NPI: OIT staff adjustments	17,655	17,655	0	0	0	0.0	17,655
Centrally appropriated line items	13,855,692	9,208,202	46,998	2,432,966	2,167,526	0.0	10,337,248
Informational funds adjustment	(86,947)	0	0	0	(86,947)	0.0	0
Annualize prior year legislation	<u>(46,662)</u>	<u>(41,668)</u>	<u>3,229</u>	<u>(28,395)</u>	20,172	<u>0.0</u>	(68,406)
TOTAL	\$87,621,547	\$49,842,033	\$3,549,792	\$20,786,934	\$13,442,788	140.4	\$58,598,787
Increase/(Decrease)	\$13,658,781	\$9,071,944	\$53,066	\$2,419,168	\$2,114,603	0.9	\$10,178,120
Percentage Change	18.5%	22.3%	1.5%	13.2%	18.7%	0.6%	21.0%
FY 2013-14 Executive Request:	\$86,455,809	\$49,239,154	\$3,527,064	\$20,310,536	\$13,379,055	140.4	\$57,743,194
Request Above/(Below) Recommendation	(\$1,165,738)	(\$602,879)	(\$22,728)	(\$476,398)	(\$63,733)	0.0	(\$855,593)

**R-3A: Access to mental health institute beds:** The Department requested \$8,916 General Fund for FY 2013-14 to support 0.9 FTE requested in the Behavioral Health Services Division. The recommendation denies this component of the request.

## **→** Request R-3A: Access to mental health institute beds

Staff's recommendation does not include \$8,916 requested by the Department for centrally appropriated expenses (health, life, and dental, short-term disability, S.B. 04-257 amortization equalization disbursement, and S.B. 06-235 supplemental amortization equalization disbursement). Committee policy dictates that these centrally appropriated expenses are only applied to appropriations that include 20.0 or more FTE. *See the Behavioral Health Services section of this document for complete analysis of this decision item.* 

**R-5: Provider rate increase:** The recommendation includes an increase of \$8,317 total funds (including \$1,730 net General Fund) for FY 2013-14 for the Colorado Commission for the Deaf and Hard of Hearing.

## **Request R-5: Provider rate increase**

Consistent with prior Committee action taken on March 4, 2013 during Megan Davisson's figure setting presentation for Services for People with Disabilities, the recommendation includes an increase of \$8,317 total funds (including \$1,730 net General Fund) for FY 2013-14 for the Colorado Commission for the Deaf and Hard of Hearing.

**R-7: Mental health institute treatment modernization:** The Department requested \$55,156 General Fund for FY 2013-14 to support 6.4 FTE requested in the Mental Health and Alcohol and Drug Abuse Services Division. The recommendation denies this component of the request.

#### Request R-7: Mental health institute treatment modernization

Staff's recommendation does not include \$55,156 requested by the Department for centrally appropriated expenses (health, life, and dental, short-term disability, S.B. 04-257 amortization equalization disbursement, and S.B. 06-235 supplemental amortization equalization disbursement). Committee policy dictates that these centrally appropriated expenses are only applied to appropriations that include 20.0 or more FTE. *See the Behavioral Health Services section of this document for a complete analysis of this decision item*.

**BA: Enhancing child protection practices:** The recommendation includes an increase of \$79,214 total funds (including \$67,332 General Fund) and 0.9 FTE for FY 2013-14 for the Administrative Review Unit.

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## **→** Budget Amendment Request: Enhancing child protection practices

Consistent with prior Committee action taken on March 7, 2013 during Byron DeLuke's figure setting presentation for the Division of Child Welfare, the recommendation includes an increase of \$79,214 total funds (including \$67,332 General Fund) and 0.9 FTE for FY 2013-14 for the Administrative Review Unit that provides analysis of the State-supervised child welfare program.

**BA: Realignment of the DYC:** The recommendation includes a decrease of \$191,042 General Fund for FY 2013-14 to support employees in the Department's Division of Youth Corrections.



Consistent with prior Committee action taken on February 28, 2013 during Steve Allen's figure setting presentation for the Division of Youth Corrections, the recommendation includes a decrease of \$191,042 General Fund for FY 2013-14 to support employees in the Department's Division of Youth Corrections.

**NPI: Employee engagement survey:** The recommendation includes a pending increase of \$22,554 total funds (including \$13,603 net General Fund) for FY 2013-14 for the agency's share of a biennial employee survey proposed by the Department of Personnel and Administration.

## → Non-Prioritized Item Request: Employee engagement survey

The request seeks an increase of \$22,554 total funds (including \$13,603 net General Fund) for FY 2013-14 for the Department's share of the biennial executive branch survey to gauge employees' attitudes toward work, their work environment, overall satisfaction, and trends developing within the workforce.

**NPI: OIT staff adjustments:** The recommendation includes an increase of \$17,655 General Fund for centrally appropriated line items to support 1.8 FTE transferred from the Governor's Office of Information Technology to the Department's Division of Child Welfare.

## → Non-Prioritized Item Request: OIT staff adjustments

Consistent with prior Committee action taken on February 21, 2013 during Kevin Neimond's figure setting presentation for the Governor's Office of Information Technology, the recommendation represents budget-neutral, minor technical changes related to staffing levels and proper assignment of FTE and associated funding between the Department and the Governor's Office of Information Technology.

**Centrally appropriated line items:** The recommendation includes adjustments to centrally appropriated line items for the following: state contributions for health, life, and dental benefits; short-term disability; supplemental state contributions to the Public Employees' Retirement

Association (PERA) pension fund; salary survey; merit pay; shift differential; workers' compensation; legal services; and payment to risk management and property funds. Note, several of these items are pending Committee action during Alfredo Kemm's figure setting presentation for Department of Personnel and Administration administered common polices scheduled for March 15, 2013.

**Informational funds adjustment:** Consistent with prior Committee action taken on March 4, 2013 during Megan Davisson's figure setting presentation for Services for People with Disabilities, the recommendation includes a decrease of \$86,947 federal funds to align the FY 2013-14 appropriation with actual expenditures for the Developmental Disabilities Council.

**Annualize prior year legislation:** The recommendation includes a reduction of \$46,662 total funds (including \$68,406 net General Fund) for FY 2013-14 due to the annualization of H.B. 12-1246 (pay date shift), H.B. 12-1339 (CBMS modernization), and S.B. 13-091 (supplemental bill).

#### LINE ITEM DETAIL – (1) EXECUTIVE DIRECTOR'S OFFICE

#### (A) GENERAL ADMINISTRATION

#### **Personal Services**

This line item provides funding for employees' salaries and wages, as well as the associated State contribution to the Public Employees Retirement Association (PERA) and the State share of federal Medicare taxes. This line item also provides funding for certain professional and temporary services.

**Request:** The Department requests and an appropriation of \$1,895,788 total funds (including \$707,376 net General Fund) and 21.4 FTE for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$1,895,788 total funds and 21.4 FTE for FY 2013-14.** The recommendation consists of \$611,956 General Fund, \$97,523 cash funds from patient fees collected by the State's two mental health institutes and various sources, \$293,792 reappropriated funds from the Department of Health Care Policy and Financing (including \$95,421 Medicaid General Fund) and various sources, and \$892,518 federal funds from Temporary Assistance for Needy Families (TANF), Section 110 vocational rehabilitation funds, Child Care Development Funds, federal cost allocation recoveries, Substance Abuse Prevention and Treatment Block Grant, and various sources. The following table summarizes the calculations for staff's recommendation.

Executive Di	Executive Director's Office, General Administration, Personal Services											
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	Net General Fund					
FY 2012-13 Appropriation:												
HB 12-1335 (Long Bill)	\$1,895,788	\$611,956	\$97,523	\$293,791	\$892,518	21.4	\$707,376					
Other legislation	<u>124,592</u>	<u>61,816</u>	<u>0</u>	<u>62,776</u>	<u>0</u>	<u>0.0</u>	<u>93,204</u>					
TOTAL	\$2,020,380	\$673,772	\$97,523	\$356,567	\$892,518	21.4	\$800,580					
FY 2013-14 Recommended Appropriation	n:											
FY 2012-13 Appropriation	\$2,020,380	\$673,772	\$97,523	\$356,567	\$892,518	21.4	\$800,580					
Annualize prior year legislation	<u>(124,592)</u>	<u>(61,816)</u>	<u>0</u>	<u>(62,776)</u>	<u>0</u>	<u>0.0</u>	<u>(93,204)</u>					
TOTAL	\$1,895,788	\$611,956	\$97,523	\$293,791	\$892,518	21.4	\$707,376					
Increase/(Decrease)	(\$124,592)	(\$61,816)	\$0	(\$62,776)	\$0	0.0	(\$93,204)					
Percentage Change	(6.2%)	(9.2%)	0.0%	(17.6%)	0.0%	0.0%	(11.6%)					
FY 2013-14 Executive Request:	\$1,895,788	\$611,955	\$97,523	\$293,792	\$892,518	21.4	\$707,376					
Request Above/(Below) Recommendation	\$0	(\$1)	\$0	\$1	\$0	0.0	0					

#### Health, Life, and Dental

The appropriation covers the cost of the State's share of the employee's health, life and dental insurance as it relates to the number of employees in the Department that elect to be covered. Rates and premiums are administered by the Department of Personnel and Administration.

**Request:** The Department requests an appropriation of \$29,285,536 total funds (including \$21,088,839 net General Fund) for FY 2013-14.

**Recommendation:** Consistent with prior Committee action (and action recommended today), staff recommends an appropriation of \$29,147,559 total funds for FY 2013-14. The recommendation consists of \$17,669,591 General Fund, \$609,233 cash funds from various sources, \$6,940,436 reappropriated funds transferred from the Department of Health Care Policy and Financing (including \$3,394,538 General Fund) and various sources, and \$3,928,299 federal funds from Temporary Assistance for Needy Families (TANF), Section 110 vocational rehabilitation funds, federal cost allocation recoveries, Substance Abuse Prevention and Treatment Block Grant, and various sources.

#### Short-term Disability

Short-term disability insurance coverage is available for all employees and paid by the State based on payroll that provides partial payment of an employee's salary if that individual becomes disabled and cannot perform his or her work duties. Any changes in the appropriation are based on Common Policy as approved by the Committee.

**Request:** The Department requests an appropriation of \$399,708 total funds (including \$276,065 net General Fund) for FY 2013-14.

**Recommendation: Consistent with prior Committee action (and action recommended today), staff recommends an appropriation of \$417,329 total funds for FY 2013-14.** The recommendation consists of \$259,563 General Fund, \$9,412 cash funds from various sources, \$85,167 reappropriated funds transferred from the Department of Health Care Policy and Financing (including \$32,381 General Fund) and various sources, and \$63,187 federal funds from Temporary Assistance for Needy Families (TANF), Section 110 vocational rehabilitation funds, federal cost allocation recoveries, Substance Abuse Prevention and Treatment Block Grant, and various sources.

#### S.B. 04-257 Amortization Equalization Disbursement

The line item reflects an increase to the effective PERA contribution rates beginning January 1, 2006 to bring the Department into compliance with Section 24-51-211, C.R.S.

**Request:** The Office requests an appropriation of \$7,731,215 total funds (including \$5,365,658 net General Fund) for FY 2013-14.

**Recommendation: Consistent with prior Committee action (and action recommended today), staff recommends an appropriation of \$7,726,678 total funds for FY 2013-14.** The recommendation consists of \$4,724,604 General Fund, \$179,431 cash funds from various sources, \$1,622,310 reappropriated funds transferred from the Department of Health Care Policy

and Financing (including \$617,621 General Fund) and various sources, and \$1,200,333 federal funds from Temporary Assistance for Needy Families (TANF), Section 110 vocational rehabilitation funds, federal cost allocation recoveries, Substance Abuse Prevention and Treatment Block Grant, and various sources.

#### S.B. 06-235 Supplemental Amortization Equalization Disbursement

This appropriation reflects an increase to the effective PERA contribution rates beginning January 1, 2008 to bring the Department into compliance with Section 24-51-211, C.R.S.

**Request:** The Office requests an appropriation of \$6,979,563 total funds (including \$4,843,993 net General Fund) for FY 2013-14.

**Recommendation:** Consistent with prior Committee action (and action recommended today), staff recommends an appropriation of \$6,960,305 total funds for FY 2013-14. The recommendation consists of \$4,250,101 General Fund, \$161,986 cash funds from various sources, \$1,464,585 reappropriated funds transferred from the Department of Health Care Policy and Financing (including \$554,533 General Fund) and various sources, and \$1,083,633 federal funds from Temporary Assistance for Needy Families (TANF), Section 110 vocational rehabilitation funds, federal cost allocation recoveries, Substance Abuse Prevention and Treatment Block Grant, and various sources.

#### Salary Survey

This line item provides funding for market adjustments to occupational groups' salaries in the Department.

**Request:** The Department requests an appropriation of \$5,136,272 total funds (including \$3,638,227 net General Fund) for FY 2013-14.

**Recommendation:** Consistent with prior Committee action, staff recommends an appropriation of \$5,950,587 total funds for FY 2013-14. The recommendation consists of \$3,521,881 General Fund, \$158,634 cash funds from various sources, \$1,330,200 reappropriated funds transferred from the Department of Health Care Policy and Financing (including \$533,259 General Fund) and various sources, and \$939,872 federal funds from Temporary Assistance for Needy Families (TANF), Section 110 vocational rehabilitation funds, federal cost allocation recoveries, Substance Abuse Prevention and Treatment Block Grant, and various sources.

#### <u>Merit Pay</u>

This line item funds merit pay for employees in the Department based on performance and evaluations.

**Request:** The Department requests an appropriation of \$3,516,831 total funds (including \$2,470,891 net General Fund) for FY 2013-14.

**Recommendation:** Consistent with prior Committee action, staff recommends an appropriation of \$3,339,994 total funds for FY 2013-14. The recommendation consists of \$1,945,332 General Fund, \$83,797 cash funds from various sources, \$753,376 reappropriated

funds transferred from the Department of Health Care Policy and Financing (including \$319,658 General Fund) and various sources, and \$557,489 federal funds from Temporary Assistance for Needy Families (TANF), Section 110 vocational rehabilitation funds, federal cost allocation recoveries, Substance Abuse Prevention and Treatment Block Grant, and various sources.

#### Shift Differential

This line item is used to pay for the adjustment to compensate employees for work performed outside of the regular Monday through Friday 8:00 a.m. to 5:00 p.m. work schedule. Employees eligible for shift differential in the Office of the Governor are assigned to the Governor's Office of Information Technology.

**Request:** The Department requests an appropriation of \$4,107,732 total funds (including \$3,413,134 net General Fund) for FY 2013-14.

**Recommendation:** Consistent with prior Committee action, staff recommends an appropriation of \$4,566,588 total funds for FY 2013-14. The recommendation consists of \$3,010,588 General Fund and \$1,556,000 reappropriated funds transferred from the Department of Health Care Policy and Financing (including \$765,786 General Fund).

#### Workers' Compensation

Workers' compensation insurance for the entire state (excluding Department of Higher Education institutions) is carried by the Department of Personnel and Administration. Appropriations to departments covered by the insurance are provided through Committee Common Policy determined through actuarial calculations and three years of claims history.

**Request:** The Department requests an appropriation of \$12,374,088 total funds (including \$8,262,207 net General Fund) for FY 2013-14.

**Recommendation: Staff's recommendation is <u>pending</u> the approval of the workers' compensation common policy by the Committee. This line item will be considered during Committee staff's figure setting presentation by Alfredo Kemm for several common policy items associated with the Department of Personnel and Administration scheduled for Friday, March 15, 2013. Staff requests permission to adjust this line item based on the March 15th Committee action.** 

#### **Operating Expenses**

This line item pays for the general operating needs of the Executive Director's Office. It also includes capital outlay funding used throughout the Department.

**Request:** The Department requests a continuation level of funding of \$495,280 total funds (including \$214,175 net General Fund) for FY 2013-14.

**Recommendation: Staff recommends a continuation level of funding of \$495,280 total funds for FY 2013-14.** The recommendation consists of \$139,181 General Fund, \$119,393 cash funds from various sources, \$160,504 reappropriated funds transferred from the Department of Health Care Policy and Financing (including \$74,994 General Fund) and various sources, and \$76,202

federal funds from Temporary Assistance for Needy Families (TANF), Section 110 vocational rehabilitation funds, federal cost allocation recoveries, Substance Abuse Prevention and Treatment Block Grant, and various sources.

#### Legal Services

This line item provides funding for the Department for its use of attorneys and paralegals in the Department of Law.

**Request:** The Department requests an appropriation of \$1,424,413 total funds (including \$1,185,157 General Fund) for the purchase of 18,439 hours of legal services from the Department of Law for FY 2013-14.

**Recommendation: Staff recommends the Committee approve the Department's request to purchase 18,439 hours of legal services from the Department of Law in FY 2013-14.** The dollar amount of staff's recommendation is pending the determination of the hourly rate for legal services by the Committee. **Staff requests permission to adjust the line item after the Committee has determined the hourly rate for legal services.** 

#### Administrative Law Judge Services

The line item is used to pay a share of the costs for operating the Administrative Hearings Division in the Department of Personnel and Administration. The Department uses services for items such as food stamp fraud, low energy income assistance, expungement of juvenile delinquency records, and child care.

**Request:** The Department requests an appropriation of \$715,666 total funds (including \$433,306 General Fund) for FY 2013-14.

**Recommendation: Staff's recommendation is <u>pending</u> the approval of the administrative law judge services common policy by the Committee. This line item will be considered during Committee staff's figure setting presentation by Alfredo Kemm for several common policy items associated with the Department of Personnel and Administration scheduled for Friday, March 15, 2013. Staff requests permission to adjust this line item based on the March 15th Committee action.** 

#### Payment to Risk Management and Property Funds

This line item pays for the Department of Human Services' share of the Statewide costs for two initiatives (the liability program and the property program) operated by the Risk Management Services unit in the Department of Personnel and Administration. The State's liability program is used to pay claims and expenses brought against the State. The property program provides insurance coverage for State-owned buildings and their contents.

**Request:** The Department requests an appropriation of \$1,465,866 total funds (including \$1,209,344 net General Fund) for FY 2013-14.

**Recommendation: Staff's recommendation is <u>pending</u> the approval of the payment to risk management and property funds common policy by the Committee. This line item will be**  considered during Committee staff's figure setting presentation by Alfredo Kemm for several common policy items associated with the Department of Personnel and Administration scheduled for Friday, March 15, 2013. Staff requests permission to adjust this line item based on the March 15th Committee action.

#### **Staff Training**

The appropriation to the staff training line item provides funding for the conferences and training enterprise fund managed by the Mental Health Institute at Fort Logan and the Grand Junction Regional Center for charges made by non-Department employees who participate in selected staff training programs.

**Request:** The Department requests a continuation level of funding of \$31,870 cash funds for FY 2013-14.

Recommendation: Staff recommends a continuation level of funding of \$31,870 cash funds for FY 2013-14 from fees and charges collected by the Department for conferences and workshops.

#### **Injury Prevention Program**

This line item provides funding for employee injury prevention, loss control initiatives, and infection control at State regional centers and nursing homes, mental health institutes, and youth corrections' facilities.

**Request:** The Department requests a continuation level of funding of \$105,970 reappropriated funds for FY 2013-14.

**Recommendation: Staff recommends a continuation level of funding of \$105,970 total funds for FY 2013-14.** The recommendation consists of moneys transferred from the Department of Health Care Policy and Financing (including \$52,985 General Fund).

#### **(B) SPECIAL PURPOSE**

#### **Employment and Regulatory Affairs**

This line item, previously labeled the Office of Performance Improvement, is responsible for several separate functions of the Department of Human Services, including audits, Food Stamp quality assurance, and human resources. It also includes oversight of Boards and Commissions, the Office of Appeals, and an overall management function. Specifically, the unit performs the following functions.

- Audits. This program independently verifies, through internal and external audits, that State and federal financial assistance has been distributed correctly. The Audit Division is responsible for federally mandated sub-recipient monitoring of federal and State funds to insure that the awards are used for authorized purposes in compliance with laws, rules and regulations, and grant provisions.
- Food Stamp Quality Assurance. This program performs the federally mandated food stamp quality control function. Included in the quality control function are monthly reviews to ensure eligibility and the correct allotment of food stamps. Reviews are used to calculate the State's food stamp error rate, assist in corrective action and payment accuracy strategies, and establish the State's eligibility for enhanced federal funding or liability for payment error rates that exceed the national tolerance level.
- Human Resources. This program performs all activities related to the Department's personnel/employees. These activities include, but are not limited to, recruitment, examinations, orientation, benefits administration, evaluations, workers' compensation case management, performance management, and personnel records maintenance.

**Request:** The Department requests an appropriation of \$4,946,848 total funds (including \$2,159,688 net General Fund) and 66.1 FTE for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$4,946,848 total funds and 66.1 FTE for FY 2013-14.** The recommendation consists of \$1,816,828 General Fund, \$270,442 cash funds from patient revenue collected by the State's two mental health institutes and various other sources, \$685,312 reappropriated funds transferred from the Department of Health Care Policy and Financing (including \$342,860 General Fund), and \$2,174,266 federal funds from federal cost allocation recoveries and various sources. The following table summarizes the calculations for staff's recommendation.

Executive Director's Office, Special Purpose, Employment and Regulatory Affairs										
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	Net General Fund			
FY 2012-13 Appropriation:										
HB 12-1335 (Long Bill)	\$4,946,848	\$1,816,828	\$270,442	\$685,312	\$2,174,266	66.1	\$2,159,688			
Other legislation	<u>5,033</u>	<u>5,033</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>	<u>5,033</u>			
TOTAL	\$4,951,881	\$1,821,861	\$270,442	\$685,312	\$2,174,266	66.1	\$2,164,721			

Executive Director's Office, Special Purpose, Employment and Regulatory Affairs										
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	Net General Fund			
FY 2013-14 Recommended Appropriatio	n:									
FY 2012-13 Appropriation	\$4,951,881	\$1,821,861	\$270,442	\$685,312	\$2,174,266	66.1	2,164,721			
Annualize prior year legislation	<u>(5,033)</u>	<u>(5,033)</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>	<u>(5,033)</u>			
TOTAL	\$4,946,848	\$1,816,828	\$270,442	\$685,312	\$2,174,266	66.1	\$2,159,688			
Increase/(Decrease)	(\$5,033)	(\$5,033)	\$0	\$0	\$0	0.0	(5,033)			
Percentage Change	(0.1%)	(0.3%)	0.0%	0.0%	0.0%	0.0%	-0.2%			
FY 2013-14 Executive Request:	\$4,946,848	\$1,816,828	\$270,442	\$685,312	\$2,174,266	66.1	\$2,159,688			
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0	\$0			

#### Health Insurance Portability and Accountability Act of 1996 - Security Remediation

The Department is considered a covered entity under the Health Insurance Portability and Accountability Act of 1996 (HIPAA), as it is responsible for the administration of numerous programs that handle health information. Specifically, the security rule covers the Mental Health Institutes at Pueblo and Fort Logan, Mental Health Services, the Alcohol and Drug Abuse Division, Department-wide security, the Department's accounting program, the Office of Information Technology Services, the Regional Centers at Wheat Ridge, Pueblo, and Grand Junction, the Division of Developmental Disabilities, and the nursing homes at Rifle and Fitzsimmons.

Responsibilities of this section include the development of a Department-wide, system-based risk assessment and integration of this assessment into the Departments' operations. The staff also conducts periodic evaluations for all systems where technical, environmental, or operational changes have occurred. The section is responsible for the continuation of consolidation efforts associated with protected health information covered by the security rules, for an annual test that details the Department's security management processes, and for on-going privacy and security training.

**Request:** The Department requests a continuation level of funding of \$374,505 total funds (including \$314,610 net General Fund) and 1.0 FTE for FY 2013-14.

**Recommendation: Staff recommends a continuation level of funding of \$374,505 total funds and 1.0 FTE for FY 2013-14.** The recommendation consists of \$277,931 General Fund, \$334 cash funds from various sources, \$73,358 reappropriated funds transferred from the Department of Health Care Policy and Financing (including \$36,679 General Fund), and \$22,882 federal funds from the Substance Abuse Prevention and Treatment Block Grant.

#### **CBMS Emergency Processing Unit**

The initial deployment of the Colorado Benefits Management System (CBMS) was contested in court. The court allowed the deployment to go forward, but issued a temporary order that

required the State to meet several conditions. An emergency processing unit (EPU) to support benefit applicants was created to meet one of the conditions. Continued operation of the EPU was included in a subsequent agreement between plaintiffs and the State during negotiations toward a settlement of the lawsuit, and is part of the final order that was issued when the case was settled. The unit was initially staffed with contract workers, but those positions were converted to State employees when it became clear that the function would be ongoing. The table on the following page summarizes the positions assigned to employees funded by this line item.

**Request:** The Department requests a continuation level of funding of \$216,233 total funds (including \$74,206 General Fund) and 4.0 FTE for FY 2013-14.

**Recommendation: Staff recommends a continuation level of funding of \$216,233 total funds and 4.0 FTE for FY 2013-14.** The recommendation consists of \$74,206 General Fund, \$17,350 cash funds from various sources, and \$124,677 federal funds from various sources.

## (2) Office of Information Technology Services

The budget for the Office is primarily driven by the personal, contracting, and operating expenses of the Colorado Benefits Management System (CBMS). CBMS is the computer system used to determine a citizen's eligibility for public assistance programs like Medicaid, the Supplemental Nutrition Assistance Program (SNAP), Temporary Assistance for Needy Families (TANF), and many others. CBMS is developed and maintained by the State for use by county social service organizations and various medical assistance sites throughout the state. The majority of employees assigned directly to CBMS reside in the Governor's Office of Information Technology.

CBMS is not the only system administered with moneys appropriated to this Office, however. The following tools support a variety of programs:

- Colorado TRAILS a statewide system, operational since 2002, that supports activities in the Division of Child Welfare and the Division of Youth Corrections. It provides case management, financial tools, and other resources to users of the program.
- County Financial Management System (CFMS) the system tracks expenditures by program, by funding source, by county, tracks and allocates administrative costs by program, and tracks expenditures that are estimated to count toward federal maintenance of effort requirements. The system manages over \$1.0 billion in payments annually.
- Child Care Automated Tracking System (CHATS) a new information technology system for eligibility and payment for the Child Care Assistance Program. The program provides child care subsidies for low-income families, TANF families, and families transitioning from the Colorado Works program.

	Office of Information Technology Services											
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	Net General Fund					
FY 2012-13 Appropriation:												
HB 12-1335 (Long Bill)	\$58,410,340	\$22,320,681	\$1,834,218	\$10,583,888	\$23,671,553	0.0	\$27,087,546					
Other legislation	14,167,332	3,667,164	247,502	8,591,074	1,661,592	11.0	6,954,678					
SB 13-091 (Supplemental)	<u>9,192,678</u>	(341,027)	<u>1,740,965</u>	8,223,409	<u>(430,669)</u>	<u>0.0</u>	(1,207,333)					
TOTAL	\$81,770,350	\$25,646,818	\$3,822,685	\$27,398,371	\$24,902,476	11.0	\$32,834,891					
FY 2013-14 Recommended Appropriate	on:											
FY 2012-13 Appropriation	\$81,770,350	\$25,646,818	\$3,822,685	\$27,398,371	\$24,902,476	11.0	\$32,834,891					
R-9: Adult Protective Services system	250,000	250,000	0	0	0	0.0	250,000					
R-10: Child care reporting module	131,620	0	0	0	131,620	0.0	0					

## DIVISION REQUEST AND RECOMMENDATION SUMMARY

	Office of 1	Informatior	n Technolog	gy Services			
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	Net General Fund
R-11: Behavioral health data system	480,000	288,000	0	0	192,000	0.0	288,000
BA: CBMS modernization continuation	15,721,587	1,778,223	1,355,103	12,105,576	482,685	0.0	3,382,224
NPI: OIT enterprise management	85,737	43,826	1,078	1,532	39,301	0.0	44,592
NPI: OIT staff adjustments	(157,615)	(157,615)	0	0	0	0.0	(157,615)
Annualize prior year legislation	(22,034,365)	(2,745,594)	(1,935,517)	(16,453,279)	(899,975)	0.0	(4,987,197)
IT common policy adjustments	(1,946,243)	(960,650)	(25,648)	(16,326)	(943,619)	0.0	(969,361)
Annualize prior year funding	(431,611)	0	0	(431,611)	0	0.0	(214,546)
CBMS technical adjustment	(14,040)	<u>0</u>	<u>0</u>	(14,040)	<u>0</u>	<u>0.0</u>	<u>0</u>
TOTAL	\$73,855,420	\$24,143,008	\$3,217,701	\$22,590,223	\$23,904,488	11.0	\$30,470,988
Increase/(Decrease)	(\$7,914,930)	(\$1,503,810)	(\$604,984)	(\$4,808,148)	(\$997,988)	0.0	(\$2,363,903)
Percentage Change	(9.7%)	(5.9%)	(15.8%)	(17.5%)	(4.0%)	0.0%	(7.2%)
FY 2013-14 Executive Request:	\$73,869,460	\$23,893,008	\$3,467,701	\$22,604,263	\$23,904,488	11.0	\$30,220,988
Request Above/(Below) Recommendation	\$14,040	(\$250,000)	\$250,000	\$14,040	\$0	0.0	(\$250,000)

**R-9: Adult Protective Services system:** The recommendation includes an increase of \$250,000 General Fund for FY 2013-14 to purchase, implement, and maintain a new data system to manage protection and advocacy services for at-risk adults.

## ➔ Request R-9: Adult Protective Services system

Consistent with prior Committee action taken on February 28, 2013 during Byron DeLuke's figure setting presentation for the Department's Adult Assistance Programs, the recommendation includes an increase of \$250,000 General Fund for FY 2013-14 to build the new data system for Adult Protective Services.

**R-10: Child care reporting module:** The recommendation includes an increase of \$131,620 federal funds to add an incident reporting module to the Colorado Child Care Licensing System (CCCLS).

## → Request R-10: Child care reporting module

Consistent with prior Committee action taken on March 7, 2013 during Byron DeLuke's figure setting presentation for the Department's Division of Child Care, the recommendation includes an increase of \$131,620 federal funds for FY 2013-14 to add the module to CCCLS.

**R-11: Behavioral health data system:** The recommendation includes an increase of \$480,000 total funds (including \$288,000 General Fund) for FY 2013-14 to work in conjunction with the Governor's Office of Information Technology to implement the Integrated Behavioral Health Services Data Collection System (IBHS).



#### Request R-11: Behavioral health data system

*Request:* The Department seeks an increase of \$488,000 total funds (including \$288,000 General Fund) for FY 2013-14 to begin implementing the IBHS.

*Recommendation:* Staff recommends an appropriation of \$488,000 total funds for FY 2013-14. The recommendation consists of \$288,000 General Fund and \$200,000 federal funds from the Substance Abuse Prevention and Treatment Block Grant.

*Analysis*: Currently, the State's mental health and substance use disorder demographic and outcome data for clients are housed in separate databases that are unable to effectively communicate and yield information suitable for analysis. Additionally, providers collecting the data repeatedly indicate that completing required data gathering and entering for an individual can take nearly three hours of staff time representing a noticeable administrative burden that takes away from the delivery of treatment.

**Staff recommends funding the Department's request as proposed**. The problem of data collection and analysis for State-funded behavioral health services has plagued providers, patients, and the Department for many years. The current system has both technological and business process flaws that render useful data analysis difficult at best. The Department's proposal indicates that it acknowledges the system's technological deficiencies, understands the administrative burdens placed on treatment providers, and is focused on fulfilling reporting requirements in a manner that puts patient outcomes front and center.

**BA: CBMS modernization continuation:** The recommendation includes \$15,721,587 total funds (including \$3,382,224 net General Fund) for the continuation of the Colorado Benefits Management System (CBMS) modernization project started in FY 2011-12 with the passage of H.B. 12-1339.

## **Budget Amendment Request: CBMS modernization continuation**

*Request*: The Governor's Office of Information Technology, Department of Health Care Policy and Financing, and Department of Human Services request an appropriation of \$15,721,587 total funds (including \$3,382,224 net General Fund) for FY 2013-14 for the continuation of the CBMS improvement and modernization project. This represents a decrease of \$7,746,163 total funds (including a decrease of \$2,425,921 net General Fund) compared to the FY 2012-13 appropriation.

*Recommendation:* Staff recommends that the Committee approve the request to appropriate \$15,721,587 total funds (including \$3,382,224 net General Fund) for FY 2013-14 for the

three agencies to continue the CBMS improvement and modernization project. The recommendation provides funding to complete ongoing tasks and minimally integrate CBMS with the Colorado Health Benefit Exchange.

*Analysis*: The CBMS modernization project has yielded tremendous benefits to State program performance, citizens, county workers, and reduced the State's vulnerability to lawsuits and federal sanctions. Specifically, timeliness of benefits processing for State-sponsored programs has improved across the board (includes Medicaid, food assistance, and Colorado Works), county workers have the proper physical infrastructure to process data more efficiently, system performance (measured in transactions completed in four seconds or less) has dramatically improved, legislatively-mandated policy changes have been successfully integrated (e.g. expansion of income criteria for Medicaid-eligible pregnant women), and business process improvements have been implemented, such as alignment of the Department of Human Services' renewal application dates for its programs.

For FY 2013-14, the agencies propose a plan to continue projects already underway to enhance county worker productivity by applying technology solutions to ongoing process improvement initiatives, manage caseload volume by resolving cases quicker for the client and reducing worker lost time, and ensure that correct decisions are made on eligibility on first contact with clients. Additionally, the agencies propose the continuation of a series of projects to minimally integrate CBMS with the Colorado Health Benefit Exchange. The goal of the projects is to create a unified eligibility process that is seamless to clients. Specifically, an individual can apply for benefits using CBMS or the Colorado Health Benefit Exchange (via two separate portals) and the underlying technology would be in place for CBMS and the Exchange to communicate as needed without issue.

**Staff recommends an appropriation of \$15,721,587 total funds (including \$3,382,224 net General Fund) for FY 2013-14 for the project's continuation.** Through the statutorilymandated quarterly reports and corresponding briefings to the Committee, the agencies engaged in the project have clearly demonstrated progress on stated program, performance, and fiscal goals. Note, if staff's recommendation is approved, staff will prepare a "one-pager" for Committee members to share with their caucuses during Long Bill week. The document will outline the year-by-year budget for the improvement project, key accomplishments, and outline proposed FY 2013-14 projects. The document will also include answers to frequently asked questions, such as "how much have we spent on CBMS?"

**NPI: OIT enterprise management:** The recommendation includes an increase of \$85,737 total funds (including \$44,592 net General Fund) for the Department's share of an enterprise information technology asset system administered by the Governor's Office of Information Technology.

## →

#### Non-Prioritized Item Request: OIT enterprise management

Consistent with prior Committee action taken on February 21, 2013 during Kevin Neimond's figure setting presentation for the Governor's Office of Information Technology, the

recommendation includes an increase of \$85,737 total funds (including \$44,592 net General Fund) for FY 2013-14 for the Statewide information technology asset tracking system.

**NPI: OIT staff adjustments:** The recommendation includes a decrease of \$157,615 General Fund as a result of 1.8 FTE transferred from the Governor's Office of Information Technology to the Department's Division of Child Welfare.



#### Non-Prioritized Item Request: OIT staff adjustments

Consistent with prior Committee action taken on February 21, 2013 during Kevin Neimond's figure setting presentation for the Governor's Office of Information Technology, the recommendation represents budget-neutral, minor technical changes related to staffing levels and proper assignment of FTE and associated funding between the Department and the Governor's Office of Information Technology.

**Annualize prior year legislation:** The recommendation includes the annualization of the following bills related to CBMS:

	Annualization of Prior Year Legislation											
Bill	Total Funds	GF	CF	RF	FF	NGF						
SB 10-061 (Medicaid hospice)	(\$151,453)	\$0		(\$151,453)	\$0	(\$75,103)						
SB 11-008 (Children's Medicaid)	(25,728)	0	0	(25,728)	0	(12,777)						
SB 11-250 (Pregnant women Medicaid)	(25,728)	0	0	(25,728)	0	(12,777)						
HB 12-1339 (CBMS modernization)	(12,638,778)	(3,086,621)	(194,552)	(8,026,961)	(1,330,644)	(6,093,873)						
SB 13-089 (CBMS Supplemental)	(9,192,678)	341,027	(1,740,965)	(8,223,409)	430,669	1,207,333						
Totals	(\$22,034,365)	(\$2,745,594)	(\$1,935,517)	(\$16,453,279)	(\$899,975)	(\$4,987,197)						

IT common policy adjustments: The recommendation includes a pending decrease of \$1,946,243 total funds (including \$969,361 net General Fund) for FY 2013-14. This recommendation represents the Department's requested appropriation change from FY 2012-13. These items were considered during Committee staff's figure setting presentation by Kevin Neimond on February 21, 2013. As approved by the Committee in February, a final appropriation amount will be provided following the Committee's action for several common policies administered by the Department of Personnel and Administration (DPA) that contribute to the information technology common policies.

**Annualize prior year funding:** The recommendation includes a decrease of \$431,611 reappropriated funds as a result of the conclusion of the CBMS electronic document management system project funded in prior fiscal years.

**CBMS technical adjustment:** The recommendation includes a decrease of \$14,040 reappropriated funds from the ongoing expenses of operating CBMS. The prior year

appropriation contained a technical error that provided the Department with \$14,040 of empty spending authority.

# LINE ITEM DETAIL – (2) OFFICE OF INFORMATION TECHNOLOGY SERVICES

## (A) INFORMATION TECHNOLOGY (NEW SUBDIVISION)

#### **Operating Expenses**

The line item pays for the operating expenses associated with the Divisions' systems, plus much of the centralized hardware and software infrastructure used by the Department.

**Request:** The Department requests a continuation level of funding of \$349,399 total funds (including \$285,561 net General Fund) for FY 2013-14.

**Recommendation: Staff recommends a continuation level of funding of \$349,399 total funds for FY 2013-14.** The recommendation consists of \$278,324 General Fund, \$14,474 reappropriated funds transferred from the Department of Health Care Policy and Financing (including \$7,237 General Fund), and \$56,601 federal funds from Temporary Assistance for Needy Families (TANF), Child Care Development Funds, and various sources.

#### Microcomputer Lease Payments

The appropriation is used for lease payments for the 800 to 850 personal computers and related equipment used in the Department.

**Request:** The Department requests a continuation level of funding of \$539,344 (including \$333,614 net General Fund) for FY 2013-14.

**Recommendation: Staff recommends a continuation level of funding of \$539,344 total funds for FY 2013-14.** The recommendation consists of \$301,832 General Fund, \$15,466 cash funds from various sources, \$128,647 reappropriated funds transferred from the Department of Health Care Policy and Financing (including \$31,782 General Fund) and various sources, and \$93,399 federal funds from various sources.

#### **County Financial Management System**

This appropriation pays for expenses associated with maintaining the County Financial Management System (CFMS). The system tracks program expenditures by program, by funding source, by county, tracks and allocates administrative costs by program, and tracks expenditures that are estimated to count toward federal maintenance of effort requirements. The system manages over \$1.0 billion in payments annually. Funding for CFMS is used for contractual services (information technology programmers) and hardware and software maintenance.

CFMS is built on the Oracle Financials Systems framework, and the primary system contractor is Ciber, Inc. Ciber, Inc. receives nearly 90 percent of the total line item appropriation each year. HP Financial Services and DRC, Inc. consume the remaining ten percent of the appropriation for servers and county infrastructure support, respectively. **Request:** The Department requests a continuation level of funding of \$1,494,325 total funds (including \$770,740 General Fund) for FY 2013-14.

**Recommendation: Staff recommends a continuation level of funding of \$1,494,325 total funds for FY 2013-14.** The recommendation consists of \$770,740 General Fund and \$723,585 federal funds from various sources.

#### **Client Index Project**

The appropriation pays the contract and operating costs associated with maintaining the Client Index Project. The system assures that each recipient of State benefits has a unique identifier. Each program uploads the name, gender, date of birth, social security number, and other identifying information for any individual served, and the Index looks for other duplicate entries and assigns a unique identifier. The Index retains both this unique identifier and the identifiers assigned by each respective program's system. By maintaining a central, unduplicated listing of clients served, the Index enhances interagency coordination and cooperation, reduces data entry requirements, reduces referrals for duplicated services, reduces fraud, and provides information for program evaluations.

**Request:** The Department requests a continuation level of funding of \$17,698 total funds (including \$10,154 General Fund) for FY 2013-14.

**Recommendation: Staff recommends a continuation level of funding of \$17,698 total funds for FY 2013-14.** The recommendation consists of \$10,154 General Fund and \$7,544 federal funds from various sources.

#### **Colorado Trails**

The appropriation pays the contract and equipment costs associated with Colorado Trails. Colorado Trails is a statewide system, operational since 2002, that supports activities in the Department's Division of Child Welfare and the Division of Youth Corrections (DYC). The Trails database links all divisions of DYC staff located in facilities and offices throughout the state, as well as State and county child welfare workers, supervisors, and support staff. The system provides case management support for direct client workers, decision-making support tools for managers, and access to client information across all DYC and child welfare populations in the state. The client/server-based system also provides an interface with the Colorado Integrated Criminal Justice Information System (CICJIS).

The Division of Child Welfare portion of Trails includes functions for intake, eligibility, resource management, court processing, case management, facilities management, financial management, and administration. The DYC portion of Trails allows users to track the stages a youth goes through in terms of their placements and counselor assignments. Workers can create, modify, and maintain treatment plans and release goals, and identify and assess resource providers.

DRC, Inc. receives nearly 50 percent of the total line item appropriation each year for county infrastructure support. HP Financial Services consumes nearly 40 percent of the remaining appropriation for server leases.

**Request:** The Department requests a continuation level of funding of \$4,970,392 total funds (including \$2,683,461 General Fund) for FY 2013-14.

**Recommendation: Staff recommends a continuation level of funding of \$4,970,392 total funds for FY 2013-14.** The recommendation consists of \$2,683,461 General Fund and \$2,286,931 federal funds from Title IV-E of the Social Security Act, Temporary Assistance for Needy Families, and Child Care Development Funds.

#### National Aging Program Information System

The line item appropriates funds for the system the Department uses to comply with federal reporting requirements regarding clients served through Older Americans Act programs. Funding is primarily used to purchase contract programmer services and to partially fund the cost of leasing and purchasing microcomputers for area agencies on aging (AAA's) and service providers. Federal funds are from Title III of the Older Americans Act, and this grant requires a 25.0 percent match.

**Request:** The Department requests a continuation level of funding of \$93,114 total funds (including \$23,278 General Fund) for FY 2013-14.

**Recommendation: Staff recommends a continuation level of funding of \$93,114 total funds for FY 2013-14.** Staff's recommendation consists of \$23,278 General Fund and \$69,836 federal funds from Title III of the Older Americans Act.

#### Child Care Automated Tracking System

The line item, added through the FY 2009-10 supplemental process, provides funds for the information technology system supporting the Colorado Child Care Assistance Program (CCCAP). CCCAP provides financial assistance to low-income families that are working, searching for employment or are in training, and families that are enrolled in the Colorado Works Program and need child care services to support their efforts toward self-sufficiency. CCCAP is administered through county departments of social services under the direction of the Department's Division of Child Care.

CHATS is the tool used to manage family, provider, county, and payment data. After cases are entered into the system, it determines child care eligibility based on family information and county policy. The family authorization, provider rate, and payment information is then stored in CHATS. Provider payment information is generated from attendance records captured by a point-of-service (POS) tool whereby families swipe a benefit card when dropping off and picking up their child from a provider. Currently, the POS tool generates a paper confirmation for providers to track attendance and resolve payment issues that may arise.

**Request:** The Department requests a continuation level of funding of \$2,709,933 federal funds from Child Care Development Funds for FY 2013-14.

## **Recommendation:** Staff recommends a continuation level of funding of \$2,709,933 federal funds from Child Care Development Funds for FY 2013-14.

#### Health Information Management System

The appropriation pays for operating and contract costs associated with maintaining the Health Information Management System. The automated system supports clinical and administrative business functions at the Mental Health Institutes, the Regional Centers for persons with developmental disabilities, and the Division of Youth Corrections' detention and institutional facilities. The system was implemented in October 1995 in response to a requirement by the federal Health Care Financing Administration for providers to itemize all services and bill Medicare under a physician fee schedule. The system includes medical records, census, billing and accounts receivable, client banking, nutrition, laboratory, pharmacy, and clinical assessment and treatment information. The Health Information Management System was renamed "AVATAR" in 2007.

**Request:** The Department requests a continuation level of funding of \$339,168 total funds (including \$211,290 General Fund) for FY 2013-14.

**Recommendation: Staff recommends a continuation level of funding of \$339,168 total funds for FY 2013-14.** The recommendation consists of \$211,290 General Fund and \$127,878 reappropriated funds transferred from the mental health institutes, regional centers, and youth corrections facilities.

#### Adult Protective Services Data System (new line item)

This line item provides funding to purchase, implement, and maintain a new data system to manage protection and advocacy services for at-risk adults. Moneys are transferred to the Governor's Office of Information Technology.

**Request:** The Department requests an appropriation of \$250,000 reappropriated funds for FY 2013-14.

Recommendation: Consistent with prior Committee action during the figure setting presentation for the Department's Adult Assistance Programs by Byron DeLuke, staff recommends an increase of \$250,000 General Fund for FY 2013-14.

#### **Integrated Behavioral Health Services Data Collection (new line item)**

This line item provides funding to work in conjunction with the Governor's Office of Information Technology to implement Integrated Behavioral Health Services Data Collection System (IBHS).

**Request:** The Department requests an appropriation of \$480,000 total funds (including \$280,000 General Fund) for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$480,000 total funds for FY 2013-14.** The recommendation consists of \$288,000 General Fund and \$192,000 federal funds from the Substance Abuse Prevention and Treatment Block Grant.

#### Purchase of Services from Computer Center

This item provides funding for the Department's share of Statewide computer services provided by the Governor's Office of Information Technology. The Office plans, manages, operates, and delivers the computing infrastructure to customer entities, which include all State agencies and certain institutions of higher education. The Office is responsible for managing the operating system, transaction processing scheduling, and systems management software associated with these resources.

**Request:** The Department requests an appropriation of \$15,351,294 total funds (including \$7,975,122 net General Fund) for FY 2013-14.

**Recommendation: Staff's recommendation is <u>pending</u> the final calculation of information technology common policies in mid-March.** This line item was considered during Committee staff's figure setting presentation by Kevin Neimond on Thursday, February 21, 2013. As approved by the Committee in February, a final appropriation amount will be provided following the Committee's action for several common policies administered by the Department of Personnel and Administration (DPA) that contribute to the information technology common policies. Staff requests permission to adjust this line item based on the March 15th Committee action taken during Alfredo Kemm's figure setting presentation for the remaining DPA common policies.

#### **Multiuse Network Payments**

This line item is used to pay the Department's share of the statewide multiuse network. The multiuse network (MNT) is a service providing secure, high-speed broadband access to State agencies, schools, colleges, libraries, hospitals, and local governments. The MNT is essentially the state's wide area network, providing network connectivity to every county in the state.

MNT payments represent the cost to the State for administering its share of the MNT build-out with the private consortium. Reimbursements for this functional area are expended for contracts with Qwest (and its consortium), and are based on anticipated billings, using a circuit inventory conducted department by department, for all agencies.

**Request:** The Department requests an appropriation of \$2,791,945 total funds (including \$1,913,058 net General Fund) for FY 2013-14.

**Recommendation: Staff's recommendation is <u>pending</u> the final calculation of information technology common policies in mid-March.** This line item was considered during Committee staff's figure setting presentation by Kevin Neimond on Thursday, February 21, 2013. As approved by the Committee in February, a final appropriation amount will be provided following the Committee's action for several common policies administered by the Department of Personnel and Administration (DPA) that contribute to the information technology common policies. Staff requests permission to adjust this line item based on the March 15th Committee action taken during Alfredo Kemm's figure setting presentation for the remaining DPA common policies.

#### Management and Administration of OIT

Senate Bill 08-155 (Cadman/Kerr, A.) required that billing methodologies be developed to allocate costs for central OIT administrative services, including a "back office" business services staff for financial and human resource services to the consolidated office. Beginning with FY 2008-09, allocation appropriations were made to executive branch agencies for this function.

**Request:** The Department requests an appropriation of \$410,608 total funds (including \$324,299 net General Fund) for FY 2013-14.

**Recommendation: Staff's recommendation is <u>pending</u> the final calculation of information technology common policies in mid-March.** This line item was considered during Committee staff's figure setting presentation by Kevin Neimond on Thursday, February 21, 2013. As approved by the Committee in February, a final appropriation amount will be provided following the Committee's action for several common policies administered by the Department of Personnel and Administration (DPA) that contribute to the information technology common policies. Staff requests permission to adjust this line item based on the March 15th Committee action taken during Alfredo Kemm's figure setting presentation for the remaining DPA common policies.

#### **Communication Services Payments**

This line item is used to pay the Department's share of the state's microwave radio infrastructure and the Digital Trunked Radio System (DTRS). DTRS provides interoperability between public safety agencies and emergency responders. It is anticipated that the Department will be billed for the use of over 700 radios in FY 2012-13.

**Request:** The Department requests an appropriation of \$172,007 total funds (including \$159,001 net General Fund) for FY 2013-14.

Recommendation: Staff's recommendation is <u>pending</u> the final calculation of information technology common policies in mid-March. This line item was considered during Committee staff's figure setting presentation by Kevin Neimond on Thursday, February 21, 2013. As approved by the Committee in February, a final appropriation amount will be provided following the Committee's action for several common policies administered by the Department of Personnel and Administration (DPA) that contribute to the information technology common policies. Staff requests permission to adjust this line item based on the March 15th Committee action taken during Alfredo Kemm's figure setting presentation for the remaining DPA common policies.

#### **COFRS Modernization**

This line item contains appropriations for the Office's share of costs associated with the implementation of the Colorado Financial Reporting System (COFRS) upgrade project.

**Request:** The Office seeks a continuation level of funding of \$1,577,831 total funds (including \$814,729 General Fund) for FY 2013-14 for this line item.

**Recommendation:** Staff's recommendation is <u>pending</u> the approval of the Capital Construction appropriation by the Committee. This line item will be considered during Committee staff's figure setting presentation by Amanda Bickel scheduled for Friday, March 15, 2013. Staff requests permission to adjust this line item based on the March 15th Committee action.

# (B) COLORADO BENEFITS MANAGEMENT SYSTEM (NEW SUBDIVISION)

### (1) Ongoing Expenses

#### Colorado Benefits Management System, DHS Personal Services

The line item provides funding for employees' salaries and wages, as well as the associated State contribution to the Public Employees Retirement Association (PERA) and the State share of federal Medicare taxes. The moneys are transferred to the Governor's Office of Information Technology for the service provision.

**Request:** The Department requests a continuation level of funding of \$4,548,315 total funds for FY 2013-14.

**Recommendation: Staff recommends a continuation level of funding of \$4,548,315 total funds for FY 2013-14.** The recommendation consists of \$1,110,026 General Fund, \$211,327 cash funds from the Old Age Pension Cash Fund, \$1,685,215 reappropriated funds transferred from the Department of Health Care Policy and Financing (including \$836,918 General Fund), and \$1,541,747 federal funds from the Supplemental Nutrition Assistance Program (SNAP) and Temporary Assistance for Needy Families (TANF).

#### **Colorado Benefits Management System, HCPF Personal Services**

The line item provides funding for employees' salaries and wages, as well as the associated State contribution to the Public Employees Retirement Association (PERA) and the State share of federal Medicare taxes. The moneys are transferred to the Governor's Office of Information Technology for the service provision.

**Request:** The Department requests a continuation level of funding of \$443,283 total funds (including \$189,654 net General Fund) for FY 2013-14.

**Recommendation: Staff recommends a continuation level of funding of \$443,283 total funds for FY 2013-14.** The recommendation consists of \$108,087 General Fund, \$20,604 cash funds from the Old Age Pension Cash Fund, \$164,244 reappropriated funds transferred from the Department of Health Care Policy and Financing (including \$81,567 General Fund), and \$150,348 federal funds from the Supplemental Nutrition Assistance Program (SNAP) and Temporary Assistance for Needy Families (TANF).

#### **Colorado Benefits Management System, Centrally Appropriated Items**

The line item provides funding for employees' centrally appropriated benefits (health, life, and dental, salary survey, etc.). The moneys are transferred to the Governor's Office of Information Technology for the service provision.

**Request:** The Department requests a continuation level of funding of \$517,134 total funds (including \$222,032 net General Fund) for FY 2013-14.

**Recommendation: Staff recommends a continuation level of funding of \$517,134 total funds for FY 2013-14.** The recommendation consists of \$126,879 General Fund, \$23,969 cash funds from the Old Age Pension Cash Fund, \$191,598 reappropriated funds transferred from the Department of Health Care Policy and Financing (including \$95,153 General Fund), and \$174,688 federal funds from the Supplemental Nutrition Assistance Program (SNAP) and Temporary Assistance for Needy Families (TANF).

#### **Colorado Benefits Management System, Operating and Contract Expenses**

The line item provides funds for the operating and contract expenses associated with the operation of CBMS. Contracts are awarded to vendors for maintenance, operation, and enhancements to CBMS. The moneys are transferred to the Governor's Office of Information Technology.

**Request:** The Department requests an appropriation of \$18,803,009 total funds (including \$7,932,208 net General Fund) for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$18,788,969 total funds for FY 2013-14.** The recommendation consists of \$4,772,010 General Fund, \$1,056,309 cash funds from the Old Age Pension Cash Fund, \$6,364,786 reappropriated funds transferred from the Department of Health Care Policy and Financing (including \$3,160,198 General Fund), and \$6,595,864 federal funds from the Supplemental Nutrition Assistance Program (SNAP) and Temporary Assistance for Needy Families (TANF). The following table summarizes the calculations for staff's recommendation.

Office of Inform	ation Technolo	ogy Service	es, Colorad	lo Benefits Mai	nagement S	System,	
Color	rado Benefits I	Manageme	nt System,	<b>Operating Ex</b>	penses		
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	Net General Fund
FY 2012-13 Appropriation:							
HB 12-1335 (Long Bill)	<u>\$19,437,529</u>	<u>\$4,772,010</u>	<u>\$1,056,309</u>	\$7,013,346	<u>\$6,595,864</u>	<u>0.0</u>	<u>\$8,247,411</u>
TOTAL	\$19,437,529	\$4,772,010	\$1,056,309	\$7,013,346	\$6,595,864	0.0	\$8,247,411
FY 2013-14 Recommended Appropr	iation:						
FY 2012-13 Appropriation	\$19,437,529	\$4,772,010	\$1,056,309	\$7,013,346	\$6,595,864	0.0	\$8,247,411
Annualize prior year funding	(431,611)	0	0	(431,611)	0	0.0	(214,546)
Annualize prior year legislation	(202,909)	0	0	(202,909)	0	0.0	(100,657)
CBMS technical adjustment	<u>(14,040)</u>	<u>0</u>	<u>0</u>	(14,040)	<u>0</u>	<u>0.0</u>	<u>0</u>
TOTAL	\$18,788,969	\$4,772,010	\$1,056,309	\$6,364,786	\$6,595,864	0.0	\$7,932,208
Increase/(Decrease)	(\$648,560)	0	\$0	(\$648,560)	\$0	0.0	(\$315,203)
Percentage Change	(3.3%)	0.0%	0.0%	(9.2%)	0.0%	0.0%	(3.8%)

Office of Information Technology Services, Colorado Benefits Management System, Colorado Benefits Management System, Operating Expenses												
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	Net General Fund					
FY 2013-14 Executive Request:	\$18,803,009	\$4,772,010	\$1,056,309	\$6,378,826	\$6,595,864	0.0	\$3,160,198					
Request Above/(Below) Recommendation	\$14,040	\$0	\$0	\$14,040	\$0	0.0	\$0					

#### Colorado Benefits Management System, HCPF Only

This line item was added during the FY 2011-12 supplemental process to capture the appropriations associated with the H.B. 09-1293 project adding expansion populations to Medicaid eligibility and for CBMS compliance with low income subsidy and disability determination services federal requirements. The moneys for this project were previously appropriated to the CBMS Operating and Contract Expenses line item. The moneys appropriated to this line item are transferred to the Governor's Office of Information Technology.

**Request:** The Department requests a continuation level of funding of \$611,520 reappropriated funds for FY 2013-14.

**Recommendation:** Staff recommends a continuation level of funding of \$611,520 reappropriated funds. The recommendation consists of moneys transferred from the Department of Health Care Policy and Financing.

#### CBMS SAS-70 Audit

The line item appropriation funds an on-going audit of CBMS. A Statement on Auditing Standards (SAS) 70 audit focuses on management policies, standards and procedures, state and county staff training and subsequent adherence to standards and procedures, general controls over system development, acquisition, maintenance, and change management, operational controls over change management of software, logical and physical security, and contingency planning, and application controls over source documents, data input, editing and processing, data output, and system access. The audit, conducted by a third party consultant, requires an assessment regarding which functions (including reports) of CBMS are currently operating as intended and as necessary and which, if any, functions are not working as intended and/or as necessary.

**Request:** The Department requests a continuation level of funding of \$149,000 total funds (including \$63,974 net General Fund) for FY 2013-14.

**Recommendation: Staff recommends a continuation level of funding of \$149,000 total funds for FY 2013-14.** The recommendation consists of \$36,558 General Fund, \$6,906 cash funds from the Old Age Pension Cash Fund, \$55,204 reappropriated funds transferred from the Department of Health Care Policy and Financing (including \$27,416 General Fund), and \$50,332 federal funds from the Supplemental Nutrition Assistance Program (SNAP) and Temporary Assistance for Needy Families (TANF).

#### Office of Information Technology, Colorado Benefits Management System

All ongoing appropriations associated with the operation CBMS were included in one line item prior to FY 2011-12. Beginning with FY 2011-12, appropriations for this purpose are split into a several line items capturing costs associated with personal services, operating expenses, and contract expenses.

#### (2) Special Projects

#### **CBMS Modernization, Contract Expenses**

House Bill 12-1339 (Becker/Lambert) appropriated funds for FY 2011-12 and FY 2012-13 to begin a project to modernize CBMS, and implemented a system of oversight for the project. Under statute, The Governor's Office of Information Technology is required to monitor the CBMS modernization project and report quarterly to the Committee. This line item provides moneys for contract expenses associated with the project, and is reappropriated to the Governor's Office of Information Technology.

**Request:** The Department requests \$15,721,587 total funds (including \$3,382,224 net General Fund) for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$15,721,587 total funds for FY 2013-14.** The recommendation consists of \$1,778,223 General Fund, \$1,355,103 cash funds from the Old Age Pension Fund, \$12,105,576 reappropriated funds (including \$1,604,001 General Fund) transferred from the Department of Health Care Policy and Financing, and \$482,685 federal funds from the Supplemental Nutrition Assistance Program (SNAP). Of this amount of total funds, \$14,571,587 is reappropriated to the Governor's Office of Information Technology and \$1,150,000 is reappropriated to the Department of Health Care Policy and Financing. The following table summarizes the calculations for staff's recommendation.

Office of Information Technology Services, Colorado Bonofits Management System

	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	Net Genera Fund
FY 2012-13 Appropriation:							
HB 12-1339 (CBMS Modernization)	\$12,279,762	\$2,950,265	\$182,116	\$7,894,467	\$1,252,914	0.0	\$5,744,24
SB 13-091 (Supplemental Appropriations)	<u>9,192,678</u>	(341,027)	<u>1,740,965</u>	8,223,409	<u>(430,669)</u>	<u>0.0</u>	<u>(1,548,360</u>
TOTAL	\$21,472,440	\$2,609,238	\$1,923,081	\$16,117,876	\$822,245	0.0	\$4,195,88
FY 2013-14 Recommended Appropriation:							
FY 2012-13 Appropriation	\$21,472,440	\$2,609,238	\$1,923,081	\$16,117,876	\$822,245	0.0	\$4,195,88
BA: CBMS modernization continuation	15,721,587	1,778,223	1,355,103	12,105,576	482,685	0.0	3,382,22
Annualize SB 13-091 (Supplemental)	(12,279,762)	(2,950,265)	(182,116)	(7,894,467)	(1,252,914)	0.0	1,548,30

	Office of Information Technology Services, Colorado Benefits Management System, CBMS Modernization, Contract Expenses											
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	Net General Fund					
Annualize HB 12-1339 (CBMS mod.)	<u>(9,192,678)</u>	<u>341,027</u>	(1,740,965)	(8,223,409)	430,669	<u>0.0</u>	<u>(5,744,240)</u>					
TOTAL	\$15,721,587	\$1,778,223	\$1,355,103	\$12,105,576	\$482,685	0.0	\$3,382,224					
Increase/(Decrease)	(\$5,750,853)	(\$831,015)	(\$567,978)	(\$4,012,300)	(\$339,560)	0.0	(\$813,656)					
Percentage Change	(26.8%)	(31.8%)	(29.5%)	(24.9%)	(41.3%)	0.0%	(19.4%)					
FY 2013-14 Executive Request:	\$15,721,587	\$1,778,223	\$1,355,103	\$12,105,576	\$482,685	0.0	(\$813,656)					
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0	\$0					

#### **CBMS Modernization, DHS Personal Services**

This line item provides moneys for 11.0 FTE in the Department associated with the CBMS modernization project.

**Request:** The Department requests an appropriation of \$707,245 total funds (including \$399,115 net General Fund) and 11.0 FTE for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$707,245 total funds and 11.0 FTE for FY 2013-14.** The recommendation consists of \$268,612 General Fund, \$24,499 cash funds from the Old Age Pension Fund, \$261,009 reappropriated funds (including \$130,505 General Fund) transferred from the Department of Health Care Policy and Financing, and \$153,125 federal funds from the Supplemental Nutrition Assistance Program (SNAP). The following table summarizes the calculations for staff's recommendation.

Office of Information	Office of Information Technology Services, Colorado Benefits Management System, CBMS Modernization, DHS Personal Services										
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	Net General Fund				
FY 2012-13 Appropriation:											
Other legislation	<u>\$825,118</u>	<u>\$313,380</u>	<u>\$28,582</u>	<u>\$304,510</u>	<u>\$178,646</u>	<u>11.0</u>	<u>\$465,635</u>				
TOTAL	\$825,118	\$313,380	\$28,582	\$304,510	\$178,646	11.0	\$465,635				
FY 2013-14 Recommended Appropria	ition:										
FY 2012-13 Appropriation	\$825,118	\$313,380	\$28,582	\$304,510	\$178,646	11.0	\$465,635				
Annualize prior year legislation	<u>(117,873)</u>	(44,768)	<u>(4,083)</u>	<u>(43,501)</u>	(25,521)	<u>0.0</u>	<u>(66,519)</u>				
TOTAL	\$707,245	\$268,612	\$24,499	\$261,009	\$153,125	11.0	\$399,116				

	Office of Information Technology Services, Colorado Benefits Management System, CBMS Modernization, DHS Personal Services											
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	Net General Fund					
Increase/(Decrease)	(\$117,873)	(\$44,768)	(\$4,083)	(\$43,501)	(\$25,521)	0.0	(\$66,519)					
Percentage Change	(14.3%)	(14.3%)	(14.3%)	(14.3%)	(14.3%)	0.0%	(14.3%)					
FY 2013-14 Executive Request:	\$707,245	\$268,612	\$24,499	\$261,009	\$153,125	11.0	\$399,115					
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0	(\$1)					

#### **CBMS Modernization, DHS Operating Expenses**

This line item provides funding for base-level operating expenses moneys for 11.0 FTE in the Department associated with the CBMS modernization project.

**Request:** The Department requests an appropriation of \$10,451 total funds (including \$ net General Fund) for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$10,451 total funds for FY 2013-14.** The recommendation consists of \$3,967 General Fund, \$363 cash funds from the Old Age Pension Fund, \$3,857 reappropriated funds (including \$1,929 General Fund) transferred from the Department of Health Care Policy and Financing, and \$2,264 federal funds from the Supplemental Nutrition Assistance Program (SNAP). The following table summarizes the calculations for staff's recommendation.

	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	Net General Fund
FY 2012-13 Appropriation:							
Other legislation	<u>\$64,797</u>	<u>\$24,610</u>	<u>\$2,245</u>	<u>\$23,913</u>	<u>\$14,029</u>	<u>11.0</u>	<u>\$36,56</u>
TOTAL	\$64,797	\$24,610	\$2,245	\$23,913	\$14,029	11.0	\$36,562
FY 2013-14 Recommended Appropr	iation:						
FY 2012-13 Appropriation	\$64,797	\$24,610	\$2,245	\$23,913	\$14,029	11.0	\$36,562
Annualize prior year legislation	(54,346)	(20,643)	<u>(1,882)</u>	(20,056)	(11,765)	<u>0.0</u>	<u>(30,671</u>
TOTAL	\$10,451	\$3,967	\$363	\$3,857	\$2,264	11.0	\$5,890
Increase/(Decrease)	(\$54,346)	(\$20,643)	(\$1,882)	(\$20,056)	(\$11,765)	0.0	(\$30,671
Percentage Change	(83.9%)	(83.9%)	(83.8%)	(83.9%)	(83.9%)	0.0%	(83.9%

Office of Information Technology Services, Colorado Benefits Management System, CBMS Modernization, DHS Operating Expenses											
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	Net General Fund				
FY 2013-14 Executive Request:	\$10,451	\$3,967	\$363	\$3,857	\$2,264	11.0	\$5,896				
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0	\$0				

#### <u>CBMS Modernization, HCPF Personal Services, Operating Expenses, and Centrally</u> <u>Appropriated Expenses</u>

This line item provides moneys for 11.0 FTE in the Department of Health Care Policy and Financing associated with the CBMS modernization project.

**Request:** The Department requests an appropriation of \$810,858 total funds (including \$457,588 net General Fund) for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$810,858 total funds for FY 2013-14.** The recommendation consists of \$307,964 General Fund, \$28,088 cash funds from the Old Age Pension Fund, \$299,247 reappropriated funds (including \$149,624 General Fund) transferred from the Department of Health Care Policy and Financing, and \$175,559 federal funds from the Supplemental Nutrition Assistance Program (SNAP). All of the total funds are reappropriated to the Department of Health Care Policy and Financing. The following table summarizes the calculations for staff's recommendation.

#### Office of Information Technology Services, Colorado Benefits Management System, CBMS Modernization, HCPF Personal Services, Operating Expenses, and Centrally Appropriated Expenses

	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	Net General Fund
FY 2012-13 Appropriation:							
Other legislation	<u>\$997,655</u>	<u>\$378,909</u>	<u>\$34,559</u>	<u>\$368,184</u>	<u>\$216,003</u>	<u>11.0</u>	<u>\$563,001</u>
TOTAL	\$997,655	\$378,909	\$34,559	\$368,184	\$216,003	11.0	\$563,001
FY 2013-14 Recommended Appropriat	ion:						
FY 2012-13 Appropriation	\$997,655	\$378,909	\$34,559	\$368,184	\$216,003	11.0	\$563,001
Annualize prior year legislation	<u>(186,797)</u>	<u>(70,945)</u>	<u>(6,471)</u>	<u>(68,937)</u>	<u>(40,444)</u>	<u>0.0</u>	<u>(105,413)</u>
TOTAL	\$810,858	\$307,964	\$28,088	\$299,247	\$175,559	11.0	\$457,588
Increase/(Decrease)	(\$186,797)	(\$70,945)	(\$6,471)	(\$68,937)	(\$40,444)	0.0	(\$105,413)
Percentage Change	(18.7%)	(18.7%)	(18.7%)	(18.7%)	(18.7%)	0.0%	(18.7%)

Office of Information Technology Services, Colorado Benefits Management System, CBMS Modernization, HCPF Personal Services, Operating Expenses, and Centrally Appropriated Expenses											
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	Net General Fund				
FY 2013-14 Executive Request:	\$810,858	\$307,964	\$28,088	\$299,247	\$175,559	11.0	\$457,588				
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0	\$0				

#### **CBMS Client Services Improvement Project**

The appropriation funded the formerly named CBMS Medical Assistance Project, which provided for the development and implementation of web portal applications that allowed applicants to apply for benefits online (Colorado PEAK), as well as programming changes to allow for data entry simplification (IDE). The line item also funded initiatives to improve client correspondence by reducing the amount of correspondence a client receives and improving the overall readability of the correspondence. The projects have been completed.

#### **TANF-Specific CBMS Changes**

This line reflected an appropriation of federal TANF funds made for a FY 2008-09 decision item. The federal reauthorization of TANF, which occurred in 2006, added a number of reporting requirements for the states. The appropriation paid for necessary additions to CBMS reporting capabilities in order to meet the new federal requirements. The project was completed in FY 2010-11.

## (3) Office of Operations

The Office of Operations provides Department-wide facility maintenance and management, accounting, payroll, contracting, purchasing, and field audits. The Office is organized into the following units: Division of Accounting, Division of Facilities Management, Division of Procurement, and the Division of Contract Management.

- The Division of Accounting includes roughly 25 percent of the staff in the Office of Operations. The Division manages all departmental financial operations and resources, including payments to counties and service providers throughout the state for human services programs, Medicaid, Medicare and private party billing for the Department's various community and institutional programs, and overall accounts and controls over expenditures and revenues from multiple state and federal sources.
- The Division of Facilities Management accounts for nearly 70 percent of the staff in the Office of Operations. The Division is responsible operating, cleaning, and maintaining all Department buildings and facilities, including youth correctional facilities, the two State mental health institutes' campuses, and three regional centers for the developmentally disabled, in addition to Department office buildings. Overall, the Division operates 299 buildings and over 3.25 million gross square feet of space. It is also responsible for acquisition, operation and management of utility services, planning, design and construction of capital construction and controlled maintenance projects, and the Department's commercial and vehicle leases.
- The Procurement Division includes roughly five percent of Office of Operations appropriated staff. The Purchasing Unit has been delegated autonomous authority by the Department of Personnel and Administration and is responsible for purchasing goods and services for Departmental programs in excess of \$35 million per year. The Materials Management Unit is responsible for providing warehouse and distribution for all Department programs which house direct care clients. This includes ordering and inventory control of food and non-food items through three primary warehouse and office facilities throughout the State.
- The Contract Management Unit consists of less than one percent of Office of Operations staff. It is responsible for managing the contracting process in the Department including development, approval, and oversight of performance of all Department contracts.

## DIVISION REQUEST AND RECOMMENDATION SUMMARY

	Office of Operations										
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	Net General Fund				
FY 2012-13 Appropriation:											
HB 12-1335 (Long Bill)	\$40,153,271	\$23,060,940	\$3,208,611	\$9,307,364	\$4,576,356	441.9	\$25,468,245				
Other legislation	39,619	29,704	0	9,915	0	0.0	34,662				
SB 13-091 (Supplemental)	<u>1,652,214</u>	<u>1,652,214</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>	<u>1,652,214</u>				

		Office of (	Operations				
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	Net General Fund
TOTAL	\$41,845,104	\$24,742,858	\$3,208,611	\$9,317,279	\$4,576,356	441.9	\$27,155,121
FY 2013-14 Requested Appropriation:							
FY 2012-13 Appropriation	\$41,845,104	\$24,742,858	\$3,208,611	\$9,317,279	\$4,576,356	441.9	\$27,155,121
R-6: Increase in utilities	1,652,214	1,652,214	0	0	0	0.0	1,652,214
R-12: DD program technical changes	86,613	0	86,613	0	0	2.0	0
BA: Operations staff transfer	(120,849)	0	0	0	(120,849)	(2.0)	0
NPI: Fleet request	98,870	51,857	7,178	24,945	14,890	0.0	62,945
NPI: Capitol Complex upgrades	92,709	42,472	4,983	5,408	39,846	0.0	43,202
Centrally appropriated line items	215,495	98,722	11,582	12,571	92,620	0.0	100,419
Annualize prior year legislation	<u>(1,691,833)</u>	<u>(1,681,918)</u>	<u>0</u>	<u>(9,915)</u>	<u>0</u>	<u>0.0</u>	<u>(1,686,876)</u>
TOTAL	\$42,178,323	\$24,906,205	\$3,318,967	\$9,350,288	\$4,602,863	441.9	\$27,327,025
Increase/(Decrease)	\$333,219	\$163,347	\$110,356	\$33,009	\$26,507	0.0	171,904
Percentage Change	0.8%	0.7%	3.4%	0.4%	0.6%	0.0%	0.6%
FY 2013-14 Executive Request:	\$41,856,861	\$24,584,743	\$3,318,967	\$9,350,288	\$4,602,863	441.9	\$27,005,563
Request Above/(Below) Recommendation	(\$321,462)	(\$321,462)	\$0	\$0	\$0	0.0	(\$321,462)

**R-6: Increase in utilities:** The recommendation includes an increase of \$1,652,214 General Fund for the anticipated utility costs for operating 24-hour, direct care facilities.

## → Request R-6: Increase in utilities

*Request:* The Department seeks an increase of \$1,330,752 General Fund for FY 2013-14 to meet anticipated utility costs.

*Recommendation:* Staff recommends an increase of \$1,652,214 General Fund for FY 2013-14. Staff's recommendation represents a continuation of the funding level contained in the Department's FY 2012-13 supplemental bill (S.B. 13-091) for the same purpose.

*Analysis:* The Office of Operations' utility expenses are primarily derived from the operation of its 24-hour, direct care facilities (Mental Health Institutes, Regional Centers for Individuals with Developmental Disabilities, and Division of Youth Corrections facilities). The utility line item budget supports three components:

1. The purchase of utilities including costs associated with natural gas, electricity, coal, water, and waste water expenses. Utility purchases represent the most dynamic of the three cost

components. Factors such as weather, consumption, program changes, price fluctuations based on supply and demand, and other market conditions all impact the costs of the Department's utilities purchases.

- 2. Energy performance contracts to increase energy efficiency through infrastructure improvements. Energy performance contracts are funded through the energy savings derived from the infrastructure improvements.
- 3. Energy management systems to control all mechanical and electrical systems and reduce the number of maintenance staff required at each facility and monitor energy performance.

Appropriations made for the Department's utility expenditures through the Office of Operations' Utilities line item have not been sufficient to cover the expenditures associated with the operation of its 24-hour, direct care facilities. Beginning in 2005, the Department conducted energy audits of all major facilities and systems to determine avenues for cost savings. As a result, the Department implemented four phases of energy performance contract projects to install energy-saving components in buildings. To close the remaining gap between spending authority in the Utilities line item and actual expenditures in prior fiscal years, the Department used the authority provided pursuant to Section 24-75-112 (V) (l), Colorado Revised Statutes, which defines operating expenses, to log expenditures for utility costs in operating expenses line items across the agency. Beginning in FY 2011-12, however, the transfer of expenses for utility costs to operating expenses line items was not feasible due to agency needs for moneys appropriated for operating expenses for program delivery. For FY 2012-13, the Committee approved an increase of \$1,652,214 General Fund. Staff recommends that the \$1,652,214 General Fund appropriated for FY 2012-13 be continued in FY 2013-14 to address the utility funding shortfall in a manner that does not require program operating expense transfers for this purpose.

**R-12: DD program technical changes:** The recommendation includes a variety of budget neutral technical corrections related to developmental disabilities programs. The recommendation includes an increase of \$86,613 cash funds from the Early Intervention Services Trust Fund and 2.0 FTE in the Office of Operations.

#### Request R-12: DD program technical changes

Consistent with prior Committee action taken on March 4, 2013 during Megan Davisson's figure setting presentation for Services for People with Disabilities, staff recommends an appropriation of \$86,613 cash funds and 2.0 FTE for this Office.

**BA: Operations staff transfer:** The recommendation includes a decrease of \$120,849 federal funds from the Substance Abuse Prevention and Treatment Block Grant and 2.0 FTE in the Office of Operations and an increase of the same amount in the Office of Behavioral Health.

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## **→** Budget Amendment: Operations staff transfer

*Request:* The Department seeks a transfer of \$120,849 federal funds and 2.0 FTE for FY 2013-14 from the Office of Operations to the Office of Behavioral Health to correctly reflect FTE usage associated with the federal Substance Abuse Prevention and Treatment Block Grant. This request is budget neutral.

*Recommendation:* Staff recommends a transfer of \$120,849 federal funds and 2.0 FTE for FY 2013-14 from the Office of Operations to the Office of Behavioral Health to correctly reflect FTE usage associated with the federal Substance Abuse Prevention and Treatment Block Grant.

Analysis: This request and recommendation is technical in nature to align spending authority with function.

**NPI: Capitol Complex upgrades:** The recommendation includes a pending increase of \$92,709 total funds total funds (including \$43,202 net General Fund) for FY 2013-14 for the Department's share of infrastructure needs proposed by the Department of Personnel and Administration.

## → Non-Prioritized Item Request: Capitol Complex upgrades

The request seeks an increase of \$92,709 total funds (including \$43,202 net General Fund) for FY 2013-14 for the Department's share of reinstating operating appropriation reductions taken during the recent economic downturn and to address critical safety and infrastructure needs in Capitol Complex buildings. This request will be considered during Committee staff's figure setting presentation by Alfredo Kemm for several common policy items associated with the Department of Personnel and Administration scheduled for Friday, March 15, 2013. Staff requests permission to adjust this line item based on the March 15<sup>th</sup> Committee action.

**NPI: Fleet request:** The recommendation includes a pending decrease of \$98,870 total funds (including \$62,945 net General Fund) for FY 2013-14 for the Department's share of use of State fleet vehicles.

#### Non-Prioritized Item Request: Fleet request

The request seeks a decrease of \$98,870 total funds (including \$62,945 net General Fund) for FY 2013-14 for the Department's share of a true-up the fleet vehicle lease line appropriations within all affected departments. This item does not affect the total number of vehicles that are approved for purchase by the State Fleet Management program. This request will be considered during Committee staff's figure setting presentation by Alfredo Kemm for several common policy items associated with the Department of Personnel and Administration scheduled for Friday, March 15, 2013. Staff requests permission to adjust this line item based on the March 15<sup>th</sup> Committee action.

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**Centrally Appropriated Line Items:** The recommendation includes a pending increase of \$215,495 total funds (including \$100,419 net General Fund) for FY 2013-14. **The recommendation is <u>pending</u> the approval of vehicle lease payments.** This line item will be considered during Committee staff's figure setting presentation by Alfredo Kemm for several common policy items associated with the Department of Personnel and Administration scheduled for Friday, March 15, 2013. **Staff requests permission to adjust this line item based on the March 15th Committee action.** 

**Annualize prior year legislation:** The recommendation includes a decrease of \$1,691,833 total funds (including \$1,686,876 net General Fund) for FY 2013-14. The following table outlines the bills annualized for FY 2013-14.

Annualization of Prior Year Legislation										
Bill	<b>Total Funds</b>	GF	CF	RF	FF	FTE	NGF			
H.B. 12-1246 (Pay date shift)	(\$39,619)	(\$29,704)	\$0	(\$9,915)	\$0	0.0	(\$34,662)			
S.B. 13-091 (Supplemental)	(1,652,214)	(1,652,214)	0	0	0	0.0	(1,652,214)			
Totals	(\$1,691,833)	(\$1,681,918)	\$0	(\$9,915)	\$0	0.0	(\$1,686,876)			

### LINE ITEM DETAIL – (3) OFFICE OF OPERATIONS

#### (A) ADMINISTRATION

#### **Personal Services**

The Personal Services line item provides funding for employees' salaries and wages, as well as the associated State contribution to PERA and the State share of federal Medicare taxes. This line item also provides funding for contracted professional and temporary services.

**Request:** The Department requests an appropriation of \$22,406,559 total funds (including \$14,163,538 net General Fund) and 432.8 FTE for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$22,406,559 total funds and 432.8 FTE for FY 2013-14.** The recommendation consists of \$12,673,254 General Fund, \$2,026,990 cash funds from patient cash collected at the State's two mental health institutes, Early Intervention Service Trust Fund, Business Enterprise Program Cash Fund, and various sources,, \$5,936,015 reappropriated funds transferred from the Department of Health Care Policy and Financing (including \$1,490,284 General Fund), the Department of Corrections, nursing home indirect cost collections, and various sources, and \$1,770,300 federal funds from Section 110 vocational rehabilitation funds, Social Security Administration for disability determination services, Child Care Development Funds, Substance Abuse Prevention and Treatment Block Grant, U.S. Department of Human Services Office of Refugee Resettlement, Temporary Assistance for Needy Families (TANF), and various sources. The following table summarizes the calculations for staff's recommendation.

Off	ice of Opera	tions, Adm	inistration <sub>s</sub>	, Personal Serv	vices		
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	Net General Fund
FY 2012-13 Appropriation:							
HB 12-1335 (Long Bill)	\$22,447,923	\$12,673,254	\$1,947,505	\$5,936,015	\$1,891,149	432.8	\$14,163,538
Other legislation	<u>39,619</u>	29,704	<u>0</u>	<u>9,915</u>	<u>0</u>	<u>0.0</u>	<u>34,662</u>
TOTAL	\$22,487,542	\$12,702,958	\$1,947,505	\$5,945,930	\$1,891,149	432.8	\$14,198,200
<b>FY 2013-14 Recommended Appropriat</b> FY 2012-13 Appropriation	<b>ion:</b> \$22,487,542	\$12,702,958	\$1,947,505	\$5,945,930	\$1,891,149	432.8	\$14,198,200
BA: Operations staff transfer	(120,849)	0	0	0	(120,849)	(2.0)	0
R-12: DD program technical changes	79,485	0	79,485	0	0	2.0	0
Annualize prior year legislation	<u>(39,619)</u>	(29,704)	<u>0</u>	<u>(9,915)</u>	<u>0</u>	<u>0.0</u>	<u>(34,662)</u>
TOTAL	\$22,406,559	\$12,673,254	\$2,026,990	\$5,936,015	\$1,770,300	432.8	\$14,163,538
Increase/(Decrease)	(\$80,623)	(\$29,704)	\$79,485	(\$9,915)	(\$120,849)	0.0	(\$34,662)

Office of Operations, Administration, Personal Services												
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	Net General Fund					
Percentage Change	(0.4%)	(0.2%)	0.4%	(0.2%)	(6.4%)	0.0%	(0.2%)					
FY 2013-14 Executive Request:	\$22,406,559	\$12,673,254	\$2,026,990	\$5,936,015	\$1,770,300	432.8	\$14,163,538					
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0	\$0					

#### **Operating Expenses**

The Operating Expenses line item provides for most of the non-personal services costs of the Office with the exception of leased space, leased vehicles and utilities. The expenses include the materials and supplies needed by the Office of Operations Divisions of Facilities Management, Accounting, and Procurement.

**Request:** The Department requests an appropriation of \$3,377,779 total funds (including \$2,633,266 net General Fund) for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$3,377,779 total funds for FY 2013-14.** The recommendation consists of \$2,454,829 General Fund, \$11,422 cash funds from the Early Intervention Service Trust Fund and various sources, \$711,909 reappropriated funds transferred from the Department of Health Care Policy and Financing (including \$178,437 General Fund) and various sources, and \$199,619 federal funds from various sources. The following table summarizes the calculations for staff's recommendation.

Office	of Operatio	ns, Adminis	stration, C	<b>D</b> perating Expe	nses		
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	Net General Fund
FY 2012-13 Appropriation:							
HB 12-1335 (Long Bill)	<u>\$3,370,651</u>	<u>\$2,454,829</u>	<u>\$4,294</u>	<u>\$711,909</u>	<u>\$199,619</u>	<u>0.0</u>	<u>\$2,633,266</u>
TOTAL	\$3,370,651	\$2,454,829	\$4,294	\$711,909	\$199,619	0.0	\$2,633,266
FY 2013-14 Recommended Appropriatio	n:						
FY 2012-13 Appropriation	\$3,370,651	\$2,454,829	\$4,294	\$711,909	\$199,619	0.0	\$2,633,266
R-12: DD program technical changes	<u>7,128</u>	<u>0</u>	<u>7,128</u>	<u>0</u>	<u>0</u>	<u>0.0</u>	<u>0</u>
TOTAL	\$3,377,779	\$2,454,829	\$11,422	\$711,909	\$199,619	0.0	\$2,633,266
Increase/(Decrease)	\$7,128	\$0	\$7,128	\$0	\$0	0.0	\$0
Percentage Change	0.2%	0.0%	166.0%	0.0%	0.0%	0.0%	0%
FY 2013-14 Executive Request:	\$3,377,779	\$2,454,829	\$11,422	\$711,909	\$199,619	0.0	\$2,633,266
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0	\$0

#### Vehicle Lease Payments

This line item provides funding for annual payments to the Department of Personnel and Administration for the cost of administration, loan repayment, and lease-purchase payments for new and replacement motor vehicles. The vehicle lease payment line item provides for the fixed portion of the vehicle leases from fleet management. The Department currently has 465 vehicles.

**Request:** The Department requests an appropriation of \$1,246,303 (including \$785,887 net General Fund) for FY 2013-14.

**Recommendation: Staff's recommendation is <u>pending</u> the approval of the common policy by the Committee. This request will be considered during Committee staff's figure setting presentation by Alfredo Kemm for several common policy items associated with the Department of Personnel and Administration scheduled for Friday, March 15, 2013. <b>Staff requests permission to adjust this line item based on the March 15<sup>th</sup> Committee action.** 

#### Leased Space

The appropriation for this line item provides funding for 45 commercial space leases throughout the state associated with nine major program areas, including Alcohol and Drug Abuse Services, Child Care, Disability Determination, Vocational Rehabilitation, and Youth Corrections. The Department leases approximately 143,827 square feet.

**Request:** The Department requests a continuation level of funding of \$2,410,915 total funds (including \$588,759 General Fund) for FY 2013-14.

**Recommendation: Staff recommends a continuation level of funding of \$2,410,915 total funds for FY 2013-14.** The recommendation consists of \$588,759 General Fund, \$37,416 cash funds from various sources, \$22,527 reappropriated funds from various sources, and \$1,762,213 federal funds from Section 110 vocational rehabilitation funds, Social Security Administration for disability determination services, and various sources.

#### **Capitol Complex Leased Space**

Capitol Complex Leased Space is appropriated based on usable square footage used by each state department. Currently, for the Department, this includes 99,087 square feet at 1575 Sherman Street in Denver and 3,104 square feet at the State Office Building in Grand Junction.

**Request:** The Department requests an appropriation of \$1,568,312 total funds (including \$740,422 net General Fund) for FY 2013-14.

**Recommendation: Staff's recommendation is <u>pending</u> the approval of the common policy by the Committee. This request will be considered during Committee staff's figure setting presentation by Alfredo Kemm for several common policy items associated with the Department of Personnel and Administration scheduled for Friday, March 15, 2013. <b>Staff requests permission to adjust this line item based on the March 15<sup>th</sup> Committee action.** 

#### **Utilities**

This line item funds utilities expenditures including natural gas, electricity, water and waste water expenses for the Department's residential facilities (Division of Youth Corrections, Mental Health Institutes, and Regional Centers for Persons with Developmental Disabilities) and other facilities supported by the Office of Operations on the Fort Logan and Pueblo campuses. Utility costs for Department office space, excluding that on the two Department campuses or within residential facilities, is incorporated into Capitol Complex and leased space rates.

**Request:** The Department requests an appropriation of \$9,096,962 total funds (including \$8,093,691 net General Fund) for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$9,418,424 total funds for FY 2013-14.** The recommendation consists of \$7,820,907 General Fund, \$50,000 cash funds from various sources, and \$1,547,517 reappropriated funds transferred from the Department of Health Care Policy and Financing (including \$594,246 General Fund) and various sources. The following table summarizes the calculations for staff's recommendation.

Office	of Operat	ions, Admi	nistration,	Utilities		
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	FTE	Net General Fund
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	\$7,766,210	\$6,168,693	\$50,000	\$1,547,517	0.0	\$6,762,939
SB 13-091 (Supplemental Appropriations)	<u>1,652,214</u>	<u>1,652,214</u>	<u>0</u>	<u>0</u>	<u>0.0</u>	<u>1,652,214</u>
TOTAL	\$9,418,424	\$7,820,907	\$50,000	\$1,547,517	0.0	\$8,415,153
FY 2013-14 Recommended Appropriation	n:					
FY 2012-13 Appropriation	\$9,418,424	\$7,820,907	\$50,000	\$1,547,517	0.0	\$8,415,153
R-6: Funding request for utilities	1,652,214	1,652,214	0	0	0.0	1,652,214
Annualize prior year funding	<u>(1,652,214)</u>	<u>(1,652,214)</u>	<u>0</u>	<u>0</u>	<u>0.0</u>	(1,652,214)
TOTAL	\$9,418,424	\$7,820,907	\$50,000	\$1,547,517	0.0	\$8,415,153
Increase/(Decrease)	\$0	\$0	\$0	\$0	0.0	\$0
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
FY 2013-14 Executive Request:	\$9,096,962	\$7,499,445	\$50,000	\$1,547,517	0.0	\$8,093,691
Request Above/(Below) Recommendation	(\$321,462)	(\$321,462)	\$0	\$0	0.0	(\$321,462)

#### **(B) SPECIAL PURPOSE**

#### **Buildings and Grounds Rental**

The appropriation for this line item provides cash fund spending authority for FTE and operating expenses associated with the maintenance, repair, and upkeep of the Departments' facilities and grounds that are leased to public and private agencies pursuant to Section 26-1-133.5, C.R.S. The Department leases space to other State agencies or non-profit organizations for offices or for the direct provision of services.

Most of these rentals are at the Colorado Mental Health Institute at Fort Logan with agencies having missions compatible with the Department. Rents collected are deposited into the Buildings and Grounds Cash Fund to be used for the operating, maintaining, remodeling or demolishing of the rental properties. The rates paid by agencies are based on the Department's calculated costs for maintenance, repair, and upkeep of the rented spaces. Spending authority for this line item is based on anticipated revenue from the leasing agencies. H.B. 08-1268 (White/Johnson) expanded the Department's authority to rent property at other locations, which was previously restricted to the Fort Logan campus only.

**Request:** The Department requests a continuation level of funding of \$1,018,818 cash funds and 6.5 FTE for FY 2013-14.

## **Recommendation:** Staff recommends a continuation level of funding of \$1,018,818 cash funds from the Buildings and Grounds Cash Fund and 6.5 FTE for FY 2013-14.

#### **State Garage Fund**

The Department has an agreement with the Department of Personnel and Administration to operate vehicle maintenance and fueling stations at three State facilities, including the Mental Health Institutes at Fort Logan and Pueblo, and Grand Junction Regional Center. The Office is reimbursed by divisions within the Department and by other State agencies (Department of Transportation and the Colorado State Patrol) for maintenance, repair, storage and fueling of State-owned passenger motor vehicles. Revenues are deposited into the State Garage Fund. This line item provides the spending authority for the Department to receive and spend such reimbursement.

**Request:** The Department requests a continuation funding level of \$731,213 reappropriated funds and 2.6 FTE for FY 2013-14.

**Recommendation: Staff recommends a continuation funding level of \$731,213 reappropriated funds.** The moneys originate from fees charged to various divisions in the Department of Human Services and deposited in the State Garage Fund and 2.6 FTE for FY 2013-14.

## (8) Behavioral Health Services (new division name)

The delivery of mental health and substance abuse services by the Department of Human Services is primarily carried out by the Office of Behavioral Health, including the Division of Behavioral Health (consisting of mental health and substance abuse community programs), the Mental Health Institute Division (operation of two Mental Health Institutes at Fort Logan and Pueblo), and the Domestic Violence Program.

## DIVISION REQUEST AND RECOMMENDATION SUMMARY

	В	ehavioral H	ealth Servio	ces			
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	Net General Fund
FY 2012-13 Appropriation:							
HB 12-1335 (Long Bill)	\$197,911,192	\$130,910,246	\$18,134,945	\$13,430,009	\$35,435,992	1,230.0	\$134,824,020
Other legislation	539,558	539,558	(1,270,616)	1,270,616	0	0.0	539,558
SB 13-091 (Supplemental Appropriations)	<u>(267,669)</u>	<u>144,118</u>	<u>505,318</u>	<u>(917,105)</u>	<u>0</u>	<u>0.0</u>	<u>(129,396</u> )
TOTAL	\$198,183,081	\$131,593,922	\$17,369,647	\$13,783,520	\$35,435,992	1,230.0	\$135,234,182
FY 2013-14 Recommended Appropriatio	n:						
FY 2012-13 Appropriation	\$198,183,081	\$131,593,922	\$17,369,647	\$13,783,520	\$35,435,992	1,230.0	\$135,234,182
R-3A: Access to institute beds	2,054,819	2,054,819	0	0	0	0.9	2,054,819
R-3B: Improved community capacity	3,872,200	3,872,200	0	0	0	0.0	3,872,200
R-3C: Crisis response system	19,792,029	19,792,029	0	0	0	0.9	19,792,029
R-5: Provider rate increase	1,107,317	1,032,850	9,678	64,789	0	0.0	1,048,721
R-7: Institute treatment modernization	856,709	856,709	0	0	0	6.4	856,709
BA: Operations staff transfer	120,849	0	0	0	120,849	2.0	C
BA: Institute revenue adjustment	0	411,787	505,318	(917,105)	0	0.0	138,273
BA: Mental health institute adjustment	0	0	0	0	0	0.0	C
Staff-initiated reduction	(1,017,212)	0	0	(600,000)	(417,212)	(4.5)	(300,000
Correctional treatment increase	1,200,000	0	0	1,200,000	0	0.0	(
School-based mental health services	1,163,876	1,163,876	0	0	0	0.0	1,163,876
Annualize prior year legislation	<u>(336,058)</u>	<u>(683,676)</u>	<u>(505,318)</u>	<u>852,936</u>	<u>0</u>	<u>(0.1)</u>	<u>(410,162</u>
TOTAL	\$226,997,610	\$160,094,516	\$17,379,325	\$14,384,140	\$35,139,629	1,235.6	\$163,450,647
Increase/(Decrease)	\$28,814,529	\$28,500,594	\$9,678	\$600,620	(\$296,363)	5.6	\$28,216,465
Percentage Change	14.5%	21.7%	0.1%	4.4%	(0.8%)	0.5%	20.9%

Behavioral Health Services									
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE	Net General Fund		
FY 2013-14 Executive Request:	\$216,475,615	\$149,755,309	\$17,379,325	\$13,784,140	\$35,556,841	1,240.1	\$153,411,440		
Request Above/(Below) Recommendation	(\$10,521,995)	(\$10,339,207)	\$0	(\$600,000)	\$417,212	4.5	(\$10,039,207)		

**R-3A: Increasing access to institute beds:** The recommendation includes an increase of \$2,054,819 General Fund and 0.9 FTE for FY 2013-14 for a jail-based restoration program.

## **→** Request R-3A: Increasing access to mental health institute beds

*Request:* The Department seeks an increase of \$2,054,819 General Fund and 0.9 FTE for FY 2013-14 to provide contract funding and staff oversight for the operation of a 20-bed, jail-based restoration program for defendants who have been determined by the court to be incompetent to proceed in their criminal cases and require evaluation and restoration services.

*Recommendation:* Staff recommends an increase of \$2,054,819 General Fund and 0.9 FTE for FY 2013-14 for a jail-based restoration program. Staff also recommends creating a new line item for the program costs associated with the program.

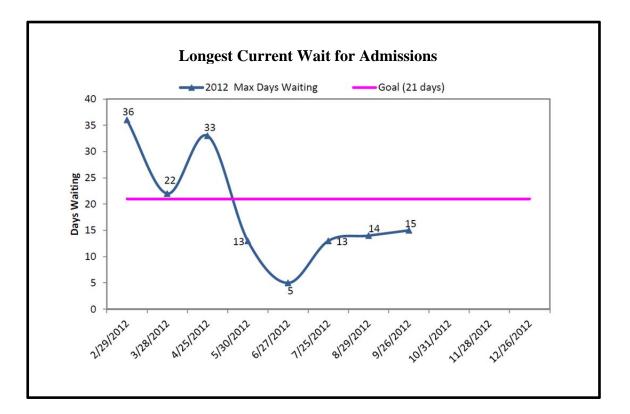
*Analysis:* The Colorado Mental Health Institute at Pueblo (CMHIP) is a 451 bed psychiatric hospital providing inpatient services in four civil treatment units (adolescents, geriatrics, adults, and co-occurring mental health and substance use disorders) and a forensics treatment unit for individuals involved in the criminal justice system requiring a competency evaluation and/or restoration to competency. The forensics treatment division also provides services to individuals found not guilty of a criminal charge by reason of insanity. Of the civil beds at CMHIP, the state's community mental health centers are allocated the 64 beds in the adult treatment unit and the 40 beds in the geriatric treatment unit. The 307 beds in the forensic treatment unit are open to patients from all regions of the state, as CMHIP is the only State facility with the pre and post-trial service offerings.

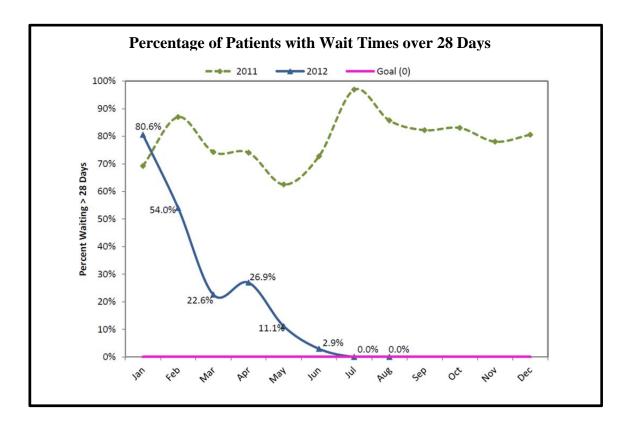
The forensic treatment unit operates at an occupancy rate of over 90 percent. Referrals to CMHIP for these services have increased by 34 percent from FY 2007-08 to FY 2011-12. A lawsuit filed in United States District Court in 2011 against the Department alleged that CMHIP was causing patients unconstitutional (federal) delays (in some cases, up to six months) in receiving court-ordered competency evaluations and restoration to competency services. The plaintiff and the Department entered into a settlement agreement in April 2012. The agreement indicates that:

- The Department must admit a pretrial detainee to CMHIP within 28 days of a court making the determination that the detainee must undergo an evaluation or restorative treatment;
- The Department must maintain a monthly average admission of 24 days for all pretrial detainees ordered to CMHIP by a court to undergo an evaluation or restorative treatment;
- Competency evaluations performed in county jails must be completed within 30 days;

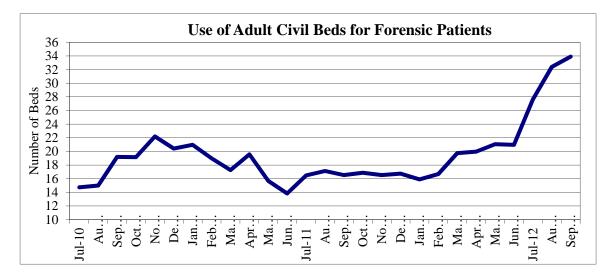
- The agreement is in place for 10 years, and is enforceable by the United States District Court; and
- The Department and the plaintiff will work together to educate stakeholders in the criminal justice system to improve the timely evaluation and treatment of mentally ill, pretrial detainees.

As part of its strategic plan, the Department has implemented a performance measure similar to the settlement agreement terms (28 day max for admission, 24 day average for admission). The following graphs report the Department's progress toward meeting the performance goals outlined in the strategic plan.



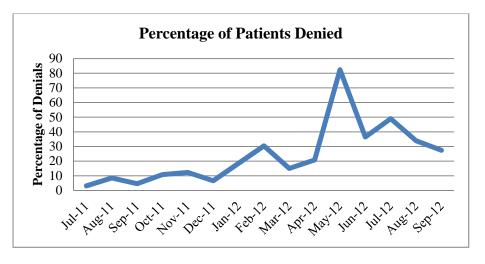


The increase in referrals from the courts, coupled with the terms of the settlement agreement, has placed stress on the ability of the Department to provide timely services for forensic patients. As a result, CMHIP has used civil beds to manage the population. The following table illustrates this trend in the adult civil treatment unit that is home to 64 beds.



Community mental health centers have experienced challenges in accessing the beds allocated to them because over 50 percent of the adult civil beds at CMHIP are currently consumed by forensic patients. Several community mental health centers have not been able to use an adult

civil bed at CMHIP for six months or more, while others report not being able to access a bed in more than a year. The following table summarizes the percentage of referrals from the community mental health centers to the CMHIP adult civil treatment division that were denied over the past year.



The centers turn to a series of alternative treatment options to compensate for the inability to access their allocated beds:

- Pay for private hospital beds;
- Borrow beds at the Colorado Mental Health Institute at Fort Logan from other community mental health centers;
- Rely on community residential treatment;
- Place patients in an Acute Treatment Unit (ATU); and/or
- Participate in hospital diversion programs that include community case management and wrap-around services.

The Department's FY 2013-14 budget request includes a proposal to contract with a community mental health center or another private firm to operate a 20-bed, jail-based restoration program. The goal of the solution is to reduce the number of incompetent to proceed patients occupying hospital beds at CMHIP that are allocated for civil use to the community mental health centers.

The program would cater to pretrial detainees from jails in Broomfield, Denver, Jefferson, Arapahoe, Adams, Douglas, Weld, Larimer, and Boulder Counties. These counties admitted 155 individuals to CMHIP for restoration in FY 2011-12, equaling 64 percent of the total number of restoration service admissions to CMHIP. The Department assumes that 116 of the 155 referrals (75 percent) from these counties could qualify for a jail-based restoration program. 116 restorations in the jail-based program represent 48 percent of the individuals admitted annually to CMHIP for restoration services.

The FY 2013-14 budget request for the jail-based restoration program is an increase of \$2.1 million General Fund and 0.9 FTE. The request includes \$2.0 million General Fund for contract services to operate the program and \$0.1 million General Fund and 0.9 FTE to employ a

psychologist to provide oversight, training, and support to the program. The program annualizes to \$2.5 million General Fund and 1.0 FTE in FY 2014-15. The breakdown of costs for the two years is found in the table below.

Request	Requested Appropriation for 20-bed, Jail-based Restoration Program									
	FTE	FY 2013-14	FTE	FY 2014-15						
Personal Services	0.9	\$75,285	1.0	\$82,319						
Operating Expenses		5,653		950						
Contract Costs		1,982,500		2,372,500						
Total	0.9	\$2,063,438	1.0	\$2,455,769						

The Department explored an alternative possibility to open a 20-bed unit at CMHIP to provide restoration services. The cost of the alternative is approximately \$3.5 million General Fund, and includes the addition of 49.0 FTE.

**Staff recommends funding the Department's request as proposed**. The increase in referrals to CMHIP by the courts for competency evaluations and restoration services and the limited number of public and private psychiatric beds in the state have combined to place stress on the State's resources for individuals with severe mental health treatment needs. The data indicate that individuals requiring competency evaluations and restoration services are receiving services in a timely manner at the expense of patients requiring mental health services in a hospital setting that are not involved in the criminal justice system.

Community mental health centers have been able to cobble together a host of alternative treatment options to provide services to individuals who traditionally require a stay in one of the State's mental health institutes. In certain cases, however, the treatment options do not give the patient the best opportunity to attain positive health outcomes and are not cost effective. For example, non-hospital alternatives result in patients receiving lower levels of care before they are ready, increasing the risk of readmission or interaction with the criminal justice system.

Colorado is not the only state in the country grappling with the issue of reducing wait times to provide evaluation and restoration services in State mental health institutes. The State of California established a pilot program in the San Bernardino County Jail to provide competency restoration services to pretrial detainees at the jail instead of at a State hospital to reduce the backlog of detainees requiring competency restoration services. Through a competitive bidding process, the State entered into a contract with Liberty Healthcare Corporation to operate 20 beds at the jail to perform intensive psychiatric treatment, acute stabilization services, and court-mandated services.

According to the non-partisan California Legislative Analyst's Office January 2012 report, data from the first nine months (January 2011 to September 2011) of the pilot program's operation indicates that treatment in the jail begins much sooner than in the State hospital system, is completed for a detainee in average time of 54 days (versus six to seven months in the State hospital system), and is effective in the sense that none of the individuals brought to competency have returned to an incompetent status once returned to the courts. The proposal submitted by the Department to take an approach similar to the one taken by California represents a strategy

that data indicate has the potential to reduce the number of forensic patients occupying civil beds at CMHIP.

**R-3B: Improved behavioral community capacity:** The recommendation includes an increase of \$3,872,200 General Fund for FY 2013-14 for community-based behavioral health services.

#### Request R-3B: Improved behavioral community capacity

*Request:* The Department seeks an increase of \$4.8 million General Fund for FY 2013-14 to increase the delivery of community-based, behavioral health stabilization services. Specifically, the initiative would provide additional Assertive Community Treatment services and intensive case management, additional beds in Enhanced Alternative Living Residence facilities, additional housing subsidies, and the placement of over 50 individuals in Adult Foster Care services.

#### *Recommendation:* Staff recommends an increase of \$3,872,200 General Fund for FY 2013-14 to increase community-based services with a goal of decreasing the need for emergency behavioral health services.

*Analysis:* Mental health services are delivered to individuals via numerous modes, in a variety of public and private settings, and at a wide range of costs. Many individuals receive services after exhibiting severe symptoms of mental illness and arriving at an emergency room for treatment and evaluation. Under Colorado statute, a certified peace officer, a professional person (certified to practice medicine or a psychology in the state), a registered professional nurse, a licensed marriage and family therapist, or a licensed clinical social worker may order a 72-hour treatment and evaluation of an individual, often referred to as a "72-hour hold" or "mental health hold." Many times this scenario occurs after a family member or nearby individual witnesses the behavior, worries about the safety of all involved, and notifies the local police department.

In FY 2011-12, 13,418 mental health holds were implemented in Colorado. State statute requires an individual to be released, referred for further care and treatment on a voluntary basis, or certified for short-term treatment within the 72-hour time-frame of the hold. Nearly 75 percent of all mental health holds in FY 2011-12 resulted in release or voluntary referral to further care and treatment.

It is estimated that 16 percent of all mental health holds that occurred in FY 2011-12 involved individuals who did not have private insurance and did not qualify for Medicaid. The lack of insurance presents a barrier for these individuals to access appropriate behavioral health services and, consequently, less likely to manage their mental health illnesses. An untreated mental health issue is likely to result in an individual decompensating and coming into contact with emergency care or the criminal justice system. Emergency rooms provide an appropriate level of care with a high price tag (\$2,400 a day), while jails provide an inexpensive option (\$65 a day) in a less appropriate setting to receive treatment services.

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In addition to untreated individuals presenting in costly (emergency rooms) and/or inappropriate (jails) treatment environments that do not foster long-term recovery, the State's two mental health institutes keep individuals in custody too long due to a lack of proper resources in the community to treat these individuals. This presents two problems: first, the federal Supreme Court ruled that the Americans with Disabilities Act may require states to provide community-based services rather than institutional placements for individuals with disabilities, including mental illness. Second, the longer an individual capable of receiving treatment in a community setting is in the custody of a State mental health institute, the longer a bed is unavailable to other individuals in need of the intensive services that only the State mental health institutes can provide.

The Department's FY 2013-14 budget request includes a proposal to increase capacity in the community to appropriately address the needs of individuals who are medically indigent and voluntarily or involuntarily committed to the State's behavioral health treatment system. The goal of the proposal is to decrease the contact individuals have with emergency rooms, the State's two mental health institutes, and the criminal justice system. Specifically, the request proposes capacity building in the treatment areas of Assertive Community Treatment (ACT), intensive case management, Assisted Living Residences (ALR), housing subsidies, and Adult Foster Care (AFC).

- ACT is a team treatment approach designed to provide comprehensive, community-based psychiatric treatment, rehabilitation, and support to persons with serious and persistent mental illness such as schizophrenia. The Department proposes funding to increase ACT capacity by 429 clients;
- Intensive case management services include assisting clients and communities in managing the transition from hospitalization to less restrictive treatment alternatives. The Department proposes funding to add seven behavioral health transition specialists. It is assumed that the added specialists would help with benefit acquisition and service coordination on behalf of an individual;
- ALR treatment beds serve a population requiring protective oversight and personal services in a residential setting. Specifically, ALRs provider room and board, regular supervision available on a 24-hour basis to ensure safety and well-being, assistance with activities of daily living such as bathing, dressing and laundry, medication management, and arrangements for transportation. The Department proposes funding to add two 15-bed ALR facilities in the highest populated areas of the state;
- The Department proposes funding to add housing subsidies for 107 individuals who are on the waitlist for federally funded vouchers or do not qualify for federal vouchers. The Department of Local Affairs' Division Housing would be responsible for the administration of the requested moneys; and
- AFC homes are residential settings that provide 24-hour personal care, protection, and supervision to individuals who cannot live alone, but who do not need continuous nursing care. The Department proposes funding to 52 individuals with AFC.

The FY 2013-14 budget request includes an increase of \$4.8 million General Fund (of which \$577,800 is appropriated directly to the Department of Local Affairs for housing vouchers) to

add capacity in the community. The Department estimates that it will be feasible to contract for the services by January 1, 2014 due to ramp-up time associated with RFP development, contract timing, and capacity development issues. The added capacity annualizes to \$9.6 million General Fund in FY 2014-15. The breakdown of costs for the two years is found in the table below.

Staff recommends an increase of \$3,872,200 for FY 2013-14 for this request. Staff agrees that funding is needed for Assertive Community Treatment (ACT), intensive case management, housing vouchers, and beds to serve a population requiring protective oversight and personal services in a residential setting. Staff disagrees with two components of the Department's request, however. First, staff received feedback from many stakeholders across the state indicating that finding individuals willing to offer adult foster care services is not feasible, regardless of compensation provided to the individuals. Thus, it is staff's recommendation that \$343,824 General Fund not be provided to the Department for adult foster care services as requested. Second, staff received feedback from stakeholders indicating that the ALR type of facility may not meet the needs of the targeted population in a manner that reduces the need for more intensive (and expensive) mental health treatment. As such, staff recommends that funding be provided for residential beds in the amount requested, but urges the Department to work with stakeholders to determine if an ALR is the appropriate level of care needed to keep hard-to-serve patients in the community rather than cycling in and out of psychiatric hospitals.

**R-3C: Behavioral health crisis response system:** The recommendation includes an increase of \$19,792,029 General Fund and 0.9 FTE for FY 2013-14 to improve the state's behavioral health crisis services.

## **R-3C:** Behavioral health crisis response system

*Request:* The Department seeks an increase of \$10,272,874 General Fund and 0.9 FTE for FY 2013-14 to develop a collection of integrated, 24-hour/7 days-a-week services to respond to and assist individuals experiencing a behavioral health emergency. Specifically, the initiative would provide 24-Hour crisis telephone lines, walk-in crisis services, a crisis stabilization unit, and a statewide marketing and communication efforts.

## *Recommendation:* Staff recommends an increase of \$19,792,029 and 0.9 FTE for FY 2013-14 to improve the state's behavioral health crisis services.

*Analysis:* Colorado, like many other states in the country, relies on limited hospital emergency room beds and jails to provide the majority of its behavioral health crisis response care. Care at these two entry points does not represent a treatment delivery that is in the patient's best interest for long-term recovery, cost effective, or a wise use of limited space in hospital emergency rooms and county jails.

The use of hospital emergency rooms to manage psychiatric crises has severe limitations, including admissions that do not require the level of care provided at an emergency room, the release of patients without the necessary follow-up, and missed opportunities to link the patient

with appropriate community resources to manage their behavioral health issue. The use of jail facilities to provide behavioral health crisis care signals that a patient has already reached a severity level that required police intervention to mitigate physical harm to themselves or the general public. In addition, once a person is involved in the criminal justice system they may have difficulty obtaining housing and/or employment, both of which contribute to an individual's ability to effectively manage a behavioral health illness.

For the individual experiencing a behavioral health emergency episode, it is important that the crisis response system provide timely and accessible aid, stabilization options, the ability to remain in the community, and a treatment plan that includes a network of community and natural supports. A 2005 report from Technical Assistance Collaborative, Inc., entitled "A Community-Based Comprehensive Psychiatric Crisis Response Service," indicates that successful crisis response systems have been shown to improve health outcomes, reduce inpatient hospital stays and costs, facilitate access to other necessary mental health services and supports, and protect public safety.

To address the current behavioral health system crisis-related deficiencies, the Department's FY 2013-14 budget request includes a proposal to create the foundation for a coordinated, statewide, behavioral health crisis care system. The goal of the proposal is to improve access to the most appropriate supports and resources to individuals as early as possible to decrease the use of hospital emergency rooms, jails, and prisons. Specifically, the request proposes the implementation of three interrelated core components in five different regions of the state. The three core components are crisis telephone lines, walk-in crisis services, and marketing and communication.

- For a person in crisis (or someone in the person's family or support system), the telephone is often the first point of contact with the behavioral health services. The Department proposes 24-hour a day crisis telephone lines staffed by skilled professionals to provide assessment, screening, triage, preliminary counseling, information, and referral services. The Department also envisions the use of "warm lines" as part of the crisis telephone lines. Warm telephone lines are staffed by peers who are current or former consumers of services and are trained to provide non-crisis supportive counseling to callers;
- Walk-in crisis services are urgent care services in a community that include screening and assessment, crisis stabilization (including medication), brief treatment, and linkage to needed services. The Department also envisions the creation of crisis stabilization units to assist individuals in psychiatric crises that require a safe, secure environment for a stay of up to five days; and
- Statewide marketing and communication is proposed to increase awareness of behavioral illness through increased presence in all forms of media (e.g. print, radio, internet, etc.).

To fund these three initiatives, the Department's FY 2013-14 budget request includes an increase of \$10,272,874 million General Fund and 0.9 FTE. The request includes \$10,199,941 General Fund for contract services to operate regional crisis response systems and \$72,933 General and 0.9 FTE to employ a State program coordinator to oversee program quality, client safety, accountability of contractors, system alignment, and on-going system innovation and

improvement. The proposal annualizes to \$12.4 million General Fund and 1.0 FTE in FY 2014-15.

The Department's proposed plan (and associated funding) addresses a need cited in the H.B. 10-1032 Behavioral Health Crisis Response Services Study Report which indicates that "access and availability to behavioral health crisis services continues to be a gap in Colorado's behavioral health system." The Report recommends that the legislature take action to fund 24-hour crisis telephone lines and walk-in crisis services/crisis stabilization units to meet the needs of the state. **Staff concurs, and recommends that the Department's request be funded in full with \$10,272,874 General Fund and 0.9 FTE for FY 2013-14**. The recommendation provides \$7,553,265 General Fund for walk-in crisis services/crisis stabilization units, \$2,046,675 General Fund for 24-hour crisis lines (broken out as a separate line item), \$600,000 General Fund for marketing and communications to raise awareness of behavioral health emergency services, and \$72,933 General Fund and 0.9 FTE for Department oversight for FY 2013-14.

The components of a successful behavioral health crisis response system are only partially represented in the Department's request, however. According to the Technical Assistance Collaborative, Inc. and H.B. 10-1032 reports, mobile crisis services, crisis respite, and short-term residential services are critical pieces in a comprehensive behavioral health crisis response system. Staff reached out to many stakeholders to verify that the report recommendations for these services are applicable in Colorado. Staff found that mobile crisis services are uniquely critical in Colorado due to the geographical challenges present in many rural areas of the state. For this reason, staff recommends an additional \$5,926,500 General for FY 2013-14 for mobile crisis services (urgent crisis response in the field and transport expenses). Additionally, staff found that crisis situations in the state could often benefit from the temporary removal of an individual from his or her current environment and placement in a calm, protected, and supervised non-hospital setting. These types of facilities, however, are not present in quantities needed in the state. For this reason, staff recommends an additional \$3,592,655 General Fund for FY 2013-14 for crisis respite, and short-term residential services.

**R-5: Provider rate increase:** The recommendation includes an increase of \$1,107,317 total funds (including \$1,048,721 net General Fund) for FY 2013-14 to implement a 1.5 percent increase in community provider rates for community mental health centers and substance use disorder treatment providers.

#### **Request R-5: Provider rate increase**

Consistent with prior Committee action taken on January 30, 2013 during Amanda Bickel's figure setting presentation for community provider rates, the recommendation includes an increase of \$1,107,317 total funds (including \$1,048,721 net General Fund) for FY 2013-14 for community mental health centers and substance use disorder treatment providers.

**R-7: Mental health institute treatment modernization:** The recommendation includes an increase of \$856,709 General Fund and 6.4 FTE to implement trauma informed care practices at the State's two mental health institutes.

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#### Request R-7: Mental health institute treatment modernization

*Request:* The Department seeks an increase of \$856,709 General Fund and 6.4 FTE for FY 2013-14 to implement Trauma Informed Care (TIC) best practices at the State's two mental health institutes. The goal of the program is to reduce patient assaults, reduce the use of seclusion and restraint on patients, and improve treatment outcomes.

## *Recommendation:* Staff recommends an increase of \$856,709 General Fund and 6.4 FTE for FY 2013-14 to implement TIC best practices at the State's two mental health institutes.

*Analysis:* Studies indicate that experiences of traumatic events are primary precursors to behavioral health disorders beginning in childhood and continuing through adulthood. The Department requests funding for staff to implement trauma support groups and a peer support specialists program to perform trauma assessments on patients admitted to the State's two mental health institutes, conduct group therapy focused on trauma, and conduct individual patient trauma therapy. The overarching goal of the proposal is to provide treatment earlier related to trauma to reduce incidents requiring the use of seclusion and/or restraints that impedes an individual's ability to achieve ongoing recovery. Additionally, the use of seclusion and/or restraints poses physical danger to staff, physical danger to patients, and removes staff resources from the unit until the patient de-escalates.

On a measureable level, the State's two mental health institutes are focused on reducing seclusion and restraint rates. The funding requested is aimed at achieving a 45.0 percent reduction in the use of seclusion and restraint from calendar year 2011 levels. Staff recommends funding the request as proposed to assist the Department in achieving goals articulated in its strategic plan related to the use of seclusion and restraint.

**BA: Institute revenue adjustment:** The recommendation includes refinancing the Department's appropriation for the State's two mental health institutes for FY 2013-14.

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#### Budget Amendment: Institute revenue adjustment

*Request*: The recommendation includes adjustments to appropriations based on the projected source of payment of patients at the State's two mental health institutes.

*Recommendation:* Staff recommends refinancing the Department's appropriation for the State's two mental health institutes for FY 2013-14. The recommendation results in a net General Fund increase of \$138,273.

*Analysis*: The recommendation includes adjustments to appropriations based on the projected source of payment of patients at the State's two mental health institutes.

**BA: Institute adjustment:** The recommendation includes a net zero transfer of funding from pharmaceuticals to personal services at the Colorado Mental Health Institute at Pueblo.

## **→** Budget Amendment: Institute adjustment

*Request:* The Department requests to increase personal services appropriations by \$320,362 General Fund and decrease pharmaceutical appropriations by a like amount Colorado Mental Health Institute at Pueblo.

*Recommendation:* Staff recommends transferring \$320,362 General Fund from pharmaceuticals to personal services at the Colorado Mental Health Institute at Pueblo.

*Analysis:* The recommendation aligns appropriations with anticipated needs for personal services and pharmaceutical costs.

**Staff-initiated reduction:** The recommendation includes funding reductions based on prior-year actual expenditures.

**Correctional treatment increase:** Consistent with prior Committee action, the recommendation includes an increase in funding transferred from the Judicial Department to the Department for jail-based behavioral health services.

School-based mental health services: Research indicates that the presence of mental illness in children and adolescents, if not properly diagnosed and treated, increases the likelihood of significant health issues for them as adults and greatly limits their ability to become productive members of society. This manifests itself through higher rates of juvenile incarcerations, school dropout, family dysfunction, drug abuse, and unemployment. The Department currently provides enough funding to supply one FTE at each community mental health center to work directly with schools within their geographies to coordinate the provision of mental health services to students in need. Staff recommends increasing the appropriation to the Department for these services by \$1,163,876 General Fund for FY 2013-14 for each community mental health center to add one additional FTE to work with schools. The additional FTE will assist in reducing lost instructional time for students, expediting intake and provision of behavioral health services to promote school safety and academic achievement.

**Annualize prior year legislation:** The recommendation includes the FY 2013-14 fiscal impact of several legislative initiatives statutorily-mandated in prior legislative sessions including the recent supplemental bill (S.B. 13-091) and the pay date shift bill (H.B. 112-1246).

# LINE ITEM DETAIL – (8) MENTAL HEALTH AND ALCOHOL AND DRUG ABUSE SERVICES

### (A) ADMINISTRATION

#### **Personal Services**

This line item provides funding for employees' salaries and wages, as well as the associated State contribution to the Public Employees Retirement Association (PERA) and the State share of federal Medicare taxes. The table below summarizes the positions assigned to employees funded by this line item. Note, this line item was consolidated with one other line item in FY 2011-12, hence the large increase in FTE from FY 2010-11 to FY 2011-12.

**Request:** The Department requests an appropriation of \$4,594,495 total funds (including \$1,470,437 net General Fund) and 58.7 FTE for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$4,594,495 total funds and 58.7 FTE for FY 2013-14.** The recommendation consists of \$1,282,158 General Fund, \$305,206 cash funds from patient revenues at the State's two mental health institutes, Persistent Drunk Driver Fund, Controlled Substances Program Fund, Alcohol and Drug Abuse Community Prevention and Treatment Fund, Law Enforcement Assistance Fund, Addiction Counselor Training Fund, Offender Mental Health Services Fund, \$804,054 reappropriated funds (including \$188,279 General Fund transferred from the Department of Health Care Policy and Financing), and \$2,203,077 federal funds from the Mental Health Services Block Grant, the Substance Abuse Prevention and Treatment Block Grant, and various sources. The following table summarizes the calculations for staff's recommendation.

Behaviora	al Health Servio	ces, Administ	ration, Pers	onal Services		
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	\$4,412,586	\$1,214,878	\$305,206	\$810,274	\$2,082,228	55.9
Other legislation	<u>370</u>	<u>370</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$4,412,956	\$1,215,248	\$305,206	\$810,274	\$2,082,228	55.9
<b>FY 2013-14 Recommended Appropriation</b>	on: \$4,412,956	\$1,215,248	\$305,206	\$810,274	\$2,082,228	55.9
R-3C: Crisis response system	67,280	67,280	0	0	0	0.9
BA: Operations staff transfer	120,849	0	0	0	120,849	2.0
Annualize prior year legislation	<u>(6,590)</u>	<u>(370)</u>	<u>0</u>	(6,220)	<u>0</u>	<u>(0.1)</u>
	\$4,594,495	\$1,282,158	\$305,206	\$804,054	\$2,203,077	58.7

Behavioral	Health Servio	ces, Administ	ration, Pers	sonal Services		
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
Increase/(Decrease)	\$181,539	\$66,910	\$0	(\$6,220)	\$120,849	2.8
Percentage Change	4.1%	5.5%	0.0%	(0.8%)	5.8%	5.0%
FY 2013-14 Executive Request:	\$4,594,495	\$1,282,158	\$305,206	\$804,054	\$2,203,077	58.7
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

#### **Operating Expenses**

This appropriation includes operating expenditures for the Office of Behavioral Health's central administration staff.

**Request:** The Department requests an appropriation of \$297,321 total funds (including \$30,495 net General Fund) for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$297,321 total funds for FY 2013-14**. The recommendation consists of \$24,382 General Fund, \$38,962 cash funds from patient revenues at the State's two mental health institutes, Persistent Drunk Driver Fund, Controlled Substances Program Fund, Alcohol and Drug Abuse Community Prevention and Treatment Fund, Law Enforcement Assistance Fund, Addiction Counselor Training Fund, Offender Mental Health Services Fund, \$16,266 reappropriated funds (including \$6,113 General Fund transferred from the Department of Health Care Policy and Financing), and \$217,711 federal funds from the Mental Health Services Block Grant, the Substance Abuse Prevention and Treatment Block Grant, and various sources. The following table summarizes the calculations for staff's recommendation.

Behav	ioral Services, A	dministratio	n, Operatin	g Expenses		
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	<u>\$291,668</u>	<u>\$18,729</u>	<u>\$38,962</u>	<u>\$16,266</u>	<u>\$217,711</u>	<u>0.0</u>
TOTAL	\$291,668	\$18,729	\$38,962	\$16,266	\$217,711	0.0
FY 2013-14 Recommended Appropriat	tion:					
FY 2012-13 Appropriation	\$291,668	\$18,729	\$38,962	\$16,266	\$217,711	0.0
R-3C: Crisis response system	<u>5,653</u>	<u>5,653</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>
TOTAL	\$297,321	\$24,382	\$38,962	\$16,266	\$217,711	0.0
Increase/(Decrease)	\$5,653	\$5,653	\$0	\$0	\$0	0.0
Percentage Change	1.9%	30.2%	0.0%	0.0%	0.0%	0.0%

Behavioral Services, Administration, Operating Expenses											
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE					
FY 2013-14 Executive Request:	\$297,321	\$24,382	\$38,962	\$16,266	\$217,711	0.0					
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0					

#### **Federal Programs and Grants**

The Division applies for a variety of federal grants designed to enhance mental health services in Colorado. This line item includes special purpose demonstration projects and research program grants funded at the Division level by the federal government. Programs include county services to children from birth to age five with serious emotional disturbance and a data infrastructure project to develop comprehensive performance indicators.

**Request:** The Department requests an appropriation of \$2,525,646 federal funds and 6.0 FTE for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$2,307,608 federal funds from various sources and 1.5 FTE for FY 2013-14.** The following table summarizes the calculations for staff's recommendation.

Behavioral Health Services, Administration, Federal Programs and Grants					
	Total Funds	Federal Funds	FTE		
FY 2012-13 Appropriation:					
HB 12-1335 (Long Bill)	<u>\$2,525,646</u>	<u>\$2,525,646</u>	<u>6.0</u>		
TOTAL	\$2,525,646	\$2,525,646	6.0		
FY 2013-14 Recommended Appropriation:					
FY 2012-13 Appropriation	\$2,525,646	\$2,525,646	6.0		
Staff-initiated reduction	(218,038)	(218,038)	<u>(4.5)</u>		
TOTAL	\$2,307,608	\$2,307,608	1.5		
Increase/(Decrease)	(\$218,038)	(\$218,038)	(4.5)		
Percentage Change	(8.6%)	(8.6%)	(75.0%)		
FY 2013-14 Executive Request:	\$2,525,646	\$2,525,646	6.0		
Request Above/(Below) Recommendation	\$218,038	\$218,038	4.5		

#### **Other Federal Grants**

The Department receives the majority of its substance abuse federal funding from the Substance Abuse Prevention and Treatment Block Grant awarded by the Substance Abuse and Mental Health Services Administration (SAMHSA). Additional moneys from discretionary grants are awarded to the State by SAMHSA. The Department uses the funds to expand and/or enhance substance abuse prevention and treatment in state.

Request: The Department requests an appropriation of \$457,383 federal funds for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$258,209 federal funds from various sources for FY 2013-14**. The following table summarizes the calculations for staff's recommendation.

Behavioral Health Services, Administration, Other Federal Grants					
	Total Funds	Federal Funds	FTE		
FY 2012-13 Appropriation:					
HB 12-1335 (Long Bill)	<u>\$457,383</u>	<u>\$457,383</u>	<u>0.0</u>		
TOTAL	\$457,383	\$457,383	0.0		
FY 2013-14 Recommended Appropriation:					
FY 2012-13 Appropriation	\$457,383	\$457,383	0.0		
Staff-initiated reduction	<u>(199,174)</u>	<u>(199,174)</u>	<u>0.0</u>		
TOTAL	\$258,209	\$258,209	0.0		
Increase/(Decrease)	(\$199,174)	(\$199,174)	0.0		
Percentage Change	(43.5%)	(43.5%)	0.0%		
FY 2013-14 Executive Request:	\$457,383	\$457,383	0.0		
Request Above/(Below) Recommendation	\$199,174	\$199,174	0.0		

#### Supportive Housing and Homeless Programs

The Supportive Housing and Homeless Program (SHHP) was transferred to the Division of Housing in the Department of Local Affairs via H.B. 11-1230 (Duran/Boyd). All FY 2013-14 funding requests related to this line item appear in the figure setting document for the Department of Local Affairs presented by Byron DeLuke on February 13, 2013.

#### **Indirect Cost Assessment**

This line item reflects the monies anticipated to be recovered from cash funds and federal sources that allow for Statewide and departmental indirect administrative costs.

**Request:** The Department requests a continuation level of funding of \$270,861 total funds for FY 2013-14.

#### Recommendation: Staff recommends a continuation level of funding of \$270,861 total funds

**for FY 2013-14**. The recommendation consists of \$3,280 cash funds from the Law Enforcement Assistance Fund and \$267,581 federal funds from the Substance Abuse Prevention and Treatment Block Grant and various sources.

# (B) MENTAL HEALTH COMMUNITY PROGRAMS

## (1) Mental Health Services for the Medically Indigent

#### **Services for Indigent Mentally Ill Clients**

Community programs provide the majority of the services delivered in the public mental health system. Colorado's public mental health system is comprised of community-based mental health programs overseen by the Department. This line item provides for the following services: partial care, outpatient, case management, long term care, inpatient care, residential care, sheltered workshop/vocational, chronically mentally ill services, and children's crisis services. The State's contracted rate for the medically indigent population is a little over \$3,100 per person. The number of clients served through DHS contracts with the CMHCs has hovered around the 10,000 individuals level for the past few fiscal years. The number of indigent clients contracted for service does not include the number of clients served with other State funding sources, such as Medicaid payments made on behalf of individuals enrolled in Behavioral Health Organizations.

**Request:** The Department requests an appropriation of \$39,661,951 total funds (including \$33,266,473 General Fund) for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$39,661,951 total funds for FY 2013-14.** The recommendation consists of \$33,266,473 General Fund, \$161,909 reappropriated funds transferred from the Department's Division of Vocational Rehabilitation, and \$6,233,569 federal funds from the Homeless Prevention Block Grant and the Mental Health Services Block Grant. The following table summarizes the calculations for staff's recommendation.

Behavioral Health Services, Mental Health Community Programs,							
Service	es for Indigen Total Funds	It Mentally I General Fund	III Clients Reappropriated Funds	Federal Funds	FTE		
FY 2012-13 Appropriation:							
HB 12-1335 (Long Bill)	<u>\$39,170,328</u>	<u>\$32,774,850</u>	<u>\$161,909</u>	<u>\$6,233,569</u>	<u>0.0</u>		
TOTAL	\$39,170,328	\$32,774,850	\$161,909	\$6,233,569	0.0		
FY 2013-14 Recommended Appropriation	:						
FY 2012-13 Appropriation	\$39,170,328	\$32,774,850	\$161,909	\$6,233,569	0.0		
R-5: Provider rate increase	491,623	491,623	<u>0</u>	<u>0</u>	<u>0.0</u>		
TOTAL	\$39,661,951	\$33,266,473	\$161,909	\$6,233,569	0.0		
Increase/(Decrease)	\$491,623	\$491,623	\$0	\$0	0.0		
Percentage Change	1.3%	1.5%	0.0%	0.0%	0.0%		
FY 2013-14 Executive Request:	\$39,661,951	\$33,266,473	\$161,909	\$6,233,569	0.0		

Behavioral Health Services, Mental Health Community Programs,						
Services for Indigent Mentally Ill Clients Total General Reappropriated Federal FTE Funds Fund Funds Funds						
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	0.0	

#### **Medications for Indigent Mentally Ill Clients**

As part of the FY 2008-09 supplemental process, a new line item was added to the Long Bill for medications for indigent mentally ill clients in order to separate community provider and medication funding and to increase transparency. Funds may be used by the CMHCs for direct purchase of medications or to employ an individual to negotiate the purchase of medications.

**Request:** The Department requests an appropriation of \$1,739,703 General Fund for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$1,739,703 General Fund for FY 2013-14.** The following table summarizes the calculations for staff's recommendation.

Behavioral Health Services, Mental Health Community Programs, Medications for Indigent Mentally Ill Clients						
	Total Funds	General Fund	FTE			
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	<u>\$1,713,993</u>	<u>\$1,713,993</u>	<u>0.0</u>			
TOTAL	\$1,713,993	\$1,713,993	0.0			
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$1,713,993	\$1,713,993	0.0			
R-5: Provider rate increase	25,710	25,710	<u>0.0</u>			
TOTAL	\$1,739,703	\$1,739,703	0.0			
Increase/(Decrease)	\$25,710	\$25,710	0.0			
Percentage Change	1.5%	1.5%	0.0%			
FY 2013-14 Executive Request:	\$1,739,703	\$1,739,703	0.0			
Request Above/(Below) Recommendation	\$0	\$0	0.0			

#### **Early Childhood Mental Health Services**

The program supports early childhood mental health specialists in each of the 17 CMHCs and psychiatric services for children with serious emotional disturbance. The moneys build a network of professionals with knowledge and capacity to identify and provide services for early childhood mental health issues.

**Request:** The Department requests an appropriation of \$1,163,876 General Fund for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$2,327,752 General Fund for FY 2013-14**. The following table summarizes the calculations for staff's recommendation.

Behavioral Health Services, Mental Health Community Programs, Early Childhood Mental Health Services							
	Total Funds	General Fund	FTE				
FY 2012-13 Appropriation:							
HB 12-1335 (Long Bill)	<u>\$1,146,676</u>	<u>\$1,146,676</u>	<u>0.0</u>				
TOTAL	\$1,146,676	\$1,146,676	0.0				
FY 2013-14 Recommended Appropriation:							
FY 2012-13 Appropriation	\$1,146,676	\$1,146,676	0.0				
R-5: Provider rate increase	17,200	17,200	0.0				
School-based mental health services	<u>1,163,876</u>	<u>1,163,876</u>	<u>0.0</u>				
TOTAL	\$2,327,752	\$2,327,752	0.0				
Increase/(Decrease)	\$1,181,076	\$1,181,076	0.0				
Percentage Change	103.0%	103.0%	0.0%				
FY 2013-14 Executive Request:	\$1,163,876	\$1,163,876	0.0				
Request Above/(Below) Recommendation	(\$1,163,876)	(\$1,163,876)	0.0				

#### Assertive Community Treatment Programs

Assertive Community Treatment (ACT) is a service delivery model for providing comprehensive community-based treatment to adults with serious and persistent mental illness. The ACT model includes a mobile mental health unit that functions interchangeably to provide the treatment, rehabilitation, and support services that adults with serious mental illnesses need to live in the community and avoid contact with the criminal justice system. The line item was established in FY 2000-01 for intensive outpatient case management services for severely mentally ill adults. Approximately 120 severely and persistently mentally ill clients are provided new or enhanced services through competitive grants to CMHCs. Currently, the Mental Health Center Serving Boulder and Broomfield Counties, the Mental Health Center of Denver, and the San Luis Valley Comprehensive Community Mental Health Center receive funds for the ACT service delivery model.

Last year, the Mental Health Center of Denver indicated that its ACT program attained significant success. Over a three year period, participants experienced a 70 percent decrease in the number of total emergency room visits after the consumers were admitted into the program.

In regards to psychiatric hospitalizations, an 80 percent decrease in the number of admissions, with a 97 percent reduction in bed days was found. Furthermore reductions were also found in hospital admissions for medical purposes, where 50 percent fewer hospital admissions occurred after admission to the program.

**Request:** The Department requests an appropriation of \$1,309,756 total funds (including \$654,878 General Fund) for FY 2013-14.

**Recommendation: Staff recommends an appropriation of 1,309,756 total funds for FY 2013-14.** The recommendation consists of \$654,878 General Fund and \$654,878 cash funds. The following table summarizes the calculations for staff's recommendation.

Behavioral Health Services, Mental Health Community Programs, Assertive Community Treatment Programs						
	Total Funds	General Fund	Cash Funds	FTE		
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	<u>\$1,290,400</u>	\$645,200	<u>\$645,200</u>	<u>0.0</u>		
TOTAL	\$1,290,400	\$645,200	\$645,200	0.0		
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$1,290,400	\$645,200	\$645,200	0.0		
R-5: Provider rate increase	19,356	9,678	9,678	0.0		
TOTAL	\$1,309,756	\$654,878	\$654,878	0.0		
Increase/(Decrease)	\$19,356	\$9,678	\$9,678	0.0		
Percentage Change	1.5%	1.5%	1.5%	0.0%		
FY 2013-14 Executive Request:	\$1,309,756	\$654,878	\$654,878	0.0		
Request Above/(Below) Recommendation	\$0	\$0	\$0	0.0		

#### Alternatives to Inpatient Hospitalization at a Mental Health Institute

The line item represents the consolidation of several previous line items, including Alternatives to Inpatient Hospitalization at the Mental Health Institute at Pueblo, Alternatives to Inpatient Hospitalization at the Mental Health Institute at Fort Logan, the Alternatives to the Fort Logan Aftercare Program, and the Alternatives to Inpatient Hospitalization for Youth line items. As the line item name implies, the appropriation is used to fund alternative placements for people who would otherwise require hospitalization at one of the State's two mental health institutes. Services include (but are not limited to) physical therapy, behavioral programs, medication administration education and practice, occupational therapy, and other services to improve the patient's level of functioning to enhance his or her success in the community.

**Request:** The Department requests an appropriation of \$3,185,694 General Fund for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$3,185,694 General Fund for FY 2013-14.** The following table summarizes the calculations for staff's recommendation.

Behavioral Health Services, Mental Health Community Programs, Alternatives to Inpatient Hospitalization at a Mental Health Institute						
	Total Funds	General Fund	FTE			
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	<u>\$3,138,615</u>	<u>\$3,138,615</u>	<u>0.0</u>			
TOTAL	\$3,138,615	\$3,138,615	0.0			
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$3,138,615	\$3,138,615	0.0			
R-5: Provider rate increase	<u>47,079</u>	47,079	<u>0.0</u>			
TOTAL	\$3,185,694	\$3,185,694	0.0			
Increase/(Decrease)	\$47,079	\$47,079	0.0			
Percentage Change	1.5%	1.5%	0.0%			
FY 2013-14 Executive Request:	\$3,185,694	\$3,185,694	0.0			
Request Above/(Below) Recommendation	\$0	\$0	0.0			

#### Mental Health Services for Juvenile and Adult Offenders

The program was created by S.B. 07-097 (Fitzgerald/Madden), funded with tobacco litigation settlement moneys, and serves juvenile and adult offenders with mental health and substance abuse services who are involved in the criminal justice system. Many of the 17 CMHCs across the state have designed and implement S.B. 07-097 programs in accordance with the legislation. The outcome data available for the past few years indicate the occurrence of decreased levels of incarceration, decreased levels of mental health symptom severity, decreased levels of hospitalization, decreased incarceration levels and recidivism, decreased ambulance transportation, and increases in employment and training.

**Request:** The Department requests a continuation level of funding of \$3,308,768 cash funds for FY 2013-14.

# Recommendation: Staff recommends a continuation level of funding of \$3,308,768 cash funds for FY 2013-14.

#### Family Advocacy Demonstration Sites

House Bill 07-1057 (Stafford/Windels) created the program and appropriated the initial funding to support services for juvenile justice populations with mental health issues. The line item funded three demonstration programs providing family advocate services to youth with mental health issues who were in the criminal justice system (or at risk of entering the criminal justice system) and their families via an objective party who assisted the family navigate the mental health and justice systems. The program was repealed as of July 1, 2011 and has not been renewed.

#### (2) Residential Treatment for Youth (H.B. 99-1116)

#### Residential Treatment of Youth (H.B. 99-1116)

House Bill 99-1116 (Arnold/Keller) established the Child Mental Health Treatment Act, which provides parents the option of mental health treatment residential services for children without requiring a dependency and neglect action. House Bill 04-1421 (Witwer/Teck) allocated tobacco settlement moneys for the implementation of the child mental health treatment program.

The program provides parents the option of residential services for mental health treatment without going through the local county departments of social services or the court. The program provides funding to assist the family in placing a child in a therapeutic residential child care facility (TRCCF) when the child is not categorically eligible for Medicaid based on income criteria or suitable for placement based on dependency and neglect criteria. Funding helps to cover the initial costs of treatment and room and board costs for the child who will subsequently be Medicaid eligible based on a disability and temporary placement in the residential treatment center.

**Request:** The Department requests an appropriation of \$987,149 total funds (including \$627,853 net General Fund) for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$987,149 total funds for FY 2013-14.** The recommendation consists of \$568,556 General Fund, \$300,000 cash funds, and \$118,593 reappropriated funds (including \$59,297 General Fund transferred from the Department of Health Care Policy and Financing). The following table summarizes the calculations for staff's recommendation.

Behavioral Health Services, Mental Health Community Programs, Residential Treatment for Youth (H.B. 99-1116)							
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	FTE		
FY 2012-13 Appropriation:							
HB 12-1335 (Long Bill)	<u>\$976,994</u>	\$560,154	<u>\$300,000</u>	<u>\$116,840</u>	<u>0.0</u>		
TOTAL	\$976,994	\$560,154	\$300,000	\$116,840	0.0		

FY 2013-14 Recommended Appropriation:

Behavioral Health Services, Mental Health Community Programs, Residential Treatment for Youth (H.B. 99-1116)								
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	FTE			
FY 2012-13 Appropriation	\$976,994	\$560,154	\$300,000	\$116,840	0.0			
R-5: Provider rate increase	<u>10,155</u>	<u>8,402</u>	<u>0</u>	<u>1,753</u>	<u>0.0</u>			
TOTAL	\$987,149	\$568,556	\$300,000	\$118,593	0.0			
Increase/(Decrease)	\$10,155	\$8,402	\$0	\$1,753	0.0			
Percentage Change	1.0%	1.5%	0.0%	1.5%	0.0%			
FY 2013-14 Executive Request:	\$987,149	\$568,556	\$300,000	\$118,593	0.0			
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	0.0			

## (C) MENTAL HEALTH INSTITUTES

#### Mental Health Institute – Ft. Logan Personal Services

This line item provides funding for employees' salaries and wages, as well as the associated State contribution to the Public Employees Retirement Association (PERA) and the State share of federal Medicare taxes.

**Request:** The Department requests an appropriation of \$18,074,275 total funds (including \$15,833,822 General Fund) and 216.4 FTE for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$18,074,275 total funds and 216.4 FTE for FY 2013-14.** The recommendation consists of \$15,833,822 General Fund, \$2,187,924 cash funds from patient revenues, and \$52,529 reappropriated funds transferred from the Department of Health Care Policy and Financing. The following table summarizes the calculations for staff's recommendation.

Behavioral Health Services, Mental Health Institutes, Mental Health Institute - Ft. Logan Personal Services						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	FTE	
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	\$17,841,669	\$15,091,831	\$2,504,284	\$245,554	214.6	
Other legislation	206,073	206,073	0	0	0.0	
SB 13-091 (Supplemental Appropriations)	<u>0</u>	<u>509,385</u>	<u>(316,360)</u>	(193,025)	<u>0.0</u>	
TOTAL	\$18,047,742	\$15,807,289	\$2,187,924	\$52,529	214.6	
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$18,047,742	\$15,807,289	\$2,187,924	\$52,529	214.6	
R-7: Institute treatment modernization	232,606	232,606	0	0	1.8	
BA: Mental health institute revenue adjustment	0	509,385	(316,360)	(193,025)	0.0	
Annualize prior year funding	0	(509,385)	316,360	193,025	0.0	
Annualize prior year legislation	<u>(206,073)</u>	(206,073)	<u>0</u>	<u>0</u>	<u>0.0</u>	
TOTAL	\$18,074,275	\$15,833,822	\$2,187,924	\$52,529	216.4	
Increase/(Decrease)	\$26,533	\$26,533	\$0	\$0	1.8	
Percentage Change	0.1%	0.2%	0.0%	0.0%	0.8%	
FY 2013-14 Executive Request:	\$18,074,275	\$15,833,822	\$2,187,924	\$52,529	216.4	
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	0.0	

#### Mental Health Institute – Ft. Logan Operating Expenses

This line item pays for the general operating needs of the facility including food, medical, and laboratory supplies.

**Request:** The Department requests an appropriation of \$1,080,718 total funds (including \$921,435 General Fund) for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$1,080,718 total funds for FY 2013-14**. The recommendation consist of \$921,435 General Fund, \$123,601 cash funds from patient revenues, and \$35,682 transferred from the Department of Health Care Policy and Financing. The following table summarizes the calculations for staff's recommendation.

Behavioral Health Services, Mental Health Institutes, Mental Health Institute - Ft. Logan Operating Expenses							
Wiental Health	Total Funds	General Fund	Cash Funds	Reappropriated Funds	FTE		
FY 2012-13 Appropriation:							
HB 12-1335 (Long Bill)	\$1,056,212	<u>\$896,929</u>	\$123,601	<u>\$35,682</u>	<u>0.0</u>		
TOTAL	\$1,056,212	\$896,929	\$123,601	\$35,682	0.0		
FY 2013-14 Recommended Appropriation:							
FY 2012-13 Appropriation	\$1,056,212	\$896,929	\$123,601	\$35,682	0.0		
R-7: Institute treatment modernization	24,506	24,506	<u>0</u>	<u>0</u>	<u>0.0</u>		
TOTAL	\$1,080,718	\$921,435	\$123,601	\$35,682	0.0		
Increase/(Decrease)	\$24,506	\$24,506	\$0	\$0	0.0		
Percentage Change	2.3%	2.7%	0.0%	0.0%	0.0%		
FY 2013-14 Executive Request:	\$1,080,718	\$921,435	\$123,601	\$35,682	0.0		
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	0.0		

#### <u>Mental Health Institute – Ft. Logan Pharmaceutical Expenses</u>

This line item provides moneys for the purchase of medication used by patients at the facility.

**Request:** The Department requests a continuation level of funding of \$1,155,027 total funds (including \$1,017,128 General Fund) for FY 2013-14.

**Recommendation: Staff recommends a continuation level of funding of \$1,155,027 total funds for FY 2013-14**. The recommendation consist of \$1,017,128 General Fund, \$107,007 cash funds from patient revenues, and \$30,892 transferred from the Department of Health Care Policy and Financing.

#### Mental Health Institute – Pueblo Personal Services

This line item provides funding for employees' salaries and wages, as well as the associated State contribution to the Public Employees Retirement Association (PERA) and the State share of federal Medicare taxes.

**Request:** The Department requests an appropriation of \$63,953,167 total funds (including \$53,363,859 net General Fund) and 955.4 FTE for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$63,953,167 total funds and 955.4 FTE for FY 2013-14.** The recommendation consists of \$51,238,570 General Fund, \$6,493,976 cash funds from patient revenues, and \$6,220,621 reappropriated funds (including \$2,125,289 General Fund transferred from the Department of Health Care Policy and Financing). The following table summarizes the calculations for staff's recommendation.

	Behavioral Health Services, Mental Health Institutes, Mental Health Institute - Pueblo Personal Services							
Mental ricati	Total Funds	General Fund	Cash Funds	Reappropriated Funds	FTE			
FY 2012-13 Appropriation:								
HB 12-1335 (Long Bill)	\$63,121,473	\$50,524,381	\$5,672,298	\$6,924,794	950.8			
Other legislation	333,115	333,115	0	0	0.0			
SB 13-091 (Supplemental Appropriations)	<u>646,362</u>	<u>528,857</u>	<u>821,678</u>	(704,173)	<u>0.0</u>			
TOTAL	\$64,100,950	\$51,386,353	\$6,493,976	\$6,220,621	950.8			
FY 2013-14 Recommended Appropriation:								
FY 2012-13 Appropriation	\$64,100,950	\$51,386,353	\$6,493,976	\$6,220,621	950.8			
R-7: Institute treatment modernization	511,332	511,332	0	0	4.6			
BA: Mental health institute adjustment	320,362	320,362	0	0	0.0			
BA: Mental health institute revenue adjustment	0	(117,505)	821,678	(704,173)	0.0			
Annualize prior year funding	(646,362)	(528,857)	(821,678)	704,173	0.0			
Annualize prior year legislation	(333,115)	<u>(333,115)</u>	<u>0</u>	<u>0</u>	<u>0.0</u>			
TOTAL	\$63,953,167	\$51,238,570	\$6,493,976	\$6,220,621	955.4			
Increase/(Decrease)	(\$147,783)	(\$147,783)	\$0	\$0	4.6			
Percentage Change	(0.2%)	(0.3%)	0.0%	0.0%	0.5%			
FY 2013-14 Executive Request:	\$63,953,167	\$51,238,570	\$6,493,976	\$6,220,621	955.4			
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	0.0			

#### Mental Health Institute – Pueblo Operating Expenses

This line item pays for the general operating needs of the facility including food, medical, laboratory supplies.

**Request:** The Department requests an appropriation of \$4,885,628 total funds (including \$4,163,610 net General Fund) for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$4,885,628 total funds for FY 2013-14.** The recommendation consists of \$4,012,426 General Fund, \$403,362 cash funds from patient revenues, and \$469,840 reappropriated funds (including \$151,184 General Fund transferred from the Department of Health Care Policy and Financing). The following table summarizes the calculations for staff's recommendation.

Behavioral Health Services, Mental Health Institutes, Mental Health Institute - Pueblo Operating Expenses						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	FTE	
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	<u>\$4,797,363</u>	<u>\$3,924,161</u>	<u>\$403,362</u>	<u>\$469,840</u>	<u>0.0</u>	
TOTAL	\$4,797,363	\$3,924,161	\$403,362	\$469,840	0.0	
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$4,797,363	\$3,924,161	\$403,362	\$469,840	0.0	
R-3A: Access to institute beds	0	0	0	0	0.0	
R-7: Institute treatment modernization	88,265	88,265	<u>0</u>	<u>0</u>	<u>0.0</u>	
TOTAL	\$4,885,628	\$4,012,426	\$403,362	\$469,840	0.0	
Increase/(Decrease)	\$88,265	\$88,265	\$0	\$0	0.0	
Percentage Change	1.8%	2.2%	0.0%	0.0%	0.0%	
FY 2013-14 Executive Request:	\$4,885,628	\$4,012,426	\$403,362	\$469,840	0.0	
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	0.0	

#### Mental Health Institute – Pueblo Pharmaceutical Expenses

This line item provides moneys for the purchase of medication used by patients at the facility.

**Request:** The Department requests an appropriation of \$4,029,321 total funds (including \$3,497,034 net General Fund) for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$4,029,321 total funds for FY 2013-14**. The recommendation consists of \$3,385,632 General Fund, \$297,405 cash funds from patient revenues, and \$346,284 reappropriated funds (including \$111,402 General Fund

transferred from the Department of Health Care Policy and Financing). The following table summarizes the calculations for staff's recommendation.

Behavioral Health Services, Mental Health Institutes, Mental Health Institute - Pueblo Pharmaceuticals								
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	FTE			
FY 2012-13 Appropriation:								
HB 12-1335 (Long Bill)	\$4,349,683	\$3,705,994	\$297,405	\$346,284	0.0			
SB 13-091 (Supplemental Appropriations)	<u>(914,031)</u>	<u>(914,031)</u>	<u>0</u>	<u>0</u>	<u>0.0</u>			
TOTAL	\$3,435,652	\$2,791,963	\$297,405	\$346,284	0.0			
FY 2013-14 Recommended Appropriation:								
FY 2012-13 Appropriation	\$3,435,652	\$2,791,963	\$297,405	\$346,284	0.0			
BA: Mental health institute adjustment	(320,362)	(320,362)	0	0	0.0			
Annualize prior year funding	<u>914,031</u>	<u>914,031</u>	<u>0</u>	<u>0</u>	<u>0.0</u>			
TOTAL	\$4,029,321	\$3,385,632	\$297,405	\$346,284	0.0			
Increase/(Decrease)	\$593,669	\$593,669	\$0	\$0	0.0			
Percentage Change	17.3%	21.3%	0.0%	0.0%	0.0%			
FY 2013-14 Executive Request:	\$4,029,321	\$3,385,632	\$297,405	\$346,284	0.0			
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	0.0			

#### Mental Health Institute – Pueblo Educational Programs

Local school districts and the Department of Education provide funding for educational services at the Pueblo facility. The source of funding for this line item is primarily from per pupil operating revenue and special education funds transferred from the school districts.

**Request:** The Department requests an appropriation of \$138,640 total funds (including \$39,574 General Fund) and 2.7 FTE for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$138,640 total funds and 2.7 FTE for FY 2013-14.** The recommendation consists of \$39,574 General Fund and \$99,066 reappropriated funds transferred from the Department of Education. The following table summarizes the calculations for staff's recommendation.

Behavioral Health Services, Mental Health Institutes, Mental Health Institute - Pueblo Educational Programs							
	Total Funds	General Fund	Reappropriated Funds	FTE			
FY 2012-13 Appropriation:							
HB 12-1335 (Long Bill)	\$138,640	\$19,667	\$118,973	2.7			
SB 13-091 (Supplemental Appropriations)	<u>0</u>	<u>19,907</u>	(19,907)	<u>0.0</u>			
TOTAL	\$138,640	\$39,574	\$99,066	2.7			
FY 2013-14 Recommended Appropriation:							
FY 2012-13 Appropriation	\$138,640	\$39,574	\$99,066	2.7			
BA: Mental health institute revenue adjustment	0	19,907	(19,907)	0.0			
Annualize prior year funding	<u>0</u>	<u>(19,907)</u>	<u>19,907</u>	<u>0.0</u>			
TOTAL	\$138,640	\$39,574	\$99,066	2.7			
Increase/(Decrease)	\$0	\$0	\$0	0.0			
Percentage Change	0.0%	0.0%	0.0%	0.0%			
FY 2013-14 Executive Request:	\$138,640	\$39,574	\$99,066	2.7			
Request Above/(Below) Recommendation	\$0	\$0	\$0	0.0			

#### Jail-based Restoration Program (new line item)

The line item includes funding for the program costs associated with providing a jail-based restoration to mental health competency program.

**Request:** The Department requests an appropriation of \$2,054,819 General Fund and 0.9 FTE for FY 2013-14.

# **Recommendation:** Staff recommends an appropriation of \$2,054,819 General Fund and 0.9 FTE for FY 2013-14.

# (D) ALCOHOL AND DRUG ABUSE DIVISION

#### (1) Treatment Services

#### **Treatment and Detoxification Contracts**

Treatment and detoxification are two different levels of care that are funded separately and have separate and distinct contract admissions requirements even though appropriated in a single line item. The Department arranges for detoxification and treatment services with one contract for each sub-state planning region.

Detoxification and shelter services serve a dual purpose by protecting individual and public health and safety, and serving as an entry point for treatment. Detoxification services are critical for law enforcement and community protection, but do not constitute treatment for substance abuse. The Division contracts with four MSOs that subcontract with local community providers to provide non-hospital detoxification services. The subcontractors accept persons who are intoxicated by alcohol or drugs for evaluation and provide services necessary to protect client and public health and safety until the blood level of the intoxicating substance(s) is zero.

The Department's Treatment Contracts purchase coordinated and comprehensive services for specific low-income populations of highest priority to the state and federal governments, as well as for clients outside the specific priority populations. The required basic treatment services in the contracts are detoxification, outpatient opioid replacement treatment, individual, group and family outpatient therapy, intensive outpatient therapy, transitional residential treatment, therapeutic community, and intensive residential treatment. Treatment services are delivered through statewide contracts with the MSOs, which subcontract with providers in six geographic regions covering the entire state.

**Request:** The Department requests an appropriation of \$23,349,884 total funds (including \$11,507,713 General Fund) for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$23,349,884 total funds for FY 2013-14**. The recommendation consists of \$11,507,713 General Fund, \$331,218 cash funds from the Persistent Drunk Driver Fund and the Adolescent Substance Abuse Prevention and Treatment Fund, \$1,163,006 reappropriated funds transferred from the Judicial Department and the Department of Public Safety, and \$10,347,947 federal funds from the Substance Abuse Prevention and Treatment Block Grant. The following table summarizes the calculations for staff's recommendation.

Behavioral Health Services, Alcohol and Drug Abuse Division,								
Treatment and Detoxification Contracts								
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE		
FY 2012-13 Appropriation:								
HB 12-1335 (Long Bill)	\$23,179,819	\$11,337,648	\$1,218,518	\$275,706	\$10,347,947	0.0		
Other legislation	<u>0</u>	<u>0</u>	<u>(887,300)</u>	<u>887,300</u>	<u>0</u>	<u>0.0</u>		
TOTAL	\$23,179,819	\$11,337,648	\$331,218	\$1,163,006	\$10,347,947	0.0		
FY 2013-14 Recommended Appropriation	n:							
FY 2012-13 Appropriation	\$23,179,819	\$11,337,648	\$331,218	\$1,163,006	\$10,347,947	0.0		
R-5: Provider rate increase	<u>170,065</u>	<u>170,065</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0.0</u>		
TOTAL	\$23,349,884	\$11,507,713	\$331,218	\$1,163,006	\$10,347,947	0.0		
Increase/(Decrease)	\$170,065	\$170,065	\$0	\$0	\$0	0.0		
Percentage Change	0.7%	1.5%	0.0%	0.0%	0.0%	0.0%		
FY 2013-14 Executive Request:	\$23,349,884	\$11,507,713	\$331,218	\$1,163,006	\$10,347,947	0.0		
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0		

#### **Case Management for Chronic Detoxification Clients**

The case management program targets persons chronically dependent on alcohol or drug substances who do not respond successfully to conventional residential and outpatient treatment methods. The program provides them with intensive outpatient case management services. The goal is to reduce the chronic use of detoxification services by helping individuals obtain housing, health care, mental health services, and employment or vocational support.

**Request:** The Department requests \$369,347 total funds (including \$2,464 General Fund) for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$369,347 total funds for FY 2013-14.** The recommendation consists of \$2,464 General Fund and \$366,883 federal funds from the Substance Abuse Prevention and Treatment Block Grant. The following table summarizes the calculations for staff's recommendation.

Behavioral Health Services, Alcohol and Drug Abuse Division, Case Management for Chronic Detoxification Clients						
	Total Funds	General Fund	Federal Funds	FTE		
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	<u>\$369,311</u>	<u>\$2,428</u>	<u>\$366,883</u>	<u>0.0</u>		
TOTAL	\$369,311	\$2,428	\$366,883	0.0		
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$369,311	\$2,428	\$366,883	0.0		
R-5: Provider rate increase	<u>36</u>	<u>36</u>	<u>0</u>	<u>0.0</u>		
TOTAL	\$369,347	\$2,464	\$366,883	0.0		
Increase/(Decrease)	\$36	\$36	\$0	0.0		
Percentage Change	0.0%	1.5%	0.0%	0.0%		
FY 2013-14 Executive Request:	\$369,347	\$2,464	\$366,883	0.0		
Request Above/(Below) Recommendation	\$0	\$0	\$0	0.0		

#### Short-term Intensive Residential Remediation and Treatment (STIRRT)

The Short-term Intensive Residential Remediation Treatment (STIRRT) Program is intended to reduce recidivism among adult offenders, age 18 years or older, who have been unsuccessful in community treatment for drug and alcohol abuse and continue to commit offenses. STIRRT includes two weeks of intensive treatment followed up by 9 months of continuing care. The evidence-based practice is often implemented as a last resort alternative to incarceration.

**Request:** The Department requests an appropriation of \$3,390,794 total funds (including \$3,001,728 General Fund) for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$3,390,794 total funds for FY 2013-14**. The recommendation consists of \$3,001,728 General Fund and \$389,066 reappropriated funds transferred from the Judicial Department. The following table summarizes the calculations for staff's recommendation.

Behavioral Health Services, Alcohol and Drug Abuse Division, Short-term Intensive Residential Remediation and Treatment (STIRRT)									
	TotalGeneralCashReappropriatedFundsFundFundsFunds								
FY 2012-13 Appropriation:									
HB 12-1335 (Long Bill)	\$3,340,683	\$2,957,367	\$383,316	\$0	0.0				
Other legislation	<u>0</u>	<u>0</u>	(383,316)	383,316	<u>0.0</u>				

Behavioral Health Services, Alcohol and Drug Abuse Division, Short-term Intensive Residential Remediation and Treatment (STIRRT)							
Snort-term Intensive K	esidential Re Total Funds	General Fund	d <b>Funds</b>	It (SIIKKI) Reappropriated Funds	FTE		
TOTAL	\$3,340,683	\$2,957,367	\$0	\$383,316	0.0		
FY 2013-14 Recommended Appropriation:							
FY 2012-13 Appropriation	\$3,340,683	\$2,957,367	\$0	\$383,316	0.0		
R-5: Provider rate increase	<u>50,111</u>	<u>44,361</u>	<u>0</u>	<u>5,750</u>	<u>0.0</u>		
TOTAL	\$3,390,794	\$3,001,728	\$0	\$389,066	0.0		
Increase/(Decrease)	\$50,111	\$44,361	\$0	\$5,750	0.0		
Percentage Change	1.5%	1.5%	0.0%	1.5%	0.0%		
FY 2013-14 Executive Request:	\$3,390,794	\$3,001,728	\$0	\$389,066	0.0		
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	0.0		

#### High Risk Pregnant Women Program

The High Risk Pregnant Women Program (known as Special Connections) is an entitlement program funded by Medicaid and transferred to the Department from the Department of Health Care Policy and Financing to serve pregnant women in need of substance use disorder treatment. This program was developed to produce healthy infants, to reduce or stop the substance using behavior of the pregnant woman during and after the pregnancy, and to promote and assure a safe child-rearing environment for the newborn and other children. The Department traditionally contracts with 12 providers to provide Special Connection services.

Low-income pregnant women, regardless of Medicaid eligibility, may receive these services from designated treatment providers throughout the state. The services include an in-depth assessment, individual and group counseling, case management services, health education, and urinalysis screening and monitoring.

House Bill 04-1075 (Romanoff/Johnson) increased the post-partum benefit from 2 months to 12 months for the program. The Department expended \$433,546 on treatment services during the 2 to 12 month post-partum period (services provided for 90 women) in FY 2009-10.

**Request:** The Department requests an appropriation of \$2,029,133 total funds (including \$1,014,567 net General Fund) for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$1,429,133 reappropriated funds transferred from the Department of Health Care Policy and Financing (including \$714,567 General Fund) for FY 2013-14**. Staff's recommendation is consistent with projections for the programs utilization for FY 2013-14. This is a Medicaid entitlement program, thus if the benefit is accessed more than the appropriation for FY 2013-14 projects, funding can be adjusted during

the supplemental process. The following table summarizes the calculations for staff's recommendation.

Behavioral Health Services, Alcohol and Drug Abuse Division, High Risk Pregnant Women Program						
	Total Funds	Reappropriated Funds	FTE			
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	<u>\$1,999,146</u>	<u>\$1,999,146</u>	<u>0.0</u>			
TOTAL	\$1,999,146	\$1,999,146	0.0			
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$1,999,146	\$1,999,146	0.0			
R-5: Provider rate increase	29,987	29,987	0.0			
Staff-initiated reduction	(600,000)	(600,000)	<u>0.0</u>			
TOTAL	\$1,429,133	\$1,429,133	0.0			
Increase/(Decrease)	(\$570,013)	(\$570,013)	0.0			
Percentage Change	(28.5%)	(28.5%)	0.0%			
FY 2013-14 Executive Request:	\$2,029,133	\$2,029,133	0.0			
Request Above/(Below) Recommendation	\$600,000	\$600,000	0.0			

# (2) Prevention and Intervention

#### **Prevention Contracts**

Prevention programs provide young people, families and communities with the resources and skills to increase protective factors and decrease risk factors linked to substance abuse. The Department contracts with statewide and local prevention programs by providing partial funding for services designed to prevent the illegal and inappropriate use of alcohol, tobacco and other drugs. Types of services include mentoring, tutoring, life skills training, parenting training, creative arts, education/resource centers, DUI prevention programs, and employee assistance programs. Prevention strategies used by the Department, and its contractors include:

- Information distribution regarding the nature and extent of use, abuse and its effects on individuals, families and communities;
- Substance-free activity development for community events;
- Community development, which helps groups, neighborhoods or communities plan and implement a range of prevention services;

- Prevention education, which involves a structured, formal research-based curriculum and problem identification and assessment, which determines whether substance abusing and behavior can be reversed through education; and
- Community-based efforts to establish or change written and unwritten community standards and attitudes influencing the incidence and prevalence of the abuse of alcohol, tobacco and other drugs. Funding is provided to the initiatives by a small amount of General Fund, federal funds from the Substance Abuse Prevention and Treatment Block Grant and cash funds from the Adolescent Substance Abuse Prevention Fund and Treatment Fund and the Tobacco Use Prevention Fund.

**Request:** The Department requests a continuation level of funding of \$3,886,951 total funds (including \$33,649 General Fund) for FY 2013-14.

**Recommendation: Staff recommends a continuation level of funding of \$3,886,951 total funds for FY 2013-14**. The recommendation consists of \$33,649 General Fund, \$27,072 cash funds from the Tobacco Use Prevention Fund and the Adolescent Substance Abuse Prevention and Treatment Fund, and \$3,826,230 federal funds from the Substance Abuse Prevention and Treatment Block Grant.

#### Persistent Drunk Driver Programs

The Persistent Drunk Driver Programs are funded by the Persistent Drunk Driver Cash Fund, which consists of fees assessed against convicted drunk drivers. The fund is managed by representatives of the Departments of Revenue, Transportation, and Human Services. Funding priorities are designed to deter persistent drunk driving, and to educate the public, with an emphasis on young drivers.

**Request:** The Department requests a continuation level of funding of \$1,670,823 cash funds for FY 2013-14.

**Recommendation:** Staff recommends a continuation level of funding of \$1,670,823 cash funds from the Persistent Drunk Driver Fund for FY 2013-14.

#### Law Enforcement Assistance Fund Contracts

The Colorado General Assembly created the Law Enforcement Assistance Fund (LEAF) in 1982 to promote the prevention of drunk driving. The fund collects a surcharge on drunk and drugged driving convictions to help pay for enforcement, laboratory charges and prevention programs. The Department receives 20 percent of the dollars specifically to establish impaired driving prevention programs.

Populations mandated under the LEAF legislation, and served through five prevention contracts, include:

- General population as a whole;
- Teachers of young people and young adults;
- Health professionals;

- Local law enforcement; and
- Providers and advocacy organizations.

Funding supports local efforts to prevent persons from driving when using alcohol or other drugs. Services provided include mentoring, tutoring, life skills training, harm reduction education, community coalition building, social norms marketing, and education and information dissemination.

The funding for the initiatives comes from a \$60 fee charged to those persons convicted of a DUI offense. These funds are distributed according to the Department of Public Health and Environment for the Implied Consent program, the Department of Human Services for community prevention projects, and the Department of Transportation for grants to local law enforcement agencies. The Department of Human Services is required to use these funds for a statewide program of public education on driving under the influence, including teacher training and the dissemination of educational materials.

**Request:** The Department requests a continuation level of funding of \$255,000 cash funds for FY 2013-14.

**Recommendation:** Staff recommends a continuation level of funding of \$255,000 cash funds from the Law Enforcement Assistance Fund for FY 2013-14.

#### (3) Other Programs

#### **Federal Grants**

The Department receives a variety of federal alcohol and drug abuse discretionary grants. The portion of federal grants anticipated to be used for administrative activities is shown in the Alcohol and Drug Abuse administration section.

**Request:** The Department requests a continuation level of funding of \$2,625,422 federal funds for FY 2013-14.

# **Recommendation:** Staff recommends a continuation level of funding of \$2,625,422 federal funds from the Substance Abuse Prevention and Treatment Block Grant for FY 2013-14.

#### **Balance of Substance Abuse Block Grant Programs**

This appropriation is combined with funds appropriated for treatment and prevention contracts to provide services to meet the needs of specific populations. This flexibility is essential in meeting the five earmarked requirements of each Block Grant award (administration, drug/alcohol treatment, prevention, women's services, and HIV early intervention).

**Request:** The Department requests an appropriation of \$6,674,150 total funds (including \$188,758 General Fund) for FY 2013-14.

#### Recommendation: Staff recommends an appropriation of \$6,674,150 total funds for FY

**2013-14.** The recommendation consists of \$188,758 General Fund and \$6,485,392 federal funds from the Substance Abuse Prevention and Treatment Block Grant. The following table summarizes the calculations for staff's recommendation.

Behavioral Health Services, Alcohol and Drug Abuse Division, Balance of Substance Abuse Block Grant Programs							
	Total Funds	General Fund	Federal Funds	FTE			
FY 2012-13 Appropriation:							
HB 12-1335 (Long Bill)	<u>\$6,671,360</u>	<u>\$185,968</u>	<u>\$6,485,392</u>	<u>0.0</u>			
TOTAL	\$6,671,360	\$185,968	\$6,485,392	0.0			
FY 2013-14 Recommended Appropriation:							
FY 2012-13 Appropriation	\$6,671,360	\$185,968	\$6,485,392	0.0			
R-5: Provider rate increase	2,790	<u>2,790</u>	<u>0</u>	<u>0.0</u>			
TOTAL	\$6,674,150	\$188,758	\$6,485,392	0.0			
Increase/(Decrease)	\$2,790	\$2,790	\$0	0.0			
Percentage Change	0.0%	1.5%	0.0%	0.0%			
FY 2013-14 Executive Request:	\$6,674,150	\$188,758	\$6,485,392	0.0			
Request Above/(Below) Recommendation	\$0	\$0	\$0	0.0			

#### **Community Treatment and Prevention**

During the 2007 session, the Legislature passed S.B.07-097 (Fitzgerald/Madden) and H.B. 07-1359 (Buescher/Fitzgerald), which reallocated tobacco litigation settlement funds to the Department to purchase additional community prevention and treatment services.

**Request:** The Department requests a continuation level of funding of \$782,400 cash funds for FY 2013-14.

# Recommendation: Staff recommends a continuation funding level of \$782,400 cash funds from the Alcohol and Drug Abuse Community Prevention and Treatment Fund for FY 2013-14.

#### **Gambling Addiction Counseling Services**

The program was established in H.B. 08-1314 (Primavera/Spence) to provide gambling addiction counseling to Colorado residents. Moneys from the Local Limited Gaming Impact Fund transferred to the Gambling Addiction Account for grant awards to provide gambling addiction counseling, including prevention and education, to Colorado residents. Grants are awarded to state, local, public or private entities and programs that provide gambling addiction counseling services and that utilize nationally accredited gambling addiction counselors. The Department

may use a portion of the moneys in the Gambling Addiction Account to cover direct and indirect costs associated with administering the grant program. This program is repealed effective July 1, 2013.

#### **Rural Substance Abuse Prevention and Treatment**

House Bill 09-1119 (Vigil/Schwartz) created the Rural Alcohol and Substance Abuse Prevention and Treatment Program. It consists of the Rural Youth Alcohol and Substance Abuse Prevention and Treatment Project and the Rural Detoxification Project. The former provides prevention and treatment services to children ages 8 to 17 in rural areas. The latter provides treatment services to alcohol- and drug-addicted persons in rural areas. The bill defines rural areas as counties with a population of less than 30,000.

Program funding is from penalty surcharges on convictions of driving under the influence (DUI), driving while ability impaired (DWAI), habitual user of controlled substances, and underage drinking and driving (UDD). Penalty surcharges are also established for other alcohol or drug-related offenses upon conviction or a deferred sentence. The minimum penalty surcharge is \$1 and the maximum is \$10. Surcharge revenue is credited to the Rural Alcohol and Substance Abuse Cash Fund. The fund, and the program, sunset on July 1, 2016.

**Request:** The Department requests a continuation level of funding of \$88,443 cash funds for FY 2013-14.

Recommendation: Staff recommends a continuation level of funding of \$88,443 cash funds from the Rural Alcohol and Substance Abuse Cash Fund for FY 2013-14.

#### (E) CO-OCCURRING BEHAVIORAL HEALTH SERVICES

#### <u>Behavioral Health Services for Juveniles and Adults at risk or involved in the Criminal</u> <u>Justice System (H.B. 10-1284)</u>

House Bill 10-1284 (Massey and Summers/Romer and Spence) established regulations of medical marijuana by creating a State and local medical marijuana licensing authority. Beginning on July 1, 2010, the General Assembly annually appropriated the first \$2.0 million in sales taxes paid by licensed persons or entities equally to the Department and the Department of Health Care Policy and Financing to be used to provide integrated behavioral health services for juveniles and adults with substance use disorders or with substance use disorders and mental health treatment needs who are involved with, or at risk of involvement with, the criminal justice system.

House Bill 11-1043 (Massey/Steadman & Spence) changed the distribution of the first \$2.0 million in sales taxes paid by licensed persons or entities. The bill eliminated the \$1.0 million General Fund appropriation to the Department for behavioral health services for juveniles and adults in the criminal justice system. Instead, the General Fund moneys are now statutorily obligated to the Department to cover a portion of the operating costs associated with the Circle Program at the Colorado Mental Health Institute at Pueblo.

**Request:** Per current statute, the Department did not request funds for this line item in FY 2013-14. The Department requested an appropriation of \$1.0 million General Fund for the Circle Program at the Colorado Mental Health Institute at Pueblo.

**Recommendation:** During the FY 2011-12 figure setting process for the Department, staff recommended the closure of the 20-bed Circle Program at the Colorado Mental Health Institute at Pueblo because it does not meet the core mission of the State-run institutes of providing inpatient, psychiatric services to indigent and Medicaid-eligible individuals. Staff indicated that the Department should focus on a short and long-term plan to improve care to indigent and Medicaid-eligible individuals requiring the safety net that the institutes provide for intensive, inpatient, psychiatric needs. The recommendation was not adopted by the Committee. Subsequently, H.B. 11-1043 provided funding for the Circle Program to continue operation from FY 2011-12 into the future. As a result, staff recommends that the line item not be funded in FY 2013-14.

#### Substance Use Disorder Offender Services (H.B. 10-1352)

House Bill 10-1352 (Waller/Steadman and Mitchell) made a number of changes to penalties for offenses related to controlled substances. The act is anticipated to reduce the number of offenders sentenced to prison and the length of other offenders' sentences for drug-related crimes, thus reducing state expenditures in DOC. The act directs the General Assembly to annually appropriate the General Fund savings generated by the act to the Drug Offender Surcharge Fund, and requires that such moneys be allocated to cover the costs associated with the treatment of substance abuse or co-occurring disorders of adult offenders who are assessed to be in need of treatment and who are on diversion, on probation, on parole, in community corrections, or in jail.

**Request:** The Department requests an appropriation of \$1,847,199 reappropriated funds from the Judicial Department for FY 2013-14.

**Recommendation:** Pursuant to the Committee's action during figure setting for the Judicial Department, staff recommends an appropriation of \$3,047,199 reappropriated funds for FY 2013-14 from the Judicial Department for the treatment of substance abuse or cooccurring disorders of adult offenders who are assessed to be in need of treatment and who are on diversion, probation, parole, in community corrections, or in jail. The following table summarizes the calculations for staff's recommendation.

Behavioral Health Services, Co-occurring Behavioral Health Services, Substance Use Disorder Offender Services (H.B. 10-1352)						
	Total Funds	Reappropriated Funds	FTE			
FY 2012-13 Appropriation:						
HB 12-1335 (Long Bill)	<u>\$1,819,900</u>	<u>\$1,819,900</u>	<u>0.0</u>			
TOTAL	\$1,819,900	\$1,819,900	0.0			
FY 2013-14 Recommended Appropriation:						
FY 2012-13 Appropriation	\$1,819,900	\$1,819,900	0.0			
R-5: Provider rate increase	27,299	27,299	0.0			
Correctional treatment increase	<u>1,200,000</u>	1,200,000	<u>0.0</u>			
TOTAL	\$3,047,199	\$3,047,199	0.0			
Increase/(Decrease)	\$1,227,299	\$1,227,299	0.0			
Percentage Change	67.4%	67.4%	0.0%			
FY 2013-14 Executive Request:	\$1,847,199	\$1,847,199	0.0			
Request Above/(Below) Recommendation	(\$1,200,000)	(\$1,200,000)	0.0			

#### **Community Transition Services**

This line item provides funding for additional Assertive Community Treatment services and intensive case management, additional beds in Enhanced Alternative Living Residence facilities, additional housing subsidies, and the placement of over 50 individuals in Adult Foster Care services.

**Request:** The Department requests an appropriation of \$4,287,931 General Fund for FY 2013-14.

**Recommendation: Staff recommends an appropriation of \$3,944,107 General Fund for FY 2013-14**. The following table summarizes the calculations for staff's recommendation.

#### <u>Crisis Response System – Telephone Hotlines</u>

This line item provides funding for the telephone hotline component of the State-funded behavioral health crisis system.

**Request:** The Department requests an appropriation of \$2,046,676 General Fund for FY 2013-14.

**Recommendation:** Staff recommends an appropriation of \$2,046,676 General Fund for FY 2013-14.

#### <u>Crisis Response System – Crisis Stabilization Units, Mobile Crisis Response, Respite</u> Services, and Marketing

This line item provides funding for a collection of integrated, 24-hours/7 days-a-week services to respond to and assist individuals experiencing a behavioral health emergency.

**Request:** The Department requests an appropriation of \$10,343,940 General Fund for FY 2013-14.

Recommendation: Staff recommends an appropriation of \$17,816,419 General Fund for FY 2013-14.

# Long Bill Footnotes and Requests for Information

# LONG BILL FOOTNOTES

Staff does not recommend the inclusion of any footnotes in the FY 2013-14 Long Bill.

# **REQUESTS FOR INFORMATION**

Staff does not recommend the inclusion of any request for information for the divisions included in this document.

Number Pages							
	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation		
DEPARTMENT OF HUMAN SERVICES Reggie Bicha, Executive Director							
(1) EXECUTIVE DIRECTOR'S OFFICE							
(A) General Administration							
Personal Services FTE General Fund Cash Funds Reappropriated Funds Federal Funds Health, Life, and Dental General Fund Cash Funds Reappropriated Funds Federal Funds	$\begin{array}{r} \underline{1,964,345}\\ 18.0\\ (802,371)\\ 433,744\\ 534,333\\ 1,798,639\\ \underline{21,781,484}\\ 13,930,869\\ 356,110\\ 4,595,103\\ 2,899,402 \end{array}$	$\begin{array}{r} \underline{1,746,306}\\ 15.0\\ (99,798)\\ 651,279\\ 111,205\\ 1,083,620\\\\ \underline{22,901,617}\\ 14,477,939\\ 466,125\\ 4,921,946\\ 3,035,607\\ \end{array}$	$\begin{array}{r} \underline{2,020,380}\\ 21.4\\ 673,772\\ 97,523\\ 356,567\\ 892,518\\ \hline \underline{26,856,657}\\ 16,037,411\\ 498,681\\ 6,830,706\\ 3,489,859\\ \end{array}$	$\begin{array}{r} \underline{1,895,788}\\ 21.4\\ 611,955\\ 97,523\\ 293,792\\ 892,518\\ \underline{29,285,536}\\ 17,744,341\\ 621,394\\ 6,946,060\\ 3,973,741 \end{array}$	$\begin{array}{r} \underline{1,895,788}\\ 21.4\\ 611,956\\ 97,523\\ 293,791\\ 892,518\\ \hline \underline{29,147,559}\\ 17,669,591\\ 609,233\\ 6,940,436\\ 3,928,299\\ \end{array}$		
Short-term Disability General Fund Cash Funds Reappropriated Funds Federal Funds	<u>337,461</u> 211,284 5,148 72,047 48,982	<u>365,224</u> 221,234 7,531 82,194 54,265	3,489,839 <u>369,900</u> 225,861 6,602 81,382 56,055	<u>399,708</u> 245,640 9,367 81,817 62,884	<u>417,329</u> 259,563 9,412 85,167 63,187		

\*Line item contains a decision item.

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
S.B. 04-257 Amortization Equalization			<u> </u>		J
Disbursement	4,831,721	5,613,157	<u>6,800,616</u>	7,731,215	<u>7,726,678</u> *
General Fund	3,032,825	3,388,549	3,822,567	4,754,386	4,724,604
Cash Funds	76,042	91,975	333,480	178,577	179,431
Reappropriated Funds	1,063,454	1,306,019	1,587,989	1,603,654	1,622,310
Federal Funds	659,400	826,614	1,056,580	1,194,598	1,200,333
S.B. 06-235 Supplemental Amortization					
Equalization Disbursement	3,363,894	4,561,313	5,832,904	<u>6,979,563</u>	<u>6,960,305</u> *
General Fund	2,104,035	2,782,092	3,287,440	4,292,150	4,250,101
Cash Funds	53,274	73,184	276,955	161,215	161,986
Reappropriated Funds	743,529	1,042,450	1,361,229	1,447,743	1,464,585
Federal Funds	463,056	663,587	907,280	1,078,455	1,083,633
Salary Survey	<u>0</u>	<u>0</u>	<u>0</u>	<u>5,136,272</u>	<u>5,950,587</u>
General Fund	0	0	0	3,142,889	3,521,881
Cash Funds	0	0	0	132,157	158,634
Reappropriated Funds	0	0	0	1,099,151	1,330,200
Federal Funds	0	0	0	762,075	939,872
Merit Pay	<u>0</u>	<u>0</u>	<u>0</u>	3,516,831	3,339,994
General Fund	$\overline{0}$	$\overline{0}$	$\overline{0}$	2,122,174	1,945,332
Cash Funds	0	0	0	83,797	83,797
Reappropriated Funds	0	0	0	753,373	753,376
Federal Funds	0	0	0	557,487	557,489

\*Line item contains a decision item.

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Shift Differential	<u>3,761,311</u>	<u>3,259,235</u>	4,089,727	4,107,732	4,566,588
General Fund	2,554,941	2,179,629	2,724,230	2,718,535	3,010,588
Cash Funds	0	0	6,158	0	0
Reappropriated Funds	1,199,546	1,074,975	1,353,364	1,389,197	1,556,000
Federal Funds	6,824	4,631	5,975	0	0
Workers' Compensation	<u>9,659,080</u>	<u>9,986,978</u>	12,601,993	12,374,088	<u>12,374,088</u> P
General Fund	4,700,320	5,452,845	6,509,067	6,391,285	6,391,285
Cash Funds	935,767	906,288	999,887	978,518	978,518
Reappropriated Funds	3,509,713	3,091,254	4,508,946	4,432,371	4,432,371
Federal Funds	513,280	536,591	584,093	571,914	571,914
Operating Expenses	<u>377,010</u>	162,906	495,280	495,280	495,280
General Fund	377,010	162,906	139,181	139,181	139,181
Cash Funds	0	0	119,393	119,393	119,393
Reappropriated Funds	0	0	160,504	160,504	160,504
Federal Funds	0	0	76,202	76,202	76,202
Legal Services	1,352,869	<u>1,361,615</u>	1,424,413	1,424,413	<u>1,424,413</u> P
General Fund	1,220,676	1,225,527	1,183,252	1,185,157	1,183,252
Cash Funds	132,193	136,088	174,606	173,227	174,606
Reappropriated Funds	0	0	13,611	13,503	13,611
Federal Funds	0	0	52,944	52,526	52,944
Administrative Law Judge Services	792,374	773,370	<u>922,776</u>	<u>715,666</u>	715,666
General Fund	744,364	729,255	558,703	433,306	433,306
Cash Funds	48,010	44,115	55,810	43,284	43,284
Federal Funds	0	0	308,263	239,076	239,076

P = Line item recommendation is pending.

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Payment to Risk Management and Property Funds	<u>517,365</u>	1,159,905	1,692,827	<u>1,465,866</u>	<u>1,766,632</u> P*
General Fund	304,691	651,843	1,354,066	1,144,227	1,393,029
Cash Funds	52,170	62,553	30,187	31,168	36,531
Reappropriated Funds	76,584	136,717	217,396	193,299	231,924
Federal Funds	83,920	308,792	91,178	97,172	105,148
Staff Training	3,054	<u>475</u>	<u>31,870</u>	<u>31,870</u>	<u>31,870</u>
General Fund	(1,995)	0	0	0	0
Cash Funds	5,049	475	31,870	31,870	31,870
Injury Prevention Program	105,245	104,217	105,970	105,970	<u>105,970</u>
General Fund	105,245	104,217	0	0	0
Reappropriated Funds	0	0	105,970	105,970	105,970
SUBTOTAL - (A) General Administration	48,847,213	51,996,318	63,245,313	75,665,798	76,918,747
FTE	<u>18.0</u>	<u>15.0</u>	<u>21.4</u>	21.4	<u>21.4</u>
General Fund	28,481,894	31,276,238	36,515,550	44,925,226	45,533,669
Cash Funds	2,097,507	2,439,613	2,631,152	2,661,490	2,684,218
Reappropriated Funds	11,794,309	11,766,760	16,577,664	18,520,434	18,990,245
Federal Funds	6,473,503	6,513,707	7,520,947	9,558,648	9,710,615
B) Special Purpose					
Employment and Regulatory Affairs	4,684,422	4,798,592	<u>4,951,881</u>	4,946,848	4,946,848
FTE	62.2	64.2	66.1	66.1	66.1
General Fund	1,870,447	1,790,833	1,821,861	1,816,828	1,816,828
Cash Funds	280,791	268,453	270,442	270,442	270,442
Reappropriated Funds	700,039	680,940	685,312	685,312	685,312
Federal Funds	1,833,145	2,058,366	2,174,266	2,174,266	2,174,266

P = Line item recommendation is pending.

\*Line item contains a decision item.

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Administrative Review Unit	2,172,174	<u>1,972,125</u>	<u>2,123,816</u>	2,201,407	2,192,826 *
FTE	23.7	22.1	24.2	25.1	25.1
General Fund	1,393,948	1,316,794	1,381,250	1,445,672	1,438,378
Federal Funds	778,226	655,331	742,566	755,735	754,448
Records and Reports of Child Abuse or Neglect	493,520	515,324	<u>577,448</u>	<u>577,448</u>	<u>577,448</u>
FTE	7.6	7.9	7.5	7.5	7.5
Cash Funds	493,520	515,324	577,448	577,448	577,448
Child Protection Ombudsman Program	241,695	849,015	370,000	<u>370,000</u>	<u>370,000</u>
General Fund	241,695	369,170	370,000	370,000	370,000
Cash Funds	0	479,845	0	0	0
Juvenile Parole Board	245,332	227,524	247,281	247,281	247,281
FTE	3.0	2.9	3.0	3.0	3.0
General Fund	199,564	183,491	202,200	202,200	202,200
Reappropriated Funds	45,768	44,033	45,081	45,081	45,081
Developmental Disabilities Council	709,160	655,935	742,847	742,847	<u>655,900</u>
FTE	4.0	4.7	6.0	6.0	6.0
Federal Funds	709,160	655,935	742,847	742,847	655,900
Colorado Commission for the Deaf and Hard of					
Hearing	<u>1,059,230</u>	<u>1,069,453</u>	<u>1,113,442</u>	<u>1,113,442</u>	<u>1,121,759</u>
FTE	5.5	4.1	6.3	6.3	6.3
General Fund	126,519	124,654	127,091	127,091	128,821
Reappropriated Funds	872,711	866,618	986,351	986,351	992,938
Federal Funds	60,000	78,181	0	0	0

\*Line item contains a decision item.

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Colorado Commission for Individuals who are					
Blind or Visually Impaired	88,392	<u>81,915</u>	<u>0</u>	<u>0</u>	<u>0</u>
FTE	0.9	0.9	0.0	0.0	0.0
Reappropriated Funds	88,392	81,915	0	0	0
Health Insurance Portability and Accountability Act					
of 1996 - Security Remediation	336,085	350,902	374,505	<u>374,505</u>	<u>374,505</u>
FTE	1.0	1.0	1.0	1.0	1.0
General Fund	229,383	255,832	277,931	277,931	277,931
Cash Funds	0	0	334	334	334
Reappropriated Funds	81,274	72,437	73,358	73,358	73,358
Federal Funds	25,428	22,633	22,882	22,882	22,882
CBMS Emergency Processing Unit	120,525	146,363	216,233	216,233	216,233
FTE	2.0	3.0	4.0	4.0	4.0
General Fund	59,650	47,935	74,206	74,206	74,206
Cash Funds	(1,011)	(1,776)	17,350	17,350	17,350
Federal Funds	61,886	100,204	124,677	124,677	124,677
SUBTOTAL - (B) Special Purpose	10,150,535	10,667,148	10,717,453	10,790,011	10,702,800
FTE	109.9	110.8	118.1	119.0	119.0
General Fund	4,121,206	4,088,709	4,254,539	4,313,928	4,308,364
Cash Funds	773,300	1,261,846	865,574	865,574	865,574
Reappropriated Funds	1,788,184	1,745,943	1,790,102	1,790,102	1,796,689
Federal Funds	3,467,845	3,570,650	3,807,238	3,820,407	3,732,173

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
TOTAL - (1) Executive Director's Office	58,997,748	62,663,466	73,962,766	86,455,809	87,621,547
FTE	<u>127.9</u>	<u>125.8</u>	<u>139.5</u>	<u>140.4</u>	140.4
General Fund	32,603,100	35,364,947	40,770,089	49,239,154	49,842,033
Cash Funds	2,870,807	3,701,459	3,496,726	3,527,064	3,549,792
Reappropriated Funds	13,582,493	13,512,703	18,367,766	20,310,536	20,786,934
Federal Funds	9,941,348	10,084,357	11,328,185	13,379,055	13,442,788

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation		
(2) OFFICE OF INFORMATION TECHNOLOGY SERVICES							
(A) Information Technology (new subdivision)							
Operating Expenses	373,328	<u>331,787</u>	<u>349,399</u>	<u>349,399</u>	<u>349,399</u>		
General Fund	297,606	265,167	278,324	278,324	278,324		
Reappropriated Funds	15,477	13,790	14,474	14,474	14,474		
Federal Funds	60,245	52,830	56,601	56,601	56,601		
Microcomputer Lease Payments	424,271	520,048	<u>539,344</u>	<u>539,344</u>	539,344		
General Fund	301,832	301,832	301,832	301,832	301,832		
Cash Funds	5,745	49,753	15,466	15,466	15,466		
Reappropriated Funds	63,563	75,064	128,647	128,647	128,647		
Federal Funds	53,131	93,399	93,399	93,399	93,399		
County Financial Management System	1,494,227	<u>1,469,811</u>	<u>1,494,325</u>	1,494,325	1,494,325		
General Fund	770,740	770,740	770,740	770,740	770,740		
Federal Funds	723,487	699,071	723,585	723,585	723,585		
Client Index Project	16,247	<u>15,503</u>	<u>17,698</u>	<u>17,698</u>	<u>17,698</u>		
General Fund	10,154	10,154	10,154	10,154	10,154		
Federal Funds	6,093	5,349	7,544	7,544	7,544		
Colorado Trails	4,884,808	4,923,468	4,970,392	4,970,392	4,970,392		
General Fund	2,693,335	2,780,973	2,683,461	2,683,461	2,683,461		
Federal Funds	2,191,473	2,142,495	2,286,931	2,286,931	2,286,931		
National Aging Program Information System	<u>93,113</u>	<u>92,329</u>	93,114	93,114	<u>93,114</u>		
General Fund	23,278	23,082	23,278	23,278	23,278		
Federal Funds	69,835	69,247	69,836	69,836	69,836		

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Child Care Automated Tracking System	<u>2,070,430</u>	2,095,363	2,709,933	2,709,933	2,709,933
Federal Funds	2,070,430	2,095,363	2,709,933	2,709,933	2,709,933
Health Information Management System	<u>337,995</u>	336,900	<u>339,168</u>	<u>339,168</u>	<u>339,168</u>
General Fund	211,290	211,290	211,290	211,290	211,290
Reappropriated Funds	126,705	125,610	127,878	127,878	127,878
Adult Protective Data System	<u>0</u>	<u>0</u>	<u>0</u>	250,000	<u>250,000</u> *
General Fund	0	0	0	0	250,000
Cash Funds	0	0	0	250,000	0
Integrated Behavioral Health Services Data					
Collection	<u>0</u>	<u>0</u>	<u>0</u>	480,000	<u>480,000</u> *
General Fund	0	0	0	288,000	288,000
Federal Funds	0	0	0	192,000	192,000
Purchase of Services from Computer Center	12,857,124	14,212,169	17,510,871	15,351,294	<u>15,351,294</u> P*
General Fund	6,816,428	7,281,088	8,950,994	7,702,761	7,702,761
Cash Funds	116,124	181,756	220,180	193,352	193,352
Reappropriated Funds	196,976	220,113	313,022	274,882	274,882
Federal Funds	5,727,596	6,529,212	8,026,675	7,180,299	7,180,299
Multiuse Network Payments	<u>2,895,996</u>	<u>3,093,056</u>	2,475,101	<u>2,791,945</u>	<u>2,791,945</u> P
General Fund	1,996,762	2,034,331	1,627,897	1,836,288	1,836,288
Cash Funds	4,262	26,750	21,405	24,145	24,145
Reappropriated Funds	169,236	270,623	216,556	244,278	244,278
Federal Funds	725,736	761,352	609,243	687,234	687,234

P = Line item recommendation is pending.

\*Line item contains a decision item.

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Management and Administration of OIT	<u>1,615,982</u>	1,660,209	440,909	<u>410,608</u>	<u>410,608</u> P
General Fund	1,248,984	1,263,001	335,421	312,369	312,369
Cash Funds	28,230	26,430	7,019	6,537	6,537
Reappropriated Funds	95,688	134,466	35,711	33,257	33,257
Federal Funds	243,080	236,312	62,758	58,445	58,445
Communication Services Payments	187,760	201,019	185,474	172,007	<u>172,007</u> P
General Fund	159,596	172,326	159,001	147,456	147,456
Reappropriated Funds	28,164	28,693	26,473	24,551	24,551
COFRS Modernization	<u>0</u>	<u>0</u>	<u>1,577,831</u>	<u>1,577,831</u>	<u>1,577,831</u>
General Fund	0	0	814,729	814,729	814,729
Cash Funds	0	0	251,033	251,033	251,033
Federal Funds	0	0	512,069	512,069	512,069
SUBTOTAL - (A) Information Technology (new					
subdivision)	27,251,281	28,951,662	32,703,559	31,547,058	31,547,058
FTE	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	14,530,005	15,113,984	16,167,121	15,380,682	15,630,682
Cash Funds	154,361	284,689	515,103	740,533	490,533
Reappropriated Funds	695,809	868,359	862,761	847,967	847,967
Federal Funds	11,871,106	12,684,630	15,158,574	14,577,876	14,577,876

P = Line item recommendation is pending.

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
(B) Colorado Benefits Management System (new	subdivision)				
(i) Ongoing Expenses					
Colorado Benefits Management System, DHS					
Personal Services	<u>0</u>	3,557,635	4,548,315	4,548,315	4,548,315
General Fund	0	891,072	1,110,026	1,110,026	1,110,026
Cash Funds	0	119,170	211,327	211,327	211,327
Reappropriated Funds	0	1,260,707	1,685,215	1,685,215	1,685,215
Federal Funds	0	1,286,686	1,541,747	1,541,747	1,541,747
Colorado Benefits Management System, HCPF					
Personal Services	<u>0</u>	448,288	443,283	443,283	443,283
General Fund	0	110,482	108,087	108,087	108,087
Cash Funds	0	16,081	20,604	20,604	20,604
Reappropriated Funds	0	159,343	164,244	164,244	164,244
Federal Funds	0	162,382	150,348	150,348	150,348
Colorado Benefits Management System, Centrally					
Appropriated Items	<u>0</u>	<u>517,133</u>	517,134	517,134	517,134
General Fund	$\overline{0}$	127,116	126,879	126,879	126,879
Cash Funds	0	18,562	23,969	23,969	23,969
Reappropriated Funds	0	184,537	191,598	191,598	191,598
Federal Funds	0	186,918	174,688	174,688	174,688

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Colorado Benefits Management System, Operating	·,				
Expenses	<u>0</u>	<u>19,498,206</u>	19,437,529	18,803,009	18,788,969
General Fund	0	4,580,299	4,772,010	4,772,010	4,772,010
Cash Funds	0	636,645	1,056,309	1,056,309	1,056,309
Reappropriated Funds	0	7,593,710	7,013,346	6,378,826	6,364,786
Federal Funds	0	6,687,552	6,595,864	6,595,864	6,595,864
Colorado Benefits Management System, HCPF					
Only	<u>0</u>	812,400	<u>611,520</u>	<u>611,520</u>	<u>611,520</u>
Reappropriated Funds	$\frac{0}{0}$	812,400	611,520	611,520	611,520
CBMS SAS-70 Audit	137,975	149,000	149,000	149,000	149,000
General Fund	33,635	38,451	36,558	36,558	36,558
Cash Funds	5,906	4,629	6,906	6,906	6,906
Reappropriated Funds	50,545	50,849	55,204	55,204	55,204
Federal Funds	47,889	55,071	50,332	50,332	50,332
Office of Information Technology, Colorado					
Benefits Management System	23,684,287	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	5,739,952	$\overline{0}$	$\overline{0}$	$\overline{0}$	$\overline{0}$
Cash Funds	964,313	0	0	0	0
Reappropriated Funds	8,544,120	0	0	0	0
Federal Funds	8,435,902	0	0	0	0

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
SUBTOTAL - (i) Ongoing Expenses	23,822,262	24,982,662	25,706,781	25,072,261	25,058,221
FTE	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	5,773,587	5,747,420	6,153,560	6,153,560	6,153,560
Cash Funds	970,219	795,087	1,319,115	1,319,115	1,319,115
Reappropriated Funds	8,594,665	10,061,546	9,721,127	9,086,607	9,072,567
Federal Funds	8,483,791	8,378,609	8,512,979	8,512,979	8,512,979
(ii) Special Projects					
CBMS Modernization, Contract Expenses	<u>0</u>	<u>0</u>	21,472,440	15,721,587	<u>15,721,587</u> *
General Fund	0	0	2,609,238	1,778,223	1,778,223
Cash Funds	0	0	1,923,081	1,355,103	1,355,103
Reappropriated Funds	0	0	16,117,876	12,105,576	12,105,576
Federal Funds	0	0	822,245	482,685	482,685
CBMS Modernization, DHS Personal Services	<u>0</u>	<u>0</u>	825,118	707,245	707,245
FTE	0.0	0.0	11.0	11.0	11.0
General Fund	0	0	313,380	268,612	268,612
Cash Funds	0	0	28,582	24,499	24,499
Reappropriated Funds	0	0	304,510	261,009	261,009
Federal Funds	0	0	178,646	153,125	153,125
CBMS Modernization, DHS Operating Expenses	<u>0</u>	<u>0</u>	<u>64,797</u>	10,451	<u>10,451</u>
General Fund	0	0	24,610	3,967	3,967
Cash Funds	0	0	2,245	363	363
Reappropriated Funds	0	0	23,913	3,857	3,857
Federal Funds	0	0	14,029	2,264	2,264

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
CBMS Modernization, HCPF Personal Services,	,				
Operating Expenses, and Centrally Appropriated					
Expenses	<u>0</u>	<u>0</u>	<u>997,655</u>	<u>810,858</u>	<u>810,858</u>
General Fund	0	0	378,909	307,964	307,964
Cash Funds	0	0	34,559	28,088	28,088
Reappropriated Funds	0	0	368,184	299,247	299,247
Federal Funds	0	0	216,003	175,559	175,559
CBMS Client Services Improvement Project	2,211,200	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	537,641	0	0	0	0
Cash Funds	86,724	0	0	0	0
Reappropriated Funds	795,719	0	0	0	0
Federal Funds	791,116	0	0	0	0
TANF-Specific CBMS Changes	<u>495,763</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Federal Funds	495,763	0	0	0	0
SUBTOTAL - (ii) Special Projects	2,706,963	0	23,360,010	17,250,141	17,250,141
FTE	<u>0.0</u>	<u>0.0</u>	<u>11.0</u>	<u>11.0</u>	<u>11.0</u>
General Fund	537,641	0	3,326,137	2,358,766	2,358,766
Cash Funds	86,724	0	1,988,467	1,408,053	1,408,053
Reappropriated Funds	795,719	0	16,814,483	12,669,689	12,669,689
Federal Funds	1,286,879	0	1,230,923	813,633	813,633

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
SUBTOTAL - (B) Colorado Benefits	· · · · · · · · · · · · · · · · · · ·		· · · · · · · · · · · · · · · · · · ·		·
Management System (new subdivision)	26,529,225	24,982,662	49,066,791	42,322,402	42,308,362
FTE	<u>0.0</u>	<u>0.0</u>	<u>11.0</u>	<u>11.0</u>	<u>11.0</u>
General Fund	6,311,228	5,747,420	9,479,697	8,512,326	8,512,326
Cash Funds	1,056,943	795,087	3,307,582	2,727,168	2,727,168
Reappropriated Funds	9,390,384	10,061,546	26,535,610	21,756,296	21,742,256
Federal Funds	9,770,670	8,378,609	9,743,902	9,326,612	9,326,612
TOTAL - (2) Office of Information Technology					
Services	53,780,506	53,934,324	81,770,350	73,869,460	73,855,420
FTE	<u>0.0</u>	<u>0.0</u>	<u>11.0</u>	<u>11.0</u>	<u>11.0</u>
General Fund	20,841,233	20,861,404	25,646,818	23,893,008	24,143,008
Cash Funds	1,211,304	1,079,776	3,822,685	3,467,701	3,217,701
Reappropriated Funds	10,086,193	10,929,905	27,398,371	22,604,263	22,590,223
Federal Funds	21,641,776	21,063,239	24,902,476	23,904,488	23,904,488

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
(3) OFFICE OF OPERATIONS			,		
(A) Administration					
Personal Services	22,553,842	21,636,210	22,487,542	22,406,559	22,406,559 *
FTE	431.7	433.1	432.8	432.8	432.8
General Fund	11,426,220	11,175,363	12,702,958	12,673,254	12,673,254
Cash Funds	2,416,311	2,425,826	1,947,505	2,026,990	2,026,990
Reappropriated Funds	5,629,391	5,414,949	5,945,930	5,936,015	5,936,015
Federal Funds	3,081,920	2,620,072	1,891,149	1,770,300	1,770,300
Operating Expenses	3,402,170	3,224,151	3,370,651	3,377,779	3,377,779 *
General Fund	2,803,970	2,744,398	2,454,829	2,454,829	2,454,829
Cash Funds	17,274	16,720	4,294	11,422	11,422
Reappropriated Funds	465,839	417,610	711,909	711,909	711,909
Federal Funds	115,087	45,423	199,619	199,619	199,619
Vehicle Lease Payments	<u>1,051,421</u>	997,039	<u>1,147,433</u>	1,246,303	<u>1,246,303</u> *
General Fund	685,449	649,591	598,128	649,985	649,985
Cash Funds	60,448	59,313	82,850	90,028	90,028
Reappropriated Funds	228,564	218,022	284,676	309,621	309,621
Federal Funds	76,960	70,113	181,779	196,669	196,669
Leased Space	2,230,524	2,244,852	2,410,915	2,410,915	2,410,915
General Fund	600,733	582,907	588,759	588,759	588,759
Cash Funds	9,855	9,059	37,416	37,416	37,416
Reappropriated Funds	0	0	22,527	22,527	22,527
Federal Funds	1,619,936	1,652,886	1,762,213	1,762,213	1,762,213

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Capitol Complex Leased Space	1,246,413	<u>1,275,856</u>	<u>1,260,108</u>	<u>1,568,312</u>	<u>1,568,312</u> *
General Fund	1,246,413	1,255,768	577,277	718,471	718,471
Cash Funds	0	0	67,728	84,293	84,293
Reappropriated Funds	0	20,088	73,507	91,486	91,486
Federal Funds	0	0	541,596	674,062	674,062
Utilities	7,756,203	8,308,325	9,418,424	<u>9,096,962</u>	<u>9,418,424</u> *
General Fund	6,221,740	6,854,118	7,820,907	7,499,445	7,820,907
Cash Funds	0	0	50,000	50,000	50,000
Reappropriated Funds	1,534,463	1,454,207	1,547,517	1,547,517	1,547,517
SUBTOTAL - (A) Administration	38,240,573	37,686,433	40,095,073	40,106,830	40,428,292
FTE	431.7	<u>433.1</u>	432.8	<u>432.8</u>	432.8
General Fund	22,984,525	23,262,145	24,742,858	24,584,743	24,906,205
Cash Funds	2,503,888	2,510,918	2,189,793	2,300,149	2,300,149
Reappropriated Funds	7,858,257	7,524,876	8,586,066	8,619,075	8,619,075
Federal Funds	4,893,903	4,388,494	4,576,356	4,602,863	4,602,863
B) Special Purpose					
Buildings and Grounds Rental	<u>447,999</u>	407,267	<u>1,018,818</u>	<u>1,018,818</u>	<u>1,018,818</u>
FTE	4.8	3.4	6.5	6.5	6.5
Cash Funds	447,999	407,267	1,018,818	1,018,818	1,018,818
State Garage Fund	708,287	711,386	731,213	731,213	731,213
FTE	3.0	2.1	2.6	2.6	2.6
Reappropriated Funds	708,287	711,386	731,213	731,213	731,213

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
SUBTOTAL - (B) Special Purpose	1,156,286	1,118,653	1,750,031	1,750,031	1,750,031
FTE	<u>7.8</u>	<u>5.5</u>	<u>9.1</u>	<u>9.1</u>	<u>9.1</u>
Cash Funds	447,999	407,267	1,018,818	1,018,818	1,018,818
Reappropriated Funds	708,287	711,386	731,213	731,213	731,213
TOTAL - (3) Office of Operations	39,396,859	38,805,086	41,845,104	41,856,861	42,178,323
FTE	<u>439.5</u>	<u>438.6</u>	441.9	441.9	441.9
General Fund	22,984,525	23,262,145	24,742,858	24,584,743	24,906,205
Cash Funds	2,951,887	2,918,185	3,208,611	3,318,967	3,318,967
Reappropriated Funds	8,566,544	8,236,262	9,317,279	9,350,288	9,350,288
Federal Funds	4,893,903	4,388,494	4,576,356	4,602,863	4,602,863

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
(8) BEHAVIORAL HEALTH SERVICES (N	EW DIVISION NAM	E)			
(A) Administration					
Personal Services	4,108,711	4,051,579	4,412,956	4,594,495	4,594,495
FTE	48.2	48.7	55.9	58.7	58.7
General Fund	1,047,842	1,144,889	1,215,248	1,282,158	1,282,158
Cash Funds	307,500	219,449	305,206	305,206	305,206
Reappropriated Funds	745,530	703,343	810,274	804,054	804,054
Federal Funds	2,007,839	1,983,898	2,082,228	2,203,077	2,203,077
Operating Expenses	274,615	280,142	291,668	297,321	297,321
General Fund	25,847	17,360	18,729	24,382	24,382
Cash Funds	24,687	33,286	38,962	38,962	38,962
Reappropriated Funds	15,824	15,823	16,266	16,266	16,266
Federal Funds	208,257	213,673	217,711	217,711	217,711
Federal Programs and Grants	<u>399,452</u>	146,793	2,525,646	2,525,646	2,307,608
FTE	2.1	1.1	6.0	6.0	1.5
Federal Funds	399,452	146,793	2,525,646	2,525,646	2,307,608
Other Federal Grants	303,669	189,849	457,383	457,383	258,209
FTE	0.0	2.0	0.0	0.0	0.0
Federal Funds	303,669	189,849	457,383	457,383	258,209
Supportive Housing and Homeless Program	<u>19,055,978</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
FTE	15.8	0.0	0.0	0.0	0.0
Federal Funds	19,055,978	0	0	0	0

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Indirect Cost Assessment	349,077	500,152	270,861	270,861	270,861
Cash Funds	3,280	3,280	3,280	3,280	3,280
Federal Funds	345,797	496,872	267,581	267,581	267,581
SUBTOTAL - (A) Administration	24,491,502	5,168,515	7,958,514	8,145,706	7,728,494
FTE	<u>66.1</u>	<u>51.8</u>	<u>61.9</u>	<u>64.7</u>	<u>60.2</u>
General Fund	1,073,689	1,162,249	1,233,977	1,306,540	1,306,540
Cash Funds	335,467	256,015	347,448	347,448	347,448
Reappropriated Funds	761,354	719,166	826,540	820,320	820,320
Federal Funds	22,320,992	3,031,085	5,550,549	5,671,398	5,254,186
<ol> <li>Mental Health Services for the Medically Indigent Services for Indigent Mentally Ill Clients General Fund Reappropriated Funds Federal Funds</li> </ol>	<u>39,274,337</u> 32,774,850 0 6,499,487	<u>39,177,821</u> 32,774,830 0 6,402,991	<u>39,170,328</u> 32,774,850 161,909 6,233,569	<u>39,661,951</u> 33,266,473 161,909 6,233,569	$\frac{39,661,951}{33,266,473}$ * 161,909 6,233,569
Medications for Indigent Mentally Ill Clients General Fund	<u>1,713,993</u> 1,713,993	<u>1,713,993</u> 1,713,993	<u>1,713,993</u> 1,713,993	<u>1,739,703</u> 1,739,703	$\frac{1,739,703}{1,739,703}$ *
Early Childhood Mental Health Services General Fund	<u>1,135,359</u> 1,135,359	<u>1,143,107</u> 1,143,107	<u>1,146,676</u> 1,146,676	<u>1,163,876</u> 1,163,876	<u>2,327,752</u> * 2,327,752
Assertive Community Treatment Programs General Fund Cash Funds	<u>1,290,400</u> 645,200 645,200	<u>1,290,400</u> 645,200 645,200	<u>1,290,400</u> 645,200 645,200	<u>1,309,756</u> 654,878 654,878	$\frac{1,309,756}{654,878}$ * 654,878

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Alternatives to Inpatient Hospitalization at a Mental					
Health Institute	<u>3,138,615</u>	<u>3,138,615</u>	<u>3,138,615</u>	<u>3,185,694</u>	<u>3,185,694</u> *
General Fund	3,138,615	3,138,615	3,138,615	3,185,694	3,185,694
Mental Health Services for Juvenile and Adult					
Offenders	<u>3,794,185</u>	<u>3,482,992</u>	3,308,768	<u>3,308,768</u>	<u>3,308,768</u>
Cash Funds	3,794,185	3,482,992	3,308,768	3,308,768	3,308,768
Family Advocacy Demonstration Sites	156,923	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Cash Funds	156,923	0	0	0	$\frac{0}{0}$
SUBTOTAL - (I) Mental Health Services for the					
Medically Indigent	50,503,812	49,946,928	49,768,780	50,369,748	51,533,624
FTE	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	39,408,017	39,415,745	39,419,334	40,010,624	41,174,500
Cash Funds	4,596,308	4,128,192	3,953,968	3,963,646	3,963,646
Reappropriated Funds	0	0	161,909	161,909	161,909
Federal Funds	6,499,487	6,402,991	6,233,569	6,233,569	6,233,569
(II) Residential Treatment for Youth					
Residential Treatment for Youth (H.B. 99-1116)	862,519	1,018,777	<u>976,994</u>	<u>987,149</u>	<u>987,149</u> *
General Fund	414,673	517,234	560,154	568,556	568,556
Cash Funds	300,000	384,704	300,000	300,000	300,000
Reappropriated Funds	147,846	116,839	116,840	118,593	118,593

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
SUBTOTAL - (II) Residential Treatment for					
Youth	862,519	1,018,777	976,994	987,149	987,149
FTE	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	414,673	517,234	560,154	568,556	568,556
Cash Funds	300,000	384,704	300,000	300,000	300,000
Reappropriated Funds	147,846	116,839	116,840	118,593	118,593
SUBTOTAL - (B) Mental Health Community					
Programs	51,366,331	50,965,705	50,745,774	51,356,897	52,520,773
FTE	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	39,822,690	39,932,979	39,979,488	40,579,180	41,743,056
Cash Funds	4,896,308	4,512,896	4,253,968	4,263,646	4,263,646
Reappropriated Funds	147,846	116,839	278,749	280,502	280,502
Federal Funds	6,499,487	6,402,991	6,233,569	6,233,569	6,233,569
(C) Mental Health Institutes					
Mental Health Institute - Ft. Logan	19,928,717	19,254,908	<u>0</u>	<u>0</u>	<u>0</u>
FTE	237.7	223.0	0.0	0.0	$0.\overline{0}$
General Fund	15,928,541	16,237,767	0	0	0
Cash Funds	3,338,261	2,740,522	0	0	0
Reappropriated Funds	661,915	276,619	0	0	0
Mental Health Institute - Pueblo	70,721,000	<u>71,020,056</u>	<u>0</u>	<u>0</u>	<u>0</u>
FTE	944.4	951.1	$0.\overline{0}$	$0.\overline{0}$	$0.\overline{0}$
General Fund	56,819,134	55,830,058	0	0	0
Cash Funds	6,097,123	7,855,072	0	0	0
Reappropriated Funds	7,804,743	7,334,926	0	0	0

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Mental Health Institute - Ft. Logan Personal					
Services	<u>0</u>	<u>0</u>	18,047,742	18,074,275	18,074,275 *
FTE	0.0	0.0	214.6	216.4	216.4
General Fund	0	0	15,807,289	15,833,822	15,833,822
Cash Funds	0	0	2,187,924	2,187,924	2,187,924
Reappropriated Funds	0	0	52,529	52,529	52,529
Mental Health Institute - Ft. Logan Operating					
Expenses	<u>0</u>	<u>0</u>	1,056,212	1,080,718	1,080,718 *
General Fund	0	0	896,929	921,435	921,435
Cash Funds	0	0	123,601	123,601	123,601
Reappropriated Funds	0	0	35,682	35,682	35,682
Mental Health Institute - Ft. Logan Pharmaceuticals	<u>0</u>	<u>0</u>	1,155,027	1,155,027	1,155,027
General Fund	0	0	1,017,128	1,017,128	1,017,128
Cash Funds	0	0	107,007	107,007	107,007
Reappropriated Funds	0	0	30,892	30,892	30,892
Mental Health Institute - Pueblo Personal Services	<u>0</u>	<u>0</u>	<u>64,100,950</u>	<u>63,953,167</u>	<u>63,953,167</u> *
FTE	0.0	0.0	950.8	955.4	955.4
General Fund	0	0	51,386,353	51,238,570	51,238,570
Cash Funds	0	0	6,493,976	6,493,976	6,493,976
Reappropriated Funds	0	0	6,220,621	6,220,621	6,220,621
Mental Health Institute - Pueblo Operating					
Expenses	<u>0</u>	<u>0</u>	4,797,363	4,885,628	4,885,628 *
General Fund	0	0	3,924,161	4,012,426	4,012,426
Cash Funds	0	0	403,362	403,362	403,362
Reappropriated Funds	0	0	469,840	469,840	469,840

\*Line item contains a decision item.

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	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Mental Health Institute - Pueblo Pharmaceuticals	<u>0</u>	<u>0</u>	<u>3,435,652</u>	4,029,321	4,029,321 *
General Fund	0	0	2,791,963	3,385,632	3,385,632
Cash Funds	0	0	297,405	297,405	297,405
Reappropriated Funds	0	0	346,284	346,284	346,284
Mental Health Institute - Pueblo Educational					
Programs	716,289	480,537	<u>138,640</u>	<u>138,640</u>	<u>138,640</u> *
FTE	5.4	2.7	2.7	2.7	2.7
General Fund	100,190	44,024	39,574	39,574	39,574
Cash Funds	27,277	0	0	0	0
Reappropriated Funds	216,998	104,947	99,066	99,066	99,066
Federal Funds	371,824	331,566	0	0	0
Jail-based Restoration Program (new line item)	<u>0</u>	<u>0</u>	<u>0</u>	2,054,819	2,054,819 *
FTE	0.0	0.0	0.0	0.9	0.9
General Fund	0	0	0	2,054,819	2,054,819
SUBTOTAL - (C) Mental Health Institutes	91,366,006	90,755,501	92,731,586	95,371,595	95,371,595
FTE	<u>1,187.5</u>	<u>1,176.8</u>	<u>1,168.1</u>	<u>1,175.4</u>	<u>1,175.4</u>
General Fund	72,847,865	72,111,849	75,863,397	78,503,406	78,503,406
Cash Funds	9,462,661	10,595,594	9,613,275	9,613,275	9,613,275
Reappropriated Funds	8,683,656	7,716,492	7,254,914	7,254,914	7,254,914
Federal Funds	371,824	331,566	0	0	0

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
(D) Alcohol and Drug Abuse Division					
(I) Treatment Services					
Treatment and Detoxification Contracts	23,127,530	22,800,002	23,179,819	23,349,884	23,349,884 *
General Fund	11,309,025	11,326,670	11,337,648	11,507,713	11,507,713
Cash Funds	1,209,820	1,125,385	331,218	331,218	331,218
Reappropriated Funds	275,706	0	1,163,006	1,163,006	1,163,006
Federal Funds	10,332,979	10,347,947	10,347,947	10,347,947	10,347,947
Case Management for Chronic Detoxification					
Clients	<u>369,311</u>	<u>369,311</u>	<u>369,311</u>	<u>369,347</u>	<u>369,347</u> *
General Fund	2,428	2,428	2,428	2,464	2,464
Federal Funds	366,883	366,883	366,883	366,883	366,883
Short-term Intensive Residential Remediation and					
Treatment (STIRRT)	3,128,717	3,240,091	3,340,683	<u>3,390,794</u>	<u>3,390,794</u> *
General Fund	2,935,993	2,957,367	2,957,367	3,001,728	3,001,728
Cash Funds	192,724	282,724	0	0	0
Reappropriated Funds	0	0	383,316	389,066	389,066
High Risk Pregnant Women Program	<u>1,191,166</u>	1,126,309	<u>1,999,146</u>	2,029,133	<u>1,429,133</u> *
Reappropriated Funds	1,191,166	1,126,309	1,999,146	2,029,133	1,429,133
SUBTOTAL - (I) Treatment Services	27,816,724	27,535,713	28,888,959	29,139,158	28,539,158
FTE	0.0	0.0	0.0	0.0	0.0
General Fund	14,247,446	14,286,465	14,297,443	14,511,905	14,511,905
Cash Funds	1,402,544	1,408,109	331,218	331,218	331,218
Reappropriated Funds	1,466,872	1,126,309	3,545,468	3,581,205	2,981,205
Federal Funds	10,699,862	10,714,830	10,714,830	10,714,830	10,714,830

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
(II) Prevention and Intervention					
Prevention Contracts	3,702,449	3,829,412	<u>3,886,951</u>	<u>3,886,951</u>	<u>3,886,951</u>
General Fund	33,649	33,649	33,649	33,649	33,649
Cash Funds	5,000	15,000	27,072	27,072	27,072
Federal Funds	3,663,800	3,780,763	3,826,230	3,826,230	3,826,230
Persistent Drunk Driver Programs	1,251,268	<u>1,439,436</u>	1,670,823	1,670,823	1,670,823
Cash Funds	1,251,268	1,439,436	1,670,823	1,670,823	1,670,823
Law Enforcement Assistance Fund Contracts	<u>168,559</u>	135,633	255,000	255,000	255,000
Cash Funds	168,559	135,633	255,000	255,000	255,000
SUBTOTAL - (II) Prevention and Intervention	5,122,276	5,404,481	5,812,774	5,812,774	5,812,774
FTE	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	33,649	33,649	33,649	33,649	33,649
Cash Funds	1,424,827	1,590,069	1,952,895	1,952,895	1,952,895
Federal Funds	3,663,800	3,780,763	3,826,230	3,826,230	3,826,230
(III) Other Programs					
Federal Grants	2,276,054	3,403,072	2,625,422	2,625,422	2,625,422
Reappropriated Funds	0	0	0	0	0
Federal Funds	2,276,054	3,403,072	2,625,422	2,625,422	2,625,422
Balance of Substance Abuse Block Grant Programs	8,642,456	8,774,622	6,671,360	<u>6,674,150</u>	<u>6,674,150</u> *
General Fund	175,442	185,967	185,968	188,758	188,758
Federal Funds	8,467,014	8,588,655	6,485,392	6,485,392	6,485,392
Community Prevention and Treatment	888,082	813,771	782,400	782,400	782,400
Cash Funds	888,082	813,771	782,400	782,400	782,400

\*Line item contains a decision item.

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	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Gambling Addiction Counseling Services	71,129	<u>68,417</u>	<u>57,949</u>	<u>0</u>	<u>0</u>
Reappropriated Funds	71,129	68,417	57,949	0	0
Rural Substance Abuse Prevention and Treatment	<u>0</u>	<u>88,436</u>	<u>88,443</u>	88,443	88,443
Cash Funds	0	88,436	88,443	88,443	88,443
SUBTOTAL - (III) Other Programs	11,877,721	13,148,318	10,225,574	10,170,415	10,170,415
FTE	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	175,442	185,967	185,968	188,758	188,758
Cash Funds	888,082	902,207	870,843	870,843	870,843
Reappropriated Funds	71,129	68,417	57,949	0	0
Federal Funds	10,743,068	11,991,727	9,110,814	9,110,814	9,110,814
SUBTOTAL - (D) Alcohol and Drug Abuse					
Division	44,816,721	46,088,512	44,927,307	45,122,347	44,522,347
FTE	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	14,456,537	14,506,081	14,517,060	14,734,312	14,734,312
Cash Funds	3,715,453	3,900,385	3,154,956	3,154,956	3,154,956
Reappropriated Funds	1,538,001	1,194,726	3,603,417	3,581,205	2,981,205
Federal Funds	25,106,730	26,487,320	23,651,874	23,651,874	23,651,874
E) Co-occurring Behavioral Health Services					
Behavioral Health Services for Juveniles and Adults at Risk or Involved in the Criminal Justice					
System (H.B. 10-1284)	329,080	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	329,080	$\frac{\mathbf{o}}{0}$	$\frac{\mathbf{U}}{\mathbf{U}}$	$\frac{\underline{o}}{\underline{o}}$	$\frac{\underline{o}}{0}$

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Substance Use Disorder Offender Services (H.B.					
10-1352)	<u>0</u>	<u>1,118,134</u>	<u>1,819,900</u>	<u>1,847,199</u>	<u>3,047,199</u> *
Reappropriated Funds	0	1,118,134	1,819,900	1,847,199	3,047,199
Community Transition Services (new line item)	<u>0</u>	<u>0</u>	<u>0</u>	4,287,931	3,944,107 *
General Fund	0	0	0	4,287,931	3,944,107
Crisis Response System - Telephone Hotlines (new					
line item)	<u>0</u>	<u>0</u>	<u>0</u>	2,046,676	2,046,676 *
General Fund	0	0	0	2,046,676	2,046,676
Crisis Response System - Stabilization Units,					
Mobile Response, Respite Services, and Marketing					
(new line item)	<u>0</u>	<u>0</u>	<u>0</u>	8,297,264	<u>17,816,419</u> *
General Fund	0	0	0	8,297,264	17,816,419
SUBTOTAL - (E) Co-occurring Behavioral					
Health Services	329,080	1,118,134	1,819,900	16,479,070	26,854,401
FTE	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	329,080	0	0	14,631,871	23,807,202
Reappropriated Funds	0	1,118,134	1,819,900	1,847,199	3,047,199
TOTAL - (8) Behavioral Health Services (new					
division name)	212,369,640	194,096,367	198,183,081	216,475,615	226,997,610
FTE	<u>1,253.6</u>	<u>1,228.6</u>	<u>1,230.0</u>	<u>1,240.1</u>	<u>1,235.6</u>
General Fund	128,529,861	127,713,158	131,593,922	149,755,309	160,094,516
Cash Funds	18,409,889	19,264,890	17,369,647	17,379,325	17,379,325
Reappropriated Funds	11,130,857	10,865,357	13,783,520	13,784,140	14,384,140
Federal Funds	54,299,033	36,252,962	35,435,992	35,556,841	35,139,629

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
TOTAL - Department of Human Services	364,544,753	349,499,243	395,761,301	418,657,745	430,652,900
FTE	<u>1,821.0</u>	<u>1,793.0</u>	1,822.4	1,833.4	<u>1,828.9</u>
General Fund	204,958,719	207,201,654	222,753,687	247,472,214	258,985,762
Cash Funds	25,443,887	26,964,310	27,897,669	27,693,057	27,465,785
Reappropriated Funds	43,366,087	43,544,227	68,866,936	66,049,227	67,111,585
Federal Funds	90,776,060	71,789,052	76,243,009	77,443,247	77,089,768

#### **HCPF Number Pages** FY 2010-11 FY 2011-12 FY 2012-13 FY 2013-14 FY 2013-14 Appropriation Request Actual Actual Recommendation **DEPARTMENT OF HEALTH CARE POLICY AND FINANCING** Sue Birch, Executive Director (6) DEPARTMENT OF HUMAN SERVICES MEDICAID-FUNDED PROGRAMS Primary functions: This division reflects the Medicaid funding used by the Department of Human Services. The Medicaid dollars appropriated to that Department are first appropriated in this division and then transferred to the Department of Human Services. (A) Executive Director's Office - Medicaid Funding Executive Director's Office - Medicaid Funding 12,070,429 11.608.558 15,301,155 17.007.402 17.513.508 General Fund 8,756,754 5,632,925 5,804,279 7.650.578 8,504,040 6,437,504 7,650,577 8,756,754 Federal Funds 5,804,279 8,503,362 (B) Office of Information Technology Services - Medicaid Funding Colorado Benefits Management System 8,547,537 9,447,008 9,040,363 8,405,843 8,405,843 General Fund 4,242,887 4,147,409 4,489,039 4.173.836 4.173.836 Cash Funds 19,715 550,920 14,481 13,660 13,660 **Reappropriated Funds** 0 25.562 20.577 18.809 18.809 Federal Funds 4,284,935 4,723,117 4,516,266 4,199,538 4,199,538 CBMS SAS-70 Audit 50,545 50,850 55,204 55,204 55,204 General Fund 25,114 25,294 27,416 27.416 27,416 Cash Funds 89 89 65 53 89 132 119 119 119 **Reappropriated Funds** 112

Federal Funds

27.580

27.580

25.391

27.580

25.234

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
Colorado Benefits Management System, HCPF					
Only	<u>0</u>	812,400	611,520	611,520	611,520
General Fund	$\overline{0}$	107,460	0	0	0
Cash Funds	0	298,740	305,760	305,760	305,760
Federal Funds	0	406,200	305,760	305,760	305,760
CBMS Modernization	<u>0</u>	<u>0</u>	17,964,483	12,669,689	<u>12,669,689</u>
General Fund	0	0	2,421,208	1,884,263	1,884,263
Cash Funds	0	0	67,907	51,179	51,179
Reappropriated Funds	0	0	1,150,000	0	0
Federal Funds	0	0	14,325,368	10,734,247	10,734,247
Other Office of Information Technology Services					
line items	<u>540,941</u>	<u>555,484</u>	<u>500,820</u>	484,931	484,931
General Fund	220,082	277,742	250,410	242,465	242,465
Federal Funds	320,859	277,742	250,410	242,466	242,466
CBMS Client Services Improvement Project	795,719	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	396,274	0	0	0	0
Cash Funds	456	0	0	0	0
Reappropriated Funds	2,972	0	0	0	0
Federal Funds	396,017	0	0	0	0
SUBTOTAL - (B) Office of Information					
<b>Technology Services - Medicaid Funding</b>	9,934,742	10,865,742	28,172,390	22,227,187	22,227,187
FTE	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	4,884,357	4,557,905	7,188,073	6,327,980	6,327,980
Cash Funds	20,236	849,713	388,237	370,688	370,688
Reappropriated Funds	3,104	25,674	1,170,696	18,928	18,928
Federal Funds	5,027,045	5,432,450	19,425,384	15,509,591	15,509,591

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
*E+Office of Operations - Medicaid Funding					
Office of Operations - Medicaid Funding	4,573,767	4,082,810	4,824,525	4,841,639	4,841,639
General Fund	1,859,383	2,041,406	2,412,263	2,420,820	2,420,820
Federal Funds	2,714,384	2,041,404	2,412,262	2,420,819	2,420,819
(F) Mental Health and Alcohol and Drug Abuse	Services - Medicaid	Funding			
Administration	283,757	287,245	388,784	388,784	388,784
General Fund	141,878	143,623	194,392	194,392	194,392
Federal Funds	141,879	143,622	194,392	194,392	194,392
Residential Treatment for Youth (H.B. 99-1116)	<u>147,846</u>	201,542	<u>116,840</u>	<u>118,593</u>	<u>118,593</u>
General Fund	62,164	100,771	58,420	59,297	59,297
Federal Funds	85,682	100,771	58,420	59,296	59,296
Mental Health Institutes	4,622,208	4,755,640	4,775,751	4,775,751	4,775,751
General Fund	1,868,406	2,377,820	2,387,875	2,387,875	2,387,875
Federal Funds	2,753,802	2,377,820	2,387,876	2,387,876	2,387,876
Alcohol and Drug Abuse Division, High Risk					
Pregnant Women Program	<u>1,191,166</u>	<u>1,126,310</u>	<u>1,999,146</u>	2,029,133	<u>1,429,133</u>
General Fund	489,860	563,155	999,573	1,014,567	714,567
Federal Funds	701,306	563,155	999,573	1,014,566	714,566
Alcohol and Drug Abuse Division, Administration	<u>53,557</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	26,778	0	0	0	0
Federal Funds	26,779	0	0	0	0

	FY 2010-11 Actual	FY 2011-12 Actual	FY 2012-13 Appropriation	FY 2013-14 Request	FY 2013-14 Recommendation
SUBTOTAL - (F) Mental Health and Alcohol					]
and Drug Abuse Services - Medicaid Funding	6,298,534	6,370,737	7,280,521	7,312,261	6,712,261
FTE	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	2,589,086	3,185,369	3,640,260	3,656,131	3,356,131
Federal Funds	3,709,448	3,185,368	3,640,261	3,656,130	3,356,130