



Colorado General Assembly
Joint Budget Committee

JOINT BUDGET COMMITTEE STAFF FY 2024-25 BUDGET BRIEFING SUMMARY

*Department of Public Health and Environment
Administrative and Public Health Divisions*

The Department of Public Health and Environment is responsible for responsible for protecting and improving the health of the people of Colorado and ensuring the quality of Colorado's environment. The Department's FY 2023-24 appropriation represents approximately 2.0 percent of statewide operating appropriations and 0.9 percent of statewide General Fund appropriations.

FY 2023-24 APPROPRIATION & FY 2024-25 REQUEST

DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION:						
SB23-214 (Long Bill)	\$808,083,100	\$115,954,005	\$295,300,422	\$66,298,363	\$330,530,310	1,848.6
Other legislation	26,371,471	22,357,576	435,745	3,578,150	0	33.1
TOTAL	\$834,454,571	\$138,311,581	\$295,736,167	\$69,876,513	\$330,530,310	1,881.7
FY 2024-25 REQUESTED APPROPRIATION:						
FY 2023-24 Appropriation	\$834,454,571	\$138,311,581	\$295,736,167	\$69,876,513	\$330,530,310	1,881.7
R1 Public health infrastructure	15,014,300	15,014,300	0	0	0	83.0
R2 Stationary sources control fund	5,900,000	0	5,900,000	0	0	0.0
R3 Health facility licensure funding	2,591,934	2,189,180	402,754	0	0	1.8
R4 State syphilis response	1,971,961	1,971,961	0	0	0	3.8
R5 State lab operating	2,659,000	1,291,100	1,367,900	0	0	0.0
R6 Tuberculosis program infrastructure	305,702	305,702	0	0	0	2.0
R7 Environmental justice	908,940	908,940	0	0	0	7.4
R8 Lead testing support	1,261,155	1,261,155	0	0	0	2.7
R9 Office of health equity and environmental justice	3,396,753	193,738	1,115,938	1,964,493	122,584	10.4
R10 Office of health equity tribal relations	(65,629)	142,876	0	0	(208,505)	0.9
R11 Technical adjustments	0	0	0	0	0	0.0
R12 Common policy provide rate adjustment	343,974	304,988	38,986	0	0	0.0
Annualize prior year legislation	9,845,564	(12,014,608)	20,744,996	1,115,176	0	(98.3)
Centrally appropriated line items	8,440,523	1,858,408	16,426,403	(8,072,757)	(1,771,531)	0.0
Non-prioritized decision items	2,154,221	1,504,927	(60,809)	708,494	1,609	0.0
Indirect cost assessment	1,082,062	268,738	290,008	82,867	440,449	0.0
ARPA fund source adjustments	0	0	(16,164,667)	0	16,164,667	(0.2)
Annualize prior year budget actions	(14,797,070)	(5,785,161)	(2,902,115)	(427,763)	(5,682,031)	6.5
TOTAL	\$875,467,961	\$147,727,825	\$322,895,561	\$65,247,023	\$339,597,552	1,901.7
INCREASE/(DECREASE)	\$41,013,390	\$9,416,244	\$27,159,394	(\$4,629,490)	\$9,067,242	20.0
Percentage Change	4.9%	6.8%	9.2%	(6.6%)	2.7%	1.1%

*Highlighted decision items will be covered in this briefing, other decision items covered in another briefing by Andrew McLeer

R1 PUBLIC HEALTH INFRASTRUCTURE: The Department requests an increase of \$15.0 million General Fund in FY 2024-25 and ongoing to extend appropriations from S.B. 21-243 (Public Health Infrastructure). The Division of Disease Control and Public Health Response would receive \$7.5 million of this funding and continue to support 83.0 FTE, and the other \$7.5 million would go towards distributions to local public health agencies. This request is further discussed in the briefing issue on public health infrastructure. *The Department identified this request as theory-informed.*

R3 HEALTH FACILITY LICENSURE FUNDING [LEGISLATION REQUIRED]: The Department requests:

- Increased cash spending authority of \$402,754 in FY 2024-25 and \$552,360 in FY 2025-26 to reflect additional revenue generated by a CPI based fee increase of 8.01 percent, going forward;
- \$2.2 million in increased General Fund in FY 2024-25 and ongoing to bridge the gap between current expenses and anticipated cash revenue and respond to workload increases with an additional 2.0 FTE; and
- Combining the Home and Community Survey and Nursing and Acute Care Survey line items into a new Health Facility Survey line item to allow the Division to manage the programs as a whole, maximize the flexibility of General Fund, and allow staff to work across programs serving different facilities, as needed.

This request is further discussed in the briefing issue on health facility licensure cash fund solvency. *The Department identified this request as theory-informed.*

R4 STATE SYPHILIS RESPONSE: The Department requests an annual increase of \$2.0 million General Fund from FY 2024-25 through FY 2027-28, including 4.0 FTE to address increased incidence of syphilis in the State, a 263 percent overall increase from 2017 to 2022, and fund programs to increase access to testing and treatment. The funding would be used for marketing, provider engagement, screening and testing, and treatment. Additionally, the FTEs would support outreach, linkage to care and program coordination, data evaluation, field treatment, and Bicillin delivery. The timeline to respond to the syphilis outbreak is based on other outbreaks the Department has seen and responded to. The program would focus on Pueblo, El Paso, and Jefferson counties, which are all in the top five counties with the highest rates of Syphilis in the State. *The Department identified this request as evidence-informed.*

R5 STATE LAB OPERATING: The Department requests an ongoing increase of \$1.3 million General Fund and \$1.4 million in cash fund spending authority starting in FY 2024-25. The cash fund spending authority is requested from the Newborn Screening Genetic Counseling Cash Fund, and is in response to a need to spend down excess cash fund reserves. The General Fund request is for the State Lab, and would fund courier services that deliver samples to the lab from across Colorado; distribution of supplies to healthcare providers; biological and chemical waste disposal, and iPassport software which manages standard operating procedures, regulations, safety requirements and equipment at the State Lab.

R6 TUBERCULOSIS PROGRAM INFRASTRUCTURE: The Department requests a one-time increase of \$305,702 General Fund in FY 2024-25 to address a gap in the response capabilities of CDPHE's Tuberculosis (TB) Program to meet statutory requirements in light of increasing rates of TB. This funding would support 2.0 FTE for TB nurse consultants to help LPHAs manage the increase in cases and respond to complex or advanced TB presentations. Additional funding would go towards translating forms and educational materials into additional languages, purchasing TB treatment drugs, and contracting to help TB nurses with case management. *The Department identified this request as theory-informed.*

R10 OFFICE OF HEALTH EQUITY TRIBAL RELATIONS: The Department requests an increase of \$142,876 General Fund in FY 2024-25 and \$145,651 in FY 2025-26 and ongoing to support 1.0 FTE to continue addressing health disparities observed in Colorado Ute and Southern Ute tribes through a Tribal Data Systems Specialist. Federal funding from a CDC Health Disparities Grant previously supported 2.0 data specialists on the Tribal Relations Team. This team supports and advises the Department in its role as a member of the Colorado Commission of Indian Affairs (CCIA) and coordinates requests for consultation from Tribal representatives. The federal grant is not renewable and

will end after FY 2023-24. The Department is requesting funding to continue to support one of the two FTEs initially funded through this grant. *The Department identified this request as theory-informed.*

R11 TECHNICAL ADJUSTMENTS: The Department requests approval for several net-zero technical changes to the Long Bill including:

- Combining all of the Family Planning Program lines in the Long Bill into one line called “Reproductive Health Program” and rename the subcategory (1) Women’s Health to (1) Community Health. This would allow for more flexibility in the use of the funds for services which would ensure ability to fully expend the allocations as well as accurately describe the subcategory which includes family planning services and the disordered eating prevention program which provide services to individuals regardless of gender.
- Transferring LPHA funding for programs delegated by Division of Environmental Health and Sustainability out of the Administration and Support Division and into a new line item in the Environmental Health and Sustainability Division; and
- Adding a letternote for the Mobile Sources program within the Air Quality Division, to identify an estimated \$1,385,405 from the Clean Enterprise Fleet Fund is for informational purposes only.

R12 COMMON POLICY PROVIDER RATE INCREASE: The Department requests an increase of \$304,988 General Fund and \$38,986 in cash fund spending authority from the Marijuana Tax Cash Fund, for a provider rate increase of 2.0 percent for LPHAs in FY 2024-25 and ongoing. This provider rate increase is calculated including the \$7.5 million General Fund requested in R1. This decision item is linked to actions the Committee takes on the Community Provider Rate common policy.

ANNUALIZE PRIOR YEAR LEGISLATION: The request includes a net increase of \$9.8 million total funds to reflect the FY 2024-25 impact of bills passed in previous sessions, summarized in the following table.

ANNUALIZE PRIOR YEAR LEGISLATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
SB23-193 Air quality investments	\$21,406,281	\$0	\$21,406,281	\$0	\$0	(5.0)
HB20-1427 Prop EE	20,000,000	0	20,000,000	0	0	7.0
HB23-1257 Mobile home parks water quality	2,213,164	1,106,582	0	1,106,582	0	5.5
HB23-1244 Regional health	1,506,413	1,506,413	0	0	0	0.1
HB22-1244 Toxic air contaminants	1,298,074	1,298,074	0	0	0	12.5
SB23-240 Dairy fees	390,059	0	390,059	0	0	0.0
SB22-254 Increased safety in ALR	101,884	101,884	0	0	0	0.8
SB23-014 Disordered eating	64,719	64,719	0	0	0	0.8
HB23-1223 Grants task force	54,157	54,157	0	0	0	0.0
SB22-178 Deter tampering	48,730	48,730	0	0	0	1.3
SB23-198 Clean energy plans	36,371	36,371	0	0	0	0.6
SB23-172 POWER Act	25,490	25,490	0	0	0	0.1
HB22-1289 Health benefits	10,349	10,349	0	0	0	0.0
SB23-290 Natural medicine regulation	5,650	5,650	0	0	0	0.8
HB23-1242 Water conservation	2,742	0	2,742	0	0	0.0
HB23-1213 Stop the bleed	504	504	0	0	0	0.0
SB21-243 Public health infrastructure	(21,090,149)	0	(21,090,149)	0	0	(121.4)
HB23-1194 Closed landfills	(14,991,406)	(15,000,000)	0	8,594	0	0.2
SB23-271 Intoxicating cannabinoids	(422,276)	(422,276)	0	0	0	0.1
HB23-1008 Food accessibility	(250,000)	(250,000)	0	0	0	0.0
SB23-189 Reproductive health care	(200,000)	(200,000)	0	0	0	0.0
SB23-186 COGCC study methane	(75,410)	(75,410)	0	0	0	(0.1)
SB22-225 Ambulance sustainability	(62,476)	(62,476)	0	0	0	(0.3)
HB19-1279 Regulation of firefighting foam	(55,278)	(55,278)	0	0	0	(0.7)

ANNUALIZE PRIOR YEAR LEGISLATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
SB23-148 Illegal drug labs	(38,453)	(74,516)	36,063	0	0	(0.5)
HB22-1401 Hospital nurse staffing	(36,573)	(36,573)	0	0	0	(0.4)
HB23-1077 Informed consent	(32,915)	(32,915)	0	0	0	0.4
HB23-1161 Appliance standards	(26,439)	(26,439)	0	0	0	0.3
SB23-167 Certified midwives	(15,393)	(15,393)	0	0	0	(0.2)
SB23-016 GG reduction measures	(14,706)	(14,706)	0	0	0	(0.2)
SB23-253 Compostable products	(4,036)	(4,036)	0	0	0	(0.1)
SB23-002 Medicaid reimbursement	(3,340)	(3,340)	0	0	0	0.0
HB23-1294 Pollution prevention	(173)	(173)	0	0	0	0.1
TOTAL	\$9,845,564	(\$12,014,608)	\$20,744,996	\$1,115,176	\$0	(98.3)

CENTRALLY APPROPRIATED LINE ITEMS: The request includes adjustments to the following centrally appropriated line items. These request items will be addressed in separate staff briefings for Compensation Common Policies, the Department of Personnel, and the Governor's Office.

CENTRALLY APPROPRIATED LINE ITEMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Salary survey	\$11,806,680	\$2,917,892	\$4,627,360	\$1,186,223	\$3,075,205	0.0
Payments to OIT	1,545,531	1,277,850	10,687,365	(8,397,344)	(2,022,340)	0.0
PERA Direct Distribution	1,023,530	693,534	277,633	52,363	0	0.0
Paid Family and Medical Leave Insurance	811,716	149,859	273,661	67,786	320,410	0.0
Workers' compensation	84,533	0	0	84,533	0	0.0
ALJ services	43,490	21,745	0	21,745	0	0.0
Capitol Complex leased space	17,966	8,983	0	8,983	0	0.0
Health, life, and dental	(4,771,343)	(1,735,764)	(287,419)	(123,924)	(2,624,236)	0.0
CORE adjustment	(608,550)	0	0	(608,550)	0	0.0
AED	(479,498)	(629,649)	417,336	(10,079)	(257,106)	0.0
SAED	(479,498)	(629,649)	417,336	(10,079)	(257,106)	0.0
Legal services	(396,519)	(198,260)	0	(198,259)	0	0.0
Risk management & property adjustment	(146,061)	0	0	(146,061)	0	0.0
Short-term disability	(11,454)	(18,133)	13,131	(94)	(6,358)	0.0
TOTAL	\$8,440,523	\$1,858,408	\$16,426,403	(\$8,072,757)	(\$1,771,531)	0.0

NON-PRIORITIZED DECISION ITEMS: The request includes an increase of \$2.2 million total funds, including \$1.5 million General Fund, for adjustments related to budget requests from other departments for FY 2024-25. *These request items will be addressed in separate staff briefings for the Department of Personnel and the Governor's Office.*

NON-PRIORITIZED DECISION ITEMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
NP Central Services Omnibus Request	\$2,180,924	\$1,466,412	\$0	\$714,512	\$0	0.0
CORE Operating Resources	45,092	45,092	0	0	0	0.0
NP4 Convert contractor resources to FTE	1,609	0	0	0	1,609	0.0
NP1 Annual fleet vehicle request	(73,404)	(6,577)	(60,809)	(6,018)	0	0.0
TOTAL	\$2,154,221	\$1,504,927	(\$60,809)	\$708,494	\$1,609	0.0

INDIRECT COST ASSESSMENT: The request includes a net increase of \$1.1 million total funds, including \$268,738 General Fund, for the Department's indirect cost assessment.

ARPA FUND SOURCE ADJUSTMENTS: The summary includes an informational adjustment related to ARPA funds to account for the executive branch qualifying ARPA funds as federal funds, while JBC staff account for them as cash funds.

ANNUALIZE PRIOR YEAR BUDGET ACTIONS: The request includes a net decrease of \$14.8 million total funds for prior year budget actions, summarized in the following table.

ANNUALIZE PRIOR YEAR BUDGET ACTIONS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY22-23 R1 APCD transformation	\$2,114,422	\$0	\$2,114,422	\$0	\$0	0.0
FY23-24 R1 Protective water quality	484,079	484,079	0	0	0	6.4
FY23-24 BA2 BRFS Assistance	54,559	54,559	0	0	0	0.0
FY23-24 R13 CCC registry staffing	35,197	35,197	0	0	0	0.0
FY23-24 R7 Address syphilis	20,540	20,540	0	0	0	0.1
FY23-24 R15 DETC leased space	7,020	0	7,020	0	0	0.0
FY23-24 BA3 Preventing outbreaks	5,450	5,450	0	0	0	0.0
DPS Digital trunk radio	3,866	3,866	0	0	0	0.0
A35, Tobacco, CCPD adjustment	0	0	0	0	0	0.0
Prior year salary survey	(7,843,836)	(1,221,852)	(1,720,148)	(404,086)	(4,497,750)	0.0
FY23-24 CCVS LB amendment	(4,000,000)	(4,000,000)	0	0	0	0.0
FY23-24 R3 Health facilities CF relief	(2,100,000)	0	(2,100,000)	0	0	0.0
FY23-24 R6 VSRCF fee relief	(1,383,409)	(180,000)	(1,203,409)	0	0	0.0
FY23-24 Birth defects monitoring and FF true-up	(1,184,281)	0	0	0	(1,184,281)	0.0
FY23-24 FPP LB amendment	(500,000)	(500,000)	0	0	0	0.0
FY23-24 R4 Dairy protection fee relief	(412,000)	(412,000)	0	0	0	0.0
FY23-24 Mental health first aid LB amendment	(75,000)	(75,000)	0	0	0	0.0
FY23-24 BA4 Indirect spending authority	(14,000)	0	0	(14,000)	0	0.0
FY23-24 NP1 OIT budget request	(9,677)	0	0	(9,677)	0	0.0
TOTAL	(\$14,797,070)	(\$5,785,161)	(\$2,902,115)	(\$427,763)	(\$5,682,031)	6.5

SUMMARY OF ISSUES PRESENTED TO THE JOINT BUDGET COMMITTEE

ONE-TIME FUNDING AUTHORIZED IN RECENT LEGISLATIVE SESSIONS: This issue summarizes the impact of recent one-time funding authorized for the Department.

PUBLIC HEALTH INFRASTRUCTURE FUNDING: This issue brief provides background information on health facility licensure, an overview of the Department's request for \$15.0 million General Fund on an ongoing basis to extend appropriations from S.B. 21-243, and the impacts of extending and not extending these appropriations. The request would add appropriations on a permanent basis in order to support the State's ability to effectively prevent, monitor, and respond to emerging disease outbreaks and other public health emergencies.

HEALTH FACILITY LICENSURE CASH FUND SOLVENCY: This issue summarizes the Department's request for \$2.2 million in ongoing General Fund to address cash fund solvency issues within the health facility licensure division. This issue brief provides an overview of the request and the ongoing cash fund solvency issues.

FOR MORE INFORMATION

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TO READ THE ENTIRE BRIEFING: Go to <http://leg.colorado.gov/content/budget/budget-documents> to use the budget document search tool. Select this department's name under *Department/Topic*, "Briefing" under *Type*, and select a *Start date* and *End date* to show documents released in November and December of 2023.