

Joint Budget Committee



Staff Budget Briefing FY 2025-26

Department of Higher Education

(Department Administrative Office, Colorado Commission on Higher Education and Higher Education Special Purpose Programs, Division of Occupational Education except Area Technical Colleges, Auraria Higher Education Center, and History Colorado)

JBC Working Document - Subject to Change

Staff Recommendation Does Not Represent Committee Decision

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ADDITIONAL RESOURCES

Brief summaries of all bills that passed during the 2024 legislative session that had a fiscal impact on this department are available in Appendix A of the annual Appropriations Report: <https://leg.colorado.gov/sites/default/files/fy24-25apprept.pdf>

The online version of the briefing document may be found by searching the budget documents on the General Assembly's website by visiting leg.colorado.gov/content/budget/budget-documents. Once on the budget documents page, select the name of this department's *Department/Topic*, "Briefing" under *Type*, and ensure that *Start date* and *End date* encompass the date a document was presented to the JBC.

Overview of Department

Note: This overview describes all sections of the Department of Higher Education for context. However, this briefing packet addresses only the Department Administrative Office, Colorado Commission on Higher Education and Higher Education Special Purpose Programs, Division of Occupational Education (except Area Technical Colleges), Auraria Higher Education Center, and History Colorado.

The Department of Higher Education is responsible for the following:

- Distribute state appropriations for governing boards. General Fund appropriations are provided for the College Opportunity Fund Program, fee-for-service contracts with state institutions, state subsidies for Local District Colleges and Area Technical Colleges, and financial aid programs.
- Monitor cash funds tuition spending authority provided to each state governing board. If necessary, the Department may reallocate spending authority based on end-of-year enrollment and revenue received.
- Coordinate and establish statewide policies under the Colorado Commission on Higher Education. The Department reviews degree programs, executes enrollment policies, and enforces admission standards. It also proposes financial aid allocations, and it facilitates budget requests for operations and capital construction.
- Conduct data collection, research, and data analysis. The Department also produces requested or required reports via a central repository for higher education data.
- Oversee and allocate funding for vocational and occupational education programs. This programming is provided in both higher education and K-12 settings.
- Regulate private occupational schools. This function is overseen by the Colorado State Board of Private Occupational Schools.
- Oversee statutorily-authorized state enterprises. Examples include the CollegeInvest and CollegeAssist enterprises.
- Allocate grants to nonprofits and other entities. These grants increase the availability of pre-collegiate and postsecondary support. They also provide student scholarships. This function is overseen by the Colorado Opportunity Scholarship Initiative (COSI) board.
- Administer various programs supported through federal and private grants. Such programs include the federally-funded Gear Up program which provides services to middle school students. It is designed to increase higher education participation.

History Colorado is overseen by a separately appointed board. It is funded primarily through limited gaming revenues and General Fund, among other sources. The organization collects, preserves, exhibits, and interprets items and properties of historical significance through the State Historical Society.

See Appendix B for a description of the Department of Higher Education structure.

Recent Appropriations

Higher Education: Recent Appropriations				
Funding Source	FY 2022-23	FY 2023-24	FY 2024-25	FY 2025-26*
General Fund ¹	\$1,362,586,612	\$1,557,646,970	\$1,664,005,028	\$1,625,664,465
Cash Funds	3,054,006,788	3,123,474,026	3,231,741,971	3,294,068,551
Reappropriated Funds	1,070,449,520	1,190,772,165	1,319,354,348	1,255,623,455
Federal Funds	25,849,820	26,450,674	27,007,420	26,755,560
Total Funds	\$5,512,892,740	\$5,898,343,835	\$6,242,108,767	\$6,202,112,031

Full Time Equivalent Staff	26,489.2	26,726.1	27,547.5	27,323.8
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*Requested appropriation

¹ Includes General Fund Exempt.

Higher Education: Divisions 1,2,7,8, and 9				
Funding Source	FY 2022-23	FY 2023-24	FY 2024-25	FY 2025-26*
General Fund ¹	\$76,663,829	\$125,806,484	\$93,100,530	\$83,930,549
Cash Funds	149,720,561	153,143,032	156,089,975	154,759,464
Reappropriated Funds	81,105,816	85,950,148	88,021,476	59,376,148
Federal Funds	25,849,820	26,450,674	27,007,420	26,755,560
Total Funds	\$333,340,026	\$391,350,338	\$364,219,401	\$324,821,721

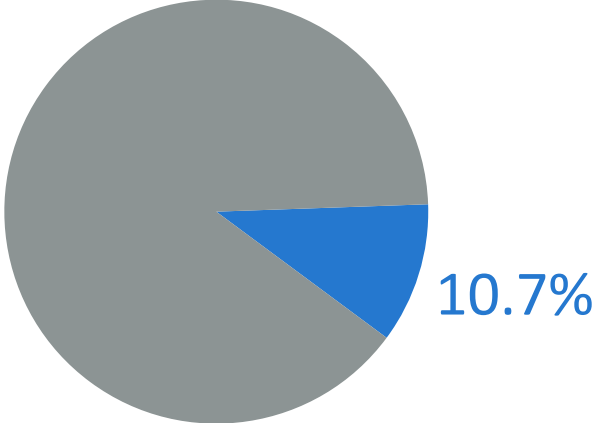
Full Time Equivalent Staff	488.5	508.8	511.7	289.9
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*Requested Appropriation

¹ Includes funding for Area Technical Colleges which is linked with other funding decisions.

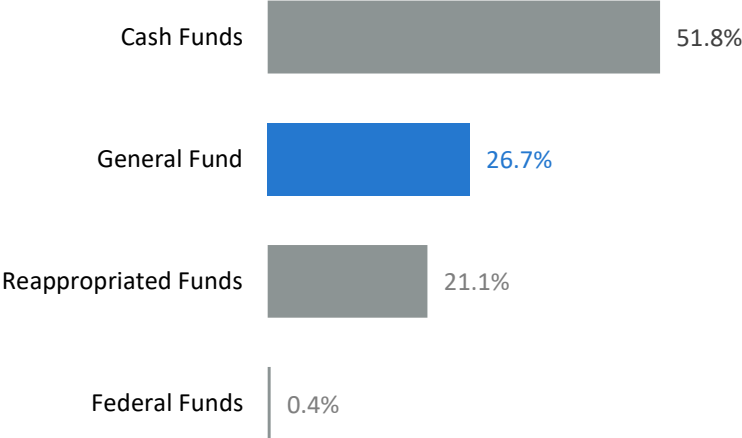
Graphic Overview

Department's Share of Statewide General Fund



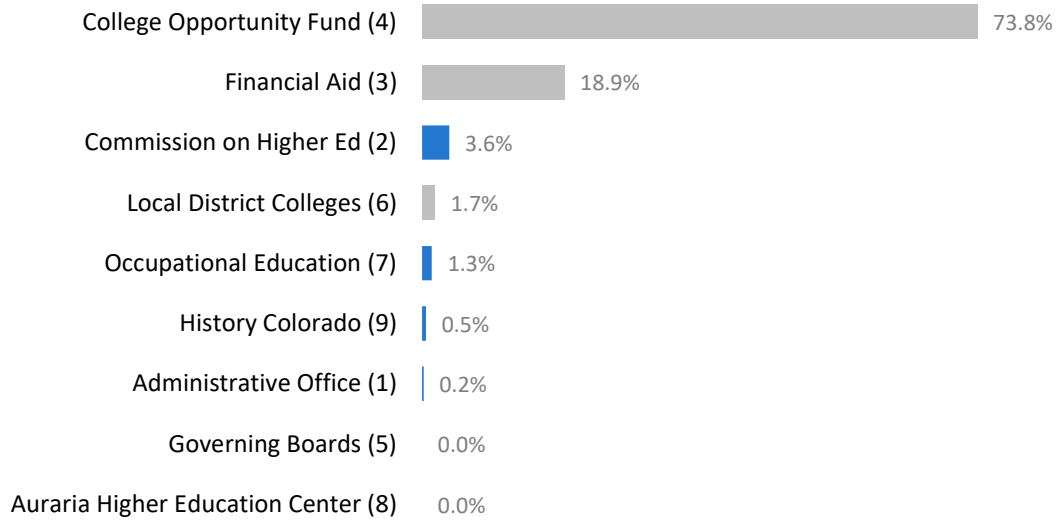
Based on the FY 2024-25 appropriation.

Department Funding Sources



Based on the FY 2024-25 appropriation.

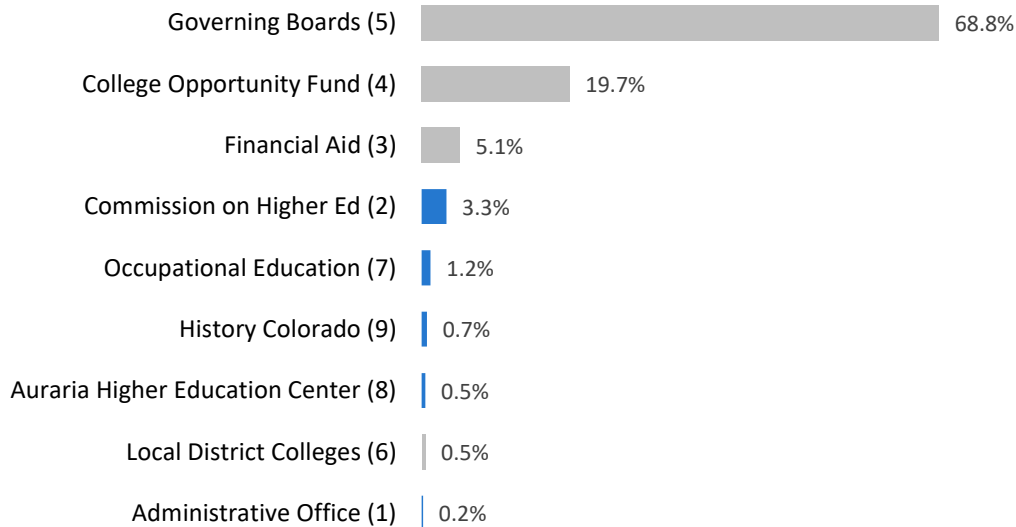
Distribution of General Fund by Division



Governing boards receive a very small amount of direct General Fund appropriations. The Auraria Higher Education Center is funded entirely through reappropriated funds.

Based on the FY 2024-25 appropriation.

Distribution of Total Funds by Division



Based on the FY 2024-25 appropriation.

Cash Funds Detail

Department of Higher Education, Divisions 1, 2, 7, 8, and 9 Cash Funds Appropriation Detail				
Fund Name or Group	FY 2023-24 Approp.		Primary Sources of Fund Revenue	Primary Uses in This Department
Limited Gaming Taxes	33,886,235	²	Taxes on gaming in the cities of Central, Black Hawk, and Cripple Creek (see <i>Additional Information</i> section below).	History Colorado operations and historic preservation activities (\$31.1M), higher education research (\$2.8M).
National Western Center Trust Fund	17,499,348	³	Annual transfer of money from the General Fund into the National Western Center Trust Fund [Section 23-31-902, C.R.S.].	CSU National Western Center Certificate of Participation payments.
Marijuana Tax Cash Fund	8,050,000	¹	Taxes on retail marijuana (see Marijuana Tax briefing).	Center for Substance Use Disorder, Prevention, Treatment, and Recovery at UC HSC (\$4.3M); Institute of Cannabis Research at CSU-Pueblo (\$3.8M).
Fitzsimmons Trust Fund – Tobacco Settlement Funds	7,184,405	¹	Annual payments from tobacco companies pursuant to the Tobacco Master Settlement Agreement (see annual Tobacco briefing).	University of Colorado medical facilities payments.
Administrative fees and earned revenue	7,195,267		School fees, student fees, and agent fees for DPOS; History Colorado museum admissions, sales, fees, rentals for museums; CDHE department fees.	Division of Private Occupational Schools (DPOS) operations; History Colorado administration; and CDHE departmental operations.
Severance Tax and Federal Mineral Lease	2,606,456	²	<i>Severance Tax:</i> State tax on oil, gas, and other mining activities deposited the Operational Account of the Severance Tax Trust Fund (see Department of Natural Resources briefing). <i>Federal Mineral Lease:</i> Payments from the federal government related to oil and gas leases on federal land in the state.	<i>Severance Tax:</i> Colorado Geological Survey at the Colorado School of Mines. (\$1.8M). (There is a statewide request which would refinance these funds with General Fund). <i>Federal Mineral Lease:</i> Certificate of Participation payments for some higher education buildings. (\$0.8M)
State of New Mexico (I)	2,150,000	¹	State of New Mexico appropriations shown for informational purposes.	Capital investments for the Cumbres & Toltec Scenic Railroad
Funds originating as General Fund, gaming taxes	1,280,265	³	Various one-time transfers of General Fund and gaming tax revenue into dedicated cash funds.	Credentials to Support Colorado Jobs program funds; History Colorado Strategic Initiatives Fund.
Local and Various	1,237,999	²	Local funds shown in the Long Bill for informational purposes and various unspecified cash funds sources.	Various purposes.
Total	\$81,089,975			

¹ Exempt from TABOR

² A portion is exempt from TABOR, including limited gaming expansion revenue (Amendment 50 and Amendment 77), and Federal Mineral Lease revenue

³ Funds were subject to TABOR when first received; they are not counted again when transferred from one fund to another.

Additional Detail for Select Funds

Limited Gaming Revenue

Beginning in 1990, voters approved a measure¹ which allowed for limited gaming in Central City, Black Hawk, and Cripple Creek. This measure allocated associated tax revenue to the cities and counties where gaming is authorized (22.0 percent), historic preservation (28.0 percent), and the General Fund or other fund specified by the General Assembly (50.0 percent). Voters adopted amendments² in 2008 and 2020 respectively to increase gaming revenue by eliminating certain gaming limits.

These measures allocated additional revenue generated from “extended” gaming to public community colleges, junior colleges, and local district colleges, as well as to the cities and counties where gaming is authorized. The new revenue from extended gaming is exempt from the TABOR revenue cap. Limited gaming revenue growth for History Colorado was capped at 3.0% as a result of the changes. See Appendix C for more information regarding limited gaming revenue and History Colorado funding.

General Factors Driving the Budget

The Colorado Commission on Higher Education coordinates the higher education delivery system, including requests for state funding. For the divisions of Higher Education discussed in this briefing, the primary budget drivers are at the discretion of the General Assembly.

CO Commission on Higher Ed, Special Purpose Programs

Special Purpose

In FY 2024-25, the state provides \$34.6 million for special purpose projects. This does not include programs funded through allocations to governing boards. Funding for special purpose programs fluctuates depending on available funds but recently received significant increases as a result of an influx of one-time stimulus funds. See Appendix D for a complete list of Special Purpose Programs and associated funding.

Lease Purchase Payments and Capital-Related Outlays

CU Fitzsimmons Facilities. House Bill 03-1256 (Lease Purchases for CSPII and Fitzsimmons) authorized the state of Colorado, acting through the board of regents of the University of Colorado to execute lease-purchase agreements for up to 25 years to finance the construction

¹ Article XVIII, Section 9 of the State Constitution

² Amendments 50 and 77

of academic facilities for the University of Colorado Health Sciences Center at the former Fitzsimons army base.

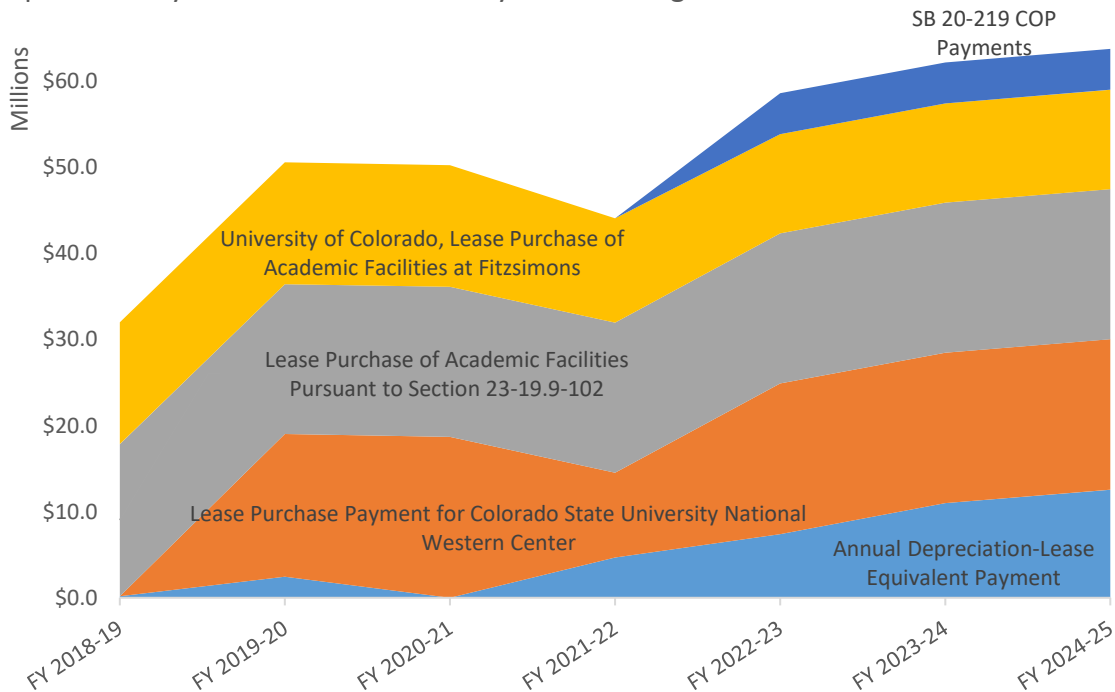
Federal Mineral Lease Certificates of Participation (COPs). In 2008, the General Assembly authorized the State to enter into lease-purchase agreements (COPs) to fund capital construction projects for state-supported institutions of higher education. The original assumptions were based on projected increases in available Federal Mineral Lease funds. Pursuant to S.B. 08-233 (FML-funded Higher Ed Projects), and HJR 08-1042 (Prioritized List for FML Projects) the General Assembly authorized FML COP payments to fund 17 projects for higher education academic buildings across the state. Annual state-funded payments may not exceed an average of \$16.2 million per year for the first 10 years of payment, and may not exceed an average of \$16.8 million in the second 10 years. Since FY 2011-12, the General Assembly has partially or entirely replaced appropriations from the FML Revenues Fund with General Fund due to insufficient FML revenues. Payments extend through FY 2027-28.

CSU National Western Center. House Bill 15-1344 (Fund National Western Center and Capitol Complex Projects) authorized the State, acting through the state Treasurer, to execute lease-purchase agreements to finance the construction of facilities for Colorado State University at the National Western Center and affiliated facilities at the Colorado State University campus. The total amount of principal shall not exceed \$250.0 million plus reasonable and necessary administrative, monitoring, and closing costs and interest. Funding for the lease payments is from the Western Center Trust Fund which consists of moneys transferred from the General Fund to the Trust Fund.

Annual Depreciation-Lease Equivalent Payment. Per S.B. 16-020 (Clarify Calculation Issues of Automatic Capital Funding), this appropriation acts as a set-aside to be appropriated for future capital expenses. This may include routine maintenance, equipment replacement, or construction of new buildings.

The chart below demonstrates the increase in capital-related outlays and lease purchase payments over time.

Capital Out-lays and Lease Purchase Payments for Higher Education



Note: Appropriations for certain payments in the chart above were previously located in the Capital portion of the Long Bill.

Auraria Higher Education Center

Funding for operational support of AHEC is driven primarily by salary, insurance, IT, and facilities costs related to operations on the AHEC campus. Appropriations to the Auraria Higher Education Center (AHEC) consist of funds collected from the three institutions with programs on the AHEC campus. This includes The University of Colorado at Denver, the Metropolitan State University of Denver, and the Community College of Denver. Funding is for operation and maintenance of the campus, most of which expenses are related to maintaining the buildings and coordinating activities of the co-tenants.

Only the tenant's base payments for operational support of AHEC are reflected in the Long Bill. Each institution may contract for additional services. Additionally, AHEC operates two auxiliary enterprises not reflected in appropriations.

History Colorado

Founded in 1879, the State Historical Society, now known as History Colorado, is simultaneously a non-profit charitable 501 (c)(3) organization and an institution of higher education authorized pursuant to Section 24-80-201, C.R.S. It is charged with preserving the state's history and documenting it for the benefit of its citizens. The organization provides a wide variety of services related to this mission.

Funded primarily through limited gaming revenues, History Colorado's budget needs are driven by operational expenses in support of collections and curatorial services, facilities management, museum operations, historical preservation activities, and statewide preservation grants.

Summary of Request

Department of Higher Education

Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2024-25 Appropriation						
FY 2024-25 Long Bill	\$6,234,681,655	\$1,662,040,580	\$3,231,741,971	\$1,313,891,684	\$27,007,420	27,538.1
Other legislation	7,427,112	1,964,448	\$0	5,462,664	0	9.4
Total	\$6,242,108,767	\$1,664,005,028	\$3,231,741,971	\$1,319,354,348	\$27,007,420	27,547.5
FY 2025-26 Requested Appropriation						
FY 2024-25 Approp.	\$6,242,108,767	\$1,664,005,028	\$3,231,741,971	\$1,319,354,348	\$27,007,420	27,547.5
R1 State funding increase for higher ed	86,336,238	12,099,999	64,832,156	9,404,083	0	0.0
R2 Ft Lewis Nat. Am. Tuition Waiver	-189,037	-189,037	0	0	0	0.0
R3 Financial aid staff	175,109	175,109	0	0	0	2.0
R4 COF statute realignment	-8,019,185	-4,009,595	0	-4,009,590	0	0.0
R5 PSEP optometry program roll-off	-84,850	0	0	-84,850	0	0.0
R6 DTAP realignment	0	0	0	0	0	0.0
R7 Reduce limited purpose FFS funding	-15,802,530	-7,901,265	0	-7,901,265	0	0.0
R8 New cash fund for IHE capital expenses	0	0	0	0	0	0.0
R9 Discontinue limited gaming - CHECRA	0	0	0	0	0	0.0
R10 Inclusive higher ed grants	-450,000	-450,000	0	0	0	0.0
R11 Reduce teacher mentor grants	-300,000	-300,000	0	0	0	0.0
R12 CUSOM refinance	-40,000,000	-20,000,000	0	-20,000,000	0	0.0
R13 AHEC enterprise	-31,435,042	0	0	-31,435,042	0	-226.7
HC1 CENT and HSMO spending authority	496,613	0	496,613	0	0	5.0
HC2 Cumbres and Toltec RR operations	1,365,000	1,365,000	0	0	0	0.0
HC3 Historic tax credit spending authority	50,000	0	0	50,000	0	0.0
HC4 Community museum refinance	0	-20,410	20,410	0	0	0.0
HC5 Sesquicentennial Investment	0	0	0	0	0	0.0
Nonprioritized requests	-11,360,024	-8,523,844	-2,836,180	0	0	0.0
Auraria Higher Ed Center increase	2,857,731	0	0	2,857,731	0	0.0
Centrally appropriated line items	2,516,567	1,591,924	1,209,670	-33,167	-251,860	0.0
CO Geological Survey inflation	85,526	85,526	0	0	0	0.0

Department of Higher Education						
Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
Eliminate prior year rural IHE increase	-14,602,830	-7,301,415	0	-7,301,415	0	0.0
Annualize prior year legislation	-8,277,513	-2,913,070	-175,065	-5,189,378	0	-3.4
Annualize prior year budget actions	-3,358,509	-2,049,485	-1,221,024	-88,000	0	-0.6
Total	\$6,202,112,031	\$1,625,664,465	\$3,294,068,551	\$1,255,623,455	\$26,755,560	27,323.8
Increase/-Decrease	-\$39,996,736	-\$38,340,563	\$62,326,580	-\$63,730,893	-\$251,860	-223.7
Percentage Change	-0.6%	-2.3%	1.9%	-4.8%	-0.9%	-0.8%

Only highlighted items are addressed in this document. Other requests will be addressed in separate staff briefings.

R3 Financial aid staff: The request includes \$175,109 General Fund in FY 2025-26, and \$177,224 in FY 2026-27 and ongoing to support 2.0 FTE dedicated to coordinating the Colorado Application for Student Financial Aid (CASFA) and the Free Application for Federal Student Aid (FAFSA). Established in HB22-1366 (Improving Students’ Postsecondary Options), the two coordinators provide support to outreach teams serving workforce centers, correctional facilities, foster youth, secondary education systems, and institutions of higher education. The goal is to improve student understanding of available financial aid and to increase financial aid applications. This request continues funding that would otherwise expire at the end of the current fiscal year. This item is ineligible for an evidence designation as there is no data on outcomes over time yet for this work.

R5 PSEP optometry program roll-off: The Department requests a reduction of \$84,850 reappropriated funds in FY 2025-26 to begin the first phase towards elimination of the Professional Student Exchange Program (PSEP) for Optometry. Funding for the program originates as General Fund. This program provides forgivable loans to students who complete Optometry programs at Western Interstate Collaborative on Higher Education (WICHE) institutions. Students that do not return to Colorado to practice optometry enter into a cash repayment plan with the State. The request proposes that each year, funding for the program would decrease until the final reduction in FY 2027-28. Current outstanding debt in repayment plans would be forgiven (approximately \$326,145), current participants would be allowed to complete the program without having to repay the loans, and no new students would be added beginning in FY 2025. This item is ineligible for an evidence designation as there is data on the outputs but not outcomes of the program.

R9 Discontinue limited gaming support – CHECRA [requires legislation]: The request proposes to eliminate the \$2.1 million portion of limited gaming revenue allocated by statute to the Innovative Higher Education Research Fund in FY 2025-26 and ongoing. This fund is appropriated to the Colorado Higher Education Competitive Research Authority (CHECRA). The portion of limited gaming revenue allocated CHECRA would go to the General Fund instead. The request retains \$2.8 million Cash Funds spending authority in the Long Bill to allow for the expenditure of any gifts, grants, and donations remaining in the fund. Four projects currently

receiving funding from CHECRA are set to continue past Fiscal Year 2025-26, but would need to rely on institutional support in lieu of this funding.

R10 Inclusive higher ed grants [requires legislation]: The request includes a reduction of \$450,000 General Fund in FY 2025-26 and ongoing, eliminating funding for the Inclusive Higher Ed Grants program. This grant program provides funding to support the creation of inclusive education opportunities for students with intellectual and developmental disabilities at institutions of higher education. HB22-1107 (Inclusive Higher Education Opportunities) created the program which has completed three grant cycles providing grants to six institutions. Statute requires an appropriation to the grant program each year through FY 2026-27. This request would require legislation to end the grant program early. An evidence designation is not applicable to this request as it is not for a program.

R11 Reduce teacher mentor grants: The request includes a reduction of \$300,000 General Fund in FY 2025-26 and ongoing for the Teacher Mentor Grants Program. This program provides funding to train current educators to become teacher mentors. SB19-190 (Teacher Preparation Program Support) created the Teacher Mentor Grant Program with an original appropriation of \$1.2 million General Fund to be awarded over three years. The program received \$547,488 in General Fund appropriations since FY 2021-22 until HB24-1376 (Expand Teacher Mentorships) expanded the program and appropriated an additional \$100,000 General Fund appropriation. The proposed reduction would cut the program in half but would not impact current award recipients. The evidence designation for the *program* is promising.

R13 AHEC enterprise [requires legislation]: The request proposes to create or expand an existing enterprise to encompass operations of the Auraria Higher Education Center (AHEC). This would result in the elimination of a double-count of revenue to the State's TABOR district. Currently, the State pays the institutions for services through fee-for-service contracts. The three institutions on the AHEC campus then pay AHEC for services, which is counted as revenue to the State's TABOR district. Both enterprising and non-enterprising options are being considered to address the revenue impact of the reappropriated funds received by AHEC. All options are still being vetted for approval. If a solution can be found, the result could be up to \$31.4 million in additional available General Fund revenue in FY 2025-26 to support other State priorities. An evidence designation is not applicable to this request as it is not for a program.

HC1 CENT and HSMO spending authority: The request includes an increase of \$496,613 in spending authority from the State Historical Museum Fund in FY 2025-26 and ongoing to support Historic Site Maintenance and Operations and Central Administration functions. Funding would support 5.0 FTE already employed by History Colorado. This includes 1.0 HR Generalist, 2.0 Accounting staff, 1.0 Financial Analyst, and 1.0 Admin staff. High turnover and staff transitions have allowed the Department to support these FTE with vacancy and transition savings but will not be sufficient to sustain long-term costs. An evidence designation is not applicable to this request as it is not for a program.

HC2 Cumbres and Toltec RR operations: The request includes \$1,365,000 General Fund in FY 2025-26 and ongoing to support the Cumbres and Toltec Scenic Railroad operations. Of the amount requested, \$280,000 would support railroad operating costs, and \$1,085,000 would support necessary capital projects and maintenance. Per a footnote included in the FY 2022-23

Long Bill, capital funding provided through the State would continue through FY 2024-25. The railroad is requesting the funding to continue as base State support for the railroad. Railroad operations are discussed further in Issue Brief #1. An evidence designation is not applicable to this request as it is not for a program.

HC3 Historic tax credit spending authority: The request includes an increase of \$50,000 reappropriated funds in FY 2025-26 and ongoing from revenue derived from Historic Tax Credit application fees. These funds are reappropriated from the Office of Economic Development and International Trade (OEDIT). The current appropriation to History Colorado is \$97,283 reappropriated funds and supports 1.0 FTE for a Tax Credit Specialist as well as related outreach. Application fee revenue for the Historic Tax Credit is split evenly among History Colorado, the Department of Revenue, and OEDIT. It was created in 1990, expanded in 2015, and expanded again in 2024. Revenue fluctuates based on application fees received. History Colorado’s portion of revenue has exceeded its appropriations reflected in the Long Bill for in two of the last three years. The request seeks increased spending authority as well as flexibility through a footnote to the Long Bill which would allow History Colorado to utilize its entire share of application fee revenue each year. An evidence designation is not applicable to this request as it is not for a program.

HC4 Community museum refinance: The request includes refinancing \$20,410 General Fund with \$20,410 Cash Funds from the Community Museums Cash Fund to support community museum operations. This refinancing would occur only in FY 2025-26. This request was submitted as an option for General Fund relief and represents 1.0 percent of community museum General Fund support. An evidence designation is not applicable to this request as it is not for a program.

HC5 Sesquicentennial investment [requires legislation]: The request is for a transfer of \$5.0 million General Fund into the America 250-Colorado 150 Cash Fund to support sesquicentennial activities in FY 2025-26. There are at least eleven signature initiatives identified by the Department that may be supported with the additional General Revenue and funds raised through the Commission’s outreach efforts. The request does not specify the use of funds. An evidence designation is not applicable to this request as it is not for a program.

[JBC Staff note: It is JBC staff’s understanding that the Executive Branch intends to retract this request and instead submit two separate requests to the Capital Development Committee. The first request will be for \$3.0 million for the acquisition, design, and build out of a to-be-determined space for a Latino Heritage Museum (LHM). The second request will be for \$2.0 million for statewide monuments and road side markers. There is already a \$30.0 million placeholder request before the CDC related to a Latino Heritage Museum.]

Non-prioritized decision items: The request includes a reduction of \$11.4 million total funds from changes pertaining to budget decision items in other Departments. Changes are reflected in the table below:

Nonprioritized requests						
Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
NP1 DNR R10 Severance tax restructure	\$0	\$1,836,180	-\$1,836,180	\$0	\$0	0.0

NP2 DNR R11 CSFS move	-10,360,024	-10,360,024	0	0	0	0.0
NP3 MTCF reduction	-1,000,000	0	-1,000,000	0	0	0.0
Total	-\$11,360,024	-\$8,523,844	-\$2,836,180	\$0	\$0	0.0

Auraria Higher Ed Center increase: The request increases spending authority for the Auraria Higher Education Center (AHEC) by \$2.9 million for funds received from the institutions operating on the Auraria Campus (University of Colorado – Denver, Metropolitan State University of Denver, and the Community College of Denver). This amount reflects increases negotiated by the tenant institutions. Cost increases are driven primarily by inflation, COWINS salary adjustments, and benefits.

Centrally appropriated line items: The request includes an increase of \$2.5 million total funds for centrally appropriated items as reflected in the chart below. Of that amount, \$1.2 million is for History Colorado, as noted by the “HC” at the end of each item.

Centrally appropriated line items						
Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
Salary survey	\$570,711	\$194,789	\$297,078	\$0	\$78,844	0.0
Leased space	550,000	550,000	\$0	\$0	\$0	0.0
Step Plan - HC	546,261	481,565	58,908	0	5,788	0.0
Risk management & property - HC	294,684	0	294,684	0	0	0.0
Health, life, and dental - HC	219,467	68,865	137,013	0	13,589	0.0
Payments to OIT - HC	120,616	44,942	75,674	0	0	0.0
Health, life, and dental	90,659	167,674	171,849	-24,042	-224,822	0.0
Step Plan	56,567	33,519	9,595	0	13,453	0.0
CORE adjustment - HC	31,062	0	31,062	0	0	0.0
Legal services - HC	24,927	0	24,927	0	0	0.0
Legal services	23,473	16,347	7,126	0	0	0.0
CORE adjustment	18,683	0	0	18,683	0	0.0
PERA direct distribution -HC	7,439	2,221	4,951	0	267	0.0
AED and SAED adjustment - HC	3,895	-14,081	16,882	0	1,094	0.0
Payments to OIT	3,153	3,153	0	0	0	0.0
Paid FAML I - HC	176	-633	760	0	49	0.0
Short-term disability - HC	56	-211	251	0	16	0.0
AED and SAED adjustment	-12,662	35,096	59,206	-8,972	-97,992	0.0
PERA direct distribution	-10,695	7,146	21,717	-3,292	-36,266	0.0
Risk management & property	-8,358	0	-50	-8,308	0	0.0
Workers' compensation	-6,800	0	-103	-6,697	0	0.0
Workers' compensation - HC	-5,412	0	-5,412	0	0	0.0
ALJ services	-574	-574	0	0	0	0.0
Paid FAML I	-571	1,579	2,664	-404	-4,410	0.0
Short-term disability	-190	527	888	-135	-1,470	0.0
Total	\$2,516,567	\$1,591,924	\$1,209,670	-\$33,167	-\$251,860	0.0

CO Geological Survey inflation: The request includes an increase of \$85,526 General Fund for the Colorado Geological Survey. This change provides an increase to account for inflation. Please note, a statewide request would refinance Severance Tax appropriations for the Colorado Geological Survey with General Fund appropriation.

Annualize prior year legislation: This request includes a decrease of \$8.3 million total funds to reflect the out-year impact of prior year legislation. Changes are reflected in the chart below.

Annualize prior year legislation						
Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
SB24-048 Substance use disorders recovery	\$217,650	\$108,825	\$0	\$108,825	\$0	0.4
SB24-104 Career & tech ed. apprenticeships	30,948	15,474	0	15,474	0	0.0
SB24-143 Credential quality apprenticeships	14,397	14,397	0	0	0	0.3
HB24-1314 Historic preservation tax cred.	7,112	7,112	0	0	0	0.1
HB24-1290 Student educator stipends	-4,197,000	0	0	-4,197,000	0	-1.0
SB24-221 Rural healthcare workforce	-1,733,354	-866,677	0	-866,677	0	0.0
SB23-005 Forestry and wildfire mitigation	-1,266,418	-1,016,418	0	-250,000	0	0.0
HB24-1405 Higher Ed Medicaid match	-486,000	-486,000	0	0	0	0.0
HB24-1006 Assist rural comm. wildfire grants	-300,000	-300,000	0	0	0	-0.4
SB22-007 Wildfire risk mitigation	-203,473	-203,473	0	0	0	0.0
HB23-1069 Biochar study	-175,065	0	-175,065	0	0	-1.5
HB23-1220 Republican River groundwater	-71,121	-71,121	0	0	0	0.0
SB22-192 Stackable credentials	-61,849	-61,849	0	0	0	-1.5
HB24-1024 Extended outreach campaigns	-40,000	-40,000	0	0	0	0.0
HB24-1403 Homeless youth	-13,340	-13,340	0	0	0	0.2
Total	-\$8,277,513	-\$2,913,070	-\$175,065	-\$5,189,378	\$0	-3.4

Annualize prior year budget actions: The request includes a decrease of \$3.4 million total funds to reflect the out-year impact of prior year budget actions. Changes are reflected in the chart below.

Annualize prior year budget actions						
Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY24-25 HC BA1 CO heritage for all	\$12,637	\$12,637	\$0	\$0	\$0	0.3
FY24-25 HC4 Adobe maint. mgr	7,222	7,222	0	0	0	0.1
Prior year salary survey	0	0	0	0	0	0.0
Prior year salary survey - HC	0	0	0	0	0	0.0
FY 2024-25 Step Plan	0	0	0	0	0	0.0
FY 2024-25 Step Plan - HC	0	0	0	0	0	0.0
Cumbres & Toltec re-auth.	-1,365,000	-1,365,000	0	0	0	0.0
FY24-25 HC8 Strategic initiatives	-1,218,415	0	-1,218,415	0	0	0.0
FY24-25 HC5 Cumbres & Toltec	-500,000	-500,000	0	0	0	0.0
FY24-25 CU online training	-196,472	-108,472	0	-88,000	0	0.0
FY24-25 BA2 Dept staffing	-89,202	-89,202	0	0	0	-1.0
FY24-25 Human resources staff	-6,670	-6,670	0	0	0	0.0
FY24-25 HC7 COP sequestration	-2,609	0	-2,609	0	0	0.0
Total	-\$3,358,509	-\$2,049,485	-\$1,221,024	-\$88,000	\$0	-0.6

Issue #1: Cumbres & Toltec Scenic Railroad

This issue brief provides an overview of the Cumbres & Toltec Scenic Railroad Commission and the R3 request for the State to provide ongoing operational funding for the railroad.

Summary

- The State currently provides \$1,365,000 General Fund for operations and capital maintenance for the Cumbres & Toltec Scenic Railroad.
- Capital funding would otherwise expire at the end of FY 2024-25. The railroad is asking that the funding be ongoing.

Recommendation

- Staff recommends the Committee discuss with the Commission the long-term financial outlook for the railroad and whether less reliance on state funding is anticipated in the future.

Discussion

Background

The Cumbres and Toltec Railroad is a 64-mile, historic rail line that is jointly owned by the State of New Mexico and the State of Colorado. It is the last remaining portion of the 1880 Denver and Rio Grande line from Alamosa to Durango that was called the San Juan Extension. In 1970, Colorado and New Mexico jointly purchased the portion of track between the small towns of Antonito, Colorado, and Chama, New Mexico, before it was removed by the Denver and Rio Grande Railroad.

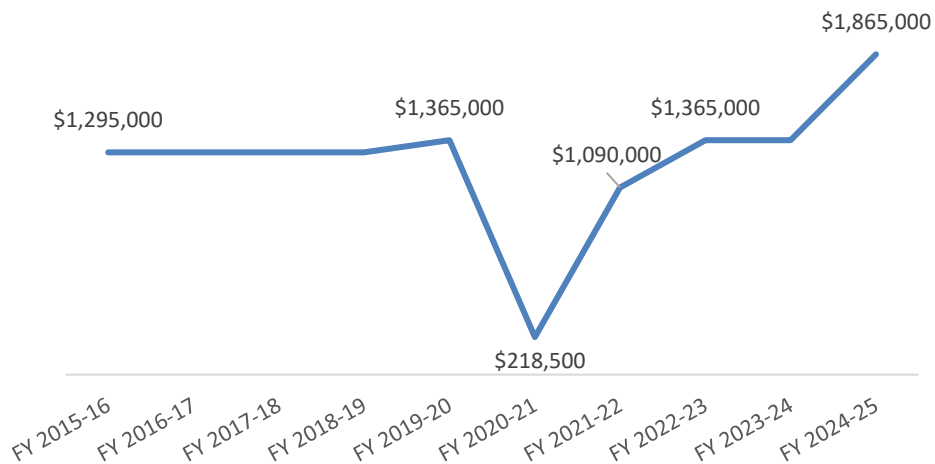
The states created an interstate commission to operate the railroad as a passenger tourism line and living museum. It is listed on the National Register of Historic Places as the best example of steam era railroading in the U.S. The railroad is also supported by an associated non-profit, the Friends of the Cumbres and Toltec Scenic Railroad, which coordinates volunteer services focused on equipment and facility maintenance and repair. The railroad has undergone a variety of management changes but is now successfully operated by an LLC formed by the Railroad Commission.

Funding for the C&TSRR

The primary sources of operating funds for the railroad are ticket and gift shop sales. Both states provide a modest ongoing operating appropriation and have historically provided capital appropriations for larger projects. According to the [Commission's FY 23 Audit](#), ticket revenue accounted for just under half of the railroad's total revenue. It also receives substantial grants and donations as well as some federal preservation grant funds.

Language in the interstate agency agreement between New Mexico and Colorado states that both shall contribute to the operation of the railroad “in such proportions as to reflect the percentage of ownership of each State...” Ownership of the railroad is 50/50; however; the proportional contribution has historically fluctuated from year to year. According to the Commission, since FY 2000-2001, Colorado’s share of funding represents 47% of total funding from the two states. The chart below shows General Fund appropriations for the railroad since FY 2015-16.

General Fund appropriations for the Cumbres & Toltec Scenic Railroad since FY 2015-16



The General Assembly reduced capital funding and maintained a small appropriation for operating funding in FY 2020-21 as part of budget balancing efforts during the pandemic. It then increased appropriations for capital to help maintain and rebuild operations in FY 2021-22. In FY 2022-23, a footnote was included in the Long Bill indicating the intent that capital funding (\$1.1 million) for the railroad would extend through the current fiscal year while operational funding (\$240,000) would be ongoing. In the current fiscal year, the General Assembly provided an additional \$500,000 General Fund for fire mitigation efforts along the track. The total General Fund appropriation in FY 2024-25 is \$1,865,000.

Long-Term Sustainability

For years, the railroad has been working to be self-sustaining, with an initial aim of no longer requiring capital support from the States by FY 2023-24. External events such as the pandemic and closure due to the New Mexico wildfire in 2022 dealt a crushing blow to self-sufficiency goals as earned revenue plummeted. Prior to FY 2021, ridership averaged approximately 40,000 riders. During the pandemic, that number dipped to less than 20,000. According to November 2, 2024 Commission meeting [minutes](#), ridership is slowly increasing but is still below pre-pandemic levels.

The Commission has engaged in numerous efforts to stabilize its governance and finances, and to generate interest in the railroad. In addition to significant business and administrative changes, it has also modified its marketing strategy, bringing it in-house. It is also exploring new ways to increase ridership. More recently, the Commission initiated a scholarship program with Trinidad State College in Alamosa with the goal of developing a pipeline of people interested in the preservation of the railroad. So far, two scholarships have been awarded in the 2023-24 and 2024-25 school years. The railroad plans to make one more scholarship and evaluate whether the partnership continues to align with the goals. Finally, in 2023, the C&TSRR restarted the Holiday Train program which generates nearly 7,500 pounds of food donations and over 700 new toys for the local communities. It also generates a modest amount of revenue for the railroad and for local businesses.

Request for Ongoing Operational Support

The Commission requests \$1,365,000 General Fund for the railroad and that the funding be considered ongoing. Of that amount, \$280,000 would be for the Commission's operations which includes insurance premiums, professional services, and administrative expenses. The remainder would be for maintenance and capital and is broken down as follows:

- \$421,000 – Annual maintenance, inspection, and rebuilds for three locomotives as required by the Federal Railroad Administration.
- \$290,000 – Annual inspection and recurring maintenance for passenger cars required by the Federal Railroad Administration. This includes three new cars in various stages of completion. One of the three will replace an existing car that is no longer safe to use, and two will add capacity to support business growth. These cars are being funded through a private grant which requires state funds to match it.
- \$374,000 – Inspection and maintenance of all 64 miles of track and railroad infrastructure.

The Commission indicates that it has encountered 15% increases in expenses over the last three years. Materials costs have increased substantially with track materials up by over 48%. Component rebuilds cost nearly 20% more, and replacement parts are up nearly 16%. Insurance costs have increased by 21% in the current year as a result of increased values at risk and losses, both nation-wide and in the C&TSRRs claim history. The latter is the most significant cost increase year over year. Additionally, the railroad increased wages from \$13.50 an hour to \$17 an hour and is re-evaluating wages this year as well to retain staff.

Without approval of the request, State funding for capital projects would end after FY 2024-25. However, the Commission indicates that without the funding, it would not be able to operate. This request maintains FY 2024-25 appropriations less the one-time \$500,000 General Fund provided for wildfire mitigation efforts. The request does not represent an increase in funding for the railroad overall.

Issue #2 Departmental Operations

This issue brief discusses recent challenges and potential opportunities for the operations of the Department of Higher Education.

Summary

- The Department of Higher Education has experienced significant turnover at all levels of staffing.
- A cybersecurity attack in 2023 inflicted severe damage on its data and data collection abilities.
- Colorado Institutions of Higher Education rely heavily on the Department for timely payment as well as reliable data collection and reporting.

Recommendation

- Provided the Commission on Higher Education remains intact in its role as the Higher Education policy and coordination body, staff believes it worth exploring whether the Department operations may be strengthened through co-location within the Department of Education (CDE). Due to the magnitude of the change, staff recommends a request for information to examine the possibilities in addition to any discussion.

Discussion

Background

The Colorado Commission on Higher Education (CCHE) was established in 1965 by the legislature as a policy and coordinating board to replace an association that met informally to discuss higher education in Colorado. In 2008, SB08-018 (Higher Education Cleanup) separated the Department of Higher Education from the CCHE, establishing it as the implementation arm for higher education policies set by the CCHE.

The Commission is an 11-member council appointed by the Governor with at least one member from each Congressional district. As a coordinating body, the CCHE does not regulate the higher education space but rather examines the needs of the State as it pertains to higher education and coordinates policies to address them.

Department Operations

Colorado institutions of higher education depend on the Department for many things, but most crucially for timely payment of funds for services they provide, and for robust and reliable data collection, analysis, and reporting. There has been isolated discussion about issues with timely payment, and the data breach has significantly weakened the second. The question is whether the Department has the necessary resources to execute its duties with the excellence it aspires

to. It has historically operated with lean staff, but recent turnover has resulted in the loss of institutional knowledge and exacerbated a lack of built-in redundancies to support critical functions. Barring a significant influx of funding and structural improvements, staff is concerned that the Department will continue to struggle. Folding its departmental functions into the Department of Education may meet several operational needs and further strengthen broader state policy initiatives.

There is existing, and sometimes intentional, overlap of programmatic funding and goals between the Departments of Higher Education and the Department of Education. Due to positive alignment between the Departments, an unintended consequence is that the two Departments are at times in competition for the same or similar resources. Ultimately, both entities exist to strengthen education and increase educational attainment for all populations, and both are currently engaged in collaborative initiatives to enhance the workforce in Colorado.

While most states have a higher education policy and coordinating body of some sort, not all have a separate agency dedicated explicitly to higher education. A cursory exploration of other states' higher education governance revealed that seven other states house higher education under the umbrella of one Department of Education. The Commonwealth of Pennsylvania offers the most apt example for this conversation. Its higher education system is guided by a State Board of Higher Education which is overseen by a Commissioner of Higher Education. However, the departmental functions for executing higher education policy are housed within its Department of Education alongside K-12 functions. If the JBC choose to investigate this proposal, it may be worth looking further into the structure of other states' higher education departments.

Department Information Technology and the OIT Report

In FY 2023-24, the Department received \$1.6 million General Fund in a supplemental appropriation of which \$770,738 is ongoing to remedy damage and bolster ongoing IT operations following a cybersecurity attack which rendered its data collection system damaged and unable to collect data. The General Assembly passed HB24-1402 (Evaluation of Colorado Department of Higher Education Information Technology) requiring the Governor's Office of Information Technology, in partnership with CDHE, to explore the feasibility and potential benefits of moving CDHE technology services into the OIT environment. The results of the study suggest that while it would likely be beneficial, the cost would be prohibitive at this time with a total estimate of \$5.3 million in year one and \$4.3 million in year two.

Both CDE and CDHE maintain large existing databases of student data. Both CDHE and CDE's IT systems exist outside of the OIT environment. As a result of the passage of HB24-1364 (Education-Based Workforce Readiness), efforts are underway to develop a Statewide Longitudinal Data System to aggregate residents' educational and professional experiences from early childhood through the workforce. This is a collaborative effort across the Department of Early Childhood, the Department of Education, the Department of Higher Education, the Department of Labor and Employment, and the Office of Information Technology.

Staff believes that as the state makes positive strides towards strengthening the education to workforce pipelines, it's possible that better economies and efficiencies of scale may be met with a co-location and resource sharing partnership.

Issue #3: Budget Reduction Options

The Executive Budget Request for the Department of Higher Education includes proposals that it assumes would make an additional \$89.5 million General Fund available for other uses in FY 2025-26. The proposals include a total of approximately \$55.9 million in General Fund appropriation/expenditure reductions, representing 3.4 percent of the Department's FY 2024-25 General Fund appropriation. A portion of the proposed adjustment is to capital construction transfers. The request also proposes \$33.5 million in revenue enhancements that would make General Fund available through other mechanisms.

For the divisions of the Department Administrative Office, Colorado Commission on Higher Education and Higher Education Special Purpose Programs, Division of Occupational Education, Auraria Higher Education Center, and History Colorado, the proposals include a reduction of \$855,260 in General Fund appropriation/expenditure reductions. This does not include annualizations related to prior year budget actions and legislation. The requested budget balancing options represent 0.9 percent of the divisions' FY 2024-25 General Fund appropriations.

This briefing discusses these budget reduction options as well as options identified by JBC staff.

Summary

- The Department of Higher Education represents 10.7 percent of total state General Fund appropriations in FY 2024-25. Of the \$1.66 billion in Department General Fund appropriations, \$93.1 million is for the Department Administrative Office, the Colorado Commission on Higher Education and Higher Education Special Purpose Programs, the Division of Occupational Education, the Auraria Higher Education Center, and History Colorado -- the components addressed in this briefing packet.
- The Executive Budget Request includes proposed reductions of \$855,206, representing 0.9 percent of the General Fund appropriations in this section of the budget. This does not include annualizations related to prior year budget actions and legislation.
- The request also proposes \$33.5 million in revenue enhancements that would make General Fund available through other mechanisms.

Recommendation

- Staff recommends that the Department discuss the Department proposals and staff options in its budget hearing, focusing particularly on where Special Program funding may overlap with other policy and funding initiatives in Departments such as Labor and Employment as well as the Department of Education.

Discussion

Funding History FY 2018-19 to FY 2024-25

The following divisions within the Department of Higher Education represent significantly less than 1.0 percent of total state General Fund appropriations in FY 2024-25: Department Administrative Office, Colorado Commission on Higher Education and Higher Education Special Purpose Programs, Division of Occupational Education, Auraria Higher Education Center, and History Colorado.

As reflected in the table below, General Fund for all Divisions within the Department of Higher Education has increased by 59.1 percent since FY 2018-19 after adjustments for inflation³. This is more than the statewide increase in General Fund appropriations of 11.3 percent over the same period after adjustments. Over the same period total funding in this section of the budget, after adjustments, has changed by 14.1 percent.

FY 2018-19 to FY 2024-25 Appropriations Comparison - Adjusted for Inflation					
Fund	FY 2018-19		FY 2024-25	Increase/ -Decrease after inflation adjustment	
	Nominal Dollars	FY 24-25 Dollars		Amount	Percent
General Fund	\$46,208,141	\$58,524,312	\$93,100,530	\$34,576,218	59.1%
Total Funds	\$252,001,772	\$319,169,525	\$364,219,401	\$45,049,876	14.1%

The table below demonstrates the General Fund changes for the Department of Higher Ed divisions discussed in this document.

FY 2018-19 to FY 2024-25 Appropriations Comparison - Adjusted for Inflation					
Fund	FY 2018-19		FY 2024-25	Increase/ -Decrease after inflation adjustment	
	Nominal	FY 24-25 Dollars		Amount	Percent
Administrative Office	\$2,291,329	\$2,902,053	\$2,688,173	(\$213,880)	-7.4%
Commission on Higher Ed	\$28,884,667	\$36,583,495	\$60,241,076	\$23,657,581	64.7%
Occupational Education	\$12,311,435	\$15,592,886	\$22,352,277	\$6,759,391	43.3%
History Colorado	\$2,720,710	\$3,445,879	\$7,819,004	\$4,373,125	126.9%
Divisions Total	\$46,208,141	\$58,524,312	\$93,100,530	\$34,576,218	59.1%

General Fund in the Division of Occupational Education is comprised of formula funding provided to the Area Technical Colleges and District Colleges, and changes in funding are tied to formula funding for all public institutions of higher education. The Auraria Higher Education Center receives Reappropriated Funds from the tenant institutions and is therefore not included in the table above.

³ Fiscal year 2018-19 appropriations are adjusted for inflation, calculated based on the Legislative Council Staff September forecast, which reflects an increase in the Denver-Aurora-Lakewood consumer price index of 26.7 percent between FY 2018-19 and FY 2024-25.

CCHE and Higher Education Special Purpose

The tables below further break out changes in appropriations for the Commission on Higher Education and Higher Education Special Purpose division.

FY 2018-19 to FY 2024-25 Appropriations Comparison - Adjusted for Inflation					
Fund	FY 2018-19		FY 2024-25	Increase/ -Decrease after inflation adjustment	
	Nominal	FY 24-25 Dollars		Amount	Percent
Administration	\$2,717,603	\$3,441,944	\$5,287,746	\$1,845,802	53.6%
Special Purpose Programs	\$4,166,003	\$5,276,396	\$16,625,163	\$11,348,767	215.1%
Lease Purchase/Capital-related	\$19,294,090	\$24,436,676	\$38,328,167	\$13,891,491	56.8%

CCHE Administration

Prior to FY 2022-23, CCHE Administration was funded through reappropriated indirect cost collections from the institutions which originated as General Fund. Beginning in FY 2022-23, the Department was directly funded with General Fund appropriations to address TABOR double-counting. Reappropriated Funds in FY 2018-19 are utilized in the table above to support the comparison.

In FY 2024-25, the Department received \$1.3 million for salary adjustments, 4.0 FTE and related costs to address the cybersecurity breach, 1.0 FTE for an HR professional, and to support the implementation of HB24-1340 (Incentives for Post-Secondary Education). Prior to FY 2022-23, funding for core Departmental operations was mostly stagnant.

Lease Purchase Payments and Capital-related Outlays

Appropriations for Lease Purchase payments and capital-related outlays have increased over time. However, a significant portion of the increase reflected in this section of the budget is due to moving appropriations for higher education COPs into the Department of Higher Education and out of the Department of Treasury.

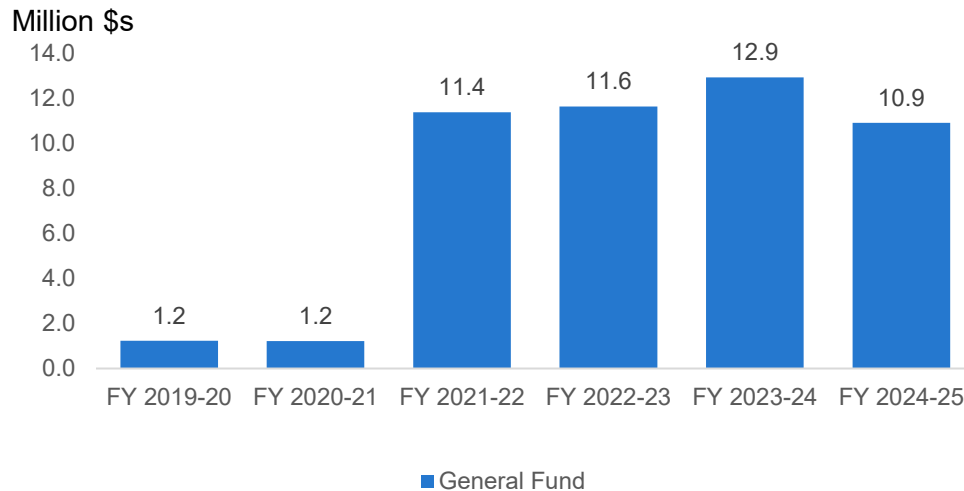
Special Purpose Programs

The Special Purpose Programs subdivision provides funding for a variety of programs that have been priorities of the General Assembly. It includes both term-limited and long-term funded programs. Appendix D provides a chart of Special Programs funding and related bills since FY 2018-19.

Of the ongoing funding for special programs, the largest recipient of General Funds is the Colorado State Forest Service. The CSFS has historically received base funding through the Colorado State University governing board. Beginning in FY 2019-20, it began to receive direct funding for special purpose programs. Currently, three line items provide direct funding to the CSFS: the Forest Restoration Wildfire Risk Mitigation Grant Program Cash Fund, the Healthy Forest and Vibrant Communities Fund, and the Colorado State Forest Service at Colorado State University. These cash funds receive General Fund appropriations to support the statutory purposes of the funds. The chart below shows Special Purpose line item appropriations for the

Forest Service since FY 2019-20. This includes ongoing, one-time, and supplemental funds provided through CDHE Long Bill appropriations. It does not include off-book funding it receives from other sources.

Appropriations in Constant FY 2024-25 Dollars



History Colorado

General Fund appropriations for History Colorado increased significantly in FY 2021-22 when \$3.5 million in Certificate of Participation payments for the History Colorado Center were refinanced with General Fund. Prior to this change, payments for the COP were made with cash funds from limited gaming revenue.

Additional Background

In 2008, the General Assembly authorized the Historical Society to execute a lease-purchase agreement to build a new museum. This was done as part of a decision to rebuild a new Judicial Center. The lease-purchase obligation was intended to be financed with revenue received from limited gaming revenues. In November 2008, voters approved Amendment 50 which effectively redirected certain gaming revenue that would have otherwise gone in part to History Colorado. Simultaneously, the Great Recession dramatically reduced gaming tax rates, and earned revenue from visitors did not generate enough increase to cover the lease purchase payment.

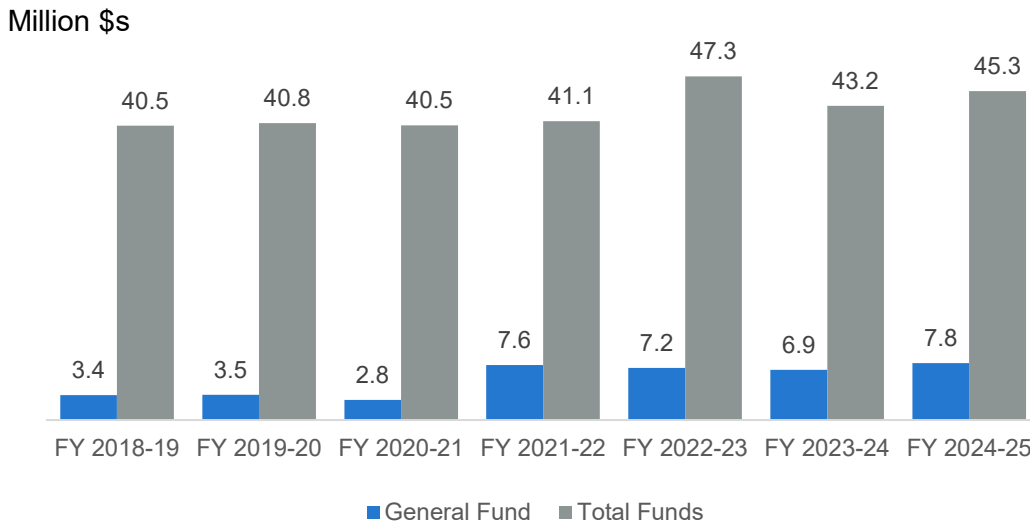
These factors combined with management mistakes led to a serious structural imbalance beginning in FY 2013-14. A new Board of Directors took rapid and aggressive steps to stabilize the organization’s finances, resulting in a 20.0 percent reduction of personnel, an overhauled management structure, and other operational changes. Despite the gains, the COVID-19 pandemic dealt a devastating blow to its financial operations leading the JBC and the General Assembly to take strident measures to help the organization balance its budget. The most significant, long-term change was made in FY 2021-22, when the General Assembly provided

\$3.5 million for annual COP payments. This freed limited gaming revenue to support core operations, but it also created a dependency on General Fund that is anticipated to be ongoing.

History Colorado is heavily dependent on limited gaming funds for its operations. Its revenue growth from limited gaming is capped at 3.0% per the allocation formula, and actual growth is anticipated to be around 2.0%. This creates a ratchet effect on operational growth and potentially imperils base operations in the future as the growth in salary and benefits costs alone outstrip revenue growth. History Colorado continues to explore ways to enhance current revenue streams and discover new ones.

The chart below shows appropriations for History Colorado since FY 2018-19.

Appropriations in Constant FY 2024-25 Dollars



Budget Requests for General Fund Relief

For this section of the budget, the budget request includes proposals for General Fund relief totaling \$855,260, representing 0.9 percent of the General Fund appropriations. The proposals for General Fund relief are summarized in the table below. Only the requests highlighted in blue are relevant to the sections described in this document. Outstanding requests will be discussed in future staff briefings.

Budget Requests for General Fund Relief				
Option	General Fund	Other Funds	Bill? Y/N	Description
Revenue Enhancements				

Budget Requests for General Fund Relief				
Option	General Fund	Other Funds	Bill? Y/N	Description
R9 CHECRA transfer	\$2,100,000	\$0	Y	The request proposes to eliminate the \$2.1 million General Fund portion of limited gaming revenue to the Colorado Higher Education Competitive Research Authority. This funding supports research across multiple institutions.
R13 AHEC	31,435,042	-31,435,042	Y	The request proposes to make the Auraria Higher Education Center an enterprise which, depending on the mechanism of enterprising, could free up to as much as \$31.4 million in revenue for the State. This amount includes the requested spending authority increase of \$2.9 million for AHEC in FY 2025-26.
Subtotal - Revenue	\$33,535,042	-\$31,435,042		
Expenditure Reductions				
R4 COF Realignment	-4,009,595	0	Y	This request proposes statutory changes to lower the credit hour cap for the College Opportunity Fund (COF) student stipend and reduce state support for the higher education institutions
R5 PSEP optometry	-84,850	0	Y	This request represents the first phase of a three-year roll-off of the Professional Exchange Program in Optometry. The program would not accept new students and would support existing students until the final funding reduction in FY 2027-28.
R6 DTAP realignment	0	0	Y	The request proposes statutory changes to reduce the scope of a higher education benefit for dependents of Colorado law enforcement, fire and backcountry search and rescue, and National Guard members killed or permanently disabled in the line of duty; the Department projects future year savings/avoided costs.
R7 Limited purpose FFS	-7,901,265	0	Y	The request proposes a reduction of \$7.9 million General Fund associated with reducing or eliminating six programs currently funded based on limited purpose fee for service contracts with state institutions of higher education. Savings appear to be over-stated by approximately \$750,000 because the request did not take the annualization of some existing legislation into account.
R8 IHE capital expense	-20,000,000	20,000,000	Y	The request proposes transferring a portion of the state reserve to an institution of higher education, so that interest earned does not count under the TABOR cap. This interest would then be used to support controlled maintenance at the institutions of higher education, in lieu of General Fund transfers for Controlled Maintenance. (Controlled maintenance transfers and appropriations do not appear in the higher education operating budget.)
R10 Inclusive HED	-450,000	0	N	The request ends this grant program early. This program supports grants to institutions to create inclusive education opportunities for students with intellectual and developmental disabilities. Funding would otherwise continue through FY 2026-27.

Budget Requests for General Fund Relief				
Option	General Fund	Other Funds	Bill? Y/N	Description
R11 Teacher mentor	-300,000	0	N	The request reduces the Teacher Mentor Grants Program by just under half of its total appropriation of \$647,488. This program supports grants to train teacher mentors.
R12 CU School of Medicine	-20,000,000	0	Y	The request proposes a reduction of \$20.0 million to state support for the CU School of Medicine in the higher education funding formula. These funds are currently used to draw down matching federal funds in the Department of Health Care Policy. The request proposes that CU use other sources of funds to generate the match through expansion of the CHASE (hospital provider fee) structure.
HC4 community museum	-\$20,410	\$20,410	N	The request temporarily refinances \$20,410 General Fund with \$20,410 Cash Funds from the Community Museums Cash Fund. This refinance would be for one year only.
Rural IHE reduction	-\$7,301,415	\$0	N	The request proposes that the JBC revisit its FY 2024-25 action to add funding in the higher education funding formula for three rural institutions on an ongoing basis and instead make this a temporary formula addition that is eliminated in FY 2025-26.
Subtotal - Expenditures	-\$55,973,090	\$20,020,410		
Net General Fund Relief	\$89,508,132			

Additional Options for JBC Consideration

A General Fund reduction of 5.0 percent to the sections of the budget covered in this briefing would require a reduction of \$4,655,027. The table below summarizes options identified by the JBC staff that the Committee could consider in addition to or instead of the options presented in the budget request. Options are limited to the divisions addressed in the document. Outstanding divisions will be discussed in future staff briefings.

Additional Options for General Fund Relief				
Option	General Fund	Other Funds	Bill? Y/N	Description
Revenue Enhancements				
None	\$0	\$0		
Subtotal - Revenue	\$0	\$0		
Expenditure Reductions				
Eliminate funding for the Prosecution Fellowship Program	-\$356,496	\$0	N	This option eliminates funding for the Prosecution Fellowship Program. The Department has reverted the entire amount for this program for the past three fiscal years. The Colorado District Attorneys' Council aims to propose modifications to the program through legislation in an effort to revive it.

Additional Options for General Fund Relief

Option	General Fund	Other Funds	Bill? Y/N	Description
Reduce funding for the Colorado State Forest Service at Colorado State University	-2,072,005	0	N	This option would reduce General Fund provided to the Colorado State Forest Service at Colorado State University across multiple line items by 20.0 percent. Direct funding for the CSFS has grown by 176.4 percent since FY 2019-20. Funding for the CSFS is currently in the Department of Higher Education Long Bill. However, the Department has requested to move the funding for the Colorado State Forest Service to the Department of Natural Resources Long bill.
Reduce funding for the America 250-Colorado 150 Commission	-168,653	0	N	This option eliminates funding for staff support of the America 250-Colorado 150 Commission. It does not eliminate funding that is continuously appropriated for the Commission.
Reduce funding for the Center for Substance Use Disorder, Prevention, Treatment, and Recovery Support Strategies at the University of Colorado Health Sciences Center	-250,000	0	N	This option would eliminate General Fund appropriations for the Center for Substance Use Disorder, Prevention, Treatment, and Recovery Support Strategies at the University of Colorado Health Sciences Center. The Center receives \$4.3 million in Marijuana Tax Cash Funds in addition to the General Fund appropriation. HB24-047 provided \$250,000 General Fund appropriation for the Perinatal Substance Use Data Linkage Project and are ongoing until the project's end which is not specified.
Eliminate funding for the Rural Teacher Recruitment, Retention, and Professional Development program	-1,209,357	0	N	This option would eliminate the Rural Teacher Recruitment, Retention, and Professional Development grant program. SB16-104 (Incentives to Build Number of Rural Teachers) established the program which provides funding for a rural education coordinator housed at an institution of higher education, stipends for student teachers in rural areas, a high school rural teach cadet program, and stipends for rural teachers to complete the National Board or concurrent enrollment certification.
Eliminate funding for the Growing Great Teachers - Teacher Mentor Grant program	-348,477	0	N	In conjunction with the reduction requested as part of R11, this would eliminate funding for the Growing Great Teachers, Teacher Mentor Grants program. This may require a step down of funds to ensure no current grant recipients are negatively impacted.
Reduce funding for the SB22-192 Development and Implementation of Stackable Credentials program	-138,685	0	N	This option eliminates General Fund appropriations for this line item. Funding for SB22-192 has expired. However, SB24-143 (Credential Quality Apprenticeship Classification) provided additional funds and 1.5 FTE to manage the stakeholder process and assign ISCED equivalencies to stackable credential pathways. This option would eliminate all but \$61,850 Cash Funds for this line item in FY 2025-26.
Eliminate funding for the Open Educational Resources Initiative	-1,108,200	0	N	This option would eliminate funding for the Open Educational Resources Initiative grant program. Funding supports grants promoting the adaptation, creation, and use of open educational resources at public institutions of higher education across the state.
Subtotal - Expenditures	-\$5,651,873	\$0		

Additional Options for General Fund Relief				
Option	General Fund	Other Funds	Bill? Y/N	Description
Net General Fund Relief	\$5,651,873			

Revenue Enhancements

Staff has not recommended any options for revenue enhancements in addition to the requests made in the Executive Budget Request. The two proposals included in the budget request warrant preliminary discussion in advance of figure setting deliberations.

R9 Colorado Higher Education Competitive Research Assistance Limited Gaming

Description: The request proposes to eliminate the \$2.1 million portion of limited gaming revenue allocated by statute to the Innovative Higher Education Research Fund which is appropriated to the Colorado Higher Education Competitive Research Authority (CHECRA).

Key Considerations: Grants secured with the assistance of state cost sharing bring in significant other funds to the State’s institutions. Research has been shown to have a multi-faceted economic impact through the development of new technologies, patent revenues, new ventures, and by increasing opportunities for additional grant funding.

CHECRA currently supports multiple projects at the University of Colorado, Colorado State University, and the Colorado School of Mines. Four projects currently supported with CHECRA funding will continue past FY 2025-26; however, if the request is approved the institutions receiving the funding will need to rely on institutional resources for cost sharing instead.

Additional background:

Colorado Higher Education Competitive Research Authority

CHECRA was established in 2008 to provide state cost sharing for National Science Foundation, U.S. Department of Energy, and other competitive federal grants that require or benefit from a state match. Until 2013, it was funded by the state’s waste tire fee with supplemental limited gaming revenue. In 2013, limited gaming revenue became the sole source of CHECRA Funding and has remained level at \$2.1 million except during the pandemic when it was halted for 2 years.

Since its inception, it has invested just over \$27 million in projects, bringing additional funding into the state through grants. In 2014, analysis demonstrated that \$9 million of state cost sharing through CHECRA helped draw in over \$45 million in research funding to Colorado institutions. Recently, the announced Colorado-Wyoming Climate Resilience Engines award from the NSF will bring in \$160 million over 10 years. Funding from CHECRA supports a cost share commitment of \$5.0 million for the award and helped to secure the grant funds.

Limited Gaming Revenue

Statute requires an annual distribution of \$2.1 million from the limited gaming revenue fund to the Innovative Higher Education Fund which is appropriated to the Colorado Higher Education Competitive Research Authority (CHECRA). This limited gaming revenue would otherwise be

deposited in the General Fund. The same statutory provision requires a distribution of \$15 million to the Colorado Travel and Tourism Promotion Fund, \$5.5 million to the Advanced Industries Acceleration Cash Fund, \$2.0 million to the Creative Industries Cash Fund, \$500,000 to the Colorado Office of Film, Television, and Media Operational Account Cash Fund, and \$2.5 million to the Responsible Gaming Grant Program Cash Fund. The Executive Budget Request also includes a reduction to the Advanced Industries Acceleration Cash Fund.

R13 Auraria Higher Education Center enterprise

Description: The request proposes to create or expand an existing enterprise to encompass operations of the Auraria Higher Education Center (AHEC). This would result in the elimination of a double-count of revenue to the State's TABOR district.

Key Considerations: JBC staff and the Department of Higher Education have previously investigated alternative funding structures for AHEC but were not able to identify a solution. The extent of the General Fund revenue impact depends on how the enterprise is created and may not yield the full revenue benefit proposed by the request.

Multiple options are under consideration for this request and are still being vetted for approval and include both enterprise and non-enterprise solutions.

Additional Background: The Auraria Higher Education Center (AHEC) is a 150-acre campus in downtown Denver. It is shared by three institutions of higher education: Community College of Denver (CCD), Metropolitan State University of Denver (MSU), and University of Colorado Denver (UCD). AHEC provides and manages shared services, facilities, and property for the three institutions. Currently, the State pays the institutions for services through fee-for-service contracts. The three institutions on the AHEC campus then pay AHEC for services, which is counted (again) as revenue to the State's TABOR district.

In FY 2023-24, the Joint Budget Committee included a Request for Information, asking the Department to investigate whether and how AHEC might become an enterprise. After extensive consultation with the Office of the State Controller, the Office of the Attorney General, the Office of State Planning and Budgeting, and the Chief Financial Officers and Controllers from the Auraria Higher Education Center as well as the three tenant institutions, the Department concluded that a viable alternative to the current funding mechanism could not be identified.

Expenditure Reductions

Eliminate funding for the Prosecution Fellowship Program

Description: This option eliminates funding for the Prosecution Fellowship Program. This would result in a reduction of \$356,496 General Fund.

Key Considerations: This program has reverted all funds for the past three fiscal years and is likely to do so again in the current fiscal year. However, The Colorado District Attorneys' Council plans to pursue modifications to the program through legislation in the next legislative session in an effort to revive it.

Additional background: The Prosecution Fellowship Program was established by SB14-174 (Prosecution Fellowship Program). It provides funding to the Colorado District Attorneys' Council (CDAC) for fellowships. The fellowships support recent Colorado law school graduates who pursue a career as a prosecutor in rural Colorado. Prior to the pandemic, Colorado University and the University of Denver would produce 15-16 applicants each year per school. CDAC was able to place six students each year in rural districts on a rotating basis. CDAC indicates that they have not had applicants in the last few years and therefore have not requested the funding from the Department.

Reduce funding for the Colorado State Forest Service at Colorado State University

Description: This option reduces General Fund appropriations for the Colorado State Forest Service at Colorado State University by 20.0 percent. This would result in a decrease of \$2,072,005.

Key Considerations: General Fund increases for the Colorado State Forest Service have been prompted by active wildfire seasons in recent years. Additionally, the Executive Budget request moves funding for the CSFS from the Department of Higher Education Long Bill to the Department of Natural Resources.

Additional background: Additional information regarding the CSFS General Fund appropriations has been provided at the beginning of this issue brief.

Reduce funding for the America 250-Colorado 150 Commission

Description: This option eliminates General Fund appropriations for the America 250-Colorado 150 Commission resulting in a reduction of \$168,653 General Fund.

Key Considerations: This funding supports History Colorado staff for the America 250-Colorado 150 Commission as well as minimal outreach funds. The State has provided \$557,503 in General Fund since FY 23-24 to support the initiatives of the Commission. Additionally, the Commission has already received donations for its purposes and anticipates receiving more as marketing and outreach efforts increase.

Additional background: The General Assembly created the America 250- Colorado 150 Commission in 2022 with the passage of SB22-011 (America 250 Colorado 150 Commission) and provided \$148,889 General Fund to support 0.9 FTE for the Commission. SB23-297 (America 250 Colorado 150 Commission) expanded the Commission and appropriated an additional \$500,000 General Fund to support the activities of the Commission and provided spending authority through FY 2026-27. HB24-170 created the America 250 Colorado 150 Cash Fund and transferred \$250,000 General Fund in FY 2024-25 into the new fund for use by the Commission. This option would not modify funding provided through SB23-297 or HB24-170.

Reduce funding for the Center for Substance Use Disorder, Prevention, Treatment, and Recovery Support Strategies at the University of Colorado Health Sciences Center

Description: This option eliminates the General Fund appropriation provided by HB24-047 (Prevention of Substance Use Disorders) for the Perinatal Substance Use Data Linkage project. This results in a reduction of \$250,000 General Fund.

Key Considerations: The Center receives an appropriation of \$4,250,000 through the Long Bill, of which \$4,000,000 is from the Marijuana Tax Cash Fund. HB24-047 provides General Fund appropriations to support 0.4 FTE in the School of Pharmacy on the University of Colorado Medical Campus to provide administrative oversight, fiscal management, and to generate policy recommendations for the data linkage project on perinatal substance use. The funds also support a contractor to administer the project which includes project development, implementation, analysis, and reporting.

Additional background: The Data Linkage Project at CU Medical Center is part of a research initiative that aims to link health data sources from various participants within the National Institutes of Health's "All of Us" research program. The research is part of a national initiative to bring together various health data to gain a more holistic picture of overall health. Funding provided in HB24-047 would expand the scope of the data to incorporate data points related to perinatal substance use.

Eliminate funding for the Rural Teacher Recruitment, Retention, and Professional Development program

Description: This option eliminates funding for the Rural Teacher Recruitment, Retention, and Professional Development Program resulting in a reduction of \$1,209,35 General Fund.

Key Considerations: Elimination of this funding would impact rural schools' ability to attract and retain quality educators. There are similar initiatives which also aim to incentivize educators to teach in rural districts.

Additional background: Established by SB16-104 (Incentives to Build Number of Rural Teachers), this program provides funding for a rural education coordinator, stipends for student teachers in rural areas, a high school rural teach cadet program, and stipends for rural teachers to complete the National Board or concurrent enrollment certification. The General Assembly provided \$441,095 General Fund to implement the provisions of SB16-104.

In 2018, the General Assembly passed SB18-085 (Financial Incentives for Rural Educators) and provided an additional \$240,000 General Fund appropriation. Funding for the program increased to its current level of \$1,209,357 General Fund in FY 2021-22.

Eliminate funding for the Growing Great Teachers – Teacher Mentor Grant program

Description: This option eliminates funding for the Growing Great Teachers – Teacher Mentor Grant program which, in conjunction with R11, results in a total reduction of \$648,477 General Fund.

Key Considerations: Elimination of this funding would impact schools' ability to develop educators. Research suggests that mentorship positively impacts teacher retention.

Additional background: In 2019, the General Assembly passed SB19-190 (Growing Great Teachers Act – Teacher Mentor Grants) which provided \$1,217,787 General Fund to implement the provisions of the bill. The act relocated an existing collaborative educator preparation grant program and the “Rural Colorado Grow Your Own Educator Act” which provided grants for teaching fellowship programs. It established the teacher mentor grant program to provide funding to partnering education providers and educator preparation programs to train and financially support teachers who serve as mentors for teacher candidates. Funding for the program was halted in FY 2020-21 as part of budget balancing measures. It has received \$548,477 General Fund annually since FY 2021-22. HB 24-1376 (Expand Teacher Mentorships) expanded the program to support mentorship of novice teachers with less than 3 years of teaching experiences. The bill provided an additional \$100,000 General Fund for the expansion.

Reduce funding for the SB22-192 Development and Implementation of Stackable Credentials program

Description: This option eliminates General Fund appropriations provided through SB24-143 (Credential Quality Apprenticeship Application) resulting in a reduction of \$138,685 General Fund. This would eliminate all but \$61,850 Cash Funds for this line item.

Key Considerations: Reduction of funding for this purpose would severely hamper if not completely halt the Department's efforts towards the development of stackable credentials.

Additional background: SB22-192 (Opportunities for Credential Attainment) requires the Department to evaluate access to and quality of credentials. It is to identify alignment between credential pathways and work-based learning, and to identify opportunities for additional alignment with the goal of creating stackable credential pathways. In FY 2022-23, the General Assembly provided the Department \$1.0 million cash funds from the Workers, Employers, and Workforce Centers Cash Fund to the Credentials to Support Colorado Jobs Cash Fund (which originated from General Fund) to implement provisions of the bill. Of that amount, \$475,274 was appropriated to DHE to support 1.5 FTE in FY 2022-23, \$462,875 cash funds in FY 2023-24, and \$123,700 in cash funds and General Fund in the current fiscal year to implement the administrative provisions of the bill. SB22-192 also provided \$1.8 million General Fund to be allocated to institutions of higher education to improve student access to non-degree credential programs. The legislation requires the Department to provide a report regarding implementation of the bill as the initial funding for the initiative ends.

SB24-143 (Credential Quality Apprenticeship Classification) requires the Department to ensure the effective integration of the non-degree credentials into the state's education and workforce systems. It must ultimately make recommendations regarding the adoption of the international standard classification of education (ISCED) as the state's framework for classifying non-degree credentials. Funding for this purpose is assumed to be ongoing as annual reports and evaluation of the efforts are a requirement of the legislation. This option would either make this an unfunded mandate, or it would halt progress completely.

Eliminate funding for the Open Educational Resources Initiative

Description: This option would eliminate funding for the Open Educational Resources Initiative resulting in a reduction of \$1,108,200 General Fund.

Key Considerations: Under the provisions of extending legislation (SB21-215), the Open Educational Resources Council is set to repeal November 1, 2026. This option would end the program early and rely solely on institutions to take the lead in the development of OER.

Additional background: Created in HB18-1331 (Higher Education Open Educational Resources) and continued in SB21-215 (Use of Open Educational Resources in Higher Education), this program provides grants to public institutions of higher education to promote the use of Open Educational Resources. Faculty and staff may also apply for funding to create and adapt open educational resources.

Open Educational Resources (OER) provide teaching, learning, and research materials that are in the public domain or released under an open license. They provide cost-free access and may be utilized and adapted as necessary. OER creates significant cost savings for students.

Footnotes and Requests for Information

Update on Long Bill Footnotes

The General Assembly includes footnotes in the annual Long Bill to: (a) set forth purposes, conditions, or limitations on an item of appropriation; (b) explain assumptions used in determining a specific amount of an appropriation; or (c) express legislative intent relating to any appropriation. Footnotes to the 2024 Long Bill (H.B. 24-1430) can be found at the end of each departmental section of the bill at <https://leg.colorado.gov/bills/HB24-1430> The Long Bill footnotes relevant to this document are listed below.

31 Department of Higher Education, Colorado Commission on Higher Education and Higher Education Special Purpose Programs, Special Purpose, Institute of Cannabis Research Hosted at CSU - Pueblo -- Of the appropriation in this line item, \$700,000 remains available until the close of the 2025-26 fiscal year.

Comment: This footnote was first added in FY 2021-22 Long Bill based on information from the institute indicating that it routinely faces a technical problem with spending for research. The amount was increased from \$500,000 to \$700,000 in FY 2024-25 based on feedback from the Institute. Research projects often extend beyond a year or may be temporarily delayed by any number of intervening factors. The National Institute of Health allows roll-forward of up to 25.0 percent of research grants with little additional inquiry.

36 Department of Higher Education, History Colorado, Central Administration; Central Administration -- This line item includes \$500,000 General Fund for capitol complex leased space.

Comment: This footnote was added beginning in FY 2024-25 to demonstrate legislative intent for use of the funding. This funding pertains to an anticipated move of History Colorado collections from the North Storage location to a new location on Pierce St. The move is anticipated to happen by FY 2026-27.

37 Department of Higher Education, History Colorado, Central Administration; History Colorado Museums; Office of Archaeology and Historic Preservation -- In addition to the transfer authority provided in Section 24-75-108, C.R.S., History Colorado may transfer up to 10.0 percent of the total amount appropriated in these sections between the sections and among the line items within the sections.

Comment: This footnote added flexibility in the History Colorado budget starting in FY 2015-16, associated with a reorganization at that time. History Colorado has requested that this flexibility continue.

38 Department of Higher Education, History Colorado, Cumbres and Toltec Railroad Commission -- The amount in this line item is calculated based on the following assumptions: (1) This line item includes \$240,000 General Fund for annual Commission operating expenses and other routine ongoing costs including controlled maintenance; (2) the balance of the General Fund appropriation, totaling \$1,025,000 is for capital

projects including locomotive boiler repair, passenger car upgrades, and track, bridge, and tunnel upgrades; and (3) the General Fund amount above the \$240,000 ongoing operating support is based on an analysis of the Railroad's capital outlay needs over a three year period and is not assumed to continue after FY 2024-25. Of the amount in this line item for capital projects, \$1,125,000 remains available for expenditure until the close of the 2025-26 state fiscal year, and \$500,000 is a one-time appropriation in FY 2024-25 for wildfire mitigation activities.

Comment: This footnote was first added in FY 2023-24 to provide a breakdown of General Fund appropriations for the Cumbres and Toltec Railroad Commission. It provides greater detail regarding its use and future appropriation levels.

Update on Requests for Information

The Joint Budget Committee annually submits requests for information (RFIs) to executive departments and the judicial branch via letters to the Governor, other elected officials, and the Chief Justice. Each request is associated with one or more specific Long Bill line item(s), and the requests have been prioritized by the Joint Budget Committee as required by Section 2-3-203 (3), C.R.S. Copies of these letters are included as an Appendix in the annual Appropriations Report (Appendix H in the FY 2024-25 Report):

<https://leg.colorado.gov/sites/default/files/fy24-25apprept.pdf>

The RFIs relevant to this document are listed below.

Department of Higher Education Requests

- 3 Department of Higher Education, History Colorado, Central Administration, History Colorado Strategic Plan Initiatives – History Colorado is requested to submit a report by November 1, 2024 outlining program expenditures and outcomes related to the History Colorado Strategic Plan Initiatives. The institution should include performance metrics for each strategic initiative over the life of the appropriation.

Comment: In 2022, SB22-216 modified the allocation of gaming tax revenues between limited gaming and extended gaming funds, created the Historical Society Strategic Initiatives Fund, and transferred \$3.0 million into the HSSI fund from the General Fund. This funding was for strategic initiatives intended to strengthen History Colorado’s financial position by generating additional earned revenue and expanding statewide impacts.

Strategic Initiative investments include the following multi-year projects:

HSSI Initiative	FY 2022-23	FY 2023-24	Total Investment
Expand Hands-on History	\$ 130,328	\$ 27,243	\$ 157,571
Scale Museum of Memory	\$ 44,031	\$ 106,095	\$ 150,126
"Free for Kids" Admission	\$ 70,000	\$ -	\$ 70,000
Colorado History Classroom Curriculum	\$ 1,250	\$ 2,021	\$ 3,271
Affiliates Program	\$ 120,134	\$ 150,981	\$ 271,115
Marquee Exhibitions	\$ 93,958	\$ 114,581	\$ 208,539
Licensing What's Your Story	\$ 142,446	\$ 1,701	\$ 144,147
Upgrade of A/V Equipment	\$ 16,959	\$ 253,880	\$ 270,839
	\$ 619,106	\$ 656,502	\$ 1,275,608

All programs have made some progress towards set goals with minimal revenue generation. Funding for the programs extends through the current fiscal year and possibly into the next. Therefore, long-term impact of the initiatives cannot yet be determined. The full report including a description of each program can be found here:

https://drive.google.com/drive/folders/10_YrxHgsdRrn91Tzt2m4T7XS3_bgbD9a

- 4 Department of Higher Education, Colorado Commission on Higher Education and Higher Education Special Purpose Programs, Special Purpose, Forest Restoration and Wildfire Risk Mitigation Cash Fund and Health Forests and Vibrant Communities Fund – The Colorado State Forest Service and Colorado State University System are requested to provide a report, to be included as part of the November 1 budget submission, on actual and projected fund balances, revenues, and expenditures from these two cash funds and the status of the major initiatives being supported by these funds.

Comment: The Colorado State Forest Service provided information in response to the RFI which can be seen in Appendix E.

- 6 Department of Higher Education, Colorado Commission on Higher Education, Administration --The Department is requested to submit a report by November 1 of each year demonstrating that its annual funding request for centrally-appropriated amounts is similar to the amount that would be provided if Department staff were enrolled in state plans. The Department is further requested to submit, as part of the annual request for common policy benefits adjustments, templates that reflect the benefit selection for each member of the Department's staff in a manner that will enable health benefits for these staff to be calculated consistent with common policy. The templates are expected to contain July data on health benefits actually selected by Department staff and relate staff benefit elections to comparable state plan premiums.

Comment: In its response to the RFI submitted on November 1st, the Department indicates that it provides about 1.0 percent less per month for its employees on average than it would if it offered the State’s benefit plans. Currently, it contributes less than what the State plans would for nearly 60.0 percent and under \$150 more per month than it would under the most similar State plans for the remaining 40.0 percent of general funded employees. The Department submitted following demonstrating the summary of contribution differences.

Table 4. Summary of Employer Contribution Cost Differences

Difference between DHE & State Monthly Contribution	Number of Employees	Percent Share	
State Contribution greater than Department	27	58.7%	
Department Contribution Between \$0 and \$150 greater than State	19	41.3%	
Department Contribution Between \$150 and \$300 greater than State	0	0.0%	
Department Contribution Over \$300 greater than State	0	0.0%	
TOTAL	46	100.0%	
Department Monthly Contribution			\$ 63,155.49
Estimated State Monthly Contribution			\$ 63,994.32
Department Contribution greater than State per month			\$ (838.83)
Percent greater than State Contribution per month			-1.3%

The full report can be found here: [CDHE - FY26 Request for Information #6 Centrally Appropriated Comparisons - Google Docs](#)

Department Annual Performance Report

Pursuant to Section 2-7-205 (1)(b), C.R.S., the Department of Higher Education is required to publish an **Annual Performance Report** for the *previous state fiscal year* by November 1 of each year. This report is to include a summary of the Department's performance plan and most recent performance evaluation for the designated fiscal year. In addition, pursuant to Section 2-7-204 (3)(a)(I), C.R.S., the Department is required to develop a **Performance Plan** and submit the plan for the *current fiscal year* to the Joint Budget Committee and appropriate Joint Committee of Reference by July 1 of each year.

For consideration by the Joint Budget Committee in prioritizing the Department's FY 2025-26 budget request, the FY 2023-24 Annual Performance Report and the FY 2024-25 Performance Plan can be found at the following link:

<https://www.colorado.gov/pacific/performance/department-performance-plans>

Appendix A: Numbers Pages

Appendix A details actual expenditures for the last two state fiscal years, the appropriation for the current fiscal year, and the requested appropriation for next fiscal year. This information is listed by line item and fund source.

“NOTE: An asterisk (*) indicates that the FY 2025-26 request for a line item is affected by one or more decision items.”

Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
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Department of Higher Education
Angie Paccione, Executive Director

(1) Department Administrative Office

re not included in this section. Cash funds are primarily from the State Historical Fund. Reappropriated funds are from indirect cost recoveries.

Health, Life, and Dental	<u>1,888,264</u>	<u>1,399,475</u>	<u>3,340,914</u>	<u>3,651,040</u>
General Fund	190,396	183,210	956,496	1,193,035
Cash Funds	1,386,746	1,216,265	1,617,180	1,926,042
Reappropriated Funds	311,122	0	24,042	0
Federal Funds	0	0	743,196	531,963
Short-term Disability	<u>19,308</u>	<u>12,208</u>	<u>30,733</u>	<u>30,599</u>
General Fund	2,211	2,072	9,780	10,096
Cash Funds	13,220	10,136	15,067	16,206
Reappropriated Funds	3,877	0	135	0
Federal Funds	0	0	5,751	4,297
Paid Family and Medical Leave Insurance	<u>0</u>	<u>0</u>	<u>92,197</u>	<u>91,802</u>
General Fund	0	0	29,342	30,288
Cash Funds	0	0	45,197	48,621
Reappropriated Funds	0	0	404	0
Federal Funds	0	0	17,254	12,893
S.B. 04-257 Amortization Equalization Disbursement	<u>546,193</u>	<u>452,418</u>	<u>0</u>	<u>0</u>
General Fund	77,675	78,302	0	0
Cash Funds	345,027	374,116	0	0
Reappropriated Funds	123,491	0	0	0
Federal Funds	0	0	0	0

Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
S.B. 06-235 Supplemental Amortization Equalization					
Disbursement	<u>546,193</u>	<u>452,418</u>	<u>0</u>	<u>0</u>	
General Fund	77,675	78,302	0	0	
Cash Funds	345,027	374,116	0	0	
Reappropriated Funds	123,491	0	0	0	
Federal Funds	0	0	0	0	
Unfunded Liability Amortization Equalization					
Disbursement Payments	<u>0</u>	<u>0</u>	<u>2,048,800</u>	<u>2,040,033</u>	
General Fund	0	0	652,048	673,063	
Cash Funds	0	0	1,004,364	1,080,452	
Reappropriated Funds	0	0	8,972	0	
Federal Funds	0	0	383,416	286,518	
Salary Survey					
General Fund	<u>464,939</u>	<u>437,951</u>	<u>740,313</u>	<u>569,961</u>	
Cash Funds	122,932	48,791	237,170	194,789	
Reappropriated Funds	226,814	389,160	360,864	296,328	
Federal Funds	115,193	0	3,265	0	
Federal Funds	0	0	139,014	78,844	
Step Pay Plan					
General Fund	<u>0</u>	<u>0</u>	<u>678,931</u>	<u>131,676</u>	
Cash Funds	0	0	205,129	43,932	
Reappropriated Funds	0	0	333,799	68,503	
Federal Funds	0	0	3,201	0	
Federal Funds	0	0	136,802	19,241	

Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
PERA Direct Distribution	<u>404,354</u>	<u>77,268</u>	<u>546,970</u>	<u>543,714</u>	
General Fund	0	10,314	206,187	215,554	
Cash Funds	187,201	27,889	211,781	238,449	
Reappropriated Funds	119,488	17,972	3,292	0	
Federal Funds	97,665	21,093	125,710	89,711	
Shift Differential	<u>0</u>	<u>0</u>	<u>5,747</u>	<u>5,747</u>	
Cash Funds	0	0	5,747	5,747	
Workers' Compensation	<u>50,413</u>	<u>24,693</u>	<u>93,440</u>	<u>81,228</u>	
General Fund	0	0	0	0	
Cash Funds	31,023	24,693	66,930	61,415	
Reappropriated Funds	19,390	0	26,510	19,813	
Federal Funds	0	0	0	0	
Legal Services	<u>151,211</u>	<u>171,143</u>	<u>138,115</u>	<u>186,515</u>	
General Fund	0	0	47,684	64,031	
Cash Funds	50,897	168,217	87,505	119,558	
Reappropriated Funds	100,314	2,926	2,926	2,926	
Federal Funds	0	0	0	0	
Administrative Law Judge Services	<u>322</u>	<u>0</u>	<u>574</u>	<u>0</u>	
General Fund	0	0	574	0	
Cash Funds	322	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
Payment to Risk Management and Property Funds	<u>321,488</u>	<u>319,801</u>	<u>942,020</u>	<u>1,228,346</u>	
General Fund	0	0	0	0	
Cash Funds	281,805	319,801	921,225	1,215,859	
Reappropriated Funds	39,683	0	20,795	12,487	
Federal Funds	0	0	0	0	
Leased Space	<u>424,927</u>	<u>318,695</u>	<u>452,188</u>	<u>452,188</u>	
General Fund	0	0	20,014	20,014	
Cash Funds	112,960	84,720	120,207	120,207	
Reappropriated Funds	311,967	233,975	311,967	311,967	
Federal Funds	0	0	0	0	
Payments to OIT	<u>369,802</u>	<u>587,916</u>	<u>891,590</u>	<u>1,015,359</u>	
General Fund	183,564	276,603	323,749	371,844	
Cash Funds	172,271	295,593	448,574	524,248	
Reappropriated Funds	13,967	15,720	116,770	116,770	
Federal Funds	0	0	2,497	2,497	
IT Accessibility	<u>0</u>	<u>647,068</u>	<u>0</u>	<u>0</u>	
FTE	0.0	0.0	0.0	0.0	
General Fund	0	594,568	0	0	
Cash Funds	0	52,500	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
CORE Operations	<u>257,323</u>	<u>191,421</u>	<u>53,592</u>	<u>103,337</u>	
General Fund	0	0	0	0	
Cash Funds	92,160	68,557	19,981	51,043	
Reappropriated Funds	165,163	122,864	33,611	52,294	
Federal Funds	0	0	0	0	
Office of the State Architect	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
Cash Funds	0	0	0	0	
DHR Labor Relations Services	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	0	0	0	0	
Financial Ops and Reporting Services	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	0	0	0	0	
Procurement and Contracts Services	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
TOTAL - (1) Department Administrative Office	5,444,737	5,092,475	10,056,124	10,131,545	0.8%
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0%</u>
General Fund	654,453	1,272,162	2,688,173	2,816,646	4.8%
Cash Funds	3,245,473	3,405,763	5,258,421	5,772,678	9.8%
Reappropriated Funds	1,447,146	393,457	555,890	516,257	(7.1%)
Federal Funds	97,665	21,093	1,553,640	1,025,964	(34.0%)

Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
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(2) Colorado Commission on Higher Education and Higher Education Special Purpose Programs

s proprietary institutions, higher education lease purchase payments and capital-related outlays, and a large number of special purpose programs that rely on various funding sources.

(A) Administration

Administration	3,744,295	5,381,740	5,595,008	6,438,181 *	
FTE	33.0	35.9	41.2	42.2	
General Fund	3,450,614	3,675,587	5,287,746	5,696,643	
Cash Funds	171,564	158,359	202,082	417,087	
Reappropriated Funds	97,901	1,523,736	105,180	111,646	
Federal Funds	24,216	24,058	0	212,805	
SUBTOTAL - (A) Administration	3,744,295	5,381,740	5,595,008	6,438,181	15.1%
FTE	33.0	35.9	41.2	42.2	2.4%
General Fund	3,450,614	3,675,587	5,287,746	5,696,643	7.7%
Cash Funds	171,564	158,359	202,082	417,087	106.4%
Reappropriated Funds	97,901	1,523,736	105,180	111,646	6.1%
Federal Funds	24,216	24,058	0	212,805	0.0%

(B) Division of Private Occupational Schools

Division of Private Occupational Schools	976,821	1,010,956	1,018,025	1,018,025	
FTE	10.3	10.3	10.3	10.3	
General Fund	0	0	0	0	
Cash Funds	976,821	1,010,956	1,018,025	1,018,025	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
SUBTOTAL - (B) Division of Private Occupational Schools	976,821	1,010,956	1,018,025	1,018,025	0.0%
<i>FTE</i>	<u>10.3</u>	<u>10.3</u>	<u>10.3</u>	<u>10.3</u>	<u>0.0%</u>
General Fund	0	0	0	0	0.0%
Cash Funds	976,821	1,010,956	1,018,025	1,018,025	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

(C) Special Purpose

Western Interstate Commission for Higher Education

(WICHE)	<u>159,000</u>	<u>164,000</u>	<u>169,000</u>	<u>169,000</u>
General Fund	0	0	0	0
Cash Funds	0	0	0	0
Reappropriated Funds	159,000	164,000	169,000	169,000
Federal Funds	0	0	0	0

WICHE - Optometry	<u>364,450</u>	<u>383,000</u>	<u>385,500</u>	<u>300,650</u> *
General Fund	0	0	0	0
Cash Funds	0	0	0	0
Reappropriated Funds	364,450	383,000	385,500	300,650
Federal Funds	0	0	0	0

Distribution to Higher Education Competitive Research

Authority	<u>2,485,068</u>	<u>1,700,000</u>	<u>2,800,000</u>	<u>2,800,000</u> *
General Fund	0	0	0	0
Cash Funds	2,485,068	1,700,000	2,800,000	2,800,000
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0

Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
Veterinary School Capital Outlay Support	<u>426,360</u>	<u>426,360</u>	<u>285,000</u>	<u>285,000</u>	
General Fund	0	0	0	0	
Cash Funds	285,000	285,000	143,640	143,640	
Reappropriated Funds	141,360	141,360	141,360	141,360	
Federal Funds	0	0	0	0	
Colorado Geological Survey at the Colorado School of Mines	<u>3,932,005</u>	<u>3,987,691</u>	<u>2,537,761</u>	<u>2,623,287</u> *	
FTE	15.5	15.5	15.5	15.5	
General Fund	634,528	666,786	701,581	2,623,287	
Cash Funds	2,553,450	2,658,850	1,836,180	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	744,027	662,055	0	0	
Institute of Cannabis Research at CSU-Pueblo	<u>2,542,631</u>	<u>3,787,745</u>	<u>3,800,000</u>	<u>3,800,000</u>	
General Fund	0	0	0	0	
Cash Funds	2,542,631	3,787,745	3,800,000	3,800,000	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
GEAR-UP	<u>7,387,381</u>	<u>6,800,401</u>	<u>5,000,000</u>	<u>5,000,000</u>	
FTE	29.1	29.1	29.1	29.1	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	7,387,381	6,800,401	5,000,000	5,000,000	

Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
Prosecution Fellowship Program	<u>0</u>	<u>0</u>	<u>356,496</u>	<u>356,496</u>	
General Fund	0	0	356,496	356,496	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Colorado State Forest Service at Colorado State University	<u>0</u>	<u>0</u>	<u>414,384 0.4</u>	<u>0 0.0</u>	
General Fund	0	0	414,384	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Rural Teacher Recruitment, Retention, and Professional Development	<u>1,142,606</u>	<u>1,210,811</u>	<u>1,209,357</u>	<u>1,209,357</u>	
FTE	0.8	0.8	0.8	0.8	
General Fund	1,142,606	1,210,811	1,209,357	1,209,357	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Open Educational Resources Initiatives	<u>1,064,022</u>	<u>1,138,350</u>	<u>1,108,200</u>	<u>1,108,200</u>	
FTE	1.0	0.0	1.0	1.0	
General Fund	1,064,022	1,138,350	1,108,200	1,108,200	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
Forest Restoration and Wildfire Risk Mitigation Grant					
Program Cash Fund at Colorado State University	<u>8,800,000</u>	<u>8,000,000</u>	<u>8,000,000</u>	<u>0</u>	
General Fund	8,800,000	8,000,000	8,000,000	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Healthy Forests and Vibrant Communities Fund at					
Colorado State University	<u>2,095,047</u>	<u>9,945,997</u>	<u>2,489,113</u>	<u>0</u>	
General Fund	2,095,047	9,945,997	2,489,113	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Colorado Student Leaders Institute Pilot	<u>66,842</u>	<u>54,742</u>	<u>0</u>	<u>0</u>	
FTE	1.0	0.0	0.0	0.0	
General Fund	66,842	54,742	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Financial Aid Assessment Tool	<u>118,450</u>	<u>122,004</u>	<u>154,069</u>	<u>154,069</u>	
FTE	0.5	0.5	0.5	0.5	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	118,450	122,004	154,069	154,069	
Federal Funds	0	0	0	0	

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
Growing Great Teachers - Teacher Mentor Grants	<u>547,683</u>	<u>499,936</u>	<u>648,477</u>	<u>348,477</u> *	
FTE	0.5	0.5	0.5	0.5	
General Fund	547,683	499,936	648,477	348,477	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SB23-005 CCHE Grants to Expand Forestry Programs	<u>0</u>	<u>48,486</u>	<u>766,418</u>	<u>0</u>	
General Fund	0	48,486	766,418	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
HB23-1246 CCCOES In-demand Short-term Credentials Program	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Center for Substance Use Disorder, Prevention, Treatment, and Recovery Support Strategies at the University of Colorado Health Sciences Center	<u>1,250,000</u>	<u>4,432,348</u>	<u>4,500,000</u>	<u>4,500,000</u>	
General Fund	0	0	250,000	250,000	
Cash Funds	1,250,000	4,432,348	4,250,000	4,250,000	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
Online Platform for Public Benefits for Higher Education					
Students	<u>0</u>	<u>448,984</u>	<u>45,000</u>	<u>45,000</u>	
General Fund	0	448,984	45,000	45,000	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Inclusive Higher Education Grant Program	<u>0</u>	<u>0</u>	<u>450,000</u>	<u>0</u> *	
General Fund	0	0	450,000	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
S.B. 22-192 Development and Implementation of					
Stackable Credentials	<u>349,164</u>	<u>13,600,718</u>	<u>247,987</u>	<u>200,535</u>	
FTE	1.5	0.0	2.7	1.5	
General Fund	0	13,600,718	186,137	138,685	
Cash Funds	0	0	61,850	61,850	
Reappropriated Funds	349,164	0	0	0	
Federal Funds	0	0	0	0	
Institute of Cannabis Research - Governing Board	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
S.B. 21-185 Strategies for Educator Preparation Programs	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
FTE	0.0	0.0	0.0	0.0	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
H.B. 21-1330 COSI FAFSA Completion Grant Program	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
H.B. 21-1330 Colorado Re-Engaged and Associate Degree Completion Programs	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
FTE	0.0	0.0	0.0	0.0	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
H.B. 21-1264 Career and Technical Education Equipment, Facility, and Instruction Capacity Funding	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
S.B. 21-185 Appropriation to the Educator Loan					
Forgiveness Fund	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
S.B. 21-185 Educator Loan Forgiveness Program					
Administration	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
FTE	0.0	0.0	0.0	0.0	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
H.B. 22-1366 Financial Aid Toolkit					
FTE	<u>3.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	
General Fund	348,503	360,250	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
H.B. 22-1349 Student Success Data System					
FTE	<u>1.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	
General Fund	0	0	0	0	
Cash Funds	0	84,183	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
S.B. 22-192 Allocations to IHEs for Student Access to Nondegree Credential Programs					
	<u>2,591,593</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	1,591,593	0	0	0	
Cash Funds	1,000,000	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
S.B. 22-192 Appropriation to Credentials to Support Colorado Jobs Cash Fund					
	<u>0</u>	<u>464,016 1.5</u>	<u>0</u>	<u>0</u>	
General Fund	0	0	0	0	
Cash Funds	0	410,887	0	0	
Reappropriated Funds	0	53,129	0	0	
Federal Funds	0	0	0	0	
H.B. 22-1220 Temporary Educator Loan Forgiveness Program					
	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (C) Special Purpose	35,670,805	57,660,022	35,366,762	22,900,071	(35.2%)
<i>FTE</i>	<u>53.9</u>	<u>47.9</u>	<u>50.5</u>	<u>48.9</u>	(3.2%)
General Fund	16,290,824	35,975,060	16,625,163	6,079,502	(63.4%)
Cash Funds	10,116,149	13,359,013	12,891,670	11,055,490	(14.2%)
Reappropriated Funds	1,132,424	863,493	849,929	765,079	(10.0%)
Federal Funds	8,131,408	7,462,456	5,000,000	5,000,000	0.0%

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
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(D) Lease Purchase Payments and Capital-related Outlays

University of Colorado, Lease Purchase of Academic

Facilities at Fitzsimons	<u>16,129,718</u>	<u>15,900,622</u>	<u>11,542,514</u>	<u>11,542,514</u>	
General Fund	4,589,105	4,358,109	4,358,109	4,358,109	
General Fund Exempt	0	0	0	0	
Cash Funds	11,540,613	11,542,513	7,184,405	7,184,405	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

Appropriation to the Higher Education Federal Mineral

Lease Revenues Fund for Lease Purchase of Academic

Facilities	<u>16,631,232</u>	<u>16,832,169</u>	<u>16,666,824</u>	<u>16,666,824</u>	
General Fund	16,631,232	16,832,169	16,666,824	16,666,824	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

Lease Purchase of Academic Facilities Pursuant to

Section 23-19.9-102

General Fund	<u>17,414,421</u>	<u>17,394,422</u>	<u>17,437,100</u>	<u>17,437,100</u>	
General Fund	0	0	0	0	
Cash Funds	783,189	562,253	770,276	770,276	
Reappropriated Funds	16,631,232	16,832,169	16,666,824	16,666,824	
Federal Funds	0	0	0	0	

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
Annual Depreciation-Lease Equivalent Payment	<u>7,406,847</u>	<u>10,984,897</u>	<u>12,550,234</u>	<u>13,100,234</u>	
General Fund	7,406,847	10,984,897	12,550,234	13,100,234	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Senate Bill 20-219 COP Payments	<u>0</u>	<u>0</u>	<u>4,753,000</u>	<u>4,753,000</u>	
General Fund	0	0	4,753,000	4,753,000	
Lease Purchase Payment for Colorado State University					
National Western Center	<u>0</u>	<u>17,378,287</u>	<u>17,499,348</u>	<u>17,499,348</u>	
General Fund	0	0	0	0	
Cash Funds	0	17,378,287	17,499,348	17,499,348	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (D) Lease Purchase Payments and Capital-related Outlays	57,582,218	78,490,397	80,449,020	80,999,020	0.7%
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0%</u>
General Fund	28,627,184	32,175,175	38,328,167	38,878,167	1.4%
General Fund Exempt	0	0	0	0	0.0%
Cash Funds	12,323,802	29,483,053	25,454,029	25,454,029	0.0%
Reappropriated Funds	16,631,232	16,832,169	16,666,824	16,666,824	0.0%
Federal Funds	0	0	0	0	0.0%

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
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(E) Tuition/Enrollment Contingency

Tuition/Enrollment Contingency	6,548,474	0	75,000,000	75,000,000	
General Fund	0	0	0	0	
Cash Funds	6,548,474	0	75,000,000	75,000,000	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (E) Tuition/Enrollment Contingency	6,548,474	0	75,000,000	75,000,000	0.0%
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0%</u>
General Fund	0	0	0	0	0.0%
Cash Funds	6,548,474	0	75,000,000	75,000,000	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

(F) Indirect Cost Assessments

Indirect Cost Assessments	0	172,215	5,578,990	5,578,990	
General Fund	0	0	0	0	
Cash Funds	0	172,215	299,739	299,739	
Reappropriated Funds	0	0	4,766,806	4,766,806	
Federal Funds	0	0	512,445	512,445	
SUBTOTAL - (F) Indirect Cost Assessments	0	172,215	5,578,990	5,578,990	0.0%
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0%</u>
General Fund	0	0	0	0	0.0%
Cash Funds	0	172,215	299,739	299,739	0.0%
Reappropriated Funds	0	0	4,766,806	4,766,806	0.0%
Federal Funds	0	0	512,445	512,445	0.0%

Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
TOTAL - (2) Colorado Commission on Higher Education and Higher Education Special Purpose Programs	104,522,613	142,715,330	203,007,805	191,934,287	(5.5%)
<i>FTE</i>	<u>97.2</u>	<u>94.1</u>	<u>102.0</u>	<u>101.4</u>	<u>(0.6%)</u>
General Fund	48,368,622	71,825,822	60,241,076	50,654,312	(15.9%)
General Fund Exempt	0	0	0	0	0.0%
Cash Funds	30,136,810	44,183,596	114,865,545	113,244,370	(1.4%)
Reappropriated Funds	17,861,557	19,219,398	22,388,739	22,310,355	(0.4%)
Federal Funds	8,155,624	7,486,514	5,512,445	5,725,250	3.9%

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
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(7) Division of Occupational Education

These funds consistent with state and federal law. Most reappropriated funds are from transfers from the Governor's Office of Economic Development and the Department of Education.

(A) Administrative Costs

Administrative Costs	962,309	1,176,957	1,062,309	1,062,309	
FTE	9.0	0.0	9.0	9.0	
General Fund	0	214,648	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	962,309	962,309	1,062,309	1,062,309	
Federal Funds	0	0	0	0	
SUBTOTAL - (A) Administrative Costs	962,309	1,176,957	1,062,309	1,062,309	0.0%
FTE	9.0	0.0	9.0	9.0	0.0%
General Fund	0	214,648	0	0	0.0%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	962,309	962,309	1,062,309	1,062,309	0.0%
Federal Funds	0	0	0	0	0.0%

(B) Distribution of State Assistance for Career and Technical Education pursuant to Section 23-8-102, C.R.S.

Distributions of State Assistance for Career and Technical Education	28,244,361	30,372,603	30,514,944	30,514,944	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	28,244,361	30,372,603	30,514,944	30,514,944	
Federal Funds	0	0	0	0	

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
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SUBTOTAL - (B) Distribution of State Assistance for Career and Technical Education pursuant to Section 23-8-102, C.R.S.	28,244,361	30,372,603	30,514,944	30,514,944	0.0%
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0%</u>
General Fund	0	0	0	0	0.0%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	28,244,361	30,372,603	30,514,944	30,514,944	0.0%
Federal Funds	0	0	0	0	0.0%

(C) Area Technical College Support

Area Technical College Operating Support	<u>18,392,334</u>	<u>20,455,069</u>	<u>22,352,277</u>	<u>22,550,235</u> *	
General Fund	18,392,334	20,455,069	22,352,277	22,550,235	
General Fund Exempt	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (C) Area Technical College Support	18,392,334	20,455,069	22,352,277	22,550,235	0.9%
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0%</u>
General Fund	18,392,334	20,455,069	22,352,277	22,550,235	0.9%
General Fund Exempt	0	0	0	0	0.0%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
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(D) Sponsored Programs

Administration	<u>2,290,474</u>	<u>4,038,725</u>	<u>2,709,888</u>	<u>2,709,888</u>	
FTE	26.2	23.0	23.0	23.0	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	2,290,474	4,038,725	2,709,888	2,709,888	
 Programs	 <u>19,154,552</u>	 <u>19,635,459</u>	 <u>16,156,031</u>	 <u>16,156,031</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	1,458,600	0	0	0	
Federal Funds	17,695,952	19,635,459	16,156,031	16,156,031	

SUBTOTAL - (D) Sponsored Programs	21,445,026	23,674,184	18,865,919	18,865,919	0.0%
FTE	<u>26.2</u>	<u>23.0</u>	<u>23.0</u>	<u>23.0</u>	<u>0.0%</u>
General Fund	0	0	0	0	0.0%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	1,458,600	0	0	0	0.0%
Federal Funds	19,986,426	23,674,184	18,865,919	18,865,919	0.0%

(E) Colorado First Customized Job Training

Colorado First Customized Job Training	<u>4,500,000</u>	<u>4,176,642</u>	<u>4,500,000</u>	<u>4,500,000</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	4,500,000	4,176,642	4,500,000	4,500,000	
Federal Funds	0	0	0	0	

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
SUBTOTAL - (E) Colorado First Customized Job Training	4,500,000	4,176,642	4,500,000	4,500,000	0.0%
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0%</u>
General Fund	0	0	0	0	0.0%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	4,500,000	4,176,642	4,500,000	4,500,000	0.0%
Federal Funds	0	0	0	0	0.0%
TOTAL - (7) Division of Occupational Education	73,544,030	79,855,455	77,295,449	77,493,407	0.3%
<i>FTE</i>	<u>35.2</u>	<u>23.0</u>	<u>32.0</u>	<u>32.0</u>	<u>0.0%</u>
General Fund	18,392,334	20,669,717	22,352,277	22,550,235	0.9%
General Fund Exempt	0	0	0	0	0.0%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	35,165,270	35,511,554	36,077,253	36,077,253	0.0%
Federal Funds	19,986,426	23,674,184	18,865,919	18,865,919	0.0%

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
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(8) Auraria Higher Education Center

olitan State University of Denver, and the University of Colorado at Denver. Reappropriated funds are from the three governing boards that share the AHEC campus.

Administration	<u>23,848,685</u>	<u>25,986,383</u>	<u>28,577,311</u>	0 *
FTE	211.4	224.7	226.7	0.0
General Fund	0	0	0	0
Cash Funds	0	0	0	0
Reappropriated Funds	23,848,685	25,986,383	28,577,311	0
Federal Funds	0	0	0	0
Auraria Higher Education Center Bond Payments	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	0	0	0	0
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0

TOTAL - (8) Auraria Higher Education Center	23,848,685	25,986,383	28,577,311	0	(100.0%)
FTE	<u>211.4</u>	<u>224.7</u>	<u>226.7</u>	<u>0.0</u>	<u>(100.0%)</u>
General Fund	0	0	0	0	0.0%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	23,848,685	25,986,383	28,577,311	0	(100.0%)
Federal Funds	0	0	0	0	0.0%

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
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(9) History Colorado

ing revenues that are deposited to various State Historic Fund accounts, museum revenues, gifts, and grants.

(A) Central Administration

Central Administration	<u>2,228,957</u>	<u>2,145,609</u>	<u>2,848,064</u>	<u>3,738,636</u>
FTE	12.0	12.0	12.0	17.0
General Fund	0	0	500,000	971,152
Cash Funds	2,132,838	2,142,843	2,231,722	2,651,142
Reappropriated Funds	0	0	0	0
Federal Funds	96,119	2,766	116,342	116,342
Collections and Curatorial Services	<u>1,371,746</u>	<u>1,406,746</u>	<u>1,470,786</u>	<u>1,548,016</u>
FTE	16.5	16.5	16.5	16.5
General Fund	0	0	0	0
Cash Funds	1,371,746	1,406,746	1,470,786	1,548,016
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0
Facilities Management	<u>1,811,523</u>	<u>1,825,779</u>	<u>1,876,165</u>	<u>1,928,521</u>
FTE	10.0	10.0	10.0	10.0
General Fund	0	0	0	0
Cash Funds	1,811,523	1,825,779	1,876,165	1,928,521
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
Historical Site Maintenance and Operations	<u>660,229</u>	<u>687,878</u>	<u>836,345</u>	<u>1,061,902</u> *	
FTE	5.0	5.0	5.9	6.0	
General Fund	0	0	104,351	114,073	
Cash Funds	660,229	687,878	731,994	947,829	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
America 250 - Colorado 150 Commission	<u>148,889</u>	<u>163,646</u>	<u>151,503</u>	<u>168,653</u>	
FTE	0.9	1.0	1.0	1.0	
General Fund	148,889	163,646	151,503	168,653	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Lease Purchase of Colorado History Museum	<u>3,525,209</u>	<u>3,525,208</u>	<u>3,570,026</u>	<u>3,567,417</u>	
General Fund	3,525,209	3,525,208	3,525,209	3,525,209	
Cash Funds	0	0	44,817	42,208	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
History Colorado Strategic Plan Initiatives	<u>619,105</u>	<u>716,226</u>	<u>1,218,415</u>	<u>0</u>	
FTE	0.0	0.0	0.0	0.0	
General Fund	0	0	0	0	
Cash Funds	619,105	716,226	1,218,415	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
SUBTOTAL - (A) Central Administration	10,365,658	10,471,092	11,971,304	12,013,145	0.3%
<i>FTE</i>	<u>44.4</u>	<u>44.5</u>	<u>45.4</u>	<u>50.5</u>	<u>11.2%</u>
General Fund	3,674,098	3,688,854	4,281,063	4,779,087	11.6%
Cash Funds	6,595,441	6,779,472	7,573,899	7,117,716	(6.0%)
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	96,119	2,766	116,342	116,342	0.0%

(B) History Colorado Museums

History Colorado Center	<u>2,171,698</u>	<u>1,681,218</u>	<u>1,285,885</u>	<u>1,294,662</u>	
<i>FTE</i>	7.0	7.0	7.0	7.0	
General Fund	0	0	0	0	
Cash Funds	522,102	854,276	882,896	891,673	
Reappropriated Funds	0	0	325,000	325,000	
Federal Funds	1,649,596	826,942	77,989	77,989	
Community Museums	<u>2,835,298</u>	<u>2,906,024</u>	<u>3,237,105</u>	<u>3,366,810</u>	*
<i>FTE</i>	19.0	19.0	19.0	19.0	
General Fund	1,064,376	1,148,105	1,285,189	1,357,768	
Cash Funds	1,761,023	1,725,518	1,948,913	2,006,039	
Reappropriated Funds	0	0	0	0	
Federal Funds	9,899	32,401	3,003	3,003	
Statewide Programming	<u>3,250,576</u>	<u>3,932,694</u>	<u>4,629,181</u>	<u>4,752,802</u>	
<i>FTE</i>	34.5	34.5	34.5	34.5	
General Fund	0	0	0	0	
Cash Funds	3,250,576	3,932,694	4,629,181	4,752,802	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
SUBTOTAL - (B) History Colorado Museums	8,257,572	8,519,936	9,152,171	9,414,274	2.9%
<i>FTE</i>	<u>60.5</u>	<u>60.5</u>	<u>60.5</u>	<u>60.5</u>	<u>0.0%</u>
General Fund	1,064,376	1,148,105	1,285,189	1,357,768	5.6%
Cash Funds	5,533,701	6,512,488	7,460,990	7,650,514	2.5%
Reappropriated Funds	0	0	325,000	325,000	0.0%
Federal Funds	1,659,495	859,343	80,992	80,992	0.0%
(C) Office of Archeology and Historic Preservation					
Program Costs	<u>2,070,403</u>	<u>2,260,508</u>	<u>1,948,172</u>	<u>2,090,386</u>	
<i>FTE</i>	23.0	23.0	23.4	23.5	
General Fund	0	0	54,419	61,531	
Cash Funds	656,168	648,934	918,388	940,479	
Reappropriated Funds	70,233	97,283	97,283	147,283	
Federal Funds	1,344,002	1,514,291	878,082	941,093	
Native American Boarding School Research Program	<u>618,611</u>	<u>0</u>	<u>333,333</u>	<u>333,333</u>	
<i>FTE</i>	1.0	0.0	2.0	2.0	
General Fund	618,611	0	333,333	333,333	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (C) Office of Archeology and Historic Preservation	2,689,014	2,260,508	2,281,505	2,423,719	6.2%
<i>FTE</i>	<u>24.0</u>	<u>23.0</u>	<u>25.4</u>	<u>25.5</u>	<u>0.4%</u>
General Fund	618,611	0	387,752	394,864	1.8%
Cash Funds	656,168	648,934	918,388	940,479	2.4%
Reappropriated Funds	70,233	97,283	97,283	147,283	51.4%
Federal Funds	1,344,002	1,514,291	878,082	941,093	7.2%

Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
(D) State Historical Fund Program					
Administration	<u>1,354,177</u>	<u>1,618,302</u>	<u>2,027,818</u>	<u>2,061,430</u>	
FTE	17.0	17.0	19.7	20.0	
General Fund	0	0	0	12,637	
Cash Funds	1,354,177	1,618,302	2,027,818	2,048,793	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Grants	<u>6,141,391</u>	<u>8,381,322</u>	<u>9,000,000</u>	<u>9,000,000</u>	
General Fund	0	0	0	0	
Cash Funds	6,141,391	8,381,322	9,000,000	9,000,000	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Gaming Cities Distribution	<u>5,702,574</u>	<u>6,231,836</u>	<u>6,489,914</u>	<u>6,489,914</u>	
General Fund	0	0	0	0	
Cash Funds	5,702,574	6,231,836	6,489,914	6,489,914	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Indirect Cost Assessments for History Colorado					
Administration	<u>324,913</u>	<u>325,000</u>	<u>325,000</u>	<u>325,000</u>	
General Fund	0	0	0	0	
Cash Funds	324,913	325,000	325,000	325,000	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
SUBTOTAL - (D) State Historical Fund Program	13,523,055	16,556,460	17,842,732	17,876,344	0.2%
<i>FTE</i>	<u>17.0</u>	<u>17.0</u>	<u>19.7</u>	<u>20.0</u>	<u>1.5%</u>
General Fund	0	0	0	12,637	0.0%
Cash Funds	13,523,055	16,556,460	17,842,732	17,863,707	0.1%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%
(E) Cumbres and Toltec Railroad Commission					
Cumbres and Toltec Railroad Commission	<u>3,327,042</u>	<u>1,109,825</u>	<u>4,035,000</u>	<u>3,535,000</u> *	
General Fund	3,327,042	1,109,825	1,865,000	1,365,000	
Cash Funds	0	0	2,170,000	2,170,000	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (E) Cumbres and Toltec Railroad Commission	3,327,042	1,109,825	4,035,000	3,535,000	(12.4%)
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0%</u>
General Fund	3,327,042	1,109,825	1,865,000	1,365,000	(26.8%)
Cash Funds	0	0	2,170,000	2,170,000	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%
TOTAL - (9) History Colorado	38,162,341	38,917,821	45,282,712	45,262,482	(0.0%)
<i>FTE</i>	<u>145.9</u>	<u>145.0</u>	<u>151.0</u>	<u>156.5</u>	<u>3.6%</u>
General Fund	8,684,127	5,946,784	7,819,004	7,909,356	1.2%
Cash Funds	26,308,365	30,497,354	35,966,009	35,742,416	(0.6%)
Reappropriated Funds	70,233	97,283	422,283	472,283	11.8%
Federal Funds	3,099,616	2,376,400	1,075,416	1,138,427	5.9%

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
TOTAL - Department of Higher Education	245,522,406	292,567,464	364,219,401	324,821,721	(10.8%)
<i>FTE</i>	<u>489.7</u>	<u>486.8</u>	<u>511.7</u>	<u>289.9</u>	<u>(43.3%)</u>
General Fund	76,099,536	99,714,485	93,100,530	83,930,549	(9.8%)
General Fund Exempt	0	0	0	0	0.0%
Cash Funds	59,690,648	78,086,713	156,089,975	154,759,464	(0.9%)
Reappropriated Funds	78,392,891	81,208,075	88,021,476	59,376,148	(32.5%)
Federal Funds	31,339,331	33,558,191	27,007,420	26,755,560	(0.9%)

Appendix B: Department Structure

Overall Department Structure: Individual governing boards of higher education institutions have substantial independent authority over the management of their institutions. The Governor appoints, with consent of the Senate, most members of these governing boards (with the exception of the regents of the University of Colorado who are elected), the members of the Colorado Commission on Higher Education, members of the State Board of Private Occupational Schools, members of the Collegenest Board, and members of the Board of Directors of the State Historical Society. The Governor also appoints the members of the Colorado Opportunity Scholarship Initiative Board.

Department divisions include the Department Administrative Office (centrally-appropriated line items) as well as the divisions described below:

Colorado Commission on Higher Education and Higher Education Special Purpose Programs: The executive director of CCHE is also the executive director of the Department. The appropriation for CCHE funds the Commission's central administrative staff, the Division of Private Occupational Schools, and various special-purpose line items.

College Opportunity Fund Program and Governing Boards: The majority of state General Fund appropriations to the Department are for the College Opportunity Fund (COF) Program, with amounts reappropriated to each of the governing boards in consolidated line items in the Governing Boards section. The COF Program provides stipends for undergraduate resident students to attend public colleges and participating private colleges in Colorado and also supports fee-for-service contracts with public higher education institutions for educational performance and services not covered by the stipends.

Colorado Commission on Higher Education Financial Aid: State support for higher education financial aid, which has historically comprised about 20.0 percent of General Fund appropriations to the Department, is appropriated to CCHE for allocation to the Governing Boards.

Other Higher Education Divisions: The Division of Occupational Education oversees Colorado Vocational Act programs, the Area Technical Colleges, federal Perkins technical training programs, and resources for the promotion of job development, job training, and job retraining. Separate divisions provide state subsidies for Local District Colleges and reappropriated funds for the Auraria Higher Education Center, which maintains the single shared campus of the Community College of Denver, Metropolitan State College of Denver, and the University of Colorado at Denver.

History Colorado: The Department budget includes appropriations for the Colorado History Museum and regional community museums and facilities, as well as preservation grant programs. Funding includes state Limited Gaming revenues deposited to the State Historical Fund, earned revenue, and state General Fund. History Colorado is considered a state educational institution; however, it is overseen by its own Board, and CCHE has no administrative authority over the organization.

Appendix C: Gaming Tax Revenue

NOTE: This is a working document that will continue to be updated and modified as needed.

Background

Legal gaming in Colorado mountain towns was first authorized in 1990 and has had two major expansions.

- The original 1990 Constitutional amendment (Section 9 of Article XVIII) defined limited gaming as the use of slot machines and card games of blackjack and poker, each gaming having a maximum single bet of five dollars, and prohibited gaming operations between the hours of 2:00 am and 8:00 am.
- Amendment 50, adopted in 2008, allowed voters in Central, Black Hawk, and Cripple Creek to extend the hours of operation, allow roulette or craps or both, and allow bets up to one hundred dollars.
- Amendment 77, adopted in 2020, allowed voters Central, Black Hawk, and Cripple Creek to add other games and allow bets up to any size.

Amendment 50 and Amendment 77 specified that the limited gaming revenue attributed to the expansions provided by Amendment 50, and later 77, would be distributed differently from the original tax revenue. These amendments also specified that the additional revenue would not be subject to limitations imposed by Section 20 of Article X (TABOR). The table below shows the recipients of limited gaming tax revenue under the Constitution.

Original Limited Gaming Recipients (1990 Amendment) Revenue Subject to TABOR	Extended Gaming Recipients (2008 Amendment 50, 2020 Amendment 77) Revenue Not Subject to TABOR
50% - State General Fund or such fund as the General Assembly provides	78% - Public community colleges, junior colleges, local district colleges
28% State Historical Fund	
10% - Gaming Cities (Central, Black Hawk, Cripple Creek) 12% Gaming Counties (Gilpin, Teller)	10% Gaming Cities (Central City, Black Hawk, Cripple Creek) - 12% Gaming Counties (Gilpin, Teller)

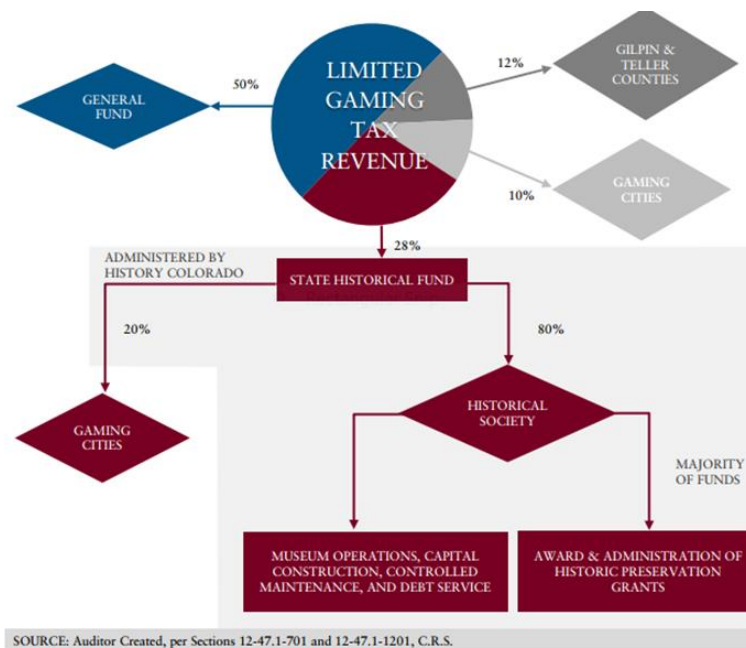
Constitutional Allocations

Article XVIII, Section 9 of the State Constitution, which provides for limited gaming in Central City, Black Hawk, and Cripple Creek, specifies that up to 40 percent of the adjusted gross proceeds from gaming, in addition to license fees, shall be paid by each licensee into the Limited Gaming Fund. For the portion of the revenue derived pre-Amendment 50⁴, and after deductions for administrative expenses, the Limited Gaming Fund proceeds are distributed as follows:

- 50 percent to the General Fund or other fund as the General Assembly provides;
- 28 percent to the State Historical Fund;
- 12 percent to Gilpin and Teller counties in proportion to the gaming revenues generated in each;
- 10 percent to the governing bodies of Central City, Black Hawk, and Cripple Creek in proportion to the gaming revenues generated by each.

The Constitution further specifies that, of the amount distributed to the State Historical Fund:

- 20 percent be used for the preservation and restoration of the three gaming cities; and
- 80 percent “shall be used for the historic preservation and restoration of historical sites and municipalities throughout the state in a manner to be determined by the general assembly.”



⁴ Amendment 50 provided for bets up to \$100 and provides distributions to higher education institutions.

Impact of Constitutional Amendments

Article XVIII, Section 9 of the State Constitution, adopted by the voters in 1990, provided for limited gaming in Central City, Black Hawk, and Cripple Creek, and allocated associated tax revenue to the cities and counties where gaming is authorized (22.0 percent), historic preservation (28.0 percent), and the General Fund or other fund specified by the General Assembly (50.0 percent). Related revenue was (and is) subject to TABOR revenue caps.

Amendment 50, adopted by the voters in 2008, eliminated limits on betting hours, added craps and roulette as allowed games, and authorized bets up to \$100, subject to approval of voters in the affecting gaming communities. This amendment specified that revenue resulting from these extended gaming provisions would be allocated to public community colleges, junior colleges, and local district colleges (78.0 percent) and the cities and counties where gaming is authorized (22.0 percent). It also specified that the new revenue generated is exempt from the State's TABOR revenue cap.

Amendment 77, adopted by the voters in 2020, eliminated all remaining limits on games that could be offered and size of bets, subject to approval by the voters in the affected towns. The allocation of new revenue from these provisions is consistent with the allocation for Amendment 50 and, like revenue from Amendment 50, the revenue is exempt from the State's TABOR revenue cap.

While the Constitutional amendments implied that it would be possible to differentiate the "new" revenue received under Amendment 50 extended gaming provisions and the revenue attributable to the original limited gaming provisions, there was no clear way to do this. Therefore, the General Assembly adopted statutory provisions that are now located at Section 44-30-702, C.R.S. to address this. The legislation provided formulas that capped growth for the original recipients at 3.0 percent in most years.

The legislation provides that if revenue growth is between 0 and 3.0 percent, limited and extended recipients receive increases equal to the actual percentage increases in gaming revenue, if growth is over 3.0 percent but below 6.0 percent, extended gaming recipients receive the increases that exceed 3.0 percent, if growth in revenue exceeds six percent, the original recipients also receive six percent of the increases,⁵ and in the event of revenue declines, revenue to both the original and extended recipients declines in proportion to the revenue declines.

The table below shows Gaming Revenue and Distributions since FY 2018-19.

[UPDATE IN PROGRESS]

⁵ The Constitution provides that original recipients receive 6.0 percent of growth attributed to extended gaming; this was the General Assembly's effort to address that requirement.

Gaming Revenue and Distributions					
<i>(in millions)</i>					
	Actual FY 2018-19	Actual FY 2019-20	Actual FY 2020-21	Actual FY 2021-22	Actual FY 2022-23
Gaming Taxes					
Pre-Amendment 50 (Subject to TABOR)	\$104.8	\$67.4	\$100.6	\$114.0	\$117.4
Amendment 50 Revenue (TABOR Exempt)	20.2	13.0	19.8	48.0	50.4
Total Gaming Taxes	125.0	80.3	120.5	162.0	167.8
Fees and Interest Earnings (Subject to TABOR)					
To Limited Gaming Fund	1.7	1.6	1.1	1.3	2.3
To State Historical Fund	0.4	0.2	0.1	0.3	0.1
Total Gaming Revenue	\$127.1	\$82.1	\$121.7	\$163.6	\$170.2
Distributions of Gaming Tax Revenue					
Amendment 50/77 (Extended Gaming) Distributions					
Community Colleges	14.0	11.9	13.8	36.5	34.4
Gaming Counties and Cities	3.9	3.4	3.9	10.3	9.7
Amendment 50 Administrative Expenses	2.3	2.3	2.2	4.4	4.5
Total Amendment 50 Distributions	20.2	17.6	19.8	51.2	48.6
Pre-Amendment 50 (Original Gaming) Distributions					
State Historical Fund	26.3	14.3	25.0	28.5	31.2
Gaming Counties	11.3	6.1	10.7	12.2	13.4
Gaming Cities	9.4	5.1	8.9	10.2	11.1
General Fund/As directed by the G.A*.	46.9	25.5	44.7	50.9	55.6
Pre-Amendment 50 Administrative Expenses	10.9	11.8	11.3	10.6	10.8
Total Pre-Amendment 50 Distributions	104.8	62.7	100.6	112.4	122.1
Total Gaming Distributions/Uses	\$125.0	\$80.3	\$120.5	\$163.6	\$170.7

Statutory Guidelines and Appropriations

Limited gaming funds appear primarily in the Department of Higher Education Long Bill. Money deposited to the State Historical Fund is subject to annual appropriation or statutory allocation to History Colorado, which is located in the Department of Higher Education. In addition, money allocated to higher education institutions is estimated in the Long Bill for informational purposes.

Some money is also deposited to the General Fund (and thus appropriated as General Fund), while some money that could go to the General Fund has been diverted to economic development and other programs related to gaming impacts (including in the Governor’s Office of Economic Development and the Department of Local Affairs) through statutory provisions.

Finally, some funds are reflected in the Department of Revenue related to state administration and distributions to gaming cities and counties.

*Economic Development Programs represent a discretionary use of funds that are otherwise allocated to the General Fund. For FY 2022-23 funds (distributed for use in FY 2023-24) the funds were allocated by statute as follows:

[UPDATE IN PROGRESS]

Statutory Uses for Amounts Deposited to the General Fund or As Directed by General Assembly	
Program	Amount (Million \$s)
Tourism Promotion (OEDIT)	\$15.0
Advanced Industries (OEDIT)	\$5.5
Local Government Limited Gaming Fund (DOLA)	\$6.4
Innovative Research Fund (DHE)	\$2.1
Creative Industries (OEDIT)	\$2.0
Office of Film (OEDIT)	\$0.5
Responsible Gaming Grant (DOR)	\$2.5
Subtotal - Directed Amounts	\$34.0
Balance to General Fund	<u>21.6</u>
Total - General Fund or As Directed by the G.A.	\$55.6

Pandemic-related Impacts

During the 2020 legislative session, it became clear to gaming beneficiaries that casino shut downs related to the COVID-19 pandemic could have a devastating impact on the gaming revenue to the original gaming recipients because of the "ratchet" built into existing law. Gaming revenue would decline for both original and extended recipients, but increases as the economy came back would go solely to the extended gaming recipients. This seemed contrary to the voters' intent and the State's interest.

In response, the JBC sponsored House Bill 20-1400, which temporarily modified the limited gaming allocation provisions so that funding for original recipients could rebound after a steep drop related to the pandemic. The language was the result of negotiations between the interested parties. The statute added by H.B. 20-1400 at Section 44-30-702 (7)(b)(I), C.R.S. specifies as follows:

"Notwithstanding [statutory provisions that cap original recipients], beginning in state fiscal year 2020-21 and continuing through each subsequent fiscal year until *the fiscal year immediately following the fiscal year in which total limited gaming tax revenue collections have again equaled or exceeded the amount of total limited gaming tax revenues collected in state fiscal year 2018-19*, any annual growth or decline in total net gaming tax distributions shall be allocated between the [original and extended gaming recipients] based on the relative percentage is which each group of recipients shared in the decrease in total net gaming tax distributions from state fiscal year 2018-19 to state fiscal year 2019-20." [emphasis added]

As had been anticipated when the General Assembly adopted House Bill 20-1400, gaming revenue dropped sharply for FY 2019-20. Based on the structure of gaming taxes, most gaming revenue is earned late in the fiscal year. When casinos were closed in the Spring of 2020, it caused a precipitous drop in the gaming revenue for FY 2019-20, which is available for use in FY 2020-21. Total gaming distributions dropped from \$125.0 million for FY 2018-19 to \$80.3 million for FY 2019-20--a decline of nearly 36.0 percent.

However, contrary to expectations when H.B. 20-1400 was adopted, limited gaming revenue rebounded rapidly in FY 2020-21. Total FY 2020-21 revenue proved close to the FY 2018-19

level. Projections from both Legislative Council Staff and OSPB indicated that revenue earned in FY 2021-22, for use in FY 2022-23, would be much higher than pre-pandemic FY 2018-19 revenue.

Legislative and Executive Branch staff believed much of the reason for the sharp *increase* in limited gaming revenue was the impact of 2020 Amendment 77. This amendment, adopted by the voters in November 2020, allowed voters in Central City, Black Hawk and Cripple Creek to approve a maximum single bet of any amount (eliminating the previous \$100 limit) and approve more game types. The gaming cities moved quickly to approve new games and uncap bets.

The combination of H.B. 20-1400 and Amendment 77 were poised to deliver an unintended result, potentially driving a large share of revenue to the original limited gaming recipients and setting a new base for the original recipients that is much higher than it was before the pandemic and passage of Amendment 77.

[UPDATE IN PROGRESS]

History Colorado and the State Historical Fund

The Constitution and revenues determine the total amount for the State Historical Fund, but within this, the General Assembly has latitude in the use of the funds for statewide grants and other state historic preservation needs. Over the years, the General Assembly increased its reliance on the State Historical Fund for operation of History Colorado museums and to make various repairs and upgrades to the state Capitol. While consistent with the goals of the State Historical Fund to support historic preservation, these actions reduced the availability of moneys for statewide historic preservation grants.

As outlined Section 44-30-1201, C.R.S., the General Assembly has elected:

- To direct the “minority share” of revenue that does not go to gaming cities to museum operations and to include the costs of grant program administration in the calculation of “majority share”. “Majority” is interpreted as 50.1 percent for purposes of the agency’s budget.
- To direct a portion of the funds allocated for operations of the State Historical Society (from the “minority share”) to construction of the new Colorado history museum.
- Between FY 2014-15 and FY 2019-20, to transfer a portion of the moneys for the statewide grant program (“majority share”) to the Capitol Dome Restoration Fund and other improvements to the State Capitol building.

While limited gaming revenue deposited to the State Historical Fund has been the largest source of funding for the organization, History Colorado operations are also supported by earned revenue from entrance fees, memberships, gift shop sales, programs, donations, some federal grant funding, and the state General Fund.

History Colorado Financial Challenges

As a public facing organization, History Colorado was severely affected by the COVID-19 pandemic, which had a devastating impact on its major revenue streams. However, even before

the pandemic, History Colorado was struggling financially due to a combination of inadequate growth in its primary revenue stream--limited gaming revenues--and the financial burden created by Certificate of Participation payments for the new History Colorado Center.

As part of the decision to rebuild a new Judicial Center in 2008, the General Assembly authorized the Historical Society to execute a lease-purchase agreement for up to \$85.0 million in principal, with annual payments not to exceed \$4,998,000 to build a new museum. The resulting annual lease-purchase obligation, \$3.5 million in FY 2022-23 and FY 2023-24, represented over 30.0 percent of the revenue anticipated to be received from the share of limited gaming revenue available for museum operations.

At the time the COP's were authorized, History Colorado anticipated that it would be able to cover the lease-purchase payments through increases in earned revenue. It also anticipated that gaming revenue to the organization would continue to increase, as it had in prior years. These expectations were frustrated for several reasons already discussed, but outlined here:

- Voters adopted Amendment 50 in November 2008, which created a new category of "extended" limited gaming revenue and, from FY 2009-10, effectively redirected most increases in tax revenue that would previously have gone in part to History Colorado. An additional voter approved measure, Amendment 77, which was adopted in November 2020, has continued the practice of directing revenue from the expansion of limited gaming to community colleges, rather the beneficiaries of the formula adopted when limited gaming was legalized in 1990, including History Colorado.
- The Great Recession, combined with Limited Gaming Commission policies that reduced gaming tax rates, sharply depressed gaming revenue in FY 2008-09. Although tax rates and overall revenues partially rebounded, the compound average annual growth rate in revenue to History Colorado for the 10 years before the pandemic began was just 1.0 percent per year.
- The new facility did not result in sufficient new paying customers to cover the huge additional lease purchase payment. In the years through FY 2010-11, preceding the museum's move, earned revenue was typically \$1.5 to \$1.7 million per year. While earned revenue increased modestly, earned revenue for the History Colorado Center was just \$3.5 million in FY 2018-19, prior to the onset of the pandemic. History Colorado projects a similar level of earned revenue (\$3.5 to \$3.6 million) in FY 2022-23 and FY 2023-24.

As a result of these factors, the organization faced a serious structural imbalance beginning in FY 2013-14, the first full year of lease-purchase payments. Initially, the scale of the imbalance and the implications were not entirely clear to the museum's Board of Directors or other oversight entities, in part due to other problems at the organization: poor accounting and financial management practices. The institution was the subject of two highly critical audits from the Office of the State Auditor in 2014 which indicated that, among other issues, the organization was not following various standard government accounting practices.

As both financial and management problems became more clear, the organization, Governor and General Assembly worked together to modify the organization's oversight structure, ultimately giving the Governor (rather than the organization's membership), authority to select

the Board of Directors (S.B. 15-225). JBC budget actions and bills also helped to highlight the key issues during the 2015 legislative session.

At the beginning of FY 2015-16, a new Board of Directors with an aggressive turn-around mandate took rapid steps to appoint a new interim management team. Through voluntary early retirements and furloughs and involuntary layoffs the organization reduced personnel (by 26.1 FTE or 20 percent as of June 30, 2016), flattened its management structure, and began to develop additional in-house exhibits, thus eliminating reliance on traveling exhibits from out-of-state.

The organization began rebuilding reserves in FY 2016-17, but its financial situation remained tenuous. During FY 2018-19 History Colorado engaged in a comprehensive strategic planning process under the leadership of Dan Ritchie, former President of the University of Denver. In light of the unanticipated decline in gaming revenue and the high costs of the certificates of participation payments, the resulting Strategic Plan noted that

“the Board of Directors and leadership have stabilized the finances on a year-to-year basis. However, any negative impact from an economic downturn, shift in gaming revenue, increasing State costs that are out of the organization’s control, or urgent construction projects that impact operational revenue could bankrupt the organization.”

With the onset of the COVID-19 pandemic, the organization was faced with operational and financial threats beyond what even the drafters of the Strategic Plan could have envisioned. The shut-down of casinos reduced limited gaming revenues in late FY 2019-20, so that revenue to History Colorado for use in FY 2020-21 fell 45.7 percent. In addition, the History Colorado museums, including both the History Colorado Center and regional community museums and related in-person programs, closed in March 2020, largely eliminating the agency’s access to its typical sources of earned revenue. Many of the facilities reopened in June, 2020 but still faced strict capacity limits and periodic closures (the History Colorado Center reopened in early December 2020). While the organization pivoted to provide additional and different services, such as expanded programs and care services for children, the disruption was immense.

During the 2020 legislative session, the JBC and the General Assembly took multiple steps to assist History Colorado in balancing its budget. This included making up to \$3.0 million in additional cash funds available for museum operations between FY 2020-21 and FY 2021-22 and allowing appropriations for History Colorado COPs from any source (H.B. 20-1365); adding \$1.0 million in General Fund in the Long Bill for operational sustainability in FY 2020-21 for continuation in FY 2021-22; and modifying statutory formulas so that, as gaming revenue rebuilt, the share for History Colorado, as well as the General Fund, rebuilt more quickly (H.B. 20-1400).

Beginning in FY 2021-22, the JBC moved to take on responsibility for History Colorado's annual COP payments. By providing a General Fund appropriation of \$3.5 million starting in FY 2021-22, the General Assembly provided substantial relief to address History Colorado's financial challenges in the near-term and ongoing. This enabled History Colorado to use its gaming revenue to support ongoing operations in a more robust manner. Gaming revenue available for

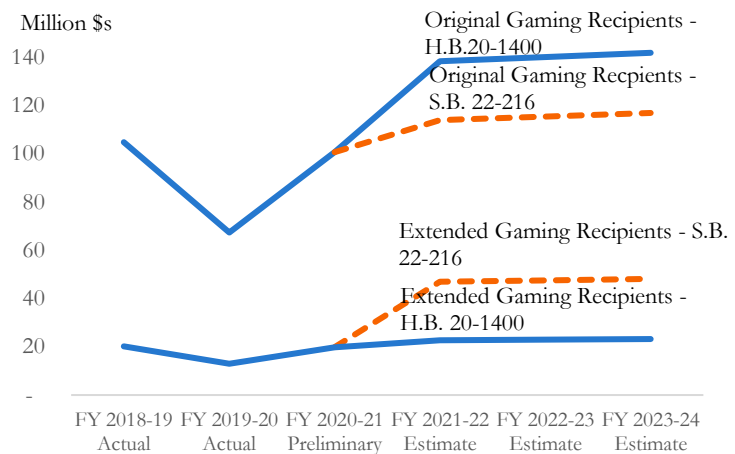
use in FY 2021-22 also rebounded more quickly than had been anticipated, so that revenue available for use in FY 2021-22 was restored to 95.2 percent of pre-pandemic gaming revenue. Because of this, through supplemental action during the 2022 session, the JBC and General Assembly added \$2,689,480 cash funds and 17.0 FTE for History Colorado operations and museum preservation projects, restoring some of what had been cut to salvage its finances.

During the 2022 legislative session, the JBC also sponsored S.B. 22-216 to make additional technical adjustments to the allocation of revenue between original limited gaming recipients (including the General Fund and History Colorado) and the recipients of the additional revenue available due to the passage of Amendment 50 in 2008 and Amendment 77 in 2020.

As H.B. 20-1400 had been written, it would have directed a share of revenue to the General Fund and History Colorado that did not appear to be consistent with voter intent in adopting 2020 Amendment 77. Senate Bill 22-216 modified statutory language to reset the share of funding for the original recipients versus the extended gaming recipients going forward. The S.B. 22-216 limited gaming allocation changes put funding for History Colorado on a stable—but relatively slow—growth trajectory.

If General Assembly fully covers History Colorado's COP payments going forward, this includes significant future year increases beyond the \$3.5 million authorized beginning in FY 2021-22.

RECIPIENTS OF GAMING TAX REVENUE
H.B. 20-1400 VERSUS S.B. 22-216



Appendix D: CCH E Special Purpose

**Special Purpose Funding for Higher Education
(all funds)**

Line Item/Bill Number and Title	2018-19	2019-20	2020-21	2021-22	2022-23	2023-24	2024-25
Western Interstate Commission for Higher Education (WICHE)	153,000	153,000	160,000	159,000	164,000	169,000	169,000
WICHE - Optometry	450,625	450,625	376,600	376,600	385,500	385,500	385,500
Distribution to Higher Education Competitive Research Authority	2,800,000	2,800,000	2,800,000	2,000,000	2,800,000	2,800,000	2,800,000
HB20-1399 Suspend Limited Gaming Tax Transfers to Cash			-800,000				
Veterinary School Capital Outlay Support	285,000	285,000	285,000	285,000	285,000	285,000	285,000
Colorado Geological Survey at the Colorado School of Mines	2,657,351	2,729,100	2,729,100	2,250,018	2,295,019	2,411,693	2,537,761
GEAR-UP	5,000,000	5,000,000	5,000,000	5,000,000	5,000,000	5,000,000	5,000,000
Prosecution Fellowship Program	356,496	356,496	0	356,496	356,496	356,496	356,496
Institute of Cannabis Research at CSU-Pueblo	1,800,000	1,800,000	1,000,000	600,000	2,800,000	3,800,000	3,800,000
SB16-191 Marijuana Research							
Institute of Cannabis Research - Governing Board				1,200,000			
Rural Teacher Recruitment, Retention, and Professional Development	441,095	681,095	709,354	1,209,357	1,209,357	1,209,357	1,209,357
SB16-104 Incentives to Build Number Rural Teachers							
SB18-085 Financial Incentives for Rural Educators	240,000						
Colorado Student Leaders Institute Pilot	218,825		218,825	218,825	218,825	218,825	
SB17-060 Colorado Student Leaders Institute Pilot						Moved to CDE	Funding now in CDE
SB19-137 Extend Colorado Student Leaders Institute		218,825					
SB23-086 Colorado Student Leaders Institute Pilot						-218,825	
Open Educational Resources Initiatives		1,160,877	961,176		1,108,200	1,108,200	1,108,200
SB17-258 Open Educational Resources Council							
SB18-1331 Higher Ed Open Educational Resources	660,000						
SB21-215 Use of Open Educational Resources in Higher Ed				1,108,200			
Forest Restoration and Wildfire Risk Mitigation Grant Program Cash Fund at CSU			1,000,000	8,000,000	8,000,000	8,000,000	8,000,000
Program Cash Fund at Colorado State University		1,000,000					
Financial Aid Assessment Tool			154,069	154,069	474,069	154,069	154,069
HB22-1366 Improving Students' Postsecondary Options					1,000,000		
Healthy Forests and Vibrant Communities Fund at Colorado State University				2,000,000	2,000,000	4,434,113	2,449,113
SB22-007 Increase Wildfire Risk Mitigation Outreach Efforts					800,000		
HB22-1012 Wildfire Mitigation and Recovery					95,407		
SB23-005 Forestry and Wildfire Mitigation Workforce						15,000	
HB24-1024 Extend outreach campaigns wildfire risk mitigation							40,000
Growing Great Teachers - Teacher Mentor Grants				548,477	548,477	548,477	548,477
SB19-190 Growing Great Teachers Act - Teacher Mentor Grants		1,217,787					
HB24-1376 Expand teacher mentorships							100,000
Center for Substance Use Disorder, Prevention, Treatment, and Recovery Support Strategies at the University of Colorado Health Sciences Center					4,250,000	4,250,000	4,250,000
SB21-137 Behavioral Health Recovery Act				4,825,000			

**Special Purpose Funding for Higher Education
(all funds)**

Line Item/Bill Number and Title	2018-19	2019-20	2020-21	2021-22	2022-23	2023-24	2024-25
SB24-047 Prevention of substance use disorders							250,000
Online Platform for Public Benefits for Higher Education Students						45,000	45,000
SB22-182 Economic Mobility Program					171,000		
Inclusive Higher Education Grant Program						450,000	450,000
HB22-1107 Inclusive Higher Education Grant Program					450,000		
SB22-192 Development and Implementation of Stackable Credentials						462,875	123,700
SB22-192 Allocations to IHEs for Student Access to Nondegree Credential Programs					1,800,000		
SB22-192 Appropriation to Credentials to Support Colorado Jobs Cash Fund					1,000,000		
SB22-192 Development and Implementation of Stackable Credentials					475,275		
SB24-143 Credential quality apprenticeship classification - Development and Implementation of Stackable Credentials							124,287
Colorado State Forest Service at Colorado State University							114,384
SB23-005 Forestry and Wildfire Mitigation Workforce - Colorado State Forest Service at Colorado State University						114,384	
HB24-1006 Rural Communities wildfire-related grants - CSFS at CSU							300,000
SB23-005 CCHE Grants to Expand Forestry Programs							766,418
Special Bills with One-time Funds							
HB18-1332 Collaborative Educator Preparation Program Grants	2,000,000						
HB18-1309 Programs to address educator shortages (Partnership for Rural Ed. Prep, UCD)	156,116						
SB19-003 Educator Loan Forgiveness Program		623,969					
HB21-1330 COSI FAFSA Completion Grant Program				1,500,000			
HB21-1330 Colorado Re-Engaged and Associate Degree Completion Programs				1,000,000			
HB21-1264 Fund Workforce Dev Increase Worker Skills (CTE Equip., Facility, & Instr. Cap.)				10,000,000			
SB21-185 Supporting Educator Workforce in CO (Educator Loan Forgiveness Fund)				2,500,000			
SB21-185 Supporting Educator Workforce in CO (Educator Loan Forgiveness Prg. Admin.)				398,963			
SB21-185 Strategies for Educator Preparation Programs					59,132		
HB22-1349 Student Success Data System					3,000,000		
HB22-1220 Temporary Educator Loan Forgiveness Program					10,000,000		
SB23-005 CCHE Grants to Expand Forestry Programs						1,180,650	
HB23-1246 CCCOES In-demand Short-term Credentials Program						38,600,000	

Appendix E: Colorado State Forest Service RFI

	Healthy Forests & Vibrant Communities CF	Forest Restoration & Wildfire Risk Mitigation CF	Other Appropriation/Fund	Total	Notes
2021 Session Bills					
SB 21-258 Wildfire Recovery	7,500,000.00	0.00	0.00	7,500,000.00	Efforts include: website update, additional positions to support CWPP development/updates, wildfire risk assessment trainings, update to the Colorado Wildfire Risk Assessment, developing bilingual publications, updating CWPP minimum standards, conducting a biomass utilization study, developing a carbon accounting framework, development and training for the Colorado Forest Atlas and drone program, development of a grant portal, and providing business loans and biomass utilization grants. The CSFS anticipates all funds being spent by 6/30/2025.
SB 21-054 Wildfire Mitigation	0.00	6,000,000.00	0.00	6,000,000.00	Between long bill appropriation and one-time funding from SB21-054 the CSFS awarded approximately \$15-16M in FRWRM Funds in March 2023. All available project funds are awarded with project completion occurring within 1-3 years after award.
SB 21-205 (Long Bill)	2,000,000.00	8,000,000.00	0.00	10,000,000.00	\$2M Long Bill allocation are obligated annually. The CSFS is refilling open positions and expanding capacity to support additional program growth with HFVC. Ongoing HFVC efforts include support for CWPP assessments, tracking, training and development, participating in forest health survey activities, grant administration support, providing education on fuels mitigation on prescribed fire, providing business loans, administration of the loan program and biomass and utilization programs, and training and support for the Colorado Forest Atlas, carbon accounting framework, and biomass study. All available FRWRM project funds are awarded on an annual basis with portions for administration and monitoring to be spent across the 3-4 year timeframe of most grant awards.
Expenditure FY 2021-22	(425,793.00)	(757,429.00)	0.00	(1,183,222.00)	
Balance start of FY23-24	9,074,207.00	13,242,571.00	0.00	22,316,778.00	
Spending FY 2023-24	(3,092,632.00)	(1,529,124.00)	0.00	(4,621,756.00)	
Encumbered FY 2023-24	(3,098,350.00)	(9,574,712.00)	0.00	(12,673,062.00)	
Balance start of FY24-25	1,928,344.59	9,835,068.00	0.00	11,763,412.59	
Spending FY24-25 (as of Sept)	(222,363.00)	(129,238.00)	0.00	(351,601.00)	
Encumbered FY24-25	(1,045,621.00)	(9,252,152.91)	0.00	(10,297,773.91)	
Obligated Balance FY24-25	660,360.59	453,677.09	0.00	1,114,037.68	Obligated Funds: The CSFS is not able to encumber all project funds or salary funds beyond a single fiscal year. The obligated funds figure represents dollars that have been awarded and/or will be spent on project administration across awarded project timeframes (1-4 years)
Projected FY26 Salaries	(810,520.90)	(469,153.00)	0.00	(1,279,673.90)	0.00 Move salaries to 22 session bills.
Projected FY26 Projects	0.00	0.00	0.00	0.00	
Projected FY26 ending balance	0.00	0.00	0.00	0.00	
	(150,160.31)	(15,475.91)			
2022 Session Bills					
SB 22-007 Fire Risk Mitigation Outreach	800,000.00	0.00	0.00	800,000.00	\$800,000 (SB22-007) obligated for Fire Risk Mitigation Outreach. Consultant contracted and the Live Wildfire Ready outreach campaign occurred in 2023 and 2024.
HB 22-1323 Tree Nursery	0.00	0.00	5,000,000.00	5,000,000.00	\$5 M (HB22-1323) for nursery improvements. Assessment complete, capital construction selected an architectural firm and design has begun. All funds are obligated.
HB 22-1011 Wildfire Mitigation Incentives for Local Gov't	0.00	0.00	10,000,000.00	10,000,000.00	\$10 M (HB22-1011) Incentives for local governments program developed, applications accepted in March 2023 with awards in spring 2023. Full \$10 M is obligated as grants and program administration.
HB 22-1012 Healthy Forests	3,000,000.00	2,200,000.00	0.00	5,200,000.00	\$3M (HB22-1012) is obligated for project implementation, planning and administration of projects, support for the Live Wildfire Ready campaign, and supply purchases for monitoring program. Additional \$2.2 M for FRWRM projects have been awarded and are underway.
HB 22-1379 Wildfire & Watershed	3,000,000.00	0.00	0.00	3,000,000.00	Three \$1M projects awarded and underway for cross-boundary treatments to reduce wildfire risk and protect watersheds.

	Healthy Forests & Vibrant Communities CF	Forest Restoration & Wildfire Risk Mitigation CF	Other Appropriation/Fund	Total	Notes
HB 22-1329 (Long Bill)	2,000,000.00	8,000,000.00	0.00	10,000,000.00	\$2M Long Bill allocation are obligated annually. The CSFS is refilling open positions and expanding capacity to support additional program growth with HFVC. Ongoing HFVC efforts include support for CWPP assessments, tracking, training and development, participating in forest health survey activities, grant administration support, providing education on fuels mitigation on prescribed fire, providing business loans, administration of the loan program and biomass and utilization programs, and training and support for the Colorado Forest Atlas, carbon accounting framework, and biomass study. All available FRWRM project funds are awarded on an annual basis with portions for administration and monitoring to be spent across the 3-4 year timeframe of most grant awards.
HB22- 1007 (Wildfire Mitigation and Best Practices)	0.00	0.00	0.00	0.00	Funding not available until FY24. Funds for this program (\$331,458) were provided in SB23-214 (Long Bill) and are accounted for below under 2023 HFVC Long Bill. The CSFS awarded 12 grants and encumbered all available funds to communities in early 2024.
Spending FY 2022-24	(984,368.00)	(12,001.00)	70,205.00	(926,164.00)	
Encumbered FY 2022-24	(4,297,087.00)	(8,829,572.00)	(9,916,646.00)	(23,043,305.00)	
Obligated FY 2022-24	(1,518,545.00)	(1,358,427.00)	(5,153,559.00)	(8,030,531.00)	
Balance start of FY24-25	7,378,752.39	8,292,163.00	13,203,993.00	28,874,908.39	
Spending FY24-25 (as of Sept)	(420,880.49)	(500,107.00)	(88,947.00)	(1,009,934.49)	
Encumbered FY24-25	(4,449,950.93)	(6,941,354.00)	(11,686,053.00)	(23,077,357.93)	
Obligated balance FY24-25	2,507,920.97	850,702.00	1,428,993.00	4,787,615.97	Obligated Funds: The CSFS is not able to encumber all project funds or salary funds beyond a single fiscal year. The obligated funds figure represents dollars that have been awarded and/or will be spent on project administration across awarded project timeframes (1-4 years)
Projected FY26 Salaries	(531,297.49)	(79,346.99)	(53,560.00)	(664,204.48)	salaries carry down from Session 21 funding expiration
Projected FY26 Projects	(400,000.00)	(100,000.00)	(1,000,000.00)	(1,500,000.00)	
Projected FY26 ending balance	1,576,623.48	671,355.01	375,433.00	2,623,411.49	
Projected FY27 Salaries	(1,227,407.83)	(549,014.80)	(56,650.00)	(1,833,072.63)	
Projected FY27 Projects	(349,215.65)	(122,340.21)	(318,783.00)	(790,338.86)	
Projected FY27 ending balance	(0.00)	0.00	0.00	0.00	
	0.00	0.00	0.00	0.00	
2023 Session Bills					
HB23-1060 (CSFS Nursery)	0.00	0.00	5,382,000.00	5,382,000.00	\$5.382 M (HB23-1060) for nursery improvements. Assessment complete, capital construction selected an architectural firm and design phase is almost complete. All funds are obligated.
SB23-005 (Forestry and Wildfire Mitigation Workforce)	0.00	0.00	129,384.00	129,384.00	Funds received in November 2023. The CSFS developed a workforce capacity internship program and is awarding and soliciting applications throughout the 2024 season with \$114,384. Collaboration on development of forestry/timber industry materials for high school students with an additional \$15k is also underway.
SB23-214 Long Bill	4,434,113.00	8,000,000.00		12,434,113.00	Funds received in November 2023. The CSFS has a spending plan that will use the full \$2.01 M HFVC funding annually. An additional one-time \$2M allocation will be used by the CSFS for GNA capacity for the next 3-5 years. The initial allocation for \$331,458 from HB22-1007 (Wildfire Mitigation Outreach grant program) is included in SB23-214. All funds Wildfire Mitigation Outreach funds were awarded for 12 communities in early 2024.
Spending FY 2023-24					
Encumbered FY 2023-24					
Obligated FY 2023-24			(5,382,000.00)	(5,382,000.00)	
Balance start of FY24-25	4,268,280.00	7,918,297.00	5,511,884.00	17,698,461.00	
Spending FY24-25 (as of Sept)	(86,160.00)	(7,956.00)	(3,503.00)	(97,619.00)	
Encumbered FY24-25	(476,446.00)	(6,020,557.00)	(5,035,451.00)	(11,532,454.00)	
Obligated balance FY24-25	3,705,674.00	1,889,784.00	472,930.00	6,068,388.00	Obligated Funds: The CSFS is not able to encumber all project funds or salary funds beyond a single fiscal year. The obligated funds figure represents dollars that have been awarded and/or will be spent on project administration across awarded project timeframes (1-4 years)
Projected FY26 Salaries	(471,589.00)	(10,000.00)	(49,866.42)	(531,455.42)	
Projected FY26 Projects	(200,000.00)	(100,000.00)	(150,000.00)	(450,000.00)	
Projected FY26 ending balance	3,034,085.00	1,779,784.00	273,063.58	5,086,932.58	
Projected FY27 Salaries	(485,736.67)	(10,300.00)	(51,362.41)	(547,399.08)	

	Healthy Forests & Vibrant Communities CF	Forest Restoration & Wildfire Risk Mitigation CF	Other Appropriation/Fund	Total	Notes
Projected FY27 Projects	(300,000.00)	(350,000.00)	(168,797.88)	(818,797.88)	
Projected FY27 ending balance	2,248,348.33	1,419,484.00	52,903.29	3,720,735.62	
Projected FY28 Salaries	(1,764,538.83)	(576,094.24)	(52,903.28)	(2,393,536.36)	salaries from Session 22 bills carry down from funding
Projected FY28 Projects	(483,809.50)	(843,389.76)	0.00	(1,327,199.26)	
Projected FY28 ending balance	(0.00)	(0.00)	0.00	(0.00)	
	0.00	0.00	0.00	0.00	
2024 Session Bills					
HB24-1430 (Long Bill)	2,109,113.00	8,000,000.00			Anticipated funds for HFVC and FRWRM programs. The CSFS has an annual spending plan for the ~\$2.1M HFVC funds and will award FRWRM grants in early 2025 for applications currently under review.
HB24-1006 (Rural Grant Navigator)	300,000.00				Anticipated funds for Rural Grant Navigator Grant Program
HB24-1024 (Extend Outreach Campaign)	40,000.00				Anticipated funds of \$40k and extend the Live Wildfire Ready Outreach campaign through 2027
Encumbered FY 24-25	0.00				
HF	0.00				Obligated Funds: The CSFS is not able to encumber all project funds or salary funds beyond a single fiscal year. The obligated funds figure represents dollars that have been awarded and/or will be spent on project administration across awarded project timeframes (1-4 years)
*Projected Balance	2,449,113.00	8,000,000.00	0.00	0.00	*Note: Funds from 2024 legislative session are anticipated in Oct. or Nov. 2024