

# JOINT BUDGET COMMITTEE



## STAFF FIGURE SETTING FY 2022-23

### DEPARTMENT OF HUMAN SERVICE

(Division of Child Welfare and Division of Youth Services)

JBC WORKING DOCUMENT - SUBJECT TO CHANGE  
STAFF RECOMMENDATION DOES NOT REPRESENT COMMITTEE DECISION

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## HOW TO USE THIS DOCUMENT

The Department Overview contains a table summarizing the staff recommended incremental changes followed by brief explanations of each incremental change. A similar overview table is provided for each division, but the description of incremental changes is not repeated, since it is available under the Department Overview. More details about the incremental changes are provided in the sections following the Department Overview and the division summary tables.

Decision items, both department-requested items and staff-initiated items, are discussed either in the Decision Items Affecting Multiple Divisions or at the beginning of the most relevant division. Within a section, decision items are listed in the requested priority order, if applicable.

## DEPARTMENT OVERVIEW

The Department of Human Services is responsible for the administration and supervision of all non-medical public assistance and welfare programs in the State. It supervises programs that are administered at the local level by counties and other agencies and directly operates mental health institutes, regional centers for people with developmental disabilities, and institutions for juvenile justice. This presentation focuses on two sections in the Department.

- The **Division of Child Welfare** provides funding for programs that assist families in caring for and protecting children. The majority of the funding in this division is allocated to counties that are responsible for administering child welfare services under the supervision of the department. County departments receive and respond to reports of potential child abuse or neglect and provide appropriate child welfare services to the child and the family, including providing for the residential care of a child when a court determines this is in the child's best interest.
- The **Division of Youth Services** is responsible for the supervision, care, and treatment of juveniles held in secure detention facilities pre- or post-adjudication, juveniles committed or sentenced to the Department by courts, and juveniles receiving six month mandatory parole services following a commitment to the Division. The agency maintains fifteen secure facilities on ten sites and augments this capacity with contracts for community placements.

Certain programs within the Department of Human Services (DHS) receive funding through the Medicaid program. The federal Medicaid funds that support DHS programs and any state matching funds are first appropriated to the Department of Health Care Policy and Financing and subsequently reappropriated to DHS for various programs. Within the Department of Health Care Policy and Financing's budget, these funds are reflected in the section entitled: Department of Human Services Medicaid-Funded Programs (Division 7). The following programs/divisions in this document receive Medicaid Funds:

- Division of Child Welfare, Administration and Child Welfare Services; and,
- Division of Youth Services for various line items that fund Community Programs.

## SUMMARY OF STAFF RECOMMENDATIONS

DEPARTMENT OF HUMAN SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$2,411,078,475	\$1,070,428,168	\$441,578,967	\$209,274,140	\$689,797,200	5,184.4
Other legislation	546,560,280	37,824,278	106,484,178	19,651,801	382,600,023	10.0
H.B. 22-1175 (Supplemental)	(4,107,060)	1,950,000	1,718,703	0	(7,775,763)	1.2
<b>TOTAL</b>	<b>\$2,953,531,695</b>	<b>\$1,110,202,446</b>	<b>\$549,781,848</b>	<b>\$228,925,941</b>	<b>\$1,064,621,460</b>	<b>5,195.6</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$2,953,531,695	\$1,110,202,446	\$549,781,848	\$228,925,941	\$1,064,621,460	5,195.6
R1 Food service and housekeeping	1,955,919	994,087	462,741	213,410	285,681	0.0
R2 CMHIFL 44 bed operating budget	10,318,585	10,318,585	0	0	0	78.3
R3 County Trails refresh and support	1,800,000	1,776,267	0	0	23,733	0.0
R4 Enhancing county Child Welfare	421,448	362,445	0	0	59,003	3.8
R5 Community provider rate increase	18,807,099	10,185,465	2,969,386	559,472	5,092,775	0.0
R6 Facilities management resources	1,644,760	851,200	58,143	513,353	222,064	0.0
R7 DYS phone replacement	50,000	50,000	0	0	0	0.0
R8 Older Coloradans Cash Fund spending	1,083,358	0	1,083,358	0	0	0.0
R9 Involuntary mental health treatment	181,433	181,433	0	0	0	1.0
R10 SNAP fair hearings compliance	358,451	179,226	0	0	179,225	2.8
R11 CBH criminal justice consolidation	0	0	0	0	0	(0.0)
R12 Behavioral health corrections	0	0	0	0	0	0.0
R13 MHI forensic technical corrections	0	0	0	0	0	0.0
R14 Adult Protective Services data system	0	0	0	0	0	1.0
R15 DYS parole and transition services	(533,784)	(533,784)	0	0	0	0.0
R16 Aid to Needy Disabled adjustment	(2,750,000)	(2,200,000)	(550,000)	0	0	0.0
R17 Realign Child Welfare hotline budget	(457,787)	(457,787)	0	0	0	0.0
R18 Realign family and childrens programs	0	0	0	0	0	0.0
R19 Indirect cost assessment refinance	279,076	(6,938,340)	0	7,217,416	0	0.0
R20 CAPS fee reduction	0	0	0	0	0	0.0
BA1 Behavioral Health Administration	2,950,271	3,574,687	(624,416)	0	0	14.5
BA2 SB 19-222 BH Safety Net	572,213	572,213	0	0	0	3.8
BA3 CMHIFL 44 Bed Operating Budget	3,322,657	3,322,657	0	0	0	26.0
BA4 National School Lunch Program	124,948	124,948	0	0	0	0.5
BA5 Strategic Action Plan on Aging	117,899	117,899	0	0	0	0.9
BA6 SB 21-278 Provider Actuarial	300,000	300,000	0	0	0	0.0
BA7 Excess Title IV-E Spending	391,321	0	391,321	0	0	0.0
BA8 Legal Rep. Spending Authority	27,382	0	27,382	0	0	0.0
BA9 DYS Job Readiness for Youth	1,088,000	1,088,000	0	0	0	0.0
Staff initiated Tobacco MSA	12,882	0	12,882	0	0	0.0
Staff-initiated Long Bill reorganization	0	0	0	0	0	0.0
DEC1 Child care safety	0	0	0	0	0	0.0
DEC2 Early Intervention alternate	8,673,412	8,673,412	0	0	0	0.0
DEC3 Refinance CCCAP	0	(1,807,730)	0	0	1,807,730	0.0
S4 Early childhood fed stimulus	59,937,055	0	0	0	59,937,055	42.0
Centrally appropriated line items	20,497,411	13,491,823	1,235,305	2,571,131	3,199,152	0.0
Extend underspent fed stimulus	9,892,547	0	0	0	9,892,547	0.0
Non-prioritized requests	5,025,532	3,351,537	249,403	294,857	1,129,735	4.0
Technical adjustments	2,351,635	2,351,635	0	0	0	0.0
Indirect cost assessments	2,296,078	0	332,070	720,451	1,243,557	0.0
Annualize prior year budget actions	1,882,222	(2,066,950)	(269,471)	6,926	4,211,717	1.4
Annualize prior year legislation	(453,687,178)	(18,211,988)	(95,327,168)	(20,686,412)	(319,461,610)	0.2
Correct S.B. 21-236 annualization	(27,995,799)	0	0	0	(27,995,799)	0.0
NP Transfer to Dept of Early Childhood	(3,843,368)	0	(1,133,435)	0	(2,709,933)	(9.0)
<b>TOTAL</b>	<b>\$2,620,627,373</b>	<b>\$1,139,853,386</b>	<b>\$458,699,349</b>	<b>\$220,336,545</b>	<b>\$801,738,092</b>	<b>5,366.8</b>

DEPARTMENT OF HUMAN SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>INCREASE/(DECREASE)</b>	<b>(\$332,904,322)</b>	<b>\$29,650,940</b>	<b>(\$91,082,499)</b>	<b>(\$8,589,396)</b>	<b>(\$262,883,368)</b>	<b>171.2</b>
Percentage Change	(11.3%)	2.7%	(16.6%)	(3.8%)	(24.7%)	3.3%
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$2,194,555,107</b>	<b>\$1,030,428,996</b>	<b>\$403,527,888</b>	<b>\$212,004,713</b>	<b>\$548,593,510</b>	<b>5,203.7</b>
Request Above/(Below) Recommendation	(\$426,072,266)	(\$109,424,390)	(\$55,171,461)	(\$8,331,832)	(\$253,144,582)	(163.1)

## DESCRIPTION OF INCREMENTAL CHANGES

(Note: Items in the table not described below will be presented for Committee action during subsequent JBC staff figure setting presentations for the Department of Human Services.)

**R3 COUNTY TRAILS REFRESH AND SUPPORT:** The request includes an increase of \$1,800,000 total funds, including \$1,776,267 General Fund and \$23,733 federal funds for FY 2022-23 and ongoing to increase support for county computers and the Colorado Trails system under the Office of Information and Technology Services. The Committee referred the request to the Joint Technology Committee (JTC), and the JTC recommended approval on January 10, 2022. Staff recommends approval of the request.

**R4 ENHANCING COUNTY CHILD WELFARE SUPPORT:** The request includes an increase of \$421,448 total funds and 3.8 FTE, including \$362,445 General Fund and \$59,003 federal funds in FY 2022-23 and \$405,736 total funds ongoing to create 4.0 new positions to increase county support. The 4.0 FTE would include one permanency specialist, two county intermediaries (CIs), and one monitoring specialist to reduce the caseload on existing FTE within the Department. Staff recommends approval of the request.

The Department indicates that the request is a Step 3 or 4 on the evidence continuum as the requested positions will support evidence based child welfare practices. Based on JBC staff analysis and pursuant to S.B. 21-284, assignment of a level of evidence is not applicable to this budget request.

**R5 COMMUNITY PROVIDER RATE INCREASE:** The request includes an increase of \$5.4 million total funds, including \$3.2 million General Fund, in FY 2022-23 and ongoing in the Divisions of Child Welfare and Youth Services for a 1.0 percent provider rate adjustment. The staff recommendation includes the 2.0 percent common policy provider rate adjustment approved by the Committee on January 28, 2022.

**R7 DYS PHONE REPLACEMENT:** The request includes an increase of \$50,000 General Fund in FY 2022-23 and \$150,000 General Fund ongoing to eliminate the current pay-per-use phone system provided to DYS by a private vendor to a free phone service provided by the Department. Staff recommends approval of the request.

**R15 DYS PAROLE AND TRANSITION SERVICES CASELOAD REDUCTION:** The request includes a decrease of \$533,784 General Fund for FY 2022-23 and ongoing to align DYS parole and transition services with decreasing caseload. The Department requested and the Committee approved reductions of \$850,000 General Fund in FY 2020-21 and \$316,216 in FY 2021-22 on a one-time basis to reflect decreases in caseload. This request is a continuation of those actions on an ongoing basis. Staff recommends approval of the request.

The Department indicates that the request is a Step 2 on the evidence continuum. Staff finds that an assignment of a level of evidence is not applicable pursuant to S.B. 21-284 (Evidence-based Evaluation for Budget).

**R17 REALIGN CHILD WELFARE HOTLINE BUDGET:** The request includes a one-time decrease of \$457,787 General Fund to the Hotline for Child Abuse and Neglect. The request states that under-expenditures in the Hotline line item have historically been used to cover over-expenditures in the Training line item that are not anticipated in FY 2022-23 due to a temporary decrease in Training contracts. Staff recommends approval of the request.

The Department indicates that the request is a Step 1 on the evidence continuum. Staff finds that an assignment of a level of evidence is not applicable pursuant to S.B. 21-284 (Evidence-based Evaluation for Budget).

**R18 REALIGN FAMILY AND CHILDREN'S PROGRAMS:** The request includes a one-time decrease of \$2.6 million total funds, including \$2.2 million General Fund and \$194,735 federal funds for Child Welfare Core Services. Staff does not recommend approval of the request.

The Department indicates that the request is a Step 4 on the evidence continuum. However, staff finds that the request is contrary to evidence and qualifies as opinion-based pursuant to S.B. 21-284 (Evidence-based Evaluation for Budget).

**BA6 S.B. 21-278 CHILD WELFARE PLACEMENT ACTUARIAL ANALYSIS:** The request includes an increase of \$300,000 General Fund in FY 2022-23 and \$50,000 General Fund in FY 2023-24 to fulfill the actuarial analysis contract required by S.B. 21-278 (Reimbursement for Out-of-home Placement Services). Staff recommends approval of the request.

The Department indicates that the request is a Step 2 on the evidence continuum. Staff finds that an assignment of a level of evidence is not applicable pursuant to S.B. 21-284 (Evidence-based Evaluation for Budget).

**BA7 EXCESS TITLE IV-E CASH FUND SPENDING AUTHORITY:** The request includes an increase of \$391,321 cash fund spending authority from the Excess Federal Title IV-E Cash Fund in FY 2022-23 and ongoing. The request is the continuation of a FY 2021-22 supplemental request the Committee approved in January 2022. Staff recommends approval of the request.

The Department indicates that the request is a Step 2 on the evidence continuum. Staff finds that an assignment of a level of evidence is not applicable pursuant to S.B. 21-284 (Evidence-based Evaluation for Budget).

**BA8 LEGAL REPRESENTATION CASH FUND SPENDING AUTHORITY:** The request includes an increase of \$27,382 cash fund spending authority from the Legal Representation Cash Fund in FY 2022-23 and ongoing. The request is a continuation of a FY 2021-22 supplemental request the Committee approved in January 2022. Staff recommends approval of the request.

The Department indicates that the request is a Step 1 on the evidence continuum. Staff finds that an assignment of a level of evidence is not applicable pursuant to S.B. 21-284 (Evidence-based Evaluation for Budget).

**BA9 DYS JOB READINESS FOR YOUTH:** The request includes a one-time increase of \$1,088,000 General Fund for education and vocational training programs. Staff recommends approval of the request.

The Department indicates that the request is a Step 2 on the evidence continuum. Staff finds that the request supports an evidence-informed program pursuant to S.B. 21-284 (Evidence-based Evaluation for Budget).

**INDIRECT COST ASSESSMENT:** The request includes a net increase to indirect costs across these Divisions.

**ANNUALIZE PRIOR YEAR LEGISLATION:** The request and recommendation include a net increase of \$282,984 total funds to reflect the FY 2022-23 impact of bills passed in previous sessions for the Divisions of Child Welfare and Youth Services, summarized in the table below.

ANNUALIZE PRIOR YEAR LEGISLATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
HB 21-1094 Foster youth in transition	\$712,950	\$712,950	\$0	\$0	\$0	0.0
SB 21-276 Childs Residential Enrollment	36,348	36,348	0	0	0	0.5
HB 21-1084 Foster youth drivers' licenses	18,060	18,060	0	0	0	0.0
SB 21-071 Limit juvenile detention	8,126	32,915	0	0	(24,789)	0.5
HB 21-1099 Identify domestic abuse	7,500	7,500	0	0	0	0.0
SB 21-277 Child welfare allocation	(250,000)	(250,000)	0	0	0	0.0
SB 21-278 Out-of-home reimbursement	(250,000)	(250,000)	0	0	0	0.0
<b>TOTAL</b>	<b>\$282,984</b>	<b>\$307,773</b>	<b>\$0</b>	<b>\$0</b>	<b>(\$24,789)</b>	<b>1.0</b>

**ANNUALIZE PRIOR YEAR BUDGET ACTIONS:** The request and recommendation include a net increase of \$1.5 million total funds to reflect the FY 2022-23 impact of prior year budget actions for the Divisions of Child Welfare and Youth Services, summarized in the table below.

ANNUALIZE PRIOR YEAR BUDGET ACTIONS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Annualize prior year salary survey	\$2,580,645	\$2,467,702	\$34,143	\$6,237	\$72,563	0.0
FY 19-20 R21 Salesforce	1,063	0	48	6	1,009	0.0
FY 21-22 BA2 Excess 4E spending	(694,000)	0	(694,000)	0	0	0.0
FY 18-19 R16 Permanency services	(365,100)	(365,100)	0	0	0	(2.0)
FY 21-22 R2 Family First Act	(18,672)	(20,598)	0	0	1,926	0.3
<b>TOTAL</b>	<b>\$1,503,936</b>	<b>\$2,082,004</b>	<b>(\$659,809)</b>	<b>\$6,243</b>	<b>\$75,498</b>	<b>(1.7)</b>

## PRIMARY DIFFERENCES FROM THE REQUEST

The most significant differences between the Department's FY 2022-23 budget request and JBC Staff's recommendation for the Division of Child Welfare and the Division of Youth Services includes the common policy provider rate increase, adjustments for the Tobacco Master Settlement Agreement, and denial of one prioritized budget request to decrease the Core Services line item.



## DECISION ITEMS AFFECTING MULTIPLE DIVISIONS

### → R5 COMMUNITY PROVIDER RATE INCREASE

*REQUEST:* The request includes an increase of \$5.4 million total funds for the selected divisions, including \$3.2 million General Fund, for a 1.0 percent community provider rate increase.

*RECOMMENDATION:* The Committee has approved a 2.0 percent common policy provider rate increase. Based on this approval, the staff recommendation includes the following line item increases:

DEPARTMENT OF HUMAN SERVICES, FY 2022-23 COMMON POLICY PROVIDER RATE ADJUSTMENT (DIVISION OF CHILD WELFARE AND DIVISION OF YOUTH SERVICES)					
LINE ITEM	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS
DIVISION OF CHILD WELFARE					
Adoption and Relative Guardianship Assistance	\$838,703	\$453,984	\$84,551	\$0	\$300,167
Child Welfare Services	7,716,100	4,077,746	1,444,607	268,436	1,925,311
County Level Child Welfare Staffing	542,817	395,147	54,665	0	93,005
Residential Placements for Children with Intellectual and Development Disabilities	70,938	70,938	0	0	0
Family and Children's Programs	1,133,694	954,129	118,526	0	61,038
DIVISION OF YOUTH SERVICES					
Institutional Programs, Medical Services	89,658	89,658	0	0	0
Institutional Programs, Educational Programs	57,846	57,846	0	0	0
Community Programs, Purchase of Contract Placements	65,357	53,904	0	11,453	0
Community Programs, Managed Care Project	30,545	29,797	0	748	0
Community Programs, S.B. 91-94 Programs	306,306	245,826	60,480	0	0
<b>TOTAL – COMMITTEE ACTION TO DATE</b>	<b>\$10,851,963</b>	<b>\$6,428,976</b>	<b>\$1,762,829</b>	<b>\$280,637</b>	<b>\$2,379,521</b>

Staff requests permission to make adjustments in the Long Bill should Committee action change.

*ANALYSIS:* The Committee has historically made a determination on a common figure setting policy to be applied for community provider rate increases. This common policy applies to selected line items in the Department of Human Services that are used to fund services that might otherwise be delivered by state FTE. In some divisions of the Department of Human Services, including the Division of Child Welfare, increases are applied to line items that are allocated through county block grants. The adjustment is applied to each line item in its entirety, regardless of whether or not the funding is used to contract direct services for children and families, or used to pay for administrative costs associated with the child welfare system. Because county child welfare staff salaries are funded through the Child Welfare Block, the provider rate adjustments affect funding used for county staff salaries as well as contracted provider rates.

#### RECENT LEGISLATION

The Committee sponsored H.B. 17-1292 (Child Welfare Provider Rates) and S.B. 18-254 (Child Welfare Reforms) to address deficiencies in the child welfare system. Pursuant to the enactment of S.B. 18-254, provider rates for Residential Child Care Facilities and Child Placement Agencies were required to be increased over a four year period of time. The increase in provider rates was to be consistent with an actuarial analysis required by H.B. 17-1292. Total funding of the 2017 actuarial analysis was fulfilled by the Committee in FY 2021-22. Annual increases are provided in the table below.

PROVIDER RATE INCREASES PURSUANT TO SECTION 26-5-104 (6)(G), C.R.S.				
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	FEDERAL FUNDS
S.B. 18-254 (Child Welfare Reforms)	\$14,583,334	\$7,000,000	\$2,916,667	\$4,666,667
S.B. 19-144 (DHS Supplemental Bill)	4,908,507	2,356,084	981,701	1,570,722
S.B. 19-207 (Long Bill)*	12,250,000	6,868,000	2,070,000	3,312,000
S.B. 21-205 (Long Bill)	22,288,264	10,698,368	4,457,653	7,132,243
<b>Total</b>	<b>\$54,030,105</b>	<b>\$26,922,452</b>	<b>\$10,426,021</b>	<b>\$16,681,632</b>

\*Includes \$1.9 million General Fund for DYS.

During the 2021 Legislative Session, the Committee sponsored S.B. 21-278 (Reimbursement for Out-of-home Placements), which requires the Department to contract with an independent vendor in FY 2022-23 to complete an updated actuarial analysis. Beginning FY 2024-25, the Department is required to update rate-setting methodology and implement adjusted rates subject to available appropriations. In the meantime, an study was conducted in 2021 to update the 2017 study using salary cost adjustments, decreased staff to case ratios under Family First, and including DYS community providers. The study determined the new need for provider rates is \$20.0 to 21.4 million higher than the current allocation. While \$15.2 to 16.3 million of this total is for Child Welfare, the discrepancy represents a 3.2 percent increase from the base for Child Welfare provider rates, compared to an 18.3 percent increase for DYS. A summary of the results are provided in the table below. The full report is provided in Appendix B.

2021 PROVIDER RATE REPORT SUMMARY				
	BASE	COMMON POLICY INCREASE	FUNDING MODEL UPDATE	PERCENT DIFFERENCE
Child Welfare	\$515,112,533	\$10,302,251	\$16,325,371	3.2%
Youth Services	27,485,602	549,712	5,035,264	18.3%
<b>Total</b>	<b>\$542,598,135</b>	<b>\$10,851,963</b>	<b>\$21,360,635</b>	<b>3.9%</b>

**BEHAVIORAL HEALTH TASK FORCE**

The second recommendation from the Behavioral Health Task Force includes dedicating \$110.5 to \$141.5 million federal funds from the American Rescue Plan Act (ARPA) to "meet the needs of children, youth, and families through youth and family residential care, community services, and school and pediatric behavioral health care integration."<sup>1</sup> This one-time investment accounts for approximately 25.0 percent of the funding recommendations from the Task Force.

The report proposes using ARPA funds for the following purposes:

- 1 Build and staff a youth neuro-psychiatric facility at Fort Logan with capacity for up to 16 beds;
  - 2 Cover startup costs to create in-home and residential respite in 10 to 12 regions for children and families across the state;
  - 3 Operational support for 30 youth Qualified Residential Treatment Program (QRTP) and Psychiatric Residential Treatment Facility (PRTF) beds across the state;
  - 4 Ensure there is a youth and family-oriented care access point within a two-hour drive of every community in Colorado through Community Behavioral Health Continuum of Care Gap Grants;
- and,

<sup>1</sup> Behavioral Health Transformational Task Force Recommendation Report (2022). [https://leg.colorado.gov/sites/default/files/images/bhttf\\_recommendations\\_report\\_final.pdf](https://leg.colorado.gov/sites/default/files/images/bhttf_recommendations_report_final.pdf)

- 5 Expand behavioral health investments in schools, including expanding school-based mental health services.

## (1) EXECUTIVE DIRECTOR’S OFFICE

This document includes two line items in the (B) Special Purpose subdivision of the Executive Director’s Office: the Administrative Review Unit and the Juvenile Parole Board. Funding for these programs includes General Fund, reappropriated funds from the Department of Regulatory Agencies, and federal funds.

**ADMINISTRATIVE REVIEW UNIT** is responsible for implementing a wide variety of federal requirements related to quality assurance for the child welfare system and some youth corrections placements.

**JUVENILE PAROLE BOARD** is statutorily authorized to grant, deny, modify, suspend, revoke, and specify conditions of parole for juveniles adjudicated to the Department of Human Services.

EXECUTIVE DIRECTOR'S OFFICE, SPECIAL PURPOSE, DCW AND DYS LINE ITEMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$3,667,320	\$2,743,917	\$0	\$111,754	\$811,649	36.4
Other legislation	\$9,053	\$0	\$9,053	\$0	\$0	0.1
<b>TOTAL</b>	<b>\$3,293,112</b>	<b>\$2,472,410</b>	<b>\$9,053</b>	<b>\$0</b>	<b>\$811,649</b>	<b>33.3</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$3,676,373	\$2,743,917	\$9,053	\$111,754	\$811,649	36.5
Annualize prior year budget actions	69,956	69,124	0	832	0	0.0
Annualize prior year legislation	5,436	0	5,436	0	0	0.1
<b>TOTAL</b>	<b>\$3,751,765</b>	<b>\$2,813,041</b>	<b>\$14,489</b>	<b>\$112,586</b>	<b>\$811,649</b>	<b>36.6</b>
<b>INCREASE/(DECREASE)</b>	<b>\$75,392</b>	<b>\$69,124</b>	<b>\$5,436</b>	<b>\$832</b>	<b>\$0</b>	<b>0.1</b>
Percentage Change	2.1%	2.5%	60.0%	0.7%	0.0%	0.3%
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$3,751,765</b>	<b>\$2,813,041</b>	<b>\$14,489</b>	<b>\$112,586</b>	<b>\$811,649</b>	<b>36.6</b>
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	(0.0)

### LINE ITEM DETAIL — EXECUTIVE DIRECTOR’S OFFICE

#### (B) Special Purpose

##### ADMINISTRATIVE REVIEW UNIT

This line item provides funding for the Department’s Administrative Review Unit (ARU), which is responsible for implementing a wide variety of federal requirements related to quality assurance for the child welfare system and some youth services placements. The line item supports 29.2 FTE responsible for ensuring that the state has a child welfare quality assurance system that operates throughout the state and is able to: identify service adequacy, quality, strengths, and needs; report on areas needing improvement; and evaluate the effectiveness of system improvement efforts. An additional 4.0 FTE added through a FY 2017-18 budget action are responsible for quality assurance and reviewing county adult protective services cases.

The majority of ARU staff time is devoted to providing federally-mandated on-site case reviews of children and youth who are placed in out-of-home residential care. These reviews take place every six months for as long as a child remains in out-of-home placement and are intended to ensure that: the child or youth is safe and receiving services identified in the case plan; the placement of the child or youth is necessary, the setting is appropriate, and progress is being made to either return the child or youth home safely or achieve permanency through another means; and the county has appropriately determined the child or youth’s eligibility for federal Title IV-E funds. These reviews by ARU staff are open to participation by all involved parties, including the child's birth parents, foster parents, guardian ad litem, probation officer, caseworker, etc. Federal law requires that these face-to-face case reviews be conducted by an independent entity, separate from a state’s child welfare division.

ARU staff also conducts periodic desk-audit reviews of a random sample of individual cases (in a single county or a group of smaller counties) to examine initial assessments and in-home and out-of-home placement decisions and activities. Finally, the ARU evaluates various systemic data indicators that are used for quality-review purposes by counties, the state and federal authorities. It publishes quarterly by-county Child and Family Services Review reports on safety, permanency, and well-being outcome measures and prepares topical reports on key system-wide issues such as Colorado child fatalities, appropriateness of county decisions to screen out (not assess) certain cases, and the implementation of Colorado’s child welfare risk assessment tool.

*STATUTORY AUTHORITY:* Sections 26-1-111 (2)(d)(II)(B), 19-3-502 (3)(c), and 19-3-702, C.R.S.

*REQUEST:* The Department requests \$3,363,315 total funds and 33.4 FTE, including \$2,537,177 General Fund and \$811,649 federal funds from Title IV-E of the Social Security Act.

*RECOMMENDATION:* **Staff recommends an appropriation of \$3,363,315 total funds and 33.4 FTE**, including \$2,537,177 General Fund and \$811,649 federal funds from Title IV-E of the Social Security Act. Recommendation detail is provided in the table below and includes common policy adjustments. Staff requests permission to make adjustments as necessary based on the Committee's final action on common policy.

EXECUTIVE DIRECTOR'S OFFICE, SPECIAL PURPOSE, ADMINISTRATIVE REVIEW UNIT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$3,284,059	\$2,472,410	\$0	\$0	\$811,649	33.2
Other legislation	\$9,053	\$0	\$9,053	\$0	\$0	0.1
<b>TOTAL</b>	<b>\$3,293,112</b>	<b>\$2,472,410</b>	<b>\$9,053</b>	<b>\$0</b>	<b>\$811,649</b>	<b>33.3</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$3,293,112	\$2,472,410	\$9,053	\$0	\$811,649	33.3
Annualize prior year budget actions	64,767	64,767	0	0	0	0.0
Annualize prior year legislation	5,436	0	5,436	0	0	0.1
<b>TOTAL</b>	<b>\$3,363,315</b>	<b>\$2,537,177</b>	<b>\$14,489</b>	<b>\$0</b>	<b>\$811,649</b>	<b>33.4</b>
<b>INCREASE/(DECREASE)</b>	<b>\$70,203</b>	<b>\$64,767</b>	<b>\$5,436</b>	<b>\$0</b>	<b>\$0</b>	<b>0.1</b>
Percentage Change	2.1%	2.6%	60.0%	n/a	0.0%	0.3%
<b>FY 2022-23 EXECUTIVE REQUEST</b>						
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	(0.0)

**JUVENILE PAROLE BOARD**

This line item provides funding for the Colorado Juvenile Parole Board that is statutorily authorized to grant, deny, modify, suspend, or revoke, and specify conditions of parole for all juvenile delinquents adjudicated to the Department of Human Services. The Department is responsible for providing administrative support for the Board. Reappropriated funds are from the Victims Assistance Enforcement Fund under the Department of Public Safety (Section 24-33.5-506 (1), C.R.S.).

*STATUTORY AUTHORITY:* Section 19-2.5-1201, C.R.S.

*REQUEST:* The Department requests \$388,450 total funds and 3.2 FTE, including \$275,864 General Fund and \$112,586 reappropriated funds.

*RECOMMENDATION:* **Staff recommends an appropriation of \$388,450 total funds and 3.2 FTE, including \$275,864 General Fund.** Recommendation detail is provided in the table below and includes common policy adjustments. Staff requests permission to make adjustments as necessary based on the Committee's final action on common policy.

EXECUTIVE DIRECTOR'S OFFICE, SPECIAL PURPOSE, JUVENILE PAROLE BOARD						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$383,261	\$271,507	\$0	\$111,754	\$0	3.2
<b>TOTAL</b>	<b>\$383,261</b>	<b>\$271,507</b>	<b>\$0</b>	<b>\$111,754</b>	<b>\$0</b>	<b>3.2</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$383,261	\$271,507	\$0	\$111,754	\$0	3.2
Annualize prior year budget actions	5,189	4,357	0	832	0	0.0
<b>TOTAL</b>	<b>\$388,450</b>	<b>\$275,864</b>	<b>\$0</b>	<b>\$112,586</b>	<b>\$0</b>	<b>3.2</b>
<b>INCREASE/(DECREASE)</b>	<b>\$5,189</b>	<b>\$4,357</b>	<b>\$0</b>	<b>\$832</b>	<b>\$0</b>	<b>0.0</b>
Percentage Change	1.4%	1.6%	n/a	0.7%	n/a	0.0%
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$388,450</b>	<b>\$275,864</b>	<b>\$0</b>	<b>\$112,586</b>	<b>\$0</b>	<b>3.2</b>
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

## (5) DIVISION OF CHILD WELFARE

The Division of Child Welfare supervises the child welfare programs that are administered by Colorado's 64 counties. The Department of Human Services also conducts periodic on-site reviews of children who are in residential care. County responsibilities include: 1) receiving and responding to reports of potential child abuse or neglect; and 2) providing necessary and appropriate child welfare services to the child and the family, including providing for the residential care of a child when a court determines that it is necessary and in the best interests of the child and community to remove the child from the home.

Colorado's child welfare system is funded through appropriations made to the Department of Human Services and subsequently allocated to counties through an allocation formula developed by the Department with input from the Child Welfare Allocations Committee. These capped allocations are made to counties in the form of block grants including: the Child Welfare Block Grant from funds appropriated to the Child Welfare Services line item; the County Staffing Block Grant from funds appropriated to the County Level Child Welfare Staffing line item; and the Core Services Block Grant from funds appropriated to the Family and Children's Programs line item. Use of each source of funds is statutorily identified and each block allocation is funded with state and federal dollars up to a statutorily defined amount. The Child Welfare Block Grant and Core Services Block Grants are funded up to 80.0 percent with state and federal funds; and the County Staffing Block Grant requires a 10.0 percent county match unless the county qualifies for the purposes of tier 1 or tier 2 County Tax Base Relief, in which case, the county is funded at 100.0 percent. Counties that overspend their allocations are required to cover the over-expenditures with local resources.

*TITLE IV-E REVENUE.* Title IV-E of the Social Security Act is an open-ended federal entitlement through which states are partially reimbursed for the room-and-board and administrative costs associated with foster care and adoption services. In February of 2018, the federal Family First Prevention Services Act of 2018 (Family First) was signed into law. The act includes reforms to Title IV-E of the Social Security Act aimed at keeping children and youth safely with families and avoiding placement in foster care. The act emphasizes the importance of children and youth growing up in families, and helps ensure that they are placed in the least restrictive, most family-like setting appropriate to their special needs. The Act creates a 50.0 percent federal reimbursement for approved services identified as promising-, supported-, or well-supported practice by the federally selected evidence-based clearing house.

DIVISION OF CHILD WELFARE <sup>1</sup>						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 Appropriation</b>						
S.B. 21-205 (Long Bill)	\$574,260,633	\$316,297,298	\$105,775,071	\$14,049,342	\$138,138,922	103.0
Other legislation	3,080,399	2,576,069	102,125	0	402,205	5.0
H.B. 22-1175 (Supplemental)	418,703	0	418,703	0	0	0.0
<b>TOTAL</b>	<b>\$577,759,735</b>	<b>\$318,873,367</b>	<b>\$106,295,899</b>	<b>\$14,049,342</b>	<b>\$138,541,127</b>	<b>108.0</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$577,759,735	\$318,873,367	\$106,295,899	\$14,049,342	\$138,541,127	108.0
R4 Enhancing county Child Welfare support	421,448	362,445	0	0	59,003	3.8
R5 Community provider rate increase	10,302,251	5,951,944	1,702,349	268,436	2,379,521	0.0
R6 Facilities management operating resources	74,838	0	640	393	73,805	0.0

DIVISION OF CHILD WELFARE <sup>1</sup>						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
R17 Realign Child Welfare hotline budget	(457,787)	(457,787)	0	0	0	0.0
R18 Realign family and childrens programs	0	0	0	0	0	0.0
BA6 SB 21-278 Provider Actuarial Analysis	300,000	300,000	0	0	0	0.0
BA7 Excess Title IV-E Spending Authority	391,321	0	391,321	0	0	0.0
BA8 Legal Representation Spending Authority	27,382	0	27,382	0	0	0.0
Staff initiated Tobacco MSA	12,882	0	12,882	0	0	0.0
Indirect cost assessments	418,992	0	3,682	2,430	412,880	0.0
Annualize prior year legislation	282,984	307,773	0	0	(24,789)	1.0
Centrally appropriated line items	4,885	0	41	26	4,818	0.0
Annualize prior year budget actions	(1,232,875)	(200,312)	(1,086,764)	1,580	52,621	(1.7)
<b>TOTAL</b>	<b>\$588,306,056</b>	<b>\$325,137,430</b>	<b>\$107,347,432</b>	<b>\$14,322,207</b>	<b>\$141,498,986</b>	<b>111.1</b>
<b>INCREASE/(DECREASE)</b>	<b>\$10,546,321</b>	<b>\$6,264,063</b>	<b>\$1,051,533</b>	<b>\$272,865</b>	<b>\$2,957,859</b>	<b>3.1</b>
Percentage Change	1.8%	2.0%	1.0%	1.9%	2.1%	2.9%
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$580,579,944</b>	<b>\$320,014,312</b>	<b>\$106,314,342</b>	<b>\$14,130,932</b>	<b>\$140,120,358</b>	<b>111.1</b>
Request Above/(Below) Recommendation	(\$7,726,112)	(\$5,123,118)	(\$1,033,090)	(\$191,275)	(\$1,378,628)	(0.0)

<sup>1</sup> The table does not include adjustments for R3 County Trails refresh and support as the recommended changes only impact the Office of Information Technology Services. If the Long Bill is restructured, the affected line items will be housed under the new Office of Children Youth and Families along with the Divisions of Child Welfare and Youth Services.

## DECISION ITEMS – DIVISION OF CHILD WELFARE

### → R3 COUNTY TRAILS REFRESH AND SUPPORT

**REQUEST:** The Department requests an increase of \$1.8 million total funds and a new line item, including \$1,776,267 General Fund, for FY 2022-23 and ongoing to increase county computer support and the Colorado Trails system under the Office of Information and Technology Services. The Committee referred this request to the Joint Technology Committee (JTC), and the JTC recommended approval of the request.

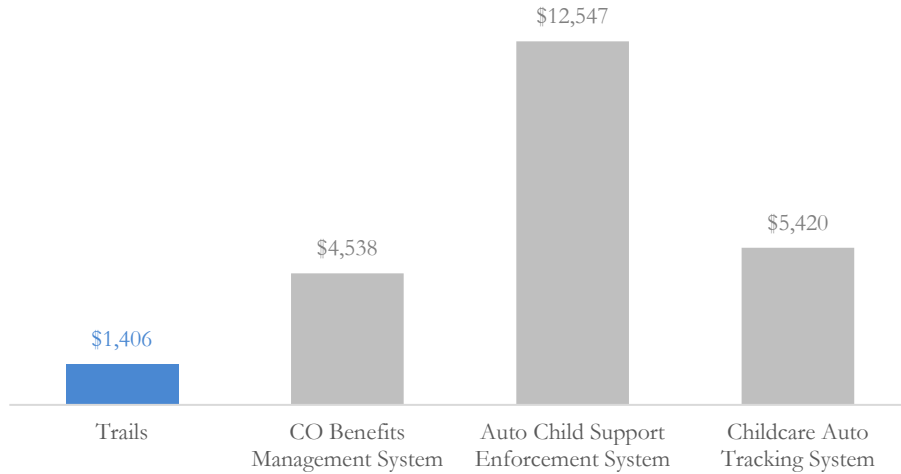
**RECOMMENDATION:** Staff recommends approval of the request.

**ANALYSIS:** The Trails system is Colorado's child welfare system of record, housed in the Office of Children, Youth, and Families (OCYF). Trails is used by counties to track child abuse and neglect cases as well as services deployed to help families. Trails is used by over 5,400 individual users, including staff in the Divisions of Child Welfare and Youth Services, the Office of Early Childhood, the Administrative Review Division, the Office of the Child Protection Ombudsman, 22 judicial districts, and 64 individual county departments of human/social services. Those 5,400 users have over 70,000 unique contacts with children and families each month. Counties comprise half of the Trails system end users.

The request provides the number of users and operating appropriations for three other case management systems under the Department for comparison. Of the systems provided, Trails has the lowest operating appropriation per user as shown in the chart below.



The FY 2021-22 operating appropriation per user for the Trails system is lower than similar case management systems used by DHS.



**AGILE DEVELOPMENT**

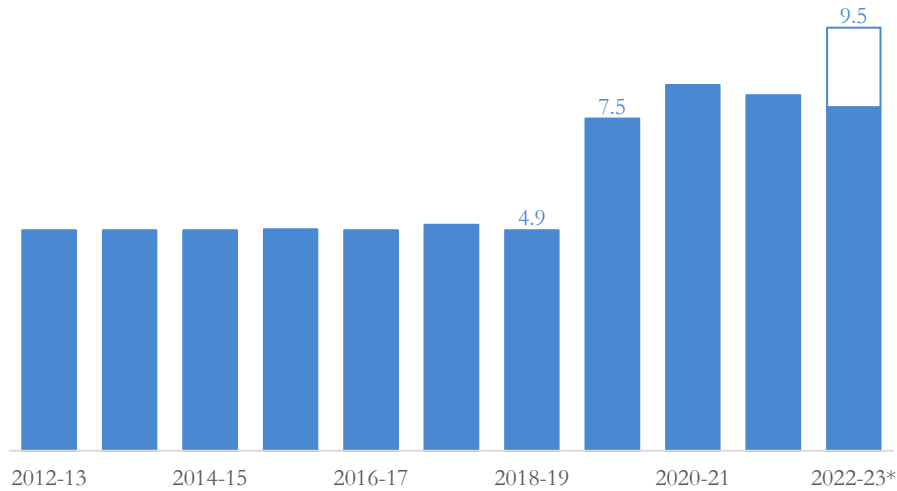
The Department has engaged in an agile development process for recent improvements to the Trails system. Agile development is an iterative approach to project management and software development to emphasize incremental improvements over single, large-scale product launches. This approach has allowed the Department and OIT the necessary resources to focus on underlying operations needs while supporting the Trails Modernization project. Agile development has also shifted project focus from simply "finishing" the modernization project, to a sustainability model of ongoing support to meet county needs. The Department outlined the following project timeline during the Department hearing on December 17, 2021.



*\*Strengthening Abuse and Neglect Courts of America, interagency data exchange including Judicial Department.*

In FY 2019-20, the Department requested and the Committee approved an increase of \$2.5 million total funds, including \$1.1 million General Fund and \$1.4 million federal funds, for Trails maintenance. This request followed three years of capital construction improvements for Trails modernization approved by the General Assembly for \$22.8 million total funds. The ten year total appropriations history for the Colorado Trails line item is provided below.

A FY 2019-20 budget action increased the total appropriations for the Colorado Trails line item by 50.6 percent (in millions).



**FEDERAL DRAWDOWN**

The request states that the FY 2019-20 decision item incorrectly calculated the federal drawdown. The decision item estimated a split of 45.0 percent General Fund and 55.0 percent federal funds, while the actual drawdown is limited to 35.0 percent. This was the result of a technical error and has resulted in approximately \$500,000 annually that is appropriated but cannot be drawn down.

**LINE ITEM STRUCTURE**

While the Trails system is managed by OCYF, the line item is housed under the Office of Information Technology Services in the Long Bill. The request states that while the Colorado Trails line item base totals \$7.6 million, only \$1.7 million is used for ongoing Trails expenditures. Over 40.0 percent of the line item is used for the Department's master CenturyLink contract. An additional 16.0 percent is used for the purchase of county caseworker computers and support services.

Estimated expenditures for county computers in FY 2021-22 total \$1.3 million, \$300,000 over the budgeted amount. While additional staff have been provided to counties each year since 2015 as a result of the workload study conducted under S.B. 15-242 (New County Staffing), the request states that there were no accompanying ongoing funds for county computers or Trails.

The request would create a new line item with \$1.8 million in General Fund and federal funds for county computers and IT support. The request would increase the resources available to the Colorado Trails system without increasing the overall appropriation to the line item by removing county IT expenses from the line item. The estimated FY 2021-22 expenditures for these line items are provided in the table below.

FY 2021-22 ESTIMATED COLORADO TRAILS LINE ITEM EXPENDITURES		
	EXPENDITURE	PROPOSED LINE ITEM
HP County computer leases	\$1,078,000	New County IT Support Line
IHFA CWEL Insight Delphix Engin for Oracle	164,837	New County IT Support Line
Insight HP Software - Carepack	136,368	New County IT Support Line
<b>County IT Support Subtotal</b>	<b>\$1,379,205</b>	

FY 2021-22 ESTIMATED COLORADO TRAILS LINE ITEM EXPENDITURES		
	EXPENDITURE	PROPOSED LINE ITEM
CenturyLink Infrastructure	\$3,117,296	Trails Operating
FY 19-20 R13 Colorado Trails maintenance	2,143,000	Trails Operating
FY 20-21 R2 Family First Prevention and Services Act	250,000	Trails Operating
Project Manager	167,130	Trails Operating
Miscellaneous	24,905	Trails Operating
<b>Trails Operating Subtotal</b>	<b>\$5,702,331</b>	

The request states that increased resources for Trails would allow for the development of new features, automated testing, and improve the IT support and development processes. The change request by proposed line item is shown in the table below.

REQUEST SUMMARY BY LINE ITEM				
LINE ITEM	FUND SOURCE	FY 21-22 BASE	FY 22-23 CHANGE REQUEST	FY 22-23 TOTAL
Trails	General Fund	\$4,412,470	\$606,267	\$4,933,252
	Federal Funds	3,319,586	(606,267)	2,656,367
	<b>Total</b>	<b>\$7,732,056</b>	<b>\$0</b>	<b>\$7,589,619</b>
County IT	General Fund	\$0	\$1,170,000	\$1,170,000
	Federal Funds	0	630,000	630,000
	<b>Total</b>	<b>\$0</b>	<b>\$1,800,000</b>	<b>\$1,800,000</b>
Overall	General Fund	\$4,412,470	\$1,776,267	\$6,188,737
	Federal Funds	3,319,586	23,733	3,343,319
	<b>Total</b>	<b>\$7,732,056</b>	<b>\$1,800,000</b>	<b>\$9,532,056</b>

**JOINT TECHNOLOGY COMMITTEE**

The Committee referred the request for consideration by the Joint Technology Committee (JTC). The JTC heard a presentation from the Department on January 10, 2022, and distributed a letter to the JBC recommending approval of the request. During the presentation, the Department outlined the request and agile development process of the Trails Modernization project. The recommendation is provided below:

*"The JTC fully supports the FY 2022-23 R-03 operating budget request from the CDHS for \$1.8 million General Fund ongoing to create a separate line item in the Long Bill for county child welfare IT needs, including computers for county caseworkers."*

**→ R4 ENHANCING COUNTY CHILD WELFARE SUPPORT**

**REQUEST:** The Department requests an increase of \$421,448 total funds and 3.8 FTE, including \$362,445 General Fund and \$59,003 federal funds, in FY 2022-23 and \$405,736 total funds ongoing to create 4.0 new positions to increase state support to counties. The 4.0 FTE would include one permanency specialist, two county intermediaries (CIs), and one monitoring specialist to reduce the caseload of existing FTE within the Department.

**RECOMMENDATION:** Staff recommends approval of the request.

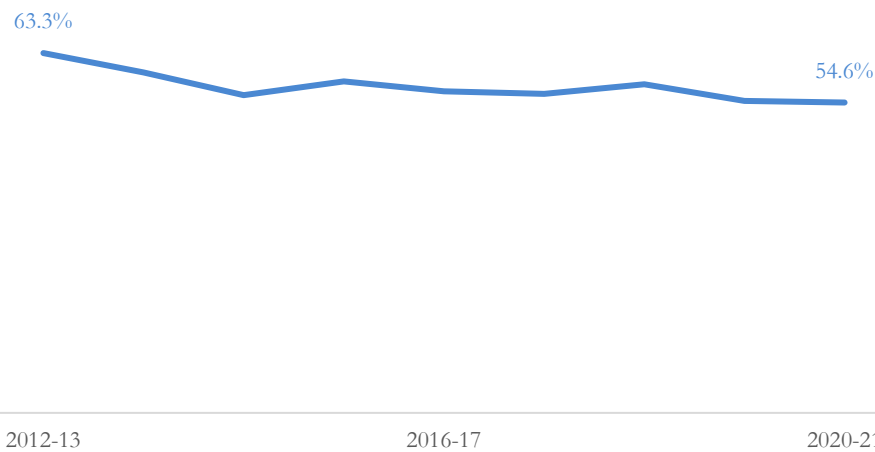
**ANALYSIS:** The requested FTE include one permanency specialist, two county intermediaries, and one monitoring specialist. The request states that the added resources will help address capacity challenges

arising from the COVID-19 pandemic, implementation of Family First, and statewide changes in the provision of child welfare practice and prevention services. The request states that the additional positions will enhance oversight, monitoring, and support to county departments of human services; help lead through major policy reforms including Family First; and support the goal of safely reducing out-of-home placement of children and youth. The increase would constitute a 6.0 percent General Fund increase to the Administration line in the Division of Child Welfare.

**PERMANENCY SPECIALIST – 1.0 FTE**

One FTE would be dedicated to improving outcomes for children that are not achieving permanency in a timely manner. This function is currently being provided by 2.0 time-limited FTE who split duties between permanency and serving as county intermediaries. The request notes that there are currently 587 children/youth legally free for adoption who have not achieved permanency in Colorado. Department data indicates that permanency has decreased in the last ten fiscal years, as indicated in the graph below.

Permanency achieved within 12 months has decreased from 63.3 percent in FY 2012-13 to 54.6 percent in FY 2020-21.



Source: Colorado Department of Human Services Community Performance Center (2021). [https://rom.socvel.ku.edu/CO\\_Public/AllViews.aspx?RVID=723](https://rom.socvel.ku.edu/CO_Public/AllViews.aspx?RVID=723)

The position would also be responsible for assisting in the development of a process and criteria to identify children/youth who may need an independent assessor to evaluate necessity of a Qualified Residential Treatment Provider (QRTP) placement and work with counties to develop guidance for county staff to facilitate the process. The request states that an estimated 400 children/youth per year may qualify for residential placement under Family First and will require additional oversight from county and Division staff to ensure compliance.

**COUNTY INTERMEDIARIES – 2.0 FTE**

Child Welfare County Intermediaries (CIs) support and monitor county practices. The request states that effectively 9.0 FTE currently carry out this position. The two new FTE would allow the Department to create a specialized response team deployed by a lead CI for surge support and to address imminent or complex county needs and provide on-demand and intensive resources to counties. Possible areas of specialization include, but are not limited to:

- Levels of county staff turnover that jeopardize response to child safety concerns;
- Assistance in placing children/youth with complex behavioral and medical needs;
- Family First implementation;
- Provision of appropriate placement and services to crossover youth; and,
- Discovery of urgent compliance concerns.

### **MONITORING SPECIALIST – 1.0 FTE**

The Department has identified the need for additional monitoring support for the implementation of Family First. A new monitoring specialist would provide technical assistance and training for providers, conduct compliance investigations in out-of-home care facilities, and assess critical incident reports. Monitoring specialists are required to review the trauma-informed care plans for each QRTP, which is a new requirement for the role under the implementation of Family First. The current caseload managed by monitoring specialists is 25-30 providers, and the additional FTE would reduce the caseload for each specialist by five.

### **LEVEL OF EVIDENCE PURSUANT TO S.B. 21-284**

The Department identified this request as a Step 3 or 4 on the evidence continuum because the child welfare system collects data and utilizes evidence based practices. Under Family First, the Department is required to use evidence informed or evidence based practices as identified by the federal clearinghouse. The request will reduce the caseload for the Department's county support staff, potentially improving the provision of evidence-based services. However, the Department does not provide research or specific data beyond caseload to support the request.

Staff finds that while the child welfare system as a whole supports evidence informed or even proven practices, the request for funds to support additional FTE is not evidence-informed itself. Pursuant to S.B. 21-284 (Evidence-based Evaluations for Budget), assignment of a level of evidence is not applicable to this request.

### **→ R17 REALIGN CHILD WELFARE HOTLINE BUDGET**

*REQUEST:* The Department requests a one-time decrease of \$457,787 General Fund to realign the Hotline for Child Abuse and Neglect line item.

*RECOMMENDATION:* **Staff recommends approval of the request.**

*ANALYSIS:* The Hotline for Child Abuse and Neglect is the statewide public reporting hotline system that provides a direct, immediate, and efficient route for counties to accept and respond to reports of abuse and neglect. Calls to local county numbers are routed through the state system so that the Department may collect data on the number of calls made to each county.

A Long Bill footnote grants line item flexibility between the hotline line item and several of the largest line items within the Division of Child Welfare budget. Each November the Department provides transfers between these line items in an RFI. Historically, under-expenditures in the Hotline line item have been utilized to cover over-expenditures in the other line items covered by the line item flexibility. The requested decrease will not affect services, but is instead intended to serve as the first step toward aligning the Hotline and Training line items with actual expenditures.

The Department anticipates decreased expenditures in the Training line item due to the expiration of ongoing service contracts. The Department anticipates submitting ongoing budget requests to realign the Hotline and Training line items with actual expenditures next year when the Training contracts have been renegotiated.

→ R18 REALIGN FAMILY AND CHILDREN'S PROGRAMS

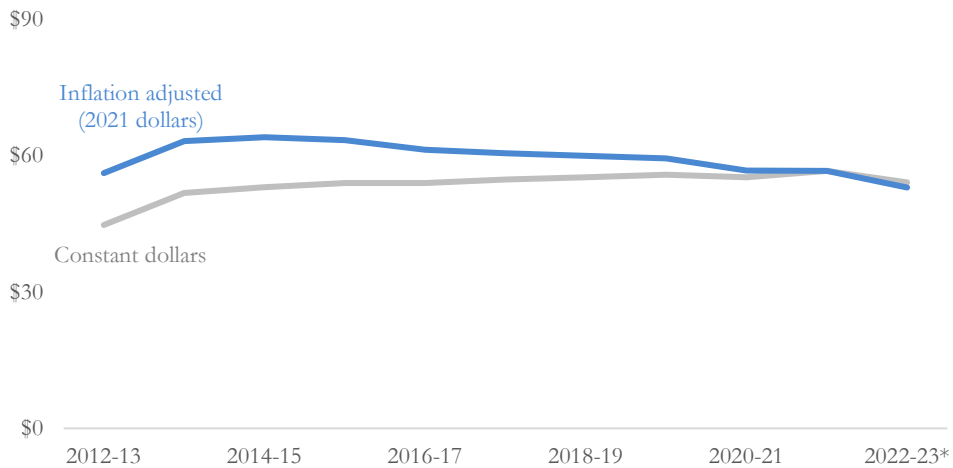
**REQUEST:** The Department requests a one-time decrease of \$2.6 million total funds, including \$2.2 million General Fund and \$194,735 federal funds for child welfare core services.

**RECOMMENDATION:** Staff does not recommend approval of the request.

**ANALYSIS:** Core Services is the second largest line item in the Division's budget and is one of the three line items that make up county capped allocations. The line item accounted for 15.1 percent of the Division's General Fund Long Bill appropriation in FY 2021-22, and 17.6 percent of the General Fund for capped allocations.

Funds from the Child Welfare Block, Core Services, and S.B. 15-242 (New County Staffing), commonly referred to as "capped allocations", are allocated to counties as determined by the Child Welfare Allocation Committee (CWAC). Core Services is the second largest line item in the Division after the Child Welfare Block, and accounted for 15.1 percent of the Division's General Fund Long Bill appropriation in FY 2021-22, and 17.6 percent of the General Fund for capped allocations. Changes to the Core Services appropriation in recent years have been driven by common policy provider rate increases. A graph of historic appropriations adjusted for inflation is provided below.

Total appropriations to Core Services have been driven by common policy provider rate adjustments for the last ten fiscal years (in millions).



*Inflation adjusted amounts calculated using CPI rates from the Colorado Legislative Council Staff September 2021 Economic Revenue Forecast. [https://leg.colorado.gov/sites/default/files/images/lcs/cpi\\_september\\_2021\\_lcs\\_forecast\\_0.pdf](https://leg.colorado.gov/sites/default/files/images/lcs/cpi_september_2021_lcs_forecast_0.pdf)*

Core Services provides funding for eight basic services that counties are required to provide, including home-based intervention, intensive family therapy, life skills, day treatment, sexual abuse treatment,

special economic assistance, mental health services, and substance abuse. The Core Services allocation is distributed to counties before the Child Welfare Block, and deficits to the Core Services allocation can be backfilled by the Child Welfare Block during end of year close out. Core Services has an 80/20 General Fund/federal funds split, while General Fund expenditures from the Child Welfare Block are eligible for 50.0 percent federal match. Services provided by Core Services can also be billed to the Block, while the reverse is not true. Considering these factors, a reduction to Core Services is less likely to impact services than the same reduction to the Child Welfare Block.

### **UPDATED FUNDING MODEL**

While the county capped allocations continue to be determined by the CWAC, recent legislation may impact how the allocations may be determined. Senate Bill 18-254 (Child Welfare Reform) implemented many changes to the child welfare system, including requiring the Department to contract with an outside entity to develop a funding model to forecast the cost of providing services under the child welfare system beginning FY 2018-19 and every three years thereafter. The funding model determined that the necessary amount required to fully fund the child welfare system as of August 2020 was \$506.6 million total funds. At the time, the Department estimated the total appropriations that fund child welfare services was approximately \$44.0 million total funds less than what the funding model indicates when resources provided to counties outside of the capped allocations are included.

During the 2021 Legislative Session, the Committee sponsored S.B. 21-277 (Child Welfare Allocation Formula) to modify the allocation model for child welfare services and create new reporting requirements for the Department. Senate Bill 21-277 requires the Department to enter a three-year agreement with an outside entity to modify the funding model annually by the end of 2021. The Department provided the first report to the Committee as requested on November 15. The report details the allocation model proposed in the first funding study from S.B. 18-254, and how it compares to the current allocation and actual expenditures by county. The funding model used the original amounts determined by the study conducted under S.B. 18-254 for FY 19-20, adjusted for inflation based on the Legislative Council Staff September 2021 forecast.

Overall, the funding model is in excess of the current allocation by \$111.1 million total funds, and in excess of actual expenditures by \$116.7 million total funds. The report also noted expenditures covered under other grants and funding sources. When these funds are included, the funding model is in excess of the allocation by \$50.6 million total funds. The table detailing the calculations from the report is provided in Appendix C.

### **LEVEL OF EVIDENCE PURSUANT TO S.B. 21-284**

The request is identified as a Step 4 on the evidence continuum because the child welfare system collects data and utilizes evidence based practices. Under Family First, the Department is required to use evidence informed or evidence based practices as identified by the federal clearinghouse. However, the request will decrease the amount of funding available for these services regardless of the shortfalls identified in the most recent funding model update provided under S.B. 21-277 (Child Welfare Allocation Formula).

Staff finds that while the child welfare system as a whole supports evidence informed or even proven practices, the request is contrary to supporting these services and the most recent funding model

analysis. Staff finds that the request is opinion-based pursuant to S.B. 21-284 (Evidence-based Evaluation for Budget).

### → BA6 S.B. 21-278 CHILD WELFARE PROVIDER ACTUARIAL ANALYSIS

*REQUEST:* The Department requests an increase of \$300,000 General Fund in FY 2022-23 and \$50,000 General Fund in FY 2023-24 to fulfill the actuarial analysis contract as required by S.B. 21-278 (Reimbursement for Out-of-home Placement Services).

*RECOMMENDATION:* **Staff recommends approval of the request.**

*ANALYSIS:* Senate Bill 21-278 (Reimbursement for Out-of-home Placement Services) requires the Department to contract with an independent vendor in FY 2022-23 to conduct an actuarial analysis of all provider rates for licensed out-of-home placement providers. The fiscal note for the bill indicated that funding would be required in out-years for vendor contracting and provider rate adjustments, but no amount was identified for FY 2022-23. The request amount is based on historic costs for similar studies procured by the Division with inflationary increases.

#### LEVEL OF EVIDENCE PURSUANT TO S.B. 21-284

The request is identified as a Step 2 on the evidence continuum. The request will support an actuarial analysis, potentially improving the use of evidence and data in child welfare allocations. However, staff would classify the request as the annualization of prior year legislation rather than the implementation of an evidence-based program. Staff finds that the assignment of a level of evidence is not applicable to the request pursuant to S.B. 21-284 (Evidence-based Evaluations for Budget).

### → BA7 EXCESS FEDERAL TITLE IV-E CASH FUND SPENDING AUTHORITY

*REQUEST:* The Department requests an increase of \$391,321 cash fund spending authority from the Excess Federal Title IV-E Cash Fund in FY 2022-23 and ongoing. The request is the continuation of a FY 2021-22 supplemental request the Committee approved in January 2022.

*RECOMMENDATION:* **Staff recommends approval of the request.**

*ANALYSIS:* The federal Adoption Assistance Program provides expanded Title IV-E eligibility primarily based on the child's age. The Department therefore receives "excess" Title IV-E by applying the adoption assistance criteria. These funds are deposited in the Excess Federal Title IV-E Cash Fund and cash fund spending authority is given in the Adoption Savings line item. Section 473(a)(8) of the federal Social Security Act requires that Title IV-E agencies spend an amount equal to any adoption savings they may receive, and the Department is statutorily required to distribute savings to counties.<sup>2</sup>

The additional cash fund spending authority provided by the request would support adoption services. Adoption services provides additional resources to counties to support families moving toward adoption and partnerships with non-profits to improve family recruitment and timeliness of services for youth in the child welfare system. Funds may also support mental health services and mentorship programs for foster and adoptive youth and families.

<sup>2</sup> Section 26-1-111 (2)(d)(II)(A)



In addition to adoption services, the existing cash fund appropriation supports the following services:

- Post-permanency services;
- Interstate compact on adoption and medical assistance;
- Voice for adoptions – national support for adoption services; and,
- National Electronic Interstate Compact Enterprise data system required by the interstate compact.

JBC staff recommends approval of the Department’s request to supplement adoption services and align cash fund spending authority with adoption savings from the Title IV-E Adoption Assistance Program.

#### LEVEL OF EVIDENCE PURSUANT TO S.B. 21-284

The request is identified as a Step 2 on the evidence continuum. The Department notes that the Adoption Assistance program supports a variety of services, but has not undergone a rigorous evaluation and does not provide further research or analysis. Staff finds that the assignment of a level of evidence is not applicable for an increase of cash fund spending authority pursuant to S.B. 21-284 (Evidence-based Evaluations for Budget).

#### → BA8 LEGAL REPRESENTATION CASH FUND SPENDING AUTHORITY

*REQUEST:* The Department requests an increase of \$27,382 cash fund spending authority from the Legal Representation Cash Fund in FY 2022-23 and ongoing. The request is a continuation of a FY 2021-22 supplemental request the Committee approved in January 2022.

*RECOMMENDATION:* **Staff recommends approval of the request.**

*ANALYSIS:* Senate Bill 19-258 (Child Welfare Prevention and Intervention Funding) created the Title IV-E Administrative Cost Cash Fund into which federal Title IV-E reimbursements for certain legal administrative costs associated with out of home legal activities are deposited. As the State’s Title IV-E agency, the Department of Human Services receives the reimbursements for the legal representation of:

- The Title IV-E agency;
- A candidate for Title IV-E foster care; or
- A Title IV-E eligible child in foster care and the child’s parents in order to prepare for and participate in all stages of foster care related legal proceedings.

Pursuant to S.B. 19-258, approved purposes for which the funds in the Title IV-E Administrative Cost Cash Fund may be used include, but are not limited to: advocacy for unhoused and at-risk youth, education advocacy, and activities and advocacy in specialty courts that serve children and families involved in the child welfare system. Funds are distributed to the Office of the Child’s Representative (OCR) and the Office of the Respondent Parents’ Counsel (ORPC) according to Memorandums of Understanding between the agencies and the Department. Cash fund spending authority is provided in the Department of Human Services section of the Long Bill, and funds are subsequently reappropriated to the OCR and ORPC in the Judicial Branch.

The Department requests an increase of \$27,382 cash fund spending authority in FY 2021-22 to align the Department’s cash fund spending authority with the total reappropriated funds spending authority in the OCR and ORPC. The Department has submitted a related budget amendment to request the same adjustment for FY 2022-23 and ongoing. JBC staff recommends approval of the technical correction to align the Department’s cash fund spending authority with the OCR and ORPC reappropriated funds spending authority.

DEPARTMENT OF HUMAN SERVICES			
S3 LEGAL REPRESENTATION CASH FUND SPENDING AUTHORITY			
	OCR	ORPC	TOTAL
Judicial Long Bill Appropriation	\$1,746,024	\$5,278,136	\$7,024,160
DHS Child Welfare Legal Representation Appropriation	1,735,536	5,261,242	6,996,778
Difference (Requested increase)	\$10,488	\$16,894	\$27,382

JBC staff recommends approval of the Department's request to align cash fund spending authority with the Judicial Department. Staff requests permission to adjust the final appropriation depending on the Committee's final action on the Judicial Department.

**LEVEL OF EVIDENCE PURSUANT TO S.B. 21-284**

The request is identified as a Step 1 on the evidence continuum and states that standards for data collection are not yet fully developed. Staff finds that the assignment of a level of evidence is not applicable for an increase of cash fund spending authority pursuant to S.B. 21-284 (Evidence-based Evaluations for Budget).

**➔ STAFF INITIATED TOBACCO MASTER SETTLEMENT AGREEMENT ADJUSTMENT**

*RECOMMENDATION:* The recommendation includes an increase of \$12,882 cash funds from the Youth Services Cash Fund for the Tony Grampsas Youth Services Program. The adjustment results from the forecast change in Tobacco Master Settlement Agreement revenue. JBC Staff requests permission to adjust the appropriation based on the March revenue forecast.

**📌 COUNTY CHILD WELFARE STAFFING**

In August 2014, the Office of the State Auditor released the Colorado Child Welfare County Workload Study. The study was conducted pursuant to Section 2-3-103, C.R.S., which authorized the State Auditor to conduct audits of all departments, institutions, and agencies of state government. The purpose of the study was to “establish a comprehensive picture of the state’s county child welfare workload, case management, and staffing levels and identify estimated workload and staffing levels to accomplish child welfare goals.” It focused on actual time spent on tasks by case aides, case workers, and supervisors in order to evaluate efficiencies, develop workload standards, and determine the need for additional resources.

At the time the workload study was completed, it was reported that county child welfare staffing needed to increase by 576.0 case worker/aid FTE and 122.0 supervisor FTE. This was based on a 1:10 case worker to case ratio, a 1:20 case worker to case aide ratio, and a 1:5 supervisor to case worker ratio. The table below indicates the annual increases since FY 2015-16, including the number of FTE used to calculate the appropriation. The Committee initially approved an increased appropriation

based on a calculation of 50.0 FTE for FY 2020-21, but reversed this decision for budget balancing. An increase has therefore not occurred since FY 2019-20.

COUNTY CHILD WELFARE STAFFING LINE ITEM, ANNUAL INITIAL APPROPRIATION INCREASES <sup>1</sup>						
	FTE UPON WHICH CALCULATION IS BASED	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS
FY 2015-16 (phase 1)	100.0	\$6,064,149	\$5,428,510	\$606,415	\$0	\$29,224
FY 2016-17 (phase 2)	100.0	6,064,149	5,428,510	606,415	0	29,224
FY 2017-18 (phase 3)	67.0	4,028,061	3,625,255	402,806	0	0
FY 2018-19 (phase 4)	100.0	6,096,229	1,902,891	609,623	0	3583715
FY 2019-20 (phase 5)	100.0	6,170,258	4,534,025	617,026	0	1,019,207
FY 2020-21 <sup>2</sup>	0.0	0	0	0	0	0
FY 2021-22	0.0	0	0	0	0	0
<b>Total</b>	<b>467</b>	<b>\$28,422,846</b>	<b>\$20,919,191</b>	<b>\$2,842,285</b>	<b>\$0</b>	<b>\$4,661,370</b>
Total recommended by workload study	698					
Remaining positions to be funded	231					

<sup>1</sup> Does not reflect adjustments related to common policy provider rate increases applied to previous years or the annualizations of prior year budget actions.

<sup>2</sup> The Department requested and the Committee initially approved calculations based on 50.0 FTE for FY 2020-21. This action was reversed during balancing.

The number of FTE used to calculate the appropriation is not meant to imply that overall county FTE has increased by the same number. Because the hiring timeline may vary across counties, and the General Assembly has no authority to govern county FTE numbers, hiring dates, or salary ranges, the actual number of positions created within county departments since the implementation of S.B. 15-242 has varied from the total FTE upon which the appropriation was calculated.

FTE ALLOCATIONS PURSUANT TO S.B. 15-242		
	FTE CALCULATION FOR S.B. 15-252 ALLOCATION	ACTUAL FTE ADDED USING S.B. 15-242 ALLOCATION
FY 2015-16 (phase 1)	100.0	100.0
FY 2016-17 (phase 2)	100.0	84.3
FY 2017-18 (phase 3)	67.0	66.0
FY 2018-19 (phase 4)	100.0	84.3
FY 2019-20 (phase 5)	100.0	84.0
FY 2020-21*	0.0	0.0
FY 2021-22	0.0	0.0
FY 2022-23	0.0	-
<b>Total Funded</b>	<b>467.0</b>	<b>418.5</b>
<i>2014 Workload Recommendation</i>	<i>698.0</i>	
<i>Total FTE Remaining</i>	<i>231.0</i>	

\*The Committee initially approved funding based on 50.0 FTE in FY 2020-21, but the decision was reversed during balancing.

### S.B. 15-242 STAFFING BLOCK LINE ITEM

During the 2015 legislative session, the Committee sponsored S.B. 15-242 (County Child Welfare Staff) to increase the funding allocated to counties specifically for the purpose of increasing the number of child welfare caseworker, case aide, and supervisor positions across the state. New positions funded through this allocation must have been created after January 1, 2015. This source of funding may not be used to provide direct services of any kind. Any existing county level child welfare FTE are to continue to be funded through the Child Welfare Block Grant allocation. Counties are not required to accept an allocation from the Staffing Block grant, but those that do are required to provide a 10.0 percent match to the allocated state and federal funds. If a county qualifies for tier 1 or tier 2 for the purpose of County Tax Base Relief, however, no county match is required.

**CHALLENGES WITH S.B. 15-242 PROVISIONS**

While the targeted funding allocated to counties as a result of the enactment of S.B. 15-242 has been successful, it has not been without its challenges. Establishing a position creation date of January 1, 2015 or later was intended to create a start date for collecting data on county staffing levels and ensure that new positions were actually created. It also provided a boundary intended to prevent counties from shifting the funding of existing positions from an allocation with a 20.0 percent match to an allocation with a 10.0 percent match. As a result the overall numbers of county child welfare case aides, caseworkers, and supervisors have increased since FY 2015-16. Unfortunately, three challenges have been identified:

- Small or medium sized counties that hired just prior to January 1, 2015 were unable to use the Staffing allocation to fund difficult to fill positions and are not able to benefit from the decreased county match rate provided by this source of funding.
- Increasing personnel costs in all counties have resulted in a greater impact on the Child Welfare Block allocation
  - Increasing the amount of funding necessary for administrative costs and reducing the amount available for services; or
  - Maintaining a static service level and leaving staff positions funded through the Child Welfare Block allocation vacant.
- Allocation of the Staffing Block through a caseload to case worker ratio model is skewed toward counties with higher degrees of capacity, penalizing small and medium sized counties whose workloads are negatively impacted by a lack of services and providers.

**SENATE BILL 21-277 (CHILD WELFARE SERVICES ALLOCATION FORMULA)**

During the 2021 Legislative Session, the Committee sponsored S.B. 21-277 (Child Welfare Services Allocation Formula). The bill requires the Department to contract with an independent vendor in FY 2022-23 to conduct an updated workload study. The Department expects the workload study to be completed by June 30, 2022, indicating that the study could be incorporated into the Department's FY 2023-24 request. However, statute does not require the study results to be considered for the allocation funding model until FY 2024-25. Therefore, counties are concerned staffing increases may not be realized for another two years without Committee action.

**CASELOAD**

Each year the Department provides updated data on county child welfare worker staffing and caseload in an RFI. The 2021 report indicates that caseload has decreased in the last two years driven by decreased contacts with mandatory reporters during COVID-19. The caseload decrease has been substantial enough to decrease the statewide caseworker and supervisor ratios below the levels recommended by the 2014 workload study. Caseload data is provided in the table below.

	MONTHLY CASELOAD	REC. CASEWORKERS (10:1 RATIO)	REC. SUPERVISORS (5:1 RATIO)	ACTUAL CASEWORKER RATIO	ACTUAL SUPERVISOR RATIO	ACTUAL STAFFING (BLOCK, CORE, & 242)	BLOCK & CORE FTE INCREASE SINCE 2015	242 FTE INCREASE
2015						1,681	189.0	95.0
2016						2,021	71.0	184.0
2017	20,954	2,095	419			2,144	130.0	266.0
2018	21,896	2,190	438	11.5	5.5	2,155	90.0	245.0
2020	21,292	2,129	426	11.3	4.7	2,551	313.0	419.0
<b>2021</b>	<b>19,311</b>	<b>1,931</b>	<b>386</b>	<b>8.64</b>	<b>5.2</b>	<b>2,644</b>	<b>384.0</b>	<b>450.0</b>

The Department also notes that many counties are experiencing high vacancy rates qualitatively ranging from 10.0 to 20.0 percent. While the salary rates used to calculate county staffing increases may be lower than the salaries actually offered by counties, salary may not be the greatest challenge for hiring. The Department notes that they are engaging in additional hiring strategies including improved partnerships with local educational institutions.

**JBC STAFF CALCULATIONS (10.0 PERCENT COUNTY MATCH)**

(Annual common policy provider rate adjustments have been applied to salaries and benefits since initial FY 2015-16 appropriation.)

COUNTY STAFFING COSTS PER FTE									
JOB CLASS	FTE	SALARIES	BENEFITS	OPERATING	TRAINING	TOTAL COST	GENERAL FUND	CASH FUNDS	FEDERAL FUNDS
Case Aides	1.0	\$31,130	\$9,339	\$5,000	\$0	\$45,469	\$33,408	\$4,547	\$7,513
Case workers	1.0	44,015	13,205	5,000	1,000	63,220	46,450	6,322	10,447
Supervisors	1.0	57,120	17,136	5,000	550	79,806	58,636	7,981	13,187
<b>Total</b>	<b>3.0</b>	<b>\$132,265</b>	<b>\$39,681</b>	<b>\$15,000</b>	<b>\$1,550</b>	<b>\$188,496</b>	<b>\$138,494</b>	<b>\$18,850</b>	<b>\$31,147</b>

COUNTY STAFFING INCREASE BASED ON THE COST OF 50.0 FTE									
JOB CLASS	FTE	SALARIES	BENEFITS	OPERATING	TRAINING	TOTAL COST	GENERAL FUND	CASH FUNDS	FEDERAL FUNDS
Case Aides	2.0	\$62,260	\$18,678	\$10,000	\$0	\$90,938	\$66,815	\$9,094	\$15,027
Case workers	40.0	1,760,612	528,204	200,000	40,000	2,528,816	1,858,005	252,887	417,866
Supervisors	8.0	456,960	137,090	40,000	4,400	638,450	469,090	63,846	105,499
<b>Total</b>	<b>50.0</b>	<b>\$2,279,832</b>	<b>\$683,972</b>	<b>\$250,000</b>	<b>\$44,400</b>	<b>\$3,258,204</b>	<b>\$2,393,911</b>	<b>\$325,828</b>	<b>\$538,392</b>

**JBC STAFF CALCULATIONS TO FULLY FUND 2014 WORKLOAD STUDY (10.0 PERCENT COUNTY MATCH)**

(Annual common policy provider rate adjustments have been applied to salaries and benefits since initial FY 2015-16 appropriation. Does not include adjustments to workload due to population increases or changes in federal or state law since the workload study was completed.)

COUNTY STAFFING INCREASE BASED ON THE COST OF 231.0 FTE									
JOB CLASS	FTE	SALARIES	BENEFITS	OPERATING	TRAINING	TOTAL COST	GENERAL FUND	CASH FUNDS	FEDERAL FUNDS
Case Aides	9.0	\$286,396	\$85,921	\$46,000	\$0	\$418,317	\$307,351	\$41,833	\$69,123
Case workers	185.0	8,134,025	2,440,303	924,000	184,800	11,683,129	8,583,983	1,168,339	1,930,542
Supervisors	37.0	2,113,440	634,040	185,000	20,350	2,952,829	2,169,542	295,290	487,931
<b>Total</b>	<b>231.0</b>	<b>\$10,533,861</b>	<b>\$3,160,264</b>	<b>\$1,155,000</b>	<b>\$205,150</b>	<b>\$15,054,275</b>	<b>\$11,060,876</b>	<b>\$1,505,462</b>	<b>\$2,487,596</b>

Each year the 2014 Workload Study is not funded, the cost of fully funding the study increases. When the Committee last considered a county staff increase in FY 2020-21, staff estimated a cost of \$14.6 million total funds to fully fund the workload study.

**① TITLE IV-E DRAW DOWN**

The Department has identified two concerns with Title IV-E draw down that have resulted in the Long Bill providing an inaccurate representation of the actual federal funds received for Child Welfare, particularly as it pertains to the county capped allocations. While there is likely a need to increase the General Fund appropriation and decrease the federal funds appropriations in the Long Bill, the extent of the impact of Family First is still unknown. Since the Department is only in the second quarter of

Family First implementation, the Department anticipates supplemental adjustments will be necessary for FY 2022-23 once more data is available.

**PENETRATION RATE**

Colorado’s federal drawdown is determined in part by the “penetration rate,” which reflects the percentage of children and youth who are in out-of-home placement who are also IV-E eligible. The Department reports the penetration rate through an automatic Trails report. This report was being revised in preparation for implementation of Family First and it was discovered that numerous kinship placements that should be counted as out-of-home were being counted as in-home.

Once identified, this error resulted in a loss of IV-E revenue, and the cost burden was shifted to counties. The Department is actively working with counties to implement practice changes that will minimize long-term kinship placements that are considered out-of-home and not eligible for IV-E drawdown to minimize loss on an ongoing basis.

**FAMILY FIRST**

The Department anticipates that the current Long Bill appropriation greatly overestimates the actual amount of federal funds that will be available for distribution to counties with the enactment of Family First. The impact in FY 2022-23 is unknown, particularly as caseload has decreased and county vacancy rates have increased during COVID-19. While the Department does not request an adjustment at this time, a supplemental adjustment may be necessary once more data is available.

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**LINE ITEM DETAIL – DIVISION OF CHILD WELFARE**

**ADMINISTRATION**

This line item provides funding for those Department staff who supervise, manage, or provide administrative support for child welfare programs. The Division includes a child protection unit that oversees grants and policies related to child protection, a permanency unit that oversees grants and state policies designed to support a child and family where there is an imminent risk of out-of-home placement, adoption programs, a financial unit that oversees distribution of funds to counties, a research and data group that oversees Trails data and federal data reporting, a quality assurance unit that inspects county-run foster homes and responds to complaints, and a unit that oversees various special Department initiatives.

*STATUTORY AUTHORITY:* Section 26-1-201 (f)(g) and (i), C.R.S.

*REQUEST:* The Department requests \$8,679,804 total funds and 74.6 FTE, including \$7,512,795 General Fund, \$66,593 Medicaid reappropriated funds, and \$1,100,416 federal funds from Title IV-E of the Social Security Act.

*RECOMMENDATION:* **Staff recommends an appropriation of \$8,979,804 total funds**, including \$7,812,795 General Fund, \$66,593 Medicaid reappropriated funds transferred from the Department of Health Care Policy and Financing, and \$1,100,416 federal funds from Title IV-E of the Social Security Act, and 67.5 FTE. Recommendation detail is provided in the table below and includes

common policy adjustments. Staff requests permission to make adjustments as necessary based on the Committee's final action on common policy.

DIVISION OF CHILD WELFARE, ADMINISTRATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$7,775,620	\$6,671,114	\$0	\$65,019	\$1,039,487	67.5
Other legislation	\$975,268	\$950,479	\$0	\$0	\$24,789	4.5
<b>TOTAL</b>	<b>\$8,750,888</b>	<b>\$7,621,593</b>	<b>\$0</b>	<b>\$65,019</b>	<b>\$1,064,276</b>	<b>72.0</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$8,750,888	\$7,621,593	\$0	\$65,019	\$1,064,276	72.0
R4 Enhancing county Child Welfare support	421,448	362,445	0	0	59,003	3.8
BA6 SB 21-278 Provider Actuarial Analysis	300,000	300,000	0	0	0	0.0
Annualize prior year legislation	(484,374)	(459,585)	0	0	(24,789)	0.5
Annualize prior year budget actions	(8,158)	(11,658)	0	1,574	1,926	(1.7)
<b>TOTAL</b>	<b>\$8,979,804</b>	<b>\$7,812,795</b>	<b>\$0</b>	<b>\$66,593</b>	<b>\$1,100,416</b>	<b>74.6</b>
<b>INCREASE/(DECREASE)</b>	<b>\$228,916</b>	<b>\$191,202</b>	<b>\$0</b>	<b>\$1,574</b>	<b>\$36,140</b>	<b>2.6</b>
Percentage Change	2.6%	2.5%	n/a	2.4%	3.4%	3.6%
<b>FY 2022-23 EXECUTIVE REQUEST</b>						
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

**CONTINUOUS QUALITY IMPROVEMENT**

This line item provides funding for Department staff who provide quality improvement technical support and oversight to county departments of human/social services.

*STATUTORY AUTHORITY:* Section 26-1-201 (f)(g) and (i), C.R.S.

*REQUEST:* The Department requests \$515,926 total funds and 6.0 FTE, including \$438,036 General Fund and \$77,890 federal funds from Title IV-E of the Social Security Act.

*RECOMMENDATION:* **Staff recommends an appropriation of \$515,926 total funds and 6.0 FTE,** including \$438,036 General Fund and \$77,890 federal funds from Title IV-E of the Social Security Act. Recommendation detail is provided in the table below and includes common policy adjustments. Staff requests permission to make adjustments as necessary based on the Committee's final action on common policy.

DIVISION OF CHILD WELFARE, CONTINUOUS QUALITY IMPROVEMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$504,178	\$426,288	\$0	\$0	\$77,890	6.0
<b>TOTAL</b>	<b>\$504,178</b>	<b>\$426,288</b>	<b>\$0</b>	<b>\$0</b>	<b>\$77,890</b>	<b>6.0</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$504,178	\$426,288	\$0	\$0	\$77,890	6.0
Annualize prior year budget actions	11,748	11,748	0	0	0	0.0
<b>TOTAL</b>	<b>\$515,926</b>	<b>\$438,036</b>	<b>\$0</b>	<b>\$0</b>	<b>\$77,890</b>	<b>6.0</b>

DIVISION OF CHILD WELFARE, CONTINUOUS QUALITY IMPROVEMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>INCREASE/(DECREASE)</b>	<b>\$11,748</b>	<b>\$11,748</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
Percentage Change	2.3%	2.8%	n/a	n/a	0.0%	n/a
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$515,926</b>	<b>\$438,036</b>	<b>\$0</b>	<b>\$0</b>	<b>\$77,890</b>	<b>6.0</b>
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

**TRAINING**

This line item provides funding for the Department to provide necessary training for county and state staff, direct service providers (e.g., foster parents), county attorneys, guardians ad litem, court-appointed special advocates, and court personnel. Most curriculum development and training is provided by outside contractors, typically departments of social work at several colleges and universities. Pursuant to Section 26-5-109, C.R.S., the child welfare training academy is established to ensure that persons hired to work within child welfare services receive the necessary training to perform the functions of their jobs responsibly and effectively. The Department is responsible for identifying specific child welfare job titles that are required to obtain certification as a mandatory condition of employment and to promulgate related rules. The line item also funds stipends to students pursuing a degree in social work.

Funding is provided in the Long Bill to increase both the frequency and length of training for county child welfare caseworkers and supervisors and to add a state-supervised on-the-job component. This facilitates the state's ability to require that certain training be completed before a new child welfare worker takes cases.

*STATUTORY AUTHORITY:* Section 26-5-102 through 26-5.5-106, C.R.S.

*REQUEST:* The Department requests \$6,819,628 total funds and 7.0 FTE, including \$3,694,893 General Fund and \$3,063,511 federal funds from Title IV-E and Title XX of the Social Security Act.

*RECOMMENDATION:* Staff recommends an appropriation of \$6,819,628 total funds and 7.0 FTE, including \$3,694,893 General Fund and \$3,063,511 federal funds from Title IV-E and Title XX of the Social Security Act. Recommendation detail is provided in the table below and includes common policy adjustments. Staff requests permission to make adjustments as necessary based on the Committee's final action on common policy.

DIVISION OF CHILD WELFARE, TRAINING						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$6,797,102	\$3,686,370	\$61,224	\$0	\$3,049,508	7.0
<b>TOTAL</b>	<b>\$6,797,102</b>	<b>\$3,686,370</b>	<b>\$61,224</b>	<b>\$0</b>	<b>\$3,049,508</b>	<b>7.0</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$6,797,102	\$3,686,370	\$61,224	\$0	\$3,049,508	7.0
Annualize prior year budget actions	22,526	8,523	0	0	14,003	0.0
<b>TOTAL</b>	<b>\$6,819,628</b>	<b>\$3,694,893</b>	<b>\$61,224</b>	<b>\$0</b>	<b>\$3,063,511</b>	<b>7.0</b>
<b>INCREASE/(DECREASE)</b>	<b>\$22,526</b>	<b>\$8,523</b>	<b>\$0</b>	<b>\$0</b>	<b>\$14,003</b>	<b>0.0</b>
Percentage Change	0.3%	0.2%	0.0%	n/a	0.5%	0.0%



DIVISION OF CHILD WELFARE, TRAINING						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$6,819,628</b>	<b>\$3,694,893</b>	<b>\$61,224</b>	<b>\$0</b>	<b>\$3,063,511</b>	<b>7.0</b>
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

**FOSTER AND ADOPTIVE PARENT RECRUITMENT, TRAINING, AND SUPPORT**

This line item represents the consolidated funding the Department receives related to the recruitment and retention of foster and adoptive parents. Funding supports 2.0 FTE charged with monitoring and improving counties' adoptive and foster parent recruitment and retention activities and providing technical assistance to counties. This position was first funded in FY 2001-02 to meet one of the requirements of the federal *Adoption and Safe Families Act*, which requires states to have an identifiable process for assuring diligent recruitment and retention of foster and adoptive families that reflect the ethnic and racial diversity of children for whom placements are needed. The intent of the line item is to assist counties in developing and maintaining foster care resources so that:

- Children and youth in foster care live in or near the communities of the homes from which they were removed;
- Siblings can be placed in the same foster or adoptive home to preserve familial connections; and
- Children and youth with developmental disabilities or behavioral/mental health issues can be cared for in an appropriate and least restrictive foster care placement.

The line item includes funding to support county efforts to develop and print marketing materials to advertise large community recruitment events and to recognize foster parents. In addition, the Heart Gallery, an exhibit that features children and youth who need adoptive families, is displayed annually in community and business venues around the state. Retention efforts funded out of this line include creating and publishing a calendar that highlights foster and adoptive families, developing and providing foster parent training materials for county departments, providing online training materials for foster parents in rural areas, and exit surveys to identify the reason that foster parents terminate foster parenting. Exit survey results are provided to county departments and child placement agencies.

*STATUTORY AUTHORITY:* Section 26-5-101 et seq., C.R.S.

*REQUEST:* The Department requests \$1,627,014 total funds and 2.0 FTE, including \$1,215,046 General Fund and \$411,968 federal funds from Title IV-E of the Social Security Act.

*RECOMMENDATION:* **Staff recommends an appropriation of \$1,627,014 total funds and 2.0 FTE**, including \$1,215,046 General Fund and \$411,968 federal funds from Title IV-E of the Social Security Act. Recommendation detail is provided in the table below and includes common policy adjustments. Staff requests permission to make adjustments as necessary based on the Committee's final action on common policy.

DIVISION OF CHILD WELFARE, FOSTER AND ADOPTIVE PARENT RECRUITMENT, TRAINING, AND SUPPORT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$1,622,454	\$1,210,486	\$0	\$0	\$411,968	2.0

DIVISION OF CHILD WELFARE, FOSTER AND ADOPTIVE PARENT RECRUITMENT, TRAINING, AND SUPPORT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>TOTAL</b>	<b>\$1,622,454</b>	<b>\$1,210,486</b>	<b>\$0</b>	<b>\$0</b>	<b>\$411,968</b>	<b>2.0</b>
FY 2022-23 RECOMMENDED APPROPRIATION						
FY 2021-22 Appropriation	\$1,622,454	\$1,210,486	\$0	\$0	\$411,968	2.0
Annualize prior year budget actions	4,560	4,560	0	0	0	0.0
<b>TOTAL</b>	<b>\$1,627,014</b>	<b>\$1,215,046</b>	<b>\$0</b>	<b>\$0</b>	<b>\$411,968</b>	<b>2.0</b>
<b>INCREASE/(DECREASE)</b>	<b>\$4,560</b>	<b>\$4,560</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
Percentage Change	0.3%	0.4%	n/a	n/a	0.0%	0.0%
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$1,627,014</b>	<b>\$1,215,046</b>	<b>\$0</b>	<b>\$0</b>	<b>\$411,968</b>	<b>2.0</b>
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

**ADOPTION AND RELATIVE GUARDIANSHIP ASSISTANCE**

This line item provides uncapped funding for counties to administer adoption and relative guardianship assistance to families. The line item was created in S.B. 18-254 (Child Welfare Reforms) through the removal of adoption and relative guardianship subsidy funding from annual capped allocations to counties and its exemption from the county close-out process. (See the line item description for the Child Welfare Services line item for a description of capped allocations and county close-out.)

*STATUTORY AUTHORITY:* Section 26-5-101 et. seq., C.R.S.

*REQUEST:* The Department requests \$42,354,479 total funds, including \$22,925,667 General Fund and \$15,159,333 federal funds from Title IV-E of the Social Security Act.

*RECOMMENDATION:* Staff recommends an appropriation of \$42,773,830 total funds, including \$23,153,201 General Fund, \$4,312,095 cash funds from local sources, and \$15,308,534 federal funds from Title IV-E of the Social Security Act. Staff requests permission to adjust this line item should Committee action concerning the common policy provider rate adjustment change.

DIVISION OF CHILD WELFARE, ADOPTION AND RELATIVE GUARDIANSHIP ASSISTANCE						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2021-22 APPROPRIATION						
S.B. 21-205 (Long Bill)	\$41,935,128	\$22,699,217	\$4,227,544	\$0	\$15,008,367	0.0
<b>TOTAL</b>	<b>\$41,935,128</b>	<b>\$22,699,217</b>	<b>\$4,227,544</b>	<b>\$0</b>	<b>\$15,008,367</b>	<b>0.0</b>
FY 2022-23 RECOMMENDED APPROPRIATION						
FY 2021-22 Appropriation	\$41,935,128	\$22,699,217	\$4,227,544	\$0	\$15,008,367	0.0
R5 Community provider rate increase	838,703	453,984	84,551	0	300,167	0.0
<b>TOTAL</b>	<b>\$42,773,831</b>	<b>\$23,153,201</b>	<b>\$4,312,095</b>	<b>\$0</b>	<b>\$15,308,534</b>	<b>0.0</b>
<b>INCREASE/(DECREASE)</b>	<b>\$838,703</b>	<b>\$453,984</b>	<b>\$84,551</b>	<b>\$0</b>	<b>\$300,167</b>	<b>0.0</b>
Percentage Change	2.0%	2.0%	2.0%	n/a	2.0%	n/a
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$42,354,479</b>	<b>\$22,925,667</b>	<b>\$4,269,479</b>	<b>\$0</b>	<b>\$15,159,333</b>	<b>0.0</b>
Request Above/(Below) Recommendation	(\$419,352)	(\$227,534)	(\$42,616)	\$0	(\$149,201)	0.0

## CHILD WELFARE SERVICES

This line item provides the primary source of funding for counties to administer child welfare programs and deliver associated services to children and families, including: 1) county administration for child welfare related activities; 2) out-of-home residential care; and 3) other necessary and appropriate services for children and families.

**COUNTY CAPPED ALLOCATIONS.** Pursuant to Section 26-5-104 (4), C.R.S., counties receive capped funding allocations for the administration and provision of child welfare services. Counties are allowed to use capped allocations for child welfare services without categorical restriction. Those counties that serve at least 80 percent of the total child welfare services population (currently the largest eleven counties) receive individual capped allocations, and the remaining small and medium-sized counties receive separate capped allocations. Each county's allocation consists of local, state, and federal funds. The Department uses state and federal funds appropriated through the Child Welfare Services line item to reimburse county departments of social services for approximately 80 percent of related expenses, up to the amount available in each county's allocation.

*ALLOCATION FORMULA.* Current law directs the Department of Human Services, with input from the Child Welfare Allocations Committee, to annually develop formulas for allocating child welfare funding among counties. A county's allocation may be amended due to "caseload growth ... or changes in federal law or federal funding" [Section 26-5-104 (4)(e), C.R.S.]. In the event that the Department and the Child Welfare Allocations Committee do not reach an agreement on the allocation formula by June 15 of any state fiscal year for the following fiscal year, the Department and the Child Welfare Allocations Committee are to submit alternatives to the Joint Budget Committee for selection of an allocation formula.

*END-OF-YEAR CLOSE-OUT.* Pursuant to Section 26-5-104 (7), C.R.S., the Department is authorized, based upon the recommendations of the Allocations Committee, to allocate any unexpended funds at fiscal year-end to any county that has over spent its capped allocation. In addition, a mitigation fund is set aside at the beginning of the year for distribution to small counties that over-expend, as their expenditures are less-easily managed than those of larger counties. A county may only receive close-out funds for authorized expenditures attributable to caseload increases beyond those anticipated when the allocations were made, and for expenditures other than those attributable to administrative and support functions.

*STATUTORY AUTHORITY:* Section 26-5-101 et. seq., C.R.S.

*REQUEST:* The Department requests \$390,394,055 total funds, including \$206,663,095 General Fund and \$97,230,039 federal funds.

*RECOMMENDATION:* **Staff recommends an appropriation of \$394,252,106 total funds**, including \$208,696,075 General Fund, \$73,674,949 cash funds from local sources, \$13,609,244 reappropriated funds transferred from the Department of Health Care Policy and Financing, and \$98,190,838 federal funds. Recommendation detail is provided in the table below and includes common policy adjustments. Staff requests permission to make adjustments as necessary based on the Committee's final action on common policy.

DIVISION OF CHILD WELFARE, ADOPTION AND RELATIVE GUARDIANSHIP ASSISTANCE						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$41,935,128	\$22,699,217	\$4,227,544	\$0	\$15,008,367	0.0
<b>TOTAL</b>	<b>\$41,935,128</b>	<b>\$22,699,217</b>	<b>\$4,227,544</b>	<b>\$0</b>	<b>\$15,008,367</b>	<b>0.0</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$41,935,128	\$22,699,217	\$4,227,544	\$0	\$15,008,367	0.0
R5 Community provider rate increase	838,703	453,984	84,551	0	300,167	0.0
<b>TOTAL</b>	<b>\$42,773,831</b>	<b>\$23,153,201</b>	<b>\$4,312,095</b>	<b>\$0</b>	<b>\$15,308,534</b>	<b>0.0</b>
<b>INCREASE/(DECREASE)</b>	<b>\$838,703</b>	<b>\$453,984</b>	<b>\$84,551</b>	<b>\$0</b>	<b>\$300,167</b>	<b>0.0</b>
Percentage Change	2.0%	2.0%	2.0%	n/a	2.0%	n/a
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$42,354,479</b>	<b>\$22,925,667</b>	<b>\$4,269,479</b>	<b>\$0</b>	<b>\$15,159,333</b>	<b>0.0</b>
Request Above/(Below) Recommendation	(\$419,352)	(\$227,534)	(\$42,616)	\$0	(\$149,201)	0.0

**COUNTY LEVEL CHILD WELFARE STAFFING**

This line item was added through S.B. 15-242 directing the Department, after input from the Child Welfare Allocation Committee, to develop a formula to allocate additional funding to counties beyond what they receive through the Child Welfare Block allocation for the specific purpose of creating new child welfare case aid, case worker, and supervisor positions at the county level. The bill requires a 10.0 percent county match for funds, unless the county qualifies for tier 1 or tier 2 of County Tax Base Relief, in which case, the county is funded at 100.0 percent.

*STATUTORY AUTHORITY:* Section 26-5-103.5, C.R.S.

*REQUEST:* The Department requests \$27,412,259 total funds, including \$19,955,483 General Fund and \$4,696,377 federal funds from Title IV-E of the Social Security Act.

*RECOMMENDATION:* **Staff recommends an appropriation of \$27,683,668 total funds**, including \$20,152,502 General Fund, \$2,787,923 cash funds from local sources, and \$4,743,243 federal funds from Title IV-E of the Social Security Act. Recommendation detail is provided in the table below and includes common policy adjustments. Staff requests permission to make adjustments as necessary based on the Committee's final action on common policy.

DIVISION OF CHILD WELFARE, COUNTY LEVEL CHILD WELFARE STAFFING						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$27,140,851	\$19,757,355	\$2,733,258	\$0	\$4,650,238	0.0
<b>TOTAL</b>	<b>\$27,140,851</b>	<b>\$19,757,355</b>	<b>\$2,733,258</b>	<b>\$0</b>	<b>\$4,650,238</b>	<b>0.0</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$27,140,851	\$19,757,355	\$2,733,258	\$0	\$4,650,238	0.0
R5 Community provider rate increase	542,817	395,147	54,665	0	93,005	0.0
<b>TOTAL</b>	<b>\$27,683,668</b>	<b>\$20,152,502</b>	<b>\$2,787,923</b>	<b>\$0</b>	<b>\$4,743,243</b>	<b>0.0</b>
<b>INCREASE/(DECREASE)</b>	<b>\$542,817</b>	<b>\$395,147</b>	<b>\$54,665</b>	<b>\$0</b>	<b>\$93,005</b>	<b>0.0</b>
Percentage Change	2.0%	2.0%	2.0%	n/a	2.0%	n/a

DIVISION OF CHILD WELFARE, COUNTY LEVEL CHILD WELFARE STAFFING						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$27,412,259</b>	<b>\$19,955,483</b>	<b>\$2,760,399</b>	<b>\$0</b>	<b>\$4,696,377</b>	<b>0.0</b>
Request Above/(Below) Recommendation	(\$271,409)	(\$197,019)	(\$27,524)	\$0	(\$46,866)	0.0

**RESIDENTIAL PLACEMENTS FOR CHILDREN WITH INTELLECTUAL AND DEVELOPMENTAL DISABILITIES**

This line item was created through S.B. 18-254 (Child Welfare Reforms) and funds out-of-home placements of children with intellectual and developmental disabilities who are placed with the licensed provider that is contracted by the State Department of Human Services.

*STATUTORY AUTHORITY:* Section 26-5-102, C.R.S.

*REQUEST:* The Department requests \$3,639,064 total funds and 2.0 FTE, including \$3,621,397 General Fund and \$17,667 federal funds from Title IV-E of the Social Security Act.

*RECOMMENDATION:* Staff recommends an appropriation of \$3,674,357 total funds and 1.0 FTE, including \$3,656,690 General Fund and \$17,667 federal funds from Title IV-E of the Social Security Act. Recommendation detail is provided in the table below and includes common policy adjustments. Staff requests permission to make adjustments as necessary based on the Committee's final action on common policy.

DIVISION OF CHILD WELFARE, RESIDENTIAL PLACEMENTS FOR CHILDREN WITH INTELLECTUAL AND DEVELOPMENTAL DISABILITIES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$2,401,637	\$2,383,970	\$0	\$0	\$17,667	1.0
Other legislation	\$1,162,912	\$1,162,912	\$0	\$0	\$0	0.5
<b>TOTAL</b>	<b>\$3,564,549</b>	<b>\$3,546,882</b>	<b>\$0</b>	<b>\$0</b>	<b>\$17,667</b>	<b>1.5</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$3,564,549	\$3,546,882	\$0	\$0	\$17,667	1.5
R5 Community provider rate increase	70,938	70,938	0	0	0	0.0
Annualize prior year legislation	36,348	36,348	0	0	0	0.5
Annualize prior year budget actions	2,522	2,522	0	0	0	0.0
<b>TOTAL</b>	<b>\$3,674,357</b>	<b>\$3,656,690</b>	<b>\$0</b>	<b>\$0</b>	<b>\$17,667</b>	<b>2.0</b>
<b>INCREASE/(DECREASE)</b>	<b>\$109,808</b>	<b>\$109,808</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>0.5</b>
Percentage Change	3.1%	3.1%	n/a	n/a	0.0%	33.3%
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$3,639,064</b>	<b>\$3,621,397</b>	<b>\$0</b>	<b>\$0</b>	<b>\$17,667</b>	<b>2.0</b>
Request Above/(Below) Recommendation	(\$35,293)	(\$35,293)	\$0	\$0	\$0	0.0

**CHILD WELFARE PREVENTION AND INTERVENTION SERVICES**

Unspent General Fund allocated to counties in the Child Welfare Block allocation is transferred into the Child Welfare Prevention and Intervention Services Cash Fund created in S.B. 18-254. These funds are allocated to counties to increase prevention services capacity.

*STATUTORY AUTHORITY:* Section 26-5-104., C.R.S.

*REQUEST:* The Department requests continuation appropriation of \$595,953 cash funds spending authority from the Child Welfare Prevention and Intervention Services Cash Fund.

*RECOMMENDATION:* **Staff recommends a continuation appropriation of \$595,953 cash funds** from the Child Welfare Prevention and Intervention Services Cash Fund.

**CHILD WELFARE LEGAL REPRESENTATION**

The United States Children’s Bureau changed its policy in 2019 to allow the Title IV-E agency to claim Title IV-E administrative costs of independent legal representation by an attorney for: a child who is a candidate for Title IV-E foster care or in foster care; and the child’s parent for activities to prepare for and participate in all stages of foster care legal proceedings, such as court hearings related to a child’s removal from the home. Title IV-E reimbursements resulting from these new activities are deposited into the Title IV-E Administrative Costs Cash Fund.

*STATUTORY AUTHORITY:* Section 26-2-102.5., C.R.S.

*REQUEST:* The Department requests an appropriation of \$7,051,542 cash funds spending authority from the Title IV-E Administrative Cost Cash Fund.

*RECOMMENDATION:* **Staff recommends an appropriation of \$7,051,542 cash funds** spending authority from the Title IV-E Administrative Cost Cash Fund. Recommendation detail is provided in the table below and includes adjustments related to BA8 to align spending authority with related appropriations in the Judicial Department. Staff requests permission to adjust this line based on the Committee's final action for the Judicial Department.

DIVISION OF CHILD WELFARE, CHILD WELFARE LEGAL REPRESENTATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$6,996,778	\$0	\$6,996,778	\$0	\$0	0.0
H.B. 22-1175 (Supplemental)	\$27,382	\$0	\$27,382	\$0	\$0	0.0
<b>TOTAL</b>	<b>\$7,024,160</b>	<b>\$0</b>	<b>\$7,024,160</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$7,024,160	\$0	\$7,024,160	\$0	\$0	0.0
BA8 Legal Representation Cash Fund						
Spending Authority	27,382	0	27,382	0	0	0.0
Annualize prior year budget actions	(27,382)	0	(27,382)	0	0	0.0
<b>TOTAL</b>	<b>\$7,024,160</b>	<b>\$0</b>	<b>\$7,024,160</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
<b>INCREASE/(DECREASE)</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
Percentage Change	0.0%	n/a	0.0%	n/a	n/a	n/a
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$7,024,160</b>	<b>\$0</b>	<b>\$7,024,160</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

**FAMILY AND CHILDREN'S PROGRAMS**

This line item was established largely as a result of the Child Welfare Settlement Agreement (finalized in February 1995). The settlement agreement required changes to the child welfare system, including:

1) an increase in the number of county caseworkers and supervisors; 2) improvements in the amount and types of training provided to caseworkers, supervisors, and out-of-home care providers; 3) the provision of core services to children and families (described below); 4) improvements in investigations, needs assessments, and case planning; 5) improvements in services to children placed in residential care; 6) increased rates for out-of-home care providers and elimination of certain rate disparities; and 7) the development of a unitary computerized information system (the Colorado Trails System). In January 2002, the parties agreed that the Department and counties were in substantial compliance with the terms of the settlement agreement, and it was terminated.

This line item historically provided funding for three purposes (staff, training, and core services), but the General Assembly transferred staff and training to other line items. Currently, the line item funds only core services to families with children that are at imminent risk of placement outside the home.

**DESCRIPTION OF CORE SERVICES.** This program serves children who are dependent and neglected or abused, delinquent or in conflict with their families or communities through various supportive services. Section 19-3-208, C.R.S., specifies a basic set of child welfare services counties are required to provide to eligible children and families. Certain additional services are required to be made available and provided based upon the state's capacity to increase federal funding or any other money appropriated for these services and as determined necessary and appropriate by individual case plans. These services include:

- Transportation to services;
- Child care;
- In-home supportive homemaker services;
- Diagnostic, mental health, and health care services;
- Drug and alcohol treatment services;
- After care services to prevent a return to out-of-home placement;
- Family support services while a child is in out-of-home placement including home-based services, family counseling, and placement alternative services;
- Financial services in order to prevent placement; and
- Family preservation services, which are brief, comprehensive, and intensive services provided to prevent the out-of-home placement of children or to promote the safe return of children to the home. Such services are further described and authorized at 26-5.5-101 through 106, C.R.S.

In addition, pursuant to Section 26-5.3-105, C.R.S., emergency assistance shall be made available to children at imminent risk of out-of-home placement. Emergency assistance includes:

- 24-hour emergency shelter facilities;
- Information referral;
- Intensive family preservation services;
- In-home supportive homemaker services;
- Services used to develop and implement a discrete case plan; and
- Day treatment services for children.

Pursuant to Department rules, to be eligible for core services, a child must be at imminent risk of out of home placement, or in such placement in which case, services are provided to support family reunification. House Bill 11-1196 expanded the use of family preservation services as identified in Section 26-5.5-104, C.R.S., to families at risk of involvement in the child welfare system.

*STATUTORY AUTHORITY:* Section 26-5-101 et seq., C.R.S.

*REQUEST:* The Department requests \$54,689,244 total funds, including \$46,030,289 General Fund and \$2,891,193 federal funds from Title IV-E of the Social Security Act.

*RECOMMENDATION:* **Staff recommends an appropriation of \$57,818,369 total funds**, including \$48,660,581 General Fund, \$6,044,833 cash funds from local sources, and \$3,112,955 federal funds from Title IV-E of the Social Security Act. Staff requests permission to adjust this line item should Committee action concerning the common policy provider rate adjustment change.

DIVISION OF CHILD WELFARE, FAMILY AND CHILDREN'S PROGRAMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$56,684,676	\$47,706,452	\$5,926,307	\$0	\$3,051,917	0.0
<b>TOTAL</b>	<b>\$56,684,676</b>	<b>\$47,706,452</b>	<b>\$5,926,307</b>	<b>\$0</b>	<b>\$3,051,917</b>	<b>0.0</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$56,684,676	\$47,706,452	\$5,926,307	\$0	\$3,051,917	0.0
R5 Community provider rate increase	1,133,693	954,129	118,526	0	61,038	0.0
R18 Realign family and childrens programs	0	0	0	0	0	0.0
<b>TOTAL</b>	<b>\$57,818,369</b>	<b>\$48,660,581</b>	<b>\$6,044,833</b>	<b>\$0</b>	<b>\$3,112,955</b>	<b>0.0</b>
<b>INCREASE/(DECREASE)</b>	<b>\$1,133,693</b>	<b>\$954,129</b>	<b>\$118,526</b>	<b>\$0</b>	<b>\$61,038</b>	<b>0.0</b>
Percentage Change	2.0%	2.0%	2.0%	n/a	2.0%	n/a
<b>FY 2022-23 EXECUTIVE REQUEST</b>						
Request Above/(Below) Recommendation	(\$3,129,125)	(\$2,630,292)	(\$277,071)	\$0	(\$221,762)	0.0

**ADOPTION SAVINGS**

The Adoption Assistance Program provides expanded eligibility provisions for any child who meets the criteria for an “applicable child” as defined in section 473(e) of the Social Security Act. Application of the Act’s provisions tends to result in more children being determined as Title IV-E eligible because it decouples eligibility for the Title IV-E Adoption Assistance Program from the Aid to Families with Dependent Children requirements. Federal law requires Title IV-E agencies to spend an amount equal to any savings they achieve as a result of applying the differing program eligibility criteria to applicable children for other child welfare activities permitted under Titles IV-B or IV-E of the Act. These funds are referred to as “adoption savings.”

Adoption savings is calculated from an assessment of Title IV-E Adoption Assistance Program claims made on behalf of those children who, absent the applicable child eligibility criteria, would not have been determined eligible for Title IV-E adoption assistance. It is generally equal to the federal share of the claims since, in most instances, that amount would have been paid from non-federal Title IV-E agency funds. Adoption savings are deposited into the Excess Federal Title IV-E Reimbursements Cash Fund.

*STATUTORY AUTHORITY:* Section 26-1-111 (2)(d)(II)(B), C.R.S.



*REQUEST:* The Department requests \$1,482,642 cash fund spending authority from the Excess Federal Title IV-E Reimbursements Cash Fund.

*RECOMMENDATION:* **Staff recommends an appropriation of \$1,482,642 cash funds** spending authority from the Excess Federal Title IV-E Reimbursements Cash Fund.

DIVISION OF CHILD WELFARE, ADOPTION SAVINGS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$1,394,000	\$0	\$1,394,000	\$0	\$0	0.0
H.B. 22-1175 (Supplemental)	\$391,321	\$0	\$391,321	\$0	\$0	0.0
<b>TOTAL</b>	<b>\$1,785,321</b>	<b>\$0</b>	<b>\$1,785,321</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$1,785,321	\$0	\$1,785,321	\$0	\$0	0.0
BA7 Excess Title IV-E spending authority	391,321	0	391,321	0	0	0.0
Annualize prior year budget actions	(1,085,321)	0	(1,085,321)	0	0	0.0
<b>TOTAL</b>	<b>\$1,091,321</b>	<b>\$0</b>	<b>\$1,091,321</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
<b>INCREASE/(DECREASE)</b>	<b>(\$694,000)</b>	<b>\$0</b>	<b>(\$694,000)</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
Percentage Change	(38.9%)	n/a	(38.9%)	n/a	n/a	n/a
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$1,091,321</b>	<b>\$0</b>	<b>\$1,091,321</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

**PERFORMANCE-BASED COLLABORATIVE MANAGEMENT INCENTIVES**

This line item was first appropriated in FY 2005-06 to provide spending authority for the Department to allocate incentives to counties pursuant to H.B. 04-1451 and previous legislation. Additional details on the counties participating in the program is provided in Appendix D.

**HOUSE BILL 04-1451, AS AMENDED BY H.B. 08-1005.** House Bill 04-1451, codified at Section 24-1.9-101 through 104, C.R.S., authorizes, but does not require, each county department of social services to enter into a memorandum of understanding (MOU) with local representatives of various agencies to promote a collaborative system of services to children and families. If a county department elects to enter into an MOU pursuant to this bill, the MOU is required to include local representatives from the following agencies:

- The local judicial districts, including probation services;
- The health department, whether a county, district, or regional health department;
- The local school district or school districts;
- Each community mental health center;
- Each behavioral health organization (BHO);
- The Division of Youth Corrections;
- Alcohol and drug abuse managed service organizations;
- A designated managed service organization for the provision of treatment services for alcohol and drug abuse pursuant to Section 27-80-107, C.R.S.; and
- A domestic abuse program as defined in Section 26-7.5-102, C.R.S., if representation from such a program is available.

The statute encourages local agencies to enter into MOUs by region, and recommends that the agencies seek input, support, and collaboration from key stakeholders in the private and non-profit sectors, as well as from parent advocacy or family advocacy organizations. Parties to each MOU are required to establish collaborative management processes that are designed to: 1) reduce duplication and eliminate fragmentation of services; 2) increase the quality and effectiveness of services; and 3) encourage cost-sharing among service providers.

Participating entities must agree to meet certain performance measures, specified by the Department and the Board of Human Services. Local interagency groups that choose this option are eligible to receive incentive moneys from the Performance-based Collaborative Management Incentive Cash Fund and the General Fund through this line item. Incentives allocated by the Department to those interagency groups that meet or exceed the specified performance measures are to be reinvested in services for children and families.

**FUNDING FOR THE PROGRAM.** Since its inception the program has been funded through the Performance-based Collaborative Management Incentive Cash Fund that consists of monies received from docket fees in civil actions transferred pursuant to Section 13-32-101 (5)(a), C.R.S. In addition, the fund receives transfers from the family stabilization services fund. In FY 2015-16, \$1.5 million General Fund was appropriated to the program through S.B. 15-241. These funds are combined with available cash funds designated to the program and allocated through an incentive formula to participating counties.

*STATUTORY AUTHORITY:* Sections 24-1.9-101 through 104 and 26-5-105.5, C.R.S.

*REQUEST:* The Department requests a continuation appropriation of \$4,500,000 total funds, including \$1,500,000 General Fund and \$3,000,000 cash fund spending authority from the Performance-based Incentive Cash Fund.

*RECOMMENDATION:* **Staff recommends a continuation appropriation of \$4,500,000 total funds, including \$1,500,000 General Fund and \$3,000,000 cash funds spending authority from the Performance-based Collaborative Management Incentive Cash Fund.**

#### COLLABORATIVE MANAGEMENT PROGRAM ADMINISTRATION AND EVALUATION

This line item was created through S.B. 15-241 that appropriated General Fund to the Collaborative Management Program for allocation to counties in addition to existing cash fund spending authority. Funds in this line item are used to support 1.5 Department FTE in the supervision of the program. In addition, the funds are used to contract an outside organization to perform an annual evaluation of the program pursuant to Section 24-1.9-102.5, C.R.S.

*STATUTORY AUTHORITY:* Section 24-1.9-102.5, C.R.S.

*REQUEST:* The Department requests an appropriation of \$358,490 General Fund and 1.5 FTE.

*RECOMMENDATION:* **Staff recommends an appropriation of \$358,490 General Fund and 1.5 FTE.**

DIVISION OF CHILD WELFARE, COLLABORATIVE MANAGEMENT PROGRAM ADMINISTRATION AND EVALUATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$356,476	\$356,476	\$0	\$0	\$0	1.5
<b>TOTAL</b>	<b>\$356,476</b>	<b>\$356,476</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>1.5</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$356,476	\$356,476	\$0	\$0	\$0	1.5
Annualize prior year budget actions	2,014	2,014	0	0	0	0.0
<b>TOTAL</b>	<b>\$358,490</b>	<b>\$358,490</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>1.5</b>
<b>INCREASE/(DECREASE)</b>	<b>\$2,014</b>	<b>\$2,014</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
Percentage Change	0.6%	0.6%	n/a	n/a	n/a	n/a
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$358,490</b>	<b>\$358,490</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>1.5</b>
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

**INDEPENDENT LIVING PROGRAMS**

This line item reflects, for informational purposes, federal Title IV-E Chafee Foster Care Independence Program funds that are available to states to provide services for youth up to age 21 who are emancipating out-of-home residential care. While some counties use other funding sources to support staffing units devoted to independent living services, federal Chafee funds provide the primary source of funding for independent living services in Colorado. These federal funds support direct services to eligible youth, as well as technical assistance, program and policy development, monitoring, and program administration.

This program also works in conjunction with other programs to provide services to youth leaving foster care, such as by arranging for housing vouchers and educational training vouchers for youth who have aged out of foster care.

*STATUTORY AUTHORITY:* Section 26-5-101 et seq., C.R.S.

*REQUEST:* The Department requests that \$2,700,069 federal funds from Title IV-E of the Social Security Act and 4.0 FTE be included in the Long Bill for informational purposes.

*RECOMMENDATION:* **Staff recommends an appropriation of \$2,700,069 federal funds** from Title IV-E of the Social Security Act and 4.0 FTE for informational purposes. Recommendation detail is provided in the table below and includes common policy adjustments. Staff requests permission to make adjustments as necessary based on the Committee's final action on common policy.

DIVISION OF CHILD WELFARE, INDEPENDENT LIVING PROGRAMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$2,681,756	\$0	\$0	\$0	\$2,681,756	4.0
<b>TOTAL</b>	<b>\$2,681,756</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$2,681,756</b>	<b>4.0</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$2,681,756	\$0	\$0	\$0	\$2,681,756	4.0

DIVISION OF CHILD WELFARE, INDEPENDENT LIVING PROGRAMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Annualize prior year budget actions	18,313	0	0	0	18,313	0.0
<b>TOTAL</b>	<b>\$2,700,069</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$2,700,069</b>	<b>4.0</b>
<b>INCREASE/(DECREASE)</b>	<b>\$18,313</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$18,313</b>	<b>0.0</b>
Percentage Change	0.7%	n/a	n/a	n/a	0.7%	0.0%
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$2,700,069</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$2,700,069</b>	<b>4.0</b>
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

**FEDERAL CHILD ABUSE PREVENTION AND TREATMENT ACT GRANT**

This line item reflects, for informational purposes, the funding and staff responsible for administering grants available pursuant to Section 106 of the Child Abuse Prevention and Treatment Act (CAPTA), as amended by Public Law 105-235. A five year reauthorization for the program was signed into law in December of 2010 and amended in January of 2019. Under federal law, pursuant to authorizations in the act, funds shall remain available until expended for the purposes for which they were appropriated. Funding is allotted to states annually on a formula basis according to each state's ratio of children under the age of 18 to the national total. This grant program requires each state to submit a five-year plan and an assurance that the state is operating a statewide child abuse and neglect program that includes specific provisions and procedures. These assurances include:

- Establishment of citizen review panels;
- Expungement of unsubstantiated and false reports of child abuse and neglect;
- Preservation of the confidentiality of reports and records of child abuse and neglect, and limited disclosure to individuals and entities permitted in statute;
- Provision for public disclosure of information and findings about a case of child abuse and neglect that results in a child fatality or near fatality;
- The appointment of a guardian ad litem to represent a child's best interests in court; and
- Expedited termination of parental rights for abandoned infants and provisions that make conviction of certain felonies grounds for termination of parental rights.

The reauthorized version of the bill supports additional collaboration between child protective services, domestic violence and other services and makes services for children exposed to domestic violence an eligible expenditure, and encourages the use of differential response in child welfare practice. Differential response is defined as "a state or community-determined formal response that assesses the needs of the child or family without requiring a determination of risk or occurrence of maltreatment." States are allowed to utilize the CAPTA grant to improve their child protective service systems in the following areas:

- The intake, assessment, screening, and investigation of reports of abuse and neglect;
- Protocols to enhance investigations;
- Improving legal preparation and representation;
- Case management and delivery of services provided to children and their families;
- Risk and safety assessment tools and protocols;
- Automation systems that support the program and track reports of child abuse and neglect;
- Training for agency staff, service providers, and mandated reporters; and

- Developing, strengthening, and supporting child abuse and neglect prevention, treatment, and research programs in the public and private sectors.

*STATUTORY AUTHORITY:* Section 19-3-101 through 19-3-316. C.R.S.

*REQUEST:* The Department requests that \$494,970 federal funds from the Child Abuse Prevention and Treatment Act state grant and 3.0 FTE be included in the Long Bill for informational purposes.

*RECOMMENDATION:* **Staff recommends an appropriation of \$494,970 federal funds** from the Child Abuse Prevention and Treatment Act state grant and 3.0 FTE for informational purposes. Recommendation detail is provided in the table below and includes common policy adjustments. Staff requests permission to make adjustments as necessary based on the Committee's final action on common policy.

DIVISION OF CHILD WELFARE, FEDERAL CHILD ABUSE PREVENTION AND TREATMENT ACT GRANT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$477,600	\$0	\$0	\$0	\$477,600	3.0
<b>TOTAL</b>	<b>\$477,600</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$477,600</b>	<b>3.0</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$477,600	\$0	\$0	\$0	\$477,600	3.0
Annualize prior year budget actions	17,370	0	0	0	17,370	0.0
<b>TOTAL</b>	<b>\$494,970</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$494,970</b>	<b>3.0</b>
<b>INCREASE/(DECREASE)</b>	<b>\$17,370</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$17,370</b>	<b>0.0</b>
Percentage Change	3.6%	n/a	n/a	n/a	3.6%	0.0%
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$494,970</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$494,970</b>	<b>3.0</b>
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

### HOTLINE FOR CHILD ABUSE AND NEGLECT

Pursuant to H.B. 13-1271, the Department developed and implemented a statewide child abuse and neglect reporting hotline system. The system is available 24 hours a day, 7 days a week and serves as a direct, immediate, and efficient route of notification to the entity responsible for accepting a report of abuse and neglect and responding to an inquiry about services. The hotline enhances the current child welfare system and provides an additional option for the public to make an initial report of suspected or known child abuse or neglect or to make an inquiry. The Department and the Governor’s Office of Information Technology finalized and deployed the hotline in every county in 2014.

*STATUTORY AUTHORITY:* Section 26-5-111 (3) (a), C.R.S.

*REQUEST:* The Department requests an appropriation of \$2,976,814 total funds and 6.0 FTE, including \$2,925,087 General Fund and \$51,727 federal funds from Title IV-E of the Social Security Act.

*RECOMMENDATION:* **Staff recommends an appropriation of \$2,976,814 total funds and 6.0 FTE**, including \$2,925,087 General Fund and \$51,727 federal funds from Title IV-E of the Social Security Act.

DIVISION OF CHILD WELFARE, HOTLINE FOR CHILD ABUSE AND NEGLECT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$3,425,372	\$3,373,645	\$0	\$0	\$51,727	6.0
<b>TOTAL</b>	<b>\$3,425,372</b>	<b>\$3,373,645</b>	<b>\$0</b>	<b>\$0</b>	<b>\$51,727</b>	<b>6.0</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$3,425,372	\$3,373,645	\$0	\$0	\$51,727	6.0
Annualize prior year budget actions	9,229	9,229	0	0	0	0.0
R17 Realign Child Welfare hotline budget	(457,787)	(457,787)	0	0	0	0.0
<b>TOTAL</b>	<b>\$2,976,814</b>	<b>\$2,925,087</b>	<b>\$0</b>	<b>\$0</b>	<b>\$51,727</b>	<b>6.0</b>
<b>INCREASE/(DECREASE)</b>	<b>(\$448,558)</b>	<b>(\$448,558)</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
Percentage Change	(13.1%)	(13.3%)	n/a	n/a	0.0%	0.0%
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$2,976,814</b>	<b>\$2,925,087</b>	<b>\$0</b>	<b>\$0</b>	<b>\$51,727</b>	<b>6.0</b>
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	(0.0)

**PUBLIC AWARENESS CAMPAIGN FOR CHILD WELFARE**

This line item provides funding for the public awareness campaign associated with the statewide child abuse and neglect hotline reporting system. Funding is used to educate the public on the role of community members in the prevention of child abuse, neglect, egregious incidents, and fatalities. The campaign launched in April 2015 and includes multi-media promotional products that provide consistent messaging across the state, including billboards, gas toppers, television and radio advertisement, social media promotion, and an electronic campaign toolkit. In addition, the Department is working to develop partnerships with other public, nonprofit, private sector, and community organizations to promote the hotline and raise awareness for child abuse and neglect prevention across the state.

*STATUTORY AUTHORITY:* Section 26-5-111 (3)(a), C.R.S.

*REQUEST:* The Department requests an appropriation of \$1,010,673 General Fund and 1.0 FTE.

*RECOMMENDATION:* **Staff recommends an appropriation of \$1,010,673 General Fund and 1.0 FTE.** Recommendation detail is provided in the table below and includes common policy adjustments. Staff requests permission to make adjustments as necessary based on the Committee's final action on common policy.

DIVISION OF CHILD WELFARE, PUBLIC AWARENESS CAMPAIGN FOR CHILD WELFARE						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$1,008,890	\$1,008,890	\$0	\$0	\$0	1.0
<b>TOTAL</b>	<b>\$1,008,890</b>	<b>\$1,008,890</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>1.0</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$1,008,890	\$1,008,890	\$0	\$0	\$0	1.0
Annualize prior year budget actions	1,783	1,783	0	0	0	0.0
<b>TOTAL</b>	<b>\$1,010,673</b>	<b>\$1,010,673</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>1.0</b>
<b>INCREASE/(DECREASE)</b>	<b>\$1,783</b>	<b>\$1,783</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>

DIVISION OF CHILD WELFARE, PUBLIC AWARENESS CAMPAIGN FOR CHILD WELFARE						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Percentage Change	0.2%	0.2%	n/a	n/a	n/a	0.0%
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$1,010,673</b>	<b>\$1,010,673</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>1.0</b>
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

**INTERAGENCY PREVENTION PROGRAMS COORDINATION**

The interagency prevention systems coordination oversees the development and implementation of the Colorado Statewide Youth Development Plan and addresses the coordination of youth development programs across multiple state and local agencies. The goal of the plan is to quantify existing and needed services for youth ages 9-21 and to align existing limited resources to help promote positive youth development. The program receives General Fund to support personnel costs and other costs associated with implementation of the plan and coordinating with stakeholders.

*STATUTORY AUTHORITY:* Section 26-5-101 et seq., C.R.S.

*REQUEST:* The Department requests an appropriation of \$144,409 General Fund and 1.0 FTE.

*RECOMMENDATION:* **Staff recommends an appropriation of \$144,409 General Fund and 1.0 FTE.** Recommendation detail is provided in the table below and includes common policy adjustments. Staff requests permission to make adjustments as necessary based on the Committee's final action on common policy.

DIVISION OF CHILD WELFARE, INTERAGENCY PREVENTION PROGRAMS COORDINATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$142,419	\$142,419	\$0	\$0	\$0	1.0
<b>TOTAL</b>	<b>\$142,419</b>	<b>\$142,419</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>1.0</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$142,419	\$142,419	\$0	\$0	\$0	1.0
Annualize prior year budget actions	1,990	1,990	0	0	0	0.0
<b>TOTAL</b>	<b>\$144,409</b>	<b>\$144,409</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>1.0</b>
<b>INCREASE/(DECREASE)</b>	<b>\$1,990</b>	<b>\$1,990</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
Percentage Change	1.4%	1.4%	n/a	n/a	n/a	0.0%
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$144,409</b>	<b>\$144,409</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>1.0</b>
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

**TONY GRAMPSAS YOUTH SERVICES PROGRAM**

The Tony Grampsas Youth Services (TGYS) Program provides state funding for community-based programs that target youth and their families for intervention services designed to reduce the occurrence of youth crime and violence. It also promotes prevention and education programs that are designed to reduce the occurrence and reoccurrence of child abuse and neglect and reduce the need for state intervention in child abuse and neglect prevention and education. The program funds a wide range of community programs for children and youth, including those focusing on youth mentoring, restorative justice, before- and after-school programs, school dropout prevention, violence prevention

services, and youth marijuana use and abuse prevention and intervention programs. Grant awards are determined by the program board. Cash fund sources include the Marijuana Tax Cash Fund and Youth Services Program Fund.

*STATUTORY AUTHORITY:* Section 26-6.8-101 et seq., C.R.S.

*REQUEST:* The Department requests an appropriation of \$10,351,936 total funds and 3.0 FTE, including \$1,718,952 General Fund.

*RECOMMENDATION:* **Staff recommends an appropriation of \$10,351,936 total funds and 3.0 FTE**, including \$1,718,952 General Fund, \$1,628,827 cash funds from the Marijuana Tax Cash Fund, \$6,517,039 cash funds from the Youth Services Program Fund consisting of Tobacco Master Settlement funds, and \$500,000 reappropriated funds from the Youth Mentoring Services Cash Fund. Staff requests permission to adjust Youth Services Program Fund appropriations based on the March Tobacco Master Settlement forecast, if necessary.

DIVISION OF CHILD WELFARE, TONY GRAMPAS YOUTH SERVICES PROGRAM						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$10,324,557	\$1,717,475	\$8,107,082	\$500,000	\$0	3.0
<b>TOTAL</b>	<b>\$10,324,557</b>	<b>\$1,717,475</b>	<b>\$8,107,082</b>	<b>\$500,000</b>	<b>\$0</b>	<b>3.0</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$10,324,557	\$1,717,475	\$8,107,082	\$500,000	\$0	3.0
Annualize prior year budget actions	27,379	1,477	25,902	0	0	0.0
Staff initiated Tobacco MSA	12,882	0	12,882	0	0	0.0
<b>TOTAL</b>	<b>\$10,364,818</b>	<b>\$1,718,952</b>	<b>\$8,145,866</b>	<b>\$500,000</b>	<b>\$0</b>	<b>3.0</b>
<b>INCREASE/(DECREASE)</b>	<b>\$40,261</b>	<b>\$1,477</b>	<b>\$38,784</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
Percentage Change	0.4%	0.1%	0.5%	0.0%	n/a	0.0%
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$10,351,936</b>	<b>\$1,718,952</b>	<b>\$8,132,984</b>	<b>\$500,000</b>	<b>\$0</b>	<b>3.0</b>
Request Above/(Below) Recommendation	(\$12,882)	\$0	(\$12,882)	\$0	\$0	0.0

**APPROPRIATION TO THE YOUTH MENTORING SERVICES CASH FUND**

This line item was created to reflect the General Fund appropriation to the Youth Services Mentoring Cash Fund. This appropriation was made for the purpose of reappropriating funds to the Tony Grampas Youth Services Program, specifically to be used for youth mentoring grants.

*STATUTORY AUTHORITY:* Section 39-28.8-501, C.R.S.

*REQUEST:* The Department requests a continuation appropriation of \$500,000 cash funds from the Marijuana Cash Tax Fund.

*RECOMMENDATION:* **Staff recommends a continuation appropriation of \$500,000 cash funds** from the Marijuana Cash Tax Fund.

**INDIRECT COST ASSESSMENT**



This line item funds the indirect costs associated with the operation of the Department.

*STATUTORY AUTHORITY:* Colorado Fiscal Rules #8-3; Section 24-75-1401, C.R.S. (Indirect Costs Excess Recovery Fund).

*REQUEST:* The Department requests an appropriation of \$12,396,676 total funds, including \$12,225,198 federal funds.

*RECOMMENDATION:* Staff recommends an appropriation of \$12,396,676 total funds, including \$106,108 cash funds, \$65,370 reappropriated funds, and \$12,225,198 federal funds. Staff requests permission to make adjustments to indirect cost assessment line items based on Committee final action.

DIVISION OF CHILD WELFARE, INDIRECT COST ASSESSMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$11,896,909	\$0	\$101,708	\$62,515	\$11,732,686	0.0
<b>TOTAL</b>	<b>\$11,896,909</b>	<b>\$0</b>	<b>\$101,708</b>	<b>\$62,515</b>	<b>\$11,732,686</b>	<b>0.0</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$11,896,909	\$0	\$101,708	\$62,515	\$11,732,686	0.0
Indirect cost assessments	418,992	0	3,682	2,430	412,880	0.0
R6 Facilities management operating resources	74,838	0	640	393	73,805	0.0
Centrally appropriated line items	4,885	0	41	26	4,818	0.0
Annualize prior year budget actions	1,052	0	37	6	1,009	0.0
Technical adjustments	0	0	0	0	0	0.0
<b>TOTAL</b>	<b>\$12,396,676</b>	<b>\$0</b>	<b>\$106,108</b>	<b>\$65,370</b>	<b>\$12,225,198</b>	<b>0.0</b>
<b>INCREASE/(DECREASE)</b>	<b>\$499,767</b>	<b>\$0</b>	<b>\$4,400</b>	<b>\$2,855</b>	<b>\$492,512</b>	<b>0.0</b>
Percentage Change	4.2%	n/a	4.3%	4.6%	4.2%	n/a
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$12,396,676</b>	<b>\$0</b>	<b>\$106,108</b>	<b>\$65,370</b>	<b>\$12,225,198</b>	<b>0.0</b>
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

**(11) DIVISION OF YOUTH SERVICES**

The Division of Youth Services (DYS) is responsible for the supervision, care, and treatment of juveniles held in secure detention pre- or post-adjudication (detention facilities are similar to county jails), juveniles committed or sentenced to the Department by courts, and juveniles receiving six month mandatory parole services following a commitment to the Division. The agency maintains fifteen secure institutional centers and augments this capacity with contracts for community-based services.

DIVISION OF YOUTH SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 Appropriation</b>						
S.B. 21-205 (Long Bill)	\$133,520,599	\$126,221,130	\$3,448,398	\$2,667,346	\$1,183,725	1,188.1
Other legislation	(1,451,381)	(1,353,182)	0	(98,199)	0	(27.0)
<b>TOTAL</b>	<b>\$132,069,218</b>	<b>\$124,867,948</b>	<b>\$3,448,398</b>	<b>\$2,569,147</b>	<b>\$1,183,725</b>	<b>1,161.1</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$132,069,218	\$124,867,948	\$3,448,398	\$2,569,147	\$1,183,725	1,161.1
R1 Food service and housekeeping coordinated compensation	144,627	144,627	0	0	0	0.0
R5 Community provider rate increase	549,712	477,031	60,480	12,201	0	0.0
R6 Facilities management operating resources	1,006	0	1,006	0	0	0.0
R7 DYS phone replacement	50,000	50,000	0	0	0	0.0
R15 DYS parole and transition services	(533,784)	(533,784)	0	0	0	0.0
BA9 DYS Job Readiness for Youth	1,088,000	1,088,000	0	0	0	0.0
Annualize prior year budget actions	2,318,108	2,282,316	8,252	4,663	22,877	0.0
Indirect cost assessments	4,586	0	4,586	0	0	0.0
Centrally appropriated line items	52	0	52	0	0	0.0
<b>TOTAL</b>	<b>\$135,691,525</b>	<b>\$128,376,138</b>	<b>\$3,522,774</b>	<b>\$2,586,011</b>	<b>\$1,206,602</b>	<b>1,161.1</b>
<b>INCREASE/(DECREASE)</b>	<b>\$3,622,307</b>	<b>\$3,508,190</b>	<b>\$74,376</b>	<b>\$16,864</b>	<b>\$22,877</b>	<b>0.0</b>
Percentage Change	2.7%	2.8%	2.2%	0.7%	1.9%	0.0%
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$135,416,670</b>	<b>\$128,137,623</b>	<b>\$3,492,534</b>	<b>\$2,579,911</b>	<b>\$1,206,602</b>	<b>1,161.1</b>
Request Above/(Below) Recommendation	(\$274,855)	(\$238,515)	(\$30,240)	(\$6,100)	\$0	(0.0)

**DECISION ITEMS – DIVISION OF YOUTH SERVICES****→ R7 DYS PHONE REPLACEMENT**

*REQUEST:* The Department request includes an increase of \$50,000 General Fund in FY 2022-23 and \$150,000 General Fund in FY 2023-24 and ongoing to eliminate the current pay-per-use phone system provided to DYS by a private vender to a free phone service provided by the Department.

*RECOMMENDATION:* **Staff recommends approval of the request.**

*ANALYSIS:* Phone services in DYS are currently provided by a private vender on a pay-per-use basis. Phone calls within DYS facilities currently cost 11 cents per minute, with additional start-up costs of three to five dollars to establish a billing account. Transaction fees are detailed in the table below.

CURRENT TRANSACTION FEES FOR DYS PHONE SERVICES	
Fee for automated payments	\$3.00
Fee for payment using live operator	\$5.95
Paper bill/statement fee	\$2.00

The Department states that the current model allows some youth better access to their families and State services based on their ability to pay for phone calls. If approved, the request will allow for unlimited free phone time for all youth that enter the facility. The Department contends that free phone access is one of many improvements that can be made to support the Division's goal of transitioning from a corrections model to a trauma responsive and therapeutic approach.

The current private vender will not allow the current phone system to remain if their profit model is not supported or if it is in competition with another system that is free of charge. Implementing a free phone system administered through the Department will therefore require a full replacement of phone infrastructure. The Division has partnered with the Office of Information Technology (OIT) to develop a replacement plan.

The requested amounts provide \$50,000 General Fund in FY 2022-23 to implement the new phone infrastructure, and \$150,000 General Fund ongoing to operate phone services. The Department's cost calculations are based on an assumption that call volume will double to two calls per youth per week. Estimates provided by the Department are detailed in the table below.

	Monthly Estimate (1 call per youth per week)	Monthly Estimate (2 calls per youth per week)
Aspire	90	180
Gilliam	144	289
Golden Peak	77	154
Grand Mesa	188	375
Marvin Foote	130	261
Mount View	395	791
Platte Valley	356	713
Prairie Vista	65	130
Pueblo	60	119
Spring Creek	258	515
Summit	95	190
Zeb Pike	125	249
<b>Statewide Total</b>	<b>1,983</b>	<b>3,966</b>

## → R15 PAROLE AND TRANSITION SERVICES CASELOAD REDUCTION

**REQUEST:** The Department request includes a decrease of \$533,784 General Fund in FY 2022-23 and ongoing for Parole and Transition services to align with caseload decreases. The request will not decrease services to youth.

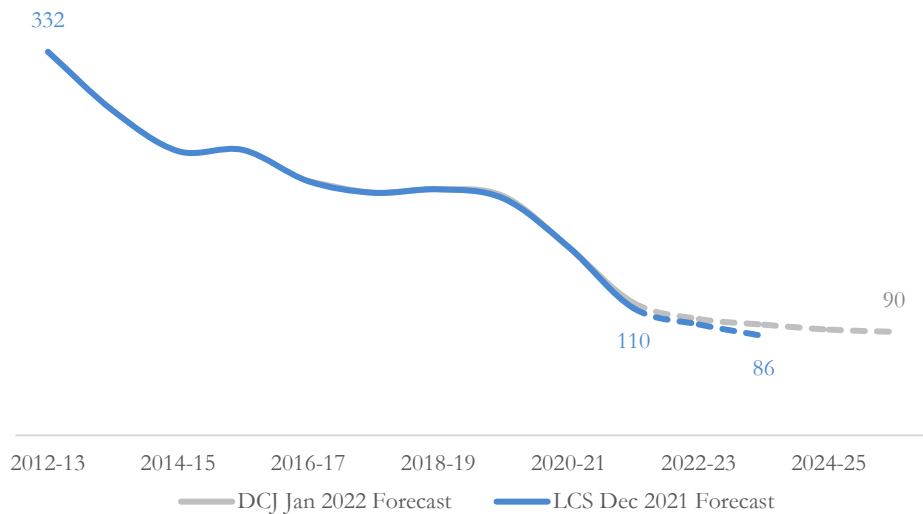
**RECOMMENDATION:** Staff recommends approval of the Departments request.

**ANALYSIS:** The Parole and Transition Services Program assists youth with transition from commitment through the completion of parole. Client managers and Juvenile Parole Officers are

responsible for the supervision of committed youth released to parole including the development, implementation, and monitoring of a parole plan. Services may include contracted outpatient substance use treatment, individual and group therapy, employment and job coaching, tutoring, and general transition counseling.

The request is a continuation of a one-time supplemental request the Committee approved for FY 2020-21 to reduce Parole and Transition Services by \$850,000 General Fund. In recent years, the Division has received additional behavioral health resources from State-operated facilities, decreasing reliance on the Parole and Transition Program. Additionally, the average daily population (ADP) for DYS has been decreasing as the State transitions away from a focus on commitment. ADP projections from various State agencies are provided in the chart below.

Parole ADP has decreased 50.9 percent in ten fiscal years.



The requested decrease will align the Division's budget with actual expenditures and is not anticipated to decrease resources for youth. The Department anticipates General Fund reversions at the end of the fiscal year if the request is not approved. Reversions for this line item totaled \$439,636 General Fund in FY 2020-21 and \$339,410 in FY 2019-20.

Recent appropriations and reversions for the parole program are provided in the table below.

DYS PAROLE PROGRAM SERVICES GENERAL FUND REVERSIONS					
	FY 2018-19	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23
Appropriation	\$4,961,248	\$4,961,248	\$4,111,248	\$4,769,063	\$4,235,279
Reversion	\$132,886	\$ 339,410	\$439,636	-	-

**LEVEL OF EVIDENCE PURSUANT TO S.B. 21-284**

The request is identified as a Step 2 on the evidence based continuum. The requested decrease is based on projected caseload decreases. The request also reflects the transition of focus in parole programs to evidence-based behavioral health programs. The Department does not provide evidence or research to support the request. Because the request is the result of caseload decrease, staff finds that a level of

evidence is not applicable to this request pursuant to S.B. 21-284 (Evidence-based Evaluations for Budget).

## → BA9 DYS YOUTH JOB READINESS

*REQUEST:* The Department request includes a one-time increase of \$1,088,000 General Fund to invest in education and vocational training programs to improve the successful transition of DYS youth.

*RECOMMENDATION:* **Staff recommends approval of the Departments request.**

*ANALYSIS:* The Department requests \$1,088,000 General Fund for one-time equipment investments in education and vocational training programs. Estimated equipment costs are provided in the table below.

DYS JOB READINESS EQUIPMENT REQUEST			
	COST PER UNIT	UNITS	TOTAL COST
CSU mobile training labs	\$69,000	10	\$690,000
Classroom equipment at Lookout Mountain	135,000	1	135,000
Landscaping equipment	25,000	5	125,000
Chromebooks	650	200	130,000
Chromebook charging stations	800	10	8,000
<b>Total</b>			<b>\$1,088,000</b>

The Department currently provides education services to all youth in DYS, including high school curriculum and career skills training. Currently, 67.8 percent of youth discharge with a high school diploma or GED. Over one third, 38.0 percent, obtain an additional certification or participated in career technical education opportunities while committed.

The Department states that improving education resources will improve transition outcomes for youth and reduce recidivism. The request also cites a RAND study, which utilized a meta-analysis to conclude that adult inmates who participate in any kind of educational program have a 43.0 percent lower chance of recidivating than those who did not.<sup>3</sup> While the study focuses on the adult prison population, it does highlight successful juvenile education programs. The study and request also conclude that for every dollar spent on correctional education programs, five dollars are saved in three-year re-incarceration costs.

The Division's 2020 Recidivism Report<sup>4</sup> provided the following rates for youth discharged from DYS:

- One-year recidivism rate: **41.1 percent** (155 out of 377 youth) were guilty of one or more recidivist acts within one year of discharge;
- Two-year recidivism rate: **55.7 percent** (246 out of 442 youth) were guilty of one or more recidivist acts within two years of discharge; and,
- Three-year recidivism rate: **63.8 percent** (284 out of 445 youth) were guilty of one or more recidivist acts within three years of discharge.

<sup>3</sup> Davis, L., Steele, J., & Bozick, R., et al. (2014). RAND Corporation. [https://www.rand.org/pubs/research\\_reports/RR564.html](https://www.rand.org/pubs/research_reports/RR564.html)

<sup>4</sup> DYS 2020 Recidivism Report <https://spl.cde.state.co.us/artemis/huserials/hu711internet/hu7112018internet.pdf>

LEVEL OF EVIDENCE PURSUANT TO S.B. 21-284

The request is identified as a Step 2 on the evidence continuum. The Department cites research in support of the request and indicates that the requested program will reduce recidivism and improve transition outcomes for youth who have experienced detention. Staff has found substantial academic research that indicates that education leading to employment is the most significant factor in reducing recidivism among youth who have experienced detention.<sup>5,6</sup> A ten-year randomized control trial study found that detained youth who had enrolled in a specific education and mentorship program were half as likely to have been arrested for a misdemeanor and were 10.0 percent more likely to have pursued additional post-secondary education.<sup>7</sup> However, success depends on the robustness of the program.<sup>2</sup>

Staff finds that the requested funding supports an evidence-informed program based on literature review. More significant investments on an ongoing basis, along with outcome data collection could elevate the program to a proven program pursuant to S.B. 21-284 (Evidence-based Evaluations for Budget).

LINE ITEM DETAIL – DIVISION OF YOUTH SERVICES

(A) ADMINISTRATION

PERSONAL SERVICES

This line item funds salaries, PERA, and Medicare for administrative and management staff of the Division. The workload for the Personal Services line item in the Administration section is driven by the number of employees and programs in the Division that require supervision and strategic guidance, and by the amount and complexity of research and statistical data requested by the legislature, general public, and the Division’s own management.

*STATUTORY AUTHORITY:* Section 19-2.5-101, C.R.S.

*REQUEST:* The Department requests an appropriation of \$1,917,366 total funds and 15.3 FTE, including \$1,857,206 General Fund.

*RECOMMENDATION:* **The staff recommendation is provided in the table below and is pending Committee action** on the Department's request R1: Food service and housekeeping coordinated compensation. Staff requests permission to make adjustments as necessary based on the Committee's final action.

DIVISION OF YOUTH SERVICES, ADMINISTRATION, PERSONAL SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2021-22 APPROPRIATION						
S.B. 21-205 (Long Bill)	\$1,735,944	\$1,675,878	\$0	\$60,066	\$0	15.3
<b>TOTAL</b>	<b>\$1,735,944</b>	<b>\$1,675,878</b>	<b>\$0</b>	<b>\$60,066</b>	<b>\$0</b>	<b>15.3</b>

<sup>5</sup> Macomber, D., Skiba, T., & Blackmon, J. et al. (2015). <https://www.ncbi.nlm.nih.gov/pmc/articles/PMC4569007/>

<sup>6</sup> Coffey, O., Gemignani, M. (1994). <https://files.eric.ed.gov/fulltext/ED391995.pdf>

<sup>7</sup> Karcher, M. (2020). Office of Juvenile Justice and Delinquency Prevention. <https://ojjdp.ojp.gov/library/publications/ten-year-follow-rct-study-mentoring-learning-environment-smile-effects>

DIVISION OF YOUTH SERVICES, ADMINISTRATION, PERSONAL SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$1,735,944	\$1,675,878	\$0	\$60,066	\$0	15.3
R1 Food service and housekeeping coordinated compensation	144,627	144,627	0	0	0	0.0
Annualize prior year budget actions	36,795	36,701	0	94	0	0.0
<b>TOTAL</b>	<b>\$1,917,366</b>	<b>\$1,857,206</b>	<b>\$0</b>	<b>\$60,160</b>	<b>\$0</b>	<b>15.3</b>
<b>INCREASE/(DECREASE)</b>	<b>\$181,422</b>	<b>\$181,328</b>	<b>\$0</b>	<b>\$94</b>	<b>\$0</b>	<b>0.0</b>
Percentage Change	10.5%	10.8%	n/a	0.2%	n/a	0.0%
<b>FY 2022-23 EXECUTIVE REQUEST</b>						
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

**OPERATING EXPENSES**

This line item provides operating funds for the administrative and management staff of the Division. Expenditures are for general office supplies, office equipment maintenance, purchases, and basic repairs, and travel.

*STATUTORY AUTHORITY:* Section 19-2.5-101, C.R.S.

*REQUEST:* The Department requests a continuation appropriation of \$30,357 General Fund.

*RECOMMENDATION:* **Staff recommends a continuation appropriation of \$30,357 General Fund.**

**VICTIM ASSISTANCE**

This line item provides spending authority for the Division to fulfill its statutory obligations concerning victims’ rights. Specifically, for victims of qualifying charges, the Division provides notification of all movements and status changes of the perpetrator within the youth corrections system, such as escapes and return to custody, eligibility for visits to the community and cancellation of visits, hearings involving the perpetrator, re-commitments, transfer to the adult system, death, and expiration of commitment. The victim has the right at any of these events to provide statements for review.

*STATUTORY AUTHORITY:* Section 24-33.5-506, C.R.S.

*REQUEST:* The Department requests an appropriation of \$43,862 reappropriated funds and 0.3 FTE from the Victims Assistance and Law Enforcement grant program under the Department of Public Safety.

*RECOMMENDATION:* **Staff recommends an appropriation of \$43,862 reappropriated funds transferred from the Department of Public Safety’s Victims Assistance and Law Enforcement grant program and 0.3 FTE. Details are provided in the table below.**

DIVISION OF YOUTH SERVICES, ADMINISTRATION, VICTIM ASSISTANCE						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$43,525	\$0	\$0	\$43,525	\$0	0.3
<b>TOTAL</b>	<b>\$43,525</b>	<b>\$0</b>	<b>\$0</b>	<b>\$43,525</b>	<b>\$0</b>	<b>0.3</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$43,525	\$0	\$0	\$43,525	\$0	0.3
Annualize prior year budget actions	337	0	0	337	0	0.0
<b>TOTAL</b>	<b>\$43,862</b>	<b>\$0</b>	<b>\$0</b>	<b>\$43,862</b>	<b>\$0</b>	<b>0.3</b>
<b>INCREASE/(DECREASE)</b>	<b>\$337</b>	<b>\$0</b>	<b>\$0</b>	<b>\$337</b>	<b>\$0</b>	<b>0.0</b>
Percentage Change	0.8%	n/a	n/a	0.8%	n/a	0.0%
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$43,862</b>	<b>\$0</b>	<b>\$0</b>	<b>\$43,862</b>	<b>\$0</b>	<b>0.3</b>
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(B) INSTITUTIONAL PROGRAMS

PERSONAL SERVICES

This line item pays salaries for the majority of program, supervisory, and support staff at Division facilities. Educational and medical staff are funded in separate line items, and physical plant staff are funded through the Office of Operations, with limited exceptions. The majority of staffing costs are for 24-hour youth security staff. Other FTE include counselors and staff providing food service and facility management.

*STATUTORY AUTHORITY:* Sections 19-2.5-1502 and 1511, C.R.S.

*REQUEST:* The Department requests an appropriation of \$68,612,829 General Fund and 934.0 FTE.

*RECOMMENDATION:* **Staff recommends an appropriation of \$68,612,829 General Fund and 934.0 FTE.** Details are provided in the table below.

DIVISION OF YOUTH SERVICES, INSTITUTIONAL PROGRAMS, PERSONAL SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$68,197,988	\$68,197,988	\$0	\$0	\$0	961.0
Other legislation	(1,306,300)	(1,306,300)	0	0	0	(27.0)
<b>TOTAL</b>	<b>\$66,891,688</b>	<b>\$66,891,688</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>934.0</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$66,891,688	\$66,891,688	\$0	\$0	\$0	934.0
Annualize prior year budget actions	1,721,141	1,721,141	0	0	0	0.0
<b>TOTAL</b>	<b>\$68,612,829</b>	<b>\$68,612,829</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>934.0</b>
<b>INCREASE/(DECREASE)</b>	<b>\$1,721,141</b>	<b>\$1,721,141</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
Percentage Change	2.6%	2.6%	n/a	n/a	n/a	0.0%
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$68,612,829</b>	<b>\$68,612,829</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>934.0</b>
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0



**OPERATING EXPENSES**

This line item funds the operation costs of the Division’s facilities, including uniforms for staff and juveniles, custodial and laundry supplies, telephone fees, office equipment, and counseling supplies. Nearly half of the appropriation is for food and food service supplies, but food costs are paid primarily by the federal school breakfast and lunch program. Reappropriated funds are transferred from the Department of Education for the federal school breakfast and lunch program.

*STATUTORY AUTHORITY:* Sections 19-2.5-1502 and 1511, C.R.S.

*REQUEST:* The Department requests an appropriation of \$4,537,724 total funds, including \$3,158,110 General Fund.

*RECOMMENDATION:* **Staff recommends an appropriation of \$4,537,724 total funds**, including \$3,158,110 General Fund, and includes adjustments for R7: DYS Phone replacement. Details are provided in the table below.

DIVISION OF YOUTH SERVICES, INSTITUTIONAL PROGRAMS, OPERATING EXPENSES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$4,620,603	\$3,142,790	\$70,000	\$1,392,668	\$15,145	0.0
Other legislation	(132,879)	(34,680)	0	(98,199)	0	0.0
<b>TOTAL</b>	<b>\$4,487,724</b>	<b>\$3,108,110</b>	<b>\$70,000</b>	<b>\$1,294,469</b>	<b>\$15,145</b>	<b>0.0</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$4,487,724	\$3,108,110	\$70,000	\$1,294,469	\$15,145	0.0
R7 DYS phone replacement	50,000	50,000	0	0	0	0.0
<b>TOTAL</b>	<b>\$4,537,724</b>	<b>\$3,158,110</b>	<b>\$70,000</b>	<b>\$1,294,469</b>	<b>\$15,145</b>	<b>0.0</b>
<b>INCREASE/(DECREASE)</b>	<b>\$50,000</b>	<b>\$50,000</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
Percentage Change	1.1%	1.6%	0.0%	0.0%	0.0%	0.0%
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$4,537,724</b>	<b>\$3,158,110</b>	<b>\$70,000</b>	<b>\$1,294,469</b>	<b>\$15,145</b>	<b>0.0</b>
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

**MEDICAL SERVICES**

This line item provides funding for the personal services, contracts, and operating costs associated with providing medical care for committed youth. A portion of the appropriation provides care for detained youth in the Division’s facilities, as well. Detained youth have not been committed to the care of the Division, so their medical expenses are usually paid by other entities.

This line item is entirely funded with General Fund as federal rules prohibit youth in secure, state-owned institutions from accessing Medicaid. Youth in privately-owned, privately-operated contract facilities are eligible for Medicaid. Medical costs for these youth are billed directly to the Medicaid program. Detained youth who have not been committed, and therefore are not officially in the legal custody of the state, may retain Medicaid status during detention.

*STATUTORY AUTHORITY:* Sections 19-1-103 (73), 19-2.5-1511, and 9-2.5-1502, C.R.S.

*REQUEST:* The Department requests an appropriation of \$13,053,842 General Fund and 84.2 FTE.

**RECOMMENDATION: Staff recommends an appropriation of \$13,098,671 General Fund and 84.2 FTE.** The recommendation includes adjustments for the common policy provider rate, details are provided in the table below. Staff requests permission to make adjustments as necessary based on the Committee's final action.

DIVISION OF YOUTH SERVICES, INSTITUTIONAL PROGRAMS, MEDICAL SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$12,804,074	\$12,804,074	\$0	\$0	\$0	84.2
Other legislation	(12,202)	(12,202)	0	0	0	0.0
<b>TOTAL</b>	<b>\$12,791,872</b>	<b>\$12,791,872</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>84.2</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$12,791,872	\$12,791,872	\$0	\$0	\$0	84.2
Annualize prior year budget actions	217,141	217,141	0	0	0	0.0
R5 Community provider rate increase	89,658	89,658	0	0	0	0.0
<b>TOTAL</b>	<b>\$13,098,671</b>	<b>\$13,098,671</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>84.2</b>
<b>INCREASE/(DECREASE)</b>	<b>\$306,799</b>	<b>\$306,799</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
Percentage Change	2.4%	2.4%	n/a	n/a	n/a	0.0%
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$13,053,842</b>	<b>\$13,053,842</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>84.2</b>
Request Above/(Below) Recommendation	(\$44,829)	(\$44,829)	\$0	\$0	\$0	0.0

**EDUCATIONAL PROGRAMS**

This line item funds personal services and operating expenses associated with the provision of educational programming to youth in state-owned and -operated commitment facilities. Educational services are delivered to youth by state FTE or through contracts with private entities or school districts. The programming occurs on a year-round basis to youth with a wide-range of achievement levels, from secondary to post-secondary and vocational.

In addition to General Fund appropriations to support educational offerings to youth in state-owned and -operated commitment facilities, the Division receives federal funds passed through the Department of Education from three sources:

- Carl D. Perkins Vocational Education Act for vocational training;
- Title I of the Elementary and Secondary Education Act for disadvantaged youth; and
- Individuals with Disabilities Education Act for special education.

Educational services in detention facilities are the responsibility of local school districts and are paid for through the per pupil model established in appropriations to the Department of Education through the Long Bill and the School Finance Act.

*STATUTORY AUTHORITY:* Section 19-2.5-1526, C.R.S.

*REQUEST:* The Department requests an appropriation of \$9,494,427 total funds and 44.1 FTE, including \$9,121,545 General Fund.

**RECOMMENDATION: Staff recommends an appropriation of \$9,523,350 total funds,** including \$9,150,468 General Fund and \$350,005 reappropriated funds transferred from the Department of

Education and the Department of Higher Education, and 44.1 FTE. The recommendation includes adjustments for the common policy provider rate, details are provided in the table below. Staff requests permission to make adjustments as necessary based on the Committee's final action.

DIVISION OF YOUTH SERVICES, INSTITUTIONAL PROGRAMS, EDUCATIONAL PROGRAMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$8,248,874	\$7,898,869	\$0	\$350,005	\$0	44.1
<b>TOTAL</b>	<b>\$8,248,874</b>	<b>\$7,898,869</b>	<b>\$0</b>	<b>\$350,005</b>	<b>\$0</b>	<b>44.1</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$8,248,874	\$7,898,869	\$0	\$350,005	\$0	44.1
BA9 DYS Job Readiness for Youth	1,088,000	1,088,000	0	0	0	0.0
Annualize prior year budget actions	128,630	105,753	0	0	22,877	0.0
R5 Community provider rate increase	57,846	57,846	0	0	0	0.0
<b>TOTAL</b>	<b>\$9,523,350</b>	<b>\$9,150,468</b>	<b>\$0</b>	<b>\$350,005</b>	<b>\$22,877</b>	<b>44.1</b>
<b>INCREASE/(DECREASE)</b>	<b>\$1,274,476</b>	<b>\$1,251,599</b>	<b>\$0</b>	<b>\$0</b>	<b>\$22,877</b>	<b>0.0</b>
Percentage Change	15.5%	15.8%	n/a	0.0%	0.0%	0.0%
<b>FY 2022-23 EXECUTIVE REQUEST</b>						
Request Above/(Below) Recommendation	(\$28,923)	(\$28,923)	\$0	\$0	\$0	0.0

**PREVENTION/INTERVENTION SERVICES**

This line item provides spending authority for an intra-agency agreement between the Division and the Office of Behavioral Health. The funds support drug and alcohol assessment and training for substance abuse counselors in the Division’s facilities. The money is transferred to the Division from federal funds appropriated to the Office of Behavioral Health.

*STATUTORY AUTHORITY:* Section 19-3-208.5, C.R.S.

*REQUEST:* The Department requests a continuation appropriation of \$50,886 reappropriated funds and 1.0 FTE.

*RECOMMENDATION:* **Staff recommends a continuation appropriation of \$50,886 reappropriated funds and 1.0 FTE.** The money originates as federal funds in the Department’s Office of Behavioral Health.

**(C) COMMUNITY PROGRAMS**

**PERSONAL SERVICES**

This line item supports personal services for case managers, support staff, and regional administrators, who are responsible for overseeing contract placements. The Division combines the role of case manager and parole officer with a “client manager” position so that the same individual is able to track a juvenile through the system from commitment to the end of parole. Cash funds are from private facility contractors. Reappropriated funds are Medicaid funds transferred from the Department of Healthcare Policy and Financing, and federal funds are from Title IV-E.

*STATUTORY AUTHORITY:* Section 19-2.5-1501, C.R.S.

*REQUEST:* The Department requests an appropriation of \$7,165,161 total funds and 82.2 FTE, including \$6,258,631 General Fund.

*RECOMMENDATION:* **Staff recommends an appropriation of \$7,165,161 total funds and 82.2 FTE,** including \$6,258,631 General Fund. Details are provided in the table below.

DIVISION OF YOUTH SERVICES, COMMUNITY PROGRAMS, PERSONAL SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$6,951,108	\$6,057,051	\$82,698	\$150,585	\$660,774	82.2
<b>TOTAL</b>	<b>\$6,951,108</b>	<b>\$6,057,051</b>	<b>\$82,698</b>	<b>\$150,585</b>	<b>\$660,774</b>	<b>82.2</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$6,951,108	\$6,057,051	\$82,698	\$150,585	\$660,774	82.2
Annualize prior year budget actions	214,053	201,580	8,241	4,232	0	0.0
<b>TOTAL</b>	<b>\$7,165,161</b>	<b>\$6,258,631</b>	<b>\$90,939</b>	<b>\$154,817</b>	<b>\$660,774</b>	<b>82.2</b>
<b>INCREASE/(DECREASE)</b>	<b>\$214,053</b>	<b>\$201,580</b>	<b>\$8,241</b>	<b>\$4,232</b>	<b>\$0</b>	<b>0.0</b>
Percentage Change	3.1%	3.3%	10.0%	2.8%	0.0%	0.0%
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$7,165,161</b>	<b>\$6,258,631</b>	<b>\$90,939</b>	<b>\$154,817</b>	<b>\$660,774</b>	<b>82.2</b>
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

**OPERATING EXPENSES**

This line item provides operating funds for the FTE in the previous personal services line item. The single largest expenditure category from this line item is fuel expenditures, reflecting the mobile nature of case management work. Cash funds are from private facility contractors. Reappropriated funds are Medicaid funds transferred from the Department of Health Care Policy and Financing.

*STATUTORY AUTHORITY:* Section 19-2.5-1501, C.R.S.

*REQUEST:* The Department requests a continuation appropriation of \$539,705 total funds, including \$523,860 General Fund.

*RECOMMENDATION:* **Staff recommends a continuation appropriation** of \$539,705 total funds, including \$523,860 General Fund, \$6,281 cash funds from private facility contractors, and \$9,564 Medicaid reappropriated funds transferred from the Department of Health Care Policy and Financing.

**PURCHASE OF CONTRACT PLACEMENTS**

This line item provides funding for the Division to contract with private for-profit and non-profit organizations to house and treat youth. This includes both contracts with privately-owned and -operated facilities and contracts with privately-operated programs in state-owned facilities (Ridge View, Marler, and DeNier). All of the contracts funded through this line item are for residential services. Non-residential services are funded in other line items.

*STATUTORY AUTHORITY:* Sections 19-2.5-1502, 19-2.5-1519, and 19-2.5-1514, C.R.S.

*REQUEST:* The Department requests an appropriation of \$8,334,318 total funds, including \$7,248,116 General Fund.

**RECOMMENDATION:** Staff recommends an appropriation of \$8,366,996 total funds, including \$7,275,068 General Fund, \$584,122 Medicaid reappropriated funds transferred from the Department of Health Care Policy and Financing, and \$507,806 federal funds from Title IV-E of the Social Security Act. The recommendation includes adjustments for the common policy provider rate, details are provided in the table below. Staff requests permission to make adjustments as necessary based on the Committee's final action.

DIVISION OF YOUTH SERVICES, COMMUNITY PROGRAMS, PURCHASE OF CONTRACT PLACEMENTS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$8,301,639	\$7,221,164	\$0	\$572,669	\$507,806	0.0
<b>TOTAL</b>	<b>\$8,301,639</b>	<b>\$7,221,164</b>	<b>\$0</b>	<b>\$572,669</b>	<b>\$507,806</b>	<b>0.0</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$8,301,639	\$7,221,164	\$0	\$572,669	\$507,806	0.0
R5 Community provider rate increase	65,357	53,904	0	11,453	0	0.0
<b>TOTAL</b>	<b>\$8,366,996</b>	<b>\$7,275,068</b>	<b>\$0</b>	<b>\$584,122</b>	<b>\$507,806</b>	<b>0.0</b>
<b>INCREASE/(DECREASE)</b>	<b>\$65,357</b>	<b>\$53,904</b>	<b>\$0</b>	<b>\$11,453</b>	<b>\$0</b>	<b>0.0</b>
Percentage Change	0.8%	0.7%	n/a	2.0%	0.0%	n/a
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$8,334,318</b>	<b>\$7,248,116</b>	<b>\$0</b>	<b>\$578,396</b>	<b>\$507,806</b>	<b>0.0</b>
Request Above/(Below) Recommendation	(\$32,678)	(\$26,952)	\$0	(\$5,726)	\$0	0.0

**MANAGED CARE PROJECT**

This line item is used to fund the Boulder County IMPACT Project, which is a managed care agreement between the Division and Boulder County for handling delinquent youth. The program serves as an umbrella for a wide range of Boulder County programs designed to assist at-risk youth involved in child welfare, youth corrections, and mental health systems. The IMPACT agreement with the Division provides Boulder with funds associated with their youth corrections contract placements and fixes their maximum use of state facility beds at a defined level. The agreement also specifies that if its use of state commitment beds exceeds its cap, it will reimburse the state for the related costs.

*STATUTORY AUTHORITY:* Sections 19-2.5-1502, 19-2.5-1519, and 19-2.5-1514, C.R.S.

*REQUEST:* The Department requests an appropriation of \$1,542,506 total funds, including \$1,504,754 General Fund.

**RECOMMENDATION:** Staff recommends an appropriation of \$1,557,778 total funds, including \$1,519,652 General Fund and \$38,126 Medicaid reappropriated funds transferred from the Department of Health Care Policy and Financing. The recommendation includes adjustments for the common policy provider rate, details are provided in the table below. Staff requests permission to make adjustments as necessary based on the Committee's final action.

DIVISION OF YOUTH SERVICES, COMMUNITY PROGRAMS, MANAGED CARE PROJECT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$1,527,233	\$1,489,855	\$0	\$37,378	\$0	0.0

DIVISION OF YOUTH SERVICES, COMMUNITY PROGRAMS, MANAGED CARE PROJECT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>TOTAL</b>	<b>\$1,527,233</b>	<b>\$1,489,855</b>	<b>\$0</b>	<b>\$37,378</b>	<b>\$0</b>	<b>0.0</b>
FY 2022-23 RECOMMENDED APPROPRIATION						
FY 2021-22 Appropriation	\$1,527,233	\$1,489,855	\$0	\$37,378	\$0	0.0
R5 Community provider rate increase	30,545	29,797	0	748	0	0.0
<b>TOTAL</b>	<b>\$1,557,778</b>	<b>\$1,519,652</b>	<b>\$0</b>	<b>\$38,126</b>	<b>\$0</b>	<b>0.0</b>
<b>INCREASE/(DECREASE)</b>	<b>\$30,545</b>	<b>\$29,797</b>	<b>\$0</b>	<b>\$748</b>	<b>\$0</b>	<b>0.0</b>
Percentage Change	2.0%	2.0%	n/a	2.0%	n/a	n/a
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$1,542,506</b>	<b>\$1,504,754</b>	<b>\$0</b>	<b>\$37,752</b>	<b>\$0</b>	<b>0.0</b>
Request Above/(Below) Recommendation	(\$15,272)	(\$14,898)	\$0	(\$374)	\$0	0.0

**SENATE BILL 91-94 PROGRAMS**

Senate Bill 91-94 authorized the creation of local, judicial-district based programs that provide alternatives to incarceration for pre-adjudicated and adjudicated youth. These programs work to reduce the incarcerated population by impacting the number of admissions into Division facilities and/or reducing the length of stay for youth placed in Division facilities.

Senate Bill 91-94 funds are also used in each judicial district to implement the uniform intake screening and assessment of all youth taken into custody by law enforcement. The goal of this intake screening is to determine the most appropriate placement for youth. Four levels of placement are identified on the screening instrument, including secure detention, staff-secure detention, residential/shelter, and home detention with monitoring.

*STATUTORY AUTHORITY:* Section 19-2.5-301, C.R.S.

*REQUEST:* The Department requests an appropriation of \$15,680,529 total funds, including \$12,525,974 General Fund.

*RECOMMENDATION:* Staff recommends an appropriation of \$15,833,682 total funds, including \$12,648,887 General Fund and \$3,184,795 cash funds from the Marijuana Tax Cash Fund. The recommendation includes adjustments for the common policy provider rate, details are provided in the table below. Staff requests permission to make adjustments as necessary based on the Committee's final action.

DIVISION OF YOUTH SERVICES, COMMUNITY PROGRAMS, S.B. 91-94 PROGRAMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2021-22 APPROPRIATION						
S.B. 21-205 (Long Bill)	\$15,527,376	\$12,403,061	\$3,124,315	\$0	\$0	0.0
<b>TOTAL</b>	<b>\$15,527,376</b>	<b>\$12,403,061</b>	<b>\$3,124,315</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
FY 2022-23 RECOMMENDED APPROPRIATION						
FY 2021-22 Appropriation	\$15,527,376	\$12,403,061	\$3,124,315	\$0	\$0	0.0
R5 Community provider rate increase	306,306	245,826	60,480	0	0	0.0
<b>TOTAL</b>	<b>\$15,833,682</b>	<b>\$12,648,887</b>	<b>\$3,184,795</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
<b>INCREASE/(DECREASE)</b>	<b>\$306,306</b>	<b>\$245,826</b>	<b>\$60,480</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>

DIVISION OF YOUTH SERVICES, COMMUNITY PROGRAMS, S.B. 91-94 PROGRAMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Percentage Change	2.0%	2.0%	1.9%	n/a	n/a	n/a
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$15,680,529</b>	<b>\$12,525,974</b>	<b>\$3,154,555</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
Request Above/(Below) Recommendation	(\$153,153)	(\$122,913)	(\$30,240)	\$0	\$0	0.0

**PAROLE PROGRAM SERVICES**

This line item provides wrap-around services to parolees and pre-parolees. The funds are designed to assist in a successful transition from commitment to parole, and in the successful completion of parole. In addition, the availability of services like electronic monitoring may lead the Parole Board to parole a juvenile sooner than it otherwise would in the absence of such tracking technologies. Nearly all of the appropriations to this line item are paid to private providers.

*STATUTORY AUTHORITY:* Sections 19-2.5-1117 (1)(C)(II), 19-2.5-1518 (2) through (5), and 19-2.5-1203, C.R.S.

*REQUEST:* The Department requests an appropriation of \$4,235,279 General Fund.

*RECOMMENDATION:* **Staff recommends an appropriation of \$4,235,279 General Fund.** The recommendation includes adjustments for R15 DYS Parole and transition caseload reduction and is detailed in the table below.

DIVISION OF YOUTH SERVICES, COMMUNITY PROGRAMS, PAROLE PROGRAM SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$4,769,063	\$4,769,063	\$0	\$0	\$0	0.0
<b>TOTAL</b>	<b>\$4,769,063</b>	<b>\$4,769,063</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$4,769,063	\$4,769,063	\$0	\$0	\$0	0.0
R15 DYS parole and transition services caseload reduction	(533,784)	(533,784)	0	0	0	0.0
<b>TOTAL</b>	<b>\$4,235,279</b>	<b>\$4,235,279</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
<b>INCREASE/(DECREASE)</b>	<b>(\$533,784)</b>	<b>(\$533,784)</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
Percentage Change	(11.2%)	(11.2%)	n/a	n/a	n/a	n/a
<b>FY 2022-23 EXECUTIVE REQUEST</b>	<b>\$4,235,279</b>	<b>\$4,235,279</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

**JUVENILE SEX OFFENDER STAFF TRAINING**

This line item funds training for Division staff. The Division estimates that, on average, approximately 250 youth in its custody either have been adjudicated for a sexual offense or have charges that include an underlying factual basis for a sexual offense. This estimate includes the population in residential treatment or under parole supervision. Cash funds are from the Sex Offender Surcharge Fund to cover the costs associated with the evaluation, identification, treatment, and continued monitoring of sex offenders pursuant to Section 18-21-103 (3), C.R.S.

*STATUTORY AUTHORITY:* Section 18-21-103 (3), C.R.S.

*REQUEST:* The Department requests a continuation appropriation of \$45,548 total funds, including \$7,120 General Fund.

*RECOMMENDATION:* **Staff recommends a continuation appropriation of \$45,548 total funds,** including \$7,120 General Fund and \$38,428 cash funds from the Sex Offender Surcharge Fund.

**(D) INDIRECT COST ASSESSMENT**

**INDIRECT COST ASSESSMENT**

This line item funds the indirect costs associated with the operation of the Department.

*STATUTORY AUTHORITY:* Colorado Fiscal Rules #8-3 and Section 24-75-1401, C.R.S.

*REQUEST:* The Department requests an appropriation of \$132,331 cash funds from the Marijuana Tax Cash Fund.

*RECOMMENDATION:* **Staff recommends an appropriation of \$132,331 cash funds** from the Marijuana Tax Cash Fund. The recommendation is pending Committee action on R6. Details are provided in the table below, staff requests permission to make adjustments pending Committee final action.

DIVISION OF YOUTH SERVICES, INDIRECT COST ASSESSMENT, INDIRECT COST ASSESSMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2021-22 APPROPRIATION</b>						
S.B. 21-205 (Long Bill)	\$126,676	\$0	\$126,676	\$0	\$0	0.0
<b>TOTAL</b>	<b>\$126,676</b>	<b>\$0</b>	<b>\$126,676</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
<b>FY 2022-23 RECOMMENDED APPROPRIATION</b>						
FY 2021-22 Appropriation	\$126,676	\$0	\$126,676	\$0	\$0	0.0
Indirect cost assessments	4,586	0	4,586	0	0	0.0
R6 Facilities management operating resources	1,006	0	1,006	0	0	0.0
Centrally appropriated line items	52	0	52	0	0	0.0
Annualize prior year budget actions	11	0	11	0	0	0.0
<b>TOTAL</b>	<b>\$132,331</b>	<b>\$0</b>	<b>\$132,331</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
<b>INCREASE/(DECREASE)</b>	<b>\$5,655</b>	<b>\$0</b>	<b>\$5,655</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
Percentage Change	4.5%	n/a	4.5%	n/a	n/a	n/a
<b>FY 2022-23 EXECUTIVE REQUEST</b>						
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0



## LONG BILL FOOTNOTES AND REQUESTS FOR INFORMATION

### LONG BILL FOOTNOTES

Staff recommends **CONTINUING** the following footnotes:

- N Department of Human Services, Division of Child Welfare, Training; Foster and Adoptive Parent Recruitment, Training, and Support; Child Welfare Services; Family and Children's Programs; and Hotline for Child Abuse and Neglect -- It is the General Assembly's intent to encourage counties to serve children in the most appropriate and least restrictive manner. For this purpose, the Department may transfer funds between the specified line items in the Division of Child Welfare.
- N Department of Human Services, Division of Youth Services, Institutional Programs, Personal Services and Operating Expenses -- The Department is authorized to transfer up to \$300,000 of the total appropriations within the line items designated with this footnote.
- N Department of Human Services, Division of Youth Services, Institutional Programs, Personal Services; and Community Programs, Purchase of Contract Placements -- The Department is authorized to transfer up to \$1,000,000 of the total appropriations within the line items designated with this footnote.
- N Department of Human Services, Division of Youth Services, Community Programs, Personal Services and Operating Expenses -- The Department is authorized to transfer up to \$50,000 of the total appropriations within the line items designated with this footnote.

### REQUESTS FOR INFORMATION

Staff recommends **CONTINUING** the following request for information:

- N Department of Health Care Policy and Financing, Medical Services Premiums; Indigent Care Program, Children's Basic Health Plan Medical and Dental Costs; Department of Higher Education, Colorado Commission on Higher Education, Special Purpose, University of Colorado, Lease Purchase of Academic Facilities at Fitzsimons; Governing Boards, Regents of the University of Colorado; Department of Human Services, Division of Child Welfare, Tony Grampas Youth Services Program; Office of Early Childhood, Division of Community and Family Support, Nurse Home Visitor Program; Department of Military and Veterans Affairs, Division of Veterans Affairs, Colorado State Veterans Trust Fund Expenditures; Department of Personnel, Division of Human Resources, Employee Benefits Services, H.B. 07-1335 Supplemental State Contribution Fund; Department of Public Health and Environment, Disease Control and Environmental Epidemiology Division, Administration, General Disease Control, and Surveillance, Immunization Operating Expenses; Special Purpose Disease Control Programs,

Sexually Transmitted Infections, HIV and AIDS Operating Expenses, and Ryan White Act Operating Expenses; Prevention Services Division, Chronic Disease Prevention Programs, Oral Health Programs; Primary Care Office -- Each Department is requested to provide the following information to the Joint Budget Committee by October 1, 2022 for each program funded with Tobacco Master Settlement Agreement money: the name of the program; the amount of Tobacco Master Settlement Agreement money received and expended by the program for the preceding fiscal year; a description of the program including the actual number of persons served and the services provided through the program; information evaluating the operation of the program, including the effectiveness of the program in achieving its stated goals.

- N Department of Human Services, Division of Youth Services, Institutional Programs -- The Department is requested to submit a report by November 1 of each fiscal year, that includes the following monthly data for each State-owned and operated facility for the previous fiscal year:
- a. Number of assaults by type (e.g. juvenile on staff, staff on juvenile, juvenile on juvenile);
  - b. The number and type of sexual assaults;
  - c. Number of homicides;
  - d. Number of suicides;
  - e. Number of new crimes reported to local police;
  - f. Number of direct care staff at each facility (CYSO I and II);
  - g. Ratio of direct care staff (CYSO I and II) to youth;
  - h. Direct care staffing vacancies by type (e.g. CYSO I);
  - i. Average length of service for direct care staff (CYSO I and II);
  - j. Number of hours of missed work by all direct care facility staff and reason for absence (e.g. injury on the job, sick leave, planned absence, unplanned absence, vacation);
  - k. Amount of overtime hours worked by direct care staff and purpose (e.g. covering a shift for an absent co-worker) at each facility;
  - l. Amount of temporary help hours used for direct care purposes;
  - m. The number and type of worker's compensation injuries that occurred; and
  - n. Amount of time missed by employees due to work-place injuries.
- N Department of Human Services, Division of Youth Services, Community Programs, S.B. 91-094 Programs -- The Department is requested to submit to the Joint Budget Committee no later than November 1 of each fiscal year a report that includes the following information by judicial district and for the state as a whole: (1) comparisons of trends in detention and commitment incarceration rates; (2) profiles of youth served by S.B. 91-094; (3) progress in achieving the performance goals established by each judicial district; (4) the level of local funding for alternatives to detention; and (5) identification and discussion of potential policy issues with the types of youth incarcerated, length of stay, and available alternatives to incarceration.
- N Department of Human Services, Division of Child Welfare -- The Department is requested to provide to the Joint Budget Committee, by November 1 of each fiscal year, information on county child welfare worker staffing, including county data on: (1) caseload ratios by county; (2) actual staffing levels; (3) new hires funded by the child welfare block grant; (4) new hires funded

through county level child welfare staffing funding; (5) workload and funding allocation comparisons by county for each type of block allocation; (6) performance metrics concerning the training of and support provided to case workers; (7) how each of the previous data categories support successful outcomes for children served in the child welfare system; and (8) a description of each outcome and how it is measured.

- N Department of Human Services, Division of Child Welfare, Child Welfare Services -- The Department is requested to provide to the Joint Budget Committee, by November 1 of each fiscal year, the following information for each county:
- a. The actual use of funds allocated to counties through the child welfare services, county staffing, and core services block allocations, including data on previous fiscal year expenses and children service by funding category. At minimum such data should include the following: (a) program services expenditures, including the cost of services delivered through county staff and the cost of services delivered through contract providers; and the average cost per open involvement per year; (b) out-of-home placement care expenditures and the average cost per child per day; and (c) subsidized adoption expenditures and the average payment per child per day.
  - b. The forecast cost, by county, of fully funding the child welfare system in the current and subsequent fiscal years as determined by the funding model required by S.B. 18-254 (Child Welfare Reforms).
- N Department of Human Services, Division of Child Welfare -- The Department is requested to provide to the Joint Budget Committee, by November 1 of each fiscal year, information concerning the gross amount of payments to child welfare service providers, including amounts that were paid using child welfare block or core services allocation funds and any other revenue source. The Department is requested to identify amounts, by source, for the last two actual fiscal years.
- N Department of Human Services, All Divisions -- The Department is requested to provide, by November 1 of each fiscal year, a list of each transfer made in the previous fiscal year pursuant to Section 24-75-106, C.R.S. This information should include: the line item in which the funds originated, the line item to which the funds were transferred, the amount of each transfer, the fund split for each transfer, and the purpose of the transfer.
- N Department of Human Services, Division of Child Welfare -- The Department is requested to provide by November 1 of each fiscal year, a list of each transfer made in the previous fiscal year between division line items as authorized by a Long Bill footnote pursuant to FY 2022-23 Long Bill Footnote N. This information should include: the line item in which the funds originated, the line item to which the funds were transferred, the amount of each transfer, the fund split for each transfer, and the purpose of the transfer.

- N Department of Human Services, Division of Child Welfare, Permanency Services -- The Department is requested to provide to the Joint Budget Committee, by November 1 of each fiscal year, an evaluation report concerning programs funded through this line item.
  
- N Department of Human Services, Division of Child Welfare and Totals -- The Department is requested to provide a report to the Joint Budget Committee by October 1 of each fiscal year concerning the amount of federal revenues earned by the State for the previous fiscal year pursuant to Title IV-E of the Social Security Act, as amended; the amount of money that was expended for the previous state fiscal year, including information concerning the purposes of the expenditures; and the amount of money that was credited to the Excess Federal Title IV-E Reimbursements Cash Fund created in Section 26-1-111 (2)(d)(II)(C), C.R.S.

## INDIRECT COST ASSESSMENTS

### DESCRIPTION OF INDIRECT COST ASSESSMENT METHODOLOGY

The Department's methodology for allocating indirect costs is based on a detailed Public Assistance Cost Allocation Plan that is submitted and approved by the federal government. This plan most reasonably approximates the pro-rata share of Divisions and programs for the shared costs of administrative oversight and central services. An important part of the methodology is that recoverable costs from federal grants are applied first, so that agency indirect cost assessments are calculated to include only indirect costs for which they will be actually billed. Alternative methodologies (for instance using other bases such as total expenses, personal services expenses, or actual time tracking) are thought to be either less accurate, too labor-intensive, or virtually the same in terms of accuracy.

*JBC Staff Figure Setting - FY 2022-23*  
*Staff Working Document - Does Not Represent Committee Decision*

**Appendix A: Numbers Pages**

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	FY 2022-23 Recommendation
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**DEPARTMENT OF HUMAN SERVICES**  
**Michelle Barnes, Executive Director**

**(5) DIVISION OF CHILD WELFARE**

Administration	<u>6,827,188</u>	<u>6,708,777</u>	<u>8,750,888</u>	<u>8,979,804</u>	<u>8,979,804</u> *
FTE	69.2	72.0	72.0	74.6	74.6
General Fund	5,668,803	5,719,002	7,621,593	7,812,795	7,812,795
Cash Funds	0	0	0	0	0
Reappropriated Funds	57,358	61,154	65,019	66,593	66,593
Federal Funds	1,101,027	928,621	1,064,276	1,100,416	1,100,416
Continuous Quality Improvement	<u>468,049</u>	<u>448,435</u>	<u>504,178</u>	<u>515,926</u>	<u>515,926</u>
FTE	6.0	6.0	6.0	6.0	6.0
General Fund	468,049	426,288	426,288	438,036	438,036
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	22,147	77,890	77,890	77,890
Training	<u>6,248,329</u>	<u>2,289,316</u>	<u>6,797,102</u>	<u>6,819,628</u>	<u>6,819,628</u>
FTE	7.0	7.0	7.0	7.0	7.0
General Fund	4,209,254	726,353	3,686,370	3,694,893	3,694,893
Cash Funds	0	0	61,224	61,224	61,224
Reappropriated Funds	0	0	0	0	0
Federal Funds	2,039,075	1,562,963	3,049,508	3,063,511	3,063,511

Note: An asterisk (\*) indicates that the FY 2022-23 recommendation for a line item is affected by one or more decision items.

*JBC Staff Figure Setting - FY 2022-23*  
*Staff Working Document - Does Not Represent Committee Decision*

	<b>FY 2019-20 Actual</b>	<b>FY 2020-21 Actual</b>	<b>FY 2021-22 Appropriation</b>	<b>FY 2022-23 Request</b>	<b>FY 2022-23 Recommendation</b>
Foster and Adoptive Parent Recruitment, Training, and Support	<u>1,245,581</u>	<u>1,138,350</u>	<u>1,622,454</u>	<u>1,627,014</u>	<u>1,627,014</u>
FTE	2.0	2.0	2.0	2.0	2.0
General Fund	1,030,965	1,002,381	1,210,486	1,215,046	1,215,046
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	214,616	135,969	411,968	411,968	411,968
Adoption and Relative Guardianship Assistance	<u>43,572,663</u>	<u>42,312,256</u>	<u>41,935,128</u>	<u>42,354,479</u>	<u>42,773,831</u> *
General Fund	21,494,474	21,807,548	22,699,217	22,925,667	23,153,201
Cash Funds	4,357,266	0	4,227,544	4,269,479	4,312,095
Reappropriated Funds	0	0	0	0	0
Federal Funds	17,720,923	20,504,708	15,008,367	15,159,333	15,308,534
Child Welfare Services	<u>336,133,793</u>	<u>269,885,964</u>	<u>385,804,996</u>	<u>390,394,055</u>	<u>394,252,106</u> *
General Fund	183,472,083	184,784,265	203,887,319	206,663,095	208,696,075
Cash Funds	67,226,759	0	72,230,342	73,001,952	73,674,949
Reappropriated Funds	0	0	13,421,808	13,498,969	13,690,244
Federal Funds	85,434,951	85,101,699	96,265,527	97,230,039	98,190,838
County Level Child Welfare Staffing	<u>26,206,650</u>	<u>23,866,583</u>	<u>27,140,851</u>	<u>27,412,259</u>	<u>27,683,668</u> *
General Fund	19,837,670	19,275,468	19,757,355	19,955,483	20,152,502
Cash Funds	2,620,665	0	2,733,258	2,760,399	2,787,923
Reappropriated Funds	0	0	0	0	0
Federal Funds	3,748,315	4,591,115	4,650,238	4,696,377	4,743,243

*JBC Staff Figure Setting - FY 2022-23*  
*Staff Working Document - Does Not Represent Committee Decision*

	<b>FY 2019-20 Actual</b>	<b>FY 2020-21 Actual</b>	<b>FY 2021-22 Appropriation</b>	<b>FY 2022-23 Request</b>	<b>FY 2022-23 Recommendation</b>
Permanency Services	<u>183,419</u>	<u>232,500</u>	<u>232,500</u>	<u>0</u>	<u>0</u>
General Fund	183,419	232,500	232,500	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
 Residential Placements for Children with Intellectual and Developmental Disabilities	 <u>2,364,455</u>	 <u>2,228,758</u>	 <u>3,564,549</u>	 <u>3,639,064</u>	 <u>3,674,357</u> *
FTE	1.0	1.5	1.5	2.0	2.0
General Fund	2,333,660	2,214,308	3,546,882	3,621,397	3,656,690
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	30,795	14,450	17,667	17,667	17,667
 Title IV-E Waiver Demonstration	 <u>3,968,614</u>	 <u>0</u>	 <u>0</u>	 <u>0</u>	 <u>0</u>
General Fund	0	0	0	0	0
Cash Funds	3,968,614	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0



*JBC Staff Figure Setting - FY 2022-23*  
*Staff Working Document - Does Not Represent Committee Decision*

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	FY 2022-23 Recommendation
Appropriation to the Child Welfare Prevention and Intervention Services Cash Fund	<u>9,358,038</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	9,358,038	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Child Welfare Prevention and Intervention Services	<u>9,358,038</u>	<u>563,250</u>	<u>598,953</u>	<u>598,953</u>	<u>598,953</u>
General Fund	0	0	0	0	0
Cash Funds	0	563,250	598,953	598,953	598,953
Reappropriated Funds	9,358,038	0	0	0	0
Federal Funds	0	0	0	0	0
Child Welfare Legal Representation	<u>0</u>	<u>1,159,968</u>	<u>7,024,160</u>	<u>7,024,160</u>	<u>7,024,160</u> *
General Fund	0	0	0	0	0
Cash Funds	0	1,159,968	7,024,160	7,024,160	7,024,160
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Family and Children's Programs	<u>60,997,994</u>	<u>49,141,286</u>	<u>56,684,676</u>	<u>54,689,244</u>	<u>57,818,369</u> *
General Fund	44,497,811	45,347,686	47,706,452	46,030,289	48,660,581
Cash Funds	12,199,599	0	5,926,307	5,767,762	6,044,833
Reappropriated Funds	0	0	0	0	0
Federal Funds	4,300,584	3,793,600	3,051,917	2,891,193	3,112,955

*JBC Staff Figure Setting - FY 2022-23*  
*Staff Working Document - Does Not Represent Committee Decision*

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	FY 2022-23 Recommendation
Performance-based Collaborative Management					
Incentives	<u>4,287,971</u>	<u>4,500,000</u>	<u>4,500,000</u>	<u>4,500,000</u>	<u>4,500,000</u>
General Fund	1,500,000	1,500,000	1,500,000	1,500,000	1,500,000
Cash Funds	2,787,971	3,000,000	3,000,000	3,000,000	3,000,000
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Collaborative Management Program Administration and Evaluation					
FTE	<u>1.5</u>	<u>1.5</u>	<u>1.5</u>	<u>1.5</u>	<u>1.5</u>
General Fund	372,979	327,689	356,476	358,490	358,490
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Independent Living Programs					
FTE	<u>4.0</u>	<u>4.0</u>	<u>4.0</u>	<u>4.0</u>	<u>4.0</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	2,686,484	2,521,576	2,681,756	2,700,069	2,700,069

*JBC Staff Figure Setting - FY 2022-23*  
*Staff Working Document - Does Not Represent Committee Decision*

	<b>FY 2019-20 Actual</b>	<b>FY 2020-21 Actual</b>	<b>FY 2021-22 Appropriation</b>	<b>FY 2022-23 Request</b>	<b>FY 2022-23 Recommendation</b>
Federal Child Abuse Prevention and Treatment Act					
Grant	<u>704,075</u>	<u>703,558</u>	<u>477,600</u>	<u>494,970</u>	<u>494,970</u>
FTE	3.0	3.0	3.0	3.0	3.0
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	704,075	703,558	477,600	494,970	494,970
Hotline for Child Abuse and Neglect	<u>2,139,583</u>	<u>2,472,453</u>	<u>3,425,372</u>	<u>2,976,814</u>	<u>2,976,814</u> *
FTE	6.0	6.0	6.0	6.0	6.0
General Fund	2,064,833	2,422,728	3,373,645	2,925,087	2,925,087
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	74,750	49,725	51,727	51,727	51,727
Public Awareness Campaign for Child Welfare	<u>967,776</u>	<u>1,004,037</u>	<u>1,008,890</u>	<u>1,010,673</u>	<u>1,010,673</u>
FTE	1.0	1.0	1.0	1.0	1.0
General Fund	967,776	1,004,037	1,008,890	1,010,673	1,010,673
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

*JBC Staff Figure Setting - FY 2022-23*  
*Staff Working Document - Does Not Represent Committee Decision*

	<b>FY 2019-20 Actual</b>	<b>FY 2020-21 Actual</b>	<b>FY 2021-22 Appropriation</b>	<b>FY 2022-23 Request</b>	<b>FY 2022-23 Recommendation</b>
Interagency Prevention Programs Coordination	<u>147,356</u>	<u>142,419</u>	<u>142,419</u>	<u>144,409</u>	<u>144,409</u>
FTE	1.0	1.0	1.0	1.0	1.0
General Fund	147,356	142,419	142,419	144,409	144,409
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Tony Gramscas Youth Services Program	<u>10,403,348</u>	<u>9,155,126</u>	<u>10,324,557</u>	<u>10,351,936</u>	<u>10,364,818</u>
FTE	3.0	3.0	3.0	3.0	3.0
General Fund	1,422,510	1,467,475	1,717,475	1,718,952	1,718,952
Cash Funds	8,010,523	7,190,652	8,107,082	8,132,984	8,145,866
Reappropriated Funds	970,315	496,999	500,000	500,000	500,000
Federal Funds	0	0	0	0	0

*JBC Staff Figure Setting - FY 2022-23*  
*Staff Working Document - Does Not Represent Committee Decision*

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	FY 2022-23 Recommendation
Appropriation to the Youth Mentoring Services Cash Fund	<u>1,000,000</u>	<u>500,000</u>	<u>500,000</u>	<u>500,000</u>	<u>500,000</u>
General Fund	0	0	0	0	0
Cash Funds	1,000,000	500,000	500,000	500,000	500,000
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Adoption Savings	<u>0</u>	<u>609,000</u>	<u>1,785,321</u>	<u>1,091,321</u>	<u>1,091,321</u> *
General Fund	0	0	0	0	0
Cash Funds	0	609,000	1,785,321	1,091,321	1,091,321
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Indirect Cost Assessment	<u>10,129,784</u>	<u>11,170,108</u>	<u>11,896,909</u>	<u>12,396,676</u>	<u>12,396,676</u> *
General Fund	0	0	0	0	0
Cash Funds	69,164	98,533	101,708	106,108	106,108
Reappropriated Funds	59,569	14,859	62,515	65,370	65,370
Federal Funds	10,001,051	11,056,716	11,732,686	12,225,198	12,225,198
Child Welfare Legal Representation	<u>2,370,740</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	0	0	0	0	0
Cash Funds	2,370,740	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

*JBC Staff Figure Setting - FY 2022-23*  
*Staff Working Document - Does Not Represent Committee Decision*

	<b>FY 2019-20 Actual</b>	<b>FY 2020-21 Actual</b>	<b>FY 2021-22 Appropriation</b>	<b>FY 2022-23 Request</b>	<b>FY 2022-23 Recommendation</b>
<b>TOTAL - (5) Division of Child Welfare</b>	542,142,907	433,081,409	577,759,735	580,579,944	588,306,056
<i>FTE</i>	<u>104.7</u>	<u>108.0</u>	<u>108.0</u>	<u>111.1</u>	<u>111.1</u>
General Fund	299,029,680	288,400,147	318,873,367	320,014,312	325,137,430
Cash Funds	104,611,301	13,121,403	106,295,899	106,314,342	107,347,432
Reappropriated Funds	10,445,280	573,012	14,049,342	14,130,932	14,322,207
Federal Funds	128,056,646	130,986,847	138,541,127	140,120,358	141,498,986

*JBC Staff Figure Setting - FY 2022-23*  
*Staff Working Document - Does Not Represent Committee Decision*

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	FY 2022-23 Recommendation
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**(11) DIVISION OF YOUTH SERVICES**

to detention and/or commitment in each judicial district. The Division maintains 10 secure institutional centers and augments this capacity with contracts for community, staff secure, and detention placements.

**(A) Administration**

Personal Services	<u>2,143,304</u>	<u>1,572,686</u>	<u>1,735,944</u>	<u>1,917,366</u>	<u>1,917,366</u> *
FTE	17.7	15.3	15.3	15.3	15.3
General Fund	2,031,101	1,564,234	1,675,878	1,857,206	1,857,206
Cash Funds	0	0	0	0	0
Reappropriated Funds	112,203	8,452	60,066	60,160	60,160
Federal Funds	0	0	0	0	0
 Operating Expenses	 <u>30,357</u>	 <u>30,357</u>	 <u>30,357</u>	 <u>30,357</u>	 <u>30,357</u>
General Fund	30,357	30,357	30,357	30,357	30,357
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
 Victim Assistance	 <u>33,251</u>	 <u>33,251</u>	 <u>43,525</u>	 <u>43,862</u>	 <u>43,862</u>
FTE	0.3	0.3	0.3	0.3	0.3
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	33,251	33,251	43,525	43,862	43,862
Federal Funds	0	0	0	0	0

*JBC Staff Figure Setting - FY 2022-23*  
*Staff Working Document - Does Not Represent Committee Decision*

	<b>FY 2019-20 Actual</b>	<b>FY 2020-21 Actual</b>	<b>FY 2021-22 Appropriation</b>	<b>FY 2022-23 Request</b>	<b>FY 2022-23 Recommendation</b>
<b>SUBTOTAL - (A) Administration</b>	2,206,912	1,636,294	1,809,826	1,991,585	1,991,585
<i>FTE</i>	<u>18.0</u>	<u>15.6</u>	<u>15.6</u>	<u>15.6</u>	<u>15.6</u>
General Fund	2,061,458	1,594,591	1,706,235	1,887,563	1,887,563
Cash Funds	0	0	0	0	0
Reappropriated Funds	145,454	41,703	103,591	104,022	104,022
Federal Funds	0	0	0	0	0

**(B) Institutional Programs**

Personal Services	<u>75,009,732</u>	<u>66,627,887</u>	<u>66,891,688</u>	<u>68,612,829</u>	<u>68,612,829</u>
FTE	971.5	934.0	934.0	934.0	934.0
General Fund	75,009,732	66,627,887	66,891,688	68,612,829	68,612,829
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Operating Expenses	<u>4,409,687</u>	<u>4,293,456</u>	<u>4,487,724</u>	<u>4,537,724</u>	<u>4,537,724</u> *
General Fund	3,014,557	3,127,039	3,108,110	3,158,110	3,158,110
Cash Funds	25,872	15,590	70,000	70,000	70,000
Reappropriated Funds	0	0	1,294,469	1,294,469	1,294,469
Federal Funds	1,369,258	1,150,827	15,145	15,145	15,145
Medical Services	<u>13,215,448</u>	<u>13,188,931</u>	<u>12,791,872</u>	<u>13,053,842</u>	<u>13,098,671</u> *
FTE	84.2	84.2	84.2	84.2	84.2
General Fund	13,215,448	13,188,931	12,791,872	13,053,842	13,098,671
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0



*JBC Staff Figure Setting - FY 2022-23*  
*Staff Working Document - Does Not Represent Committee Decision*

	<b>FY 2019-20 Actual</b>	<b>FY 2020-21 Actual</b>	<b>FY 2021-22 Appropriation</b>	<b>FY 2022-23 Request</b>	<b>FY 2022-23 Recommendation</b>
Educational Programs	<u>8,361,670</u>	<u>8,406,804</u>	<u>8,248,874</u>	<u>9,494,427</u>	<u>9,523,350</u> *
FTE	44.1	44.1	44.1	44.1	44.1
General Fund	7,734,915	7,821,555	7,898,869	9,121,545	9,150,468
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	350,005	350,005	350,005
Federal Funds	626,755	585,249	0	22,877	22,877
Prevention/Intervention Services	<u>31,421</u>	<u>21,938</u>	<u>50,886</u>	<u>50,886</u>	<u>50,886</u>
FTE	1.0	1.0	1.0	1.0	1.0
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	50,886	50,886	50,886
Federal Funds	31,421	21,938	0	0	0
<b>SUBTOTAL - (B) Institutional Programs</b>	101,027,958	92,539,016	92,471,044	95,749,708	95,823,460
FTE	<u>1,100.8</u>	<u>1,063.3</u>	<u>1,063.3</u>	<u>1,063.3</u>	<u>1,063.3</u>
General Fund	98,974,652	90,765,412	90,690,539	93,946,326	94,020,078
Cash Funds	25,872	15,590	70,000	70,000	70,000
Reappropriated Funds	0	0	1,695,360	1,695,360	1,695,360
Federal Funds	2,027,434	1,758,014	15,145	38,022	38,022

**(C) Community Programs**

Personal Services	<u>9,046,914</u>	<u>7,739,310</u>	<u>6,951,108</u>	<u>7,165,161</u>	<u>7,165,161</u>
FTE	99.7	82.2	82.2	82.2	82.2
General Fund	8,334,745	6,953,471	6,057,051	6,258,631	6,258,631
Cash Funds	68,750	56,014	82,698	90,939	90,939
Reappropriated Funds	217,977	314,103	150,585	154,817	154,817
Federal Funds	425,442	415,722	660,774	660,774	660,774

*JBC Staff Figure Setting - FY 2022-23*  
*Staff Working Document - Does Not Represent Committee Decision*

	<b>FY 2019-20 Actual</b>	<b>FY 2020-21 Actual</b>	<b>FY 2021-22 Appropriation</b>	<b>FY 2022-23 Request</b>	<b>FY 2022-23 Recommendation</b>
Operating Expenses	<u>534,243</u>	<u>516,038</u>	<u>539,705</u>	<u>539,705</u>	<u>539,705</u>
General Fund	531,460	508,950	523,860	523,860	523,860
Cash Funds	0	6,250	6,281	6,281	6,281
Reappropriated Funds	2,783	838	9,564	9,564	9,564
Federal Funds	0	0	0	0	0
Purchase of Contract Placements	<u>12,425,613</u>	<u>8,877,056</u>	<u>8,301,639</u>	<u>8,334,318</u>	<u>8,366,996</u> *
General Fund	11,521,723	8,310,385	7,221,164	7,248,116	7,275,068
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	572,669	578,396	584,122
Federal Funds	903,890	566,671	507,806	507,806	507,806
Managed Care Project	<u>1,322,222</u>	<u>1,322,322</u>	<u>1,527,233</u>	<u>1,542,506</u>	<u>1,557,778</u> *
General Fund	1,322,222	1,322,322	1,489,855	1,504,754	1,519,652
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	37,378	37,752	38,126
Federal Funds	0	0	0	0	0
S.B. 91-94 Programs	<u>15,309,329</u>	<u>13,980,308</u>	<u>15,527,376</u>	<u>15,680,529</u>	<u>15,833,682</u> *
General Fund	13,269,131	11,544,166	12,403,061	12,525,974	12,648,887
Cash Funds	2,040,198	2,436,142	3,124,315	3,154,555	3,184,795
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Parole Program Services	<u>4,621,839</u>	<u>3,621,338</u>	<u>4,769,063</u>	<u>4,235,279</u>	<u>4,235,279</u> *
General Fund	4,621,839	3,621,338	4,769,063	4,235,279	4,235,279
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

*JBC Staff Figure Setting - FY 2022-23*  
*Staff Working Document - Does Not Represent Committee Decision*

	<b>FY 2019-20 Actual</b>	<b>FY 2020-21 Actual</b>	<b>FY 2021-22 Appropriation</b>	<b>FY 2022-23 Request</b>	<b>FY 2022-23 Recommendation</b>
Juvenile Sex Offender Staff Training	<u>31,701</u>	<u>34,399</u>	<u>45,548</u>	<u>45,548</u>	<u>45,548</u>
General Fund	7,075	7,035	7,120	7,120	7,120
Cash Funds	24,626	27,364	38,428	38,428	38,428
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
<b>SUBTOTAL - (C) Community Programs</b>	<b>43,291,861</b>	<b>36,090,771</b>	<b>37,661,672</b>	<b>37,543,046</b>	<b>37,744,149</b>
<i>FTE</i>	<u>99.7</u>	<u>82.2</u>	<u>82.2</u>	<u>82.2</u>	<u>82.2</u>
General Fund	39,608,195	32,267,667	32,471,174	32,303,734	32,468,497
Cash Funds	2,133,574	2,525,770	3,251,722	3,290,203	3,320,443
Reappropriated Funds	220,760	314,941	770,196	780,529	786,629
Federal Funds	1,329,332	982,393	1,168,580	1,168,580	1,168,580

**(D) Indirect Cost Assessment**

Indirect Cost Assessment	<u>0</u>	<u>119,108</u>	<u>126,676</u>	<u>132,331</u>	<u>132,331</u> *
General Fund	0	0	0	0	0
Cash Funds	0	119,108	126,676	132,331	132,331
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
<b>SUBTOTAL - (D) Indirect Cost Assessment</b>	<b>0</b>	<b>119,108</b>	<b>126,676</b>	<b>132,331</b>	<b>132,331</b>
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	0	0	0	0	0
Cash Funds	0	119,108	126,676	132,331	132,331
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

*JBC Staff Figure Setting - FY 2022-23*  
*Staff Working Document - Does Not Represent Committee Decision*

	<b>FY 2019-20 Actual</b>	<b>FY 2020-21 Actual</b>	<b>FY 2021-22 Appropriation</b>	<b>FY 2022-23 Request</b>	<b>FY 2022-23 Recommendation</b>
<b>TOTAL - (11) Division of Youth Services</b>	146,526,731	130,385,189	132,069,218	135,416,670	135,691,525
<i>FTE</i>	<u>1,218.5</u>	<u>1,161.1</u>	<u>1,161.1</u>	<u>1,161.1</u>	<u>1,161.1</u>
General Fund	140,644,305	124,627,670	124,867,948	128,137,623	128,376,138
Cash Funds	2,159,446	2,660,468	3,448,398	3,492,534	3,522,774
Reappropriated Funds	366,214	356,644	2,569,147	2,579,911	2,586,011
Federal Funds	3,356,766	2,740,407	1,183,725	1,206,602	1,206,602
<b>TOTAL - Department of Human Services</b>	688,669,638	563,466,598	709,828,953	715,996,614	723,997,581
<i>FTE</i>	<u>1,323.2</u>	<u>1,269.1</u>	<u>1,269.1</u>	<u>1,272.2</u>	<u>1,272.2</u>
General Fund	439,673,985	413,027,817	443,741,315	448,151,935	453,513,568
Cash Funds	106,770,747	15,781,871	109,744,297	109,806,876	110,870,206
Reappropriated Funds	10,811,494	929,656	16,618,489	16,710,843	16,908,218
Federal Funds	131,413,412	133,727,254	139,724,852	141,326,960	142,705,588

## APPENDIX B

### S.B. 21-278 PROVIDER RATE UPDATE

The following pages provide the first update to the provider rate study in September of 2021. The study updates the 2017 study by including salary adjustments, decreased case ratios under the implementation of Family First, and the Division of Youth Services as required by S.B. 21-278 (Reimbursement for Out-of-home Placements). Pursuant to the bill, the Department must contract with an independent vendor to conduct a full update in FY 2022-23.

Date: September 1, 2021 [Fiscal Impact Amended September 17, 2021, Acronym Amended September 21, 2021]

To: Colorado Department of Human Services Office of Children, Youth and Families Division of Child Welfare (CDHS)

From: Public Consulting Group LLC (PCG)

Re: Statewide QRTP Rate Setting Recommendations

## PURPOSE AND OVERVIEW

PCG worked with CDHS to develop payments that support providers (and ultimately CDHS and children in its foster care system) in complying with new Family First Prevention Services Act (FFPSA or Family First) requirement and as dictated in Colorado Senate Bill 21-278, which states:

THE FULL IMPLEMENTATION OF THE UPDATED RATE METHODOLOGY ADJUSTMENTS MUST INCLUDE RATES FOR DIVISION OF YOUTH SERVICES OUT-OF-HOME PLACEMENT PROVIDERS AND FOR NEW OUT-OF-HOME PLACEMENT PROVIDER OPTIONS REQUIRED PURSUANT TO THE FEDERAL "FAMILY FIRST PREVENTION SERVICES ACT OF 2018", AS DEFINED IN SECTION 26-5-101, AND AS INFORMED BY AN UPDATED ACTUARIAL ANALYSIS OF THE COSTS ASSOCIATED WITH SUCH NEW PROVIDER OPTIONS, WITH THE EXCEPTION OF THERAPEUTIC FOSTER CARE AND TREATMENT FOSTER CARE, CONDUCTED PURSUANT TO SUBSECTION (6)(g)(II)(B) OF THIS SECTION.<sup>1</sup>

This project runs from August 2, 2021 through September 30, 2021, with these calculations due September 1, 2021 followed by technical assistance to CDHS through September (which may result in an addendum to this memo or a separate memo based on CDHS feedback). Based on PCG's previous 2018 CDHS rate study, and similar engagements in other states, the project team developed cost estimates to support the conversion of several Residential Child Care Facility (RCCF) programs into Qualified Residential Treatment Programs (QRTPs). This memorandum serves as a summary of PCG's rate calculations, including sections on stakeholder engagement, rate development, rate recommendations, and fiscal impact estimates. The following grid lists the different rates PCG developed: The calculations are based on the same principles originally recommended for SFY18 but with new data as specified in this memorandum. PCG provided workbooks to CDHS that support all of the figures presented in this document.

Table 1: RCCF Calculated QRTP Rates

Rate Type	Rate Amount	\$ Difference	% Difference
Current RCCF 5:1 Day, 12:1 Overnight (BLS Salaries)	\$304.00	N/A	N/A
Calculated RCCF 4:1 Day, 6:1 Overnight with QRTP (BLS Salaries)	\$471.84	\$167.84	55%
Calculated RCCF 4:1 Day, 6:1 Overnight with QRTP (BLS/Provider Salaries)	\$485.04	\$181.04	60%

Table 2: RCCF Calculated QRTP Rates (Aftercare Component)

Rate Type	Rate Amount
Calculated Aftercare Tier 1 (BLS Salaries)	\$29.30
Calculated Aftercare Tier 2 (BLS Salaries)	\$49.70
Calculated Aftercare Tier 1 (BLS and Provider Salaries)	\$30.77
Calculated Aftercare Tier 2 (BLS and Provider Salaries)	\$50.50

## STAKEHOLDER ENGAGEMENT

The provider community was a critical voice in the development of rates and contracts that include provisions for Family First QRTP requirements. PCG facilitated interviews with two (2) providers that will be licensed as QRTPs from August 23-24, 2021. These conversations focused on statewide QRTP rate development (including to the aftercare component of QRTP). During these engagement sessions, providers were able to review rate inputs and draft models developed by PCG.

<sup>1</sup> Reimbursement For Out-of-Home Placement Services, §19-1-115 (2021).

Their feedback generally supported the methodology and resulted in direct changes to the proposed rates (in the use of some salary inputs where favorable and reasonable in the models).

## RATE DEVELOPMENT

### QUALIFIED RESIDENTIAL TREATMENT PROGRAM COSTS

To update the rates established in 2018, and incorporate the QRTP requirements, PCG:

- Gathered new program personnel salaries based on 2021 BLS data using the same methodology used in our previous rates;
- Gathered personnel salaries from two providers to develop an alternative to the BLS/provider salary driven model;
- Confirmed program tax, fringe, and operating expenses, and
- Added new operating expenses to correspond with QRTP requirements.
- Updated cost adjustment factors for immediate implementation (which is to occur no later than September 30, 2021 per Colorado Senate Bill 21-278).

The subsections below illustrate each new QRTP rate element and the sources behind the proposed figures.

#### Nursing Staff and Clinical Staff

Based on QRTP requirements, CDHS provider contracts will require all providers have access to 24/7 nursing and licensed clinical care. To benchmark the required staff salaries the project team utilized the Bureau of Labor Statistics to gather market data to determine salaries for nursing and clinical staff. This figure was then vetted through our provider outreach process. Once an hourly rate was established, the project team allocated staff hours to ensure 24/7 on-call coverage. Based on provider feedback and research on other states' processes, PCG built in 0.6 FTE (1,248 hours) per 8 licensed placements, which is a QRTP staffing figure developed by PCG based on actual provider staffing and used and/or cited in other states).

*Example Calculation for BLS Salary Benchmarks 4:1 Model:*

$$\text{Annual Nursing/Clinical Staff Expense} = (\text{Hourly Rate } (\$37.43 \text{ for RN; } \$33.26 \text{ for Clinician}) \times \text{Total Annual Hours } (1,248)) \times (\text{Contract Capacity}/12)$$

#### Trauma-Informed Care Support

The proposed trauma-informed care support benchmark is one fixed amount, applied to each QRTP model. The fixed benchmark was derived from the National Council for Behavioral Health "Annual Trauma-Informed Care Learning Community" Non-Member Fee Training. This QRTP figure is used and/or cited in other states.

#### Family Engagement

Family First legislation requires that providers ensure families, caregivers, and/or supportive persons are engaged in treatment with a youth who enters their program, whenever possible. Based on discussions with Colorado providers and research into other states' practices, PCG allocated two hours per week of direct care staff time per child in the QRTP models (at the reported BLS Direct Care Salary of \$49,510, resulting in \$2,475 added per child, varying in application in the models based on the number of youth served in the model). This QRTP figure is used and/or cited in other states.

#### Accreditation

Similar to the trauma-informed care support, the costs of accreditation dues were also applied to each model as a fixed amount. The annual amount included for accreditation was calculated using the Council on Accreditation fees for a small (<=\$500,000 revenue) but specialized program (3-year membership fee annualized).

The table below provides each QRTP benchmark and model application.

Table 3. QRTP Benchmarks

#	Expense Type	Base Amount	Annual Unit	Source	Model Application
1	Nursing Staff	\$37.43/hour	On-call 24/7 0.6 FTE assumption per 12 kids served	Provider Input and Peer State Research	Varies based on # youth served
2	Clinical Staff	\$33.26/hour	On-call 24/7 0.6 FTE assumption per 12 kids served	Provider Input and Peer State Research	Varies based on # youth served
3	Trauma-Informed Care Support	\$10,000 per program	Participation in the National Council for Behavioral Health "Annual Trauma-Informed Care Learning Community" (Non-Member Fee Assumed)	National Council for Behavioral Health <a href="https://www.thenationalcouncil.org/wp-content/uploads/2016/12/TraumaInformed_1page-r-FINAL.pdf">https://www.thenationalcouncil.org/wp-content/uploads/2016/12/TraumaInformed_1page-r-FINAL.pdf</a>	Fixed
4	Family Engagement	\$2,475 per child	Assumes average of 2 hours per week of direct care staff time per child (annualized)	Provider Input and Peer State Research	Varies based on # youth served
5	Accreditation	\$4,667 per program	Annualized COA membership fee	PCG Research re: QRTP Accreditation	Fixed

### AFTERCARE

The aftercare rate model was previously developed by PCG as part of our national QRTP rate setting work. This model's inputs are based directly on another state's approach to providing aftercare services. Several considerations were discussed, and the group reached consensus on each input within the models. Tables within the appendices provide personnel and operating benchmarks for the aftercare models.

## RATE MODELS

### AFTERCARE

The Aftercare rate calculations are based on unique model budget calculations as described in the methodology above. PCG developed two different aftercare rates: Tier 1, which is comprised primarily of direct-care case management staff, and Tier 2 which is more intensive and adds more frequent face-to-face contact and also utilizes therapeutic staff. Additionally, PCG has developed two different aftercare models: one which uses BLS salaries as benchmarks and the other uses actual provider data provided to tabulate salaries. All rate models can be found in the Appendix.

### QUALIFIED RESIDENTIAL TREATMENT PROGRAMS

The Residential Care Center Facilities' rate calculations are based on unique model budget calculations as described in the methodology above. PCG has developed two different QRTP models: one which uses BLS salaries as benchmarks and the other uses actual provider data provided to tabulate salaries. Both models assume a daytime child to staff ratio of 4:1 and overnight ratio of 6:1. These ratios account for the increased staffing levels need to oversee the higher acuity children who qualify for QRTP placement.

## FISCAL IMPACT

Based on DCW and DYS placement and utilization data from FY21 furnished by CDHS, as well as current and projected rate information, PCG calculated the overall fiscal impact to CDHS in the tables below, broken out by the impact to DCW, DYS, and the total statewide impact. FY22 QRTP costs are applied for 9 months of the fiscal year, as the QRTP rate will go into effect October 1, 2021. For FY23-FY25, PCG utilized a Cost Adjustment Factor (CAF) to project annual cost increases, which was calculated based on forecasting previous 5 fiscal years of Consumer Financial Index growth.



Table 4. DCW Fiscal Impact

Timeframe	Model	Previous FY	QRTP Base Annual Estimate	CAF	Cost with CAF	Cost Difference from Previous FY	% Difference from Previous FY
FY22	4:1; BLS Salaries	\$33,010,004	\$53,285,115		\$48,216,338	\$15,206,333	46.07%
	4:1; BLS/Provider Hybrid Salaries	\$33,010,004	\$54,777,165		\$49,335,375	\$16,325,371	49.46%
FY23	4:1; BLS Salaries	\$48,216,338	\$53,285,115	3.30%	\$55,041,317	\$6,824,979	14.15%
	4:1; BLS/Provider Hybrid Salaries	\$49,335,375	\$54,777,165	3.30%	\$56,582,542	\$7,247,167	14.69%
FY24	4:1; BLS Salaries	\$55,041,317		3.58%	\$57,011,796	\$1,970,479	3.58%
	4:1; BLS/Provider Hybrid Salaries	\$56,582,542		3.58%	\$58,608,197	\$2,025,655	3.58%
FY25	4:1; BLS Salaries	\$57,011,796		3.79%	\$59,172,543	\$2,160,747	3.79%
	4:1; BLS/Provider Hybrid Salaries	\$58,608,197		3.79%	\$60,829,448	\$2,221,251	3.79%

Table 5. DYS Fiscal Impact

Timeframe	Model	Previous FY	QRTP Base Annual Estimate	CAF	Cost with CAF	Cost Difference from Previous FY	% Difference from Previous FY
FY22	4:1; BLS Salaries	\$7,231,136	\$13,564,986		\$11,981,523	\$4,750,387	65.69%
	4:1; BLS/Provider Hybrid Salaries	\$7,231,136	\$13,944,822		\$12,266,401	\$5,035,264	69.63%
FY23	4:1; BLS Salaries	\$11,981,523	\$13,564,986	3.30%	\$14,012,068	\$2,030,545	16.95%
	4:1; BLS/Provider Hybrid Salaries	\$12,266,401	\$13,944,822	3.30%	\$14,404,423	\$2,138,023	17.43%
FY24	4:1; BLS Salaries	\$14,012,068		3.58%	\$14,513,700	\$501,632	3.58%
	4:1; BLS/Provider Hybrid Salaries	\$14,404,423		3.58%	\$14,920,102	\$515,678	3.58%
FY25	4:1; BLS Salaries	\$14,513,700		3.79%	\$15,063,769	\$550,069	3.79%
	4:1; BLS/Provider Hybrid Salaries	\$14,920,102		3.79%	\$15,485,574	\$565,472	3.79%

Table 6: Statewide Total Fiscal Impact

Timeframe	Model	Previous FY	QRTP Base Annual Estimate	CAF	Cost with CAF	Cost Difference from Previous FY	% Difference from Previous FY
FY22	4:1; BLS Salaries	\$40,241,140	\$66,850,101		\$60,197,861	\$19,956,720	49.59%
	4:1; BLS/Provider Hybrid Salaries	\$40,241,140	\$68,721,987		\$61,601,775	\$21,360,635	53.08%
FY23	4:1; BLS Salaries	\$60,197,861	\$66,850,101	3.30%	\$69,053,385	\$8,855,524	14.71%
	4:1; BLS/Provider Hybrid Salaries	\$61,601,775	\$68,721,987	3.30%	\$70,986,965	\$9,385,190	15.24%
FY24	4:1; BLS Salaries	\$69,053,385		3.58%	\$71,525,496	\$2,472,111	3.58%
	4:1; BLS/Provider Hybrid Salaries	\$70,986,965		3.58%	\$73,528,299	\$2,541,333	3.58%
FY25	4:1; BLS Salaries	\$71,525,496		3.79%	\$74,236,312	\$2,710,816	3.79%
	4:1; BLS/Provider Hybrid Salaries	\$73,528,299		3.79%	\$76,315,021	\$2,786,723	3.79%

PCG is happy to provide additional information related to any of the methodologies or figures described in this memorandum.

## APPENDIX

### STAFFING BENCHMARKS

One of the major stakeholder engagement take-aways was the need for a lower staff ratio to meet QRTP standards. As a response to the provider feedback, PCG used the current 5:1 RCCF rate models and scaled the staffing to a 4:1 Direct Care ratio. The Full Time Equivalents (FTEs) for supervising and administrative staff were then scaled based on the original allocation method.

The drafted models include two options for salary inputs: BLS salaries and provider reported salaries. The Provider Hybrid model included salaries collected during the recent stakeholder engagement that were more favorable than BLS data. The table below provide staffing benchmarks for RCCF QRTP rates and Aftercare.

Table 7. RCCF QRTP 4:1 Staffing Model

Position	FTEs
Program Director	0.34
Other Clinical/Medical	1.94
Direct Care Supervisor	2.24
Direct Care Staff	11.20
Direct Care Relief/Coverage	1.72
Other Direct	0.79
Support Staff	1.59
Executive Staff	0.49
Administrative Staff	2.64

Table 8. RCCF QRTP Staff Salaries

Position	BLS Salaries (2020)	Provider Hybrid Salaries	Provider Hybrid Source
Program Director	\$88,780	\$101,852	Third Way - Treatment Leader
Other Clinical/Medical	\$109,292	\$109,292	BLS 2020
Direct Care Supervisor	\$52,780	\$65,940	Third Way - Therapist
Direct Care Staff	\$49,510	\$49,510	BLS 2020
Direct Care Relief/Coverage	\$49,510	\$49,510	BLS 2020
Other Direct	\$51,615	\$65,940	Third Way - Therapist
Support Staff	\$42,405	\$42,405	BLS 2020
Administrative Staff	\$53,810	\$53,810	BLS 2020
Executive	\$144,390	\$144,390	BLS 2020
Registered Nurse	\$77,860	\$77,860	BLS 2020
Clinical Staff	\$69,183	\$69,183	BLS 2020

Table 9. Aftercare Staffing Models

Position	FTE Tier 1	FTE Tier 2
Second-line Supervisors	0.03	0.03
First-line Supervisor	0.12	0.12
Administrative Support	0.10	0.10
Families Transition Coordinator (FTC)	0.50	0.50
Therapist	0.00	0.50
Coverage FTC	0.08	0.08
Coverage Therapist	0.00	0.08

Table 10. Aftercare Staff Salaries

Position	BLS Salaries (2020)	Provider Hybrid Salaries	Provider Hybrid Source
Second-line Supervisors	\$88,780	\$101,852	Third Way - Treatment Leader
First-line Supervisor	\$52,780	\$65,940	Third Way - Therapist
Administrative Support	\$53,810	\$53,810	BLS 2020

Families Transition Coordinator (FTC)	\$49,510	\$49,510	BLS 2020
Therapist	\$69,183	\$69,183	BLS 2020
Coverage FTC	\$49,510	\$49,510	Third Way - Therapist
Coverage Therapist	\$69,183	\$69,183	BLS 2020

**OPERATING BENCHMARKS**

The current operating expense benchmarks developed in FY18 were retained in the proposed RCCF QRTP rates. Aftercare operating expenses were developed using other state research and benchmarks and updated with Colorado figured where necessary. The tables below provide the operating expense benchmarks with corresponding sources.

*Table 11. RCCF QRTP 4:1 Rate Models Operating Expense Benchmarks*

Operating Expense	Unit	Source
Tax and Fringe	22.00%	FY16 Provider Reported Benchmarks
Operating Expenses (Shared Costs by FTE)	\$7,048	FY16 Provider Reported Benchmarks
Operating Expenses (RCCF Costs by Unit)	\$16.00	FY16 Provider Reported Benchmarks

*Table 12. Aftercare Operating Expense Benchmarks*

Operating Expense	Tier 1 Unit	Tier 2 Unit	Source
Tax and Fringe	22.00%	22.00%	FY16 Provider Reported Benchmarks
Travel	\$2,340	\$9,600	90-mile assumption per youth per month at CO state FY21 mileage reimbursement rate
Other Operating Expenses	\$26,037	\$26,037	FY16 Provider Reported Benchmarks - CPA

**COST ADJUSTMENT FACTOR**

The RCCF QRTP and Aftercare rate models include cost benchmarks from various fiscal years. As a response to the data source variation, PCG applied two different Cost Adjustment Factors (CAFs) to each model. CDHS intends to implement the updated QRTP and Aftercare rates in 2021, so all CAFs calculated the inflation factor from the data source year to 2021. BLS salaries, provider salaries, and QRTP inputs include cost figures from 2020. As a result, all personnel and QRTP expenses were marked up with a CAF accounting for 2020-2021 inflation. Operating expenses include a CAF from 2016 – 2021. Travel expenses for the Aftercare models did not include a CAF because the Colorado 2021 mileage reimbursement rate was utilized.

**RATE MODELS**

Table 15: Aftercare Tier 1 Model Calculations using BLS Salary Benchmarks

<b>Tier 1 BLS Salaries</b>				
<b>Capacity:</b>	<b>8</b>	<b>Enrollment Days:</b>	<b>2,920</b>	
	<b>Salary, Unit or %</b>	<b>FTE</b>	<b>Expense</b>	<b>Expense w/ CAF</b>
<b>Direct Care</b>				
Second-line Supervisors	\$88,780	0.03	\$2,220	\$2,220
First-line Supervisor	\$52,780	0.12	\$6,090	\$6,090
Administrative Support	\$53,810	0.10	\$5,381	\$5,381
FTC	\$49,510	0.50	\$24,755	\$24,755
Coverage FTC	\$49,510	0.08	\$3,808	\$3,808
<b>Total Program Staff</b>		<b>0.82</b>	<b>\$42,254</b>	<b>\$42,254</b>
Tax and Fringe	22.00%		\$9,296	\$9,296
<b>Total Program Personnel</b>			<b>\$51,550</b>	<b>\$53,919</b>
<b>Other Operating Expenses</b>				
Travel for Tier 1	\$2,340		\$1,350	\$1,412
Other Operating Expenses	\$26,037		\$26,037	\$30,219
<b>Total Program Operating Expenses</b>			<b>\$78,937</b>	<b>\$85,550</b>
TOTAL			\$78,937	\$85,550
<b>CALCULATED DAILY RATE:</b>			<b>\$27.03</b>	<b>\$29.30</b>

Table 16: Aftercare Tier 2 Model Calculations using BLS Salary Benchmarks

Tier 2 BLS Salaries				
Capacity:	8	Enrollment Days:	2,920	
	Salary, Unit or %	FTE	Expense	Expense w/ CAF
<b>Direct Care</b>				
Second-line Supervisors	\$88,780	0.03	\$2,220	\$2,220
First-line Supervisor	\$52,780	0.12	\$6,090	\$6,090
Administrative Support	\$53,810	0.10	\$5,381	\$5,381
FTC	\$49,510	0.50	\$24,755	\$24,755
Therapist	\$69,183	0.50	\$34,592	\$34,592
Coverage FTC	\$49,510	0.08	\$3,808	\$3,808
Coverage Therapist	\$69,183	0.08	\$5,322	\$5,322
<b>Total Program Staff</b>		<b>1.39</b>	<b>\$82,167</b>	<b>\$82,167</b>
Tax and Fringe	22.00%		\$18,077	\$18,077
<b>Total Program Personnel</b>			<b>\$100,244</b>	<b>\$104,851</b>
<b>Other Operating Expenses</b>				
Travel for Tier 2	\$9,600		\$9,600	\$10,041
Other Operating Expenses	\$26,037		\$26,037	\$30,219
<b>Total Program Operating Expenses</b>			<b>\$135,882</b>	<b>\$145,111</b>
<b>TOTAL</b>			<b>\$135,882</b>	<b>\$145,111</b>
<b>CALCULATED DAILY RATE:</b>			<b>\$46.53</b>	<b>\$49.70</b>

Table 17: Aftercare Tier 1 Model Calculations using Provider Salary Benchmarks

Tier 1 Provider Hybrid Salaries				
Capacity:	8	Enrollment Days:	2,920	
	Salary, Unit or %	FTE	Expense	Expense w/ CAF
<b>Direct Care</b>				
Second-line Supervisors	\$101,852	0.03	\$2,546	\$2,546
First-line Supervisor	\$65,940	0.12	\$7,608	\$7,608
Administrative Support	\$53,810	0.10	\$5,381	\$5,381
FTC	\$49,510	0.50	\$24,755	\$24,755
Coverage FTC	\$69,183	0.08	\$5,322	\$5,322
<b>Total Program Staff</b>		<b>0.82</b>	<b>\$45,613</b>	<b>\$45,613</b>
Tax and Fringe	22.00%		\$10,035	\$10,035
<b>Total Program Personnel</b>			<b>\$55,647</b>	<b>\$58,205</b>
<b>Other Operating Expenses</b>				
Travel for Tier 1	\$2,340		\$1,350	\$1,412
Other Operating Expenses	\$26,037		\$26,037	\$30,219
<b>Total Program Operating Expenses</b>			<b>\$83,035</b>	<b>\$89,836</b>
<b>TOTAL</b>			<b>\$83,035</b>	<b>\$89,836</b>
<b>CALCULATED DAILY RATE:</b>			<b>\$28.44</b>	<b>\$30.77</b>

Table 18: Tier 2 Model Calculations using Provider Salary Benchmarks

Tier 2 Provider Hybrid Salaries					
Capacity	8	Enrollment Days:		2,920	
	Salary, Unit or %	FTE	Expense	Expense w/ CAF	
<b>Direct Care</b>					
Second-line Supervisors	\$101,852	0.03	\$2,546	\$2,546	
First-line Supervisor	\$65,940	0.12	\$7,608	\$7,608	
Administrative Support	\$53,810	0.10	\$5,381	\$5,381	
FTC	\$49,510	0.50	\$24,755	\$24,755	
Therapist	\$69,183	0.50	\$34,592	\$34,592	
Coverage FTC	\$49,510	0.08	\$3,808	\$3,808	
Coverage Therapist	\$69,183	0.08	\$5,322	\$5,322	
<b>Total Program Staff</b>		<b>1.39</b>	<b>\$84,013</b>	<b>\$84,013</b>	
Tax and Fringe	22.00%		\$18,483	\$18,483	
<b>Total Program Personnel</b>			<b>\$102,495</b>	<b>\$107,206</b>	
<b>Other Operating Expenses</b>					
TOTAL	\$9,600.00		\$9,600	\$10,041	
Other Operating Expenses	\$26,037.29		\$26,037	\$30,219	
<b>Total Program Operating Expenses</b>			<b>\$138,133</b>	<b>\$147,466</b>	
TOTAL			\$138,133	\$147,466	
<b>CALCULATED DAILY RATE:</b>			<b>\$47.31</b>	<b>\$50.50</b>	

Table 19. Proposed QRTP Rate Model using BLS Salary Benchmarks

<b>RCCF (4:1 Day and 6:1 Overnight) BLS Salaries</b>				
<b>Capacity:</b>	<b>12</b>	<b>Enrollment Days:</b>	<b>4,380</b>	
	<b>Salary, Unit or %</b>	<b>FTE</b>	<b>Expense</b>	<b>Expense w/ CAF</b>
<b>Program Personnel Salaries</b>				
<i>Program Director</i>	\$ 88,780	0.34	\$ 30,388	\$ 30,388
<i>Other Clinical/Medical</i>	\$ 109,292	1.94	\$ 212,170	\$ 212,170
<i>Direct Care Supervisor</i>	\$ 52,780	2.24	\$ 118,227	\$ 118,227
<i>Direct Care Staff</i>	\$ 49,510	11.20	\$ 554,512	\$ 554,512
<i>Direct Care Relief/Coverage</i>	\$ 49,510	1.72	\$ 85,310	\$ 85,310
<i>Other Direct</i>	\$ 51,615	0.79	\$ 40,874	\$ 40,874
<i>Support Staff</i>	\$ 42,405	1.59	\$ 67,498	\$ 67,498
<i>Executive Staff</i>	\$ 144,390	0.49	\$ 70,955	\$ 70,955
<i>Administrative Staff</i>	\$ 53,810	2.64	\$ 142,157	\$ 142,157
<b>Total Program Staff</b>	<b>\$ 642,092</b>	<b>22.96</b>	<b>\$ 1,322,091</b>	<b>\$ 1,322,091</b>
<i>Tax and Fringe</i>	22.00%		\$ 290,860	\$ 290,860
<b>Total Program Personnel</b>			<b>\$ 1,612,951</b>	<b>\$ 1,687,080</b>
<b>Other Operating Expenses</b>				
<i>Operating Expenses (Shared Costs by FTE)</i>	\$ 7,048		\$ 161,851	\$ 187,843
<i>Operating Expenses (RCCF Costs by Unit)</i>	\$ 16		\$ 70,258	\$ 81,541
<i>Trauma Informed Implementation Support</i>	\$ 10,000		\$ 10,000	\$ 10,460
<i>Family Engagement</i>	\$ 2,476		\$ 2,476	\$ 2,589
<i>Accreditation</i>	\$ 4,667		\$ 4,667	\$ 4,881
<i>24/7 Nursing Staff</i>	\$ 46,716		\$ 46,716	\$ 48,863
<i>24/7 Clinical Staff</i>	\$ 41,510		\$ 41,510	\$ 43,418
<b>Total Program Operating Expenses</b>			<b>\$ 337,477</b>	<b>\$ 379,595</b>
<b>TOTAL</b>			<b>\$ 1,950,428</b>	<b>\$ 2,066,674</b>
<b>CALCULATED DAILY RATE:</b>			<b>\$ 445.30</b>	<b>\$ 471.84</b>

Table 20: QRTP Rate Model using BLS and Provider Salary Benchmarks

<b>RCCF (4:1 Day and 6:1 Overnight) Provider Hybrid Salaries</b>					
<b>Capacity:</b>	<b>12</b>	<b>Enrollment Days:</b>		<b>4,380</b>	
	<b>Salary, Unit or %</b>	<b>FTE</b>	<b>Expense</b>	<b>Expense</b>	
<b>Program Personnel Salaries</b>					
<i>Program Director</i>	\$ 101,852	0.34	\$ 34,863	\$	34,863
<i>Other Clinical/Medical</i>	\$ 109,292	1.94	\$ 212,170	\$	212,170
<i>Direct Care Supervisor</i>	\$ 65,940	2.24	\$ 147,705	\$	147,705
<i>Direct Care Staff</i>	\$ 49,510	11.20	\$ 554,512	\$	554,512
<i>Direct Care Relief/Coverage</i>	\$ 49,510	1.72	\$ 85,310	\$	85,310
<i>Other Direct</i>	\$ 65,940	0.79	\$ 52,217	\$	52,217
<i>Support Staff</i>	\$ 42,405	1.59	\$ 67,498	\$	67,498
<i>Executive Staff</i>	\$ 144,390	0.49	\$ 70,955	\$	70,955
<i>Administrative Staff</i>	\$ 53,810	2.64	\$ 142,157	\$	142,157
<b>Total Program Staff</b>	<b>\$ 682,648</b>	<b>22.96</b>	<b>\$ 1,367,387</b>	<b>\$</b>	<b>1,367,387</b>
<i>Tax and Fringe</i>	22.00%		\$ 300,825	\$	300,825
<b>Total Program Personnel</b>			<b>\$ 1,668,213</b>	<b>\$</b>	<b>1,744,881</b>
<b>Other Operating Expenses</b>					
<i>Operating Expenses (Shared Costs by FTE)</i>	\$ 7,048		\$ 161,851	\$	187,843
<i>Operating Expenses (RCCF Costs by Unit)</i>	\$ 16		\$ 70,257.81	\$	81,541
<i>Trauma Informed Implementation Support</i>	\$ 10,000		\$ 10,000	\$	10,460
<i>Family Engagement</i>	\$ 2,476		\$ 2,476	\$	2,589
<i>Accreditation</i>	\$ 4,667		\$ 4,667	\$	4,881
<i>24/7 Nursing Staff</i>	\$ 46,716		\$ 46,716	\$	48,863
<i>24/7 Clinical Staff</i>	\$ 41,510		\$ 41,510	\$	43,418
<b>Total Program Operating Expenses</b>			<b>\$ 337,477</b>	<b>\$</b>	<b>379,595</b>
<b>TOTAL</b>			<b>\$ 2,005,689</b>	<b>\$</b>	<b>2,124,476</b>
<b>CALCULATED DAILY RATE:</b>			<b>\$ 457.92</b>	<b>\$</b>	<b>485.04</b>



## APPENDIX C

### S.B. 21-277 ALLOCATION MODEL UPDATE

The following page provides the first update to the allocation model pursuant to S.B. 21-277 (Child Welfare Services Allocation Formula) provided in 2021. Pursuant to the bill, the Department is required to enter into a contract with an independent vendor to conduct a full workload study and deliver results to the Committee by January 15, 2023. The 2021 report utilized the same data from the 2018 allocation model required by S.B. 18-254 (Child Welfare Reforms), adjusted for inflation.

## Narrative to Accompany Legislative Report on Child Welfare Services Funding Model, FY 2020-21

26-5-103.7(5) Notwithstanding section 24-1-136 (11)(a)(I), on or before November 15, 2021, and on or before November 15 of each year thereafter, the state department and the child welfare allocations committee shall submit a report regarding the funding model to the joint budget committee. The report must include the following information concerning the previous fiscal year:

- (a) The results of the funding model, including the cost per county necessary to meet all state and federal requirements for the comprehensive delivery of child welfare services;
- (b) The difference between each county's actual allocation and the allocation amount identified by the funding model;
- (c) The final close-out pursuant to section 26-5-104 (7) for the previous fiscal year;
- (d) Any modifications made to the model to improve the accuracy of the data;
- (e) A description of the incentives included in the funding model and the amount of incentives provided to each county; and
- (f) Any other issues related to funding child welfare services identified by the child welfare allocations committee.

### Answers to information required under 26-5-103.7(5)

Note - This report is required to provide information regarding the child welfare funding model. At present the funding model is being used as a reference only since it has not been recommended by the Child Welfare Allocations Committee for the use in the development of the allocation formula for the 2<sup>nd</sup> six months of FY 2021-22 or for FY 2022-23.

- (a) - Column (a) of the legislative report table shows that the total amount needed per the BerryDunn funding model to provide child welfare services is \$531,242,212. This amount is based on the assumptions and inputs used in the original BerryDunn funding model and has been adjusted for inflation based on the CPI rates given in the Colorado Legislative Council Staff's September 2021 Economic Revenue Forecast, p. 60.
- (b) - Column (b) is the difference between the BerryDunn funding model and the actual allocation provided by the three child welfare funding streams. The total difference was \$111,146,564. However, column (d) shows that an additional \$50,622,110 was paid out to the counties through various smaller programs and grants which BerryDunn considered and included in column (a). This additional amount represents approximately 46% of the difference between the BerryDunn funding model amount and the actual allocation amount. Because the original funding model amounts included payouts from these programs, it is more accurate to compare the BerryDunn funding model amount to the combined total of the smaller programs and the total of the three main allocations.
- (c) - Column (c) shows the actual expenditures used at close-out for the three main funding streams (the Child Welfare Block, Core Services, and Senate Bill 15-242) was \$414,527,667. The total close-out expenditures combined with the payouts for the smaller programs in column (d) was \$465,149,777.
- (d) - To date, there have been no modifications made to the funding model to improve the accuracy of the data.
- (e) - The performance pool in the BerryDunn funding model was set at 2.5% of the funding model appropriation. Performance incentives were awarded based on a combination of the number of

children below 200% of the federal poverty level, reductions in Out-of-Home Placements, a decrease in the number of Involvement Days per child, and an increased percentage of sustainably closed cases. No performance incentives were given in the actual allocations.

- (f) - To date, no recommendations have been received from the Child Welfare Allocations Committee regarding the issue of funding child welfare.

Legislative Report - FY 2020-21 Child Welfare Funding Model, 26-5-103.7(5)

County	(a) BerryDunn FY 2020-21 Funding Model Amount*	FY 2020-21 Total Child Welfare Allocation**	(b) Difference Between BerryDunn Funding Model and Total Allocation	(c) Final Expenditures Considered at Close-out***	Difference Between Allocation and Final Expenditures Considered at Close- out	Difference Between BerryDunn Funding Model and Final Expenditures Considered at Close- out	(d) Expenditures Covered Under Other Grants and Funding****
Adams	\$ 55,302,147	\$ 44,769,420	\$ 10,532,727	\$ 47,439,477	\$ (2,670,057)	\$ 7,862,670	\$ 6,065,903
Alamosa	4,599,613	4,140,726	458,887	3,219,860	920,866	1,379,753	483,407
Arapahoe	54,115,683	44,510,219	9,605,464	39,499,267	5,010,952	14,616,416	5,429,146
Archuleta	1,072,977	940,520	132,458	744,968	195,551	328,009	91,316
Baca	288,126	370,273	(82,146)	296,605	73,667	(8,479)	2,161
Bent	752,555	620,490	132,065	477,822	142,668	274,734	36,919
Boulder	21,827,638	15,945,761	5,881,878	18,951,138	(3,005,378)	2,876,500	1,390,614
Broomfield	3,658,321	2,776,649	881,672	3,181,384	(404,734)	476,937	179,172
Chaffee	2,499,302	1,484,940	1,014,362	1,551,357	(66,416)	947,945	161,997
Cheyenne	140,140	248,651	(108,511)	67,767	180,883	72,373	4,519
Clear Creek	1,631,388	870,191	761,197	923,568	(53,377)	707,820	168,886
Conejos	1,106,861	1,009,175	97,686	740,971	268,204	365,891	48,427
Costilla	1,316,891	1,053,550	263,341	961,754	91,796	355,136	80,520
Crowley	888,581	684,727	203,854	635,842	48,885	252,739	114,324
Custer	453,620	356,731	96,889	256,356	100,375	197,264	-
Delta	3,699,593	3,168,836	530,757	3,058,140	110,696	641,453	582,242
Denver	77,233,424	55,685,440	21,547,985	59,209,489	(3,524,050)	18,023,935	8,028,607
Dolores	241,358	278,832	(37,474)	152,982	125,850	88,377	13,271
Douglas	13,225,394	12,712,006	513,388	10,050,940	2,661,067	3,174,454	801,556
Eagle	2,402,782	1,919,671	483,110	2,005,232	(85,561)	397,550	67,777
El Paso	76,440,754	60,004,623	16,436,131	62,237,219	(2,232,596)	14,203,535	6,216,269
Elbert	1,544,271	1,439,802	104,469	1,709,860	(270,058)	(165,589)	95,361
Fremont	6,608,495	5,390,829	1,217,666	4,748,810	642,019	1,859,686	734,403
Garfield	5,113,757	3,983,088	1,130,670	3,847,535	135,553	1,266,222	225,388
Gilpin	753,805	621,947	131,859	473,049	148,897	280,756	57,331
Grand	957,062	556,563	400,499	637,402	(80,839)	319,660	58,768
Gunnison	1,197,455	743,938	453,517	934,204	(190,266)	263,252	30,174
Hinsdale	45,816	59,861	(14,045)	65,013	(5,152)	(19,197)	-
Huerfano	1,605,456	1,296,810	308,646	1,202,136	94,674	403,321	131,340
Jackson	33,477	248,651	(215,174)	65,090	183,561	(31,613)	3,040
Jefferson	42,627,956	33,642,473	8,985,482	34,296,059	(653,586)	8,331,896	4,047,448
Kiowa	458,543	329,078	129,464	185,942	143,136	272,601	50,365
Kit Carson	819,447	719,690	99,756	725,308	(5,617)	94,139	88,384
La Plata	3,895,239	3,510,464	384,775	2,870,099	640,365	1,025,140	239,290
Lake	765,592	507,779	257,813	542,646	(34,866)	222,947	106,656
Larimer	28,795,888	23,327,822	5,468,066	22,485,685	842,137	6,310,203	623,831
Las Animas	1,955,282	1,515,315	439,968	1,381,824	133,491	573,458	362,830
Lincoln	1,549,234	871,595	677,639	1,268,804	(397,209)	280,429	213,657
Logan	4,515,574	3,257,624	1,257,950	3,446,755	(189,131)	1,068,819	855,235
Mesa	22,802,829	17,203,647	5,599,182	15,580,438	1,623,209	7,222,391	4,205,938
Mineral	27,570	77,327	(49,757)	3,647	73,680	23,922	-
Moffat	1,713,161	1,316,857	396,304	1,262,996	53,861	450,165	126,102
Montezuma	2,320,635	1,999,053	321,583	1,713,844	285,209	606,791	251,245
Montrose	4,832,309	4,768,843	63,465	3,721,997	1,046,847	1,110,312	710,229
Morgan	3,927,548	3,136,025	791,523	2,812,361	323,665	1,115,187	526,098
Otero	2,571,949	2,508,911	63,039	1,554,258	954,653	1,017,692	370,283
Ouray	252,621	250,159	2,462	239,065	11,094	13,556	-
Park	1,217,405	891,826	325,580	1,168,145	(276,320)	49,260	46,369
Phillips	410,797	261,881	148,916	153,093	108,788	257,704	25,711
Pitkin	747,528	504,689	242,839	767,138	(262,450)	(19,611)	30,739
Prowers	1,569,205	1,373,041	196,163	1,170,427	202,614	398,777	76,787
Pueblo	18,278,488	15,001,459	3,277,030	13,684,272	1,317,187	4,594,217	2,747,546
Rio Blanco	1,144,420	764,186	380,234	801,793	(37,607)	342,626	76,716
Rio Grande	1,947,295	1,335,534	611,762	1,700,601	(365,067)	246,695	242,155
Routt	1,324,928	1,036,412	288,516	1,057,486	(21,074)	267,441	32,666
Saguache	963,177	706,862	256,315	784,194	(77,333)	178,983	65,700
San Juan	29,088	54,607	(25,518)	31,962	22,645	(2,874)	-
San Miguel	483,469	356,891	126,578	278,418	78,473	205,051	12,932
Sedgwick	222,827	253,703	(30,876)	227,521	26,182	(4,694)	7,175
Summit	1,200,978	782,489	418,489	934,488	(151,999)	266,490	81,514
Teller	2,298,336	1,616,087	682,248	2,597,496	(981,409)	(299,160)	302,325
Washington	609,192	564,149	45,043	639,217	(75,068)	(30,025)	52,774
Weld	33,128,456	26,836,531	6,291,925	24,278,196	2,558,334	8,850,259	2,637,680
Yuma	1,078,505	919,722	158,783	816,256	103,466	262,248	102,891
<b>Total</b>	<b>\$ 531,242,212</b>	<b>\$ 420,095,648</b>	<b>\$ 111,146,564</b>	<b>\$ 414,527,667</b>	<b>\$ 5,567,981</b>	<b>\$ 116,714,545</b>	<b>\$ 50,622,110</b>

\*The funding model amounts were taken from the BerryDunn Funding Model, using the original (FY 2019-20) amounts and updated according to CPI rates taken from the Colorado Legislative Council Staff's September 2021 Economic Revenue Forecast, p. 60. No modifications have been made to the original model to improve the accuracy of the data.

\*\*Total Allocation amount is the sum of the following funding streams: Child Welfare Block; Core Services; and Senate Bill 15-242 New County Staffing.

\*\*\*The Closeout Total amount is the sum of each county's reimbursible expenses entered into the CFMS under the following programs: Child Welfare Block; Core Services; and senate Bill 15-242.

\*\*\*\*Sum of county expenditures paid under the Chafee Grant; Every Student Succeeds, Promoting Safe and Successful Families; Relative Guardian Adoption Program and IV-E Waiver Prevention and Intervention.

## APPENDIX D

### COLLABORATIVE MANAGEMENT PROGRAM

The current Long Bill appropriation for Collaborative Management Program (CMP) incentives provides \$4.5 million total funds, including \$1.0 million General Fund and \$3.5 million cash funds from the Performance Based CMP Incentive Cash Fund. The cash fund is funded by civil action docket fees.

In order to receive incentive funds from the state, counties must have an MOU signed with CDHS before June 30 of the current fiscal year, and achieve performance measures as outlined in its MOU. The incentive funds are distributed through two funding streams: Process Measure/Meaningful Minimum Funding and Performance Measure Funding.

#### **PROCESS MEASURE/MEANINGFUL MINIMUM FUNDING**

Counties receive funding based on size and the achievement of at least three of six process measures. Process measures may include meeting attendance, establishing an interagency oversight group (IOG), family agency or member participation in IOG, and use of evidence based or informed practices. A total of \$1,575,000 is available for allocation. If process measures are met, the maximum funding allocated by county size is:

- Small, \$36,346; Medium, \$33,317; Large, \$30,288

#### **PERFORMANCE MEASURE FUNDING**

Performance funds are distributed based on county weights for the number of clients served for IOGs that have identified and achieved 3 standard performance measures. A total of \$2,925,000 is available for this factor. If all performance measures are met, the maximum funding allocated by county size is Small, \$64,607; Medium, \$68,643; Large, \$199,854

A funding cliff exists between the maximum Performance Measure Funding allocations for medium and large counties. County size is determined by the amount of clients served: Small 6.0 clients, Medium 7.5 clients, Large 36.0 clients. Although the allocations are proportional to the number of clients served, the step between medium and large counties is much more significant than the step between small and medium counties.

Due to the COVID-19 pandemic, the penalty for not meeting all performance measures in FY 2020-21 was capped at a 3.0 percent decrease in funds from the maximum allocation amount. In FY 2020-21, 4 large counties, 6 medium counties, and 8 small counties did not meet performance measures.

The FY 2020-21 allocation by county is provided on the following page.

FY 2020-21 CMP ALLOCATION BY COUNTY

County	Meaningful Minimum (Process Goals)	Performance Measures Totals	3% Reduction in Funds	Amount Subtracted	Total Amount Received
<b>Big 11*</b>					
Adams	\$30,288	\$169,565	3%	\$5,996	193,858
Arapahoe	30,288	169,565	-	-	203,592
Boulder	30,288	169,565	-	-	203,592
Denver	30,288	169,565	3%	5,996	193,858
Douglas	30,288	169,565	3%	5,996	193,858
El Paso	30,288	169,565	-	-	203,592
Jefferson	30,288	169,565	-	-	203,592
Larimer	30,288	169,565	-	-	203,592
Mesa	30,288	169,565	-	-	203,592
Pueblo	30,288	169,565	3%	5,996	193,858
<i>Subtotal</i>	<i>302,885</i>	<i>1,695,652</i>		<i>23,982</i>	<i>1,996,982</i>
<b>Balance of the State (BOS)</b>					
Alamosa	33,317	35,326	-	-	69,927
Archuleta	36,346	28,261	-	-	65,815
Baca	36,346	28,261	-	-	65,815
Bent	36,346	28,261	3%	1,938	62,669
Broomfield	36,346	28,261	-	-	65,815
Cheyenne	36,346	28,261	-	-	65,815
Crowley	36,346	28,261	-	-	65,815
Delta	36,346	28,261	3%	1,938	62,669
Dolores	36,346	28,261	-	-	65,815
Eagle	36,346	28,261	-	-	65,815
Elbert	33,317	35,326	-	-	69,927
Fremont*	30,288	169,565	-	-	203,592
Garfield	33,317	35,326	3%	2,059	66,584
Grand	33,317	35,326	3%	2,059	66,584
Gunnison	36,346	28,261	-	-	65,815
Huerfano	36,346	28,261	3%	1,938	62,669
Kiowa	36,346	28,261	-	-	65,815
Kit Carson	36,346	28,261	-	-	65,815
Lake	36,346	28,261	-	-	65,815
La Plata	33,317	35,326	3%	2,059	66,584
Las Animas	33,317	35,326	3%	2,059	66,584
Lincoln	33,317	35,326	-	-	69,927
Logan	33,317	35,326	3%	2,059	66,584
Moffat	36,346	28,261	3%	1,938	62,669
Montezuma	33,317	35,326	-	-	69,927
Montrose	33,317	35,326	3%	2,059	66,584
Morgan	36,346	28,261	3%	1,938	62,669
Ouray	36,346	28,261	-	-	65,815
Otero	36,346	28,261	-	-	65,815
Park	36,346	28,261	3%	1,938	62,669
Pitkin	36,346	28,261	3%	1,938	62,669
Prowers	36,346	28,261	-	-	65,815
Routt	36,346	28,261	-	-	65,815
Saguache	36,346	28,261	3%	1,938	62,669
Teller	36,346	28,261	-	-	65,815
Washington	36,346	28,261	-	-	65,815
<i>Subtotal</i>	<i>1,272,115</i>	<i>1,229,348</i>		<i>27,861</i>	<i>2,503,018</i>
<b>Total</b>	<b>\$1,575,000</b>	<b>\$2,925,000</b>		<b>\$51,844</b>	<b>\$4,500,000</b>

\*Weld County is the only 11 Large county not included in the allocation. Fremont county is the only county classified as large for the sake of the allocation that is not one of the 11 Large.