



# JOINT BUDGET COMMITTEE STAFF FY 2019-20 BUDGET BRIEFING SUMMARY

Colorado General Assembly  
Joint Budget Committee

*Department of Human Services*  
*Office of Behavioral Health*

The Department of Human Services is responsible for the administration and supervision of all non-medical public assistance and welfare programs in the state. This briefing document concerns behavioral health services (services for people with mental health and substance use disorders), which are overseen by the Office of Behavioral Health. Appropriations to this office comprise 23.5 percent of total Department appropriations, and consist of 66.7 percent General Fund, 15.3 percent cash funds, 12.0 percent federal funds, and 6.0 percent reappropriated funds.

## FY 2018-19 APPROPRIATION AND FY 2019-20 REQUEST

DEPARTMENT OF HUMAN SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2018-19 APPROPRIATION:</b>						
HB 18-1322 (Long Bill)	\$339,797,209	\$225,066,550	\$52,693,884	\$20,606,933	\$41,429,842	1,350.7
Other legislation	5,389,464	5,439,464	(50,000)	0	0	2.3
<b>TOTAL</b>	<b>\$345,186,673</b>	<b>\$230,506,014</b>	<b>\$52,643,884</b>	<b>\$20,606,933</b>	<b>\$41,429,842</b>	<b>1,353.0</b>
<b>FY 2019-20 REQUESTED APPROPRIATION:</b>						
FY 2018-19 Appropriation	\$345,186,673	\$230,506,014	\$52,643,884	\$20,606,933	\$41,429,842	1,353.0
R1 Mental Health Institute at Pueblo bed expansion	4,153,408	4,153,408	0	0	0	44.5
R11 Behavioral health crisis response system enhancements	921,623	921,623	0	0	0	3.6
R12 Contract medical staff salary adjustments	1,127,667	1,127,667	0	0	0	0.0
R15 Community provider rate increase	1,629,921	1,193,789	348,062	88,070	0	0.0
R20 Food service inflation	90,669	90,669	0	0	0	0.0
Non-prioritized request items	37,142	0	0	37,142	0	0.0
Annualize prior year legislation	6,367,289	6,040,625	306,885	8,801	10,978	2.7
Annualize prior year budget actions	1,974,702	1,951,357	(94,473)	31,988	85,830	0.1
Indirect cost assessment	1,134,733	0	540,533	446,201	147,999	0.0
<b>TOTAL</b>	<b>\$362,623,827</b>	<b>\$245,985,152</b>	<b>\$53,744,891</b>	<b>\$21,219,135</b>	<b>\$41,674,649</b>	<b>1,403.9</b>
<b>INCREASE/(DECREASE)</b>	\$17,437,154	\$15,479,138	\$1,101,007	\$612,202	\$244,807	50.9
Percentage Change	5.1%	6.7%	2.1%	3.0%	0.6%	3.8%

**R1 MENTAL HEALTH INSTITUTE AT PUEBLO BED EXPANSION:** The Department's request includes a total of \$5.1 million General Fund (including \$4.2 million General Fund for the Office of Behavioral Health) to operate and staff an additional 42 inpatient psychiatric beds at the Colorado Mental Health Institute at Pueblo (CMHIP). The Department proposes increasing capacity at CMHIP by utilizing two units that are currently vacant, and the Department indicates that it may submit a supplemental request next month for capital construction funding to complete renovations to these units in the current fiscal year. The FY 2019-20 operating request includes partial year funding for 62.6 FTE, and the Department anticipates full-year costs of \$6.4 million in FY 2020-21. *See the first issue brief for more information related to this, and other, requests related to court orders concerning competency.*

**R11 BEHAVIORAL HEALTH CRISIS RESPONSE SYSTEM ENHANCEMENTS:** The Department’s request includes a total of \$1.0 million General Fund (including \$0.9 million General Fund for the Office of Behavioral Health) for enhancements to the behavioral health crisis response system. This operating budget request, along with a companion information technology capital request (described at the end of this section), seeks funding to:

- implement a single electronic health record system for the crisis system to allow for standard data extraction and reporting;
- create a downloadable mobile phone application and expand the hotline vendor’s ability to respond to texts and chats; and
- pilot technology solutions that interface with the behavioral health crisis response system hotline, 911 emergency systems, and co-responder pilot programs.

The requested operational funding includes: \$434,232 for 4.0 FTE in the Governor’s Office of Information Technology and the Office of Behavioral Health; \$350,860 for crisis system hotline enhancements; and \$200,000 for piloting technology solutions.

**R12 CONTRACT MEDICAL STAFF SALARY ADJUSTMENTS:** The Department’s request includes \$1,127,667 General Fund to increase salaries for medical staff at the mental health institutes over a two-year period. The Department’s request for FY 2019-20 includes half of the \$2,255,334 General Fund that will be needed to increase salaries as follow:

- 2.0 FTE Chief of Medicine physicians (\$275,000);
- 4.0 FTE Supervisory physicians (\$250,000);
- 28.8 FTE staff physicians (\$225,000); and
- 19.6 FTE nurse practitioners/physician assistants (\$120,000).

**R15 COMMUNITY PROVIDER RATE INCREASE:** The Department’s request includes \$9.3 million total funds for an across-the-board increase of 1.0 percent for community providers. The request for the Office of Behavioral Health includes \$1,629,921 total funds (including \$1,193,789 General Fund) for this purpose.

**R20 FOOD SERVICE INFLATION:** The Department’s request includes \$150,910 total funds (including \$90,669 General Fund for the Office of Behavioral Health) to cover the rising costs of food products purchased by the mental health institutes and the Division of Youth Services.

**NON-PRIORITIZED REQUEST ITEMS:** The request for the Office of Behavioral Health includes \$37,142 reappropriated funds for a budget request that was initiated by the Department of Corrections (DOC) concerning food service at La Vista Correctional Facility.

**ANNUALIZE PRIOR YEAR LEGISLATION:** The request for the Office of Behavioral Health includes \$6,367,289 total funds, including \$6,040,625 General Fund, for the second-year impact of 2018 legislation.

ANNUALIZE PRIOR YEAR LEGISLATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
SB 18-250 Jail-based behavioral health services	\$2,555,238	\$2,555,238	\$0	\$0	\$0	1.2
HB 18-1094 Children and youth mental health treatment act	1,883,547	1,579,342	304,205	0	0	1.5
SB 18-270 Behavioral health crisis transition referral	1,588,250	1,588,250	0	0	0	0.0
Annualize SB 18-200 (PERA)	340,254	317,795	2,680	8,801	10,978	0.0
SB 18-191 Local government limited gaming impact fund	0	0	0	0	0	0.0

ANNUALIZE PRIOR YEAR LEGISLATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>TOTAL</b>	<b>\$6,367,289</b>	<b>6,040,625</b>	<b>\$306,885</b>	<b>\$8,801</b>	<b>\$10,978</b>	<b>2.7</b>

**ANNUALIZE PRIOR YEAR BUDGET ACTIONS:** The request for the Office of Behavioral Health includes \$1,974,702 total funds, including \$1,951,357 General Fund, to reflect the second-year impact of several FY 2018-19 budget actions.

ANNUALIZE PRIOR YEAR BUDGET ACTIONS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Annualize prior year salary survey	\$2,747,364	\$2,615,543	\$14,003	\$31,988	\$85,830	0.0
Annualize FY 2018-19 R10 Child mental health treatment act	(650,651)	(650,651)	0	0	0	0.0
Annualize FY 2018-19 R13 Medication consistency (SB 17-019)	(108,476)	0	(108,476)	0	0	0.1
Annualize FY 2018-19 R5a Jail-based competency restoration	(13,535)	(13,535)	0	0	0	0.0
<b>TOTAL</b>	<b>\$1,974,702</b>	<b>1,951,357</b>	<b>(\$94,473)</b>	<b>\$31,988</b>	<b>\$85,830</b>	<b>0.1</b>

**INDIRECT COST ASSESSMENT:** The Department’s request includes \$6.6 million total funds for adjustments to indirect cost assessments. The request for the Office of Behavioral Health includes \$1,134,733 total funds for this purpose.

## SUMMARY OF ISSUES PRESENTED TO THE JOINT BUDGET COMMITTEE

**COURT ORDERS CONCERNING COMPETENCY:** The Department requests a total of \$37.5 million General Fund through the operating and capital budgets for FY 2019-20 to increase inpatient psychiatric bed capacity in order to address a lawsuit concerning the length of time individuals wait in jail to receive a competency services.

**RECENT ACTIONS TO IMPROVE ACCESS TO BEHAVIORAL HEALTHCARE:** In addition to the legislative actions taken in recent years to address competency issues, the General Assembly has taken a number of actions to improve access to behavioral healthcare. Many of these efforts focus on individuals who are involved in the criminal or juvenile justice systems.

**BEHAVIORAL HEALTH CRISIS RESPONSE SYSTEM:** The General Assembly authorized and funded a statewide behavioral health crisis system in 2013. Due to a failed solicitation and a lawsuit, the system did not become operational until December 2014. After less than four years of operations, including significant enhancements that were first funded last year, the Department is in the process of re-bidding the system and plans to have new contracts go into effect July 1, 2019.

## FOR MORE INFORMATION

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**TO READ THE ENTIRE BRIEFING:** [http://leg.colorado.gov/sites/default/files/fy2019-20\\_humbrf4.pdf](http://leg.colorado.gov/sites/default/files/fy2019-20_humbrf4.pdf)