

MEMORANDUM

TO: JBC Members

FROM: John Ziegler

SUBJECT: General Fund Overview with December Revenue Forecast and JBC Supplemental Decisions as of Introduction of Supplemental Package

DATE: February 3, 2010

Attached are several tables that provide the General Fund overviews based on the December revenue forecasts and the JBC supplemental decisions made through the introduction of the supplemental package.

- Table 1:** Provides the General Fund Overview based on the LCS revenue forecast.
- Table 2:** Provides a summary of FY 2008-09 and FY 2009-10 General Fund appropriations, by department, as adjusted by JBC supplemental actions.
- Table 3:** Provides a summary of the cash fund actions that impact JBC budget balancing for FY 2009-10 updated for JBC actions.
- Table 4:** Provides a summary the bills that impact appropriations based on JBC supplemental actions for separate legislation.

Table 1
General Fund Overview Based On Legislative Council December 2009 Revenue Estimate
UPDATED as of Introduction of Supplemental Package
(millions of dollars)

	FY 08-09	FY 09-10	FY 10-11	FY 11-12	From Dec 18 GFO LCS Forecast	
					FY 09-10	Diff
1 Beginning GF Reserve	\$327.0	\$438.0	\$113.2	(\$261.7)	437.5	0.5
2 GF Nonexempt Revenues	6,737.8	6,500.0	6,425.3	6,425.8	6,500.0	0.0
3 GF Exempt Revenues	0.0	0.0	358.3	635.9	0.0	0.0
4 Transfers/Paybacks	354.3	280.8	2.6	1.5	280.8	0.0
5 Transfer to Older Americans Act	(8.8)	(10.9)	(10.9)	(10.9)	(10.9)	0.0
6 Cash Fund Transfers Approved by JBC	0.0	143.0	0.0	0.0	116.4	26.6
7 Year-end Balancing Transfer (Gov's Executive Order D 013 09 pursuant to SB 09-279)	458.1	(458.1)	0.0	0.0	(458.1)	0.0
8 TABOR Surplus Liability	0.0	0.0	0.0	0.0	0.0	0.0
9 TOTAL GF AVAILABLE	\$7,868.4	\$6,892.8	\$6,888.5	\$6,790.6	6,865.7	27.1
10						
11 GF Obligations:						
12 GF Appropriations	\$7,410.7	\$7,456.5	\$6,986.9	\$6,967.4		
13 Supplementals/Budget Amendments	(23.8)	(414.7)	0.6	0.0		
14 JBC Place Holders and Bills as Part of Supplemental Package	0.0	(398.8)	0.0	0.0		
15 Gov Ritter's November 6 Request for One-time Adjustment to PERA	0.0	0.0	(20.1)	20.1		
16 Adjustment for Higher Ed ARRA Funds not addressed as yet by OSPB Plan or GA	0.0	0.0	0.0	0.0		
17 Adjustment for HCPF FMAP ARRA Funds not addressed as yet by OSPB Plan	0.0	0.0	0.0	176.4		
18 Adjusted GF Appropriations Base	7,386.9	6,643.0	6,967.4	7,163.9	6,607.7	35.3
19 Amounts Deemed Exempt from the Restriction on State Appropriations (Section 24-75-201.1, C.R.S.)	0.2	0.0	0.0	0.0	0.0	0.0
20 Medicaid Overexpenditures	12.1	0.0	0.0	0.0	0.0	0.0
21 Estimated Federal Medical Assistance Percentage (FMAP) Changes (includes SB264 impact)	(214.1)	(2.4)	(1.2)	0.0	(2.4)	0.0
22 Rebates and Expenditures - Based on Statutory Minimums	135.3	135.6	147.5	184.2	137.7	(2.1)
23 Reimbursement for Senior and Veterans Property Tax Exemption	85.5	1.4	96.4	102.4	1.4	0.0
24 Temporarily Reduce the Senior Property Tax Exemption Benefit Requested by Gov Ritter Nov 6	0.0	0.0	(94.8)	(100.6)	0.0	0.0
25 Funds in Prior Year Excess Reserve to HUTF (Section 24-75-218, C.R.S.)	29.0	N/A	N/A	N/A	0.0	N/A
26 Funds in Prior Year Excess Reserve to Capital Construction (Section 24-75-218, C.R.S.)	14.5	N/A	N/A	N/A	0.0	N/A
27 Transfer to HUTF (Sec. 24-75-219, C.R.S.)	N/A	0.0	0.0	0.0	0.0	0.0
28 Transfer to Capital Construction (Sec. 24-75-219, C.R.S.)	N/A	0.0	0.0	0.0	0.0	0.0
29 Capital Construction Transfer (Based on OSPB Request)	24.9	2.0	34.9	52.5	2.0	0.0
30 Accounting Adjustments	(43.9)	0.0	0.0	0.0	0.0	0.0
31 TOTAL GF OBLIGATIONS	\$7,430.4	\$6,779.6	\$7,150.2	\$7,402.4	6,746.4	33.2
32						
33 YEAR END GF RESERVE	\$438.0	\$113.2	(\$261.7)	(\$611.8)	119.3	(6.1)
34 Gov Ritter's 2.0 % Decrease to STATUTORY RESERVE as Requested by OSPB November 6, 2009	N/A	N/A	(139.3)	N/A		
35 STATUTORY RESERVE (Section 24-75-201.1 (1) (d), C.R.S.)	147.7	132.9	278.7	286.6	132.2	0.7
36 MONEYS IN (DEFICT)/EXCESS OF THE STATUTORY GF RESERVE	\$290.3	(\$19.7)	(\$401.0)	(\$898.4)	(12.9)	(6.8)

Table 1 - Continued

	FY 08-09	FY 09-10	FY 10-11	FY 11-12
37 Total Gross General Fund Revenues	\$6,737.8	\$6,500.0	\$6,783.6	\$7,061.7
38 Percent Gross General Fund Revenue Growth	-13.0%	-3.5%	4.4%	4.1%
39				
40 Transfer to the State Education Fund	\$339.9	\$335.6	\$354.5	\$378.0
41				
42 Required TABOR Reserve	\$273.3	\$259.5	\$272.0	\$286.1
43				
44 GF Approp Base (Adj GF approp base + K-12 Capital + Amt Deemed Exempt + Medicaid Over)	\$7,399.2	\$6,643.0	\$6,967.4	\$7,163.9
45 Total Percent Growth (Including both items within restriction and exemptions)	3.9%	-10.2%	4.9%	2.8%
46 GF Appropriations Base Available Growth	\$279.3	(\$756.2)	\$324.4	\$196.5
47				
48 Personal Income (Sec 24-75-201.1 (1)(a)(VII)(A), CRS - PI as of two years prior to fiscal year)	N/A	\$205,548.0	\$212,320.0	\$209,135.0
49 Percent Increase/(Decrease) Over Previous Year	N/A	N/A	3.3%	-1.5%
50				
51 Calculated Restriction on GF Appropriation Growth (Sec 24-75-201.1 (1)(a)(II) through (IV), CRS)	\$7,547.1	\$10,277.4	\$10,616.0	\$10,456.8
52 Adjusted GF Appropriations Base	7,386.9	6,643.0	6,967.4	7,163.9
53 Over/(Under) Calculated Appropriations Restriction	(\$160.2)	(\$3,634.4)	(\$3,648.6)	(\$3,292.9)
54				
55 Year-End GF Reserve Percentage	5.9%	1.7%	-3.8%	-8.5%
56				
57 Rebates and Expenditures Include (from LCS Forecast)				
58 Cigarette Rebate	\$12.1	\$11.6	\$11.3	\$11.2
59 Old Age Pension	107.4	107.9	116.3	127.0
60 Aged Property Tax & Heating Credit	5.3	8.9	8.6	8.1
61 FPPA	4.0	4.1	4.5	29.9
62 Amendment 35 GFE Expenditures	1.0	0.9	0.9	0.9
63 Treasurer's Loans to School Districts (Off Budget -- Not in Long Bill)	5.5	2.2	5.9	7.1
64 Total Rebates and Expenditures	\$135.3	\$135.6	\$147.5	\$184.2
65				
66 GF Expenditure Outlook based on Caseload as estimated by JBC Staff:				
67 K-12 Education			\$242.7	\$174.4
68 Medicaid			162.3	68.7
69 Performance Based Pay/Salary Survey/HLD (Does Not Include Judicial)			8.0	8.7
70 Corrections			13.3	37.3
71 Higher Education (Assumes the Additional \$150.7 m in FY 2011-12 to return to current levels)			12.9	180.6
72 Human Services			0.5	10.2
73 Judicial (Includes Performance Based Pay/Salary Survey/HLD as Estimated by JBC Staff)			6.3	7.3
74 Total GF Expenditure Estimate			\$446.0	\$487.2
75 Moneys in (Deficit)/Excess of Statutory Reserve less GF Outlook				(\$1,385.6)

Table 2
Summary of FY 2008-09, FY 2009-10, and FY 2010-11 General Fund Appropriations
UPDATED as of Introduction of Supplemental Package

Departments	FY 2008-09 Appropriation as of 2009 Session	Supplemental Changes to FY 2008- 09 as Approved during 2010 Session	FY 2008-09 Appropriation Adjusted for 2010 Session Changes	FY 2009-10 Appropriation as of 2009 Session	Supplemental Changes to FY 2009-10 as Approved by the JBC	FY 2009-10 Appropriation Adjusted for JBC Supplemental Changes	FY 2009-10 Separate Bills and Placeholders as Part of Supplemental Package	FY 2009-10 Appropriation Adjusted for JBC Supplemental Changes and Supplemental Package Bills
1 Agriculture	\$7,223,168	\$0	\$7,223,168	\$6,860,955	(\$805,119)	\$6,055,836	\$0	\$6,055,836
2 Corrections	666,948,257	(24,600,000)	642,348,257	677,839,527	(112,236,421)	565,603,106	0	565,603,106.0
3 Education	3,215,359,907	0	3,215,359,907	3,239,416,000	(3,401)	3,239,412,599	(13,000,000)	3,226,412,599.0
4 Governor	13,443,436	0	13,443,436	14,283,355	(900,371)	13,382,984	0	13,382,984.0
5 Health Care Policy	1,567,671,367	(396,886)	1,567,274,481	1,587,903,164	(33,249,321)	1,554,653,843	(379,944,399)	1,174,709,444.0
6 Higher Education	661,973,800	0	661,973,800	660,575,732	(231,814,699)	428,761,033	0	428,761,033.0
7 Human Services	679,623,093	390,145	680,013,238	670,638,807	(14,465,008)	656,173,799	(2,684,726)	653,489,073.0
8 Judicial	325,942,329	1,137,229	327,079,558	336,357,516	(12,542,585)	323,814,931	0	323,814,931.0
9 Labor	0	0	0	0	0	0	0	0.0
10 Law	8,855,044	0	8,855,044	10,008,042	(782,196)	9,225,846	0	9,225,846.0
11 Legislature	34,889,177	0	34,889,177	35,162,475	(25,156)	35,137,319	(1,042,000)	34,095,319.0
12 Local Affairs	12,352,639	0	12,352,639	11,889,613	(976,692)	10,912,921	0	10,912,921.0
13 Military Affairs	5,685,713	0	5,685,713	5,862,332	(454,445)	5,407,887	0	5,407,887.0
14 Natural Resources	31,057,499	0	31,057,499	29,680,331	(898,328)	28,782,003	(2,147,415)	26,634,588.0
15 Personnel	5,784,722	0	5,784,722	6,291,404	(669,904)	5,621,500	0	5,621,500.0
16 Public Health	26,586,357	0	26,586,357	28,232,074	(1,101,904)	27,130,170	0	27,130,170.0
17 Public Safety	79,735,441	0	79,735,441	83,212,852	(1,223,435)	81,989,417	0	81,989,417.0
18 Regulatory Agencies	1,465,862	0	1,465,862	1,666,729	(209,478)	1,457,251	0	1,457,251.0
19 Revenue	100,649,490	(362,938)	100,286,552	75,719,920	(2,064,903)	73,655,017	0	73,655,017.0
20 State	0	0	0	0	0	0	0	0.0
21 Transportation	0	0	0	0	0	0	0	0.0
22 Treasury	86,966,576	0	86,966,576	1,933,721	(253,362)	1,680,359	0	1,680,359.0
23 Capital Construction Fund	0	0	0	0	0	0	0	0.0
24 Controlled Maintenance	441,529	0	441,529	0	0	0	0	0.0
25								
26 Total	\$7,532,655,406	(\$23,832,450)	\$7,508,822,956	\$7,483,534,549	(\$414,676,728)	\$7,068,857,821	(\$398,818,540)	\$6,670,039,281
27								
28								
29 Amounts Deemed Exempt from Statutory Limit	\$241,158		\$241,158	\$0		\$0		\$0
30 Rebates and Expenditures	\$121,834,623		\$121,834,623	\$26,949,912		\$26,949,912		\$26,949,912
31								
32 Amount Subject to Statutory Limit	\$7,410,579,625		\$7,386,747,175	\$7,456,584,637	(\$414,676,728)	\$7,041,907,909	(\$398,818,540)	\$6,643,089,369

Table 3
Cash Fund Actions that Impact JBC Budget Balancing for FY 2009-10
UPDATED as of Introduction of Supplemental Package

	Bill No.	Department	FY 2009-10 Revenue Impact				Total
			GF	CF	RF	FF	
1 Title:							
2 <i>Cash Transfers Included in JBC Package:</i>							
3 Augment FY 2009-10 General Fund Revenues:							
4 Public Safety Communications Trust Fund (Snow Cat Replacement)	????	Governor	230,520	0	0	0	230,520
5 Maintenance and Reserve Fund	????	Higher Education	2,300,000	0	0	0	2,300,000
6 Employment Support Fund	????	Labor	5,000,000	0	0	0	5,000,000
7 Local Government Severance Tax Fund	????	Local Affairs	50,327,796	0	0	0	50,327,796
8 Local Government Permanent Fund	????	Local Affairs	14,305,697	0	0	0	14,305,697
9 Waste Tire Recycling Development Cash Fund	????	Local Affairs	1,900,000	0	0	0	1,900,000
10 Waste Tires Cash Fund	????	Local Affairs	500,000	0	0	0	500,000
11 Operational Account of the Sevantage Tax Fund	????	Natural Resources	11,000,000	0	0	0	11,000,000
12 Colorado Water Conservation Board Construction Fund	????	Natural Resources	25,000,000	0	0	0	25,000,000
13 Emergency Controlled Maintenance Fund within Capital Construction Fund	????	Personnel	335,000	0	0	0	335,000
14 Fleet Management Alternative Fuel Rebate	????	Personnel	397,143	0	0	0	397,143
15 Law Enforcement Assistance Fund	????	Transportation	<u>1,560,315</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>1,560,315</u>
16 Summary of Augment FY 2009-10 General Fund			112,856,471	0	0	0	112,856,471
17							
48 Limited Gaming Fund (Elim Trf to Clean Energy Fund)	????	Governor	14,200,000	0	0	0	14,200,000
49							
50 Transfer Interest Earned on Rocky Mountain Natural Resources to GF	????	Law	150,000	0	0	0	150,000
51							
52 Transfer from Capital Construction Fund as Result of Refinanced COPs	????	Capital	15,000,000	0	0	0	15,000,000
53							
56 Subtotal Cash Transfers Approved as Part of JBC Package			142,206,471	0	0	0	142,206,471
57							
58 Other Actions Impacting General Fund Revenues:							
59 Procurement Card Cash Transferred to General Fund - Does not require bill	N/A	Personnel	<u>750,000</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>750,000</u>
60 Subtotal Other Actions Impacting General Fund Revenue			750,000	0	0	0	750,000
61							
67 Total			142,956,471	0	0	0	142,956,471
68							
69 Cash Fund Transfers Approved by JBC			142,206,471				
70 Policy Changes that Increase General Fund Revenues Approved by JBC			750,000				
71							

Table 4
Bills that Impact JBC Budget Balancing for FY 2009-10
UPDATED as of Introduction of Supplemental Package

	Bill No.	Department	FY 2009-10 Impact				Total
			GF	CF	RF	FF	
1 Title:							
2 Bills Included in JBC Supplemental Package - Subject to Statutory Limit:							
3 Use of Tobacco Tax Fiscal Emergency	????	HCPF	(43,693,900)	43,693,900	0	0	0
4 Eliminate Tobacco Funds for Comprehensive Primary Care Programs	????	HCPF	(2,629,582)	(8,971)	0	(3,009,500)	(5,648,053)
5 Medicaid Nursing Facility Per Diem Rates	????	HCPF	(1,930,808)	(1,930,808)	0	0	(3,861,616)
6 Repeal Telemedicine Pilot Program	????	HCPF	(158,750)	0	0	(158,750)	(317,500)
7 Health Care Services Fund Moneys	????	HCPF	(11,943,000)	0	(1,553,000)	(1,396,753)	(14,892,753)
8 Refinance State Parks with Severance Tax Trust Fund	????	Nat Resources	<u>(2,147,415)</u>	<u>2,147,415</u>	<u>0</u>	<u>0</u>	<u>0</u>
9 Subtotal Bills Approved as Part of JBC Supp. Package - Statutory Limit			(62,503,455)	43,901,536	(1,553,000)	(4,565,003)	(24,719,922)
10							
11 Place Holders for Supplemental Add-ons to Long Bill:							
12 Refinance General Fund with State Education Fund	N/A	Education	(13,000,000)	13,000,000	0	0	0
13 GF Reduction if CMS approves HB 09-1293	N/A	HCPF	(1,877,337)	0	0	(3,403,341)	(5,280,678)
14 Adjustment for Enhanced FMAP	N/A	HCPF	(317,711,022)	(38,782,477)	(833,989)	357,327,488	0
15 Youth Corrections, Purchase of Contract Services	N/A	Hum Serv	(2,592,695)	0	0	0	(2,592,695)
16 GF Reduction if CMS approves HB 09-1293	N/A	Hum Serv	(92,031)	0	(123,228)	(109,023)	(324,282)
17 Executive Committee Directed Revisions in General Assembly	N/A	Leg	<u>(1,042,000)</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
18 Subtotal Place Holders			(336,315,085)	(25,782,477)	(957,217)	353,815,124	(8,197,655)
19							
20 Total			(398,818,540)	18,119,059	(2,510,217)	349,250,121	(32,917,577)
21							