



Colorado General Assembly
Joint Budget Committee

JOINT BUDGET COMMITTEE STAFF FY 2024-25 BUDGET BRIEFING SUMMARY

Department of Human Services

Executive Director's Office, Administration and Finance, Office of Economic Security, and Office of Adults, Aging, and Disability Services

The Department of Human Services is responsible for the administration and supervision of most non-medical public assistance and welfare programs in the state. The Department's FY 2023-24 appropriation represents approximately 5.7 percent of statewide operating appropriations and 6.7 percent of statewide General Fund appropriations.

FY 2023-24 APPROPRIATION AND FY 2024-25 REQUEST

DEPARTMENT OF HUMAN SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION:						
S.B. 23-214 (Long Bill)	\$2,349,420,362	\$998,710,391	\$557,393,208	\$219,355,902	\$573,960,861	5,320.3
Other legislation	17,589,768	12,586,038	4,698,436	224,702	80,592	23.4
S.B. 23B-002 (Summer EBT)	6,280,824	3,140,412	0	0	3,140,412	1.6
TOTAL	\$2,373,290,954	\$1,014,436,841	\$562,091,644	\$219,580,604	\$577,181,865	5,345.3
FY 2024-25 REQUESTED APPROPRIATION:						
FY 2023-24 Appropriation	\$2,373,290,954	\$1,014,436,841	\$562,091,644	\$219,580,604	\$577,181,865	5,345.3
R1 Reduce psychiatric beds waitlist	75,245,671	75,245,671	0	0	0	3.4
R2 Reducing youth crime and violence	2,652,554	0	2,652,554	0	0	1.0
R3 Human resources support	1,021,349	600,980	0	420,369	0	8.3
R4 Regional Centers Medicaid reduction	(2,200,000)	0	0	(2,200,000)	0	0.0
R5 Home Care Allowance reduction	(4,244,312)	(4,000,000)	(244,312)	0	0	0.0
R6 SAVE federal fee increase	84,175	14,019	0	52,038	18,118	0.0
R7 OCFHM line item cleanup	0	0	0	0	0	0.0
R8 Provider rate adjustment	18,258,147	10,802,585	3,795,892	309,749	3,349,921	0.0
BHA R1 Ombudsman staffing	94,418	94,418	0	0	0	1.0
Centrally appropriated line items	59,817,812	35,468,945	2,812,208	11,751,005	9,785,654	0.0
Annualize prior year legislation	34,105,496	35,574,923	(8,861,808)	91,774	7,300,607	104.1
Indirect cost assessments	3,290,369	0	394,887	1,401,811	1,493,671	0.0
Technical adjustments	2,786,738	4,214,350	(96,967)	761,098	(2,091,743)	0.0
Non-prioritized requests	1,004,270	1,104,459	(999,997)	863,423	36,385	0.0
Annualize prior year budget actions	(24,527,994)	121,092,358	(134,123,616)	(2,279,662)	(9,217,074)	8.9
TOTAL	\$2,540,679,647	\$1,294,649,549	\$427,420,485	\$230,752,209	\$587,857,404	5,472.0
INCREASE/(DECREASE)	\$167,388,693	\$280,212,708	(\$134,671,159)	\$11,171,605	\$10,675,539	126.7
Percentage Change	7.1%	27.6%	(24.0%)	5.1%	1.8%	2.4%

* Decision items shaded in grey are not addressed in this document. These items are address by other JBC Staff briefing documents.

R3 HUMAN RESOURCES SUPPORT: The request includes an increase of \$1.0 million total funds, including \$600,980 General Fund, and 8.3 FTE for FY 2024-25 to support the Department in hiring skilled and competent employees, and to bring staff levels closer to the benchmark for large, complex, unionized, government organizations. The Department identifies challenges with recruitment, retention, development, and other human resources related services

as barriers to their ability to employ and retain skilled and in-demand employees. Additionally, a portion of the requested funding will be used to implement a comprehensive Leadership Development program to cultivate more effective leaders. The Department has one of the largest and the most diverse workforce among State agencies (more than 5,000 employees across over 290 job classifications). This includes high numbers of staff in occupations where market competition makes it difficult to hire and retain quality candidates. The request annualizes to \$1.0 million total funds, including \$590,291 General Fund, and 9.0 FTE in FY 2025-26 and ongoing.

R4 REGIONAL CENTERS MEDICAID REDUCTION: The request includes a decrease of \$2.2 million reappropriated fund in FY 2024-25 and ongoing due to census decreases and vacancy savings. The reappropriated funds originate as Medicaid appropriations, split evenly between General Fund and federal Title XIX funds, in the Department of Health Care Policy and Financing. The goal at the Regional Centers is to return individuals with Intellectual and Developmental Disabilities (IDD) to their community of choice with acquired skills and resources. A reduction in census indicates that the Regional Centers are functioning as intended because individuals are able to move to a less restrictive setting and integrate back into their community. The Department indicates this request is theory informed.

R5 HOME CARE ALLOWANCE REDUCTION: The request includes a decrease of \$4.2 million total funds, including \$4.0 million General Fund, to address declining caseloads that are driven by the application of 2022 rule changes that make Home Care Allowance (HCA) a program of last resort for disabled Coloradans seeking home care services. Nearly all of the cases are transitioning to the Medicaid Home and Community Based Services program through the Department of Health Care Policy and Financing. The HCA caseload is not expected to rebound, which will result in significant underspending of the appropriation as the full effect of the rule change is realized. The request annualizes to a reduction of \$6.4 million total funds, including \$6.0 million General Fund in FY 2025-26 and ongoing. The Department indicates this request is theory informed.

R6 SYSTEMIC ALIEN VERIFICATION FOR ENTITLEMENT (SAVE) FEDERAL FEE INCREASES: The request includes an increase of \$84,175 total funds, including \$14,019 General Fund, to accommodate the increasing federal fee for SAVE database searches, as mandated for federal assistance programs, along with estimated caseload increases. The U.S. Citizen and Immigration Services (USCIS) notified CDHS that the federal fee will increase 520.0 percent, from \$0.50 per transaction in federal fiscal year (FFY) 2023 to \$3.10 per transaction in FFY 2028. The request annualizes to \$142,046 total funds, including \$23,278 General Fund, in FY 2025-26, with further incremental increases through FY 2028-29.

R8 COMMUNITY PROVIDER RATE: The request includes an increase of \$18.3 million total funds, including \$10.8 million General Fund, in FY 2024-25 and ongoing for a 2.0 percent provider rate adjustment. This request affects the Office of Children, Youth, and Families, the Office of Economic Security, the Office of Behavioral Health, and the Office of Adults, Aging, and Disability Services.

CENTRALLY APPROPRIATED LINE ITEMS: The request includes adjustments to centrally appropriated line items:

CENTRALLY APPROPRIATED LINE ITEMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Salary survey	\$31,077,783	\$21,550,125	\$2,011,714	\$3,301,992	\$4,213,952	0.0
PERA Direct Distribution	6,705,131	5,342,001	0	1,363,130	0	0.0
Payments to OIT	6,551,256	2,696,349	47,962	3,258,169	548,776	0.0
Health, life, and dental	3,719,403	(910,471)	145,830	1,174,955	3,309,089	0.0
Shift differential	2,704,567	1,976,427	143,037	401,689	183,414	0.0
AED	2,296,801	1,042,808	190,340	440,294	623,359	0.0
SAED	2,296,801	1,042,808	190,340	440,294	623,359	0.0
Workers' compensation	2,261,045	1,401,848	0	859,197	0	0.0

CENTRALLY APPROPRIATED LINE ITEMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Paid Family and Medical Leave Insurance	1,629,440	1,051,306	82,985	211,444	283,705	0.0
Capitol Complex leased space	421,531	172,828	0	248,703	0	0.0
Risk management & property	291,037	253,202	0	37,835	0	0.0
ALJ services	226,048	83,638	0	142,410	0	0.0
Vehicle lease payments	69,095	33,857	0	35,238	0	0.0
Legal services	18,007	13,127	0	4,880	0	0.0
Digital trunk radio base	7,607	2,891	0	4,716	0	0.0
CORE	(457,740)	(283,799)	0	(173,941)	0	0.0
TOTAL	\$59,817,812	\$35,468,945	\$2,812,208	\$11,751,005	\$9,785,654	0.0

ANNUALIZE PRIOR YEAR LEGISLATION: The request includes a net increase of \$34.1 million total funds, including an increase of \$35.6 million General Fund, to reflect the FY 2023-24 impact of bills passed in previous sessions, summarized in the following table.

ANNUALIZE PRIOR YEAR LEGISLATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS	FTE
HB 232-1303 Residential beds	\$25,410,843	\$18,255,265	\$0	\$0	\$7,155,578	85.3
HB 22-1283 Youth BH	12,122,515	12,122,515	0	0	0	0.0
HB 22-1259 Mods to CO Works	7,278,348	12,619,363	(8,671,808)	0	3,330,793	0.0
HB 23-1003 School mental health	2,322,406	2,322,406	0	0	0	1.0
HB 22-1256 Involuntary commit	947,741	947,741	0	0	0	0.4
SB 22-196 Justice health needs	457,076	457,076	0	0	0	6.0
HB 23-1138 Adult competency	325,429	325,429	0	0	0	2.7
HB 22-1281 Continuum grant	322,320	322,320	0	0	0	4.0
SB 22-181 Behav health workforce	277,353	277,353	0	0	0	3.0
SB 22-177 Care coordination	275,333	275,333	0	0	0	3.0
HB 23-1067 Family intervener	91,774	0	0	91,774	0	0.1
SB 23-172 Protecting workers rights	60,571	60,571	0	0	0	0.0
SB 23-039 Parent child separation	2,008	2,601	0	0	(593)	0.0
SB 23B-002 Summer EBT	(6,280,824)	(3,140,412)	0	0	(3,140,412)	(1.6)
HB 22-1243 School security and BH	(6,000,000)	(6,000,000)	0	0	0	(1.0)
HB 23-1249 Reduce youth justice-involve	(2,073,274)	(2,073,274)	0	0	0	1.0
HB 23-1158 CO Commodity Supp Food	(1,000,000)	(1,000,000)	0	0	0	0.0
HB 23-1153 BH Pathways	(300,000)	(160,000)	(140,000)	0	0	0.0
HB 22-1326 Fentanyl	(50,000)	0	(50,000)	0	0	0.0
HB 23-1307 Juvenile detention services	(28,079)	0	0	0	(28,079)	0.0
HB 23-1027 Family time	(21,352)	(13,879)	0	0	(7,473)	0.0
HB 23-1024 Relative kin placement	(21,352)	(13,879)	0	0	(7,473)	0.0
SB 23-082 Fostering success	(13,340)	(11,606)	0	0	(1,734)	0.2
TOTAL	\$34,105,496	\$35,574,923	(\$8,861,808)	\$91,774	\$7,300,607	104.1

INDIRECT COST ASSESSMENTS: The request includes net adjustments to indirect costs across the Department.

TECHNICAL ADJUSTMENTS: The request includes an increase of \$2.8 million total funds, including \$4.2 million General Fund for technical adjustments, including for the upcoming leap year and annual depreciation-lease equivalent payments.

TECHNICAL ADJUSTMENTS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Annual depreciation lease equiv pay	\$3,548,833	\$3,548,833	\$0	\$0	\$0	0.0
Correctional Treatment Cash Fund	1,806,682	0	0	1,806,682	0	0.0
CBMS emergency process unit	30,000	0	0	0	30,000	0.0

TECHNICAL ADJUSTMENTS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
EDO indirect cost	0	0	0	0	0	0.0
OES Admin TANF	0	0	0	0	0	0.0
Payments to OIT RF to GF refi	0	1,032,578	0	(1,032,578)	0	0.0
Employ Opp with Wages prgm removal	(1,998,286)	0	0	0	(1,998,286)	0.0
Leap year adjustment	(600,491)	(367,061)	(96,967)	(13,006)	(123,457)	0.0
TOTAL	\$2,786,738	\$4,214,350	(\$96,967)	\$761,098	(\$2,091,743)	0.0

NON-PRIORITIZED REQUESTS: The request includes the following non-prioritized request items, which are linked to decision items in other departments and common policy decisions.

NON-PRIORITIZED REQUESTS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
NP Central Services Omnibus Request	\$3,896,534	\$3,048,001	\$0	\$848,533	\$0	0.0
NP4 HCPF Convert Contractor Resources to FTE	68,551	32,163	3	0	36,385	0.0
CORE Operating Resources	39,185	24,295	0	14,890	0	0.0
NP6 DPA Disability navigator program reduction	(2,000,000)	(2,000,000)	0	0	0	0.0
NP5 DHS R2 Reducing youth crime	(1,000,000)	0	(1,000,000)	0	0	0.0
TOTAL	\$1,004,270	\$1,104,459	(\$999,997)	\$863,423	\$36,385	0.0

ANNUALIZE PRIOR YEAR BUDGET ACTIONS: The request includes a net decrease of \$24.5 million total funds, including an increase of \$121.1 million General Fund, for prior year budget actions, summarized in the following table.

ANNUALIZE PRIOR YEAR BUDGET ACTIONS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP FUNDS	FEDERAL FUNDS	FTE
FY 23-24 R17 Hotline decrease	\$535,787	\$535,787	\$0	\$0	\$0	0.0
FY 23-24 BHA R1 Admin	395,257	395,257	0	0	0	6.3
FY 23-24 R4 Child welfare Medicaid access	249,220	133,357	0	44,055	71,808	0.3
FY 23-24 R1 Hospital quality	109,402	109,402	0	0	0	0.0
FY 19-20 R21 Salesforce Shield	6,420	746	0	5,674	0	0.0
FY 23-24BHA R3 LMS	1,512	1,512	0	0	0	0.1
FY 23-24 BA1 Statewide ARPA	0	130,129,154	(130,129,154)	0	0	0.0
SB 23-214 supplemental	(16,674,104)	(5,002,231)	(3,334,821)	0	(8,337,052)	0.0
FY 23-24 salary survey	(4,609,159)	(2,553,443)	(562,110)	(984,791)	(508,815)	0.0
FY 23-24 BA2 Utilities expenses	(2,021,118)	(1,368,950)	0	(652,168)	0	0.0
FY 23-24 NPBA02 IT Accessibility	(1,139,338)	(416,770)	0	(722,568)	0	(2.8)
FY 23-24 BA4 CBMS upgrades	(888,994)	(428,814)	(42,229)	30,136	(448,087)	0.2
FY 23-24 R6 DYS Security	(403,600)	(403,600)	0	0	0	0.0
FY 23-24 R9 Older CO CF	(55,302)	0	(55,302)	0	0	0.0
FY 23-24 BA3 DYS Education	(20,002)	(20,002)	0	0	0	1.6
FY 23-24 R8 Forensic capacity	(9,312)	(9,312)	0	0	0	2.3
FY 23-24 R14 OCFMH Data	(3,396)	(3,396)	0	0	0	0.3
FY 23-24 R2 Youth homelessness	(1,007)	(6,079)	0	0	5,072	0.5
FY 23-24 R3 County APS	(260)	(260)	0	0	0	0.1
TOTAL	(\$24,527,994)	\$121,092,358	(\$134,123,616)	(\$2,279,662)	(\$9,217,074)	8.9

SUMMARY OF ISSUES PRESENTED TO THE JOINT BUDGET COMMITTEE

ISSUE 1 - LEGISLATIVE AND STATUTORY ANALYSIS OF RECENT FOOD ASSISTANCE PROGRAMS: This briefing issue examines the statute authorizing the Food Pantry Assistance Grant Program and the Food Bank Assistance Grant Program, as well as suggesting technical changes to those parts of statute to strength legislative oversight and efficiency.

ISSUE 2 - FUNDING FOR AREA AGENCIES ON AGING SERVICES FOR OLDER COLORADANS: This issue brief provides a summary of the funding provided to the State's Area Agencies on Aging (AAAs) that provide services to older Coloradans to encourage the practice of aging in one's community through the engagement of and service to the older population.

ISSUE 3 - ONE-TIME FUNDING AUTHORIZED IN RECENT LEGISLATIVE SESSIONS: During the 2020B, 2021, 2022, and 2023 legislative sessions, the General Assembly allocated significant one-time funding to the Department of Human Services that included \$46.0 million originating as state General Fund and \$482.4 million originating as federal Coronavirus State Fiscal Recovery funds (ARPA funds).

FOR MORE INFORMATION

JBC STAFF ANALYST: Tom Dermody
(303) 866-4963
Tom.dermody@coleg.gov

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