

JOINT BUDGET COMMITTEE



STAFF BUDGET BRIEFING FY 2024-25

DEPARTMENT OF LOCAL AFFAIRS

JBC WORKING DOCUMENT - SUBJECT TO CHANGE
STAFF RECOMMENDATION DOES NOT REPRESENT COMMITTEE DECISION

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ADDITIONAL RESOURCES

Brief summaries of all bills that passed during the 2022 and 2023 legislative sessions that had a fiscal impact on this department are available in Appendix A of the annual Appropriations Report:

<https://leg.colorado.gov/sites/default/files/fy23-24apprept.pdf>

The online version of the briefing document, which includes the Numbers Pages, may be found by searching the budget documents on the General Assembly's website by visiting leg.colorado.gov/content/budget/budget-documents. Once on the budget documents page, select the name of this department's *Department/Topic*, "Briefing" under *Type*, and ensure that *Start date* and *End date* encompass the date a document was presented to the JBC.

DEPARTMENT OF LOCAL AFFAIRS

DEPARTMENT OVERVIEW

The Department of Local Affairs (DOLA) is responsible for building community and local government capacity by providing training, technical, and financial assistance to localities. The Department's budget is comprised of four sections:

- The *Executive Director's Office (EDO)* provides leadership and support, including strategic planning, policy management, accounting, budgeting, purchasing, human resources administration, and public information. The State Demography Office is housed within the EDO.
- The *Division of Property Taxation* operates under the leadership of the *Property Tax Administrator*, who is appointed by the *State Board of Equalization*. This division: (1) coordinates and administers the implementation of property tax law throughout the state, including issuing appraisal standards and training county assessors; (2) grants exemptions from taxation for eligible entities; and (3) values multi-county companies doing business in Colorado, including railroads, pipelines, and other public utilities. The *Board of Assessment Appeals* is a quasi-judicial body that hears individual taxpayer appeals concerning the valuation of real and personal property, property tax abatements, and property tax exemptions.
- The *Division of Housing* administers state and federal affordable housing programs, including: (1) providing funding to private housing developers, housing authorities, and local governments to increase the inventory of affordable housing; and (2) offering rental assistance statewide through local housing authorities and non-profit service organizations. This division also regulates the manufacture of factory-built residential and commercial buildings, and approves multi-family construction in counties with no construction codes.
- The *Division of Local Government* provides technical assistance and information to local government officials. This division also makes state and federal financial resources available to support community infrastructure and services through various statutory formula distributions and grant programs.

DEPARTMENT BUDGET: RECENT APPROPRIATIONS

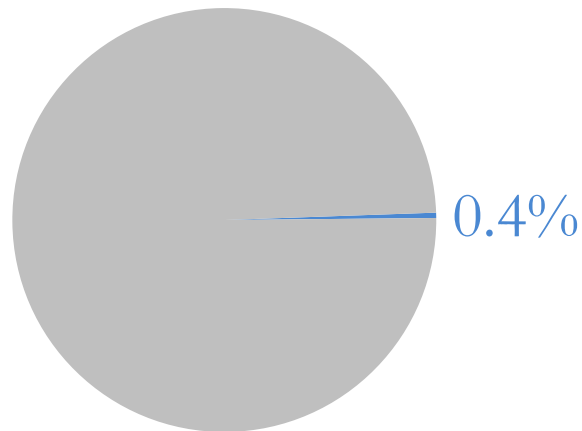
FUNDING SOURCE	FY 2021-22	FY 2022-23	FY 2023-24	FY 2024-25 *
General Fund	\$57,130,354	\$55,351,984	\$54,840,918	\$61,829,086
Cash Funds	315,922,406	289,810,561	184,795,741	182,071,010
Reappropriated Funds	16,384,956	22,370,987	18,109,746	18,436,481
Federal Funds	82,158,291	82,580,705	125,015,786	124,860,132
TOTAL FUNDS	\$471,596,007	\$450,114,237	\$382,762,191	\$387,196,709
Full Time Equiv. Staff	205.5	221.9	234.0	238.3

*Requested appropriation.

Funding for the Department of Local Affairs in FY 2023-24 consists of 14.3 percent General Fund, 48.3 percent cash funds, 4.7 percent reappropriated funds, and 32.7 percent federal funds.

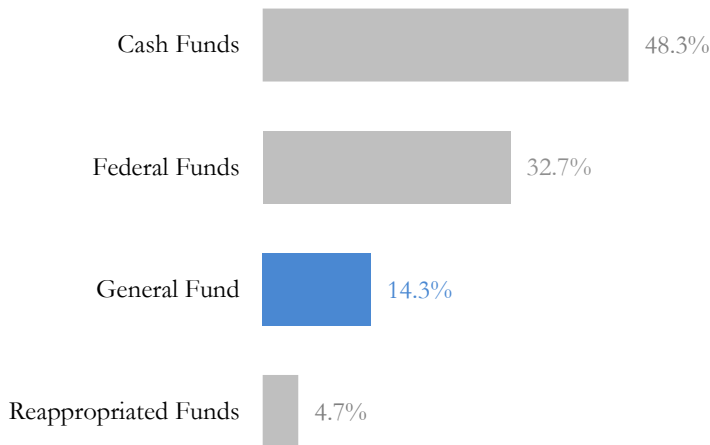
DEPARTMENT BUDGET: GRAPHIC OVERVIEW

Department's Share of Statewide General Fund



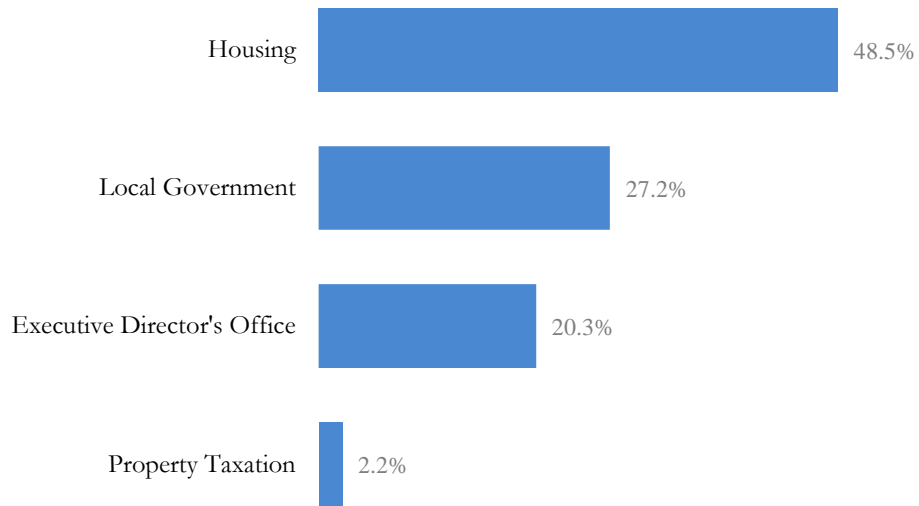
Based on the FY 2023-24 appropriation.

Department Funding Sources



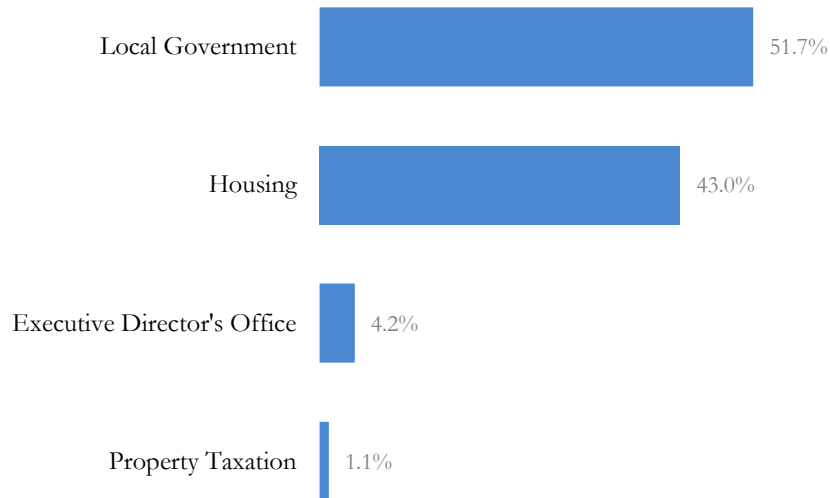
Based on the FY 2023-24 appropriation.

Distribution of General Fund by Division



Based on the FY 2023-24 appropriation.

Distribution of Total Funds by Division



Based on the FY 2023-24 Appropriation

CASH FUNDS DETAIL

- The Department of Local Affairs has a significant number of cash funds that provide resources and funding to various divisions within the Department.

DEPARTMENT OF LOCAL AFFAIRS CASH FUNDS APPROPRIATION DETAIL			
FUND NAME OR GROUP	FY 2023-24 APPROP.		PRIMARY SOURCES OF FUND REVENUE
Local Government Mineral Impact Fund & Severance Tax Fund	90,000,000		Revenues from federal government, mineral leases, state tax, and interest.
Lottery Proceeds to the Conservation Trust Fund	58,151,627	^{1, 2}	Lottery proceeds.
Marijuana TAX Cash Fund	17,575,790		State sales tax on retail and medical marijuana.
Limited Gaming Impact Fund	2,168,055	²	Provided through a transfer from the Department of Revenue.
Revenue Loss Restoration Cash Fund	5,002,336		Transfer of ARPA funds that represents the state's revenue loss.
Property Tax Exemption Fund and Private Activity Bond Building Regulation Fund	3,094,893		<i>Property Tax:</i> Fees paid by home sellers and installers. <i>Private Activity Bond:</i> Requestors for the programs and bond issuance fee.
Various CF	2,167,056		Cash funds from various sources.
Mobile Home Dispute Resolution Fund & Grant and Loan Fund	991,346		Annual registration fee for each mobile home that is independently- owned on rented land within a given landlord's mobile home park.
Homeless Prev. and Affordable Housing Support Fund, and Revolving Fund	492,369		Voluntary donations through a tax checkoff on state tax return.
Law Enforcement Community Services Fund	297,125		25% of proceeds received from the sale of forfeited property as ordered by the court and required by C.R.S. 16-13-311(3) and interest on balance.
Moffat Tunnel CF	295,000		Leases for Rights of Way provided by Fed.
Drinking Water Revolving Fund	180,844		Grant funds from the EPA.
BAA Cash Fund	132,871		Accelerated Appeal Fee and interest.
Private Activity Bond Allocations Fund	106,879		Tax exempt bonds issued and limited by the IRS.
Geothermal Resource & Water and Power Development	93,074		Leasing revenue.
Total	180,749,265		

¹ TABOR exempt

² Not appropriated by the General Assembly. Amounts shown in Long Bill are for informational purposes only.

GENERAL FACTORS DRIVING THE BUDGET

DISCRETIONARY APPROPRIATIONS

The Department of Local Affairs administers several programs that allocate state funds and provide grants to local communities. Discretionary appropriations, as well as transfers into continuously appropriated cash funds, are the largest driver of DOLA's budget. The table below details the most significant discretionary appropriations of state funds for FY 2023-24 *in the Long Bill*.

SIGNIFICANT DISCRETIONARY APPROPRIATIONS FOR FY 2023-24					
PROGRAM	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	TOTAL FUNDS
Affordable housing (grants, loans, & rental subsidies)	\$28,684,245	\$16,239,649	0	0	\$44,923,894
Crime Prevention Initiative Grants	3,000,000	0	0	0	3,000,000
Mental Health Support for Peace Officers	2,000,000	0	0	0	2,000,000
BH Support for Criminal Justice Advocates	500,000	500,000	0	0	1,000,000
Defense Counsel on First Appearance Grants	1,999,982	0	0	0	1,999,982
Rural Economic Development Initiative	780,000	0	0	0	780,000
Gray and Black Market Marijuana Enforcement	0	963,668	0	0	963,668
TOTAL	\$36,964,227	\$17,703,317	0	0	\$54,667,544

The number of FTE appropriated to the Department has also grown significantly in recent years due to the amount of new legislation affecting DOLA. Appropriated FTE increased by 30.1 percent between FY 2017-18 and FY 2023-24.

FISCAL YEAR	APPROPRIATED FTE
FY 2017-18	179.2
FY 2018-19	181.1
FY 2019-20	189.7
FY 2020-21	201.5
FY 2021-22	205.5
FY 2022-23	221.9
FY 2023-24	234.0

Note that the above figures do not include continuously appropriated funds that have no corresponding appropriation. Such transfers typically allow for a percentage to be spent on administration; so, growth in FTE from those transfers is not reflected in the appropriated number of FTE.

FEDERAL FUNDS

Federal funds comprise 32.7 percent of DOLA's FY 2023-24 appropriation; this amount is estimated at 33.0 percent in the FY 2024-25 request. Federal funds are shown in the Long Bill for informational

purposes only. Most of DOLA's federally funded programs do not require state matching funds and are provided at the discretion of federal authorities.

SUMMARY: FY 2023-24 APPROPRIATION & FY 2024-25 REQUEST

DEPARTMENT OF LOCAL AFFAIRS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION:						
SB23-214 (Long Bill)	377,813,556	52,892,283	184,795,741	15,109,746	125,015,786	233.2
Other legislation	4,948,635	1,948,635	0	3,000,000	0	0.8
TOTAL	\$382,762,191	\$54,840,918	\$184,795,741	\$18,109,746	\$125,015,786	234.0
FY 2024-25 REQUESTED APPROPRIATION:						
FY 2023-24 Appropriation	\$382,762,191	54,840,918	\$184,795,741	\$18,109,746	\$125,015,786	234.0
R1 Continuation of HB 19-1009 voucher program	999,479	0	999,479	0	0	1.0
R2 EDO IT business project manager	97,247	0	0	97,247	0	0.9
R3 SDO statistical analyst	113,935	113,935	0	0	0	0.9
R4 DCFA grant program reduction (requires legislation)	(500,000)	(500,000)	0	0	0	0.0
Non-prioritized decision items	854,830	171,046	269,123	330,506	84,155	0.0
Annualize prior year budget actions	5,892,047	6,547,642	(536,081)	(9,176)	(110,338)	2.0
Centrally appropriated line items	2,644,094	959,956	1,819,022	(33,634)	(101,250)	0.0
Indirect cost assessment	71,932	0	158,361	(58,208)	(28,221)	0.0
Technical adjustments	(4,435,156)	0	(4,435,156)	0	0	1.2
Annualize prior year legislation	(1,303,890)	(304,411)	(999,479)	0	0	(1.7)
TOTAL	\$387,196,709	\$61,829,086	\$182,071,010	\$18,436,481	\$124,860,132	238.3
INCREASE/(DECREASE)	\$4,434,518	\$6,988,168	(\$2,724,731)	\$326,735	(\$155,654)	4.3
Percentage Change	1.2%	12.7%	(1.5%)	1.8%	(0.1%)	1.8%

R1 CONTINUATION OF H.B. 19-1009 VOUCHER PROGRAM: The Department requests \$999,479 cash funds from the Marijuana Tax Cash Fund for a permanent continuation to maintain the substance use disorders program established by H.B. 19-1009 (“Substance Use Disorders Recovery”). These funds would also support 1.0 FTE, a Community and Economic Development Specialist III, who currently manages the program and was a part of the original funding and its associated funding. The Department’s request does not propose an increase to the level of program funding. The Department identified this request as proven (Step 5).

R2 EXECUTIVE DIRECTOR’S OFFICE (EDO) IT BUSINESS PRODUCT MANAGER: The request includes \$97,267 reappropriated funds and 0.9 FTE in FY 2024-25 and \$98,117 and 1.0 FTE in FY 2025-26 and ongoing for a Business Product Manager. This position is requested in order to address increasing departmental administrative workload resulting from the development of new IT systems for new programs as well as the planning and administration for the ongoing replacement of existing programs’ legacy systems that are becoming or have become obsolete. OIT refers to this as “technical debt.” There are currently 17 technical debt applications in progress or projected for development or replacement over the next three to five years.

R3 STATE DEMOGRAPHY OFFICE (SDO) STATISTICAL ANALYST: The request includes \$113,935 General Fund and 0.9 FTE in FY 2024-25 and \$120,623 and 1.0 FTE in FY 2025-26 and ongoing to develop a position for long-term housing and income forecasts for state-wide use. The Department requests one full-time, ongoing FTE Statistical Analyst III to increase the capacity of the State Demography Office (SDO) to create, display, and release additional housing and household data.

R4 DEFENSE COUNSEL ON FIRST APPEARANCE (DCFA) GRANT PROGRAM REDUCTION: The request includes a decrease of \$500,000 General Fund in FY 2024-25 and ongoing. This program reimburses local governments for the costs of providing public defense counsel to defendants on their first appearance in municipal court if they are facing incarceration. This program was created by H.B. 18-1353 and extended by H.B. 23-072 following sunset review. For additional information regarding this request, see Informational Issue 2 beginning on page 15 of this document.

NON-PRIORITIZED DECISION ITEMS: The request includes a net increase of \$854,830 total funds, including \$171,046 General Fund, for requests that originate in the Governor's Office of Information Technology (OIT), the Department of Personnel, and Health Care Policy and Financing.

NON-PRIORITIZED DECISION ITEMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
NP01 Central services omnibus request	\$488,445	\$142,392	\$182,364	\$103,733	\$59,956	0
NP02 Annual fleet vehicle request	(12,510)	(28,820)	13,153	3,157	0	0
NP03 HCPF R14 Host home contract true up	181,335	0	0	181,335	0	0.0
TOTAL	\$854,830	\$171,046	\$269,123	\$330,506	\$84,155	0

ANNUALIZE PRIOR YEAR BUDGET ACTIONS: The request includes a net increase of \$5.8 million total funds, including \$6.5 million General Fund, for the out-year cost of prior year budget actions.

ANNUALIZE PRIOR YEAR BUDGET ACTIONS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY23-24 ARPA prepay utilization	\$5,002,336	\$5,002,336	\$0	\$0	\$0	0.0
FY23-24 DOLA-HCPF voucher increase	1,739,292	1,739,292	0	0	0	0.8
FY23-24 Resiliency and disaster recovery	12,570	12,570	0	0	0	0.2
FY23-24 Executive director's office cap	11,465	0	0	11,465	0	0.4
FY23-24 IT accessibility	(579,813)	(229,433)	(219,401)	(20,641)	(110,338)	0.0
FY23-24 Moffat tunnel lease renewal	(267,123)	22,877	(290,000)	0	0	0.4
FY23-24 R5 manufactured buildings program	(26,680)	0	(26,680)	0	0	0.0
TOTAL	\$5,892,047	\$6,547,642	(\$536,081)	(\$9,176)	(\$110,338)	2.0

CENTRALLY APPROPRIATED LINE ITEMS: The request includes a net increase of \$2.6 million total funds, including \$959,956 General Funds for centrally appropriated line items, summarized in the table below.

CENTRALLY APPROPRIATED LINE ITEMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY24-25 Total compensation request	\$1,872,763	\$621,667	\$594,689	\$585,999	\$260,618	0.0
FY24-25 Statewide operating request	660,286	198,073	505,565	(14,629)	(28,723)	0.0
FY24-25 Payments to OIT adjustment	213,553	211,297	748,526	(603,335)	(142,935)	0.0
FY24-25 Legal services adjustment	(102,508)	(71,081)	(29,758)	(1,669)	(12,290)	0.0
TOTAL	\$2,644,094	\$959,956	\$1,819,022	(\$33,634)	(\$101,250)	0.0

TECHNICAL ADJUSTMENTS: The request includes a \$4.4 million decrease in cash funds and 1.2 FTE related to a technical issue.

TECHNICAL ADJUSTMENTS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Adjustments to informational lines w (I) notation	\$567,180	\$0	\$567,180	0	0	1.2
Indirect cost assessment base adjustment	441,336	0	441,336	0	0	0.0
ARPA Prepay Base Adjustment	(5,002,336)	0	(5,002,336)	0	0	0.0
Div. of housing indirect cost assessment base adjustment	(441,336)	0	(441,336)	0	0	0.0
TOTAL	(\$4,435,156)	\$0	(\$4,435,156)	0	0	1.2

ANNUALIZE PRIOR YEAR LEGISLATION: The request includes a net decrease of \$1.3 million total funds, including \$304,000 General Fund, \$999,000 Cash Funds, and 1.7 FTE to reflect the FY 2023-24 impact of bills passed in previous sessions, summarized in the following table.

ANNUALIZE PRIOR YEAR LEGISLATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
HB19-1009 substance use disorders recovery	\$0	\$0	\$0	0	0	(0.7)
HB23-1257 mobile home park water quality	0	0	0	0	0	1.5
HB19-1009 substance use disorders recovery	(997,041)	0	(997,041)	0	0	(0.3)
HB23-1257 mobile home park water quality	(136,885)	(136,885)	0	0	0	(1.5)
HB23-1253 study corporate home ownership	(122,549)	(122,549)	0	0	0	(0.4)
HB23-1086 due process asset forfeiture act	(22,549)	(22,549)	0	0	0	0.0
SB21-032 mobile veterans support unit	(22,428)	(22,428)	0	0	0	(0.3)
HB19-1009 substance use disorders recovery	(2,438)	0	(2,438)	0	0	0.0
TOTAL	(\$1,303,890)	(\$304,411)	(\$999,479)	0	0	(1.7)

ONE-TIME FUNDING AUTHORIZED IN RECENT LEGISLATIVE SESSIONS

During the 2020B, 2021, 2022 and 2023 legislative sessions, the General Assembly allocated significant one-time funding to the Department of Local Affairs that included \$408.1 million originating as state General Fund and \$446.1 million originating as federal Coronavirus State Fiscal Recovery funds (ARPA funds).

RECOMMENDATION

Staff recommends that the Committee seek updates from all departments during their budget hearings on the use of significant one-time allocations of federal and state funding.

DISCUSSION

During the 2020B, 2021, 2022, and 2023 legislative sessions, the General Assembly allocated \$1.2 billion in one-time funding to the Department of Local Affairs through appropriations and transfers. For many programs, authority was provided to expend the funds through FY 2023-24 or beyond. To assist the Committee in tracking the use of these funds, the tables below show the sum of allocations provided for FY 2020-21, FY 2021-22, FY 2022-23, and FY 2023-24 by the original source of the funds (General Fund or federal Coronavirus State Fiscal Recovery Funds).

ALLOCATION AND EXPENDITURE OF ONE-TIME GENERAL FUND

Bill Number and Short Title	Appropriation/ Transfer of Funds	Brief Description of Program and Anticipated Use of the Funds
S.B. 20B-001 Relief Small and Minority Businesses, Arts Organizations, as amended by H.B. 21-1285 and S.B. 21-252	\$17,000,000	S.B. 20B-001 appropriated \$37.0 million to DOLA for FY 2020-21 for direct relief payments to small businesses. H.B. 21-1285 directs up to \$12.0 million of unspent funds as of June 30, 2021 to be transferred to the Creative Industries Cash Fund and \$1.0 million to the Colorado Office of Film, Television, and Media Operational Account. S.B. 21-252 reduces the appropriation in S.B. 20B-001 by \$7.0 million and appropriates that money for Colorado Main Streets.
S.B. 20B-002 Housing and Direct COVID Emergency Assistance	5,000,000	Transfers \$5.0 million to the Emergency Direct Assistance Grant Program Fund for grants to individuals facing COVID-19 related financial hardship who aren't eligible for certain other types of assistance programs.
S.B. 20B-002 Housing and Direct COVID Emergency Assistance	54,000,000	Transfers \$54.0 million to Housing Development Grant Fund for emergency housing assistance to individuals experiencing financial need due to the COVID-19 pandemic.
H.B. 21-1030 Expanding Peace Officer MH Grants	\$1,000,000	Expands purposes and changes name to Peace Officers Behavioral Health Support and Community Partnerships Grant Program. Appropriates \$1 million to the fund and reappropriates to Dept. of Local Affairs.
H.B. 21-1215 Justice Crime Prevention	3,500,000	Transfers \$3.5 million to new continuously appropriated subaccount
H.B. 21-1253 Renewable & Clean Energy Grants	5,000,000	Transfers \$5.0 million to Local Government Severance Tax Fund and appropriates to Dept. of Local Affairs
H.B. 21-1271 Affordable Housing Incentive	11,400,000	Transfers \$11.4 million to Colorado Heritage Communities Fund in FY 2020-21 and appropriates \$9.3 million for the Housing Development Incentives Grant Program and \$2.1 million for the Local Government Planning Grant Program in FY 2021-22
H.B. 21-1271 Affordable Housing Incentive	1,600,000	Transfers \$1.6 million to Housing Development Grant Fund

Bill Number and Short Title	Appropriation/ Transfer of Funds	Brief Description of Program and Anticipated Use of the Funds
H.B. 21-1326 Keep CO Wild	2,250,000	Transfers \$2.25 million to the Search and Rescue Fund and appropriates to Dept. of Local Affairs
H.B. 21-1329 ARPA Money to Invest Affordable Housing, as amended H.B. 22-1411 Money from Coronavirus State Fiscal Recovery Fund	98,500,000	Includes the following appropriations: \$98.5 million to the Dept. of Local Affairs for programs or services of the type and kind financed through the Housing Investment Trust Fund or the Housing Development Grant Fund to support programs or services that benefit populations disproportionately affected by the COVID-19 public health emergency and focusing on addressing housing insecurity, lack of affordable or workforce housing, or homelessness; Appropriations to the Department of Local Affairs initially originated from federal funds, but the appropriation was modified in H.B. 22-1411 to originate from the General Fund.
S.B. 21-204 REDI Grants	5,000,000	Direct appropriation of \$5.0 million for REDI program
S.B. 21-242 Housing Dev Grants Hotel Tenancy, as amended H.B. 22-1411 Money from Coronavirus State Fiscal Recovery Fund	1,894,004	Total amounts (federal funds and General Fund) is transferred to the Housing Development Grant Fund in the Dept. of Local Affairs for rental assistance and tenancy support services for individuals experiencing homelessness through grants and loans to local governments and nonprofit organizations for the rental, acquisition, or renovation of underutilized hotels, motels, and other underutilized properties. Original transfer was \$30.0 million but most was transferred back to the Affordable Housing and Home Ownership Cash Fund in H.B. 22-1411; \$28.0 million was then transferred directly to the Housing Development Grant Fund from the General Fund.
S.B. 21-242 Housing Dev Grants Hotel Tenancy, as amended H.B. 22-1411 Money from Coronavirus State Fiscal Recovery Fund	28,000,000	H.B. 22-1411 amended S.B. 21-242 to transfer \$28.0 million from the General Fund to the Housing Development Grant Fund.
S.B. 21-242 Housing Development Grants Hotels Tenancy Support	15,000,000	Transfers \$15.0 million from the General Fund to the Affordable Housing and Home Ownership Cash Fund for appropriation in future years.
S.B. 21-252 Community Revitalize Grant	7,000,000	S.B. 20B-001 appropriates \$37.0 million to the Dept. of Local Affairs for FY 2020-21 for direct relief payments to small businesses. S.B. 21-252 reduces the appropriation in S.B. 20B-001 by \$7.0 million and appropriates that money to the Colorado Main Streets Program.
S.B. 22-005 Law Enforcement Peace Officer	3,000,000	Appropriates \$3.0 million to cash fund and reappropriates to Dept. of Local Affairs. Provides two years roll-forward to all appropriations from the fund.
S.B. 22-146 CHFA Middle Income Access	25,000,000	Appropriates \$25.0 million originating as General Fund to the Department of Local Affairs to contract with the Colorado Housing and Finance Authority (CHFA) for the Middle Income Access Program.
S.B. 22-159 Housing Revolving Loan Fund	150,000,000	Transfers \$150.0 million originating as General Fund to the Transformational Affordable Housing Revolving Loan Fund in the Department of Local Affairs, which is continuously appropriated to the Department to provide flexible, low-interest, and below-market rate loan funding to assist in completion of eligible housing projects.
S.B. 22-160 Mobile Home/Land Banking	35,000,000	Transfers \$35.0 million originating as General Fund to the Mobile Home Park Resident Empowerment Loan and Grant Program Fund, which is continuously appropriated to the Department of Local Affairs for grants and loans to mobile home park residents that are intended to help stabilize rents, including through facilitating resident purchases of properties.
S.B. 22-206 Disaster Preparedness	15,000,000	Transfers \$5.0 million General Fund to the Department of Local Affairs for the new Disaster Resilience Rebuilding Program and creates a corresponding continuously appropriated cash fund.
TOTAL	\$408,144,004	

ALLOCATION AND EXPENDITURE OF ONE-TIME FEDERAL CORONAVIRUS STATE FISCAL RECOVERY FUNDS (ARPA FUNDS)

Bill Number and Short Title	Approp./ Transfer of Funds Originating as ARPA Funds	Brief Description of Program and Anticipated Use of the Funds
H.B. 21-1271 DOLA Innovative Affordable Housing Strategies	\$35,000,000	Includes the following transfers and appropriations to the Dept. of Local Affairs: \$30,000,000 transferred to the Colorado Heritage Communities Fund and appropriated for the Local Government Affordable Housing Development Incentive Grant Program; and \$5,000,000 transferred to the Colorado Heritage Communities Fund and appropriated for the Local Government Planning Grant Program.
H.B. 21-1289 Funding for Broadband Deployment	5,000,000	Transfers \$5,000,000 to the Interconnectivity Grant Program Fund and appropriates this to the Dept. of Local Affairs.
H.B. 22-1304 State Grants Investments Local Affordable Housing	178,000,000	Transfers \$138,000,000 originating as federal funds to the Local Investments in Transformational Affordable Housing Fund in the Department of Local Affairs; transfer \$40,000,000 originating as federal funds to the Infrastructure and Strong Communities Grant Program Fund in the Department of Local Affairs.
H.B. 22-1356 Small Community-based Nonprofit Grant Program	35,000,000	Total is appropriated to Dept. of Local Affairs for community-based nonprofit infrastructure grants
H.B. 22-1377 Homeless Response Grants	105,000,000	Total is transferred to a new Connecting Coloradans Experiencing Homelessness with Services, Recovery Care, and Housing Supports Fund. The funds are continuously appropriated to the Department of Local Affairs.
H.B. 22-1378 Regional Metro Campus	50,000,000	Total is transferred to the Regional Navigation Campus Cash Fund, which is continuously appropriated to the Department of Local Affairs for grants to Denver-metropolitan local governments and community nonprofits to develop a regional navigation campus in the Denver-metro area to respond to and prevent homelessness.
S.B. 21-242 Housing Dev Grants Hotel Tenancy, as amended H.B. 22-1411 Money from Coronavirus State Fiscal Recovery Fund	105,996	Total amounts (federal funds and General Fund on separate tab) is transferred to the Housing Development Grant Fund in the Dept. of Local Affairs for rental assistance and tenancy support services for individuals experiencing homelessness through grants and loans to local governments and nonprofit organizations for the rental, acquisition, or renovation of underutilized hotels, motels, and other underutilized properties. Original transfer was \$30.0 million but most was transferred back to the Affordable Housing and Home Ownership Cash Fund in H.B. 22-1411; \$28.0 million was then transferred directly to the Housing Development Grant Fund from the General Fund.
S.B. 22-211 Ridge View	45,000,000	Total is appropriated to the Department of Local Affairs to repurpose the Ridge View campus into a supportive residential community for people experiencing homelessness, with transitional housing and a continuum of care for substance use recovery treatment and an on-site federally-qualified health care center. Funding is to support planning and contracted services.
S.B. 23-245 Transfer to Revenue Loss Restoration Cash Fund and S.B. 23-124 Local Affairs Supplemental	8,000,000	Total amount is transferred to the Revenue Loss Restoration Fund in S.B. 23-245 and appropriated in S.B. 23-124 to the Department of Local Affairs for low income rental subsidies. Transfer is from the Digital Inclusion Grant Program Fund (see description of H.B. 21-1289 under Economic Recovery and Relief Cash Fund for additional information on the fund source).
S.B. 23-214 Long Bill	5,002,336	Appropriated for Fort Lyon operations
TOTAL	\$446,108,332	

INFORMATIONAL ISSUE 1: R1 CONTINUATION OF H.B. 19-1009 VOUCHER PROGRAM

This issue brief provides an overview of the Department's request for a permanent continuation of funding from the Marijuana Tax Cash Fund to maintain the substance use disorders voucher program established by H.B. 19-1009 (Substance Use Disorders Recovery), known as the recovery-oriented housing voucher program (ROHP), which includes funding for 1.0 FTE for a Community and Economic Development Specialist III.

SUMMARY

H.B. 19-1009 allocated funds to the Division of Housing within the Department to create Recovery-Oriented Housing (also called "Recovery Housing"). Recovery Housing is a housing model employing substance use-specific services, peer support, and physical design features to support individuals on a path to recovery from addiction. Current funding for this program as provided by H.B. 19-1009 expires at the close of FY 2023-24. The Department believes that the funding for this program is integral in preventing homelessness and treating addiction for Coloradans.

For FY 2023-24, the Department was appropriated a total of \$999,479 in cash funds from the Marijuana Tax Cash Fund, comprised of \$939,640 for the provision of ROHP vouchers and tenancy support services, \$57,392 for 1.0 FTE for a Community and Development Specialist III who manages this program, and \$2,438 for operating costs. The Department states that there are no changes to funding or staffing, so they request the same level of total resources for FY 2024-25.

DISCUSSION

ROHP VOUCHERS

Starting in FY 2019-20, H.B.19-1009 added \$1.0 million per year for five consecutive fiscal years to the ROHP voucher program. The amount appropriated to this program in FY 2023-24 was \$999,479 and 1.0 FTE. Considering that H.B. 19-1009 clearly delineated an end date for the program in 2024, new legislation will be required to continue funding the program.

These vouchers were created in response to the epidemic of opioid abuse in Colorado, which has been coupled with financial bankruptcy for many Coloradans suffering from addiction. The eligibility requirements are specifically targeted to people with substance use disorders. This voucher program has provided housing and resources to over 75 households per year since its inception during FY 2019-20. Areas served include Larimer, Weld, Pueblo, El Paso, and Mesa counties, as well as counties in the Metro Denver area (Adams, Arapahoe, Denver, Jefferson), Northeastern Plains (Logan, Sedwick, Philips, Yuma, Kit Carson, Cheyenne, Lincoln, Elbert, Washington, Morgan), and Southwest Colorado (San Juan, Montezuma, Dolores, Archuleta, La Plata).

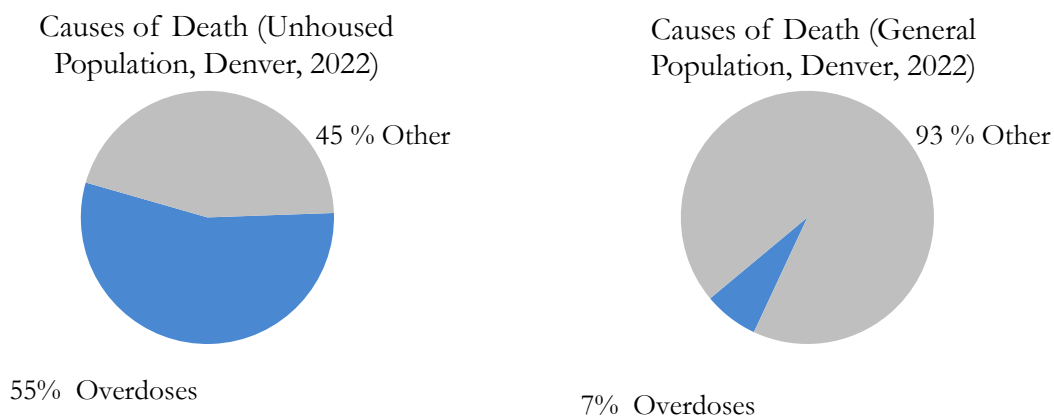
The Department states that without continued funding, many of the program's recipients will lose the benefits provided from the voucher. There is no funding available in other State or federal voucher programs to cover the costs that are provided through ROHP vouchers. Since all of the program

recipients have substance use disorders, frequently combined with mental health issues, it is unlikely that they will be able to qualify for other housing programs.

HOMELESSNESS AND ADDICTION IN COLORADO

The public health implications of homelessness are significant and include interactions that exacerbate substance abuse.¹ Mortality rates among people experiencing homelessness are more than three times that of people that have some type of housing.² The relationship between homelessness and substance abuse is complex, with data suggesting that substance use can be both a cause and a consequence of homelessness.³

There has been a substantial rise in deaths of people experiencing addiction and homelessness across the state, with a noted increase in deaths in Denver. In 2022, 95 of the 173 deaths of people experiencing homelessness were the result of an overdose.⁴ Among these deaths, fentanyl was a factor in the death of 47 of these 95 deaths.⁵ Methamphetamine was a factor in 51 of the 95 deaths, and many of these deaths included both substances.⁶ These numbers indicate that over 50 percent of the deaths of unhoused people in Denver in 2022 were due to overdoses, while 7 percent of the deaths in Denver county in the same year were attributed to overdoses within the general population, as shown in the graphs below.⁷



EFFICACY OF STABLE HOUSING

Mortality data identifies housing as the most prominent protective factor against unnatural deaths among people that are experiencing homelessness. Research indicates that when people have access

¹ Fitzpatrick-Lewis D., Ganann R., Krishnaratne S., Ciliska D., Kouyoumdjian F., Hwang S. W. Effectiveness of interventions to improve the health and housing status of homeless people: A rapid systematic review. *BMC Public Health*

² O'Connell J. J. *Premature mortality in homeless populations: A review of the literature*. Nashville, TN: National Health Care for the Homeless Council; 2005

³ National Coalition for the Homeless, *Substance Abuse and Homelessness*. 2009, Retrieved from <http://www.nationalhomeless.org>.

⁴ Colorado Coalition for the Homeless, *Homeless Death Review*, 2022, Retrieved from <https://www.coloradocoalition.org/sites/default/files/2022-12/2022%20Death%20Review%20Digital%20F.pdf>.

⁵ Ibid.

⁶ Ibid.

⁷ Department of Public Health & Environment, *Colorado Death Statistics*, 2022, Retrieved from <https://cdphe.colorado.gov/colorado-death-statistics>

to stable housing, they experience fewer barriers to physical and mental health care and treatment for substance use.⁸ For people recovering from homelessness in Colorado, the average age at death in this period was nearly seven years older than unhoused people.⁹

A randomized control trial that was conducted over a 5-year period in Denver found that, among those experiencing chronic homelessness and addiction, Permanent Supportive Housing was associated with a 40 percent reduction in arrests, a 27 percent reduction in total days spend in jail, a 65 percent reduction in detoxification services, and a 39 percent reduction in shelter stays.¹⁰

The Department also states that previous data shows that, without stable housing, many ROHP recipients would increase the utilization of other, more expensive services in the Department of Health Care Policy and Financing and Human Services.

CONCLUSION

The Department's R1 request would continue the current level of funding from the Marijuana Tax Cash Fund to maintain the ROHP voucher program, and would also support 1.0 FTE for a Community and Economic Development Specialist III, who manages the program and was part of the original legislation and its associated funding.

The Department does not believe that funds appropriated to the Division of Housing from the Affordable Housing Support Fund, created in Section 29-32-103, C.R.S., should fund this request. This would be a direct contravention of Proposition 123 as approved by Colorado Voters in November of 2022, which states that "... any such money appropriated must supplement and shall not supplant the level of General Fund and cash fund appropriations for affordable housing programs...". The JBC has upheld this view in associated budgeting decisions during the 2023 legislative session.

⁸ Morrison, David S. "Homelessness as an Independent Risk Factor for Mortality: Results from a Retrospective Cohort Study." *International Journal of Epidemiology* 38, no.3 (March 21, 2009): 877-83

⁹ Ibid.

¹⁰ Breaking the Homelessness-Jail Cycle with Housing First: Results from the Denver Supportive Housing Social Impact Bond Initiative; Urban Institute, 2021. <https://www.urban.org/research/publication/breaking-homelessness-jail-cycle-housing-first-results-denver-supportive-housing-social-impact-bond-initiative>

INFORMATIONAL ISSUE 2: R4 DEFENSE COUNSEL ON FIRST APPEARANCE GRANT PROGRAM REDUCTION

This issue brief provides an overview of the Department's request to reduce the Defense Counsel on First Appearance (DCFA) Grant Program's annual appropriation by \$500,000. The program was created by H.B. 18-1353 and extended by H.B. 23-072 following Sunset Review.

SUMMARY

With request R4, the Department is proposing a reduction of \$500,000 from the General Fund for the DCFA Grant Program. The DCFA Grant Program gives grants to Colorado municipal courts with the purpose of reimbursing in whole, or in part, costs associated with the provision of defense counsel to defendants at their first appearance in municipal courts. The following programmatic guidelines were created by stakeholders, including municipal judges:

- Annually, the hourly rate of defense counsel will be reimbursed at \$75 per hour. This hourly rate was increased during FY 2022-23 to \$100 per hour.
- The program is to reimburse the cost for provision of first appearances, and costs associated with the provision of defense counsel related to the first appearance.
- A municipal court decides whether the defense counsel time is actually toward a first appearance that meets the requirements of this program.

The following are requirements for the defendant and their case in order for the municipality to be reimbursed, as identified by statute and the stakeholders implementing the policy:

- (1) At the time of first appearance on a municipal charge, if the defendant is in custody and the charged offense includes a possible sentence of incarceration, the court shall appoint counsel to represent the defendant for purposes of the initial appearance unless, after a full advisement of their rights, the defendant makes a knowing, intelligent, and voluntary waiver of his or her right to counsel.
- (2) If the defendant remains in custody, the appointment of counsel continues until the defendant is released from custody. If the defendant is released from custody, he or she may apply for court-appointed counsel, and the court shall appoint counsel if the court determines that the defendant is indigent and the charged offense includes a possible sentence of incarceration.

DISCUSSION

The department has provided three main reasons to support the reduction, which are:

1. A limited number of courts meet both the eligibility guidelines and experience enough cases to make the program cost-effective.
2. There are delays in returning to normal court procedures post COVID-19.
3. There are challenges in courts tracking eligible cases.

PROGRAM HISTORY AND OUTPUTS

The Department is tracking eligible hours and the number of associated cases being reported with each reimbursement by municipality. The Department also states that the DCFA Grant Program

serves municipalities making up over 50 percent of the state's total population and has increased overall participation by 45 percent in 2022 alone.

The Department also received feedback from municipalities who are not utilizing the grant program. In total, out of 77 municipalities, 49 indicated that they do not meet the eligibility requirements for the program. Another 28 municipalities indicated interest in the program. After reaching out to the municipalities and asking for feedback, the Department was able to increase program participation by an additional 9 Colorado municipal courts.

In the sunset review, the Department stated that one of the reasons that municipalities do not frequently utilize the DCFA Grant Program is confusion or frustration around the process of receiving reimbursement through the program.¹¹ JBC staff spent time seeking out what information is available online pertaining to the DCFA Grant Program including eligibility requirements and information about the application process. The Department's website has an application webpage for the program, however the grant portal requires a user account to view the application and information about the process to receive grant funding. This lack of outward clarity about the program could be one of the reasons that municipalities are not able to access the grant money, and may be a barrier for entry.

Since the program began in 2018, approximately \$2.2 million in grant awards have been made available to municipal courts in Colorado. Since any unexpended and unencumbered money remains available by the division for the next fiscal year as mentioned in Section 24-32-123.2 C.R.S., the division creates amendment opportunities for existing contracts each year between February and April depending on the recipient's request and their programmatic needs.

CONCLUSION

Staff is seeking additional information to better understand the scope of the program and its ability to provide services to defendants across Colorado. Additionally, while the Department claims that the reduction is justified due to historical trends, they have also noted three situations that would increase reimbursements. These include:

1. The DCFA Grant Program is currently experiencing an uptick in requests post-COVID.
2. The Department expects their technical assistance and outreach efforts will increase demand; and
3. The Department expects increases in reimbursement due to population increases and inflation in the coming years.

Based on current information, JBC Staff is concerned about the potential impact a reduction will have on the program, especially since the General Assembly just reauthorized the program in the 2023 legislative session. JBC Staff believes that more quantitative information is needed in this request in order to justify a reduction in funding for the DCFA Grant Program.

¹¹ Department of Local Affairs, *Defense Counsel on First Appearance Colorado Revised Statute 24-32-123(4) SMART ACT REPORT*

APPENDIX A NUMBERS PAGES

Appendix A details actual expenditures for the last two state fiscal years, the appropriation for the current fiscal year, and the requested appropriation for next fiscal year. This information is listed by line item and fund source.

Appendix A: Numbers Pages

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
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DEPARTMENT OF LOCAL AFFAIRS Richard Garcia, Executive Director

(1) EXECUTIVE DIRECTOR'S OFFICE

(A) Administration

Personal Services	<u>1,512,706</u>	<u>1,724,991</u>	<u>2,003,568</u>	<u>2,200,109</u> *
FTE	13.4	14.4	18.8	20.1
General Fund	0	0	0	0
Cash Funds	0	0	0	0
Reappropriated Funds	1,512,706	1,724,991	2,003,568	2,200,109
Federal Funds	0	0	0	0
Health, Life, and Dental	<u>1,582,436</u>	<u>1,633,030</u>	<u>2,888,228</u>	<u>3,223,593</u>
General Fund	581,158	612,988	949,848	1,087,588
Cash Funds	318,303	425,066	607,025	741,572
Reappropriated Funds	682,975	594,976	676,707	834,890
Federal Funds	0	0	654,648	559,543
Short-term Disability	<u>16,577</u>	<u>17,346</u>	<u>25,872</u>	<u>28,497</u>
General Fund	5,688	6,056	7,815	8,856
Cash Funds	2,899	3,887	4,644	6,389
Reappropriated Funds	7,990	7,403	7,255	8,325
Federal Funds	0	0	6,158	4,927

* This line item contains a decision item

Appendix A: Numbers Pages

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
Paid Family Medical Leave Insurance	<u>0</u>	<u>0</u>	<u>0</u>	<u>85,488</u>	
General Fund	0	0	0	26,567	
Cash Funds	0	0	0	19,166	
Reappropriated Funds	0	0	0	24,974	
Federal Funds	0	0	0	14,781	
S.B. 04-257 Amortization Equalization Disbursement	<u>540,433</u>	<u>564,971</u>	<u>887,961</u>	<u>949,866</u>	
General Fund	178,120	193,715	268,221	295,193	
Cash Funds	92,135	123,297	159,397	212,960	
Reappropriated Funds	270,178	247,959	249,010	277,488	
Federal Funds	0	0	211,333	164,225	
S.B. 06-235 Supplemental Amortization Equalization					
Disbursement	<u>540,433</u>	<u>564,971</u>	<u>887,961</u>	<u>949,866</u>	
General Fund	178,120	193,715	268,221	295,193	
Cash Funds	92,135	123,297	159,397	212,960	
Reappropriated Funds	270,178	247,959	249,010	277,488	
Federal Funds	0	0	211,333	164,225	
Salary Survey	<u>291,079</u>	<u>336,922</u>	<u>956,230</u>	<u>1,325,475</u>	
General Fund	99,573	103,964	288,707	402,375	
Cash Funds	44,454	71,094	172,018	332,105	
Reappropriated Funds	147,052	161,864	268,031	344,816	
Federal Funds	0	0	227,474	246,179	

Appendix A: Numbers Pages

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
PERA Direct Distribution	<u>272,503</u>	<u>180,208</u>	<u>61,117</u>	<u>457,988</u>	
General Fund	101,015	0	18,462	142,330	
Cash Funds	44,325	78,991	10,970	102,681	
Reappropriated Funds	127,163	101,217	17,139	133,794	
Federal Funds	0	0	14,546	79,183	
Workers' Compensation	<u>108,971</u>	<u>103,789</u>	<u>103,305</u>	<u>156,269</u>	
General Fund	38,550	36,717	36,546	51,807	
Cash Funds	22,234	21,956	21,854	66,349	
Reappropriated Funds	48,187	45,116	44,905	38,113	
Federal Funds	0	0	0	0	
Operating Expenses	<u>131,937</u>	<u>149,230</u>	<u>153,784</u>	<u>148,255</u> *	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	131,937	149,230	153,784	148,255	
Federal Funds	0	0	0	0	
Legal Services	<u>391,103</u>	<u>306,812</u>	<u>1,028,413</u>	<u>925,905</u>	
General Fund	125,082	241,510	623,142	552,061	
Cash Funds	246,021	51,583	392,926	363,168	
Reappropriated Funds	20,000	13,719	12,345	10,676	
Federal Funds	0	0	0	0	
Administrative Law Judge Services	<u>810</u>	<u>0</u>	<u>410</u>	<u>10,203</u>	
General Fund	0	0	0	0	
Cash Funds	810	0	410	10,203	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

Appendix A: Numbers Pages

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
Payment to Risk Management and Property Funds	<u>81,766</u>	<u>122,487</u>	<u>117,844</u>	<u>111,752</u>	
General Fund	28,925	43,304	41,662	37,048	
Cash Funds	16,945	25,707	24,733	47,448	
Reappropriated Funds	35,896	53,476	51,449	27,256	
Federal Funds	0	0	0	0	
Vehicle Lease Payments	<u>110,582</u>	<u>107,117</u>	<u>134,148</u>	<u>121,638</u>	
General Fund	101,761	103,874	94,852	66,032	
Cash Funds	0	0	28,551	41,704	
Reappropriated Funds	8,821	3,243	10,745	13,902	
Federal Funds	0	0	0	0	
Information Technology Asset Maintenance	<u>38,927</u>	<u>57,413</u>	<u>102,656</u>	<u>102,656</u>	
General Fund	9,816	24,929	36,158	36,158	
Cash Funds	9,455	11,530	13,909	13,909	
Reappropriated Funds	19,656	20,954	52,589	52,589	
Federal Funds	0	0	0	0	
Leased Space	<u>40,535</u>	<u>21,508</u>	<u>47,000</u>	<u>47,000</u>	
General Fund	16,960	18,500	18,500	18,500	
Cash Funds	0	0	0	0	
Reappropriated Funds	23,575	3,008	28,500	28,500	
Federal Funds	0	0	0	0	
Capitol Complex Leased Space	<u>592,505</u>	<u>568,210</u>	<u>709,967</u>	<u>1,159,050</u>	
General Fund	247,412	237,267	225,055	352,791	
Cash Funds	120,286	119,581	113,426	451,819	
Reappropriated Funds	224,807	211,362	200,484	205,897	
Federal Funds	0	0	171,002	148,543	

Appendix A: Numbers Pages

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
Payments to OIT	<u>1,562,346</u>	<u>2,483,529</u>	<u>3,823,768</u>	<u>4,014,772</u>	
General Fund	772,276	886,434	1,070,474	1,259,222	
Cash Funds	219,929	519,037	687,047	1,435,573	
Reappropriated Funds	570,141	1,078,058	1,392,703	789,368	
Federal Funds	0	0	673,544	530,609	
CORE Operations	<u>340,164</u>	<u>482,005</u>	<u>423,327</u>	<u>180,994</u>	
General Fund	120,337	170,515	116,832	52,654	
Cash Funds	69,140	100,670	68,976	67,434	
Reappropriated Funds	150,687	210,820	144,448	38,736	
Federal Funds	0	0	93,071	22,170	
IT Accessibility	<u>0</u>	<u>0</u>	<u>579,813</u>	<u>0</u>	
General Fund	0	0	229,433	0	
Cash Funds	0	0	219,401	0	
Reappropriated Funds	0	0	20,641	0	
Federal Funds	0	0	110,338	0	
Moffat Tunnel Improvement District	<u>109</u>	<u>104</u>	<u>295,000</u>	<u>5,000</u>	
General Fund	0	0	0	0	
Cash Funds	109	104	295,000	5,000	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Office of the State Architect	<u>0</u>	<u>0</u>	<u>0</u>	<u>22,064</u> *	
General Fund	0	0	0	6,715	
Cash Funds	0	0	0	8,601	
Reappropriated Funds	0	0	0	3,920	
Federal Funds	0	0	0	2,828	

Appendix A: Numbers Pages

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
DHR Training Services	<u>0</u>	<u>0</u>	<u>0</u>	<u>9,264</u>	*
General Fund	0	0	0	2,694	
Cash Funds	0	0	0	3,452	
Reappropriated Funds	0	0	0	1,983	
Federal Funds	0	0	0	1,135	
DHR Labor Relations Services	<u>0</u>	<u>0</u>	<u>0</u>	<u>67,234</u>	*
General Fund	0	0	0	19,559	
Cash Funds	0	0	0	25,050	
Reappropriated Funds	0	0	0	14,389	
Federal Funds	0	0	0	8,236	
Financial Ops and Reporting Services	<u>0</u>	<u>0</u>	<u>0</u>	<u>318,998</u>	*
General Fund	0	0	0	92,802	
Cash Funds	0	0	0	118,851	
Reappropriated Funds	0	0	0	68,271	
Federal Funds	0	0	0	39,074	
Procurement and Contracts Services	<u>0</u>	<u>0</u>	<u>0</u>	<u>197,560</u>	*
General Fund	0	0	0	57,474	
Cash Funds	0	0	0	73,606	
Reappropriated Funds	0	0	0	42,281	
Federal Funds	0	0	0	24,199	
DHR State Agency Services	<u>0</u>	<u>0</u>	<u>0</u>	<u>45,960</u>	*
General Fund	0	0	0	13,370	
Cash Funds	0	0	0	17,124	
Reappropriated Funds	0	0	0	9,836	
Federal Funds	0	0	0	5,630	

Appendix A: Numbers Pages

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
DPA Administration Services	<u>0</u>	<u>0</u>	<u>0</u>	<u>24,925</u> *	
General Fund	0	0	0	7,252	
Cash Funds	0	0	0	9,286	
Reappropriated Funds	0	0	0	5,334	
Federal Funds	0	0	0	3,053	
SUBTOTAL - (A) Administration	8,155,922	9,424,643	15,230,372	16,890,381	10.9%
<i>FTE</i>	<u>13.4</u>	<u>14.4</u>	<u>18.8</u>	<u>20.1</u>	6.9%
General Fund	2,604,793	2,873,488	4,293,928	4,884,241	13.7%
Cash Funds	1,299,180	1,675,800	2,979,684	4,386,410	47.2%
Reappropriated Funds	4,251,949	4,875,355	5,583,313	5,601,190	0.3%
Federal Funds	0	0	2,373,447	2,018,540	(15.0%)

(B) State Demography Office

Program Costs	<u>582,529</u>	<u>604,341</u>	<u>744,550</u>	<u>762,851</u> *	
FTE	6.0	5.9	6.4	6.9	
General Fund	468,243	481,548	619,214	631,886	
Cash Funds	95,871	101,224	105,717	110,083	
Reappropriated Funds	0	0	0	0	
Federal Funds	18,415	21,569	19,619	20,882	
Indirect Cost Assessment	<u>8,201</u>	<u>8,481</u>	<u>15,020</u>	<u>15,683</u>	
General Fund	0	0	0	0	
Cash Funds	8,201	8,481	12,703	13,204	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	2,317	2,479	

Appendix A: Numbers Pages

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
SUBTOTAL - (B) State Demography Office	590,730	612,822	759,570	778,534	2.5%
<i>FTE</i>	<u>6.0</u>	<u>5.9</u>	<u>6.4</u>	<u>6.9</u>	<u>7.8%</u>
General Fund	468,243	481,548	619,214	631,886	2.0%
Cash Funds	104,072	109,705	118,420	123,287	4.1%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	18,415	21,569	21,936	23,361	6.5%
TOTAL - (1) Executive Director's Office	8,746,652	10,037,465	15,989,942	17,668,915	10.5%
<i>FTE</i>	<u>19.4</u>	<u>20.3</u>	<u>25.2</u>	<u>27.0</u>	<u>7.1%</u>
General Fund	3,073,036	3,355,036	4,913,142	5,516,127	12.3%
Cash Funds	1,403,252	1,785,505	3,098,104	4,509,697	45.6%
Reappropriated Funds	4,251,949	4,875,355	5,583,313	5,601,190	0.3%
Federal Funds	18,415	21,569	2,395,383	2,041,901	(14.8%)

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	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
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(2) PROPERTY TAXATION

Division of Property Taxation	<u>2,409,813</u>	<u>2,621,413</u>	<u>3,390,353</u>	<u>3,562,893</u>	
FTE	31.5	33.4	37.8	38.2	
General Fund	1,598,039	1,713,425	2,100,358	2,223,019	
Cash Funds	648,924	714,619	1,050,056	1,098,518	
Reappropriated Funds	162,850	193,369	239,939	241,356	
Federal Funds	0	0	0	0	
State Board of Equalization	<u>305</u>	<u>4,831</u>	<u>12,856</u>	<u>12,856</u>	
General Fund	305	4,831	12,856	12,856	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Board of Assessment Appeals	<u>490,201</u>	<u>545,273</u>	<u>692,208</u>	<u>718,817</u>	
FTE	6.9	10.3	13.2	13.2	
General Fund	409,762	449,451	565,719	592,328	
Cash Funds	80,439	95,822	126,489	126,489	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Indirect Cost Assessment	<u>136,013</u>	<u>161,261</u>	<u>118,894</u>	<u>151,736</u>	
General Fund	0	0	0	0	
Cash Funds	97,762	123,010	97,067	125,472	
Reappropriated Funds	38,251	38,251	21,827	26,264	
Federal Funds	0	0	0	0	

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	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
TOTAL - (2) Property Taxation	3,036,332	3,332,778	4,214,311	4,446,302	5.5%
<i>FTE</i>	<u>38.4</u>	<u>43.7</u>	<u>51.0</u>	<u>51.4</u>	0.8%
General Fund	2,008,106	2,167,707	2,678,933	2,828,203	5.6%
Cash Funds	827,125	933,451	1,273,612	1,350,479	6.0%
Reappropriated Funds	201,101	231,620	261,766	267,620	2.2%
Federal Funds	0	0	0	0	0.0%

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	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
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(3) DIVISION OF HOUSING

(A) Community and Non-Profit Services

(1) Administration

Personal Services	<u>645,417</u>	<u>746,474</u>	<u>3,301,166</u>	<u>3,739,293</u> *	
FTE	28.9	32.2	35.2	36.9	
General Fund	504,316	609,428	1,040,180	1,156,187	
Cash Funds	74,576	75,117	76,136	77,446	
Reappropriated Funds	66,525	61,929	71,178	256,135	
Federal Funds	0	0	2,113,672	2,249,525	
Operating Expenses	<u>68,015</u>	<u>118,369</u>	<u>474,501</u>	<u>469,181</u> *	
General Fund	41,065	79,600	64,550	59,230	
Cash Funds	4,938	4,938	4,938	4,938	
Reappropriated Funds	22,012	33,831	64,918	64,918	
Federal Funds	0	0	340,095	340,095	

SUBTOTAL -	713,432	864,843	3,775,667	4,208,474	11.5%
<i>FTE</i>	<u>28.9</u>	<u>32.2</u>	<u>35.2</u>	<u>36.9</u>	<u>4.8%</u>
General Fund	545,381	689,028	1,104,730	1,215,417	10.0%
Cash Funds	79,514	80,055	81,074	82,384	1.6%
Reappropriated Funds	88,537	95,760	136,096	321,053	135.9%
Federal Funds	0	0	2,453,767	2,589,620	5.5%

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	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
(2) Community Services					
Low Income Rental Subsidies	<u>88,240,325</u>	<u>108,761,818</u>	<u>104,314,174</u>	<u>105,997,404</u> *	
FTE	0.0	0.0	0.0	0.0	
General Fund	7,347,669	10,513,122	19,484,245	21,167,475	
Cash Funds	5,597,045	5,825,008	939,649	939,649	
Reappropriated Funds	0	0	0	0	
Federal Funds	75,295,611	92,423,688	83,890,280	83,890,280	
Homeless Prevention Programs	<u>2,390,563</u>	<u>2,136,452</u>	<u>2,306,506</u>	<u>2,306,506</u>	
FTE	0.0	0.0	0.0	0.0	
General Fund	0	0	0	0	
Cash Funds	127,979	257,032	170,000	170,000	
Reappropriated Funds	0	0	0	0	
Federal Funds	2,262,584	1,879,420	2,136,506	2,136,506	
Appropriation to the FLEX Fund	<u>0</u>	<u>103,355</u>	<u>300,581</u>	<u>305,016</u>	
FTE	0.0	0.2	1.0	1.0	
General Fund	0	103,355	300,581	305,016	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL -	90,630,888	111,001,625	106,921,261	108,608,926	1.6%
FTE	<u>0.0</u>	<u>0.2</u>	<u>1.0</u>	<u>1.0</u>	0.0%
General Fund	7,347,669	10,616,477	19,784,826	21,472,491	8.5%
Cash Funds	5,725,024	6,082,040	1,109,649	1,109,649	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	77,558,195	94,303,108	86,026,786	86,026,786	0.0%

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	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
(3) Fort Lyon Supportive Housing Program					
Program Costs	<u>4,946,317</u>	<u>4,912,498</u>	<u>5,752,336</u>	<u>5,756,771</u>	
FTE	1.0	0.8	1.0	1.0	
General Fund	4,946,317	4,912,498	750,000	5,756,771	
Cash Funds	0	0	5,002,336	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL -	4,946,317	4,912,498	5,752,336	5,756,771	0.1%
<i>FTE</i>	<u>1.0</u>	<u>0.8</u>	<u>1.0</u>	<u>1.0</u>	<u>0.0%</u>
General Fund	4,946,317	4,912,498	750,000	5,756,771	667.6%
Cash Funds	0	0	5,002,336	0	(100.0%)
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%
(4) Ridge View Campus					
Ridge View Campus	<u>0</u>	<u>0</u>	<u>0</u>		
FTE	0.0	0.0	0.0		
General Fund	0	0	0		
Cash Funds	0	0	0		
Reappropriated Funds	0	0	0		
Federal Funds	0	0	0		
SUBTOTAL -	0	0	0	0.0%	
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0%</u>	
General Fund	0	0	0	0.0%	
Cash Funds	0	0	0	0.0%	
Reappropriated Funds	0	0	0	0.0%	
Federal Funds	0	0	0	0.0%	

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	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
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SUBTOTAL - (A) Community and Non-Profit					
Services	96,290,637	116,778,966	116,449,264	118,574,171	1.8%
<i>FTE</i>	<u>29.9</u>	<u>33.2</u>	<u>37.2</u>	<u>38.9</u>	4.6%
General Fund	12,839,367	16,218,003	21,639,556	28,444,679	31.4%
Cash Funds	5,804,538	6,162,095	6,193,059	1,192,033	(80.8%)
Reappropriated Funds	88,537	95,760	136,096	321,053	135.9%
Federal Funds	77,558,195	94,303,108	88,480,553	88,616,406	0.2%

(B) Field Services

Affordable Housing Program Costs	<u>1,552,000</u>	<u>1,696,449</u>	<u>2,452,770</u>	<u>2,576,599</u>	
FTE	23.8	27.8	31.5	30.8	
General Fund	138,776	193,534	224,065	235,596	
Cash Funds	82,535	81,889	85,285	89,651	
Reappropriated Funds	1,315,164	1,409,371	1,499,118	1,562,819	
Federal Funds	15,525	11,655	644,302	688,533	
Affordable Housing Construction Grants and Loans pursuant to Section 24-32-721, C.R.S.	<u>33,583,199</u>	<u>28,221,231</u>	<u>41,199,716</u>	<u>41,199,716</u>	
FTE	0.0	0.0	0.0	0.0	
General Fund	9,198,313	9,177,876	9,200,000	9,200,000	
Cash Funds	9,764,600	10,414,205	15,300,000	15,300,000	
Reappropriated Funds	0	0	0	0	
Federal Funds	14,620,286	8,629,150	16,699,716	16,699,716	

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	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
Housing Assistance for Persons Transitioning from the Criminal or Juvenile Justice Systems	<u>500,000</u>	<u>500,000</u>	<u>500,000</u>	<u>500,000</u>	
General Fund	500,000	500,000	500,000	500,000	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Manufactured Buildings Program	<u>1,358,050</u>	<u>882,202</u>	<u>1,549,628</u>	<u>1,578,395</u>	
FTE	7.3	7.5	16.7	16.7	
General Fund	0	67,329	0	0	
Cash Funds	1,358,050	814,873	1,549,628	1,578,395	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Mobile Home Park Act Oversight	<u>0</u>	<u>910,722</u>	<u>724,721</u>	<u>1,326,024</u>	
FTE	4.8	7.9	6.8	10.5	
General Fund	0	0	0	4,435	
Cash Funds	0	910,722	724,721	1,321,589	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Appropriation to the Mobile Home Park Act Dispute Resolution & Enforcement Program Fund	<u>0</u>	<u>32,778 0.6</u>	<u>246,582 1.0</u>	<u>109,697 (0.5)</u>	
General Fund	0	32,778	246,582	109,697	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

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	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
CHFA Middle Income Access Program	<u>0</u>	<u>25,000,000</u>	<u>0</u>	<u>0</u>	
General Fund	0	0	0	0	
Cash Funds	0	25,000,000	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
H.B. 21-1329 Affordable Housing Funds	<u>128,529,422 2.6</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	128,529,422	0	0	0	
SUBTOTAL - (B) Field Services	165,522,671	57,243,382	46,673,417	47,290,431	1.3%
<i>FTE</i>	<u>38.5</u>	<u>43.8</u>	<u>56.0</u>	<u>57.5</u>	<u>2.7%</u>
General Fund	9,837,089	9,971,517	10,170,647	10,049,728	(1.2%)
Cash Funds	11,205,185	37,221,689	17,659,634	18,289,635	3.6%
Reappropriated Funds	1,315,164	1,409,371	1,499,118	1,562,819	4.2%
Federal Funds	143,165,233	8,640,805	17,344,018	17,388,249	0.3%

(C) Indirect Cost Assessments

Indirect Cost Assessments	<u>560,905</u>	<u>528,914</u>	<u>1,560,173</u>	<u>1,187,536</u>	
General Fund	0	0	0	0	
Cash Funds	106,498	124,491	792,626	487,611	
Reappropriated Funds	454,407	404,423	264,034	221,756	
Federal Funds	0	0	503,513	478,169	

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	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
SUBTOTAL - (C) Indirect Cost Assessments	560,905	528,914	1,560,173	1,187,536	(23.9%)
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0%</u>
General Fund	0	0	0	0	0.0%
Cash Funds	106,498	124,491	792,626	487,611	(38.5%)
Reappropriated Funds	454,407	404,423	264,034	221,756	(16.0%)
Federal Funds	0	0	503,513	478,169	(5.0%)
TOTAL - (3) Division of Housing	262,374,213	174,551,262	164,682,854	167,052,138	1.4%
<i>FTE</i>	<u>68.4</u>	<u>77.0</u>	<u>93.2</u>	<u>96.4</u>	<u>3.4%</u>
General Fund	22,676,456	26,189,520	31,810,203	38,494,407	21.0%
Cash Funds	17,116,221	43,508,275	24,645,319	19,969,279	(19.0%)
Reappropriated Funds	1,858,108	1,909,554	1,899,248	2,105,628	10.9%
Federal Funds	220,723,428	102,943,913	106,328,084	106,482,824	0.1%

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	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
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(4) DIVISION OF LOCAL GOVERNMENT

(A) Local Government and Community Services

(1) Administration

Personal Services	<u>1,270,806</u>	<u>1,308,146</u>	<u>1,589,442</u>	<u>1,674,893</u>
FTE	14.3	16.5	17.6	17.8
General Fund	595,002	620,309	702,856	743,172
Cash Funds	0	0	0	0
Reappropriated Funds	675,804	687,837	712,875	742,213
Federal Funds	0	0	173,711	189,508
Operating Expenses	<u>72,267</u>	<u>71,753</u>	<u>143,736</u>	<u>137,201</u>
General Fund	48,632	46,678	54,563	48,028
Cash Funds	0	0	0	0
Reappropriated Funds	23,635	25,075	25,146	25,146
Federal Funds	0	0	64,027	64,027
Strategic Planning Group on Coloradans Age 50 and Over	<u>241,844</u>	<u>57,367</u>	<u>0</u>	<u>0</u>
FTE	0.0	0.0	0.0	0.0
General Fund	110,000	0	0	0
Cash Funds	131,844	57,367	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0

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	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
SUBTOTAL -	1,584,917	1,437,266	1,733,178	1,812,094	4.6%
<i>FTE</i>	<u>14.3</u>	<u>16.5</u>	<u>17.6</u>	<u>17.8</u>	<u>1.1%</u>
General Fund	753,634	666,987	757,419	791,200	4.5%
Cash Funds	131,844	57,367	0	0	0.0%
Reappropriated Funds	699,439	712,912	738,021	767,359	4.0%
Federal Funds	0	0	237,738	253,535	6.6%

(2) Local Government Services

Conservation Trust Fund Disbursements	<u>72,032,893</u>	<u>78,023,295</u>	<u>58,004,495</u>	<u>58,008,861</u>	
<i>FTE</i>	1.0	2.2	1.0	1.0	
General Fund	0	0	0	0	
Cash Funds	72,032,893	78,023,295	58,004,495	58,008,861	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
 Volunteer Firefighter Retirement Plans	 <u>4,509,758</u>	 <u>4,284,734</u>	 <u>4,770,000</u>	 <u>4,770,000</u>	
General Fund	0	4,284,734	0	4,770,000	
General Fund Exempt	4,509,758	0	4,770,000	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
 Volunteer Firefighter Death and Disability Insurance	 <u>21,065</u>	 <u>21,065</u>	 <u>30,000</u>	 <u>30,000</u>	
General Fund	21,065	21,065	30,000	30,000	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

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	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
Firefighter Heart and Circulatory Malfunction Benefits	<u>1,548,291</u>	<u>1,685,510</u>	<u>1,709,763</u>	<u>1,711,980</u>	
FTE	0.5	0.3	0.5	0.5	
General Fund	709,238	847,511	870,710	872,927	
Cash Funds	0	0	0	0	
Reappropriated Funds	839,053	837,999	839,053	839,053	
Federal Funds	0	0	0	0	
Local Utility Management Assistance	<u>137,059</u>	<u>282,232</u>	<u>193,671</u>	<u>202,403</u>	
FTE	2.0	3.0	2.0	2.0	
General Fund	0	0	0	0	
Cash Funds	137,059	154,179	193,671	202,403	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	128,053	0	0	
Environmental Protection Agency Water/Sewer File					
Project	<u>65,662</u>	<u>0</u>	<u>260,669</u>	<u>263,828</u>	
FTE	0.4	0.0	0.5	0.5	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	65,662	0	260,669	263,828	
SUBTOTAL -	78,314,728	84,296,836	64,968,598	64,987,072	0.0%
FTE	<u>3.9</u>	<u>5.5</u>	<u>4.0</u>	<u>4.0</u>	0.0%
General Fund	730,303	5,153,310	900,710	5,672,927	529.8%
General Fund Exempt	4,509,758	0	4,770,000	0	(100.0%)
Cash Funds	72,169,952	78,177,474	58,198,166	58,211,264	0.0%
Reappropriated Funds	839,053	837,999	839,053	839,053	0.0%
Federal Funds	65,662	128,053	260,669	263,828	1.2%

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	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
(3) Community Services					
Community Services Block Grant	<u>6,951,214</u>	<u>7,924,449</u>	<u>6,475,029</u>	<u>6,475,029</u>	
FTE	0.0	0.0	0.0	0.0	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	6,951,214	7,924,449	6,475,029	6,475,029	
Mobile Veterans Support Unit Grant Program	<u>0</u>	<u>92,411</u>	<u>22,428</u>	<u>1,330</u>	
FTE	0.0	0.1	0.3	0.0	
General Fund	0	92,411	22,428	1,330	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Disaster Resilience Rebuilding Program	<u>0</u>	<u>113,624</u>	<u>218,294</u>	<u>232,042</u>	
FTE	0.0	2.5	3.1	3.1	
General Fund	0	113,624	218,294	232,042	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL -	6,951,214	8,130,484	6,715,751	6,708,401	(0.1%)
FTE	<u>0.0</u>	<u>2.6</u>	<u>3.4</u>	<u>3.1</u>	<u>(8.8%)</u>
General Fund	0	206,035	240,722	233,372	(3.1%)
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	6,951,214	7,924,449	6,475,029	6,475,029	0.0%

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	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
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SUBTOTAL - (A) Local Government and Community					
Services	86,850,859	93,864,586	73,417,527	73,507,567	0.1%
<i>FTE</i>	<u>18.2</u>	<u>24.6</u>	<u>25.0</u>	<u>24.9</u>	<u>(0.4%)</u>
General Fund	1,483,937	6,026,332	1,898,851	6,697,499	252.7%
General Fund Exempt	4,509,758	0	4,770,000	0	(100.0%)
Cash Funds	72,301,796	78,234,841	58,198,166	58,211,264	0.0%
Reappropriated Funds	1,538,492	1,550,911	1,577,074	1,606,412	1.9%
Federal Funds	7,016,876	8,052,502	6,973,436	6,992,392	0.3%

(B) Field Services

Program Costs	<u>9,793,344</u>	<u>3,009,316</u>	<u>3,591,070</u>	<u>3,720,386</u>	
FTE	31.4	29.3	32.6	32.6	
General Fund	7,237,185	348,875	358,099	371,847	
Cash Funds	0	78,141	120,623	124,989	
Reappropriated Funds	2,556,159	2,582,300	2,730,848	2,814,879	
Federal Funds	0	0	381,500	408,671	
Community Development Block Grant	<u>8,733,071</u>	<u>5,739,251</u>	<u>8,820,748</u>	<u>8,820,748</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	8,733,071	5,739,251	8,820,748	8,820,748	

Appendix A: Numbers Pages

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
Local Government Mineral and Energy Impact Grants and Disbursements	<u>128,906,653</u>	<u>136,944,553</u>	<u>90,000,000</u>	<u>90,000,000</u>	
General Fund	0	0	0	0	
Cash Funds	128,906,653	136,944,553	90,000,000	90,000,000	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Local Government Limited Gaming Impact Grants	<u>1,710,192</u>	<u>4,960,577</u>	<u>6,050,111</u>	<u>6,050,111</u>	
General Fund	0	0	0	0	
Cash Funds	0	4,960,577	6,050,111	6,050,111	
Reappropriated Funds	1,710,192	0	0	0	
Federal Funds	0	0	0	0	
Local Government Geothermal Energy Impact Grants	<u>0</u>	<u>172</u>	<u>50,000</u>	<u>50,000</u>	
General Fund	0	0	0	0	
Cash Funds	0	172	50,000	50,000	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Rural Economic Development Initiative Grants	<u>1,279,578</u>	<u>3,794,398</u>	<u>780,000</u>	<u>780,000</u>	
General Fund	1,279,578	3,794,398	780,000	780,000	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

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	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
Gray and Black Market Marijuana Enforcement Grant					
Program	<u>996,069</u>	<u>806,752</u>	<u>963,668</u>	<u>970,217</u>	
FTE	2.5	1.5	2.5	1.5	
General Fund	0	0	0	0	
Cash Funds	996,069	806,752	963,668	970,217	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Appropriation to the Targeted Crime Reduction Grant					
Program Cash Fund	<u>3,000,000</u>	<u>3,000,000</u>	<u>6,000,000</u>	<u>6,000,000</u>	
General Fund	3,000,000	3,000,000	3,000,000	3,000,000	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	3,000,000	3,000,000	
Federal Funds	0	0	0	0	
Appropriation to the Peace Officers Mental Health Support					
Fund	<u>3,000,000</u>	<u>5,000,000</u>	<u>2,000,000</u>	<u>2,000,000</u>	
General Fund	3,000,000	5,000,000	2,000,000	2,000,000	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Peace Officers Mental Health Support Grant Program	<u>788,693</u>	<u>1,239,844</u>	<u>2,002,214</u>	<u>2,005,836</u>	
FTE	0.9	2.2	1.0	1.0	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	788,693	1,239,844	2,002,214	2,005,836	
Federal Funds	0	0	0	0	

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	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
Defense Counsel on First Appearance Grant Program	<u>668,987</u>	<u>682,518</u>	<u>1,999,982</u>	<u>1,500,425</u> *	
FTE	0.5	0.5	0.5	0.5	
General Fund	668,987	682,518	1,999,982	1,500,425	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Law Enforcement Community Services Grant Program	<u>71,337</u>	<u>66,142</u>	<u>277,425</u>	<u>281,791</u>	
FTE	1.0	0.9	1.0	1.0	
General Fund	0	0	0	0	
Cash Funds	71,337	66,142	277,425	281,791	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Affordable Housing Development Incentives Grant Program	<u>46,527</u>	<u>1,102,516</u>	<u>0</u>	<u>0</u>	
FTE	0.0	0.0	0.0	0.0	
General Fund	0	0	0	0	
Cash Funds	46,527	1,102,516	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Local Government Planning Grant Program	<u>152,360</u>	<u>1,056,177</u>	<u>0</u>	<u>0</u>	
FTE	0.0	0.0	0.0	0.0	
General Fund	0	0	0	0	
Cash Funds	152,360	1,056,177	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

Appendix A: Numbers Pages

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
Microgrids for Community Resilience Grant Program	<u>0</u>	<u>100,130</u>	<u>131,708</u>	<u>140,578</u>	
FTE	0.0	1.2	2.0	2.0	
General Fund	0	100,130	131,708	140,578	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Appropriation to the Public Defender and Prosecutor					
Behavioral Health Support Fund	<u>0</u>	<u>0</u>	<u>500,000</u>	<u>500,000</u>	
General Fund	0	0	500,000	500,000	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Public Defender and Prosecutor Behavioral Health Support					
Grant Program	<u>0</u>	<u>500,000</u>	<u>500,000</u>	<u>500,000</u>	
General Fund	0	500,000	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	500,000	500,000	
Federal Funds	0	0	0	0	
Search and Rescue Program	<u>625,903</u>	<u>314,123</u>	<u>0</u>	<u>0</u>	
FTE	1.3	0.0	0.0	0.0	
General Fund	0	0	0	0	
Cash Funds	625,903	314,123	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

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	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
Small Community-based Nonprofit Infrastructure Grants	<u>0</u>	<u>10,150,116</u>	<u>0</u>	<u>0</u>	
FTE	0.0	0.0	0.0	0.0	
General Fund	0	10,150,116	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Appropriation to the Local Government Limited Gaming					
Impact Fund	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
HB 17-1326 Crime Prevention Initiative Small Business					
Lending	<u>1,314,927</u>	<u>2,106,939</u>	<u>0</u>	<u>0</u>	
General Fund	0	0	0	0	
Cash Funds	1,314,927	2,106,939	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
2020 Census Outreach Grant Program	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
FTE	0.0	0.0	0.0	0.0	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

Appendix A: Numbers Pages

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
Small Business Relief Program	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
FTE	0.0	0.0	0.0	0.0	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Mobile Veterans Support Unit Grant Program	<u>229,070</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	229,070	0	0	0	
SUBTOTAL - (B) Field Services	161,316,711	180,573,524	123,666,926	123,320,092	(0.3%)
FTE	<u>38.2</u>	<u>35.6</u>	<u>39.6</u>	<u>38.6</u>	(2.5%)
General Fund	15,414,820	23,576,037	8,769,789	8,292,850	(5.4%)
Cash Funds	132,113,776	147,436,092	97,461,827	97,477,108	0.0%
Reappropriated Funds	5,055,044	3,822,144	8,233,062	8,320,715	1.1%
Federal Funds	8,733,071	5,739,251	9,202,248	9,229,419	0.3%

(C) Indirect Cost Assessments

Indirect Cost Assessment	<u>699,590</u>	<u>675,342</u>	<u>790,631</u>	<u>1,201,695</u>	
General Fund	0	0	0	0	
Cash Funds	114,533	141,462	118,713	553,183	
Reappropriated Funds	585,057	533,880	555,283	534,916	
Federal Funds	0	0	116,635	113,596	

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	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	Request vs. Appropriation
SUBTOTAL - (C) Indirect Cost Assessments	699,590	675,342	790,631	1,201,695	52.0%
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0%</u>
General Fund	0	0	0	0	0.0%
Cash Funds	114,533	141,462	118,713	553,183	366.0%
Reappropriated Funds	585,057	533,880	555,283	534,916	(3.7%)
Federal Funds	0	0	116,635	113,596	(2.6%)
TOTAL - (4) Division of Local Government	248,867,160	275,113,452	197,875,084	198,029,354	0.1%
<i>FTE</i>	<u>56.4</u>	<u>60.2</u>	<u>64.6</u>	<u>63.5</u>	<u>(1.7%)</u>
General Fund	16,898,757	29,602,369	10,668,640	14,990,349	40.5%
General Fund Exempt	4,509,758	0	4,770,000	0	(100.0%)
Cash Funds	204,530,105	225,812,395	155,778,706	156,241,555	0.3%
Reappropriated Funds	7,178,593	5,906,935	10,365,419	10,462,043	0.9%
Federal Funds	15,749,947	13,791,753	16,292,319	16,335,407	0.3%
TOTAL - Department of Local Affairs	523,024,357	463,034,957	382,762,191	387,196,709	1.2%
<i>FTE</i>	<u>182.6</u>	<u>201.2</u>	<u>234.0</u>	<u>238.3</u>	<u>1.8%</u>
General Fund	44,656,355	61,314,632	50,070,918	61,829,086	23.5%
General Fund Exempt	4,509,758	0	4,770,000	0	(100.0%)
Cash Funds	223,876,703	272,039,626	184,795,741	182,071,010	(1.5%)
Reappropriated Funds	13,489,751	12,923,464	18,109,746	18,436,481	1.8%
Federal Funds	236,491,790	116,757,235	125,015,786	124,860,132	(0.1%)

APPENDIX B

FOOTNOTES AND INFORMATION REQUESTS

UPDATE ON LONG BILL FOOTNOTES

The General Assembly includes footnotes in the annual Long Bill to: (a) set forth purposes, conditions, or limitations on an item of appropriation; (b) explain assumptions used in determining a specific amount of an appropriation; or (c) express legislative intent relating to any appropriation. Footnotes to the 2023 Long Bill (S.B. 23-214) can be found at the end of each departmental section of the bill at <https://leg.colorado.gov/bills/sb23-214>. The Long Bill footnotes relevant to this document are listed below.

- 75 Department of Local Affairs, Executive Director's Office, Moffat Tunnel Improvement District -- It is the General Assembly's intent that the Department continue its current practice of retaining lease payment revenues in the Moffat Tunnel Cash Fund and suspending distribution payments to Improvement District counties because this practice ensures that funds remain available to cover any potential Improvement District liabilities related to the Tunnel and any costs related to studies or other actions that need to occur prior to the expiration of the lease with Union Pacific Railroad in 2025 in order to protect the interests of the Improvement District and the State.

COMMENT: This footnote was first included in the FY 2018-19 Long Bill. The Union Pacific lease expires in 2025 and current statute contemplates the sale of this asset. The Department does not have any plans to sell the District's assets but will be renegotiating the lease with Union Pacific Railroad over the next two years. If the General Assembly is genuinely interested in selling these assets, the Department would need to consult with an engineering firm familiar with railroad assets to determine the steps required to organize those assets for sale.

Under current law, lease payment revenue from the property is to be distributed to the nine Improvement District counties (Adams, Boulder, Denver, Eagle, Gilpin, Grand, Jefferson, Moffat, and Routt) after the Department has set aside sufficient revenue for administrative costs. In light of the information provided in response to a 2017 request for information, the Committee added this footnote to express the General Assembly's intent that the Department continue its practice of retaining lease payment revenues in the Moffat Tunnel Cash Fund and suspending distribution payments to Improvement District counties.

- 76 Department of Local Affairs, Division of Housing -- It is the General Assembly's intent that the Department target state General Fund appropriations for affordable housing to projects and clients that can be reasonably expected to reduce other State costs. It is the General Assembly's further intent that the Department prioritize State-funded rental assistance for the following populations: Medicaid clients who are transitioning from a nursing home or long-term care facility; clients transitioning from a State Mental Health Institute or a State-funded behavioral healthcare facility; and clients transitioning from the Department of Corrections, the Division of Youth Services in Department of Human Services, or a county jail.

COMMENT: This footnote expresses legislative intent, and was first included in the FY 2015-16 Long Bill. Further detail regarding types of clients to be targeted for rental assistance was first included in the FY 2019-20 Long Bill.

- 77 Department of Local Affairs, Division of Housing, Community and Non-Profit Services, Community Services, Low Income Rental Subsidies; Field Services, Affordable Housing Construction Grants and Loans pursuant to Section 24-32-721, C.R.S.; and Housing Assistance for Persons Transitioning from the Criminal or Juvenile Justice Systems -- It is the General Assembly's intent that the Department record expenditures for rental vouchers issued by the Division of Housing within the Low Income Rental Subsidies line item.

COMMENT: This footnote was first included in the FY 2017-18 Long Bill to state the General Assembly's intent that when the Department utilizes a portion of the "Affordable Housing Construction Grants and Loans" line item appropriation for rental vouchers, it record the related expenditures within the "Low Income Rental Subsidies" line item. This footnote is intended to improve transparency by requesting that the Department separately report rental voucher expenditures and expenditures for construction grants and loans.

- 78 Department of Local Affairs, Division of Housing, Community and Non-Profit Services, Community Services, Low Income Rental Subsidies; Field Services, Affordable Housing Construction Grants and Loans pursuant to 24-32-721, C.R.S.; and Housing Assistance for Persons Transitioning from the Criminal or Juvenile Justice Systems – It is the General Assembly's intent that the Department record expenditures for rental vouchers issued by the Division of Housing within the Low Income Rental Subsidies line item.

COMMENT: This footnote is included in the Long Bill to state the General Assembly's intent that when the Department utilizes a portion of the "Affordable Housing Grants and Loans" line item appropriation for administrative purposes, it record the related expenditures within the "Low Income Rental Subsidies" line item. This footnote is intended to improve transparency by requesting that the Department separately report administrative expenditures and expenditures for construction grants and loans and rental vouchers.

- 79 Department of Local Affairs, Division of Local Government, Field Services, Program Costs - - It is the General Assembly's intent that \$462,500 of the reappropriated funds in this line item appropriation be used for the Colorado Main Street Program.

COMMENT: This footnote expresses legislative intent, and was first included in the FY 2019-20 Long Bill.

UPDATE ON LONG BILL REQUESTS FOR INFORMATION

The Joint Budget Committee annually submits requests for information to executive departments and the judicial branch via letters to the Governor, other elected officials, and the Chief Justice. Each request is associated with one or more specific Long Bill line item(s), and the requests have been prioritized by the Joint Budget Committee as required by Section 2-3-203 (3), C.R.S. Copies of these letters are included as an Appendix in the annual Appropriations Report (Appendix H in the FY 2023-24 Report): <https://leg.colorado.gov/sites/default/files/fy23-24apprept.pdf>

The requests for information relevant to this document are listed below.

- 1 All Departments -- The Departments are requested to provide by November 1 of each fiscal year Schedule 9 reports for every annually and continuously appropriated cash fund administered by the Department as part of the standard Nov. 1 budget submission. The Office of State Planning and Budgeting, in coordination with the Office of the State Controller, the Department of the Treasury, and the independent agencies, is further requested to provide by November 1 of each fiscal year a consolidated report that includes the following information for all continuously appropriated cash funds:
 - The name of the fund;
 - The statutory citation for the fund;
 - The year the fund was created;
 - The department responsible for administering the fund;
 - The total cash balance as of July 1, 2023;
 - The unobligated cash balance as of July 1, 2023; and
 - The unencumbered cash balance as of July 1, 2023.

COMMENT: OSPB's response to this request only listed four continuously appropriated funds, however, the Department provided Schedule 9 reports for the following Cash Funds: Local Government Permanent; Housing Development Grant; Housing Development Grant (MTCF Appropriation); Housing Development Grant (S.B. 21-242 General Funds); Housing Development Loan; Affordable Housing Support; Housing Assistance for Persons Transitioning from the Criminal or Juvenile Justice System; Housing Investment Trust; Housing Investment Trust – Mortgage Settlement; Justice Reinvestment Crime Prevention; Justice Reinvestment Initiative Expansion Account; Mobile Park Home Park Resident Empowerment Loan; Transformational Affordable Housing Fund.

JBC Staff was not provided with Schedule 9's for the following Cash Funds: Affordable Housing Revolving Fund, Colorado Water and Power Development Authority Fund; Lottery Proceeds to Conservation Trust Fund; Drinking Water Revolving Fund; and the Affordable Housing and Home Ownership Fund.

JBC Staff has reached out and asked for the missing Schedule 9's.

APPENDIX C

DEPARTMENT ANNUAL PERFORMANCE REPORT

Pursuant to Section 2-7-205 (1)(a)(I), C.R.S., by November 1 of each year, the Office of State Planning and Budgeting is required to publish an **Annual Performance Report** for the *previous fiscal year* for the Department of Local Affairs. This report is to include a summary of the department's performance plan and most recent performance evaluation for the designated fiscal year. In addition, pursuant to Section 2-7-204 (3)(a)(I), C.R.S., the department is required to develop a **Performance Plan** and submit the plan for the *current fiscal year* to the Joint Budget Committee and appropriate Joint Committee of Reference by July 1 of each year.

For consideration by the Joint Budget Committee in prioritizing the department's FY 2024-24 budget request, the FY 2022-23 Annual Performance Report and the FY 2023-24 Performance Plan can be found at the following link:

<https://www.colorado.gov/pacific/performancemanagement/departments-performance-plans>