

**COLORADO GENERAL ASSEMBLY  
JOINT BUDGET COMMITTEE**



**FY 2009-10 STAFF FIGURE SETTING  
DEPARTMENT OF HIGHER EDUCATION**

**JBC Working Document - Subject to Change  
Staff Recommendation Does Not Represent Committee Decision**

**Prepared By:  
Eric Kurtz, JBC Staff  
March 10, 2009**

For Further Information Contact:

Joint Budget Committee Staff  
200 E. 14th Avenue, 3rd Floor  
Denver, Colorado 80203  
Telephone: (303) 866-2061  
TDD: (303) 866-3472

FY 2009-10 Joint Budget Committee Staff Figure Setting Recommendations  
Department of Higher Education

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Approp	FY 2009-10		Staff Rec.	Notes
				Governor Request	CCHE Request		

Reappropriated funds are those moneys that are appropriated for a second or more time in the same fiscal year. Moneys that were previously categorized as cash funds exempt that are not reappropriated funds are characterized in the new budget format as cash funds, regardless of the TABOR status of the funds.

**DEPARTMENT OF HIGHER EDUCATION**  
**Executive Director: David Skaggs**

**(1) Department Administrative Office**

*(Primary Functions: Centrally appropriated items for the Department Administration, the Commission, the Division of Private Occupational Schools, and the Historical Society. Cash funds reflect the share of costs born by various cash programs within the Department. Reappropriated funds are from indirect cost recoveries.)*

Health, Life, and Dental	<u>565,992</u>	<u>683,910</u>	<u>882,911</u>	<u>827,863</u>	<u>827,863</u>	<u>827,863</u>
General Fund	0	0	0	0	0	0
Cash Funds	189,588	243,084	667,459	625,844	625,844	625,844
RF/CFE	376,404	426,498	186,410	174,788	174,788	174,788
Federal Funds	0	14,328	29,042	27,231	27,231	27,231
Short-term Disability	<u>7,086</u>	<u>9,793</u>	<u>10,878</u>	<u>11,898</u>	<u>11,898</u>	<u>11,236</u>
General Fund	0	0	0	0	0	0
Cash Funds	3,246	3,409	7,626	8,341	8,341	7,989
RF/CFE	3,359	5,525	2,185	2,390	2,390	2,558
Federal Funds	481	859	1,067	1,167	1,167	689
S.B. 04-257 Amortization Equalization						
Disbursement	<u>47,033</u>	<u>90,581</u>	<u>134,611</u>	<u>187,258</u>	<u>187,258</u>	<u>144,438</u>
General Fund	0	0	0	0	0	0
Cash Funds	21,542	31,473	94,577	131,567	131,567	103,084
RF/CFE	22,295	51,177	26,894	37,412	37,412	32,461
Federal Funds	3,196	7,931	13,140	18,279	18,279	8,893
S.B. 06-235 Supplemental Amortization						
Equalization Disbursement	<u>0</u>	<u>18,904</u>	<u>63,042</u>	<u>117,036</u>	<u>117,036</u>	<u>89,930</u>
General Fund	0	0	0	0	0	0
Cash Funds		6,557	44,277	82,199	82,199	64,428
RF/CFE		10,694	12,606	23,403	23,403	19,944

FY 2009-10 Joint Budget Committee Staff Figure Setting Recommendations  
Department of Higher Education

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Approp	FY 2009-10		Staff Rec.	Notes
				Governor Request	CCHE Request		
Federal Funds		1,653	6,159	11,434	11,434	5,558	
Salary Suvey and Senior Executive Service	<u>217,561</u>	<u>258,113</u>	<u>387,536</u>	<u>0</u>	<u>234,951</u>	<u>0</u>	
General Fund	0	0	0		0		
Cash Funds	71,323	79,165	253,197		153,505		
RF/CFE	126,579	150,482	86,694		52,560		
Federal Funds	19,659	28,466	47,645		28,886		
Performance-based Pay Awards	<u>0</u>	<u>123,924</u>	<u>122,241</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund		0	0				
Cash Funds		34,645	83,177				
RF/CFE		75,954	25,182				
Federal Funds		13,325	13,882				
Worker's Compensation	<u>13,662</u>	<u>17,542</u>	<u>22,492</u>	<u>22,526</u>	<u>22,526</u>	<i>Pending</i>	
General Fund	0	0	0	0	0		
Cash Funds	10,558	5,756	16,596	16,621	16,621		
RF/CFE	3,104	11,786	5,896	5,905	5,905		
Legal Services	<u>67,431</u>	<u>93,783</u>	<u>33,644</u>	<u>33,644</u>	<u>33,644</u>	<i>Pending</i>	
# of Hours (non-add)			448	448	448	448	
General Fund	37,070	61,514	0	0	0		
Cash Funds	22,771	26,447	9,284	9,284	9,284		
RF/CFE	7,590	5,822	24,360	24,360	24,360		
Purchase of Services from Computer Center	<u>5,853</u>	<u>120,097</u>	<u>94,110</u>	<u>94,110</u>	<u>94,110</u>	<i>Pending</i>	
General Fund	0	74,732	0	0	0		
Cash Funds	2,651	27,485	14,101	14,101	14,101		
RF/CFE	3,202	17,880	80,009	80,009	80,009		
Payment to Risk Management/Property Funds	<u>33,750</u>	<u>28,376</u>	<u>46,140</u>	<u>46,140</u>	<u>46,140</u>	<i>Pending</i>	
General Fund	0	0	0	0	0		
Cash Funds	3,153	755	44,346	44,346	44,346		
RF/CFE	30,597	27,621	1,794	1,794	1,794		

FY 2009-10 Joint Budget Committee Staff Figure Setting Recommendations  
Department of Higher Education

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Approp	FY 2009-10		Staff Rec.	Notes
				Governor Request	CCHE Request		
Leased Space	<u>345,112</u>	<u>362,265</u>	<u>507,150</u>	<u>514,210</u>	<u>514,210</u>	<u>514,210</u>	
General Fund	0	0	0	0	0	0	
Cash Funds	345,112	362,265	96,149	102,842	102,842	102,842	
RF/CFE	0	0	411,001	411,368	411,368	411,368	
<b>TOTAL - (1) Administrative Office</b>	<u>1,303,480</u>	<u>1,807,288</u>	<u>2,304,755</u>	<u>1,854,685</u>	<u>2,089,636</u>	<u>1,587,677</u>	
General Fund	37,070	136,246	0	0	0	0	
Cash Funds	669,944	821,041	1,330,789	1,035,145	1,188,650	904,187	
RF/CFE	573,130	783,439	863,031	761,429	813,989	641,119	
Federal Funds	23,336	66,562	110,935	58,111	86,997	42,371	

**(2) Colorado Commission on Higher Education**

*(Primary Functions: Serves as the central policy and coordinating board for higher education. Cash fund sources include fees from proprietary schools deposited in the Private Occupational Schools Fund, and payments from other states for veterinary medicine as a part of the exchange program organized by WICHE. Reappropriated Funds are from indirect cost recoveries.)*

(A) Administration	2,332,301	2,390,137	2,593,095	2,839,581	2,839,581	2,837,197
FTE	<u>23.6</u>	<u>30.1</u>	<u>31.1</u>	<u>31.1</u>	<u>31.1</u>	<u>31.1</u>
General Fund	0	0	0	0	0	0
FTE	0.0	0.0	0.0	0.0	0.0	0.0
Cash Funds	1,789,374	1,905,869	173,002	173,002	173,002	159,735
FTE	20.5	26.5	0.0	0.0	0.0	0.0
RF/CFE	225,015	215,615	2,059,616 S	2,281,993	2,281,993	2,292,876
FTE	0.0	0.0	27.5	27.5	27.5	27.5
Federal Funds	317,912	268,653	360,477	384,586	384,586	384,586
FTE	3.1	3.6	3.6	3.6	3.6	3.6
(B) Div. of Private Occupational Schools						
Cash Funds	535,449	484,585	588,589 S	658,639	658,639	640,555
FTE	6.0	6.0	7.8	7.8	7.8	7.8
(C) Special Purpose						
WICHE (Annual Dues)	<u>112,000</u>	<u>116,000</u>	<u>120,000</u>	<u>120,000</u>	<u>120,000</u>	<u>120,000</u>

FY 2009-10 Joint Budget Committee Staff Figure Setting Recommendations  
Department of Higher Education

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Approp	FY 2009-10		Staff Rec.	Notes
				Governor Request	CCHE Request		
General Fund	0	0	0	0	0	0	
Cash Funds	112,000	116,000	0	0	0	0	
RF/CFE	0	0	120,000	120,000	120,000	120,000	
WICHE Optometry	<u>329,750</u>	<u>395,644</u>	<u>399,000</u>	<u>399,000</u>	<u>399,000</u>	<u>399,000</u>	
General Fund	0	0	0	0	0	0	
Cash Funds	329,750	395,644	0	0	0	0	
RF/CFE	0	0	399,000	399,000	399,000	399,000	
Advanced Technology Grants - RF/CFE	334,196	0	0	0	0	0	
Distribution to the Higher Education							
Competitive Research Authority	<u>0</u>	<u>901,854</u>	<u>330,000</u>	<u>330,000</u>	<u>330,000</u>	<u>330,000</u>	
Cash Funds		0	330,000	330,000	330,000	330,000	
RF/CFE		901,854	0	0	0	0	
Veterinary School Program Needs	<u>285,000</u>	<u>285,000</u>	<u>285,000</u>	<u>285,000</u>	<u>285,000</u>	<u>285,000</u>	
General Fund	0	0	0	0	0	0	
Cash Funds	285,000	285,000	122,600	122,600	122,600	122,600	
RF/CFE	0	0	162,400	162,400	162,400	162,400	
Enrollment/Tuition and Stipend Contingency	<u>13,500,815</u>	<u>13,998,159</u>	<u>20,000,000</u>	<u>20,000,000</u>	<u>20,000,000</u>	<u>20,000,000</u>	
Cash Funds	13,500,815	0	20,000,000	20,000,000	20,000,000	20,000,000	
RF/CFE	0	13,998,159	0	0	0	0	
<b>Subtotal - (C) Special Purpose</b>	<b>14,561,761</b>	<b>15,696,657</b>	<b>21,134,000</b>	<b>20,804,000</b>	<b>21,134,000</b>	<b>21,134,000</b>	
<b>TOTAL - (2) CCHE</b>	<b>17,429,511</b>	<b>18,571,379</b>	<b>24,315,684</b>	<b>24,632,220</b>	<b>24,632,220</b>	<b>24,611,752</b>	
FTE	<u>29.6</u>	<u>36.1</u>	<u>38.9</u>	<u>38.9</u>	<u>38.9</u>	<u>38.9</u>	
General Fund	0	0	0	0	0	0	
Cash Funds	16,552,388	3,187,098	21,214,191	21,284,241	21,284,241	21,252,890	
RF/CFE	559,211	15,115,628	2,741,016	2,963,393	2,963,393	2,974,276	
Federal Funds	317,912	268,653	360,477	384,586	384,586	384,586	

FY 2009-10 Joint Budget Committee Staff Figure Setting Recommendations  
Department of Higher Education

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Approp	FY 2009-10		Staff Rec.	Notes
				Governor Request	CCHE Request		
<b>(3) Financial Aid</b>							
<i>(Primary Functions: Provides assistance to students in meeting the costs of higher education. The source of cash funds exempt is money transferred from the Department of Human Services for the Early Childhood Professional Loan Repayment program.)</i>							
<b>(A) Need Based Grants</b>							
General Need Based Grants	<u>52,240,163</u>	<u>66,981,729</u>	<u>74,294,146</u>	<u>68,550,979</u>	<u>81,702,949</u>	<u>68,391,319</u>	
General Fund	52,240,163	66,981,729	74,294,146	68,550,979 A	81,702,949	68,391,319	#3, BA-2
Federal Funds	0	0	0	0	0	0	
Governor's Opportunity Scholarships - GF	7,902,673	0	0	0	0	0	
<b>Subtotal - (A) Need Based Grants (GF)</b>	<b>60,142,836</b>	<b>66,981,729</b>	<b>74,294,146</b>	<b>68,550,979</b>	<b>81,702,949</b>	<b>68,391,319</b>	
(B) Merit Based Grants - GF	1,499,743	1,494,744	1,500,000	0 A	1,500,000	0	BA-2
(C) Work Study - GF	14,856,716	14,821,314	16,612,357	16,612,357 A	19,081,958	16,612,357	#3
<b>(D) Special Purpose</b>							
Precollegiate Programs - GF	787,940	804,952	1,600,000	0 A	1,600,000	0	BA-2
Required Federal Match	<u>2,410,037</u>	<u>2,412,920</u>	<u>3,026,350</u>	<u>3,026,350</u>	<u>3,026,350</u>	<u>3,026,350</u>	
General Fund	1,434,968	1,524,898	1,726,350	1,726,350	1,726,350	1,726,350	
Federal Funds	975,069	888,022	1,300,000	1,300,000	1,300,000	1,300,000	
Veterans'/Law Enforcement/POW Tuition Assistance							
General Fund	304,585	390,469	364,922	364,922	364,922	364,922	
National Guard Tuition Assistance - GF	539,271	649,319	650,000	800,000	650,000	650,000	#3
Native American Students/Fort Lewis College							
General Fund	7,634,353	8,063,560	8,359,421	9,622,969	9,622,969	9,622,969	#3
Early Childhood Professional Loan Repayment							
Cash Funds Exempt	1,000	0	0	0	0	0	

FY 2009-10 Joint Budget Committee Staff Figure Setting Recommendations  
Department of Higher Education

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Approp	FY 2009-10		Staff Rec.	Notes
				Governor Request	CCHE Request		
Nursing Teacher Loan Forgiveness Pilot General Fund	161,600	161,600	161,600	161,600	161,600	161,600	
GEAR - UP - FF	639,027	404,834	600,000	600,000	600,000	600,000	
Teacher and Principal Training Grants - FF	820,547	0	0	0	0	0	
Teach Colorado Grant (SB 08-133) - GF FTE	0 0.0	0 0.0	500,000 0.2	500,000 0.2	500,000 0.2	500,000 0.2	
Teacher Loan Forgiveness (HB 08-1255) - G	0	0	0	100,000	100,000	0	
<b>Subtotal - (D) Special Purpose</b>	<b>13,298,361</b>	<b>12,887,654</b>	<b>15,262,293</b>	<b>15,175,841</b>	<b>16,625,841</b>	<b>14,925,841</b>	

<b>TOTAL - (3) Financial Aid</b>	<u>89,797,656</u>	<u>96,185,441</u>	<u>107,668,796</u>	<u>100,339,177</u>	<u>118,910,748</u>	<u>99,929,517</u>	
FTE	0.0	0.0	0.2	0.2	0.2	0.2	
General Fund	87,362,012	94,892,585	105,768,796	98,439,177	117,010,748	98,029,517	
Cash Funds Exempt	1,000	0	0	0	0	0	
Federal Funds	2,434,644	1,292,856	1,900,000	1,900,000	1,900,000	1,900,000	

**(4) College Opportunity Fund Program**

*(Provides General Fund for student stipend payments and for fee-for-service contracts between the Colorado Commission on Higher Education and state higher education institutions)*

Stipends - State	<u>312,952,259</u>	<u>329,696,192</u>	<u>343,314,652</u>	<u>318,684,000</u> A	<u>354,509,695</u>	<u>318,684,000</u>	
General Fund	312,952,259	326,660,516	343,314,652	318,684,000	354,509,695	318,684,000	#1, BA-2
Cash Funds Exempt	0	3,035,676	0	0	0	0	
Eligible Students (non-add)	121,299.3	123,481.7	124,389.4	132,785.0	124,389.4	132,785.0	
Rate per 30 Credit Hours (non-add)	\$2,580	\$2,670	\$2,760	\$2,400	\$2,850	\$2,400	
Stipends - Private							
Eligible Students (non-add)	704.3	798.0	800.0	887.0	887.0	800.0	
Rate per 30 Credit Hours (non-add)	\$1,290	\$1,335	\$1,380	\$1,200	\$1,425	\$1,200	

FY 2009-10 Joint Budget Committee Staff Figure Setting Recommendations  
Department of Higher Education

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Approp	FY 2009-10		Staff Rec.	Notes
				Governor Request	CCHE Request		
General Fund	908,552	1,065,330	1,104,000	1,064,400	A 1,263,975	960,000	#1, BA-2
Subtotal - Stipends	313,860,811	330,761,522	344,418,652	319,748,400	355,773,670	319,644,000	
College Opportunity Fund Balance - GF	2,644,738	1,201,366	0	0	0	0	
Fee-for-service Contracts - GF	266,892,085	297,958,166	306,588,826	S 309,463,171	A 394,362,561	206,475,811	#1, BA-2
<b>TOTAL - (4) College Opportunity Fund Program</b>							
General Fund	<u>583,397,634</u>	<u>629,921,054</u>	<u>651,007,478</u>	<u>629,211,571</u>	<u>750,136,231</u>	<u>526,119,811</u>	
Cash Funds Exempt	0	3,035,676	0	0	0	0	
†General Fund Exempt	<u>322,400,000</u>	<u>294,300,000</u>	<u>330,500,000</u>	<u>330,500,000</u>	<u>330,500,000</u>	<i>Pending</i>	

**(5) Governing Boards**

*(Primary Functions: Provides spending authority for revenue earned by higher education institutions from student stipend payments, fee-for-service contracts, tuition, academic program and academic facility fees, and miscellaneous other sources.)*

<b>(A) Trustees of Adams State College</b>	19,418,709	20,843,396	22,305,146	24,003,077	24,443,710	21,967,046	
FTE	<u>261.2</u>	<u>271.5</u>	<u>285.3</u>	<u>285.3</u>	<u>285.3</u>	<u>271.2</u>	
College Opportunity Fund	<u>12,486,259</u>	<u>13,624,080</u>	<u>14,050,598</u>	<u>15,259,600</u>	<u>15,700,233</u>	<u>13,598,523</u>	#1
Student Stipend Payments	3,705,276	3,667,925	3,806,040	3,930,150	3,930,150	3,124,800	
Fee-for-service Contracts	8,780,983	9,956,155	10,244,558	S 11,329,450	11,770,083	10,473,723	
Tuition	<u>6,522,020</u>	<u>7,123,291</u>	<u>7,811,548</u>	<u>8,300,477</u>	<u>8,300,477</u>	<u>7,891,523</u>	#2
Resident	4,551,208	4,457,230	4,917,565	5,261,795	5,261,795	5,013,779	
Nonresident	1,970,812	2,666,061	2,893,983	3,038,682	3,038,682	2,877,744	
Academic Fees	410,430	96,025	443,000	443,000	443,000	477,000	
<b>(B) Trustees of Mesa State College</b>	40,203,297	44,750,687	49,272,855	52,266,937	53,523,174	48,400,245	
FTE	<u>422.2</u>	<u>452.2</u>	<u>474.8</u>	<u>474.8</u>	<u>474.8</u>	<u>508.9</u>	



FY 2009-10 Joint Budget Committee Staff Figure Setting Recommendations  
Department of Higher Education

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Approp	FY 2009-10		Staff Rec.	Notes
				Governor Request	CCHE Request		
College Opportunity Fund	<u>20,632,636</u>	<u>22,376,340</u>	<u>23,082,286</u>	<u>25,151,127</u>	<u>26,407,364</u>	<u>20,592,233</u>	#1
Student Stipend Payments	11,282,662	11,701,293	12,226,800	12,625,500	12,625,500	10,605,600	
Fee-for-service Contracts	9,349,974	10,675,047	10,855,486	\$ 12,525,627	13,781,864	9,986,633	
Tuition	<u>19,229,604</u>	<u>21,963,026</u>	<u>25,765,569</u>	\$ <u>26,690,810</u>	<u>26,690,810</u>	<u>27,378,012</u>	#2
Resident	16,200,730	18,048,806	20,462,581	21,122,673	21,122,673	22,694,444	
Nonresident	3,028,874	3,914,220	5,302,988	5,568,137	5,568,137	4,683,568	
Academic Fees	341,057	411,321	425,000	425,000	425,000	430,000	
<b>(C) Trustees of Metropolitan State College</b>	87,650,038	93,351,476	100,178,027	109,127,774	112,816,398	101,308,987	
FTE	<u>1,077.8</u>	<u>1,056.3</u>	<u>1,124.0</u>	<u>1,124.0</u>	<u>1,124.0</u>	<u>1,196.9</u>	
College Opportunity Fund	<u>42,692,725</u>	<u>44,644,910</u>	<u>46,880,147</u>	<u>52,277,446</u>	<u>55,966,070</u>	<u>36,767,540</u>	#1
Student Stipend Payments	38,529,170	40,888,137	43,986,120	45,420,450	45,420,450	40,680,000	
Fee-for-service Contracts	4,163,555	3,756,773	2,894,027	\$ 6,856,996	10,545,620	(3,912,460)	
Tuition	<u>44,193,238</u>	<u>47,865,187</u>	<u>52,397,880</u>	<u>55,950,328</u>	<u>55,950,328</u>	<u>59,541,804</u>	#2
Resident	39,574,870	42,780,232	46,627,706	49,891,645	49,891,645	52,822,555	
Nonresident	4,618,368	5,084,955	5,770,174	6,058,683	6,058,683	6,719,249	
Academic Fees	764,075	841,379	900,000	900,000	900,000	4,999,643	
<b>(D) Trustees of Western State College</b>	18,992,688	19,977,535	21,043,253	22,612,725	23,009,173	20,603,848	
FTE	<u>232.0</u>	<u>230.9</u>	<u>241.5</u>	<u>241.5</u>	<u>241.5</u>	<u>242.3</u>	
College Opportunity Fund	<u>10,372,540</u>	<u>11,355,691</u>	<u>11,709,831</u>	<u>12,719,836</u>	<u>13,116,284</u>	<u>11,338,979</u>	#1
Student Stipend Payments	3,678,183	3,731,330	4,002,000	4,132,500	4,132,500	3,436,800	
Fee-for-service Contracts	6,694,357	7,624,361	7,707,831	\$ 8,587,336	8,983,784	7,902,179	
Tuition	<u>8,599,218</u>	<u>8,621,844</u>	<u>9,307,422</u>	<u>9,866,889</u>	<u>9,866,889</u>	<u>9,264,869</u>	#2
Resident	4,012,046	4,170,064	4,704,785	5,034,120	5,034,120	4,899,414	
Nonresident	4,587,172	4,451,780	4,602,637	4,832,769	4,832,769	4,365,455	
Academic Fees	20,930	0	26,000	26,000	26,000	0	

FY 2009-10 Joint Budget Committee Staff Figure Setting Recommendations  
Department of Higher Education

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Approp	FY 2009-10		Staff Rec.	Notes
				Governor Request	CCHE Request		
<b>(E) Colorado State University System</b>	289,148,258	329,972,259	356,966,364	378,753,277	385,992,557	360,669,593	
FTE	<u>3,815.1</u>	<u>3,852.4</u>	<u>4,070.7</u>	<u>4,070.7</u>	<u>4,070.7</u>	<u>4,228.0</u>	
College Opportunity Fund	<u>123,364,193</u>	<u>133,789,929</u>	<u>139,482,938</u>	<u>153,693,961</u>	<u>160,933,241</u>	<u>118,294,784</u>	#1
Student Stipend Payments	49,182,146	51,120,902	53,865,172	55,621,645	55,621,645	48,852,000	
Fee-for-service Contracts	74,182,047	82,669,027	85,617,766	\$ 98,072,316	105,311,596	69,442,784	
Tuition	<u>160,440,051</u>	<u>183,781,827</u>	<u>212,298,426</u>	<u>219,874,316</u>	<u>219,874,316</u>	<u>229,971,109</u>	#2
Resident	85,044,791	96,136,104	109,401,707	119,247,861	119,247,861	125,234,335	
Nonresident	75,395,260	87,645,723	102,896,719	\$ 100,626,455	100,626,455	104,736,774	
Academic Fees	4,674,014	12,080,503	5,015,000	5,015,000	5,015,000	12,233,700	
Appropriated Grants - CF	500,000	150,000	0	0	0	0	
Appropriated Grants - RF/CFE	170,000	170,000	170,000	170,000	170,000	170,000	
<b>(F) Trustees of Fort Lewis College</b>	33,084,576	35,398,842	38,081,380	40,536,337	41,158,150	37,942,452	
FTE	<u>390.5</u>	<u>432.3</u>	<u>449.3</u>	<u>449.3</u>	<u>449.3</u>	<u>461.9</u>	
College Opportunity Fund	<u>10,745,793</u>	<u>11,653,935</u>	<u>12,122,926</u>	<u>13,340,435</u>	<u>13,962,248</u>	<u>10,534,654</u>	#1
Student Stipend Payments	6,607,080	6,775,801	7,087,680	7,318,800	7,318,800	5,536,800	
Fee-for-service Contracts	4,138,713	4,878,134	5,035,246	\$ 6,021,635	6,643,448	4,997,854	
Tuition	<u>21,432,334</u>	<u>22,784,772</u>	<u>24,910,454</u>	<u>26,147,902</u>	<u>26,147,902</u>	<u>26,359,798</u>	#2
Resident	7,082,300	7,415,269	8,202,221	8,776,376	8,776,376	7,832,958	
Nonresident	14,350,034	15,369,503	16,708,233	\$ 17,371,526	17,371,526	18,526,840	
Academic Fees	858,449	912,135	1,000,000	1,000,000	1,000,000	1,000,000	
Appropriated Grants - RF/CFE	48,000	48,000	48,000	48,000	48,000	48,000	
<b>(G) Regents of the University of Colorado</b>	649,978,976	716,966,486	769,022,524	825,899,204	838,527,259	786,340,549	
FTE	<u>6,438.1</u>	<u>6,441.1</u>	<u>6,507.6</u>	<u>6,507.6</u>	<u>6,507.6</u>	<u>6,914.5</u>	
College Opportunity Fund	<u>179,645,241</u>	<u>194,986,340</u>	<u>201,101,419</u>	<u>219,543,660</u>	<u>232,171,715</u>	<u>144,793,804</u>	#1
Student Stipend Payments	70,546,808	73,652,240	77,525,640	80,053,650	80,053,650	69,472,800	

FY 2009-10 Joint Budget Committee Staff Figure Setting Recommendations  
Department of Higher Education

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Approp	FY 2009-10		Staff Rec.	Notes
				Governor Request	CCHE Request		
Fee-for-service Contracts	109,098,433	121,334,100	123,575,779 S	139,490,010	152,118,065	75,321,004	
Tobacco Settlement Distribution	0	8,511,345	18,046,300 S	18,943,716	18,943,716	17,412,571	#2
Tuition	<u>451,659,887</u>	<u>490,388,093</u>	<u>526,718,894</u>	<u>564,255,917</u>	<u>564,255,917</u>	<u>597,418,338</u>	
Resident	226,941,679	254,141,636	280,026,965	305,229,392	305,229,392	311,323,742	
Nonresident	224,718,208	236,246,457	246,691,929	259,026,525	259,026,525	286,094,596	
Academic Fees	18,016,317	22,423,177	22,498,380	22,498,380	22,498,380	26,058,305	
Appropriated Grants - RF/CFE	657,531	657,531	657,531	657,531	657,531	657,531	
<b>(H) Colorado School of Mines</b>	63,758,843	71,964,514	82,110,166	83,730,536	84,533,794	83,260,517	
FTE	<u>633.9</u>	<u>629.4</u>	<u>653.6</u>	<u>653.6</u>	<u>653.6</u>	<u>667.5</u>	
College Opportunity Fund	<u>20,043,357</u>	<u>21,737,271</u>	<u>22,387,257</u>	<u>24,204,551</u>	<u>25,007,809</u>	<u>14,387,782</u>	#1
Student Stipend Payments	6,849,036	7,079,257	7,429,920	7,672,200	7,672,200	6,501,600	
Fee-for-service Contracts	13,194,321	14,658,014	14,957,337 S	16,532,351	17,335,609	7,886,182	
Tuition	<u>42,503,108</u>	<u>49,668,163</u>	<u>58,677,759</u>	<u>59,375,985</u>	<u>59,375,985</u>	<u>66,722,735</u>	#2
Resident	24,544,515	27,232,248	30,431,603	33,170,447	33,170,447	34,686,489	
Nonresident	17,958,593	22,435,915	28,246,156 S	26,205,538	26,205,538	32,036,246	
Academic Fees	12,378	559,080	1,045,150 S	150,000	150,000	2,150,000	
Appropriated Grants - CF	0	0	0	0	0	0	
Appropriated Grants - RF/CFE	1,200,000	0	0	0	0	0	
<b>(I) University of Northern Colorado</b>	87,289,756	92,681,279	95,621,986	103,504,033	105,865,160	95,582,987	
FTE	<u>959.4</u>	<u>1,015.0</u>	<u>954.9</u>	<u>954.9</u>	<u>954.9</u>	<u>983.4</u>	
College Opportunity Fund	<u>37,949,011</u>	<u>41,156,170</u>	<u>42,425,773</u>	<u>46,143,482</u>	<u>48,504,609</u>	<u>37,290,062</u>	#1
Student Stipend Payments	22,603,916	22,126,286	21,804,000	22,515,000	22,515,000	18,535,200	
Fee-for-service Contracts	15,345,095	19,029,884	20,621,773 S	23,628,482	25,989,609	18,754,862	
Tuition	<u>48,589,809</u>	<u>50,733,637</u>	<u>52,398,876</u>	<u>56,563,214</u>	<u>56,563,214</u>	<u>55,250,871</u>	#2
Resident	35,891,829	37,654,429	38,609,871	42,084,759	42,084,759	40,807,220	
Nonresident	12,697,980	13,079,208	13,789,005	14,478,455	14,478,455	14,443,651	

FY 2009-10 Joint Budget Committee Staff Figure Setting Recommendations  
Department of Higher Education

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Approp	FY 2009-10		Staff Rec.	Notes
				Governor Request	CCHE Request		
Academic Fees	750,936	791,472	797,337	797,337	797,337	3,042,054	
<b>(J) State Board for the Community</b>							
<b>Colleges and Occupational Education</b>							
<b>State System Community Colleges</b>	251,041,476	268,206,594	287,466,539	307,308,847	315,081,944	291,223,861	
FTE	<u>4,559.9</u>	<u>4,576.4</u>	<u>4,720.0</u>	<u>4,720.0</u>	<u>4,720.0</u>	<u>5,089.0</u>	
College Opportunity Fund	<u>121,912,589</u>	<u>132,329,692</u>	<u>136,660,303</u>	<u>149,329,586</u>	<u>157,102,683</u>	<u>117,561,450</u>	#1
Student Stipend Payments	99,967,982	108,195,901	111,581,280	115,219,800	115,219,800	111,938,400	
Fee-for-service Contracts	21,944,607	24,133,791	25,079,023	\$ 34,109,786	41,882,883	5,623,050	
Tuition	<u>124,894,048</u>	<u>131,613,363</u>	<u>143,460,496</u>	<u>150,633,521</u>	<u>150,633,521</u>	<u>165,771,494</u>	#2
Resident	104,134,435	108,724,465	117,856,313	123,749,129	123,749,129	137,941,367	
Nonresident	20,759,613	22,888,898	25,604,183	26,884,392	26,884,392	27,830,127	
Academic Fees	4,234,839	4,263,539	5,845,740	5,845,740	5,845,740	6,390,917	
Appropriated Grants - RF/CFE	0	0	1,500,000	1,500,000	1,500,000	1,500,000	
<b>TOTAL - (5) Governing Boards</b>	1,540,566,617	1,694,113,068	1,822,068,240	1,947,742,747	1,984,951,319	1,847,300,085	
FTE	<u>18,790.1</u>	<u>18,957.5</u>	<u>19,481.7</u>	<u>19,481.7</u>	<u>19,481.7</u>	<u>20,563.6</u>	
College Opportunity Fund	<u>579,844,344</u>	<u>627,654,358</u>	<u>649,903,478</u>	<u>711,663,684</u>	<u>748,872,256</u>	<u>525,159,811</u>	
Student Stipend Payments	312,952,259	328,939,072	343,314,652	354,509,695	354,509,695	318,684,000	
Fee-for-service Contracts	266,892,085	298,715,286	306,588,826	357,153,989	394,362,561	206,475,811	
Tuition	<u>928,063,317</u>	<u>1,014,543,203</u>	<u>1,113,747,324</u>	<u>1,177,659,359</u>	<u>1,177,659,359</u>	<u>1,245,570,553</u>	
Resident	547,978,403	600,760,483	661,241,317	713,568,197	713,568,197	743,256,303	
Nonresident	380,084,914	413,782,720	452,506,007	464,091,162	464,091,162	502,314,250	
Tobacco Settlement Distribution	0	8,511,345	18,046,300	18,943,716	18,943,716	17,412,571	
Academic Fees	30,083,425	42,378,631	37,995,607	37,100,457	37,100,457	56,781,619	
Appropriated Grants - CF	500,000	150,000	0	0	0	0	
Appropriated Grants - RF/CFE	2,075,531	875,531	2,375,531	2,375,531	2,375,531	2,375,531	

FY 2009-10 Joint Budget Committee Staff Figure Setting Recommendations  
Department of Higher Education

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Approp	FY 2009-10		Staff Rec.	Notes
				Governor Request	CCHE Request		
<b>TOTAL - (6) Local District Junior College Grants</b>							
General Fund	13,668,051	14,823,001	15,285,433	S	16,478,197	16,478,197	14,531,194 #1, BA-2
<b>TOTAL - (7) Advisory Commission on Family</b>							
<b>Medicine</b>	1,703,558	1,903,558	<i>See HCPF</i>		<i>See HCPF</i>	<i>See HCPF</i>	<i>See HCPF</i>
FTE	<u>0.0</u>	<u>0.0</u>					
General Fund	0	0					
RF/CFE	1,703,558	1,903,558					
<b>(7) Division of Occupational Education</b>							
(Primary Functions: Administers and supervises vocational programs and distributes state and federal funds for this purpose. Also, coordinates resources for job development, job training, and job retraining. The reappropriated funds represent transfers from the Office of Economic Development and from the Department of Education for the Colorado Vocational Act.)							
(A) Administrative Costs	586,389	870,261	900,000		900,000	900,000	900,000
FTE	<u>7.5</u>	<u>7.3</u>	<u>9.0</u>		<u>9.0</u>	<u>9.0</u>	<u>9.0</u>
General Fund	0	118,522	0		0	0	0
Cash Funds	586,389	751,739	0		0	0	0
RF/CFE	0	0	900,000		900,000	900,000	900,000
(B) Colorado Vocational Act Distributions							
RF/CFE	20,635,922	21,208,319	21,672,472		22,419,294	22,419,294	23,189,191
(C) Area Vocational School Support							
General Fund	9,635,902	10,450,136	10,776,148	S	10,455,912	A 12,326,307	10,455,912 #1, BA-2
(D) Sponsored Programs							
(1) Administration							
Federal Funds	2,065,069	1,945,725	2,220,227		2,220,227	2,220,227	2,220,227

FY 2009-10 Joint Budget Committee Staff Figure Setting Recommendations  
Department of Higher Education

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Approp	FY 2009-10		Staff Rec.	Notes
				Governor Request	CCHE Request		
FTE	20.5	21.8	23.0	23.0	23.0	23.0	
(2) Sponsored Programs Federal Funds	20,657,226	15,000,036	14,737,535	14,737,535	14,737,535	14,737,535	
<b>Subtotal - (D) Sponsored Programs</b>	<b>22,722,295</b>	<b>16,945,761</b>	<b>16,957,762</b>	<b>16,957,762</b>	<b>16,957,762</b>	<b>16,957,762</b>	
(E) Colorado First Customized Job Training RF/CFE	2,290,638	2,725,022	2,725,022	2,725,022	2,725,022	<i>Pending</i>	
<b>TOTAL - (7) Occupational Education</b>	<b>55,871,146</b>	<b>52,199,499</b>	<b>53,031,404</b>	<b>53,457,990</b>	<b>55,328,385</b>	<b>51,502,865</b>	
FTE	<u>28.0</u>	<u>29.1</u>	<u>32.0</u>	<u>32.0</u>	<u>32.0</u>	<u>32.0</u>	
General Fund	9,635,902	10,568,658	10,776,148	10,455,912	12,326,307	10,455,912	
Cash Funds	586,389	751,739	0	0	0	0	
RF/CFE	22,926,560	23,933,341	25,297,494	26,044,316	26,044,316	24,089,191	
Federal Funds	22,722,295	16,945,761	16,957,762	16,957,762	16,957,762	16,957,762	
<b>(8) Auraria Higher Education Center</b>							
(Primary Functions: Coordinate administration of the Auraria campus. The reappropriated funds represent payments from the resident institutions.)							
Administration	14,814,761	15,545,113	16,627,252	18,333,801	18,333,801	17,670,252	
FTE	<u>123.6</u>	<u>123.6</u>	<u>123.6</u>	<u>123.6</u>	<u>123.6</u>	<u>191.3</u>	
Cash Funds	14,814,761	15,545,113	0	0	0	0	
RF/CFE	0	0	16,627,252	18,333,801	18,333,801	17,670,252	#4
Auxiliary Enterprises - CF	2,440,000	100,000	0	0	0	0	
<b>TOTAL - (8) AHEC</b>	<b>17,254,761</b>	<b>15,645,113</b>	<b>16,627,252</b>	<b>18,333,801</b>	<b>18,333,801</b>	<b>17,670,252</b>	
FTE	<u>123.6</u>	<u>123.6</u>	<u>123.6</u>	<u>123.6</u>	<u>123.6</u>	<u>191.3</u>	
Cash Funds	17,254,761	15,645,113	0	0	0	0	
RF/CFE	0	0	16,627,252	18,333,801	18,333,801	17,670,252	

FY 2009-10 Joint Budget Committee Staff Figure Setting Recommendations  
Department of Higher Education

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Approp	FY 2009-10		Staff Rec.	Notes
				Governor Request	CCHE Request		
<b>(9) State Historical Society</b>							
<i>(Primary Functions: Collect, preserve, exhibit, and interpret artifacts and properties of historical significance to the state. Distribute gaming revenues earmarked for historic preservation. The cash funds come from gaming revenues deposited in the State Historic Fund, museum revenues, gifts, and grants.)</i>							
<b>(A) Cumbres and Toltec Railroad Commission</b>							
General Fund	510,000	100,000	100,000	225,000	A 225,000	225,000	CTSRR #1, CTSRR BA-1
<b>(B) Sponsored Programs</b>							
FTE	<u>0.9</u>	<u>1.5</u>	<u>3.5</u>	<u>3.5</u>	<u>3.5</u>	<u>3.5</u>	
Cash Funds	0	0	20,000	20,000	20,000	20,000	
RF/CFE	0	0	0	0	0	0	
Federal Funds	227,985	136,328	230,000	230,000	230,000	230,000	
<b>(C) Auxiliary Programs</b>							
FTE	<u>12.4</u>	<u>9.8</u>	<u>14.5</u>	<u>14.5</u>	<u>14.5</u>	<u>14.5</u>	
Cash Funds	461,180	723,182	1,562,179	1,562,179	1,562,179	1,562,179	
RF/CFE	414,240	272,686	0	0	0	0	
<b>(D) Gaming Revenue</b>							
Gaming Cities Distribution	<u>5,608,258</u>	<u>5,955,976</u>	<u>6,318,695</u>	<u>6,318,695</u>	<u>6,318,695</u>	<i>pending</i>	
Cash Funds	0	0	6,318,695	6,318,695	6,318,695		
Cash Funds Exempt	5,608,258	5,955,976	0	0	0		
<b>Statewide Preservation Grant Program</b>							
FTE	<u>15.7</u>	<u>15.2</u>	<u>18.0</u>	<u>18.0</u>	<u>18.0</u>	<u>0.0</u>	
Cash Funds	0	0	18,666,896	18,583,710	A 18,583,710		Hist #1, #3, #4, BA-1 to 4
Cash Funds Exempt	16,159,864	17,847,403	0	0	0		
<b>Society Museum and Preservation</b>							
Operations	6,069,255	6,204,765	6,695,009	7,210,172	A 7,210,172	7,154,513	
FTE	<u>83.1</u>	<u>83.6</u>	<u>90.9</u>	<u>92.9</u>	<u>92.9</u>	<u>92.9</u>	Hist #1, BA-1 to 4
Cash Funds	695,347	692,748	6,024,070	6,504,591	6,504,591	6,448,932	Hist #1, #2, #3, #4, BA-1 to 4
Cash Funds Exempt	4,735,188	4,858,910	0	0	0	0	
Federal Funds	638,720	653,107	670,939	705,581	705,581	705,581	

FY 2009-10 Joint Budget Committee Staff Figure Setting Recommendations  
Department of Higher Education

	FY 2006-07 Actual	FY 2007-08 Actual	FY 2008-09 Approp	FY 2009-10		Staff Rec.	Notes
				Governor Request	CCHE Request		
<b>Subtotal - (D) Gaming Revenue</b>	11,677,513	12,160,741	31,680,600	32,112,577	32,112,577	7,154,513	
<b>TOTAL - (9) Historical Society</b>	29,450,782	31,240,340	33,592,779	34,149,756	34,149,756	9,191,692	
FTE	<u>112.1</u>	<u>110.1</u>	<u>126.9</u>	<u>128.9</u>	<u>128.9</u>	<u>110.9</u>	
General Fund	510,000	100,000	100,000	225,000	225,000	225,000	
Cash Funds	1,156,527	1,415,930	32,591,840	32,989,175	32,989,175	8,031,111	
CFE/RF	26,917,550	28,934,975	0	0	0	0	
Federal Funds	866,705	789,435	900,939	935,581	935,581	935,581	
<b>TOTAL - Dept. of Higher Education</b>	2,350,443,195	2,556,409,741	2,725,901,821	2,826,200,144	3,005,010,293	2,592,444,845	
FTE	<u>19,083.4</u>	<u>19,256.4</u>	<u>19,803.3</u>	<u>19,805.3</u>	<u>19,805.3</u>	<u>20,936.9</u>	
General Fund	694,610,669	747,405,868	782,937,855	754,809,857	896,176,483	649,361,434	
Cash Funds	36,720,009	21,970,921	1,224,926,051	1,289,012,093	1,289,165,598	1,349,952,931	
CFE/RF	1,592,747,626	1,767,669,685	697,807,802	762,142,154	799,403,286	572,910,180	
Federal Funds	26,364,892	19,363,267	20,230,113	20,236,040	20,264,926	20,220,300	
† <i>General Fund Exempt</i>	<i>322,400,000</i>	<i>294,300,000</i>	<i>330,500,000</i>	<i>330,500,000</i>	<i>330,500,000</i>	<i>Pending</i>	
<p>Key:  <i>ITALICS</i> = non-add figure, included for informational purposes  <b>A</b> = impacted by a budget amendment submitted after the November 1 request  <b>S</b> = impacted by a supplemental appropriation approved by the Joint Budget Committee</p>							



## 1) DEPARTMENT ADMINISTRATIVE OFFICE

The Department Administrative Office includes funding for the centrally appropriated costs for the Colorado Commission on Higher Education (CCHE); the Division of Private Occupational Schools; and the State Historical Society. Funding for the governing boards is contained in the governing board line items.

### Health, Life, and Dental

*Description:* Provides for health, life, and dental premiums.

*Request:* The Department requested funding pursuant to OSPB's budget instructions.

*Recommendation:* **The staff recommendation is based on the JBC's common policy.**

### Short-term Disability

*Description:* Provides for short-term disability premiums.

*Request:* The Department requested funding pursuant to OSPB's budget instructions.

*Recommendation:* **The staff recommendation is based on the JBC's common policy.**

### Amortization Equalization Disbursements

*Description:* Pays for increasing the effective PERA rate pursuant to S.B. 04-257.

*Request:* The Department requested funding pursuant to OSPB's budget instructions.

*Recommendation:* **The staff recommendation is based on the JBC's common policy.**

### Supplemental Amortization Equalization Disbursements

*Description:* Pays for increasing the effective PERA rate pursuant to S.B. 06-235.

*Request:* The Department requested funding pursuant to OSPB's budget instructions.

*Recommendation:* **The staff recommendation is based on the JBC's common policy.**

### Salary Survey and Senior Executive Service

*Description:* Provides for salary survey and senior executive service pay increases.

*Request:* The Department requested funding pursuant to OSPB's budget instructions.

*Recommendation:* **The staff recommendation is based on the JBC's common policy.**

### Performance-based Pay Awards

*Description:* Provides for performance-based pay increases.

*Request:* The Department requested funding pursuant to OSPB's budget instructions.

*Recommendation:* **The staff recommendation is based on the JBC's common policy.**

Worker's Compensation

*Description:* Provides for workers' compensation premiums.

*Request:* The Department requested funding pursuant to OSPB's budget instructions.

*Recommendation:* **The recommendation is to follow the JBC's common policy, which was pending at the time this document was prepared.** Workers' compensation premiums are calculated based on claims history. When the JBC makes a common policy decision, staff will apply the policy to this line item.

Legal Services for 448 hours

*Description:* Provides for legal services needs.

*Request:* The Department requests continuation level funding according to OSPB's budget instructions.

*Recommendation:* **Staff recommends funding for 448 legal services hours. The amount is pending a common policy by the JBC on the legal services hourly rate.** When the JBC makes a common policy decision, staff will apply the policy to this line item.

Purchase of Services from Computer Center

*Description:* Provides for purchase of services from GGCC.

*Request:* The Department requests continuation level funding according to OSPB's budget instructions.

*Recommendation:* **The staff recommendation is to follow the JBC's common policy, which was pending at the time this document was prepared.** When the JBC makes a common policy decision, staff will apply the policy to this line item.

Payment to Risk Management and Property Funds

*Description:* Provides for risk management and property premiums

*Request:* The Department requests continuation level funding according to OSPB's budget instructions.

*Recommendation:* **The staff recommendation is to follow the JBC's common policy, which was pending at the time this document was prepared.** When the JBC makes a common policy decision, staff will apply the policy to this line item.

#### Leased Space

*Description:* This line item pays for leased space for the Department's administrative office at 1560 Broadway.

*Request:* The Department requested an increase \$7,060 based on the terms of the lease.

*Recommendation:* **Staff recommends the Department request based on the cost of the lease.**

---

---

## **2) COLORADO COMMISSION ON HIGHER EDUCATION**

The Colorado Commission on Higher Education serves as a central policy and coordinating board for public higher education in Colorado.

### **A) Administration**

#### Administration

*Description:* This line item pays for personal services, contracts, and operating expenses associated with CCHE and staff. The sources of cash funds include indirect cost recoveries paid by CollegeInvest and College Assist, and \$31,000 from fees paid by private institutions for program approval pursuant to S.B. 08-167. The source of reappropriated funds is indirect cost recoveries.

*Request:* The Department requests continuation level funding according to OSPB's budget instructions. The following department-wide or state-wide requests impact this line item:

- restoring one-time vacancy savings associated with the hiring freeze;
- an increase for postage costs; and
- an increase for mail equipment costs.

*Recommendation:* **Staff recommends continuation level funding.** The calculations are detailed in the table below. There is a small amount of indirect cost recoveries from CollegeInvest and College Assist that are not appropriated elsewhere in the budget that are categorized as cash funds. The staff recommendation on the mail cost increases is pending a JBC common policy. Part of the recommendation is for permission to adjust the total based on the JBC's common policies.

CCHE Administration					
Item	TOTAL	Indirect		Federal Funds	FTE
		College Invest, College Assist	Indirect All Other		
FY 2008-09 Appropriation	\$2,593,095	\$173,002	\$2,059,616	\$360,477	31.1
Salary Survey	107,381	0	86,694	20,687	
Base-building Performance Pay	23,568	0	20,146	3,422	
Restore one-time hiring freeze savings	113,153	0	113,153	0	
Postage increase and mail equipment upgrade	0	0	pending	0	
Adjust funds based indirect recovery plan	0	(13,267)	13,267	0	
<b>Total</b>	<b>\$2,837,197</b>	<b>\$159,735</b>	<b>\$2,292,876</b>	<b>\$384,586</b>	<b>31.1</b>

**B) Division of Private Occupational Schools**

*Description:* This program is responsible for reviewing the curriculum and establishing standards for private occupational schools in Colorado. The source of cash funds is fee revenue from the individual schools and the students. Pursuant to statute, the Division reports to the executive director of the Department, rather than to the Division of Occupational Education within the Community College System.

*Request:* The Department requests continuation level funding according to the OSPB budget instructions.

*Recommendation:* **Staff recommends continuation level funding pursuant to the JBC's common policies.** Having an agency to ensure that private occupational schools meet minimum standards provides protection to consumers who make a considerable sacrifice of time and money to obtain their education. These consumers often justify the expense based on an expected improvement in their economic status, which may never materialize if the educational standards of the teaching institution are not adequate. The Division of Private Occupational Schools also benefits legitimate schools by preventing "fly by night" operations from competing.

The components of the staff recommendation for continuation level funding are summarized in the table below.

Division of Private Occupational Schools		
Item	Dollars	FTE
FY 2008-09 Appropriation	\$588,589	7.8
Salary Survey	26,962	
Base-building Performance Pay	5,003	
Restore one-time hiring freeze savings	20,001	

Division of Private Occupational Schools		
Item	Dollars	FTE
<b>Total</b>	<b>\$640,555</b>	<b>7.8</b>

### C) Special Purpose

#### Western Interstate Commission on Higher Education (WICHE)

*Description:* The line provides funding for Colorado's dues to support WICHE. This coalition of Western States works to benefit each other through sharing research data and the development of reciprocity and student exchange programs. WICHE provides the following main services:

- ▶ coordinates the undergraduate, graduate and professional student exchange programs;
- ▶ operates conferences on national and western higher education issues;
- ▶ conducts research and develops publications on regional and national higher education issues (tuition and fee report, summary of recent legislation, student demographics, etc.); and
- ▶ provides a forum for exchanging information, such as interstate technology efforts.

Through WICHE's undergraduate exchange program, students pay 150 percent of resident tuition rates. Colorado sends more students out of state than it accepts through this program. Each state controls the circumstances under which they accept students.

The graduate education exchange program allows students to attend selected uncommon, specialized, or high-quality graduate programs in other WICHE states at resident tuition rates. For the receiving institution, accepting out-of-state students at the reduced WICHE rate can help fill out low-enrollment courses.

In WICHE's professional exchange program, students pay resident tuition rates and the sending state pays a support fee to the receiving state. Colorado is a net importer of students through the professional exchange program.

Examples of WICHE's research publications and data sharing initiatives can be found at WICHE's web site: <http://www.wiche.edu/>

The 15 member states of WICHE all pay the same dues. Member dues represent approximately a third of WICHE's budget, with the remainder coming primarily from grants and contracts. The source of cash funds is indirect cost recoveries.

*Request:* The Department requested continuation level funding.

*Recommendation:* **Staff recommends the requested funding.** Colorado's participation in WICHE benefits both the state and neighboring region. Failure to pay the dues would mean Colorado could not join in the veterinary medicine professional exchange program, among other things.

WICHE - Optometry

*Description:* This line provides funding for Colorado students to enroll in out-of-state institutions with optometry programs at resident tuition rates through an exchange set up by WICHE. The exchange offers an alternative to establishing such a program in Colorado. In return for the discounted tuition, the students agree to return to Colorado to practice optometry, or to repay the state for its investment. Historically 75 percent of the students return. The funding is based on enrollment and the reimbursement rates negotiated by the WICHE institutions. The source of cash funds is indirect cost recoveries.

*Request:* The Department requests continuation level funding.

*Recommendation:* **Staff recommends continuation funding.** The exact number of participants is not known until they enroll. The last few years about 25 students have enrolled per year.

Advanced Technology Grants

*Description:* The Department used to receive a statutory allocation of waste tire fees for advanced technology grants, but S.B. 07-182 replaced this program with the Higher Education Competitive Research Authority.

*Request:* The Department did not request funding.

*Recommendation:* **Staff recommends no funding.**

Distribution to the Higher Education Competitive Research Authority

*Description:* Pursuant to S.B. 07-182, approximately \$0.10 of each \$1.50 fee on the disposal of waste tires gets deposited in the Innovative Higher Education Research Fund and is subject to annual appropriation by the General Assembly for use by the Higher Education Research Authority to provide matching funds for federal research grants.

*Request:* The Department requested continuation funding based on anticipated revenues.

*Recommendation:* **Staff recommends the request.**

Veterinary School Program Needs

*Description:* This line represents the WICHE cash funds (currently 43 percent) and state funds (57 percent) for capital outlay associated with CSU's veterinary medicine program. These moneys appear in the CCHE budget rather than under the Board of Governors of the Colorado State University System with the rest of the veterinary medicine school money due to an agreement with WICHE that requires separate accounting. The funding split is based on the ratio of residents to out-

of-state WICHE students. The FY 2008-09 appropriation includes \$122,600 from WICHE cash funds and \$162,400 from indirect cost recoveries that are offsetting the need for General Fund.

*Request:* The request is for a continuing level of funds.

*Recommendation:* **Staff recommends continuation level funding.** The JBC has a common policy for no inflationary increase for standard capital outlay and operating expenses.

#### Enrollment/Tuition and Stipend Contingency

*Description:* This line provides spending authority that CCHE can transfer to any of the governing boards in the event that enrollment increases above projected levels, resulting in greater revenue than expected. The line item was included in the past because the statutes specify that the cash fund appropriations to the governing boards in the Long Bill represent a cap on the revenue higher education institutions may raise. If cash revenues reached the appropriation cap and there was no contingency, schools could be forced to either refund tuition or stop enrolling additional students.

With the passage of S.B. 04-189, all of the higher education institutions have been designated as enterprises and so their revenue is exempt from TABOR. However, Section 23-5-129 (10), C.R.S., stipulates that while a state institution of higher education operates pursuant to a performance contract with CCHE (which is a condition of participation in the College Opportunity Fund program) the General Assembly, "retains the authority to approve tuition spending authority for the governing board of the institution." Thus, the line item remains relevant to tuition spending authority in the current funding environment.

The line item can also provide additional spending authority for stipends if an institution has more eligible students than assumed in the appropriation.

This line item represents spending authority only. There is no revenue behind it to support expenditures. If CCHE transfers the spending authority to a governing board, it increases the cap on how much revenue that school can raise, but the school has to be earning the revenue to take advantage of the increased spending authority.

The line item is accompanied by a footnote indicating that the spending authority may not be used to support tuition or fee increases.

*Request:* The Department requested continuation level funding.

*Recommendation:* **Staff recommends continuation level funding.** Staff believes that dealing with the possibility that the forecasts of tuition revenue and stipend authorizations are too low would be better accomplished through a statutory change. This line item provides phantom spending authority in the Long Bill and artificially inflates the appropriation. There is also potential for abuse of this line item, because the purpose of the line, including the prohibition on using it to support tuition or

fee increases, is described in a footnote that could be vetoed. However, unless and until legislation is introduced, the line item is required.

---



---

### 3) COLORADO COMMISSION ON HIGHER EDUCATION FINANCIAL AID

This section funds the CCHE-operated financial aid programs. There are also federally funded and institution-based financial aid programs that do not appear in the Long Bill. Federally guaranteed loans are a significant form of financial aid to students, but their value is: a) providing access to loans that might not otherwise be available to young people with no income or credit history; and b) providing repayment terms that are in some cases below prevailing market conditions (this is especially true for loans where interest payments are subsidized while the student is in school). Measuring the value of federal loans to students requires analysis of the other available options and is a complicated process. In FY 2007-08 \$988.4 million in federal loans were provided in Colorado.

One of the provisions of the COF implementing legislation requires that institutions set aside 20 percent of any increase in undergraduate resident tuition revenue above inflation for need-based financial aid. This may have contributed to an increase in institutional aid. However, Colorado institutions are also mimicking national pricing trends, and some of the increase in institutional aid is to compensate for the lack of increases in federal and state grants.

The table below shows the number of students served and the average award for the three major state aid programs over time.

Year	Need Based Aid		Merit Aid		Work-study	
	Students	Ave. Award	Students	Ave. Award	Students	Ave. Award
2000	38,603	\$1,051	10,364	\$1,125	8,027	\$1,806
2001	30,617	\$1,439	11,653	\$1,228	8,439	\$1,743
2002	30,040	\$1,659	12,306	\$1,205	8,468	\$1,903
2003	30,842	\$1,756	10,552	\$1,410	8,887	\$1,974
2004	26,811	\$1,491	5,415	\$1,273	8,278	\$1,992
2005	25,508	\$1,476	5,363	\$1,205	7,875	\$1,995
2006	28,832	\$1,536	1,383	\$1,083	8,247	\$1,832
2007	32,504	\$1,605	1,211	\$1,188	7,629	\$2,071
2008	47,985	\$1,393	1,158	\$1,294	7,433	\$2,170

The Department provided data on the average debt load on federal student loans carried by students graduating with federal student loans:



<b>Average Student Debt Loan at Graduation-Associates Degree</b>				
<b>Institution</b>	<b>2005</b>	<b>2006</b>	<b>2007</b>	<b>2008</b>
Adams State College	6,244	8,488	14259	9334
Aims Community College	8,305	8,784	9056	10324
Arapahoe Community College	9,149	9,955	11806	11587
Colorado Mountain College	8,613	8,573	8118	10463
Colorado Northwestern Community College	9,950	11,482	13423	13372
Community College of Aurora	9,194	10,254	9073	10134
Community College of Denver	9,385	11,260	10462	10877
Front Range Community College	9,863	10,408	10241	9899
Lamar Community College	6,194	7,582	6333	9704
Mesa State College	8,651	9,681	11481	11181
Morgan Community College	7,873	7,549	10461	14389
Northeastern Junior College	5,135	6,077	6480	6919
Otero Junior College	7,805	8,191	8539	9690
Pikes Peak Community College	8,241	7,847	8821	8925
Pueblo Community College	10,538	10,984	11539	11818
Red Rocks Community College	8,591	8,706	9687	10529
Trinidad State Junior College	6,387	8,293	8392	8217
LOANS INCLUDED: Federal Stafford Loans Unsubsidized; Federal Perkins Loan; Federal Stafford Loans Subsidized; Federal Health Profession Loans; Other Loans				

<b>Average Student Debt Loan at Graduation-Baccalaureate Degree</b>				
<b>Institution</b>	<b>2005</b>	<b>2006</b>	<b>2007</b>	<b>2008</b>
Adams State College	15,646	16,699	17832	18634
Colorado School of Mines	15,591	16,103	18653	22453
Colorado State University	16,570	17,623	18536	18948
Colorado State University - Pueblo	18,746	20,485	21750	21855
Fort Lewis College	15,963	15,925	16496	17891
Mesa State College	17,047	17,763	19754	18028
Metropolitan State College of Denver	19,502	19,636	20480	21475
University of Colorado - Boulder	19,607	18,105	18887	21642
University of Colorado - Colorado Springs	17,793	16,525	18379	18168
University of Colorado at Denver	21,719	21,552	23945	23327
University of Colorado Health Sciences Center*				
University of Northern Colorado	15,905	16,744	16778	17967
Western State College	18,872	15,956	16596	20613
LOANS INCLUDED: Federal Stafford Loans Unsubsidized; Federal Perkins Loan; Federal Stafford Loans Subsidized; Federal Health Profession Loans; Other Loans				
* Combined with UCD				

These tables do not include information on private loans used to finance higher education, such as 2nd mortgages, 401k borrowing, and credit cards. The College Board estimates that nationally private loans now account for 22 percent of higher education loan volume.

Per statute, the annual percentage increase in appropriations for financial assistance must be at least as great as the aggregate annual percentage increase in General Fund appropriations for the

institutions of higher education.

### **A) Need Based Grants**

*Description:* This line includes grants for full-time and part-time graduate and undergraduate students with demonstrated financial need attending eligible institutions in Colorado, which include some private institutions. In FY 2007-08 there were 47,895 students that received need based aid with an average award of \$1,393.

*Request:* The Department requests a General Fund reduction of \$5,743,167 from the FY 2008-09 funding level. Through BA-2, the Department withdrew the originally requested \$4,520,588 General Fund increase (DI #3), and proposed the elimination of \$5,902,827 of need based aid for graduate students. The Department's request also includes a small off-setting increase of \$159,660 to balance to the General Fund mark set by the Governor. The Department proposed the off-setting increase after determining that it needed less money for stipends for students attending private institutions than the Department originally thought.

CCHE did not update the request from the November submission that proposed a \$7,408,803 increase (10 percent).

*Recommendation:* **Staff recommends a reduction of \$5,902,827 General Fund to eliminate need based aid for graduate students.** Staff does not recommend the \$159,660 technical adjustment to balance to the mark set by the Governor. Eliminating need based aid for graduate students represents a way to prioritize resources within the limited statewide budget. Holding non-graduate financial aid constant with the tuition increases proposed by the Governor will result in an erosion of the buying power of state financial aid. But, staff took into consideration a February 19, 2009 preliminary estimate by the U.S. Department of Education that projected Colorado will receive an additional \$105 million through the changes that the American Recovery and Reinvestment Act made to the federal Pell grant. The ARRA also made a portion of the expanded tax credits refundable such that lower income families with little or no tax liability can benefit.

### **B) Merit Based Grants**

*Description:* Merit based grants provide awards to both undergraduate and graduate students attending eligible institutions in Colorado, which include some private institutions. The awards are used to recognize and encourage outstanding achievement in academic and other talent areas. In FY 2007-08 1,158 students received awards, with an average award of \$1,294.

*Request:* In BA-2 the Department requested eliminating state funding for merit based aid. CCHE did not update the request from the November submission that proposed continuation funding.

*Recommendation:* **Staff recommends the Department's request.** Eliminating merit based aid is a way to prioritize resources within the limited statewide budget.

### **C) Work Study**

*Description:* Work Study allows resident undergraduates to earn money to help pay for college. Eligibility is for students with financial need as well as students who can benefit from work experience, but statutes require that at least 70 percent of the funds be awarded based on need. Students may work at state-funded educational institutions, non-profit organizations, or government agencies. In FY 2007-08 7,433 students received an average award of \$2,170

*Request:* The Department requested continuation level funding. CCHE did not update the request from the November submission that proposed a \$2,469,601 increase (15 percent).

*Staff Recommendation:* **Staff recommends the requested continuation level funding.** The American Recovery and Reinvestment Act includes an increase in federal funding for the work study program. The federal money is allocated directly to the institutions and does not pass through the Department.

#### **D) Special Purpose**

##### Precollegiate Programs

*Description:* This program was created with a new appropriation in the FY 2006-07 Long Bill. Students must qualify for and receive a Federal Academic Competitiveness Grant. The Federal Academic Competitiveness Grants are for Pell-eligible students enrolled as full-time, degree-seeking students in their first or second year, and are designed to provide an incentive for students to take a rigorous secondary school program of study. Students must maintain a 3.0 GPA. Priority for state precollegiate scholarships is given to students that participated in a CCHE-approved precollegiate program. Awards are capped at \$1,000.

*Request:* In BA-2 the Department requested eliminated the program in FY 2009-10. CCHE did not update the request from the November submission that proposed continuation funding.

*Recommendation:* **Staff recommends the Department's request.** While there is general statutory authority for CCHE to create financial aid programs, and for the Department to foster precollegiate programs, staff has concerns that this program was created without specific statutory authorization, and might be considered substantive legislation in the Long Bill. The other targeted, special purpose grant programs all have specific statutory authorizations.

The grants are concentrated at three institutions. Over 55 percent of the money is distributed to students at Colorado State University - Fort Collins, University of Colorado - Boulder, and Metropolitan State College of Denver.

##### Required Federal Match

*Description:* This line provides the federally required state match for the Perkins Student Loan Program, the Colorado Leveraging Education Assistance Partnership, and the Student Leveraging Education Assistance Partnership grant. These programs help very low-income students. Most of the federal funds drawn down through this match go directly to the students or institutions, and so

do not appear in the Long Bill, but a small portion flow through the Department.

*Request:* The Department requested continuation funding based on the federal Perkins matching requirements.

*Recommendation:* **Staff recommends the requested amount based on federal matching requirements.**

Veterans'/Law Enforcement/POW Tuition Assistance

*Description:* This line pays tuition, room, and board for Colorado dependents of deceased or permanently disabled members of the national guard, law enforcement, firefighters, prisoners of war and military personnel missing in action. By statute this is the first priority of any state financial aid funds. If the appropriation in this line is insufficient to cover costs, CCHE must use money appropriated in other financial aid line items for this purpose.

*Request:* The Department requested continuation level funding.

*Recommendation:* **Staff recommends continuation level funding.**

National Guard Tuition Assistance

*Description:* House Bill 04-1347 required that the first priority of any funds appropriated for financial aid in the Department of Higher Education be providing tuition assistance to national guard members, up to \$650,000. This puts the National Guard Tuition Assistance on the same footing with the Veterans'/Law Enforcement/POW Tuition Assistance. Thus, if the General Fund appropriation is insufficient for the actual number of qualifying applicants, CCHE must use funds appropriated for other financial aid programs for this purpose, up to the \$650,000 statutory cap.

*Request:* The Department requested another \$150,000 General Fund for this program based on tuition increases the last few years and demand for the program.

*Recommendation:* **Staff recommends continuation level funding, rather than the requested increase.** The program is at the statutory cap of \$650,000. Staff believes the requested increase would require legislation to implement. A bill has been introduced, H.B. 08-1290 (Harvey/Nikkel, Apuan) to authorize the increase, and staff would advise that the appropriation should be included in that bill. If more students enroll, or the cost of the grants increases, the Department is not required to transfer any more money to the Department of Military Affairs. Instead, the Department of Military Affairs will prorate the benefit per student. The JBC could appropriate General Fund directly to the Department of Military Affairs for this purpose without a change in statute.

Native American Students/Fort Lewis College

*Description:* To comply with a federal treaty and the contract that granted the Fort Lewis property to the state, Section 23-52-105, C.R.S. requires that the General Assembly appropriate funds to cover 100 percent of the cost of tuition for qualified Native Americans who wish to attend Fort Lewis

College. The college waives tuition for these students up front, and then receives reimbursement in the following fiscal year.

*Request:* The Department requested an increase of \$1,263,548 General Fund, based on estimated waivers in the current fiscal year.

*Recommendation:* **Staff recommends the requested amount.** The state's obligation to waive tuition for Native Americans has been challenged and upheld in court. The Department's budget request indicated that the Department is pursuing federal funds, which could offset the need for General Fund for the Native American Tuition Assistance, if the federal funds are received. The state subsidy of Native American tuition represents approximately 35 percent of all the tuition collected by Fort Lewis. Nonresident tuition from Native Americans is over 50 percent of all nonresident tuition collected by Fort Lewis. When the General Assembly approves tuition increases for Fort Lewis, a portion of that increase becomes a General Fund obligations in the following year for tuition waivers granted to Native Americans.

#### Early Childhood Professional Loan Repayment

*Description:* This program allowed qualified early childhood professionals to receive up to \$2,000 to repay school loans. The source of funds was federal child care development moneys transferred from the Department of Human Services. The program was discontinued in FY 2007-08 when the statutory authority expired, due to low participation.

*Request:* The Department did not request funding.

*Recommendation:* **Staff recommends no funding.**

#### Nursing Teacher Loan Forgiveness Pilot Program

*Description:* This program was created S.B. 06-136 (Tapia/Butcher). It allows payments of up to \$20,000 for all or part of the principal and interest on a loan for persons who teach courses in nursing at a state institution of higher education for at least 5 consecutive academic years after receipt of an advanced nursing degree. Each year that the teacher is employed in a qualified position, the lesser of one-fifth or \$4,000 shall be paid or forgiven.

*Request:* The Department requested continuation level funding.

*Recommendation:* **Staff recommends continuation level funding.**

#### GEAR-UP

*Description:* The federal GEAR-UP scholarships are a type of precollegiate program.

*Request:* The Department requested continuation level funding based on anticipated federal funds.

*Recommendation:* **Staff recommends continuation level funding based on anticipated federal**

**funds.**

Teach Colorado Grant

*Description:* This program, authorized by S.B. 08-133, provides scholarships to students in state institution teacher preparation programs who excel academically in high-need content areas.

*Request:* The Department requested continuation level funding.

*Recommendation:* **Staff recommends continuation level funding.**

Teacher Loan Forgiveness

*Description:* House Bill 08-1255 extended the repeal date of the portion of the Teacher Loan Forgiveness program that applies to teachers in high-poverty rural districts, and made modifications to the program, including increasing the loan forgiveness limits. Statutes permit, but do not require, the Department to operate the program from moneys appropriated by the General Assembly, gifts, grants, and donations, or moneys allocated for the purpose by CollegeInvest.

*Request:* The Department requested \$100,000 General Fund. Since CollegeInvest did not indicate plans to allocate money for the program, and the Department did not identify any gifts, grants, and donations, the fiscal note for H.B. 08-1255 assumed that the General Assembly would appropriate General Fund for the teachers who qualify pursuant to the bill, beginning with FY 2009-10. The request is consistent with the fiscal note assumptions. The fiscal note assumed 25 new teachers would be served by the program each year.

*Recommendation:* **Staff recommends no funding.** The teacher loan forgiveness program was scheduled to expire in FY 2008-09. House Bill 08-1255 extended a portion of the program, but did not identify an on-going funding source. Since the program is optional, the General Assembly need not make the appropriation assumed in the fiscal note. Also note that the ARRA includes money for Teacher Quality Grants to train and recruit future teachers, and addressing the needs of rural school districts could certainly be a part of the state's application for those funds.

---

---

#### **4) COLLEGE OPPORTUNITY FUND PROGRAM**

The College Opportunity Fund Program section includes line items for stipends for students at state operated institutions, stipends for students at private institutions, and fee-for-service contracts with state supported institutions. The Governing Board section includes the reappropriated funds spending authority for the higher education institutions to receive and expend the stipend payments on behalf of students, and to receive and expend the fee-for-service contracts. Following are some key statutes related to the College Opportunity Fund Program:

## Stipends

- With some exceptions, resident undergraduate students who attend a state operated higher education institution are eligible for a stipend per credit hour taken.
- The General Assembly annually sets the stipend rate through the Long Bill.
- Statutes express the intent of the General Assembly that the Department request at least inflation and enrollment growth for the stipends.
- Stipends are not considered a state grant for purposes of determining the enterprise status of higher education institutions.
- The General Assembly must appropriate spending authority to the higher education institutions for money received from stipends.
- If there is not enough money in the College Opportunity Fund to pay all student stipends at the rate established in the Long Bill, the Department of Higher Education must prorate the stipend payments to the institutions. Although the higher education institutions receive less from stipend payments in this scenario, they may not increase the student share of tuition to compensate for the lost revenue per student.
- If an institution doesn't earn the entire stipend payments authorized in the Long Bill, up to three percent of the spending authority appropriated for stipends may be converted to spending authority for fee-for-service contracts, if the Department approves an amendment to the fee-for-service contract.
- Students that qualify for the federal need-based Pell grant that attend a participating private institution (currently the University of Denver or Regis) are eligible for a stipend equal to half of the stipend for students attending a state supported institution.

## Fee-for-service contracts

- The General Assembly may appropriate money to the Department to purchase the following services from state operated higher education institutions:
  - educational services in rural areas or communities in which the cost of delivering education services is not sustained by the amount received in student tuition;
  - educational services required for reciprocal agreements with other states;
  - graduate services;
  - educational services that may increase economic development opportunities; and
  - specialized education and professional degrees.
- Fee-for-service contracts are not considered a state grant for purposes of determining the enterprise status of higher education institutions.

The staff recommendations for stipends for students attending state-operated institutions, and for fee-for-service contracts, are discussed in the Governing Boards section.

### Stipends for students attending participating private institutions

*Description:* In FY 2008-09 the title for this line item indicated it was for an estimated 800 eligible full-time equivalent students at a rate of \$1,380.00 per 30 credit hours. As noted above, students who qualify for the federal need-based Pell grant and attend a participating private institution are

eligible for a stipend equal to half of the stipend for students attending a state operated institution.

*Request:* The Department requests two adjustments. The first adjustment is to increase the estimated student FTE by 87, based on the assumption that Colorado Christian University will be a participating institution. The second adjustment is to reduce the annual stipend rate by \$180. The stipend rate for students attending participating private institutions is set by statute at 50 percent of the stipend rate for students attending state operated institutions. This part of the request is simply conforming to the request for a change in the rate for students attending state operated institutions.

*Recommendation:* **Staff recommends the requested rate change, but not the requested increase in the estimated FTE.** The staff recommendation would result in a reduction of \$144,000 General Fund. Current law states that pervasively sectarian institutions are not eligible to participate in the College Opportunity Fund Program. A recent court decision found that the prohibition on pervasively sectarian institutions was unconstitutional. House Bill 09-1267 has been introduced to change the statutes to comply with the court's decision. Staff believes the appropriation to allow Colorado Christian University to participate should be included in H.B. 09-1267, rather than the Long Bill. **However, staff recommends that the JBC account for the cost of implementing H.B. 09-1267 in the budget package.**

Please note that H.B. 09-1267 includes a prohibition on stipends for students pursuing professional degrees in theology or degrees in preparation for careers in the clergy. If this is problematic, JBC members may want to amend the bill, or introduce a competing bill. Eliminating this prohibition would require building in slightly more General Fund to the budget package for the cost of complying with the court decision.

---

---

## (5) GOVERNING BOARDS

*Description:* This division includes a single line item for each governing board that contains reappropriated funds spending authority for stipends, fee-for-service contracts, and appropriated grants, and cash funds spending authority for tuition, academic and academic facility fees, and revenue from the tobacco master settlement agreement.

*Request:* The Department requested the following:

- ▶ **General Fund:** The Department requests a net reduction of \$21.8 million from the FY 2008-09 appropriation for stipends and fee-for-service contracts as part of the Governor's strategy to address the statewide General Fund shortfall. The proposed reduction is allocated to the governing boards in proportion to the new stipends and fee-for-service contracts each governing board received in FY 2008-09. The proposed reduction continues and expands on the reduction implemented in the supplemental and both reductions together would



essentially undo all of the stipend and fee-for-service contract increases that were originally provided for FY 2008-09.

In November the Colorado Commission on Higher Education submitted a separate request for a \$70 million increase in stipends and fee-for-service contracts. CCHE has not updated the request to reflect the supplemental reduction or the new General Fund revenue forecast. Staff interprets this to mean that CCHE requests restoration of the supplemental reduction, plus the \$70 million.

- ▶ **Tuition:** The Department requests spending authority for resident tuition increases of 9.0 percent for the research institutions, 7.0 percent for the other 4-year institutions, and 5.0 percent for the community colleges. Part of the Department's request includes a plan to limit the effective impact of tuition increases for students and families with income up to 200 percent of the federal Pell eligibility criteria, or roughly \$49,498 annual income, to no more than 5.0 percent through increased institutional financial aid. To arrive at the total requested spending authority, the Department assumed graduate tuition would increase at the same rate as undergraduate tuition, and nonresident tuition would increase 5.0 percent, but the request proposes that these categories of tuition would not be limited by the legislature. Based on the Legislative Council Staff enrollment forecast, staff estimates the Department's request would generate an additional \$114.7 million for the institutions over the FY 2008-09 projected tuition revenue.

In February CCHE sent a letter endorsing tuition flexibility for the higher education institutions.

- ▶ **Allocation of funding from stipends versus fee-for-service contracts:** On March 6, the Department submitted a budget amendment requesting a change in the proportion of money provided through the stipends versus the fee-for-service contracts. The budget amendment arrived so late because the Department was waiting for an updated enrollment forecast. The Department's request would reduce the annual stipend rate for a full-time student from \$2,760 to \$2,400, and it reflects the LCS forecast for a net increase of 8,395.6 stipend-eligible SFTE. Each governing board's stipend spending authority would be reduced accordingly, but the fee-for-service contracts would be increased by a like amount to compensate, with no net difference in total funding. The Department explains that the change would ensure that Metropolitan State College of Denver has a large enough fee-for-service contract to take advantage of provisions in S.B. 08-245 that may lower the interest rate on bonds issued by the institution.

Senate Bill 08-245, referred to by the Department as the "Intercept Act," provides for the Treasurer, in certain circumstances, to make bond payments on behalf of institutions and intercept money appropriated for a fee-for-service contract with the institution to make the bond payment, if the institution does not provide the money. A similar arrangement for K-12 school bonds has allowed some school districts to achieve a higher bond rating. Metro

would like to issue bonds pursuant to the provisions of S.B. 08-245. Because the institution is still in the planning phase, the school could not provide a specific minimum necessary fee-for-service contract. The Department's request would result in a FY 2009-10 fee-for-service contract of \$4.1 million.

*Recommendation:* Staff recommends the following:

1. **Approve the requested \$21.8 million General Fund reduction for stipends and fee-for-service contracts, which includes a reduction in the annual stipend rate for full-time students from \$2,760 to \$2,400.** Given the statewide budget outlook, the impact on the expenses of institutions of the JBC's common policy to suspend salary increases, and the offsetting tuition increases proposed by the Governor, staff views this as a minimal reduction in General Fund appropriations for the governing boards.

The allocation of the reduction by governing board is problematic if the goal is to equalize the gap in funding per student between Colorado's institutions and peers. Because, the allocation formula erodes any progress that was made last year in equalizing the peer gap. However, the distribution formula is consistent with the JBC's action on the supplemental.

Regarding lowering the stipend rate and changing the mix of stipends versus fee-for-service contracts, staff views this change as immaterial in terms of total funding for each institution. It could lower interest rates for bonds issued by Metro, but below staff describes reasons why this is unnecessary and potentially inappropriate. Lowering the stipend may have marketing consequences. One of the stated goals of the stipend was to make the state contribution to higher education more transparent. To the extent that lowering the stipend rate reflects a decrease in total state funding, it may serve the goal of transparency. Another stated purpose of the stipends was to increase enrollment, particularly among low-income and first-generation students who might not otherwise consider higher education without the promise of the stipend. Lowering the stipend rate may decrease the advertising value of the stipends. These potential marketing consequences would primarily impact the way that the executive branch chooses to brand, package, and promote higher education in the state. Staff recommends deferring to the Governor's request. Finally, adjusting the stipends and fee-for-service contracts as requested by the Governor makes implementing the staff recommendation in #7 below simpler, because only the fee-for-service contract would need to be adjusted.

2. **Approve the proposed tuition rate increases for all institutions except Metropolitan State College of Denver, where staff recommends a 5.0 percent cap on rate increases, equivalent to the cap on rate increases for the community colleges.** The proposed increases are similar to the increases approved by the General Assembly last year. The increases have the support of the Governor.

The JBC could approve larger increases, but already the projected revenue from the proposed

increases more than offsets the requested reduction in General Fund. Given the JBC's common policy not to provide salary increases in FY 2009-10, additional tuition increases beyond the requested amounts seem unnecessary.

A case could be made for lower tuition rate increases based on the recession and economic hardships some students and families are likely facing, and based on the fact that the proposed General Fund and tuition changes would result in a significant net increase in revenue to the institutions at a time when salary expenditures are not increasing. However, part of the staff recommendation in #7 below is for an additional General Fund reduction that would negatively impact service levels without the tuition rate increases proposed by the Governor.

The recommendation for Metro is based on two considerations. First, staff believes Metro's mission and population served bear some resemblance to the community colleges. Second, in #7 below, staff recommends reducing fee-for-service contracts by an amount equivalent to the net increase in revenue from tuition for each governing board, and in the case of Metro this would more than wipe out the fee-for-service contract if Metro implemented the full 7.0 percent tuition increase proposed by the Governor.

3. **Decrease tobacco funding for the University of Colorado by \$633,729.** The Department did not request this change, but it reflects the statutory allocation of money from the tobacco master settlement agreement, the projected tobacco revenues, and the JBC's action during figure setting for the tobacco-funded programs.
4. **Increase spending authority for academic fees and academic facility fees by a net \$11.7 million.** The Department did not request an increase in fees, but the institutions submitted revenue estimates that reflected changes in enrollment, rate increases, and new fees. The revenue estimates also included corrections to report data on fees that should have been submitted in prior years, but had not been submitted due to confusion among the institutions about the definition of "academic and academic facility fees."

Last year the JBC requested an audit of academic and academic facility fees. Partially as a response, the Department issued more detailed guidance to the governing boards about what fees to report to the legislature. The result is institutions are reporting more fees that fit the criteria of academic and academic facility fees. The most common and largest dollar changes along these lines are associated with institutions reporting information technology fees.

5. **Provide continuation funding for appropriated grants, consistent with the Department's request.** These are from the mineral energy impact grant program administered by the Department of Local Affairs. An appropriation does not guarantee that a governing board will receive a grant. The governing board must apply and be selected through the competitive process. Statutes require that state agencies have an appropriation in order to spend a grant from the Department of Local Affairs. A few institutions

historically have applied and received grants. The recommendation would allow these institutions to apply and, if they receive a grant, expend the grant, without the need for a supplemental appropriation.

6. **Reduce CU's fee-for-service contract by \$9.0 million related to the new tobacco money CU received in FY 2008-09.** The Department's request allocates stipend and fee-for-service contract reductions based on new money provided in FY 2008-09. The Department's request essentially undoes all the increases from state funds provided in FY 2008-09, and restores higher education funding to FY 2007-08 levels, except for the increase for CU from tobacco money. While the tobacco money has to go to the Health Sciences Center pursuant to statute, it is largely interchangeable with stipend and fee-for-service revenue for that institution. When the Department allocated increases for FY 2008-09, it took into account the new tobacco money CU was scheduled to receive. Staff does not understand why the Department did not take into account the new tobacco money in allocating decreases for FY 2008-09.

One way to ensure that CU is treated equitably relative to the other governing boards would be to reduce the tobacco allocation in FY 2009-10. However, reducing the tobacco allocation would require a bill. Instead, staff recommends reducing the fee-for-service contract with CU.

The total tobacco increase CU received in FY 2008-09 was \$10.4 million. However, due to lower than expected tobacco revenues, the formula allocation reflected in the supplemental was \$9.5 million. For FY 2009-10, CU's share of tobacco funds is expected to decline another approximately \$600,000. The staff recommendation for an even \$9.0 million decrease in CU's fee-for-service contract is intended to reflect roughly the new money that CU received from tobacco after accounting for the decline in the allocation.

7. **Reduce fee-for-service contracts by a total of \$94 million.** The net impact of the other staff recommendations on stipends, fee-for-service contracts, tuition, and academic fees would result in a gain of revenue for the institutions. However, the JBC has adopted common policies that apply to all other departments that would hold salaries, utilities, and operating expenses constant. With these common policies, expenses for the higher education institutions should not significantly increase in FY 2009-10. Therefore, staff believes revenues should not increase.

One solution would be to set lower tuition rate and fee caps. Staff believes this approach has merit and would provide a benefit to all students during an economic recession impacting the entire state. However, it would not provide any assistance in addressing the state's General Fund shortfall.

Even with the staff recommendation to reduce fee-for-service contracts, it is possible that some institutions would have a net increase in revenue in FY 2009-10. The staff recommendation on tuition would provide some lee-way for institutions to increase graduate

and nonresident tuition above the amounts assumed in the appropriation. In particular, staff believes that the Department's estimate that institutions will increase nonresident tuition by only 5.0 percent is probably low. Also, the JBC earlier voted to introduce a bill providing blanket tuition flexibility to the higher education institutions. If that bill passes, the higher education institutions might implement tuition increases above the 9.0, 7.0, and 5.0 percent thresholds recommended by staff.

The staff recommendation takes into account projected increases in academic fee revenue. However, as described above, some of the projected increase in academic fee revenue is really attributable to institutions reporting fees that they hadn't previously reported. Staff is still in the process of determining how much of the fee increase is attributable to these reporting changes. **Therefore, if the JBC approves this staff recommendation, staff requests permission to add back General Fund for institutions equivalent to the portion of the projected increase in fee revenue attributable to merely reporting a fee that hadn't previously been reported.**

For Metro, eliminating the net increase in revenue would require reducing more than Metro has from the fee-for-service contract. However, Metro is one of the institutions that is reporting new fees. Once staff adds General Fund back to Metro's fee-for-service contract for the fee reporting changes, staff believes that the fee-for-service contract will be at or near zero. An additional minor adjustment may be needed to prevent Metro's fee-for-service contract from being negative.

The March 6 budget amendment submitted by the Department sought to provide a fee-for-service contract for Metro that would be sufficient for Metro to take advantage of the provisions in S.B. 08-245, the Intercept Act. The net impact of adopting the staff recommendation would essentially eliminate the fee-for-service contract for Metro. Staff does not believe this is problematic. Staff has concerns about whether Metro should be issuing bonds and constructing a building independent of the Auraria Higher Education Center. AHEC is supposed to be the landlord for the campus. Metro could be provided authority to construct its own building in a bill, and such a bill could include provisions applying the intercept concept to the unique situation at Metro where the fee-for-service contract is minimal. Alternatively, staff anticipates that there will be legislation next year in response to the study that the Department commissioned of the stipend and fee-for-service system. That legislation could address Metro's bonding issues. The index used in the Intercept Act is the prior fiscal year fee-for-service contract. So, approving the Department's request to adjust Metro's fee-for-service contract in FY 2009-10 would not impact Metro's ability to issue bonds until FY 2010-11. Metro has not yet submitted a request for an increase in academic facility fee spending authority, or sought student approval of such a fee.

#### Reflecting FTE in the Long Bill

*Description:* Prior to FY 1999-00, FTE designations were not included in the Long Bill for Higher Education. In FY 1999-00 the JBC adopted a policy of reflecting FTE for all departments in the Long Bill to provide additional information about the number of state employees. Pursuant to

statute, the governing boards can hire as many or as few employees as they see fit.

**Recommendation:** The staff recommendation on FTE in the Long Bill is based on FY 2008-09 estimated FTE in the budget request. This is consistent with the historic practice of the JBC of using the current year estimate in the budget data books for each governing board. \_\_\_

	FY 2008-09 Long Bill	Estimate in FY 2009-10 Request	Difference	Percent
Adams	285.3	271.2	(14.1)	-4.9%
Mesa	474.8	508.6	33.8	7.1%
Metro	1,124.0	1,196.9	72.9	6.5%
Western	241.5	242.3	0.8	0.3%
CSU System	4,070.7	4,228.0	157.3	3.9%
Fort Lewis	449.3	461.9	12.6	2.8%
CU Regents	6,507.6	6,914.5	406.9	6.3%
Mines	653.6	667.5	13.9	2.1%
UNC	954.9	983.4	28.5	3.0%
Community Colleges	4,720.0	5,089.0	369.0	7.8%
	19,481.7	20,563.3	1,081.6	5.6%

---

## 6) LOCAL DISTRICT JUNIOR COLLEGES

*Description:* This line item provides funding for grants to Aims Community College and Colorado Mountain College.

*Request:* The Department requests a reduction of \$454,239 from the FY 2008-09 base. With BA-2 the Department withdrew the \$587,940 General Fund increase that had been requested in November (DI #1). Also, the Department proposes continuing and expanding on the reduction implemented in the supplemental so that both reductions together would essentially undo the General Fund increase originally provided for FY 2008-09.

CCHE did not update the request from the November submission that proposed a \$587,940 General Fund increase on the FY 2008-09 base before the supplemental.

*Recommendation:* Staff recommends that the JBC:

1. **Approve the Department's request for a \$454,239 General Fund reduction to undo increases provided in FY 2008-09.** The proposed reduction is consistent with the JBC's approach in the supplemental and the staff recommendation for the governing boards.
2. **Implement an additional \$300,000 General Fund reduction.** The General Assembly does

not limit the tuition charged by the Local District Junior Colleges and does not routinely receive updated revenue projections. However, based on the FY 2008-09 tuition revenue estimate submitted by the institutions with the November request, JBC staff calculates that implementing the same 5.0 percent increase in resident and nonresident tuition recommended for the community colleges would generate roughly \$750,000 for the two Local District Junior Colleges. A \$450,000 decrease in General Fund with a \$750,000 increase in tuition would result in a net gain in revenue of \$300,000. In accordance with the staff recommendation for the community colleges, the recommendation for this line item would eliminate the net gain in revenue through an additional General Fund reduction.

---

---

## **ADVISORY COMMISSION ON FAMILY MEDICINE**

This division was moved to the Department of Health Care Policy and Financing.

---

---

## **7) DIVISION OF OCCUPATIONAL EDUCATION**

The Division is administratively located within the State Board for the Community Colleges and Occupational Education State System Community Colleges and has responsibility for approving programs and maintaining standards for public vocational programs (the Division of Private Occupational Schools in CCHE oversees proprietary schools). The Division also distributes state and federal funds for occupational education.

### **A) Administrative Costs**

*Description:* These FTE are responsible for approving the programs and distributing funds. The source of reappropriated funds is indirect cost recoveries.

*Request:* The Department requested continuation level funding.

*Recommendation:* **Staff recommends continuation level funding.** The administrative responsibilities of the Division are not changing.

### **B) Colorado Vocational Act Distributions pursuant to Section 23-8-102, C.R.S.**

*Description:* The appropriation provides state support for secondary students enrolled in vocational programs in school districts across the state. These funds help the school districts offset, in part, the higher cost of vocational education. State statutes and regulations from the Division define the eligible costs for which K-12 schools may apply for reimbursement. The source of reappropriated funds is a transfer from the Department of Education. This is one of the categorical programs

covered by Amendment 23.

*Request:* The Department requested an increase of \$746,822 in coordination with the Department of Education.

*Recommendation:* **Staff recommends a \$1.5 million increased based on the JBC's action during figure setting for the Department of Education.**

### **C) Area Vocational School Support**

*Description:* This line provides state support for the four area vocational schools to provide post-secondary vocational training. In addition to the General Fund shown in the Long Bill, the AVS charge minimal tuition and fees to students. Also, the AVS provide some vocational training to secondary students with funds from their local school districts, which may include Colorado Vocational Act dollars. The distribution of General Fund is determined by the Division in consultation with the AVS.

*Request:* The Department requests a reduction of \$320,236 from the FY 2008-09 base. With BA-2 the Department withdrew the \$526,520 General Fund increase that had been requested in November (DI #1). Also, the Department proposes continuing and expanding on the reduction implemented in the supplemental so that both reductions together would essentially undo the General Fund increase originally provided for FY 2008-09.

CCHE did not update the request from the November submission that proposed a \$1,123,761 General Fund increase on the base before the supplemental.

*Recommendation:* **Staff recommends the Department's request for a \$320,236 General Fund reduction to undo increases provided in FY 2008-09.** The proposed reduction is consistent with the JBC's approach in the supplemental and the staff recommendation for the governing boards. Staff is not recommending a further adjustment to offset any potential net gain in revenue from tuition. Tuition charges by the Area Vocational Schools are minimal based on the mission and population served. Rather than assuming the Area Vocational Schools will implement tuition rate increases that mirror the community colleges, staff assumes that the Area Vocational Schools will implement little or no tuition rate increases.

### **D) Sponsored Programs**

These are federally funded occupational education programs.

#### Administration

*Description:* The FTE review educational programs to ensure compliance with federal Perkins requirements and approve courses eligible for federal funds. They also provide training and technical assistance to educators and students.

*Request:* The Department requested continuation level funding based on expected revenues.



*Recommendation:* **Staff recommends the Department's request.**

Programs

*Description:* These funds are federal "Carl Perkins" funds, and are distributed to Community Colleges, Local District Junior Colleges, Area Vocational Schools, and K-12 districts.

*Request:* The Department requested continuation level funding based on expected revenues.

*Recommendation:* **Staff recommends the Department's request.**

**E) Colorado First Customized Job Training**

*Description:* These are General Fund dollars transferred from the Governor's Office for community colleges to provide training to employees of new companies or expanding firms.

*Request:* The Department's request is for continuation level funding.

*Recommendation:* **The staff recommendation is pending figure setting for the Governor's Office.** The appropriation for this line item will be discussed during figure setting for the Governor's Office and staff will reflect the amount of reappropriated funds based on the JBC's decision.

---

---

**8) AURARIA HIGHER EDUCATION CENTER**

Administration

*Description:* The Auraria Higher Education Center collects funds from the institutions with programs on the Auraria campus for operation and maintenance of the campus. While there is some impact on AHEC's budget when enrollment changes on the campus, much of the expenses are for fixed costs related to maintaining the buildings and coordinating activities of the co-tenants. The source of cash funds is payments by enterprises and the source of cash funds exempt is payments by non-enterprises.

*Request:* The Department requested decision item #4 for an additional \$1,706,549 reappropriated funds spending authority in the operating budget funded by the three tenant institutions. The 10.3 percent increase includes \$543,000 for utilities associated with the expansion of Science Building and \$500,000 to address a structural deficit where auxiliary revenues are being used to support the non-auxiliary functions of AHEC. The remaining \$662,549 is for annual salary, benefit, and utility increases.

*Recommendation:* **Staff recommends an increase of \$1,043,000, which is less than the request due to the exclusion of \$662,549 for salary, benefit, and utility increases.** The JBC's common policies on salaries and utilities call for no increases in FY 2009-10. Health, life, dental and other

benefit expenditures will increase by small amounts, but given the staff recommendation for the tenant institutions, staff believes AHEC should reduce expenditures elsewhere to absorb these benefit costs within existing resources.

The staff recommendation on FTE, similar to the recommendation for the governing boards, is to reflect the FY 2008-09 estimated staffing level provided in the budget data book for informational purposes.

---

---

## 9) STATE HISTORICAL SOCIETY OF COLORADO

The State Historical Society collects, preserves, exhibits and interprets properties and artifacts of historical significance. In addition to operating museums and historical sites throughout the state, the Society distributes gaming funds for preservation projects.

### (A) Cumbres-Toltec Railroad Commission

*Description:* This line item funds the state's portion of a cooperative agreement with New Mexico to operate the Cumbres-Toltec Railroad.

*Request:* The Department requests \$150,000 General Fund to establish a maintenance program for the locomotive running gear to meet standards of the Federal Railroad Administration (CTSRR #1). Through CTSRR BA-1, the Department requested a \$25,000 General Fund reduction to address the statewide budget shortfall. The railroad would achieve the savings by reducing staff, project planning, legal, and maintenance.

*Recommendation:* **Staff recommends the requested funding.** The railroad is chronically underfunded for maintenance. New federal safety requirements set higher maintenance standards that will cost the railroad. With the downturn in the economy, it is reasonable to expect a reduction in ticket sales revenue (although the railroad could also benefit somewhat from people choosing more modest vacations, closer to home). The legislature has rejected staff recommendations in prior years to eliminate funding for the railroad altogether.

### (B) Sponsored Programs

*Description:* This line item provides spending authority for a variety of programs supported through restricted donations, federal funds and other dedicated sources. Examples of activities include special exhibits, and artifact conservation and processing.

*Request:* The Department requested continuation level funding based on projected revenues.

*Recommendation:* **Staff recommends the requested amount, based on expected revenues.**

### (C) Auxiliary Programs

*Description:* This line item provides spending authority for various self-supporting activities of the Historical Society. Included in this line are the museum shop, public education and membership/publications. There are 14.5 FTE associated with this line item.

*Request:* The Department requested continuation level funding based on projected revenues.

*Recommendation:* **Staff recommends the Department's request.**

### **(D) Gaming Revenues**

The voter-approved amendment to Colorado's constitution that permitted limited gaming included a formula allocation of the tax revenues generated from gaming activities. This constitutional formula has been further modified by statute. A recently passed voter initiative further changed the allocation formula, but those changes will impact the distribution of revenue collected in FY 2009-10, which isn't spent until FY 2010-11. Pursuant to the constitutional formula in place for FY 2008-09, 28 percent of limited gaming moneys are deposited in the State Historical Fund to support activities of the State Historical Society. The total amount for the State Historical Fund is determined by the constitution and revenues, but within the amount allocated for statewide grants and society operations, the General Assembly can influence how much is allocated for grants versus operations.

#### Gaming Cities Distribution

*Description:* A portion of the revenue generated from gaming is returned to the gaming cities as defined in Section 12-47.1-701, C.R.S.

*Request:* The Department requested continuation level funding.

*Recommendation:* **The staff recommendation is pending the March revenue forecast.** This amount is included in the Long Bill for informational purposes, since the allocation is constitutional. Staff requests permission to use the March forecast to update the figure for the Long Bill.

#### Statewide Preservation Grant Program

*Description:* The majority of the revenue generated from gaming is used for the preservation and restoration of historical sites and municipalities throughout the state. The Historical Society has statutory authority to expend some of these funds to cover the "reasonable costs" of administration. These administrative costs come off the top and the remainder is used for grants through this line item.

*Request:* Through BA-2 through 4 the Department withdrew DI#1, 3, and 4. The Department retained a request for BA-1 to reduce preservation grants by \$83,186 in order to fund 2.0 FTE in th Society Museum and Preservation Operations line item to implement S.B. 08-206. These decision items are discussed in more detail below with the Society Museum and Preservation Operations.

*Recommendation:* **The staff recommendation is pending the March revenue forecast.** This amount is included in the Long Bill for informational purposes, since the allocation is constitutional. Staff requests permission to use the March forecast and the JBC's actions on the Historical Society's administrative costs to update the figure for this line item for the Long Bill.

Society Museum and Preservation Operations

*Description:* This line item funds the administrative staff for the division and the staff for the museums and associated operating expenses. The sources of cash funds include museum admission fees, user charges, and gaming revenues deposited in the State Historical Fund.

*Request:* Through BA-2 through 4 the Department withdrew the following requests due to lower projections of gaming revenues:

- ▶ DI #1 - \$286,695 cash funds from gaming revenue deposited in the State Historical Fund to support the following: one-time costs for creation of a decision support system that would integrate data currently maintained in disparate software applications; 1.0 FTE for a data architect to maintain the decision support system; 1.0 FTE to create virtual exhibits on the Society's web site, in part due to concern about access during the transition period to a new facility; and one-time costs for a collections management system assessment of how best to catalogue and track artifacts.
- ▶ DI #3 - \$65,024 cash funds and 1.3 FTE from gaming revenue deposited in the State Historical Fund (would annualize to \$81,850 and 2.0 FTE in FY 2010-11) for geographical information system specialists charged with improving the accessibility of information maintained by the Society on archaeologically valuable sites and cultural resources to address a 28 month backlog of new data about cultural resources waiting to be entered in the tracking system.
- ▶ DI#4 - \$46,153 cash funds from gaming revenue deposited in the State Historical Fund to increase staff at the Ute Indian Museum in Montrose by 1.0 FTE, commensurate with the renovation and expansion of the facility currently under way.

The Department still requests DI#2 for additional cash funds spending authority to address increases in utilities (\$63,177), state vehicle maintenance and fuel costs (\$3,887), temporary seasonal employees at regional museums (\$18,936), and storage of artifacts at the Museum Support Center Lowry (\$18,000). The sources of funds for DI#2 include a \$1 increase in admission fees at selected museums (\$31,000), increases in rents and event leases (\$73,000), and increased store sales that the Society attributes to recently improved store layouts and increases in the quality of goods merchandised.

And, the Department still requests BA-1 for \$83,186 and 2.0 FTE from gaming revenue deposited in the State Historical Fund for implementation of S.B. 08-206, which authorized construction of a new museum. The request is consistent with the fiscal note for the bill.

*Recommendation:* **Staff recommends the requested DI #2 and BA-1, and continuation funding**

**pursuant to the JBC's common policies.** While some of the expenditures for decision item #2 are not consistent with the JBC's common policies, the Department has additional earned revenue, including a modest \$1 increase in admission fees, to address the costs. Staff believes the Department should be allowed spending authority for the additional earned revenue. BA-1 is consistent with costs identified in the fiscal note for S.B. 08-206

<b>Department Administrative Office</b>					
<b>Item</b>	<b>TOTAL</b>	<b>Admission fees, user charges, and other cash revenue</b>	<b>State Historical Fund</b>	<b>Federal Funds</b>	<b>FTE</b>
FY 2008-09 Appropriation	\$6,695,009	\$692,748	\$5,331,322	\$670,939	90.9
Salary Survey	219,088	0	192,130	26,958	
Base-building Performance Pay	53,230		45,546	7,684	
DI #2 - Additional earned revenue	104,000	104,000			
BA-1 - Implement S.B. 08-206	83,186	0	83,186	0	2.0
<b>Total</b>	<b>\$7,154,513</b>	<b>\$796,748</b>	<b>\$5,652,184</b>	<b>\$705,581</b>	<b>92.9</b>

Indirect Cost Recoveries

*Description:* The Department charges cash, cash exempt, and federal funded programs for their portion of statewide overhead costs, such as human resources in the Department of Personnel, and for Department overhead costs for CCHE. The revenues generated, called indirect cost recoveries, are then used to offset the need for General Fund.

*Request:* The table below shows how the Department will assess indirect costs.

	<u>FY 2007-08</u>	<u>FY 2008-09</u>	<u>Difference</u>
Adams	87,480	76,982	(10,498)
Mesa	96,846	105,165	8,319
Western	49,530	48,430	(1,100)
Metro	279,046	308,437	29,391
CSU System	601,166	658,245	57,079
Fort Lewis	100,750	105,647	4,897
University of CO	850,484	1,130,320	279,836
Mines	120,915	127,585	6,670
Northern CO	275,346	279,153	3,807
Community Colleges	1,344,354	1,597,247	252,893
AHEC	29,677	24,125	(5,552)
Private Oc. Schools	5,345	7,271	1,926
CollegeInvest	29,137	41,683	12,546

	<u>FY 2007-08</u>	<u>FY 2008-09</u>	<u>Difference</u>
College Assist	127,340	99,819	(27,521)
Historical	180,629	154,268	(26,361)
Other	<u>339</u>	<u>327</u>	<u>(12)</u>
TOTAL	4,178,384	4,764,704	586,320

Typically, the share of indirect costs allocated to the General Fund are not collected, because it is unnecessary to collect from the General Fund in order to pay the General Fund. A large portion of the cash funds each institution collects is just a transfer of General Fund from the College Opportunity Fund Program. However, if higher education institutions were not charged for a share of centrally provided services, like those provided by the Department of Personnel, then these services would need to be considered a state grant for purposes of determining the enterprise status of the institutions, and so it is necessary and appropriate that the higher education institutions are assessed indirect on revenue earned from stipend payments and fee-for-service contracts.

In the old budget format, indirect collections from enterprises were characterized as cash funds and indirect collections from non-enterprises were categorized as cash funds exempt. In the new budget format, all of the indirect recoveries will be characterized as reappropriated funds except the recoveries from CollegeInvest and College Assist. Those two agencies are not otherwise appropriated in the Long Bill, and so the indirect cost recoveries from them are not a double count.

***Recommendation: Staff recommends approval of the Department's indirect cost recovery plan.***

The allocation of indirect cost recoveries to offset General Fund is pending JBC decisions on several centrally appropriated pots. If the distribution of indirect cost recoveries within the Department of Higher Education needs to be adjusted after the common policies are set by the JBC, staff will apply the adjustment to the Division of Occupational Education, Administration line item to fit the available indirect collections. If the total indirect cost recoveries exceed the administration-related line items in the Department of Higher Education the excess will be applied to offset General Fund in the Department of Personnel.

**Footnotes:**

Staff recommends continuation of the following footnotes:

- 17 **Department of Higher Education, Colorado Commission on Higher Education, Special Purpose, Enrollment/Tuition and Stipend Contingency** -- The Colorado Commission on Higher Education may transfer spending authority from this line item to the Governing Boards in the event that tuition or stipend revenues increase beyond appropriated levels. The spending authority for this line item shall be in addition to the funds appropriated directly to the Governing Boards. The Colorado Commission on Higher Education shall not authorize transfers of spending authority from this line item to support tuition or fee increases.

Comment: This footnote provides guidance on how the Department may use the appropriation.

- 18 **Department of Higher Education, Colorado Commission on Higher Education Financial Aid, Work Study** -- It is the intent of the General Assembly to allow the Colorado Commission on Higher Education to roll forward two percent of the Work Study appropriation to the next fiscal year.

Comment: The footnote provides flexibility for the Department to roll forward work study funds, since employment by some students in the summer of the academic year may occur in the next state fiscal year.

- 19 **Department of Higher Education, Colorado Commission on Higher Education Financial Aid, Special Purpose, National Guard Tuition Assistance Fund** -- It is the intent of the General Assembly that only the minimum funds necessary to pay tuition assistance for qualifying applicants pursuant to Section 23-5-111.4, C.R.S. will be transferred to the National Guard Tuition Fund administered by the Department of Military Affairs. Any funds appropriated in this line item that are in excess of the minimum necessary to pay tuition assistance for qualifying applicants may be used for need based financial aid.

Comment: This footnote expresses legislative intent that the Department not automatically transfer the full appropriation to the Department of Military Affairs, but rather that the Department transfer only the funds necessary to comply with Section 23-5-111.4, C.R.S. The footnote also provides flexibility for the Department to transfer unused funds to other need based financial aid programs.

- 20 **Department of Higher Education, Governing Boards, Trustees of Adams State College; Trustees of Mesa State College; Trustees of Metropolitan State College of Denver; Trustees of Western State College; Board of Governors of the Colorado State University System; Trustees of Fort Lewis College; Regents of the University of Colorado; Trustees of the Colorado School of Mines; University of Northern Colorado;**

**State Board for Community Colleges and Occupational Education State System Community Colleges; and Auraria Higher Education Center** -- Notwithstanding the limitations set forth in subsection (3) of section 1 of this act, the FTE reflected in these line items are shown for informational purposes and are not intended to be a limitation on the budgetary flexibility allowed by Section 23-1-104 (1) (a) (I), C.R.S.

Comment: This footnote expresses legislative intent with regard to FTE.

- 26 Department of Higher Education, Local District Junior College Grants Pursuant to Section 23-71-301, C.R.S.** -- It is the intent of the General Assembly in making this appropriation that local district tax revenue supplement, rather than supplant, the amount of General Fund provided, and thus annual General Fund adjustments should be equitable with General Fund adjustments for the state-operated governing boards.

Comment: This footnote expresses legislative intent with regard to funding for the Local District Junior Colleges.

Staff recommends **modifications in struck type and small caps** to the following footnotes:

- 21 Department of Higher Education, Governing Boards, Trustees of Adams State College; Trustees of Mesa State College; Trustees of Metropolitan State College of Denver; Trustees of Western State College; Trustees of Fort Lewis College** -- It is the intent of the General Assembly that ~~any effective increase in the undergraduate resident tuition rate not exceed 7.5 percent per student or 7.5 percent per credit hour at Adams State College, Mesa State College, Metropolitan State College of Denver, Western State College, and Fort Lewis College, NO RESIDENT UNDERGRADUATE STUDENT SHALL PAY IN FY 2009-10 MORE THAN 7.0 PERCENT OVER WHAT THEY WOULD HAVE PAID IN FY 2008-09 FOR THE SAME CREDIT HOURS AND COURSE OF STUDY. provided that students with demonstrated financial need (i.e., Pell Levels I, II, and III) receive sufficient financial aid to limit increases in their effective tuition rates above 5.0 percent per student or per credit hour. For any student eligible for the 5.0 percent effective rate limit, the base tuition amount for FY 2008-09 against which any future years' tuition increases are calculated shall be that effective FY 2008-09 tuition amount (as adjusted to the 5.0 percent effective rate limit) similar to the intent of the FY 2007-08 footnote. The effective 7.5 percent rate limit constrains all resident undergraduate tuition increases, including any closure of an institution's so-called full time window.~~ It is the intent of the General Assembly that the institutions may increase all graduate and nonresident tuition rates to reflect market conditions and that any additional spending authority necessary to cover graduate and nonresident tuition rate increases will be addressed through a supplemental appropriation during the 2009 2010 legislative session. The General Assembly will not back-fill for graduate or nonresident tuition revenue lost if a graduate or nonresident tuition increase results in a net reduction in graduate or nonresident tuition revenue.



Comment: Staff recommends the tuition rate caps requested by the governor of 9.0 percent, 7.0 percent, and 5.0 percent for the research institutions, other 4-year institutions, and community colleges respectively, except that staff recommends a rate cap of 5.0 percent for Metro. Staff proposes slightly rewording the cap to remove the potentially ambiguous phrase "effective increase." Also, staff proposes removing language limiting the rate increases for students with financial need. Staff believes that this portion of the footnote attempts to administer the appropriation. Also, staff is unsure how to determine whether the institutions complied with the convoluted limit. The JBC could consider a simple statement such as, "It is the intent of the General Assembly that institutions use financial aid to minimize the impact of the tuition rate increases on students with financial aid, and that the Department submit a report by November 1, 2009 summarizing the efforts of the institutions in this regard."

- 22 **Department of Higher Education, Governing Boards, Board of Governors of the Colorado State University System; Regents of the University of Colorado; Trustees of the Colorado School of Mines; University of Northern Colorado --** It is the intent of the General Assembly that ~~any effective increase in the resident undergraduate tuition rate not exceed 9.5 percent per student or 9.5 percent per credit hour at the University of Colorado System, the Colorado State University System, the Colorado School of Mines, and the University of Northern Colorado, NO RESIDENT UNDERGRADUATE STUDENT SHALL PAY IN FY 2009-10 MORE THAN 9.0 PERCENT OVER WHAT THEY WOULD HAVE PAID IN FY 2008-09 FOR THE SAME CREDIT HOURS AND COURSE OF STUDY. provided that students with demonstrated financial need (i.e., Pell Levels I, II, and III) receive sufficient financial aid to limit increases in their effective tuition rates above 5.0 percent per student or per credit hour. For any student eligible for the 5.0 percent effective rate limit, the base tuition amount for FY 2008-09 against which any future years' tuition increases are calculated shall be that effective FY 2008-09 tuition amount (as adjusted to the 5.0 percent effective rate limit) similar to the intent of the FY 2007-08 footnote. The effective 9.5 percent rate limit constrains all undergraduate tuition increases, including any closure of an institution's so-called full time window.~~ It is the intent of the General Assembly that the institutions may increase all graduate and nonresident tuition rates to reflect market conditions and that any additional spending authority necessary to cover graduate and nonresident tuition rate increases will be addressed through a supplemental appropriation during the 2009 legislative session. The General Assembly will not back-fill for graduate and nonresident tuition revenue lost if a graduate or nonresident tuition increase results in a net reduction in graduate or nonresident tuition revenue.

Comment: Staff recommends the tuition rate caps requested by the governor of 9.0 percent, 7.0 percent, and 5.0 percent for the research institutions, other 4-year institutions, and community colleges respectively, except that staff recommends a rate cap of 5.0 percent for Metro. Staff proposes slightly rewording the cap to remove the potentially ambiguous phrase "effective increase." Also, staff proposes removing language limiting the rate increases for students with financial need. Staff believes that this portion of the footnote attempts to

administer the appropriation. Also, staff is unsure how to determine whether the institutions complied with the convoluted limit. The JBC could consider a simple statement such as, "It is the intent of the General Assembly that institutions use financial aid to minimize the impact of the tuition rate increases on students with financial aid, and that the Department submit a report by November 1, 2009 summarizing the efforts of the institutions in this regard."

- 25 Department of Higher Education, Governing Boards, TRUSTEES OF METROPOLITAN STATE COLLEGE OF DENVER; State Board for Community Colleges and Occupational Education State System Community Colleges --** It is the intent of the General Assembly that ~~any effective increase in the resident undergraduate tuition rate not exceed 5.5 percent~~ at METROPOLITAN STATE COLLEGE OF DENVER AND AT the Colorado Community College institutions NO RESIDENT UNDERGRADUATE STUDENT SHALL PAY IN FY 2009-10 MORE THAN 5.0 PERCENT OVER WHAT THEY WOULD HAVE PAID IN FY 2008-09 FOR THE SAME CREDIT HOURS AND COURSE OF STUDY. It is the intent of the General Assembly that the institutions may increase all nonresident tuition rates to reflect market conditions and that any additional spending authority necessary to cover nonresident tuition rate increases will be addressed through a supplemental appropriation during the 2009 legislative session. The General Assembly will not back-fill for nonresident tuition revenue lost if a nonresident tuition increase results in a net reduction in nonresident tuition revenues.

Comment: Staff recommends the tuition rate caps requested by the governor of 9.0 percent, 7.0 percent, and 5.0 percent for the research institutions, other 4-year institutions, and community colleges respectively, except that staff recommends a rate cap of 5.0 percent for Metro. Staff proposes slightly rewording the cap to remove the potentially ambiguous phrase "effective increase." Also, staff proposes removing language limiting the rate increases for students with financial need. Staff believes that this portion of the footnote attempts to administer the appropriation. Also, staff is unsure how to determine whether the institutions complied with the convoluted limit. The JBC could consider a simple statement such as, "It is the intent of the General Assembly that institutions use financial aid to minimize the impact of the tuition rate increases on students with financial aid, and that the Department submit a report by November 1, 2009 summarizing the efforts of the institutions in this regard."

Staff recommends **discontinuing** the following footnotes:

- 20a Department of Higher Education, Governing Boards, Trustees of Adams State College; Trustees of Mesa State College; Trustees of Metropolitan State College of Denver; Trustees of Western State College; Board of Governors of the Colorado State University System; Trustees of Fort Lewis College; Regents of the University of Colorado; Trustees of the Colorado School of Mines; University of Northern Colorado; State Board for Community Colleges and Occupational Education State System Community Colleges --** It is the intent of the General Assembly to allow spending authority

for institutions that raise funds through the payment of one tuition premium or fees up to a maximum of \$5.00 per credit hour, if approved by a majority of those voting in an election of the entire student body, to be used for faculty retention, faculty compensation, or construction of facilities.

Comment: This footnote was specific to an issue in FY 2008-09 at Mesa State College, and the Department did not request continuation of the footnote in FY 2009-10.

- 23 Department of Higher Education, Governing Boards, Board of Governors of the Colorado State University System --** It is the intent of the General Assembly that at least \$1.0 million of the increase in the fee-for-service contract for the governing board be used for the College of Veterinary Medicine and Biomedical Sciences. This amount shall be to address a loss in revenue at the James L. Voss Veterinary Teaching Hospital and shall be in addition to any cost of living adjustment allocated to the program by the governing board.

Comment: Staff believes that this footnote administers the appropriation and is inconsistent with statutory directives that delegate to the governing boards the authority to set the budgets for individual institutions (within the total appropriation provided by the General Assembly).

- 24 Department of Higher Education, Governing Boards, Regents of the University of Colorado --** It is the intent of the General Assembly that at least \$1.5 million of the increase in the fee-for-service contract for the governing board be used for the University of Colorado Health Sciences Center, in addition to any cost of living adjustment allocated to the campus by the governing board.

Comment: Staff believes that this footnote administers the appropriation and is inconsistent with statutory directives that delegate to the governing boards the authority to set the budgets for individual institutions (within the total appropriation provided by the General Assembly).

**JBC Staff Recommendation for the Governing Boards**

	<b>Rate</b>	<b>Total</b>	<b>Adams</b>	<b>Mesa</b>	<b>Metro</b>	<b>Western</b>	<b>CSU Sys</b>	<b>Ft. Lewis</b>	<b>CU</b>	<b>Mines</b>	<b>UNC</b>	<b>CCs</b>	
<b>FY 2008-09 Appropriation After Supplemental, with February LCS Projection of Tuition Revenue</b>													
1	Stipend-eligible SFTE		124,389.4	1,379.0	4,430.0	15,937.0	1,450.0	19,516.4	2,568.0	28,089.0	2,692.0	7,900.0	40,428.0
2	State-operated stipends @	\$2,760	\$ 343,314,652	\$ 3,806,040	\$ 12,226,800	\$ 43,986,120	\$ 4,002,000	\$ 53,865,172	\$ 7,087,680	\$ 77,525,640	\$ 7,429,920	\$ 21,804,000	\$ 111,581,280
3	Fee-for-service contracts		\$ 306,588,826	\$ 10,244,558	\$ 10,855,486	\$ 2,894,027	\$ 7,707,831	\$ 85,617,766	\$ 5,035,246	\$ 123,575,779	\$ 14,957,337	\$ 20,621,773	\$ 25,079,023
4	SUBTOTAL COF Program		\$ 649,903,478	\$ 14,050,598	\$ 23,082,286	\$ 46,880,147	\$ 11,709,831	\$ 139,482,938	\$ 12,122,926	\$ 201,101,419	\$ 22,387,257	\$ 42,425,773	\$ 136,660,303
5	Resident - LCS February est.		\$ 663,254,438	\$ 4,629,789	\$ 20,495,694	\$ 47,420,283	\$ 4,530,815	\$ 110,757,663	\$ 7,406,592	\$ 277,107,596	\$ 31,277,693	\$ 38,188,802	\$ 121,439,511
6	Nonresident - LCS February est.		\$ 468,662,731	\$ 2,843,659	\$ 4,397,265	\$ 6,108,557	\$ 4,337,202	\$ 98,181,992	\$ 17,364,934	\$ 266,929,323	\$ 28,550,417	\$ 14,171,075	\$ 25,778,307
7	Tuition - LCS February est.		\$ 1,131,917,169	\$ 7,473,448	\$ 24,892,959	\$ 53,528,840	\$ 8,868,017	\$ 208,939,655	\$ 24,771,526	\$ 544,036,919	\$ 59,828,110	\$ 52,359,877	\$ 147,217,818
8	Tobacco		\$ 18,046,300	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 18,046,300	\$ -	\$ -	\$ -
9	Academic Fees		\$ 45,057,607	\$ 443,000	\$ 425,000	\$ 900,000	\$ 26,000	\$ 12,077,000	\$ 1,000,000	\$ 22,498,380	\$ 1,045,150	\$ 797,337	\$ 5,845,740
10	Appropriated Grants		\$ 2,375,531	\$ -	\$ -	\$ -	\$ -	\$ 170,000	\$ 48,000	\$ 657,531	\$ -	\$ -	\$ 1,500,000
11	TOTAL		\$ 1,847,300,085	\$ 21,967,046	\$ 48,400,245	\$ 101,308,987	\$ 20,603,848	\$ 360,669,593	\$ 37,942,452	\$ 786,340,549	\$ 83,260,517	\$ 95,582,987	\$ 291,223,861

**Recommended Changes**

12	Proj. change stipend-eligible SFTE		8,395.6	(77.0)	(11.0)	1,013.0	(18.0)	838.6	(261.0)	858.0	17.0	(177.0)	6,213.0
13	Stipend enrollment adjustment	\$2,760	\$ 23,171,948	\$ (212,520)	\$ (30,360)	\$ 2,795,880	\$ (49,680)	\$ 2,314,628	\$ (720,360)	\$ 2,368,080	\$ 46,920	\$ (488,520)	\$ 17,147,880
14	Stipend rate change	(\$360)	\$ (47,802,600)	\$ (468,720)	\$ (1,590,840)	\$ (6,102,000)	\$ (515,520)	\$ (7,327,800)	\$ (830,520)	\$ (10,420,920)	\$ (975,240)	\$ (2,780,280)	\$ (16,790,760)
15	Fee-for-service contracts		\$ 2,874,346	\$ 262,280	\$ 927,762	\$ 1,178,265	\$ 217,335	\$ (550,861)	\$ 1,090,198	\$ 2,046,111	\$ 289,851	\$ 2,021,693	\$ (4,608,288)
16	Dept. requested COF adjustment		\$ (21,756,306)	\$ (418,960)	\$ (693,438)	\$ (2,127,855)	\$ (347,865)	\$ (5,564,033)	\$ (460,682)	\$ (6,006,729)	\$ (638,469)	\$ (1,247,107)	\$ (4,251,168)
17	Resident		\$ 80,001,865	\$ 383,990	\$ 2,198,750	\$ 5,402,272	\$ 368,599	\$ 14,476,672	\$ 426,366	\$ 34,216,146	\$ 3,408,796	\$ 2,618,418	\$ 16,501,856
18	Nonresident		\$ 33,651,519	\$ 34,085	\$ 286,303	\$ 610,692	\$ 28,253	\$ 6,554,782	\$ 1,161,906	\$ 19,165,273	\$ 3,485,829	\$ 272,576	\$ 2,051,820
19	Tuition		\$ 113,653,384	\$ 418,075	\$ 2,485,053	\$ 6,012,964	\$ 396,852	\$ 21,031,454	\$ 1,588,272	\$ 53,381,419	\$ 6,894,625	\$ 2,890,994	\$ 18,553,676
20	Tobacco		\$ (633,729)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ (633,729)	\$ -	\$ -	\$ -
21	Academic Fees		\$ 11,724,012	\$ 34,000	\$ 5,000	\$ 4,099,643	\$ (26,000)	\$ 156,700	\$ -	\$ 3,559,925	\$ 1,104,850	\$ 2,244,717	\$ 545,177
22	Appropriated Grants		\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
23	Fee-for-service tobacco offset		\$ (9,000,000)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ (9,000,000)	\$ -	\$ -	\$ -
24	Fee-for-service tuition offset		\$ (93,987,361)	\$ (33,115)	\$ (1,796,615)	\$ (7,984,752)	\$ (22,987)	\$ (15,624,121)	\$ (1,127,590)	\$ (41,300,886)	\$ (7,361,006)	\$ (3,888,604)	\$ (14,847,685)

**JBC Staff Recommendation for the Governing Boards**

	<b>Rate</b>	<b>Total</b>	<b>Adams</b>	<b>Mesa</b>	<b>Metro</b>	<b>Western</b>	<b>CSU Sys</b>	<b>Ft. Lewis</b>	<b>CU</b>	<b>Mines</b>	<b>UNC</b>	<b>CCs</b>	
<b>FY 2009-10 Recommendation</b>													
25	LCS proj. stipend-eligible SFTE		132,785.0	1,302.0	4,419.0	16,950.0	1,432.0	20,355.0	2,307.0	28,947.0	2,709.0	7,723.0	46,641.0
26	State-operated stipends @ \$2,400	\$	318,684,000	\$ 3,124,800	\$ 10,605,600	\$ 40,680,000	\$ 3,436,800	\$ 48,852,000	\$ 5,536,800	\$ 69,472,800	\$ 6,501,600	\$ 18,535,200	\$ 111,938,400
27	Fee-for-service contracts	\$	206,475,811	\$ 10,473,723	\$ 9,986,633	\$ (3,912,460)	\$ 7,902,179	\$ 69,442,784	\$ 4,997,854	\$ 75,321,004	\$ 7,886,182	\$ 18,754,862	\$ 5,623,050
28	SUBTOTAL COF Program	\$	525,159,811	\$ 13,598,523	\$ 20,592,233	\$ 36,767,540	\$ 11,338,979	\$ 118,294,784	\$ 10,534,654	\$ 144,793,804	\$ 14,387,782	\$ 37,290,062	\$ 117,561,450
29	Resident	\$	743,256,303	\$ 5,013,779	\$ 22,694,444	\$ 52,822,555	\$ 4,899,414	\$ 125,234,335	\$ 7,832,958	\$ 311,323,742	\$ 34,686,489	\$ 40,807,220	\$ 137,941,367
30	Nonresident	\$	502,314,250	\$ 2,877,744	\$ 4,683,568	\$ 6,719,249	\$ 4,365,455	\$ 104,736,774	\$ 18,526,840	\$ 286,094,596	\$ 32,036,246	\$ 14,443,651	\$ 27,830,127
31	Tuition	\$	1,245,570,553	\$ 7,891,523	\$ 27,378,012	\$ 59,541,804	\$ 9,264,869	\$ 229,971,109	\$ 26,359,798	\$ 597,418,338	\$ 66,722,735	\$ 55,250,871	\$ 165,771,494
32	Tobacco	\$	17,412,571	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 17,412,571	\$ -	\$ -	\$ -
33	Academic Fees	\$	56,781,619	\$ 477,000	\$ 430,000	\$ 4,999,643	\$ -	\$ 12,233,700	\$ 1,000,000	\$ 26,058,305	\$ 2,150,000	\$ 3,042,054	\$ 6,390,917
34	Appropriated Grants	\$	2,375,531	\$ -	\$ -	\$ -	\$ -	\$ 170,000	\$ 48,000	\$ 657,531	\$ -	\$ -	\$ 1,500,000
35	TOTAL	\$	1,847,300,085	\$ 21,967,046	\$ 48,400,245	\$ 101,308,987	\$ 20,603,848	\$ 360,669,593	\$ 37,942,452	\$ 786,340,549	\$ 83,260,517	\$ 95,582,987	\$ 291,223,861

**JBC Staff Recommendation for the Governing Boards - Tuition Detail**

		<b>Total</b>	<b>Adams</b>	<b>Mesa</b>	<b>Metro</b>	<b>Western</b>	<b>CSU Sys</b>	<b>Ft. Lewis</b>	<b>CU</b>	<b>Mines</b>	<b>UNC</b>	<b>CCs</b>
<b>FY 2008-09 Appropriation</b>												
1	Resident	\$ 661,241,317	\$ 4,917,565	\$ 20,462,581	\$ 46,627,706	\$ 4,704,785	\$ 109,401,707	\$ 8,202,221	\$ 280,026,965	\$ 30,431,603	\$ 38,609,871	\$ 117,856,313
2	Nonresident	\$ 445,444,007	\$ 2,893,983	\$ 5,302,988	\$ 5,770,174	\$ 4,602,637	\$ 95,834,719	\$ 16,708,233	\$ 246,691,929	\$ 28,246,156	\$ 13,789,005	\$ 25,604,183
3	Tuition	\$ 1,106,685,324	\$ 7,811,548	\$ 25,765,569	\$ 52,397,880	\$ 9,307,422	\$ 205,236,426	\$ 24,910,454	\$ 526,718,894	\$ 58,677,759	\$ 52,398,876	\$ 143,460,496
<b>LCS FY 08-09 Forecast</b>												
4	Resident	\$ 663,254,438	\$ 4,629,789	\$ 20,495,694	\$ 47,420,283	\$ 4,530,815	\$ 110,757,663	\$ 7,406,592	\$ 277,107,596	\$ 31,277,693	\$ 38,188,802	\$ 121,439,511
5	Nonresident	\$ 468,662,731	\$ 2,843,659	\$ 4,397,265	\$ 6,108,557	\$ 4,337,202	\$ 98,181,992	\$ 17,364,934	\$ 266,929,323	\$ 28,550,417	\$ 14,171,075	\$ 25,778,307
6	Tuition	\$ 1,131,917,169	\$ 7,473,448	\$ 24,892,959	\$ 53,528,840	\$ 8,868,017	\$ 208,939,655	\$ 24,771,526	\$ 544,036,919	\$ 59,828,110	\$ 52,359,877	\$ 147,217,818
7	LCS estimate higher/(lower) than approp	\$ 25,231,845	\$ (338,100)	\$ (872,610)	\$ 1,130,960	\$ (439,405)	\$ 3,703,229	\$ (138,928)	\$ 17,318,025	\$ 1,150,351	\$ (38,999)	\$ 3,757,322
8	Resident, full-time, undergrad rate		\$2,496	\$4,325	\$2,615	\$2,880	(Fort Collins) \$4,424	\$2,846	(Boulder) \$5,922	\$9,810	\$3,942	\$1,944
<b>Recommended Changes</b>												
9	Resident rate percent increase		7.0%	7.0%	5.0%	7.0%	9.0%	7.0%	9.0%	9.0%	9.0%	5.0%
10	Nonresident rate percent increase		5.0%	5.0%	5.0%	5.0%	5.0%	5.0%	5.0%	5.0%	5.0%	5.0%
11	Resident, full-time, undergrad rate inc		\$175	\$303	\$131	\$202	(Fort Collins) \$398	\$199	(Boulder) \$533	\$883	\$355	\$97
12	Resident revenue increase	\$ 80,001,865	\$ 383,990	\$ 2,198,750	\$ 5,402,272	\$ 368,599	\$ 14,476,672	\$ 426,366	\$ 34,216,146	\$ 3,408,796	\$ 2,618,418	\$ 16,501,856
13	Nonresident revenue increase	\$ 33,651,519	\$ 34,085	\$ 286,303	\$ 610,692	\$ 28,253	\$ 6,554,782	\$ 1,161,906	\$ 19,165,273	\$ 3,485,829	\$ 272,576	\$ 2,051,820
14	Tuition revenue increase	\$ 113,653,384	\$ 418,075	\$ 2,485,053	\$ 6,012,964	\$ 396,852	\$ 21,031,454	\$ 1,588,272	\$ 53,381,419	\$ 6,894,625	\$ 2,890,994	\$ 18,553,676
<b>FY 2009-10 Recommendation</b>												
15	Resident	\$ 743,256,303	\$ 5,013,779	\$ 22,694,444	\$ 52,822,555	\$ 4,899,414	\$ 125,234,335	\$ 7,832,958	\$ 311,323,742	\$ 34,686,489	\$ 40,807,220	\$ 137,941,367
16	Nonresident	\$ 502,314,250	\$ 2,877,744	\$ 4,683,568	\$ 6,719,249	\$ 4,365,455	\$ 104,736,774	\$ 18,526,840	\$ 286,094,596	\$ 32,036,246	\$ 14,443,651	\$ 27,830,127
17	Tuition	\$ 1,245,570,553	\$ 7,891,523	\$ 27,378,012	\$ 59,541,804	\$ 9,264,869	\$ 229,971,109	\$ 26,359,798	\$ 597,418,338	\$ 66,722,735	\$ 55,250,871	\$ 165,771,494
18	Resident, full-time, undergrad rate		\$2,671	\$4,628	\$2,746	\$3,082	(Fort Collins) \$4,822	\$3,045	(Boulder) \$6,455	\$10,693	\$4,297	\$2,041

**Summary of Supplemental Changes Already Approved for the Governing Boards**

	<b>Rate</b>	<b>Total</b>	<b>Adams</b>	<b>Mesa</b>	<b>Metro</b>	<b>Western</b>	<b>CSU Sys</b>	<b>Ft. Lewis</b>	<b>CU</b>	<b>Mines</b>	<b>UNC</b>	<b>CCs</b>
<b>FY 2008-09 Initial Appropriation</b>												
1	Stipend-eligible SFTE	124,389.4	1,379.0	4,430.0	15,937.0	1,450.0	19,516.4	2,568.0	28,089.0	2,692.0	7,900.0	40,428.0
2	State-operated stipends @ \$2,760	\$ 343,314,652	\$ 3,806,040	\$ 12,226,800	\$ 43,986,120	\$ 4,002,000	\$ 53,865,172	\$ 7,087,680	\$ 77,525,640	\$ 7,429,920	\$ 21,804,000	\$ 111,581,280
3	Fee-for-service contracts	\$ 335,557,604	\$ 10,802,409	\$ 11,778,807	\$ 5,727,292	\$ 8,171,017	\$ 93,026,340	\$ 5,648,650	\$ 131,573,809	\$ 15,807,466	\$ 22,282,311	\$ 30,739,503
4	SUBTOTAL COF Program	\$ 678,872,256	\$ 14,608,449	\$ 24,005,607	\$ 49,713,412	\$ 12,173,017	\$ 146,891,512	\$ 12,736,330	\$ 209,099,449	\$ 23,237,386	\$ 44,086,311	\$ 142,320,783
5	Resident	\$ 660,519,552	\$ 4,917,565	\$ 19,740,816	\$ 46,627,706	\$ 4,704,785	\$ 109,401,707	\$ 8,202,221	\$ 280,026,965	\$ 30,431,603	\$ 38,609,871	\$ 117,856,313
6	Nonresident	\$ 441,991,583	\$ 2,893,983	\$ 5,302,988	\$ 5,770,174	\$ 4,602,637	\$ 95,834,719	\$ 16,544,310	\$ 246,691,929	\$ 24,957,655	\$ 13,789,005	\$ 25,604,183
7	Tuition	\$ 1,102,511,135	\$ 7,811,548	\$ 25,043,804	\$ 52,397,880	\$ 9,307,422	\$ 205,236,426	\$ 24,746,531	\$ 526,718,894	\$ 55,389,258	\$ 52,398,876	\$ 143,460,496
8	Tobacco	\$ 18,943,716	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 18,943,716	\$ -	\$ -	\$ -
9	Academic Fees	\$ 37,100,457	\$ 443,000	\$ 425,000	\$ 900,000	\$ 26,000	\$ 5,015,000	\$ 1,000,000	\$ 22,498,380	\$ 150,000	\$ 797,337	\$ 5,845,740
10	Appropriated Grants	\$ 2,375,531	\$ -	\$ -	\$ -	\$ -	\$ 170,000	\$ 48,000	\$ 657,531	\$ -	\$ -	\$ 1,500,000
11	TOTAL	\$ 1,839,803,095	\$ 22,862,997	\$ 49,474,411	\$ 103,011,292	\$ 21,506,439	\$ 357,312,938	\$ 38,530,861	\$ 777,917,970	\$ 78,776,644	\$ 97,282,524	\$ 293,127,019

**Supplemental Changes**

12	Fee-for-service contracts	\$ (28,968,778)	\$ (557,851)	\$ (923,321)	\$ (2,833,265)	\$ (463,186)	\$ (7,408,574)	\$ (613,404)	\$ (7,998,030)	\$ (850,129)	\$ (1,660,538)	\$ (5,660,480)
13	Resident	\$ 721,765	\$ -	\$ 721,765	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
14	Nonresident	\$ 3,452,424	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 163,923	\$ -	\$ 3,288,501	\$ -	\$ -
15	Tobacco	\$ (897,416)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ (897,416)	\$ -	\$ -	\$ -
16	Academic Fees	\$ 7,957,150	\$ -	\$ -	\$ -	\$ -	\$ 7,062,000	\$ -	\$ -	\$ 895,150	\$ -	\$ -
17	TOTAL	\$ (17,734,855)	\$ (557,851)	\$ (201,556)	\$ (2,833,265)	\$ (463,186)	\$ (346,574)	\$ (449,481)	\$ (8,895,446)	\$ 3,333,522	\$ (1,660,538)	\$ (5,660,480)

**FY 2008-09 Revised Appropriation**

18	Stipend-eligible SFTE	124,389.4	1,379.0	4,430.0	15,937.0	1,450.0	19,516.4	2,568.0	28,089.0	2,692.0	7,900.0	40,428.0
19	State-operated stipends @ \$2,760	\$ 343,314,652	\$ 3,806,040	\$ 12,226,800	\$ 43,986,120	\$ 4,002,000	\$ 53,865,172	\$ 7,087,680	\$ 77,525,640	\$ 7,429,920	\$ 21,804,000	\$ 111,581,280
20	Fee-for-service contracts	\$ 306,588,826	\$ 10,244,558	\$ 10,855,486	\$ 2,894,027	\$ 7,707,831	\$ 85,617,766	\$ 5,035,246	\$ 123,575,779	\$ 14,957,337	\$ 20,621,773	\$ 25,079,023
21	SUBTOTAL COF Program	\$ 649,903,478	\$ 14,050,598	\$ 23,082,286	\$ 46,880,147	\$ 11,709,831	\$ 139,482,938	\$ 12,122,926	\$ 201,101,419	\$ 22,387,257	\$ 42,425,773	\$ 136,660,303

**Summary of Supplemental Changes Already Approved for the Governing Boards**

	<b>Rate</b>	<b>Total</b>	<b>Adams</b>	<b>Mesa</b>	<b>Metro</b>	<b>Western</b>	<b>CSU Sys</b>	<b>Ft. Lewis</b>	<b>CU</b>	<b>Mines</b>	<b>UNC</b>	<b>CCs</b>
22	Resident	\$ 661,241,317	\$ 4,917,565	\$ 20,462,581	\$ 46,627,706	\$ 4,704,785	\$ 109,401,707	\$ 8,202,221	\$ 280,026,965	\$ 30,431,603	\$ 38,609,871	\$ 117,856,313
23	Nonresident	\$ 445,444,007	\$ 2,893,983	\$ 5,302,988	\$ 5,770,174	\$ 4,602,637	\$ 95,834,719	\$ 16,708,233	\$ 246,691,929	\$ 28,246,156	\$ 13,789,005	\$ 25,604,183
24	Tuition	\$ 1,106,685,324	\$ 7,811,548	\$ 25,765,569	\$ 52,397,880	\$ 9,307,422	\$ 205,236,426	\$ 24,910,454	\$ 526,718,894	\$ 58,677,759	\$ 52,398,876	\$ 143,460,496
25	Tobacco	\$ 18,046,300	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 18,046,300	\$ -	\$ -	\$ -
26	Academic Fees	\$ 45,057,607	\$ 443,000	\$ 425,000	\$ 900,000	\$ 26,000	\$ 12,077,000	\$ 1,000,000	\$ 22,498,380	\$ 1,045,150	\$ 797,337	\$ 5,845,740
27	Appropriated Grants	\$ 2,375,531	\$ -	\$ -	\$ -	\$ -	\$ 170,000	\$ 48,000	\$ 657,531	\$ -	\$ -	\$ 1,500,000
28	TOTAL	\$ 1,822,068,240	\$ 22,305,146	\$ 49,272,855	\$ 100,178,027	\$ 21,043,253	\$ 356,966,364	\$ 38,081,380	\$ 769,022,524	\$ 82,110,166	\$ 95,621,986	\$ 287,466,539



**Summary of the Department Request for Stipends and Fee-for-service Contracts**

	<b>Total</b>	<b>Adams</b>	<b>Mesa</b>	<b>Metro</b>	<b>Western</b>	<b>CSU Sys</b>	<b>Ft. Lewis</b>	<b>CU</b>	<b>Mines</b>	<b>UNC</b>	<b>CCs</b>	
<b>November 10 Request</b>												
1	Stipend + FFS	\$ 711,663,684	\$ 15,259,600	\$ 25,151,127	\$ 52,277,446	\$ 12,719,836	\$ 153,693,961	\$ 13,340,435	\$ 219,543,660	\$ 24,204,551	\$ 46,143,482	\$ 149,329,586
<b>Supplementals and Budget Amendments</b>												
2	BA - Withdraw FY 09-10 requested inc.	\$ (32,791,428)	\$ (651,151)	\$ (1,145,520)	\$ (2,564,034)	\$ (546,819)	\$ (6,802,449)	\$ (604,105)	\$ (10,444,211)	\$ (967,165)	\$ (2,057,171)	\$ (7,008,803)
3	Sup - Partially undo FY 08-09 inc.	\$ (28,968,778)	\$ (557,851)	\$ (923,321)	\$ (2,833,265)	\$ (463,186)	\$ (7,408,574)	\$ (613,404)	\$ (7,998,030)	\$ (850,129)	\$ (1,660,538)	\$ (5,660,480)
4	BA - Undo remaining FY 08-09 inc.	\$ (21,756,306)	\$ (418,960)	\$ (693,438)	\$ (2,127,855)	\$ (347,865)	\$ (5,564,033)	\$ (460,682)	\$ (6,006,729)	\$ (638,469)	\$ (1,247,107)	\$ (4,251,168)
5	Subtotal - Changes from Nov. 10 Request	\$ (83,516,512)	\$ (1,627,962)	\$ (2,762,279)	\$ (7,525,154)	\$ (1,357,870)	\$ (19,775,056)	\$ (1,678,191)	\$ (24,448,970)	\$ (2,455,763)	\$ (4,964,816)	\$ (16,920,451)
<b>January 23 Request</b>												
6	Stipend + FFS	\$ 628,147,172	\$ 13,631,638	\$ 22,388,848	\$ 44,752,292	\$ 11,361,966	\$ 133,918,905	\$ 11,662,244	\$ 195,094,690	\$ 21,748,788	\$ 41,178,666	\$ 132,409,135
<b>Net Requested Change from FY 08-09 Appropriation</b>												
7	BA - Undo remaining FY 08-09 inc.	\$ (21,756,306)	\$ (418,960)	\$ (693,438)	\$ (2,127,855)	\$ (347,865)	\$ (5,564,033)	\$ (460,682)	\$ (6,006,729)	\$ (638,469)	\$ (1,247,107)	\$ (4,251,168)
8	Revenue from tuition rate increases	\$ 114,659,528	\$ 418,075	\$ 2,485,053	\$ 7,019,108	\$ 396,852	\$ 21,031,454	\$ 1,588,272	\$ 53,381,419	\$ 6,894,625	\$ 2,890,994	\$ 18,553,676
9	Net Change	\$ 92,903,222	\$ (885)	\$ 1,791,615	\$ 4,891,253	\$ 48,987	\$ 15,467,421	\$ 1,127,590	\$ 47,374,690	\$ 6,256,156	\$ 1,643,887	\$ 14,302,508
10	Percent Change	5.1%	0.0%	3.6%	4.9%	0.2%	4.3%	3.0%	6.2%	7.6%	1.7%	5.0%