

# JOINT BUDGET COMMITTEE



## STAFF BUDGET BRIEFING FY 2021-22

## DEPARTMENT OF LOCAL AFFAIRS

JBC WORKING DOCUMENT - SUBJECT TO CHANGE  
STAFF RECOMMENDATION DOES NOT REPRESENT COMMITTEE DECISION

PREPARED BY:  
ANDREA UHL, JBC STAFF  
NOVEMBER 20, 2020

JOINT BUDGET COMMITTEE STAFF  
200 E. 14TH AVENUE, 3RD FLOOR • DENVER • COLORADO • 80203  
TELEPHONE: (303) 866-2061 • TDD: (303) 866-3472  
<https://leg.colorado.gov/agencies/joint-budget-committee>

# CONTENTS

Department Overview .....	1
Department Budget: Recent Appropriations .....	1
Department Budget: Graphic Overview .....	2
General Factors Driving the Budget.....	4
Discretionary Appropriations of State Funds .....	4
Dedicated Cash Fund Sources .....	4
Federal Funds .....	5
Summary: FY 2020-21 Appropriation & FY 2021-22 Request.....	6
Budget Requests impacting FY 2020-21 .....	10
COVID-19 Stimulus Package .....	10
Informational Issue:.....	12
2020 Session Budget Balancing Actions .....	12
Summary.....	12
Discussion.....	12
Informational Issue: COVID-19 Funds in the Department of Local Affairs .....	16
Summary.....	16
Discussion.....	16
Appendix A Numbers Pages (Digital Only).....	1
Appendix B Footnotes and Information Requests .....	1
Appendix C Department Annual Performance Report .....	1

## ADDITIONAL RESOURCES

Brief summaries of all bills that passed during the 2019 and 2020 legislative sessions that had a fiscal impact on this department are available in Appendix A of the annual Appropriations Report: <https://leg.colorado.gov/publications/appropriations-report-fiscal-year-2020-21>

The online version of the briefing document, which includes the Numbers Pages, may be found by searching the budget documents on the General Assembly's website by visiting [leg.colorado.gov/content/budget/budget-documents](http://leg.colorado.gov/content/budget/budget-documents). Once on the budget documents page, select the name of this department's *Department/Topic*, "Briefing" under *Type*, and ensure that *Start date* and *End date* encompass the date a document was presented to the JBC.

# DEPARTMENT OF LOCAL AFFAIRS

## DEPARTMENT OVERVIEW

The Department of Local Affairs (DOLA) is responsible for building community and local government capacity by providing training, technical, and financial assistance to localities. The Department's budget is comprised of four sections:

- The *Executive Director's Office (EDO)* provides leadership and support, including strategic planning, policy management, accounting, budgeting, purchasing, human resources administration, and public information. The State Demography Office is housed within the EDO.
- The *Division of Property Taxation* operates under the leadership of the *Property Tax Administrator*, who is appointed by the *State Board of Equalization*. This division: (1) coordinates and administers the implementation of property tax law throughout the state, including issuing appraisal standards and training county assessors; (2) grants exemptions from taxation for eligible entities; and (3) values multi-county companies doing business in Colorado, including railroads, pipelines, and other public utilities. The *Board of Assessment Appeals* is a quasi-judicial body that hears individual taxpayer appeals concerning the valuation of real and personal property, property tax abatements, and property tax exemptions.
- The *Division of Housing* administers state and federal affordable housing programs, including: (1) providing funding to private housing developers, housing authorities, and local governments to increase the inventory of affordable housing; and (2) offering rental assistance statewide through local housing authorities and non-profit service organizations. This division also regulates the manufacture of factory-built residential and commercial buildings, and approves multi-family construction in counties with no construction codes.
- The *Division of Local Government* provides technical assistance and information to local government officials. This division also makes state and federal financial resources available to support community infrastructure and services through various statutory formula distributions and grant programs.

## DEPARTMENT BUDGET: RECENT APPROPRIATIONS

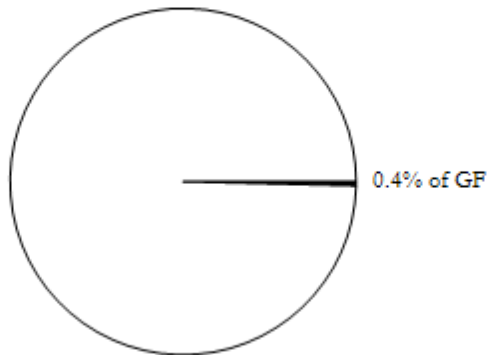
FUNDING SOURCE	FY 2018-19	FY 2019-20	FY 2020-21	FY 2021-22 *
General Fund <sup>1</sup>	\$37,800,724	\$48,817,338	\$41,556,437	\$37,767,193
Cash Funds	186,097,459	205,682,582	195,000,550	195,201,322
Reappropriated Funds	12,147,248	12,565,874	15,178,663	15,573,845
Federal Funds	81,813,401	82,055,371	81,957,100	82,032,557
<b>TOTAL FUNDS</b>	<b>\$317,858,832</b>	<b>\$349,121,165</b>	<b>\$333,692,750</b>	<b>\$330,574,917</b>
Full Time Equiv. Staff	181.1	189.7	199.4	197.4

\*Requested appropriation.

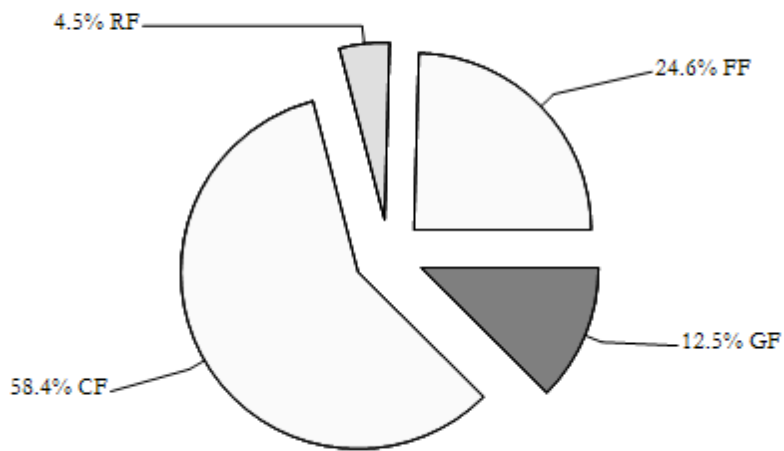
<sup>1</sup>Includes General Fund Exempt.

# DEPARTMENT BUDGET: GRAPHIC OVERVIEW

### Department's Share of Statewide General Fund

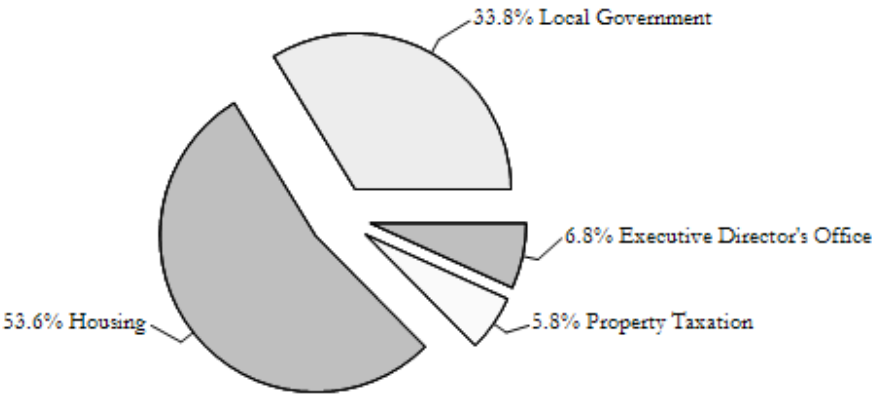


### Department Funding Sources

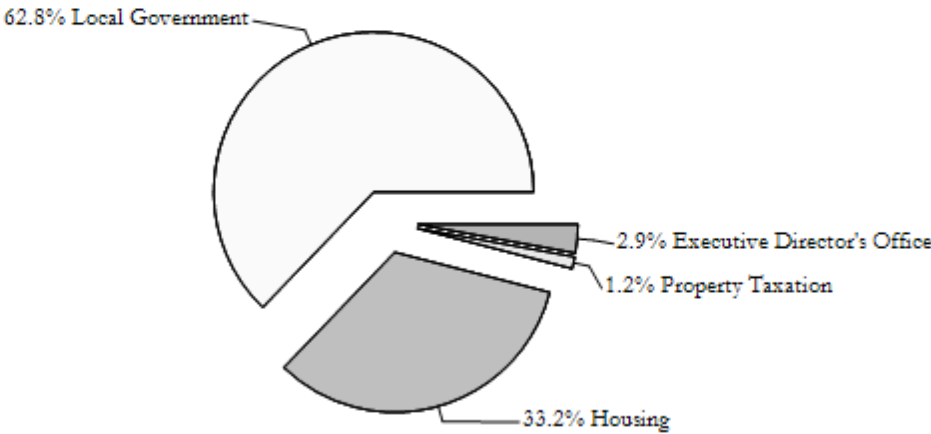


All charts are based on the FY 2020-21 appropriation.

**Distribution of General Fund by Division**



**Distribution of Total Funds by Division**



All charts are based on the FY 2020-21 appropriation.

## GENERAL FACTORS DRIVING THE BUDGET

### DISCRETIONARY APPROPRIATIONS OF STATE FUNDS

The Department of Local Affairs administers several programs that allocate state funds to local communities. The General Assembly has increased appropriations over the last five fiscal years, primarily from the General Fund and the Marijuana Tax Cash Fund, to support both ongoing and new initiatives. The following table details the most significant discretionary appropriations of state funds for FY 2020-21; several of these appropriations have been temporarily reduced for budget balancing purposes. Please note that this table does not include the foregone state General Fund revenue that results from state affordable housing tax credits most recently extended and expanded through S.B. 18-007 and H.B. 19-1228, or the additional state investments in affordable housing programs that resulted from H.B. 19-1245 starting in FY 2019-20.

SIGNIFICANT DISCRETIONARY APPROPRIATIONS FOR FY 2020-21			
PROGRAM	GENERAL FUND	MARIJUANA TAX CASH FUND	TOTAL FUNDS
Affordable housing (grants, loans, and rental subsidies)	\$16,495,028	\$16,239,649	\$32,734,677
Fort Lyon Supportive Housing Program	4,996,662	0	4,996,662
Crime Prevention Initiatives <sup>1</sup>	2,000,000	0	2,000,000
Mental Health Support for Peace Officers <sup>1</sup>	2,000,000	0	2,000,000
Local Government Limited Gaming Impact Grants	1,875,000	0	1,875,000
Defense counsel for defendants in municipal courts <sup>1</sup>	995,520	0	995,520
Gray and Black Market Marijuana Enforcement <sup>1</sup>	0	950,673	950,673
Rural Economic Development Initiative	780,000	0	780,000
<b>TOTAL</b>	<b>\$29,142,210</b>	<b>\$17,190,322</b>	<b>\$46,332,532</b>

<sup>1</sup>These programs were created in the last five fiscal years.

### DEDICATED CASH FUND SOURCES

The Department awards grants and oversees direct distributions to local governments for various programs with dedicated cash fund revenue sources. The FY 2020-21 appropriation for DOLA reflects \$174.9 million cash funds for these programs, which comprises about half of DOLA's overall budget. These amounts are shown for informational purposes only, and actual expenditures will differ significantly from the amounts shown in the annual Long Bill. These sources include the following:

- Local Government Mineral and Energy Impact Grants and Disbursements – state severance tax and federal mineral lease revenues are distributed to local governments affected by mineral extraction activities through statutory formulas and grants. Severance tax and federal mineral lease revenues are difficult to project as they are affected by oil, gas, and mineral prices and production volumes. Funds received in one year are not always awarded in the same year and, once awarded, may be expended over multiple years. The annual Long Bill includes an informational amount to reflect estimated annual direct distributions and new grant awards. The table below provides the most current FY 2020-21 estimate available for these funds, which is significantly lower than the \$123.0 million shown in the Long Bill.
- Conservation Trust Fund Disbursements – state lottery proceeds are distributed to local entities on a formula basis for parks, recreation, and open space purposes.
- Limited Gaming Impact Grants – limited gaming tax revenues are distributed to communities impacted by gaming activities. The \$5.1 million informational appropriation in the Long Bill is modified by H.B. 20-1399 (Suspend Limited Gaming Tax Transfers to Cash Funds), which

temporarily suspends statutory transfers for this purpose and instead provides a \$1,875,000 General Fund appropriation to the Local Government Limited Gaming Impact Fund.

MAJOR CONSTITUTIONALLY OR STATUTORILY DEDICATED CASH FUND REVENUES ADMINISTERED BY THE DEPARTMENT OF LOCAL AFFAIRS (\$ MILLIONS)				
REVENUE SOURCE	FY 2018-19 ACTUAL	FY 2019-20 ACTUAL	FY 2020-21 ESTIMATE <sup>1,2</sup>	FY 2021-22 ESTIMATE <sup>1,2</sup>
Severance Taxes <sup>1</sup>	\$112.4	\$81.1	\$15.9	\$34.6
Federal Mineral Lease Revenue <sup>1</sup>	47.6	24.1	23.6	27.2
Conservation Trust Fund	66.6	56.9	50.0	50.0
Limited Gaming Fund <sup>2</sup>	5.7	5.2	1.9	1.9
<b>TOTAL</b>	<b>\$231.5</b>	<b>\$160.3</b>	<b>\$91.4</b>	<b>\$ 113.7</b>

<sup>1</sup>The FY 2020-21 estimate for Severance Taxes and Federal Mineral Lease Revenue is based on Legislative Council Staff's September 2020 economic forecast and is significantly lower than the informational amount shown in the Long Bill due to the COVID-19 pandemic's ongoing impacts on energy markets worldwide.

<sup>2</sup>This amount reflects changes made by H.B. 20-1399, which temporarily suspends statutory transfers to the Local Government Limited Gaming Impact Fund and instead provides an appropriation of \$1.9 million General Fund.

## FEDERAL FUNDS

Federal funds comprise about one quarter (\$82.0 million) of DOLA's FY 2020-21 appropriation. Most of DOLA's federally funded programs do not require state matching funds and are provided at the discretion of federal authorities. The following table summarizes annual expenditures for major ongoing federal grants administered by DOLA. This table does not include funds received to combat the impacts of the COVID-19 pandemic.

ANNUAL EXPENDITURES FROM MAJOR ONGOING FEDERAL GRANTS ADMINISTERED BY THE DEPARTMENT OF LOCAL AFFAIRS (\$ MILLIONS)				
	FY 2017-18 ACTUAL	FY 2018-19 ACTUAL	FY 2019-20 APPROP. <sup>1</sup>	FY 2020-21 APPROP. <sup>1</sup>
Federal Department of Housing and Urban Development (HUD) rental subsidies	\$58.2	\$60.7	\$51.5	\$51.5
HUD affordable housing development <sup>1</sup>	3.7	2.6	12.0	12.0
Health and Human Services Community Services Block Grant	6.2	6.0	6.0	6.0
HUD Community Development Block Grant <sup>1</sup>	7.3	8.3	5.2	5.2
HUD Emergency Shelter and Homeless Prevention Programs	1.7	1.7	1.8	1.8

<sup>1</sup>The portion of the Community Development Block Grant (CDBG) that is used for affordable housing development in the appropriation year is included in the affordable housing development amount, rather than the CDBG amount. However, actual expenditures reflect the Department's practice of expending all CDBG funds in the CDBG line item. In addition, the CDBG amount does not include CDBG-DR (disaster recovery) or CDBG-CV (coronavirus) funds, as these are not reflected in the Long Bill.

## SUMMARY: FY 2020-21 APPROPRIATION & FY 2021-22 REQUEST

DEPARTMENT OF LOCAL AFFAIRS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2020-21 APPROPRIATION:</b>						
HB 20-1360 (Long Bill)	337,148,712	41,432,649	200,338,105	13,420,858	81,957,100	199.8
Other Legislation	(3,455,962)	123,788	(5,337,555)	1,757,805	0	(0.4)
<b>TOTAL</b>	<b>\$333,692,750</b>	<b>\$41,556,437</b>	<b>\$195,000,550</b>	<b>\$15,178,663</b>	<b>\$81,957,100</b>	<b>199.4</b>
<b>FY 2021-22 REQUESTED APPROPRIATION:</b>						
FY 2020-21 Appropriation	\$333,692,750	41,556,437	\$195,000,550	\$15,178,663	\$81,957,100	199.4
R5 Law Enforcement Community Services Grant Program	200,000	0	200,000	0	0	0.0
R6 Geothermal Energy Impact Grants one-time elimination	(50,000)	0	(50,000)	0	0	0.0
R8 Personal services reductions	(124,658)	(124,658)	0	0	0	(1.0)
R7 Refinance Firefighter Heart and Circulatory Malfunction Benefits	(150,000)	(150,000)	0	0	0	0.0
R1 Defense Counsel on First Appearance Grant Program realignment	(687,625)	(687,625)	0	0	0	0.0
R3 Crime Prevention Initiative Grants continued adjustment	(1,000,000)	(1,000,000)	0	0	0	0.0
R2 Gray & Black Market Marijuana Enforcement restructure	(4,000,000)	0	(4,000,000)	0	0	0.0
R4 Affordable Housing Funds adjustment	(4,681,311)	(4,544,962)	0	(136,349)	0	(1.7)
Annualize prior year budget actions	6,244,859	2,482,163	3,750,000	12,696	0	0.0
Annualize prior year legislation	945,686	415,539	45,434	483,833	880	0.7
Centrally appropriated line items	298,050	(174,489)	279,348	85,116	108,075	0.0
Non-prioritized requests	(59,201)	(5,212)	(12,397)	(25,543)	(16,049)	0.0
Indirect cost assessment	(53,633)	0	(11,613)	(24,571)	(17,449)	0.0
<b>TOTAL</b>	<b>\$330,574,917</b>	<b>\$37,767,193</b>	<b>\$195,201,322</b>	<b>\$15,573,845</b>	<b>\$82,032,557</b>	<b>197.4</b>
<b>INCREASE/(DECREASE)</b>	<b>(\$3,117,833)</b>	<b>(\$3,789,244)</b>	<b>\$200,772</b>	<b>\$395,182</b>	<b>\$75,457</b>	<b>(2.0)</b>
Percentage Change	(0.9%)	(9.1%)	0.1%	2.6%	0.1%	(1.0%)

**R1 DEFENSE COUNSEL ON FIRST APPEARANCE GRANT PROGRAM REALIGNMENT:** The request includes a one-time reduction of \$687,625 General Fund for the Defense Counsel on First Appearance (DCFA) Grant Program, for a total FY 2021-22 appropriation of \$1,309,520. This program was established by H.B. 18-1353 (Defense Counsel in Municipal Court Grant Program) to reimburse local governments for the costs associated with the provision of defense counsel to defendants making their first appearances in municipal courts. Funding for the DCFA Grant Program was reduced by \$1,560,000 General Fund in FY 2019-20 as part of the Governor's sequestration order. The appropriation for FY 2020-21 was reduced from the request amount of \$1,997,145 to \$1,000,000 for budget balancing purposes. Despite these reductions, the Department expects some portion of the FY 2020-21 appropriation to roll-forward into FY 2021-22.

**R2 GRAY & BLACK MARKET MARIJUANA ENFORCEMENT RESTRUCTURE:** The request includes a one-time reduction of \$4.0 million Marijuana Tax Cash Funds to the Gray & Black Market Marijuana Enforcement Grant Program. The Program provides grants to local governments, law enforcement agencies, and district attorneys to assist with the enforcement of unlicensed and illegal marijuana cultivation and related crimes. A reduction of the same amount was made in FY 2020-21 at the



Department's request. Grant spending had not met the program appropriation level in its first years, resulting in a large amount of funds carried forward annually. The program was further reduced by \$1.0 million in FY 2020-21 for budget balancing purposes, leaving \$950,673 of the \$5,950,673 base appropriation intact.

**R3 CRIME PREVENTION INITIATIVE GRANTS CONTINUED ADJUSTMENT:** The request includes a one-year continuation of the \$1.0 million General Fund reduction to the Crime Prevention Initiative Grant Program made during budget balancing in the 2020 Session. The Program, created through H.B. 17-1326 (Justice Reinvestment Crime Prevention Initiative), was appropriated \$3.0 million General Fund annually since FY 2017-18 until being reduced to \$2.0 million in FY 2020-21. In FY 2019-20, 43 organizations in the target communities of North Aurora and southeast Colorado Springs received funding through this line item. Grants focus on recidivism reduction, substance use, safety for homeless persons, trafficking prevention, and addressing systemic causes of disparities. Geographic diversity, makeup of the organization (i.e. minority led), and diversity of persons served are all considered in grant criteria. The Denver Foundation, the organization that oversees the program, stated that only 21 grantees received funding in FY 2020-21 due to the reduction. The program has expended its full appropriation each year since its inception.

**R4 AFFORDABLE HOUSING FUNDS ADJUSTMENT:** The request includes a one-time reduction of \$4.5 million General Fund to the Affordable Housing Construction Grants and Loans line item, and a corresponding reduction of 1.7 FTE in Affordable Housing Program Costs. The Department has identified this option for General Fund savings with the expectation that it will receive a more than offsetting influx of affordable housing funds in FY 2021-22 from transfers related to recent legislation. House Bill 19-1245 (Affordable Housing Funding from Vendor Fee Changes) made changes to the State's vendor fee that resulted in additional sales tax revenue to the State, including a transfer to the Housing Development Grant Fund (HDGF) at the end of each fiscal year. Legislative Council Staff's September 2020 economic forecast estimates that the HDGF will not receive a transfer in FY 2020-21, but anticipates a transfer of \$24.3 million in FY 2021-22 and \$25.4 million in FY 2022-23. Additionally, H.B. 20-1427 (Cigarette Tobacco and Nicotine Products Tax), approved by voters in the November 2020 General Election, estimates that \$11.2 million will be transferred to the HDGF in FY 2020-21 through FY 2022-23.

**R5 LAW ENFORCEMENT COMMUNITY SERVICES GRANT PROGRAM:** The request includes an ongoing increase of \$200,000 cash funds spending authority from the Law Enforcement Community Services (LECS) Grant Program Fund to being making grants. The LECS Grant Program was created by H.B. 18-1020 (Civil Forfeiture Reforms) with a mission of supplementing local efforts focused on drug intervention, prevention, treatment, and recovery. Eligible applicants for these funds include law enforcement agencies, local governments, and community organizations. The program was intended to begin grantmaking in FY 2020-21, however, the fund has not been accruing revenue as quickly as originally estimated due to the unpredictable nature of the revenue stream coming from the sale of seized assets.

**R6 GEOTHERMAL ENERGY IMPACT GRANTS ONE-TIME ELIMINATION:** The request includes a one-time elimination of the \$50,000 cash funds appropriation for the Local Government Geothermal Energy Impact Grants line item. The Geothermal Resource Leasing Fund was created for the deposit of all revenue from sales, bonuses, royalties, leases, and rentals related to the State's geothermal resources. The Local Government Geothermal Energy Impact Grants program was created to provide grants to state agencies, school districts, and political subdivisions affected by the development and

production of geothermal resources as authorized by federal law. The Department has not had the occasion to provide grants for the statutorily specified purposes over the past six years and therefore proposes transferring the balance of this fund to supplement the General Fund in FY 2021-22.

**R7 REFINANCE FIREFIGHTER HEART AND CIRCULATORY MALFUNCTION BENEFITS:** The request includes a one-time reduction of \$150,000 General Fund to the Firefighter Heart and Circulatory Malfunction Benefits line item, with a corresponding increase spent from the program’s fund balance. The program underwent a similar refinancing as part of the 2020 Session balancing actions to reduce the General Fund appropriation by \$250,000. If this request is approved, there will be no available fund balance remaining at the close of FY 2021-22. The program will therefore require the full General Fund appropriation of \$870,000 in future years to continue operating.

**R8 PERSONAL SERVICES REDUCTIONS:** The request includes ongoing personal services reductions of \$49,658 General Fund and 1.0 FTE in the Property Taxation Division and \$75,000 General Fund in the Division of Housing, Community and Non-Profit Services subdivision. The Property Tax position is a high-turnover role that is currently vacant; duties associated with this position have been absorbed elsewhere. The Division of Housing reduction comes from a series of cost savings identified throughout the Community and Non-Profit Services subdivision.

**ANNUALIZE PRIOR YEAR BUDGET ACTIONS:** The request includes a net increase of \$6,244,859 total funds for prior year budget actions, summarized in the following table.

ANNUALIZE PRIOR YEAR BUDGET ACTIONS					
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FTE
Annualize Gray & Black Market Marijuana reduction	\$4,000,000	\$0	\$4,000,000	\$0	0.0
Annualize Crime Prevention Initiative Grants reduction	1,000,000	1,000,000	0	0	0.0
Annualize Defense Counsel on First Appearance Grants reduction	997,145	997,145	0	0	0.0
FY 2020-21 GF HLD reduction	235,018	235,018	0	0	0.0
FY 2019-20 NP1/HCPF R14 Community Living	12,696	0	0	12,696	0.0
Annualize Firefighter Benefits funds adjustment	0	250,000	(250,000)	0	0.0
<b>TOTAL</b>	<b>\$6,244,859</b>	<b>\$2,482,163</b>	<b>\$3,750,000</b>	<b>\$12,696</b>	<b>0.0</b>

**ANNUALIZE PRIOR YEAR LEGISLATION:** The request includes a net increase of \$945,686 total funds to reflect the FY 2021-22 impact of bills passed in previous sessions, summarized in the following table.

ANNUALIZE PRIOR YEAR LEGISLATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
HB 18-1326 Transition from Institutional Settings	\$552,840	\$552,840	\$0	\$0	\$0	0.0
HB 19-1245 Affordable Housing Vendor Fee Changes	365,097	0	0	365,097	0	1.7
HB 20-1379 Suspend PERA Direct Distribution	323,311	161,219	44,897	117,195	0	0.0
HB 20-1095 Water Elements in Local Gov’t Plans	36,240	36,240	0	0	0	0.5
SB18-200 PERA unfunded liability	4,182	1,224	537	1,541	880	0.0
HB 20-1019 Prison Population Reduction	(250,000)	(250,000)	0	0	0	0.0
HB 19-1239 Census Outreach Grant Program	(85,984)	(85,984)	0	0	0	(1.5)
<b>TOTAL</b>	<b>\$945,686</b>	<b>\$415,539</b>	<b>\$45,434</b>	<b>\$483,833</b>	<b>\$880</b>	<b>0.7</b>

**CENTRALLY APPROPRIATED LINE ITEMS:** The request includes adjustments to centrally appropriated line items, as detailed in the table below.

**CENTRALLY APPROPRIATED LINE ITEMS**

	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Payments to OIT adjustment	\$206,144	\$35,712	\$71,208	\$83,071	\$16,153	0.0
Health, life, and dental adjustment	118,364	28,328	14,270	42,727	33,039	0.0
Capitol Complex leased space adjustment	66,839	28,178	(1,855)	47,764	(7,248)	0.0
Payment to risk management / property funds adjustment	30,171	9,802	4,391	15,978	0	0.0
PERA Direct Distribution	21,841	(60,204)	(572)	9,968	72,649	0.0
AED adjustment	5,347	(218)	(6,715)	6,182	6,098	0.0
SAED adjustment	5,347	(218)	(6,715)	6,182	6,098	0.0
Legal services adjustment	(124,713)	(205,734)	221,021	(140,000)	0	0.0
CORE adjustment	(26,549)	(7,232)	(11,700)	10,940	(18,557)	0.0
Workers' compensation adjustment	(3,212)	(2,397)	(3,543)	2,728	0	0.0
Short-term disability adjustment	(1,529)	(506)	(442)	(424)	(157)	0.0
<b>TOTAL</b>	<b>\$298,050</b>	<b>(\$174,489)</b>	<b>\$279,348</b>	<b>\$85,116</b>	<b>\$108,075</b>	<b>0.0</b>

**NON-PRIORITIZED REQUESTS:** The request includes adjustments related to non-prioritized request that originate in the Governor's Office of Information Technology (OIT) and the Department of Personnel.

**NON-PRIORITIZED REQUESTS**

	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
NP2 Annual fleet request	\$23,506	\$17,630	\$0	\$5,876	\$0	0.0
NP1 DPA Center for Organizational Effectiveness	3,247	897	487	1,233	630	0.0
NP3 OIT Budget request package	(85,954)	(23,739)	(12,884)	(32,652)	(16,679)	0.0
<b>TOTAL</b>	<b>(\$59,201)</b>	<b>(\$5,212)</b>	<b>(\$12,397)</b>	<b>(\$25,543)</b>	<b>(\$16,049)</b>	<b>0.0</b>

**INDIRECT COST ASSESSMENT:** The request includes net adjustments to indirect costs across all divisions.

# BUDGET REQUESTS IMPACTING FY 2020-21 COVID-19 STIMULUS PACKAGE

The Governor’s 2020 budget request includes items that will be formally submitted for consideration during the supplemental budget cycle that starts in January. These items reflect the Governor’s FY 2020-21 COVID-19 Stimulus Package.

During the annual supplemental budget cycle, the Joint Budget Committee (JBC) does not have the same opportunity to discuss issues of interest directly with state agency staff as it does with budget requests submitted in November. Many of the proposed FY 2020-21 stimulus requests include substantial investments of General Fund. Committee members are encouraged to raise questions related to these proposals during this JBC staff briefing so that staff can include these items on the agency’s budget hearing agenda. Beyond investigating the details or concerns with proposed changes, no action is required to be taken by the JBC at this time.

FY 2020-21 COVID-19 STIMULUS PROPOSAL -- TO BE ACTED ON IN JANUARY 2021 <sup>1</sup>						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2020-21 APPROPRIATION:</b>						
HB 20-1360 (Long Bill)	337,148,712	41,432,649	200,338,105	13,420,858	81,957,100	199.8
Other Legislation	(3,455,962)	123,788	(5,337,555)	1,757,805	0	(0.4)
<b>TOTAL</b>	<b>\$333,692,750</b>	<b>\$41,556,437</b>	<b>\$195,000,550</b>	<b>\$15,178,663</b>	<b>\$81,957,100</b>	<b>199.4</b>
<b>FY 2020-21 Proposed COVID-19 Stimulus</b>						
FY 2020-21 Appropriation	\$333,692,750	41,556,437	\$195,000,550	\$15,178,663	\$81,957,100	199.4
S1 COVID-19 Emergency Housing and Direct Cash Assistance	50,000,000	50,000,000	0	0	0	0.0
S2 Create RENEW Initiative Grants Funding Line Item	5,000,000	5,000,000	0	0	0	0.0
<b>TOTAL</b>	<b>\$388,692,750</b>	<b>\$96,556,437</b>	<b>\$195,000,550</b>	<b>\$15,178,663</b>	<b>\$81,957,100</b>	<b>199.4</b>
<b>INCREASE/(DECREASE)</b>	<b>\$55,000,000</b>	<b>\$55,000,000</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>0.0</b>
Percentage Change	16.5%	132.4%	0.0%	0.0%	0.0%	0.0%

<sup>1</sup> The General Fund amounts listed for the COVID-19 Stimulus Package above are reflected as General Fund appropriations, even if the proposal involves the *transfer* of General Fund to another fund. COVID-19 assistance received by DOLA to date has been through transfers, not appropriations. The proposed Stimulus Package also includes budget requests for FY 2021-22, which do not appear in this table. Current request items are included in the Summary: FY 2020-21 Appropriation & FY 2021-22 Request table above.

## FY 2020-21 COVID-19 STIMULUS PROPOSAL DESCRIPTIONS

**S1 EMERGENCY HOUSING AND DIRECT CASH ASSISTANCE:** The Governor’s supplemental request will propose \$45.0 million General Fund for emergency housing assistance and \$5.0 million General Fund for emergency direct cash assistance. Approximately \$35.3 million has been provided to the Division of Housing (DoH) for emergency rental and mortgage assistance since March; the Division projects that all of these funds will be fully expended by December 31, 2020. The Center for Disease Control issued an eviction moratorium in September that expires on December 31<sup>st</sup>; Governor Polis also issued a statewide moratorium on October 21<sup>st</sup> that will likely be extended through December 31<sup>st</sup>. Advocates worry a flood of evictions will be filed when tenant back rent comes due on January 1<sup>st</sup> without additional aid to help catch up on payments. The \$5.0 million for direct cash assistance will

be focused on individuals who are not eligible for other assistance, such as unemployment insurance, food assistance, and federal stimulus payments. Based on current average payments, the Division anticipates serving up to 19,000 households with the additional rental assistance funds and 5,000 households with direct cash assistance. This request will likely be addressed through a special legislative session.

**S2 RENEW INITIATIVE GRANTS FUNDING LINE ITEM:** The Governor's supplemental request proposes creating the RENEW Grants Program line item with a \$5.0 million General Fund appropriation. The Renewable and Clean Energy Initiative was launched in summer 2019 using a \$12.0 million set aside from Energy/Mineral Impact Assistance Funds. There is currently a \$4.0 million shortage in funding for projects in the immediate pipeline, and an additional \$11.0 million gap in projects in the planning stages. Sharp declines in severance and federal mineral lease revenue make it unlikely that these projects will move forward in the near future without additional funding. Projects are expected to begin within six months of being fully funded.

## INFORMATIONAL ISSUE: 2020 SESSION BUDGET BALANCING ACTIONS

In response to the budget challenges in the 2020 Session, the Joint Budget Committee and the General Assembly took actions that reduced FY 2020-21 General Fund appropriations to the Department of Local Affairs by \$4.6 million. The General Assembly's actions also made an additional \$1.0 million available in the Marijuana Tax Cash Fund for balancing purposes, and transferred \$2.5 million from DOLA cash funds to the General Fund. These adjustments contributed to the net decrease in the Department's General Fund and total funds budget for FY 2020-21.

### SUMMARY

#### *FY 2019-20 Budget*

- Transferred \$2.3 million from the Local Government Permanent Fund and \$167,463 from the Moffat Tunnel Cash Fund to the General Fund on June 30, 2020.

#### *FY 2020-21 Budget*

- For FY 2020-21, the General Assembly's actions included \$4.6 million in General Fund reductions in the Department of Local Affairs.
- The FY 2020-21 balancing actions also included \$1.0 million in cash funds reductions that made those revenues (from the Marijuana Tax Cash Fund) available for budget balancing outside of the Department.

### DISCUSSION

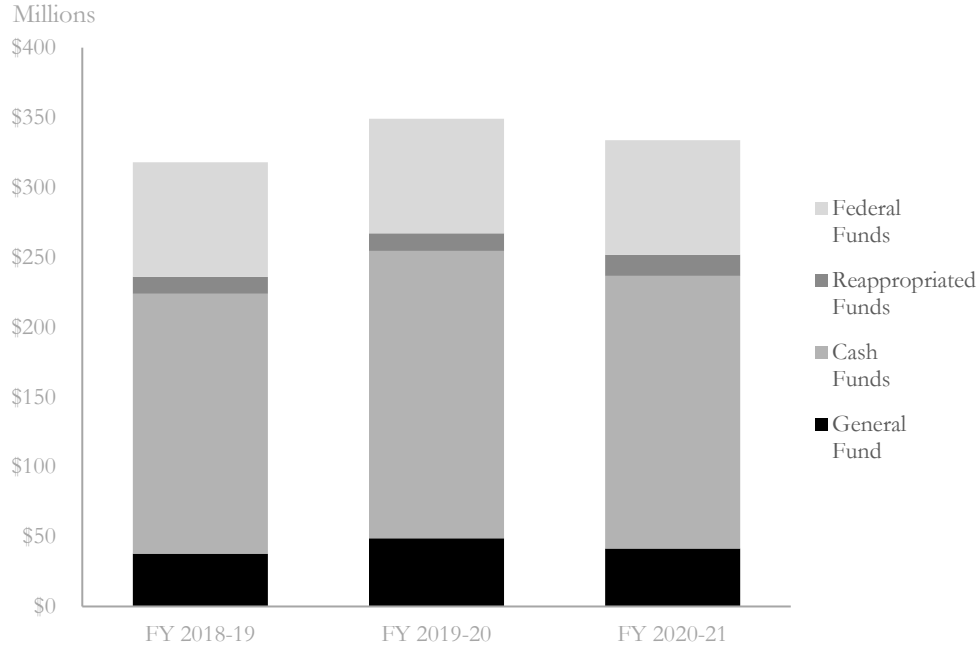
Confronting the budget challenges of the 2020 legislative session, the Committee and the General Assembly took a variety of budget balancing actions in the Department of Local Affairs for FY 2020-21.

*FY 2018-19 to FY 2019-20:* Appropriations to the Department increased by \$31.3 million total funds from FY 2018-19 to FY 2019-20, including an increase of \$11.0 million General Fund. House Bill 19-1239 (2020 Census Outreach Grant Program), which included a \$6.0 million General Fund appropriation, accounted for more than half of the General Fund increase in FY 2019-20, and subsequently contributed to the General Fund reduction in FY 2020-21.

*FY 2019-20 to FY 2020-21:* Facing revenue challenges for FY 2020-21, the General Assembly took a variety of actions to both reduce the Department's General Fund appropriations and to make other revenues available for balancing purposes. While the Department's *total* budget decreased by \$15.4 million from FY 2019-20 to FY 2020-21, the General Fund appropriation decreased by \$7.3 million.

The following graph shows the Department's annual appropriations for FY 2018-19 through FY 2020-21. A table with appropriations detail by major fund source follows the graph. Please note that the FY 2019-20 appropriations include the adjustments made during the 2020 Session.

### Recent Department of Local Affairs Appropriations



DEPARTMENT OF LOCAL AFFAIRS APPROPRIATIONS FY 2019-20 THROUGH FY 2020-21						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 Final	\$317,858,832	\$37,800,724	\$186,097,459	\$12,147,248	\$81,813,401	181.1
FY 2019-20 Adjusted	349,121,165	48,817,338	205,682,582	12,565,874	82,055,371	189.7
FY 2020-21	333,692,750	41,556,437	195,000,550	15,178,663	81,957,100	199.4
Change from FY 2019-20 to FY 2020-21	(\$15,428,415)	(\$7,260,901)	(\$10,682,032)	\$2,612,789	(\$98,271)	6.5
Percent change FY 2019-20 to FY 2020-21	-4.4%	-14.9%	-5.2%	20.8%	-0.1%	3.4%

#### SUMMARY OF 2020 SESSION BUDGET BALANCING APPROPRIATION CHANGES

The following table summarizes budget balancing actions that impacted appropriations to the Department of Local Affairs for FY 2020-21, including actions taken through the Long Bill and other legislation. Please note:

- JBC Staff assumes that the FY 2020-21 reductions (with the exception of the H.B. 20-1371 delay) are one-time only. The Department’s FY 2021-22 request shows these amounts returned through annualizations, but again proposed reductions through prioritized requests. Please refer to the FY 2021-22 request descriptions earlier in this document for additional information.
- The table only reflects balancing actions that specifically changed appropriations. Actions to increase available revenues (such as transfers from cash funds to the General Fund) are not included in this table and are discussed in a separate section.

**2020 SESSION BUDGET BALANCING APPROPRIATION CHANGES - DEPARTMENT OF LOCAL AFFAIRS<sup>a</sup>**

	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2020-21 APPROPRIATION BALANCING ITEMS:</b>						
<b>Appropriation Reductions</b>						
Delay Substance Use & Mental Health Services Grant Program (HB 20-1371)	(\$1,866,208)	(\$1,866,208)	\$0	\$0	\$0	(0.9)
Reduce Crime Prevention Initiative Grant Program	(1,000,000)	(1,000,000)	0	0	0	0.0
Reduce Gray & Black Market Marijuana Enforcement Grant Program	(1,000,000)	0	(1,000,000)	0	0	0.0
Reduce Defense Counsel on First Appearance Grant Program	(997,145)	(997,145)	0	0	0	0.0
PERA direct distribution (HB 20-1379) <sup>b</sup>	(323,311)	(161,219)	(44,897)	(117,195)	0	0.0
HLD decrease/personal services base reduction	(235,018)	(235,018)	0	0	0	0.0
<b>Subtotal - Appropriation Reductions</b>	<b>(\$5,421,682)</b>	<b>(\$4,259,590)</b>	<b>(\$1,044,897)</b>	<b>(\$117,195)</b>	<b>\$0</b>	<b>(0.9)</b>
<b>Fund Source Adjustments</b>						
Firefighter Heart and Circulatory Malfunction Benefits	\$0	(\$250,000)	\$250,000	\$0	\$0	0.0
Indirect Cost Excess Recovery Fund	0	(140,000)	0	140,000	0	0.0
<b>Subtotal - Fund Source Adjustments</b>	<b>\$0</b>	<b>(\$390,000)</b>	<b>\$250,000</b>	<b>\$140,000</b>	<b>\$0</b>	<b>0.0</b>
<b>TOTAL</b>	<b>(\$5,421,682)</b>	<b>(\$4,649,590)</b>	<b>(\$794,897)</b>	<b>\$22,805</b>	<b>\$0</b>	<b>(0.9)</b>
<b>BALANCING ITEMS AS PERCENTAGE OF TOTAL APPROPRIATION:</b>						
FY 2019-20 Appropriation	\$349,121,165	\$48,817,338	\$205,682,582	\$12,565,874	\$82,055,371	189.7
FY 2020-21 Appropriation	\$333,692,750	\$41,556,437	\$195,000,550	\$15,178,663	\$81,957,100	199.4
FY 2020-21 Actions as Percentage of FY 2019-20 Appropriation	<i>(1.6%)</i>	<i>(9.5%)</i>	<i>(0.4%)</i>	<i>0.2%</i>	<i>0.0%</i>	<i>(0.5%)</i>

<sup>a</sup> Unless otherwise indicated, actions were reflected in the Long Bill (H.B. 20-1360)

<sup>b</sup> House Bill 20-1379 eliminated PERA Direct Distribution appropriations for all departments.

<sup>c</sup> This adjustment required statutory change and was made in H.B. 20-1369. Please note that this is a one-time reduction pursuant to the statutory change in the bill. Continuing this reduction in FY 2021-22 would require further statutory change.

**FY 2020-21 APPROPRIATION – APPROPRIATION REDUCTIONS**

**DELAY SUBSTANCE USE & MENTAL HEALTH SERVICES GRANT PROGRAM (H.B. 20-1371):** The enactment of H.B. 20-1371 (Delay Substance Use and Mental Health Services Grant Program) eliminated the \$1.9 million General Fund appropriation to the Community Substance Use and Mental Health Services Grant Program. The bill eliminates the requirement that the General Assembly appropriate funds in FY 2020-21 and instead makes the program subject to available appropriations. The Department did not request an appropriation for this program in FY 2021-22.

**REDUCE CRIME PREVENTION INITIATIVE GRANT PROGRAM:** The appropriation includes a General Fund reduction of \$1,000,000 to the Crime Prevention Initiative Grant Program for FY 2020-21.

**REDUCE GRAY & BLACK MARKET MARIJUANA ENFORCEMENT GRANT PROGRAM:** The FY 2020-21 appropriation includes a reduction to the Gray and Black Market Marijuana Enforcement Grant Program of \$5.0 million from the Marijuana Tax Cash Fund. The Department requested \$4.0 million of the reduction, as grant program has not historically met the program appropriation level. The program was reduced by an additional \$1.0 million as a budget balancing action.



**REDUCE DEFENSE COUNSEL ON FIRST APPEARANCE GRANT PROGRAM:** The appropriation includes a General Fund reduction of \$997,145 to the Defense Counsel on First Appearance Grant Program for FY 2020-21.

**PERA DIRECT DISTRIBUTION (H.B. 20-1379):** House Bill 20-1379 (Suspend PERA Direct Distribution for FY 2020-21) eliminated the PERA Direct Distribution appropriation for all departments in FY 2020-21.

**HLD DECREASE/PERSONAL SERVICES BASE REDUCTION:** The appropriation reduced appropriations for health, life, and dental insurance by \$235,018 General Fund in lieu of a 5.0 percent personal services base reduction. The Department's FY 2021-22 request proposes to restore this funding.

#### FY 2020-21 APPROPRIATION – FUND SOURCE ADJUSTMENTS

**PARTIALLY REFINANCE FIREFIGHTER HEART AND CIRCULATORY MALFUNCTION BENEFITS:** The appropriation includes a one-time General Fund reduction of \$250,000 to the Firefighter Heart and Circulatory Malfunction Benefits line item and a corresponding increase of \$250,000 from the Firefighters Benefits Cash Fund.

**INDIRECT COST EXCESS RECOVERY FUND BALANCE:** The Department applied \$140,000 more in indirect cost recoveries to offset General Fund expenditures than originally requested, drawing down its departmental Indirect Cost Excess Recovery Fund balance as a result.

#### ACTIONS TO INCREASE AVAILABLE REVENUES

The General Assembly made transfers totaling \$2,467,463 from DOLA cash funds to the General Fund. The following changes were made via H.B. 20-1406 (Cash Fund Transfers to the General Fund) and H.B. 20-1381 (Cash Fund Transfers to the General Fund), respectively. These transfers are one-time actions.

- \$2,300,000 from the Local Government Permanent Fund transferred in FY 2019-20, and
- \$167,463 from the Moffat Tunnel Cash Fund transferred in FY 2019-20.

**SUSPEND LIMITED GAMING TAX TRANSFERS TO CASH FUNDS (H.B. 20-1399):** House Bill 20-1399 (Suspend Limited Gaming Tax Transfers to Cash Funds) suspends, for two years, statutory transfers of revenue from limited gaming activities to tourism, economic development, gaming impact grants, and higher education research grants. Revenue that would otherwise be transferred for these programs in early FY 2020-21 is retained in the General Fund. However, some affected programs received a direct General Fund appropriation in FY 2020-21, totaling \$14.0 million. DOLA historically received approximately \$5.1 million through statutory transfers for the purpose of making Local Government Limited Gaming Impact Grants; the bill provides a direct appropriation of \$1.9 million General Fund for this purpose instead. Absent this legislation, the statutory formula for distributing gaming revenue would have been unworkable due to the unprecedented closure of casinos and subsequent revenue loss. The amount of General Fund made available by H.B. 20-1399 (Suspend Limited Gaming Tax Transfers to Cash Funds) changes across all beneficiaries is estimated between \$9.2 million and \$9.4 million in FY 2020-21.

# INFORMATIONAL ISSUE: COVID-19 FUNDS IN THE DEPARTMENT OF LOCAL AFFAIRS

The Department of Local Affairs received a large influx of state and federal funds in the 2020 calendar year to combat the effects of the COVID-19 pandemic. The CARES Act provided funds directly to DOLA to supplement existing U.S. Department of Housing and Urban Development (HUD) programs. The Department also received transfers of Coronavirus Relief Funds and Disaster Emergency Funds through executive orders and legislation to provide emergency housing assistance. Additionally, DOLA was directed to distribute \$275.0 million Coronavirus Relief funds to local governments that did not receive a distribution directly from the federal government.

## SUMMARY

- The CARES Act provided \$72.3 million through existing HUD programs directly to the Department of Local Affairs.
- The Division of Housing received \$35,250,000 for emergency housing assistance through executive orders and legislation. The first \$3.0 million was from the Disaster Emergency Fund, with the remainder coming from Colorado's allocation of Coronavirus Relief Funds.
- The Division of Local Government distributed \$275.0 million Coronavirus Relief Funds to local governments that did not receive a direct allocation from the federal government (Colorado's five largest counties received funds directly).

## DISCUSSION

### HUD PROGRAM FUNDING PROVIDED THROUGH THE CARES ACT

The CARES Act infused several existing HUD programs with COVID-19 specific dollars. These dollars flowed directly to the Division of Local Government and Division of Housing within DOLA.

### **COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG-CV)**

The Division of Local Government received \$26.4 million in Community Development Block Grant funds for COVID-19 (CDBG-CV) across three rounds of disbursement. These funds must be used to benefit low- and moderate-income persons by providing housing, a permanent job, a public service, or access to new or significantly improved infrastructure. CBDG-CV funds will remain available through September 30, 2022.

### **COMMUNITY SERVICES BLOCK GRANT (CSBG-CV)**

The Division of Local Government received \$8.7 million for Community Services Block Grant funds for COVID-19 relief (CSBG-CV) to work directly with local governments to meet needs related to poverty services. These funds were immediately deployed through the existing statewide network of 31 CSBG recipients. These funds will remain available through September 30, 2022.

### EMERGENCY SOLUTIONS GRANT

The Division of Housing Received \$32.2 million over two rounds for the Emergency Solutions Grant program to provide emergency shelter operations, street outreach, rental assistance, rapid rehousing, and other homeless prevention services. This program serves individuals and families earning below 50 percent of the Area Median Income who are experiencing or at-risk of homelessness. These funds will remain available through September 30, 2022.

### HOUSING CHOICE VOUCHERS

The Division of Housing administers over \$55.0 million in federal Housing Choice Vouchers annually. The CARES Act provided \$4.1 million in additional funding, which is being used to supplement a budget shortfall for *existing* voucher holders. The pandemic has created additional financial hardships for existing voucher holders and resulted in fewer households graduating out of the Housing Choice program, resulting in a shortfall within the Division’s budget for this program.

### SECTION 811 FUNDS

The Division of Housing received \$775,000 for a one-year award period to provide additional rental assistance through the Section 811 program. This program provides funding to develop and subsidize rental housing with the availability of supportive services for very low- and extremely low-income adults with disabilities.

### HOUSING OPPORTUNITIES FOR PERSONS WITH AIDS (HOPWA)

The CARES Act provided an additional \$105,160 for supportive housing for persons with HIV/AIDS.

### COVID RELIEF AND OTHER FUNDS TRANSFERRED TO DOLA

To date, the Department of Local Affairs’ Division of Housing has received funds through three executive orders and H.B. 20-1410 (COVID-19-related Housing Assistance) for emergency housing assistance. These four initiatives transferred a total of \$35.3 to the Division of Housing, as shown below.

TRANSFERS TO THE DIVISION OF HOUSING		
EO 12	\$3,000,000	State Disaster Emergency Fund
EO 70	10,000,000	Federal Coronavirus Relief Funds
HB 20-1410	19,650,000	Federal Coronavirus Relief Funds
EO 216	2,600,000	Federal Coronavirus Relief Funds
<b>Total</b>	<b>\$35,250,000</b>	

The Division has implemented five programs to provide community support and disburse the funds, and expects all funds to be fully expended by the end of December. The relevant programs, as described by the Division of Housing, are:

- **Emergency Housing Assistance Program (EHAP):** Allows individual households to apply for rental or mortgage assistance. In order to qualify, household income must be below 80 percent of Area Median Income for the month prior to the request. Payment is made directly to the property owner for rental arrears dating back to March 2020. This program is operated by approximately 20 partner agencies serving local communities around the state.

- **Property Owner Preservation program (POP):** Allows property owners to apply for rental assistance on behalf of their tenants. The landlord must submit documentation including a certification of need from the tenant, the tenant's lease, the tenant's ledger, a W-9, a signed Housing Assistance Payment (HAP) agreement, and a Housing Quality Standards self-certification. The landlord can request rent in arrears dating back to March 2020. In exchange, property owners will release any eviction proceedings or credit findings, waive late fees, and agree to not raise rent for the duration they are in the program. The Division has noticed a recent surge in requests through this program, receiving \$2.5 million in requests for the week ending November 6 compared to \$1.3 million the week before. This program is run in-house by the Division of Housing.
- **Housing Counseling Assistance Program (HCAP):** People in need of housing assistance can speak to a housing counselor over the phone or by visiting [www.coloradohousingconnects.org](http://www.coloradohousingconnects.org). Callers are referred to a local housing counseling agency to help them connect to the resources they need to solve their problem. This includes rental/mortgage assistance, foreclosure prevention, repayment agreements, eviction prevention, or referral to legal resources. DoH subcontracted to one agency (Brothers Redevelopment) that runs the referral network.
- **Left Behind Workers (LBW):** This program focuses on providing rental assistance to individuals who were not eligible for other support, such as unemployment insurance or the CARES Act stimulus check. Workers must demonstrate a loss of income after March 1, 2020. Rental assistance is paid directly to the landlord for rental arrears to March through current rent. DoH subcontracted to one agency (Impact Charitable) which takes referrals from a network of screening partners around the state. This program was started on September 28, 2020, with steadily increasing numbers served. In the last two weeks reported, approximately \$667,000 was expended for 397 households.
- **Homeless Youth Programs:** The Division contracted with four non-profit organizations that specifically work with youth who are homeless or at risk of homelessness. These agencies are providing rental assistance or rapid rehousing to youth who have been impacted by COVID-19. Partners were under contract by mid-October and can reimburse housing expenditures dating back to March 2020 based on COVID-19 impacts. DoH is waiting for the first drawdown requests from contracted agencies.

#### COVID RELIEF FUNDS – LOCAL GOVERNMENT DISTRIBUTION

Executive Order D 2020 081 directed that \$275.0 million from the CARES Act Fund would remain available for units of local government that did not receive a direct distribution of funds in the CARES Act, and further directed DOLA to oversee the Local Government Coronavirus Relief Fund (LGCVRF) Committee and administer the distribution. The LGCVRF Committee determined to allocate the funds as follows:

ALLOCATION OF \$275 MILLION CORONAVIRUS RELIEF FUNDS	
AMOUNT	ENTITY
\$219,120,000	Counties and Municipalities
27,390,000	Special Districts
27,390,000	Reserve
1,100,000	DOLA Administrative Costs (0.4 percent)
<b>\$275,000,000</b>	<b>Total</b>

Eligible local governments were invited to complete a one-time opt-in web form in order to receive an allocation to proceed with reimbursement requests. Funds were allocated to each county based on population share. Counties then collaborated with municipalities within their boundaries to further divide funds among units of local government. Special district allocations were capped at \$500,000 per request as a placeholder amount. Local governments must submit a Request for Reimbursement form provided by DOLA along with supporting documentation and proof of payment to be reimbursed. Despite a report from November 12<sup>th</sup>, 2020 showing a large portion of county allocations as unspent, the Department expects the funds to be expended by the December 31<sup>st</sup> deadline.

*Allocation amounts for each jurisdiction can be found on the Department's website under COVID-19 Relief for Local Governments, Coronavirus Relief Fund (CVRF). <https://cdola.colorado.gov/cvrf>*

APPENDIX A  
NUMBERS PAGES  
(DIGITAL ONLY)

Appendix A details actual expenditures for the last two fiscal years, the appropriation for the current fiscal year, and the requested appropriation for next fiscal year. This information is listed by line item and fund source. *Appendix A is only available in the online version of this document.*

## Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
--	----------------------	----------------------	-----------------------------	-----------------------	------------------------------

**DEPARTMENT OF LOCAL AFFAIRS**  
**Richard Garcia, Executive Director**

**(1) EXECUTIVE DIRECTOR'S OFFICE**

**(A) Administration**

Personal Services	<u>1,387,595</u>	<u>1,471,293</u>	<u>1,521,406</u>	<u>1,521,406</u>
FTE	12.8	14.0	14.2	14.2
General Fund	0	0	0	0
Cash Funds	0	0	0	0
Reappropriated Funds	1,387,595	1,471,293	1,521,406	1,521,406
Health, Life, and Dental	<u>1,125,759</u>	<u>1,379,275</u>	<u>1,810,640</u>	<u>2,164,022</u>
General Fund	427,645	474,073	404,300	667,646
Cash Funds	115,873	306,816	326,995	341,265
Reappropriated Funds	582,241	598,386	667,815	710,542
Federal Funds	0	0	411,530	444,569
Short-term Disability	<u>16,038</u>	<u>17,777</u>	<u>23,444</u>	<u>21,915</u>
General Fund	6,052	7,365	6,920	6,414
Cash Funds	2,417	2,163	3,256	2,814
Reappropriated Funds	7,569	8,249	8,498	8,074
Federal Funds	0	0	4,770	4,613

## Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
S.B. 04-257 Amortization Equalization Disbursement	<u>484,830</u>	<u>550,366</u>	<u>708,651</u>	<u>713,998</u>	
General Fund	177,233	220,035	209,181	208,963	
Cash Funds	73,405	80,917	98,408	91,693	
Reappropriated Funds	234,192	249,414	256,874	263,056	
Federal Funds	0	0	144,188	150,286	
S.B. 06-235 Supplemental Amortization Equalization Disbursement	<u>483,914</u>	<u>550,366</u>	<u>708,651</u>	<u>713,998</u>	
General Fund	177,233	220,035	209,181	208,963	
Cash Funds	73,405	80,917	98,408	91,693	
Reappropriated Funds	233,276	249,414	256,874	263,056	
Federal Funds	0	0	144,188	150,286	
PERA Direct Distribution	<u>0</u>	<u>334,253</u>	<u>0</u>	<u>345,152</u>	
General Fund	0	164,607	0	101,015	
Cash Funds	0	47,722	0	44,325	
Reappropriated Funds	0	121,924	0	127,163	
Federal Funds	0	0	0	72,649	
Salary Survey	<u>317,015</u>	<u>344,253</u>	<u>0</u>	<u>0</u>	
General Fund	81,338	132,230	0	0	
Cash Funds	49,551	52,359	0	0	
Reappropriated Funds	186,126	159,664	0	0	
Federal Funds	0	0	0	0	
Workers' Compensation	<u>152,057</u>	<u>125,130</u>	<u>116,923</u>	<u>113,711</u>	
General Fund	35,184	42,819	41,363	38,966	
Cash Funds	36,233	28,426	23,913	20,370	
Reappropriated Funds	80,640	53,885	51,647	54,375	



## Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
Operating Expenses	<u>131,297</u>	<u>133,829</u>	<u>133,829</u>	<u>133,829</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	131,297	133,829	133,829	133,829	
Legal Services	<u>151,120</u>	<u>481,187</u>	<u>541,182</u>	<u>416,469</u>	
General Fund	133,911	242,263	356,182	150,448	
Cash Funds	15,321	212,826	25,000	246,021	
Reappropriated Funds	1,888	26,098	160,000	20,000	
Federal Funds	0	0	0	0	
Payment to Risk Management and Property Funds	<u>63,127</u>	<u>60,465</u>	<u>48,411</u>	<u>78,582</u>	
General Fund	14,609	20,760	17,126	26,928	
Cash Funds	15,041	13,581	9,901	14,292	
Reappropriated Funds	33,477	26,124	21,384	37,362	
Vehicle Lease Payments	<u>93,219</u>	<u>98,103</u>	<u>93,280</u>	<u>116,786</u>	
General Fund	93,219	91,668	83,788	101,418	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	6,435	9,492	15,368	
Information Technology Asset Maintenance	<u>74,950</u>	<u>69,240</u>	<u>74,950</u>	<u>74,950</u>	
General Fund	28,713	28,713	28,713	28,713	
Cash Funds	11,530	7,787	11,530	11,530	
Reappropriated Funds	34,707	32,740	34,707	34,707	

## Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
Statewide training	<u>0</u>	<u>0</u>	<u>0</u>	<u>3,247</u> *	
General Fund	0	0	0	897	
Cash Funds	0	0	0	487	
Reappropriated Funds	0	0	0	1,233	
Federal Funds	0	0	0	630	
Leased Space	<u>57,357</u>	<u>57,502</u>	<u>47,000</u>	<u>47,000</u>	
General Fund	22,376	20,655	18,500	18,500	
Cash Funds	0	0	0	0	
Reappropriated Funds	34,981	36,847	28,500	28,500	
Capitol Complex Leased Space	<u>560,193</u>	<u>489,321</u>	<u>707,480</u>	<u>774,319</u>	
General Fund	129,621	200,604	224,267	252,445	
Cash Funds	133,486	112,115	108,638	106,783	
Reappropriated Funds	297,086	176,602	204,172	251,936	
Federal Funds	0	0	170,403	163,155	
Payments to OIT	<u>1,658,034</u>	<u>2,107,044</u>	<u>1,892,794</u>	<u>2,012,984</u> *	
General Fund	349,696	1,256,025	599,713	611,686	
Cash Funds	653,032	365,504	238,230	296,554	
Reappropriated Funds	655,306	485,515	730,409	780,828	
Federal Funds	0	0	324,442	323,916	
CORE Operations	<u>352,879</u>	<u>302,858</u>	<u>519,401</u>	<u>492,852</u>	
General Fund	81,654	103,638	143,348	136,116	
Cash Funds	84,074	68,802	82,877	71,177	
Reappropriated Funds	187,151	130,418	178,983	189,923	
Federal Funds	0	0	114,193	95,636	

## Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
Moffat Tunnel Improvement District	<u>85</u>	<u>100</u>	<u>5,000</u>	<u>5,000</u>	
Cash Funds	85	100	5,000	5,000	
<b>SUBTOTAL - (A) Administration</b>	7,109,469	8,572,362	8,953,042	9,750,220	8.9%
<i>FTE</i>	<u>12.8</u>	<u>14.0</u>	<u>14.2</u>	<u>14.2</u>	0.0%
General Fund	1,758,484	3,225,490	2,342,582	2,559,118	9.2%
Cash Funds	1,263,453	1,380,035	1,032,156	1,344,004	30.2%
Reappropriated Funds	4,087,532	3,966,837	4,264,590	4,441,358	4.1%
Federal Funds	0	0	1,313,714	1,405,740	7.0%

### (B) State Demography Office

This section provides funding for the State Demography Office (SDO), which provides population and demographic data and analysis for the state. The SDO was transferred from line items throughout the Division of Local Government to a separate subdivision in the Executive Director's Office in FY 2020-21.

Program Costs	<u>0</u>	<u>0</u>	<u>567,591</u>	<u>568,128</u>	
FTE	0.0	0.0	6.0	6.0	
General Fund	0	0	468,243	468,243	
Cash Funds	0	0	80,958	81,495	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	18,390	18,390	
Indirect Cost Assessment	<u>0</u>	<u>0</u>	<u>16,293</u>	<u>16,293</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	13,277	13,277	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	3,016	3,016	

## Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
<b>SUBTOTAL - (B) State Demography Office</b>	0	0	583,884	584,421	0.1%
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>6.0</u>	<u>6.0</u>	<u>0.0%</u>
General Fund	0	0	468,243	468,243	0.0%
Cash Funds	0	0	94,235	94,772	0.6%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	21,406	21,406	0.0%
<b>TOTAL - (1) Executive Director's Office</b>	7,109,469	8,572,362	9,536,926	10,334,641	8.4%
<i>FTE</i>	<u>12.8</u>	<u>14.0</u>	<u>20.2</u>	<u>20.2</u>	<u>0.0%</u>
General Fund	1,758,484	3,225,490	2,810,825	3,027,361	7.7%
Cash Funds	1,263,453	1,380,035	1,126,391	1,438,776	27.7%
Reappropriated Funds	4,087,532	3,966,837	4,264,590	4,441,358	4.1%
Federal Funds	0	0	1,335,120	1,427,146	6.9%

## Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
--	----------------------	----------------------	-----------------------------	-----------------------	------------------------------

### (2) PROPERTY TAXATION

ted fund sources include transfers from the Local Government Mineral and Energy Impact Grants and Disbursements line item in the Division of Local Government and indirect cost recoveries.

Division of Property Taxation	<u>2,856,194</u>	<u>2,544,063</u>	<u>3,092,028</u>	<u>3,042,370</u> *	
FTE	35.6	34.9	37.2	36.2	
General Fund	1,753,939	1,798,386	1,866,894	1,817,236	
Cash Funds	892,441	524,172	992,358	992,358	
Reappropriated Funds	209,814	221,505	232,776	232,776	
Federal Funds	0	0	0	0	
State Board of Equalization	<u>12,856</u>	<u>12,856</u>	<u>12,856</u>	<u>12,856</u>	
General Fund	12,856	12,856	12,856	12,856	
Board of Assessment Appeals	<u>567,410</u>	<u>560,308</u>	<u>658,826</u>	<u>658,826</u>	
FTE	7.4	7.2	13.2	13.2	
General Fund	462,400	442,218	538,214	538,214	
Cash Funds	105,010	118,090	120,612	120,612	
Indirect Cost Assessment	<u>157,485</u>	<u>159,820</u>	<u>158,875</u>	<u>151,905</u>	
Cash Funds	127,659	124,840	131,233	124,263	
Reappropriated Funds	29,826	34,980	27,642	27,642	
<b>TOTAL - (2) Property Taxation</b>	<b>3,593,945</b>	<b>3,277,047</b>	<b>3,922,585</b>	<b>3,865,957</b>	<b>(1.4%)</b>
FTE	<u>43.0</u>	<u>42.1</u>	<u>50.4</u>	<u>49.4</u>	<b>(2.0%)</b>
General Fund	2,229,195	2,253,460	2,417,964	2,368,306	<b>(2.1%)</b>
Cash Funds	1,125,110	767,102	1,244,203	1,237,233	<b>(0.6%)</b>
Reappropriated Funds	239,640	256,485	260,418	260,418	<b>0.0%</b>
Federal Funds	0	0	0	0	<b>0.0%</b>

## Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
--	----------------------	----------------------	-----------------------------	-----------------------	------------------------------

### (3) DIVISION OF HOUSING

on of Local Government.

#### (A) Community and Non-Profit Services

##### (1) Administration

Personal Services	<u>523,187</u>	<u>647,193</u>	<u>2,642,215</u>	<u>2,581,403</u> *	
FTE	4.5	5.2	28.6	28.6	
General Fund	505,825	582,383	549,891	475,503	
Cash Funds	17,362	17,699	74,576	74,576	
Reappropriated Funds	0	47,111	53,829	66,525	
Federal Funds	0	0	1,963,919	1,964,799	
Operating Expenses	<u>50,102</u>	<u>51,370</u>	<u>449,583</u>	<u>449,583</u>	
General Fund	47,602	47,114	40,165	40,165	
Cash Funds	2,500	2,500	4,938	4,938	
Reappropriated Funds	0	1,756	64,385	64,385	
Federal Funds	0	0	340,095	340,095	

<b>SUBTOTAL -</b>	573,289	698,563	3,091,798	3,030,986	(2.0%)
<i>FTE</i>	<u>4.5</u>	<u>5.2</u>	<u>28.6</u>	<u>28.6</u>	<u>(0.0%)</u>
General Fund	553,427	629,497	590,056	515,668	(12.6%)
Cash Funds	19,862	20,199	79,514	79,514	0.0%
Reappropriated Funds	0	48,867	118,214	130,910	10.7%
Federal Funds	0	0	2,304,014	2,304,894	0.0%

## Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
<b>(2) Community Services</b>					
Low Income Rental Subsidies	<u>66,543,030</u>	<u>75,912,165</u>	<u>59,210,714</u>	<u>59,763,554</u>	
FTE	18.8	19.5	0.0	0.0	
General Fund	3,681,295	6,221,788	6,795,028	7,347,868	
Cash Funds	2,002,470	2,323,363	939,649	939,649	
Federal Funds	60,859,265	67,367,014	51,476,037	51,476,037	
Homeless Prevention Programs	<u>1,843,017</u>	<u>2,468,774</u>	<u>1,984,430</u>	<u>1,984,430</u>	
FTE	0.7	0.8	0.0	0.0	
Cash Funds	125,126	125,969	170,000	170,000	
Federal Funds	1,717,891	2,342,805	1,814,430	1,814,430	
<b>SUBTOTAL -</b>	<u>68,386,047</u>	<u>78,380,939</u>	<u>61,195,144</u>	<u>61,747,984</u>	<u>0.9%</u>
FTE	<u>19.5</u>	<u>20.3</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0%</u>
General Fund	3,681,295	6,221,788	6,795,028	7,347,868	8.1%
Cash Funds	2,127,596	2,449,332	1,109,649	1,109,649	0.0%
Federal Funds	62,577,156	69,709,819	53,290,467	53,290,467	0.0%
<b>(3) Fort Lyon Supportive Housing Program</b>					
Program Costs	<u>4,985,067</u>	<u>4,984,968</u>	<u>4,996,662</u>	<u>4,996,662</u>	
FTE	0.9	1.4	1.0	1.0	
General Fund	4,985,067	4,984,968	4,996,662	4,996,662	
<b>SUBTOTAL -</b>	<u>4,985,067</u>	<u>4,984,968</u>	<u>4,996,662</u>	<u>4,996,662</u>	<u>0.0%</u>
FTE	<u>0.9</u>	<u>1.4</u>	<u>1.0</u>	<u>1.0</u>	<u>0.0%</u>
General Fund	4,985,067	4,984,968	4,996,662	4,996,662	0.0%

## Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
--	----------------------	----------------------	-----------------------------	-----------------------	------------------------------

<b>SUBTOTAL - (A) Community and Non-Profit</b>					
<b>Services</b>	73,944,403	84,064,470	69,283,604	69,775,632	0.7%
<i>FTE</i>	<u>24.9</u>	<u>26.9</u>	<u>29.6</u>	<u>29.6</u>	(0.0%)
General Fund	9,219,789	11,836,253	12,381,746	12,860,198	3.9%
Cash Funds	2,147,458	2,469,531	1,189,163	1,189,163	0.0%
Reappropriated Funds	0	48,867	118,214	130,910	10.7%
Federal Funds	62,577,156	69,709,819	55,594,481	55,595,361	0.0%

### (B) Field Services

Affordable Housing Program Costs	<u>1,263,970</u>	<u>1,383,810</u>	<u>2,707,331</u>	<u>2,936,079</u> *
FTE	14.0	14.4	32.2	32.2
General Fund	152,885	196,957	209,313	209,313
Cash Funds	76,132	25,664	80,087	80,087
Reappropriated Funds	1,023,829	1,148,337	1,816,641	2,045,389
Federal Funds	11,124	12,852	601,290	601,290
 Affordable Housing Construction Grants and Loans pursuant to Section 24-32-721, C.R.S.	<u>30,780,157</u>	<u>32,542,660</u>	<u>36,528,793</u>	<u>31,983,831</u> *
FTE	9.4	10.7	0.0	0.0
General Fund	9,200,000	9,200,000	9,200,000	4,655,038
Cash Funds	13,297,530	13,079,132	15,300,000	15,300,000
Federal Funds	8,282,627	10,263,528	12,028,793	12,028,793
 Housing Assistance for Persons Transitioning from the Criminal or Juvenile Justice Systems	<u>0</u>	<u>5,417,126</u>	<u>500,000</u>	<u>500,000</u>
General Fund	0	0	500,000	500,000
Cash Funds	0	4,917,126	0	0
Reappropriated Funds	0	500,000	0	0



## Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
Manufactured Buildings Program	<u>712,406</u>	<u>644,161</u>	<u>779,589</u>	<u>779,589</u>	
FTE	6.9	7.3	7.3	7.3	
Cash Funds	712,406	644,161	779,589	779,589	
Parolee Housing Support	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	0	0	0	0	
<b>SUBTOTAL - (B) Field Services</b>	32,756,533	39,987,757	40,515,713	36,199,499	(10.7%)
<i>FTE</i>	<u>30.3</u>	<u>32.4</u>	<u>39.5</u>	<u>39.5</u>	0.0%
General Fund	9,352,885	9,396,957	9,909,313	5,364,351	(45.9%)
Cash Funds	14,086,068	18,666,083	16,159,676	16,159,676	0.0%
Reappropriated Funds	1,023,829	1,648,337	1,816,641	2,045,389	12.6%
Federal Funds	8,293,751	10,276,380	12,630,083	12,630,083	0.0%
<b>(C) Indirect Cost Assessments</b>					
Indirect Cost Assessments	<u>283,145</u>	<u>248,018</u>	<u>885,688</u>	<u>863,596</u>	
Cash Funds	236,550	106,908	121,176	116,533	
Reappropriated Funds	46,595	141,110	282,760	282,760	
Federal Funds	0	0	481,752	464,303	
<b>SUBTOTAL - (C) Indirect Cost Assessments</b>	283,145	248,018	885,688	863,596	(2.5%)
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	0.0%
Cash Funds	236,550	106,908	121,176	116,533	(3.8%)
Reappropriated Funds	46,595	141,110	282,760	282,760	0.0%
Federal Funds	0	0	481,752	464,303	(3.6%)

## Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
<b>TOTAL - (3) Division of Housing</b>	106,984,081	124,300,245	110,685,005	106,838,727	(3.5%)
<i>FTE</i>	<u>55.2</u>	<u>59.3</u>	<u>69.1</u>	<u>69.1</u>	<u>(0.0%)</u>
General Fund	18,572,674	21,233,210	22,291,059	18,224,549	(18.2%)
Cash Funds	16,470,076	21,242,522	17,470,015	17,465,372	(0.0%)
Reappropriated Funds	1,070,424	1,838,314	2,217,615	2,459,059	10.9%
Federal Funds	70,870,907	79,986,199	68,706,316	68,689,747	(0.0%)

## Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
--	----------------------	----------------------	-----------------------------	-----------------------	------------------------------

### (4) DIVISION OF LOCAL GOVERNMENT

Disbursements line item in this division, spending authority out of the Firefighter Benefits Cash Fund, and indirect cost recoveries.

#### (A) Local Government and Community Services

##### (1) Administration

Personal Services	<u>1,434,978</u>	<u>1,671,928</u>	<u>1,450,195</u>	<u>1,450,807</u>	
FTE	17.6	19.5	17.3	17.3	
General Fund	810,285	1,042,367	615,473	616,085	
Reappropriated Funds	624,693	629,561	675,804	675,804	
Federal Funds	0	0	158,918	158,918	
Operating Expenses	<u>72,469</u>	<u>330,620</u>	<u>138,000</u>	<u>138,000</u>	
General Fund	47,323	330,620	48,827	48,827	
Reappropriated Funds	25,146	0	25,146	25,146	
Federal Funds	0	0	64,027	64,027	
Strategic Planning Group on Coloradans Age 50 and Over	<u>55,000</u>	<u>110,000</u>	<u>110,000</u>	<u>110,000</u>	
FTE	0.0	0.0	0.0	0.0	
General Fund	55,000	110,000	110,000	110,000	

<b>SUBTOTAL -</b>	1,562,447	2,112,548	1,698,195	1,698,807	0.0%
FTE	<u>17.6</u>	<u>19.5</u>	<u>17.3</u>	<u>17.3</u>	0.0%
General Fund	912,608	1,482,987	774,300	774,912	0.1%
Reappropriated Funds	649,839	629,561	700,950	700,950	0.0%
Federal Funds	0	0	222,945	222,945	0.0%

## Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
<b>(2) Local Government Services</b>					
Conservation Trust Fund Disbursements	<u>66,831,175</u>	<u>56,885,783</u>	<u>49,924,087</u>	<u>49,924,087</u>	
FTE	2.1	2.2	1.0	1.0	
Cash Funds	66,831,175	56,885,783	49,924,087	49,924,087	
Volunteer Firefighter Retirement Plans	<u>4,201,417</u>	<u>4,265,444</u>	<u>4,345,000</u>	<u>4,345,000</u>	
General Fund Exempt	4,201,417	4,265,444	4,345,000	4,345,000	
Volunteer Firefighter Death and Disability Insurance	<u>21,065</u>	<u>21,065</u>	<u>30,000</u>	<u>30,000</u>	
General Fund	0	21,065	30,000	30,000	
General Fund Exempt	21,065	0	0	0	
Firefighter Heart and Circulatory Malfunction Benefits	<u>1,702,172</u>	<u>1,705,286</u>	<u>1,706,926</u>	<u>1,556,926</u> *	
FTE	0.4	0.3	0.5	0.5	
General Fund	864,943	866,233	617,873	717,873	
Cash Funds	0	0	250,000	0	
Reappropriated Funds	837,229	839,053	839,053	839,053	
Local Utility Management Assistance	<u>154,769</u>	<u>142,501</u>	<u>183,275</u>	<u>183,275</u>	
FTE	1.9	1.8	2.0	2.0	
Cash Funds	154,769	142,501	183,275	183,275	
Environmental Protection Agency Water/Sewer File Project	<u>62,589</u>	<u>54,603</u>	<u>67,004</u>	<u>67,004</u>	
FTE	0.5	0.4	0.5	0.5	
Federal Funds	62,589	54,603	67,004	67,004	
Cybersecurity Training for Local Governments	<u>250,000</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	250,000	0	0	0	

## Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
<b>SUBTOTAL -</b>	73,223,187	63,074,682	56,256,292	56,106,292	(0.3%)
<i>FTE</i>	<u>4.9</u>	<u>4.7</u>	<u>4.0</u>	<u>4.0</u>	0.0%
General Fund	1,114,943	887,298	647,873	747,873	15.4%
General Fund Exempt	4,222,482	4,265,444	4,345,000	4,345,000	0.0%
Cash Funds	66,985,944	57,028,284	50,357,362	50,107,362	(0.5%)
Reappropriated Funds	837,229	839,053	839,053	839,053	0.0%
Federal Funds	62,589	54,603	67,004	67,004	0.0%
<b>(3) Community Services</b>					
Community Services Block Grant	<u>6,015,881</u>	<u>5,657,145</u>	<u>6,000,000</u>	<u>6,000,000</u>	
<i>FTE</i>	<u>2.3</u>	<u>2.3</u>	<u>0.0</u>	<u>0.0</u>	
Federal Funds	6,015,881	5,657,145	6,000,000	6,000,000	
<b>SUBTOTAL -</b>	6,015,881	5,657,145	6,000,000	6,000,000	0.0%
<i>FTE</i>	<u>2.3</u>	<u>2.3</u>	<u>0.0</u>	<u>0.0</u>	0.0%
Federal Funds	6,015,881	5,657,145	6,000,000	6,000,000	0.0%
<b>SUBTOTAL - (A) Local Government and Community Services</b>					
Services	80,801,515	70,844,375	63,954,487	63,805,099	(0.2%)
<i>FTE</i>	<u>24.8</u>	<u>26.5</u>	<u>21.3</u>	<u>21.3</u>	0.0%
General Fund	2,027,551	2,370,285	1,422,173	1,522,785	7.1%
General Fund Exempt	4,222,482	4,265,444	4,345,000	4,345,000	0.0%
Cash Funds	66,985,944	57,028,284	50,357,362	50,107,362	(0.5%)
Reappropriated Funds	1,487,068	1,468,614	1,540,003	1,540,003	0.0%
Federal Funds	6,078,470	5,711,748	6,289,949	6,289,949	0.0%

## Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
<b>(B) Field Services</b>					
Program Costs	<u>2,761,904</u>	<u>2,779,420</u>	<u>3,598,366</u>	<u>3,386,147</u>	
FTE	24.6	23.5	30.6	31.1	
General Fund	235,186	271,550	528,432	314,672	
Cash Funds	110,581	112,218	0	0	
Reappropriated Funds	2,416,137	2,395,652	2,714,573	2,716,114	
Federal Funds	0	0	355,361	355,361	
Community Development Block Grant	<u>8,349,634</u>	<u>7,641,141</u>	<u>5,200,000</u>	<u>5,200,000</u>	
FTE	6.6	5.5	0.0	0.0	
Federal Funds	8,349,634	7,641,141	5,200,000	5,200,000	
Local Government Mineral and Energy Impact Grants and Disbursements	<u>121,250,094</u>	<u>106,656,070</u>	<u>123,000,000</u>	<u>123,000,000</u>	
Cash Funds	121,250,094	106,656,070	123,000,000	123,000,000	
Appropriation to the Local Government Limited Gaming Impact Fund	<u>0</u>	<u>0</u>	<u>1,875,000</u>	<u>1,875,000</u>	
General Fund	0	0	1,875,000	1,875,000	
Local Government Limited Gaming Impact Grants	<u>5,671,179</u>	<u>5,195,679</u>	<u>1,710,192</u>	<u>1,710,192</u>	
Cash Funds	5,671,179	5,195,679	0	0	
Reappropriated Funds	0	0	1,710,192	1,710,192	
Local Government Geothermal Energy Impact Grants	<u>0</u>	<u>0</u>	<u>50,000</u>	<u>0</u>	*
Cash Funds	0	0	50,000	0	

## Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
Rural Economic Development Initiative Grants	<u>890,551</u>	<u>592,328</u>	<u>780,000</u>	<u>780,000</u>	
FTE	0.2	0.3	0.0	0.0	
General Fund	890,551	592,328	780,000	780,000	
Search and Rescue Program	<u>474,566</u>	<u>596,298</u>	<u>625,903</u>	<u>625,903</u>	
FTE	1.1	1.4	1.3	1.3	
Cash Funds	474,566	596,298	625,903	625,903	
Gray and Black Market Marijuana Enforcement Grant Program	<u>4,196,921</u>	<u>11,407,383</u>	<u>950,673</u>	<u>950,673</u>	*
FTE	1.1	1.3	2.5	2.5	
Cash Funds	4,196,921	11,407,383	950,673	950,673	
HB 17-1326 Crime Prevention Initiative Grants	<u>3,000,000</u>	<u>3,000,000</u>	<u>2,000,000</u>	<u>2,000,000</u>	*
General Fund	3,000,000	3,000,000	2,000,000	2,000,000	
2020 Census Outreach Grant Program	<u>0</u>	<u>5,628,108</u>	<u>85,984</u>	<u>0</u>	
FTE	0.0	0.3	1.5	0.0	
General Fund	0	5,628,108	85,984	0	
Appropriation to the Peace Officers Mental Health Support Fund	<u>2,000,000</u>	<u>2,000,000</u>	<u>2,000,000</u>	<u>2,000,000</u>	
General Fund	2,000,000	2,000,000	2,000,000	2,000,000	
Peace Officers Mental Health Support Grant Program	<u>166,169</u>	<u>1,480,953</u>	<u>2,000,000</u>	<u>2,000,000</u>	
FTE	0.3	0.7	1.0	1.0	
Reappropriated Funds	166,169	1,480,953	2,000,000	2,000,000	

## Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
Defense Counsel on First Appearance Grant Program	<u>211,561</u>	<u>542,695</u>	<u>1,000,000</u>	<u>1,309,520</u>	*
FTE	0.2	1.0	0.5	0.5	
General Fund	211,561	542,695	1,000,000	1,309,520	
Law Enforcement Community Services Grant Program	<u>0</u>	<u>52,609</u>	<u>72,227</u>	<u>272,227</u>	*
FTE	0.0	0.7	1.0	1.0	
Cash Funds	0	52,609	72,227	272,227	
Local Government Limited Gaming Impact Study	<u>12,447</u>	<u>50,000</u>	<u>0</u>	<u>0</u>	
Cash Funds	12,447	50,000	0	0	
HB 17-1326 Crime Prevention Initiative Small Business Lending	<u>839,343</u>	<u>1,000,000</u>	<u>0</u>	<u>0</u>	
General Fund	839,343	1,000,000	0	0	
Community Substance Use and Mental Health Services Grant Program	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	0	0	0	0	
Local Government Marijuana Impact Grant Program	<u>182,563</u>	<u>0</u>	<u>0</u>	<u>0</u>	
FTE	0.0	0.0	0.0	0.0	
General Fund	0	0	0	0	
Cash Funds	182,563	0	0	0	
<b>SUBTOTAL - (B) Field Services</b>	150,006,932	148,622,684	144,948,345	145,109,662	0.1%
FTE	<u>34.1</u>	<u>34.7</u>	<u>38.4</u>	<u>37.4</u>	(2.6%)
General Fund	7,176,641	13,034,681	8,269,416	8,279,192	0.1%
Cash Funds	131,898,351	124,070,257	124,698,803	124,848,803	0.1%
Reappropriated Funds	2,582,306	3,876,605	6,424,765	6,426,306	0.0%
Federal Funds	8,349,634	7,641,141	5,555,361	5,555,361	0.0%



## Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
<b>(C) Indirect Cost Assessments</b>					
Indirect Cost Assessment	851,426	475,211	645,402	620,831	
Cash Funds	156,913	99,610	103,776	103,776	
Reappropriated Funds	694,513	375,601	471,272	446,701	
Federal Funds	0	0	70,354	70,354	
<b>SUBTOTAL - (C) Indirect Cost Assessments</b>	851,426	475,211	645,402	620,831	(3.8%)
<i>FTE</i>	0.0	0.0	0.0	0.0	0.0%
Cash Funds	156,913	99,610	103,776	103,776	0.0%
Reappropriated Funds	694,513	375,601	471,272	446,701	(5.2%)
Federal Funds	0	0	70,354	70,354	0.0%
<b>TOTAL - (4) Division of Local Government</b>	231,659,873	219,942,270	209,548,234	209,535,592	NaN
<i>FTE</i>	58.9	61.2	59.7	58.7	(1.7%)
General Fund	9,204,192	15,404,966	9,691,589	9,801,977	1.1%
General Fund Exempt	4,222,482	4,265,444	4,345,000	4,345,000	0.0%
Cash Funds	199,041,208	181,198,151	175,159,941	175,059,941	(0.1%)
Reappropriated Funds	4,763,887	5,720,820	8,436,040	8,413,010	(0.3%)
Federal Funds	14,428,104	13,352,889	11,915,664	11,915,664	0.0%
<b>TOTAL - Department of Local Affairs</b>	349,347,368	356,091,924	333,692,750	330,574,917	(0.9%)
<i>FTE</i>	169.9	176.6	199.4	197.4	(1.0%)
General Fund	31,764,545	42,117,126	37,211,437	33,422,193	(10.2%)
General Fund Exempt	4,222,482	4,265,444	4,345,000	4,345,000	0.0%
Cash Funds	217,899,847	204,587,810	195,000,550	195,201,322	0.1%
Reappropriated Funds	10,161,483	11,782,456	15,178,663	15,573,845	2.6%
Federal Funds	85,299,011	93,339,088	81,957,100	82,032,557	0.1%

\*Line is affected by a decision item.

## APPENDIX B FOOTNOTES AND INFORMATION REQUESTS

### UPDATE ON LONG BILL FOOTNOTES

The General Assembly includes footnotes in the annual Long Bill to: (a) set forth purposes, conditions, or limitations on an item of appropriation; (b) explain assumptions used in determining a specific amount of an appropriation; or (c) express legislative intent relating to any appropriation. Footnotes to the 2020 Long Bill (H.B. 20-1360) can be found at the end of each departmental section of the bill at <https://leg.colorado.gov/bills/HB20-1360>. The Long Bill footnotes relevant to this document are listed below.

- 79 Department of Local Affairs, Executive Director's Office, Administration, Health, Life, and Dental -- The General Fund appropriation includes a decrease of \$235,018 that is equal to 5.0 percent of the General Fund portion of estimated base salary for the Department. The reduction in this General Fund appropriation is in lieu of a 5.0 percent personal services base reduction and provides the Department with increased flexibility to absorb the reduction and engage in more considered targeted reductions across all department divisions and programs. This reduction is not intended to reduce the Health, Life, and Dental benefit provided to state employees. It is the General Assembly's intent that Health, Life, and Dental costs for employees, as approved in budget actions, be fully paid within personal services appropriations augmented by Department allocations from central benefits appropriations

**COMMENT:** This footnote explains assumptions used in determining the amount of the FY 2020-21 appropriation for Health, Life, and Dental. The footnote describes the adjustment made as a statewide compensation balancing action. This item is addressed in the Statewide Compensation briefing document.

- 80 Department of Local Affairs, Executive Director's Office, Moffat Tunnel Improvement District -- It is the General Assembly's intent that the Department continue its current practice of retaining lease payment revenues in the Moffat Tunnel Cash Fund and suspending distribution payments to Improvement District counties because this practice ensures that funds remain available to cover any potential Improvement District liabilities related to the Tunnel and any costs related to studies or other actions that need to occur prior to the expiration of the lease with Union Pacific Railroad in 2025 in order to protect the interests of the Improvement District and the State.

**COMMENT:** This footnote was first included in the FY 2018-19 Long Bill. The Union Pacific lease expires in 2025 and current statute contemplates the sale of this asset. At this time, the Department does not have any plans to sell the District's assets or to renegotiate the current lease agreements with Union Pacific Railroad or Century Link. If the General Assembly is genuinely interested in selling these assets, the Department would need to consult with an engineering firm familiar with railroad assets to determine the steps required to organize those assets for sale.

Under current law, lease payment revenue from the property is to be distributed to the nine Improvement District counties (Adams, Boulder, Denver, Eagle, Gilpin, Grand, Jefferson, Moffat, and Routt) after the Department has set aside sufficient revenue for administrative costs. In light of the information provided in response to a 2017 request for information, the Committee added this footnote to express the General Assembly's intent that the Department continue its practice of retaining lease payment revenues in the Moffat Tunnel Cash Fund and suspending distribution payments to Improvement District counties.

- 81 Department of Local Affairs, Division of Housing -- It is the General Assembly's intent that the Department target state General Fund appropriations for affordable housing to projects and clients that can be reasonably expected to reduce other State costs. It is the General Assembly's further intent that the Department prioritize State-funded rental assistance for the following populations: Medicaid clients who are transitioning from a nursing home or long-term care facility; clients transitioning from a State Mental Health Institute or a State-funded behavioral healthcare facility; and clients transitioning from the Department of Corrections, the Division of Youth Services in Department of Human Services, or a county jail.

**COMMENT:** This footnote expresses legislative intent, and was first included in the FY 2015-16 Long Bill. Further detail regarding types of clients to be targeted for rental assistance was included in the FY 2019-20 Long Bill.

- 82 Department of Local Affairs, Division of Housing, Community and Non-Profit Services, Community Services, Low Income Rental Subsidies; Field Services, Affordable Housing Construction Grants and Loans pursuant to Section 24-32-721, C.R.S.; and Housing Assistance for Persons Transitioning from the Criminal or Juvenile Justice Systems -- It is the General Assembly's intent that the Department record expenditures for rental vouchers issued by the Division of Housing within the Low Income Rental Subsidies line item.

**COMMENT:** This footnote was first included in the FY 2017-18 Long Bill to state the General Assembly's intent that when the Department utilizes a portion of the "Affordable Housing Construction Grants and Loans" line item appropriation for rental vouchers, it record the related expenditures within the "Low Income Rental Subsidies" line item. This footnote is intended to improve transparency by requesting that the Department separately report rental voucher expenditures and expenditures for construction grants and loans.

- 83 Department of Local Affairs, Division of Housing, Field Services, Affordable Housing Program Costs; and Affordable Housing Construction Grants and Loans pursuant to Section 24-32-721, C.R.S. -- It is the General Assembly's intent that appropriations for State administration of affordable housing construction grants and loans, including administration funding authorized pursuant to Section 24-32-721(3)(b), C.R.S., be expended in the Affordable Housing Program Costs line item.

**COMMENT:** This footnote was first included in the FY 2017-18 Long Bill to state the General Assembly's intent that when the Department utilizes a portion of the "Affordable Housing Grants and Loans" line item appropriation for administrative purposes, it record the related expenditures within the "Affordable Housing Program Costs" line item. This footnote is intended to improve transparency by requesting that the Department separately report

administrative expenditures and expenditures for construction grants and loans and rental vouchers.

83a Department of Local Affairs, Division of Local Government – The General Assembly’s intent is that the Governor allocate as grants to the 59 counties that did not receive direct allocations from the Coronavirus Relief Fund any of the \$1.6 billion federal funds allocated to the State from the Coronavirus Relief Fund under Title VI of the federal Social Security Act that the Governor has allocated but that recipients cannot spend because such expenditures are deemed not COVID-related or otherwise inconsistent with federal requirements for the use of these funds.

**COMMENT:** This footnote was added to the FY 2020-21 Long Bill to direct additional Coronavirus Relief Funds to local governments in the event that other recipients cannot properly expend them.

84 Department of Local Affairs, Division of Local Government, Field Services, Program Costs - - It is the General Assembly's intent that \$462,500 of the reappropriated funds in this line item appropriation be used for the Colorado Main Street Program.

**COMMENT:** This footnote expresses legislative intent, and was first included in the FY 2019-20 Long Bill.

85 Department of Local Affairs, Division of Local Government, Field Services, Rural Economic Development Initiative Grants -- This appropriation remains available until the close of the 2020-21 state fiscal year.

**COMMENT:** This footnote was first added to the FY 2016-17 Long Bill; the Rural Economic Development Initiative (REDI) grant program was established through a FY 2015-16 Long Bill amendment, and until legislation was approved in the 2020 Session, lacked specific statutory authority. REDI grants fund economic strategic planning, infrastructure improvements, and entrepreneurial initiatives for local governments. The most competitive applications are from rural counties with fewer than 50,000 people and municipalities and unincorporated communities with fewer than 20,000 people. For fiscal years 2015-16 through 2018-19, the General Assembly appropriated \$750,000 General Fund annually; \$780,000 General Fund was appropriated in FY 2019-20 and FY 2020-21.

The Department’s request for the authority to “roll forward” annual spending authority for one fiscal year was intended to address two challenges:

- *Reversion of funds:* If a project comes in under-budget, unspent money from a completed contract are de-obligated and reverted. Most contracts are not completed until the fourth quarter, meaning there is little time to re-purpose unused funds.
- *Multi-year projects:* More complex construction projects or planning processes that require more extensive community engagement cannot be supported with Rural Economic Development Initiative funds if all money must be awarded, contracted, and expended in the same fiscal year.

The General Assembly added this footnote at the request of the Department and has continued it in each subsequent Long Bill. Senate Bill. 20-002 (Rural Economic Development Initiative Grant Program) codified the program in statute, including roll-forward authority. Consequently, staff will make a recommendation to eliminate this footnote during Figure Setting.

## UPDATE ON REQUESTS FOR INFORMATION

The Joint Budget Committee annually submits requests for information to executive departments and the judicial branch via letters to the Governor, the Chief Justice, and other elected officials. Each request is associated with one or more specific Long Bill line item(s), and the requests have been prioritized by the Joint Budget Committee as required by Section 2-3-203 (3), C.R.S. Copies of these letters are included as Appendix L of the annual Appropriations Report. The requests for information relevant to this document are listed below.

- 1 Department of Local Affairs, Division of Housing -- The Department is requested to submit a report by September 1, 2020, concerning its affordable housing programs. The report should specifically address:
  - the projects funded in FY 2019-20 with appropriations for Affordable Housing Construction Grants and Loans pursuant to Section 24-32-721, C.R.S., and projects funded in FY 2019-20 with the appropriation for Housing Assistance for Persons Transitioning from the Criminal or Juvenile Justice Systems;
  - the per-unit costs of projects funded in FY 2019-20 from state funds and from other funds;
  - how the projects funded in FY 2019-20 from the General Fund appropriation align with the goals outlined in the Department's FY 2014-15 budget request to "end homelessness for veterans and chronically homeless" and "ensure sufficient affordable housing for persons with the lowest incomes", and what progress the State has made in achieving each of these goals;
  - how the Marijuana Tax Cash Fund appropriation has been used for populations and services that are consistent with Section 39-28.8-501 (2)(b)(IV)(N), C.R.S.; and
  - how the appropriation for Housing Assistance for Persons Transitioning from the Criminal or Juvenile Justice Systems has been used for rental assistance and other support services consistent with Section 24-32-721 (4), C.R.S.

**COMMENT:** The Department submitted the report as requested. Staff has provided a summary of the report below.

### Housing Development Grant Fund Expenditures

The Division awarded \$8.95 million of Housing Development Grant Funds from its FY 2019-20 appropriation towards 11 affordable housing new construction and rehabilitation projects, one down payment assistance program, one homeowner rehabilitation program, one rental rehabilitation program, and one housing counseling program. The 11 projects resulted in 712 housing units, of which 697 are affordable to households earning less than 80 percent of area median income (AMI). A three-year summary of HGDF activity is shown in the table below.

<b>TABLE 1. HDGF THREE-YEAR SUMMARY</b>			
<b>PROJECT TYPE</b>	<b>FY 2017-18</b>	<b>FY 2018-19</b>	<b>FY 2019-20</b>
<b>Total Projects</b>	17	18	15
New Construction or Rehabilitation Projects	13	17	11
<b>Total Affordable Units</b>	845	1,051	697
New Construction or Rehabilitation Project Units	807	1,051	712
<b>Total Amount Awarded</b>	<b>\$7,954,000</b>	<b>\$8,954,000</b>	<b>\$8,954,000</b>

Marijuana Tax Cash Fund Expenditures

In FY 2019-20 the Division invested approximately \$18.3 million from the Marijuana Tax Cash Fund towards the new construction and rehabilitation of supportive housing units for persons experiencing homelessness and a new 86 bed shelter. This funding also went towards other activities to mitigate homelessness including: housing vouchers, rapid re-housing, host homes, and homelessness prevention

Serving Persons with Extremely Low Incomes

The Division invested over \$8.9 million to develop 8 projects that included 121 units affordable to low-income households earning at or below 30 percent of AMI. These 121 units for households with the lowest incomes represent 16 percent of the units funded by the FY 2019-20 General Fund appropriation.

Housing Assistance for Persons Transitioning from the Criminal or Juvenile Justice Systems

The Division invested \$908,000 with the appropriation for Housing Assistance for Persons Transitioning from the Criminal or Juvenile Justice Systems in a three year statewide rapid rehousing for re-entry program (COR3), run by the Volunteers of America.

H.B. 19-1245 (Affordable Housing from Vendor Fee Changes) Funds

In addition to the projects funded with FY 2019-20 General Fund, the Division's development specialists worked with communities across the state to develop a pipeline of projects for the anticipated funds from H.B. 19-1245 (Affordable Housing Funding from Vendor Fee Changes). The State Housing Board approved additional projects totaling approximately \$12.6 million, contingent upon funding availability. Since DoH did not receive any funds from H.B. 19-1245 in FY 2019-20, the projects will utilize FY 2020-21 General Funds, FY 2020-21 H.B. 19-1245 funds, or FY 2020-21 federal funds. Approximately \$4.0 million has been contracted in the first two months of FY 2020-21.

- 2 Department of Local Affairs, Division of Housing, Community and Non-Profit Services, Community Services, Low Income Rental Subsidies -- The Department is requested to submit a report by December 1, 2020, that summarizes monthly expenditures of General Fund appropriations in FY 2019-20 for rental subsidies for the Colorado Choice Transitions (CCT) program. The report should include the following associated data for each month in FY 2019-20:
- the number of CCT clients leased up with State-funded housing vouchers;
  - the number of CCT clients searching for housing with a State-funded voucher;
  - the number of CCT clients leased up with federally-funded vouchers or federally-funded project-based rental assistance; and
  - the number of CCT clients searching for housing with federally-funded resources.

**COMMENT:** This request for information asked the Department to submit a report concerning the number and cost of CCT vouchers for FY 2019-20. The Department received an increase of \$1,946,853 General Fund through the FY 2019-20 Long Bill to make up for a deficit in this program. The Department will submit a response to this RFI by December 1, 2020.

## APPENDIX C

# DEPARTMENT ANNUAL PERFORMANCE REPORT

Pursuant to Section 2-7-205 (1)(b), C.R.S., the Department of Natural Resources is required to publish an **Annual Performance Report** for the *previous fiscal year* by November 1 of each year. This report is to include a summary of the Department's performance plan and most recent performance evaluation for the designated fiscal year. In addition, pursuant to Section 2-7-204 (3)(a)(I), C.R.S., the Department is required to develop a **Performance Plan** and submit the plan for the *current fiscal year* to the Joint Budget Committee and appropriate Joint Committee of Reference by July 1 of each year.

For consideration by the Joint Budget Committee in prioritizing the Department's FY 2021-22 budget request, the FY 2019-20 Annual Performance Report and the FY 2020-21 Performance Plan can be found at the following link:

<https://www.colorado.gov/pacific/performancemanagement/department-performance-plans>