

# JOINT BUDGET COMMITTEE



## STAFF BUDGET BRIEFING FY 2023-24

## DEPARTMENT OF LOCAL AFFAIRS

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STAFF RECOMMENDATION DOES NOT REPRESENT COMMITTEE DECISION

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## ADDITIONAL RESOURCES

Brief summaries of all bills that passed during the 2021 and 2022 legislative sessions that had a fiscal impact on this department are available in Appendix A of the annual Appropriations Report:

<https://leg.colorado.gov/sites/default/files/fy22-23apprept.pdf>

The online version of the briefing document, which includes the Numbers Pages, may be found by searching the budget documents on the General Assembly's website by visiting [leg.colorado.gov/content/budget/budget-documents](https://leg.colorado.gov/content/budget/budget-documents). Once on the budget documents page, select the name of this department's *Department/Topic*, "Briefing" under *Type*, and ensure that *Start date* and *End date* encompass the date a document was presented to the JBC.

# DEPARTMENT OF LOCAL AFFAIRS

## DEPARTMENT OVERVIEW

The Department of Local Affairs (DOLA) is responsible for building community and local government capacity by providing training, technical, and financial assistance to localities. The Department's budget is comprised of four sections:

- The *Executive Director's Office (EDO)* provides leadership and support, including strategic planning, policy management, accounting, budgeting, purchasing, human resources administration, and public information. The State Demography Office is housed within the EDO.
- The *Division of Property Taxation* operates under the leadership of the *Property Tax Administrator*, who is appointed by the *State Board of Equalization*. This division: (1) coordinates and administers the implementation of property tax law throughout the state, including issuing appraisal standards and training county assessors; (2) grants exemptions from taxation for eligible entities; and (3) values multi-county companies doing business in Colorado, including railroads, pipelines, and other public utilities. The *Board of Assessment Appeals* is a quasi-judicial body that hears individual taxpayer appeals concerning the valuation of real and personal property, property tax abatements, and property tax exemptions.
- The *Division of Housing* administers state and federal affordable housing programs, including: (1) providing funding to private housing developers, housing authorities, and local governments to increase the inventory of affordable housing; and (2) offering rental assistance statewide through local housing authorities and non-profit service organizations. This division also regulates the manufacture of factory-built residential and commercial buildings, and approves multi-family construction in counties with no construction codes.
- The *Division of Local Government* provides technical assistance and information to local government officials. This division also makes state and federal financial resources available to support community infrastructure and services through various statutory formula distributions and grant programs.

## DEPARTMENT BUDGET: RECENT APPROPRIATIONS

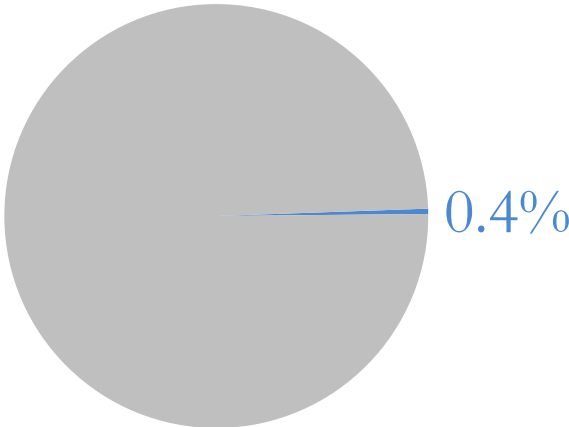
FUNDING SOURCE	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24 *
General Fund	\$71,570,750	\$57,130,354	\$55,341,549	\$59,036,867
Cash Funds	207,250,550	315,922,406	281,803,421	179,156,202
Reappropriated Funds	15,178,663	16,384,956	22,359,595	15,318,337
Federal Funds	81,957,100	82,158,291	82,574,506	124,631,480
<b>TOTAL FUNDS</b>	<b>\$375,957,063</b>	<b>\$471,596,007</b>	<b>\$442,079,071</b>	<b>\$378,142,886</b>
Full Time Equiv. Staff	201.5	205.5	221.9	235.5

\*Requested appropriation.

Funding for the Department of Local Affairs in FY 2022-23 consists of 12.5 percent General Fund, 63.7 percent cash funds, 5.1 percent reappropriated funds, and 18.7 percent federal funds.

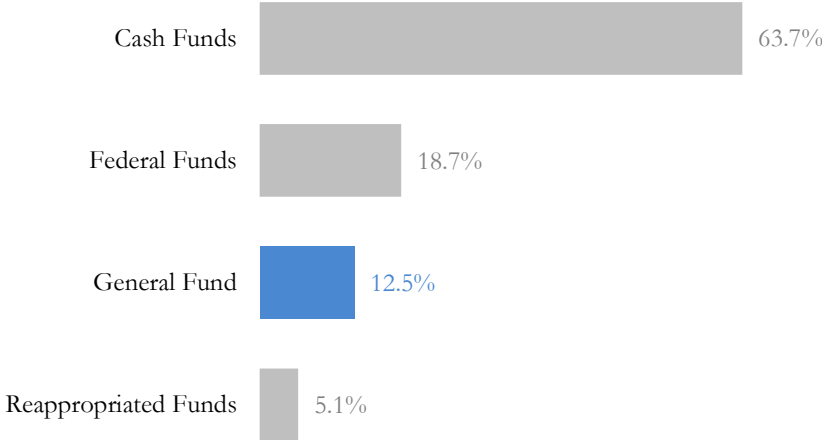
# DEPARTMENT BUDGET: GRAPHIC OVERVIEW

## Department's Share of Statewide General Fund



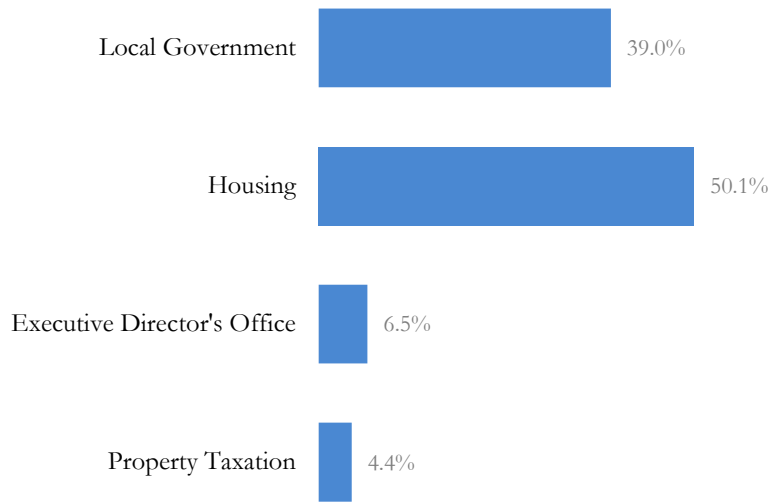
Based on the FY 2022-23 appropriation.

## Department Funding Sources



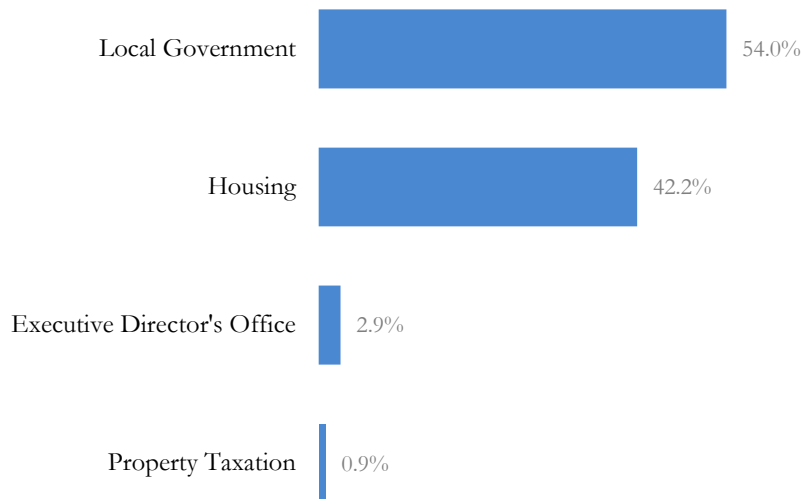
Based on the FY 2022-23 appropriation.

### Distribution of General Fund by Division



Based on the FY 2022-23 appropriation.

### Distribution of Total Funds by Division



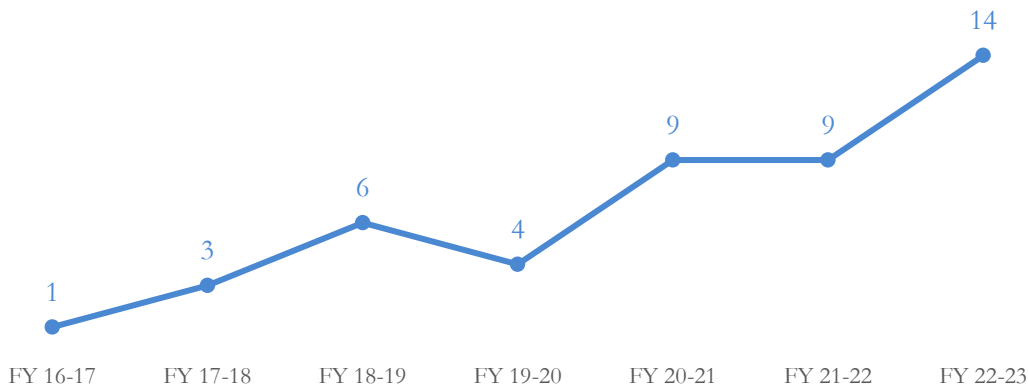
Based on the FY 2022-23 appropriation.

## GENERAL FACTORS DRIVING THE BUDGET

### DISCRETIONARY APPROPRIATIONS

The Department of Local Affairs administers numerous programs that allocate funds and provide grants to local communities. Discretionary appropriations for new and existing programs, as well as transfers into continuously appropriated cash funds, are the largest driver of DOLA's budget. The number of bills providing appropriations to DOLA outside of the Long Bill in a given year significantly impacts the budget.

The number of bills providing appropriations to DOLA outside of the Long Bill has grown substantially in recent years.



The number of FTE appropriated to the Department has also grown significantly in recent years due to the amount of new legislation affecting DOLA. Appropriated FTE increased by 27.6 percent between FY 2016-17 and FY 2022-23.

FISCAL YEAR	APPROPRIATED FTE
FY 2016-17	173.9
FY 2017-18	179.2
FY 2018-19	181.1
FY 2019-20	189.7
FY 2020-21	201.5
FY 2021-22	205.5
FY 2022-23	221.9

Note that the above figures do not include funds transferred to DOLA's Housing Development Grant Fund or other continuously appropriated funds that have no corresponding appropriation. Such transfers typically allow for a percentage to be spent on administration; therefore, growth in FTE from those transfers is not reflected in the appropriated number of FTE. DOLA has received a substantial amount of funding through transfers in recent legislative sessions; specific bills providing one-time funding through transfers and appropriations are discussed later in this document.

### FEDERAL FUNDS

Federal funds comprise 18.7 percent (\$82.6 million) of DOLA's FY 2022-23 appropriation; this amount is estimated at 33.0 percent (\$124.6 million) in the FY 2023-24 request. Federal funds are

shown in the Long Bill for informational purposes only. The FY 2023-24 request includes increases in the amount of federal funds shown in several line items to more accurately reflect what the Department expects to receive. Most of DOLA's federally funded programs do not require state matching funds and are provided at the discretion of federal authorities. The following table summarizes annual expenditures for major ongoing federal grants administered by DOLA. This table does not include funds received in response to the COVID-19 pandemic.

ANNUAL EXPENDITURES FROM MAJOR ONGOING FEDERAL GRANTS ADMINISTERED BY DOLA (\$ MILLIONS)				
	FY 2020-21 ACTUAL	FY 2021-22 ACTUAL	FY 2022-23 APPROP. <sup>1</sup>	FY 2023-24 REQUEST
Federal Department of Housing and Urban Development (HUD) rental subsidies	\$67.6	\$75.3	\$51.5	\$83.9
HUD affordable housing development <sup>1</sup>	12.9	14.6	12.0	16.7
Health and Human Services Community Services Block Grant	6.9	7.0	6.0	6.5
HUD Community Development Block Grant <sup>1</sup>	8.5	8.7	5.2	8.8
HUD Emergency Shelter and Homeless Prevention Programs	2.0	2.3	1.8	2.1

<sup>1</sup>The portion of the Community Development Block Grant (CDBG) that is used for affordable housing development in the appropriation and request year is included in the affordable housing development amount, rather than the CDBG amount. However, actual expenditures reflect the Department's practice of expending all CDBG funds in the CDBG line item.



## SUMMARY: FY 2022-23 APPROPRIATION & FY 2023-24 REQUEST

DEPARTMENT OF LOCAL AFFAIRS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2022-23 APPROPRIATION:</b>						
HB 22-1329 (Long Bill)	326,146,188	47,566,505	177,126,262	18,870,766	82,582,655	209.6
Other Legislation	115,932,883	7,775,044	104,677,159	3,488,829	(8,149)	12.3
<b>TOTAL</b>	<b>\$442,079,071</b>	<b>\$55,341,549</b>	<b>\$281,803,421</b>	<b>\$22,359,595</b>	<b>\$82,574,506</b>	<b>221.9</b>
<b>FY 2023-24 REQUESTED APPROPRIATION:</b>						
FY 2022-23 Appropriation	\$442,079,071	55,341,549	\$281,803,421	\$22,359,595	\$82,574,506	221.9
R1 Resources for DOLA/HCPF voucher program	1,659,303	1,659,303	0	0	0	0.8
R2 Fort Lyon Supportive Residential Community	750,000	750,000	0	0	0	0.0
R3 Resiliency and disaster recovery capacity increase	186,714	186,714	0	0	0	1.8
R4 Property valuation database forecast staff	232,726	232,726	0	0	0	1.8
R5 Accelerate production of manufactured buildings	540,471	0	540,471	0	0	4.0
R6 EDO capacity expansion	379,613	7,445	2,379	369,789	0	3.0
R7 Moffat Tunnel District lease renewal	290,000	0	290,000	0	0	0.0
R8 Architectural support for rural main streets	0	0	0	0	0	1.0
Non-prioritized decision items	126,676	25,309	29,866	45,572	25,929	0.0
Technical adjustments	37,815,873	0	922,261	(4,800,000)	41,693,612	0.0
Annualize prior year budget actions	6,463,417	6,387,742	0	75,675	0	0.6
Centrally appropriated line items	1,711,171	1,009,547	304,519	128,723	268,382	0.0
Indirect cost assessment	251,581	0	43,547	138,983	69,051	0.0
Annualize prior year legislation	(114,343,730)	(6,563,468)	(104,780,262)	(3,000,000)	0	0.6
<b>TOTAL</b>	<b>\$378,142,886</b>	<b>\$59,036,867</b>	<b>\$179,156,202</b>	<b>\$15,318,337</b>	<b>\$124,631,480</b>	<b>235.5</b>
<b>INCREASE/(DECREASE)</b>	(\$63,936,185)	\$3,695,318	(\$102,647,219)	(\$7,041,258)	\$42,056,974	13.6
Percentage Change	(14.5%)	6.7%	(36.4%)	(31.5%)	50.9%	6.1%

**R1 RESOURCES FOR DOLA/HCPF VOUCHER PROGRAM:** The request includes \$1,659,303 General Fund and 0.8 FTE in FY 2023-24 and \$3,417,069 General Fund and 1.6 FTE in FY 2024-25 and ongoing to fund an additional 400 Community Access Team – Transition Services vouchers. These vouchers support persons with disabilities that require long-term services and support to transition out of institutions, or prevent institutionalization, using Medicaid’s Transition Services benefit. If approved, the request will result in estimated General Fund savings in the Department of Health Care Policy and Financing (HCPF) of \$2.4 million in FY 2023-24, \$6.9 million in FY 2024-25, and \$9.0 million in FY 2025-26 and ongoing once all additional vouchers have been put into use. The Department identified this request as proven (Step 5).

**R2 FORT LYON SUPPORTIVE RESIDENTIAL COMMUNITY:** The request includes \$750,000 General Fund in FY 2023-24 and ongoing to continue operating the Fort Lyon Supportive Residential Community. This facility has been operational since 2013 and serves over 250 people per year struggling with homelessness and substance use disorders. The appropriation for Fort Lyon has remained unchanged at approximately \$5.0 million General Fund since FY 2016-17. Rising operating and vendor costs have crowded out funds that can be used for vocational and educational programs and dedicated support for finding housing post-graduation from the facility. The request includes operating funds to eliminate gaps that have been filled by grants in recent years (\$100,000), staffing resources to support educational, vocational, and housing services (\$350,000), and facilities

management staff to tackle long-term maintenance and energy efficiency projects (\$300,000). Staff at Fort Lyon are contracted through Colorado Coalition for the Homeless; the Long Bill appropriation includes 1.0 FTE for program management. The Department identified this request as evidence-informed (Step 4).

**R3 RESILIENCY AND DISASTER RECOVERY CAPACITY INCREASE:** The request includes \$186,714 General Fund and 1.8 FTE in FY 2023-24 and \$187,732 General Fund and 2.0 FTE in FY 2024-25 and ongoing for additional staff to implement the Department's resiliency and disaster recovery duties. The request would fund a Local Resiliency Specialist in the Colorado Resiliency Office and a dedicated Disaster Housing Recovery Specialist in the Division of Housing. Following a sunset review in 2021, the Colorado Resiliency Office was extended through September 2037 by H.B. 22-1225 (Sunset Continue Colorado Resiliency Office). The Division of Housing has responsibilities related to the Colorado Disaster Emergency Act, State Emergency Operations Plan, and Colorado Resiliency Framework which are currently dealt with by diverting existing staff after disasters occur. The Department identified this request as theory-informed (Step 2).

**R4 PROPERTY VALUATION DATABASE FORECAST STAFF:** The request includes \$232,726 General Fund and 1.8 FTE in FY 2023-24 and \$237,744 General Fund and 2.0 FTE in FY 2024-25 and ongoing for additional staff in the Division of Property Taxation. This includes a Property Valuation Data Manager responsible for property valuation data collection, analysis, mapping, and publishing and a Property Valuation Analyst that will provide property valuation and tax analysis for specific executive and legislative proposals. The request states that the level and types of data currently collected and administered by the Division of Property Taxation are insufficient to conduct detailed analysis and reporting, and that the complexity and frequency of requests from the General Assembly, the Governor's Office, and public interest groups have grown in recent years.

**R5 ACCELERATE PRODUCTION OF MANUFACTURED BUILDINGS:** The request includes \$540,471 cash funds and 4.0 FTE in FY 2023-24 and \$522,471 cash funds and 4.0 FTE in FY 2024-25 and ongoing for the Manufactured Buildings Program. This program supports, licenses, and regulates the residential and non-residential factory-built industry in Colorado and is entirely fee-funded. Demand for plan review and inspection services has rebounded substantially since the Great Recession while staffing has remained unchanged for the last eleven years, resulting in significant processing delays. Not only has the appropriation for this program not kept up with growing activity in recent years, legislation such as H.B. 22-1282 (The Innovative Housing Incentive Program) will likely result in additional demand for this program that was not accounted for in the Legislative Council Staff Fiscal Note. The Department identified this request as theory-informed (Step 2).

**R6 EXECUTIVE DIRECTOR'S OFFICE (EDO) CAPACITY EXPANSION:** The request includes \$379,613 total funds, including \$7,445 General Fund, and 3.0 FTE in FY 2023-24 and \$358,613 total funds, including \$7,445 General Fund, and 3.0 FTE in FY 2024-25 and ongoing for additional staff in the Executive Director's Office and an increase in the appropriation for Information Technology Asset Maintenance. The additional positions consist of:

- 0.5 FTE Payroll Technician;
- 0.5 FTE Timekeeping and Leave Coordinator;
- 1.0 FTE Revolving Loan Funds Accounting Specialist; and
- 1.0 FTE Business Product Manager.

The Department received funding for a similar request in FY2022-23 to address growth through FY 2020-21. Legislation passed during the 2021 and 2022 sessions resulted in DOLA receiving more than twenty new programs, 35.1 permanent FTE, and 40.2 temporary FTE. The Department identified this request as theory-informed (Step 3).

**R7 MOFFAT TUNNEL DISTRICT LEASE RENEWAL:** The request includes \$290,000 cash funds from the Moffat Tunnel Cash Fund, with roll-forward authority in FY 2024-25, for the renegotiation of a lease with Union Pacific Railroad that expires in January 2025. The Department of Local Affairs is the custodian of the Moffat Tunnel Improvement District and administers leases with Union Pacific and Century Link, which generate approximately \$30,000 in revenue to the Moffat Tunnel Cash Fund annually. Under current law, lease payment revenue from the property is to be distributed to the nine Improvement District counties (Adams, Boulder, Denver, Eagle, Gilpin, Grand, Jefferson, Moffat, and Routt) after the Department has set aside sufficient funds for administrative costs. These distributions have not occurred since 2008 when the Department decided to retain a fund balance for potential future liabilities. This situation is addressed in Long Bill footnote number 77.

**R8 ARCHITECTURAL SUPPORT FOR RURAL MAIN STREETS:** The request includes 1.0 FTE in FY 2023-24 and ongoing, paid for by existing reappropriated funds, to permanently hire an architect for the Colorado Main Street Program. The existing architect is currently funded by a State Historical Fund grant through an intergovernmental agreement. History Colorado has indicated they cannot afford to continue the agreement due to declines in limited gaming revenue. The request will use existing reappropriated Energy and Mineral Impact Assistance funds to begin paying this employee’s salary, therefore diminishing the amount of funding available for training and grants to Main Street participants. The Department identified this request as theory-informed (Step 2).

**NON-PRIORITIZED DECISION ITEMS:** The request includes a net increase of \$126,676 total funds, including \$25,309 General Fund, for requests that originate in the Governor’s Office of Information Technology (OIT) and the Department of Personnel.

NON-PRIORITIZED DECISION ITEMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
OIT Budget package	\$114,505	\$33,976	\$23,250	\$37,094	\$20,185	0.0
DPA Capitol complex staffing	23,813	7,066	4,835	7,714	4,198	0.0
DPA Transfer perf. budgeting to DPA	5,150	1,528	1,046	1,668	908	0.0
DPA COE Common Policy	3,620	1,074	735	1,173	638	0.0
DPA Annual fleet request	(20,412)	(18,335)	0	(2,077)	0	0.0
<b>TOTAL</b>	<b>\$126,676</b>	<b>\$25,309</b>	<b>\$29,866</b>	<b>\$45,572</b>	<b>\$25,929</b>	<b>0.0</b>

**TECHNICAL ADJUSTMENTS:** The request includes an increase of \$41,693,612 federal funds and \$922,261 cash funds shown in the Long Bill for informational purposes and a decrease of \$4,800,000 reappropriated funds related to a technical issue addressed in the prior year.

TECHNICAL ADJUSTMENTS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Informational funds adjustment	\$42,615,873	\$0	\$922,261	\$0	\$41,693,612	0.0
Reappropriated funds adjustment	(4,800,000)	0	0	(4,800,000)	0	0.0
<b>TOTAL</b>	<b>\$37,815,873</b>	<b>\$0</b>	<b>\$922,261</b>	<b>(\$4,800,000)</b>	<b>\$41,693,612</b>	<b>0.0</b>

**ANNUALIZE PRIOR YEAR BUDGET ACTIONS:** The request includes an increase of \$6.5 million total funds, including \$6.4 million General Fund, for the out-year cost of prior year budget actions.

ANNUALIZE PRIOR YEAR BUDGET ACTIONS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2022-23 BA1 state housing vouchers	\$6,387,742	\$6,387,742	\$0	\$0	\$0	0.3
FY 2022-23 R1 operational staff adjustment	75,675	0	0	75,675	0	0.3
<b>TOTAL</b>	<b>\$6,463,417</b>	<b>\$6,387,742</b>	<b>\$0</b>	<b>\$75,675</b>	<b>\$0</b>	<b>0.6</b>

**CENTRALLY APPROPRIATED LINE ITEMS:** The request includes a net increase of \$1,711,171 total funds for centrally appropriated line items, summarized in the table below.

CENTRALLY APPROPRIATED LINE ITEMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Salary survey	\$956,230	\$288,707	\$172,018	\$268,031	\$227,474	0.0
Legal services	735,518	491,039	247,437	(2,958)	0	0.0
Health, life, and dental	412,341	218,488	(7,439)	48,911	152,381	0.0
AED	15,059	18,369	(34,325)	779	30,236	0.0
SAED	15,059	18,369	(34,325)	779	30,236	0.0
Administrative law judge services	453	0	453	0	0	0.0
Annualize prior year salary survey	0	0	1	0	(1)	0.0
PERA Direct Distribution	(192,934)	18,462	(68,021)	(84,078)	(59,297)	0.0
CORE adjustment	(190,742)	(43,785)	(13,949)	(72,461)	(60,547)	0.0
Capitol Complex leased space	(34,818)	(216)	36,879	(18,631)	(52,850)	0.0
Payment to risk management and property funds	(3,159)	(319)	3,707	(6,547)	0	0.0
Workers' compensation	(1,640)	80	3,224	(4,944)	0	0.0
Short-term disability	(196)	353	(1,141)	(158)	750	0.0
<b>TOTAL</b>	<b>\$1,711,171</b>	<b>\$1,009,547</b>	<b>\$304,519</b>	<b>\$128,723</b>	<b>\$268,382</b>	<b>0.0</b>

**INDIRECT COST ASSESSMENT:** The request includes net adjustments to indirect costs across all divisions.

**ANNUALIZE PRIOR YEAR LEGISLATION:** The request includes a net decrease of \$114.3 million total funds, including \$6.6 million General Fund, to reflect the FY 2023-24 impact of bills passed in previous sessions, summarized in the following table.

ANNUALIZE PRIOR YEAR LEGISLATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
HB 22-1389 Financial literacy exchange program	\$197,226	\$17,226	\$180,000	\$0	\$0	0.5
HB 22-1242 Reg tiny homes manufacture sale & install	130,664	(227,612)	358,276	0	0	4.0
HB 22-1287 Protections mobile home residents	10,459	10,459	0	0	0	0.2
HB 22-1083 CO homeless contribution income tax credit	7,509	7,509	0	0	0	0.5
SB 22-211 Repurpose Ridge View campus	(45,000,000)	0	(45,000,000)	0	0	(2.3)
SB 22-1356 Small community-based nonprofit grants	(35,000,000)	0	(35,000,000)	0	0	(0.5)
SB 22-146 Middle income access expansion program	(25,000,000)	0	(25,000,000)	0	0	0.0
SB 22-005 Law enforce agency peace officer services	(6,000,000)	(3,000,000)	0	(3,000,000)	0	(2.5)
HB 22-1013 Microgrids for community resilience grants	(3,368,292)	(3,368,292)	0	0	0	0.4
SB 22-168 Backcountry search and rescue	(318,538)	0	(318,538)	0	0	0.0
HB 22-1416 Property tax administrative procedures	(2,000)	(2,000)	0	0	0	0.0
SB 22-206 Disaster preparedness & recovery resources	(758)	(758)	0	0	0	0.3
<b>TOTAL</b>	<b>(\$114,343,730)</b>	<b>(\$6,563,468)</b>	<b>(\$104,780,262)</b>	<b>(\$3,000,000)</b>	<b>\$0</b>	<b>0.6</b>

# INFORMATIONAL ISSUE: R3 AND THE COLORADO RESILIENCY OFFICE

This issue brief provides an overview of the Colorado Resiliency Office (CRO), including recent legislation and funding requested in R3: Resiliency and disaster recovery capacity increase.

## SUMMARY

The Colorado Resiliency Office was created after the historic fires and floods of 2012 and 2013; its functions will continue to be vital given the frequency and scale of recent disasters. The CRO underwent a sunset review in 2021 which resulted in the Office's extension through 2037. The sunset review recommended the CRO ask the General Assembly for funding to hire additional staff. The Division of Housing also has responsibilities related to various disaster plans and laws, and has historically diverted existing staff to fulfill its resiliency and disaster recovery obligations. The Department believes the summation of these responsibilities warrants a dedicated Disaster Housing Recovery Specialist.

## DISCUSSION

### THE COLORADO RESILIENCY OFFICE

The Colorado Resiliency Office was created in the aftermath of the historic fires and floods of 2012 and 2013 with the primary task of creating and maintaining the state's Resiliency and Community Recovery Program. The Colorado Resiliency and Recovery Office was originally established within the Governor's Office, and was moved to the Department of Local Affairs and renamed the Colorado Resiliency Office in 2017. In 2018, the CRO's responsibilities were codified in statute by H.B. 18-1394 (Update Colorado Disaster Emergency Act)<sup>1</sup> as part of a larger update to the Colorado Disaster Emergency Act. This legislation made the CRO subject to available grant funding and established a repeal date of September 1, 2022, with a sunset review occurring in 2021. The CRO received funding through H.B. 19-1292 (Colorado Resiliency Office Reauthorization Funding) for 3.0 FTE for FY 2019-20, and through the Long Bill in the years following. H.B. 22-1225 (Sunset Continue Colorado Resiliency Office) continued the CRO for another fifteen years through 2037, per the recommendation of the [Colorado Resiliency Office 2021 Sunset Review](#).

The CRO hosts peer exchanges and the Colorado Resiliency Working Group, sponsors webinars and other trainings, facilitates grants, and provides technical assistance. Additionally, the CRO administers the Rural Economic Development Initiative Grant Program and has helped the Energy/Mineral Impact Assistance Program and the Division of Homeland Security and Emergency Management in the Colorado Department of Public Safety incorporate resiliency criteria into those programs. The CRO also leads and participates in several interagency groups.

Sunset reviews examine whether a program or regulation is still necessary and performs a function that protects the public interest. The review stated that because disasters are becoming more frequent and larger in magnitude, the conversation around resiliency has never been more salient. Between

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<sup>1</sup> Section 24-32-121, C.R.S.

1980 and 2020, Colorado experienced at least 52 events costing \$1.0 billion or more in 2021 dollars, with 30 of those occurring since 2010.<sup>2</sup> To that end, the review recommended that the CRO seek funding for additional staff. Additional resources will allow the CRO to focus on long-term efforts to improve resiliency, rather than reactively dealing with one disaster after another.

### R3: RESILIENCY AND DISASTER RECOVERY CAPACITY INCREASE

The Department's R3 request would fund a Local Resiliency Specialist in the Colorado Resiliency Office and a dedicated Disaster Housing Recovery Specialist in the Division of Housing. The Department states that it has responsibilities related to three plans and a state law:

- Colorado Disaster Emergency Act;
- State Emergency Operations Plan (SEOP);
- Colorado Resiliency Framework; and
- DOLA Disaster Resiliency, Response, and Recovery Operations Plan.

The requested Local Resiliency Specialist (Community and Economic Development IV) for the Colorado Resiliency Office will advance implementation of the Roadmaps Program and the Colorado Resilient Communities program to reach more communities, seek new resiliency grant funding and leverage existing state and federal funding, and expand the CRO's programming with a focus on reducing future risks.

The Division of Housing has responsibilities related to the Colorado Disaster Emergency Act, State Emergency Operations Plan, and Colorado Resiliency Framework which are currently dealt with by diverting existing staff after disasters occur. The Disaster Housing Recovery Specialist (Community and Economic Development IV) would provide a point person in response to housing-related executive orders, chair the Disaster Housing Task Force, and serve as a liaison to working groups in the aftermath of disasters. This position would also serve as the Division of Housing representative to the State Emergency Operations Center and the Colorado Resiliency Working Group.

The Department estimates the cost of each of these positions at \$186,715 General Fund in FY 2023-24 and \$187,732 General Fund in FY 2024-25 and ongoing. These amounts are likely to change at Figure Setting after JBC Staff calculates the FTE costs consistent with Committee policy and Legislative Council Staff Fiscal Note assumptions.

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<sup>2</sup> Colorado Resiliency Office 2021 Sunset Review, Colorado Office of Policy, Research & Regulatory Reform, Colorado Department of Regulatory Agencies

## ONE-TIME FUNDING AUTHORIZED IN RECENT LEGISLATIVE SESSIONS

During the 2020B, 2021, and 2022 legislative sessions, the General Assembly allocated significant one-time funding to the Department of Local Affairs that included \$484.1 million originating as state General Fund and \$453.1 originating as federal Coronavirus State Fiscal Recovery funds (ARPA funds).

### RECOMMENDATION

Staff recommends that the Committee seek updates from all departments during their budget hearings on the use of significant one-time allocations of federal and state funding.

### DISCUSSION

During the 2020B, 2021, and 2022 legislative sessions, the General Assembly allocated \$937.3 million in one-time funding to the Department of Local Affairs through appropriations and transfers. For many programs, authority was provided to expend the funds through FY 2023-24 or beyond. To assist the Committee in tracking the use of these funds, the tables below show the sum of allocations provided for FY 2020-21, FY 2021-22, and FY 2022-23 by the original source of the funds (General Fund or federal Coronavirus State Fiscal Recovery Funds).

### ALLOCATION AND EXPENDITURE OF ONE-TIME GENERAL FUND

DEPARTMENT OF LOCAL AFFAIRS ONE-TIME GENERAL FUND		
BILL NUMBER AND SHORT TITLE	APPROPRIATION/ TRANSFER	BRIEF DESCRIPTION OF PROGRAM AND ANTICIPATED USE OF THE FUNDS
S.B. 20B-001 Relief Small and Minority Businesses, Arts Organizations, as amended by H.B. 21-1285 and S.B. 21-252	\$17,000,000	S.B. 20B-001 appropriated \$37.0 million to DOLA for FY 2020-21 for direct relief payments to small businesses. H.B. 21-1285 directs up to \$12.0 million of unspent funds as of June 30, 2021 to be transferred to the Creative Industries Cash Fund and \$1.0 million to the Colorado Office of Film, Television, and Media Operational Account. S.B. 21-252 reduces the appropriation in S.B. 20B-001 by \$7.0 million and appropriates that money for Colorado Main Streets.
S.B. 20B-002 Housing and Direct COVID Emergency Assistance	5,000,000	Transfers \$5.0 million to the Emergency Direct Assistance Grant Program Fund for grants to individuals facing COVID-19 related financial hardship who aren't eligible for certain other types of assistance programs.
S.B. 20B-002 Housing and Direct COVID Emergency Assistance	54,000,000	Transfers \$54.0 million to Housing Development Grant Fund for emergency housing assistance to individuals experiencing financial need due to the COVID-19 pandemic.
H.B. 21-1030 Expanding Peace Officer Mental Health Grants	1,000,000	Expands the purpose and changes the program's name to Peace Officers Behavioral Health Support and Community Partnerships Grant Program. Appropriates \$1.0 million to the fund and reappropriates to DOLA.
H.B. 21-1215 Expansion of Justice Crime Prevention Initiative	3,500,000	Expands the Justice Reinvestment Crime Prevention Initiative to Grand Junction and Trinidad; adds a statewide business and entrepreneurship training and grant program. Transfers \$3.5 million to new continuously appropriated subaccount of an existing cash fund.
H.B. 21-1253 Renewable & Clean Energy Project Grants	5,000,000	Transfers \$5.0 million to the Local Government Severance Tax Fund and appropriates it to DOLA for renewable and clean energy grants.
H.B. 21-1271 Affordable Housing Incentive	11,400,000	Transfers \$11.4 million to the Colorado Heritage Communities Fund in FY 2020-21 and appropriates \$9.3 million for the Housing Development Incentives Grant Program and \$2.1 million for the Local Government Planning Grant Program in FY 2021-22.
H.B. 21-1271 Affordable Housing Incentive	1,600,000	Transfers \$1.6 million to the continuously appropriated Housing Development Grant Fund.
H.B. 21-1326 Keep CO Wild	2,250,000	Transfers \$2.3 million to the Search and Rescue Fund and appropriates the funds to DOLA.

**DEPARTMENT OF LOCAL AFFAIRS ONE-TIME GENERAL FUND**

BILL NUMBER AND SHORT TITLE	APPROPRIATION/ TRANSFER	BRIEF DESCRIPTION OF PROGRAM AND ANTICIPATED USE OF THE FUNDS
H.B. 21-1329 ARPA Money to Invest Affordable Housing, as amended H.B. 22-1411 Money from Coronavirus State Fiscal Recovery Fund	98,500,000	Includes the following appropriations: \$98.5 million to DOLA for programs or services of the type financed through the Housing Investment Trust Fund or the Housing Development Grant Fund to assist populations disproportionately affected by the COVID-19 pandemic. Appropriations to DOLA initially originated from federal funds but were modified by H.B. 22-1411 to originate from the General Fund.
S.B. 21-204 REDI Grants	5,000,000	Directly appropriates \$5.0 million for the Rural Economic Development Initiative program.
S.B. 21-242 Housing Dev Grants Hotel Tenancy, as amended H.B. 22-1411 Money from Coronavirus State Fiscal Recovery Fund	1,894,004	Transferred \$30.0 million to the Housing Development Grant Fund in DOLA for rental assistance and tenancy support services for individuals experiencing homelessness through grants and loans to local governments and nonprofit organizations for the rental, acquisition, or renovation of hotels, motels, and other underutilized properties. Originally transferred \$30.0 million but most was transferred back to the Affordable Housing and Home Ownership Cash Fund in H.B. 22-1411; \$28.0 million was then transferred directly to the Housing Development Grant Fund from the General Fund.
S.B. 21-242 Housing Dev Grants Hotel Tenancy, as amended H.B. 22-1411 Money from Coronavirus State Fiscal Recovery Fund	28,000,000	H.B. 22-1411 amends S.B. 21-242 to transfer \$28.0 million from the General Fund to the Housing Development Grant Fund.
S.B. 21-242 Housing Development Grants Hotels Tenancy Support	15,000,000	Transfers \$15.0 million from the General Fund to the Affordable Housing and Home Ownership Cash Fund for appropriation in future years.
S.B. 21-252 Community Revitalization Grant Program	7,000,000	S.B. 20B-001 appropriated \$37.0 million to DOLA for FY 2020-21 for direct relief payments to small businesses. S.B. 21-252 reduces the appropriation in S.B. 20B-001 by \$7.0 million and appropriates that money to the Colorado Main Streets Program; the bill also creates the Community Revitalization Grant Program in OEDIT.
S.B. 22-005 Law Enforcement Agency Peace Officer Services	3,000,000	Appropriates \$3.0 million to the Peace Officers Behavioral Health Support and Community Partnership Fund and reappropriates this amount to DOLA. Provides two years of roll-forward authority for all appropriations from the fund.
S.B. 22-146 CHFA Middle Income Access	25,000,000	Appropriates \$25.0 million to DOLA to contract with the Colorado Housing and Finance Authority (CHFA) for the Middle Income Access Program.
S.B. 22-159 Revolving Loan Fund Invest Affordable Housing	150,000,000	Transfers \$150.0 million to the continuously appropriated Transformational Affordable Housing Revolving Loan Fund in DOLA to provide flexible, low-interest, and below-market rate loan funding to assist in the completion of eligible housing projects.
S.B. 22-160 Mobile Home/Land Banking	35,000,000	Transfers \$35.0 million to the Mobile Home Park Resident Empowerment Loan and Grant Program Fund, which is continuously appropriated to DOLA for grants and loans to mobile home park residents to help stabilize rents or facilitate resident purchases of properties.
S.B. 22-206 Disaster Preparedness	15,000,000	Transfers \$15.0 million to DOLA for the new Disaster Resilience Rebuilding Program and creates a corresponding continuously appropriated cash fund.
<b>TOTAL</b>	<b>\$484,144,004</b>	

**ALLOCATION AND EXPENDITURE OF ONE-TIME FEDERAL CORONAVIRUS STATE FISCAL RECOVERY FUNDS (ARPA FUNDS)**

**DEPARTMENT OF LOCAL AFFAIRS ONE-TIME ARPA FUNDS**

BILL NUMBER AND SHORT TITLE	APPROPRIATION/ TRANSFER	BRIEF DESCRIPTION OF PROGRAM AND ANTICIPATED USE OF THE FUNDS
H.B. 21-1271 DOLA Innovative Affordable Housing Strategies	\$35,000,000	Includes the following transfers and appropriations to DOLA: \$30.0 million transferred to the Colorado Heritage Communities Fund and appropriated for the Local Government Affordable Housing Development Incentive Grant Program; \$5.0 million transferred to the Colorado Heritage Communities Fund and appropriated for the Local Government Planning Grant Program.
H.B. 21-1289 Funding for Broadband Deployment	5,000,000	Transfers \$5.0 million to the Interconnectivity Grant Program Fund and appropriates it to DOLA.
H.B. 22-1304 State Grants Investments Local Affordable Housing	178,000,000	Transfers \$138.0 million to the Local Investments in Transformational Affordable Housing Fund in DOLA; transfers \$40.0 million to the Infrastructure and Strong Communities Grant Program Fund in DOLA. Both new funds are continuously appropriated.



**DEPARTMENT OF LOCAL AFFAIRS ONE-TIME ARPA FUNDS**

BILL NUMBER AND SHORT TITLE	APPROPRIATION/ TRANSFER	BRIEF DESCRIPTION OF PROGRAM AND ANTICIPATED USE OF THE FUNDS
H.B. 22-1356 Small Community-based Nonprofit Grant Program	35,000,000	Appropriates \$35.0 million to DOLA for community-based nonprofit infrastructure grants.
H.B. 22-1377 Homeless Response Grants	105,000,000	Transfers \$105.0 million to a new Connecting Coloradans Experiencing Homelessness with Services, Recovery Care, and Housing Supports Fund; this fund is continuously appropriated.
H.B. 22-1378 Denver-metro Regional Navigation Campus	50,000,000	Transfers \$50.0 million to the Regional Navigation Campus Cash Fund, which is continuously appropriated to DOLA for grants to Denver-metro local governments and community nonprofits to develop a regional navigation campus to respond to and prevent homelessness.
S.B. 21-242 Housing Dev Grants Hotel Tenancy, as amended H.B. 22-1411 Money from Coronavirus State Fiscal Recovery Fund	105,996	Transferred \$30.0 million to the Housing Development Grant Fund in DOLA for rental assistance and tenancy support services for individuals experiencing homelessness through grants and loans to local governments and nonprofit organizations for the rental, acquisition, or renovation of hotels, motels, and other underutilized properties. Originally transferred \$30.0 million but most was transferred back to the Affordable Housing and Home Ownership Cash Fund in H.B. 22-1411; \$28.0 million was then transferred directly to the Housing Development Grant Fund from the General Fund.
S.B. 22-211 Repurpose Ridge View Campus	45,000,000	Appropriates \$45.0 million to DOLA to repurpose the Ridge View campus into a supportive residential community for people experiencing homelessness, with transitional housing and a continuum of care for substance use recovery treatment and an on-side federally-qualified health care center. Funding is to support planning and contracted services.
<b>TOTAL</b>	<b>\$453,105,996</b>	

**IMPLEMENTATION UPDATES**

The following section provides updates on some of the programs that have been implemented using one-time funding. Staff recommends the Committee request updates on programs not listed below as part of the Hearing discussion.

**S.B. 21-204 RURAL ECONOMIC DEVELOPMENT INITIATIVE GRANT PROGRAM FUNDING:** This bill provided \$5.0 million for REDI grants in FY 2021-22 with roll-forward authority through FY 2022-23 in addition to the \$780,000 that is appropriated in the Long Bill annually for the program. A list of projects funded by year can be found on DOLA’s website under [Rural Economic Development Initiative](#).

**H.B. 21-1253 RENEWABLE AND CLEAN ENERGY PROJECT GRANTS:** The bill provided \$5.0 million General Fund to support the development and construction of renewable and clean energy infrastructure by local governments. The following projects were funded by this initiative:

H.B. 21-1253 RENEWABLE ENERGY PROJECT GRANTS		
GRANTEE	AWARD	MATCH
City of Fountain Green Power	\$1,350,000	\$2,268,967
Town of Lyons Solar Farm	1,000,000	400,015
Telluride R-1 School District	500,000	1,943,889
Craig Regional Solar Utility	45,000	900,000
Pitkin County Micro Grid	1,700,000	1,270,000
<b>TOTAL</b>	<b>\$4,595,000</b>	<b>\$6,782,871</b>

**H.B. 21-1289 FUNDING FOR BROADBAND DEPLOYMENT:** The bill created the Interconnectivity Grant Program in DOLA to provide grants for projects focused on regional broadband infrastructure needs and provided \$5.0 million in one-time funding originating as ARPA funds for the program. The following projects have been awarded funding:

H.B. 21-1289 BROADBAND GRANTS	
GRANTEE	AWARD
Garfield County middle mile and carrier neutral location	\$1,742,872
Archuleta County middle mile expansion	885,274
Clear Creek County - Georgetown design and engineering	52,207
SWCCOG La Plata County carrier neutral facility	221,500
La Plata County Durango-Pagosa Springs middle mile	2,098,000
<b>TOTAL</b>	<b>\$4,999,853</b>

**H.B. 22-1304 STATE GRANTS INVESTMENTS LOCAL AFFORDABLE HOUSING:** The bill creates the Affordable Housing Grant Program in the Division of Housing and the Strong Communities Grant Program in the Division of Local Government. The Affordable Housing Grant Program provides funding to local governments and nonprofit organizations for affordable housing investments and housing related matters in their communities. The Strong Communities Grant Program requires collaboration with the Colorado Energy Office and Department of Transportation to provide grants to local governments for infill infrastructure projects that support affordable housing. The release date for the Notice of Funding Availability (NOFA) is currently postponed while the Department continues to consider feedback on proposed guidelines for administering the program.

**H.B. 22-1377 GRANT PROGRAM PROVIDING RESPONSES TO HOMELESSNESS:** The bill creates the Connecting Coloradans Experiencing Homelessness with Services, Treatment, and Housing Supports Grant Program and provides \$105.0 million originating as ARPA funds. The release date for the NOFA is currently postponed while the Department continues to consider feedback on proposed guidelines for administering the program.

**S.B. 22-252 COMMUNITY REVITALIZATION GRANT PROGRAM:** The bill provided \$7.0 million for Colorado Main Streets. DOLA received applications totaling more than \$21.0 million in requests. Of that \$21.0 million, \$6.7 million was used to fund proposed projects in 16 communities for 102 businesses, with 65 of these being small disadvantaged businesses enterprises.

## APPENDIX A NUMBERS PAGES (DIGITAL ONLY)

Appendix A details actual expenditures for the last two state fiscal years, the appropriation for the current fiscal year, and the requested appropriation for next fiscal year. This information is listed by line item and fund source. *Appendix A is only available in the online version of this document.*

## Appendix A: Numbers Pages

	FY 2020-21 Actual	FY 2021-22 Actual	FY 2022-23 Appropriation	FY 2023-24 Request	Request vs. Appropriation
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**DEPARTMENT OF LOCAL AFFAIRS**  
**Richard Garcia, Executive Director**

**(1) EXECUTIVE DIRECTOR'S OFFICE**

**(A) Administration**

Personal Services	<u>1,269,805</u>	<u>1,512,706</u>	<u>1,740,149</u>	<u>2,208,916</u> *
FTE	11.8	13.4	16.9	20.2
General Fund	0	0	0	0
Cash Funds	0	0	0	0
Reappropriated Funds	1,269,805	1,512,706	1,740,149	2,208,916
Health, Life, and Dental	<u>1,319,919</u>	<u>1,582,436</u>	<u>2,346,059</u>	<u>2,758,400</u>
General Fund	404,300	581,158	687,889	906,377
Cash Funds	326,995	318,303	586,628	579,189
Reappropriated Funds	588,624	682,975	597,390	646,301
Federal Funds	0	0	474,152	626,533
Short-term Disability	<u>18,674</u>	<u>17,495</u>	<u>26,068</u>	<u>25,872</u>
General Fund	6,920	6,606	7,462	7,815
Cash Funds	3,256	2,899	5,785	4,644
Reappropriated Funds	8,498	7,990	7,413	7,255
Federal Funds	0	0	5,408	6,158

## Appendix A: Numbers Pages

	FY 2020-21 Actual	FY 2021-22 Actual	FY 2022-23 Appropriation	FY 2023-24 Request	Request vs. Appropriation
S.B. 04-257 Amortization Equalization Disbursement	<u>564,462</u>	<u>577,545</u>	<u>872,902</u>	<u>887,961</u>	
General Fund	209,181	215,232	249,852	268,221	
Cash Funds	98,408	92,135	193,722	159,397	
Reappropriated Funds	256,873	270,178	248,231	249,010	
Federal Funds	0	0	181,097	211,333	
S.B. 06-235 Supplemental Amortization Equalization Disbursement	<u>564,462</u>	<u>577,545</u>	<u>872,902</u>	<u>887,961</u>	
General Fund	209,181	215,232	249,852	268,221	
Cash Funds	98,408	92,135	193,722	159,397	
Reappropriated Funds	256,873	270,178	248,231	249,010	
Federal Funds	0	0	181,097	211,333	
Salary Survey	<u>0</u>	<u>332,368</u>	<u>573,826</u>	<u>956,230</u>	
General Fund	0	140,862	164,247	288,707	
Cash Funds	0	44,454	127,349	172,018	
Reappropriated Funds	0	147,052	163,181	268,031	
Federal Funds	0	0	119,049	227,474	
PERA Direct Distribution	<u>0</u>	<u>272,503</u>	<u>254,051</u>	<u>61,117</u>	
General Fund	0	101,015	0	18,462	
Cash Funds	0	44,325	78,991	10,970	
Reappropriated Funds	0	127,163	101,217	17,139	
Federal Funds	0	0	73,843	14,546	
Workers' Compensation	<u>116,923</u>	<u>108,971</u>	<u>103,789</u>	<u>102,149</u>	
General Fund	41,363	38,550	36,717	36,797	
Cash Funds	23,913	22,234	21,956	25,180	
Reappropriated Funds	51,647	48,187	45,116	40,172	

## Appendix A: Numbers Pages

	FY 2020-21 Actual	FY 2021-22 Actual	FY 2022-23 Appropriation	FY 2023-24 Request	Request vs. Appropriation
Operating Expenses	<u>119,055</u>	<u>131,937</u>	<u>156,479</u>	<u>161,084</u>	*
General Fund	0	0	0	0	
Reappropriated Funds	119,055	131,937	156,479	161,084	
Legal Services	<u>541,182</u>	<u>391,103</u>	<u>306,812</u>	<u>1,011,577</u>	
General Fund	356,182	125,082	241,510	681,293	
Cash Funds	25,000	246,021	51,583	319,523	
Reappropriated Funds	160,000	20,000	13,719	10,761	
Administrative Law Judge Services	<u>0</u>	<u>810</u>	<u>0</u>	<u>453</u>	
General Fund	0	0	0	0	
Cash Funds	0	810	0	453	
Reappropriated Funds	0	0	0	0	
Payment to Risk Management and Property Funds	<u>48,411</u>	<u>81,766</u>	<u>122,487</u>	<u>119,328</u>	
General Fund	17,126	28,925	43,304	42,985	
Cash Funds	9,901	16,945	25,707	29,414	
Reappropriated Funds	21,384	35,896	53,476	46,929	
Vehicle Lease Payments	<u>97,980</u>	<u>110,582</u>	<u>120,123</u>	<u>125,883</u>	*
General Fund	92,917	101,761	108,142	87,428	
Cash Funds	0	0	0	28,551	
Reappropriated Funds	5,062	8,821	11,981	9,904	
Information Technology Asset Maintenance	<u>65,590</u>	<u>38,927</u>	<u>74,950</u>	<u>102,656</u>	*
General Fund	28,713	9,816	28,713	36,158	
Cash Funds	11,429	9,455	11,530	13,909	
Reappropriated Funds	25,447	19,656	34,707	52,589	

## Appendix A: Numbers Pages

	FY 2020-21 Actual	FY 2021-22 Actual	FY 2022-23 Appropriation	FY 2023-24 Request	Request vs. Appropriation
Leased Space	<u>41,451</u>	<u>40,535</u>	<u>47,000</u>	<u>47,000</u>	
General Fund	18,500	16,960	18,500	18,500	
Cash Funds	0	0	0	0	
Reappropriated Funds	22,951	23,575	28,500	28,500	
Capitol Complex Leased Space	<u>537,077</u>	<u>592,505</u>	<u>748,490</u>	<u>737,485</u>	*
General Fund	224,267	247,412	237,267	244,117	
Cash Funds	108,638	120,286	119,581	161,295	
Reappropriated Funds	204,172	224,807	211,362	200,445	
Federal Funds	0	0	180,280	131,628	
Payments to OIT	<u>1,568,352</u>	<u>1,562,346</u>	<u>3,067,810</u>	<u>3,112,064</u>	*
General Fund	599,713	772,276	875,999	839,724	
Cash Funds	238,230	219,929	517,292	540,542	
Reappropriated Funds	730,409	570,141	1,143,171	1,180,265	
Federal Funds	0	0	531,348	551,533	
CORE Operations	<u>405,208</u>	<u>340,164</u>	<u>617,841</u>	<u>432,249</u>	*
General Fund	143,348	120,337	170,515	128,258	
Cash Funds	82,877	69,140	100,670	87,767	
Reappropriated Funds	178,983	150,687	210,820	140,027	
Federal Funds	0	0	135,836	76,197	
Moffat Tunnel Improvement District	<u>109</u>	<u>109</u>	<u>5,000</u>	<u>295,000</u>	*
General Fund	0	0	0	0	
Cash Funds	109	109	5,000	295,000	
Reappropriated Funds	0	0	0	0	

## Appendix A: Numbers Pages

	FY 2020-21 Actual	FY 2021-22 Actual	FY 2022-23 Appropriation	FY 2023-24 Request	Request vs. Appropriation
Statewide training	<u>0</u>	<u>0</u>	<u>0</u>	<u>3,620</u> *	
General Fund	0	0	0	1,074	
Cash Funds	0	0	0	735	
Reappropriated Funds	0	0	0	1,173	
Federal Funds	0	0	0	638	
<b>SUBTOTAL - (A) Administration</b>	<b>7,278,660</b>	<b>8,272,353</b>	<b>12,056,738</b>	<b>14,037,005</b>	<b>16.4%</b>
<i>FTE</i>	<u>11.8</u>	<u>13.4</u>	<u>16.9</u>	<u>20.2</u>	<u>19.5%</u>
General Fund	2,351,712	2,721,224	3,119,969	3,874,137	24.2%
Cash Funds	1,027,164	1,299,180	2,039,516	2,587,984	26.9%
Reappropriated Funds	3,899,784	4,251,949	5,015,143	5,517,511	10.0%
Federal Funds	0	0	1,882,110	2,057,373	9.3%

### (B) State Demography Office

in the Executive Director's Office in FY 2020-21.

Program Costs	<u>522,432</u>	<u>566,167</u>	<u>603,662</u>	<u>622,001</u>
FTE	6.0	6.0	6.0	6.0
General Fund	422,034	468,243	482,383	496,665
Cash Funds	77,509	79,509	102,321	105,717
Federal Funds	22,889	18,415	18,958	19,619
Indirect Cost Assessment	<u>13,277</u>	<u>8,201</u>	<u>11,634</u>	<u>13,290</u>
Cash Funds	13,277	8,201	9,479	10,828
Federal Funds	0	0	2,155	2,462



## Appendix A: Numbers Pages

	FY 2020-21 Actual	FY 2021-22 Actual	FY 2022-23 Appropriation	FY 2023-24 Request	Request vs. Appropriation
<b>SUBTOTAL - (B) State Demography Office</b>	535,709	574,368	615,296	635,291	3.2%
<i>FTE</i>	<u>6.0</u>	<u>6.0</u>	<u>6.0</u>	<u>6.0</u>	<u>0.0%</u>
General Fund	422,034	468,243	482,383	496,665	3.0%
Cash Funds	90,786	87,710	111,800	116,545	4.2%
Federal Funds	22,889	18,415	21,113	22,081	4.6%
<b>TOTAL - (1) Executive Director's Office</b>	7,814,369	8,846,721	12,672,034	14,672,296	15.8%
<i>FTE</i>	<u>17.8</u>	<u>19.4</u>	<u>22.9</u>	<u>26.2</u>	<u>14.4%</u>
General Fund	2,773,746	3,189,467	3,602,352	4,370,802	21.3%
Cash Funds	1,117,950	1,386,890	2,151,316	2,704,529	25.7%
Reappropriated Funds	3,899,784	4,251,949	5,015,143	5,517,511	10.0%
Federal Funds	22,889	18,415	1,903,223	2,079,454	9.3%

## Appendix A: Numbers Pages

	FY 2020-21 Actual	FY 2021-22 Actual	FY 2022-23 Appropriation	FY 2023-24 Request	Request vs. Appropriation
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### (2) PROPERTY TAXATION

ted fund sources include transfers from the Local Government Mineral and Energy Impact Grants and Disbursements line item in the Division of Local Government and indirect cost recoveries.

Division of Property Taxation	<u>2,503,043</u>	<u>2,409,813</u>	<u>3,129,431</u>	<u>3,467,622</u> *	
FTE	32.0	31.5	36.2	38.0	
General Fund	1,859,323	1,598,039	1,877,952	2,177,627	
Cash Funds	489,307	648,924	1,012,361	1,050,056	
Reappropriated Funds	154,413	162,850	239,118	239,939	
State Board of Equalization	<u>12,856</u>	<u>305</u>	<u>12,856</u>	<u>12,856</u>	
General Fund	12,856	305	12,856	12,856	
Board of Assessment Appeals	<u>612,870</u>	<u>490,201</u>	<u>675,851</u>	<u>692,208</u>	
FTE	8.0	6.9	13.2	13.2	
General Fund	501,161	409,762	553,437	565,719	
Cash Funds	111,709	80,439	122,414	126,489	
Indirect Cost Assessment	<u>158,875</u>	<u>136,013</u>	<u>175,819</u>	<u>200,841</u>	
Cash Funds	131,233	97,762	137,568	157,146	
Reappropriated Funds	27,642	38,251	38,251	43,695	

<b>TOTAL - (2) Property Taxation</b>	3,287,644	3,036,332	3,993,957	4,373,527	9.5%
FTE	<u>40.0</u>	<u>38.4</u>	<u>49.4</u>	<u>51.2</u>	<u>3.6%</u>
General Fund	2,373,340	2,008,106	2,444,245	2,756,202	12.8%
Cash Funds	732,249	827,125	1,272,343	1,333,691	4.8%
Reappropriated Funds	182,055	201,101	277,369	283,634	2.3%

## Appendix A: Numbers Pages

	FY 2020-21 Actual	FY 2021-22 Actual	FY 2022-23 Appropriation	FY 2023-24 Request	Request vs. Appropriation
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### (3) DIVISION OF HOUSING

on of Local Government.

#### (A) Community and Non-Profit Services

##### (1) Administration

Personal Services	<u>711,210</u>	<u>645,417</u>	<u>2,958,754</u>	<u>3,354,505</u> *	
FTE	21.2	28.9	32.9	35.4	
General Fund	616,231	504,316	772,100	1,093,519	
Cash Funds	41,150	74,576	75,117	76,136	
Reappropriated Funds	53,829	66,525	68,964	71,178	
Federal Funds	0	0	2,042,573	2,113,672	
Operating Expenses	<u>109,488</u>	<u>68,015</u>	<u>489,551</u>	<u>494,726</u> *	
General Fund	40,165	41,065	79,600	84,775	
Cash Funds	4,938	4,938	4,938	4,938	
Reappropriated Funds	64,385	22,012	64,918	64,918	
Federal Funds	0	0	340,095	340,095	

<b>SUBTOTAL -</b>	820,698	713,432	3,448,305	3,849,231	11.6%
<i>FTE</i>	<u>21.2</u>	<u>28.9</u>	<u>32.9</u>	<u>35.4</u>	<u>7.6%</u>
General Fund	656,396	545,381	851,700	1,178,294	38.3%
Cash Funds	46,088	79,514	80,055	81,074	1.3%
Reappropriated Funds	118,214	88,537	133,882	136,096	1.7%
Federal Funds	0	0	2,382,668	2,453,767	3.0%

## Appendix A: Numbers Pages

	FY 2020-21 Actual	FY 2021-22 Actual	FY 2022-23 Appropriation	FY 2023-24 Request	Request vs. Appropriation
<b>(2) Community Services</b>					
Low Income Rental Subsidies	<u>79,380,573</u>	<u>88,240,325</u>	<u>64,028,787</u>	<u>104,314,174</u> *	
FTE	0.0	0.0	0.0	0.0	
General Fund	6,795,331	7,347,669	11,613,101	19,484,245	
Cash Funds	4,973,489	5,597,045	939,649	939,649	
Federal Funds	67,611,753	75,295,611	51,476,037	83,890,280	
Homeless Prevention Programs	<u>2,083,046</u>	<u>2,390,563</u>	<u>1,984,430</u>	<u>2,306,506</u>	
FTE	0.0	0.0	0.0	0.0	
Cash Funds	110,080	127,979	170,000	170,000	
Federal Funds	1,972,966	2,262,584	1,814,430	2,136,506	
Appropriation to the FLEX Fund	<u>0</u>	<u>0</u>	<u>103,355</u> 0.5	<u>300,581</u> 1.0	
General Fund	0	0	103,355	120,581	
Cash Funds	0	0	0	180,000	
<b>SUBTOTAL -</b>	81,463,619	90,630,888	66,116,572	106,921,261	61.7%
FTE	<u>0.0</u>	<u>0.0</u>	<u>0.5</u>	<u>1.0</u>	100.0%
General Fund	6,795,331	7,347,669	11,716,456	19,604,826	67.3%
Cash Funds	5,083,569	5,725,024	1,109,649	1,289,649	16.2%
Federal Funds	69,584,719	77,558,195	53,290,467	86,026,786	61.4%
<b>(3) Fort Lyon Supportive Housing Program</b>					
Program Costs	<u>4,856,475</u>	<u>4,946,317</u>	<u>4,999,361</u>	<u>5,752,336</u> *	
FTE	0.8	1.0	1.0	1.0	
General Fund	4,856,475	4,946,317	4,999,361	5,752,336	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	

## Appendix A: Numbers Pages

	FY 2020-21 Actual	FY 2021-22 Actual	FY 2022-23 Appropriation	FY 2023-24 Request	Request vs. Appropriation
<b>SUBTOTAL -</b>	4,856,475	4,946,317	4,999,361	5,752,336	15.1%
<i>FTE</i>	<u>0.8</u>	<u>1.0</u>	<u>1.0</u>	<u>1.0</u>	0.0%
General Fund	4,856,475	4,946,317	4,999,361	5,752,336	15.1%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
<b>(4) Ridge View Campus</b>					
Ridge View Campus	<u>0</u>	<u>0</u>	45,000,000	<u>0</u>	
<i>FTE</i>	0.0	0.0	2.3	0.0	
General Fund	0	0	0	0	
Cash Funds	0	0	45,000,000	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
<b>SUBTOTAL -</b>	0	0	45,000,000	0	(100.0%)
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>2.3</u>	<u>0.0</u>	(100.0%)
General Fund	0	0	0	0	0.0%
Cash Funds	0	0	45,000,000	0	(100.0%)
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%
<b>SUBTOTAL - (A) Community and Non-Profit</b>					
<b>Services</b>	87,140,792	96,290,637	119,564,238	116,522,828	(2.5%)
<i>FTE</i>	<u>22.0</u>	<u>29.9</u>	<u>36.7</u>	<u>37.4</u>	1.9%
General Fund	12,308,202	12,839,367	17,567,517	26,535,456	51.0%
Cash Funds	5,129,657	5,804,538	46,189,704	1,370,723	(97.0%)
Reappropriated Funds	118,214	88,537	133,882	136,096	1.7%
Federal Funds	69,584,719	77,558,195	55,673,135	88,480,553	58.9%

## Appendix A: Numbers Pages

	FY 2020-21 Actual	FY 2021-22 Actual	FY 2022-23 Appropriation	FY 2023-24 Request	Request vs. Appropriation
<b>(B) Field Services</b>					
Affordable Housing Program Costs	<u>1,910,593</u>	<u>1,552,000</u>	<u>2,373,939</u>	<u>2,452,770</u>	
FTE	25.1	23.8	31.5	31.5	
General Fund	209,313	138,776	216,329	224,065	
Cash Funds	3,525	82,535	81,889	85,285	
Reappropriated Funds	1,686,631	1,315,164	1,454,567	1,499,118	
Federal Funds	11,124	15,525	621,154	644,302	
Affordable Housing Construction Grants and Loans pursuant to Section 24-32-721, C.R.S.	<u>33,043,558</u>	<u>33,583,199</u>	<u>36,528,793</u>	<u>41,199,716</u>	
FTE	0.0	0.0	0.0	0.0	
General Fund	9,200,000	9,198,313	9,200,000	9,200,000	
Cash Funds	10,976,918	9,764,600	15,300,000	15,300,000	
Federal Funds	12,866,640	14,620,286	12,028,793	16,699,716	
Housing Assistance for Persons Transitioning from the Criminal or Juvenile Justice Systems	<u>688,738</u>	<u>500,000</u>	<u>500,000</u>	<u>500,000</u>	
General Fund	500,000	500,000	500,000	500,000	
Cash Funds	188,738	0	0	0	
CHFA Middle Income Access Program	<u>0</u>	<u>0</u>	<u>25,000,000</u>	<u>0</u>	
Cash Funds	0	0	25,000,000	0	
Manufactured Buildings Program	<u>1,498,012</u>	<u>1,358,050</u>	<u>919,815</u>	<u>1,667,228</u> *	
FTE	6.1	7.3	8.7	16.7	
General Fund	0	0	127,071	0	
Cash Funds	1,498,012	1,358,050	792,744	1,667,228	

## Appendix A: Numbers Pages

	FY 2020-21 Actual	FY 2021-22 Actual	FY 2022-23 Appropriation	FY 2023-24 Request	Request vs. Appropriation
Mobile Home Park Act Oversight	<u>0</u>	<u>0</u>	<u>701,628</u>	<u>724,721</u>	
FTE	3.6	4.8	6.8	6.8	
General Fund	0	0	0	0	
Cash Funds	0	0	701,628	724,721	
Reappropriated Funds	0	0	0	0	
Appropriation to the Mobile Home Park Act Dispute Resolution & Enforcement Program Fund	<u>0</u>	<u>0</u>	<u>89,870 0.8</u>	<u>100,329 1.0</u>	
General Fund	0	0	89,870	100,329	
H.B. 21-1329 Affordable Housing Funds	<u>0</u>	<u>128,529,422 2.6</u>	<u>0</u>	<u>0</u>	
Cash Funds	0	0	0	0	
Federal Funds	0	128,529,422	0	0	
<b>SUBTOTAL - (B) Field Services</b>	37,140,901	165,522,671	66,114,045	46,644,764	(29.4%)
FTE	<u>34.8</u>	<u>38.5</u>	<u>47.8</u>	<u>56.0</u>	<u>17.2%</u>
General Fund	9,909,313	9,837,089	10,133,270	10,024,394	(1.1%)
Cash Funds	12,667,193	11,205,185	41,876,261	17,777,234	(57.5%)
Reappropriated Funds	1,686,631	1,315,164	1,454,567	1,499,118	3.1%
Federal Funds	12,877,764	143,165,233	12,649,947	17,344,018	37.1%

### (C) Indirect Cost Assessments

Indirect Cost Assessments	<u>403,936</u>	<u>560,905</u>	<u>949,532</u>	<u>1,084,668</u>	
Cash Funds	121,176	106,498	135,133	154,365	
Reappropriated Funds	282,760	454,407	404,423	461,980	
Federal Funds	0	0	409,976	468,323	

## Appendix A: Numbers Pages

	FY 2020-21 Actual	FY 2021-22 Actual	FY 2022-23 Appropriation	FY 2023-24 Request	Request vs. Appropriation
<b>SUBTOTAL - (C) Indirect Cost Assessments</b>	403,936	560,905	949,532	1,084,668	14.2%
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0%</u>
Cash Funds	121,176	106,498	135,133	154,365	14.2%
Reappropriated Funds	282,760	454,407	404,423	461,980	14.2%
Federal Funds	0	0	409,976	468,323	14.2%
<b>TOTAL - (3) Division of Housing</b>	124,685,629	262,374,213	186,627,815	164,252,260	(12.0%)
<i>FTE</i>	<u>56.8</u>	<u>68.4</u>	<u>84.5</u>	<u>93.4</u>	<u>10.5%</u>
General Fund	22,217,515	22,676,456	27,700,787	36,559,850	32.0%
Cash Funds	17,918,026	17,116,221	88,201,098	19,302,322	(78.1%)
Reappropriated Funds	2,087,605	1,858,108	1,992,872	2,097,194	5.2%
Federal Funds	82,462,483	220,723,428	68,733,058	106,292,894	54.6%



## Appendix A: Numbers Pages

	FY 2020-21 Actual	FY 2021-22 Actual	FY 2022-23 Appropriation	FY 2023-24 Request	Request vs. Appropriation
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### (4) DIVISION OF LOCAL GOVERNMENT

Disbursements line item in this division, spending authority out of the Firefighter Benefits Cash Fund, and indirect cost recoveries.

#### (A) Local Government and Community Services

##### (1) Administration

Personal Services	<u>1,260,121</u>	<u>1,270,806</u>	<u>1,481,314</u>	<u>1,611,024</u> *	
FTE	18.5	14.3	16.8	17.7	
General Fund	594,589	595,002	620,309	724,438	
Cash Funds	0	(151,409)	0	0	
Reappropriated Funds	665,532	827,213	695,561	712,875	
Federal Funds	0	0	165,444	173,711	
Operating Expenses	<u>59,994</u>	<u>72,267</u>	<u>135,851</u>	<u>143,527</u> *	
General Fund	59,065	48,632	46,678	54,354	
Reappropriated Funds	929	23,635	25,146	25,146	
Federal Funds	0	0	64,027	64,027	
Strategic Planning Group on Coloradans Age 50 and Over	<u>185,054</u>	<u>241,844</u>	<u>0</u>	<u>0</u>	
FTE	0.0	0.0	0.0	0.0	
General Fund	110,000	110,000	0	0	
Cash Funds	75,054	131,844	0	0	

<b>SUBTOTAL -</b>	<b>1,505,169</b>	<b>1,584,917</b>	<b>1,617,165</b>	<b>1,754,551</b>	<b>8.5%</b>
FTE	<u>18.5</u>	<u>14.3</u>	<u>16.8</u>	<u>17.7</u>	<b>5.4%</b>
General Fund	763,654	753,634	666,987	778,792	<b>16.8%</b>
Cash Funds	75,054	(19,565)	0	0	<b>0.0%</b>
Reappropriated Funds	666,461	850,848	720,707	738,021	<b>2.4%</b>
Federal Funds	0	0	229,471	237,738	<b>3.6%</b>

## Appendix A: Numbers Pages

	FY 2020-21 Actual	FY 2021-22 Actual	FY 2022-23 Appropriation	FY 2023-24 Request	Request vs. Appropriation
<b>(2) Local Government Services</b>					
Conservation Trust Fund Disbursements	<u>67,804,864</u>	<u>72,032,893</u>	<u>58,001,099</u>	<u>58,004,495</u>	
FTE	1.6	1.0	1.0	1.0	
Cash Funds	67,804,864	72,032,893	58,001,099	58,004,495	
Volunteer Firefighter Retirement Plans	<u>4,317,686</u>	<u>4,509,758</u>	<u>4,660,000</u>	<u>4,660,000</u>	
General Fund Exempt	4,317,686	4,509,758	4,660,000	4,660,000	
Volunteer Firefighter Death and Disability Insurance	<u>21,065</u>	<u>21,065</u>	<u>30,000</u>	<u>30,000</u>	
General Fund	21,065	21,065	30,000	30,000	
Firefighter Heart and Circulatory Malfunction Benefits	<u>1,682,931</u>	<u>1,548,291</u>	<u>1,708,275</u>	<u>1,709,763</u>	
FTE	0.3	0.5	0.5	0.5	
General Fund	610,393	709,238	869,222	870,710	
Cash Funds	250,000	0	0	0	
Reappropriated Funds	822,538	839,053	839,053	839,053	
Local Utility Management Assistance	<u>138,555</u>	<u>137,059</u>	<u>186,879</u>	<u>193,671</u>	
FTE	1.9	2.0	2.0	2.0	
Cash Funds	138,555	137,059	186,879	193,671	
Environmental Protection Agency Water/Sewer File Project	<u>60,269</u>	<u>65,662</u>	<u>68,423</u>	<u>260,669</u>	
FTE	0.5	0.4	0.5	0.5	
Federal Funds	60,269	65,662	68,423	260,669	

## Appendix A: Numbers Pages

	FY 2020-21 Actual	FY 2021-22 Actual	FY 2022-23 Appropriation	FY 2023-24 Request	Request vs. Appropriation
<b>SUBTOTAL -</b>	74,025,370	78,314,728	64,654,676	64,858,598	0.3%
<i>FTE</i>	<u>4.3</u>	<u>3.9</u>	<u>4.0</u>	<u>4.0</u>	<u>0.0%</u>
General Fund	631,458	730,303	899,222	900,710	0.2%
General Fund Exempt	4,317,686	4,509,758	4,660,000	4,660,000	0.0%
Cash Funds	68,193,419	72,169,952	58,187,978	58,198,166	0.0%
Reappropriated Funds	822,538	839,053	839,053	839,053	0.0%
Federal Funds	60,269	65,662	68,423	260,669	281.0%
<b>(3) Community Services</b>					
Community Services Block Grant	<u>6,894,801</u>	<u>6,951,214</u>	<u>6,000,000</u>	<u>6,475,029</u>	
FTE	0.0	0.0	0.0	0.0	
Federal Funds	6,894,801	6,951,214	6,000,000	6,475,029	
Mobile Veterans Support Unit Grant Program	<u>0</u>	<u>0</u>	<u>21,535</u>	<u>22,428</u>	
FTE	0.0	0.0	0.3	0.3	
General Fund	0	0	21,535	22,428	
Disaster Resilience Rebuilding Program	<u>0</u>	<u>0</u>	<u>219,052</u>	<u>218,294</u>	
FTE	0.0	0.0	2.8	3.1	
General Fund	0	0	219,052	218,294	
<b>SUBTOTAL -</b>	6,894,801	6,951,214	6,240,587	6,715,751	7.6%
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>3.1</u>	<u>3.4</u>	<u>9.7%</u>
General Fund	0	0	240,587	240,722	0.1%
Federal Funds	6,894,801	6,951,214	6,000,000	6,475,029	7.9%

## Appendix A: Numbers Pages

	FY 2020-21 Actual	FY 2021-22 Actual	FY 2022-23 Appropriation	FY 2023-24 Request	Request vs. Appropriation
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<b>SUBTOTAL - (A) Local Government and Community</b>					
<b>Services</b>	82,425,340	86,850,859	72,512,428	73,328,900	1.1%
<i>FTE</i>	<u>22.8</u>	<u>18.2</u>	<u>23.9</u>	<u>25.1</u>	5.0%
General Fund	1,395,112	1,483,937	1,806,796	1,920,224	6.3%
General Fund Exempt	4,317,686	4,509,758	4,660,000	4,660,000	0.0%
Cash Funds	68,268,473	72,150,387	58,187,978	58,198,166	0.0%
Reappropriated Funds	1,488,999	1,689,901	1,559,760	1,577,074	1.1%
Federal Funds	6,955,070	7,016,876	6,297,894	6,973,436	10.7%

### (B) Field Services

Program Costs	<u>3,063,333</u>	<u>9,793,344</u>	<u>3,513,953</u>	<u>3,591,070</u> *
FTE	31.3	31.4	31.6	32.6
General Fund	544,660	7,237,185	348,875	358,099
Cash Funds	0	0	117,227	120,623
Reappropriated Funds	2,518,673	2,556,159	2,680,571	2,730,848
Federal Funds	0	0	367,280	381,500
Community Development Block Grant	<u>8,494,936</u>	<u>8,733,071</u>	<u>5,200,000</u>	<u>8,820,748</u>
Federal Funds	8,494,936	8,733,071	5,200,000	8,820,748
Local Government Mineral and Energy Impact Grants and Disbursements	<u>82,144,801</u>	<u>128,906,653</u>	<u>90,000,000</u>	<u>90,000,000</u>
Cash Funds	82,144,801	128,906,653	90,000,000	90,000,000
Local Government Limited Gaming Impact Grants	<u>1,693,032</u>	<u>1,710,192</u>	<u>5,127,850</u>	<u>6,050,111</u>
General Fund	0	0	0	0
Cash Funds	0	0	5,127,850	6,050,111
Reappropriated Funds	1,693,032	1,710,192	0	0

## Appendix A: Numbers Pages

	FY 2020-21 Actual	FY 2021-22 Actual	FY 2022-23 Appropriation	FY 2023-24 Request	Request vs. Appropriation
Local Government Geothermal Energy Impact Grants	<u>0</u>	<u>0</u>	<u>50,000</u>	<u>50,000</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	50,000	50,000	
Reappropriated Funds	0	0	0	0	
Rural Economic Development Initiative Grants	<u>518,513</u>	<u>1,279,578</u>	<u>780,000</u>	<u>780,000</u>	
General Fund	518,513	1,279,578	780,000	780,000	
Search and Rescue Program	<u>619,053</u>	<u>625,903</u>	<u>314,123</u>	<u>0</u>	
FTE	1.3	1.3	0.0	0.0	
Cash Funds	619,053	625,903	314,123	0	
Gray and Black Market Marijuana Enforcement Grant Program	<u>116,026</u>	<u>996,069</u>	<u>955,178</u>	<u>963,668</u>	
FTE	1.2	2.5	2.5	2.5	
Cash Funds	116,026	996,069	955,178	963,668	
HB 17-1326 Crime Prevention Initiative Grants	<u>2,125,612</u>	<u>3,000,000</u>	<u>3,000,000</u>	<u>3,000,000</u>	
General Fund	2,000,000	3,000,000	3,000,000	3,000,000	
Cash Funds	125,612	0	0	0	
Appropriation to the Peace Officers Mental Health Support Fund	<u>2,000,000</u>	<u>3,000,000</u>	<u>5,000,000</u>	<u>2,000,000</u>	
General Fund	2,000,000	3,000,000	5,000,000	2,000,000	
Peace Officers Mental Health Support Grant Program	<u>1,462,192</u>	<u>788,693</u>	<u>9,800,000</u>	<u>2,002,214</u>	
FTE	0.7	0.9	3.5	1.0	
Reappropriated Funds	1,462,192	788,693	9,800,000	2,002,214	

## Appendix A: Numbers Pages

	FY 2020-21 Actual	FY 2021-22 Actual	FY 2022-23 Appropriation	FY 2023-24 Request	Request vs. Appropriation
Defense Counsel on First Appearance Grant Program	<u>512,918</u>	<u>658,344</u>	<u>1,998,494</u>	<u>1,999,982</u>	
FTE	0.5	0.5	0.5	0.5	
General Fund	512,918	658,344	1,998,494	1,999,982	
Law Enforcement Community Services Grant Program	<u>65,520</u>	<u>71,337</u>	<u>274,029</u>	<u>277,425</u>	
FTE	0.9	1.0	1.0	1.0	
Cash Funds	65,520	71,337	274,029	277,425	
Affordable Housing Development Incentives Grant Program	<u>0</u>	<u>46,527</u>	<u>0</u>	<u>0</u>	
FTE	0.0	0.0	0.0	0.0	
Cash Funds	0	46,527	0	0	
Local Government Planning Grant Program	<u>0</u>	<u>152,360</u>	<u>0</u>	<u>0</u>	
FTE	0.0	0.0	0.0	0.0	
Cash Funds	0	152,360	0	0	
Microgrids for Community Resilience Grant Program	<u>0</u>	<u>0</u>	<u>3,500,000</u>	<u>131,708</u>	
FTE	0.0	0.0	1.6	2.0	
General Fund	0	0	3,500,000	131,708	
Small Community-based Nonprofit Infrastructure Grants	<u>0</u>	<u>0</u>	<u>35,000,000</u>	<u>0</u>	
FTE	0.0	0.0	0.5	0.0	
Cash Funds	0	0	35,000,000	0	
Appropriation to the Public Defender and Prosecutor					
Behavioral Health Support Fund	<u>0</u>	<u>0</u>	<u>500,000</u>	<u>500,000</u>	
General Fund	0	0	500,000	500,000	

## Appendix A: Numbers Pages

	FY 2020-21 Actual	FY 2021-22 Actual	FY 2022-23 Appropriation	FY 2023-24 Request	Request vs. Appropriation
Public Defender and Prosecutor Behavioral Health Support Grant Program	<u>0</u>	<u>0</u>	<u>500,000</u>	<u>500,000</u>	
Reappropriated Funds	0	0	500,000	500,000	
Appropriation to the Local Government Limited Gaming Impact Fund	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
HB 17-1326 Crime Prevention Initiative Small Business Lending	<u>182,127</u>	<u>1,314,927</u>	<u>0</u>	<u>0</u>	
Cash Funds	182,127	1,314,927	0	0	
Mobile Veterans Support Unit Grant Program	<u>0 0.0</u>	<u>229,070 0.6</u>	<u>0</u>	<u>0</u>	
General Fund	0	229,070	0	0	
2020 Census Outreach Grant Program	<u>77,395</u>	<u>0</u>	<u>0</u>	<u>0</u>	
FTE	0.7	0.0	0.0	0.0	
General Fund	77,395	0	0	0	
Small Business Relief Program	<u>14,770,917</u>	<u>0</u>	<u>0</u>	<u>0</u>	
FTE	0.0	0.0	0.0	0.0	
General Fund	14,770,917	0	0	0	

## Appendix A: Numbers Pages

	FY 2020-21 Actual	FY 2021-22 Actual	FY 2022-23 Appropriation	FY 2023-24 Request	Request vs. Appropriation
<b>SUBTOTAL - (B) Field Services</b>	117,846,375	161,306,068	165,513,627	120,666,926	(27.1%)
<i>FTE</i>	<u>36.6</u>	<u>38.2</u>	<u>41.2</u>	<u>39.6</u>	<u>(3.9%)</u>
General Fund	20,424,403	15,404,177	15,127,369	8,769,789	(42.0%)
Cash Funds	83,253,139	132,113,776	131,838,407	97,461,827	(26.1%)
Reappropriated Funds	5,673,897	5,055,044	12,980,571	5,233,062	(59.7%)
Federal Funds	8,494,936	8,733,071	5,567,280	9,202,248	65.3%
<b>(C) Indirect Cost Assessments</b>					
Indirect Cost Assessment	<u>565,391</u>	<u>699,590</u>	<u>759,210</u>	<u>848,977</u>	
Cash Funds	94,119	114,533	152,279	155,667	
Reappropriated Funds	471,272	585,057	533,880	609,862	
Federal Funds	0	0	73,051	83,448	
<b>SUBTOTAL - (C) Indirect Cost Assessments</b>	565,391	699,590	759,210	848,977	11.8%
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0%</u>
Cash Funds	94,119	114,533	152,279	155,667	2.2%
Reappropriated Funds	471,272	585,057	533,880	609,862	14.2%
Federal Funds	0	0	73,051	83,448	14.2%
<b>TOTAL - (4) Division of Local Government</b>	200,837,106	248,856,517	238,785,265	194,844,803	(18.4%)
<i>FTE</i>	<u>59.4</u>	<u>56.4</u>	<u>65.1</u>	<u>64.7</u>	<u>(0.6%)</u>
General Fund	21,819,515	16,888,114	16,934,165	10,690,013	(36.9%)
General Fund Exempt	4,317,686	4,509,758	4,660,000	4,660,000	0.0%
Cash Funds	151,615,731	204,378,696	190,178,664	155,815,660	(18.1%)
Reappropriated Funds	7,634,168	7,330,002	15,074,211	7,419,998	(50.8%)
Federal Funds	15,450,006	15,749,947	11,938,225	16,259,132	36.2%



## Appendix A: Numbers Pages

	FY 2020-21 Actual	FY 2021-22 Actual	FY 2022-23 Appropriation	FY 2023-24 Request	Request vs. Appropriation
<b>TOTAL - Department of Local Affairs</b>	336,624,748	523,113,783	442,079,071	378,142,886	(14.5%)
<i>FTE</i>	<u>174.0</u>	<u>182.6</u>	<u>221.9</u>	<u>235.5</u>	<u>6.1%</u>
General Fund	49,184,116	44,762,143	50,681,549	54,376,867	7.3%
General Fund Exempt	4,317,686	4,509,758	4,660,000	4,660,000	0.0%
Cash Funds	171,383,956	223,708,932	281,803,421	179,156,202	(36.4%)
Reappropriated Funds	13,803,612	13,641,160	22,359,595	15,318,337	(31.5%)
Federal Funds	97,935,378	236,491,790	82,574,506	124,631,480	50.9%

\*Line is affected by one or more decision items.

## APPENDIX B FOOTNOTES AND INFORMATION REQUESTS

### UPDATE ON LONG BILL FOOTNOTES

The General Assembly includes footnotes in the annual Long Bill to: (a) set forth purposes, conditions, or limitations on an item of appropriation; (b) explain assumptions used in determining a specific amount of an appropriation; or (c) express legislative intent relating to any appropriation. Footnotes to the 2022 Long Bill (H.B. 22-1329) can be found at the end of each departmental section of the bill at <https://leg.colorado.gov/bills/hb22-1329>. The Long Bill footnotes relevant to this document are listed below.

- 77 Department of Local Affairs, Executive Director's Office, Moffat Tunnel Improvement District -- It is the General Assembly's intent that the Department continue its current practice of retaining lease payment revenues in the Moffat Tunnel Cash Fund and suspending distribution payments to Improvement District counties because this practice ensures that funds remain available to cover any potential Improvement District liabilities related to the Tunnel and any costs related to studies or other actions that need to occur prior to the expiration of the lease with Union Pacific Railroad in 2025 in order to protect the interests of the Improvement District and the State.

**COMMENT:** This footnote was first included in the FY 2018-19 Long Bill. The Union Pacific lease expires in 2025 and current statute contemplates the sale of this asset. The Department does not have any plans to sell the District's assets but will be renegotiating the lease with Union Pacific Railroad over the next two years. If the General Assembly is genuinely interested in selling these assets, the Department would need to consult with an engineering firm familiar with railroad assets to determine the steps required to organize those assets for sale.

Under current law, lease payment revenue from the property is to be distributed to the nine Improvement District counties (Adams, Boulder, Denver, Eagle, Gilpin, Grand, Jefferson, Moffat, and Routt) after the Department has set aside sufficient revenue for administrative costs. In light of the information provided in response to a 2017 request for information, the Committee added this footnote to express the General Assembly's intent that the Department continue its practice of retaining lease payment revenues in the Moffat Tunnel Cash Fund and suspending distribution payments to Improvement District counties.

- 78 Department of Local Affairs, Division of Housing -- It is the General Assembly's intent that the Department target state General Fund appropriations for affordable housing to projects and clients that can be reasonably expected to reduce other State costs. It is the General Assembly's further intent that the Department prioritize State-funded rental assistance for the following populations: Medicaid clients who are transitioning from a nursing home or long-term care facility; clients transitioning from a State Mental Health Institute or a State-funded behavioral healthcare facility; and clients transitioning from the Department of Corrections, the Division of Youth Services in Department of Human Services, or a county jail.

**COMMENT:** This footnote expresses legislative intent, and was first included in the FY 2015-16 Long Bill. Further detail regarding types of clients to be targeted for rental assistance was first included in the FY 2019-20 Long Bill.

- 79 Department of Local Affairs, Division of Housing, Community and Non-Profit Services, Community Services, Low Income Rental Subsidies; Field Services, Affordable Housing Construction Grants and Loans pursuant to Section 24-32-721, C.R.S.; and Housing Assistance for Persons Transitioning from the Criminal or Juvenile Justice Systems -- It is the General Assembly's intent that the Department record expenditures for rental vouchers issued by the Division of Housing within the Low Income Rental Subsidies line item.

**COMMENT:** This footnote was first included in the FY 2017-18 Long Bill to state the General Assembly's intent that when the Department utilizes a portion of the "Affordable Housing Construction Grants and Loans" line item appropriation for rental vouchers, it record the related expenditures within the "Low Income Rental Subsidies" line item. This footnote is intended to improve transparency by requesting that the Department separately report rental voucher expenditures and expenditures for construction grants and loans.

- 79a Department of Local Affairs, Division of Housing, Field Services, Manufactured Buildings Program – The Department may spend up to 115.0 percent of the cash funds amount appropriated for this purpose in the FY 2022-23 fiscal year. It is the General Assembly's intent to revisit this policy during the 2023 legislative session.

**COMMENT:** This footnote was added to the 2022 Long Bill to provide the Department's Manufactured Buildings Program with additional spending authority due to the impact of H.B. 22-1282 (The Innovative Housing Incentive Program). The Legislative Council Staff Fiscal Note for H.B. 22-1282 acknowledged that the bill may spur activity among home builders and manufacturers regulated by DOLA, but did not provide additional resources to address the increased activity.

- 80 Department of Local Affairs, Division of Housing, Field Services, Affordable Housing Program Costs; and Affordable Housing Construction Grants and Loans pursuant to Section 24-32-721, C.R.S. -- It is the General Assembly's intent that appropriations for State administration of affordable housing construction grants and loans, including administration funding authorized pursuant to Section 24-32-721(3)(b), C.R.S., be expended in the Affordable Housing Program Costs line item.

**COMMENT:** This footnote was first included in the FY 2017-18 Long Bill to state the General Assembly's intent that when the Department utilizes a portion of the "Affordable Housing Grants and Loans" line item appropriation for administrative purposes, it record the related expenditures within the "Affordable Housing Program Costs" line item. This footnote is intended to improve transparency by requesting that the Department separately report administrative expenditures and expenditures for construction grants and loans and rental vouchers.

- 81 Department of Local Affairs, Division of Local Government, Field Services, Program Costs - - It is the General Assembly's intent that \$462,500 of the reappropriated funds in this line item appropriation be used for the Colorado Main Street Program.

**COMMENT:** This footnote expresses legislative intent, and was first included in the FY 2019-20 Long Bill.

## UPDATE ON LONG BILL REQUESTS FOR INFORMATION

The Joint Budget Committee annually submits requests for information to executive departments and the judicial branch via letters to the Governor, other elected officials, and the Chief Justice. Each request is associated with one or more specific Long Bill line item(s), and the requests have been prioritized by the Joint Budget Committee as required by Section 2-3-203 (3), C.R.S. Copies of these letters are included as an Appendix in the annual Appropriations Report (Appendix H in the FY 2022-23 Report):

<https://leg.colorado.gov/sites/default/files/fy22-23apprept.pdf>

The requests for information relevant to this document are listed below.

- 1 All Departments -- The Departments are requested to provide by November 1 of each fiscal year responses to the following:
  - Based on the Department's most recent available record, what is the FTE vacancy and turnover rate: (1) by department; (2) by division; (3) by program for programs with at least 20 FTE, and (4) by occupational class for classes that are located within a larger occupational group containing at least 20 FTE?
  - To what does the Department attribute this turnover/vacancy experience?
  - Do the statewide compensation policies or practices administered by the Department of Personnel help or hinder the department in addressing vacancy or turnover issues?
  - How much in vacancy savings has the Department had in each of the past five fiscal years? How has the Department utilized these funds (i.e. increasing salaries within the salary range, providing bonuses or additional pay for certain positions, hiring additional staff, etc.)? Please provide a breakdown of the expenditures from vacancy savings, including the amount and purpose, for the past five fiscal years.

**COMMENT:** This request is common to all departments. DOLA's response is shown below:

**Vacancy Rate by Department and by Division.** Information on FTE vacancies in FY 2021-22 for both the Department and each division is provided in Schedules 3 and 14 included as part of the Department's FY 2023-24 budget submission. A summary of the division vacancies is provided below. This data was compiled as of June 30 at the close of FY 2021-22.

Division	FY 2021-22 Appropriation (FTE)	FY 2021-22 Actual (FTE)	Vacancy Rate
Executive Director's Office	20.2	19.4	4.0%
Division of Property Taxation	37.2	31.5	15.3%

Division	FY 2021-22 Appropriation (FTE)	FY 2021-22 Actual (FTE)	Vacancy Rate
Executive Director's Office	20.2	19.4	4.0%
Board of Assessment Appeals	13.2	6.9	47.7%
Division of Housing	73.5	63.9	13.1%
Division of Local Government	62.4	58.3	6.6%

The vacancy rate for the Board of Assessment Appeals is misleading since the appropriated FTE includes eight board members. These critical staff typically work 30-40 hours per month and pursuant to Section 24-50-603 (7), C.R.S., are provided full benefits for their service. To ensure that full salary benefits ('POTS') are provided to the Department, each of these staff must be appropriated at the level of 1.0 FTE. If the board members are excluded from both appropriated and actual FTE, then the Board of Assessment Appeals' utilization of FTE in FY 2021-22 was 5.4 FTE.

Summary of Permanent Classified Staff Turnover for FY 2021-22 by Department					
Department	Total Separations	Voluntary	Involuntary	Retire	Turnover Rate
DOLA	30	21	5	5	14.8%

Source: DPA. Turnover data excludes employees who transfer from one department to another because they are still considered employees of the State Personnel System.

**Vacancy Rate by Program for Programs with 20 FTE or More.** The Department believes this only applies to the Division of Property Taxation whose program line is comprised of 36.2 FTE and the Personal Services line item in the Division of Housing's Community and Non-Profit Services section. While the Department's Long Bill has three other lines that exceed 20.0 FTE, these are comprised of staff for several distinct programs.

Program	FY 2021-22 Appropriation	FY 2021-22 Actual	Vacancy Rate
Division of Property Taxation	36.2 FTE	31.5 FTE	13.0%
Division of Housing	31.7 FTE	27.3 FTE	13.9%

**Vacancy Rate by Occupational Class within Larger Occupational Group with 20 FTE or More.** The Department has two occupational classes across its divisions and programs that meet these criteria and are listed below.

-

Job Class	FY 2021-22	FY 2021-22	Vacancy
Property Tax Specialist	29.0 FTE	25.3 FTE	12.8%
Community & Economic Development	59.0 FTE	50.0 FTE	15.3%

**Department's turnover/vacancy experience?** Reasons for leaving the Department's employment are self-reported by separating employees and are often not provided. Reasons that have been provided include early retirement, seeking greater compensation, accepting a job outside the State system, and personal reasons.

**Statewide compensation policies or practices administered by the Department of Personnel?** Overall, statewide compensation policies are increasingly proving to be a challenge for recruitment and retention of staff in the current economic and employment environment.

*How much in vacancy savings has the Department had in each of the past five fiscal years? How has the Department utilized these funds (i.e. increasing salaries within the salary range, providing bonuses or additional pay for certain positions, hiring additional staff, etc.)? Please provide a breakdown of the expenditures from vacancy savings, including the amount and purpose, for the past five fiscal years.*

Vacancy savings is considered as the difference between the cost to fully fund all approved positions and what is spent for personal services because positions were not filled for the duration of the year. Vacancy savings are one-time in nature, and information regarding vacancy savings is not available on a systematic basis and cannot be quantified in available record as stipulated in the first bullet of this question. Bonuses or additional pay such as overtime are mechanisms that are often used to reallocate work on a temporary basis to existing staff. This information can be found in the annual burn report as well as the Schedule 14. Vacancy savings cannot be used to hire additional permanent staff, only temporary staff. This information can be found in the Schedule 14.

Please note that Article 10 of the partnership agreement also states that "The State is committed to filling positions quickly and, when it proceeds to fill a vacant covered position through a competitive process...will normally strive to post a position within 15 days of becoming vacant." Certain necessary exceptions exist for budget management, and vacancy savings are also a tool used by State agencies to manage cash flow deficits in cash and reappropriated funds or downturns in federal funding. While this is considered vacancy savings, use of this mechanism does not result in an expenditure that can be quantified within available record on a systematic basis.

- 2 All Departments -- The Departments are requested to provide by November 1 of each fiscal year data concerning utilization of the paid family and medical leave benefit established by the State Personnel Director, including:

- a. The number of employees utilizing the benefit each fiscal year and the total number of hours utilized by employees of the Department;
- b. The job classes of employees utilizing the benefit in each fiscal year;
- c. The number of temporary employees hired to fill essential positions vacated by employees on paid family and medical leave; and
- d. The total fiscal impact of the utilization of the paid family and medical leave benefit by the Department's employees, including but not limited to the cost salaries for and training of temporary employees.

**COMMENT:** This request is common to all departments. DOLA's response is shown below:

**The number of employees utilizing the benefit and the total number of hours utilized:** The department had 28 employees use the benefit in FY 2021-22 for a total of 1,593.2 hours of leave.

**The job classes of employees utilizing the benefit:** Employees in the following fourteen job classes utilized the benefit in FY 2021-22:

Job Class Name	CPPS Job Class
ADMINISTRATOR II	H1B2XX
ADMINISTRATOR III	H1B3XX
ADMINISTRATOR IV	H1B4XX
BUDGET ANALYST II	H8E2XX
COMMUNITY & ECON DEVT III	H1N3XX
COMMUNITY & ECON DEVT IV	H1N4XX
COMMUNITY & ECON DEVT V	H1N5XX
CONTRACT ADMINISTRATOR IV	H1H4XX
INSPECTOR I	D9C1XX
PROGRAM ASSISTANT I	H4R1XX
PROGRAM ASSISTANT II	H4R2XX
PROGRAM MANAGEMENT III	H1A4XX
PROPERTY TAX SPEC II	H8J3XX
TECHNICIAN III	H4M3XX

**The number of temporary employees hired to fill essential positions vacated by employees on paid family and medical leave:** The department did not hire any temporary employees related to positions vacated by employees on paid family and medical leave.

**The total fiscal impact of the utilization of the paid family and medical leave benefit by the Department's employees, including but not limited to the cost salaries for and training of temporary employees:** The department did not have any salary or training costs associated with temporary employees filling in for positions vacated by employees on paid family and medical leave.

## APPENDIX C

# DEPARTMENT ANNUAL PERFORMANCE REPORT

Pursuant to Section 2-7-205 (1)(a)(I), C.R.S., by November 1 of each year, the Office of State Planning and Budgeting is required to publish an **Annual Performance Report** for the *previous fiscal year* for the Department of Local Affairs. This report is to include a summary of the department's performance plan and most recent performance evaluation for the designated fiscal year. In addition, pursuant to Section 2-7-204 (3)(a)(I), C.R.S., the department is required to develop a **Performance Plan** and submit the plan for the *current fiscal year* to the Joint Budget Committee and appropriate Joint Committee of Reference by July 1 of each year.

For consideration by the Joint Budget Committee in prioritizing the department's FY 2023-24 budget request, the FY 2021-22 Annual Performance Report and the FY 2022-23 Performance Plan can be found at the following link:

<https://www.colorado.gov/pacific/performancemanagement/department-performance-plans>