







House Public and Behavioral Health and Human Services Committee

An Introduction to the Behavioral Health Administration

January 25, 2023



The Behavioral Health Task Force: Pathway to Reform

Called into being on April 8, 2019 by Governor Polis with the purpose of creating a roadmap to improve Colorado's behavioral health system.

Three Big Reforms:

- Create the Behavioral Health Administration
- Implement Care Coordination
- Top 19 Recommendations within 6 pillars



Six Pillars and 19 Priorities

BEHAVIORAL

HEALTH SYSTEM

THAT PUTS

PEOPLE FIRST

ACCESS

- 1. No wrong door
- 2. Expand crisis services
- 3. Integrate mental health and substance use disorder services.
- 4. Build a complete continuum of behavioral health services.

WHOLE PERSON CARE

- 17. Offer care coordination services.
- 18. Expand high-intensity case management.
- 19. Create planned and facilitated education partners.

LOCAL & CONSUMER GUIDANCE

- 14. Identify service gaps and solutions.
- 15. Form and engage advisory groups.
- 16. Identify and provide sustainable, flexible funding streams.

AFFORDABILITY

- 5. Ensure adequate rates of payments and reimbursement.
 - 6. Streamline funding streams.
 - 7. Prioritize the community funding.

WORKFORCE & SUPPORT

- 8. Expand the capacity for a culturally competent workforce.
 - 9. Fund use of non-traditional workforce, especially peers.
 - 10. Reduce the administrative burden.

ACCOUNTABILITY

- 11. Develop population-specific standards of care.
- 12. Address high suicide incidences and disparities in marginalized populations.
- 13. Designate a single fiscal management system for all publicly funded services.





A People First Approach

Creating the Colorado Behavioral Health Administration



What is the BHA?

The Behavioral Health
Administration (BHA) is a new
cabinet member-led agency
designed to be the single entity
responsible for driving
coordination and collaboration
across state agencies to address
behavioral health needs.



Our Values



COLLABORATION

Working in partnership to realize a holistic behavioral health vision

COMMUNITYINFORMED PRACTICE

Integrating evidence-based guidance with lived expertise

EQUITY

Naming root causes of injustices and allocating the necessary resources to support desired outcomes

GENERATIONAL IMPACT

Engaging in meaningful and thoughtful action to create a new legacy

TRUTH

Being transparent and accurate when addressing the people of Colorado

BHA One-Year Priorities



ENGAGEMENT

Commissioner Statewide Tour \checkmark

Lived Expertise Council ✓

Cabinet Council

BHASO Stakeholder Engagement 🗸



STRATEGIC VISION/PLANNING

Formal Agreements (on-going)

Release of BHA's Behavioral Health Plan



NEW RULES/STANDARDS

Continuum Rule Rewrite (on-going) Design Care Coordination Standards (GELEBRATE 1 YEAR going)



JULY 2023



BHA LAUNCHES

JULY 2022



WORKFORCE STRATEGY

Release of Statewide Strategy

Learning Academy in Progress \checkmark



GRANT OPPORTUNITIES

Release of Community Investment Grants 🗸

Release of Children, Youth, and Families Grants \checkmark

Release of Criminal Justice Early Intervention Grants

Release of Substance Use Workforce Stability 🗸



ACCESS TO CARE

Launch of OwnPath

Launch of 988 Crisis Line \checkmark

Launch of Provider Services Platform \checkmark Access to Care

Methodology \











Nothing for us without us

Innovation on its own does not serve us; good innovation is rooted in our people's needs and our systems processes.

Listen to the people of Colorado first. Establish processes that support people. Thoughtfully systematize the ways our people engage in our state processes.

Authentic Partnership

- Acting responsibly and in the best interests of all people in Colorado
- Acknowledging when harm has been done and taking purposeful action towards meaningful remedies
- Upholding our shared ideals and values to function as a conduit of change, not a source of conflict
- Disclosing all relevant data and metrics, holding ourselves accountable to agreed-upon measurements of success and effectiveness
- Embracing openness to create efficiencies and expand possibilities



The BHAAC:

The Behavioral Health Administration Advisory Council will co-create and inform the BHA's vision and strategic plan, and ensure there is public accountability and transparency.





The BHA: A Networked Government Approach to Reform

The BHA Model

Advisory Council

Advisory Council Workgroup

SME Ad Hoc Workgroups

BH Cabinet

BHA Commissioner

BHA Core Functions & Direct Oversight

- System needs assessment & planning
- Financial strategy & policy
- Equity strategy & policy
- Individual in care & family inclusion
- Provider, intermediary, & managed care organization accountability
- **Dedicated Cross System Coordination Resources**
- Children & youth BH programs
- BH safety net integration
- Corrections / Justice
- Co-occurring disabilities

- Clinical quality & data reporting
- Data sharing & data interoperability
- Communications
- Legal
- Intergovernmental relations
- Change Management

Programs Directly Administered by the BHA

- Care Navigation
 Grants
- Grievances
- BH System Dashboard
 Ombudsman Liaison
- Digital access points

Collaboration







Collaboration Across State Government



Formal Agreements

13

State Departments, Judicial Branch, BH Ombudsman



BH JIC

17

BH JIC members across 10 departments meeting weekly



Crisis Convenings

19

meetings with HCPF to support a new mobile crisis benefit



Leading through the Interagency Council

HB 22-1278 created the Behavioral Health Administration and charged the BHA with creating a coordinated, cohesive and effective behavioral health system in Colorado. C.R.S. 27-50-102(2), establishes that the BHA Commissioner shall chair a regular meeting of executive directors of state agencies to ensure regular engagement and align state programs, resource allocation, priorities and strategic planning.









Creating Generational Impact

A Behavioral Health System that Works for Coloradans

PEOPLE LEFT BEHIND

- · People struggle to access care and find providers
- · Many with complex needs fall through the cracks
- · Unclear where to submit grievances or complaints



PEOPLE PUT FIRST

- · Support for people to find and enroll in treatment and social services
- A stronger safety net that catches people before they experience crisis
- · A shared complaint process for all payers, including private insurance

FRAGMENTED VISION AND STRATEGY

· Fragmented programs (120) across 13 agencies and the Judicial Branch

· Each agency has a separate vision/strategy · Inconsistent communication between programs



BEFORE

BHA

UNIFIED VISION AND STRATEGY

- Shared vision and strategy creating a guiding vision for how to improve behavioral health for all populations, building on strengths and opportunities between programs and across agencies
- Use collective impact model to align activities across separate entities to reach a shared vision

FUNDING ISSUES

· Lack of coordinated efforts · Non-strategic funding allocation and fragmented funding lacking a statewide. cross-agency vision/strategy

Underutilized federal match opportunities



4

AFTER

BHA

IMPROVED FUNDING

- Leadership for resource allocation across agencies
- Shared approach to funding
- Maximize federal match funds
- · Transparent spending and reporting

FRAGMENTED DATA

- Data is inconsistent between programs

 Closed ecosystem designed to meet administrative functions



- · Data is not trackable

COMPREHENSIVE DATA

- Accessible and trackable data
- Statewide and comprehensive view
- Improved planning, strategy, gap filling, and accountability
- Defined data metrics to inform accurate collecting/reporting
- · Consumer-first approach to data collection and sharing

NO SYSTEM COORDINATION

· Gaps in care and program responsibilities

 Duplicative and convoluted standards interfere with care and limit effective accountability of providers



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SYSTEM COORDINATION

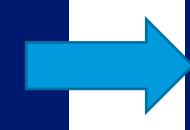
- Centralized standards and accountability for addressing gaps in the system and for supporting individuals in transitions from program to program
- · Leverage solutions and build relationships between programs
- Support system to treat co-occurring needs
- Improved provider training and increased capacity for serving individuals with whole person approaches
- Streamlined processes for credentialing. contracting, and quality measurement to reduce provider burden and build efficiency

· Fragmentation with multiple systems of care

STAY INFORMED & INVOLVED

Impact at the system level

- Lack of a shared vision for behavioral health with multiple separate and disconnected strategies
- Fragmented and uncoordinated funding strategies and priorities
- Duplication of processes:
 - Provider networks
 - Standards
 - Payment models
 - Licensure/Designation
 - Regulatory requirements and administrative expectations
 - Data measures/reporting
- Disparate accountability
- Lack of transparency





- A **shared vision** for behavioral health with a clear and coordinated strategy cross payer and cross-sector
- Planned, strategic funding for a future state of behavioral health with maximized federal dollars
- Streamlined processes:
 - Provider networks
 - Standards
 - Payment models
 - Licensure/Designation
 - Regulatory requirements and administrative expectations
 - Data measures/reporting
- Clear accountability
- Public transparency



Impact at the individual level

We believe in and advocate for all people in Colorado having:

- Comprehensive, effective, and equitable care across their lifespan
- Preventive and responsive supports whether they are the recipient of care
 or a caregiver that are reflective of their needs as they evolve over time
- Clear guidance on how to access care when, where, and how they need it
- Trauma-informed and culturally and linguistically responsive care
- Affordable access to high-quality behavioral health services outside of emergent care or the criminal justice system
- Interactions with a behavioral health workforce dedicated to the transformation of mental health service delivery practiced with cultural humility



